#### 111TH CONGRESS 2D SESSION

## S. 3787

To amend the Internal Revenue Code of 1986 to extend and modify the benefits available in empowerment zones and other tax-incentive areas, to require the Secretary of Commerce to establish a program for the award of grants to States to establish revolving loan funds for small and medium-sized manufacturers to improve energy efficiency and produce clean energy technology, to amend the Internal Revenue Code of 1986 to provide a tax credit for farmers' investments in value-added agriculture, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

SEPTEMBER 15, 2010

Mrs. GILLIBRAND introduced the following bill; which was read twice and referred to the Committee on Finance

### A BILL

To amend the Internal Revenue Code of 1986 to extend and modify the benefits available in empowerment zones and other tax-incentive areas, to require the Secretary of Commerce to establish a program for the award of grants to States to establish revolving loan funds for small and medium-sized manufacturers to improve energy efficiency and produce clean energy technology, to amend the Internal Revenue Code of 1986 to provide a tax credit for farmers' investments in value-added agriculture, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; ETC.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Upstate Works Act".
- 6 (b) Amendment of 1986 Code.—Except as other-
- 7 wise expressly provided, whenever in this Act an amend-
- 8 ment or repeal is expressed in terms of an amendment
- 9 to, or repeal of, a section or other provision, the reference
- 10 shall be considered to be made to a section or other provi-
- 11 sion of the Internal Revenue Code of 1986.
- 12 (c) Table of Contents of
- 13 this Act is as follows:
  - Sec. 1. Short title; etc.

## TITLE I—INVESTMENTS FOR MANUFACTURING PROGRESS AND CLEAN TECHNOLOGY

- Sec. 101. Clean energy manufacturing revolving loan fund program.
- Sec. 102. Clean energy and efficiency manufacturing partnerships.
- Sec. 103. Technical amendments.

## TITLE II—AGRICULTURAL PRODUCERS VALUE-ADDED INVESTMENT TAX CREDIT

Sec. 201. Credit for farmer investment in value-added agricultural property.

#### TITLE III—TRAINING GRANTS FOR EMPLOYEES

- Sec. 301. Definition of Secretary.
- Sec. 302. Authorization.
- Sec. 303. Use of amounts.
- Sec. 304. Requirement of matching funds.
- Sec. 305. Limit on administrative expenses.
- Sec. 306. Authorization of appropriations.

#### TITLE IV—TAX CREDITS TO EXPAND BROADBAND ACCESS

Sec. 401. Credit for property used to furnish broadband services in rural areas.

#### TITLE V—SUPPORTING INVESTMENT IN URBAN CENTERS

3
<ul> <li>Sec. 501. Extension of benefits.</li> <li>Sec. 502. Expansion of businesses eligible for benefits; expansion of eligible business activities.</li> <li>Sec. 503. Modifications permitting expansion of designated areas.</li> <li>Sec. 504. Expanded use of tax-exempt bonds.</li> <li>Sec. 505. Other modifications.</li> <li>Sec. 506. Grants for awareness of zone benefits and technical assistance to small business.</li> <li>Sec. 507. Effective date.</li> </ul>
TITLE I—INVESTMENTS FOR
MANUFACTURING PROGRESS
AND CLEAN TECHNOLOGY
SEC. 101. CLEAN ENERGY MANUFACTURING REVOLVING
LOAN FUND PROGRAM.
The National Institute of Standards and Technology
Act (15 U.S.C. 271 et seq.) is amended by inserting after
section 26 the following:
"SEC. 27. CLEAN ENERGY MANUFACTURING REVOLVING
LOAN FUND PROGRAM.
"(a) Purposes.—The purposes of this section are—
"(1) to develop the long-term manufacturing
capacity of the United States;
"(2) to create jobs through the retooling and
expansion of manufacturing facilities to produce
clean energy technology products and energy effi-

of domestic manufacturing by increasing the energy efficiency of manufacturing facilities; and

"(3) to improve the long-term competitiveness

cient products;

1	"(4) to assist small and medium-sized manufac-
2	turers diversify operations to respond to emerging
3	clean energy technology product markets.
4	"(b) Definitions.—In this section:
5	"(1) CLEAN ENERGY TECHNOLOGY PRODUCT.—
6	The term 'clean energy technology product' means
7	technology products relating to—
8	"(A) wind turbines;
9	"(B) solar energy;
10	"(C) fuel cells;
11	"(D) advanced batteries, battery systems,
12	or storage devices;
13	"(E) biomass equipment;
14	"(F) geothermal equipment;
15	"(G) advanced biofuels;
16	"(H) ocean energy equipment;
17	"(I) carbon capture and storage;
18	"(J) such other products as the Secretary
19	determines—
20	"(i) relate to the production, use,
21	transmission, storage, control, or conserva-
22	tion of energy;
23	"(ii) reduce greenhouse gas concentra-
24	tions;

1	"(iii) achieve the earliest and max-
2	imum emission reductions within a reason-
3	able period per dollar invested;
4	"(iv) result in the fewest non-green-
5	house gas environmental impacts; and
6	"(v)(I) reduce the need for additional
7	energy supplies by—
8	"(aa) using existing energy sup-
9	plies with greater efficiency; or
10	"(bb) transmitting, distributing,
11	or transporting energy with greater
12	effectiveness through the infrastruc-
13	ture of the United States; or
14	"(II) diversify the sources of energy
15	supply of the United States—
16	"(aa) to strengthen energy secu-
17	rity; and
18	"(bb) to increase supplies with a
19	favorable balance of environmental ef-
20	fects if the entire technology system is
21	considered.
22	"(2) Energy efficient product.—The term
23	'energy efficient product' means a product that the
24	Secretary, in consultation with the Secretary of En-
25	ergy, determines—

1	"(A) consumes significantly less energy
2	than the average amount that all similar prod-
3	ucts consumed on the day before the date of the
4	enactment of this Act; or
5	"(B) is a component, system, or group of
6	subsystems that is designed, developed, and
7	validated to optimize the energy efficiency of a
8	product.
9	"(3) Program.—The term 'Program' means
10	the grant program established pursuant to sub-
11	section $(c)(1)$ .
12	"(4) Revolving loan fund.—The term 're-
13	volving loan fund' means a revolving loan fund de-
14	scribed in subsection (d).
15	"(5) Small or medium-sized manufac-
16	TURER.—The term 'small or medium-sized manufac-
17	turer' means a manufacturer that employs fewer
18	than 500 full-time equivalent employees at a manu-
19	facturing facility that is not owned or controlled by
20	an automobile manufacturer.
21	"(c) Grant Program.—
22	"(1) Establishment.—Not later than 120
23	days after the date of the enactment of this section,
24	the Secretary shall establish a program under which

the Secretary shall award grants to States to estab-

1	lish revolving loan funds to provide loans to small or
2	medium-sized manufacturers to finance the cost of—
3	"(A) reequipping, expanding, or estab-
4	lishing (including applicable engineering costs)
5	a manufacturing facility in the United States to
6	produce—
7	"(i) clean energy technology products;
8	"(ii) energy efficient products; or
9	"(iii) integral component parts of
10	clean energy technology products or energy
11	efficient products; or
12	"(B) reducing the energy intensity or
13	greenhouse gas production of a manufacturing
14	facility in the United States, including using
15	energy intensive feedstocks.
16	"(2) MAXIMUM AMOUNT.—The Secretary may
17	not award a grant under the Program in an amount
18	that exceeds \$500,000,000 in any fiscal year.
19	"(d) Criteria for Awarding Grants.—
20	"(1) Matching funds.—The Secretary may
21	not award a grant to a State under the Program un-
22	less the State ensures that not less than 20 percent
23	of the amount of each loan provided by the State
24	under the Program originates from non-Federal
25	sources.

1	"(2) Administrative costs.—Grants under
2	the Program may only be used for the costs of ad-
3	ministering the revolving loan fund, in accordance
4	with regulations promulgated by the Secretary.
5	"(3) APPLICATION.—Each State seeking a
6	grant under the Program shall submit an application
7	to the Secretary in such form, in such manner, and
8	containing such information as the Secretary con-
9	siders appropriate.
10	"(4) Evaluation.—The Secretary shall evalu-
11	ate and prioritize each application submitted by a
12	State for a grant under the Program on the basis
13	of—
<ul><li>13</li><li>14</li></ul>	of— "(A) the description of—
14	"(A) the description of—
14 15	"(A) the description of— "(i) the revolving loan fund to be es-
<ul><li>14</li><li>15</li><li>16</li></ul>	"(A) the description of—  "(i) the revolving loan fund to be established with the grant; and
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	"(i) the revolving loan fund to be established with the grant; and "(ii) how such revolving loan fund is
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li></ul>	"(i) the revolving loan fund to be established with the grant; and  "(ii) how such revolving loan fund is expected to achieve the purposes described
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	"(i) the revolving loan fund to be established with the grant; and  "(ii) how such revolving loan fund is expected to achieve the purposes described in subsection (a);
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li><li>20</li></ul>	"(A) the description of—  "(i) the revolving loan fund to be established with the grant; and  "(ii) how such revolving loan fund is expected to achieve the purposes described in subsection (a);  "(B) whether the State will be able to pro-
14 15 16 17 18 19 20 21	"(A) the description of—  "(i) the revolving loan fund to be established with the grant; and  "(ii) how such revolving loan fund is expected to achieve the purposes described in subsection (a);  "(B) whether the State will be able to provide loans from the revolving loan fund to small
14 15 16 17 18 19 20 21 22	"(A) the description of—  "(i) the revolving loan fund to be established with the grant; and  "(ii) how such revolving loan fund is expected to achieve the purposes described in subsection (a);  "(B) whether the State will be able to provide loans from the revolving loan fund to small or medium-sized manufacturers within 120 days

1	revolving loan fund with other State and Fed-
2	eral programs, including programs administered
3	by the Assistant Secretary for Economic Devel-
4	opment;
5	"(D) a description of the actual or poten-
6	tial clean energy manufacturing supply chains,
7	including significant component parts, in the re-
8	gion served by the revolving loan fund;
9	"(E) how the State is planning to target
10	the provision of loans under the Program to
11	manufacturers located in regions characterized
12	by high unemployment and sudden and severe
13	economic dislocation, particularly if mass lay-
14	offs have resulted in a precipitous increase in
15	unemployment;
16	"(F) the availability of a skilled manufac-
17	turing workforce in the region served by the re-
18	volving loan fund;
19	"(G) the capacity of the region's workforce
20	and education systems to provide pathways for
21	unemployed or low-income workers into skilled
22	manufacturing employment;
23	"(H) a description of how the State will
24	target loans to small or medium-sized manufac-
25	turers that—

1	"(i) manufacture automobile compo-
2	nents; and
3	"(ii)(I) increase the energy efficiency
4	of their manufacturing facilities; or
5	"(II) retool to manufacture clean en-
6	ergy products or energy efficient products,
7	including manufacturing components to
8	improve the compliance of an automobile
9	with fuel economy standards prescribed
10	under section 32902 of title 49, United
11	States Code;
12	"(I) a description of how the State is plan-
13	ning to use the loan fund to achieve the earliest
14	and maximum greenhouse gas emission reduc-
15	tions within a reasonable period of time for
16	each dollar invested and with the fewest non-
17	greenhouse gas environmental impacts; and
18	"(J) such other factors as the Secretary
19	considers appropriate to ensure that grants
20	awarded under the Program effectively and effi-
21	ciently achieve the purposes described in sub-
22	section (a).
23	"(e) Revolving Loan Funds.—
24	"(1) In general.—A State receiving a grant
25	under the Program shall establish, maintain, and

1	administer a revolving loan fund in accordance with
2	this subsection.
3	"(2) Deposits.—A revolving loan fund shall
4	consist of—
5	"(A) amounts from grants awarded under
6	this section; and
7	"(B) all amounts held or received by the
8	State incident to the provision of loans de-
9	scribed in subsection (f), including all collec-
10	tions of principal and interest.
11	"(3) Expenditures.—Amounts in the revolv-
12	ing loan fund shall be available for the provision and
13	administration of loans in accordance with sub-
14	section (f).
15	"(f) Loans.—
16	"(1) In general.—A State receiving a grant
17	under this section shall use the amount in the re-
18	volving loan fund to provide loans to small or me-
19	dium-sized manufacturers.
20	"(2) Loan terms and conditions.—
21	"(A) Terms.—In determining the term of
22	each loan provided under paragraph (1), the
23	State shall ensure that—

1	"(i) the term of any loan for fixed as-
2	sets does not exceed the useful life of the
3	asset and is shorter than 15 years; and
4	"(ii) the term of any loan for working
5	capital is not longer than 3 years.
6	"(B) Interest rates.—The interest rate
7	set by the State for each loan provided under
8	paragraph (1)—
9	"(i) shall enable the loan recipient to
10	accomplish the activities described in sub-
11	paragraphs (A) and (B) of subsection
12	(e)(1);
13	"(ii) may be set at below-market in-
14	terest rates;
15	"(iii) may not be lower than 0 per-
16	cent; and
17	"(iv) may not be greater than 500
18	basis points above the prime rate, as of the
19	settlement date for such loan.
20	"(C) DESCRIPTION AND BUDGET FOR USE
21	OF LOAN FUNDS.—Each recipient of a loan
22	from a State under the Program shall develop
23	and submit, to the State and to the Secretary,
24	a description and budget for the use of loan
25	amounts, including a description of—

1	"(i) any new business expected to be
2	developed with the loan;
3	"(ii) any improvements to manufac-
4	turing operations to be developed with the
5	loan; and
6	"(iii) any technology expected to be
7	commercialized with the loan.
8	"(D) Priority in review and pref-
9	ERENCE IN SELECTION FOR CERTAIN LOAN AP-
10	PLICANTS.—
11	"(i) Review.—In reviewing applica-
12	tions submitted by small or medium-sized
13	manufacturers for a loan, a recipient of a
14	grant under the Program shall give pri-
15	ority to small or medium-sized manufac-
16	turers described in clause (iii).
17	"(ii) Selection.—In selecting small
18	or medium-sized manufacturers to receive
19	a loan, a recipient of a grant under the
20	Program shall give preference to small or
21	medium-sized manufacturers described in
22	clause (iii).
23	"(iii) Priority and preferred
24	SMALL OR MEDIUM-SIZED MANUFACTUR-
25	ERS.—A small or medium-sized manufac-

1	turer described in this clause is a manufac-
2	turer that—
3	"(I) is certified by a Hollings
4	Manufacturing Extension Center or a
5	manufacturing-related local inter-
6	mediary designated by the Secretary
7	for purposes of providing such certifi-
8	cation; or
9	"(II) provides individuals em-
10	ployed at the manufacturing facilities
11	of the manufacturer with—
12	"(aa) pay that is, on aver-
13	age, not less than the average
14	wage of an individual working in
15	a manufacturing facility in the
16	State; and
17	"(bb) health benefits.
18	"(iv) Certification by Hollings
19	MANUFACTURING EXTENSION CENTER.—A
20	Hollings Manufacturing Extension Center
21	or other entity designated by the Secretary
22	for purposes of providing certification
23	under clause (iii)(I) may not certify appli-
24	cations for a loan until the Center or other
25	entity has completed a qualitative and

1	quantitative review of the applicant's busi-
2	ness strategy, manufacturing operations,
3	and technological ability to contribute to
4	the purposes described in subsection (a).
5	"(E) REPAYMENT UPON RELOCATION OUT-
6	SIDE UNITED STATES.—
7	"(i) In general.—The recipient of a
8	loan under paragraph (1) to finance the
9	cost of reequipping, expanding, or estab-
10	lishing a manufacturing facility or to re-
11	duce the energy intensity of a manufac-
12	turing facility that relocates the production
13	activities of such manufacturing facility
14	outside the United States during the term
15	of the loan shall repay such loan in full in
16	accordance with this subparagraph.
17	"(ii) Payment of interest.—The
18	repayment of a loan under clause (i) shall
19	bear interest at a penalty rate determined
20	by the Secretary to deter recipients of
21	loans under paragraph (1) from relocating
22	production activities outside the United
23	States.

1	"(iii) Period of Repayment.—The
2	Secretary shall determine the duration of
3	the repayment of a loan under clause (i)
4	"(F) COMPLIANCE WITH WAGE RATE RE-
5	QUIREMENTS.—Each recipient of a loan under
6	paragraph (1) shall incorporate, into all con-
7	tracts for construction, alteration, or repair
8	which are paid for, in whole or in part, with
9	amounts obtained pursuant to such loan, a re-
10	quirement that all laborers and mechanics em-
11	ployed by contractors and subcontractors per-
12	forming construction, alteration, or repair shall
13	be paid wages at rates not less than those de-
14	termined by the Secretary of Labor, in accord-
15	ance with subchapter IV of chapter 31 of title
16	40, United States Code (known as the 'Davis-
17	Bacon Act'), to be prevailing for the cor-
18	responding classes of laborers and mechanics
19	employed on projects of a character similar to
20	the contract work in the same locality in which
21	the work is to be performed. With respect to
22	the labor standards specified in this subpara-
23	graph, the Secretary of Labor shall have the
24	authority and functions set forth in Reorganiza-
25	tion Plan Numbered 14 of 1950 (15 Fed. Reg

1	3176; 64 Stat. 1267) and section 3145 of title
2	40, United States Code.
3	"(G) Annual reports by loan recipi-
4	ENTS.—Not less frequently than once each year
5	during the term of each loan issued by a State
6	under paragraph (1), the loan recipient shall
7	submit a report to such State that contains
8	such information as the Secretary may specify
9	for purposes of the Program, including informa-
10	tion that the Secretary can use to determine
11	whether a recipient of a loan is required to
12	repay the loan under subparagraph (E).
13	"(3) Annual reports by grant recipi-
14	ENTS.—Not less frequently than once each year,
15	each recipient of a grant under the Program shall
16	submit a report to the Secretary that describes—
17	"(A) the impact of each loan issued by the
18	State under the Program; and
19	"(B) the aggregate impact of all such
20	loans, including—
21	"(i) the sales increased or retained;
22	"(ii) cost savings or costs avoided;
23	"(iii) additional investment encour-
24	aged; and
25	"(iv) jobs created or retained.

1	"(g) AUTHORIZATION OF APPROPRIATIONS.—There
2	is authorized to be appropriated \$15,000,000,000 for each
3	of fiscal years 2011 and 2012 to carry out this section.".
4	SEC. 102. CLEAN ENERGY AND EFFICIENCY MANUFAC-
5	TURING PARTNERSHIPS.
6	(a) Hollings Manufacturing Partnership Pro-
7	GRAM.—Section 25(b) of the National Institute of Stand-
8	ards and Technology Act (15 U.S.C. 278k(b)) is amend-
9	$\operatorname{ed}$ —
10	(1) in paragraph (2), by striking "and" at the
11	end;
12	(2) in paragraph (3), by striking the period at
13	the end and inserting "; and; and
14	(3) by adding at the end the following:
15	"(4) the establishment of a clean energy manu-
16	facturing supply chain initiative—
17	"(A) to support manufacturers in their
18	identification of and diversification to new mar-
19	kets, including support for manufacturers
20	transitioning to the use of clean energy supply
21	chains;
22	"(B) to assist manufacturers improve their
23	competitiveness by reducing energy intensity
24	and greenhouse gas production, including the
25	use of energy intensive feedstocks;

1	"(C) to increase adoption and implementa-
2	tion of innovative manufacturing technologies;
3	"(D) to coordinate and leverage the exper-
4	tise of the National Laboratories and Tech-
5	nology Centers and the Industrial Assessment
6	Centers of the Department of Energy to meet
7	the needs of manufacturers; and
8	"(E) to identify, assist, and certify manu-
9	facturers seeking loans under section
10	27(e)(1).".
11	(b) REDUCTION IN COST SHARE REQUIREMENTS.—
12	Section 25(c) of the National Institute of Standards and
13	Technology Act (15 U.S.C. 278k(c)) is amended—
14	(1) in paragraph (1), by striking "six years"
15	and inserting "6 years, or as provided in paragraph
16	(5)";
17	(2) in paragraph (3)(B), by striking "not less
18	than 50 percent of the costs incurred for the first
19	3 years and an increasing share for each of the last
20	3 years" and inserting "50 percent of the costs in-
21	curred, or such lesser percentage of the costs in-
22	curred that the Secretary determines, by rule, to be
23	appropriate"; and
24	(3) in paragraph (5)—
25	(A) by striking "at declining levels"; and

(B) by striking "one third of the capital 1 2 and annual operating and maintenance costs" and inserting "50 percent of the capital and an-3 4 nual operating and maintenance costs, or such 5 lesser percentage that the Secretary determines, 6 by rule, to be appropriate". 7 (c) AUTHORIZATION OF APPROPRIATIONS.—There 8 are authorized to be appropriated to the Secretary of Com-9 merce for the Hollings Manufacturing Partnership Pro-10 gram authorized under sections 25 of the National Institute of Standards and Technology Act (15 U.S.C. 278k) 12 and for the provision of assistance under section 26 of 13 such Act (15 U.S.C. 2781)— 14 (1) \$200,000,000 for fiscal year 2010; 15 (2) \$250,000,000 for fiscal year 2011; 16 (3) \$300,000,000 for fiscal year 2012; 17 (4) \$350,000,000 for fiscal year 2013; and 18 (5) \$400,000,000 for fiscal year 2014. 19 SEC. 103. TECHNICAL AMENDMENTS. 20 AMENDMENT TO NATIONAL INSTITUTE 21 STANDARDS AND TECHNOLOGY ACT.—Section 25 of the National Institute of Standards and Technology Act (15 23 U.S.C. 278k) is amended— 24 (1) in subsection (a), by striking "(hereafter in 25 this Act referred to as the 'Centers')"; and

1	(2) by adding at the end the following:
2	"(g) Designation.—
3	"(1) Hollings manufacturing partnership
4	PROGRAM.—For purposes of this Act, the program
5	established under this section shall be known as the
6	'Hollings Manufacturing Partnership Program'.
7	"(2) Hollings manufacturing extension
8	CENTERS.—For purposes of this Act, the Regional
9	Centers for the Transfer of Manufacturing Tech-
10	nology created and supported under subsection (a)
11	shall be known as 'Hollings Manufacturing Exten-
12	sion Centers' or 'Centers').".
13	(b) Amendment to Consolidated Appropria-
14	TIONS ACT, 2005.—Title II of division B of the Consoli-
15	dated Appropriations Act, 2005 (Public Law 108–447;
16	118 Stat. 2879; 15 U.S.C. 278k note) is amended under
17	the heading "INDUSTRIAL TECHNOLOGY SERVICES" by
18	striking "2007: Provided further, That" and all that fol-
19	lows through "Extension Centers." and inserting "2007.".

#### TITLE II—AGRICULTURAL PRO-**VALUE-ADDED** IN-**DUCERS** 2 VESTMENT TAX CREDIT 3 SEC. 201. CREDIT FOR FARMER INVESTMENT IN VALUE-4 5 ADDED AGRICULTURAL PROPERTY. 6 (a) IN GENERAL.—Subpart D of part IV of subchapter A of chapter 1 (relating to business related cred-7 8 its) is amended by adding at the end the following new 9 section: 10 "SEC. 45S. VALUE-ADDED AGRICULTURAL PROPERTY IN-11 VESTMENT CREDIT. 12 "(a) GENERAL RULE.—For purposes of section 38, in the case of a taxpayer who is— 13 14 "(1) an eligible person, or "(2) a farmer-owned entity, 15 the value-added agricultural property investment credit determined under this section for any taxable year is 50 percent of the basis of any qualified value-added agricul-18 tural property placed in service during the taxable year. 20 In the case of a farmer-owned entity, such credit shall be allocated on a pro rata basis among eligible persons hold-

24 "(b) MAXIMUM CREDIT.—For purposes of subsection 25 (a)—

ing qualified investments in such entity as of the last day

of such taxable year.

"(1) Property placed in service by eligi-
BLE PERSON.—In the case of property placed in
service during a taxable year by an eligible person,
the credit determined under this section for such
year shall not exceed \$30,000, reduced by the
amount of the creditable investments allowed for the
taxable year under paragraph (2).
"(2) Property placed in Service by Farm-
ER-OWNED ENTITY.—
"(A) IN GENERAL.—In the case of prop-
erty placed in service by a farmer-owned entity,
the credit determined under this section shall
not exceed the sum of the eligible person's cred-
itable investments in such entity as of the date
such property is placed in service.
"(B) Creditable investments.—For
purposes of subparagraph (A), the term 'cred-
itable investments' means, with respect to any
property placed in service by a farmer-owned
entity, the aggregate qualified investments
made by the eligible person in such entity, re-
duced (but not below zero) by the sum of—
"(i) the amount of the aggregate
qualified investments made by such person

in such entity which were taken into ac-

1	count under this section with respect to
2	property previously placed in service by
3	such entity, and
4	"(ii) the amount of the aggregate
5	qualified investments made by such person
6	in all other farmer-owned entities which
7	were taken into account under this section
8	with respect to property previously placed
9	in service by such other entities.
10	"(C) Limitation.—For purposes of this
11	paragraph, the aggregate qualified investments
12	made by the eligible person which may be taken
13	into account for any taxable year shall not ex-
14	ceed \$30,000.
15	"(c) Definitions.—For purposes of this section—
16	"(1) Qualified value-added agricultural
17	PROPERTY.—The term 'qualified value-added agri-
18	cultural property' means property—
19	"(A) which is used to add value to a good
20	or product, suitable for food or nonfood use, de-
21	rived in whole or in part from organic matter
22	which is available on a renewable basis, includ-
23	ing agricultural crops and agricultural wastes
24	and residues, wood wastes and residues, and
25	domesticated animal wastes,

1	"(B)(i) to which section 168 applies with-
2	out regard to any useful life, or
3	"(ii) with respect to which depreciation (or
4	amortization in lieu of depreciation) is allowable
5	and having a useful life (determined as of the
6	time such property is placed in service) of 3
7	years or more, and
8	"(C) which is owned and operated by an
9	eligible person or a farmer-owned entity.
10	"(2) Eligible person.—
11	"(A) In general.—The term 'eligible per-
12	son' means a person who materially participates
13	during the taxable year in an eligible farming
14	business.
15	"(B) MATERIAL PARTICIPATION.—For
16	purposes of subparagraph (A), the determina-
17	tion of whether a person materially participates
18	in the trade or business of farming shall be

purposes of subparagraph (A), the determination of whether a person materially participates in the trade or business of farming shall be made in a manner similar to the manner in which such determination is made under section 2032A(e)(6). In the case that the person is a corporation, cooperative, partnership, estate, or trust, such determination shall be made at the shareholder, partner, or beneficial interests level (as the case may be).

1	"(C) Eligible farming business.—For
2	purposes of subparagraph (A), the term 'eligible
3	farming business' means a farming business (as
4	defined in section 263A(e)(4)) which is not a
5	passive activity (within the meaning of section
6	469(c)).
7	"(3) Farmer-owned entity.—
8	"(A) IN GENERAL.—The term 'farmer-
9	owned entity' means—
10	"(i) a corporation (including an S cor-
11	poration) in which eligible persons own 50
12	percent or more of the total voting power
13	of the stock and 50 percent or more (in
14	value) of the stock,
15	"(ii) a partnership in which eligible
16	persons own 50 percent or more of the
17	total voting power of the profits interest
18	and 50 percent or more (in value) of the
19	profits interest, and
20	"(iii) a cooperative in which eligible
21	persons own 50 percent or more of the
22	total voting power of the member patron-
23	age interests and 50 percent or more (in
24	value) of the member patronage interests.

"(B) Constructive ownership rules.—For purposes of subparagraph (A), rules similar to the rules of section 263A(e)(2)(B) shall apply; except that, in applying such rules, the members of an individual's family shall be the individuals described in subparagraph (C).

"(C) Members of family.—The family of any individual shall include only his spouse and children, grandchildren, and great grandchildren (whether by the whole or half blood), and the spouses of his children, grandchildren, and great grandchildren, who reside in the same household or jointly operate farming businesses (as defined in section 263A(e)(4)). For purposes of the preceding sentence, a child who is legally adopted, or who is placed with the taxpayer by an authorized placement agency for adoption by the taxpayer, shall be treated as a child by blood.

#### "(4) Qualified investments.—

"(A) IN GENERAL.—The term 'qualified investments' means a payment of cash for the purchase of a qualified equity interest in a farmer-owned entity.

1	"(B) QUALIFIED EQUITY INTEREST.—The
2	term 'qualified equity interest' means—
3	"(i) any stock in a domestic corpora-
4	tion if such stock is acquired by the tax-
5	payer after December 31, 2008, and before
6	January 1, 2015, at its original issue (di-
7	rectly or through an underwriter) from the
8	corporation solely in exchange for cash,
9	"(ii) any capital or profits interest in
10	a domestic partnership if such interest is
11	acquired by the taxpayer after December
12	31, 2008, and before January 1, 2015, and
13	"(iii) any patronage interest in a co-
14	operative if such interest is acquired by the
15	taxpayer after December 31, 2008, and be-
16	fore January 1, 2015.
17	Rules similar to the rules of section $1202(c)(3)$
18	shall apply for purposes of this paragraph.
19	"(d) Special Rules.—For purposes of this sec-
20	tion—
21	"(1) Treatment of married individuals.—
22	In the case of a separate return by a married indi-
23	vidual (as defined in section 7703), subsection
24	(b)(3)(A) shall be applied by substituting '\$15,000'
25	for '\$30,000'.

1	"(2) APPLICABLE RULES.—Under regulations
2	prescribed by the Secretary—
3	"(A) Allocation of credit in the case
4	OF ESTATES AND TRUSTS.—Rules similar to the
5	rules of subsection (d) of section 52 shall apply.
6	"(B) CERTAIN PROPERTY NOT ELIGI-
7	BLE.—Rules similar to the rules of section
8	50(b) shall apply.
9	"(3) Basis adjustment.—For purposes of
10	this subtitle, if a credit is allowed under this section
11	to any eligible person with respect to qualified value-
12	added agricultural property, the basis of such prop-
13	erty shall be reduced by the amount of the credit so
14	allowed and increased by the amount of recapture
15	under subsection (e).
16	"(e) RECAPTURE IN THE CASE OF CERTAIN DISPOSI-
17	TIONS.—
18	"(1) In general.—Under regulations pre-
19	scribed by the Secretary, rules similar to the rules
20	of section 50(a) shall apply with respect to an eligi-
21	ble person if, within the 5-year period beginning on
22	the date qualified value-added agricultural property
23	with respect to which such person was allowed a
24	credit under subsection (a) is originally placed in
25	service—

1	"(A) such property ceases to be qualified
2	for purposes of this section,
3	"(B) the eligible person or the farmer-
4	owned entity (as the case may be) disposes of
5	all or part of such property, or
6	"(C) the eligible person or the farmer-
7	owned entity (as the case may be) ceases to be
8	an eligible person or farmer-owned entity for
9	purposes of this section.
10	"(2) Special rules in event of death.—
11	"(A) In general.—The period in para-
12	graph (1) shall be suspended with respect to an
13	eligible person for the 2-year period beginning
14	on the date of death of such person.
15	"(B) Heirs who are eligible per-
16	sons.—In the case that an heir of an eligible
17	person is also an eligible person, neither para-
18	graph (1) nor subparagraph (A) of this para-
19	graph (unless elected by such heir) shall apply
20	with respect to the transfer of property to such
21	heir.
22	"(f) Regulations.—The Secretary shall prescribe
23	such regulations as may be necessary to carry out the pur-
24	poses of this section.

- 1 "(g) Termination.—This section shall not apply to
- 2 property placed in service after December 31, 2012.".
- 3 (b) Credit Allowed as Part of General Busi-
- 4 NESS CREDIT.—Section 38(b) (defining current year busi-
- 5 ness credit) is amended by striking "plus" at the end of
- 6 paragraph (35), by striking the period at the end of para-
- 7 graph (36) and inserting ", plus", and by adding at the
- 8 end the following new paragraph:
- 9 "(37) in the case of an eligible person (as de-
- fined in section 45S(c)(2) or farmer-owned entity
- 11 (as defined in section 45S(c)(3)), the value-added
- 12 agricultural property investment credit determined
- under section 45S(a).".
- 14 (c) Credit Allowable Against Minimum Tax.—
- 15 Subparagraph (B) of section 38(c)(4) is amended by re-
- 16 designating clauses (vii) through (ix) as clauses (viii)
- 17 through (x), respectively, and by inserting after clause (vi)
- 18 the following new clause:
- "(vii) the credit determined under sec-
- tion 458 (relating to value-added agricul-
- 21 tural property investment credit).".
- 22 (d) Deduction for Certain Unused Business
- 23 Credits.—Subsection (c) of section 196 is amended by
- 24 striking "and" at the end of paragraph (13), by striking
- 25 the period at the end of paragraph (14) and inserting ",

- 1 and", and by adding at the end the following new para-
- 2 graph:
- 3 "(15) the value-added agricultural property in-
- 4 vestment credit determined under section 45S.".
- 5 (e) Basis Adjustment.—Subsection (a) of section
- 6 1016 is amended by striking "and" at the end of para-
- 7 graph (36), by striking the period at the end of paragraph
- 8 (37) and inserting ", and", and by adding at the end the
- 9 following new paragraph:
- 10 "(38) to the extent provided in section
- 45S(d)(3), in the case of payments with respect to
- which a credit has been allowed under section 38.".
- 13 (f) CLERICAL AMENDMENT.—The table of sections
- 14 for subpart D of part IV of subchapter A of chapter 1
- 15 is amended by adding at the end thereof the following new
- 16 item:

"Sec. 45S. Value-added agricultural property investment credit.".

- 17 (g) Effective Date.—The amendments made by
- 18 this section shall apply to qualified investments (as defined
- 19 in section 45S(c)(4) of the Internal Revenue Code of
- 20 1986, as added by this section) made, and property placed
- 21 in service, after December 31, 2010.

# 1 TITLE III—TRAINING GRANTS 2 FOR EMPLOYEES

3	SEC. 301. DEFINITION OF SECRETARY.
4	In this title, the term "Secretary" means the Sec-
5	retary of Labor.
6	SEC. 302. AUTHORIZATION.
7	(a) In General.—The Secretary, in consultation
8	with the Secretary of Commerce, shall award grants to
9	eligible entities described in subsection (b) to assist the
10	entities to improve the job skills necessary for employment
11	in specific industries.
12	(b) Eligible Entities Described.—
13	(1) In general.—An eligible entity described
14	in this subsection is a consortium that—
15	(A) shall consist of representatives from
16	not less than 5 businesses, or a lesser number
17	of businesses if such lesser number of busi-
18	nesses employs at least 30 percent of the em-
19	ployees in the industry involved in the region
20	(or a nonprofit organization that represents
21	such businesses);
22	(B) may consist of representatives from—
23	(i) labor organizations;
24	(ii) State and local government; and
25	(iii) educational institutions;

1	(C) is established to serve 1 or more par-
2	ticular industries; and
3	(D) is established to serve an eligible area.
4	(2) Eligible Area.—The term "eligible area"
5	means any county that, based on information con-
6	tained in the most recent decennial census, has a
7	population of not more than 1,000,000 residents.
8	(3) Majority of Representatives.—A ma-
9	jority of the representatives comprising the consor-
10	tium shall be representatives described in paragraph
11	(1)(A).
12	(c) Priority for Small Businesses.—In pro-
13	viding grants under subsection (a), the Secretary shall
14	give priority to an eligible entity if a majority of represent-
15	atives forming the entity represent small-business con-
16	cerns (as defined in section 3(a) of the Small Business
17	Act (15 U.S.C. 632(a)).
18	(d) MAXIMUM AMOUNT OF GRANT.—The amount of
19	a grant awarded to an eligible entity under subsection (a)
20	may not exceed \$1,000,000 for any fiscal year.
21	SEC. 303. USE OF AMOUNTS.
22	(a) In General.—The Secretary may not award a
23	grant under section 402 to an eligible entity unless the
24	entity agrees to use amounts received from the grant to
25	improve the job skills necessary for employment by busi-

1	nesses in the industry with respect to which the entity was
2	established.
3	(b) Conduct of Program.—
4	(1) In general.—In carrying out the program
5	described in subsection (a), the eligible entity may
6	provide for—
7	(A) an assessment of training and job skill
8	needs for the industry;
9	(B) the development of a sequence of skill
10	standards that are benchmarked to advanced
11	industry practices;
12	(C) the development of curriculum and
13	training methods, including, where appropriate,
14	e-learning or technology-based training;
15	(D) the purchase, lease, or receipt of dona-
16	tions of training equipment;
17	(E) the identification of training providers
18	and the development of partnerships between
19	the industry and educational institutions, in-
20	cluding community colleges;
21	(F) the development of apprenticeship pro-
22	grams;
23	(G) the development of training programs
24	for workers, including dislocated workers;

1	(H) the development of training plans for
2	businesses; and
3	(I) the development of the membership of
4	the entity.
5	(2) Additional requirement.—In carrying
6	out the program described in subsection (a), the eli-
7	gible entity shall provide for the development and
8	tracking of performance outcome measures for the
9	program and the training providers involved in the
10	program.
11	(c) Administrative Costs.—The eligible entity
12	may use not more than 10 percent of the amount of a
13	grant to pay for administrative costs associated with the
14	program described in subsection (a).
15	SEC. 304. REQUIREMENT OF MATCHING FUNDS.
16	(a) IN GENERAL.—The Secretary may not award a
17	grant under section 402 to an eligible entity unless the
18	entity agrees that the entity will make available non-Fed-
19	eral contributions toward the costs of carrying out activi-
20	ties under the grant in an amount that is not less than
21	\$2 for each \$1 of Federal funds provided under the grant,
22	of which—
23	(1) \$1 shall be provided by the businesses par-
24	ticipating in the entity; and

1	(2) \$1 shall be provided by the State or local
2	government involved.
3	(b) Other Contributions.—
4	(1) Equipment donations to fa-
5	cilities that are not owned or operated by the mem-
6	bers of the eligible entity involved and that are
7	shared by the members may be included in deter-
8	mining compliance with subsection (a).
9	(2) Limitation.—
10	(A) In general.—An eligible entity may
11	not include in-kind contributions in complying
12	with the requirement of subsection (a).
13	(B) Consideration.—The Secretary may
14	consider donations described in subparagraph
15	(A) in ranking applications.
16	SEC. 305. LIMIT ON ADMINISTRATIVE EXPENSES.
17	The Secretary may use not more than 5 percent of
18	the amounts made available to carry out this title to pay
19	the Federal administrative costs associated with awarding
20	grants under this title.
21	SEC. 306. AUTHORIZATION OF APPROPRIATIONS.
22	There are authorized to be appropriated to carry out
23	this title—
24	(1) \$50,000,000 for each of fiscal years 2011
25	through 2015; and

1	(2) such sums as are necessary for each fiscal
2	year thereafter.
3	TITLE IV—TAX CREDITS TO
4	EXPAND BROADBAND ACCESS
5	SEC. 401. CREDIT FOR PROPERTY USED TO FURNISH
6	BROADBAND SERVICES IN RURAL AREAS.
7	(a) In General.—Subpart D of part IV of sub-
8	chapter A of chapter 1 (relating to business related cred-
9	its), as amended by this Act, is amended by inserting after
10	section 45S the following new section:
11	"SEC. 45T. PROPERTY USED TO FURNISH BROADBAND
12	SERVICES IN RURAL AREAS.
13	"(a) In General.—For purposes of section 38, the
14	broadband services credit determined under this section
15	is an amount equal to 50 percent of the cost of each quali-
16	fied broadband property placed in service during the tax-
17	able year.
18	"(b) Increased Percentage Where High Speed
19	SERVICE PROVIDED.—Subsection (a) shall be applied by
20	substituting '60 percent' for '50 percent' in any case
21	where the qualified broadband property provides trans-
22	mission service at a speed which is not less than—
23	"(1) except in the case of commercial mobile
24	radio services, 50 megabits per second downstream
25	and 20 megabits per second upstream, and

1	"(2) in the case of commercial mobile radio
2	services, 10 megabits per second downstream and 2
3	megabits per second upstream.
4	"(c) Definitions.—For purposes of this section—
5	"(1) Qualified broadband property.—The
6	term 'qualified broadband property' means section
7	1245 property (as defined in section 1245(a)(3))—
8	"(A) which is used to provide broadband
9	services in rural areas to purchasers of such
10	services,
11	"(B) which is—
12	"(i) tangible property (to which sec-
13	tion 168 applies), or
14	"(ii) computer software (as defined in
15	section 197(e)(3)(B)) which is described in
16	section 197(e)(3)(A) and to which section
17	167 applies, and
18	"(C) the original use of which commences
19	with the taxpayer.
20	Such term shall not include any property described
21	in section 50(b).
22	"(2) Broadband.—The term 'broadband'
23	means an Internet Protocol-based transmission serv-
24	ice (at a speed which is not less than 5 megabits per
25	second downstream and 1 megabit per second up-

- 1 stream) that enables users to send and receive voice,
- 2 video, data, graphics, or a combination, without re-
- 3 gard to any transmission media or technology.
- 4 "(3) Rural area.—The term 'rural area'
- 5 means any census tract outside a metropolitan sta-
- 6 tistical area (as defined by the Office of Manage-
- 7 ment and Budget).
- 8 "(4) REGULATED ENTITIES.—The credit deter-
- 9 mined under subsection (a) may not be used to re-
- duce a taxpayer's cost of service, but may be used
- 11 to reduce rate base, provided that such reduction is
- restored not less rapidly than ratably. For purposes
- of determining ratable restorations to rate base, the
- period of time used in computing depreciation ex-
- pense for purposes of reflecting operating results in
- the taxpayer's regulated books of account shall be
- 17 used.
- 18 "(d) OTHER RULES TO APPLY.—Rules similar to the
- 19 rules of paragraphs (3), (4), and (5) of section 179(d)
- 20 shall apply for purposes of this section.
- 21 "(e) Basis Reduction.—Rules similar to the rules
- 22 of sections 50(c) (other than paragraph (3) thereof) and
- 23 1016(a)(19) shall apply for purposes of this section.".
- (b) Credit To Be Part of General Business
- 25 Credit.—Subsection (b) of section 38, as amended by

- 1 this Act, is amended by striking "plus" at the end of para-
- 2 graph (37), by striking the period at the end of paragraph
- 3 (38) and inserting ", plus", and by adding at the end the
- 4 following new paragraph:
- 5 "(39) the broadband services credit determined
- 6 under section 45T(a).".
- 7 (c) CLERICAL AMENDMENT.—The table of sections
- 8 subpart D of part IV of subchapter A of chapter 1, as
- 9 amended by this Act, is amended by adding at the end
- 10 the following new item:

"Sec. 45T. Property used to furnish broadband services in rural areas.".

- 11 (d) Effective Date.—The amendments made by
- 12 this section shall apply to property placed in service after
- 13 the date of enactment of this Act in taxable years ending
- 14 after such date.

## 15 TITLE V—SUPPORTING INVEST-

## 16 **MENT IN URBAN CENTERS**

- 17 SEC. 501. EXTENSION OF BENEFITS.
- 18 (a) Empowerment Zones.—
- 19 (1) ROUNDS I AND II DESIGNATIONS.—Section
- 20 1391(d)(1) is amended by striking "December 31,
- 21 2009" in subparagraph (A)(i) and inserting "De-
- 22 cember 31, 2019".
- 23 (2) ROUND III DESIGNATIONS.—Section
- 24 1391(h)(2) is amended by striking "December 31,
- 25 2009" and inserting "December 31, 2019".

1	(b) Rural Enterprise Communities.—Section
2	1391(d)(1)(A) is amended by striking "or" at the end of
3	clause (i) and by striking clause (ii) and inserting the fol-
4	lowing new clauses:
5	"(ii) in the case of an enterprise com-
6	munity not described in clause (iii), the
7	close of the 10th calendar year beginning
8	on or after such date of designation, or
9	"(iii) in the case of an enterprise com-
10	munity designated in a rural area pursuant
11	to section 766 of division A of the Omni-
12	bus Consolidated and Emergency Supple-
13	mental Appropriations Act, 1999, Decem-
14	ber 31, 2019,".
15	(c) Renewal Communities.—
16	(1) Sections 1400E(b) and 1400I(g) are each
17	amended by striking "December 31, 2009" each
18	place it appears and inserting "December 31,
19	2019".
20	(2) Sections $1400E(b)(3)$ , $1400F(b)$ , and
21	1400J(b) are each amended by striking "January 1,
22	2010" each place it appears and inserting "January
23	1, 2020".

1	(3) Section 1400F(c)(2) amended by striking
2	"December 31, 2014" and inserting "December 31,
3	2024".
4	(4) Section 1400F(d) is amended by striking
5	"December 31, 2014" and inserting "December 31,
6	2024".
7	(5) Section 1400I(d)(2)(A) is amended by strik-
8	ing "2010" and inserting "2020".
9	(d) Treatment of Termination Dates Speci-
10	FIED IN NOMINATIONS.—
11	(1) Paragraph (1) of section 1391(d) is amend-
12	ed by adding at the end the following new flush sen-
13	tence:
14	"The termination date referred to in subparagraph
15	(B) shall be treated as being no earlier than the ter-
16	mination date under subparagraph (A) unless an
17	earlier termination date is designated under sub-
18	paragraph (B) after the date of the enactment of
19	this sentence.".
20	(2) Paragraph (1) of section 1400E(b) is
21	amended by adding at the end the following new
22	flush sentence:
23	"The termination date referred to in subparagraph
24	(B) shall be treated as being no earlier than the ter-
25	mination date under subparagraph (A) unless an

1	earlier termination date is designated under sub-
2	paragraph (B) after the date of the enactment of
3	this sentence".
4	SEC. 502. EXPANSION OF BUSINESSES ELIGIBLE FOR BENE-
5	FITS; EXPANSION OF ELIGIBLE BUSINESS AC-
6	TIVITIES.
7	(a) Expansion of Qualified Business Enti-
8	TIES.—
9	(1) In general.—Subsections (b) and (c) of
10	section 1397C are amended to read as follows:
11	"(b) Qualified Business Entity.—For purposes
12	of this section, the term 'qualified business entity' means,
13	with respect to any taxable year, any corporation or part-
14	nership if for such year—
15	"(1) any trade or business of such entity is the
16	active conduct of a qualified business within an em-
17	powerment zone,
18	"(2) at least 35 percent of its employees are
19	residents of an empowerment zone,
20	"(3) less than 5 percent of the average of the
21	aggregate unadjusted bases of the property of such
22	entity is attributable to collectibles (as defined in
23	section $408(m)(2)$ ) other than collectibles that are
24	held primarily for sale to customers in the ordinary
25	course of such business, and

1	"(4) less than 5 percent of the average of the
2	aggregate unadjusted bases of the property of such
3	entity is attributable to nonqualified financial prop-
4	erty.
5	"(c) Qualified Proprietorship.—For purposes of
6	this section, the term 'qualified proprietorship' means
7	with respect to any taxable year, any qualified business
8	carried on by an individual as a proprietorship if for such
9	year—
10	"(1) at least 35 percent of such employees are
11	residents of an empowerment zone,
12	"(2) less than 5 percent of the average of the
13	aggregate unadjusted bases of the property of such
14	individual which is used in such business is attrib-
15	utable to collectibles (as defined in section
16	408(m)(2)) other than collectibles that are held pri-
17	marily for sale to customers in the ordinary course
18	of such business, and
19	"(3) less than 5 percent of the average of the
20	aggregate unadjusted bases of the property of such
21	individual which is used in such business is attrib-
22	utable to nonqualified financial property.
23	For purposes of this subsection, the term 'employee' in-
24	cludes the proprietor.".

1	(A) Subsection (e) of section 1400 is
2	amended by striking "subsections (b)(6) and
3	(c)(5)" and inserting "subsections $(b)(2)$ and
4	(c)(1)".
5	(B) Paragraph (2) of section 1400B(c) is
6	amended by inserting "(as in effect on the day
7	before the date of the enactment of the Upstate
8	Works Act)" after "1397C".
9	(b) Modification of Employment Requirement
10	FOR BUSINESSES LOCATED IN AREAS WITH LOWER POP-
11	ULATION DENSITY.—
12	(1) Definition of qualified business enti-
13	TY.—Section 1397C is amended by adding at the
14	end the following new subsection:
15	"(g) Modification of Employment Require-
16	MENT FOR BUSINESSES LOCATED IN AREAS WITH
17	Lower Population Density.—
18	"(1) In general.—In the case of businesses
19	located in a lower-density empowerment zone, sub-
20	sections (b)(2) and (c)(1) shall be applied by treat-
21	ing employees as residents of the empowerment zone
22	if they are residents of a census tract—
23	"(A) which is an area of pervasive poverty,
24	unemployment, and general distress (within the
25	meaning of section $1400E(c)(3)(A)$ , and

- 1 "(B) any point on the boundary of which 2 is within 50 miles of any point on the boundary 3 of the empowerment zone. 4 "(2) Lower-density empowerment zone.— 5 For purposes of paragraph (1), the term 'lower density empowerment zone' means any empowerment 6 7 zone the average population of population census 8 tracts within such zone is less than 3,000.". 9 (2) Employment credit.—Paragraph (1) of 10 section 1396(d) is amended by adding at the end the 11 following new flush sentence: 12 "In the case of businesses located in a lower-density 13 defined empowerment (as in section zone 14 1397C(g)(2)), subparagraph (B) shall be applied by 15 treating employees as residents of the empowerment 16 zone if they are residents of a census tract which is 17 an area of pervasive poverty, unemployment, and 18 general distress (within the meaning of section 19
- 22 (c) Expansion of Eligible Business Activi-23 TIES.—

boundary of the empowerment zone.".

1400E(c)(3)(A), and any point on the boundary of

such tract is within 50 miles of any point on the

24 (1) Renting real or personal property 25 PERMITTED.—

20

1	(A) In general.—Subsection (d) of sec-
2	tion 1397C is amended by striking paragraphs
3	(2) and (3).
4	(B) Recovery zone property.—Para-
5	graph (2) of section 1400U-3(c) is amended to
6	read as follows:
7	"(2) QUALIFIED BUSINESS.—The term 'quali-
8	fied business' means any trade or business except
9	that such term shall not include any trade or busi-
10	ness consisting of the operation of any facility de-
11	scribed in section 144(c)(6)(B).".
12	(C) Conforming amendment.—Para-
13	graph (3) of section 45D(d) is amended by
14	striking "; except that" and all that follows and
15	inserting a period.
16	(2) Developing or holding intangibles
17	PERMITTED.—
18	(A) In General.—Subsection (d) of sec-
19	tion 1397C is amended by striking paragraph
20	(4).
21	(B) Conforming amendment.—Clause
22	(iii) of section 1394(b)(3)(B) is amended by
23	striking ", (4),".
24	(d) Empowerment Zone Employment Credit To
25	APPLY TO EMPLOYEES AT CERTAIN ADDITIONAL BUSI-

NESSES AND TO EMPLOYEES WHO ARE FAMILY MEM-BERS.—Subparagraph (D) of section 1396(d)(2) (defining 3 qualified zone employee) is amended— 4 (1) by striking subparagraph (A), 5 (2) by redesignating subparagraphs (B), (C), 6 (D), and (E) as subparagraphs (A), (B), (C), and 7 (D), respectively, and 8 (3) by striking "any facility described in section 9 144(c)(6)(B)" in subparagraph (C), as so redesig-10 nated, and inserting "any excluded facility (as de-11 fined in section 1397C(d)(5)". 12 (e) CERTAIN BUSINESSES MAY BE FINANCED WITH GULF OPPORTUNITY ZONE BONDS.— 13 14 (1) IN GENERAL.—Subparagraph (E) of section 15 1400N(a)(2) is amended by striking "any property described in section 144(c)(6)(B)" and inserting 16 17 "any excluded facility (as defined in section 18 1397C(d)(5)". 19 (2) Effective date.—The amendment made 20 by this subsection shall apply to obligations issued 21 after the date of the enactment of this Act. 22 SEC. 503. MODIFICATIONS PERMITTING EXPANSION OF 23 DESIGNATED AREAS. 24 (a) Authority to Expand Boundaries of Zones AND COMMUNITIES.—

1	(1) Empowerment zones and enterprise
2	COMMUNITIES.—Section 1391 is amended by adding
3	at the end the following new subsection:
4	"(i) Authority To Expand Boundaries of Des-
5	IGNATED AREAS.—
6	"(1) In general.—At the request of all gov-
7	ernments which nominated an area as an empower-
8	ment zone or enterprise community, the appropriate
9	Secretary may expand the area of such zone or com-
10	munity to include 1 or more contiguous or non-
11	contiguous areas if such governments establish to
12	the satisfaction of the appropriate Secretary that
13	such expansion furthers the purposes of the designa-
14	tion of the initial area as such a zone or community.
15	"(2) Rural areas.—With respect to any em-
16	powerment zone or enterprise community located in
17	a rural area, at the request of the nominating local
18	government, the appropriate Secretary shall expand
19	the area of such zone or community to include the
20	entire area of such nominating local government, but
21	only if—
22	"(A) either—
23	"(i) the poverty rate and the unem-
24	ployment rate for such entire area as de-
25	termined by the data from the most recent

1	census was at least 110 percent of such
2	rate for the United States, or
3	"(ii) during the period beginning with
4	the decennial census immediately preceding
5	the most recent decennial census and end-
6	ing with the most recent decennial census,
7	such entire area has a net out migration of
8	inhabitants of at least 10 percent of the
9	population of such area, and
10	"(B) such entire area meets 1 or more of
11	the following criteria determined by data from
12	the most recent decennial census:
13	"(i) Median household income is not
14	more than 70 percent of such income for
15	the United States.
16	"(ii) Per capita income is not more
17	than 75 percent of such income for the
18	United States.
19	"(iii) The percentage of such area's
20	population which is disabled is at least 130
21	percent of such percentage for the United
22	States.".
23	(2) Renewal communities.—Section 1400E
24	is amended by adding at the end the following new
25	subsection:

1	"(h) Authority To Expand Boundaries of Des-
2	IGNATED AREAS.—
3	"(1) In general.—At the request of all gov-
4	ernments which nominated an area as a renewal
5	community, the Secretary of Housing and Urban
6	Development may expand the area of such commu-
7	nity to include 1 or more noncontiguous areas if
8	such governments establish to the satisfaction of
9	such Secretary that such expansion furthers the pur-
10	poses of the designation of the initial area as a re-
11	newal community.
12	"(2) Rural areas.—With respect to any re-
13	newal community located in a rural area, at the re-
14	quest of the nominating local government, the Sec-
15	retary of Housing and Urban Development shall ex-
16	pand the area of such community to include the en-
17	tire area of such nominating local government, but
18	only if—
19	"(A) either—
20	"(i) the poverty rate and the unem-
21	ployment rate for such entire area as de-
22	termined by data from the most recent de-
23	cennial census was at least 110 percent of
24	such rate for the United States, or

1	"(ii) during the period beginning with
2	the decennial census immediately preceding
3	the most recent decennial census and end-
4	ing with the most recent decennial census
5	such entire area has a net out migration of
6	inhabitants of at least 10 percent of the
7	population of such area, and
8	"(B) such entire area meets 1 or more of
9	the following criteria determined by data from
10	the most recent census:
11	"(i) Median household income is not
12	more than 70 percent of such income for
13	the United States.
14	"(ii) Per capita income is not more
15	than 75 percent of such income for the
16	United States.
17	"(iii) The percentage of such area's
18	population which is disabled is at least 130
19	percent of such percentage for the United
20	States.".
21	(3) Effective date.—The amendments made
22	by this subsection shall take effect on the date of the
23	enactment of this Act.
24	(b) Modification of Requirement for Expand-
25	ING DESIGNATED AREA BASED ON 2000 CENSUS.—

1	(1) In General.—Clause (ii) of section
2	$1400\mathrm{E}(\mathrm{g})(1)(\mathrm{A})$ is amended to read as follows:
3	"(ii) such tract has a poverty rate
4	using 2000 census data—
5	"(I) which is at least 20 percent,
6	or
7	"(II) which exceeds the poverty
8	rate for such tract using 1990 census
9	data.".
10	(2) Effective date.—The amendment made
11	by this subsection shall take effect on the date of the
12	enactment of this Act.
13	(c) Repeal of Exclusion of Central Business
14	DISTRICT FROM ELIGIBILITY AS DESIGNATED AREA.—
15	(1) In General.—Paragraph (3) of section
16	1392(a) is amended by adding "and" at the end of
17	subparagraph (B), by striking ", and" at the end of
18	subparagraph (C) and inserting a period, and by
19	striking subparagraph (D).
20	(2) Effective date.—The amendments made
21	by this subsection shall take effect on the date of the
22	enactment of this Act.
23	SEC. 504. EXPANDED USE OF TAX-EXEMPT BONDS.
24	(a) Enterprise Facility Bond Limit for Small
25	CITIES TO BE THE SAME AS FOR LARGER CITIES —Sub-

paragraph (B) of section 1394(f)(2) is amended by adding "and" at the end of clause (i), by striking clause (iii), and by amending clause (ii) to read as follows: 4 "(ii) \$230,000,000 if such zone is in 5 an urban area.". 6 (b) Zone Employment Requirement Need Not BE MET AFTER TESTING PERIOD UNDER ZONE FACIL-8 ITY BOND RULES.— 9 (1) In General.—Clause (iii) of section 10 1394(b)(3)(B) is amended by striking "if at least 35 11 percent of the employees of such business for such 12 year are residents of an empowerment zone or an 13 enterprise community". 14 (2) Conforming amendment.—Subsection (a) 15 of section 1400A is amended by striking "and sec-16 tion 1394(b)(3)(B)(iii) shall be applied without re-17 gard to the employee residency requirement". 18 (c) Zone Facility Bonds for Small Businesses MAY BE GUARANTEED.— 19 20 (1) In General.—Subsection (d) of section 21 1394 is amended to read as follows: 22 "(d) Special Rules.— 23 "(1) ACQUISITION OF LAND AND EXISTING PROPERTY PERMITTED.—The requirements of sec-

- tions 147(c)(1)(A) and 147(d) shall not apply to any
  bond described in subsection (a).
  - "(2) Bonds for small business may be Guaranteed.—Section 149(b) shall not apply to any bond issued as part of an issue 95 percent or more of the net proceeds (as defined in section 150(a)(3)) of which are to be used to provide any enterprise zone facility the principal user of which is a small employer (as defined in section 221(c)(4)).".
    - (2) QUALIFIED GULF OPPORTUNITY ZONE BONDS.—Paragraph (5) of section 1400N(a) is amended by adding at the end the following new subparagraph:
      - "(H) Section 149(b) shall not apply to any qualified Gulf Opportunity Zone Bond issued as part of an issue 95 percent or more of the net proceeds (as defined in section 150(a)(3)) of such issue are to be used for qualified project costs for nonresidential real property (including fixed improvements associated with such property) the principal user of which is a small employer (as defined in section 221(c)(4))."
    - (3) RECOVERY ZONE FACILITY BONDS.—Subsection (d) of section 1400U-3 is amended by adding at the end the following new sentence: "Section

- 1 149(b) shall not apply to any recovery zone facility
- 2 bond issued as part of an issue 95 percent or more
- of the net proceeds (as defined in section 150(a)(3))
- 4 of such issue are to be used for recovery zone prop-
- 5 erty the principal user of which is a small employer
- 6 (as defined in section 221(c)(4)).".
- 7 (d) Effective Date.—The amendments made by
- 8 this section shall apply to obligations issued after the date
- 9 of the enactment of this Act.
- 10 SEC. 505. OTHER MODIFICATIONS.
- 11 (a) Nonrecognition of Gain To Apply to Real
- 12 Property and Intangibles.—Paragraph (2) of section
- 13 1397B(b) is amended to read as follows:
- 14 "(2) Gain taxed as ordinary income not
- 15 ELIGIBLE FOR ROLLOVER.—This section shall not
- apply to any gain which is treated as ordinary in-
- come for purposes of this subtitle.".
- 18 (b) Election of Financing Arrangement in
- 19 Lieu of Tax Benefits.—
- 20 (1) In general.—Section 1396 is amended by
- adding at the end the following new subsection:
- 22 "(e) Election of Financing Arrangement in
- 23 Lieu of Tax Benefits.—
- 24 "(1) IN GENERAL.—At the election of any sig-
- 25 nificant empowerment zone business, for the pay-

1	ment period of the debt obligation designated in
2	such election (or as an amendment to such election)
3	by such business—
4	"(A) such business—
5	"(i) shall not be allowed an empower-
6	ment zone employment credit described in
7	subsection (a), and
8	"(ii) shall not be allowed any deduc-
9	tion for depreciation under section 168
10	with respect to qualified zone property that
11	provides a cost recovery benefit described
12	in paragraph (2), and
13	"(B) the Secretary shall make the pay-
14	ments described in paragraph (2) to a trustee
15	designated by the electing business to accept
16	such payments on behalf of such holders).
17	"(2) Payments.—
18	"(A) In General.—At the beginning of
19	each year of the payment period, the Secretary
20	shall pay (out of any money in the Treasury not
21	otherwise appropriated) to the trustee des-
22	ignated by such business an amount equal to—
23	"(i) the empowerment zone employ-
24	ment credit computed for such year under

1	this section as if the election was not made
2	under this subsection, and
3	"(ii) except as provided in paragraph
4	(4)(A), the amount equal to the cost recov-
5	ery benefit divided by the number of years
6	in the payment period described in sub-
7	paragraph (C).
8	"(B) Cost recovery benefit.—For pur-
9	poses of subparagraph (A), the cost recovery
10	benefit shall be an amount equal to 25 percent
11	of—
12	"(i) the cost of any tangible property
13	which is qualified zone property (including
14	improvements to such tangible property)
15	incurred by the significant empowerment
16	zone business before the end of the first 5
17	full calendar years beginning after the date
18	the election is made under this subsection,
19	and
20	"(ii) any such cost for which a bind-
21	ing contract for financing the acquisition
22	of such tangible property (including im-
23	provements to such tangible property) has
24	been made by such business and which
25	under the terms of the financing is to be

1	incurred within the first 5 full calendar
2	years beginning after the date of the elec-
3	tion made under this subsection.
4	"(C) Payment period.—The payment pe-
5	riod is the period of 15 calendar years begin-
6	ning with the earlier of—
7	"(i) the calendar year specified by the
8	significant empowerment zone business as
9	the 1st year of the payment period without
10	regard to the date the property is placed in
11	service, or
12	"(ii) the 5th calendar year beginning
13	after the date that the election under this
14	subsection is made.
15	"(3) Significant empowerment zone busi-
16	NESS.—For purposes of this subsection, the term
17	'significant empowerment zone business' means any
18	trade or business operating in an empowerment zone
19	if—
20	"(A) such business is nominated by the
21	chief executive or the legislative body of the
22	State or a local government in which the zone
23	property is located, and
24	"(B) the Secretary of Housing and Urban
25	Development determines that—

1	"(i) it is a facility for qualified re-
2	search as defined in section 41(d) which is
3	reasonably anticipated to make at least
4	\$50,000,000 of capital expenditures within
5	the first 3 years of the payment period, or
6	"(ii) with respect to any other busi-
7	ness, it is reasonably anticipated that such
8	business will increase employment in such
9	zone by the end of the first 3 years of the
10	payment period by at least the lesser of—
11	"(I) 1,000 full-time employees or
12	equivalents, or
13	"(II) 10 percent of the number
14	of full-time employees estimated to
15	have been employed in such zone on
16	the date of its designation.
17	"(4) Special rules.—
18	"(A) Adjustment to cost recovery
19	BENEFIT.—In the event that the significant em-
20	powerment zone business does not incur a cost
21	within the period described in paragraph (2)(B)
22	and for which a cost recovery benefit payment
23	is made under this subsection, the Secretary
24	shall reduce future recovery benefit payments to

recover 110 percent of the overpayments in

equal installments over the remaining payment period. In the event that a cost described in paragraph (2)(B)(i) is incurred, or a contract described in paragraph (2)(B)(ii) is entered into, after the beginning of the payment period, the Secretary shall increase future recover benefit payments to recover 100 percent of the cost recovery benefit associated with such costs or contracts in equal installments over the remaining payment period.

- "(B) Basis adjustment.—For purposes of this subtitle, if a cost recovery payment is made under this subsection with respect to any property, the basis of such property shall be reduced by the amount of such payment.
- "(5) TREATMENT OF PAYMENTS.—Any payment made under this subsection shall not be treated as a Federal Government guarantee for purposes of section 149(b).".
- (2) Conforming amendment.—Section 1016(a), as amended by this Act, is amended by striking "and" at the end of paragraph (37), by striking the period at the end of paragraph (38) and inserting ", and", and by adding at the end the following new paragraph:

1	"(39) to the extent provided in section
2	1396(e)(4)(B).".
3	SEC. 506. GRANTS FOR AWARENESS OF ZONE BENEFITS
4	AND TECHNICAL ASSISTANCE TO SMALL
5	BUSINESS.
6	(a) In General.—Chapter 77 is amended by adding
7	at the end the following new section:
8	"SEC. 7529. GRANTS FOR AWARENESS OF ZONE BENEFITS
9	AND TECHNICAL ASSISTANCE TO SMALL
10	BUSINESS.
11	"(a) In General.—The Secretary may make grants
12	to State or local governments, or nonprofit organizations,
13	for the purpose of making businesses aware of the benefits
14	available under—
15	"(1) subchapter U of chapter 1 (relating to des-
16	ignation and treatment of empowerment zones, en-
17	terprise communities, and rural development invest-
18	ment areas),
19	"(2) subchapter W of chapter 1 (relating to
20	District of Columbia enterprise zone),
21	"(3) subchapter X of chapter 1 (relating to re-
22	newal communities), and
23	"(4) subchapter Y of chapter 1 (relating to
24	short-term regional benefits).

- 1 "(b) TECHNICAL ASSISTANCE GRANTS.—The Sec-
- 2 retary may make grants to provide technical assistance to
- 3 small businesses eligible for any benefits referred to in
- 4 subsection (a).".
- 5 (b) Clerical Amendment.—The table of sections
- 6 for such chapter is amended by adding at the end the fol-
- 7 lowing new item:

"Sec. 7529. Grants for awareness of zone benefits and technical assistance to small business.".

- 8 (c) Effective Date.—The amendments made by
- 9 this section shall take effect on the date of the enactment
- 10 of this Act.
- 11 SEC. 507. EFFECTIVE DATE.
- 12 Except as otherwise provided in this Act, the amend-
- 13 ments made by this title shall apply to taxable years begin-
- 14 ning after the date of the enactment of this Act.

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