### Calendar No. 710

111TH CONGRESS 2D SESSION

# S. 2870

To establish uniform administrative and enforcement procedures and penalties for the enforcement of the High Seas Driftnet Fishing Moratorium Protection Act and similar statutes, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

DECEMBER 10, 2009

Mr. Inouye (for himself, Ms. Snowe, Mr. Begich, Ms. Murkowski, Mr. Kerry, Mr. Rockefeller, and Ms. Cantwell) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

 $\label{eq:December 17, 2010}$  Reported by Mr. Rockefeller, without amendment

## A BILL

To establish uniform administrative and enforcement procedures and penalties for the enforcement of the High Seas Driftnet Fishing Moratorium Protection Act and similar statutes, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "International Fisheries Stewardship and Enforcement
- 4 Act".
- 5 (b) Table of Contents for
- 6 this Act is as follows:
  - Sec. 1. Short title; table of contents.

# TITLE I—ADMINISTRATION AND ENFORCEMENT OF CERTAIN FISHERY AND RELATED STATUTES.

- Sec. 101. Authority of the Secretary to enforce statutes.
- Sec. 102. Conforming, minor, and technical amendments.
- Sec. 103. Illegal, unreported, or unregulated fishing.
- Sec. 104. Liability.

#### TITLE II—LAW ENFORCEMENT AND INTERNATIONAL OPERATIONS

- Sec. 201. International fisheries enforcement program.
- Sec. 202. International cooperation and assistance program.

### TITLE III—MISCELLANEOUS AMENDMENTS

- Sec. 301. Atlantic Tunas Convention Act of 1975.
- Sec. 302. Data Sharing.
- Sec. 303. Permits under the High Seas Fishing Compliance Act of 1995.
- Sec. 304. Technical corrections to the Western and Central Pacific Fisheries Convention Implementation Act.
- Sec. 305. Pacific Whiting Act of 2006.
- Sec. 306. Committee on Scientific Cooperation for Pacific Salmon Agreement.
- Sec. 307. Reauthorizations.

### TITLE IV—IMPLEMENTATION OF ANTIGUA CONVENTION

- Sec. 401. Short title.
- Sec. 402. Amendment of the Tuna Conventions Act of 1950.
- Sec. 403. Definitions.
- Sec. 404. Commissioners; number, appointment, and qualifications.
- Sec. 405. General advisory committee and scientific advisory subcommittee.
- Sec. 406. Rulemaking.
- Sec. 407. Prohibited acts.
- Sec. 408. Enforcement.
- Sec. 409. Reduction of bycatch.
- Sec. 410. Repeal of Eastern Pacific Tuna Licensing Act of 1984.

1	TITLE I—ADMINISTRATION AND
2	ENFORCEMENT OF CERTAIN
3	FISHERY AND RELATED STAT-
4	UTES.
5	SEC. 101. AUTHORITY OF THE SECRETARY TO ENFORCE
6	STATUTES.
7	(a) In General.—
8	(1) Enforcement of statutes.—The Sec-
9	retary of Commerce and the Secretary of the depart-
10	ment in which the Coast Guard is operating shall
11	enforce the statutes to which this section applies in
12	accordance with the provisions of this section.
13	(2) Utilization of Nondepartmental re-
14	SOURCES.—The Secretary may, by agreement, on a
15	reimbursable basis or otherwise, utilize the personnel
16	services, equipment (including aircraft and vessels),
17	and facilities of any other Federal agency, including
18	all elements of the Department of Defense, and of
19	any State agency, in carrying out this section.
20	(3) Statutes to which applicable.—This
21	section applies to—
22	(A) the High Seas Driftnet Fishing Mora-
23	torium Protection Act (16 U.S.C. 1826d et
24	seq.);

1	(B) the Pacific Salmon Treaty Act of 1985
2	(16 U.S.C. 3631 et seq.);
3	(C) the Dolphin Protection Consumer In-
4	formation Act (16 U.S.C. 1385);
5	(D) the Tuna Conventions Act of 1950 (16
6	U.S.C. 951 et seq.);
7	(E) the North Pacific Anadromous Stocks
8	Act of 1992 (16 U.S.C. 5001 et seq.);
9	(F) the South Pacific Tuna Act of 1988
10	(16 U.S.C. 973 et seq.);
11	(G) the Antarctic Marine Living Resources
12	Convention Act of 1984 (16 U.S.C. 2431 et
13	seq.);
14	(H) the Atlantic Tunas Convention Act of
15	1975 (16 U.S.C. 971 et seq.);
16	(I) the Northwest Atlantic Fisheries Con-
17	vention Act of 1995 (16 U.S.C. 5601 et seq.);
18	(J) the Western and Central Pacific Fish-
19	eries Convention Implementation Act (16
20	U.S.C. 6901 et seq.);
21	(K) the Northern Pacific Halibut Act of
22	1982 (16 U.S.C. 773 et seq.);
23	(L) any other Act in pari materia, so des-
24	ignated by the Secretary after notice and an op-
25	portunity for a hearing; and

1	(M) the Antigua Convention Implementing
2	Act of 2009.
3	(b) Administration and Enforcement.—The
4	Secretary shall prevent any person from violating any Act
5	to which this section applies in the same manner, by the
6	same means, and with the same jurisdiction, powers, and
7	duties as though sections 307 through 311 of the Magnu-
8	son-Stevens Fishery Conservation and Management Act
9	(16 U.S.C. 1857 through 1861) were incorporated into
10	and made a part of each such Act. Except as provided
11	in subsection (c), any person that violates any Act to
12	which this section applies is subject to the penalties, and
13	entitled to the privileges and immunities, provided in the
14	Magnuson-Stevens Fishery Conservation and Manage-
15	ment Act (16 U.S.C. 1801 et seq.) in the same manner
16	and by the same means as though sections 307 through
17	311 of that Act were incorporated into and made a part
18	of each such Act.
19	(e) Special Rules.—
20	(1) In general.—Notwithstanding the incor-
21	poration by reference of certain sections of the Mag-
22	nuson-Stevens Fishery Conservation and Manage-
23	ment Act under subsection (b), if there is a conflict
24	between a provision of this subsection and the cor-
25	responding provision of any section of the Magnu-

- son-Stevens Fishery Conservation and Management Act so incorporated, the provision of this subsection shall apply.
  - (2) CIVIL ADMINISTRATIVE ENFORCEMENT.—
    The amount of the civil penalty for a violation of any Act to which this section applies shall not exceed \$250,000 for each violation. Each day of a continuing violation shall constitute a separate violation.
  - (3) Civil Judicial Enforcement.—The Attorney General, upon the request of the Secretary, may commence a civil action in an appropriate district court of the United States to enforce this Act and any Act to which this section applies, and such court shall have jurisdiction to award civil penalties or such other relief as justice may require, including a permanent or temporary injunction. The amount of the civil penalty for a violation of any Act to which this section applies shall not exceed \$250,000 for each violation. Each day of a continuing violation shall constitute a separate violation. In determining the amount of a civil penalty, the court shall take into account the nature, circumstances, extent, and gravity of the prohibited acts committed and, with respect to the violator, the degree of culpability, any history of prior violations and such other matters as

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justice may require. In imposing such penalty, the district court may also consider information related to the ability of the violator to pay.

### (4) Criminal fines and penalties.—

- (A) Individuals.—In the case of an individual, any offense described in subsection (e)(2), (3), (4), (5), or (6) is punishable by a fine of not more than \$500,000, imprisonment for not more than 5 years, or both. If, in the commission of such offense, an individual uses a dangerous weapon, engages in conduct that causes bodily injury to any officer authorized to enforce the provisions of this Act, or places any such officer in fear of imminent bodily injury the maximum term of imprisonment is 10 years.
- (B) OTHER PERSONS.—In the case of any other person, any offense described in subsection (e)(2), (3), (4), (5), or (6) is punishable by a fine of not more than \$1,000,000.
- (5) OTHER CRIMINAL VIOLATIONS.—Any person (other than a foreign government or any entity of such government) who knowingly violates any provision of subsection (e) of this section, or any provi-

1	sion of any regulation promulgated pursuant to this
2	Act, is guilty of a criminal offense punishable—
3	(A) in the case of an individual, by a fine
4	of not more than \$500,000, imprisonment for
5	not more than 5 years, or both; and
6	(B) in the case of any other person, by a
7	fine of not more than \$1,000,000.
8	(6) Criminal forfeitures.—
9	(A) In general.—A person found guilty
10	of an offense described in subsection (e), or who
11	is convicted of a criminal violation of any Act
12	to which this section applies, shall forfeit to the
13	United States—
14	(i) any property, real or personal, con-
15	stituting or traceable to the gross proceeds
16	obtained, or retained, as a result of the of-
17	fense including any marine species (or the
18	fair market value thereof) taken or re-
19	tained in connection with or as a result of
20	the offense; and
21	(ii) any property, real or personal,
22	used or intended to be used to commit or
23	to facilitate the commission of the offense,
24	including any shoreside facility, including

1 its conveyances, structure, equipment, fur-2 niture, appurtenances, stores, and cargo.

- (B) PROCEDURE.—Pursuant to section 2461(c) of title 28, United States Code, the provisions of section 413 of the Controlled Substances Act (21 U.S.C. 853), other than subsection (d) thereof, shall apply to criminal forfeitures under this section.
- (7) Addition to the powers of officers authorized pursuant to subsection (b), any officer who is authorized by the Secretary, or the head of any Federal or State agency that has entered into an agreement with the Secretary under subsection (a) to enforce the provisions of any Act to which this section applies may, with the same jurisdiction, powers, and duties as though section 311 of the Magnuson-Stevens fishery Conservation and Management Act (16 U.S.C. 1861) were incorporated into and made a part of each such Act—
  - (A) search or inspect any facility or conveyance used or employed in, or which reasonably appears to be used or employed in, the storage, processing, transport, or trade of fish or fish products;

- (B) inspect records pertaining to the storage, processing, transport, or trade of fish or fish products;
  - (C) detain, for a period of up to 14 days, any shipment of fish or fish product imported into, landed on, introduced into, exported from, or transported within the jurisdiction of the United States, or, if such fish or fish product is deemed to be perishable, sell and retain the proceeds therefrom for a period of up to 14 days; and
  - (D) make an arrest, in accordance with any guidelines which may be issued by the Attorney General, for any offense under the laws of the United States committed in the person's presence, or for the commission of any felony under the laws of the United States, if the person has reasonable grounds to believe that the person to be arrested has committed or is committing a felony; may search and seize, in accordance with any guidelines which may be issued by the Attorney General and may execute and serve any subpoena, arrest warrant, search warrant issued in accordance with rule 41 of the Federal Rules of Criminal Procedure,

- or other warrant or civil or criminal process issued by any officer or court of competent jurisdiction.
- 4 (8) Subpoenas.—In addition to any subpoena 5 authority pursuant to subsection (b), the Secretary 6 may, for the purposes of conducting any investiga-7 tion under this section, or any other statute adminis-8 tered by the Secretary, issue subpoenas for the pro-9 duction of relevant papers, photographs, records, 10 books, and documents in any form, including those 11 in electronic, electrical, or magnetic form.
- 12 (d) DISTRICT COURT JURISDICTION.—The several district courts of the United States shall have jurisdiction over any actions arising under this section. For the pur-14 pose of this section, American Samoa shall be included within the judicial district of the District Court of the United States for the District of Hawaii. Each violation shall be a separate offense and the offense shall be deemed 18 19 to have been committed not only in the district where the 20 violation first occurred, but also in any other district as 21 authorized by law. Any offenses not committed in any district are subject to the venue provisions of section 3238 23 of title 18, United States Code.
- 24 (e) Prohibited Acts.—It is unlawful for any per-

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- (1) to violate any provision of this section or any Act to which this section applies or any regulation promulgated thereunder;
  - (2) to refuse to permit any authorized enforcement officer to board, search, or inspect a vessel, conveyance, or shoreside facility that is subject to the person's control for purposes of conducting any search, investigation, or inspection in connection with the enforcement of this section or any Act to which this section applies or any regulation promulgated thereunder;
  - (3) to forcibly assault, resist, oppose, impede, intimidate, or interfere with any such authorized officer in the conduct of any search, investigation, or inspection described in paragraph (2);
  - (4) to resist a lawful arrest for any act prohibited by this section or any Act to which this section applies;
  - (5) to interfere with, delay, or prevent, by any means, the apprehension, arrest, or detection of another person, knowing that such person has committed any act prohibited by this section or any Act to which this section applies;
- 24 (6) to forcibly assault, resist, oppose, impede, 25 intimidate, sexually harass, bribe, or interfere with

Act to which this section applies, or any data collector employed by or under contract to the National

any observer on a vessel under this section or any

- Marine Fisheries Service to carry out responsibilities under this section or any Act to which this section
- 6 applies;

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- 7 (7) to import, export, transport, sell, receive,
  8 acquire, or purchase in interstate or foreign com9 merce any fish or fish product taken, possessed,
  10 transported, or sold in violation of any treaty or
  11 binding conservation measure adopted pursuant to
  12 an international agreement or organization to which
  13 the United States is a party; or
  - (8) to make or submit any false record, account, or label for, or any false identification of, any fish or fish product (including false identification of the species, harvesting vessel or nation, or the location where harvested) which has been, or is intended to be imported, exported, transported, sold, offered for sale, purchased, or received in interstate or foreign commerce.
- 22 (f) REGULATIONS.—The Secretary may promulgate 23 such regulations, in accordance with section 553 of title 24 5, United States Code, as may be necessary to carry out 25 this section or any Act to which this section applies.

1	SEC. 102. CONFORMING, MINOR, AND TECHNICAL AMEND-
2	MENTS.
3	(a) High Seas Driftnet Fishing Moratorium
4	PROTECTION ACT.—
5	(1) Section 606 of the High Seas Driftnet Fish-
6	ing Moratorium Protection Act (16 U.S.C. 1826g) is
7	amended—
8	(A) by inserting "(a) Detecting, Moni-
9	TORING, AND PREVENTING VIOLATIONS.—" be-
10	fore "The President"; and
11	(B) by adding at the end thereof the fol-
12	lowing:
13	"(b) Enforcement.—This Act shall be enforced
14	under section 101 of the International Fisheries Steward-
15	ship and Enforcement Act.".
16	(2) Section 607(2) of the High Seas Driftnet
17	Fishing Moratorium Protection Act (16 U.S.C.
18	1826h(2)) is amended by striking "whose vessels"
19	and inserting "that".
20	(3) Section 609(a) of the High Seas Driftnet
21	Fishing Moratorium Protection Act (16 U.S.C.
22	1826j(a)) is amended to read as follows:
23	"(a) Identification.—
24	"(1) In General.—The Secretary shall iden-
25	tify, and list in the report under section 607, a na-
26	tion if that nation is engaged, or has been engaged

1	at any time during the preceding 3 years, in illegal,
2	unreported, or unregulated fishing and—
3	"(A) such fishing undermines the effective-
4	ness of measures required under the relevant
5	international fishery management organization;
6	"(B) the relevant international fishery
7	management organization has failed to imple-
8	ment effective measures to end the illegal, unre-
9	ported, or unregulated fishing activity by ves-
10	sels of that nation, or the nation is not a party
11	to, or does not maintain cooperating status
12	with, such organization; or
13	"(C) there is no international fishery man-
14	agement organization with a mandate to regu-
15	late the fishing activity in question.
16	"(2) OTHER IDENTIFYING ACTIVITIES.—The
17	Secretary shall also identify, and list in the report
18	under section 607, a nation if—
19	"(A) it is violating, or has violated at any
20	time during the preceding 3 years, conservation
21	and management measures required under an
22	international fishery management agreement to
23	which the United States is a party and the vio-
24	lations undermine the effectiveness of such

1	measures, taking into account the factors de-
2	scribed in paragraph (1); or
3	"(B) it is failing, or has failed at any time
4	during the preceding 3 years, to effectively ad-
5	dress or regulate illegal, unreported, or unregu-
6	lated fishing in areas described in paragraph
7	(1)(C).
8	"(3) Treatment of certain entities as if
9	THEY WERE NATIONS.—Where the provisions of this
10	Act apply to the act, or failure to act, of a nation,
11	they shall also be applicable, as appropriate, to any
12	other entity that is competent to enter into an inter-
13	national fishery management agreement.".
14	(4) Section 609(d)(1) of the High Seas Driftnet
15	Fishing Moratorium Protection Act (16 U.S.C.
16	1826j(d)(1)) is amended by striking "of its fishing
17	vessels" each place it appears.
18	(5) Section 609(d)(2) of the High Seas Driftnet
19	Fishing Moratorium Protection Act (16 U.S.C.
20	1826j(d)(2)) is amended—
21	(A) by striking "procedure for certifi-
22	cation," and inserting "procedure,";
23	(B) by striking "basis of fish" and insert-
24	ing "basis, for allowing importation of fish";
25	and

1	(C) by striking "harvesting nation not cer-
2	tified under paragraph (1)" and inserting "na-
3	tion issued a negative certification under para-
4	graph (1)".
5	(6) Section 610(a)(1) of the High Seas Driftnet
6	Fishing Moratorium Protection Act (16 U.S.C.
7	1826k(a)(1)) is amended—
8	(A) by striking "calendar year" and insert-
9	ing "3 years"; and
10	(B) by striking "practices;" and inserting
11	"practices—".
12	(b) Dolphin Protection Consumer Information
13	Act.—Section 901 of the Dolphin Protection Consumer
14	Information Act (16 U.S.C. 1385) is amended—
15	(1) by adding at the end of subsection (d) the
16	following:
17	"(4) It is a violation of section 101 of the Inter-
18	national Fisheries Stewardship and Enforcement Act for
	national Fisheries Stewardship and Enforcement Act for any person to assault, resist, oppose, impede, intimidate,
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19 20	any person to assault, resist, oppose, impede, intimidate,
18 19 20 21 22	any person to assault, resist, oppose, impede, intimidate, or interfere with and authorized officer in the conduct of
19 20 21	any person to assault, resist, oppose, impede, intimidate, or interfere with and authorized officer in the conduct of any search, investigation or inspection under this Act.";

- "(e) Enforcement.—This Act shall be enforced 1 under section 101 of the International Fisheries Stewardship and Enforcement Act.". 3 4 (c) Tuna Conventions Act of 1950.—Section 8 of the Tuna Conventions Act of 1950 (16 U.S.C. 957) 6 is amended— (1) by striking "regulations." in subsection (a) 7 8 and inserting "regulation or for any person to make 9 or submit any false record, account, or label for, or 10 any false identification of, any fish or fish product 11 (including the false identification of species, har-12 vesting vessel or nation or the location where har-13 vested) which has been, or is intended to be im-14 ported, exported, transported, sold, offered for sale, 15 purchased, or received in interstate or foreign com-16 merce."; 17 (2) by striking subsection (d) and inserting the 18 following: 19 "(d) It shall be unlawful for any person— 20 21
- 20 "(1) to refuse to permit any officer authorized 21 to enforce the provisions of this Act to board a fish-22 ing vessel subject to such person's control for pur-23 poses of conducting any search, investigation, or in-24 spection in connection with the enforcement of this

1	Act or any regulation promulgation or permit issued
2	under this Act;
3	"(2) to forcibly assault, resist, oppose, impede,
4	intimidate, or interfere with any such authorized of-
5	ficer in the conduct of any search, investigation or
6	inspection described in paragraph (1);
7	"(3) to resist a lawful arrest for any act prohib-
8	ited by this section; or
9	"(4) to interfere with, delay, or prevent, by any
10	means, the apprehension or arrest of another person,
11	knowing that such other person has committed any
12	act prohibited by this section.";
13	(3) by striking subsections (e) through (g) and
14	redesignating subsection (h) as subsection (f); and
15	(4) by inserting after subsection (d) the fol-
16	lowing:
17	"(e) Enforcement.—This section shall be enforced
18	under section 101 of the International Fisheries Steward-
19	ship and Enforcement Act.".
20	(d) Northern Pacific Anadromous Stocks Act
21	of 1992.—
22	(1) Unlawful activities.—Section 810 of
23	the Northern Pacific Anadromous Stocks Act of
24	1992 (16 U.S.C. 5009) is amended—

1	(A) by striking "purchases" in paragraph
2	(5) and inserting "purposes";
3	(B) by striking "search or inspection" in
4	paragraph (5) and inserting "search, investiga-
5	tion, or inspection";
6	(C) by striking "search or inspection" in
7	paragraph (6) and inserting "search, investiga-
8	tion, or inspection";
9	(D) by striking "or" after the semicolon in
10	paragraph (8);
11	(E) by striking "title." in paragraph (9)
12	and inserting "title; or"; and
13	(F) by adding at the end thereof the fol-
14	lowing:
15	"(10) for any person to make or submit any
16	false record, account, or label for, or any false iden-
17	tification of, any fish or fish product (including false
18	identification of the species, harvesting vessel or na-
19	tion, or the location where harvested) which has
20	been, or is intended to be imported, exported, trans-
21	ported, sold, offered for sale, purchased, or received
22	in interstate or foreign commerce.".
23	(2) Administration and Enforcement.—
24	Section 811 of the Northern Pacific Anadromous

1	Stocks Act of 1992 (16 U.S.C. 5010) is amended to
2	read as follows:
3	"SEC. 811. ADMINISTRATION AND ENFORCEMENT.
4	"This Act shall be enforced under section 101 of the
5	International Fisheries Stewardship and Enforcement
6	Act.".
7	(e) Pacific Salmon Treaty Act of 1985.—Sec-
8	tion 8 of the Pacific Salmon Treaty Act of 1985 (16
9	U.S.C. 3637) is amended—
10	(1) by striking "search or inspection" in sub-
11	section (a)(2) and inserting "search, investigation,
12	or inspection";
13	(2) by striking "search or inspection" in sub-
14	section (a)(3) and inserting "search, investigation
15	or inspection";
16	(3) by striking "or" after the semicolon in sub-
17	section (a)(5);
18	(4) by striking "section." in subsection (a)(6)
19	and inserting "section; or";
20	(5) by adding at the end of subsection (a) the
21	following:
22	"(7) for any person to make or submit any false
23	record, account, or label for, or any false identifica-
24	tion of, any fish or fish product (including false
25	identification of the species, harvesting vessel or na-

1	tion, or the location where harvested) which has
2	been, or is intended to be imported, exported, trans-
3	ported, sold, offered for sale, purchased, or received
4	in interstate or foreign commerce."; and
5	(6) by striking subsections (b) through (f) and
6	inserting the following:
7	"(b) Administration and Enforcement.—This
8	Act shall be enforced under section 101 of the Inter-
9	national Fisheries Stewardship and Enforcement Act.".
10	(f) South Pacific Tuna Act of 1988.—
11	(1) Prohibited acts.—Section 5(a) of the
12	South Pacific Tuna Act of 1988 (16 U.S.C. 973c(a))
13	is amended—
14	(A) by striking "search or inspection" in
15	paragraph (8) and inserting "search, investiga-
16	tion, or inspection";
17	(B) by striking "search or inspection" in
18	paragraph (10)(A) and inserting "search, inves-
19	tigation, or inspection";
20	(C) by striking "or" after the semicolon in
21	paragraph (12);
22	(D) by striking "retained." in paragraph
23	(13) and inserting "retained; or"; and
24	(E) by adding at the end thereof the fol-
25	lowing.

1	"(14) for any person to make or submit any
2	false record, account, or label for, or any false iden-
3	tification of, any fish or fish product (including false
4	identification of the species, harvesting vessel or na-
5	tion, or the location where harvested) which has
6	been, or is intended to be imported, exported, trans-
7	ported, sold, offered for sale, purchased, or received
8	in interstate or foreign commerce.".
9	(2) Administration and enforcement.—
10	The South Pacific Tuna Act of 1988 (16 U.S.C. 973
11	et seq.) is amended by striking sections $7$ and $8$ ( $16$
12	U.S.C. 973e and 973f) and inserting the following:
13	"SEC. 7. ADMINISTRATION AND ENFORCEMENT.
14	"This Act shall be enforced under section 101 of the
15	International Fisheries Stewardship and Enforcement
17	
10	Act.".
16	Act.".  (g) Antarctic Marine Living Resources Con-
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17	(g) Antarctic Marine Living Resources Con-
17 18	(g) Antarctic Marine Living Resources Convention Act of 1984.—
17 18 19	(g) Antarctic Marine Living Resources Convention Act of 1984.—  (1) Unlawful activities.—Section 306 of
17 18 19 20	(g) Antarctic Marine Living Resources Convention Act of 1984.—  (1) Unlawful activities.—Section 306 of the Antarctic Marine Living Resources Convention
17 18 19 20 21	(g) Antarctic Marine Living Resources Convention Act of 1984.—  (1) Unlawful activities.—Section 306 of the Antarctic Marine Living Resources Convention Act (16 U.S.C. 2435) is amended—

1	(B) by striking "search or inspection" in
2	paragraph (4) and inserting "search, investiga-
3	tion, or inspection";
4	(C) by striking "search or inspection" in
5	paragraph (5) and inserting "search, investiga-
6	tion, or inspection";
7	(D) by striking "or" after the semicolon in
8	paragraph (6);
9	(E) by striking "section." in paragraph (7)
10	and inserting "section; or"; and
11	(F) by adding at the end thereof the fol-
12	lowing:
13	"(8) to make or submit any false record, ac-
14	count, or label for, or any false identification of, any
15	fish or fish product (including false identification of
16	the species, harvesting vessel or nation, or the loca-
17	tion where harvested) which has been, or is intended
18	to be imported, exported, transported, sold, offered
19	for sale, purchased, or received in interstate or for-
20	eign commerce.".
21	(2) Regulations.—Section 307 of the Ant-
22	arctic Marine Living Resources Convention Act (16
23	U.S.C. 2436) is amended by inserting after "title."
24	the following: "Notwithstanding the provisions of
25	subsections (b), (c), and (d) of section 553 of title

1	5, United States Code, the Secretary of Commerce
2	may publish in the Federal Register a final rule to
3	implement conservation measures, described in sec-
4	tion 305(a) of this Act, that are in effect for 12
5	months or less, adopted by the Commission, and not
6	objected to by the United States within the time pe-
7	riod allotted under Article IX of the Convention.
8	Upon publication in the Federal Register, such con-
9	servation measures shall be in force with respect to
10	the United States.".
11	(3) Penalties and Enforcement.—The
12	Antarctic Marine Living Resources Convention Act
13	(16 U.S.C. 2431 et seq.) is amended—
14	(A) by striking sections 308 and 309 (16
15	U.S.C. 2437 and 2438);
16	(B) by striking subsection (b), (c), and (d)
17	of section 310 (16 U.S.C. 2439) and redesig-
18	nating subsection (e) as subsection (e); and
19	(C) by inserting after subsection (a) the
20	following:
21	"(b) Administration and Enforcement.—This
22	title shall be enforced under section 101 of the Inter-
23	national Fisheries Stewardship and Enforcement Act.".

(h) Atlantic Tunas Convention Act of 1975.—

1	(1) VIOLATIONS.—Section 7 of the Atlantic
2	Tunas Convention Act of 1975 (16 U.S.C. 971e) is
3	amended—
4	(A) by striking subsections (e) and (f) and
5	redesignating subsection (g) as subsection (f);
6	and
7	(B) by inserting after subsection (d) the
8	following:
9	"(e) MISLABELING.—It shall be unlawful for any per-
10	son to make or submit any false record, account, or label
11	for, or any false identification of, any fish or fish product
12	(including the false identification of the species, harvesting
13	vessel or nation, or the location where harvested) which
14	has been, or is intended to be, imported, exported, trans-
15	ported, sold, offered for sale, purchased or received in
16	interstate or foreign commerce.".
17	(2) Enforcement.—Section 8 of the Atlantic
18	Tunas Convention Act of 1975 (16 U.S.C. 971f) is
19	amended—
20	(A) by striking subsections (a) and (c);
21	(B) by striking "(b) International En-
22	FORCEMENT.—" in subsection (b) and inserting
23	"This Act shall be enforced under section 101
24	of the International Fisheries Stewardship and
25	Enforcement Act."; and

1	(C) by striking "shall have the authority to
2	carry out the enforcement activities specified in
3	section 8(a) of this Act" each place it appears
4	and inserting "shall enforce this Act".
5	(i) Northwest Atlantic Fisheries Convention
6	ACT OF 1995.—Section 207 of the Northwest Atlantic
7	Fisheries Convention Act of 1995 (16 U.S.C. 5606) is
8	amended—
9	(1) by striking "AND PENALTIES." in the
10	section caption and inserting "AND ENFORCE-
11	<b>MENT.</b> '';
12	(2) by striking "search or inspection" in sub-
13	section (a)(2) and inserting "search, investigation,
14	or inspection";
15	(3) by striking "search or inspection" in sub-
16	section (a)(3) and inserting "search, investigation
17	or inspection";
18	(4) by striking "or" after the semicolon in sub-
19	section $(a)(5)$ ;
20	(5) by striking "section." in subsection (a)(6)
21	and inserting "section; or";
22	(6) by adding at the end of subsection (a) the
23	following:
24	"(7) to make or submit any false record, ac-
25	count, or label for, or any false identification of, any

- 1 fish or fish product (including false identification of
- 2 the species, harvesting vessel or nation, or the loca-
- 3 tion where harvested) which has been, or is intended
- 4 to be imported, exported, transported, sold, offered
- 5 for sale, purchased, or received in interstate or for-
- 6 eign commerce."; and
- 7 (7) by striking subsection (b) through (f) and
- 8 inserting the following:
- 9 "(b) Administration and Enforcement.—This
- 10 title shall be enforced under section 101 of the Inter-
- 11 national Fisheries Stewardship and Enforcement Act.".
- 12 (j) Western and Central Pacific Fisheries
- 13 Convention Implementation Act.—
- 14 (1) Administration and enforcement.—
- 15 Section 506(c) of the Western and Central Pacific
- 16 Fisheries Convention Implementation Act (16 U.S.C.
- 6905(c)) is amended to read as follows:
- 18 "(c) Administration and Enforcement.—This
- 19 title shall be enforced under section 101 of the Inter-
- 20 national Fisheries Stewardship and Enforcement Act.".
- 21 (2) Prohibited acts.—Section 507(a) of the
- Western and Central Pacific Fisheries Convention
- Implementation Act (16 U.S.C. 6906(a)) is amend-
- ed—

1	(A) by striking "suspension, on" in para-
2	graph (2) and inserting "suspension of";
3	(B) by striking "title." in paragraph (14)
4	and inserting "title; or"; and
5	(C) by adding at the end thereof the fol-
6	lowing:
7	"(15) to make or submit any false record, ac-
8	count, or label for, or any false identification of, any
9	fish or fish product (including false identification of
10	the species, harvesting vessel or nation, or the loca-
11	tion where harvested) which has been, or is intended
12	to be imported, exported, transported, sold, offered
13	for sale, purchased, or received in interstate or for-
14	eign commerce.".
15	(k) Northern Pacific Halibut Act of 1982.—
16	(1) Prohibited acts.—Section 7 of the
17	Northern Pacific Halibut Act of 1982 (16 U.S.C.
18	773e) is amended—
19	(A) by redesignating subdivisions (a) and
20	(b) as paragraphs (1) and (2), respectively, and
21	subdivisions (1) through (6) of paragraph (1),
22	as redesignated, as subparagraphs (A) through
23	(F);

1	(B) by striking "search or inspection" in
2	paragraph (1)(B), as redesignated, and insert-
3	ing "search, investigation, or inspection";
4	(C) by striking "search or inspection" in
5	paragraph (1)(C), as redesignated, and insert-
6	ing "search, investigation, or inspection";
7	(D) by striking "or" after the semicolon in
8	paragraph (1)(E), as redesignated;
9	(E) by striking "section." in paragraph
10	(1)(F), as redesignated, and inserting "sec-
11	tion;"; and
12	(F) by adding at the end of paragraph (1),
13	as redesignated, the following:
14	"(G) to make or submit any false record, ac-
15	count, or label for, or any false identification of, any
16	fish or fish product (including false identification of
17	the species, harvesting vessel or nation, or the loca-
18	tion where harvested) which has been, or is intended
19	to be imported, exported, transported, sold, offered
20	for sale, purchased, or received in interstate or for-
21	eign commerce.".
22	(2) Administration and enforcement.—
23	The Northern Pacific Halibut Act of 1982 (16
24	USC 773 et seg ) is amended—

1	(A) by striking sections 3, 9, and 10 (16
2	U.S.C. 773f, 773g, and 773h); and
3	(B) by striking subsections (b) through (f)
4	of section 11 (16 U.S.C. 773i) and inserting the
5	following:
6	"(b) Administration and Enforcement.—This
7	Act shall be enforced under section 101 of the Inter-
8	national Fisheries Stewardship and Enforcement Act.".
9	SEC. 103. ILLEGAL, UNREPORTED, OR UNREGULATED FISH-
10	ING.
11	(a) In General.—Section 608 of the High Seas
12	Driftnet Fishing Moratorium Protection Act (16 U.S.C.
13	1826i), as amended by section 302(a) of this Act, is fur-
14	ther amended by adding at the end thereof the following:
15	"(c) Vessels and Vessel Owners Engaged in Il-
16	LEGAL, UNREPORTED, OR UNREGULATED FISHING.—The
17	Secretary may—
18	"(1) develop, maintain, and make public a list
19	of vessels and vessel owners engaged in illegal, unre-
20	ported, or unregulated fishing, including vessels or
21	vessel owners identified by an international fishery
22	management organization or arrangement made pur-
23	suant to an international fishery agreement, whether
24	or not the United States is a party to such organiza-
25	tion or arrangement;

1 "(2) take appropriate action against listed ves-2 sels and vessel owners, including action against fish, 3 fish parts, or fish products from such vessels, in ac-4 cordance with applicable United States law and con-5 sistent with applicable international law, including 6 principles, rights, and obligations established in ap-7 plicable international fishery management and trade 8 agreements; and

- "(3) provide notification to the public of vessels and vessel owners identified by international fishery management organizations or arrangements made pursuant to an international fishery agreement as having been engaged in illegal, unreported, or unregulated fishing, as well as any measures adopted by such organizations or arrangements to address illegal, unreported, or unregulated fishing.
- "(d) RESTRICTIONS ON PORT ACCESS OR USE.—Ac-18 tion taken by the Secretary under subsection (c)(2) that 19 includes measures to restrict use of or access to ports or 20 port services shall apply to all ports of the United States 21 and its territories.
- "(e) REGULATIONS.—The Secretary may promulgateregulations to implement subsections (c) and (d).".
- 24 (b) Additional Measures.—

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1	(1) Amendment of the high seas driftnet
2	FISHING MORATORIUM PROTECTION ACT.—
3	(A) Section 609(d)(3) of the High Seas
4	Driftnet Fishing Moratorium Protection Act
5	(16 U.S.C. 1826j(d)(3)) is amended by striking
6	"that has not been certified by the Secretary
7	under this subsection, or" in subparagraph
8	(A)(i).
9	(B) Section 610(c)(5) of the High Seas
10	Driftnet Fishing Moratorium Protection Act
11	(16 U.S.C. $1826k(c)(5)$ ) is amended by striking
12	"that has not been certified by the Secretary
13	under this subsection, or".
14	(2) Amendment of the high seas driftnet
15	FISHERIES ENFORCEMENT ACT.—
16	(A) Section 101 of the High Seas Driftnet
17	Fisheries Enforcement Act (16 U.S.C. 1826a)
18	is amended—
19	(i) by striking subsection (a)(2) and
20	inserting the following:
21	"(2) Denial of Port Privileges.—The Sec-
22	retary of the Treasury shall, in accordance with rec-
23	ognized principles of international law—

1	"(A) withhold or revoke the clearance re-
2	quired by section 60105 of title 46, United
3	States Code, for—
4	"(i) any large-scale driftnet fishing
5	vessel that is documented under the law of
6	the United States or of a nation included
7	on a list published under paragraph (1); or
8	"(ii) any fishing vessel of a nation
9	that receives a negative certification under
10	section 609(d) or 610(c) of the High Seas
11	Driftnet Fishing Moratorium Protection
12	Act (16 U.S.C. 1826j(d) or 1826k(c)); and
13	"(B) deny entry of that vessel to any place
14	in the United States and to the navigable wa-
15	ters of the United States, except for the pur-
16	pose of inspecting the vessel, conducting an in-
17	vestigation, or taking other appropriate enforce-
18	ment action.";
19	(ii) by striking "or illegal, unreported
20	or unregulated fishing" each place it ap-
21	pears in subsection (b)(1) and (2);
22	(iii) by striking "or" after the semi-
23	colon in subsection (b)(3)(A)(i);

1	(iv) by striking "nation." in sub-
2	section (b)(3)(A)(ii) and inserting "nation;
3	or'';
4	(v) by adding at the end of subsection
5	(b)(3)(A) the following:
6	"(iii) upon receipt of notification of a
7	negative certification under section
8	609(d)(1) or $610(c)(1)$ of the High Seas
9	Driftnet Fishing Moratorium Protection
10	Act (16 U.S.C. 1826j(d)(1) or
11	1826k(c)(1)).'';
12	(vi) by inserting "or after issuing a
13	negative certification under section
14	609(d)(1) or $610(c)(1)$ of the High Seas
15	Driftnet Fishing Moratorium Protection
16	Act $(16 \text{ U.S.C.} 1826j(d)(1) \text{ or}$
17	1826k(c)(1)," after "paragraph (1)," in
18	subsection $(b)(4)(A)$ ; and
19	(vii) by striking subsection
20	(b)(4)(A)(i) and inserting the following:
21	"(i) any prohibition established under
22	paragraph (3) is insufficient to cause that
23	nation—
24	"(I) to terminate large-scale
25	driftnet fishing conducted by its na-

1	tionals and vessels beyond the exclu-
2	sive economic zone of any nation;
3	"(II) to address illegal, unre-
4	ported, or unregulated fishing activi-
5	ties for which a nation has been iden-
6	tified under section 609 of the High
7	Seas Driftnet Fishing Moratorium
8	Protection Act (16 U.S.C. 1826j); or
9	"(III) to address bycatch of a
10	protected living marine resource for
11	which a nation has been identified
12	under section 610 of such Act (16
13	U.S.C. 1826k); or".
14	(B) Section 102 of the High Seas Driftnet
15	Fisheries Enforcement Act (16 U.S.C. 1826b)
16	is amended by striking "such nation has termi-
17	nated large-scale driftnet fishing or illegal, un-
18	reported, or unregulated fishing by its nationals
19	and vessels beyond the exclusive economic zone
20	of any nation." and inserting "such nation
21	has—
22	"(1) terminated large-scale driftnet fishing by
23	its nationals and vessels beyond the exclusive eco-
24	nomic zone of any nation;

1	"(2) addressed illegal, unreported, or unregu-
2	lated fishing activities for which a nation has been
3	identified under section 609 of the High Seas
4	Driftnet Fishing Moratorium Protection Act (16
5	U.S.C. 1826j); or
6	"(3) addressed bycatch of a protected living
7	marine resource for which a nation has been identi-
8	fied under section 610 of that Act (16 U.S.C.
9	1826k).".
10	SEC. 104. LIABILITY.
11	Any claims arising from the actions of any officer
12	authorized by the Secretary to enforce the provisions of
13	this Act or any Act to which this Act applies, taken pursu-
14	ant to any scheme for at-sea boarding and inspection au-
15	thorized under any international agreement to which the
16	United States is a party may be pursued under chapter
17	171 of title 28, United States Code, or such other legal
18	authority as may be pertinent.
19	TITLE II—LAW ENFORCEMENT
20	AND INTERNATIONAL OPER-
21	ATIONS.
22	SEC. 201. INTERNATIONAL FISHERIES ENFORCEMENT PRO-
23	GRAM.
24	(a) Establishment.—

- 1 (1) IN GENERAL.—Within 12 months after the
  2 date of the enactment of this Act, the Secretary
  3 shall, subject to the availability of appropriations,
  4 establish an International Fisheries Enforcement
  5 Program within the Office of Law Enforcement of
  6 the National Marine Fisheries Service.
  - (2) Purpose.—The Program shall be an interagency program established and administered by the Secretary in coordination with the heads of other departments and agencies for the purpose of detecting and investigating illegal, unreported, or unregulated fishing activity and enforcing the provisions of this Act.
    - (3) STAFF.—The Program shall be staffed with representation from the U.S. Coast Guard, U.S. Customs and Border Protection, U.S. Food and Drug Administration, and any other department or agency determined by the Secretary to be appropriate and necessary to detect and investigate illegal, unreported, or unregulated fishing activity and enforce the provisions of this Act.

### 22 (b) Program Actions.—

(1) STAFFING AND OTHER RESOURCES.—At the request of the Secretary, the heads of other depart-

1	ments and agencies providing staff for the Program
2	shall—
3	(A) by agreement, on a reimbursable basis
4	or otherwise, participate in staffing the Pro-
5	gram;
6	(B) by agreement, on a reimbursable basis
7	or otherwise, share personnel, services, equip-
8	ment (including aircraft and vessels), and facili-
9	ties with the Program; and
10	(C) to the extent possible, and consistent
11	with other applicable law, extend the enforce-
12	ment authorities provided by their enabling leg-
13	islation to the other departments and agencies
14	participating in the Program for the purposes
15	of conducting joint operations to detect and in-
16	vestigate illegal, unreported or unregulated fish-
17	ing activity and enforcing the provisions of this
18	Act.
19	(2) Budget.—The Secretary and the heads of
20	other departments and agencies providing staff for
21	the Program, may, at their discretion, develop inter-
22	agency plans and budgets and engage in interagency
23	financing for such purposes.
24	(3) 5-YEAR PLAN.—Within 180 days after the
25	date on which the Program is established under sub-

section (a), the Secretary shall develop a 5-year strategic plan for guiding interagency and intergovernmental international fisheries enforcement efforts to carry out the provisions of this Act. The Secretary shall update the plan periodically as necessary, but at least once every 5 years.

- (4) Cooperative activities.—The Secretary, in coordination with the heads of other departments and agencies providing staff for the Program, may—
  - (A) create and participate in task forces, committees, or other working groups with other Federal, State or local governments as well as with the governments of other nations for the purposes of detecting and investigating illegal, unreported, or unregulated fishing activity and carrying out the provisions of this Act; and
  - (B) enter into agreements with other Federal, State, or local governments as well as with the governments of other nations, on a reimbursable basis or otherwise, for such purposes.
- 21 (c) Powers of Authorized Officers.—Notwith-22 standing any other provision of law, while operating under 23 an agreement with the Secretary entered into under sec-24 tion 101 of this Act, and conducting joint operations as 25 part of the Program for the purposes of detecting and in-

- 1 vestigating illegal, unreported or unregulated fishing activ-
- 2 ity and enforcing the provisions of this Act, authorized of-
- 3 ficers shall have the powers and authority provided in that
- 4 section.
- 5 (d) Information Collection, Maintenance and
- 6 USE.—

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of this Act.

- 7 (1) IN GENERAL.—The Secretary and the heads 8 of other departments and agencies providing staff 9 for the Program shall, to the maximum extent allow-10 able by law, share all applicable information, intel-11 ligence and data, related to the harvest, transpor-12 tation or trade of fish and fish product in order to 13 detect and investigate illegal, unreported, or unregu-14 lated fishing activity and to carry out the provisions
  - (2) COORDINATION OF DATA.—The Secretary, through the Program, shall coordinate the collection, storage, analysis, and dissemination of all applicable information, intelligence, and data related to the harvest, transportation, or trade of fish and fish product collected or maintained by the member agencies of the Program.
  - (3) CONFIDENTIALITY.—The Secretary, through the Program, shall ensure the protection and confidentiality required by law for information,

- intelligence, and data related to the harvest, transportation, or trade of fish and fish product obtained by the Program.
  - (4) Data Standardization.—The Secretary and the heads of other departments and agencies providing staff for the Program shall, to the maximum extent practicable, develop data standardization for fisheries related data for Program agencies and with international fisheries enforcement databases as appropriate.
  - (5) Assistance from intelligence community.—Upon request of the Secretary, elements of the intelligence community (as defined in section 3(4) of the National Security Act of 1947 (50 U.S.C. 401a(4))) shall collect information related to illegal, unreported, or unregulated fishing activity outside the United States about individuals who are not United States persons (as defined in section 105A(c)(2) of such Act (50 U.S.C. 403–5a(c)(2))). Such elements of the intelligence community shall collect and share such information with the Secretary through the Program for law enforcement purposes in order to detect and investigate illegal, unreported, or unregulated fishing activities and to carry out the provisions of this Act. All collection

l	and sharing of information shall be in accordance
2	with the National Security Act of 1947 (50 U.S.C.
3	401 et seq.).
4	(6) Information sharing.—The Secretary,
5	through the Program, shall have authority to share
6	fisheries-related data with other Federal or State
7	government agency, foreign government, the Food
8	and Agriculture Organization of the United Nations
9	or the secretariat or equivalent of an international
10	fisheries management organization or arrangement
11	made pursuant to an international fishery agree-
12	ment, if—
13	(A) such governments, organizations, or
14	arrangements have policies and procedures to
15	safeguard such information from unintended or
16	unauthorized disclosure; and
17	(B) the exchange of information is nec-
18	essary—
19	(i) to ensure compliance with any law
20	or regulation enforced or administered by
21	the Secretary;
22	(ii) to administer or enforce treaties
23	to which the United States is a party;
24	(iii) to administer or enforce binding
25	conservation measures adopted by any

1	international organization or arrangement
2	to which the United States is a party;
3	(iv) to assist in investigative, judicial,
4	or administrative enforcement proceedings
5	in the United States; or
6	(v) to assist in any fisheries or living
7	marine resource related law enforcement
8	action undertaken by a law enforcement
9	agency of a foreign government, or in rela-
10	tion to a legal proceeding undertaken by a
11	foreign government.
12	(e) Authorization of Appropriations.—There
13	are authorized to be appropriated \$30,000,000 to the Sec-
14	retary for each of fiscal years 2010 through 2015 to carry
15	out this section.
16	SEC. 202. INTERNATIONAL COOPERATION AND ASSISTANCE
17	PROGRAM.
18	(a) International Cooperation and Assistance
19	PROGRAM.—The Secretary may establish an international
20	cooperation and assistance program, including grants, to
21	provide assistance for international capacity building ef-
22	forts.
23	(b) Authorized Activities.—In carrying out the
24	program, the Secretary may—

- (1) provide funding and technical expertise to other nations to assist them in addressing illegal, unreported, or unregulated fishing activities;
  - (2) provide funding and technical expertise to other nations to assist them in reducing the loss and environmental impacts of derelict fishing gears, reducing the bycatch of living marine resources, and promoting international marine resource conservation;
  - (3) provide funding, technical expertise, and training, in cooperation with the International Fisheries Enforcement Program under section 201 of this Act, to other nations to aid them in building capacity for enhanced fisheries management, fisheries monitoring, catch and trade tracking activities, enforcement, and international marine resource conservation;
  - (4) establish partnerships with other Federal agencies, as appropriate, to ensure that fisheries development assistance to other nations is directed toward projects that promote sustainable fisheries; and
  - (5) conduct outreach and education efforts in order to promote public and private sector awareness of international fisheries sustainability issues, including the need to combat illegal, unreported, or

1	unregulated fishing activity and to promote inter-
2	national marine resource conservation.
3	(c) Guidelines.—The Secretary may establish
4	guidelines necessary to implement the program.
5	(d) Authorization of Appropriations.—There
6	are authorized to be appropriated to the Secretary
7	\$5,000,000 for each of fiscal years 2010 through 2015
8	to carry out this section. –
9	TITLE III—MISCELLANEOUS
10	<b>AMENDMENTS</b>
11	SEC. 301. ATLANTIC TUNAS CONVENTION ACT OF 1975.
12	(a) Elimination of Annual Report.—Section 11
13	of the Atlantic Tunas Convention Act of 1975 (16 U.S.C.
14	971j) is repealed.
15	(b) Certain Regulations.—Section 971d(e)(2) of
16	the Atlantic Tunas Convention Act of 1975 (16 U.S.C.
17	971d(c)(2)) is amended—
18	(1) by inserting "(A)" after "(2)";
19	(2) by striking "(A) submission" and inserting
20	"the presentation";
21	(3) by striking "arguments, and (B) oral pres-
22	entation at a public hearing. Such" and inserting
23	"written or oral statements at a public hearing.
24	After consideration of such presentations, the "; and
25	(4) by adding at the end thereof the following:

1	"(B) The Secretary may issue final regulations to im-
2	plement Commission recommendations referred to in para-
3	graph (1) of this subsection concerning trade restrictive
4	measures against nations or fishing entities without re-
5	gard to the requirements of subparagraph (A) of this
6	paragraph and subsections (b) and (c) of section 553 of
7	title 5, United States Code.".
8	SEC. 302. DATA SHARING.
9	(a) High Seas Driftnet Fishing Moratorium
10	PROTECTION ACT.—Section 608 of the High Seas
11	Driftnet Fishing Moratorium Protection Act (16 U.S.C.
12	1826i) is amended—
13	(1) by inserting "(a) In General.—" before
14	"The Secretary,";
15	(2) by striking "organizations" the first place it
16	appears and inserting, "organizations, or arrange-
17	ments made pursuant to an international fishery
18	agreement (as defined in section 3(24) of the Mag-
19	nuson-Stevens Fishery Conservation and Manage-
20	ment Act),";
21	(3) by striking "and" after the semicolon in
22	paragraph (2)(C);
23	(4) by striking "territories." in paragraph (3)
24	and inserting "territories; and"; and
25	(5) by adding at the end thereof the following:

1	"(4) urging other nations, through the regional
2	fishery management organizations of which the
3	United States is a member, bilaterally and otherwise
4	to seek and foster the sharing of accurate, relevant,
5	and timely information—
6	"(A) to improve the scientific under-
7	standing of marine ecosystems;
8	"(B) to improve fisheries management de-
9	cisions;
10	"(C) to promote the conservation of pro-
11	tected living marine resources;
12	"(D) to combat illegal, unreported, and un-
13	regulated fishing; and
14	"(E) to improve compliance with conserva-
15	tion and management measures in international
16	waters.
17	"(b) Information Sharing.—In carrying out this
18	section, the Secretary may disclose, as necessary and ap-
19	propriate, information to the Food and Agriculture Orga-
20	nization of the United Nations, international fishery man-
21	agement organizations (as so defined), or arrangements
22	made pursuant to an international fishery agreement, if
23	such organizations or arrangements have policies and pro-
24	cedures to safeguard such information from unintended or
25	unauthorized disclosure.".

1	(b) Conforming Amendment.—Section 402(b)(1)
2	of the Magnuson-Stevens Fishery Conservation and Man-
3	agement Act (16 U.S.C. 1881a(b)(1)) is amended—
4	(1) by striking "or" after the semicolon in sub-
5	paragraph (G);
6	(2) by redesignating subparagraph (H) as sub-
7	paragraph (J); and
8	(3) by inserting after subparagraph (G) the fol-
9	lowing:
10	"(H) to the Food and Agriculture Organization
11	of the United Nations, international fishery manage-
12	ment organizations, or arrangements made pursuant
13	to an international fishery agreement as provided for
14	in the High Seas Driftnet Fishing Moratorium Pro-
15	tection Act (16 U.S.C. 1826i(b));
16	"(I) to any other Federal or State government
17	agency, foreign government, the Food and Agri-
18	culture Organization of the United Nations, or the
19	secretariat or equivalent of an international fisheries
20	management organization or arrangement made pur-
21	suant to an international fishery agreement, as pro-
22	vided in section 201(d)(6) of the International Fish-
23	eries Stewardship and Enforcement Act; or".

1	SEC. 303. PERMITS UNDER THE HIGH SEAS FISHING COM-
2	PLIANCE ACT OF 1995.
3	Section 104(f) of the High Seas Fishing Compliance
4	Act (16 U.S.C. 5503(f)) is amended to read as follows:
5	"(f) Validity.—A permit issued under this section
6	is void if—
7	"(1) 1 or more permits or authorizations re-
8	quired for a vessel to fish, in addition to a permit
9	issued under this section, expire, are revoked, or are
10	suspended; or
11	"(2) the vessel is no longer eligible for United
12	States documentation, such documentation is re-
13	voked or denied, or the vessel is deleted from such
14	documentation.".
15	SEC. 304. TECHNICAL CORRECTIONS TO THE WESTERN AND
16	CENTRAL PACIFIC FISHERIES CONVENTION
17	IMPLEMENTATION ACT.
18	Section 503 of the Western and Central Pacific Fish-
19	eries Convention Implementation Act (16 U.S.C. 6902) is
20	amended—
21	(1) by striking "Management Council and" in
22	subsection (a) and inserting "Management Council,
23	and one of whom shall be the chairman or a member
24	of";
25	(2) by striking subsection (c)(1) and inserting
26	the following:

1	"(1) Employment status.—Individuals serv-
2	ing as such Commissioners, other than officers or
3	employees of the United States Government, shall
4	not be considered Federal employees except for the
5	purposes of injury compensation or tort claims liabil-
6	ity as provided in chapter 81 of title 5, United
7	States Code, and chapter 171 of title 28, United
8	States Code."; and
9	(3) by striking subsection (d)(2)(B)(ii) and in-
10	serting the following:
11	"(ii) shall not be considered Federal
12	employees except for the purposes of injury
13	compensation or tort claims liability as
14	provided in chapter 81 of title 5, United
15	States Code, and chapter 171 of title 28,
16	United States Code.".
17	SEC. 305. PACIFIC WHITING ACT OF 2006.
18	(a) Scientific Experts.—Section 605(a)(1) of the
19	Pacific Whiting Act of 2006 (16 U.S.C. 7004(a)(1)) is
20	amended by striking "at least 6 but not more than 12"
21	inserting "no more than 2".
22	(b) Employment Status.—Section 609(a) of the
23	Pacific Whiting Act of 2006 (16 U.S.C. 7008(a)) is
24	amended to read as follows:

- 1 "(a) Employment Status.—Individuals appointed
- 2 under section 603, 604, 605, or 606 of this title, other
- 3 than officers or employees of the United States Govern-
- 4 ment, shall not be considered to be Federal employees
- 5 while performing such service, except for purposes of in-
- 6 jury compensation or tort claims liability as provided in
- 7 chapter 81 of title 5, United States Code, and chapter 171
- 8 of title 28, United States Code.".

#### 9 SEC. 306. COMMITTEE ON SCIENTIFIC COOPERATION FOR

- 10 PACIFIC SALMON AGREEMENT.
- 11 Section 11 of the Pacific Salmon Treaty Act of 1985
- 12 (16 U.S.C. 3640) is amended by redesignating subsections
- 13 (c) and (d) as subsections (d) and (e), respectively, and
- 14 inserting after subsection (b) the following:
- 15 "(c) Scientific Cooperation Committee.—Mem-
- 16 bers of the Committee on Scientific Cooperation who are
- 17 not State or Federal employees shall receive compensation
- 18 at a rate equivalent to the rate payable for level IV of
- 19 the Executive Schedule under section 5315 of title 5,
- 20 United States Code, when engaged in actual performance
- 21 of duties for the Commission.".
- 22 SEC. 307. REAUTHORIZATIONS.
- (a) International Dolphin Conservation Pro-
- 24 GRAM.—Section 304(c)(1) of the Marine Mammal Protec-

- 1 tion Act (16 U.S.C. 1414a(c)(1)) is amended by adding
- 2 at the end thereof the following:
- 3 ((5) \$1,000,000 for each of fiscal years
- 4 2009 through 2013.".
- 5 (b) Pacific Salmon Treaty Act of 1985.—Sec-
- 6 tion 16(d)(2)(A) of the Pacific Salmon Treaty Act of 1985
- 7 (16 3645(d)(2)(A)) is amended by striking "and 2009,"
- 8 and inserting "2009, 2010, 2011, 2012, and 2013,".
- 9 (c) South Pacific Tuna Act of 1988.—Section
- 10 20(a) of the South Pacific Tuna Act of 1988 (16 U.S.C.
- 11 973r(a)) is amended by striking "1992, 1993, 1994, 1995,
- 12 1996, 1997, 1998, 1999, 2000, 2001, and 2002," each
- 13 place it appears and inserting "2009 through 2013".

# 14 TITLE IV—IMPLEMENTATION OF

## 15 THE ANTIGUA CONVENTION

- 16 SEC. 401. SHORT TITLE.
- 17 This title may be cited as the "Antigua Convention
- 18 Implementing Act of 2009".
- 19 SEC. 402. AMENDMENT OF THE TUNA CONVENTIONS ACT
- 20 **OF 1950.**
- 21 Except as otherwise expressly provided, whenever in
- 22 this title an amendment or repeal is expressed in terms
- 23 of an amendment to, or repeal of, a section or other provi-
- 24 sion, the reference shall be considered to be made to a

1	section or other provision of the Tuna Conventions Act
2	of 1950 (16 U.S.C. 951 et seq.).
3	SEC. 403. DEFINITIONS.
4	Section 2 (16 U.S.C. 951) is amended to read as fol-
5	lows:
6	"SEC. 2. DEFINITIONS.
7	"In this Act:
8	"(1) Antigua convention.—The term 'Anti-
9	gua Convention' means the Convention for the
10	Strengthening of the Inter-American Tropical Tuna
11	Commission Established by the 1949 Convention
12	Between the United States of America and the Re-
13	public of Costa Rica, signed at Washington, Novem-
14	ber 14, 2003.
15	"(2) Commission.—The term 'Commission'
16	means the Inter-American Tropical Tuna Commis-
17	sion provided for by the Convention.
18	"(3) Convention.—The term 'Convention'
19	means—
20	"(A) the Convention for the Establishment
21	of an Inter-American Tropical Tuna Commis-
22	sion, signed at Washington, May 31, 1949, by
23	the United States of America and the Republic
24	of Costa Rica:

1	"(B) the Antigua Convention, upon its
2	entry into force for the United States, and any
3	amendments thereto that are in force for the
4	United States; or
5	"(C) both such Conventions, as the context
6	requires.
7	"(4) Import.—The term 'import' means to
8	land on, bring into, or introduce into, or attempt to
9	land on, bring into, or introduce into, any place sub-
10	ject to the jurisdiction of the United States, whether
11	or not such landing, bringing, or introduction con-
12	stitutes an importation within the meaning of the
13	customs laws of the United States.
14	"(5) Person.—The term 'person' means an in-
15	dividual, partnership, corporation, or association
16	subject to the jurisdiction of the United States.
17	"(6) United states.—The term 'United
18	States' includes all areas under the sovereignty of
19	the United States.
20	"(7) U.S. COMMISSIONERS.—The term 'U.S.
21	commissioners' means the members of the commis-
22	sion.
23	"(8) U.S. Section.—The term 'U.S. section'
24	means the U.S. Commissioners to the Commission
25	and a designee of the Secretary of State.".

- 1 SEC. 404. COMMISSIONERS; NUMBER, APPOINTMENT, AND
- 2 QUALIFICATIONS.
- 3 Section 3 (16 U.S.C. 952) is amended to read as fol-
- 4 lows:
- 5 "SEC. 3. COMMISSIONERS.
- 6 "(a) Commissioners.—The United States shall be
- 7 represented on the Commission by 5 United States Com-
- 8 missioners. The President shall appoint individuals to
- 9 serve on the Commission at the pleasure of the President.
- 10 In making the appointments, the President shall select
- 11 Commissioners from among individuals who are knowl-
- 12 edgeable or experienced concerning highly migratory fish
- 13 stocks in the eastern tropical Pacific Ocean, one of whom
- 14 shall be an officer or employee of the Department of Com-
- 15 merce, one of whom shall be the chairman or a member
- 16 of the Western Pacific Fishery Management Council, and
- 17 one of whom shall be the chairman or a member of the
- 18 Pacific Fishery Management Council. Not more than 2
- 19 Commissioners may be appointed who reside in a State
- 20 other than a State whose vessels maintain a substantial
- 21 fishery in the area of the Convention.
- 22 "(b) Alternate Commissioners.—The Secretary
- 23 of State, in consultation with the Secretary, may designate
- 24 from time to time and for periods of time deemed appro-
- 25 priate Alternate United States Commissioners to the Com-
- 26 mission. Any Alternate United States Commissioner may

- 1 exercise, at any meeting of the Commission or of the Gen-
- 2 eral Advisory Committee or Scientific Advisory Sub-
- 3 committee established pursuant to section 4(b), all powers
- 4 and duties of a United States Commissioner in the ab-
- 5 sence of any Commissioner appointed pursuant to sub-
- 6 section (a) of this section for whatever reason. The num-
- 7 ber of such Alternate United States Commissioners that
- 8 may be designated for any such meeting shall be limited
- 9 to the number of United States Commissioners appointed
- 10 pursuant to subsection (a) of this section who will not be
- 11 present at such meeting.
- 12 "(c) Administrative Matters.—
- 13 "(1) Employment status.—Individuals serv-
- ing as such Commissioners, other than officers or
- employees of the United States Government, shall
- not be considered Federal employees except for the
- purposes of injury compensation or tort claims liabil-
- ity as provided in chapter 81 of title 5, United
- 19 States Code, and chapter 171 of title 28, United
- States Code.
- 21 "(2) COMPENSATION.—The United States Com-
- 22 missioners or Alternate Commissioners, although of-
- ficers of the United States while so serving, shall re-
- ceive no compensation for their services as such
- 25 Commissioners or Alternate Commissioners.

1	"(3) Travel expenses.—						
2	"(A) The Secretary of State shall pay the						
3	necessary travel expenses of United States						
4	Commissioners and Alternate United States						
5	Commissioners to meetings of the IATTC and						
6	other meetings the Secretary deems necessary						
7	to fulfill their duties, in accordance with the						
8	Federal Travel Regulations and sections 5701						
9	5702, 5704 through 5708, and 5731 of title 5						
10	United States Code.						
11	"(B) The Secretary may reimburse the						
12	Secretary of State for amounts expended by th						
	Secretary of State under this subsection.".						
13	Secretary of State under this subsection.".						
13 14	Secretary of State under this subsection.".  SEC. 405. GENERAL ADVISORY COMMITTEE AND SCI						
14	SEC. 405. GENERAL ADVISORY COMMITTEE AND SCI						
14 15	SEC. 405. GENERAL ADVISORY COMMITTEE AND SCI ENTIFIC ADVISORY SUBCOMMITTEE.						
<ul><li>14</li><li>15</li><li>16</li></ul>	SEC. 405. GENERAL ADVISORY COMMITTEE AND SCIENTIFIC ADVISORY SUBCOMMITTEE.  Section 4 (16 U.S.C. 953) is amended—						
14 15 16 17 18	SEC. 405. GENERAL ADVISORY COMMITTEE AND SCIENTIFIC ADVISORY SUBCOMMITTEE.  Section 4 (16 U.S.C. 953) is amended—  (1) by striking subsection (a) and inserting the						
14 15 16 17	SEC. 405. GENERAL ADVISORY COMMITTEE AND SCIENTIFIC ADVISORY SUBCOMMITTEE.  Section 4 (16 U.S.C. 953) is amended—  (1) by striking subsection (a) and inserting the following:						
14 15 16 17 18	SEC. 405. GENERAL ADVISORY COMMITTEE AND SCIENTIFIC ADVISORY SUBCOMMITTEE.  Section 4 (16 U.S.C. 953) is amended—  (1) by striking subsection (a) and inserting the following:  "(a) GENERAL ADVISORY COMMITTEE.—						
14 15 16 17 18 19 20	SEC. 405. GENERAL ADVISORY COMMITTEE AND SCIENTIFIC ADVISORY SUBCOMMITTEE.  Section 4 (16 U.S.C. 953) is amended—  (1) by striking subsection (a) and inserting the following:  "(a) GENERAL ADVISORY COMMITTEE.—  "(1) APPOINTMENTS; PUBLIC PARTICIPATION						
14 15 16 17 18 19 20 21	SEC. 405. GENERAL ADVISORY COMMITTEE AND SCIENTIFIC ADVISORY SUBCOMMITTEE.  Section 4 (16 U.S.C. 953) is amended—  (1) by striking subsection (a) and inserting the following:  "(a) GENERAL ADVISORY COMMITTEE.—  "(1) APPOINTMENTS; PUBLIC PARTICIPATION COMPENSATION.—						
14 15 16 17 18 19 20 21 22	SEC. 405. GENERAL ADVISORY COMMITTEE AND SCIENTIFIC ADVISORY SUBCOMMITTEE.  Section 4 (16 U.S.C. 953) is amended—  (1) by striking subsection (a) and inserting the following:  "(a) GENERAL ADVISORY COMMITTEE.—  "(1) APPOINTMENTS; PUBLIC PARTICIPATION COMPENSATION.—  "(A) The Secretary, in consultation with						

resentative of the various groups concerned with the fisheries covered by the Convention, including nongovernmental conservation organizations, providing to the maximum extent practicable an equitable balance among such groups.

Members of the General Advisory Committee will be eligible to participate as members of the U.S. delegation to the Commission and its working groups to the extent the Commission rules and space for delegations allow.

- "(B) The chair of the Pacific Fishery
  Management Council's Advisory Subpanel for
  Highly Migratory Fisheries and the chair of the
  Western Pacific Fishery Management Council's
  Advisory Committee shall be members of the
  General Advisory Committee by virtue of their
  positions in those Councils;
- "(C) Each member of the General Advisory Committee appointed under subparagraph (A) shall serve for a term of 3 years and is eligible for reappointment.
- "(D) The General Advisory Committee shall be invited to attend all non-executive meetings of the United States Section and at such meetings shall be given opportunity to ex-

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amine and to be heard on all proposed programs of investigation, reports, recommendations, and regulations of the Commission.

"(E) The General Advisory Committee shall determine its organization, and prescribe its practices and procedures for carrying out its functions under this chapter, the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1801 et seq.), and the Convention. The General Advisory Committee shall publish and make available to the public a statement of its organization, practices and procedures. Meetings of the General Advisory Committee, except when in executive session, shall be open to the public, and prior notice of meetings shall be made public in timely fashion. The General Advisory Committee shall not be subject to the Federal Advisory Committee Act (5 U.S.C. App.).

"(2) Information sharing.—The Secretary and the Secretary of State shall furnish the General Advisory Committee with relevant information concerning fisheries and international fishery agreements.

"(3) Administrative matters.—

1	"(A) The Secretary shall provide to the					
2	General Advisory Committee in a timely man-					
3	ner such administrative and technical support					
4	services as are necessary for its effective func-					
5	tioning.					
6	"(B) Individuals appointed to serve as a					
7	member of the General Advisory Committee—					
8	"(i) shall serve without pay, but while					
9	away from their homes or regular places of					
10	business to attend meetings of the General					
11	Advisory Committee shall be allowed travel					
12	expenses, including per diem in lieu of sub-					
13	sistence, in the same manner as person					
14	employed intermittently in the Government					
15	service are allowed expenses under section					
16	5703 of title 5, United States Code; and					
17	"(ii) shall not be considered Federal					
18	employees except for the purposes of injury					
19	compensation or tort claims liability as					
20	provided in chapter 81 of title 5, United					
21	States Code, and chapter 171 of title 28,					
22	United States Code."; and					
23	(2) by striking so much of subsection (b) as					
24	precedes paragraph (2) and inserting the following:					

- 1 "(b) Scientific Advisory Committee.—(1) The
- 2 Secretary, in consultation with the Secretary of State,
- 3 shall appoint a Scientific Advisory Subcommittee of not
- 4 less than 5 nor more than 15 qualified scientists with bal-
- 5 anced representation from the public and private sectors,
- 6 including nongovernmental conservation organizations.".

#### 7 SEC. 406. RULEMAKING.

- 8 Section 6 (16 U.S.C. 955) is amended—
- 9 (1) by striking the section caption and inserting
- the following:

#### 11 "SEC. 6. RULEMAKING.";

- 12 and
- 13 (2) by striking subsections (a) and (b) and in-
- serting the following:
- 15 "(a) REGULATIONS.—The Secretary, in consultation
- 16 with the Secretary of State and, with respect to enforce-
- 17 ment measures, the Secretary of the Department in which
- 18 the Coast Guard is operating, may promulgate such regu-
- 19 lations as may be necessary to carry out the United States
- 20 international obligations under the Convention and this
- 21 Act, including recommendations and decisions adopted by
- 22 the Commission. In cases where the Secretary has discre-
- 23 tion in the implementation of one or more measures adopt-
- 24 ed by the Commission that would govern fisheries under
- 25 the authority of a Regional Fishery Management Council,

- 1 the Secretary may, to the extent practicable within the im-
- 2 plementation schedule of the Convention and any rec-
- 3 ommendations and decisions adopted by the Commission,
- 4 promulgate such regulations in accordance with the proce-
- 5 dures established by the Magnuson-Stevens Fishery Con-
- 6 servation and Management Act (16 U.S.C. 1801 et seq.).
- 7 "(b) JURISDICTION.—The Secretary may promulgate
- 8 regulations applicable to all vessels and persons subject
- 9 to the jurisdiction of the United States, including United
- 10 States flag vessels wherever they may be operating, on
- 11 such date as the Secretary shall prescribe.".
- 12 SEC. 407. PROHIBITED ACTS.
- 13 Section 8 (16 U.S.C. 957) is amended to read as fol-
- 14 lows:
- 15 "SEC. 8. PROHIBITED ACTS.
- "It is unlawful for any person—
- 17 "(1) to violate any provision of this chapter or
- any regulation or permit issued pursuant to this Act;
- 19 "(2) to use any fishing vessel to engage in fish-
- ing after the revocation, or during the period of sus-
- 21 pension, of an applicable permit issued pursuant to
- 22 this Act;
- 23 "(3) to refuse to permit any officer authorized
- 24 to enforce the provisions of this Act (as provided for
- in section 10) to board a fishing vessel subject to

- such person's control for the purposes of conducting any search, investigation or inspection in connection with the enforcement of this Act or any regulation, permit, or the Convention;
  - "(4) to forcibly assault, resist, oppose, impede, intimidate, sexually harass, bribe, or interfere with any such authorized officer in the conduct of any search, investigations or inspection in connection with the enforcement of this Act or any regulation, permit, or the Convention;
  - "(5) to resist a lawful arrest for any act prohibited by this Act;
  - "(6) to ship, transport, offer for sale, sell, purchase, import, export, or have custody, control, or possession of, any fish taken or retained in violation of this Act or any regulation, permit, or agreement referred to in paragraph (1) or (2);
  - "(7) to interfere with, delay, or prevent, by any means, the apprehension or arrest of another person, knowing that such other person has committed any act prohibited by this section;
  - "(8) to knowingly and willfully submit to the Secretary false information regarding any matter that the Secretary is considering in the course of carrying out this Act;

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- 1 "(9) to forcibly assault, resist, oppose, impede, 2 intimidate, sexually harass, bribe, or interfere with 3 any observer on a vessel under this Act, or any data 4 collector employed by the National Marine Fisheries 5 Service or under contract to any person to carry out 6 responsibilities under this Act; 7 "(10) to engage in fishing in violation of any 8 regulation adopted pursuant to section 6(c) of this 9 Act; 10 "(11) to ship, transport, purchase, sell, offer for 11 sale, import, export, or have in custody, possession, 12 or control any fish taken or retained in violation of 13 such regulations; 14 "(12) to fail to make, keep, or furnish any 15 catch returns, statistical records, or other reports as 16 are required by regulations adopted pursuant to this 17 Act to be made, kept, or furnished; 18 "(13) to fail to stop a vessel upon being hailed 19 and instructed to stop by a duly authorized official 20 of the United States; and "(14) to import, in violation of any regulation 21 22 adopted pursuant to section 6(c) of this Act, any
- adopted pursuant to section 6(c) of this Act, any fish in any form of those species subject to regulation pursuant to a recommendation, resolution, or decision of the Commission, or any tuna in any form

- 1 not under regulation but under investigation by the
- 2 Commission, during the period such fish have been
- denied entry in accordance with the provisions of
- 4 section 6(c) of this Act, unless such person provides
- 5 such proof as the Secretary of Commerce may re-
- 6 quire that a fish described in this paragraph offered
- 7 for entry into the United States is not ineligible for
- 8 such entry under the terms of section 6(c) of this
- 9 Act.".
- 10 SEC. 408. ENFORCEMENT.
- 11 Section 10 (16 U.S.C. 959) is amended to read as
- 12 follows:
- 13 "SEC. 10. ENFORCEMENT.
- 14 "This Act shall be enforced under section 101 of the
- 15 International Fisheries Stewardship and Enforcement
- 16 Act.".
- 17 SEC. 409. REDUCTION OF BYCATCH.
- 18 Section 15 (16 U.S.C. 962) is amended by striking
- 19 "vessel" and inserting "vessels".
- 20 SEC. 410. REPEAL OF EASTERN PACIFIC TUNA LICENSING
- 21 **ACT OF 1984.**
- The Eastern Pacific Tuna Licensing Act of 1984 (16
- 23 U.S.C. 972 et seq.) is repealed.

# Calendar No. 710

111 TH CONGRESS S. 2870

# A BILL

To establish uniform administrative and enforcement procedures and penalties for the enforcement of the High Seas Driftnet Fishing Moratorium Protection Act and similar statutes, and for other purposes.

DECEMBER 17, 2010

Reported without amendment