

111TH CONGRESS  
2D SESSION

# S. 624

---

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 22, 2010

Referred to the Committee on Foreign Affairs

---

## AN ACT

To provide 100,000,000 people with first-time access to safe drinking water and sanitation on a sustainable basis by 2015 by improving the capacity of the United States Government to fully implement the Senator Paul Simon Water for the Poor Act of 2005.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Senator Paul Simon  
5       Water for the World Act of 2010”.

6       **SEC. 2. FINDINGS.**

7       Congress finds the following:

8               (1) The Senator Paul Simon Water for the  
9       Poor Act of 2005 (Public Law 109–121)—

10               (A) makes access to safe water and sanita-  
11               tion for developing countries a specific policy  
12               objective of United States foreign assistance  
13               programs;

14               (B) requires the Secretary of State to—

15                       (i) develop a strategy to elevate the  
16                       role of water and sanitation policy; and

17                       (ii) improve the effectiveness of  
18               United States assistance programs under-  
19               taken in support of that strategy;

20               (C) codifies Target 10 of the United Na-  
21               tions Millennium Development Goals; and

22               (D) seeks to reduce by half between 1990  
23               (the baseline year) and 2015—

1 (i) the proportion of people who are  
2 unable to reach or afford safe drinking  
3 water; and

4 (ii) the proportion of people without  
5 access to basic sanitation.

6 (2) On December 20, 2006, the United Nations  
7 General Assembly, in GA Resolution 61/192, de-  
8 clared 2008 as the International Year of Sanitation,  
9 in recognition of the impact of sanitation on public  
10 health, poverty reduction, economic and social devel-  
11 opment, and the environment.

12 (3) On August 1, 2008, Congress passed H.  
13 Con. Res. 318, which—

14 (A) supports the goals and ideals of the  
15 International Year of Sanitation; and

16 (B) recognizes the importance of sanitation  
17 on public health, poverty reduction, economic  
18 and social development, and the environment.

19 (4) While progress is being made on safe water  
20 and sanitation efforts—

21 (A) more than 884,000,000 people  
22 throughout the world lack access to safe drink-  
23 ing water; and

24 (B) 2 of every 5 people in the world do not  
25 have access to basic sanitation services.

1           (5) The health consequences of unsafe drinking  
2       water and poor sanitation are significant, accounting  
3       for—

4                   (A) nearly 10 percent of the global burden  
5       of disease; and

6                   (B) more than 2,000,000 deaths each year.

7           (6) Water scarcity has negative consequences  
8       for agricultural productivity and food security for  
9       the 1,200,000,000 people who, as of 2010, suffer  
10      from chronic hunger and seriously threatens the  
11      ability of the world to more than double food pro-  
12      duction to meet the demands of a projected popu-  
13      lation of 9,000,000,000 people by 2050.

14          (7) According to the November 2008 report en-  
15      titled, “Global Trends 2025: A Transformed World”,  
16      the National Intelligence Council expects rapid ur-  
17      banization and future population growth to exacer-  
18      bate already limited access to water, particularly in  
19      agriculture-based economies.

20          (8) According to the 2005 Millennium Eco-  
21      system Assessment, commissioned by the United Na-  
22      tions, more than  $\frac{1}{5}$  of the world population relies on  
23      freshwater that is either polluted or excessively with-  
24      drawn.

1           (9) The impact of water scarcity on conflict and  
2           instability is evident in many parts of the world, in-  
3           cluding the Darfur region of Sudan, where demand  
4           for water resources has contributed to armed conflict  
5           between nomadic ethnic groups and local farming  
6           communities.

7           (10) In order to further the United States con-  
8           tribution to safe water and sanitation efforts, it is  
9           necessary to—

10                 (A) expand foreign assistance capacity to  
11                 address the challenges described in this section;  
12                 and

13                 (B) represent issues related to water and  
14                 sanitation at the highest levels of United States  
15                 foreign assistance and diplomatic deliberations,  
16                 including those related to issues of global  
17                 health, food security, the environment, global  
18                 warming, and maternal and child mortality.

19 **SEC. 3. SENSE OF CONGRESS.**

20           It is the sense of Congress that the United States  
21           should help undertake a global effort to bring sustainable  
22           access to clean water and sanitation to poor people  
23           throughout the world.

24 **SEC. 4. PURPOSE.**

25           The purpose of this Act is—

1           (1) to enable first-time access to safe water and  
 2           sanitation, on a sustainable basis, for 100,000,000  
 3           people in high priority countries (as designated  
 4           under section 6(f) of the Senator Paul Simon Water  
 5           for the Poor Act of 2005 (22 U.S.C. 2152h note)  
 6           within 6 years of the date of enactment of this Act  
 7           through direct funding, development activities, and  
 8           partnerships; and

9           (2) to enhance the capacity of the United  
 10          States Government to fully implement the Senator  
 11          Paul Simon Water for the Poor Act of 2005 (Public  
 12          Law 109–121).

13 **SEC. 5. DEVELOPING UNITED STATES GOVERNMENT CA-**  
 14 **PACITY.**

15          Section 135 of the Foreign Assistance Act of 1961  
 16          (22 U.S.C. 2152h) is amended by adding at the end the  
 17          following:

18          “(e) SENIOR ADVISOR FOR WATER.—

19                 “(1) IN GENERAL.—To carry out the purposes  
 20          of subsection (a), the Administrator of the United  
 21          States Agency for International Development shall  
 22          designate a senior advisor to coordinate and conduct  
 23          the activities described in this section and the Sen-  
 24          ator Paul Simon Water for the Poor Act of 2005  
 25          (Public Law 109–121). The Advisor shall report di-

1 rectly to the Administrator and be known as the  
2 ‘Senior Advisor for Water’. The initial Senior Advi-  
3 sor for Water shall be the individual serving as  
4 Water Team Leader as of the date of the enactment  
5 of the Senator Paul Simon Water for the World Act  
6 of 2010.

7 “(2) DUTIES.—The Advisor shall—

8 “(A) implement this section and the Sen-  
9 ator Paul Simon Water for the Poor Act of  
10 2005 (Public Law 109–121);

11 “(B) develop and oversee implementation  
12 in high priority countries of country-specific  
13 water strategies and expertise, in coordination  
14 with appropriate United States Agency for  
15 International Development Mission Directors,  
16 to enable the goal of providing 100,000,000 ad-  
17 ditional people with sustainable access to safe  
18 water and sanitation through direct funding,  
19 development activities, and partnerships within  
20 6 years of the date of the enactment of the Sen-  
21 ator Paul Simon Water for the World Act of  
22 2010; and

23 “(C) place primary emphasis on providing  
24 safe, affordable, and sustainable drinking water,  
25 sanitation, and hygiene in a manner that—

1 “(i) is consistent with sound water re-  
 2 source management principles; and

3 “(ii) utilizes such approaches as direct  
 4 service provision, capacity building, institu-  
 5 tional strengthening, regulatory reform,  
 6 and partnership collaboration; and

7 “(D) integrate water strategies with coun-  
 8 try-specific or regional food security strategies.

9 “(3) CAPACITY.—The Advisor shall be des-  
 10 ignated appropriate staff and may utilize inter-  
 11 agency details or partnerships with universities, civil  
 12 society, and the private sector, as needed, to  
 13 strengthen implementation capacity.

14 “(f) SPECIAL COORDINATOR FOR INTERNATIONAL  
 15 WATER.—

16 “(1) ESTABLISHMENT.—To increase the capac-  
 17 ity of the Department of State to address inter-  
 18 national issues regarding safe water, sanitation, in-  
 19 tegrated river basin management, and other inter-  
 20 national water programs, the Secretary of State  
 21 shall establish a Special Coordinator for Inter-  
 22 national Water (referred to in this subsection as the  
 23 ‘Special Coordinator’), who shall report to the Under  
 24 Secretary for Democracy and Global Affairs. The  
 25 initial Special Coordinator shall be the individual



1 serving as Special Coordinator for Water Resources  
2 as of the date of the enactment of the Senator Paul  
3 Simon Water for the World Act of 2010.

4 “(2) DUTIES.—The Special Coordinator shall—

5 “(A) oversee and coordinate the diplomatic  
6 policy of the United States Government with re-  
7 spect to global freshwater issues, including  
8 interagency coordination related to—

9 “(i) sustainable access to safe drink-  
10 ing water, sanitation, and hygiene;

11 “(ii) integrated river basin and water-  
12 shed management;

13 “(iii) global food security;

14 “(iv) transboundary conflict;

15 “(v) agricultural and urban produc-  
16 tivity of water resources;

17 “(vi) disaster recovery, response, and  
18 rebuilding,

19 “(vii) pollution mitigation; and

20 “(viii) adaptation to hydrologic change  
21 due to climate variability; and

22 “(B) ensure that international freshwater  
23 issues are represented—

24 “(i) within the United States Govern-  
25 ment; and

1 “(ii) in key diplomatic, development,  
 2 and scientific efforts with other nations  
 3 and multilateral organizations.

4 “(3) SUPPORT STAFF.—The Special Coordi-  
 5 nator shall be designated appropriate staff to sup-  
 6 port the duties described in paragraph (2).”.

7 **SEC. 6. SAFE WATER, SANITATION, AND HYGIENE STRAT-**  
 8 **EGY.**

9 Section 6 of the Senator Paul Simon Water for the  
 10 Poor Act of 2005 (22 U.S.C. 2152h note) is amended—

11 (1) in subsection (b), by adding at the end the  
 12 following: “The Coordinator shall take actions to en-  
 13 sure that the safe water and sanitation strategy is  
 14 integrated into any review or development of a Fed-  
 15 eral strategy for global development, global health,  
 16 or global food security that sets forth or establishes  
 17 the United States mission for global development,  
 18 guidelines for assistance programs, and how develop-  
 19 ment policy will be coordinated with policies gov-  
 20 erning trade, immigration, and other relevant inter-  
 21 national issues.”;

22 (2) in subsection (c), by adding at the end the  
 23 following: “In developing the program activities  
 24 needed to implement the strategy, the Secretary

1 shall consider the results of the assessment de-  
2 scribed in subsection (e)(9).”; and

3 (3) in subsection (e)—

4 (A) in paragraph (5), by striking “and” at  
5 the end;

6 (B) in paragraph (6), by striking the pe-  
7 riod at the end and inserting a semicolon; and

8 (C) by adding at the end the following:

9 “(7) an assessment of all United States Govern-  
10 ment foreign assistance allocated to the drinking  
11 water and sanitation sector during the 3 previous  
12 fiscal years, across all United States Government  
13 agencies and programs, including an assessment of  
14 the extent to which the United States Government’s  
15 efforts are reaching and supporting the goal of ena-  
16 bling first-time access to safe water and sanitation  
17 on a sustainable basis for 100,000,000 people in  
18 high priority countries;

19 “(8) recommendations on what the United  
20 States Government would need to do to achieve and  
21 support the goals referred to in paragraph (7), in  
22 support of the United Nation’s Millennium Develop-  
23 ment Goal on access to safe drinking water; and

24 “(9) an assessment of best practices for mobi-  
25 lizing and leveraging the financial and technical ca-

1        capacity of business, governments, nongovernmental  
 2        organizations, and civil society in forming public-pri-  
 3        vate partnerships that measurably increase access to  
 4        safe, affordable, drinking water and sanitation.”.

5    **SEC. 7. DEVELOPING LOCAL CAPACITY.**

6        The Senator Paul Simon Water for the Poor Act of  
 7    2005 (Public Law 109–121) is amended—

8            (1) by redesignating sections 9, 10, and 11 as  
 9        sections 10, 11, and 12, respectively; and

10          (2) by inserting after section 8 the following:

11    **“SEC. 9. WATER AND SANITATION INSTITUTIONAL CAPAC-**  
 12                            **ITY-BUILDING PROGRAM.**

13        “(a) ESTABLISHMENT.—

14            “(1) IN GENERAL.—The Secretary of State and  
 15        the Administrator of the United States Agency for  
 16        International Development (referred to in this sec-  
 17        tion as the ‘Secretary’ and the ‘Administrator’, re-  
 18        spectively), in consultation with host country institu-  
 19        tions, the Centers for Disease Control and Preven-  
 20        tion, the Department of Agriculture, and other agen-  
 21        cies, as appropriate, shall establish, in coordination  
 22        with mission directors in high priority countries, a  
 23        program to build the capacity of host country insti-  
 24        tutions and officials responsible for water and sani-  
 25        tation in countries that receive assistance under sec-

1       tion 135 of the Foreign Assistance Act of 1961, in-  
2       cluding training at appropriate levels, to—

3               “(A) provide affordable, equitable, and sus-  
4               tainable access to safe drinking water and sani-  
5               tation;

6               “(B) educate the populations of such coun-  
7               tries about the dangers of unsafe drinking  
8               water and lack of proper sanitation; and

9               “(C) encourage behavior change to reduce  
10              individuals’ risk of disease from unsafe drinking  
11              water and lack of proper sanitation and hy-  
12              giene.

13              “(2) EXPANSION.—The Secretary and the Ad-  
14              ministrator may establish the program described in  
15              this section in additional countries if the receipt of  
16              such capacity building would be beneficial for pro-  
17              moting access to safe drinking water and sanitation,  
18              with due consideration given to good governance.

19              “(3) CAPACITY.—The Secretary and the Ad-  
20              ministrator—

21                   “(A) should designate appropriate staff  
22                   with relevant expertise to carry out the strategy  
23                   developed under section 6; and

24                   “(B) may utilize, as needed, interagency  
25                   details or partnerships with universities, civil

1           society, and the private sector to strengthen im-  
2           plementation capacity.

3           “(b) DESIGNATION.—The United States Agency for  
4 International Development Mission Director for each  
5 country receiving a ‘high priority’ designation under sec-  
6 tion 6(f) and for each region containing a country receiv-  
7 ing such designation shall report annually to Congress on  
8 the status of—

9           “(1) designating safe drinking water and sani-  
10          tation as a strategic objective;

11          “(2) integrating the water strategy into a food  
12          security strategy;

13          “(3) assigning an employee of the United  
14 States Agency for International Development as in-  
15 country water and sanitation manager to coordinate  
16 the in-country implementation of this Act and sec-  
17 tion 135 of the Foreign Assistance Act of 1961 (22  
18 U.S.C. 2152h) with host country officials at various  
19 levels of government responsible for water and sani-  
20 tation, the Department of State, and other relevant  
21 United States Government agencies; and

22          “(4) coordinating with the Development Credit  
23 Authority and the Global Development Alliance to  
24 further the purposes of this Act.”.

1 **SEC. 8. OTHER ACTIVITIES SUPPORTED.**

2 In addition to the requirements of section 135(c) of  
3 the Foreign Assistance Act (22 U.S.C. 2152h(c)) the Ad-  
4 ministrator should—

5 (1) foster global cooperation on research and  
6 technology development, including regional partner-  
7 ships among water experts to address safe drinking  
8 water, sanitation, water resource management, and  
9 other water-related issues;

10 (2) establish regional and cross-border coopera-  
11 tive activities between scientists and specialists that  
12 work to share technologies and best practices, miti-  
13 gate shared water challenges, foster international co-  
14 operation, and defuse cross-border tensions;

15 (3) provide grants through the United States  
16 Agency for International Development to foster the  
17 development, dissemination, and increased and con-  
18 sistent use of low cost and sustainable technologies,  
19 such as household water treatment, hand washing  
20 stations, and latrines, for providing safe drinking  
21 water, sanitation, and hygiene that are suitable for  
22 use in high priority countries, particularly in places  
23 with limited resources and infrastructure;

24 (4) in collaboration with the Centers for Dis-  
25 ease Control and Prevention, Department of Agri-  
26 culture, the Environmental Protection Agency, the

1 National Oceanic and Atmospheric Administration,  
2 and other agencies, as appropriate, conduct forma-  
3 tive and operational research and monitor and evalu-  
4 ate the effectiveness of programs that provide safe  
5 drinking water and sanitation; and

6 (5) integrate efforts to promote safe drinking  
7 water, sanitation and hygiene with existing foreign  
8 assistance programs, as appropriate, including ac-  
9 tivities focused on food security, HIV/AIDS, ma-  
10 laria, tuberculosis, maternal and child health, food  
11 security, and nutritional support.

12 **SEC. 9. MONITORING AND EVALUATION.**

13 (a) SENSE OF CONGRESS.—It is the sense of the Con-  
14 gress that—

15 (1) achieving United States foreign policy objec-  
16 tives requires the consistent and systematic evalua-  
17 tion of the impact of United States foreign assist-  
18 ance programs and analysis on what programs work  
19 and why, when, and where they work;

20 (2) the design of assistance programs and  
21 projects should include the collection of relevant  
22 baseline data required to measure outcomes and im-  
23 pacts;



1           (3) the design of assistance programs and  
2       projects should reflect the knowledge gained from  
3       evaluation and analysis;

4           (4) a culture and practice of high quality eval-  
5       uation should be revitalized at agencies managing  
6       foreign assistance programs, which requires that the  
7       concepts of evaluation and analysis are used to in-  
8       form policy and programmatic decisions, including  
9       the training of aid professionals in evaluation design  
10      and implementation;

11          (5) the effective and efficient use of funds can-  
12      not be achieved without an understanding of how  
13      lessons learned are applicable in various environ-  
14      ments and under similar or different conditions; and

15          (6) project evaluations should be used as  
16      sources of data when running broader analyses of  
17      development outcomes and impacts.

18      (b) COORDINATION AND INTEGRATION.—To the ex-  
19      tent possible, the Administrator shall coordinate and inte-  
20      grate evaluation of United States water programs with the  
21      learning, evaluation, and analysis efforts of the United  
22      States Agency for International Development aimed at  
23      measuring development impact.

1 **SEC. 10. UPDATED REPORT REGARDING WATER FOR PEACE**  
 2 **AND SECURITY.**

3 Section 11(b) of the Senator Paul Simon Water for  
 4 the Poor Act of 2005, as redesignated by section 7, is  
 5 amended by adding at the end the following: “The report  
 6 submitted under this subsection shall include an assess-  
 7 ment of current and likely future political tensions over  
 8 water sources and multidisciplinary assessment of the ex-  
 9 pected impacts of changes to water supplies and agricul-  
 10 tural productivity in 10, 25, and 50 years.”.

11 **SEC. 11. COMPTROLLER GENERAL REPORT ON EFFECTIVE-**  
 12 **NESS AND EFFICIENCY OF UNITED STATES**  
 13 **EFFORTS TO PROVIDE SAFE WATER AND**  
 14 **SANITATION FOR DEVELOPING COUNTRIES.**

15 (a) REPORT REQUIRED.—Not later than one year  
 16 after the date of the enactment of this Act, the Comp-  
 17 troller General of the United States shall submit to the  
 18 Committee on Foreign Affairs of the House of Representa-  
 19 tives and the Committee on Foreign Relations of the Sen-  
 20 ate a report on the effectiveness and efficiency of United  
 21 States efforts to provide safe water and sanitation for de-  
 22 veloping countries.

23 (b) ELEMENTS.—In preparing the report required by  
 24 subsection (a), the Comptroller General shall, at a min-  
 25 imum—

1           (1) identify all programs (and respective Fed-  
2           eral agencies) in the Federal Government that per-  
3           form the mission of providing safe water and sanita-  
4           tion for developing countries, including capacity-  
5           building, professional exchanges, and other related  
6           programs;

7           (2) list the actual costs for the implementation,  
8           operation, and support of the individual programs;

9           (3) assess the effectiveness of these programs in  
10          meeting their goals;

11          (4) assess the efficiency of these programs com-  
12          pared to each other and to programs to provide simi-  
13          lar aid performed by nongovernmental organizations  
14          and other governments, and identify best practices  
15          from this assessment;

16          (5) identify and assess programs that are dupli-  
17          cative of each other or of efforts by nongovernmental  
18          organizations and other governments;

19          (6) assess whether appropriate oversight of  
20          these programs is being conducted by Federal agen-  
21          cies, especially in the programs in which Federal  
22          agencies are utilizing contractors instead of govern-  
23          ment employees to perform this mission; and

- 1           (7) make such recommendations as the Comp-
- 2           troller General considers appropriate.

Passed the Senate September 20, 2010.

Attest:                           NANCY ERICKSON,  
*Secretary.*