

111TH CONGRESS
1ST SESSION

S. 545

To develop capacity and infrastructure for mentoring programs.

IN THE SENATE OF THE UNITED STATES

MARCH 9, 2009

Mr. KERRY (for himself, Mr. SPECTER, Mr. AKAKA, Ms. SNOWE, Mr. WHITEHOUSE, and Mr. CARPER) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To develop capacity and infrastructure for mentoring programs.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Mentoring for All Act
5 of 2009”.

6 **SEC. 2. PURPOSE.**

7 The purpose of this Act is to support youth men-
8 toring through the creation of a \$50,000,000 competitive
9 fund to serve more of the at-risk youth of the United
10 States. Such monies would build and strengthen men-

1 toring infrastructure and provide subgrants to increase
 2 the availability of mentoring in the United States.

3 **SEC. 3. GRANTS TO DEVELOP CAPACITY AND INFRASTRUC-**
 4 **TURE FOR MENTORING PROGRAMS.**

5 Title I of the National and Community Service Act
 6 of 1990 (42 U.S.C. 12511 et seq.) is amended—

7 (1) by redesignating subtitles F through I as
 8 subtitles G through J, respectively; and

9 (2) by inserting after subtitle E the following:

10 **“Subtitle F—Grants to Develop Ca-**
 11 **capacity and Infrastructure for**
 12 **Mentoring Programs**

13 **“SEC. 167. DEFINITIONS.**

14 “In this subtitle:

15 “(1) **ELIGIBLE ENTITY.**—The term ‘eligible en-
 16 tity’ means—

17 “(A) a mentoring program;

18 “(B) a nonprofit organization (such as an
 19 after-school center or church), a school, or local
 20 governmental agency, that desires to add a
 21 mentoring component to the work of the organi-
 22 zation, school, or agency; or

23 “(C) a local collaborative.

24 “(2) **LOCAL COLLABORATIVE.**—The term ‘local
 25 collaborative’ means a collaborative that—

1 “(A) shall include—

2 “(i) not less than 2 youth mentoring
3 organizations experienced in providing
4 quality mentoring services; and

5 “(ii) not less than 1 entity that can
6 provide volunteers (such as a corporation,
7 institution of higher education, or service
8 organization); and

9 “(B) may include 1 or more entities de-
10 scribed in paragraph (1)(B).

11 “(3) LOCAL MENTORING PARTNERSHIP.—The
12 term ‘local mentoring partnership’ means a non-
13 partisan, collaborative, public-private sector effort
14 that—

15 “(A) works to grow and strengthen direct-
16 service mentoring programs in all forms and
17 settings to—

18 “(i) increase the number of at-risk
19 youth in the local service area receiving
20 mentoring from screened and trained adult
21 mentors;

22 “(ii) increase the resources in the
23 local service area dedicated to mentoring;

24 “(iii) promote quality standards for
25 mentoring programs; and

1 “(iv) expand mentoring opportunities
2 tailored to the needs and circumstances of
3 youth;

4 “(B) implements a service area mentoring
5 plan that—

6 “(i) raises public awareness about
7 mentoring via a media campaign through-
8 out the local service area;

9 “(ii) increases recruitment and refer-
10 ral of mentors;

11 “(iii) develops new mentoring re-
12 sources;

13 “(iv) provides affordable and acces-
14 sible mentoring training and technical as-
15 sistance; and

16 “(v) collects and tracks mentoring
17 data;

18 “(C) is not a mentoring program; and

19 “(D) does not provide direct mentoring
20 services to youth.

21 “(4) MENTORING.—The term ‘mentoring’
22 means a structured and trusting relationship—

23 “(A) that brings youth together with car-
24 ing individuals who serve as mentors and offer
25 guidance, support, and encouragement aimed at

1 developing the competence and character of the
2 mentees;

3 “(B) that may take many forms, includ-
4 ing—

5 “(i) traditional mentoring (1 adult to
6 1 youth);

7 “(ii) group mentoring (1 adult to
8 more than 1 but not more than 4 youth);

9 “(iii) team mentoring (several adults
10 working with small groups of youth, in
11 which the adult to youth ratio is not great-
12 er than 1 to 4);

13 “(iv) peer mentoring (caring youth
14 mentoring other youth); and

15 “(v) e-mentoring (mentoring via e-
16 mail and the Internet); and

17 “(C) in which the mentor and mentee meet
18 or communicate regularly for a minimum of 4
19 hours per month (or, in the case of e-men-
20 toring, the mentor and mentee communicate on
21 at least a weekly basis) for not less than 9
22 months.

23 “(5) MENTORING PROGRAM.—The term ‘men-
24 toring program’ means a nonprofit organization,
25 school, or local governmental agency, that provides

1 youth mentoring in a setting such as a workplace,
2 a school, a faith-based or nonprofit organization lo-
3 cation, an afterschool center, a juvenile corrections
4 facility, or other community setting.

5 “(6) MENTORING SERVICES.—The term ‘men-
6 toring services’ means services and activities that a
7 mentoring program should undertake to ensure that
8 the program is offering high-quality mentoring, in-
9 cluding—

10 “(A) hiring staff and training staff in men-
11 toring best practices;

12 “(B) reaching and enrolling eligible youth;

13 “(C) developing partnerships with local or-
14 ganizations;

15 “(D) recruiting, screening, and training
16 adult volunteers;

17 “(E) matching youth with suitable adult
18 volunteer mentors;

19 “(F) providing casework support and over-
20 sight of the mentoring relationship; and

21 “(G) evaluating outcomes for mentored
22 youth.

23 “(7) STATE MENTORING PARTNERSHIP.—The
24 term ‘State mentoring partnership’ means a non-

1 partisan, collaborative, public-private sector effort
2 that—

3 “(A) works to grow and strengthen direct-
4 service mentoring programs in all forms and
5 settings to—

6 “(i) increase the number of at-risk
7 youth in the State receiving mentoring
8 from screened and trained adult mentors;

9 “(ii) increase State resources dedi-
10 cated to mentoring;

11 “(iii) promote quality standards for
12 mentoring programs; and

13 “(iv) expand mentoring opportunities
14 tailored to the needs and circumstances of
15 youth;

16 “(B) implements a service area mentoring
17 plan that—

18 “(i) raises public awareness about
19 mentoring via a statewide media campaign;

20 “(ii) increases recruitment and refer-
21 ral of mentors;

22 “(iii) develops new mentoring re-
23 sources;

1 “(iv) provides affordable and acces-
2 sible mentoring training and technical as-
3 sistance; and

4 “(v) collects and tracks mentoring
5 data;

6 “(C) is not a mentoring program; and

7 “(D) does not provide direct mentoring
8 services to youth.

9 **“SEC. 167A. MENTORING CAPACITY-BUILDING GRANT PRO-**
10 **GRAM.**

11 “(a) DEFINITION OF ELIGIBLE MENTORING PART-
12 NERSHIP.—In this section, the term ‘eligible mentoring
13 partnership’ means a State mentoring partnership or local
14 mentoring partnership that has an interest in—

15 “(1) significantly increasing the number of
16 mentors within the partnership’s State or local serv-
17 ice area, respectively; and

18 “(2) supporting all types, models, and brands of
19 youth mentoring.

20 “(b) PROGRAM AUTHORIZED.—

21 “(1) IN GENERAL.—The Corporation shall es-
22 tablish a capacity-building grant program to award,
23 on a competitive basis, 3-year grants to eligible men-
24 toring partnerships to enable the mentoring partner-

1 ships to carry out the activities described in sub-
2 section (d).

3 “(2) AMOUNT OF GRANTS.—The Corporation
4 shall determine the amount of each grant under this
5 section based on—

6 “(A) the demonstrated need for service
7 within the partnership’s proposed service area;

8 “(B) the scope of the activities proposed to
9 be funded under the grant; and

10 “(C) the likely impact of the proposed ac-
11 tivities on increasing the percentage of children
12 with mentors, and the quality of mentoring pro-
13 grams, within the partnership’s proposed serv-
14 ice area.

15 “(c) APPLICATION.—An eligible mentoring partner-
16 ship that desires to receive a grant under this section shall
17 submit an application at such time, in such manner, and
18 containing such information as the Corporation may rea-
19 sonably require.

20 “(d) USE OF FUNDS.—

21 “(1) IN GENERAL.—An eligible mentoring part-
22 nership that receives a grant under this section shall
23 use—

24 “(A) not less than 80 percent of the
25 amounts provided under the grant to award

1 subgrants under paragraph (2) in order to sup-
2 port mentoring programs within the partner-
3 ship's service area; and

4 “(B) not more than 20 percent of such
5 amounts to carry out 1 or more partnership ac-
6 tivities described in paragraph (3) that are
7 identified in the service area mentoring plan of
8 the partnership, in order to provide expanded,
9 high-quality services within the service area.

10 “(2) SUBGRANTS FOR LOCAL MENTORING.—

11 “(A) IN GENERAL.—An eligible mentoring
12 partnership that receives a grant under this
13 section shall make subgrants, on a competitive
14 basis, to eligible entities to enable the eligible
15 entities to support all of the components of pro-
16 viding high-quality mentoring services.

17 “(B) APPLICATION.—An eligible entity de-
18 siring a subgrant under this paragraph shall
19 submit an application at such time, in such
20 manner, and containing such information as the
21 eligible mentoring partnership shall reasonably
22 require.

23 “(C) PRIORITY.—In awarding subgrants
24 under subparagraph (A), an eligible mentoring

1 partnership may give priority to eligible entities
2 that are local collaboratives.

3 “(D) AMOUNT OF SUBGRANTS.—The eligi-
4 ble mentoring partnership shall determine the
5 amount of each subgrant under this paragraph
6 based on—

7 “(i) the demonstrated need for service
8 within the area served by the eligible enti-
9 ty;

10 “(ii) the scope of the proposed activi-
11 ties to be funded by the subgrant; and

12 “(iii) the likely impact of the proposed
13 activities on increasing the number of men-
14 tors within the area served by the eligible
15 entity.

16 “(E) DURATION OF SUBGRANT PERIOD.—
17 The duration of a subgrant awarded under this
18 paragraph shall be not less than 1 year nor
19 more than 3 years, and shall be decided by the
20 eligible mentoring partnership based on the eli-
21 gible mentoring partnership’s assessment of the
22 subgrant program’s capacity.

23 “(3) PARTNERSHIP ACTIVITIES.—The service
24 area mentoring plan activities that may be carried

1 out by an eligible mentoring partnership in accord-
2 ance with paragraph (1)(B) include the following:

3 “(A) Increasing capacity—

4 “(i) to provide high-quality volunteer
5 training and technical assistance to all
6 mentoring programs within the partner-
7 ship’s service area, including those pro-
8 grams that receive funding through sub-
9 grants under paragraph (2); and

10 “(ii) to support organizations wishing
11 to add a mentoring component to the orga-
12 nization’s work, such as an after-school
13 center, church, or school.

14 “(B) Undertaking significant outreach and
15 recruitment efforts in support of all mentoring
16 programs in the partnership’s service area, in-
17 cluding those mentoring programs that receive
18 funding through the subgrants under paragraph
19 (2), such as creating—

20 “(i) a new initiative targeted at a spe-
21 cific population of volunteers;

22 “(ii) an awareness-building campaign;
23 or

24 “(iii) a targeted outreach campaign to
25 partners such as lead corporations, service

1 organizations, or institutions of higher
2 education that can provide wholesale access
3 to volunteers.

4 “(C) Collecting and analyzing data on the
5 subgrants under paragraph (2) and other men-
6 toring programs, and making subsequent rec-
7 ommendations for improvement, to ensure men-
8 toring is taking place in a high-quality way.

9 “(D) Carrying out special projects that—
10 “(i) would positively impact mentoring
11 in the partnership’s service area; and
12 “(ii) address any mentoring needs
13 specific to the service area.

14 “(4) NATIONAL COORDINATION.—An eligible
15 mentoring partnership receiving a grant under this
16 section shall participate in the national network of
17 mentoring partnerships, in order to ensure collabora-
18 tion and to facilitate the exchange of knowledge, as-
19 sistance, and support.

20 “(e) MATCHING REQUIREMENTS.—

21 “(1) NEW GRANTEES.—An eligible mentoring
22 partnership that receives a grant under this section
23 and has not previously received such a grant shall
24 provide toward the cost of the activities assisted
25 under the grant, an amount equal to—

1 “(1) build the necessary infrastructure to create
2 a State mentoring partnership; or

3 “(2) implement mentoring projects of national
4 scope.

5 “(b) APPLICATION.—An entity or collaborative of en-
6 tities that desires to receive a grant under this section
7 shall submit an application at such time, in such manner,
8 and containing such information as the Corporation may
9 reasonably require.

10 “(c) AMOUNT OF GRANTS.—The Corporation shall
11 determine the amount of each grant under this section
12 based on—

13 “(1) the demonstrated need for service within
14 the proposed service area of the entity or collabo-
15 rative;

16 “(2) the scope of the activities proposed to be
17 funded under the grant; and

18 “(3) the likely impact of the proposed activities
19 on increasing the percentage of children with men-
20 tors, and the quality of mentoring programs, within
21 the proposed service area.

22 “(d) USE OF FUNDS.—

23 “(1) STATE MENTORING INFRASTRUCTURE.—
24 An entity or collaborative of entities that receives a
25 grant for the purpose described in subsection (a)(1)

1 shall use the grant funds to support planning and
2 implementation for the development of a new State
3 mentoring partnership where a State mentoring
4 partnership does not exist at the time of the applica-
5 tion, or to help a local mentoring partnership expand
6 statewide to become a State mentoring partnership.
7 State mentoring partnership creation may include—

8 “(A)(i) conducting an assessment on the
9 state of mentoring;

10 “(ii) hiring critical staff for the mentoring
11 partnership;

12 “(iii) developing a strategic plan;

13 “(iv) engaging key public or private sup-
14 porters and providers; and

15 “(v) beginning to provide services to men-
16 toring programs;

17 “(B) creating and launching the new men-
18 toring partnership that—

19 “(i) by not later than the end of the
20 second year of the grant, provides recruit-
21 ment and technical assistance or training
22 services for mentoring programs in that
23 State;

24 “(ii) by not later than the end of the
25 third year of the grant, meets the defini-

1 tion of a State mentoring partnership and
 2 is able to carry out the activities and func-
 3 tions described in subparagraphs (A) and
 4 (B) of section 167(7); and

5 “(iii) will be able to compete for fund-
 6 ing under section 167A(b) in the future;
 7 and

8 “(C) accessing knowledge, assistance, and
 9 support provided by the national network of
 10 mentoring partnerships.

11 “(2) NATIONAL MENTORING INFRASTRUC-
 12 TURE.—An entity or collaborative of entities that re-
 13 ceives a grant for the purpose described in sub-
 14 section (a)(2) shall use the grant funds to support,
 15 at the national level, projects that are critical collec-
 16 tively to improve the ability of direct service men-
 17 toring programs, State mentoring partnerships, and
 18 local mentoring partnerships to increase the quality
 19 and availability of mentoring, which projects may in-
 20 clude—

21 “(A) conducting research;

22 “(B) tracking and evaluating data; and

23 “(C) developing and disseminating national
 24 training and technical assistance resources.

25 “(e) MATCHING REQUIREMENTS.—

1 “(1) NEW GRANTEES.—An entity or collabo-
2 rative of entities that receives a grant under this
3 section and has not previously received such a grant
4 shall provide toward the cost of the activities as-
5 sisted under the grant, an amount equal to—

6 “(A) for the first year of the grant, 10 per-
7 cent of the Federal funds provided under the
8 grant for such year;

9 “(B) for the second year of the grant, 25
10 percent of the Federal funds provided under the
11 grant for such year; and

12 “(C) for the third year of the grant, 50
13 percent of the Federal funds provided under the
14 grant for such year.

15 “(2) EXPERIENCED GRANTEES.—An entity or
16 collaborative of entities that receives a grant under
17 this section and has previously received such a grant
18 shall provide toward the cost of the activities as-
19 sisted under the grant an amount equal to 50 per-
20 cent of the Federal funds provided under the grant.

21 “(3) IN CASH OR IN-KIND.—A matching re-
22 quirement under this subsection may be provided in
23 cash or in-kind, fairly evaluated.

24 **“SEC. 167C. NATIONAL ACTIVITIES.**

25 “The Corporation shall—

1 “(1) evaluate the activities carried out under
2 this subtitle; and

3 “(2) provide training and technical assistance
4 to recipients of financial assistance under this sub-
5 title, drawing upon the knowledge, assistance, and
6 support provided by the national network of men-
7 toring partnerships.

8 **“SEC. 167D. REPORTS AND EVALUATIONS.**

9 “(a) REPORT TO CORPORATION.—For each fiscal
10 year, each recipient of a grant under this subtitle during
11 that fiscal year shall submit to the Corporation, by the
12 date specified by the Corporation, a report regarding the
13 effectiveness of activities carried out using the grant. Each
14 report shall include an evaluation of the grant program
15 in such form and containing such information as the Cor-
16 poration may reasonably require.

17 “(b) REPORT TO CONGRESS.—Not less often than
18 once every 3 years, the Corporation shall submit a report
19 to the Education and Labor Committee of the House of
20 Representatives and the Health, Education, Labor, and
21 Pensions Committee of the Senate on the effectiveness of
22 the activities carried out under this subtitle to include, at
23 a minimum—

1 “(1) the number of State mentoring partner-
2 ships and local mentoring partnerships supported;
3 and

4 “(2) the impact of such mentoring partnerships
5 on the partnerships’ service areas, such as—

6 “(A) the growth in the number of men-
7 toring relationships;

8 “(B) the quality and types of mentoring
9 programs; and

10 “(C) the impact of subgrants under section
11 167A on local mentoring programs.

12 **“SEC. 167E. AUTHORIZATION OF APPROPRIATIONS.**

13 “(a) AUTHORIZATION OF APPROPRIATIONS.—There
14 is authorized to be appropriated to the Corporation to
15 carry out this subtitle \$50,000,000 for each of the fiscal
16 years 2010 to 2015.

17 “(b) RESERVATIONS.—From the amount appro-
18 priated under subsection (a) for a fiscal year—

19 “(1) 80 percent of such amount shall be used
20 to carry out section 167A;

21 “(2) 15 percent of such amount shall be used
22 to carry out section 167B; and

23 “(3) 5 percent of such amount shall be used to
24 carry out sections 167C and 167D.”.

1 **SEC. 4. CONFORMING AMENDMENTS.**

2 (a) CONFORMING AMENDMENTS.—The National
3 Community Service Act of 1990 (42 U.S.C. 12501 et seq.)
4 is amended—

5 (1) in section 118(a) (42 U.S.C. 12551(a)), by
6 striking “subtitle H” and inserting “subtitle I”;

7 (2) in section 122(a)(2) (42 U.S.C.
8 12572(a)(2)), by striking “subtitle I” and inserting
9 “subtitle J”;

10 (3) in section 193A(f)(1) (42 U.S.C.
11 12651d(f)(1)), by striking “subtitles C and I” and
12 inserting “subtitles C and J”; and

13 (4) in section 501(a)(2) (42 U.S.C.
14 12681(a)(2))—

15 (A) in the paragraph heading, by striking
16 “SUBTITLES C, D, AND H” and inserting “SUB-
17 TITLES C, D, AND I”;

18 (B) in subparagraph (A), by striking “sub-
19 titles C and H” and inserting “subtitles C and
20 I”; and

21 (C) in subparagraph (B), by striking “sub-
22 title H” and inserting “subtitle I”.

23 (b) TABLE OF CONTENTS.—The table of contents in
24 section 1(b) of the National Community Service Act of
25 1990 is amended—

1 (1) by striking the item relating to the subtitle
2 heading for subtitle I of title I and inserting the fol-
3 lowing:

“Subtitle J—American Conservation and Youth Corps”;

4 (2) by striking the item relating to the subtitle
5 heading for subtitle H of title I and inserting the
6 following:

“Subtitle I—Investment for Quality and Innovation”;

7 (3) by striking the item relating to the subtitle
8 heading for subtitle G of title I and inserting the fol-
9 lowing:

“Subtitle H—Corporation for National and Community Service”;

10 (4) by striking the item relating to the subtitle
11 heading for subtitle F of title I and inserting the fol-
12 lowing:

“Subtitle G—Administrative Provisions”;

13 and

14 (5) by inserting after the item relating to sec-
15 tion 166 the following:

“Subtitle F—Grants to Develop Capacity and Infrastructure for Mentoring
Programs

“Sec. 167. Definitions.

“Sec. 167A. Mentoring capacity-building grant program.

“Sec. 167B. Grant program to build State and national mentoring infrastruc-
ture.

“Sec. 167C. National activities.

“Sec. 167D. Reports and evaluations.

“Sec. 167E. Authorization of appropriations.”.

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