Calendar No. 377

111TH CONGRESS 2D SESSION

S. 3378

[Report No. 111-189]

To authorize health care for certain individuals exposed to environmental hazards at Camp Lejeune and the Atsugi Naval Air Facility, to establish an advisory board to examine exposures to environmental hazards during military service, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 17, 2010

Mr. Akaka, from the Committee on Veterans' Affairs, reported the following original bill; which was read twice and placed on the calendar

A BILL

To authorize health care for certain individuals exposed to environmental hazards at Camp Lejeune and the Atsugi Naval Air Facility, to establish an advisory board to examine exposures to environmental hazards during military service, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Examination of Expo-
- 5 sures to Environmental Hazards During Military Service

- 1 and Health Care for Camp Lejeune and Atsugi Naval Air
- 2 Facility Veterans and their Families Act of 2010".
- 3 SEC. 2. DEFINITIONS.
- 4 (a) Appropriate Congressional Committees.—
- 5 The term "appropriate congressional committees"
- 6 means—
- 7 (1) the Committee on Armed Services and the
- 8 Committee on Veterans' Affairs of the Senate; and
- 9 (2) the Committee on Armed Services and the
- 10 Committee on Veterans' Affairs of the House of
- 11 Representatives.
- 12 (b) Military Exposure.—
- 13 (1) IN GENERAL.—In this Act, the term "mili-
- tary exposure" means the exposure of an individual
- to an environmental hazard on a military installa-
- tion.
- 17 (2) Exception.—Such term does not include
- the exposure of an individual to an environmental
- 19 hazard at a military installation during a period in
- which imminent danger pay is authorized to be paid
- 21 the individual under section 310 of title 37, United
- 22 States Code.
- (c) MILITARY EXPOSURE CLAIM.—In this Act, the
- 24 term "military exposure claim" means a formal claim of

- 1 a military exposure submitted by or on behalf of an indi-
- 2 vidual.

3 SEC. 3. ADVISORY BOARD ON MILITARY EXPOSURES.

- 4 (a) Establishment.—The Secretary of Defense and
- 5 the Secretary of Veterans Affairs shall jointly establish an
- 6 advisory board (to be known as the "Advisory Board on
- 7 Military Exposures") to provide expert advice to the De-
- 8 partment of Defense and the Department of Veterans Af-
- 9 fairs on matters relating to exposures of current and
- 10 former members of the Armed Forces and their depend-
- 11 ants to environmental hazards on military installations.
- 12 (b) Composition.—The Advisory Board shall consist
- 13 of 7 members, appointed by the President, in consultation
- 14 with the Secretary of Defense and the Secretary of Vet-
- 15 erans Affairs, of whom—
- 16 (1) two members shall be members of military
- service organizations or organizations recognized by
- the Secretary of Veterans Affairs under section 5902
- of title 38, United States Code (commonly referred
- to as "veterans service organizations");
- 21 (2) two members shall be officials of appro-
- priate Federal agencies, other than the Department
- of Defense or the Department of Veterans Affairs,
- 24 with experience in environmental exposure or envi-

ronmental exposure assessments, health monitoring,

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2	or other relevant fields; and
3	(3) three members shall be scientists who—
4	(A) have backgrounds in environmental ex-
5	posure or environmental exposure assessments,
6	health monitoring, or other relevant fields; and
7	(B) are not officials or employees of the
8	Federal Government.
9	(c) Appointments.—
10	(1) Deadline.—All members of the Advisory
11	Board shall be appointed not later than 90 days
12	after the date of the enactment of this Act.
13	(2) Duration.—Members of the Advisory
14	Board shall serve for 3-year terms, subject to re-
15	newal, but not longer than 6 years in total.
16	(3) Vacancies.—A vacancy in the Advisory
17	Board shall be filled in the manner in which the
18	original appointment was made.
19	(d) Chairperson.—The members of the Advisory
20	Board shall select from among its membership a Chair-
21	person to serve a 1-year term.
22	(e) Quorum.—A majority of the members of the
23	Board shall constitute a quorum.
24	(f) Meetings.—The Board shall meet at the call of
25	the Chairperson.

1	(g) Compensation.—
2	(1) Officers of the federal govern-
3	MENT.—
4	(A) IN GENERAL.—A member of the Board
5	who is an employee of the Federal Government
6	may not receive additional pay, allowances, or
7	benefits by reason of the member's service on
8	the Board.
9	(B) TRAVEL EXPENSES.—Each such mem-
10	ber of the Board shall receive travel expenses,
11	including per diem in lieu of subsistence, in ac-
12	cordance with applicable provisions under sub-
13	chapter I of chapter 57 of title 5, United States
14	Code.
15	(2) Other members.—
16	(A) In general.—Except as provided in
17	subparagraph (B), a member of the Advisory
18	Board who is not an employee of the Federal
19	Government—
20	(i) shall be paid compensation out of
21	funds made available for the purposes of
22	this title at the daily equivalent of the
23	highest rate payable under section 5332 of
24	title 5, United States Code, for each day
25	(including travel time) during which the

1 member is engaged in the actual perform-2 ance of duties as a member of the Advisory 3 Board; and

- (ii) while away from the member's home or regular place of business on necessary travel in the actual performance of duties as a member of the Advisory Board, shall be paid per diem, travel, and transportation expenses in the same manner as is provided under subchapter I of chapter 57 of title 5, United States Code.
- (B) LIMITATION.—A member of the Advisory Board may not be paid compensation under subparagraph (A)(ii) for more than 120 days in any calendar year.

(h) Staff.—

(1) In General.—The Chairperson of the Advisory Board may, without regard to the civil service laws and regulations, appoint an executive director of the Advisory Board, who shall be a civilian employee of the Department of Defense, and such other personnel as may be necessary to enable the Advisory Board to perform its duties. The appointment of an executive director shall be subject to approval by the Advisory Board.

- 1 (2) Compensation.—The Chairperson of the 2 Advisory Board may fix the compensation of the ex-3 ecutive director and other personnel without regard to the provisions of chapter 51 and subchapter III of chapter 53 of title 5, United States Code, relating 5 6 to classification of positions and General Schedule 7 pay rates, except that the rate of pay for the execu-8 tive director and other personnel may not exceed the 9 rate payable for level V of the Executive Schedule 10 under section 5316 of such title.
- 11 (i) DETAIL OF GOVERNMENT EMPLOYEES.—Upon 12 request of the Chairperson of the Advisory Board, the 13 head of any Federal department or agency may detail, on 14 a nonreimbursable basis, any personnel of that depart-15 ment or agency to the Advisory Board to assist it in car-16 rying out its duties.

17 SEC. 4. CONSIDERATION OF MILITARY EXPOSURES.

18 (a) IN GENERAL.—The purpose of the Advisory
19 Board is to consider and study cases of exposure of cur20 rent and former members of the Armed forces and their
21 dependants to potential environmental hazards at military
22 installations. The Advisory Board shall evaluate military
23 exposure claims that are submitted to the Advisory Board
24 by members of the Armed Forces, veterans, dependants
25 of members of the Armed Forces and veterans, veterans

- 1 advocacy groups, and officials of the Department of De-
- 2 fense and the Department of Veterans Affairs with re-
- 3 sponsibility or experience monitoring the health of current
- 4 and former members of the Armed Forces.
- 5 (b) Consideration of Exposure Claims.—Not
- 6 later than 180 days after receiving a military exposure
- 7 claim, the Advisory Board shall consider the claim and
- 8 take one of the following actions:
- 9 (1) If the Advisory Board determines that fur-
- ther consideration of the military exposure claim is
- 11 necessary to adequately assess the extent of expo-
- sure, the Advisory Board shall convene a science re-
- view panel under subsection (c) to make such assess-
- ment and report its findings to the Advisory Board.
- 15 (2) If the Advisory Board determines that the
- extent of exposure is insufficient to warrant further
- 17 consideration of the claim, the Advisory Board shall
- make a recommendation of such finding to the Sec-
- retary of Defense and the Secretary of Veterans Af-
- and fairs.
- 21 (3) If the Advisory Board determines that dur-
- ing the time period covered by such claim, members
- of the Armed Forces and their dependants were ex-
- posed to sufficient amounts of environmental haz-
- ards to warrant health care or compensation, the

1	Advisory Board shall submit to the Secretary of De-
2	fense and the Secretary of Veterans Affairs a report
3	that includes the following:
4	(A) Recommendations that—
5	(i) such members should receive—
6	(I) health care benefits through
7	the Department of Defense specifi-
8	cally designed to address such expo-
9	sure, as determined by the Secretary
10	of Defense; or
11	(II) veterans health care or com-
12	pensation specifically designed to ad-
13	dress such exposure; and
14	(ii) dependents of such members
15	should receive health care benefits through
16	the Department of Defense specifically de-
17	signed to address such exposure, as deter-
18	mined by the Secretary of Defense, or fi-
19	nancial compensation, or both.
20	(B) Information on cost and attributable
21	exposure, as defined in regulations prescribed
22	pursuant to this Act.
23	(c) Science Advisory Panels.—
24	(1) Establishment.—The Advisory Board
25	may convene a science advisory panel to assist in the

1	consideration of a military exposure claim under this
2	section.
3	(2) Composition.—A science advisory panel
4	convened under this subsection shall consist of 7 sci-
5	entists who—
6	(A) have backgrounds in environmental ex-
7	posure or environmental exposure assessments,
8	health monitoring, or other relevant fields; and
9	(B) are not officials or employees of the
10	Federal Government.
11	(3) Chairperson.—The Chairperson of the
12	Advisory Board shall select from among the mem-
13	bership of a science advisory panel an individual to
14	serve as Chairperson of the panel. The individual so
15	selected shall serve a 1-year term as Chairperson of
16	the panel.
17	(4) Consideration of military exposure
18	CLAIMS.—Not later than 180 days after requested
19	by the Advisory Board to review a military exposure
20	claim, a science advisory panel shall submit a report
21	to the Advisory Board with one of the following rec-
22	ommendations:
23	(A) A recommendation that there is insuf-
24	ficient exposure to warrant further consider-
25	ation of the claim.

- 1 (B) A recommendation that further study 2 of the claim is necessary, to be carried out by, 3 or under the direction of, the science advisory 4 panel in coordination with the Advisory Board.
 - (C) A recommendation that, during the time period covered by such claim, members of the Armed Forces and their dependants were exposed to a sufficient risk of exposure to environmental hazards to warrant compensation or health care.
- 11 (d) Subpoena Authority.—The Advisory Board 12 and each science advisory panel convened by the Advisory 13 Board under subsection (c) are authorized to require by 14 subpoena the attendance and testimony of witnesses nec-15 essary to consider military exposure cases under this sec-16 tion.
- 17 (e) Cooperation of Federal Agencies.—The
 18 head of each relevant Federal agency, including the Ad19 ministrator of the Environmental Protection Agency, shall
 20 cooperate fully with the Advisory Board and each science
 21 advisory panel convened by the Advisory Board under sub22 section (c) for purposes of considering military exposure
 23 cases under this section.
- 24 (f) Initial Cases.—

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1	(1) In General.—The Advisory Board shall				
2	consider military exposure claims related to Camp				
3	Lejeune, North Carolina, and Atsugi Naval Air Fa-				
4	cility, Japan, as the first two cases considered under				
5	this section.				
6	(2) Rule of Construction.—Nothing in this				
7	section shall be construed as requiring or author-				
8	izing the removal of any individuals from the lists				
9	required under sections 6 and 7.				
10	(g) Permanent Advisory Committee.—Section 14				
11	of the Federal Advisory Committee Act (5 U.S.C. App.)				
12	shall not apply to the Advisory Board.				
13	SEC. 5. AUTHORITY TO PROVIDE CERTAIN HEALTH CARE				
1314	SEC. 5. AUTHORITY TO PROVIDE CERTAIN HEALTH CARE BENEFITS TO INDIVIDUALS SUBJECTED TO				
14	BENEFITS TO INDIVIDUALS SUBJECTED TO				
14 15	BENEFITS TO INDIVIDUALS SUBJECTED TO MILITARY EXPOSURES.				
141516	BENEFITS TO INDIVIDUALS SUBJECTED TO MILITARY EXPOSURES. The Secretary of Defense is authorized to provide to				
14151617	BENEFITS TO INDIVIDUALS SUBJECTED TO MILITARY EXPOSURES. The Secretary of Defense is authorized to provide to current and former members of the Armed Forces and				
14 15 16 17 18	BENEFITS TO INDIVIDUALS SUBJECTED TO MILITARY EXPOSURES. The Secretary of Defense is authorized to provide to current and former members of the Armed Forces and their dependants who were exposed to environmental haz-				
141516171819	BENEFITS TO INDIVIDUALS SUBJECTED TO MILITARY EXPOSURES. The Secretary of Defense is authorized to provide to current and former members of the Armed Forces and their dependants who were exposed to environmental hazards at military installations such health care benefits as				
14 15 16 17 18 19 20	BENEFITS TO INDIVIDUALS SUBJECTED TO MILITARY EXPOSURES. The Secretary of Defense is authorized to provide to current and former members of the Armed Forces and their dependants who were exposed to environmental hazards at military installations such health care benefits as may be recommended by the Advisory Board on Military				
14 15 16 17 18 19 20 21	BENEFITS TO INDIVIDUALS SUBJECTED TO MILITARY EXPOSURES. The Secretary of Defense is authorized to provide to current and former members of the Armed Forces and their dependants who were exposed to environmental hazards at military installations such health care benefits as may be recommended by the Advisory Board on Military Exposures under this Act.				
14 15 16 17 18 19 20 21 22	BENEFITS TO INDIVIDUALS SUBJECTED TO MILITARY EXPOSURES. The Secretary of Defense is authorized to provide to current and former members of the Armed Forces and their dependants who were exposed to environmental hazards at military installations such health care benefits as may be recommended by the Advisory Board on Military Exposures under this Act. SEC. 6. HEALTH CARE SERVICES FOR CERTAIN INDIVID-				

- fense, in coordination with the Secretary of Veterans Affairs and after consultation with the Agency for Toxic 3 Substances and Disease Registry, shall compile a list of 4 individuals exposed to environmental hazards at Camp Lejeune, North Carolina, during the period, as determined by the Secretaries, in which the water at Camp Lejeune was contaminated with volatile organic compounds, includ-8 ing known and probable human carcinogens. The list may include individuals who were exposed to such hazards as 10 fetuses in utero. 11 (b) ELIGIBILITY FOR HEALTH CARE.—Individuals 12 included on the list compiled under subsection (a) shall 13 be immediately eligible for health care as follows: 14 (1) Dependents shall be eligible for health care 15 benefits through the Department of Defense, as de-16 termined by the Secretary of Defense, for any condi-17 tion, or any disability that is associated with such 18 condition, that is associated with exposure to the 19 contaminants in the water at Camp Lejeune. 20 (2) Current and former members of the Armed 21
 - Forces shall be eligible to receive one of the following:
- 23 (A) Health care benefits through the De-24 partment of Defense specifically designed to ad-

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1	dress such exposure, as determined by the Sec-
2	retary of Defense.
3	(B) Health care benefits through the De-
4	partment of Veterans Affairs specifically de-
5	signed to address such exposure.
6	(c) Report.—
7	(1) IN GENERAL.—Not later than 30 days after
8	compiling the list required under subsection (a), the
9	Secretary of Defense, in coordination with the Sec-
10	retary of Veterans Affairs, shall submit to the ap-
11	propriate congressional committees a report on the
12	compilation of such list.
13	(2) Content.—The report required under
14	paragraph (1) shall include—
15	(A) the evidence considered in selecting the
16	covered period of water contamination at Camp
17	Lejeune; and
18	(B) the criteria used to determine whether
19	an individual was exposed to a contaminant
20	during the covered period and the rationale for
21	using those criteria.
22	(d) Sunset.—The Secretary of Defense, in coordina-
23	tion with the Secretary of Veterans Affairs, may expand
24	the list compiled under subsection (a), but may not add

- 1 any individuals on or after the date that is 5 years after
- 2 the date of the enactment of this Act.
- 3 SEC. 7. HEALTH CARE SERVICES FOR CERTAIN INDIVID-
- 4 UALS AT ATSUGI NAVAL AIR FACILITY,
- 5 JAPAN.
- 6 (a) IN GENERAL.—Not later than 90 days after the
- 7 date of the enactment of this Act, the Secretary of De-
- 8 fense, in coordination with the Secretary of Veterans Af-
- 9 fairs, shall compile a list of individuals exposed to environ-
- 10 mental hazards at Atsugi Naval Air Facility, Japan, dur-
- 11 ing the period, as determined by the Secretaries, in which
- 12 the air at Atsugi Naval Air Facility was contaminated due
- 13 to an incinerator. The list may include individuals who
- 14 were exposed to such hazards as fetuses in utero.
- 15 (b) Eligibility for Health Care.—Individuals
- 16 included on the list compiled under subsection (a) shall
- 17 be immediately eligible for health care as follows:
- 18 (1) Dependents shall be eligible for health care
- benefits through the Department of Defense, as de-
- termined by the Secretary of Defense, for any condi-
- 21 tion, or any disability that is associated with such
- condition, that is associated with exposure to the
- contaminants in the air from an incinerator at
- 24 Atsugi Naval Air Facility.

1	(2) Current and former members of the Armed
2	Forces shall be eligible to receive one of the fol-
3	lowing:
4	(A) Health care benefits through the De-
5	partment of Defense specifically designed to ad-
6	dress such exposure, as determined by the Sec-
7	retary of Defense.
8	(B) Health care benefits through the De-
9	partment of Veterans Affairs specifically de-
10	signed to address such exposure.
11	(c) Report.—
12	(1) In general.—Not later than 30 days after
13	compiling the list required under subsection (a), the
14	Secretary of Defense, in coordination with the Sec-
15	retary of Veterans Affairs, shall submit to the ap-
16	propriate congressional committees a report on the
17	compilation of such list.
18	(2) Content.—The report required under
19	paragraph (1) shall include—
20	(A) the evidence considered in selecting the
21	covered period of air contamination at Atsug
22	Naval Air Facility; and
23	(B) the criteria used to determine whether
24	an individual was exposed to a contaminant

1	during the covered period and the rationale for			
2	using those criteria.			
3	(d) Sunset.—The Secretary of Defense, in coordina-			
4	tion with the Secretary of Veterans Affairs, may modify			
5	or expand the list compiled under subsection (a), but may			
6	not add any individuals on or after the date that is 5 years			
7	after the date of the enactment of this Act.			
8	SEC. 8. ANNUAL REPORT.			
9	(a) In General.—Not later than one year after the			
10	date of the enactment of this Act, and annually thereafter,			
11	the Secretary of Defense, in consultation with the Sec-			
12	retary of Veterans Affairs, shall submit to the appropriate			
13	congressional committees a report on health care and			
14	other benefits provided under this Act.			
15	(b) CONTENT.—The report required under subsection			
16	(a) shall include the following:			
17	(1) A description of the classes of individuals			
18	who have received health care and other benefits			
19	under this Act during the reporting period.			
20	(2) A description of the health care benefits			
21	that have been provided to such individuals.			
22	(3) Recommendations for any additional legisla-			
23	tion necessary to implement this Act.			

1 SEC. 9. REGULATIONS.

- 2 The Secretary of Defense and the Secretary of Vet-
- 3 erans Affairs shall jointly prescribe regulations to carry
- 4 out the provisions of this Act, including guidelines regard-
- 5 ing health conditions and symptoms that may be attrib-
- 6 uted to military exposures.

7 SEC. 10. AUTHORIZATION OF APPROPRIATIONS.

- 8 There are authorized to be appropriated such sums
- 9 as may be necessary to carry out this Act.

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