

111TH CONGRESS
2D SESSION

S. 3779

To provide for comprehensive budget reform in order to increase transparency
and reduce the deficit.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 14, 2010

Mr. THUNE introduced the following bill; which was read twice and referred
to the Committee on the Budget

A BILL

To provide for comprehensive budget reform in order to
increase transparency and reduce the deficit.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Deficit Reduction and Budget Reform Act of 2010”.

6 (b) TABLE OF CONTENTS.—The table of contents for
7 this Act is as follows:

Sec. 1. Short title and table of contents.

TITLE I—JOINT BUDGET RESOLUTION

Sec. 101. Purposes.

Sec. 102. Timetable.

Sec. 103. Joint resolution on the budget.

- Sec. 104. Budget required before spending bills may be considered.
- Sec. 105. Amendments to joint resolutions on the budget.
- Sec. 106. Continuing appropriations.

TITLE II—BIENNIAL BUDGET

- Sec. 201. Effective date.
- Sec. 202. Revision of timetable.
- Sec. 203. Amendments to the Congressional Budget and Impoundment Control Act of 1974.
- Sec. 204. Amendments to Rules of the House of Representatives.
- Sec. 205. Two-year appropriations; title and style of appropriation Acts.
- Sec. 206. Multiyear authorizations.
- Sec. 207. Government strategic and performance plans on a biennial basis.
- Sec. 208. Biennial appropriation bills.
- Sec. 209. Assistance by Federal agencies to standing committees of the Senate and the House of Representatives.

TITLE III—DISCRETIONARY SPENDING LIMITS

Subtitle A—Spending Limits

- Sec. 301. Discretionary spending limits.

Subtitle B—Reports and Orders

- Sec. 311. Reports and orders.
- Sec. 312. Spending limits enforcement.
- Sec. 313. Spending reduction order.

TITLE IV—LEGISLATIVE LINE-ITEM VETO

- Sec. 401. Short title.
- Sec. 402. Legislative line-item veto.
- Sec. 403. Technical and conforming amendments.
- Sec. 404. Rescission measures considered.

TITLE V—BIENNIAL BUDGET DEFICIT REDUCTION

- Sec. 501. Joint Committee on Deficit Reduction.
- Sec. 502. Biennial budget deficit reduction legislation.

TITLE VI—PAYGO HONESTY WITH RESPECT TO TRUST FUNDS

- Sec. 601. PAYGO and trust funds.

TITLE VII—TERMINATION OF STIMULUS FUNDING

- Sec. 701. Termination of stimulus funding.

Paragraphs (1) and (2) of section 2 of the Congressional Budget and Impoundment Control Act of 1974 are amended to read as follows:

9 “(2) to facilitate the determination each year of
10 the appropriate level of Federal revenues and ex-
11 penditures by the Congress and the President;”.

13 Section 300 of the Congressional Budget Act of 1974
14 is amended to read as follows:

16 “SEC. 300. The timetable with respect to the Con-
17 gressional budget process for any fiscal year is as follows:

First Monday in February	President submits his budget.
February 15	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after President submits budget.	Committees submit views and estimates to Budget Committees.
April 1	Budget Committees report joint resolution on the budget.
April 15	Congress completes action on joint resolution on the budget.
June 10	House Appropriations Committee reports last annual appropriation bill.
June 15	Congress completes action on reconciliation legislation.
June 30	House completes action on annual appropriation bills.

“First Session—Continued
October 1 Fiscal year begins.”.

1 **SEC. 103. JOINT RESOLUTION ON THE BUDGET.**

2 (a) CONTENT OF JOINT RESOLUTIONS ON THE
3 BUDGET.—Section 301(a)(4) of the Congressional Budget
4 Act of 1974 is amended to read as follows:

5 “(4) subtotals of new budget authority and out-
6 lays for nondefense discretionary spending, defense
7 discretionary spending, Medicare, Medicaid, other di-
8 rect spending (excluding interest), and interest; and
9 for emergencies (for the reserve fund in section
10 317(b) and for military operations in section
11 317(C));”.

12 (b) ADDITIONAL MATTERS IN JOINT RESOLUTION.—
13 Section 301(b) of the Congressional Budget Act of 1974
14 is amended as follows:

15 (1) Strike paragraphs (1), and (6) through (9).

16 (2) Redesignate paragraphs (2), (3), (4), and
17 (5) accordingly.

18 (3) Amend paragraph (3), as redesignated, to
19 read as follows:

20 “(3) set forth such other matters, and require
21 such other procedures, relating to the budget as may
22 be appropriate to carry out the purposes of the Act,
23 but shall not include a suspension or alteration of

1 the application of the motion to strike a provision as
 2 set forth in section 310(d)(2) or (h)(2)(F).”.

3 (c) REQUIRED CONTENTS OF REPORT.—Section
 4 301(e)(2) of the Congressional Budget Act of 1974 is
 5 amended as follows:

6 (1) Redesignate subparagraphs (A), (B), (C),
 7 (D), (E), and (F) as subparagraphs (B), (C), (E),
 8 (F), (H), and (I), respectively.

9 (2) Before subparagraph (B) (as redesignated),
 10 insert the following new subparagraph:

11 “(A) new budget authority and outlays for
 12 each major functional category, based on alloca-
 13 tions of the total levels set forth pursuant to
 14 subsection (a)(1);”.

15 (3) In subparagraph (C) (as redesignated),
 16 strike “mandatory” and insert “direct spending”.

17 (4) After subparagraph (C) (as redesignated),
 18 insert the following new subparagraph:

19 “(D) a measure, as a percentage of gross
 20 domestic product, of total outlays, total Federal
 21 revenues, the surplus or deficit, and new out-
 22 lays for nondefense discretionary spending, de-
 23 fense spending, Medicare, Medicaid and other
 24 direct spending as set forth in such resolu-
 25 tion;”.

1 (5) After subparagraph (F) (as redesignated),
2 insert the following new subparagraph:

3 “(G) if the joint resolution on the budget
4 includes any allocation to a committee other
5 than the Committee on Appropriations of levels
6 in excess of current law levels, a justification
7 for not subjecting any program, project, or ac-
8 tivity (for which the allocation is made) to an-
9 nual discretionary appropriations;”.

10 (d) ADDITIONAL CONTENTS OF REPORT.—Section
11 301(e)(3) of the Congressional Budget Act of 1974 is
12 amended as follows:

13 (1) Redesignate subparagraphs (A) and (B) as
14 subparagraphs (B) and (C), respectively, strike sub-
15 paragraphs (C) and (D), and redesignate subpara-
16 graph (E) as subparagraph (D) and strike the pe-
17 riod and insert “; and”.

18 (2) Before subparagraph (B), insert the fol-
19 lowing new subparagraph:

20 “(A) new budget authority and outlays for
21 each major functional category, based on alloca-
22 tions of the total levels set forth pursuant to
23 subsection (a)(1);”.

24 (3) At the end, add the following new subpara-
25 graph:

1 “(E) set forth, if required by subsection
 2 (f), the calendar year in which, in the opinion
 3 of the Congress, the goals for reducing unem-
 4 ployment set forth in section 4(b) of the Em-
 5 ployment Act of 1946 should be achieved.”.

6 (e) BUDGET PRESENTATION.—After section
 7 301(e)(3) add the following new paragraph:

8 “(4) BUDGET FORMAT.—In addition to the con-
 9 tents that may be included in the report pursuant to
 10 paragraph (3), a presentation of the functional cat-
 11 egories may also be included as follows:

12 “(A) PRINCIPAL FEDERAL OBLIGATIONS.—
 13 Activities intrinsic to the Federal Government
 14 (including both discretionary and mandatory
 15 spending) as follows:

16 “(i) National defense;

17 “(ii) International affairs;

18 “(iii) Veterans benefits and services;

19 and

20 “(iv) Administration of justice.

21 “(B) FEDERALLY SUPPORTED DOMESTIC
 22 PRIORITIES.—The total domestic discretionary
 23 spending levels as follows:

24 “(i) Total domestic discretionary
 25 spending.

1 “(ii) Optional inclusion of additional
2 specific recommended levels.

3 “(C) MAJOR DOMESTIC ENTITLEMENTS.—
4 Major domestic direct spending programs as
5 follows:

6 “(i) Medicare.

7 “(ii) Medicaid.

8 “(iii) Other direct spending.

9 “(iv) Optional inclusion of additional
10 specific recommended levels.

11 “(D) GENERAL GOVERNMENT AND FINAN-
12 CIAL MANAGEMENT.—Funding for financing
13 government operations as follows:

14 “(i) General government.

15 “(ii) Net interest.

16 “(iii) Allowances.

17 “(iv) Offsetting receipts.”.

18 (f) PRESIDENT’S BUDGET SUBMISSION TO CON-
19 GRESS.—(1) The first two sentences of section 1105(a)
20 of title 31, United States Code, are amended to read as
21 follows: “On or after the first Monday in January but not
22 later than the first Monday in February of each year the
23 President shall submit a budget of the United States Gov-
24 ernment for the following fiscal year which shall set forth
25 the following levels:

1 “(A) Totals of new budget authority and out-
2 lays.

3 “(B) Total Federal revenues and the amount, if
4 any, by which the aggregate level of Federal reve-
5 nues should be increased or decreased by bills and
6 resolutions to be reported by the appropriate com-
7 mittees.

8 “(C) The surplus or deficit in the budget.

9 “(D) Subtotals of new budget authority and
10 outlays for nondefense discretionary spending, de-
11 fense discretionary spending, direct spending (ex-
12 cluding interest), and interest, and for emergencies
13 (for the reserve fund in section 317(b) and for mili-
14 tary operations in section 317(c)).

15 “(E) The public debt.

16 Each budget submission shall include a budget message
17 and summary and supporting information and, as a sepa-
18 rately delineated statement, the levels requires in the pre-
19 ceding sentence for at least each of the 4 ensuing fiscal
20 years.”.

21 (2) The third sentence of section 1105(a) of title 31,
22 United States Code, is amended by inserting “submission”
23 after “budget”.

24 (g) LIMITATION ON THE CONTENT OF BUDGET RES-
25 OLUTIONS.—Section 305 of the Congressional Budget Act

1 of 1974 is amended by adding at the end the following
 2 new subsection:

3 “(e) LIMITATION ON CONTENTS.—(1) It shall not be
 4 in order in the House of Representatives or in the Senate
 5 to consider any joint resolution on the budget or any
 6 amendment thereto or conference report thereon that con-
 7 tains any matter referred to in paragraph (2).

8 “(2) Any joint resolution on the budget or any
 9 amendment thereto or conference report thereon that con-
 10 tains any matter not permitted in section 301 (a) or (b)
 11 shall not be treated in the House of Representatives or
 12 the Senate as a budget resolution under subsection (a) or
 13 (b) or as a conference report on a budget resolution under
 14 subsection (c) of this section.”.

15 **SEC. 104. BUDGET REQUIRED BEFORE SPENDING BILLS**
 16 **MAY BE CONSIDERED.**

17 (a) AMENDMENTS TO SECTION 302.—Section 302 of
 18 the Congressional Budget Act of 1974 is amended—

19 (1) in subsection (a), by striking paragraph (5);
 20 and

21 (2) in subsection (f)(1)(A), by striking “as re-
 22 ported”.

23 (b) AMENDMENTS TO SECTION 303 AND CON-
 24 FORMING AMENDMENTS.—(1) Section 303 of the Con-
 25 gressional Budget Act of 1974 is amended by striking “(a)

1 IN GENERAL.—”, by striking “has been agreed to” and
 2 inserting “takes effect in subsection (a)”, and by striking
 3 subsections (b) and (c); and

4 (2) by striking its section heading and inserting the
 5 following new section heading: “CONSIDERATION OF
 6 BUDGET-RELATED LEGISLATION BEFORE BUDGET BE-
 7 COMES LAW”.

8 (c) EXPEDITED PROCEDURES UPON VETO OF JOINT
 9 RESOLUTION ON THE BUDGET.—(1) Title III of the Con-
 10 gressional Budget Act of 1974 is amended by adding after
 11 section 315 the following new section:

12 “EXPEDITED PROCEDURES UPON VETO OF JOINT
 13 RESOLUTION ON THE BUDGET

14 “SEC. 316. (a) SPECIAL RULE.—If the President ve-
 15 toes a joint resolution on the budget for a fiscal year, the
 16 majority leader of the House of Representatives or Senate
 17 (or his designee) shall introduce a concurrent resolution
 18 on the budget or joint resolution on the budget for such
 19 fiscal year. If the Committee on the Budget of either
 20 House fails to report such concurrent or joint resolution
 21 referred to it within five calendar days (excluding Satur-
 22 days, Sundays, or legal holidays except when that House
 23 of Congress is in session) after the date of such referral,
 24 the committee shall be automatically discharged from fur-
 25 ther consideration of such resolution and such resolution
 26 shall be placed on the appropriate calendar.

1 “(b) PROCEDURE IN THE HOUSE OF REPRESENTA-
2 TIVES AND THE SENATE.—

3 “(1) Except as provided in paragraph (2), the
4 provisions of section 305 for the consideration in the
5 House of Representatives and in the Senate of joint
6 resolutions on the budget and conference reports
7 thereon shall also apply to the consideration of con-
8 current resolutions on the budget introduced under
9 subsection (a) and conference reports thereon.

10 “(2) Debate in the Senate on any concurrent
11 resolution on the budget or joint resolution on the
12 budget introduced under subsection (a), and all
13 amendments thereto and debatable motions and ap-
14 peals in connection therewith, shall be limited to not
15 more than 10 hours and in the House of Represent-
16 atives such debate shall be limited to not more than
17 3 hours.

18 “(c) CONTENTS OF CONCURRENT RESOLUTIONS.—
19 Any concurrent resolution on the budget introduced under
20 subsection (a) shall be in compliance with section 301.

21 “(d) EFFECT OF CONCURRENT RESOLUTION ON THE
22 BUDGET.—Notwithstanding any other provision of this
23 title, whenever a concurrent resolution on the budget de-
24 scribed in subsection (a) is agreed to, then the aggregates,
25 allocations, and reconciliation directives (if any) contained

1 in the report accompanying such concurrent resolution or
 2 in such concurrent resolution shall be considered to be the
 3 aggregates, allocations, and reconciliation directives for all
 4 purposes of sections 302, 303, and 311 for the applicable
 5 fiscal years and such concurrent resolution shall be
 6 deemed to be a joint resolution for all purposes of this
 7 title and the Rules of the House of Representatives and
 8 any reference to the date of enactment of a joint resolution
 9 on the budget shall be deemed to be a reference to the
 10 date agreed to when applied to such concurrent resolu-
 11 tion.”.

12 (2) The table of contents set forth in section 1(b) of
 13 the Congressional Budget and Impoundment Control Act
 14 of 1974 is amended by inserting after the item relating
 15 to section 315 the following new item:

“Sec. 316. Expedited procedures upon veto of joint resolution on the budget.”.

16 **SEC. 105. AMENDMENTS TO JOINT RESOLUTIONS ON THE**
 17 **BUDGET.**

18 (a) DEFINITION.—Paragraph (4) of section 3 of the
 19 Congressional Budget Act of 1974 is amended to read as
 20 follows:

21 “(4) the term ‘joint resolution on the budget’
 22 means—

23 “(A) a joint resolution setting forth the
 24 budget for the United States Government for a
 25 fiscal year as provided in section 301; and

1 “(B) any other joint resolution revising the
2 budget for the United States Government for a
3 fiscal year as described in section 304.”.

4 (b) ADDITIONAL AMENDMENTS TO THE CONGRES-
5 SIONAL BUDGET AND IMPOUNDMENT CONTROL ACT OF
6 1974.—(1)(A) Sections 301, 302, 303, 305, 308, 310,
7 311, 312, 314, 405, and 904 of the Congressional Budget
8 Act of 1974 (2 U.S.C. 621 et seq.) are amended by strik-
9 ing “concurrent” each place it appears and inserting
10 “joint”.

11 (B) Section 301 of the Congressional Budget Act of
12 1974 is further amended by striking the last sentence.

13 (C)(i) Sections 302(d), 302(g), 308(a)(1)(A), and
14 310(d)(1) of the Congressional Budget Act of 1974 are
15 amended by striking “most recently agreed to concurrent
16 resolution on the budget” each place it occurs and insert-
17 ing “most recently enacted joint resolution on the budget
18 or agreed to concurrent resolution on the budget (as appli-
19 cable)”.

20 (ii) The section heading of section 301 is amended
21 by striking “ANNUAL ADOPTION OF CONCURRENT RESO-
22 LUTION” and inserting “JOINT RESOLUTIONS”; and

23 (iii) Section 304 of such Act is amended to read as
24 follows:

1 “PERMISSIBLE REVISIONS OF BUDGET RESOLUTIONS

2 “SEC. 304. At any time after the joint resolution on
 3 the budget for a fiscal year has been enacted pursuant
 4 to section 301, and before the end of such fiscal year, the
 5 two Houses and the President may enact a joint resolution
 6 on the budget which revises or reaffirms the joint resolu-
 7 tion on the budget for such fiscal year most recently en-
 8 acted, and for purposes of the enforcement of the Congres-
 9 sional Budget Act of 1974, the chairman of the Budget
 10 Committee of the House of Representatives or the Senate,
 11 as applicable, may adjust levels as needed for the enforce-
 12 ment off of the budget resolution.”.

13 (D) Sections 302, 303, 310, and 311, of such Act
 14 are amended by striking “agreed to” each place it appears
 15 and by inserting “enacted”.

16 (2)(A) Paragraph (4) of section 3 of the Congres-
 17 sional Budget and Impoundment Control Act of 1974 is
 18 amended by striking “concurrent” each place it appears
 19 and by inserting “joint”.

20 (B) The table of contents set forth in section 1(b)
 21 of such Act is amended—

22 (i) in the item relating to section 301, by strik-
 23 ing “Annual adoption of concurrent resolution” and
 24 inserting “Joint resolutions”;

1 (ii) by striking the item relating to section 303
 2 and inserting the following:

“Sec. 303. Consideration of budget-related legislation before budget becomes
 law.”;

3 and

4 (iii) by striking “concurrent” and inserting
 5 “joint” in the item relating to section 305.

6 (c) CONFORMING AMENDMENTS TO THE RULES OF
 7 THE HOUSE OF REPRESENTATIVES.—Clauses 1(d)(1),
 8 4(a)(4), 4(b)(2), 4(f)(1)(A), and 4(f)(2) of rule X, clause
 9 10 of rule XVIII, clause 10 of rule XX, and clauses 7
 10 and 10 of rule XXI of the Rules of the House of Rep-
 11 resentatives are amended by striking “concurrent” each
 12 place it appears and inserting “joint”.

13 (d) CONFORMING AMENDMENTS TO THE BALANCED
 14 BUDGET AND EMERGENCY DEFICIT CONTROL ACT OF
 15 1985.—Section 258C(b)(1) of the Balanced Budget and
 16 Emergency Deficit Control Act of 1985 (2 U.S.C.
 17 907d(b)(1)) is amended by striking “concurrent” and in-
 18 serting “joint”.

19 (e) CONFORMING AMENDMENTS TO SECTION 310
 20 REGARDING RECONCILIATION DIRECTIVES.—(1) The side
 21 heading of section 310(a) of the Congressional Budget Act
 22 of 1974 (as amended by section 105(b)) is further amend-
 23 ed by inserting “JOINT EXPLANATORY STATEMENT AC-
 24 COMPANYING CONFERENCE REPORT ON” before “JOINT”.

1 (2) Section 310(a) of such Act is amended by striking
 2 “A” and inserting “The joint explanatory statement ac-
 3 companying the conference report on a”.

4 (3) The first sentence of section 310(b) of such Act
 5 is amended by striking “If” and inserting “If the joint
 6 explanatory statement accompanying the conference re-
 7 port on”.

8 (4) Section 310(c)(1) of such Act is amended by in-
 9 serting “the joint explanatory statement accompanying
 10 the conference report on” after “pursuant to”.

11 (f) CONFORMING AMENDMENTS TO SECTION 3 RE-
 12 GARDING DIRECT SPENDING.—Section 3 of the Congres-
 13 sional Budget and Impoundment Control Act of 1974 is
 14 amended by adding at the end the following new para-
 15 graph:

16 “(11) The term ‘direct spending’ has the mean-
 17 ing given to such term in section 250(c)(8) of the
 18 Balanced Budget and Emergency Deficit Control
 19 Act of 1985.”.

20 **SEC. 106. CONTINUING APPROPRIATIONS.**

21 (a) IN GENERAL.—Chapter 13 of title 31, United
 22 States Code, is amended by inserting after section 1310
 23 the following new section:

1 **“§ 1311. Continuing appropriations**

2 “(a)(1) If any regular appropriation bill for a fiscal
3 year (or, if applicable, for each fiscal year in a biennium)
4 does not become law before the beginning of such fiscal
5 year or a joint resolution making continuing appropria-
6 tions is not in effect, there are appropriated, out of any
7 money in the Treasury not otherwise appropriated, and
8 out of applicable corporate or other revenues, receipts, and
9 funds, excluding any budget authority designated as an
10 emergency or temporary funding for projects or activities
11 that are not part of ongoing operations, to such sums as
12 may be necessary to continue any project or activity for
13 which funds were provided in the preceding fiscal year—

14 “(A) in the corresponding regular appropriation
15 Act for such preceding fiscal year; or

16 “(B) if the corresponding regular appropriation
17 bill for such preceding fiscal year did not become
18 law, then in a joint resolution making continuing ap-
19 propriations for such preceding fiscal year.

20 “(2) Appropriations and funds made available, and
21 authority granted, for a project or activity for any fiscal
22 year pursuant to this section shall be at a rate of oper-
23 ations not in excess of the lower of—

24 “(A) the rate of operations provided for in the
25 regular appropriation Act providing for such project
26 or activity for the preceding fiscal year;

1 “(B) in the absence of such an Act, the rate of
2 operations provided for such project or activity pur-
3 suant to a joint resolution making continuing appro-
4 priations for such preceding fiscal year;

5 “(C) the rate of operations provided for in the
6 regular appropriation bill as passed by the House of
7 Representatives or the Senate for the fiscal year in
8 question, except that the lower of these two versions
9 shall be ignored for any project or activity for which
10 there is a budget request if no funding is provided
11 for that project or activity in either version; or

12 “(D) the annualized rate of operations provided
13 for in the most recently enacted joint resolution
14 making continuing appropriations for part of that
15 fiscal year or any funding levels established under
16 the provisions of this Act.

17 “(3) Appropriations and funds made available, and
18 authority granted, for any fiscal year pursuant to this sec-
19 tion for a project or activity shall be available for the pe-
20 riod beginning with the first day of a lapse in appropria-
21 tions and ending with the earlier of—

22 “(A) the date on which the applicable regular
23 appropriation bill for such fiscal year becomes law
24 (whether or not such law provides for such project

1 or activity) or a continuing resolution making appro-
2 priations becomes law, as the case may be; or

3 “(B) the last day of such fiscal year.

4 “(b) An appropriation or funds made available, or au-
5 thority granted, for a project or activity for any fiscal year
6 pursuant to this section shall be subject to the terms and
7 conditions imposed with respect to the appropriation made
8 or funds made available for the preceding fiscal year, or
9 authority granted for such project or activity under cur-
10 rent law.

11 “(c) Appropriations and funds made available, and
12 authority granted, for any project or activity for any fiscal
13 year pursuant to this section shall cover all obligations or
14 expenditures incurred for such project or activity during
15 the portion of such fiscal year for which this section ap-
16 plies to such project or activity.

17 “(d) Expenditures made for a project or activity for
18 any fiscal year pursuant to this section shall be charged
19 to the applicable appropriation, fund, or authorization
20 whenever a regular appropriation bill or a joint resolution
21 making continuing appropriations until the end of a fiscal
22 year providing for such project or activity for such period
23 becomes law.

1 “(e) This section shall not apply to a project or activ-
2 ity during a fiscal year if any other provision of law (other
3 than an authorization of appropriations)—

4 “(1) makes an appropriation, makes funds
5 available, or grants authority for such project or ac-
6 tivity to continue for such period; or

7 “(2) specifically provides that no appropriation
8 shall be made, no funds shall be made available, or
9 no authority shall be granted for such project or ac-
10 tivity to continue for such period.

11 “(f) For purposes of this section, the term ‘regular
12 appropriation bill’ means any annual appropriation bill
13 making appropriations, otherwise making funds available,
14 or granting authority, for any of the following categories
15 of projects and activities:

16 “(1) Agriculture, rural development, Food and
17 Drug Administration, and related agencies pro-
18 grams.

19 “(2) The Department of Defense.

20 “(3) Energy and water development, and re-
21 lated agencies.

22 “(4) State, foreign operations, and related pro-
23 grams.

24 “(5) The Department of Homeland Security.

1 “(6) The Department of the Interior, Environ-
2 mental Protection Agency, and related agencies.

3 “(7) The Departments of Labor, Health and
4 Human Services, and Education, and related agen-
5 cies.

6 “(8) Military construction, veterans affairs, and
7 related agencies.

8 “(9) Science, the Departments of State, Jus-
9 tice, and Commerce, and related agencies.

10 “(10) The Departments of Transportation,
11 Housing and Urban Development, and related agen-
12 cies.

13 “(11) The Legislative Branch.

14 “(12) Financial services and general govern-
15 ment.”.

16 (b) CLERICAL AMENDMENT.—The analysis of chap-
17 ter 13 of title 31, United States Code, is amended by in-
18 serting after the item relating to section 1310 the fol-
19 lowing new item:

“1311. Continuing appropriations.”.

20 **TITLE II—BIENNIAL BUDGET**

21 **SEC. 201. EFFECTIVE DATE.**

22 The provisions of this subtitle shall take effect on
23 January 1 of the calendar year after the year of the enact-
24 ment of this Act.

1 **SEC. 202. REVISION OF TIMETABLE.**

2 Section 300 of the Congressional Budget Act of 1974
3 (2 U.S.C. 631) is amended to read as follows:

4 “TIMETABLE

5 “SEC. 300. (a) IN GENERAL.—Except as provided by
6 subsection (b), the timetable with respect to the congres-
7 sional budget process for any Congress (beginning with
8 the One Hundred Twelfth Congress or a subsequent Con-
9 gress, as applicable) is as follows:

“First Session	
On or before:	Action to be completed:
First Monday in February	President submits budget recommendations.
February 15	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1	Budget Committees report joint resolution on the biennial budget.
May 15	Congress completes action on joint resolution on the biennial budget.
May 15	Biennial appropriation bills may be considered in the House of Representatives.
June 10	House Appropriations Committee reports last biennial appropriation bill.
June 30	House completes action on biennial appropriation bills.
October 1	Biennium begins.

“Second Session	
On or before:	Action to be completed:
February 15	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

10 “(b) SPECIAL RULE.—In the case of any first session
11 of Congress that begins in any year during which the term

1 of a President (except a President who succeeds himself)
 2 begins, the following dates shall supersede those set forth
 3 in subsection (a):

“First Session

On or before:

Action to be completed:

First Monday in April	President submits budget recommendations.
April 20	Committees submit views and estimates to Budget Committees.
May 15	Budget Committees report joint resolution on the biennial budget.
June 1	Congress completes action on joint resolution on the biennial budget.
June 1	Biennial appropriation bills may be consid- ered in the House of Representatives.
July 1	House Appropriations Committee reports last biennial appropriation bill.
July 20	House completes action on biennial appro- priation bills.
October 1	Biennium begins.”.

4 **SEC. 203. AMENDMENTS TO THE CONGRESSIONAL BUDGET**
 5 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

6 (a) DECLARATION OF PURPOSE.—Section 2(2) of the
 7 Congressional Budget and Impoundment Control Act of
 8 1974 (2 U.S.C. 621(2)) is amended by striking “each
 9 year” and inserting “biennially”.

10 (b) DEFINITIONS.—

11 (1) BUDGET RESOLUTION.—Section 3(4) of
 12 such Act (2 U.S.C. 622(4)) is amended by striking
 13 “fiscal year” each place it appears and inserting “bi-
 14 ennium”.

15 (2) BIENNIUM.—Section 3 of such Act (2
 16 U.S.C. 622) (as amended by section 113(a)) is fur-

1 ther amended by adding at the end the following
2 new paragraph:

3 “(13) The term ‘biennium’ means the period of
4 2 consecutive fiscal years beginning on October 1 of
5 any odd-numbered year.”.

6 (c) BIENNIAL JOINT RESOLUTION ON THE BUDG-
7 ET.—

8 (1) CONTENTS OF RESOLUTION.—Section
9 301(a) of such Act (2 U.S.C. 632(a)) is amended—
10 (A) in the matter preceding paragraph (1)
11 by—

12 (i) striking “April 15 of each year”
13 and inserting “May 15 of each odd-num-
14 bered year”;

15 (ii) striking “the fiscal year beginning
16 on October 1 of such year” the first place
17 it appears and inserting “the biennium be-
18 ginning on October 1 of such year”;

19 (iii) striking “the fiscal year beginning
20 on October 1 of such year” the second
21 place it appears and inserting “each fiscal
22 year in such period”; and

23 (iv) striking “each of the four ensuing
24 fiscal years” and inserting “each fiscal
25 year in the next 2 bienniums”;

1 (B) in paragraph (6), by striking “for the
2 fiscal year” and inserting “for each fiscal year
3 in the biennium”; and

4 (C) in paragraph (7), by striking “for the
5 fiscal year” and inserting “for each fiscal year
6 in the biennium”.

7 (2) ADDITIONAL MATTERS.—Section 301(b) of
8 such Act (2 U.S.C. 632(b)) is amended—

9 (A) in paragraph (3), by striking “for such
10 fiscal year” and inserting “for either fiscal year
11 in such biennium”; and

12 (B) in paragraph (7), by striking “for the
13 first fiscal year” and inserting “for each fiscal
14 year in the biennium”.

15 (3) VIEWS OF OTHER COMMITTEES.—Section
16 301(d) of such Act (2 U.S.C. 632(d)) is amended by
17 inserting “(or, if applicable, as provided by section
18 300(b))” after “United States Code”.

19 (4) HEARINGS.—Section 301(e)(1) of such Act
20 (2 U.S.C. 632(e)) is amended by—

21 (A) striking “fiscal year” and inserting
22 “biennium”; and

23 (B) inserting after the second sentence the
24 following: “On or before April 1 of each odd-
25 numbered year (or, if applicable, as provided by

1 section 300(b)), the Committee on the Budget
 2 of each House shall report to its House the
 3 joint resolution on the budget referred to in
 4 subsection (a) for the biennium beginning on
 5 October 1 of that year.”.

6 (5) GOALS FOR REDUCING UNEMPLOYMENT.—
 7 Section 301(f) of such Act (2 U.S.C. 632(f)) is
 8 amended by striking “fiscal year” each place it ap-
 9 pears and inserting “biennium”.

10 (6) ECONOMIC ASSUMPTIONS.—Section
 11 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is
 12 amended by striking “for a fiscal year” and insert-
 13 ing “for a biennium”.

14 (7) SECTION HEADING.—The section heading of
 15 section 301 of such Act is amended by striking “AN-
 16 NUAL” and inserting “BIENNIAL”.

17 (8) TABLE OF CONTENTS.—The item relating
 18 to section 301 in the table of contents set forth in
 19 section 1(b) of such Act is amended by striking “An-
 20 nual” and inserting “Biennial”.

21 (d) COMMITTEE ALLOCATIONS.—Section 302 of such
 22 Act (2 U.S.C. 633) is amended—

23 (1) in subsection (a)(1) by—

1 (A) striking “for the first fiscal year of the
 2 resolution,” and inserting “for each fiscal year
 3 in the biennium,”;

4 (B) striking “for that period of fiscal
 5 years” and inserting “for all fiscal years cov-
 6 ered by the resolution”; and

7 (C) striking “for the fiscal year of that
 8 resolution” and inserting “for each fiscal year
 9 in the biennium”;

10 (2) in subsection (f)(1), by striking “for a fiscal
 11 year” and inserting “for a biennium”;

12 (3) in subsection (f)(1), by striking “first fiscal
 13 year” and inserting “either fiscal year of the bien-
 14 nium”;

15 (4) in subsection (f)(2)(A), by—

16 (A) striking “first fiscal year” and insert-
 17 ing “each fiscal year of the biennium”; and

18 (B) striking “the total of fiscal years” and
 19 inserting “the total of all fiscal years covered by
 20 the resolution”; and

21 (5) in subsection (g)(1)(A), by striking “April”
 22 and inserting “May”.

23 (e) SECTION 303 POINT OF ORDER.—Section 303 of
 24 such Act (2 U.S.C. 634(a)) is amended by striking “for
 25 a fiscal year” and inserting “for a biennium” and by strik-

1 ing “the first fiscal year” and inserting “each fiscal year
2 of the biennium”.

3 (f) PERMISSIBLE REVISIONS OF JOINT RESOLUTIONS
4 ON THE BUDGET.—Section 304 of such Act (2 U.S.C.
5 635) is amended—

6 (1) by striking “fiscal year” the first two places
7 it appears and inserting “biennium”;

8 (2) by striking “for such fiscal year”; and

9 (3) by inserting before the period “for such bi-
10 ennium”.

11 (g) PROCEDURES FOR CONSIDERATION OF BUDGET
12 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.
13 636(b)(3)) is amended by striking “fiscal year” and in-
14 serting “biennium”.

15 (h) COMPLETION OF HOUSE COMMITTEE ACTION ON
16 APPROPRIATION BILLS.—Section 307 of such Act (2
17 U.S.C. 638) is amended—

18 (1) by striking “each year” and inserting “each
19 odd-numbered year (or, if applicable, as provided by
20 section 300(b), July 1)”;

21 (2) by striking “annual” and inserting “bien-
22 nial”;

23 (3) by striking “fiscal year” and inserting “bi-
24 ennium”; and

1 (4) by striking “that year” and inserting “each
2 odd-numbered year”.

3 (i) COMPLETION OF HOUSE ACTION ON REGULAR
4 APPROPRIATION BILLS.—Section 309 of such Act (2
5 U.S.C. 640) is amended—

6 (1) by striking “It” and inserting “Except
7 whenever section 300(b) is applicable, it”;

8 (2) by inserting “of any odd-numbered calendar
9 year” after “July”;

10 (3) by striking “annual” and inserting “bien-
11 nial”; and

12 (4) by striking “fiscal year” and inserting “bi-
13 ennium”.

14 (j) RECONCILIATION PROCESS.—Section 310 of such
15 Act (2 U.S.C. 641) is amended—

16 (1) in subsection (a), in the matter preceding
17 paragraph (1), by striking “any fiscal year” and in-
18 serting “any biennium”;

19 (2) in subsection (a)(1), by striking “such fiscal
20 year” each place it appears and inserting “any fiscal
21 year covered by such resolution”; and

22 (3) by striking subsection (f) and redesignating
23 subsection (g) as subsection (f).

24 (k) SECTION 311 POINT OF ORDER.—

1 (1) IN THE HOUSE OF REPRESENTATIVES.—
 2 Section 311(a)(1) of such Act (2 U.S.C. 642(a)) is
 3 amended—

4 (A) by striking “for a fiscal year” and in-
 5 serting “for a biennium”;

6 (B) by striking “the first fiscal year” each
 7 place it appears and inserting “either fiscal
 8 year of the biennium”; and

9 (C) by striking “that first fiscal year” and
 10 inserting “each fiscal year in the biennium”.

11 (2) IN THE SENATE.—Section 311(a)(2) of
 12 such Act is amended—

13 (A) in subparagraph (A), by striking “for
 14 the first fiscal year” and inserting “for either
 15 fiscal year of the biennium”; and

16 (B) in subparagraph (B)—

17 (i) by striking “that first fiscal year”
 18 the first place it appears and inserting
 19 “each fiscal year in the biennium”; and

20 (ii) by striking “that first fiscal year
 21 and the ensuing fiscal years” and inserting
 22 “all fiscal years”.

23 (3) SOCIAL SECURITY LEVELS.—Section
 24 311(a)(3) of such Act is amended by—

1 (A) striking “for the first fiscal year” and
 2 inserting “each fiscal year in the biennium”;
 3 and

4 (B) striking “that fiscal year and the ensu-
 5 ing fiscal years” and inserting “all fiscal
 6 years”.

7 (l) MAXIMUM DEFICIT AMOUNT POINT OF ORDER.—
 8 Section 312(c) of the Congressional Budget Act of 1974
 9 (2 U.S.C. 643) is amended—

10 (1) by striking “for a fiscal year” and inserting
 11 “for a biennium”;

12 (2) in paragraph (1), by striking “first fiscal
 13 year” and inserting “either fiscal year in the bien-
 14 nium”;

15 (3) in paragraph (2), by striking “that fiscal
 16 year” and inserting “either fiscal year in the bien-
 17 nium”; and

18 (4) in the matter following paragraph (2), by
 19 striking “that fiscal year” and inserting “the appli-
 20 cable fiscal year”.

21 **SEC. 204. AMENDMENTS TO RULES OF THE HOUSE OF REP-**
 22 **RESENTATIVES.**

23 (a) Clause 4(a)(1)(A) of rule X of the Rules of the
 24 House of Representatives is amended by inserting “odd-
 25 numbered” after “each”.

1 (b) Clause 4(a)(4) of rule X of the Rules of the House
2 of Representatives is amended by striking “fiscal year”
3 and inserting “biennium”.

4 (c) Clause 4(b)(2) of rule X of the Rules of the House
5 of Representatives is amended by striking “each fiscal
6 year” and inserting “the biennium”.

7 (d) Clause 4(b) of rule X of the Rules of the House
8 of Representatives is amended by striking “and” at the
9 end of subparagraph (5), by striking the period and insert-
10 ing “; and” at the end of subparagraph (6), and by adding
11 at the end the following new subparagraph:

12 “(7) use the second session of each Congress to
13 study issues with long-term budgetary and economic
14 implications, including holding hearings to receive
15 testimony from committees of jurisdiction to identify
16 problem areas and to report on the results of over-
17 sight; and by January 1 of each odd-number year,
18 issuing a report to the Speaker which identifies the
19 key issues facing the Congress in the next bien-
20 nium.”.

21 (e) Clause 4(e) of rule X of the Rules of the House
22 of Representatives is amended by striking “annually” each
23 place it appears and inserting “biennially” and by striking
24 “annual” and inserting “biennial”.

1 (f) Clause 4(f) of rule X of the Rules of the House
 2 of Representatives is amended—

3 (1) by inserting “during each odd-numbered
 4 year” after “submits his budget”;

5 (2) by striking “fiscal year” the first place it
 6 appears and inserting “biennium”; and

7 (3) by striking “that fiscal year” and inserting
 8 “each fiscal year in such ensuing biennium”.

9 (g) Clause 11(i) of rule X of the Rules of the House
 10 of Representatives is amended by striking “during the
 11 same or preceding fiscal year”.

12 (h) Clause 3(d)(2)(A) of rule XIII of the Rules of
 13 the House of Representatives is amended by striking
 14 “five” both places it appears and inserting “six”.

15 (i) Clause 5(a)(1) of rule XIII of the Rules of the
 16 House of Representatives is amended by striking “fiscal
 17 year after September 15 in the preceding fiscal year” and
 18 inserting “biennium after September 15 of the calendar
 19 year in which such biennium begins”.

20 **SEC. 205. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE**
 21 **OF APPROPRIATION ACTS.**

22 Section 105 of title 1, United States Code, is amend-
 23 ed to read as follows:

1 **“§ 105. Title and style of appropriations Acts**

2 “(a) The style and title of all Acts making appropria-
3 tions for the support of the Government shall be as fol-
4 lows: ‘An Act making appropriations (here insert the ob-
5 ject) for each fiscal year in the biennium of fiscal years
6 (here insert the fiscal years of the biennium).’.

7 “(b) All Acts making regular appropriations for the
8 support of the Government shall be enacted for a biennium
9 and shall specify the amount of appropriations provided
10 for each fiscal year in such period.

11 “(c) For purposes of this section, the term ‘biennium’
12 has the same meaning as in section 3(13) of the Congres-
13 sional Budget and Impoundment Control Act of 1974 (2
14 U.S.C. 622(13)).”.

15 **SEC. 206. MULTIYEAR AUTHORIZATIONS.**

16 (a) IN GENERAL.—Title III of the Congressional
17 Budget Act of 1974 (as amended by section 115(a)) is
18 further amended by adding at the end the following new
19 section:

20 “MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS

21 “SEC. 318. (a) It shall not be in order in the House
22 of Representatives or the Senate to consider any measure
23 that contains a specific authorization of appropriations for
24 any purpose unless the measure includes such a specific
25 authorization of appropriations for that purpose for not
26 less than each fiscal year in one or more bienniums.

1 “(b)(1) For purposes of this section, a specific au-
 2 thorization of appropriations is an authorization for the
 3 enactment of an amount of appropriations or amounts not
 4 to exceed an amount of appropriations (whether stated as
 5 a sum certain, as a limit, or as such sums as may be nec-
 6 essary) for any purpose for a fiscal year.

7 “(2) Subsection (a) does not apply with respect to
 8 an authorization of appropriations for a single fiscal year
 9 for any program, project, or activity if the measure con-
 10 taining that authorization includes a provision expressly
 11 stating the following: ‘Congress finds that no authoriza-
 12 tion of appropriation will be required for [Insert name of
 13 applicable program, project, or activity] for any subse-
 14 quent fiscal year.’.

15 “(c) For purposes of this section, the term ‘measure’
 16 means a bill, joint resolution, amendment, motion, or con-
 17 ference report.”.

18 (b) AMENDMENT TO TABLE OF CONTENTS.—The
 19 table of contents set forth in section 1(b) of the Congres-
 20 sional Budget and Impoundment Control Act of 1974 is
 21 amended by adding after the item relating to section 317
 22 the following new item:

“Sec. 318. Multiyear authorizations of appropriations.”.

1 **SEC. 207. GOVERNMENT STRATEGIC AND PERFORMANCE**
2 **PLANS ON A BIENNIAL BASIS.**

3 (a) STRATEGIC PLANS.—Section 306 of title 5,
4 United States Code, is amended—

5 (1) in subsection (a), by striking “September
6 30, 1997” and inserting “September 30, 2010”;

7 (2) in subsection (b)—

8 (A) by striking “at least every three years”
9 and all that follows thereafter and inserting “at
10 least every 4 years, except that strategic plans
11 submitted by September 30, 2010, shall be up-
12 dated and revised by September 30, 2012”; and

13 (B) by striking “five years forward” and
14 inserting “six years forward”; and

15 (3) in subsection (c), by inserting a comma
16 after “section” the second place it appears and add-
17 ing “including a strategic plan submitted by Sep-
18 tember 30, 2010, meeting the requirements of sub-
19 section (a)”.

20 (b) BUDGET CONTENTS AND SUBMISSION TO CON-
21 GRESS.—Paragraph (28) of section 1105(a) of title 31,
22 United States Code, is amended by striking “beginning
23 with fiscal year 1999, a” and inserting “beginning with
24 fiscal year 2012, a biennial”.

25 (c) PERFORMANCE PLANS.—Section 1115 of title 31,
26 United States Code, is amended—

1 (1) in subsection (a)—

2 (A) in the matter before paragraph (1) by
3 striking “an annual” and inserting “a bien-
4 nial”;

5 (B) in paragraph (1) by inserting after
6 “program activity” the following: “for both
7 years 1 and 2 of the biennial plan”;

8 (C) in paragraph (5) by striking “and”
9 after the semicolon;

10 (D) in paragraph (6) by striking the period
11 and inserting a semicolon; and inserting “and”
12 after the inserted semicolon; and

13 (E) by adding after paragraph (6) the fol-
14 lowing:

15 “(7) cover each fiscal year of the biennium be-
16 ginning with the first fiscal year of the next biennial
17 budget cycle.”;

18 (2) in subsection (d) by striking “annual” and
19 inserting “biennial”; and

20 (3) in paragraph (6) of subsection (g) by strik-
21 ing “annual” and inserting “biennial”.

22 (d) MANAGERIAL ACCOUNTABILITY AND FLEXI-
23 BILITY.—Section 9703 of title 31, United States Code, re-
24 lating to managerial accountability, is amended—

25 (1) in subsection (a)—

1 (A) in the first sentence by striking “an-
2 nual”; and

3 (B) by striking “section 1105(a)(29)” and
4 inserting “section 1105(a)(28)”;
5 (2) in subsection (e)—

6 (A) in the first sentence by striking “one
7 or” before “two years”;

8 (B) in the second sentence by striking “a
9 subsequent year” and inserting “for a subse-
10 quent 2-year period”; and

11 (C) in the third sentence by striking
12 “three” and inserting “four”.

13 (e) STRATEGIC PLANS.—Section 2802 of title 39,
14 United States Code, is amended—

15 (1) in subsection (a), by striking “September
16 30, 1997” and inserting “September 30, 2010”;

17 (2) in subsection (b), by striking “at least every
18 three years” and inserting “at least every 4 years
19 except that strategic plans submitted by September
20 30, 2010, shall be updated and revised by September
21 30, 2013”;

22 (3) in subsection (b), by striking “five years
23 forward” and inserting “six years forward”; and

24 (4) in subsection (c), by inserting a comma
25 after “section” the second place it appears and in-

1 serting “including a strategic plan submitted by
2 September 30, 2010, meeting the requirements of
3 subsection (a)”.

4 (f) PERFORMANCE PLANS.—Section 2803(a) of title
5 39, United States Code, is amended—

6 (1) in the matter before paragraph (1), by
7 striking “an annual” and inserting “a biennial”;

8 (2) in paragraph (1), by inserting after “pro-
9 gram activity” the following: “for both years 1 and
10 2 of the biennial plan”;

11 (3) in paragraph (5), by striking “and” after
12 the semicolon;

13 (4) in paragraph (6), by striking the period and
14 inserting “; and”; and

15 (5) by adding after paragraph (6) the following:

16 “(7) cover each fiscal year of the biennium be-
17 ginning with the first fiscal year of the next biennial
18 budget cycle.”.

19 (g) COMMITTEE VIEWS OF PLANS AND REPORTS.—
20 Section 301(d) of the Congressional Budget Act (2 U.S.C.
21 632(d)) is amended by adding at the end “Each committee
22 of the Senate or the House of Representatives shall review
23 the strategic plans, performance plans, and performance
24 reports, required under section 306 of title 5, United
25 States Code, and sections 1115 and 1116 of title 31,

1 United States Code, of all agencies under the jurisdiction
 2 of the committee. Each committee may provide its views
 3 on such plans or reports to the Committee on the Budget
 4 of the applicable House.”.

5 **SEC. 208. BIENNIAL APPROPRIATION BILLS.**

6 (a) IN THE HOUSE OF REPRESENTATIVES.—Clause
 7 2(a) of rule XXI of the Rules of the House of Representa-
 8 tives is amended by adding at the end the following new
 9 subparagraph:

10 “(3)(A) Except as provided by subdivision (B), an ap-
 11 propriation may not be reported in a general appropriation
 12 bill (other than a supplemental appropriation bill), and
 13 may not be in order as an amendment thereto, unless it
 14 provides new budget authority or establishes a level of ob-
 15 ligations under contract authority for each fiscal year of
 16 a biennium.

17 “(B) Subdivision (A) does not apply with respect to
 18 an appropriation for a single fiscal year for any program,
 19 project, or activity if the bill or amendment thereto con-
 20 taining that appropriation includes a provision expressly
 21 stating the following: ‘Congress finds that no additional
 22 funding beyond one fiscal year will be required and the
 23 [Insert name of applicable program, project, or activity]
 24 will be completed or terminated after the amount provided
 25 has been expended.’.

1 “(C) For purposes of paragraph (b), the statement
 2 set forth in subdivision (B) with respect to an appropria-
 3 tion for a single fiscal year for any program, project, or
 4 activity may be included in a general appropriation bill
 5 or amendment thereto.”.

6 (b) CONFORMING AMENDMENT.—Clause 5(b)(1) of
 7 rule XXII of the House of Representatives is amended by
 8 striking “or (C)” and inserting “or (3) or 2(C)”.

9 **SEC. 209. ASSISTANCE BY FEDERAL AGENCIES TO STAND-**
 10 **ING COMMITTEES OF THE SENATE AND THE**
 11 **HOUSE OF REPRESENTATIVES.**

12 (a) INFORMATION REGARDING AGENCY APPROPRIA-
 13 TIONS REQUESTS.—To assist each standing committee of
 14 the House of Representatives and the Senate in carrying
 15 out its responsibilities, the head of each Federal agency
 16 which administers the laws or parts of laws under the ju-
 17 risdiction of such committee shall provide to such com-
 18 mittee such studies, information, analyses, reports, and
 19 assistance as may be requested by the chairman and rank-
 20 ing minority member of the committee.

21 (b) INFORMATION REGARDING AGENCY PROGRAM
 22 ADMINISTRATION.—To assist each standing committee of
 23 the House of Representatives and the Senate in carrying
 24 out its responsibilities, the head of any agency shall fur-
 25 nish to such committee documentation, containing infor-

1 mation received, compiled, or maintained by the agency
2 as part of the operation or administration of a program,
3 or specifically compiled pursuant to a request in support
4 of a review of a program, as may be requested by the
5 chairman and ranking minority member of such com-
6 mittee.

7 (c) SUMMARIES BY COMPTROLLER GENERAL.—With-
8 in 30 days after the receipt of a request from a chairman
9 and ranking minority member of a standing committee
10 having jurisdiction over a program being reviewed and
11 studied by such committee under this section, the Comp-
12 troller General of the United States shall furnish to such
13 committee summaries of any audits or reviews of such pro-
14 gram which the Comptroller General has completed during
15 the preceding 6 years.

16 (d) CONGRESSIONAL ASSISTANCE.—Consistent with
17 their duties and functions under law, the Comptroller Gen-
18 eral of the United States, the Director of the Congres-
19 sional Budget Office, and the Director of the Congres-
20 sional Research Service shall continue to furnish (con-
21 sistent with established protocols) to each standing com-
22 mittee of the House of Representatives or the Senate such
23 information, studies, analyses, and reports as the chair-
24 man and ranking minority member may request to assist

1 the committee in conducting reviews and studies of pro-
 2 grams under this section.

3 **TITLE III—DISCRETIONARY** 4 **SPENDING LIMITS** 5 **Subtitle A—Spending Limits**

6 **SEC. 301. DISCRETIONARY SPENDING LIMITS.**

7 (a) DISCRETIONARY SPENDING LIMITS.—Section
 8 251 of the Balanced Budget and Emergency Deficit Con-
 9 trol of Act of 1985 is amended to read as follows:

10 “(a) DISCRETIONARY SPENDING LIMITS.—The total
 11 level of discretionary spending for all non-security discre-
 12 tionary spending programs, projects, and activities means,
 13 in any fiscal year in which there is a deficit through fiscal
 14 year 2020, an amount of non-security discretionary spend-
 15 ing outlays not exceeding the levels for fiscal year 2008
 16 as adjusted for inflation.

17 “(b) NON-SECURITY SPENDING.—In this section, the
 18 term non-security discretionary spending means discre-
 19 tionary spending other than spending for the Department
 20 of Defense, the Department of Veterans Affairs, homeland
 21 security activities, and intelligence related activities within
 22 the Department of State.

23 “(c) TIMING OF SEQUESTRATION REPORT.—Within
 24 15 calendar days after Congress adjourns to end a session

1 OMB shall issue a final spending reduction report to re-
 2 duce an excess spending amount.

3 “(d) SPENDING REDUCTION ORDER.—A spending re-
 4 duction ordered pursuant to subsection (b) shall be imple-
 5 mented using the procedures set forth in section 256.”.

6 (b) CONFORMING AMENDMENT.—The item relating
 7 to section 251 in the table of contents set forth in 250(c)
 8 of the Balanced Budget and Emergency Deficit Control
 9 Act of 1985 is amended to read as follows:

“Sec. 251. Discretionary spending limits.”.

10 **Subtitle B—Reports and Orders**

11 **SEC. 311. REPORTS AND ORDERS.**

12 Section 254 of the Balanced Budget and Emergency
 13 Deficit Control Act of 1985 is amended to read as follows:

14 **“SEC. 254. REPORTS AND ORDERS.**

15 “(a) TIMETABLE.—

“Date:	Action to be completed:
5 days before the President’s budget submission.	CBO sequestration preview report.
President’s budget submission ..	OMB sequestration preview report.
August 10	CBO sequestration update report.
August 20	OMB sequestration update report.
10 days after end of session	CBO sequestration final report.
15 days after end of session	OMB sequestration final report; Presidential order.

16 “(b) SUBMISSION AND AVAILABILITY OF REPORTS.—

17 Each report required by this section shall be submitted
 18 to the Budget Committees of the House of Representatives
 19 and the Senate. On the following day a notice of the report
 20 shall be printed in the Federal Register.

1 “(c) SEQUESTRATION PREVIEW REPORTS.—

2 “(1) REPORTING REQUIREMENT.—On the dates
3 specified in subsection (a), OMB and CBO shall
4 issue a preview report regarding discretionary se-
5 questration based on laws enacted through those
6 dates.

7 “(2) DISCRETIONARY SPENDING LIMIT SEQUES-
8 TRATION REPORT.—The preview reports shall set
9 forth estimates for the current year and each subse-
10 quent year through 2019 of the applicable discre-
11 tionary spending limits and an explanation of any
12 adjustments in such limits under section 251.

13 “(3) EXPLANATION OF DIFFERENCES.—The
14 OMB reports shall explain the differences between
15 OMB and CBO estimates for each item set forth in
16 this subsection.

17 “(d) SEQUESTRATION UPDATE REPORTS.—On the
18 dates specified in subsection (a), OMB and CBO shall
19 issue a sequestration update report, reflecting laws en-
20 acted through those dates, containing all of the informa-
21 tion required in the sequestration preview reports.

22 “(e) FINAL SEQUESTRATION REPORTS.—

23 “(1) REPORTING REQUIREMENT.—On the dates
24 specified in subsection (a), OMB and CBO shall

1 issue a final sequestration report, updated to reflect
2 laws enacted through those dates.

3 “(2) DISCRETIONARY SPENDING SEQUESTRA-
4 TION REPORTS.—The final reports shall set forth es-
5 timates for each of the following:

6 “(A) For the current year and each subse-
7 quent year the applicable discretionary spending
8 limits for each category and an explanation of
9 any adjustments in such limits under section
10 251.

11 “(B) For the current year and the budget
12 year the estimated new budget authority and
13 outlays for each category and the breach, if
14 any, in each category.

15 “(C) For each category for which a seques-
16 tration is required, the sequestration percent-
17 ages necessary to achieve the required reduc-
18 tion.

19 “(D) For the budget year, for each ac-
20 count to be sequestered, estimates of the base-
21 line level of budgetary resources subject to se-
22 questration and resulting outlays and the
23 amount of budgetary resources to be seques-
24 tered and resulting outlay reductions.

1 “(3) EXPLANATION OF DIFFERENCES.—The
2 OMB report shall explain any differences between
3 OMB and CBO estimates of the amount of any re-
4 quired sequestration percentage. The OMB report
5 shall also explain differences in the amount of
6 sequesterable resources for any budget account to be
7 reduced if such difference is greater than
8 \$5,000,000.

9 “(4) PRESIDENTIAL ORDER.—On the date spec-
10 ified in subsection (a), if in its final sequestration
11 report OMB estimates that any sequestration is re-
12 quired, the President shall issue an order fully im-
13 plementing without change all sequestrations re-
14 quired by the OMB calculations set forth in that re-
15 port. This order shall be effective on issuance.

16 “(f) WITHIN-SESSION SEQUESTRATION REPORTS.—
17 If an appropriation for a fiscal year in progress is enacted
18 (after Congress adjourns to end the session for that budg-
19 et year and before July 1 of that fiscal year) that causes
20 a breach, 10 days later CBO shall issue a report con-
21 taining the information required in subsection (e)(2). Fif-
22 teen days after enactment, OMB shall issue a report con-
23 taining the information required in subsections (e)(2) and
24 (e)(4). On the same day as the OMB report, the President
25 shall issue an order fully implementing without change all

1 sequestrations required by the OMB calculations set forth
2 in that report. This order shall be effective on issuance.

3 “(g) GAO COMPLIANCE REPORT.—Upon request of
4 the Committee on the Budget of the House of Representa-
5 tives or the Senate, the Comptroller General shall submit
6 to the Congress and the President a report on—

7 “(1) the extent to which each order issued by
8 the President under this section complies with all of
9 the requirements contained in this part, either certi-
10 fying that the order fully and accurately complies
11 with such requirements or indicating the respects in
12 which it does not; and

13 “(2) the extent to which each report issued by
14 OMB or CBO under this section complies with all of
15 the requirements contained in this part, either certi-
16 fying that the report fully and accurately complies
17 with such requirements or indicating the respects in
18 which it does not.

19 “(h) LOW-GROWTH REPORT.—At any time, CBO
20 shall notify the Congress if—

21 “(1) during the period consisting of the quarter
22 during which such notification is given, the quarter
23 preceding such notification, and the 4 quarters fol-
24 lowing such notification, CBO or OMB has deter-
25 mined that real economic growth is projected or esti-

1 mated to be less than zero with respect to each of
 2 any 2 consecutive quarters within such period; or

3 “(2) the most recent of the Department of
 4 Commerce’s advance preliminary or final reports of
 5 actual real economic growth indicate that the rate of
 6 real economic growth for each of the most recently
 7 reported quarter and the immediately preceding
 8 quarter is less than one percent.

9 “(i) ECONOMIC AND TECHNICAL ASSUMPTIONS.—In
 10 all reports required by this section, OMB shall use the
 11 same economic and technical assumptions as used in the
 12 most recent budget submitted by the President under sec-
 13 tion 1105(a) of title 31, United States Code”.

14 **SEC. 312. SPENDING LIMITS ENFORCEMENT.**

15 (a) CONFORMING AMENDMENTS TO SECTION 312.—
 16 Section 312 of the Congressional Budget Act of 1974 is
 17 amended—

18 (1) by striking subsection (a) and inserting the
 19 following:

20 “(a) BUDGET COMMITTEE DETERMINATIONS.—For
 21 purposes of this title, the levels of new budget authority,
 22 outlays, direct spending, deficits, revenues, and debt, or
 23 the increases or decreases of such levels for purpose of
 24 section 303, shall be determined on the basis of estimates

1 made by the Committee on the Budget of the House of
 2 Representatives or the Senate, as applicable.”; and

3 (2) by striking subsections (b) and (c) and re-
 4 designating subsections (d), (e), and (f) as (h), (i),
 5 and (j).

6 (b) ENFORCEMENT AMENDMENTS TO SECTION
 7 312.—Section 312 of the Congressional Budget Act of
 8 1974 is further amended by adding at the end the fol-
 9 lowing new subsections after subsection (a):

10 “(b) DISCRETIONARY SPENDING LIMIT POINT OF
 11 ORDER.—It shall not be in order in the House of Rep-
 12 resentatives or the Senate to consider any bill, joint resolu-
 13 tion, amendment, concurrent resolution, or conference re-
 14 port that—

15 “(1) causes the discretionary spending limits
 16 for the budget year to be breached;

17 “(2) increases the discretionary spending limits
 18 for the budget year or any ensuing fiscal year; or

19 “(3) includes any provision that has the effect
 20 of modifying the application of section 251 of the
 21 Balanced Budget and Emergency Deficit Control
 22 Act of 1985.

23 “(c) SEQUESTRATION APPLICATION.—It shall not be
 24 in order in the House of Representatives or the Senate

1 to consider any bill, joint resolution, amendment, concur-
 2 rent resolution, or conference report that—

3 “(1) includes any provision that has the effect
 4 of modifying the application of section 256 of the
 5 Balanced Budget and Emergency Deficit Control
 6 Act of 1985 to any program subject to sequestration
 7 or exempt from sequestration; and

8 “(2) includes any provision that has the effect
 9 of modifying the application of section 251 to any
 10 program subject to sequestration or exempt from se-
 11 questration.

12 “(d) WAIVER OR SUSPENSION.—The provisions of
 13 this section may be waived or suspended:

14 “(1) IN THE SENATE.—In the Senate only by
 15 the affirmative vote of three-fifths of the Members,
 16 duly chosen and sworn.

17 “(2) IN THE HOUSE OF REPRESENTATIVES.—In
 18 the House of Representatives:

19 “(A) Only by a rule or order proposing
 20 only to waive such provisions by an affirmative
 21 vote of two-thirds of the Members, duly chosen
 22 and sworn.

23 “(B) It shall not be in order to consider a
 24 rule or order that waives the application of sub-
 25 paragraph (A).

1 “(C) It shall not be in order for the Speak-
 2 er to entertain a motion to suspend the applica-
 3 tion of this section under clause 1 of rule XV
 4 of the Rules of the House of Representatives.”.

5 **SEC. 313. SPENDING REDUCTION ORDER.**

6 (a) IN GENERAL.—Section 256 of the Balanced
 7 Budget and Emergency Deficit Control Act of 1985 is
 8 amended to read as follows:

9 **“SEC. 256. SPENDING REDUCTION ORDER.**

10 “(a) APPLICATION.—A spending reduction order
 11 issued pursuant to this part shall apply to eliminate
 12 breaches of the limits set forth in sections 251 (discre-
 13 tionary spending limits).

14 “(b) GENERAL RULES.—OMB shall include in its
 15 final spending sequestration report a requirement that
 16 each nonexempt spending account shall be reduced by an
 17 amount of budget authority calculated by multiplying the
 18 baseline level of budgetary resources in that account at
 19 that time by the uniform percentage necessary to reduce
 20 outlays sufficient to eliminate an excess spending amount.

21 “(c) DISCRETIONARY SPENDING SEQUESTRATION.—

22 “(1) ELIMINATING A BREACH.—Each non-
 23 exempt account shall be reduced by an amount of
 24 budget authority calculated by multiplying the base-
 25 line level of budgetary resources subject to seques-

1 tration in that account at that time by the uniform
2 percentage necessary to eliminate a breach by—

3 “(A) first, calculating the uniform percent-
4 age necessary to eliminate a breach in new
5 budget authority, if any, and

6 “(B) second, if any breach in outlays re-
7 mains, increasing the uniform percentage to a
8 level sufficient to eliminate that breach.

9 “(2) EMERGENCY SPENDING ABOVE THE RE-
10 SERVE FUND.—An amount of budget authority and
11 the outlays flowing therefrom designated in statute
12 as an emergency that is above level in the emergency
13 reserve fund as calculated in Section 317(b) of the
14 Congressional Budget Act of 1974 shall count to-
15 ward the discretionary spending limits.

16 “(3) PART-YEAR APPROPRIATIONS.—If, on the
17 date specified in paragraph (1), there is in effect an
18 Act making or continuing appropriations for part of
19 a fiscal year for any budget account, then the dollar
20 sequestration calculated for that account under
21 paragraph (2) shall be subtracted from—(A) the
22 annualized amount otherwise available by law in that
23 account under that or a subsequent part-year appro-
24 priation; and (B) when a full-year appropriation for

1 that account is enacted, from the amount otherwise
2 provided by the full year appropriation.

3 “(4) LOOK-BACK.—If, after June 30, an appro-
4 priation for the fiscal year in progress is enacted
5 that causes a breach for that year, the discretionary
6 spending limits for the next fiscal year shall be re-
7 duced by the amount of the breach.

8 “(5) WITHIN-SESSION SEQUESTRATION.—If an
9 appropriation for a fiscal year in progress is enacted
10 (after Congress adjourns to end the session for that
11 budget year and before July 1 of that fiscal year)
12 that causes a breach for that year (after taking into
13 account any prior sequestration of amounts), 15
14 days later there shall be a sequestration to eliminate
15 that breach following the procedures set forth in
16 paragraphs (2) through (3).

17 “(6) ESTIMATES.—

18 “(A) CBO ESTIMATES.—As soon as prac-
19 ticable after Congress completes action on any
20 discretionary appropriation, CBO, after con-
21 sultation with the Committees on the Budget of
22 the House of Representatives and the Senate,
23 shall provide OMB with an estimate of the
24 amount of discretionary new budget authority

1 and outlays for the current year (if any) and
2 the budget year provided by that legislation.

3 “(B) OMB ESTIMATES.—Not later than
4 seven calendar days (excluding Saturdays, Sun-
5 days, and legal holidays) after the date of en-
6 actment of any discretionary appropriation,
7 OMB shall transmit a report to the House of
8 Representatives and to the Senate containing
9 the CBO estimate of that legislation, an OMB
10 estimate of the amount of discretionary new
11 budget authority and outlays for the current
12 year (if any) and the budget year provided by
13 that legislation, and an explanation of any dif-
14 ference between the two estimates.

15 “(C) EXPLANATION OF DIFFERENCES BE-
16 TWEEN OMB AND CBO ESTIMATES.—If OMB
17 determines that there is a significant difference
18 between OMB and CBO reports prepared pur-
19 suant to subparagraph (A) and (B), OMB shall
20 consult with the Committees on the Budget of
21 the House of Representatives and the Senate
22 regarding that difference and that consultation
23 shall include, to extent practicable, written com-
24 munication to those committees that affords

1 such committees the opportunity to comment
2 before the issuance of the report.

3 “(D) ASSUMPTIONS AND GUIDELINES.—
4 OMB estimates under this paragraph shall be
5 made using current economic and technical as-
6 sumptions. OMB shall use the OMB estimates
7 transmitted to the Congress under this para-
8 graph. OMB and CBO shall prepare estimates
9 under this paragraph in conformance with
10 scorekeeping guidelines determined after con-
11 sultation among the House of Representatives
12 and Senate Committees on the Budget, CBO,
13 and OMB.

14 “(E) ANNUAL APPROPRIATIONS.—For pur-
15 poses of this paragraph, amounts provided by
16 annual appropriations shall include any new
17 budget authority and outlays for the current
18 year (if any) and the budget year in accounts
19 for which funding is provided in that legislation
20 that result from previously enacted legislation.

21 “(d) DISCRETIONARY SEQUESTRATION LIMITA-
22 TION.—If appropriations for a fiscal year do not require
23 a sequester pursuant to the discretionary spending limits
24 set forth in this Act, discretionary accounts shall not be

1 subject to sequestration under sections 252A, 252B, or
 2 253.

3 “(e) EXPEDITED CONSIDERATION OF SPENDING RE-
 4 Duction BILL.—

5 “(1) INTRODUCTION.—

6 “(A) RECONVENING.—

7 “(i) IN THE HOUSE OF REPRESENTA-
 8 TIVES.—Upon receipt of a spending reduc-
 9 tion bill (referred to in this section as a
 10 ‘spending reduction bill’) under section
 11 252A(b), the Speaker, if the House would
 12 otherwise be adjourned, shall notify the
 13 Members of the House that, pursuant to
 14 this subsection, the House shall convene
 15 not later than two weeks after the receipt
 16 of the spending reduction bill.

17 “(ii) IN THE SENATE.—

18 “(I) CONVENING.—Upon receipt
 19 of a spending reduction bill, if the
 20 Senate has adjourned or recessed for
 21 more than 2 days, the majority leader
 22 of the Senate, after consultation with
 23 the minority leader of the Senate,
 24 shall notify the Members of the Sen-
 25 ate that, pursuant to this section, the

1 Senate shall convene not later two
2 weeks after receipt of the spending re-
3 duction bill.

4 “(II) ADJOURNING.—No concur-
5 rent resolution adjourning the Senate
6 for more than 3 days shall be in order
7 until the Senate votes on passage of
8 the spending reduction bill.

9 “(B) INTRODUCTION OF SPENDING REDUC-
10 TION BILL.—The spending reduction bill, upon
11 receipt by the Congress, shall be introduced not
12 later two weeks after the receipt of the spend-
13 ing reduction bill, in the Senate and in the
14 House of Representatives by the majority leader
15 of each House of Congress, for himself, the mi-
16 nority leader of each House of Congress, for
17 himself, or any member of the House des-
18 ignated by the majority leader or minority lead-
19 er. If the spending reduction bill is not intro-
20 duced in accordance with the preceding sen-
21 tence in either House of Congress, then any
22 Member of that House may introduce the
23 spending reduction bill on any day thereafter.
24 Upon introduction, the spending reduction bill

1 shall be referred to the appropriate committees
2 under subparagraph (C).

3 “(C) COMMITTEE CONSIDERATION.—A
4 spending reduction bill introduced in either
5 House of Congress shall be jointly referred to
6 the committee or committees of jurisdiction and
7 the Committee on the Budget of that House,
8 which committees shall report the bill without
9 any revision and with a favorable recommenda-
10 tion, an unfavorable recommendation, or with-
11 out recommendation, not later than 7 calendar
12 days after the date of introduction of the bill in
13 that House, or the first day thereafter on which
14 that House is in session. If any committee fails
15 to report the bill within that period, that com-
16 mittee shall be automatically discharged from
17 consideration of the bill, and the bill shall be
18 placed on the appropriate calendar.

19 “(2) EXPEDITED PROCEDURES.—

20 “(A) FAST TRACK CONSIDERATION IN
21 HOUSE OF REPRESENTATIVES.—

22 “(i) PROCEEDING TO CONSIDER-
23 ATION.—It shall be in order, not later than
24 2 days of session after the date on which
25 a spending reduction bill is reported or dis-

1 charged from all committees to which it
2 was referred, for the majority leader of the
3 House of Representatives or the majority
4 leader's designee, to move to proceed to
5 the consideration of the spending reduction
6 bills. It shall also be in order for any Mem-
7 ber of the House of Representatives to
8 move to proceed to the consideration of the
9 spending reduction bills at any time after
10 the conclusion of such 2-day period. All
11 points of order against the motion are
12 waived. Such a motion shall not be in
13 order after the House has disposed of a
14 motion to proceed on the spending reduc-
15 tion bills. The previous question shall be
16 considered as ordered on the motion to its
17 adoption without intervening motion. The
18 motion shall not be debatable. A motion to
19 reconsider the vote by which the motion is
20 disposed of shall not be in order.

21 “(ii) CONSIDERATION.—A spending
22 reduction bill shall be considered as read.
23 All points of order against a spending re-
24 duction bill and against its consideration
25 are waived. The previous question shall be

1 considered as ordered on a spending reduc-
2 tion bill to its passage without intervening
3 motion except 100 hours of debate equally
4 divided and controlled by the proponent
5 and an opponent, and any motion to limit
6 debate. A motion to reconsider the vote on
7 passage of a spending reduction bill shall
8 not be in order.

9 “(iii) APPEALS.—Appeals from deci-
10 sions of the chair relating to the applica-
11 tion of the Rules of the House of Rep-
12 resentatives to the procedure relating to a
13 spending reduction bill shall be decided
14 without debate.

15 “(iv) APPLICATION OF HOUSE
16 RULES.—Except to the extent specifically
17 provided in paragraph (2)(A), consider-
18 ation of a spending reduction bill shall be
19 governed by the Rules of the House of
20 Representatives. It shall not be in order in
21 the House of Representatives to consider
22 any spending reduction bill introduced pur-
23 suant to the provisions of this subsection
24 under a suspension of the rules pursuant
25 to Clause 1 of House Rule XV, or under

1 a special rule reported by the House Com-
2 mittee on Rules.

3 “(v) NO AMENDMENTS.—No amend-
4 ment to a spending reduction bill shall be
5 in order in the House of Representatives.

6 “(vi) VOTE ON PASSAGE.—Imme-
7 diately following the conclusion of consider-
8 ation of a spending reduction bill, the vote
9 on passage of a spending reduction bill
10 shall occur without any intervening action
11 or motion, requiring an affirmative vote of
12 the majority of the Members, duly chosen
13 and sworn. If the spending reduction bill is
14 passed, the Clerk of the House of Rep-
15 resentatives shall cause the bill to be trans-
16 mitted to the Senate before the close of the
17 next day of session of the House. The vote
18 on passage on both spending reduction
19 bills shall occur not later than 1 month
20 after the date on which a spending reduc-
21 tion bill is reported or discharged from all
22 committees to which it was referred.

23 “(vii) VOTE.—The House Committee
24 on Rules may not report a rule or order
25 that would have the effect of causing a

1 spending reduction bill to be approved by
2 a vote of less than the majority of the
3 Members, duly chosen and sworn.

4 “(B) FAST TRACK CONSIDERATION IN SEN-
5 ATE.—

6 “(i) IN GENERAL.—Notwithstanding
7 Rule XXII of the Standing Rules of the
8 Senate, it is in order, not later than 2 days
9 of session after the date on which a spend-
10 ing reduction bill is reported or discharged
11 from all committees to which it was re-
12 ferred, for the majority leader of the Sen-
13 ate or the majority leader’s designee to
14 move to proceed to the consideration of a
15 spending reduction bill. It shall also be in
16 order for any Member of the Senate to
17 move to proceed to the consideration of a
18 spending reduction bill at any time after
19 the conclusion of such 2-day period. A mo-
20 tion to proceed is in order even though a
21 previous motion to the same effect has
22 been disagreed to. All points of order
23 against the motion to proceed to a spend-
24 ing reduction bill are waived. The motion
25 to proceed is not debatable. The motion is

1 not subject to a motion to postpone. A mo-
2 tion to reconsider the vote by which the
3 motion is agreed to or disagreed to shall
4 not be in order. If a motion to proceed to
5 the consideration of a spending reduction
6 bill is agreed to, the spending reduction bill
7 shall remain the unfinished business until
8 disposed of.

9 “(ii) DEBATE.—All points of order
10 against a spending reduction bill and
11 against consideration of a spending reduc-
12 tion bill are waived. Consideration of a
13 spending reduction bill and of all debatable
14 motions and appeals in connection there-
15 with shall not exceed a total of 100 hours.
16 Debate shall be divided equally between
17 the majority and minority leaders or their
18 designees. A motion further to limit debate
19 on a spending reduction bill is in order,
20 shall require an affirmative vote of the ma-
21 jority of the Members duly chosen and
22 sworn, and is not debatable. Any debatable
23 motion or appeal is debatable for not to ex-
24 ceed 1 hour, to be divided equally between
25 those favoring and those opposing the mo-

1 tion or appeal. All time used for consider-
2 ation of a spending reduction bill, includ-
3 ing time used for quorum calls and voting,
4 shall be counted against the total 100
5 hours of consideration.

6 “(iii) NO AMENDMENTS.—An amend-
7 ment to a spending reduction bill, or a mo-
8 tion to postpone, or a motion to proceed to
9 the consideration of other business, or a
10 motion to recommit the spending reduction
11 bill, is not in order.

12 “(iv) VOTE ON PASSAGE.—The vote
13 on passage shall occur immediately fol-
14 lowing the conclusion of the debate on a
15 spending reduction bill, and a single
16 quorum call at the conclusion of the debate
17 if requested. Passage shall require an af-
18 firmative vote of the majority of the Mem-
19 bers, duly chosen and sworn. The vote on
20 passage shall of both spending reduction
21 bills shall occur not later than 1 month
22 after the date on which a spending reduc-
23 tion bill is reported or discharged from all
24 committees to which it was referred.

1 “(v) ADJOURNMENT.—If, after 1
 2 month from the date on which a spending
 3 reduction bill is reported or discharged
 4 from all committees to which it was re-
 5 ferred, either House has failed to adopt a
 6 motion to proceed to the spending reduc-
 7 tion bill, paragraph (1)(A)(ii)(II) shall not
 8 apply.

9 “(vi) RULINGS OF THE CHAIR ON
 10 PROCEDURE.—Appeals from the decisions
 11 of the Chair relating to the application of
 12 the rules of the Senate, as the case may
 13 be, to the procedure relating to a spending
 14 reduction bill shall be decided without de-
 15 bate.

16 “(C) RULES TO COORDINATE ACTION WITH
 17 OTHER HOUSE.—

18 “(i) REFERRAL.—If, before the pas-
 19 sage by 1 House of a spending reduction
 20 bill of that House, that House receives
 21 from the other House a spending reduction
 22 bill, then the spending reduction bill of the
 23 other House shall not be referred to a com-
 24 mittee and shall immediately be placed on
 25 the calendar.

1 “(ii) PROCEDURE.—If the Senate re-
2 ceives the spending reduction bill passed by
3 the House of Representatives before the
4 Senate has voted on passage of the spend-
5 ing reduction bill—

6 “(I) the procedure in the Senate
7 shall be the same as if no spending re-
8 duction bill had been received from
9 House of Representatives; and

10 “(II) the vote on passage in the
11 Senate shall be on the spending re-
12 duction bill of the House of Rep-
13 resentatives.

14 “(iii) TREATMENT OF SPENDING RE-
15 DUCTION BILL OF OTHER HOUSE.—If 1
16 House fails to introduce or consider a
17 spending reduction bill under this section,
18 the spending reduction bill of the other
19 House shall be entitled to expedited floor
20 procedures under this section.

21 “(iv) TREATMENT OF COMPANION
22 MEASURES IN THE SENATE.—If following
23 passage of the spending reduction bill in
24 the Senate, the Senate then receives the
25 spending reduction bill from the House of

1 Representatives, the House-passed spend-
 2 ing reduction bill shall not be debatable.
 3 The vote on passage of the spending reduc-
 4 tion bill in the Senate shall be considered
 5 to be the vote on passage of the spending
 6 reduction bill received from the House of
 7 Representatives.

8 “(v) VETOES.—If the President vetoes
 9 the spending reduction bill, debate on a
 10 veto message in the Senate under this sec-
 11 tion shall be 1 hour equally divided be-
 12 tween the majority and minority leaders or
 13 their designees.

14 “(3) SUSPENSION.—No motion to suspend the
 15 application of this subsection shall be in order in the
 16 Senate or in the House of Representatives.”.

17 (b) LOW-GROWTH AMENDMENT.—Amend section
 18 258(b) of the Balanced Budget and Emergency Deficit
 19 Control Act of 1985 to read as follows:

20 “(b) SUSPENSION OF SEQUESTRATION PROCE-
 21 DURES.—Upon the enactment of a declaration of war or
 22 a joint resolution described in subsection (a)—

23 “(1) the subsequent issuance of any sequestra-
 24 tion report to enforce the spending limits in section

1 252B or the Deficit Limits in section 253 order is
2 precluded;

3 “(2) sections 302(f), 310(d), 311(a), of the
4 Congressional Budget Act of 1974 are suspended;
5 and

6 “(3) section 1103 of title 31, United States
7 Code, is suspended.”.

8 (c) TECHNICAL AND CONFORMING AMENDMENTS.—

9 (1) REPEALS.—Section 255 of the Balanced Budget and
10 Emergency Deficit Control Act of 1985 is repealed.

11 (2) CONFORMING AMENDMENT.—The item relating
12 to section 256 in the table of contents set forth in section
13 250(a) of the Balanced Budget and Emergency Deficit
14 Control Act of 1985 is amended to read as follows:

 “Sec. 256. Spending reduction order.”.

15 **TITLE IV—LEGISLATIVE LINE-** 16 **ITEM VETO**

17 **SEC. 401. SHORT TITLE.**

18 This subtitle may be cited as the “Legislative Line-
19 Item Veto Act of 2009”.

20 **SEC. 402. LEGISLATIVE LINE-ITEM VETO.**

21 (a) IN GENERAL.—Title X of the Congressional
22 Budget and Impoundment Control Act of 1974 (2 U.S.C.
23 621 et seq.) is amended by striking all of part B (except
24 for sections 1016 and 1013, which are redesignated as sec-

1 tions 1020 and 1021, respectively) and part C and insert-
 2 ing the following:

3 “PART B—LEGISLATIVE LINE-ITEM VETO

4 “LINE-ITEM VETO AUTHORITY

5 “SEC. 1011. (a) PROPOSED CANCELLATIONS.—With-
 6 in 45 calendar days after the enactment of any bill or joint
 7 resolution providing any discretionary budget authority,
 8 item of direct spending, limited tariff benefit, or targeted
 9 tax benefit, the President may propose, in the manner pro-
 10 vided in subsection (b), the cancellation of any dollar
 11 amount of such discretionary budget authority, item of di-
 12 rect spending, or targeted tax benefit. If the 45 calendar-
 13 day period expires during a period where either House of
 14 Congress stands adjourned sine die at the end of a Con-
 15 gress or for a period greater than 45 calendar days, the
 16 President may propose a cancellation under this section
 17 and transmit a special message under subsection (b) on
 18 the first calendar day of session following such a period
 19 of adjournment.

20 “(b) TRANSMITTAL OF SPECIAL MESSAGE.—

21 “(1) SPECIAL MESSAGE.—

22 “(A) IN GENERAL.—The President may
 23 transmit to the Congress a special message pro-
 24 posing to cancel any dollar amounts of discre-
 25 tionary budget authority, items of direct spend-

1 ing, limited tariff benefits, or targeted tax bene-
2 fits.

3 “(B) CONTENTS OF SPECIAL MESSAGE.—
4 Each special message shall specify, with respect
5 to the discretionary budget authority, items of
6 direct spending proposed, limited tariff benefits,
7 or targeted tax benefits to be canceled—

8 “(i) the dollar amount of discretionary
9 budget authority, the specific item of direct
10 spending (that OMB, after consultation
11 with CBO, estimates to increase budget
12 authority or outlays as required by section
13 1017(9)), the limited tariff benefit, or the
14 targeted tax benefit that the President pro-
15 poses be canceled;

16 “(ii) any account, department, or es-
17 tablishment of the Government to which
18 such discretionary budget authority is
19 available for obligation, and the specific
20 project or governmental functions involved;

21 “(iii) the reasons why such discre-
22 tionary budget authority, item of direct
23 spending, limited tariff benefit, or targeted
24 tax benefit should be canceled;

1 “(iv) to the maximum extent prac-
2 ticable, the estimated fiscal, economic, and
3 budgetary effect (including the effect on
4 outlays and receipts in each fiscal year) of
5 the proposed cancellation;

6 “(v) to the maximum extent prac-
7 ticable, all facts, circumstances, and con-
8 siderations relating to or bearing upon the
9 proposed cancellation and the decision to
10 propose the cancellation, and the estimated
11 effect of the proposed cancellation upon
12 the objects, purposes, or programs for
13 which the discretionary budget authority,
14 item of direct spending, limited tariff ben-
15 efit, or the targeted tax benefit is provided;

16 “(vi) a numbered list of cancellations
17 to be included in an approval bill that, if
18 enacted, cancels discretionary budget au-
19 thority, items of direct spending, limited
20 tariff benefit, or targeted tax benefits pro-
21 posed in that special message; and

22 “(vii) if the special message is trans-
23 mitted subsequent to or at the same time
24 as another special message, a detailed ex-
25 planation why the proposed cancellations

1 are not substantially similar to any other
2 proposed cancellation in such other mes-
3 sage.

4 “(C) DUPLICATIVE PROPOSALS PROHIB-
5 ITED.—The President may not propose to can-
6 cel the same or substantially similar discre-
7 tionary budget authority, item of direct spend-
8 ing, limited tariff benefit, or targeted tax ben-
9 efit more than one time under this Act.

10 “(D) MAXIMUM NUMBER OF SPECIAL MES-
11 SAGES.—The President may not transmit to the
12 Congress more than 5 special messages under
13 this subsection related to any bill or joint reso-
14 lution described in subsection (a), but may
15 transmit not more than 10 special messages for
16 any omnibus budget reconciliation or appropria-
17 tion measure.

18 “(2) ENACTMENT OF APPROVAL BILL.—

19 “(A) DEFICIT REDUCTION.—Amounts of
20 budget authority, items of direct spending, lim-
21 ited tariff benefit, or targeted tax benefits
22 which are canceled pursuant to enactment of a
23 bill as provided under this section shall be dedi-
24 cated only to reducing the deficit or increasing
25 the surplus.

1 “(B) ADJUSTMENT OF LEVELS IN THE
2 JOINT RESOLUTION ON THE BUDGET.—Not
3 later than 5 days after the date of enactment
4 of an approval bill as provided under this sec-
5 tion, the chairs of the Committees on the Budg-
6 et of the Senate and the House of Representa-
7 tives shall revise allocations and aggregates and
8 other appropriate levels under the appropriate
9 joint resolution on the budget to reflect the can-
10 cellation, and the applicable committees shall
11 report revised suballocations pursuant to sec-
12 tion 302(b), as appropriate.

13 “(C) ADJUSTMENTS TO STATUTORY LIM-
14 ITS.—After enactment of an approval bill as
15 provided under this section, the Office of Man-
16 agement and Budget shall revise applicable lim-
17 its under the Balanced Budget and Emergency
18 Deficit Control Act of 1985, as appropriate.

19 “(D) TRUST FUNDS AND SPECIAL
20 FUNDS.—Notwithstanding subparagraph (A),
21 nothing in this part shall be construed to re-
22 quire or allow the deposit of amounts derived
23 from a trust fund or special fund which are
24 canceled pursuant to enactment of a bill as pro-
25 vided under this section to any other fund.

1 “PROCEDURES FOR EXPEDITED CONSIDERATION

2 “SEC. 1012. (a) EXPEDITED CONSIDERATION.—

3 “(1) IN GENERAL.—The majority leader or mi-
4 nority leader of each House or his designee shall (by
5 request) introduce an approval bill as defined in sec-
6 tion 1017 not later than the third day of session of
7 that House after the date of receipt of a special mes-
8 sage transmitted to the Congress under section
9 1011(b). If the bill is not introduced as provided in
10 the preceding sentence in either House, then, on the
11 fourth day of session of that House after the date
12 of receipt of the special message, any Member of
13 that House may introduce the bill.

14 “(2) CONSIDERATION IN THE HOUSE OF REP-
15 RESENTATIVES.—

16 “(A) REFERRAL AND REPORTING.—Any
17 committee of the House of Representatives to
18 which an approval bill is referred shall report it
19 to the House of Representatives without amend-
20 ment not later than the seventh legislative day
21 after the date of its introduction. If a com-
22 mittee fails to report the bill within that period
23 or the House of Representatives has adopted a
24 joint resolution providing for adjournment sine
25 die at the end of a Congress, such committee

1 shall be automatically discharged from further
2 consideration of the bill and it shall be placed
3 on the appropriate calendar.

4 “(B) PROCEEDING TO CONSIDERATION.—
5 After an approval bill is reported by or dis-
6 charged from committee or the House of Rep-
7 resentatives has adopted a joint resolution pro-
8 viding for adjournment sine die at the end of a
9 Congress, it shall be in order to move to pro-
10 ceed to consider the approval bill in the House
11 of Representatives within two legislative days
12 after the day on which the proponent announces
13 his intention to offer the motion. Such a motion
14 shall not be in order after the House of Rep-
15 resentatives has disposed of a motion to proceed
16 with respect to that special message. The pre-
17 vious question shall be considered as ordered on
18 the motion to its adoption without intervening
19 motion. A motion to reconsider the vote by
20 which the motion is disposed of shall not be in
21 order.

22 “(C) CONSIDERATION.—The approval bill
23 shall be considered as read. All points of order
24 against an approval bill and against its consid-
25 eration are waived. The previous question shall

1 be considered as ordered on an approval bill to
2 its passage without intervening motion except
3 five hours of debate equally divided and con-
4 trolled by the proponent and an opponent and
5 one motion to limit debate on the bill. A motion
6 to reconsider the vote on passage of the bill
7 shall not be in order.

8 “(D) SENATE BILL.—An approval bill re-
9 ceived from the Senate shall not be referred to
10 committee.

11 “(3) CONSIDERATION IN THE SENATE.—

12 “(A) MOTION TO PROCEED TO CONSIDER-
13 ATION.—A motion to proceed to the consider-
14 ation of a bill under this subsection in the Sen-
15 ate shall not be debatable. It shall not be in
16 order to move to reconsider the vote by which
17 the motion to proceed is agreed to or disagreed
18 to.

19 “(B) LIMITS ON DEBATE.—Debate in the
20 Senate on a bill under this subsection, and all
21 debatable motions and appeals in connection
22 therewith (including debate pursuant to sub-
23 paragraph (D)), shall not exceed 10 hours,
24 equally divided and controlled in the usual
25 form.

1 “(C) APPEALS.—Debate in the Senate on
 2 any debatable motion or appeal in connection
 3 with a bill under this subsection shall be limited
 4 to not more than 1 hour, to be equally divided
 5 and controlled in the usual form.

6 “(D) MOTION TO LIMIT DEBATE.—A mo-
 7 tion in the Senate to further limit debate on a
 8 bill under this subsection is not debatable.

9 “(E) MOTION TO RECOMMIT.—A motion to
 10 recommit a bill under this subsection is not in
 11 order.

12 “(F) CONSIDERATION OF THE HOUSE OF
 13 REPRESENTATIVES BILL.—

14 “(i) IN GENERAL.—If the Senate has
 15 received the House of Representatives com-
 16 panion bill to the bill introduced in the
 17 Senate prior to the vote required under
 18 paragraph (1)(C), then the Senate may
 19 consider, and the vote under paragraph
 20 (1)(c) may occur on, the House of Rep-
 21 resentatives companion bill.

22 “(ii) PROCEDURE AFTER VOTE ON
 23 SENATE BILL.—If the Senate votes, pursu-
 24 ant to paragraph (1)(C), on the bill intro-
 25 duced in the Senate, then immediately fol-

1 lowing that vote, or upon receipt of the
 2 House of Representatives companion bill,
 3 the House of Representatives bill shall be
 4 deemed to be considered, read the third
 5 time, and the vote on passage of the Sen-
 6 ate bill shall be considered to be the vote
 7 on the bill received from the House of Rep-
 8 resentatives.

9 “(b) AMENDMENTS PROHIBITED.—No amendment
 10 to, or motion to strike a provision from, a bill considered
 11 under this section shall be in order in either the Senate
 12 or the House of Representatives.

13 “PRESIDENTIAL DEFERRAL AUTHORITY

14 “SEC. 1013. (a) TEMPORARY PRESIDENTIAL AU-
 15 THORITY TO WITHHOLD DISCRETIONARY BUDGET AU-
 16 THORITY.—

17 “(1) IN GENERAL.—At the same time as the
 18 President transmits to the Congress a special mes-
 19 sage pursuant to section 1011(b), the President may
 20 direct that any dollar amount of discretionary budg-
 21 et authority to be canceled in that special message
 22 shall not be made available for obligation for a pe-
 23 riod not to exceed 45 calendar days from the date
 24 the President transmits the special message to the
 25 Congress.

1 “(2) EARLY AVAILABILITY.—The President
 2 shall make any dollar amount of discretionary budg-
 3 et authority deferred pursuant to paragraph (1)
 4 available at a time earlier than the time specified if
 5 he determines that continuation of the deferral not
 6 further the purposes of this Act.

7 “(b) TEMPORARY PRESIDENTIAL AUTHORITY TO
 8 SUSPEND DIRECT SPENDING.—

9 “(1) IN GENERAL.—At the same time as the
 10 President transmits to the Congress a special mes-
 11 sage pursuant to section 1011(b), the President may
 12 suspend the implementation of any item of direct
 13 spending proposed to be canceled in that special
 14 message for a period not to exceed 45 calendar days
 15 from the date the President transmits the special
 16 message to the Congress.

17 “(2) EARLY AVAILABILITY.—The President
 18 shall terminate the suspension of any item of direct
 19 spending at a time earlier than the time specified if
 20 he determines that continuation of the suspension
 21 will not further the purposes of this Act.

22 “(c) TEMPORARY PRESIDENTIAL AUTHORITY TO
 23 SUSPEND A LIMITED TARIFF BENEFIT.—

24 “(1) IN GENERAL.—At the same time as the
 25 President transmits to the Congress a special mes-

1 sage pursuant to section 1011(b), the President may
2 suspend the implementation of any limited tariff
3 benefit proposed to be canceled in that special mes-
4 sage for a period not to exceed 45 calendar days
5 from the date the President transmits the special
6 message to the Congress.

7 “(2) EARLY AVAILABILITY.—The President
8 shall terminate the suspension of any limited tariff
9 benefit at a time earlier than the time specified if he
10 determines that continuation of the suspension will
11 not further the purposes of this Act.

12 “(d) TEMPORARY PRESIDENTIAL AUTHORITY TO
13 SUSPEND A TARGETED TAX BENEFIT.—

14 “(1) IN GENERAL.—At the same time as the
15 President transmits to the Congress a special mes-
16 sage pursuant to section 1011(b), the President may
17 suspend the implementation of any targeted tax ben-
18 efit proposed to be repealed in that special message
19 for a period not to exceed 45 calendar days from the
20 date the President transmits the special message to
21 the Congress.

22 “(2) EARLY AVAILABILITY.—The President
23 shall terminate the suspension of any targeted tax
24 benefit at a time earlier than the time specified if he

1 determines that continuation of the suspension will
2 not further the purposes of this Act.

3 “(e) EXTENSION OF 45-DAY PERIOD.—The Presi-
4 dent may transmit to the Congress not more than one sup-
5 plemental special message to extend the period to suspend
6 the implementation of any discretionary budget authority,
7 item of direct spending, limited tariff benefit, or targeted
8 tax benefit, as applicable, by an additional 45 calendar
9 days. Any such supplemental message may not be trans-
10 mitted to the Congress before the 40th day of the 45-day
11 period set forth in the preceding message or later than
12 the last day of such period.

13 “IDENTIFICATION OF TARGETED TAX BENEFITS

14 “SEC. 1014. (a) STATEMENT.—The chairman of the
15 Committee on Ways and Means of the House of Rep-
16 resentatives and the chairman of the Committee on Fi-
17 nance of the Senate acting jointly (hereafter in this sub-
18 section referred to as the ‘chairmen’) shall review any rev-
19 enue or reconciliation bill or joint resolution which in-
20 cludes any amendment to the Internal Revenue Code of
21 1986 that is being prepared for filing by a committee of
22 conference of the two Houses, and shall identify whether
23 such bill or joint resolution contains any targeted tax ben-
24 efits. The chairmen shall provide to the committee of con-
25 ference a statement identifying any such targeted tax ben-
26 efits or declaring that the bill or joint resolution does not

1 contain any targeted tax benefits. Any such statement
 2 shall be made available to any Member of Congress by
 3 the chairmen immediately upon request.

4 “(b) STATEMENT INCLUDED IN LEGISLATION.—

5 “(1) IN GENERAL.—Notwithstanding any other
 6 rule of the House of Representatives or any rule or
 7 precedent of the Senate, any revenue or reconcili-
 8 ation bill or joint resolution which includes any
 9 amendment to the Internal Revenue Code of 1986
 10 reported by a committee of conference of the two
 11 Houses may include, as a separate section of such
 12 bill or joint resolution, the information contained in
 13 the statement of the chairmen, but only in the man-
 14 ner set forth in paragraph (2).

15 “(2) APPLICABILITY.—The separate section
 16 permitted under subparagraph (A) shall read as fol-
 17 lows: ‘Section 1021 of the Congressional Budget and
 18 Impoundment Control Act of 1974 shall
 19 _____ apply to _____.’, with
 20 the blank spaces being filled in with—

21 “(A) in any case in which the chairmen
 22 identify targeted tax benefits in the statement
 23 required under subsection (a), the word ‘only’
 24 in the first blank space and a list of all of the

1 specific provisions of the bill or joint resolution
2 in the second blank space; or

3 “(B) in any case in which the chairmen de-
4 clare that there are no targeted tax benefits in
5 the statement required under subsection (a),
6 the word ‘not’ in the first blank space and the
7 phrase ‘any provision of this Act’ in the second
8 blank space.

9 “(c) IDENTIFICATION IN REVENUE ESTIMATE.—
10 With respect to any revenue or reconciliation bill or joint
11 resolution with respect to which the chairmen provide a
12 statement under subsection (a), the Joint Committee on
13 Taxation shall—

14 “(1) in the case of a statement described in
15 subsection (b)(2)(A), list the targeted tax benefits in
16 any revenue estimate prepared by the Joint Com-
17 mittee on Taxation for any conference report which
18 accompanies such bill or joint resolution, or

19 “(2) in the case of a statement described in 13
20 subsection (b)(2)(B), indicate in such revenue esti-
21 mate that no provision in such bill or joint resolution
22 has been identified as a targeted tax benefit.

23 “(d) PRESIDENT’S AUTHORITY.—If any revenue or
24 reconciliation bill or joint resolution is signed into law—

1 “(1) with a separate section described in sub-
 2 section (b)(2), then the President may use the au-
 3 thority granted in this section only with respect to
 4 any targeted tax benefit in that law, if any, identi-
 5 fied in such separate section; or

6 “(2) without a separate section described in
 7 subsection (b)(2), then the President may use the
 8 authority granted in this section with respect to any
 9 targeted tax benefit in that law.

10 “TREATMENT OF CANCELLATIONS

11 “SEC. 1015. The cancellation of any dollar amount
 12 of discretionary budget authority, item of direct spending,
 13 limited tariff benefit, or targeted tax benefit shall take ef-
 14 fect only upon enactment of the applicable approval bill.
 15 If an approval bill is not enacted into law before the end
 16 of the applicable period under section 1013, then all pro-
 17 posed cancellations contained in that bill shall be null and
 18 void and any such dollar amount of discretionary budget
 19 authority, item of direct spending, limited tariff benefit,
 20 or targeted tax benefit shall be effective as of the original
 21 date provided in the law to which the proposed cancella-
 22 tions applied.

23 “REPORTS BY COMPTROLLER GENERAL

24 “SEC. 1016. With respect to each special message
 25 under this part, the Comptroller General shall issue to the
 26 Congress a report determining whether any discretionary

1 budget authority is not made available for obligation or
 2 item of direct spending, limited tariff benefit, or targeted
 3 tax benefit continues to be suspended after the deferral
 4 authority set forth in section 1013 of the President has
 5 expired.

6 “DEFINITIONS

7 “SEC. 1017. As used in this part:

8 “(1) APPROPRIATION LAW.—The term ‘appro-
 9 priation law’ means an Act referred to in section
 10 105 of title 1, United States Code, including any
 11 general or special appropriation Act, or any Act
 12 making supplemental, deficiency, or continuing ap-
 13 propriations, that has been signed into law pursuant
 14 to Article I, section 7, of the Constitution of the
 15 United States.

16 “(2) APPROVAL BILL.—The term ‘approval bill’
 17 means a bill or joint resolution which only approves
 18 proposed cancellations of dollar amounts of discre-
 19 tionary budget authority, items of new direct spend-
 20 ing, limited tariff benefits, or targeted tax benefits
 21 in a special message transmitted by the President
 22 under this part and—

23 “(A) the title of which is as follows: ‘A bill
 24 approving the proposed cancellations trans-
 25 mitted by the President on _____’, the blank
 26 space being filled in with the date of trans-

1 mission of the relevant special message and the
2 public law number to which the message re-
3 lates;

4 “(B) which does not have a preamble; and

5 “(C) which provides only the following
6 after the enacting clause: ‘That the Congress
7 approves of proposed cancellations _____’, the
8 blank space being filled in with a list of the
9 cancellations contained in the President’s spe-
10 cial message, ‘as transmitted by the President
11 in a special message on _____’, the blank
12 space being filled in with the appropriate date,
13 ‘regarding _____.’, the blank space being
14 filled in with the public law number to which
15 the special message relates;

16 “(D) which only includes proposed can-
17 cellations that are estimated by CBO to meet
18 the definition of discretionary budgetary au-
19 thority or items of direct spending, or limited
20 tariff benefits, or that are identified as targeted
21 tax benefits pursuant to section 1014;

22 “(E) if any proposed cancellation other
23 than discretionary budget authority or targeted
24 tax benefits is estimated by CBO to not meet
25 the definition of item of direct spending, then

1 the approval bill shall include at the end: ‘The
 2 President shall cease the suspension of the im-
 3 plementation of the following under section
 4 1013 of the Impoundment Control Act of 1974:
 5 _____’, the blank space being filled in
 6 with the list of such proposed cancellations; and

7 “(F) if no CBO estimate is available, then
 8 the entire list of legislative provisions proposed
 9 by the President is inserted in the second blank
 10 space in subparagraph (C).

11 “(3) CALENDAR DAY.—The term ‘calendar day’
 12 means a standard 24-hour period beginning at mid-
 13 night.

14 “(4) CANCEL OR CANCELLATION.—The terms
 15 ‘cancel’ or ‘cancellation’ means to prevent—

16 “(A) budget authority from having legal
 17 force or effect;

18 “(B) in the case of entitlement authority,
 19 to prevent the specific legal obligation of the
 20 United States from having legal force or effect;

21 “(C) in the case of the food stamp pro-
 22 gram, to prevent the specific provision of law
 23 that provides such benefit from having legal
 24 force or effect; or

1 “(D) a limited tariff benefit from having
 2 legal force or effect, and to make any necessary,
 3 conforming statutory change to ensure that
 4 such limited tariff benefit is not implemented;
 5 or

6 “(E) a targeted tax benefit from having
 7 legal force or effect, and to make any necessary,
 8 conforming statutory change to ensure that
 9 such targeted tax benefit is not implemented
 10 and that any budgetary resources are appro-
 11 priately canceled.

12 “(5) CONGRESSIONAL BUDGET OFFICE.—The
 13 term ‘CBO’ means the Director of the Congressional
 14 Budget Office.

15 “(6) DIRECT SPENDING.—The term ‘direct
 16 spending’ means—

17 “(A) budget authority provided by law
 18 (other than an appropriation law);

19 “(B) entitlement authority; and

20 “(C) the food stamp program.

21 “(7) AMOUNT OF DISCRETIONARY BUDGET AU-
 22 THORITY.—(A) Except as provided in subparagraph
 23 (B), the term ‘dollar amount of discretionary budget
 24 authority’ means the entire dollar amount of budget
 25 authority—

1 “(i) specified in an appropriation law,
2 or the entire dollar amount of budget au-
3 thority or obligation limitation required to
4 be allocated by a specific proviso in an ap-
5 propriation law for which a specific dollar
6 figure was not included;

7 “(ii) represented separately in any
8 table, chart, or explanatory text included
9 in the statement of managers or the gov-
10 erning committee report accompanying
11 such law;

12 “(iii) required to be allocated for a
13 specific program, project, or activity in a
14 law (other than an appropriation law) that
15 mandates the expenditure of budget au-
16 thority from accounts, programs, projects,
17 or activities for which budget authority is
18 provided in an appropriation law;

19 “(iv) represented by the product of
20 the estimated procurement cost and the
21 total quantity of items specified in an ap-
22 propriation law or included in the state-
23 ment of managers or the governing com-
24 mittee report accompanying such law; or

1 “(v) represented by the product of the
 2 estimated procurement cost and the total
 3 quantity of items required to be provided
 4 in a law (other than an appropriation law)
 5 that mandates the expenditure of budget
 6 authority from accounts, programs,
 7 projects, or activities for which budget au-
 8 thority is provided in an appropriation law.

9 “(B) The term ‘dollar amount of discre-
 10 tionary budget authority’ does not include—

11 “(i) direct spending;

12 “(ii) budget authority in an appro-
 13 priation law which funds direct spending
 14 provided for in other law;

15 “(iii) any existing budget authority
 16 canceled in an appropriation law; or

17 “(iv) any restriction, condition, or lim-
 18 itation in an appropriation law or the ac-
 19 companying statement of managers or
 20 committee reports on the expenditure of
 21 budget authority for an account, program,
 22 project, or activity, or on activities involv-
 23 ing such expenditure.

24 “(8) ITEM OF DIRECT SPENDING.—The term
 25 ‘item of direct spending’ means any provision of law

1 that results in an increase in budget authority or
 2 outlays for direct spending relative to the most re-
 3 cent levels calculated consistent with the method-
 4 ology used to calculate a baseline under section 257
 5 of the Balanced Budget and Emergency Deficit Con-
 6 trol Act of 1985 and included with a budget submis-
 7 sion under section 1105(a) of title 31, United States
 8 Code, in the first year or the 5-year period for which
 9 the item is effective. However, such item does not in-
 10 clude an extension or reauthorization of existing di-
 11 rect spending, but instead only refers to provisions
 12 of law that increase such direct spending.

13 “(9) LIMITED TARIFF BENEFIT.—The term
 14 ‘limited tariff benefit’ means any provision of law
 15 that modifies the Harmonized Tariff Schedule of the
 16 United States in a manner that benefits 10 or fewer
 17 entities (as defined in paragraph (12)(B)).

18 “(10) OMB.—The term ‘OMB’ means the Di-
 19 rector of the Office of Management and Budget.

20 “(11) OMNIBUS RECONCILIATION OR APPRO-
 21 PRIATION MEASURE.—The term ‘omnibus reconcili-
 22 ation or appropriation measure’ means—

23 “(A) in the case of a reconciliation bill, any
 24 such bill that is reported to its House by the
 25 Committee on the Budget; or

1 “(B) in the case of an appropriation meas-
 2 sure, any such measure that provides appropria-
 3 tions for programs, projects, or activities falling
 4 within 2 or more section 302(b) suballocations.

5 “(12) TARGETED TAX BENEFIT.—(A) The term
 6 ‘targeted tax benefit’ means any revenue-losing pro-
 7 vision that provides a Federal tax deduction, credit,
 8 exclusion, or preference to ten or fewer beneficiaries
 9 (determined with respect to either present law or
 10 any provision of which the provision is a part) under
 11 the Internal Revenue Code of 1986 in any year for
 12 which the provision is in effect;

13 “(B) for purposes of subparagraph (A)—

14 “(i) all businesses and associations
 15 that are members of the same controlled
 16 group of corporations (as defined in sec-
 17 tion 1563(a) of the Internal Revenue Code
 18 of 1986) shall be treated as a single bene-
 19 ficiary;

20 “(ii) all shareholders, partners, mem-
 21 bers, or beneficiaries of a corporation,
 22 partnership, association, or trust or estate,
 23 respectively, shall be treated as a single
 24 beneficiary;

1 “(iii) all employees of an employer
2 shall be treated as a single beneficiary;

3 “(iv) all qualified plans of an em-
4 ployer shall be treated as a single bene-
5 ficiary;

6 “(v) all beneficiaries of a qualified
7 plan shall be treated as a single bene-
8 ficiary;

9 “(vi) all contributors to a charitable
10 organization shall be treated as a single
11 beneficiary;

12 “(vii) all holders of the same bond
13 issue shall be treated as a single bene-
14 ficiary; and

15 “(viii) if a corporation, partnership,
16 association, trust or estate is the bene-
17 ficiary of a provision, the shareholders of
18 the corporation, the partners of the part-
19 nership, the members of the association, or
20 the beneficiaries of the trust or estate shall
21 not also be treated as beneficiaries of such
22 provision;

23 “(C) for the purpose of this paragraph, the
24 term ‘revenue-losing provision’ means any pro-
25 vision that is estimated to result in a reduction

in Federal tax revenues (determined with respect to either present law or any provision of which the provision is a part) for any one of the two following periods—

“(i) the first fiscal year for which the provision is effective; or

“(ii) the period of the five fiscal years beginning with the first fiscal year for which the provision is effective;

“(D) the term ‘targeted tax benefit’ does not include any provision which applies uniformly to an entire industry; and

“(E) the terms used in this paragraph shall have the same meaning as those terms have generally in the Internal Revenue Code of 1986, unless otherwise expressly provided.

“EXPIRATION

“SEC. 1018. This title shall have no force or effect on or after October 1, 2019.

“DEFICIT REDUCTION

“SEC. 1019. All spending reductions related to this title shall be for deficit reduction.”.

SEC. 403. TECHNICAL AND CONFORMING AMENDMENTS.

(a) EXERCISE OF RULEMAKING POWERS.—Section 904 of the Congressional Budget Act of 1974 (2 U.S.C. 621 note) is amended—

1 (1) in subsection (a), by striking “1017” and
2 inserting “1012”; and

3 (2) in subsection (d), by striking “section
4 1017” and inserting “section 1012”.

5 (b) ANALYSIS BY CONGRESSIONAL BUDGET OF-
6 FICE.—Section 402 of the Congressional Budget Act of
7 1974 is amended by inserting “(a)” after “402.” and by
8 adding at the end the following new subsection:

9 “(b) Upon the receipt of a special message under sec-
10 tion 1011 proposing to cancel any item of direct spending,
11 the Director of the Congressional Budget Office shall pre-
12 pare an estimate of the savings in budget authority or out-
13 lays resulting from such proposed cancellation relative to
14 the most recent levels calculated consistent with the meth-
15 odology used to calculate a baseline under section 257 of
16 the Balanced Budget and Emergency Deficit Control Act
17 of 1985 and included with a budget submission under sec-
18 tion 1105(a) of title 31, United States Code, and transmit
19 such estimate to the chairmen of the Committees on the
20 Budget of the House of Representatives and Senate.”.

21 (c) CLERICAL AMENDMENTS.—(1) Section 1(a) of
22 the Congressional Budget and Impoundment Control Act
23 of 1974 is amended by striking the last sentence.

24 (2) Section 1021(c) of such Act (as redesignated) is
25 amended is amended by striking “rescinded or that is to

1 be reserved” and insert “canceled” and by striking
 2 “1012” and inserting “1011”.

3 (3) TABLE OF CONTENTS.—The table of contents set
 4 forth in section 1(b) of the Congressional Budget and Im-
 5 poundment Control Act of 1974 is amended by deleting
 6 the contents for parts B and C of title X and inserting
 7 the following:

“PART B—LEGISLATIVE LINE-ITEM VETO

- “Sec. 1011. Line-item veto authority.
- “Sec. 1012. Procedures for expedited consideration.
- “Sec. 1013. Presidential deferral authority.
- “Sec. 1014. Identification of targeted tax benefits.
- “Sec. 1015. Treatment of cancellations.
- “Sec. 1016. Reports by Comptroller General.
- “Sec. 1017. Definitions.
- “Sec. 1018. Expiration.
- “Sec. 1019. Deficit reduction.
- “Sec. 1020. Suits by Comptroller General.
- “Sec. 1021. Proposed deferrals of budget authority.”.

8 (d) EFFECTIVE DATE.—The amendments made by
 9 this subtitle shall take effect on the date of its enactment
 10 and apply only to any dollar amount of discretionary budg-
 11 et authority, item of direct spending, or targeted tax ben-
 12 efit provided in an Act enacted on or after the date of
 13 enactment of this Act.

14 **SEC. 404. RESCISSION MEASURES CONSIDERED.**

15 (a) RULES AMENDMENT.—Clause 6(c) of rule XIII
 16 of the Rules of the House of Representatives is amended
 17 by inserting before the period “, or a rule or order that
 18 limits any amendment otherwise in order to a rescission
 19 bill”.

1 (b) AUTOMATIC ALLOCATIONS REDUCTIONS.—

2 Clause 4(b) of rule X of the Rules of the House of Rep-
 3 resentatives is amended by inserting “(1)” after “(b)”, by
 4 redesignating subparagraphs (1) through (6) as subdivi-
 5 sions (A) through (F), respectively, and by adding at the
 6 end the following:

7 “(2)(A) Whenever a rescission bill passes the House
 8 of Representatives, the Committee on the Budget shall im-
 9 mediately reduce the applicable allocations under section
 10 302(a) of the Congressional Budget Act of 1974 by the
 11 total amount of reductions in budget authority and in out-
 12 lays resulting from such rescission bill.

13 “(B) As used in this subparagraph, the term ‘rescis-
 14 sion bill’ means a bill or joint resolution which only re-
 15 scinds, in whole or in part, budget authority and which
 16 includes only titles corresponding to the most recently en-
 17 acted appropriation bills that continue to include unobli-
 18 gated balances.”.

19 (c) PRIVILEGED DISCHARGE RESOLUTIONS.—Rule
 20 XIII of the Rules of the House of Representatives is
 21 amended by adding at the end the following new clause:

22 “8. (a) By February 1, May 1, July 30, and Novem-
 23 ber 11 of each session, the majority leader shall introduce
 24 a rescission bill. If such bill is not introduced by that date,
 25 then whenever a rescission bill is introduced during a ses-

1 sion on or after that date, a motion to discharge the com-
 2 mittee from its consideration shall be privileged after the
 3 10-legislative day period beginning on that date for the
 4 first 5 such bills.

5 “(b) It shall not be in order to offer any amendment
 6 to a rescission bill except an amendment that increases
 7 the amount of budget authority that such bill rescinds.

8 “(c) As used in this clause and in clause 6, the term
 9 ‘rescission bill’ has the meaning given such term in clause
 10 4(b)(2)(B) of rule X.”.

11 (d) POINT OF ORDER.—Rule XXI of the Rules of the
 12 House of Representatives (as amended by subsection (d))
 13 is further amended by adding at the end the following new
 14 clause:

15 “9. It shall not be in order to consider any rescission
 16 bill, or conference report thereon or amendment thereto,
 17 unless—

18 “(1) in the case of such bill or conference re-
 19 port thereon, it is made available to Members and
 20 the general public on the Internet for at least 48
 21 hours before its consideration; or

22 “(2)(A) in the case of an amendment to such
 23 rescission bill made in order by a rule, it is made
 24 available to Members and the general public on the
 25 Internet within one hour after the rule is filed; or

1 “(B) in the case of an amendment under an
 2 open rule, it is made available to Members and the
 3 general public on the Internet immediately after
 4 being offered; in a format that is searchable and
 5 sortable.

6 “(3) No amendment to an amendment to a re-
 7 scission bill shall be in order unless germane to the
 8 amendment to which it is offered.”.

9 **TITLE V—BIENNIAL BUDGET** 10 **DEFICIT REDUCTION**

11 **SEC. 501. JOINT COMMITTEE ON DEFICIT REDUCTION.**

12 (a) ESTABLISHMENT AND COMPOSITION.—

13 (1) IN GENERAL.—There is established a Joint
 14 Committee on Deficit Reduction (referred to in this
 15 Act as the “joint committee”) to be composed of 20
 16 members as follows:

17 (A) Ten members of the House of Rep-
 18 resentatives, including 5 members appointed
 19 from the majority party by the Speaker of the
 20 House and 5 members from the minority party
 21 to be appointed by the minority leader.

22 (B) Ten members of the Senate, including
 23 5 members appointed from the majority party
 24 by the majority leader of the Senate and 5

1 members from the minority party to be ap-
2 pointed by the minority leader.

3 (2) VACANCY.—A vacancy in the joint com-
4 mittee shall not affect the power of the remaining
5 members to execute the functions of the joint com-
6 mittee, and shall be filled in the same manner as the
7 original selection.

8 (3) AGREEMENT.—No recommendation shall be
9 made by the joint committee except upon the major-
10 ity vote of the members from each House, respec-
11 tively.

12 (4) PUBLIC MEETINGS.—The joint committee
13 shall hold not fewer than 5 public hearings in pre-
14 paring legislation as required under section 6002.

15 (b) DUTIES.—The joint committee shall be respon-
16 sible for reporting biennial legislation as provided in sec-
17 tion 6002.

18 (c) RESOURCES.—The joint committee may utilize
19 the resources of the House and Senate.

20 **SEC. 502. BIENNIAL BUDGET DEFICIT REDUCTION LEGISLA-**
21 **TION.**

22 (a) AGENCY REPORTS.—Not later than June 1st of
23 each odd numbered year, the Government Accountability
24 Office and Congressional Budget Office shall report to the
25 joint committee—

1 (1) recommendations for eliminating waste,
2 fraud, abuse, and ineffective, duplicative, or out-
3 dated Government programs and recommendations
4 for streamlining, consolidating, or eliminating waste-
5 ful Government programs; and

6 (2) the projected savings of the recommenda-
7 tions over a 10-year period.

8 (b) DEFICIT REDUCTION TARGET.—In this section,
9 the term “deficit reduction target” means 10 percent of
10 the previous year’s budget deficit, not exceeding 5 percent
11 of the previous year’s total outlays and not less than 1
12 percent of the previous year’s total outlays.

13 (c) LEGISLATION.—

14 (1) INTRODUCTION.—Not later than July 15th
15 of each odd numbered year, the chairman or ranking
16 member of the joint committee or their designees
17 shall introduce legislation (referred to in this Act as
18 the “legislation”) which shall be referred to the joint
19 committee—

20 (A) to eliminate or reduce spending on
21 wasteful, fraudulent, abusive, ineffective, dupli-
22 cative, or outdated Government programs; and

23 (B) that achieves a savings equal to or
24 greater than the deficit reduction target.

1 (2) DISCHARGE.—After the legislation is intro-
2 duced and made public for at least 72 hours, the
3 joint committee shall discharge the legislation not
4 later than 2 weeks after introduction to the House
5 and the Senate and report the legislation with a fa-
6 vorable recommendation, unfavorable recommenda-
7 tion, or no recommendation.

8 (3) CONSIDERATION.—Once the legislation is
9 discharged from the joint committee, it shall be in
10 order in the House or the Senate, as appropriate, to
11 move to the legislation not later than September
12 15th of the year of introduction. The legislation
13 shall not be subject to amendment or points of
14 order. Debate on the legislation shall be limited to
15 20 hours in the Senate and 3 hours in the House.

16 (4) OTHER HOUSE.—Upon passage of legisla-
17 tion in the House or the Senate under paragraph
18 (3), it shall be in order for the other house to move
19 to the respective bill not later than September 25th
20 with the same rules of debate.

21 (5) VETO.—If the legislation is vetoed, both the
22 House and the Senate shall vote on whether override
23 the veto not later than 1 week after the veto.

24 (d) ADJUSTMENT OF BUDGET CAPS.—If legislation
25 is enacted pursuant to this title, the Chairmen of the

1 House and Senate Committees on the Budget shall reduce
2 the appropriate budgetary allocations and levels in the
3 most recently enacted budget resolution to reflect the re-
4 ductions achieved by such legislation.

5 **TITLE VI—PAYGO HONESTY**
6 **WITH RESPECT TO TRUST**
7 **FUNDS**

8 **SEC. 601. PAYGO AND TRUST FUNDS.**

9 (a) IN GENERAL.—Any increase in revenues or re-
10 duced spending in a Federal trust fund resulting from a
11 bill, amendment, resolution, motion, or conference report
12 shall—

13 (1) not be counted for purposes of offsetting
14 revenues, receipts, or discretionary spending under
15 the Congressional Budget Act of 1974 or the Statu-
16 tory Pay-As-You-Go Act of 2010; and

17 (2) only be used for the purposes of the Federal
18 trust as provided by law.

19 (b) INTERGOVERNMENTAL TRANSFERS.—Nothing in
20 this section shall impact intergovernmental lending from
21 a Federal trust fund to annual government operations.

1 **TITLE VII—TERMINATION OF**
2 **STIMULUS FUNDING**

3 **SEC. 701. TERMINATION OF STIMULUS FUNDING.**

4 Any amounts appropriated or made available and re-
5 maining unobligated on October 1, 2010, under the Amer-
6 ican Recovery and Reinvestment Act of 2009 (Public Law
7 111–5) are rescinded.

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