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S. 1451

[Report No. 111-82]

To modernize the air traffic control system, improve the safety, reliability, and availability of transportation by air in the United States, provide for modernization of the air traffic control system, reauthorize the Federal Aviation Administration, and for other purposes.

IN THE SENATE OF THE UNITED STATES

July 14, 2009

Mr. Rockefeller (for himself, Mrs. Hutchison, Mr. Dorgan, and Mr. Demint) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

SEPTEMBER 29, 2009

Reported by Mr. Rockefeller, with an amendment [Strike all after the enacting clause and insert the part printed in italic]

A BILL

To modernize the air traffic control system, improve the safety, reliability, and availability of transportation by air in the United States, provide for modernization of the air traffic control system, reauthorize the Federal Aviation Administration, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be eited as the
- 3 "FAA Air Transportation Modernization and Safety Im-
- 4 provement Act''.
- 5 (b) Table of Contents for
- 6 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - See. 2. Amendments to title 49, United States Code.
 - Sec. 3. Effective date.

TITLE I—AUTHORIZATIONS

- Sec. 101. Operations.
- Sec. 102. Air navigation facilities and equipment.
- Sec. 103. Research and development.
- See. 104. Airport planning and development and noise compatibility planning and programs.
- Sec. 105. Other aviation programs.
- See. 106. Delineation of Next Generation Air Transportation System projects.
- Sec. 107. Funding for administrative expenses for airport programs.

TITLE H—AIRPORT IMPROVEMENTS

- Sec. 201. Reform of passenger facility charge authority.
- Sec. 202. Passenger facility charge pilot program.
- Sec. 203. Amendments to grant assurances.
- Sec. 204. Government share of project costs.
- Sec. 205. Amendments to allowable costs.
- Sec. 206. Sale of private airport to public sponsor.
- Sec. 207. Government share of certain air project costs.
- Sec. 208. Miscellaneous amendments.
- See. 209. State block grant program.
- Sec. 210. Airport funding of special studies or reviews.
- Sec. 211. Grant eligibility for assessment of flight procedures.
- Sec. 212. Safety-critical airports.
- Sec. 213. Environmental mitigation demonstration pilot program.
- Sec. 214. Allowable project costs for airport development program.
- Sec. 215. Glycol recovery vehicles.
- Sec. 216. Research improvement for aircraft.
- Sec. 217. United States Territory minimum guarantee.
- Sec. 218. Merrill Field Airport, Anchorage, Alaska.

TITLE III—AIR TRAFFIC CONTROL MODERNIZATION AND FAA REFORM

- See. 301. Air Traffic Control Modernization Oversight Board.
- Sec. 302. NextGen management.
- Sec. 303. Facilitation of next generation air traffic services.
- Sec. 304. Clarification of authority to enter into reimbursable agreements.
- Sec. 305. Clarification to acquisition reform authority.

- Sec. 306. Assistance to other aviation authorities.
- Sec. 307. Presidential rank award program.
- Sec. 308. Next generation facilities needs assessment.
- Sec. 309. Next generation air transportation system implementation office.
- Sec. 310. Definition of air navigation facility.
- Sec. 311. Improved management of property inventory.
- Sec. 312. Educational requirements.
- Sec. 313. FAA personnel management system.
- Sec. 314. Acceleration of NextGen technologies.
- Sec. 315. ADS-B development and implementation.
- Sec. 316. Equipage incentives.
- Sec. 317. Performance metrics.
- Sec. 318. Certification standards and resources.
- Sec. 319. Unmanned aerial systems.
- Sec. 320. Surface Systems Program Office.
- Sec. 321. Stakeholder coordination.
- Sec. 322. FAA task force on air traffic control facility conditions.
- Sec. 323. State ADS-B equipage bank pilot program.
- Sec. 324. Definitions.

TITLE IV—AIRLINE SERVICE AND SMALL COMMUNITY AIR SERVICE IMPROVEMENTS

SUBTITLE A—CONSUMER PROTECTION

- Sec. 401. Airline customer service commitment.
- Sec. 402. Publication of customer service data and flight delay history.
- Sec. 403. Expansion of DOT airline consumer complaint investigations.
- Sec. 404. Establishment of advisory committee for aviation consumer protection.
- Sec. 405. Disclosure of passenger fees.

SUBTITLE B—ESSENTIAL AIR SERVICE; SMALL COMMUNITIES

- Sec. 411. EAS connectivity program.
- Sec. 412. Extension of final order establishing mileage adjustment eligibility.
- Sec. 413. EAS contract guidelines.
- Sec. 414. Conversion of former EAS airports.
- Sec. 415. EAS reform.
- Sec. 416. Small community air service.
- Sec. 417. EAS marketing.
- Sec. 418. Rural aviation improvement.

SUBTITLE C MISCELLANEOUS

- Sec. 431. Clarification of air earrier fee disputes.
- Sec. 432. Contract tower program.
- Sec. 433. Airfares for members of the Armed Forces.

TITLE V—SAFETY

SUBTITLE A—AVIATION SAFETY

- Sec. 501. Runway safety equipment plan.
- See. 502. Judicial review of denial of airman certificates.
- See. 503. Release of data relating to abandoned type certificates and supplemental type certificates.

- Sec. 504. Design organization certificates.
- Sec. 505. FAA access to criminal history records or database systems.
- Sec. 506. Flight erew fatigue.
- Sec. 507. Increasing safety for helicopter and fixed wing emergency medical service operators and patients.
- Sec. 508. Cabin erew communication.
- Sec. 509. Clarification of memorandum of understanding with OSHA.
- Sec. 510. Acceleration of development and implementation of required navigation performance approach procedures.
- Sec. 511. Improved safety information.
- Sec. 512. Voluntary disclosure reporting process improvements.
- Sec. 513. Procedural improvements for inspections.
- Sec. 514. Independent review of safety issues.
- Sec. 515. National review team.
- Sec. 516. FAA Academy improvements.
- Sec. 517. Reduction of runway incursions and operational errors.
- Sec. 518. Aviation safety whistleblower investigation office.
- Sec. 519. Modification of customer service initiative.
- Sec. 520. Headquarters review of air transportation oversight system database.
- Sec. 521. Inspection of foreign repair stations.
- Sec. 522. Non-certificated maintenance providers.

SUBTITLE B-FLIGHT SAFETY

- Sec. 551. Pilot applicant employment records.
- Sec. 552. Air carrier safety management systems.
- Sec. 553. Implementation of NTSB recommendations.
- Sec. 554. Improved Flight Operational Quality Assurance, Aviation Safety Action, and Line Operational Safety Audit programs.
- Sec. 555. Re-evaluation of flight crew training, testing, and certification requirements.
- Sec. 556. Safety inspections of regional air earriers.
- Sec. 557. Establishment of safety standards with respect to the training, hiring, and operation of aircraft by pilots.
- Sec. 558. Oversight of pilot training schools.
- Sec. 559. Definitions.

TITLE VI-AVIATION RESEARCH

- Sec. 601. Airport cooperative research program.
- Sec. 602. Reduction of noise, emissions, and energy consumption from civilian aircraft.
- Sec. 603. Production of clean coal fuel technology for civilian aircraft.
- Sec. 604. Advisory committee on future of aeronauties.
- Sec. 605. Research program to improve airfield pavements.
- Sec. 606. Wake turbulence, volcanie ash, and weather research.
- Sec. 607. Incorporation of unmanned aerial systems into FAA plans and poli-
- See. 608. Reauthorization of center of excellence in applied research and training in the use of advanced materials in transport aircraft.
- Sec. 609. Pilot program for zero emission airport vehicles.
- Sec. 610. Reduction of emissions from airport power sources.
- Sec. 611. Siting of windfarms near FAA navigational aides and other assets.

TITLE VII—MISCELLANEOUS

- Sec. 701. General authority.
- Sec. 702. Human intervention management study.
- Sec. 703. Airport program modifications.
- Sec. 704. Miscellaneous program extensions.
- Sec. 705. Extension of competitive access reports.
- Sec. 706. Update on overflights.
- Sec. 707. Technical corrections.
- Sec. 708. FAA technical training and staffing.
- Sec. 709. Commercial air tour operators in national parks.
- Sec. 710. Phaseout of Stage 1 and 2 aircraft.
- Sec. 711. Weight restrictions at Teterboro Airport.
- Sec. 712. Pilot program for redevelopment of airport properties.
- Sec. 713. Transporting musical instruments.
- Sec. 714. Recycling plans for airports.
- Sec. 715. Disadvantaged Business Enterprise Program adjustments.
- Sec. 716. Front line manager staffing.

1 SEC. 2. AMENDMENTS TO TITLE 49, UNITED STATES CODE.

- 2 Except as otherwise expressly provided, whenever in
- 3 this Act an amendment or repeal is expressed in terms
- 4 of an amendment to, or a repeal of, a section or other
- 5 provision, the reference shall be considered to be made to
- 6 a section or other provision of title 49, United States
- 7 Code.
- 8 SEC. 3. EFFECTIVE DATE.
- 9 Except as otherwise expressly provided, this Act and
- 10 the amendments made by this Act shall take effect on the
- 11 date of enactment.

12 **TITLE I—AUTHORIZATIONS**

- 13 SEC. 101. OPERATIONS.
- 14 (a) In General.—Section 106(k)(1) is amended by
- 15 striking subparagraphs (A) through (D) and inserting the
- 16 following:
- 17 "(A) \$9,336,000,000 for fiscal year 2010;
- 18 and

1	"(B) \$9,620,000,000 for fiscal year
2	2011.''.
3	SEC. 102. AIR NAVIGATION FACILITIES AND EQUIPMENT.
4	Section 48101(a) is amended by striking paragraphs
5	(1) through (4) and inserting the following:
6	"(1) \$3,500,000,000 for fiscal year 2010, of
7	which \$500,000,000 is derived from the Air Traffic
8	Control System Modernization Account of the Air-
9	port and Airways Trust Fund; and
10	"(2) \$3,600,000,000 for fiscal year 2011, of
11	which \$500,000,000 is derived from the Air Traffic
12	Control System Modernization Account of the Air-
13	port and Airways Trust Fund.".
14	SEC. 103. RESEARCH AND DEVELOPMENT.
15	Section 48102 is amended—
16	(1) by striking subsection (a) and inserting the
17	following:
18	"(a) IN GENERAL. Not more than the following
19	amounts may be appropriated to the Secretary of Trans-
20	portation out of the Airport and Airway Trust Fund es-
21	tablished under section 9502 of the Internal Revenue Code
22	of 1986 (26 U.S.C. 9502) for conducting civil aviation re-
23	search and development under sections 44504, 44505,
24	44507, 44509, and 44511 through 44513 of this title:
25	"(1) \$200,000,000 for fiscal year 2010.

1	"(2) \$206,000,000 for fiscal year 2011.";
2	(2) by striking subsections (e) through (h); and
3	(3) by adding at the end the following:
4	"(e) Research Grants Program Involving Un-
5	DERGRADUATE STUDENTS.—The Administrator of the
6	Federal Aviation Administration shall establish a program
7	to utilize undergraduate and technical colleges, including
8	Historically Black Colleges and Universities, Hispanic
9	Serving Institutions, tribally controlled colleges and uni-
10	versities, and Alaska Native and Native Hawaiian serving
11	institutions in research on subjects of relevance to the
12	Federal Aviation Administration. Grants may be awarded
13	under this subsection for—
14	"(1) research projects to be carried out at pri-
15	marily undergraduate institutions and technical col-
16	leges;
17	"(2) research projects that combine research at
18	primarily undergraduate institutions and technical
19	colleges with other research supported by the Fed-
20	eral Aviation Administration;
21	"(3) research on future training requirements
22	on projected changes in regulatory requirements for
23	aircraft maintenance and power plant licensees; or
24	"(4) research on the impact of new technologies
25	and procedures, particularly those related to aircraft

1	flight deck and air traffic management functions,
2	and on training requirements for pilots and air traf-
3	fie controllers.".
4	SEC. 104. AIRPORT PLANNING AND DEVELOPMENT AND
5	NOISE COMPATIBILITY PLANNING AND PRO-
6	GRAMS.
7	Section 48103 is amended by striking paragraphs (1)
8	through (4) and inserting the following:
9	"(1) \$4,000,000,000 for fiscal year 2010; and
10	"(2) \$4,100,000,000 for fiscal year 2011.".
11	SEC. 105. OTHER AVIATION PROGRAMS.
12	Section 48114 is amended—
13	(1) by striking "2007" in subsection (a)(1)(A)
14	and inserting "2011";
15	(2) by striking "2007," in subsection (a)(2) and
16	inserting "2011,"; and
17	(3) by striking "2007" in subsection (e)(2) and
18	inserting "2011".
19	SEC. 106. DELINEATION OF NEXT GENERATION AIR TRANS-
20	PORTATION SYSTEM PROJECTS.
21	Section 44501(b) is amended—
22	(1) by striking "and" after the semicolon in
23	paragraph (3);
24	(2) by striking "defense." in paragraph (4) and
25	inserting "defense; and"; and

1	(3) by adding at the end thereof the following:
2	"(5) a list of projects that are part of the Next
3	Generation Air Transportation System and do not
4	have as a primary purpose to operate or maintain
5	the current air traffic control system.".
6	SEC. 107. FUNDING FOR ADMINISTRATIVE EXPENSES FOR
7	AIRPORT PROGRAMS.
8	(a) In General.—Section 48105 is amended to read
9	as follows:
10	"§ 48105. Airport programs administrative expenses
11	"Of the amount made available under section 48103
12	of this title, the following may be available for administra-
13	tive expenses relating to the Airport Improvement Pro-
14	gram, passenger facility charge approval and oversight,
15	national airport system planning, airport standards devel-
16	opment and enforcement, airport certification, airport-re-
17	lated environmental activities (including legal services),
18	and other airport-related activities (including airport tech-
19	nology research), to remain available until expended—
20	"(1) for fiscal year 2010, \$94,000,000; and
21	"(2) for fiscal year 2011, \$98,000,000.".
22	(b) Conforming Amendment.—The table of con-
23	tents for chapter 481 is amended by striking the item re-
24	lating to section 48105 and inserting the following:
	"48105. Airport programs administrative expenses.".

1	TITLE II—AIRPORT
2	IMPROVEMENTS
3	SEC. 201. REFORM OF PASSENGER FACILITY CHARGE AU-
4	THORITY.
5	(a) Passenger Facility Charge Stream-
6	LINING.—Section 40117(e) is amended to read as follows:
7	"(e) Procedural Requirements for Imposition
8	OF PASSENGER FACILITY CHARGE.—
9	"(1) In General.—An eligible agency must
10	submit to those air earriers and foreign air earriers
11	operating at the airport with a significant business
12	interest, as defined in paragraph (3), and to the
13	Secretary and make available to the public annually
14	a report, in the form required by the Secretary, on
15	the status of the eligible agency's passenger facility
16	charge program, including
17	"(A) the total amount of program revenue
18	held by the agency at the beginning of the 12
19	months covered by the report;
20	"(B) the total amount of program revenue
21	collected by the agency during the period cov-
22	ered by the report;
23	"(C) the amount of expenditures with pro-
24	gram revenue made by the agency on each eligi-

1	ble airport-related project during the period
2	covered by the report;
3	"(D) each airport-related project for which
4	the agency plans to collect and use program
5	revenue during the next 12-month period cov-
6	ered by the report, including the amount of rev-
7	enue projected to be used for such project;
8	"(E) the level of program revenue the
9	agency plans to collect during the next 12-
10	month period covered by the report;
11	"(F) a description of the notice and con-
12	sultation process with air carriers and foreign
13	air carriers under paragraph (3), and with the
14	public under paragraph (4), including a copy of
15	any adverse comments received and how the
16	agency responded; and
17	"(G) any other information on the pro-
18	gram that the Secretary may require.
19	"(2) IMPLEMENTATION.—Subject to the re-
20	quirements of paragraphs (3), (4), (5), and (6), the
21	eligible agency may implement the planned collection
22	and use of passenger facility charges in accordance
23	with its report upon filing the report as required in
24	paragraph (1).

1	"(3) Consultation with carriers for new
2	PROJECTS.—
3	"(A) An eligible agency proposing to col-
4	lect or use passenger facility charge revenue for
5	a project not previously approved by the Sec
6	retary or not included in a report required by
7	paragraph (1) that was submitted in a prior
8	year shall provide to air carriers and foreign air
9	earriers operating at the airport reasonable no
10	tice, and an opportunity to comment on the
11	planned collection and use of program revenue
12	before providing the report required under
13	paragraph (1). The Secretary shall prescribe by
14	regulation what constitutes reasonable notice
15	under this paragraph, which shall at a min
16	imum include—
17	"(i) that the eligible agency provide to
18	air carriers and foreign air carriers oper-
19	ating at the airport written notice of the
20	planned collection and use of passenger fa
21	cility charge revenue;
22	"(ii) that the notice include a full de-
23	scription and justification for a proposed
24	project;

1	"(iii) that the notice include a detailed
2	financial plan for the proposed project; and
3	"(iv) that the notice include the pro-
4	posed level for the passenger facility
5	charge.
6	"(B) An eligible agency providing notice
7	and an opportunity for comment shall be
8	deemed to have satisfied the requirements of
9	this paragraph if the eligible agency provides
10	such notice to air earriers and foreign air ear-
11	riers that have a significant business interest at
12	the airport. For purposes of this subparagraph,
13	the term 'significant business interest' means
14	an air carrier or foreign air carrier that—
15	"(i) had not less than 1.0 percent of
16	passenger boardings at the airport in the
17	prior calendar year;
18	"(ii) had at least 25,000 passenger
19	boardings at the airport in the prior eal-
20	endar year; or
21	"(iii) provides scheduled service at the
22	airport.
23	"(C) Not later than 45 days after written
24	notice is provided under subparagraph (A),
25	each air carrier and foreign air carrier may pro-

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vide written comments to the eligible agency indicating its agreement or disagreement with the project or, if applicable, the proposed level for a passenger facility charge.

"(D) The eligible agency may include, as part of the notice and comment process, a consultation meeting to discuss the proposed project or, if applicable, the proposed level for a passenger facility charge. If the agency provides a consultation meeting, the written comments specified in subparagraph (C) shall be due not later than 30 days after the meeting. "(4) Public Notice and comments.

"(A) An eligible agency proposing to collect or use passenger facility charge revenue for a project not previously approved by the Secretary or not included in a report required by paragraph (1) that was filed in a prior year shall provide reasonable notice and an opportunity for public comment on the planned collection and use of program revenue before providing the report required in paragraph (1).

"(B) The Secretary shall prescribe by regulation what constitutes reasonable notice under

1	this paragraph, which shall at a minimum re-
2	quire
3	"(i) that the eligible agency provide
4	public notice of intent to collect a pas-
5	senger facility charge so as to inform those
6	interested persons and agencies that may
7	be affected;
8	"(ii) appropriate methods of publica-
9	tion, which may include notice in local
10	newspapers of general circulation or other
11	local media, or posting of the notice on the
12	agency's Internet website; and
13	"(iii) submission of public comments
14	no later than 45 days after the date of the
15	publication of the notice.
16	"(5) Objections.—
17	"(A) Any interested person may file with
18	the Secretary a written objection to a proposed
19	project included in a notice under this para-
20	graph provided that the filing is made within 30
21	days after submission of the report specified in
22	paragraph (1).
23	"(B) The Secretary shall provide not less
24	than 30 days for the eligible agency to respond
25	to any filed objection.

1	"(C) Not later than 90 days after receiving
2	the eligible agency's response to a filed objec-
3	tion, the Secretary shall make a determination
4	whether or not to terminate authority to collect
5	the passenger facility charge for the project,
6	based on the filed objection. The Secretary shall
7	state the reasons for any determination. The
8	Secretary may only terminate authority if—
9	"(i) the project is not an eligible air-
10	port related project;
11	"(ii) the eligible agency has not com-
12	plied with the requirements of this section
13	or the Secretary's implementing regula-
14	tions in proposing the project;
15	"(iii) the eligible agency has been
16	found to be in violation of section
17	47107(b) of this title and has failed to
18	take corrective action, prior to the filing of
19	the objection; or
20	"(iv) in the case of a proposed in-
21	erease in the passenger facility charge
22	level, the level is not authorized by this
23	section.
24	"(D) Upon issuance of a decision termi-
25	nating authority, the public agency shall pre-

1	pare an accounting of passenger facility revenue
2	collected under the terminated authority and re-
3	store the funds for use on other authorized
4	projects.
5	"(E) Except as provided in subparagraph
6	(C), the eligible agency may implement the
7	planned collection and use of a passenger facil-
8	ity charge in accordance with its report upon
9	filing the report as specified in paragraph
10	$(1)(\Lambda)$.
11	"(6) Approval requirement for increased
12	PASSENGER FACILITY CHARGE OR INTERMODAL
13	GROUND ACCESS PROJECT.—
14	"(A) An eligible agency may not collect or
15	use a passenger facility charge to finance an
16	intermodal ground access project, or increase a
17	passenger facility charge, unless the project is
18	first approved by the Secretary in accordance
19	with this paragraph.
20	"(B) The eligible agency may submit to
21	the Secretary an application for authority to
22	impose a passenger facility charge for an inter-
23	modal ground access project or to increase a
24	passenger facility charge. The application shall

contain information and be in the form that the

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1	Secretary may require by regulation but, at a
2	minimum, must include copies of any comments
3	received by the agency during the comment pe-
4	riod described by subparagraph (C).
5	"(C) Before submitting an application
6	under this paragraph, an eligible agency must
7	provide air carriers and foreign air carriers op-
8	erating at the airport, and the public, reason-
9	able notice of and an opportunity to comment
10	on a proposed intermodal ground access project
11	or the increased passenger facility charge. Such
12	notice and opportunity to comment shall con-
13	form to the requirements of paragraphs (3) and
14	(4).
15	"(D) After receiving an application, the
16	Secretary may provide air carriers, foreign air
17	carriers and other interested persons notice and
18	an opportunity to comment on the application.
19	The Secretary shall make a final decision on
20	the application not later than 120 days after re-
21	eeiving it.".
22	(b) Conforming Amendments.—
23	(1) References.—
24	(A) Section 40117(a) is amended—

1	(i) by striking "FEE" in the heading
2	for paragraph (5) and inserting
3	"CHARGE"; and
4	(ii) by striking "fee" each place it ap-
5	pears in paragraphs (5) and (6) and in-
6	serting "charge".
7	(B) Subsections (b), and subsections (d)
8	through (m), of section 40117 are amended—
9	(i) by striking "fee" or "fees" each
10	place either appears and inserting
11	"charge" or "charges", respectively; and
12	(ii) by striking "FEE" in the sub-
13	section caption for subsection (1), and
14	"Fees" in the subsection captions for sub-
15	sections (e) and (m), and inserting
16	"CHARGE" and "CHARGES", respectively.
17	(C) The caption for section 40117 is
18	amended to read as follows:
19	"§ 40117. Passenger facility charges".
20	(D) The table of contents for chapter 401
21	is amended by striking the item relating to sec-
22	tion 40117 and inserting the following:
	"40117. Passenger facility charges.".
23	(2) Limitations on approving applica-
24	TIONS.—Section 40117(d) is amended—

1	(A) by striking "subsection (c) of this sec-
2	tion to finance a specifie" and inserting "sub-
3	section (e)(6) of this section to finance an inter-
4	modal ground access";
5	(B) by striking "specific" in paragraph
6	(1);
7	(C) by striking paragraph (2) and insert-
8	ing the following:
9	"(2) the project is an eligible airport-related
10	project; and";
11	(D) by striking "each of the specific
12	projects; and" in paragraph (3) and inserting
13	"the project."; and
14	(E) by striking paragraph (4).
15	(3) Limitations on imposing charges.—Sec-
16	tion 40117(e)(1) is amended to read as follows: "(1)
17	An eligible agency may impose a passenger facility
18	charge only subject to terms the Secretary may pre-
19	scribe to carry out the objectives of this section.".
20	(4) Limitations on contracts, leases, and
21	USE AGREEMENTS.—Section 40117(f)(2) is amended
22	by striking "long-term".
23	(5) Compliance.—Section 40117(h) is amend-
24	ed

1	(A) by redesignating paragraph (3) as
2	paragraph (4); and
3	(B) by inserting after paragraph (2) the
4	following:
5	"(3) The Secretary may, on complaint of an in-
6	terested person or on the Secretary's own initiative,
7	conduct an investigation into an eligible agency's col-
8	lection and use of passenger facility charge revenue
9	to determine whether a passenger facility charge is
10	excessive or that passenger facility revenue is not
11	being used as provided in this section. The Secretary
12	shall prescribe regulations establishing procedures
13	for complaints and investigations. The regulations
14	may provide for the issuance of a final agency deci-
15	sion without resort to an oral evidentiary hearing.
16	The Secretary shall not accept complaints filed
17	under this paragraph until after the issuance of reg-
18	ulations establishing complaint procedures.".
19	(6) PILOT PROGRAM FOR PFC AT NONHUB AIR-
20	PORTS.—Section 40117(l) is amended—
21	(A) by striking "(e)(2)" in paragraph (2)
22	and inserting "(e)(3)"; and
23	(B) by striking "date that is 3 years after
24	the date of issuance of regulations to carry out
25	this subsection." in paragraph (7) and inserting

1	"date of issuance of regulations to earry out
2	subsection (e) of this section, as amended by
3	the FAA Air Transportation Modernization and
4	Safety Improvement Act.".
5	(7) Prohibition on approving pec applica-
6	TIONS FOR AIRPORT REVENUE DIVERSION.—Section
7	47111(e) is amended by striking "sponsor" the sec-
8	ond place it appears in the first sentence and all
9	that follows and inserting "sponsor. A sponsor shall
10	not propose collection or use of passenger facility
11	charges for any new projects under paragraphs (3)
12	through (6) of section 40117(e) unless the Secretary
13	determines that the sponsor has taken corrective ac-
14	tion to address the violation and the violation no
15	longer exists.".
16	SEC. 202. PASSENGER FACILITY CHARGE PILOT PROGRAM.
17	(a) In General.—Section 40117 is amended by
18	adding at the end thereof the following:
19	"(n) ALTERNATIVE PASSENGER FACILITY CHARGE

- 20 COLLECTION PILOT PROGRAM.—
- 21 "(1) IN GENERAL.—The Secretary shall estab-22 lish and conduct a pilot program at not more than 23 6 airports under which an eligible agency may impose a passenger facility charge under this section 24 25 without regard to the dollar amount limitations set

1	forth in paragraph (1) or (4) of subsection (b) if the
2	participating eligible agency meets the requirements
3	of paragraph (2).
4	"(2) Collection requirements.—
5	"(A) DIRECT COLLECTION.—An eligible
6	agency participating in the pilot program—
7	"(i) may collect the charge from the
8	passenger at the facility, via the Internet,
9	or in any other reasonable manner; but
10	"(ii) may not require or permit the
11	charge to be collected by an air carrier or
12	foreign air carrier for the flight segment.
13	"(B) PFC COLLECTION REQUIREMENT
14	NOT TO APPLY.—Subpart C of part 158 of title
15	14, Code of Federal Regulations, does not apply
16	to the collection of the passenger facility charge
17	imposed by an eligible agency participating in
18	the pilot program.".
19	(b) GAO STUDY OF ALTERNATIVE MEANS OF COL-
20	LECTING PFCs.—
21	(1) In General.—The Comptroller General
22	shall conduct a study of alternative means of collec-
23	tion passenger facility charges imposed under section
24	40117 of title 49, United States Code, that would
25	permit such charges to be collected without being in-

1	eluded in the ticket price. In the study, the Comp-
2	troller General shall consider, at a minimum—
3	(A) collection options for arriving, con-
4	necting, and departing passengers at airports;
5	(B) cost sharing or fee allocation methods
6	based on passenger travel to address connecting
7	traffie; and
8	(C) examples of airport fees collected by
9	domestic and international airports that are not
10	included in ticket prices.
11	(2) REPORT.—No later than 1 year after the
12	date of enactment of this Act, the Comptroller Gen-
13	eral shall submit a report on the study to the Senate
14	Committee on Commerce, Science, and Transpor-
15	tation and the House of Representatives Committee
16	on Transportation and Infrastructure containing the
17	Comptroller General's findings, conclusions, and rec-
18	ommendations.
19	SEC. 203. AMENDMENTS TO GRANT ASSURANCES.
20	Section 47107 is amended—
21	(1) by striking "made;" in subsection
22	(a)(16)(D)(ii) and inserting "made, except that, if
23	there is a change in airport design standards that
24	the Secretary determines is beyond the owner or op-
25	erator's control that requires the relocation or re-

1	placement of an existing airport facility, the Sec-
2	retary, upon the request of the owner or operator
3	may grant funds available under section 47114 to
4	pay the cost of relocating or replacing such facil-
5	ity;'';
6	(2) by striking "purpose;" in subsection
7	(e)(2)(A)(i) and inserting "purpose, which includes
8	serving as noise buffer land;";
9	(3) by striking "paid to the Secretary for de-
10	posit in the Fund if another eligible project does not
11	exist." in subsection (e)(2)(B)(iii) and inserting "re-
12	invested in another project at the airport or trans-
13	ferred to another airport as the Secretary pre-
14	scribes."; and
15	(4) by redesignating paragraph (3) of sub-
16	section (c) as paragraph (4) and inserting after
17	paragraph (2) the following:
18	"(3) In approving the reinvestment or transfer of
19	proceeds under paragraph (2)(C)(iii), the Secretary shall
20	give preference, in descending order, to—
21	"(i) reinvestment in an approved noise compat-
22	ibility project;
23	"(ii) reinvestment in an approved project that is
24	eligible for funding under section 47117(e);

1	"(iii) reinvestment in an airport development
2	project that is eligible for funding under section
3	47114, 47115, or 47117 and meets the requirements
4	of this chapter;
5	"(iv) transfer to the sponsor of another public
6	airport to be reinvested in an approved noise com-
7	patibility project at such airport; and
8	"(v) payment to the Secretary for deposit in the
9	Airport and Airway Trust Fund established under
10	section 9502 of the Internal Revenue Code of 1986
11	(26 U.S.C. 9502).".
12	SEC. 204. GOVERNMENT SHARE OF PROJECT COSTS.
13	(a) Federal Share.—Section 47109 is amended—
14	(1) by striking "subsection (b) or subsection
	(1) by striking "subsection (b) or subsection (c)" in subsection (a) and inserting "subsection (b),
14	
14 15	(e)" in subsection (a) and inserting "subsection (b),
14 15 16	(e)" in subsection (a) and inserting "subsection (b), (c), or (e)"; and
14 15 16 17	(e)" in subsection (a) and inserting "subsection (b), (e), or (e)"; and (2) by adding at the end the following: "(e) Special Rule for Transition From Small
14 15 16 17 18	(e)" in subsection (a) and inserting "subsection (b), (e), or (e)"; and (2) by adding at the end the following: "(e) Special Rule for Transition From Small
14 15 16 17 18 19 20	(e)" in subsection (a) and inserting "subsection (b), (e), or (e)"; and (2) by adding at the end the following: "(e) Special Rule for Transition From Small Hub to Medium Hub Status.—If the status of a small
14 15 16 17 18 19 20 21	(e)" in subsection (a) and inserting "subsection (b), (e), or (e)"; and (2) by adding at the end the following: "(e) Special Rule for Transition From Small Hub to Medium Hub Status.—If the status of a small hub primary airport changes to a medium hub primary
14 15 16 17 18 19 20 21	(e)" in subsection (a) and inserting "subsection (b), (e), or (e)"; and (2) by adding at the end the following: "(e) Special Rule for Transition From Small Hub to Medium Hub Status.—If the status of a small hub primary airport changes to a medium hub primary airport, the United States Government's share of allow-

1	(b) Transitioning Airports.—Section
2	47114(f)(3)(B) is amended by striking "year 2004." and
3	inserting "years 2010 and 2011.".
4	SEC. 205. AMENDMENTS TO ALLOWABLE COSTS.
5	Section 47110 is amended—
6	(1) by striking subsection (d) and inserting the
7	following:
8	"(d) Relocation of Airport-Owned Facili-
9	TIES.—The Secretary may determine that the costs of re-
10	locating or replacing an airport-owned facility are allow-
11	able for an airport development project at an airport only
12	if
13	"(1) the Government's share of such costs is
14	paid with funds apportioned to the airport sponsor
15	under sections $47114(e)(1)$ or $47114(d)(2)$;
16	"(2) the Secretary determines that the reloca-
17	tion or replacement is required due to a change in
18	the Secretary's design standards; and
19	"(3) the Secretary determines that the change
20	is beyond the control of the airport sponsor."; and
21	(2) by striking "facilities, including fuel farms
22	and hangars," in subsection (h) and inserting "fa-
23	cilities, as defined by section 47102,".
24	SEC. 206. SALE OF PRIVATE AIRPORT TO PUBLIC SPONSOR
25	Section 47133(b) is amended—

1	(1) by resetting the text of the subsection as an
2	indented paragraph 2 ems from the left margin;
3	(2) by inserting "(1)" before "Subsection"; and
4	(3) by adding at the end thereof the following:
5	"(2) In the case of a privately owned airport,
6	subsection (a) shall not apply to the proceeds from
7	the sale of the airport to a public sponsor if—
8	"(A) the sale is approved by the Secretary;
9	"(B) funding is provided under this title
10	for the public sponsor's acquisition; and
11	"(C) an amount equal to the remaining
12	unamortized portion of the original grant, am-
13	ortized over a 20-year period, is repaid to the
14	Secretary by the private owner for deposit in
15	the Trust Fund for airport acquisitions.
16	"(3) This subsection shall apply to grants
17	issued on or after October 1, 1996.".
18	SEC. 207. GOVERNMENT SHARE OF CERTAIN AIR PROJECT
19	COSTS.
20	Notwithstanding section 47109(a) of title 49, United
21	States Code, the Federal Government's share of allowable
22	project costs for a grant made in fiscal year 2008, 2009,
23	2010, or 2011 under chapter 471 of that title for a project
24	described in paragraph (2) or (3) of that section shall be
25	95 percent.

1 SEC. 208. MISCELLANEOUS AMENDMENTS.

2	(a) Technical Changes to National Plan of
3	INTEGRATED AIRPORT SYSTEMS.—Section 47103 is
4	amended—
5	(1) by striking "each airport to " in sub-
6	section (a) and inserting "the airport system to—";
7	(2) by striking "system in the particular area;"
8	in subsection (a)(1) and inserting "system, including
9	connection to the surface transportation network;
10	and";
11	(3) by striking "aeronauties; and" in subsection
12	(a)(2) and inserting "aeronautics.";
13	(4) by striking subsection $(a)(3)$;
14	(5) by striking paragraph (2) of subsection (b)
15	and redesignating paragraph (3) as paragraph (2);
16	(6) by striking "operations, Short Takeoff and
17	Landing/Very Short Takeoff and Landing aircraft
18	operations," in subsection (b)(2), as redesignated,
19	and inserting "operations"; and
20	(7) by striking "status of the" in subsection
21	(d).
22	(b) UPDATE VETERANS PREFERENCE DEFINI-
23	TION.—Section 47112(e) is amended—
24	(1) by striking "separated from" in paragraph
25	(1)(B) and inserting "discharged or released from
26	active duty in";

1	(2) by adding at the end of paragraph (1) the
2	following:
3	"(C) 'Afghanistan-Iraq war veteran' means an
4	individual who served on active duty, as defined by
5	section 101(21) of title 38, at any time in the armed
6	forces for a period of more than 180 consecutive
7	days, any part of which occurred during the period
8	beginning on September 11, 2001, and ending on
9	the date prescribed by Presidential proclamation or
10	by law as the last date of Operation Iraqi Free-
11	dom."; and
12	(3) by striking "veterans and" in paragraph (2)
13	and inserting "veterans, Afghanistan-Iraq war vet-
14	erans, and".
15	(c) Annual Report.—Section 47131(a) is amend-
16	ed_
17	(1) by striking "April 1" and inserting "June
18	1"; and
19	(2) by striking paragraphs (1) through (4) and
20	inserting the following:
21	"(1) a summary of airport development and
22	planning completed;
23	"(2) a summary of individual grants issued;
24	"(3) an accounting of discretionary and appor-
25	tioned funds allocated: and

"(4) the allocation of appropriations; and". 1 2 (d) SUNSET OF PROGRAM.—Section 47137 is re-3 pealed effective September 30, 2008. 4 (e) Correction to Emission Credits Provi-5 SION.—Section 47139 is amended— (1) by striking "47102(3)(F)," in subsection 6 7 (a); (2) by striking "47102(3)(F)," in subsection 8 9 (b); (3) by striking "47102(3)(L), or 47140" in 10 11 subsection (b) and inserting "or 47102(3)(L),"; (4) by striking "47103(3)(F), in subsection (b); 12 13 and (5) by striking "47102(3)(L), or 47140," in 14 15 subsection (b) and inserting "or 47102(3)(L),". 16 (f) Correction to Surplus Property Author-HTY.—Section 47151(e) is amended by striking "(other than real property that is subject to section 2687 of title 10, section 201 of the Defense Authorization Amendments and Base Closure and Realignment Act (10 U.S.C. 2687) note), or section 2905 of the Defense Base Closure and 22 Realignment Act of 1990 (10 U.S.C. 2687 note),". 23 (g) AIRPORT CAPACITY BENCHMARK REPORTS; DEF-INITION OF JOINT USE AIRPORT.—Section 47175 is 25 amended—

1	(1) by striking "Airport Capacity Benchmark
2	Report 2001." in paragraph (2) and inserting "2001
3	and 2004 Airport Capacity Benchmark Reports or
4	of the most recent Benchmark report, Future Air-
5	port Capacity Task Report, or other comparable
6	FAA report"; and
7	(2) by adding at the end thereof the following:
8	"(7) Joint use Airport.—The term 'joint use
9	airport' means an airport owned by the United
10	States Department of Defense, at which both mili-
11	tary and civilian aircraft make shared use of the air-
12	field.".
13	(h) USE OF APPORTIONED AMOUNTS.—Section
14	47117(e)(1)(A) is amended—
15	(1) by striking "35 percent" in the first sen-
16	tence and inserting "\$300,000,000";
17	(2) by striking "and" after "47141,";
18	(3) by striking "et seq.)." and inserting "et
19	seq.), and for water quality mitigation projects to
20	comply with the Act of June 30, 1948 (33 U.S.C.
21	1251 et seq.), approved in an environmental record
22	of decision for an airport development project under
23	this title."; and

1	(4) by striking "such 35 percent requirement
2	is" in the second sentence and inserting "the re-
3	quirements of the preceding sentence are".
4	(i) Use of Previous Fiscal Year's Apportion-
5	MENT.—Section 47114(c)(1) is amended—
6	(1) by striking "and" after the semicolon in
7	subparagraph (E)(ii);
8	(2) by striking "airport." in subparagraph
9	(E)(iii) and inserting "airport; and";
10	(3 by adding at the end of subparagraph (E)
11	the following:
12	"(iv) the airport received scheduled or
13	unscheduled air service from a large cer-
14	tified air carrier (as defined in part 241 of
15	title 14, Code of Federal Regulations, or
16	such other regulations as may be issued by
17	the Secretary under the authority of sec-
18	tion 41709) and the Secretary determines
19	that the airport had more than 10,000
20	passenger boardings in the preceding eal-
21	endar year, based on data submitted to the
22	Secretary under part 241 of title 14, Code
23	of Federal Regulations."; and
24	(4) by adding at the end thereof the following:

1 "(H) Special rule for fiscal years 2010 2 AND 2011.—Notwithstanding subparagraph (A), for 3 an airport that had more than 10,000 passenger 4 boardings and scheduled passenger aircraft service 5 in ealendar year 2007, but in either ealendar years 6 2008 or 2009, or both years, the number of pas-7 senger boardings decreased to a level below 10,000 8 boardings per year at such airport, the Secretary 9 may apportion in fiscal years 2010 or 2011 to the 10 sponsor of such an airport an amount equal to the 11 amount apportioned to that sponsor in fiscal year 12 2009.". 13 (j) Section 47102(3) is amended by adding at the end 14 the following: 15 "(M) construction of mobile refueler parking within a fuel farm at a nonprimary airport 16 17 meeting the requirements of section 112.8 of 18 title 40, Code of Federal Regulations.". 19 (k) Section 47115(g)(1) is amended by striking 20 and all that follows and inserting 21 \$520,000,000. The amount credited is exclusive of amounts that have been apportioned in a prior fiscal year under section 47114 of this title and that remain available for obligation.".

1 SEC. 209. STATE BLOCK GRANT PROGRAM.

2	Section 47128 is amended—
3	(1) by striking "regulations" each place it ap-
4	pears in subsection (a) and inserting "guidance";
5	(2) by striking "grant;" in subsection (b)(4)
6	and inserting "grant, including Federal environ-
7	mental requirements or an agreed upon equivalent;";
8	(3) by redesignating subsection (e) as sub-
9	section (d) and inserting after subsection (b) the fol-
10	lowing:
11	"(e) Project Analysis and Coordination Re-
12	QUIREMENTS.—Any Federal agency that must approve, li-
13	cense, or permit a proposed action by a participating State
14	shall coordinate and consult with the State. The agency
15	shall utilize the environmental analysis prepared by the
16	State, provided it is adequate, or supplement that analysis
17	as necessary to meet applicable Federal requirements.";
18	and
19	(4) by adding at the end the following:
20	"(e) PILOT PROGRAM.—The Secretary shall establish
21	a pilot program for up to 3 States that do not participate
22	in the program established under subsection (a) that is
23	consistent with the program under subsection (a).".

1	SEC. 210. AIRPORT FUNDING OF SPECIAL STUDIES OR RE-
2	VIEWS.
3	Section 47173(a) is amended by striking "project."
4	and inserting "project, or to conduct special environmental
5	studies related to a federally funded airport project or for
6	special studies or reviews to support approved noise com-
7	patibility measures in a Part 150 program or environ-
8	mental mitigation in a Federal Aviation Administration
9	Record of Decision or Finding of No Significant Impact.".
10	SEC. 211. GRANT ELIGIBILITY FOR ASSESSMENT OF FLIGHT
11	PROCEDURES.
12	Section 47504 is amended by adding at the end the
13	following:
14	"(e) Grants for Assessment of Flight Proce-
15	DURES.—
16	"(1) The Secretary is authorized in accordance
17	with subsection $(e)(1)$ to make a grant to an airport
18	operator to assist in completing environmental re-
19	view and assessment activities for proposals to im-
20	plement flight procedures that have been approved
21	for airport noise compatibility planning purposes
22	under subsection (b).
23	"(2) The Administrator of the Federal Aviation
24	Administration may accept funds from an airport
25	sponsor, including funds provided to the sponsor
26	under paragraph (1), to hire additional staff or ob-

1	tain the services of consultants in order to facilitate
2	the timely processing, review and completion of envi-
3	ronmental activities associated with proposals to im-
4	plement flight procedures submitted and approved
5	for airport noise compatibility planning purposes in
6	accordance with this section. Funds received under
7	this authority shall not be subject to the procedures
8	applicable to the receipt of gifts by the Adminis-
9	trator.".
10	SEC. 212. SAFETY-CRITICAL AIRPORTS.
11	Section 47118(e) is amended—
12	(1) by striking "or" after the semicolon in
13	paragraph (1);
14	(2) by striking "delays." in paragraph (2) and
15	inserting "delays; or"; and
16	(3) by adding at the end the following:
17	"(3) be critical to the safety of commercial,
18	military, or general aviation in trans-oceanic
19	flights.".
20	SEC. 213. ENVIRONMENTAL MITIGATION DEMONSTRATION
21	PILOT PROGRAM.
22	(a) PILOT PROGRAM.—Subchapter I of chapter 471
23	is amended by adding at the end thereof the following:

1	*\$47143. Environmental mitigation demonstration
2	pilot program
3	"(a) In General.—The Secretary of Transportation
4	shall carry out a pilot program involving not more than
5	6 projects at public-use airports under which the Secretary
6	may make grants to sponsors of such airports from funds
7	apportioned under paragraph 47117(e)(1)(A) for use at
8	such airports for environmental mitigation demonstration
9	projects that will measurably reduce or mitigate aviation
10	impacts on noise, air quality or water quality in the vicin-
11	ity of the airport. Notwithstanding any other provision of
12	this subchapter, an environmental mitigation demonstra-
13	tion project approved under this section shall be treated
14	as eligible for assistance under this subchapter.
15	"(b) Participation in Pilot Program.—A public-
16	use airport shall be eligible for participation in the pilot
17	"(c) SELECTION CRITERIA.—In selecting from
18	among applicants for participation in the pilot program,
19	the Secretary may give priority consideration to environ-
20	mental mitigation demonstration projects that—
21	"(1) will achieve the greatest reductions in air-
22	craft noise, airport emissions, or airport water qual-
23	ity impacts either on an absolute basis, or on a per-
24	dollar-of-funds expended basis; and
25	"(2) will be implemented by an eligible consor-
26	tium.

1	"(d) Federal Share.—Notwithstanding any other
2	provision of this subchapter, the United States Govern-
3	ment's share of the costs of a project carried out under
4	this section shall be 50 percent.
5	"(e) MAXIMUM AMOUNT.—Not more than
6	\$2,500,000 may be made available by the Secretary in
7	grants under this section for any single project.
8	"(f) IDENTIFYING BEST PRACTICES.—The Adminis-
9	trator may develop and publish information identifying
10	best practices for reducing or mitigating aviation impacts
11	on noise, air quality, or water quality in the vicinity of
12	airports, based on the projects carried out under the pilot
13	program.
14	"(g) Definitions.—In this section:
15	"(1) Eligible consortium.—The term 'eligi-
16	ble consortium' means a consortium that comprises
17	2 or more of the following entities:
18	"(A) Businesses operating in the United
19	States.
20	"(B) Public or private educational or re-
21	search organizations located in the United
22	States.
23	"(C) Entities of State or local governments
24	in the United States.
25	"(D) Federal laboratories.

1	"(2) Environmental mitigation dem-
2	ONSTRATION PROJECT.—The term 'environmental
3	mitigation demonstration project' means a project
4	that —
5	"(A) introduces new conceptual environ-
6	mental mitigation techniques or technology with
7	associated benefits, which have already been
8	proven in laboratory demonstrations;
9	"(B) proposes methods for efficient adap-
10	tation or integration of new concepts to airport
11	operations; and
12	"(C) will demonstrate whether new tech-
13	niques or technology for environmental mitiga-
14	tion identified in research are—
15	"(i) practical to implement at or near
16	multiple public use airports; and
17	"(ii) capable of reducing noise, airport
18	emissions, or water quality impacts in
19	measurably significant amounts.".
20	(b) Conforming Amendment.—The table of con-
21	tents for chapter 471 is amended by inserting after the
22	item relating to section 47142 the following:
	"47143. Environmental mitigation demonstration pilot program.".
23	SEC. 214. ALLOWABLE PROJECT COSTS FOR AIRPORT DE-
24	VELOPMENT PROGRAM.
25	Section 47110(e) is amended—

1	(1) by striking "; or" in paragraph (1) and in-
2	serting a semicolon;
3	(2) by striking "project." in paragraph (2) and
4	inserting "project; or"; and
5	(3) by adding at the end the following:
6	"(3) necessarily incurred in anticipation of se-
7	vere weather.".
8	SEC. 215. GLYCOL RECOVERY VEHICLES.
9	Section 47102(3)(G) is amended by inserting "in-
10	cluding acquiring glycol recovery vehicles," after "air-
11	eraft,".
12	SEC. 216. RESEARCH IMPROVEMENT FOR AIRCRAFT.
13	Section 44504(b) is amended—
14	(1) by striking "and" after the semicolon in
15	paragraph (6);
16	(2) by striking "aircraft." in paragraph (7) and
17	inserting "aircraft; and"; and
18	(3) by adding at the end thereof the following:
19	"(8) to conduct research to support programs
20	designed to reduce gases and particulates emitted.".
21	SEC. 217. UNITED STATES TERRITORY MINIMUM GUAR-
22	ANTEE.
23	Section 47114(e) is amended—

1 (1) by inserting "AND ANY UNITED STATES
2 TERRITORY" after "ALASKA" in the subsection
3 heading; and

(2) by adding at the end thereof the following: "(5) United states territory minimum GUARANTEE.—In any fiscal year in which the total amount apportioned to airports in a United States Territory under subsections (e) and (d) is less than 1.5 percent of the total amount apportioned to all airports under those subsections, the Secretary may apportion to the local authority in any United States responsible Territory for airport development projects in that fiscal year an amount equal to the difference between 1.5 percent of the total amounts apportioned under subsections (e) and (d) in that fiscal year and the amount otherwise apportioned under those subsections to airports in a United States Territory in that fiscal year.".

19 SEC. 218. MERRILL FIELD AIRPORT, ANCHORAGE, ALASKA.

20 (a) IN GENERAL.—Notwithstanding any other provi-21 sion of law, including the Federal Airport Act (as in effect 22 on August 8, 1958), the United States releases, without 23 monetary consideration, all restrictions, conditions, and 24 limitations on the use, encumbrance, or conveyance of cer-25 tain land located in the municipality of Anchorage, Alaska,

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1	more particularly described as Tracts 22 and 24 of the
2	Fourth Addition to the Town Site of Anchorage, Alaska,
3	as shown on the plat of U.S. Survey No. 1456, accepted
4	June 13, 1923, on file in the Bureau of Land Manage-
5	ment, Department of Interior.
6	(b) Grants.—Notwithstanding any other provision
7	of law, the municipality of Anchorage shall be released
8	from the repayment of any outstanding grant obligations
9	owed by the municipality to the Federal Aviation Adminis-
10	tration with respect to any land described in subsection
11	(a) that is subsequently conveyed to or used by the De-
12	partment of Transportation and Public Facilities of the
13	State of Alaska for the construction or reconstruction of
14	a federally subsidized highway project.
15	TITLE III—AIR TRAFFIC CON-
16	TROL MODERNIZATION AND
17	FAA REFORM
18	SEC. 301. AIR TRAFFIC CONTROL MODERNIZATION OVER-
19	SIGHT BOARD.
20	Section 106(p) is amended to read as follows:
21	"(p) Air Traffic Control Modernization Over-
22	SIGHT BOARD.—

23 "(1) Establishment.—Within 90 days after 24 the date of enactment of the FAA Air Transpor-25 tation Modernization and Safety Improvement Act,

1	the Secretary shall establish and appoint the mem-
2	bers of an advisory Board which shall be known as
3	the Air Traffic Control Modernization Oversight
4	Board.
5	"(2) MEMBERSHIP.—The Board shall be com-
6	prised of the individual appointed or designated
7	under section 302 of the FAA Air Transportation
8	Modernization and Safety Improvement Act (who
9	shall serve ex officio without the right to vote) and
10	7 other members, who shall consist of—
11	"(A) the Administrator and a representa-
12	tive from the Department of Defense;
13	"(B) 1 member who shall have a fiduciary
14	responsibility to represent the public interest;
15	and
16	"(C) 4 members representing aviation in-
17	terests, as follows:
18	"(i) 1 representative that is the chief
19	executive officer of an airport.
20	"(ii) 1 representative that is the chief
21	executive officer of a passenger or cargo
22	air carrier.
23	"(iii) 1 representative of a labor orga-
24	nization representing employees at the
25	Federal Axiation Administration that are

1	involved with the operation, maintenance
2	or procurement of the air traffic control
3	system.
4	"(iv) 1 representative with extensive
5	operational experience in the general avia-
6	tion community.
7	"(3) Appointment and qualifications.—
8	"(A) Members of the Board appointed
9	under paragraphs (2)(B) and (2)(C) shall be
10	appointed by the President, by and with the ad-
11	vice and consent of the Senate.
12	"(B) Members of the Board appointed
13	under paragraph (2)(B) shall be citizens of the
14	United States and shall be appointed without
15	regard to political affiliation and solely on the
16	basis of their professional experience and exper-
17	tise in one or more of the following areas and,
18	in the aggregate, should collectively bring to
19	bear expertise in—
20	"(i) management of large service or-
21	ganizations;
22	"(ii) customer service;
23	"(iii) management of large procure-
24	ments;

1	"(iv) information and communications
2	technology;
3	"(v) organizational development; and
4	"(vi) labor relations.
5	"(C) Of the members first appointed under
6	paragraphs $(2)(B)$ and $(2)(C)$
7	"(i) 2 shall be appointed for terms of
8	1 year;
9	"(ii) 1 shall be appointed for a term
10	of 2 years;
11	"(iii) 1 shall be appointed for a term
12	of 3 years; and
13	"(iv) 1 shall be appointed for a term
14	of 4 years.
15	"(4) Functions.—
16	"(A) In General.—The Board shall—
17	"(i) review and provide advice on the
18	Administration's modernization programs,
19	budget, and cost accounting system;
20	"(ii) review the Administration's stra-
21	tegic plan and make recommendations on
22	the non-safety program portions of the
23	plan, and provide advice on the safety pro-
24	grams of the plan;

1	"(iii) review the operational efficiency
2	of the air traffic control system and make
3	recommendations on the operational and
4	performance metrics for that system;
5	"(iv) approve procurements of air
6	traffic control equipment in excess of
7	\$100,000,000;
8	"(v) approve by July 31 of each year
9	the Administrator's budget request for fa-
10	cilities and equipment prior to its submis-
11	sion to the Office of Management and
12	budget, including which programs are pro-
13	posed to be funded from the Air Traffic
14	control system Modernization Account of
15	the Airport and Airway Trust Fund;
16	"(vi) approve the Federal Aviation
17	Administration's Capital Investment Plan
18	prior to its submission to the Congress;
19	"(vii) annually review and make rec-
20	ommendations on the NextGen Implemen-
21	tation Plan;
22	"(viii) approve the Administrator's se-
23	lection of the Chief NextGen Officer ap-
24	pointed or designated under section 302(a)

1	of the FAA Air Transportation Moderniza-
2	tion and Safety Improvement Act; and
3	"(ix) approve the selection of the head
4	of the Joint Planning and Development
5	Office.
6	"(B) MEETINGS.—The Board shall meet
7	on a regular and periodic basis or at the call of
8	the Chairman or of the Administrator.
9	"(C) Access to documents and
10	STAFF.—The Administration may give the
11	Board appropriate access to relevant documents
12	and personnel of the Administration, and the
13	Administrator shall make available, consistent
14	with the authority to withhold commercial and
15	other proprietary information under section 552
16	of title 5, cost data associated with the acquisi-
17	tion and operation of air traffic control systems.
18	Any member of the Board who receives com-
19	mercial or other proprietary data from the Ad-
20	ministrator shall be subject to the provisions of
21	section 1905 of title 18, pertaining to unauthor-
22	ized disclosure of such information.
23	"(5) Federal advisory committee act not
24	TO APPLY.—The Federal Advisory Committee Act (5
25	U.S.C. App.) shall not apply to the Board or such

1	rulemaking committees as the Administrator shall
2	designate.
3	"(6) Administrative matters.—
4	"(A) TERMS OF MEMBERS.—Except as
5	provided in paragraph (3)(C), members of the
6	Board appointed under paragraph (2)(B) and
7	(2)(C) shall be appointed for a term of 4 years.
8	"(B) REAPPOINTMENT.—No individual
9	may be appointed to the Board for more than
10	8 years total.
11	"(C) VACANCY.—Any vacancy on the
12	Board shall be filled in the same manner as the
13	original position. Any member appointed to fill
14	a vacancy occurring before the expiration of the
15	term for which the member's predecessor was
16	appointed shall be appointed for a term of 4
17	years.
18	"(D) CONTINUATION IN OFFICE.—A mem-
19	ber of the Board whose term expires shall con-
20	tinue to serve until the date on which the mem-
21	ber's successor takes office.
22	"(E) REMOVAL.—Any member of the
23	Board appointed under paragraph (2)(B) or
24	(2)(C) may be removed by the President for
25	cause.

1	"(F) CLAIMS AGAINST MEMBERS OF THE
2	BOARD.—
3	"(i) In General.—A member ap-
4	pointed to the Board shall have no per-
5	sonal liability under State or Federal law
6	with respect to any claim arising out of or
7	resulting from an act or omission by such
8	member within the scope of service as a
9	member of the Board.
10	"(ii) EFFECT ON OTHER LAW.—This
11	subparagraph shall not be construed—
12	"(I) to affect any other immunity
13	or protection that may be available to
14	a member of the Board under applica-
15	ble law with respect to such trans-
16	actions;
17	"(H) to affect any other right or
18	remedy against the United States
19	under applicable law; or
20	"(III) to limit or alter in any way
21	the immunities that are available
22	under applicable law for Federal offi-
23	cers and employees.

1	"(G) ETHICAL CONSIDERATIONS.—Each
2	member of the Board appointed under para-
3	graph (2)(B) must certify that the member—
4	"(i) does not have a pecuniary interest
5	in, or own stock in or bonds of, an aviation
6	or aeronautical enterprise, except an inter-
7	est in a diversified mutual fund or an in-
8	terest that is exempt from the application
9	of section 208 of title 18;
10	"(ii) does not engage in another busi-
11	ness related to aviation or aeronauties; and
12	"(iii) is not a member of any organi-
13	zation that engages, as a substantial part
14	of its activities, in activities to influence
15	aviation-related legislation.
16	"(H) CHAIRMAN; VICE CHAIRMAN.—The
17	Board shall elect a chair and a vice chair from
18	among its members, each of whom shall serve
19	for a term of 2 years. The vice chair shall per-
20	form the duties of the chairman in the absence
21	of the chairman.
22	"(I) Compensation.—No member shall re-
23	ceive any compensation or other benefits from
24	the Federal Government for serving on the
25	Board, except for compensation benefits for in-

	<u> </u>
1	juries under subchapter I of chapter 81 of title
2	5 and except as provided under subparagraph
3	(J).
4	"(J) EXPENSES.—Each member of the
5	Board shall be paid actual travel expenses and
6	per diem in lieu of subsistence expenses when
7	away from his or her usual place of residence,
8	in accordance with section 5703 of title 5.
9	"(K) BOARD RESOURCES.—From re-
10	sources otherwise available to the Adminis-
11	trator, the Chairman shall appoint such staff to
12	assist the board and provide impartial analysis,
13	and the Administrator shall make available to
14	the Board such information and administrative
15	services and assistance, as may reasonably be
16	required to enable the Board to carry out its re-
17	sponsibilities under this subsection.
18	"(L) QUORUM AND VOTING.—A simple
19	majority of members of the Board duly ap-
20	pointed shall constitute a quorum. A majority
21	vote of members present and voting shall be re-
22	quired for the Committee to take action.
23	"(7) AIR TRAFFIC CONTROL SYSTEM DE-
24	FINED.—In this subsection, the term 'air traffic con-

1	trol system' has the meaning given that term in sec-
2	tion 40102(a).".
3	SEC. 302. NEXTGEN MANAGEMENT.
4	(a) In General.—The Administrator shall appoint
5	or designate an individual, as the Chief NextGen Officer
6	to be responsible for implementation of all Administration
7	programs associated with the Next Generation Air Trans-
8	portation System.
9	(b) Specific Duties.—The individual appointed or
10	designated under subsection (a) shall—
11	(1) oversee the implementation of all Adminis-
12	tration NextGen programs;
13	(2) coordinate implementation of those
14	NextGen programs with the Office of Management
15	and Budget;
16	(3) develop an annual NextGen implementation
17	plan; and
18	(4) oversee the Joint Planning and Develop-
19	ment Office's facilitation of cooperation among all
20	Federal agencies whose operations and interests are
21	affected by implementation of the NextGen pro-
22	grams.

1	SEC. 303. FACILITATION OF NEXT GENERATION AIR TRAF
2	FIC SERVICES.
3	Section 106(l) is amended by adding at the end the
4	following:
5	"(7) Air Traffic Services.—In determining
6	what actions to take, by rule or through an agree-
7	ment or transaction under paragraph (6) or under
8	section 44502, to permit non-Government providers
9	of communications, navigation, surveillance or other
10	services to provide such services in the National Air-
11	space System, or to require the usage of such serv-
12	ices, the Administrator shall consider whether such
13	actions would—
14	"(A) promote the safety of life and prop-
15	erty;
16	"(B) improve the efficiency of the National
17	Airspace System and reduce the regulatory bur-
18	den upon National Airspace System users,
19	based upon sound engineering principles, user
20	operational requirements, and marketplace de-
21	mands;
22	"(C) encourage competition and provide
23	services to the largest feasible number of users;
24	and
25	"(D) take into account the unique role
26	served by general aviation.".

1	SEC. 304. CLARIFICATION OF AUTHORITY TO ENTER INTO
2	REIMBURSABLE AGREEMENTS.
3	Section 106(m) is amended by striking "without" in
4	the last sentence and inserting "with or without".
5	SEC. 305. CLARIFICATION TO ACQUISITION REFORM AU-
6	THORITY.
7	Section 40110(e) is amended—
8	(1) by inserting "and" after the semicolon in
9	paragraph (3);
10	(2) by striking paragraph (4); and
11	(3) by redesignating paragraph (5) as para-
12	graph (4).
13	SEC. 306. ASSISTANCE TO OTHER AVIATION AUTHORITIES.
14	Section 40113(e) is amended—
15	(1) by inserting "(whether public or private)"
16	in paragraph (1) after "authorities";
17	(2) by striking "safety." in paragraph (1) and
18	inserting "safety or efficiency. The Administrator is
19	authorized to participate in, and submit offers in re-
20	sponse to, competitions to provide these services,
21	and to contract with foreign aviation authorities to
22	provide these services consistent with the provisions
23	under section 106(l)(6) of this title. The Adminis-
24	trator is also authorized, notwithstanding any other
25	provision of law or policy, to accept payments in ar-
26	rears."; and

1	(3) by striking "appropriation from which ex-
2	penses were incurred in providing such services." in
3	paragraph (3) and inserting "appropriation current
4	when the expenditures are or were paid, or the ap-
5	propriation current when the amount is received.".
6	SEC. 307. PRESIDENTIAL RANK AWARD PROGRAM.
7	Section 40122(g)(2) is amended—
8	(1) by striking "and" after the semicolon in
9	subparagraph (G);
10	(2) by striking "Board." in subparagraph (H)
11	and inserting "Board; and"; and
12	(3) by inserting at the end the following new
13	subparagraph:
14	"(I) subsections (b), (e), and (d) of section
15	4507 (relating to Meritorious Executive or Dis-
16	tinguished Executive rank awards), and sub-
17	sections (b) and (c) of section 4507a (relating
18	to Meritorious Senior Professional or Distin-
19	guished Senior Professional rank awards), ex-
20	cept that—
21	"(i) for purposes of applying such
22	provisions to the personnel management
23	system
24	"(I) the term 'agency' means the
25	Department of Transportation;

1 "(H) the term 'senior executive
2 means a Federal Aviation Administra
3 tion executive;
4 "(III) the term 'career appointee
5 means a Federal Aviation Administra
6 tion eareer executive; and
7 "(IV) the term 'senior career em
8 ployee' means a Federal Aviation Ad
9 <u>ministration</u> career senior profes
0 sional;
1 "(ii) receipt by a career appointee or
2 the rank of Meritorious Executive or Meri
3 torious Senior Professional entitles such
4 individual to a lump-sum payment of ar
5 amount equal to 20 percent of annua
6 basic pay, which shall be in addition to the
7 basic pay paid under the Federal Aviation
8 Administration Executive Compensation
9 Plan; and
0 "(iii) receipt by a career appointee or
1 the rank of Distinguished Executive or
2 Distinguished Senior Professional entitles
3 the individual to a lump-sum payment of
4 an amount equal to 35 percent of annua
5 basic pay, which shall be in addition to the

1	basic pay paid under the Federal Aviation
2	Administration Executive Compensation
3	Plan.''.
4	SEC. 308. NEXT GENERATION FACILITIES NEEDS ASSESS-
5	MENT.
6	(a) FAA CRITERIA FOR FACILITIES REALIGN-
7	MENT.—Within 9 months after the date of enactment of
8	this Act, the Administrator, after providing an opportunity
9	for public comment, shall publish final criteria to be used
10	in making the Administrator's recommendations for the
11	realignment of services and facilities to assist in the tran-
12	sition to next generation facilities and help reduce capital,
13	operating, maintenance, and administrative costs with no
14	adverse effect on safety.
15	(b) Realignment Recommendations.—Within 9
16	months after publication of the criteria, the Administrator
17	shall publish a list of the services and facilities that the
18	Administrator recommends for realignment, including a
19	justification for each recommendation and a description
20	of the costs and savings of such transition, in the Federal
21	Register and allow 45 days for the submission of public
22	comments to the Board. In addition, the Administrator
23	upon request shall hold a public hearing in any community
24	that would be affected by a recommendation in the report.

- 1 (e) STUDY BY BOARD.—The Air Traffic Control
 2 Modernization Oversight Board established by section
 3 106(p) of title 49, United States Code, shall study the Administrator's recommendations for realignment and the
 5 opportunities, risks, and benefits of realigning services and
 6 facilities of the Administration to help reduce capital, op7 crating, maintenance, and administrative costs with no ad8 verse effect on safety.
 - (d) Review and Recommendations.—
 - (1) Based on its review and analysis of the Administrator's recommendations and any public comment it may receive, the Board shall make its independent recommendations for realignment of aviation services or facilities and submit its recommendations in a report to the President, the Senate Committee on Commerce, Science, and Transportation, and the House of Representatives Committee on Transportation and Infrastructure.
 - (2) The Board shall explain and justify in its report any recommendation made by the Board that is different from the recommendations made by the Administrator pursuant to subsection (b).
 - (3) The Administrator may not consolidate any additional approach control facilities into the South-

1	ern California TRACON, or the Memphis TRACON
2	until the Board's recommendations are completed.
3	(e) REALIGNMENT DEFINED.—In this section, the
4	term "realignment"—
5	(1) means a relocation or reorganization of
6	functions, services, or personnel positions, including
7	a facility closure, consolidation, deconsolidation, col-
8	location, decombining, decoupling, split, or inter-fa-
9	eility or inter-regional reorganization that requires a
10	reassignment of employees; but
11	(2) does not include a reduction in personnel
12	resulting from workload adjustments.
13	SEC. 309. NEXT GENERATION AIR TRANSPORTATION SYS
	SEC. 309. NEXT GENERATION AIR TRANSPORTATION SYSTEM IMPLEMENTATION OFFICE.
14	
14 15	TEM IMPLEMENTATION OFFICE.
14 15 16	TEM IMPLEMENTATION OFFICE. (a) IMPROVED COOPERATION AND COORDINATION
14 15 16 17	(a) Improved Cooperation and Coordination Among Participating Agencies.—Section 709 of the
	(a) Improved Cooperation and Coordination Among Participating Agencies.—Section 709 of the Vision 100—Century of Aviation Reauthorization Act (49)
14 15 16 17	(a) Improved Cooperation and Coordination among Participating Agencies.—Section 709 of the Vision 100—Century of Aviation Reauthorization Act (49) U.S.C. 40101 note) is amended—
114 115 116 117 118	(a) Improved Cooperation and Coordination Among Participating Agencies.—Section 709 of the Vision 100—Century of Aviation Reauthorization Act (49 U.S.C. 40101 note) is amended— (1) by inserting "strategic and cross-agency"
14 15 16 17 18 19 20	(a) Improved Cooperation and Coordination Among Participating Agencies.—Section 709 of the Vision 100—Century of Aviation Reauthorization Act (49) U.S.C. 40101 note) is amended— (1) by inserting "strategic and cross-agency" after "manage" in subsection (a)(1);
14 15 16 17 18 19 20 21	(a) Improved Cooperation and Coordination Among Participating Agencies.—Section 709 of the Vision 100—Century of Aviation Reauthorization Act (49 U.S.C. 40101 note) is amended— (1) by inserting "strategic and cross-agency" after "manage" in subsection (a)(1); (2) by adding at the end of subsection (a)(1)

1	Transportation Modernization and Safety Improve-
2	ment Act.";
3	(3) by inserting "(A)" after "(3)" in subsection
4	(a)(3);
5	(4) by inserting after subsection (a)(3) the fol-
6	lowing:
7	"(B) The Administrator, the Secretary of
8	Defense, the Administrator of the National Aer-
9	onautics and Space Administration, the Sec-
10	retary of Commerce, the Secretary of Homeland
11	Security, and the head of any other Department
12	or Federal agency from which the Secretary of
13	Transportation requests assistance under sub-
14	paragraph (A) shall designate an implementa-
15	tion office to be responsible for—
16	"(i) carrying out the Department or
17	agency's Next Generation Air Transpor-
18	tation System implementation activities
19	with the Office;
20	"(ii) liaison and coordination with
21	other Departments and agencies involved
22	in Next Generation Air Transportation
23	System activities; and
24	"(iii) managing all Next Generation
25	Air Transportation System programs for

1	the Department or agency, including nec-
2	essary budgetary and staff resources, in-
3	eluding, for the Federal Aviation Adminis-
4	tration, those projects described in section
5	44501(b)(5) of title 49, United States
6	Code).
7	"(C) The head of any such Department or
8	agency shall ensure that—
9	"(i) the Department's or agency's
10	Next Generation Air Transportation Sys-
11	tem responsibilities are clearly commu-
12	nicated to the designated office; and
13	"(ii) the performance of supervisory
14	personnel in that office in carrying out the
15	Department's or agency's Next Generation
16	Air Transportation System responsibilities
17	is reflected in their annual performance
18	evaluations and compensation decisions.
19	"(D)(i) Within 6 months after the date of
20	enactment of the FAA Air Transportation Mod-
21	ernization and Safety Improvement Act, the
22	head of each such Department or agency shall
23	execute a memorandum of understanding with
24	the Office and with the other Departments and

1	agencies participating in the Next Generation
2	Air Transportation System project that—
3	"(I) describes the respective respon-
4	sibilities of each such Department and
5	agency, including budgetary commitments;
6	and
7	"(II) the budgetary and staff re-
8	sources committed to the project.
9	"(ii) The memorandum shall be revised as
10	necessary to reflect any changes in such respon-
11	sibilities or commitments and be reflected in
12	each Department or agency's budget request.";
13	(5) by striking "beyond those currently included
14	in the Federal Aviation Administration's Operational
15	Evolution Plan" in subsection (b);
16	(6) by striking "research and development road-
17	map" in subsection (b)(3) and inserting "implemen-
18	tation plan";
19	(7) by striking "and" after the semicolon in
20	subsection $(b)(3)(B)$;
21	(8) by inserting after subsection (b)(3)(C) the
22	following:
23	"(D) a schedule of rulemakings required to
24	issue regulations and guidelines for implementa-
25	tion of the Next Generation Air Transportation

1	System within a timeframe consistent with the
2	integrated plan; and";
3	(9) by inserting "and key technologies" after
4	"concepts" in subsection (b)(4);
5	(10) by striking "users" in subsection (b)(4)
6	and inserting "users, an implementation plan,";
7	(11) by adding at the end of subsection (b) the
8	following:
9	"Within 6 months after the date of enactment of the FAA
10	Air Transportation Modernization and Safety Improve-
11	ment Act, the Administrator shall develop the implementa-
12	tion plan described in paragraph (3) of this subsection and
13	shall update it annually thereafter."; and
14	(12) by striking "2010." in subsection (e) and
15	inserting "2011.".
16	(b) SENIOR POLICY COMMITTEE MEETINGS.—Sec-
17	tion 710(a) of such Act (49 U.S.C. 40101 note) is amend-
18	ed by striking "Secretary." and inserting "Secretary and
19	shall meet at least once each quarter.".
20	SEC. 310. DEFINITION OF AIR NAVIGATION FACILITY.
21	Section 40102(a)(4) is amended—
22	(1) by striking subparagraph (B) and inserting
23	the following:
24	"(B) runway lighting and airport surface
25	visual and other navigation aids:":

1	(2) by striking "weather information, signaling
2	radio-directional finding, or radio or other electro-
3	magnetic communication; and" in subparagraph (C)
4	and inserting "aeronautical and meteorological infor-
5	mation to air traffic control facilities or aircraft
6	supplying communication, navigation or surveillance
7	equipment for air-to-ground or air-to-air applica-
8	tions;";
9	(3) by striking "another structure" in subpara-
10	graph (D) and inserting "any structure or equip-
11	ment";
12	(4) by striking "aircraft." in subparagraph (D)
13	and inserting "aircraft; and"; and
14	(5) by adding at the end the following:
15	"(E) buildings, equipment and systems
16	dedicated to the National Airspace System.".
17	SEC. 311. IMPROVED MANAGEMENT OF PROPERTY INVEN
18	TORY.
19	Section 40110(a)(2) is amended by striking "com-
20	pensation; and" and inserting "compensation, and the
21	amount received may be credited to the appropriation cur-
22	rent when the amount is received; and".
23	SEC. 312. EDUCATIONAL REQUIREMENTS.
24	The Administrator shall make payments to the De-
25	partment of Defense for the education of dependent chil-

- 1 dren of those Administration employees in Puerto Rico
- 2 and Guam as they are subject to transfer by policy and
- 3 practice and meet the eligibility requirements of section
- 4 2164(e) of title 10, United States Code.

5 SEC. 313. FAA PERSONNEL MANAGEMENT SYSTEM.

6 Section 40122(a)(2) is amended to read as follows:

"(2) DISPUTE RESOLUTION.—

"(A) MEDIATION.—If the Administrator does not reach an agreement under paragraph (1) or subsection (g)(2)(C) with the exclusive bargaining representatives, the services of the Federal Mediation and Conciliation Service shall be used to attempt to reach such agreement in accordance with part 1425 of title 29, Code of Federal Regulations. The Administrator and bargaining representatives may by mutual agreement adopt procedures for the resolution of disputes or impasses arising in the negotiation of a collective-bargaining agreement.

"(B) BINDING ARBITRATION.—If the services of the Federal Mediation and Conciliation Service under subparagraph (A) do not lead to an agreement, the Administrator and the bargaining representatives shall submit their issues

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in controversy to the Federal Service Impasses Panel in accordance with section 7119 of title 5. The Panel shall assist the parties in resolving the impasse by asserting jurisdiction and ordering binding arbitration by a private arbitration board consisting of 3 members in accordance with section 2471.6(a)(2)(ii) of title 5, Code of Federal Regulations. The executive director of the Panel shall request a list of not less than 15 names of arbitrators with Federal sector experience from the director of the Federal Mediation and Conciliation Service to be provided to the Administrator and the bargaining representatives. Within 10 days after receiving the list, the parties shall each select 1 person. The 2 arbitrators shall then select a third person from the list within 7 days. If the 2 arbitrators are unable to agree on the third person, the parties shall select the third person by alternately striking names from the list until only 1 name remains. If the parties do not agree on the framing of the issues to be submitted, the arbitration board shall frame the issues. The arbitration board shall give the parties a full and fair hearing, including an opportunity to present evidence in support of their claims, and an opportunity to present their case in person, by counsel, or by other representative as they may elect. Decisions of the arbitration board shall be conclusive and binding upon the parties. The arbitration board shall render its decision within 90 days after its appointment. The Administrator and the bargaining representative shall share costs of the arbitration equally. The arbitration board shall take into consideration the effect of its arbitration decisions on the Federal Aviation Administration's ability to attract and retain a qualified workforce and the Federal Aviation Administration's budget.

"(C) EFFECT.—Upon reaching a voluntary agreement or at the conclusion of the binding arbitration under subparagraph (B) above, the final agreement, except for those matters decided by the arbitration board, shall be subject to ratification by the exclusive representative, if so requested by the exclusive representative, and approval by the head of the agency in accordance with subsection (g)(2)(C).

1	"(D) Enforcement.—Enforcement of the
2	provisions of this paragraph shall be in the
3	United States District Court for the District of
4	Columbia.".
5	SEC. 314. ACCELERATION OF NEXTGEN TECHNOLOGIES.
6	(a) OEP AIRPORT PROCEDURES.—
7	(1) In General.—Within 6 months after the
8	date of enactment of this Act, the Administrator
9	shall publish a report, after consultation with rep-
10	resentatives of appropriate Administration employee
11	groups, airport operators, air carriers, and aircraft
12	manufacturers that includes the following:
13	(A) RNP/RNAV OPERATIONS.—The re-
14	quired navigation performance and area naviga-
15	tion operations, including the procedures to be
16	developed, certified, and published and the air
17	traffic control operational changes, to maximize
18	the efficiency and capacity of NextGen commer-
19	cial operations at the 35 Operational Evolution
20	Partnership airports identified by the Adminis-
21	tration.
22	(B) COORDINATION AND IMPLEMENTATION
23	ACTIVITIES.—A description of the activities and
24	operational changes and approvals required to

1	coordinate and utilize those procedures at those
2	airports.
3	(C) Implementation plan.—A plan for
4	implementing those procedures that estab-
5	lishes
6	(i) clearly defined budget, schedule,
7	project organization, and leadership re-
8	quirements;
9	(ii) specific implementation and tran-
10	sition steps; and
11	(iii) baseline and performance metrics
12	for measuring the Administration's
13	progress in implementing the plan, includ-
14	ing the percentage utilization of required
15	navigation performance in the National
16	Airspace System.
17	(D) Cost/Benefit analysis for third-
18	PARTY USAGE.—An assessment of the costs and
19	benefits of using third parties to assist in the
20	development of the procedures.
21	(E) Additional procedures.—A process
22	for the identification, certification, and publica-
23	tion of additional required navigation perform-
24	ance and area navigation procedures that may
25	be required at such airports in the future.

1	(2) Implementation schedule.—The Ad-
2	ministrator shall certify, publish, and implement—
3	(A) 30 percent of the required procedures
4	within 18 months after the date of enactment
5	of this Act;
6	(B) 60 percent of the procedures within 36
7	months after the date of enactment of this Act;
8	and
9	(C) 100 percent of the procedures before
10	January 1, 2014.
11	(b) Expansion of Plan to Other Airports.—
12	(1) In General.—No later than January 1,
13	2014, the Administrator shall publish a report, after
14	consultation with representatives of appropriate Ad-
15	ministration employee groups, airport operators, and
16	air carriers, that includes a plan for applying the
17	procedures, requirements, criteria, and metrics de-
18	scribed in subsection (a)(1) to other airports across
19	the Nation.
20	(2) Implementation schedule.—The Ad-
21	ministrator shall certify, publish, and implement—
22	(A) 25 percent of the required procedures
23	at such other airports before January 1, 2015;
24	(B) 50 percent of the procedures at such
25	other airports before January 1, 2016;

1	(C) 75 percent of the procedures at such
2	other airports before January 1, 2017; and
3	(D) 100 percent of the procedures before
4	January 1, 2018.
5	(e) Establishment of Priorities.—The Adminis-
6	trator shall extend the charter of the Performance Based
7	Navigation Aviation Rulemaking Committee as necessary
8	to authorize and request it to establish priorities for the
9	development, certification, publication, and implementa-
10	tion of the navigation performance and area navigation
11	procedures based on their potential safety and congestion
12	benefits.
13	(d) Coordinated and Expedited Review.—Navi-
14	gation performance and area navigation procedures devel-
15	oped, certified, published, and implemented under this sec-
16	tion shall be presumed to be covered by a categorical ex-
17	elusion (as defined in section 1508.4 of title 40, Code of
18	Federal Regulations) under chapter 3 of FAA Order
19	1050.1E unless the Administrator determines that ex-
20	traordinary circumstances exist with respect to the proce-
21	dure.
22	(e) Deployment Plan for Nationwide Data
23	COMMUNICATIONS SYSTEM.—Within 1 year after the date
24	of enactment of this Act, the Administrator shall submit
25	a plan for implementation of a nationwide communications

1	system to the Senate Committee on Commerce, Science,
2	and Transportation and the House of Representatives
3	Committee on Transportation and Infrastructure. The
4	plan shall include—
5	(1) clearly defined budget, schedule, project or-
6	ganization, and leadership requirements;
7	(2) specific implementation and transition
8	steps; and
9	(3) baseline and performance metrics for meas-
10	uring the Administration's progress in implementing
11	the plan.
12	(f) Improved Performance Standards.—Within
13	90 days after the date of enactment of this Act, the Ad-
14	ministrator shall submit a report to the Senate committee
15	on commerce, Science, and Transportation and the House
16	of Representatives Committee on Transportation and In-
17	frastructure that—
18	(1) evaluates whether utilization of ADS-B,
19	RNP, and other technologies as part of the NextGen
20	Air Transportation System implementation plan will
21	display the position of aircraft more accurately and
22	frequently so as to enable a more efficient use of ex-
23	isting airspace and result in reduced consumption of
24	aviation fuel and aircraft engine emissions;

1	(2) evaluates the feasibility of reducing aircraft
2	separation standards in a safe manner as a result of
3	implementation of such technologies; and
4	(3) if the Administrator determines that such
5	standards can be reduced safely, includes a timetable
6	for implementation of such reduced standards.
7	SEC. 315. ADS-B DEVELOPMENT AND IMPLEMENTATION.
8	(a) In General.—
9	(1) REPORT REQUIRED.—Within 90 days after
10	the date of enactment of this Act, the Administrator
11	shall submit a report to the Senate Committee on
12	Commerce, Science, and Transportation and the
13	House of Representatives Committee on Transpor-
14	tation and Infrastructure detailing the Administra-
15	tion's program and schedule for integrating ADS-B
16	technology into the National Airspace System. The
17	report shall include—
18	(A) a clearly defined budget, schedule,
19	project organization, leadership, and the spe-
20	eifie implementation or transition steps required
21	to achieve these ADS-B ground station instal-
22	lation goals;
23	(B) a transition plan for ADS-B that in-
24	eludes date-specific milestones for the imple-

1	mentation of new capabilities into the National
2	Airspace System;
3	(C) identification of any potential oper-
4	ational or workforce changes resulting from de-
5	ployment of ADS-B;
6	(D) detailed plans and schedules for imple-
7	mentation of advanced operational procedures
8	and ADS-B air-to-air applications; and
9	(E) baseline and performance metrics in
10	order to measure the agency's progress.
11	(2) Identification and measurement of
12	BENEFITS.—In the report required by paragraph
13	(1), the Administrator shall identify actual benefits
14	that will accrue to National Airspace System users
15	from deployment of ADS-B and provide and expla-
16	nation of the metrics used to quantify those benefits.
17	(b) Rulemakings.—
18	(1) ADS-B out.—Not later than 45 days after
19	the date of enactment of this Act the Administrator
20	shall—
21	(A) complete the initial rulemaking pro-
22	ceeding (Docket No. FAA-2007-29305; Notice
23	No. 07–15; 72 FR 56947) to issue guidelines
24	and regulations for ADS-B Out technology
25	that—

1	(i) identify the ADS-B Out tech-
2	nology that will be required under
3	NextGen;
4	(ii) subject to paragraph (3), require
5	all aircraft to be equipped with such tech-
6	nology by 2015; and
7	(iii) identify—
8	(I) the type of such avionics re-
9	quired of aircraft for all classes of air-
10	space;
11	(II) the expected costs associated
12	with the avionics; and
13	(III) the expected uses and bene-
14	fits of the avionies; and
15	(B) initiate a rulemaking proceeding to
16	issue any additional guidelines and regulations
17	for ADS-B Out technology not addressed in the
18	initial rulemaking.
19	(2) ADS-B IN.—Not later than 45 days after
20	the date of enactment of this Act the Administrator
21	shall initiate a rulemaking proceeding to issue guide-
22	lines and regulations for ADS-B In technology
23	that
24	(A) identify the ADS-B In technology that
25	will be required under NextGen;

1	(B) subject to paragraph (3), require all
2	aircraft to be equipped with such technology by
3	2018; and
4	(C) identify—
5	(i) the type of such avionics required
6	of aircraft for all classes of airspace;
7	(ii) the expected costs associated with
8	the avionies; and
9	(iii) the expected uses and benefits of
10	the avionies.
11	(3) Readiness Verification.—Before the
12	date on which all aircraft are required to be
13	equipped with ADS-B technology pursuant to
14	rulemakings under paragraphs (1) and (2), the Air
15	Traffic Control Modernization Oversight Board shall
16	verify that—
17	(A) the necessary ground infrastructure is
18	installed and functioning properly;
19	(B) certification standards have been ap-
20	proved; and
21	(C) appropriate operational platforms
22	interface safely and efficiently.
23	(c) USES.—Within 18 months after the date of enact-
24	ment of this Act, the Administrator shall develop, in con-
25	sultation with appropriate employee groups, a plan for the

1	use of ADS-B technology for surveillance and active air
2	traffic control by 2015. The plans shall—
3	(1) include provisions to test the use of ADS-
4	B prior to the 2015 deadline for surveillance and ac-
5	tive air traffic control in specific regions of the coun-
6	try with the most congested airspace;
7	(2) identify the equipment required at air traf-
8	fie control facilities and the training required for air
9	traffic controllers;
10	(3) develop procedures, in consultation with ap-
11	propriate employee groups, to conduct air traffic
12	management in mixed equipage environments; and
13	(4) establish a policy in these test regions, with
14	consultation from appropriate employee groups, to
15	provide incentives for equipage with ADS-B tech-
16	nology by giving priority to aircraft equipped with
17	such technology before the 2015 and 2018 equipage
18	deadlines.
19	SEC. 316. EQUIPAGE INCENTIVES.
20	(a) In General.—The Administrator shall issue a
21	report that—
22	(1) identifies incentive options to encourage the
23	equipage of aircraft with NextGen technologies, in-
24	cluding a policy that gives priority to aircraft
25	equipped with ADS-B technology;

1	(2) identifies the costs and benefits of each op-
2	tion; and
3	(3) includes input from industry stakeholders,
4	including passenger and cargo air carriers, acrospace
5	manufacturers, and general aviation aircraft opera-
6	tors.
7	(b) DEADLINE.—The Administrator shall issue the
8	report before the earlier of—
9	(1) the date that is 6 months after the date of
10	enactment of this Act; or
11	(2) the date on which aircraft are required to
12	be equipped with ADS-B technology pursuant to
13	rulemakings under section 315(b) of this Act.
14	SEC. 317. PERFORMANCE METRICS.
15	(a) In General.—No later than June 1, 2010, the
16	Administrator shall establish and track National Airspace
17	System performance metrics, including, at a minimum—
18	(1) the allowable operations per hour on run-
19	ways;
20	(2) average gate-to-gate times;
21	(3) fuel burned between key city pairs;
22	(4) operations using the advanced procedures
23	implemented under section 314 of this Act;
24	(5) average distance flown between key city
25	nairs.

1	(6) time between pushing back from the gate
2	and taking off;
3	(7) uninterrupted elimb or descent;
4	(8) average gate arrival delay for all arrivals;
5	(9) flown versus filed flight times for key city
6	pairs; and
7	(10) metrics to demonstrate reduced fuel burn
8	and reduced emissions.
9	(b) Optimal Baselines.—The Administrator, in
10	consultation with aviation industry stakeholders, shall
11	identify optimal baselines for each of these metrics and
12	appropriate methods to measure deviations from these
13	baselines.
14	(e) Publication.—The Administration shall make
15	the data obtained under subsection (a) available to the
16	public in a searchable, sortable, downloadable format
17	through its website and other appropriate media.
18	(d) Reports.—
19	(1) INITIAL REPORT.—Not later than 90 days
20	after the date of enactment of this Act, the Adminis-
21	trator shall submit to the Senate Committee on
22	Commerce, Science, and Transportation and the
23	House of Representatives Committee on Transpor-
24	tation and Infrastructure that contains_

1	(A) a description of the metrics that will
2	be used to measure the Administration's
3	progress in implementing NextGen Air Trans-
4	portation System capabilities and operational
5	results; and
6	(B) information about how any additional
7	metrics were developed.
8	(2) Annual Progress Report.—The Admin-
9	istrator shall submit an annual progress report to
10	those committees on the Administration's progress
11	in implementing NextGen Air Transportation Sys-
12	tem.
13	SEC. 318. CERTIFICATION STANDARDS AND RESOURCES.
13 14	SEC. 318. CERTIFICATION STANDARDS AND RESOURCES. (a) IN GENERAL.—Within 6 months after the date
14	
14 15	(a) In General. Within 6 months after the date
14 15 16	(a) In General.—Within 6 months after the date of enactment of this Act, the Administrator shall develop
14 15 16	(a) IN GENERAL.—Within 6 months after the date of enactment of this Act, the Administrator shall develop a plan to accelerate and streamline the process for certifi-
14 15 16 17	(a) In General.—Within 6 months after the date of enactment of this Act, the Administrator shall develop a plan to accelerate and streamline the process for certification of NextGen technologies, including—
14 15 16 17	(a) IN GENERAL.—Within 6 months after the date of enactment of this Act, the Administrator shall develop a plan to accelerate and streamline the process for certification of NextGen technologies, including— (1) updated project plans and timelines to meet
14 15 16 17 18	(a) IN GENERAL.—Within 6 months after the date of enactment of this Act, the Administrator shall develop a plan to accelerate and streamline the process for certification of NextGen technologies, including— (1) updated project plans and timelines to meet the deadlines established by this title;
14 15 16 17 18 19 20	(a) IN GENERAL.—Within 6 months after the date of enactment of this Act, the Administrator shall develop a plan to accelerate and streamline the process for certification of NextGen technologies, including— (1) updated project plans and timelines to meet the deadlines established by this title; (2) identification of the specific activities need-
14 15 16 17 18 19 20	(a) In General.—Within 6 months after the date of enactment of this Act, the Administrator shall develop a plan to accelerate and streamline the process for certification of NextGen technologies, including— (1) updated project plans and timelines to meet the deadlines established by this title; (2) identification of the specific activities needed to certify core NextGen technologies, including

- standards, air traffic control procedures, and air
 traffic controller training;
- 3 (3) staffing requirements for the Air Certifi4 cation Service and the Flight Standards Service, and
 5 measures addressing concerns expressed by the De6 partment of Transportation Inspector General and
 7 the Comptroller General regarding staffing needs for
 8 modernization;
 - (4) an assessment of the extent to which the Administration will use third parties in the certification process, and the cost and benefits of this approach; and
- 13 (5) performance metrics to measure the Admin-14 istration's progress.
- 15 (b) CERTIFICATION INTEGRITY.—The Administrator
 16 shall make no distinction between public or privately
 17 owned equipment, systems, or services used in the Na18 tional Airspace System when determining certification re19 quirements.
- 20 sec. 319. unmanned aerial systems.
- 21 (a) IN GENERAL.—Within 1 year after the date of 22 enactment of this Act, the Administrator shall develop a 23 plan to accelerate the integration of unmanned aerial sys-
- 24 tems into the National Airspace System that—

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1	(1) creates a pilot project to integrate such ve-
2	hicles into the National Airspace System at 2 test
3	sites in the National Airspace System by 2012;
4	(2) creates a safe, non-exclusionary airspace
5	designation for cooperative manned and unmanned
6	flight operations in the National Airspace System;
7	(3) establishes a process to develop certification,
8	flight standards, and air traffic requirements for
9	such vehicles at the test sites;
10	(4) dedicates funding for unmanned aerial sys-
11	tems research and development to certification,
12	flight standards, and air traffic requirements;
13	(5) encourages leveraging and coordination of
14	such research and development activities with the
15	National Aeronauties and Space Administration and
16	the Department of Defense;
17	(6) addresses both military and civilian un-
18	manned aerial system operations;
19	(7) ensures the unmanned aircraft systems inte-
20	gration plan is incorporated in the Administration's
21	NextGen Air Transportation System implementation
22	plan; and
23	(8) provides for verification of the safety of the
24	vehicles and navigation procedures before their inte-
25	gration into the National Airspace System.

1	SEC. 320. SURFACE SYSTEMS PROGRAM OFFICE.
2	(a) In General.—The Air Traffic Organization
3	shall—
4	(1) evaluate the Airport Surface Detection
5	Equipment-Model X program for its potential con-
6	tribution to implementation of the NextGen initia-
7	tive;
8	(2) evaluate airport surveillance technologies
9	and associated collaborative surface management
10	software for potential contributions to implementa-
11	tion of NextGen surface management;
12	(3) accelerate implementation of the program;
13	and
14	(4) earry out such additional duties as the Ad-
15	ministrator may require.
16	(b) Expedited Certification and Utiliza-
17	TION.—The Administrator shall—
18	(1) consider options for expediting the certifi-
19	eation of Ground Based Augmentation System tech-
20	nology; and
21	(2) develop a plan to utilize such a system at
22	the 35 Operational Evolution Partnership airports
23	by September 30, 2012.
24	SEC. 321. STAKEHOLDER COORDINATION.
25	(a) In General.—The Administrator shall establish
26	a process for including qualified employees selected by

1	each exclusive collective bargaining representative of em-
2	ployees of the Administration who are likely to be affected
3	by the planning, development, and deployment of air traf-
4	fie control modernization projects (including the Next
5	Generation Air Transportation System) in, and collabo-
6	rating with, such employees in the planning, development,
7	and deployment of those projects.
8	(b) Participation.—
9	(1) Bargaining obligations and rights.—
10	Participation in the process described in subsection
11	(a) shall not be construed as a waiver of any bar-
12	gaining obligations or rights under section
13	40122(a)(1) or 40122(g)(2)(C) of title 49, United
14	States Code.
15	(2) Capacity and compensation.—Exclusive
16	collective bargaining representatives and selected
17	employees participating in the process described in
18	subsection (a) shall—
19	(A) serve in a collaborative and advisory
20	capacity; and
21	(B) receive appropriate travel and per
22	diem expenses in accordance with the travel
23	policies of the Administration in addition to any
24	regular compensation and benefits.

1	(e) Report.—No later than 180 days after the date
2	of enactment of this Act, the Administrator shall submit
3	a report on the implementation of this section to the Sen-
4	ate Committee on Commerce, Science, and Transportation
5	and the House of Representatives Committee on Trans-
6	portation and Infrastructure.
7	SEC. 322. FAA TASK FORCE ON AIR TRAFFIC CONTROL FA-
8	CILITY CONDITIONS.
9	(a) Establishment.—The Administrator shall es-
10	tablish a special task force to be known as the "FAA Task
11	Force on Air Traffic Control Facility Conditions".
12	(b) Membership.—
13	(1) Composition.—The Task Force shall be
14	composed of 11 members of whom—
15	(A) 7 members shall be appointed by the
16	Administrator; and
17	(B) 4 members shall be appointed by labor
18	unions representing employees who work at
19	field facilities of the Administration.
20	(2) QUALIFICATIONS. Of the members ap-
21	pointed by the Administrator under paragraph
22	$(1)(\Lambda)$
23	(A) 4 members shall be specialists on toxic
24	mold abatement, "sick building syndrome," and
25	other hazardous building conditions that can

1	lead to employee health concerns and shall be
2	appointed by the Administrator in consultation
3	with the Director of the National Institute for
4	Occupational Safety and Health; and
5	(B) 2 members shall be specialists on the
6	rehabilitation of aging buildings.
7	(3) Terms.—Members shall be appointed for
8	the life of the Task Force.
9	(4) VACANCIES.—A vacancy in the Task Force
10	shall be filled in the manner in which the original
11	appointment was made.
12	(5) Travel expenses.—Members shall serve
13	without pay but shall receive travel expenses, includ-
14	ing per diem in lieu of subsistence, in accordance
15	with subchapter I of chapter 57 of title 5, United
16	States Code.
17	(e) Chairperson.—The Administrator shall des-
18	ignate, from among the individuals appointed under sub-
19	section (b)(1), an individual to serve as chairperson of the
20	Task Force.
21	(d) Task Force Personnel Matters.—
22	(1) Staff.—The Task Force may appoint and
23	fix the pay of such personnel as it considers appro-
24	priate.

- 1 (2) STAFF OF FEDERAL AGENCIES.—Upon re2 quest of the Chairperson of the Task Force, the
 3 head of any department or agency of the United
 4 States may detail, on a reimbursable basis, any of
 5 the personnel of that department or agency to the
 6 Task Force to assist it in earrying out its duties
 7 under this section.
- 9 quest of the Task Force or a panel of the Task
 10 Force, the Administrator shall provide the Task
 11 Force or panel with professional and administrative
 12 staff and other support, on a reimbursable basis, to
 13 the Task Force to assist it in carrying out its duties
 14 under this section.

(e) OBTAINING OFFICIAL DATA.—The Task Force

- 16 may secure directly from any department or agency of the
 17 United States information (other than information re18 quired by any statute of the United States to be kept con19 fidential by such department or agency) necessary for the
 20 Task Force to carry out its duties under this section.
 21 Upon request of the chairperson of the Task Force, the
 22 head of that department or agency shall furnish such in-
- 24 (f) Duties.—

formation to the Task Force.

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1	(1) STUDY.—The Task Force shall undertake a
2	study of—
3	(A) the conditions of all air traffic control
4	facilities across the Nation, including towers,
5	centers, and terminal radar air control;
6	(B) reports from employees of the Admin-
7	istration relating to respiratory ailments and
8	other health conditions resulting from exposure
9	to mold, asbestos, poor air quality, radiation
10	and facility-related hazards in facilities of the
11	Administration;
12	(C) conditions of such facilities that could
13	interfere with such employees' ability to effec-
14	tively and safely perform their duties;
15	(D) the ability of managers and super-
16	visors of such employees to promptly document
17	and seek remediation for unsafe facility condi-
18	tions;
19	(E) whether employees of the Administra-
20	tion who report facility-related illnesses are
21	treated fairly;
22	(F) utilization of scientifically approved re-
23	mediation techniques in a timely fashion once
24	hazardous conditions are identified in a facility
25	of the Administration, and

1	(G) resources allocated to facility mainte-
2	nance and renovation by the Administration.
3	(2) Facility condition indices.—The Task
4	Force shall review the facility condition indices of
5	the Administration for inclusion in the recommenda-
6	tions under subsection (g).
7	(g) RECOMMENDATIONS.—Based on the results of
8	the study and review of the facility condition indices under
9	subsection (f), the Task Force shall make recommenda-
10	tions as it considers necessary to—
11	(1) prioritize those facilities needing the most
12	immediate attention in order of the greatest risk to
13	employee health and safety;
14	(2) ensure that the Administration is using sci-
15	entifically approved remediation techniques in all fa-
16	cilities; and
17	(3) assist the Administration in making pro-
18	grammatic changes so that aging air traffic control
19	facilities do not deteriorate to unsafe levels.
20	(h) REPORT.—Not later than 6 months after the date
21	on which initial appointments of members to the Task
22	Force are completed, the Task Force shall submit a report
23	to the Administrator, the Senate Committee on Com-
24	merce, Science, and Transportation, and the House of
25	Representatives Committee on Transportation and Infra-

- 1 structure on the activities of the Task Force, including
- 2 the recommendations of the Task Force under subsection
- $3 \frac{(g)}{}$
- 4 (i) IMPLEMENTATION.—Within 30 days after receipt
- 5 of the Task Force report under subsection (h), the Admin-
- 6 istrator shall submit to the House of Representatives
- 7 Committee on Transportation and Infrastructure and the
- 8 Senate Committee on Commerce, Science, and Transpor-
- 9 tation a report that includes a plan and timeline to imple-
- 10 ment the recommendations of the Task Force and to align
- 11 future budgets and priorities of the Administration ac-
- 12 cordingly.
- 13 (j) TERMINATION.—The Task Force shall terminate
- 14 on the last day of the 30-day period beginning on the date
- 15 on which the report under subsection (h) is submitted.
- 16 (k) Applicability of the Federal Advisory
- 17 Committee Act.—The Federal Advisory Committee Act
- 18 (5 U.S.C. App.) shall not apply to the Task Force.
- 19 SEC. 323. STATE ADS-B EQUIPAGE BANK PILOT PROGRAM.
- 20 (a) IN GENERAL.—
- 21 (1) Cooperative agreements.—Subject to
- 22 the provisions of this section, the Secretary of
- 23 Transportation may enter into cooperative agree-
- 24 ments with not to exceed 5 States for the establish-
- 25 ment of State ADS-B equipage banks for making

loans and providing other assistance to public enti-

2 ties for projects eligible for assistance under this

3 section.

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(b) Funding.—

- (1) SEPARATE ACCOUNT.—An ADS—B equipage bank established under this section shall maintain a separate aviation trust fund account for Federal funds contributed to the bank under paragraph (2). No Federal funds contributed or credited to an account of an ADS—B equipage bank established under this section may be commingled with Federal funds contributed or credited to any other account of such bank.
- 14 (2) AUTHORIZATION.—There are authorized to
 15 be appropriated to the Secretary \$25,000,000 for
 16 each of fiscal years 2010 through 2014.
- 17 (c) Forms of Assistance From ADS-B Equipage
 18 Banks.—An ADS-B equipage bank established under
 19 this section may make loans or provide other assistance
- 20 to a public entity in an amount equal to all or part of
- 21 the cost of earrying out a project eligible for assistance
- 22 under this section. The amount of any loan or other assist-
- 23 ance provided for such project may be subordinated to any
- 24 other debt financing for the project.

1	(d) QUALIFYING PROJECTS.—Federal funds in the									
2	ADS-B equipage account of an ADS-B equipage bank es-									
3	tablished under this section may be used only to provide									
4	assistance with respect to aircraft ADS-B and related avi-									
5	onics equipage.									
6	(e) REQUIREMENTS.—In order to establish an ADS									
7	B equipage bank under this section, each State estab-									
8	lishing such a bank shall—									
9	(1) contribute, at a minimum, in each account									
10	of the bank from non-Federal sources an amount									
11	equal to 50 percent of the amount of each capitaliza-									
12	tion grant made to the State and contributed to the									
13	bank;									
14	(2) ensure that the bank maintains on a con-									
15	tinuing basis an investment grade rating on its debt									
16	issuances or has a sufficient level of bond or debt fi-									
17	nancing instrument insurance to maintain the viabil-									
18	ity of the bank;									
19	(3) ensure that investment income generated by									
20	funds contributed to an account of the bank will									
21	be									
22	(A) credited to the account;									
23	(B) available for use in providing loans									
24	and other assistance to projects eligible for as-									
25	cictance from the account, and									

1	(C) invested in United States Treasury se
2	curities, bank deposits, or such other financing
3	instruments as the Secretary may approve to
4	earn interest to enhance the leveraging of
5	projects assisted by the bank;
6	(4) ensure that any loan from the bank wil
7	bear interest at or below market interest rates, as
8	determined by the State, to make the project that is
9	the subject of the loan feasible;
10	(5) ensure that the term for repaying any loan
11	will not exceed 10 years after the date of the first
12	payment on the loan; and
13	(6) require the bank to make an annual repor
14	to the Secretary on its status no later than Sep
15	tember 30 of each year for which funds are made
16	available under this section, and to make such other
17	reports as the Secretary may require by guidelines
18	SEC. 324. DEFINITIONS.
19	In this title:
20	(1) Administration.—The term "Administra
21	tion" means the Federal Aviation Administration.
22	(2) Administrator.—The term "Adminis
23	trator" means the Administrator of the Federa
24	Aviation Administration

1	(3) NextGen.—The term "NextGen" means
2	the Next Generation Air Transportation System.
3	(4) Secretary.—The term "Secretary" means
4	the Secretary of Transportation.
5	TITLE IV—AIRLINE SERVICE
6	AND SMALL COMMUNITY AIR
7	SERVICE IMPROVEMENTS
8	SUBTITLE A—CONSUMER PROTECTION
9	SEC. 401. AIRLINE CUSTOMER SERVICE COMMITMENT.
10	(a) In General.—Chapter 417 is amended by add-
11	ing at the end the following:
12	"SUBCHAPTER IV—AIRLINE CUSTOMER
13	SERVICE
14	"§ 41781. Air carrier and airport contingency plans
15	for long on-board tarmac delays
16	"(a) DEFINITION OF TARMAC DELAY.—The term
17	'tarmac delay' means the holding of an aircraft on the
18	ground before taking off or after landing with no oppor-
19	tunity for its passengers to deplane.
20	"(b) Submission of Air Carrier and Airport
21	PLANS.—Not later than 60 days after the date of the en-
22	actment of the FAA Air Transportation Modernization
<i></i>	actificity of the PAN Air Transportation Modernization
	and Safety Improvement Act, each air carrier and airport

1	under this section, a proposed contingency plan to the Sec-								
2	retary of Transportation for review and approval.								
3	"(c) Minimum Standards.—The Secretary of								
4	Transportation shall establish minimum standards for ele-								
5	ments in contingency plans required to be submitted under								
6	this section to ensure that such plans effectively address								
7	long on-board tarmac delays and provide for the health								
8	and safety of passengers and crew.								
9	"(d) AIR CARRIER PLANS.—The plan shall require								
10	each air carrier to implement at a minimum the following:								
11	"(1) Provision of Essential Services.								
12	Each air carrier shall provide for the essential needs								
13	of passengers on board an aircraft at an airport in								
14	any case in which the departure of a flight is de-								
15	layed or disembarkation of passengers on an arriving								
16	flight that has landed is substantially delayed, in-								
17	cluding								
18	"(A) adequate food and potable water;								
19	"(B) adequate restroom facilities;								
20	"(C) cabin ventilation and comfortable								
21	cabin temperatures; and								
22	"(D) access to necessary medical treat-								
23	ment.								
24	"(2) RIGHT TO DEPLANE.—								

"(A) IN GENERAL.—Each air carrier shall submit a proposed contingency plan to the Secretary of Transportation that identifies a clear time frame under which passengers would be permitted to deplane a delayed aircraft. After the Secretary has reviewed and approved the proposed plan, the air carrier shall make the plan available to the public.

"(B) Delays.—

"(i) IN GENERAL.—As part of the plan, except as provided under clause (iii), an air earrier shall provide passengers with the option of deplaning and returning to the terminal at which such deplaning could be safely completed, or deplaning at the terminal if—

"(I) 3 hours have elapsed after passengers have boarded the aircraft, the aircraft doors are closed, and the aircraft has not departed; or

"(II) 3 hours have elapsed after the aircraft has landed and the passengers on the aircraft have been unable to deplane.

1	"(ii) Frequency.—The option de-
2	seribed in clause (i) shall be offered to pas-
3	sengers at a minimum not less often than
4	once during each successive 3-hour period
5	that the plane remains on the ground.
6	"(iii) Exceptions.—This subpara-
7	graph shall not apply if—
8	"(I) the pilot of such aircraft
9	reasonably determines that the air-
10	eraft will depart or be unloaded at the
11	terminal not later than 30 minutes
12	after the 3 hour delay; or
13	"(H) the pilot of such aircraft
14	reasonably determines that permitting
15	a passenger to deplane would jeop-
16	ardize passenger safety or security.
17	"(C) APPLICATION TO DIVERTED
18	FLIGHTS.—This section applies to aircraft with-
19	out regard to whether they have been diverted
20	to an airport other than the original destina-
21	tion.
22	"(D) REPORTS.—Not later than 30 days
23	after any flight experiences a tarmac delay last-
24	ing at least 3 hours, the air earrier responsible
25	for such flight shall submit a written descrip-

1	tion of the incident and its resolution to the
2	Aviation Consumer Protection Office of the De-
3	partment of Transportation.
4	"(e) AIRPORT PLANS.—Each airport operator shall
5	submit a proposed contingency plan under subsection (b)
6	that contains a description of—
7	"(1) how the airport operator will provide for
8	the deplanement of passengers following a long
9	tarmae delay; and
10	"(2) how, to the maximum extent practicable,
11	the airport operator will provide for the sharing of
12	facilities and make gates available at the airport for
13	use by aircraft experiencing such delays.
14	"(f) UPDATES.—The Secretary shall require periodic
15	reviews and updates of the plans as necessary.
16	"(g) APPROVAL.—
17	"(1) In GENERAL.—Not later than 6 months
18	after the date of the enactment of this section, the
19	Secretary of Transportation shall—
20	"(A) review the initial contingency plans
21	submitted under subsection (b); and
22	"(B) approve plans that closely adhere to
23	the standards described in subsections (d) or
24	(c), whichever is applicable.

1	"(2) UPDATES.—Not later than 60 days after
2	the submission of an update under subsection (f) or
3	an initial contingency plan by a new air carrier or
4	airport, the Secretary shall—
5	"(A) review the plan; and
6	"(B) approve the plan if it closely adheres
7	to the standards described in subsections (d) or
8	(e), whichever is applicable.
9	"(h) CIVIL PENALTIES.—The Secretary may assess
10	a civil penalty under section 46301 against any air carrier
11	or airport operator that does not submit, obtain approval
12	of, or adhere to a contingency plan submitted under this
13	section.
14	"(i) Public Access.—Each air carrier and airport
15	operator required to submit a contingency plan under this
16	section shall ensure public access to an approved plan
17	under this section by—
18	"(1) including the plan on the Internet Web
19	site of the carrier or airport; or
20	"(2) disseminating the plan by other means, as
21	determined by the Secretary.
22	"§ 41782. Air passenger complaints hotline and infor-
23	mation
24	"(a) Air Passenger Complaints Hotline Tele-
25	PHONE NUMBER — The Secretary of Transportation shall

1 •	establish	\mathfrak{a}	consumer	complaints	hotline	telephone	number
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- 2 for the use of air passengers.
- 3 "(b) Public Notice.—The Secretary shall notify
- 4 the public of the telephone number established under sub-
- 5 section (a).
- 6 "(e) AUTHORIZATION OF APPROPRIATIONS.—There
- 7 are authorized to be appropriated such sums as may be
- 8 necessary to earry out this section, which sums shall re-
- 9 main available until expended.".
- 10 (b) Conforming Amendment.—The table of con-
- 11 tents for chapter 417 is amended by adding at the end
- 12 the following:

"SUBCHAPTER IV—AIRLINE CUSTOMER SERVICE

"41781. Air earrier and airport contingency plans for long on-board tarmac delays.

"41782. Air passenger complaints hotline and information.".

- 13 SEC. 402. PUBLICATION OF CUSTOMER SERVICE DATA AND
- 14 FLIGHT DELAY HISTORY.
- 15 (a) In General.—Section 41722 is amended by
- 16 adding at the end the following:
- 17 "(f) Chronically Delayed Flights.—
- 18 "(1) Publication of list of flights.—
- 19 Each air earrier holding a certificate issued under
- section 41102 that conducts scheduled passenger air
- 21 transportation shall, on a monthly basis—

1	"(A) publish and update on the Internet
2	website of the air carrier a list of chronically
3	delayed flights operated by such air earrier; and
4	"(B) share such list with each entity that
5	is authorized to book passenger air transpor-
6	tation for such air earrier for inclusion on the
7	Internet website of such entity.
8	"(2) Disclosure to customers when pur-
9	CHASING TICKETS.—For each individual who books
10	passenger air transportation on the Internet website
11	of an air earrier, or the Internet website of an entity
12	that is authorized to book passenger air transpor-
13	tation for an air earrier, for any flight for which
14	data is reported to the Department of Transpor-
15	tation under part 234 of title 14, Code of Federal
16	Regulations, such air earrier or entity, as the case
17	may be, shall prominently disclose to such indi-
18	vidual, before such individual makes such booking,
19	the following:
20	"(A) The on-time performance for the
21	flight if the flight is a chronically delayed flight.
22	"(B) The cancellation rate for the flight if
23	the flight is a chronically canceled flight.
24	"(3) DEFINITIONS.—In this subsection:

1	"(A) CHRONICALLY DELAYED FLIGHT.
2	The term 'chronically delayed flight' means a
3	regularly scheduled flight that has failed to ar-
4	rive on time (as such term is defined in section
5	234.2 of title 14, Code of Federal Regulations)
6	at least 40 percent of the time during the most
7	recent 3-month period for which data is avail-
8	able.
9	"(B) CHRONICALLY CANCELED FLIGHT.
10	The term 'chronically canceled flight' means a
11	regularly scheduled flight at least 30 percent of
12	the departures of which have been canceled dur-
13	ing the most recent 3-month period for which
14	data is available.".
15	(b) EFFECTIVE DATE.—The amendment made by
16	subsection (a) shall take effect 180 days after the date
17	of enactment of this Act.
18	SEC. 403. EXPANSION OF DOT AIRLINE CONSUMER COM-
19	PLAINT INVESTIGATIONS.
20	(a) In General.—Subject to the availability of ap-
21	propriations, the Secretary of Transportation shall inves-
22	tigate consumer complaints regarding—
23	(1) flight cancellations;
24	(2) compliance with Federal regulations con-
25	cerning overbooking seats flights;

1	(3) lost, damaged, or delayed baggage, and dif-
2	ficulties with related airline claims procedures;
3	(4) problems in obtaining refunds for unused or
4	lost tickets or fare adjustments;
5	(5) incorrect or incomplete information about
6	fares, discount fare conditions and availability, over-
7	charges, and fare increases;
8	(6) the rights of passengers who hold frequent
9	flier miles, or equivalent redeemable awards earned
10	through customer-loyalty programs; and
11	(7) deceptive or misleading advertising.
12	(b) BUDGET NEEDS REPORT.—The Secretary shall
13	provide, as an annex to its annual budget request, an esti-
14	mate of resources which would have been sufficient to in-
15	vestigate all such claims the Department of Transpor-
16	tation received in the previous fiscal year. The annex shall
17	be transmitted to the Congress when the President sub-
18	mits the budget of the United States to the Congress
19	under section 1105 of title 31, United States Code.
20	SEC. 404. ESTABLISHMENT OF ADVISORY COMMITTEE FOR
21	AVIATION CONSUMER PROTECTION.
22	(a) In General.—The Secretary of Transportation
23	shall establish an advisory committee for aviation con-
24	sumer protection to advise the Secretary in carrying out
25	airline eustemer service improvements, including those re-

- 1 quired by subchapter IV of chapter 417 of title 49, United
- 2 States Code.
- 3 (b) Membership.—The Secretary shall appoint
- 4 members of the advisory committee comprised of one rep-
- 5 resentative each of—
- 6 (1) air earriers;
- 7 (2) airport operators;
- 8 (3) State or local governments who has exper-
- 9 tise in consumer protection matters; and
- 10 (4) a nonprofit public interest group who has
- 11 expertise in consumer protection matters.
- 12 (e) VACANCIES.—A vacancy in the advisory com-
- 13 mittee shall be filled in the manner in which the original
- 14 appointment was made.
- 15 (d) Travel Expenses.—Members of the advisory
- 16 committee shall serve without pay but shall receive travel
- 17 expenses, including per diem in lieu of subsistence, in ac-
- 18 cordance with subchapter I of chapter 57 of title 5, United
- 19 States Code.
- 20 (e) Chairperson.—The Secretary shall designate,
- 21 from among the individuals appointed under subsection
- 22 (b), an individual to serve as chairperson of the advisory
- 23 committee.
- 24 (f) Duties.—The duties of the advisory committee
- 25 shall include—

1	(1) evaluating existing aviation consumer pro-
2	tection programs and providing recommendations for
3	the improvement of such programs, if needed; and
4	(2) providing recommendations to establish ad-
5	ditional aviation consumer protection programs, if
6	needed.
7	(g) REPORT.—Not later than February 1 of each of
8	the first 2 calendar years beginning after the date of en-
9	actment of this Act, the Secretary shall transmit to Con-
10	gress a report containing—
11	(1) the recommendations made by the advisory
12	committee during the preceding calendar year; and
13	(2) an explanation of how the Secretary has im-
14	plemented each recommendation and, for each rec-
15	ommendation not implemented, the Secretary's rea-
16	son for not implementing the recommendation.
17	SEC. 405. DISCLOSURE OF PASSENGER FEES.
18	(a) In General. Within 180 days after the date
19	of enactment of this Act, the Secretary of Transportation
20	shall complete a rulemaking that requires each air earrier
21	operating in the United States under part 121 of title 49,
22	Code of Federal Regulations, to make available to the pub-
23	lie and to the Secretary a list of all passenger fees and
24	charges (other than airfare) that may be imposed by the
25	air earrier, including fees for—

1	(1) checked baggage or oversized or heavy bag-
2	gage;
3	(2) meals, beverages, or other refreshments;
4	(3) seats in exit rows, seats with additional
5	space, or other preferred seats in any given class of
6	travel;
7	(4) purchasing tickets from an airline ticket
8	agent or a travel agency; or
9	(5) any other good, service, or amenity provided
10	by the air carrier, as required by the Secretary.
11	(b) Publication; Updates.—In order to ensure
12	that the fee information required by subsection (a) is both
13	current and widely available to the travelling public, the
14	Secretary—
15	(1) may require an air earrier to make such in-
16	formation on any public website maintained by an
17	air carrier, to make such information available to
18	travel agencies, and to notify passengers of the
19	availability of such information when advertising air-
20	fares; and
21	(2) shall require air carriers to update the in-
22	formation as necessary, but no less frequently than
23	every 90 days unless there has been no increase in
24	the amount or type of fees shown in the most recent
25	publication.

1	SUBTITLE B—ESSENTIAL AIR SERVICE; SMALL
2	COMMUNITIES
3	SEC. 411. EAS CONNECTIVITY PROGRAM.
4	Section 406(a) of the Vision 100—Century of Avia
5	tion Reauthorization Act (49 U.S.C. 40101 note) is
6	amended by striking "may" and inserting "shall".
7	SEC. 412. EXTENSION OF FINAL ORDER ESTABLISHING
8	MILEAGE ADJUSTMENT ELIGIBILITY.
9	Section 409(d) of the Vision 100—Century of Avia
10	tion Reauthorization Act (49 U.S.C. 40101 note) is
11	amended by striking "September 30, 2007." and inserting
12	"September 30, 2011.".
13	SEC. 413. EAS CONTRACT GUIDELINES.
14	Section 41737(a)(1) is amended—
15	(1) by striking "and" after the semicolon in
16	subparagraph (B);
17	(2) by striking "provided." in subparagraph (C)
18	and inserting "provided;"; and
19	(3) by adding at the end the following:
20	"(D) include provisions under which the Sec-
21	retary may encourage carriers to improve air service
22	to small and rural communities by incorporating fi-
23	nancial incentives in essential air service contracts
24	based on specified performance goals; and

1	"(E) include provisions under which the Sec-
2	retary may execute long-term essential air service
3	contracts to encourage carriers to provide air service
4	to small and rural communities where it would be in
5	the public interest to do so.".
6	SEC. 414. CONVERSION OF FORMER EAS AIRPORTS.
7	(a) In General.—Section 41745 is amended—
8	(1) by redesignating subsections (e) through (g)
9	as subsections (d) through (h), respectively; and
10	(2) by inserting after subsection (b) the fol-
11	lowing:
12	"(e) Conversion of Lost Eligibility Air-
13	PORTS.—
14	"(1) IN GENERAL.—The Secretary shall estab-
15	lish a program to provide general aviation conversion
16	funding for airports serving eligible places that the
17	Secretary has determined no longer qualify for a
18	subsidy.
19	"(2) Grants.—A grant under this sub-
20	section—
21	"(A) may not exceed twice the compensa-
22	tion paid to provide essential air service to the
23	airport in the fiscal year preceding the fiscal
24	vear in which the Secretary determines that the

1	place served by the airport is no longer an eligi-
2	ble place; and
3	"(B) may be used—
4	"(i) for airport development (as de-
5	fined in section 47102(3)) that will en-
6	hance general aviation capacity at the air-
7	port;
8	"(ii) to defray operating expenses, if
9	such use is approved by the Secretary; or
10	"(iii) to develop innovative air service
11	options, such as on-demand or air taxi op-
12	erations, if such use is approved by the
13	Secretary.
14	"(3) AIP REQUIREMENTS.—An airport sponsor
15	that uses funds provided under this subsection for
16	an airport development project shall comply with the
17	requirements of subchapter I of chapter 471 applica-
18	ble to airport development projects funded under
19	that subchapter with respect to the project funded
20	under this subsection.
21	"(4) Limitation.—The sponsor of an airport
22	receiving funding under this subsection is not eligi-
23	ble for funding under section 41736.".
24	(b) Conforming Amendment. Section 41745(f),
25	as redesignated, is amended—

1	(1) by striking "An eligible place" and inserting
2	"Neither an eligible place, nor a place to which sub-
3	section (e) applies,"; and
4	(2) by striking "not".
5	SEC. 415. EAS REFORM.
6	Section 41742(a) is amended—
7	(1) by adding at the end of paragraph (1) "Any
8	amount in excess of \$50,000,000 credited for any
9	fiscal year to the account established under section
10	45303(e) shall be obligated for programs under sec-
11	tion 406 of the Vision 100—Century of Aviation Re-
12	authorization Act (49 U.S.C. 40101 note) and sec-
13	tion 41745 of this title. Amounts appropriated pur-
14	suant to this section shall remain available until ex-
15	pended."; and
16	(2) by striking "\$77,000,000" in paragraph (2)
17	and inserting "\$125,000,000".
18	SEC. 416. SMALL COMMUNITY AIR SERVICE.
19	(a) Priorities.—Section 41743(e)(5) is amended—
20	(1) by striking "and" after the semicolon in
21	subparagraph (D);
22	(2) by striking "fashion." in subparagraph (E)
23	and inserting "fashion; and"; and
24	(3) by adding at the end the following:

1	"(F) multiple communities cooperate to
2	submit a region or multistate application to im-
3	prove air service.".
4	(b) Extension of Authorization.—Section
5	41743(e)(2) is amended by striking "2008" and inserting
6	<u>"2011".</u>
7	SEC. 417. EAS MARKETING.
8	The Secretary of Transportation shall require all ap-
9	plications to provide service under subchapter H of chap-
10	ter 417 of title 49, United States Code, include a mar-
11	keting plan.
12	SEC. 418. RURAL AVIATION IMPROVEMENT.
13	(a) Communities Above Per Passenger Subsidy
14	CAP.
15	(1) In General. Subchapter H of chapter
16	417 is amended by adding at the end the following:
17	"§ 41749. Essential air service for eligible places
18	above per passenger subsidy cap
19	"(a) Proposals.—A State or local government may
20	submit a proposal to the Secretary of Transportation for
21	compensation for an air carrier to provide air transpor-
22	tation to a place described in subsection (b).
23	"(b) PLACE DESCRIBED.—A place described in this
24	subsection is a place—
25	"(1) that is otherwise an eligible place; and

1	"(2) for which the per passenger subsidy ex-
2	ceeds the dollar amount allowable under this sub-
3	chapter.
4	"(e) Decisions.—Not later than 90 days after re-
5	ceiving a proposal under subsection (a) for compensation
6	for an air carrier to provide air transportation to a place
7	described in subsection (b), the Secretary shall—
8	"(1) decide whether to provide compensation
9	for the air carrier to provide air transportation to
10	the place; and
11	"(2) approve the proposal if the State or local
12	government or a person is willing and able to pay
13	the difference between—
14	"(A) the per passenger subsidy; and
15	"(B) the dollar amount allowable for such
16	subsidy under this subchapter.
17	"(d) Compensation Payments.—
18	"(1) In General.—The Secretary shall pay
19	compensation under this section at such time and in
20	such manner as the Secretary determines is appro-
21	priate.
22	"(2) Duration of Payments.—The Secretary
23	shall continue to pay compensation under this sec-
24	tion only as long as—

1	"(A) the State or local government or per-
2	son agreeing to pay compensation under sub-
3	section (c)(2) continues to pay such compensa-
4	tion; and
5	"(B) the Secretary decides the compensa-
6	tion is necessary to maintain air transportation
7	to the place.
8	"(e) Review.—
9	"(1) In General.—The Secretary shall peri-
10	odically review the type and level of air service pro-
11	vided under this section.
12	"(2) Consultation.—The Secretary may
13	make appropriate adjustments in the type and level
14	of air service to a place under this section based on
15	the review under paragraph (1) and consultation
16	with the affected community and the State or local
17	government or person agreeing to pay compensation
18	under subsection $(e)(2)$.
19	"(f) Ending, Suspending, and Reducing Air
20	Transportation.—An air carrier providing air transpor-
21	tation to a place under this section may end, suspend, or
22	reduce such air transportation if, not later than 30 days
23	before ending, suspending, or reducing such air transpor-
24	tation, the air carrier provides notice of the intent of the

1	air earrier to end, suspend, or reduce such air transpor-
2	tation to—
3	"(1) the Secretary;
4	"(2) the affected community; and
5	"(3) the State or local government or person
6	agreeing to pay compensation under subsection
7	(e)(2)
8	(2) CLERICAL AMENDMENT.—The table of con-
9	tents for chapter 417 is amended by adding after
10	the item relating to section 41748 the following new
11	item:
	"41749. Essential air service for eligible places above per passenger subsidy cap.".
12	(b) Preferred Essential Air Service.—
13	(1) In General. Subchapter H of chapter
14	417, as amended by subsection (a), is further
15	amended by adding after section 41749 the fol-
16	lowing:
17	<u>"§ 41750. Preferred essential air service</u>
18	"(a) Proposals.—A State or local government may
19	submit a proposal to the Secretary of Transportation for
20	compensation for a preferred air carrier described in sub-
21	section (b) to provide air transportation to an eligible
22	place.

1	"(b) Preferred Air Carrier Described.—A pre-
2	ferred air earrier described in this subsection is an air ear-
3	rier that—
4	"(1) submits an application under section
5	41733(e) to provide air transportation to an eligible
6	place;
7	"(2) is not the air earrier that submits the low-
8	est cost bid to provide air transportation to the eligi-
9	ble place; and
10	"(3) is an air earrier that the affected commu-
11	nity prefers to provide air transportation to the eligi-
12	ble place instead of the air carrier that submits the
13	lowest cost bid.
14	"(e) Decisions.—Not later than 90 days after re-
15	ceiving a proposal under subsection (a) for compensation
16	for a preferred air carrier described in subsection (b) to
17	provide air transportation to an eligible place, the Sec-
18	retary shall—
19	"(1) decide whether to provide compensation
20	for the preferred air carrier to provide air transpor-
21	tation to the eligible place; and
22	"(2) approve the proposal if the State or local
23	government or a person is willing and able to pay
24	the difference between

1	"(A) the rate of compensation the Sec-
2	retary would provide to the air earrier that sub-
3	mits the lowest cost bid to provide air transpor-
4	tation to the eligible place; and
5	"(B) the rate of compensation the pre-
6	ferred air earrier estimates to be necessary to
7	provide air transportation to the eligible place.
8	"(d) Compensation Payments.—
9	"(1) In General.—The Secretary shall pay
10	compensation under this section at such time and in
11	such manner as the Secretary determines is appro-
12	priate.
13	"(2) Duration of Payments.—The Secretary
14	shall continue to pay compensation under this sec-
15	tion only as long as—
16	"(A) the State or local government or per-
17	son agreeing to pay compensation under sub-
18	section (e)(2) continues to pay such compensa-
19	tion; and
20	"(B) the Secretary decides the compensa-
21	tion is necessary to maintain air transportation
22	to the eligible place.
23	"(e) REVIEW.—

1	"(1) In General.—The Secretary shall peri-
2	odically review the type and level of air service pro-
3	vided under this section.
4	"(2) Consultation.—The Secretary may
5	make appropriate adjustments in the type and level
6	of air service to an eligible place under this section
7	based on the review under paragraph (1) and con-
8	sultation with the affected community and the State
9	or local government or person agreeing to pay com-
10	pensation under subsection $(e)(2)$.
11	"(f) Ending, Suspending, and Reducing Air
12	Transportation.—A preferred air carrier providing air
13	transportation to an eligible place under this section may
14	end, suspend, or reduce such air transportation if, not
15	later than 30 days before ending, suspending, or reducing
16	such air transportation, the preferred air carrier provides
17	notice of the intent of the preferred air earrier to end,
18	suspend, or reduce such air transportation to—
19	"(1) the Secretary;
20	"(2) the affected community; and
21	"(3) the State or local government or person
22	agreeing to pay compensation under subsection
23	(e)(2).".
24	(2) CLERICAL AMENDMENT.—The table of con-
25	tents for chapter 417, as amended by subsection (a),

1	is further amended by adding after the item relating
2	to section 41749 the following new item:
	"41750. Preferred essential air service.".
3	(e) RESTORATION OF ELIGIBILITY TO A PLACE DE-
4	TERMINED BY THE SECRETARY TO BE INCLIGIBLE FOR
5	Subsidized Essential Air Service.—Section 41733 is
6	amended by adding at the end the following new sub-
7	section:
8	"(f) RESTORATION OF ELIGIBILITY FOR SUBSIDIZED
9	ESSENTIAL AIR SERVICE.—
10	"(1) In General.—If the Secretary of Trans-
11	portation terminates the eligibility of an otherwise
12	eligible place to receive basic essential air service by
13	an air earrier for compensation under subsection (c),
14	a State or local government may submit to the Sec-
15	retary a proposal for restoring such eligibility.
16	"(2) DETERMINATION BY SECRETARY.—If the
17	per passenger subsidy required by the proposal sub-
18	mitted by a State or local government under para-
19	graph (1) does not exceed the per passenger subsidy
20	cap provided under this subchapter, the Secretary
21	shall issue an order restoring the eligibility of the
22	otherwise eligible place to receive basic essential air
23	service by an air carrier for compensation under
24	subsection (e).".
25	(d) Office of Rural Aviation.—

1	(1) ESTABLISHMENT.—There is established
2	within the Office of the Secretary of Transportation
3	the Office of Rural Aviation.
4	(e) Functions.—The functions of the Office are—
5	(1) to develop a uniform 4-year contract for air
6	carriers providing essential air service to commu-
7	nities under subchapter H of chapter 417 of title 49,
8	United States Code;
9	(2) to develop a mechanism for comparing ap-
10	plications submitted by air carriers under section
11	41733(e) to provide essential air service to commu-
12	nities, including comparing—
13	(A) estimates from air carriers on—
14	(i) the cost of providing essential air
15	service; and
16	(ii) the revenues air earriers expect to
17	receive when providing essential air service;
18	and
19	(B) estimated schedules for air transpor-
20	tation; and
21	(3) to select an air earrier from among air ear-
22	riers applying to provide essential air service, based
23	on the criteria described in paragraph (2).
24	(f) Extension of Authority To Make Agree-
25	MENTS UNDER THE ESSENTIAL AIR SERVICE PRO-

1	GRAM.—Section 41743(e)(2) is amended by striking
2	"2008" and inserting "2011".
3	(g) Adjustments To Compensation for Signifi-
4	CANTLY INCREASED COSTS.—Section 41737 is amended
5	by adding at the end thereof the following:
6	"(f) Fuel Cost Subsidy Disregard.—Any amount
7	provided as an adjustment in compensation pursuant to
8	subsection $(a)(1)(D)$ shall be disregarded for the purpose
9	of determining whether the amount of compensation pro-
10	vided under this subchapter with respect to an eligible
11	place exceeds the per passenger subsidy exceeds the dollar
12	amount allowable under this subchapter.".
13	SUBTITLE C—MISCELLANEOUS
14	SEC. 431. CLARIFICATION OF AIR CARRIER FEE DISPUTES.
15	(a) In General. Section 47129 is amended—
16	(1) by striking the section heading and insert-
17	ing the following:
18	"§ 47129. Resolution of airport-air earrier and foreign
19	air carrier disputes concerning airport
20	fees" ;
21	(2) by inserting "AND FOREIGN AIR CARRIER"
22	after "Carrier" in the heading for subsection (d);
23	(3) by inserting "AND FOREIGN AIR CARRIER"
24	after "Carrier" in the heading for subsection
25	$\frac{(d)(2)}{(d)(2)}$

1	(4) by striking "air carrier" each place it ap-	
2	pears and inserting "air carrier or foreign air car-	
3	rier'';	
4	(5) by striking "air carrier's" each place it ap-	
5	pears and inserting "air carrier's or foreign air car-	
6	rier's'';	
7	(6) by striking "air carriers" and inserting "air	
8	carriers or foreign air carriers"; and	
9	(7) by striking "(as defined in section 40102 of	
10	this title)" in subsection (a) and inserting "(as those	
11	terms are defined in section 40102 of this title)".	
12	(b) Conforming Amendment.—The table of con-	
13	tents for chapter 471 is amended by striking the item re-	
14	lating to section 47129 and inserting the following:	
	"47129. Resolution of airport-air carrier and foreign air carrier disputes concerning airport fees.".	
15	SEC. 432. CONTRACT TOWER PROGRAM.	
16	(a) Cost-Benefit Requirement.—Section	
17	47124(b)(1) is amended—	
18	(1) by inserting "(A)" after "(1)"; and	
19	(2) by adding at the end the following:	
20	"(B) If the Secretary determines that a tower already	
21	operating under this program has a benefit to cost ratio	
22	of less than 1.0, the airport sponsor or State or local gov-	
23	ernment having jurisdiction over the airport shall not be	
24	required to pay the portion of the costs that exceeds the	

- 1 benefit for a period of 18 months after such determination
- 2 is made.
- 3 "(C) If the Secretary finds that all or part of an
- 4 amount made available to earry out the program contin-
- 5 ued under this paragraph is not required during a fiscal
- 6 year, the Secretary may use during such fiscal year the
- 7 amount not so required to earry out the program estab-
- 8 lished under paragraph (3) of this section.".
- 9 (b) Funding.—Subparagraph (E) of section
- 10 47124(b)(3) is amended—
- 11 (1) by striking "and" after "2006,"; and
- 12 (2) by inserting "\$9,500,000 for fiscal year
- 13 2010, and \$10,000,000 for fiscal year 2011" after
- 14 <u>"2007,"</u>; and
- 15 (3) by inserting after "paragraph." the fol-
- 16 lowing: "If the Secretary finds that all or part of an
- 17 amount made available under this subparagraph is
- 18 not required during a fiscal year to earry out this
- 19 paragraph, the Secretary may use during such fiscal
- 20 year the amount not so required to carry out the
- 21 program continued under subsection (b)(1) of this
- 22 section.".
- 23 (e) Federal Share.—Subparagraph (C) of section
- 24 47124(b)(4) is amended by striking "\$1,500,000." and in-
- 25 serting "\$2,000,000.".

1	(d) SAFETY AUDITS.—Section 41724 is amended by
2	adding at the end the following:
3	"(e) SAFETY AUDITS.—The Secretary shall establish
4	uniform standards and requirements for safety assess-
5	ments of air traffic control towers that receive funding
6	under this section in accordance with the Administration's
7	safety management system.".
8	SEC. 433. AIRFARES FOR MEMBERS OF THE ARMED
9	FORCES.
10	(a) FINDINGS.—The Congress finds that—
11	(1) the Armed Forces is comprised of approxi-
12	mately 1,450,000 members who are stationed on ac-
13	tive duty at more than 6,000 military bases in 146
14	different countries;
15	(2) the United States is indebted to the mem-
16	bers of the Armed Forces, many of whom are in
17	grave danger due to their engagement in, or expo-
18	sure to, combat;
19	(3) military service, especially in the current
20	war against terrorism, often requires members of the
21	Armed Forces to be separated from their families on
22	short notice, for long periods of time, and under
23	very stressful conditions;
24	(4) the unique demands of military service often
25	proclude members of the Armed Forces from pur-

1	chasing discounted advance airline tickets in order
2	to visit their loved ones at home; and
3	(5) it is the patriotic duty of the people of the
4	United States to support the members of the Armed
5	Forces who are defending the Nation's interests
6	around the world at great personal sacrifice.
7	(b) Sense of Congress.—It is the sense of Con-
8	gress that each United States air carrier should—
9	(1) establish for all members of the Armed
10	Forces on active duty reduced air fares that are
11	comparable to the lowest airfare for ticketed flights;
12	and
13	(2) offer flexible terms that allow members of
14	the Armed Forces on active duty to purchase, mod-
15	ify, or eancel tickets without time restrictions, fees
16	(including baggage fees), ancillary costs, or pen-
17	alties.
18	TITLE V— SAFETY
19	SUBTITLE A—AVIATION SAFETY
20	SEC. 501. RUNWAY SAFETY EQUIPMENT PLAN.
21	Not later than December 31, 2009, the Administrator
22	of the Federal Aviation Administration shall issue a plan
23	to develop an installation and deployment schedule for sys-
24	tems the Administration is installing to alert controllers
25	and flight crews to potential runway incursions. The plan

1	shall be integrated into the annual Federal Aviation Ad-
2	ministration NextGen Implementation Plan.
3	SEC. 502. JUDICIAL REVIEW OF DENIAL OF AIRMAN CER-
4	TIFICATES.
5	(a) Judicial Review of NTSB Decisions.—Sec-
6	tion 44703(d) is amended by adding at the end the fol-
7	lowing:
8	"(3) Judicial Review.—A person substantially af-
9	feeted by an order of the Board under this subsection, or
10	the Administrator when the Administrator decides that an
11	order of the Board will have a significant adverse impact
12	on earrying out this part, may obtain judicial review of
13	the order under section 46110 of this title. The Adminis-
14	trator shall be made a party to the judicial review pro-
15	eeedings. The findings of fact of the Board in any such
16	ease are conclusive if supported by substantial evidence."
17	(b) Conforming Amendment.—Section 1153(e) is
18	amended by striking "section 44709 or" and inserting
19	"section 44703(d), 44709, or".

- 20 SEC. 503. RELEASE OF DATA RELATING TO ABANDONED
- 21 TYPE CERTIFICATES AND SUPPLEMENTAL
- 22 **TYPE CERTIFICATES.**
- Section 44704(a) is amended by adding at the end
- 24 the following:
- 25 "(5) Release of Data.—

1	"(A) Notwithstanding any other provision of
2	law, the Administrator may designate, without the
3	consent of the owner of record, engineering data in
4	the agency's possession related to a type certificate
5	or a supplemental type certificate for an aircraft, en-
6	gine, propeller or appliance as public data, and
7	therefore releasable, upon request, to a person seek-
8	ing to maintain the airworthiness of such product, if
9	the Administrator determines that—
10	"(i) the certificate containing the requested
11	data has been inactive for 3 years;
12	"(ii) the owner of record, or the owner of
13	record's heir, of the type certificate or supple-
14	mental certificate has not been located despite
15	a search of due diligence by the agency; and
16	"(iii) the designation of such data as pub-
17	lie data will enhance aviation safety.
18	"(B) In this section, the term 'engineering
19	data' means type design drawings and specifications
20	for the entire product or change to the product, in-
21	eluding the original design data, and any associated
22	supplier data for individual parts or components ap-
23	proved as part of the particular aeronautical product
24	certificate.''

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1	SEC. 504. DESIGN ORGANIZATION CERTIFICATES.
2	Section 44704(e) is amended—
3	(1) by striking "Beginning 7 years after the
4	date of enactment of this subsection," in paragraph
5	(1) and inserting "Effective January 1, 2013,";
6	(2) by striking "testing" in paragraph (2) and
7	inserting "production"; and
8	(3) by striking paragraph (3) and inserting the
9	following:
10	"(3) Issuance of certificate based on design
11	ORGANIZATION CERTIFICATION.—The Administrator may
12	rely on the Design Organization for certification of compli-
13	ance under this section.".
14	SEC. 505. FAA ACCESS TO CRIMINAL HISTORY RECORDS OR
15	DATABASE SYSTEMS.
16	(a) In General.—Chapter 401 is amended by add-
17	ing at the end thereof the following:
18	"§ 40130. FAA access to criminal history records or
19	databases systems
20	"(a) Access to Records or Databases Sys-
21	TEMS.—
22	"(1) Notwithstanding section 534 of title 28
23	and the implementing regulations for such section
24	(28 C.F.R. part 20), the Administrator of the Fed-

eral Aviation Administration is authorized to access

a system of documented criminal justice information

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maintained by the Department of Justice or by a 1 2 State but may do so only for the purpose of carrying 3 out its eivil and administrative responsibilities to 4 protect the safety and security of the National Air-5 space System or to support the missions of the De-6 partment of Justice, the Department of Homeland 7 Security, and other law enforcement agencies. The 8 Administrator shall be subject to the same condi-9 tions or procedures established by the Department 10 of Justice or State for access to such an information system by other governmental agencies with access 12 to the system.

> "(2) The Administrator may not use the access authorized under paragraph (1) to conduct criminal investigations.

"(b) DESIGNATED EMPLOYEES.—The Administrator shall, by order, designate those employees of the Administration who shall earry out the authority described in subsection (a). Such designated employees may—

"(1) have access to and receive criminal history, driver, vehicle, and other law enforcement information contained in the law enforcement databases of the Department of Justice, or of any jurisdiction in a State in the same manner as a police officer employed by a State or local authority of that State

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who is certified or commissioned under the laws of that State;

"(2) use any radio, data link, or warning system of the Federal Government and of any jurisdiction in a State that provides information about wanted persons, be-on-the-lookout notices, or warrant status or other officer safety information to which a police officer employed by a State or local authority in that State who is certified or commission under the laws of that State has access and in the same manner as such police officer; or

"(3) receive Federal, State, or local government communications with a police officer employed by a State or local authority in that State in the same manner as a police officer employed by a State or local authority in that State who is commissioned under the laws of that State.

19 Information Defined.—In this section the term 'sys20 tem of documented criminal justice information' means
21 any law enforcement databases, systems, or communica22 tions containing information concerning identification,
23 criminal history, arrests, convictions, arrest warrants, or
24 wanted or missing persons, including the National Crime
25 Information Center and its incorporated criminal history

- 1 databases and the National Law Enforcement Tele-
- 2 communications System.".
- 3 (b) Conforming Amendment.—The table of con-
- 4 tents for chapter 401 is amended by inserting after the
- 5 item relating to section 40129 the following:
 - "40130. FAA access to criminal history records or databases systems.".

6 SEC. 506. FLIGHT CREW FATIGUE.

- 7 (a) In General.—Within 3 months after the date
- 8 of enactment of this Act the Administrator of the Federal
- 9 Aviation Administration shall conclude arrangements with
- 10 the National Academy of Sciences for a study of pilot fa-
- 11 tigue.
- 12 (b) STUDY.—The study shall include consideration
- 13 of—
- 14 (1) research on fatigue, sleep, and circadian
- 15 rhythms;
- 16 (2) sleep and rest requirements recommended
- 17 by the National Transportation Safety Board; and
- 18 (3) international standards.
- 19 (e) Report.—Within 18 months after initiating the
- 20 study, the National Academy shall submit a report to the
- 21 Administrator containing its findings and recommenda-
- 22 tions, including recommendations with respect to Federal
- 23 Aviation Regulations governing flight limitation and rest
- 24 requirements.

1	(d) Rulemaking.—After the Administrator receives
2	the National Academy's report, the Federal Aviation Ad-
3	ministration shall consider the findings of the National
4	Academy in its rulemaking proceeding on flight time limi-
5	tations and rest requirements.
6	(e) Implementation of Flight Attendant Fa-
7	TIGUE STUDY RECOMMENDATIONS.—Within 60 days
8	after the date of enactment of this Act, the Administrator
9	of the Federal Aviation Administration shall initiate a
10	process to earry out the recommendations of the Civil
11	Aerospace Medical Institute study on flight attendant fa-
12	tigue.
1 4	
	SEC. 507. INCREASING SAFETY FOR HELICOPTER AND
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13 14	SEC. 507. INCREASING SAFETY FOR HELICOPTER AND
13 14 15	SEC. 507. INCREASING SAFETY FOR HELICOPTER AND FIXED WING EMERGENCY MEDICAL SERVICE
13 14 15 16	SEC. 507. INCREASING SAFETY FOR HELICOPTER AND FIXED WING EMERGENCY MEDICAL SERVICE OPERATORS AND PATIENTS.
13 14 15 16	SEC. 507. INCREASING SAFETY FOR HELICOPTER AND FIXED WING EMERGENCY MEDICAL SERVICE OPERATORS AND PATIENTS. (a) Compliance Regulations.—
113 114 115 116 117	SEC. 507. INCREASING SAFETY FOR HELICOPTER AND FIXED WING EMERGENCY MEDICAL SERVICE OPERATORS AND PATIENTS. (a) Compliance Regulations.— (1) In general.—Except as provided in para-
113 114 115 116 117 118 119	SEC. 507. INCREASING SAFETY FOR HELICOPTER AND FIXED WING EMERGENCY MEDICAL SERVICE OPERATORS AND PATIENTS. (a) Compliance Regulations.— (1) In General.—Except as provided in paragraph (2), not later than 18 months after the date
113 114 115 116 117 118 119 220	SEC. 507. INCREASING SAFETY FOR HELICOPTER AND FIXED WING EMERGENCY MEDICAL SERVICE OPERATORS AND PATIENTS. (a) Compliance Regulations.— (1) In General.—Except as provided in paragraph (2), not later than 18 months after the date of enactment of this Act, helicopter and fixed wing
13 14 15 16 17 18 19 20 21	SEC. 507. INCREASING SAFETY FOR HELICOPTER AND FIXED WING EMERGENCY MEDICAL SERVICE OPERATORS AND PATIENTS. (a) Compliance Regulations.— (1) In general.—Except as provided in paragraph (2), not later than 18 months after the date of enactment of this Act, helicopter and fixed wing aircraft certificate holders providing emergency medical services.
	FIXED WING EMERGENCY MEDICAL SERVICE OPERATORS AND PATIENTS. (a) Compliance Regulations. (1) In General.—Except as provided in paragraph (2), not later than 18 months after the date of enactment of this Act, helicopter and fixed wing aircraft certificate holders providing emergency medical services shall comply with part 135 of title 14.

1	(2) Exception.—If a certificate holder de-
2	scribed in paragraph (1) is operating under instru-
3	ment flight rules or is carrying out training there-
4	for—
5	(A) the weather minimums and duty and
6	rest time regulations under such part 135 of
7	such title shall apply; and
8	(B) the weather reporting requirement at
9	the destination shall not apply until such time
10	as the Administrator of the Federal Aviation
11	Administration determines that portable, reli-
12	able, and accurate ground-based weather meas-
13	uring and reporting systems are available.
14	(b) Implementation of Flight Risk Evaluation
15	Program.—
16	(1) Initiation.—Not later than 60 days after
17	the date of enactment of this Act, the Administrator
18	of the Federal Aviation Administration shall initiate
19	a rulemaking—
20	(A) to create a standardized checklist of
21	risk evaluation factors based on Notice
22	8000.301, which was issued by the Administra-
23	tion on August 1, 2005; and
24	(B) to require helicopter and fixed wing
25	aircraft emergency medical service operators to

1	use the checklist created under subparagraph
2	(A) to determine whether a mission should be
3	accepted.
4	(2) Completion.—The rulemaking initiated
5	under paragraph (1) shall be completed not later
6	than 18 months after it is initiated.
7	(c) Comprehensive Consistent Flight Dis-
8	PATCH PROCEDURES.—
9	(1) Initiation.—Not later than 60 days after
10	the date of enactment of this Act, the Administrator
11	of the Federal Aviation Administration shall initiate
12	a rulemaking—
13	(A) to require that helicopter and fixed
14	wing emergency medical service operators for
15	malize and implement performance based flight
16	dispatch and flight-following procedures; and
17	(B) to develop a method to assess and en-
18	sure that such operators comply with the re-
19	quirements described in subparagraph (A).
20	(2) Completion.—The rulemaking initiated
21	under paragraph (1) shall be completed not later
22	than 18 months after it is initiated.
23	(d) Improving Situational Awareness.—Within
24	1 year after the date of enactment of this Act, any heli-
25	copter or fixed-wine aircraft used for emergency medical

1	service shall have on board a device that performs the
2	function of a terrain awareness and warning system and
3	a means of displaying that information that meets the re-
4	quirements of the applicable Federal Aviation Administra-
5	tion Technical Standard Order or other guidance pre-
6	seribed by the Administrator.
7	(e) IMPROVING THE DATA AVAILABLE ON AIR MED-
8	ICAL OPERATIONS.—
9	(1) In GENERAL.—The Administrator of the
10	Federal Aviation Administration shall require each
11	certificate holder for helicopters and fixed-wing air-
12	eraft used for emergency medical service operations
13	to report not later than 1 year after the date of en-
14	actment of this Act and annually thereafter on—
15	(A) the number of aircraft and helicopters
16	used to provide air ambulance services, the reg-
17	istration number of each of these aircraft or
18	helicopters, and the base location of each of
19	these aircraft or helicopters;
20	(B) the number of flights and hours flown
21	by each such aircraft or helicopter used by the
22	certificate holder to provide such services dur-
23	ing the reporting period; and
24	(C) the number of flights and the purpose
25	of each flight for each aircraft or helicopter

1	used by the certificate holder to provide such
2	services during the reporting period.

- 3 (2) REPORT TO CONGRESS.—The Adminis4 trator of the Federal Aviation Administration shall
 5 report to Congress on the information received pur6 suant to paragraph (1) of this subsection no later
 7 than 18 months after the date of enactment of this
 8 Act.
- 9 (f) Improving the Data Available to NTSB In-10 vestigators at Crash Sites.—
 - (1) STUDY.—Not later than 120 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall issue a report that indicates the availability, survivability, size, weight, and cost of devices that perform the function of recording voice communications and flight data information on existing and new helicopters and existing and new fixed wing aircraft used for emergency medical service operations.
 - (2) RULEMAKING.—Not later than 1 year after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall issue regulations that require devices that perform the function of recording voice communications and

1	flight data information on board aircraft described
2	in paragraph (1).
3	SEC. 508. CABIN CREW COMMUNICATION.
4	(a) In General.—Section 44728 is amended—
5	(1) by redesignating subsection (f) as sub-
6	section (g); and
7	(2) by inserting after subsection (e) the fol-
8	lowing:
9	"(f) Minimum Language Skills.—
10	"(1) In General.—No certificate holder may
11	use any person to serve, nor may any person serve,
12	as a flight attendant under this part, unless that
13	person has demonstrated to an individual qualified
14	to determine proficiency the ability to read, speak,
15	and write English well enough to—
16	"(A) read material written in English and
17	comprehend the information;
18	"(B) speak and understand English suffi-
19	ciently to provide direction to, and understand
20	and answer questions from, English-speaking
21	individuals;
22	"(C) write incident reports and statements
23	and log entries and statements; and

1	"(D) carry out written and oral instruc-
2	tions regarding the proper performance of their
3	duties.
4	"(2) Foreign flights.—The requirements of
5	paragraph (1) do not apply to service as a flight at-
6	tendant serving solely between points outside the
7	United States.".
8	(b) Administration.—The Administrator of the
9	Federal Aviation Administration shall work with certifi-
10	eate holders to which section 44728(f) of title 49, United
11	States Code, applies to facilitate compliance with the re-
12	quirements of section 44728(f)(1) of that title.
13	SEC. 509. CLARIFICATION OF MEMORANDUM OF UNDER
	SEC. 509. CLARIFICATION OF MEMORANDUM OF UNDER- STANDING WITH OSHA.
13 14 15	
14 15	STANDING WITH OSHA.
14 15	STANDING WITH OSHA. (a) In General.—Within 6 months after the date
14 15 16 17	standing with osha. (a) In General.—Within 6 months after the date of enactment of this Act, the Administrator of the Federal
14 15 16	standing with osha. (a) In General.—Within 6 months after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall—
14 15 16 17 18	standing with osha. (a) In General.—Within 6 months after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall— (1) establish milestones, in consultation with
14 15 16 17 18	standing with osha. (a) In General. Within 6 months after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall— (1) establish milestones, in consultation with the Occupational Safety and Health Administration,
14 15 16 17 18 19 20	(a) In General. Within 6 months after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall— (1) establish milestones, in consultation with the Occupational Safety and Health Administration, through a report to Congress for the completion of
14 15 16 17 18 19 20 21	(a) IN GENERAL. Within 6 months after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall— (1) establish milestones, in consultation with the Occupational Safety and Health Administration, through a report to Congress for the completion of work begun under the August 2000 memorandum of

1	(2) initiate development of a policy statement to
2	set forth the circumstances in which Occupational
3	Safety and Health Administration requirements may
4	be applied to crewmembers while working in the air-
5	eraft.
6	(b) POLICY STATEMENT.—The policy statement to be
7	developed under subsection (a)(2) shall be completed with-
8	in 18 months after the date of enactment of this Act and
9	shall satisfy the following principles:
10	(1) The establishment of a coordinating body
11	similar to the Aviation Safety and Health Joint
12	Team established by the August 2000 memorandum
13	of understanding that includes representatives des-
14	ignated by both Administrations—
15	(A) to examine the applicability of current
16	and future Occupational Safety and Health Ad-
17	ministration regulations;
18	(B) to recommend policies for facilitating
19	the training of Federal Aviation Administration
20	inspectors; and
21	(C) to make recommendations that will
22	govern the inspection and enforcement of safety
23	and health standards on board aircraft in oper-
24	ation and all work-related environments.

1	(2) Any standards adopted by the Federal Avia-
2	tion Administration shall set forth clearly—
3	(A) the circumstances under which an em-
4	ployer is required to take action to address oc-
5	cupational safety and health hazards;
6	(B) the measures required of an employer
7	under the standard; and
8	(C) the compliance obligations of an em-
9	ployer under the standard.
10	SEC. 510. ACCELERATION OF DEVELOPMENT AND IMPLE-
11	MENTATION OF REQUIRED NAVIGATION PER-
12	FORMANCE APPROACH PROCEDURES.
13	(a) In General.
14	(1) Annual minimum required navigation
15	PERFORMANCE PROCEDURES.—The Administrator
16	shall set a target of achieving a minimum of 200
17	Required Navigation Performance procedures each
18	fiscal year through fiscal year 2012, with 25 percent
19	of that target number meeting the low visibility ap-
20	proach criteria consistent with the NextGen Imple-
21	mentation Plan.
22	(2) USE OF THIRD PARTIES.—The Adminis-
23	trator is authorized to provide third parties the abil-
24	ity to design, flight check, and implement Required

1	(b)	DOT	INSPECTOR	GENERAL	REVIEW	of	OPER -
2	ATIONAL	AND	APPROACH	PROCEDU	HES BY	A	THIRE
3	PARTY.	_					

(1) Review.—The Inspector General of the Department of Transportation shall conduct a review regarding the effectiveness of the oversight activities conducted by the Administration in connection with any agreement with or delegation of authority to a third party for the development of flight procedures, including public use procedures, for the National Airspace System.

(2) Assessments.—The Inspector General shall include, at a minimum, in the review—

(A) an assessment of the extent to which the Administration is relying or intends to rely on a third party for the development of new procedures and a determination of whether the Administration has established sufficient mechanisms and staffing to provide safety oversight functions, which may include quality assurance processes, flight checks, integration of procedures into the National Aviation System, and operational assessments of procedures developed by third parties; and

1	(B) an assessment regarding whether the
2	Administration has sufficient existing personnel
3	and technical resources or mechanisms to de-
4	velop such flight procedures in a safe and effi-
5	cient manner to meet the demands of the Na-
6	tional Airspace System without the use of third
7	party resources.
8	(e) REPORT.—No later than 1 year after the date of
9	enactment of this Act, the Inspector General shall submit
10	to the Senate Committee on Commerce, Science, and
11	Transportation and the House of Representatives Com-
12	mittee on Transportation and Infrastructure a report on
13	the results of the review conducted under this section.
14	SEC. 511. IMPROVED SAFETY INFORMATION.
15	Not later than December 31, 2009, the Administrator
16	of the Federal Aviation Administration shall issue a final
17	rule in docket No. FAA-2008-0188, Re-registration and
18	Renewal of Aircraft Registration. The final rule shall in-
19	elude—
20	(1) provision for the expiration of a certificate
21	for an aircraft registered as of the date of enactment
22	of this Act, with re-registration requirements for
23	those aircraft that remain eligible for registration;

1	(2) provision for the periodic expiration of all
2	certificates issued after the effective date of the rule
3	with a registration renewal process; and
4	(3) other measures to promote the accuracy and
5	efficient operation and value of the Administration's
6	aircraft registry.
7	SEC. 512. VOLUNTARY DISCLOSURE REPORTING PROCESS
8	IMPROVEMENTS.
9	(a) In General. Within 180 days after the date
10	of enactment of this Act, the Administrator of the Federal
11	Aviation Administration shall—
12	(1) take such action as may be necessary to en-
13	sure that the Voluntary Disclosure Reporting Proc-
14	ess requires inspectors—
15	(A) to evaluate corrective action proposed
16	by an air carrier with respect to a matter dis-
17	closed by that air earrier is sufficiently com-
18	prehensive in scope and application and applies
19	to all affected aircraft operated by that air car-
20	rier before accepting the proposed voluntary
21	disclosure;
22	(B) to verify that corrective action so iden-
23	tified by an air earrier is completed within the
24	timeframe proposed; and

1	(C) to verify by inspection that the car-
2	rier's corrective action adequately corrects the
3	problem that was disclosed; and
4	(2) establish a second level supervisory review
5	of disclosures under the Voluntary Disclosure Re-
6	porting Process before any proposed disclosure is ac-
7	cepted and closed that will ensure that a matter dis-
8	elosed by an air carrier—
9	(A) has not been previously identified by a
10	Federal Aviation Administration inspector; and
11	(B) has not been previously disclosed by
12	the earrier in the preceding 5 years.
13	(b) GAO STUDY.—
14	(1) In General.—The Comptroller General
15	shall conduct a study of the Voluntary Disclosure
16	Reporting Program.
17	(2) REVIEW.—In conducting the study, the
18	Comptroller General shall examine, at a minimum,
19	whether—
20	(A) there is evidence that voluntary disclo-
21	sure is resulting in regulated entities discov-
22	ering and correcting violations to a greater ex-
23	tent than would otherwise occur if there was no
24	program for immunity from enforcement action;

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1	(B) the voluntary disclosure program
2	makes the Federal Aviation Administration
3	aware of violations that it would not have dis-
4	covered if there was not a program, and if a
5	violation is disclosed voluntarily, whether the
6	Administration insists on stronger corrective ac-
7	tions than would have occurred if the regulated
8	entity knew of a violation, but the Administra-
9	tion did not;
10	(C) the information the Administration
11	gets under the program leads to fewer viola-

- (C) the information the Administration gets under the program leads to fewer violations by other entities, either because the information leads other entities to look for similar violations or because the information leads Administration investigators to look for similar violations at other entities; and
- (D) there is any evidence that voluntary disclosure has improved compliance with regulations, either for the entities making disclosures or for the industry generally.
- (3) REPORT.—Not later than one year after the date of enactment of this Act, the Comptroller General shall submit a report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Transpor-

1	tation and Infrastructure on the results of the study
2	conducted under this subsection.
3	SEC. 513. PROCEDURAL IMPROVEMENTS FOR INSPEC
4	TIONS.
5	(a) In General.—Section 44711 is amended by
6	adding at the end the following:
7	"(d) Post-employment restrictions for flight
8	STANDARDS INSPECTORS.—
9	"(1) Prohibition.—A person holding an oper-
10	ating certificate issued under title 14, Code of Fed-
11	eral Regulations, may not knowingly employ, or
12	make a contractual arrangement which permits, ar
13	individual to act as an agent or representative of the
14	certificate holder in any matter before the Federa
15	Aviation Administration if the individual, in the pre-
16	ceding 3-year period—
17	"(A) served as, or was responsible for over-
18	sight of, a flight standards inspector of the Ad-
19	ministration; and
20	"(B) had responsibility to inspect, or over-
21	see inspection of, the operations of the certification
22	eate holder.
23	"(2) Written and oral communications.—
24	For purposes of paragraph (1), an individual shall
25	be considered to be acting as an agent or represents.

- 1 tive of a certificate holder in a matter before the
- 2 Federal Aviation Administration if the individual
- 3 makes any written or oral communication on behalf
- 4 of the certificate holder to the Administration (or
- 5 any of its officers or employees) in connection with
- 6 a particular matter, whether or not involving a spe-
- 7 <u>eific party and without regard to whether the indi-</u>
- 8 vidual has participated in, or had responsibility for,
- 9 the particular matter while serving as a flight stand-
- 10 ards inspector of the Administration.".
- 11 (b) APPLICABILITY.—The amendment made by sub-
- 12 section (a) shall not apply to an individual employed by
- 13 a certificate holder as of the date of enactment of this
- 14 Act.
- 15 SEC. 514. INDEPENDENT REVIEW OF SAFETY ISSUES.
- Within 30 days after the date of enactment of this
- 17 Act, the Comptroller General shall initiate a review and
- 18 investigation of air safety issues identified by Federal
- 19 Aviation Administration employees and reported to the
- 20 Administrator. The Comptroller General shall report the
- 21 Government Accountability Office's findings and rec-
- 22 ommendations to the Administrator, the Senate Com-
- 23 mittee on Commerce, Science, and Transportation, and
- 24 the House of Representatives Committee on Transpor-
- 25 tation and Infrastructure on an annual basis.

SEC. 515. NATIONAL REVIEW TEAM.

- 2 (a) In General.—Within 180 days after the date
- 3 of enactment of this Act, the Administrator of the Federal
- 4 Aviation Administration shall establish a national review
- 5 team within the Administration to conduct periodic, ran-
- 6 dom reviews of the Administration's oversight of air ear-
- 7 riers and report annually its findings and recommenda-
- 8 tions to the Administrator, the Senate Commerce, Science,
- 9 and Transportation Committee, and the House of Rep-
- 10 resentatives Committee on Transportation and Infrastruc-
- 11 ture.
- 12 (b) Inspector General Reports.—The Inspector
- 13 General of the Department of Transportation shall provide
- 14 progress reports to the Senate Committee on Commerce,
- 15 Science, and Transportation and the House of Represent-
- 16 atives Committee on Transportation and Infrastructure on
- 17 the review teams and their effectiveness.
- 18 (c) Additional Safety Inspectors.—From
- 19 amounts appropriated pursuant to section 106(k)(1) of
- 20 title 49, United States Code, the Administrator of the
- 21 Federal Aviation Administration may hire a net increase
- 22 of 200 additional safety inspectors.
- 23 SEC. 516. FAA ACADEMY IMPROVEMENTS.
- 24 (a) REVIEW.—Within 1 year after the date of enact-
- 25 ment of this Act, the Administrator of the Federal Avia-

1	tion Administration shall conduct a comprehensive review
2	and evaluation of its Academy and facility training efforts
3	(b) FACILITY TRAINING PROGRAM.—The Adminis-
4	trator shall—
5	(1) clarify responsibility for oversight and direc-
6	tion of the Academy's facility training program at
7	the national level;
8	(2) communicate information concerning that
9	responsibility to facility managers; and
10	(3) establish standards to identify the number
11	of developmental controllers that can be accommo-
12	dated at each facility, based on—
13	(A) the number of available on-the-job-
14	training instructors;
15	(B) available classroom space;
16	(C) the number of available simulators;
17	(D) training requirements; and
18	(E) the number of recently placed new per-
19	sonnel already in training.
20	SEC. 517. REDUCTION OF RUNWAY INCURSIONS AND OPER
21	ATIONAL ERRORS.
22	(a) Plan.—The Administrator of the Federal Avia
23	tion Administration shall develop a plan for the reduction
24	of runway incursions by reviewing every commercial serv-
25	ice airport (as defined in section 47102 of title 49, United

1	States Code) in the United States and initiating action
2	to improve airport lighting, provide better signage, and
3	improve runway and taxiway markings.
4	(b) Process.—Within 1 year after the date of enact-
5	ment of this Act, the Administrator of the Federal Avia-
6	tion Administration shall develop a process for tracking
7	and investigating operational errors and runway incur-
8	sions that includes—
9	(1) identifying the office responsible for estab-
10	lishing regulations regarding operational errors and
11	runway incursions;
12	(2) identifying who is responsible for tracking
13	and investigating operational errors and runway in-
14	cursions and taking remedial actions;
15	(3) identifying who is responsible for tracking
16	operational errors and runway incursions, including
17	a process for lower level employees to report to high-
18	er supervisory levels; and
19	(4) periodic random audits of the oversight
20	process.
21	SEC. 518. AVIATION SAFETY WHISTLEBLOWER INVESTIGA-
22	TION OFFICE.
23	Section 106 is amended by adding at the end the fol-
24	lowing:

1	"(s) Aviation Safety Whistleblower Inves-
2	TIGATION OFFICE.—
3	"(1) Establishment.—There is established in
4	the Administration an Aviation Safety Whistleblower
5	Investigation Office.
6	"(2) Director.—
7	"(A) APPOINTMENT.—The head of the Of-
8	fice shall be the Director, who shall be ap-
9	pointed by the Secretary of Transportation.
10	"(B) QUALIFICATIONS.—The Director
11	shall have a demonstrated ability in investiga-
12	tions and knowledge of or experience in avia-
13	tion.
14	"(C) TERM.—The Director shall be ap-
15	pointed for a term of 5 years.
16	"(D) VACANCY.—Any individual appointed
17	to fill a vacancy in the position of the Director
18	occurring before the expiration of the term for
19	which the individual's predecessor was ap-
20	pointed shall be appointed for the remainder of
21	that term.
22	"(3) Complaints and investigations.—
23	"(A) AUTHORITY OF DIRECTOR.—The Di-
24	rector shall—

1	"(i) receive complaints and informa-
2	tion submitted by employees of persons
3	holding certificates issued under title 14,
4	Code of Federal Regulations, and employ-
5	ees of the Administration concerning the
6	possible existence of an activity relating to
7	a violation of an order, regulation, or
8	standard of the Administration or any
9	other provision of Federal law relating to
10	aviation safety;
11	"(ii) assess complaints and informa-
12	tion submitted under clause (i) and deter-
13	mine whether a substantial likelihood ex-
14	ists that a violation of an order, regulation,
15	or standard of the Administration or any
16	other provision of Federal law relating to
17	aviation safety may have occurred; and
18	"(iii) based on findings of the assess-
19	ment conducted under clause (ii), make
20	recommendations to the Administrator in
21	writing for further investigation or correc-
22	tive actions.
23	"(B) DISCLOSURE OF IDENTITIES.—The
24	Director shall not disclose the identity of an in-

1	dividual who submits a complaint or informa-
2	tion under subparagraph (A)(i) unless—
3	"(i) the individual consents to the dis-
4	elosure in writing; or
5	"(ii) the Director determines, in the
6	course of an investigation, that the disclo-
7	sure is unavoidable.
8	"(C) Independence of director.—The
9	Secretary, the Administrator, or any officer or
10	employee of the Administration may not pre-
11	vent or prohibit the Director from initiating,
12	carrying out, or completing any assessment of
13	a complaint or information submitted subpara-
14	graph (A)(i) or from reporting to Congress on
15	any such assessment.
16	"(D) Access to information.—In con-
17	ducting an assessment of a complaint or infor-
18	mation submitted under subparagraph (A)(i),
19	the Director shall have access to all records, re-
20	ports, audits, reviews, documents, papers, rec-
21	ommendations, and other material necessary to
22	determine whether a substantial likelihood ex-
23	ists that a violation of an order, regulation, or
24	standard of the Administration or any other

	provision	of Federa	d law	relating	to	aviation
2	safety may	y have occ	irred.			

"(4) RESPONSES TO RECOMMENDA-TIONS.—The Administrator shall respond to a recommendation made by the Director under subparagraph (A)(iii) in writing and retain records related to any further investigations or corrective actions taken in response to the recommendation.

"(5) Incident reports.—If the Director determines there is a substantial likelihood that a violation of an order, regulation, or standard of the Administration or any other provision of Federal law relating to aviation safety may have occurred that requires immediate corrective action, the Director shall report the potential violation expeditiously to the Administrator and the Inspector General of the Department of Transportation.

"(6) REPORTING OF CRIMINAL VIOLATIONS TO INSPECTOR GENERAL.—If the Director has reasonable grounds to believe that there has been a violation of Federal criminal law, the Director shall report the violation expeditiously to the Inspector General.

1	"(7) Annual reports to congress.—Not
2	later than October 1 of each year, the Director shall
3	submit to Congress a report containing—
4	"(A) information on the number of submis-
5	sions of complaints and information received by
6	the Director under paragraph $(3)(A)(i)$ in the
7	preceding 12-month period;
8	"(B) summaries of those submissions;
9	"(C) summaries of further investigations
10	and corrective actions recommended in response
11	to the submissions; and
12	"(D) summaries of the responses of the
13	Administrator to such recommendations.".
14	SEC. 519. MODIFICATION OF CUSTOMER SERVICE INITIA
15	TIVE.
16	(a) Modification of Initiative.—Not later than
17	90 days after the date of enactment of this Act, the Ad-
18	ministrator of the Federal Aviation Administration shall
19	modify the customer service initiative, mission and vision
20	statements, and other statements of policy of the Adminis-
21	tration
22	(1) to remove any reference to air carriers or
23	other entities regulated by the Administration as
24	"customers";

1	(2) to clarify that in regulating safety the only
2	customers of the Administration are members of the
3	traveling public; and
4	(3) to clarify that air carriers and other entities
5	regulated by the Administration do not have the
6	right to select the employees of the Administration
7	who will inspect their operations.
8	(b) SAFETY PRIORITY.—In carrying out the Adminis-
9	trator's responsibilities, the Administrator shall ensure
10	that safety is given a higher priority than preventing the
11	dissatisfaction of an air carrier or other entity regulated
12	by the Administration with an employee of the Adminis-
13	tration.
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	SEC. 520. HEADQUARTERS REVIEW OF AIR TRANSPOR-
14	SEC. 520. HEADQUARTERS REVIEW OF AIR TRANSPOR-
14 15	SEC. 520. HEADQUARTERS REVIEW OF AIR TRANSPOR- TATION OVERSIGHT SYSTEM DATABASE. (a) REVIEWS.—The Administrator of the Federal
14 15 16 17	SEC. 520. HEADQUARTERS REVIEW OF AIR TRANSPOR- TATION OVERSIGHT SYSTEM DATABASE. (a) REVIEWS.—The Administrator of the Federal
14 15 16 17	SEC. 520. HEADQUARTERS REVIEW OF AIR TRANSPOR- TATION OVERSIGHT SYSTEM DATABASE. (a) Reviews.—The Administrator of the Federal Aviation Administration shall establish a process by which the air transportation oversight system database of the
14 15 16 17	SEC. 520. HEADQUARTERS REVIEW OF AIR TRANSPOR- TATION OVERSIGHT SYSTEM DATABASE. (a) Reviews.—The Administrator of the Federal Aviation Administration shall establish a process by which the air transportation oversight system database of the
14 15 16 17 18	SEC. 520. HEADQUARTERS REVIEW OF AIR TRANSPORTATION OVERSIGHT SYSTEM DATABASE. (a) Reviews.—The Administrator of the Federal Aviation Administration shall establish a process by which the air transportation oversight system database of the Administration is reviewed by a team of employees of the
14 15 16 17 18 19 20	SEC. 520. HEADQUARTERS REVIEW OF AIR TRANSPORTATION OVERSIGHT SYSTEM DATABASE. (a) Reviews.—The Administrator of the Federal Aviation Administration shall establish a process by which the air transportation oversight system database of the Administration is reviewed by a team of employees of the Agency on a monthly basis to ensure that—
14 15 16 17 18 19 20	SEC. 520. HEADQUARTERS REVIEW OF AIR TRANSPORTATION OVERSIGHT SYSTEM DATABASE. (a) REVIEWS.—The Administrator of the Federal Aviation Administration shall establish a process by which the air transportation oversight system database of the Administration is reviewed by a team of employees of the Agency on a monthly basis to ensure that— (1) any trends in regulatory compliance are
14 15 16 17 18 19 20 21	SEC. 520. HEADQUARTERS REVIEW OF AIR TRANSPORTATION OVERSIGHT SYSTEM DATABASE. (a) Reviews.—The Administrator of the Federal Aviation Administration shall establish a process by which the air transportation oversight system database of the Administration is reviewed by a team of employees of the Agency on a monthly basis to ensure that— (1) any trends in regulatory compliance are identified; and

1	(b) Monthly Team Reports.—
2	(1) In General.—The team of employees con-
3	ducting a monthly review of the air transportation
4	oversight system database under subsection (a) shall
5	submit to the Administrator, the Associate Adminis-
6	trator for Aviation Safety, and the Director of
7	Flight Standards a report on the results of the re-
8	view.
9	(2) Contents. A report submitted under
10	paragraph (1) shall identify—
11	(A) any trends in regulatory compliance
12	discovered by the team of employees in con-
13	ducting the monthly review; and
14	(B) any corrective actions taken or pro-
15	posed to be taken in response to the trends.
16	(c) Quarterly Reports to Congress.—The Ad-
17	ministrator, on a quarterly basis, shall submit a report
18	to the Senate Committee on Commerce, Science, and
19	Transportation and the House of Representatives Com-
20	mittee on Transportation and Infrastructure on the re-
21	sults of reviews of the air transportation oversight system
22	database conducted under this section, including copies of
23	reports received under subsection (b).

1	SEC. 521. INSPECTION OF FOREIGN REPAIR STATIONS.
2	(a) In General.—Chapter 447 is amended by add-
3	ing at the end the following:
4	"§ 44730. Inspection of foreign repair stations
5	"(a) IN GENERAL. Within 1 year after the date of
6	enactment of the FAA Air Transportation Modernization
7	and Safety Improvement Act the Administrator of the
8	Federal Aviation Administration shall establish and imple-
9	ment a safety assessment system for all part 145 repair
10	stations based on the type, scope, and complexity of work
11	being performed. The system shall—
12	"(1) ensure that repair stations outside the
13	United States are subject to appropriate inspections
14	based on identified risk and consistent with existing
15	United States requirements;
16	"(2) consider inspection results and findings
17	submitted by foreign civil aviation authorities oper-
18	ating under a maintenance safety or maintenance
19	implementation agreement with the United States in
20	meeting the requirements of the safety assessment
21	system; and
22	"(3) require all maintenance safety or mainte-
23	nance implementation agreements to provide an op-
24	portunity for the Federal Aviation Administration to

 ${\color{red} \textbf{conduct independent inspections of covered part 145}}$

1	repair stations when safety concerns warrant such
2	inspections.
3	"(b) Notice to Congress of Negotiations.—The
4	Administrator shall notify the Senate Committee on Com-
5	merce, Science, and Transportation and the House of Rep-
6	resentatives Committee on Transportation and Infrastruc-
7	ture within 30 days after initiating formal negotiations
8	with foreign aviation authorities or other appropriate for-
9	eign government agencies on a new maintenance safety or
10	maintenance implementation agreement.
11	"(c) Annual Report.—The Administrator shall
12	publish an annual report on the Federal Aviation Adminis-
13	tration's oversight of part 145 repair stations and imple-
14	mentation of the safety assessment system required by
15	subsection (a). The report shall—
16	"(1) describe in detail any improvements in the
17	Federal Aviation Administration's ability to identify
18	and track where part 121 air earrier repair work is
19	performed;
20	"(2) include a staffing model to determine the
21	best placement of inspectors and the number of in-
22	spectors needed;
23	"(3) describe the training provided to inspec-
24	tors; and

1 "(4) include an assessment of the quality of
2 monitoring and surveillance by the Federal Aviation
3 Administration of work provided by its inspectors
4 and the inspectors of foreign authorities operating
5 under a maintenance safety or implementation
6 agreement.

7 "(d) Alcohol and Controlled Substance Test-

ing Program Requirements.—

"(1) IN GENERAL.—The Secretaries of State and Transportation jointly shall request the governments of foreign countries that are members of the International Civil Aviation Organization to establish international standards for alcohol and controlled substances testing of persons that perform safety sensitive maintenance functions upon commercial air carrier aircraft.

"(2) APPLICATION TO PART 121 AIRCRAFT
WORK.—Within 1 year after the date of enactment
of the FAA Air Transportation Modernization and
Safety Improvement Act the Administrator shall
promulgate a proposed rule requiring that all part
145 repair station employees responsible for safetysensitive functions on part 121 air carrier aircraft
are subject to an alcohol and controlled substance
testing program determined acceptable by the Ad-

- 1 ministrator and consistent with the applicable laws
- 2 of the country in which the repair station is located.
- 3 "(e) BIANNUAL INSPECTIONS.—The Administrator
- 4 shall require part 145 repair stations to be inspected twice
- 5 each year by Federal Aviation Administration safety in-
- 6 spectors, regardless of where the station is located, in a
- 7 manner consistent with United States obligations under
- 8 international agreements.
- 9 "(f) DEFINITIONS.—In this section:
- 10 "(1) PART 121 AIR CARRIER.—The term 'part
- 11 121 air earrier' means an air earrier that holds a
- 12 certificate issued under part 121 of title 14, Code of
- 13 Federal Regulations.
- 14 "(2) Part 145 Repair Station.—The term
- 15 'part 145 repair station' means a repair station that
- holds a certificate issued under part 145 of title 14,
- 17 Code of Federal Regulations.".
- 18 (b) Conforming Amendment.—The table of con-
- 19 tents for chapter 447 is amended by adding at the end
- 20 thereof the following:

"44730. Inspection of foreign repair stations.".

21 SEC. 522. NON-CERTIFICATED MAINTENANCE PROVIDERS.

- 22 (a) REGULATIONS.—Not later than 3 years after the
- 23 date of enactment of this Act, the Administrator of the
- 24 Federal Aviation Administration shall issue regulations re-
- 25 quiring that all covered maintenance work on aircraft used

1	to provide air transportation under part 121 of title 14,
2	Code of Federal Regulations, be performed by individuals
3	in accordance with subsection (b).
4	(b) Persons Authorized To Perform Certain
5	Work.—No individual may perform covered maintenance
6	work on aircraft used to provide air transportation under
7	part 121 of title 14, Code of Federal Regulations unless
8	that individual is employed by—
9	(1) a part 121 air carrier;
10	(2) a part 145 repair station;
11	(3) a person that provides contract maintenance
12	workers or services to a part 145 repair station or
13	part 121 air carrier, and the individual—
14	(A) meets the requirements of the part
15	121 air earrier or the part 145 repair station;
16	Ol'
17	(B)(i) performs the work under the direct
18	supervision and control of the part 121 air car-
19	rier or the part 145 repair station directly in
20	charge of the maintenance services; and
21	(ii) earries out the work in accordance with
22	the part 121 air earrier's maintenance manual;
23	Ol'
24	(4) by the holder of a type certificate, produc-
25	tion certificate, or other production approval issued

1	under part 21 of title 14, Code of Federal Regula
2	tions, and the holder of such certificate or ap-
3	proval—
4	(A) originally produced, and continues to
5	produce, the article upon which the work is to
6	be performed; and
7	(B) is acting in conjunction with a part
8	121 air carrier or a part 145 repair station.
9	(d) DEFINITIONS.—In this section:
10	(1) COVERED MAINTENANCE WORK.—The term
11	"covered maintenance work" means maintenance
12	work that is essential maintenance, regularly sched-
13	uled maintenance, or a required inspection item, as
14	determined by the Administrator.
15	(2) Part 121 air carrier.—The term "part
16	121 air carrier" has the meaning given that term in
17	section 44730(f)(1) of title 49, United States Code
18	(3) Part 145 repair station.—The term
19	"part 145 repair station" has the meaning given
20	that term in section 44730(f)(2) of title 49, United
21	States Code.
22	SUBTITLE B—FLIGHT SAFETY
23	SEC. 551. PILOT APPLICANT EMPLOYMENT RECORDS.
24	(a) In General.—Section 44703(h) is amended to
25	read as follows:

1	"(h) RECORDS OF EMPLOYMENT, TRAINING, AND
2	Testing.—
3	"(1) In General.—The Administrator of the
4	Federal Aviation Administration shall establish and
5	maintain a pilot employment, training, and testing
6	database and shall publish notice in the Federal
7	Register when the database is operational. The data-
8	base shall include the following information:
9	"(A) FAA RECORDS.—From the Federal
10	Aviation Administration, records pertaining to
11	the individual that are maintained by the Ad-
12	ministration concerning—
13	"(i) current airman certificates (in-
14	eluding airman medical certificates) and
15	associated type ratings, including any limi-
16	tations to those certificates and ratings;
17	"(ii) any failed attempt of the indi-
18	vidual to pass a practical test required to
19	obtain a certificate or type rating under
20	part 61 of title 14, Code of Federal Regu-
21	lations; and
22	"(iii) summaries of legal enforcement
23	actions resulting in a finding by the Ad-
24	ministrator of a violation of this title or a
25	regulation prescribed or order issued under

1	this title that was not subsequently over-
2	turned.
3	"(B) AIR CARRIER AND OTHER
4	RECORDS.—From any air carrier or other per-
5	son (except a branch of the United States
6	Armed Forces, the National Guard, or a reserve
7	component of the United States Armed Forces)
8	that has employed the individual as a pilot of
9	a civil or public aircraft, or from the trustee in
10	bankruptcy for such air carrier or person—
11	"(i) records pertaining to the indi-
12	vidual that are maintained by an air car-
13	rier (other than records relating to flight
14	time, duty time, or rest time) under regu-
15	lations set forth in—
16	"(I) section 121.683 of title 14,
17	Code of Federal Regulations;
18	"(H) paragraph (A) of section
19	VI, appendix I, part 121 of such title;
20	"(III) paragraph (A) of section
21	IV, appendix J, part 121 of such title;
22	"(IV) section 125.401 of such
23	title; and
24	"(V) section 135.63(a)(4) of such
25	title; and

1	"(ii) other records pertaining to the
2	individual's performance as a pilot that are
3	maintained by the air carrier or person
4	concerning
5	"(I) the training, qualifications,
6	proficiency, or professional com-
7	petence of the individual, including
8	comments and evaluations made by a
9	cheek airman designated in accord-
10	ance with section 121.411, 125.295,
11	or 135.337 of such title;
12	"(II) any disciplinary action
13	taken with respect to the individual
14	that was not subsequently overturned;
15	and
16	"(III) any release from employ-
17	ment or resignation, termination, or
18	disqualification with respect to em-
19	ployment.
20	"(C) NATIONAL DRIVER REGISTER
21	RECORDS.—In accordance with section
22	30305(b)(8), from the chief driver licensing of-
23	ficial of a State, information concerning the
24	motor vehicle driving record of the individual.

1	"(2) RECORDS OF CURRENT EMPLOYEES.—
2	Each air earrier shall submit to the Administrator,
3	for inclusion in the database established under para-
4	graph (1)—
5	"(A) not later than 180 days after the date
6	on which notice of the establishment of the
7	database is published, the records described in
8	paragraph (1)(B) concerning any pilot em-
9	ployed by the air carrier; and
10	"(B) after such date, not later than 30
11	days after the generation of any new records
12	described in paragraph (1)(B), such new
13	records.
14	"(3) RIGHT OF PILOT TO REVIEW.—Notwith-
15	standing any other provision of law or agreement,
16	the Administrator, upon written request from a
17	pilot, shall make available to the pilot for review and
18	correction, within a reasonable time, but not later
19	than 30 days after the date of the request, a copy
20	of all records referred to in paragraph (1) pertaining
21	to the pilot.
22	"(4) RIGHT TO RECEIVE NOTICE AND COPY OF
23	ANY RECORD FURNISHED.—A person who receives a
24	request for records described in paragraph (1) shall

1	provide to the individual who is the subject of the
2	records
3	"(A) on or before the 20th day following
4	the date of receipt of the request, written notice
5	of the request and of the individual's right to
6	receive a copy of such records; and
7	"(B) in accordance with paragraph (3), a
8	copy of such records, if requested by the indi-
9	vidual.
10	"(5) RIGHT TO CORRECT INACCURACIES.—An
11	air carrier that maintains or requests and receives
12	the records of an individual under paragraph (1)
13	shall provide the individual with a reasonable oppor-
14	tunity to submit written comments to correct any in-
15	accuracies contained in the records before making a
16	final hiring decision with respect to the individual
17	After the database established under paragraph (1)
18	is operational, the air carrier shall submit any cor-
19	rections made or accepted by the air carrier to the
20	Administration for inclusion in the database within
21	30 days after the corrections are made or accepted
22	by the air carrier.
23	"(6) Privacy protections.—An air carrier
24	that maintains, or requests and receives, the records

described in paragraph (1) of an individual may use

1	such records only to assess the qualifications of the
2	individual in deciding whether or not to hire the in-
3	dividual as a pilot. The air carrier shall take such
4	actions as may be necessary to protect the privacy
5	of the pilot and the confidentiality of the records, in-
6	eluding ensuring that information contained in the
7	records is not divulged to any individual that is not
8	directly involved in the hiring decision.
9	"(7) Periodic Review.—Not later than 18
10	months after the date of the enactment of the FAA
11	Air Transportation Modernization and Safety Im-
12	provement Act, and at least once every 3 years
13	thereafter, the Administrator shall submit to Con-
14	gress a statement that contains, taking into account
15	recent developments in the aviation industry—
16	"(A) recommendations by the Adminis-
17	trator concerning proposed changes to Adminis-
18	tration records, air carrier records, and other
19	records required to be furnished under para-
20	graph (1); or
21	"(B) reasons why the Administrator does
22	not recommend any proposed changes to the
23	records referred to in paragraph (1).
24	"(8) RULEMAKING.—The Administrator shall

prescribe such regulations as may be necessary—

1	"(A) to protect—
2	"(i) the personal privacy of any indi-
3	vidual whose records are included in the
4	database established under paragraph (1);
5	and
6	"(ii) the confidentiality of those
7	records;
8	"(B) to preclude the further dissemination
9	of records received under paragraph (1) by the
10	person who requested those records; and
11	"(C) to ensure prompt compliance with
12	any request made under this subsection.
13	"(9) Special rules with respect to cer-
14	TAIN PILOTS.
15	"(A) PILOTS OF CERTAIN SMALL AIR-
16	CRAFT.—Notwithstanding paragraph (1), an air
17	earrier, before receiving information requested
18	about an individual under this subsection, may
19	allow the individual to begin service for a period
20	not to exceed 90 days as a pilot of an aircraft
21	with a maximum payload capacity (as defined
22	in section 119.3 of title 14, Code of Federal
23	Regulations) of 7,500 pounds or less, or a heli-
24	copter, on a flight that is not a scheduled oper-
25	ation (as defined in such section). Before the

end of the 90-day period, the air carrier shall obtain and evaluate such information. The contract between the carrier and the individual shall contain a term that provides that the continuation of the individual's employment, after the last day of the 90-day period, depends on a satisfactory evaluation.

"(B) Good faith exception.—Until the database required by paragraph (1) is established, an air carrier, without obtaining information about an individual under paragraph (1) from an air carrier or other person that no longer exists or from a foreign government or entity that employed the individual, may allow the individual to begin service as a pilot if the air carrier required to request the information has made a documented good faith attempt to obtain such information.

"(10) REVIEW OF PROSPECTIVE PILOTS' RECORDS.—Except as provided in paragraph (9), before allowing an individual to begin service as a pilot an air carrier shall request a copy of the records described in paragraph (1) pertaining to the pilot for the preceding 10 years and review the records.

1	"(11) ELECTRONIC ACCESS TO FAA
2	RECORDS.—For the purpose of increasing timely and
3	efficient access to Federal Aviation Administration
4	records described in paragraph (1), the Adminis-
5	trator may allow, under terms established by the Ad-
6	ministrator, an individual designated by the air car-
7	rier to have electronic access to a specified database
8	containing information about such records. The
9	terms shall limit such access to instances in which
10	information in the database is required by the des-
11	ignated individual in making a hiring decision con-
12	eerning a pilot applicant and shall require that the
13	designated individual provide assurances satisfactory
14	to the Administrator that information obtained
15	using such access will not be used for any purpose
16	other than making the hiring decision.".
17	(b) Limitation on Liability.—Section 44703(i)(1)
18	is amended—
19	(1) in the matter preceding subparagraph (A)
20	by striking "and who has signed a release from li-
21	ability''; and
22	(2) in subparagraph (B), by striking "complied
23	with such request" and inserting "furnished records
24	to the Administrator in accordance with subsection
25	(h)(1)"-

1	(c) Transition Rule.—Until the date on which the
2	Administrator publishes notice in the Federal Register
3	that the database required by section 44703(h)(1) of title
4	49, United States Code (as amended by subsection (a))
5	is operational, the provisions of section 44703(h) of such
6	title, as that section was in effect on the day before the
7	date of enactment of this Act, shall remain in effect, ex-
8	cept that such provisions shall be applied—
9	(1) by substituting "10-year period" for "5-
10	year period" in paragraph (1)(B); and
11	(2) without regard to paragraph (3).
12	SEC. 552. AIR CARRIER SAFETY MANAGEMENT SYSTEMS.
13	(a) In General.—Within 60 days after the date of
14	enactment of this Act, the Administrator shall initiate and
15	complete a rulemaking to require part 121 air carriers—
16	(1) to implement, as part of their safety man-
17	agement systems—
18	(A) an Aviation Safety Action Program;
19	(B) a Flight Operations Quality Assurance
20	Program;
21	(C) a Line Operational Safety Audit Pro-
22	gram; and
23	(D) a Flight Crew Fatigue Risk Manage-
24	

1	(2) to implement appropriate privacy protection
2	safeguards with respect to data included in such
3	programs; and
4	(3) to provide appropriate collaboration and
5	operational oversight of regional/commuter air car-
6	riers by affiliated major air carriers that include—
7	(A) periodic safety audits of flight oper-
8	ations;
9	(B) training, maintenance, and inspection
10	programs; and
11	(C) provisions for the exchange of safety
12	information.
13	(b) CVR DATA.—The Administrator, acting in col-
14	laboration with aviation industry interested parties, shall
15	consider the merits and feasibility of incorporating cockpit
16	voice recorder data in safety oversight practices.
17	(e) Enforcement Consistency.—Within 9 months
18	after the date of enactment of this Act, the Administrator
19	shall—
20	(1) develop and implement a plan that will en-
21	sure that the FAA's safety enforcement plan is con-
22	sistently enforced; and
23	(2) ensure that the FAA's safety oversight pro-
24	gram is reviewed periodically and updated as nee-
25	essary.

SEC. 553. IMPLEMENTATION OF NTSB RECOMMENDATIONS.

)	(a) IN	GENERAL.
_	100/ 111	VIIII III III.

- (1) Notification.—Within 30 days after the end of each calendar year, the Administrator shall submit a notification to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Transportation and Infrastructure indicating whether the Administrator has determined to implement the safety recommendations made to the FAA by the National Transportation Safety Board during the preceding year.
- (2) IMPLEMENTATION PLANS.—If the Administrator has determined to implement such a recommendation, the notification shall describe the action the Administrator plans to take to implement the recommendation.
- (3) EXPLANATION OF NON-IMPLEMENTATION.—If the Administrator has determined not to
 implement such a recommendation, the notification
 shall describe the reason for the determination.
- 22 (b) PENDING RECOMMENDATIONS.—Within 180 days
 23 after the date of enactment of this Act, the Administrator
 24 shall submit a notification to those Committees with re25 spect to each safety recommendation made to the FAA
 26 by the National Transportation Safety Board that was

1	made before the date of enactment of this Act that was
2	not implemented before that date containing the imple-
3	mentation plans, or an explanation of non-implementation,
4	for each such recommendation.
5	SEC. 554. IMPROVED FLIGHT OPERATIONAL QUALITY AS-
6	SURANCE, AVIATION SAFETY ACTION, AND
7	LINE OPERATIONAL SAFETY AUDIT PRO-
8	GRAMS.
9	(a) Limitation on Disclosure and Use of In-
10	FORMATION.—
11	(1) In General.—Except as provided by this
12	section, a party in a judicial proceeding may not use
13	discovery to obtain—
14	(A) an Aviation Safety Action Program re-
15	port;
16	(B) Flight Operational Quality Assurance
17	Program data; or
18	(C) a Line Operations Safety Audit Pro-
19	gram report.
20	(2) FOIA NOT APPLICABLE.—Section 522 of
21	title 5, United States Code, shall not apply to re-
22	ports or data described in paragraph (1).
23	(3) Exceptions.—Nothing in paragraph (1) or
24	(2) prohibits the FAA from disclosing information
25	contained in reports or data described in paragraph

1	(1) if withholding the information would not be con-
2	sistent with the FAA's safety responsibilities, includ-
3	ing
4	(A) a summary of information, with identi-
5	fying information redacted, to explain the need
6	for changes in policies or regulations;
7	(B) information provided to correct a con-
8	dition that compromises safety, if that condition
9	continues uncorrected; or
10	(C) information provided to carry out a
11	eriminal investigation or prosecution.
12	(b) Permissible Discovery for Such Reports
13	AND DATA.—Except as provided in subsection (c), a court
14	may allow discovery by a party of an Aviation Safety Ac-
15	tion Program report, Flight Operational Quality Assur-
16	ance Program data, or a Line Operations Safety Audit
17	Program report if, after an in camera review of the infor-
18	mation, the court determines that a party to a claim or
19	defense in the proceeding shows a particularized need for
20	the report or data that outweighs the need for confiden-
21	tiality of the report or data, considering the confidential
22	nature of the report or data, and upon a showing that
23	the report or data is both relevant to the preparation of
24	a claim or defense and not otherwise known or available.

1	(e) Protective Order.—When a court allows dis-
2	covery, in a judicial proceeding, of an Aviation Safety Ac-
3	tion Program report, Flight Operational Quality Assur-
4	ance Program data, or a Line Operations Safety Audit
5	Program report, the court shall issue a protective order—
6	(1) to limit the use of the information contained
7	in the report or data to the judicial proceeding;
8	(2) to prohibit dissemination of the report or
9	data to any person that does not need access to the
10	report for the proceeding; and
11	(3) to limit the use of the report or data in the
12	proceeding to the uses permitted for privileged self-
13	analysis information as defined under the Federal
14	Rules of Evidence.
15	(d) SEALED INFORMATION.—A court may allow an
16	Aviation Safety Action Program report, Flight Oper-
17	ational Quality Assurance Program data, or a Line Oper-
18	ations Safety Audit Program report to be admitted into
19	evidence in a judicial proceeding only if the court places
20	the report or data under seal to prevent the use of the
21	report or data for purposes other than for the proceeding.
22	(e) SAFETY RECOMMENDATIONS.—This section does
23	not prevent the National Transportation Safety Board
24	from referring at any time to information contained in an
25	Aviation Safety Action Program report, Flight Oper-

1	ational Quality Assurance Program data, or a Line Oper-
2	ations Safety Audit Program report in making safety rec-
3	ommendations.
4	(f) WAIVER.—Any waiver of the privilege for self-
5	analysis information by a protected party, unless occa-
6	sioned by the party's own use of the information in pre-
7	senting a claim or defense, must be in writing.
8	SEC. 555. RE-EVALUATION OF FLIGHT CREW TRAINING,
9	TESTING, AND CERTIFICATION REQUIRE-
10	MENTS.
11	(a) Training and Testing.—The Administrator
12	shall develop and implement a plan for reevaluation of
13	flight erew training regulations in effect on the date of
14	enactment of this Act, including regulations for—
15	(1) classroom instruction requirements gov-
16	
	erning curriculum content and hours of instruction;
17	erning curriculum content and hours of instruction; (2) erew leadership training; and
17 18	
	(2) erew leadership training; and

21 (b) BEST PRACTICES.—The plan shall incorporate
22 best practices in the aviation industry with respect to
23 training protocols, methods, and procedures.

1	(e) Certification.—The Administrator shall ini-
2	tiate a rulemaking to re-evaluate FAA regulations gov-
3	erning the minimum requirements—
4	(1) to become a commercial pilot;
5	(2) to receive an Air Transport Pilot Certificate
6	to become a captain; and
7	(3) to transition to a new type of aircraft.
8	SEC. 556. SAFETY INSPECTIONS OF REGIONAL AIR CAR-
9	RIERS.
10	The Administrator shall, not less frequently than
11	once each year, perform random, unannounced, on-site in-
12	spections of air earriers that provide air transportation
13	pursuant to a contract with a part 121 air carrier to en-
14	sure that such air earriers are complying with all applica-
15	ble safety standards of the Administration.
16	SEC. 557. ESTABLISHMENT OF SAFETY STANDARDS WITH
17	RESPECT TO THE TRAINING, HIRING, AND OP-
18	ERATION OF AIRCRAFT BY PILOTS.
19	Not later than 180 days after the date of enactment
20	of this Act, the Administrator shall issue a final rule with
21	respect to the Notice of Proposed Rulemaking published
22	in the Federal Register on January 12, 2009 (74 Fed.
23	Reg. 1280), relating to training programs for flight crew
24	members and aircraft dispatchers.

1 SEC. 558. OVERSIGHT OF PILOT TRAINING SCHOOLS.

2	Not later than 1 year after the date of the enactment
3	of this Act, the Administrator shall submit to Congress
4	a plan for overseeing pilot schools certified under part 141
5	of title 14, Code of Federal Regulations, that includes—
6	(1) ensuring that the curriculum and course
7	outline requirements for such schools under subpart
8	C of such part are being met; and
9	(2) conducting on-site inspections of each such
10	school not less frequently than once every 2 years.
11	SEC. 559. DEFINITIONS.
12	In this subtitle:
13	(1) AVIATION SAFETY ACTION PROGRAM.—The
14	term "Aviation Safety Action Program" means the
15	program described under Federal Aviation Adminis-
16	tration Advisory Circular No. 120-66B that permits
17	employees of participating air carriers and repair
18	station certificate holders to identify and report safe-
19	ty issues to management and to the Administration
20	for resolution.
21	(2) Administrator.—The term "Adminis-
22	trator' means the Administrator.
23	(3) AIR CARRIER.—The term "air carrier" has
24	the meaning given that term by section 40102(2) of
25	title 49, United States Code.

1	(4) FAA.—The term "FAA" means the Fed-
2	eral Aviation Administration.
3	(5) FLIGHT OPERATIONAL QUALITY ASSURANCE
4	PROGRAM.—The term "Flight Operational Quality
5	Assurance Program" means the voluntary safety
6	program authorized under section 13.401 of title 14,
7	Code of Federal Regulations, that permits commer-
8	cial air carriers and pilots to share confidential ag-
9	gregate information with the Administration to per-
10	mit the Administration to target resources to ad-
11	dress operational risk issues.
12	(6) Line Operations Safety Audit Pro-
13	GRAM.—The term "Line Operations Safety Audit
14	Program" has the meaning given that term by Fed-
15	eral Aviation Administration Advisory Circular
16	Number 120–90.
17	(7) PART 121 AIR CARRIER.—The term "part
18	121 air earrier" has the meaning given that term by
19	section 41719(d)(1) of title 49, United States Code.
20	TITLE VI—AVIATION RESEARCH
21	SEC. 601. AIRPORT COOPERATIVE RESEARCH PROGRAM.
22	(a) In General.—Section 44511(f) is amended—
23	(1) by striking "establish a 4-year pilot" in
24	paragraph (1) and inserting "maintain an"; and

1	(2) by inserting "pilot" in paragraph (4) before
2	"program" the first time it appears; and
3	(3) by striking "program, including rec-
4	ommendations as to the need for establishing a per-
5	manent airport cooperative research program." in
6	paragraph (4) and inserting "program.".
7	(b) Airport Cooperative Research Program.—
8	Not more than \$15,000,000 per year for fiscal years 2010
9	and 2011 may be appropriated to the Secretary of Trans-
10	portation from the amounts made available each year
11	under subsection (a) for the Airport Cooperative Research
12	Program under section 44511 of this title, of which not
13	less than \$5,000,000 per year shall be for research activi-
14	ties related to the airport environment, including reduction
15	of community exposure to civil aircraft noise, reduction of
16	civil aviation emissions, or addressing water quality issues.
17	SEC. 602. REDUCTION OF NOISE, EMISSIONS, AND ENERGY
18	CONSUMPTION FROM CIVILIAN AIRCRAFT.
19	(a) Establishment of Research Program.—
20	From amounts made available under section 48102(a) of
21	title 49, United States Code, the Administrator of the
22	Federal Aviation Administration shall establish a research
23	program related to reducing civilian aircraft source noise
24	and emissions through grants or other measures author-
25	ized under section 106(1)(6) of such title, including reim-

- 1 bursable agreements with other Federal agencies. The pro-
- 2 gram shall include participation of educational and re-
- 3 search institutions or private sector entities that have ex-
- 4 isting facilities and experience for developing and testing
- 5 noise, emissions and energy reduction engine and aircraft
- 6 technology, and developing alternative fuels.
- 7 (b) Establishing a Consortium.—Within 6
- 8 months after the date of enactment of this Act, the Ad-
- 9 ministrator shall designate, using a competitive process,
- 10 an institution, entity, or consortium described in sub-
- 11 section (a) as a Consortium for Aviation Noise, Emissions,
- 12 and Energy Technology Research to perform research in
- 13 accordance with this section. The Consortium shall con-
- 14 duct the research program in coordination with the Na-
- 15 tional Aeronauties and Space Administration and other
- 16 relevant agencies.
- 17 (c) Performance Objectives.—By September 30,
- 18 2016, the research program shall accomplish the following
- 19 objectives:
- 20 (1) Certifiable aircraft technology that reduces
- 21 fuel burn by 33 percent compared to current tech-
- 22 nology, reducing energy consumption and green-
- 23 house gas (CO_2) emissions.
- 24 (2) Certifiable engine technology that reduces
- 25 landing and takeoff cycle (LTO) nitrogen oxide

1	emissions by 60 percent, at a pressure ratio of 30
2	over the International Civil Aviation Organization
3	standard adopted at the 6th Meeting of the Com-
4	mittee on Aviation Environmental Protection
5	(CAEP), with commensurate reductions over the full
6	pressure ratio range, while limiting or reducing
7	other gaseous or particle emissions.
8	(3) Certifiable aircraft technology that reduces
9	noise levels by 32 EPNdB cumulative, relative to
10	Stage 4 standards.
11	(4) Determination of the feasibility of use of al-
12	ternative fuels in aircraft systems, including success-
13	ful demonstration and quantification of benefits.
14	(5) Determination of the extent to which new
15	engine and aircraft technologies may be used to ret-
16	rofit or re-engine aircraft so as to increase the level
17	of penetration into the commercial fleet.
18	SEC. 603. PRODUCTION OF CLEAN COAL FUEL TECH-
19	NOLOGY FOR CIVILIAN AIRCRAFT.
20	(a) Establishment of Research Program.—
21	From amounts made available under section 48102(a) of
22	title 49, United States Code, the Secretary of Transpor-
23	tation shall establish a research program related to devel-

24 oping jet fuel from clean coal through grants or other

25 measures authorized under section 106(l)(6) of such title,

- 1 including reimbursable agreements with other Federal
- 2 agencies. The program shall include participation by edu-
- 3 cational and research institutions that have existing facili-
- 4 ties and experience in the development and deployment of
- 5 technology that processes coal to aviation fuel.
- 6 (b) Designation of Institution as a Center of
- 7 Excellence.—Within 6 months after the date of enact-
- 8 ment of this Act, the Administrator of the Federal Avia-
- 9 tion Administration shall designate an institution de-
- 10 seribed in subsection (a) as a Center of Excellence for
- 11 Coal-to-Jet-Fuel Research.
- 12 SEC. 604. ADVISORY COMMITTEE ON FUTURE OF AERO-
- 13 NAUTICS.
- 14 (a) ESTABLISHMENT.—There is established an advi-
- 15 sory committee to be know as the "Advisory Committee"
- 16 on the Future of Aeronautics".
- 17 (b) MEMBERSHIP.—The Advisory Committee shall
- 18 consist of 7 members appointed by the President from a
- 19 list of 15 candidates proposed by the Director of the Na-
- 20 tional Academy of Sciences.
- 21 (e) Chairperson.—The Advisory Committee mem-
- 22 bers shall elect 1 member to serve as chairperson of the
- 23 Advisory Committee.
- 24 (d) Functions.—The Advisory Committee shall ex-
- 25 amine the best governmental and organizational struc-

- 1 tures for the conduct of civil aeronautics research and de-
- 2 velopment, including options and recommendations for
- 3 consolidating such research to ensure continued United
- 4 States leadership in civil aeronautics. The Committee shall
- 5 consider transferring responsibility for civil aeronautics re-
- 6 search and development from the National Aeronautics
- 7 and Space Administration to other existing departments
- 8 or agencies of the Federal Government or to a non-govern-
- 9 mental organization such as academic consortia or not-
- 10 for-profit organizations. In developing its recommenda-
- 11 tions, the Advisory Committee shall consider, as appro-
- 12 priate, the aeronauties research policies developed pursu-
- 13 ant to section 101(d) of Public Law 109-155 and the re-
- 14 quirements and priorities for aeronautics research estab-
- 15 lished by title IV of Public Law 109–155.
- 16 (e) REPORT.—Not later than 12 months after the
- 17 date on which the full membership of the Advisory Com-
- 18 mittee is appointed, the Advisory Committee shall submit
- 19 a report to the Senate Committee on Commerce, Science,
- 20 and Transportation and the House Committees on Science
- 21 and Technology and on Transportation and Infrastructure
- 22 on its findings and recommendations. The report may rec-
- 23 ommend a rank ordered list of acceptable solutions.

1	(f) TERMINATION.—The Advisory Committee shall
2	terminate 60 days after the date on which it submits the
3	report to the Congress.
4	SEC. 605. RESEARCH PROGRAM TO IMPROVE AIRFIELD
5	PAVEMENTS.
6	(a) Continuation of Program.—The Adminis-
7	trator of the Federal Aviation Administration shall con-
8	tinue the program to consider awards to nonprofit con-
9	erete and asphalt pavement research foundations to im-
10	prove the design, construction, rehabilitation, and repair
11	of airfield pavements to aid in the development of safer,
12	more cost effective, and more durable airfield pavements.
13	(b) Use of Grants or Cooperative Agree-
14	MENTS.—The Administrator may use grants or coopera-
15	tive agreements in carrying out this section.
16	SEC. 606. WAKE TURBULENCE, VOLCANIC ASH, AND WEATH-
17	ER RESEARCH.
18	Within 60 days after the date of enactment of this
19	Act, the Administrator of the Federal Aviation Adminis-
20	tration shall—
21	(1) initiate evaluation of proposals that would
22	increase capacity throughout the air transportation
23	system by reducing existing spacing requirements
24	between aircraft of all sizes, including research on
25	the nature of wake vertices.

1	(2) begin implementation of a system to im-
2	prove volcanie ash avoidance options for aircraft, in-
3	eluding the development of a volcanic ash warning
4	and notification system for aviation; and
5	(3) establish research projects on—
6	(A) ground de-icing/anti-icing, ice pellets,
7	and freezing drizzle;
8	(B) oceanic weather, including convective
9	weather;
10	(C) en route turbulence prediction and de-
11	tection; and
12	(D) all hazards during oceanic operations,
13	where commercial traffic is high and only rudi-
14	mentary satellite sensing is available, to reduce
15	the hazards presented to commercial aviation.
16	SEC. 607. INCORPORATION OF UNMANNED AERIAL SYS-
17	TEMS INTO FAA PLANS AND POLICIES.
18	(a) Research.—
19	(1) Equipment.—Section 44504 is amended—
20	(A) by inserting "unmanned and manned"
21	in subsection (a) after "improve";
22	(B) by striking "and" after the semicolon
23	in subsection $(b)(6)$;
24	(C) by striking "aircraft." in subsection
25	(b)(7) and inserting "aircraft; and"; and

1	(D) by adding at the end of subsection (b)
2	the following:
3	"(8) in conjunction with other Federal agencies
4	as appropriate, to develop technologies and methods
5	to assess the risk of and prevent defects, failures,
6	and malfunctions of products, parts, and processes,
7	for use in all classes of unmanned aerial systems
8	that could result in a catastrophic failure.".
9	(2) Human Factors; Simulations.—Section
10	44505(b) is amended—
11	(A) by striking "and" after the semicolon
12	in paragraph (4);
13	(B) by striking "programs." in paragraph
14	(5)(C) and inserting "programs; and"; and
15	(C) by adding at the end thereof the fol-
16	lowing:
17	"(6) to develop a better understanding of the
18	relationship between human factors and unmanned
19	aerial systems air safety; and
20	"(7) to develop dynamic simulation models of
21	integrating all classes of unmanned aerial systems
22	into the National Air Space.".
23	(b) National Academy of Sciences Assess-
24	MENT.—

1	(1) In General.—Within 3 months after the
2	date of enactment of this Act, the Administrator of
3	the Federal Aviation Administration shall enter into
4	an arrangement with the National Academy of
5	Sciences for an assessment of unmanned aerial sys-
6	tems that shall include consideration of—
7	(A) human factors regarding unmanned
8	aerial systems operation;
9	(B) "detect, sense and avoid technologies"
10	with respect to both cooperative and non-coop-
11	erative aircraft;
12	(C) spectrum issues and bandwidth re-
13	quirements;
14	(D) operation in suboptimal winds and ad-
15	verse weather conditions;
16	(E) mechanisms for letter others know
17	where the unmanned aerial system is flying;
18	(F) airworthiness and system redundancy;
19	(G) flight termination systems for safety
20	and security;
21	(H) privacy issues;
22	(I) technologies for unmanned aerial sys-
23	tems flight control;
24	(J) technologies for unmanned aerial sys-
25	tems propulsion;

1	(K) unmanned aerial systems operator
2	qualifications, medical standards, and training
3	requirements;
4	(L) unmanned aerial systems maintenance
5	requirements and training requirements; and
6	(M) any other unmanned aerial systems-re-
7	lated issue the Administrator believes should be
8	addressed.
9	(2) Report.—Within 12 months after initi-
10	ating the study, the National Academy shall submit
11	its report to the Administrator, the Senate Com-
12	mittee on Commerce, Science, and Transportation,
13	and the House of Representatives Committee on
14	Transportation and Infrastructure containing its
15	findings and recommendations.
16	(e) Pilot Projects.—
17	(1) In General.—The Administrator of the
18	Federal Aviation Administration shall establish 3 2-
19	year cost-shared pilot projects in sparsely populated,
20	low-density Class G air traffic airspace to conduct
21	experiments and collect data in order to accelerate
22	the safe integration of unmanned aerial systems into

the National Airspace System as follows:

1	(A) 1 project shall address operational
2	issues required for integration of Category 1
3	unmanned aerial systems.
4	(B) 1 project shall address operational
5	issues required for integration of Category 2
6	unmanned aerial systems.
7	(C) 1 project shall address operational
8	issues required for integration of Category 3
9	unmanned aerial systems.
10	(2) USE OF CONSORTIA.—In conducting the
11	pilot projects, the Administrator shall encourage the
12	formation of consortia from the public and private
13	sectors, educational institutions, and non-profit or-
14	ganization.
15	(3) Report.—Within 60 days after completing
16	the pilot projects, the Administrator shall transmit
17	a report to the Senate Committee on Commerce,
18	Science, and Transportation and the House of Rep-
19	resentatives Committee on Transportation and In-
20	frastructure setting forth the Administrator's find-
21	ings and conclusions concerning the projects.
22	(4) Authorization of appropriations.—
23	There are authorized to be appropriated to the Ad-
24	ministrator for fiscal years 2008 and 2009 such

1 sums as may be necessary to conduct the pilot 2 projects.

(d) FAA TASK LIST.—

- (1) STREAMLINE UNMANNED AERIAL SYSTEMS
 CERTIFICATION PROCESS.—Within 30 days after the
 date of enactment of this Act, the Administrator of
 the Federal Aviation Administration shall develop
 and transmit an unmanned aerial systems "roadmap" to the Senate Committee on Commerce,
 Science, and Transportation and the House of Representatives Committee on Transportation and Infrastructure.
- (2) UPDATE POLICY STATEMENT.—Within 45 days after the date of enactment of this Act, the Administrator shall issue an updated policy statement on unmanned aerial systems under Docket No. FAA-2006-25714; Notice No. 07-01.
- (3) Issue NPRM for CERTIFICATES.—Within 90 days after the date of enactment of this Act, the Administrator shall publish a notice of proposed rulemaking on issuing airworthiness certificates and experimental certificates to unmanned aerial systems operators for compensation or hire. The Administrator shall promulgate a final rule 90 days after the date on which the notice is published.

1 (4) Notice to Congress on basing un-2 MANNED AERIAL SYSTEMS REGULATIONS ON ULTRA-LIGHT REGULATIONS.—Within 90 days after the 3 date of enactment of this Act, the Administrator 4 5 shall transmit a report to the Senate Committee on 6 Commerce, Science, and Transportation and the 7 House of Representatives Committee on Transpor-8 tation and Infrastructure on the potential of using 9 part 103 of title 14, Code of Federal Regulations 10 (relating to Ultralight Aircraft), as the regulatory 11 basis for regulations on lightweight unmanned aerial 12 systems.

13 (e) Consolidated Rulemaking Deadline.—No later than April 30, 2010, the Federal Aviation Adminis-14 15 tration and other affected Federal agencies shall have initiated all of the rule makings regarding vehicle design requirements, operational requirements, airworthiness requirements, and flight erew certifications requirements necessary for integrating all categories of unmanned aerial systems into the national air space, taking into consider-21 ation the recommendations the Administrator receives from the National Academy of Sciences report under subsection (b), the unmanned aerial systems "roadmap" developed by the Administrator under subsection (d)(1), the recommendations of the Radio Technical Committee Aero-

1	nautics Special Committee 203 (RTCA-SC 203), and the
2	data generated from the 3 pilot projects conducted under
3	subsection (e).
4	SEC. 608. REAUTHORIZATION OF CENTER OF EXCELLENCE
5	IN APPLIED RESEARCH AND TRAINING IN
6	THE USE OF ADVANCED MATERIALS IN
7	TRANSPORT AIRCRAFT.
8	Section 708(b) of the Vision 100—Century of Avia-
9	tion Reauthorization Act (49 U.S.C. 44504 note) is
10	amended by striking "\$500,000 for fiscal year 2004" and
11	inserting "\$1,000,000 for each of fiscal years 2008
12	through 2012".
13	SEC. 609. PILOT PROGRAM FOR ZERO EMISSION AIRPORT
13 14	SEC. 609. PILOT PROGRAM FOR ZERO EMISSION AIRPORT VEHICLES.
14	VEHICLES.
141516	VEHICLES. (a) In General. Subchapter I of chapter 471 is
141516	VEHICLES. (a) In General.—Subchapter I of chapter 471 is amended by inserting after section 47136 the following:
14151617	VEHICLES. (a) In General.—Subchapter I of chapter 471 is amended by inserting after section 47136 the following: "§ 47136A. Zero emission airport vehicles and infra-
1415161718	VEHICLES. (a) IN GENERAL.—Subchapter I of chapter 471 is amended by inserting after section 47136 the following: "§ 47136A. Zero emission airport vehicles and infrastructure
14 15 16 17 18 19 20	VEHICLES. (a) IN GENERAL.—Subchapter I of chapter 471 is amended by inserting after section 47136 the following: "§ 47136A. Zero emission airport vehicles and infrastructure "(a) IN GENERAL.—The Secretary of Transportation
14 15 16 17 18 19 20	vehicles. (a) In General.—Subchapter I of chapter 471 is amended by inserting after section 47136 the following: "§ 47136A. Zero emission airport vehicles and infrastructure "(a) In General.—The Secretary of Transportation shall establish a pilot program under which the sponsor
14 15 16 17 18 19 20 21	vehicles. (a) In General. Subchapter I of chapter 471 is amended by inserting after section 47136 the following: "§ 47136A. Zero emission airport vehicles and infrastructure "(a) In General.—The Secretary of Transportation shall establish a pilot program under which the sponsor of a public-use airport may use funds made available
14 15 16 17 18 19 20 21 22 23	VEHICLES. (a) IN GENERAL.—Subchapter I of chapter 471 is amended by inserting after section 47136 the following: "\$ 47136A. Zero emission airport vehicles and infrastructure "(a) IN GENERAL.—The Secretary of Transportation shall establish a pilot program under which the sponsor of a public-use airport may use funds made available under section 47117 or section 48103 for use at such air-

- 1 fined in section 88.120-94 of title 40, Code of Federal
- 2 Regulations), including the construction or modification of
- 3 infrastructure to facilitate the delivery of fuel and services
- 4 necessary for the use of such vehicles. Any use of funds
- 5 authorized by the preceding sentence shall be considered
- 6 to be an authorized use of funds under section 47117 or
- 7 section 48103, or an authorized use of passenger facility
- 8 revenue (as defined in section 40117(a)(6)), as the ease
- 9 may be.
- 10 "(b) Location in Air Quality Nonattainment
- 11 Areas.—
- 12 "(1) IN GENERAL.—A public-use airport shall
- be eligible for participation in the pilot program only
- if the airport is located in an air quality nonattain-
- 15 ment area (as defined in section 171(2) of the Clean
- 16 Air Act (42 U.S.C. 7501(2)).
- 17 "(2) SHORTAGE OF CANDIDATES.—If the Sec-
- 18 retary receives an insufficient number of applications
- from public-use airports located in such areas, then
- 20 the Secretary may consider applications from public-
- 21 use airports that are not located in such areas.
- 22 "(e) Selection Criteria.—In selecting from
- 23 among applicants for participation in the program, the
- 24 Secretary shall give priority consideration to applicants
- 25 that will achieve the greatest air quality benefits measured

- 1 by the amount of emissions reduced per dollar of funds
- 2 expended under the program.
- 3 "(d) FEDERAL SHARE.—Notwithstanding any other
- 4 provision of this subchapter, the Federal share of the costs
- 5 of a project carried out under the program shall be 50
- 6 percent.
- 7 "(e) Technical Assistance.—
- 8 "(1) In General.—The sponsor of a public-use
- 9 airport carrying out activities funded under the pro-
- 10 gram may not use more than 10 percent of the
- 11 amounts made available under the program in any
- 12 <u>fiscal year for technical assistance in carrying out</u>
- 13 such activities.
- 14 "(2) Eligible consortium.—To the max-
- 15 imum extent practicable, participants in the program
- shall use an eligible consortium (as defined in sec-
- 17 tion 5506 of this title) in the region of the airport
- 18 to receive technical assistance described in para-
- 19 graph (1).
- 20 "(f) Materials Identifying Best Practices.—
- 21 The Secretary may develop and make available materials
- 22 identifying best practices for carrying out activities funded
- 23 under the program based on projects carried out under
- 24 section 47136 and other sources.".

1	(b) Report on Effectiveness of Program.—Not
2	later than 18 months after the date of enactment of this
3	section, the Secretary of Transportation shall transmit a
4	report to the Senate Committee on Commerce, Science,
5	and Transportation the House of Representatives Com-
6	mittee on Transportation and Infrastructure containing—
7	(1) an evaluation of the effectiveness of the
8	pilot program;
9	(2) an identification of all public-use airports
10	that expressed an interest in participating in the
11	program; and
12	(3) a description of the mechanisms used by the
13	Secretary to ensure that the information and know-
14	how gained by participants in the program is trans-
15	ferred among the participants and to other inter-
16	ested parties, including other public-use airports.
17	(e) Conforming Amendment.—The table of con-
18	tents for chapter 471 is amended by inserting after the
19	item relating to section 47136 the following:
	"47136A. Zero emission airport vehicles and infrastructure.".
20	SEC. 610. REDUCTION OF EMISSIONS FROM AIRPORT
21	POWER SOURCES.
22	(a) In General.—Subchapter I of chapter 471 is
23	amended by inserting after section 47140 the following:

1	"8 47140A	Reduction	οf	emissions	from	airnort	nower
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2	sources
3	"(a) In General.—The Secretary of Transportation
4	shall establish a program under which the sponsor of each
5	airport eligible to receive grants under section 48103 is
6	encouraged to assess the airport's energy requirements,
7	including heating and cooling, base load, back-up power,
8	and power for on-road airport vehicles and ground support
9	equipment, in order to identify opportunities to reduce
10	harmful emissions and increase energy efficiency at the
11	airport.
12	"(b) Grants.—The Secretary may make grants
13	under section 48103 to assist airport sponsors that have
14	completed the assessment described in subsection (a) to
15	acquire or construct equipment, including hydrogen equip-
16	ment and related infrastructure, that will reduce harmful
17	emissions and increase energy efficiency at the airport. To
18	be eligible for such a grant, the sponsor of such an airport
19	shall submit an application to the Secretary, at such time,
20	in such manner, and containing such information as the
21	Secretary may require.".
22	(b) CONFIDENTIAL The table of con-

- 22 (b) Conforming Amendment.—The table of con-
- 23 tents for chapter 471 is amended by inserting after the
- 24 item relating to section 47140 the following:

[&]quot;47140A. Reduction of emissions from airport power sources.".

1 SEC. 611. SITING OF WINDFARMS NEAR FAA NAVIGATIONAL

2	AIDES AND OTHER ASSETS.
3	(a) Survey and Assessment.—
4	(1) In General.—In order to address safety
5	and operational concerns associated with the con-
6	struction, alteration, establishment, or expansion of
7	wind farms in proximity to critical FAA facilities,
8	the Administrator shall, within 60 days after the
9	date of enactment of this Act, complete a survey and
10	assessment of leases for critical FAA facility sites,
11	including—
12	(A) an inventory of the leases that de-
13	scribes, for each such lease—
14	(i) the periodic cost, location, site,
15	terms, number of years remaining, and les-
16	sor;
17	(ii) other Administration facilities that
18	share the leasehold, including surveillance
19	and communications equipment; and
20	(iii) the type of transmission services
21	supported, including the terms of service,
22	cost, and support contract obligations for
23	the services; and
24	(B) a list of those leases for facilities lo-
25	cated in or near areas suitable for the construc-
26	tion and operation of wind farms, as deter-

1	mined by the Administrator in consultation
2	with the Secretary of Energy.
3	(2) Report.—Upon completion of the survey
4	and assessment, the Administrator shall submit a re-
5	port to the Senate Committee on Commerce,
6	Science, and Transportation, the House of Rep-
7	resentatives Committee on Transportation and In-
8	frastructure, and the Comptroller General containing
9	the Administrator's findings, conclusions, and rec-
10	ommendations.
11	(b) GAO Assessment.—
12	(1) In General. Within 180 days after re-
13	ceiving the Administrator's report under subsection
14	(a)(2), the Comptroller General, in consultation with
15	the Administrator, shall—
16	(A) complete an assessment of the current
17	and potential impact of wind farms on the na-
18	tional airspace system;
19	(B) complete an assessment of the extent
20	to which Federal policies and laws that encour-
21	age or facilitate the development of wind farms
22	have an impact on implementation of the Next
23	Generation air traffic control system, including
24	the installation of navigational aides associated
25	with that system;

1	(C) determine what resources the Federal
2	Aviation Administration would need to mitigate
3	any obstruction to navigation attributable to
4	wind farms under the existing air traffic control
5	system or the Next Generation air traffic con-
6	trol system;
7	(D) recommend a new procedure, or im-

- (D) recommend a new procedure, or improvements to the current procedure, to the Administration for mitigation of potential conflicts between navigational aides and wind farms, with an emphasis on early involvement of the Administration in the planning stages for wind farms; and
- (E) develop a matrix that will indicate how close to navigational aides wind farms can be located and how many turbines can reasonably be placed in the vicinity of such aides.
- (2) Report.—Upon completion of the assessments, the Comptroller General shall submit a report to the Senate Committee on Commerce, Science, and Transportation, the House of Representatives Committee on Transportation and Infrastructure, and the Administrator containing the Comptroller General's findings, conclusions, and recommendations.

1	(c) Issuance of Guidelines; Public Informa-
2	TION.—
3	(1) Guidance.—Within 60 days after the Ad-
4	ministrator receives the Comptroller's recommenda-
5	tions, the Administrator shall publish guidelines for
6	the construction and operation of wind farms to be
7	located in proximity to critical Federal Aviation Ad-
8	ministration facilities. The guidelines may include—
9	(A) the establishment of a zone system for
10	wind farms based on proximity to critical FAA
11	assets;
12	(B) the establishment of turbine height
13	and density limitations on such wind farms;
14	(C) requirements for notice to the Admin-
15	istration under section 44718(a) of title 49,
16	United States Code, before the construction, al-
17	teration, establishment, or expansion of a such
18	a wind farm; and
19	(D) any other requirements or rec-
20	ommendations designed to address Administra-
21	tion safety or operational concerns related to
22	the construction, alteration, establishment, or
23	expansion of such wind farms.
24	(2) Public Access to Information.—To the
25	extent feasible, taking into consideration security,

1	operational, and public safety concerns (as deter
2	mined by the Administrator), the Administrator
3	shall provide public access to information regarding
4	the planning, construction, and operation of wine
5	farms in proximity to critical FAA facilities on, or
6	by linkage from, the homepage of the Federal Avia
7	tion Administration's public website.
8	(d) Consultation With Other Federal Agen
9	CIES.—In carrying out this section, the Administrator and
10	the Comptroller General shall consult, as appropriate, with
11	the Secretaries of the Army, the Navy, the Air Force
12	Homeland Security, and Energy—
13	(1) to coordinate the requirements of each de
14	partment for future air space needs;
15	(2) to determine what the acceptable risks are
16	to the existing infrastructure of each department
17	and
18	(3) to define the different levels of risk for such
19	infrastructure.
20	(e) REPORTS.—The Administrator and the Comp
21	troller General shall provide a copy of reports under sub
22	sections (a) and (b), respectively, to the Senate Committee
23	on Homeland Security and Governmental Affairs, the Sen

24 ate Committee on Armed Services, the House of Rep-

25 resentatives Committee on Homeland Security, the House

1	of Representatives Committee on Armed Services, and the
2	House of Representatives Committee on Science and
3	Technology, as appropriate.
4	(f) DEFINITIONS.—In this section:
5	(1) Administration.—The term "Administra-
6	tion" means the Federal Aviation Administration.
7	(2) Administrator.—The term "Adminis-
8	trator' means the Administrator of the Federal
9	Aviation Administration.
10	(3) Critical faa facilities.—The term "crit-
11	ical FAA facilities" means facilities on which are lo-
12	cated navigational aides, surveillance systems, or
13	communications systems used by the Administration
14	in administration of the national airspace system.
15	(4) Wind Farm.—The term "wind farm"
16	means an installation of 1 or more wind turbines
17	used for the generation of electricity.
18	TITLE VII—MISCELLANEOUS
19	SEC. 701. GENERAL AUTHORITY.
20	(a) Third Party Liability.—Section 44303(b) is
21	amended by striking "December 31, 2009," and inserting
22	"December 31, 2012,".
23	(b) Extension of Program Authority.—Section
24	44310 is amended by striking "December 31, 2009." and
25	inserting "October 1 2017"

1	(e) War Risk.—
2	(1) Section 44302(f)(1) is amended—
3	(A) by striking "September 30, 2009," and
4	inserting "September 30, 2011,"; and
5	(B) by striking "December 31, 2009," and
6	inserting "December 31, 2011,".
7	(2) Section 44303(b) is amended by striking
8	"December 31, 2009," and inserting "December 31
9	2011,".
10	SEC. 702. HUMAN INTERVENTION MANAGEMENT STUDY.
11	Within 6 months after the date of enactment of this
12	Act, the Administrator of the Federal Aviation Adminis-
13	tration shall develop a Human Intervention Management
14	Study program for cabin crews employed by commercial
15	air carriers in the United States.
16	SEC. 703. AIRPORT PROGRAM MODIFICATIONS.
17	The Administrator of the Federal Aviation Adminis-
18	tration —
19	(1) shall establish a formal, structured certifi-
20	cation training program for the airport concessions
21	disadvantaged business enterprise program; and
22	(2) may appoint 3 additional staff to implement
23	the programs of the airport concessions disadvan-
24	taged business enterprise initiative.

1 SEC. 704. MISCELLANEOUS PROGRAM EXTENSIONS.

- 2 (a) Extension of Metropolitan Washington
- 3 AIRPORTS AUTHORITY.—Section 49108 is amended by
- 4 striking "2009," and inserting "2011,".
- 5 (b) Marshall Islands, Federated States of
- 6 Micronesia, and Palau.—Section 47115(j) is amended
- 7 by striking "2009," and inserting "2011,".
- 8 (e) Midway Island Airport.—Section 186(d) of
- 9 the Vision 100—Century of Aviation Reauthorization Act
- 10 (17 Stat. 2518) is amended by striking "2009," and in-
- 11 serting "2011,".
- 12 SEC. 705. EXTENSION OF COMPETITIVE ACCESS REPORTS.
- 13 Section 47107(s) is amended by striking paragraph
- $14 \frac{(3)}{.}$
- 15 SEC. 706. UPDATE ON OVERFLIGHTS.
- 16 (a) In General.—Section 45301(b) is amended to
- 17 read as follows:
- 18 "(b) Limitations.—
- 19 <u>"(1) In General.—In establishing fees under</u>
- 20 subsection (a), the Administrator shall ensure that
- 21 the fees required by subsection (a) are reasonably
- 22 related to the Administration's costs, as determined
- by the Administrator, of providing the services ren-
- 24 dered. Services for which costs may be recovered in-
- 25 elude the costs of air traffic control, navigation,
- 26 weather services, training, and emergency services

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which are available to facilitate safe transportation over the United States, and other services provided by the Administrator or by programs financed by the Administrator to flights that neither take off nor land in the United States. The determination of such costs by the Administrator is not subject to judicial review.

"(2) Adjustment of fees.—The Administrator shall adjust the overflight fees established by subsection (a)(1) by expedited rulemaking and begin collections under the adjusted fees by October 1, 2010. In developing the adjusted overflight fees, the Administrator shall seek and consider the recommendations, if any, offered by the Aviation Rulemaking Committee for Overflight Fees that are intended to ensure that overflight fees are reasonably related to the Administrator's costs of providing air traffic control and related services to overflights. In addition, the Administrator may periodically modify the fees established under this section either on the Administrator's own initiative or on a recommendation from the Air Traffic Control Modernization Board.

"(3) Cost data. The adjustment of overflight fees under paragraph (2) shall be based on the costs

to the Administration of providing the air traffic
control and related activities, services, facilities, and
equipment using the available data derived from the
Administration's cost accounting system and cost allocation system to users, as well as budget and operational data.

"(4) AIRCRAFT ALTITUDE.—Nothing in this section shall require the Administrator to take into account aircraft altitude in establishing any fee for aircraft operations in en route or oceanic airspace.

"(5) Costs defined.—In this subsection, the term 'costs' means those costs associated with the operation, maintenance, debt service, and overhead expenses of the services provided and the facilities and equipment used in such services, including the projected costs for the period during which the services will be provided.

"(6) Publication; comment.—The Administrator shall publish in the Federal Register any fee schedule under this section, including any adjusted overflight fee schedule, and the associated collection process as a proposed rule, pursuant to which public comment will be sought and a final rule issued.".

24 (b) ADMINISTRATIVE PROVISION. Section
25 45303(c)(2) is amended to read as follows:

1	"(2) shall be available to the Administrator for
2	expenditure for purposes authorized by Congress for
3	the Federal Aviation Administration, however, fees
4	established by section 45301(a)(1) of title 49 of the
5	United States Code shall be available only to pay the
6	cost of activities and services for which the fee is im-
7	posed, including the costs to determine, assess, re-
8	view, and collect the fee; and".
9	SEC. 707. TECHNICAL CORRECTIONS.
10	Section 40122(g), as amended by section 307 of this
11	Act, is further amended—
12	(1) by striking "section 2302(b), relating to
13	whistleblower protection," in paragraph (2)(A) and
14	inserting "sections 2301 and 2302,";
15	(2) by striking "and" after the semicolon in
16	paragraph (2)(H);
17	(3) by striking "Plan." in paragraph (2)(I)(iii)
18	and inserting "Plan;";
19	(4) by adding at the end of paragraph (2) the
20	following:
21	"(J) section 5596, relating to back pay;
22	and
23	"(K) sections 6381 through 6387, relating
24	to Family and Medical Leave."; and

1	(5) by adding at the end of paragraph (3)
2	"Notwithstanding any other provision of law, retro-
3	active to April 1, 1996, the Board shall have the
4	same remedial authority over such employee appeals
5	that it had as of March 31, 1996.".
6	SEC. 708. FAA TECHNICAL TRAINING AND STAFFING.
7	(a) Study.—
8	(1) IN GENERAL.—The Comptroller General
9	shall conduct a study of the training of airway
10	transportation systems specialists of the Federal
11	Aviation Administration that includes—
12	(A) an analysis of the type of training pro-
13	vided to such specialists;
14	(B) an analysis of the type of training that
15	such specialists need to be proficient in the
16	maintenance of the latest technologies;
17	(C) actions that the Administration has
18	undertaken to ensure that such specialists re-
19	ceive up-to-date training on such technologies;
20	(D) the amount and cost of training pro-
21	vided by vendors for such specialists;
22	(E) the amount and cost of training pro-
23	vided by the Administration after developing in-
24	house training courses for such specialists;

1	(F) the amount and cost of travel required
2	of such specialists in receiving training; and
3	(G) a recommendation regarding the most

cost-effective approach to providing such training.

5 ing

(2) Report.—Within 1 year after the date of enactment of this Act, the Comptroller General shall transmit a report on the study containing the Comptroller General's findings and recommendations to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Transportation and Infrastructure.

(b) STUDY BY NATIONAL ACADEMY OF SCIENCES.—

(1) In General.—Not later than 90 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall contract with the National Academy of Sciences to conduct a study of the assumptions and methods used by the Federal Aviation Administration to estimate staffing needs for Federal Aviation Administration air traffic controllers, system specialists, and engineers to ensure proper maintenance, certification, and operation of the National Airspace System. The National Academy of Sciences shall consult with the Exclusive Bargaining Representative certified under

1	section 7111 of title 5, United States Code, and the
2	Administration (including the Civil Aeronautical
3	Medical Institute) and examine data entailing
4	human factors, traffic activity, and the technology at
5	each facility.
6	(2) Contents.—The study shall include—
7	(A) recommendations for objective staffing
8	standards that maintain the safety of the Na-
9	tional Airspace System; and
10	(B) the approximate length of time for de-
11	veloping such standards.
12	(3) Report.—Not later than 24 months after
13	executing a contract under subsection (a), the Na-
14	tional Academy of Sciences shall transmit a report
15	containing its findings and recommendations to the
16	Congress.
17	(e) SAFETY STAFFING MODEL.—Within 18 months
18	after the date of enactment of this Act, the Administrator
19	of the Federal Aviation Administration shall develop a
20	staffing model for aviation safety inspectors. In developing
21	the model, the Administrator shall consult with represent-
22	atives of the aviation safety inspectors.

1	SEC. 709. COMMERCIAL AIR TOUR OPERATORS IN NA
2	TIONAL PARKS.
3	(a) Secretary of the Interior and Over-
4	FLIGHTS OF NATIONAL PARKS.—
5	(1) Section 40128 is amended—
6	(A) by striking paragraph (8) of subsection
7	(f);
8	(B) by striking "Director" each place it
9	appears and inserting "Secretary of the Inte-
10	rior'';
11	(C) by striking "National Park Service" in
12	subsection (a)(2)(B)(vi) and inserting "Depart-
13	ment of the Interior"; and
14	(D) by striking "National Park Service" in
15	subsection (b)(4)(C) and inserting "Department
16	of the Interior".
17	(2) The National Parks Air Tour Management
18	Act of 2000 (49 U.S.C. 40128 note) is amended—
19	(A) by striking "Director" in section
20	804(b) and inserting "Secretary of the Inte-
21	rior";
22	(B) in section 805—
23	(i) by striking "Director of the Na-
24	tional Park Service" in subsection (a) and
25	inserting "Secretary of the Interior";

1	(ii) by striking "Director" each place
2	it appears and inserting "Secretary of the
3	Interior'';
4	(iii) by striking "National Park Serv-
5	ice" each place it appears in subsection (b)
6	and inserting "Department of the Inte-
7	rior'';
8	(iv) by striking "National Park Serv-
9	ice" in subsection $(d)(2)$ and inserting
10	"Department of the Interior"; and
11	(C) in section 807—
12	(i) by striking "National Park Serv-
13	ice" in subsection (a)(1) and inserting
14	"Department of the Interior"; and
15	(ii) by striking "Director of the Na-
16	tional Park Service" in subsection (b) and
17	inserting "Secretary of the Interior".
18	(b) ALLOWING OVERFLIGHTS IN CASE OF AGREE-
19	MENT.—Paragraph (1) of subsection (a) of section 40128
20	is amended—
21	(1) by striking "and" in subparagraph (B);
22	(2) by striking "lands." in subparagraph (C)
23	and inserting "lands; and"; and
24	(3) by adding at the end the following:

1	"(D) in accordance with a voluntary agree-
2	ment between the commercial air tour operator
3	and appropriate representatives of the national
4	park or tribal lands, as the case may be.".
5	(C) Aviation Safety Inspectors.—
6	(1) SAFETY STAFFING MODEL. Within 12
7	months after the date of enactment of this Act, the
8	Administrator of the Federal Aviation Administra-
9	tion shall develop a staffing model for aviation safety
10	inspectors. In developing the model, the Adminis-
11	trator shall consult with representatives of the avia-
12	tion safety inspectors and other interested parties.
13	(2) SAFETY INSPECTOR STAFFING.—The Fed-
14	eral Aviation Administration aviation safety inspec-
15	tor staffing requirement shall be no less than the
16	staffing levels indicated as necessary in the staffing
17	model described under subsection (a).
18	(d) Modification of Interim Operating Au-
19	THORITY.—Section 40128(e)(2)(I) is amended to read as
20	follows:
21	"(I) may allow for modifications of the in-
22	terim operating authority without further envi-
23	ronmental process, if—
24	"(i) adequate information on the ex-
25	isting and proposed operations of the com-

1	mercial air tour operator is provided to the
2	Administrator and the Secretary by the op-
3	erator seeking operating authority;
4	"(ii) the Administrator determines
5	that the modifications would not adversely
6	affect aviation safety or the management
7	of the national airspace system; and
8	"(iii) the Secretary agrees that the
9	modifications would not adversely affect
10	park resources and visitor experiences.".
11	(e) REPORTING REQUIREMENTS FOR COMMERCIAL
12	Air Tour Operators.—
13	(1) In General.—Not later than 90 days after
14	the date of the enactment of this Act, and annually
15	thereafter, each commercial air tour conducting com-
16	mercial air tour operations over a national park shall
17	report to the Administrator of the Federal Aviation
18	Administration and the Secretary of the Interior
19	on—
20	(A) the number of commercial air tour op-
21	erations conducted by such operator over the
22	national park each day;
23	(B) any relevant characteristics of com-
24	mercial air tour operations, including the

1	routes, altitudes, duration, and time of day of
2	flights; and
3	(C) such other information as the Adminis-
4	trator and the Secretary may determine nec-
5	essary to administer the provisions of the Na-
6	tional Parks Air Tour Management Act of 2000
7	(49 U.S.C. 40128 note).
8	(2) FORMAT.—The report required by para-
9	graph (1) shall be submitted in such form as the Ad-
10	ministrator and the Secretary determine to be ap-
11	propriate.
12	(3) Effect of failure to report.—The Ad-
13	ministrator shall reseind the operating authority of
14	a commercial air tour operator that fails to file a re-
15	port not later than 180 days after the date for the
16	submittal of the report described in paragraph (1).
17	(4) Audit of reports.—Not later than 2
18	years after the date of the enactment of this Act,
19	and at such times thereafter as the Inspector Gen-
20	eral of the Department of Transportation determines
21	necessary, the Inspector General shall audit the re-
22	ports required by paragraph (1).
23	(f) Collection of Fees From Air Tour Oper-
24	ATIONS —

- 1 (1) IN GENERAL.—The Secretary of the Inte2 rior may assess a fee in an amount determined by
 3 the Secretary under paragraph (2) on a commercial
 4 air tour operator conducting commercial air tour op5 crations over a national park.
 - (2) Amount of FEE.—In determining the amount of the fee assessed under paragraph (1), the Secretary shall consider the cost of developing air tour management plans for each national park.
 - (3) EFFECT OF FAILURE TO PAY FEE.—The Administrator of the Federal Aviation Administration shall revoke the operating authority of a commercial air tour operator conducting commercial air tour operations over any national park, including the Grand Canyon National Park, that has not paid the fee assessed by the Secretary under paragraph (1) by the date that is 180 days after the date on which the Secretary determines the fee shall be paid.
- 19 (g) AUTHORIZATION OF APPROPRIATIONS FOR AIR
 20 TOUR MANAGEMENT PLANS.—
- 21 (1) IN GENERAL.—There are authorized to be 22 appropriated \$10,000,000 to the Secretary of the 23 Interior for the development of air tour management 24 plans under section 40128(b) of title 49, United 25 States Code.

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1	(2) Use of funds.—The funds authorized to
2	be appropriated by paragraph (1) shall be used to
3	develop air tour management plans for the national
4	parks the Secretary determines would most benefit
5	from such a plan.
6	(h) Guidance to District Offices on Commer-
7	CIAL AIR TOUR OPERATORS.—The Administrator of the
8	Federal Aviation Administration shall provide to the Ad-
9	ministration's district offices clear guidance on the ability
10	of commercial air tour operators to obtain—
11	(1) increased safety certifications;
12	(2) exemptions from regulations requiring safe-
13	ty certifications; and
14	(3) other information regarding compliance
15	with the requirements of this Act and other Federal
16	and State laws and regulations.
17	(i) OPERATING AUTHORITY OF COMMERCIAL AIR
18	Tour Operators.—
19	(1) Transfer of operating authority.—
20	(A) In General. Subject to subpara-
21	graph (B), a commercial air tour operator that
22	obtains operating authority from the Adminis-
23	trator under section 40128 of title 49, United
24	States Code to conduct commercial air tour on-

1	erations may transfer such authority to another
2	commercial air tour operator at any time.
3	(B) NOTICE.—Not later than 30 days be-
4	fore the date on which a commercial air tour
5	operator transfers operating authority under
6	subparagraph (A), the operator shall notify the
7	Administrator and the Secretary of the intent
8	of the operator to transfer such authority.
9	(C) REGULATIONS. Not later than 180
10	days after the date of the enactment of this
11	Act, the Administrator shall prescribe regula-
12	tions to allow transfers of operating authority
13	described in subparagraph (A).
14	(2) Time for determination regarding op-
15	ERATING AUTHORITY.—Notwithstanding any other
16	provision of law, the Administrator shall determine
17	whether to grant a commercial air tour operator op-
18	erating authority under section 40128 of title 49,
19	United States Code, not later than 180 days after
20	the earlier of the date on which—
21	(A) the operator submits an application; or
22	(B) an air tour management plan is com-
23	pleted for the national park over which the op-
24	erator seeks to conduct commercial air tour op-
25	erations.

1	(3) Increase in interim operating author-
2	ITY.—The Administrator and the Secretary may in-
3	crease the interim operating authority while an air
4	tour management plan is being developed for a park
5	if—
6	(A) the Secretary determines that such an
7	increase does not adversely impact park re-
8	sources or visitor experiences; and
9	(B) the Administrator determines that
10	granting interim operating authority does not
11	adversely affect aviation safety or the manage-
12	ment of the national airspace system.
13	(4) Enforcement of operating author-
14	HTY.—The Administrator is authorized and directed
15	to enforce the requirements of this Act and any
16	agency rules or regulations related to operating au-
17	thority.
18	SEC. 710. PHASEOUT OF STAGE 1 AND 2 AIRCRAFT.
19	(a) IN GENERAL.—Subchapter H of chapter 475 is
20	amended by adding at the end the following:
21	<u>"§ 47534. Prohibition on operating certain aircraft</u>
22	weighing 75,000 pounds or less not com-
23	plying with Stage 3 noise levels
24	"(a) Prohibition.—Except as provided in sub-
25	section (b), (c), or (d), a person may not operate a civil

1	subsonic turbojet with a maximum weight of 75,000
2	pounds or less to or from an airport in the United States
3	unless the Secretary of Transportation finds that the air-
4	craft complies with stage 3 noise levels.
5	"(b) Exception.—Subsection (a) shall not apply to
6	aircraft operated only outside the 48 contiguous States
7	"(c) Opt-Out.—Subsection (a) shall not apply at ar
8	airport where the airport operator has notified the Sec-
9	retary that it wants to continue to permit the operation
10	of civil subsonic turbojets with a maximum weight of
11	75,000 pounds or less that do not comply with stage 3
12	noise levels. The Secretary shall post the notices received
13	under this subsection on its website or in another place
14	easily accessible to the public.
15	"(d) Limitation.—The Secretary shall permit a per-
16	son to operate Stage 1 and Stage 2 aircraft with a max-
17	imum weight of 75,000 pounds or less to or from an air-
18	port in the contiguous 48 States in order—
19	"(1) to sell, lease, or use the aircraft outside
20	the 48 contiguous States;
21	"(2) to scrap the aircraft;

or significant modifications on the aircraft at a

meet stage 3 noise levels;

"(3) to obtain modifications to the aircraft to

"(4) to perform scheduled heavy maintenance

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1	maintenance facility located in the contiguous 48
2	states;
3	"(5) to deliver the aircraft to an operator leas-
4	ing the aircraft from the owner or return the air-
5	eraft to the lessor;
6	"(6) to prepare or park or store the aircraft in
7	anticipation of any of the activities described in
8	paragraphs (1) through (5); or
9	"(7) to divert the aircraft to an alternative air-
10	port in the 48 contiguous States on account of
11	weather, mechanical, fuel air traffic control or other
12	safety reasons while conducting a flight in order to
13	perform any of the activities described in paragraphs
14	(1) through (6).
15	"(e) STATUTORY CONSTRUCTION. Nothing in the
16	section may be construed as interfering with, nullifying,
17	or otherwise affecting determinations made by the Federal
18	Aviation Administration, or to be made by the Administra-
19	tion, with respect to applications under part 161 of title
20	14, Code of Federal Regulations, that were pending on
21	the date of enactment of the Aircraft Noise Reduction Act
22	of 2006.".
23	(b) Conforming Amendments.—

1	(1) Section 47531 is amended by striking
2	"47529, or 47530" and inserting "47529, 47530, or
3	47534''.
4	(2) Section 47532 is amended by striking
5	"47528-47531" and inserting "47528 through
6	47531 or 47534".
7	(3) The table of contents for chapter 475 is
8	amended by inserting after the item relating to see-
9	tion 47533 the following:
	"47534. Prohibition on operating certain aircraft weighing 75,000 pounds or less not complying with Stage 3 noise levels.".
10	(e) Effective Date.—The amendments made by
11	this section shall take effect 5 years after the date of en-
12	actment of this Act.
13	SEC. 711. WEIGHT RESTRICTIONS AT TETERBORO AIRPORT.
14	On and after the date of the enactment of this Act,
15	the Administrator of the Federal Aviation Administration
16	is prohibited from taking actions designed to challenge or
17	influence weight restrictions or prior permission rules at
18	
	Teterboro Airport in Teterboro, New Jersey, except in an
19	Teterboro Airport in Teterboro, New Jersey, except in an emergency.
19 20	*
	emergency.
20	emergency. SEC. 712. PILOT PROGRAM FOR REDEVELOPMENT OF AIR-
2021	emergency. SEC. 712. PILOT PROGRAM FOR REDEVELOPMENT OF AIR- PORT PROPERTIES.

1	up to 4 public-use airports for local airport operators that
2	have submitted a noise compatibility program approved by
3	the Federal Aviation Administration under section 47504
4	of title 49, United States Code, under which such airport
5	operators may use funds made available under section
6	47117(e) of that title, or passenger facility revenue col-
7	lected under section 40117 of that title, in partnership
8	with affected neighboring local jurisdictions, to support
9	joint planning, engineering design, and environmental per-
10	mitting for the assembly and redevelopment of property
11	purchased with noise mitigation funds or passenger facil-
12	ity charge funds, to encourage airport-compatible land
13	uses and generate economic benefits to the local airport
14	authority and adjacent community.
15	(b) Noise Compatibility Measures.—Section
16	47504(a)(2) is amended—
17	(1) by striking "and" after the semicolon in
18	subparagraph (D);
19	(2) by striking "operations." in subparagraph
20	(E) and inserting "operations; and"; and
21	(3) by adding at the end the following:
22	"(F) joint comprehensive land use planning in-
23	eluding master plans, traffic studies, environmental
24	evaluation and economic and feasibility studies, with
25	neighboring local jurisdictions undertaking commu-

- nity redevelopment in the area where the land or
 other property interest acquired by the airport operator pursuant to this subsection is located, to encourage and enhance redevelopment opportunities
 that reflect zoning and uses that will prevent the introduction of additional incompatible uses and enhance redevelopment potential.".
- 8 (c) Grant Requirements.—The Administrator
 9 may not make a grant under subsection (a) unless the
 10 grant is made—
 - (1) to enable the airport operator and local jurisdictions undertaking the community redevelopment efforts;
 - (2) subject to a requirement that the local jurisdiction governing the property interests in question has adopted zoning regulations that permit airport compatible redevelopment; and
 - (3) subject to a requirement that, in determining the part of the proceeds from disposing of the land that is subject to repayment or reinvestment under section 47107(e)(2)(A) of title 49, United States Code, the total amount of the grant issued under this section shall be added to the amount of any grants issued for acquisition of land.

25 (d) Demonstration Grants.—

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1	(1) In General.—The Administrator shall pro-
2	vide grants for up to 4 pilot property redevelopment
3	projects distributed geographically and targeted to
4	airports that demonstrate—
5	(A) a readiness to implement cooperative
6	land use management and redevelopment plans
7	with the adjacent community; and
8	(B) the probability of clear economic ben-
9	efit to the local community and financial return
10	to the airport through the implementation of
11	the redevelopment plan.
12	(2) Federal Share.—
13	(A) Notwithstanding any other provision of
14	law, the Federal share of the allowable costs of
15	a project carried out under the pilot program
16	shall be 80 percent.
17	(B) In determining the allowable costs, the
18	Administrator shall deduct from the total costs
19	of the activities described in subsection (a) that
20	portion of the costs which is equal to that por-
21	tion of the total property to be redeveloped
22	under this section that is not owned or to be ac-
23	quired by the airport operator pursuant to the

noise compatibility program or that is not

1	owned by the affected neighboring local juris-
2	dictions or other public entities.
3	(3) MAXIMUM AMOUNT.—Not more than
4	\$5,000,000 in funds made available under section
5	47117(e) of title 49, United States Code, may be ex-
6	pended under the pilot program at any single public-
7	use airport.
8	(4) Exception.—Amounts paid to the Admin-
9	istrator under subsection (e)(3)—
10	(A) shall be in addition to amounts author-
11	ized under section 48203 of title 49, United
12	States Code;
13	(B) shall not be subject to any limitation
14	on grant obligations for any fiscal year; and
15	(C) shall remain available until expended.
16	(e) Use of Passenger Revenue.—An airport
17	sponsor that owns or operates an airport participating in
18	the pilot program may use passenger facility revenue col-
19	lected under section 40117 of title 49, United States Code,
20	to pay any project cost described in subsection (a) that
21	is not financed by a grant under the program.
22	(f) Sunset.—This section, other than the amend-
23	ments made by subsections (b), shall not be in effect after
24	September 30, 2011.

1	(g) Report to Congress.—The Administrator shall
2	report to Congress within 18 months after making the
3	first grant under this section on the effectiveness of this
4	program on returning part 150 lands to productive use.
5	SEC. 713. TRANSPORTING MUSICAL INSTRUMENTS.
6	(a) In General.—Subchapter I of chapter 417 is
7	amended by adding at the end thereof the following:
8	"§ 41724. Musical instruments
9	"(a) In General.—
10	"(1) SMALL INSTRUMENTS AS CARRY-ON BAG-
11	GAGE.—An air carrier providing air transportation
12	shall permit a passenger to carry a violin, guitar, or
13	other musical instrument in the aircraft cabin with-
14	out charge if—
15	"(A) the instrument can be stowed safely
16	in a suitable baggage compartment in the air-
17	eraft cabin or under a passenger seat; and
18	"(B) there is space for such stowage at the
19	time the passenger boards the aircraft.
20	"(2) Larger instruments as carry-on bag-
21	GAGE.—An air carrier providing air transportation
22	shall permit a passenger to carry a musical instru-
23	ment that is too large to meet the requirements of
24	paragraph (1) in the aircraft cabin without charge
25	if

1	"(A) the instrument is contained in a case
2	or covered so as to avoid injury to other pas-
3	sengers;
4	"(B) the weight of the instrument, includ-
5	ing the ease or covering, does not exceed 165
6	pounds;
7	"(C) the instrument can be secured by a
8	seat belt to avoid shifting during flight;
9	"(D) the instrument does not restrict ac-
10	cess to, or use of, any required emergency exit,
11	regular exit, or aisle;
12	"(E) the instrument does not obscure any
13	passenger's view of any illuminated exit, warn-
14	ing, or other informational sign;
15	"(F) neither the instrument nor the ease
16	contains any object not otherwise permitted to
17	be earried in an aircraft eabin because of a law
18	or regulation of the United States; and
19	"(G) the passenger wishing to earry the in-
20	strument in the aircraft cabin has purchased an
21	additional seat to accommodate the instrument.
22	"(3) Large instruments as checked bag-
23	GAGE. An air carrier shall transport as baggage,
24	without charge, a musical instrument that is the
25	property of a passenger traveling in air transpor-

1	tation that may not be carried in the aircraft cabin
2	if
3	"(A) the sum of the length, width, and
4	height measured in inches of the outside linear
5	dimensions of the instrument (including the
6	case) does not exceed 150 inches; and
7	"(B) the weight of the instrument does not
8	exceed 165 pounds.
9	"(b) REGULATIONS.—The Secretary may prescribe
10	such regulations as may be necessary or appropriate to
11	implement subsection (a).".
12	(b) Conforming Amendment.—The table of con-
13	tents for chapter 417 is amended by inserting after the
14	item relating to section 41723 the following:
	"41724. Musical instruments.".
15	(e) EFFECTIVE DATE.—The amendments made by
16	this section shall take effect 30 days after the date of en-
17	actment of this Act.
18	SEC. 714. RECYCLING PLANS FOR AIRPORTS.
19	(a) Airport Planning. Section 47102(5) is
20	amended by striking "planning." and inserting "planning
21	and a plan for recycling and minimizing the generation
22	of airport solid waste, consistent with applicable State and
23	local recycling laws, including the cost of a waste audit.".
24	(b) Master Plan —Section 47106(a) is amended—

1	(1) by striking "and" at the end of paragraph
2	(4);
3	(2) by striking "proposed." in paragraph (5)
4	and inserting "proposed; and"; and
5	(3) by adding at the end the following:
6	"(6) if the project is for an airport that has an
7	airport master plan, the master plan addresses—
8	"(A) the feasibility of solid waste recycling
9	at the airport;
10	"(B) minimizing the generation of solid
11	waste at the airport;
12	"(C) operation and maintenance require-
13	ments;
14	"(D) the review of waste management con-
15	tracts;
16	"(E) the potential for cost savings or the
17	generation of revenue; and
18	"(F) training and education require-
19	ments.".
20	SEC. 715. DISADVANTAGED BUSINESS ENTERPRISE PRO-
21	GRAM ADJUSTMENTS.
22	(a) In General.—Section 47107(e) is amended—
23	(1) by redesignating paragraph (8) as
24	paragraph (9); and

1	(2) by inserting after paragraph (7) the
2	following:
3	"(8) Mandatory training program for
4	AIRPORT CONCESSIONS.—
5	"(A) IN GENERAL.—Not later than
6	one year after the date of enactment of the
7	FAA Air Transportation Modernization
8	and Safety Improvement Act, the Sec-
9	retary shall establish a mandatory training
10	program for persons described in subpara-
11	graph (C) on the certification of whether a
12	small business concern in airport conces-
13	sions qualifies as a small business concern
14	owned and controlled by a socially and eco-
15	nomically disadvantaged individual for pur-
16	poses of paragraph (1).
17	"(B) IMPLEMENTATION.—The train-
18	ing program may be implemented by one
19	or more private entities approved by the
20	Secretary.
21	"(C) Participants. A person re-
22	ferred to in paragraph (1) is an official or
23	agent of an airport owner or operator who
24	is required to provide a written assurance
25	under paragraph (1) that the airport

1	owner or operator will meet the percentage
2	goal of paragraph (1) or who is responsible
3	for determining whether or not a small
4	business concern in airport concessions
5	qualifies as a small business concern owned
6	and controlled by a socially and economi-
7	cally disadvantaged individual for purposes
8	of paragraph (1).
9	"(D) Authorization of Appropria-
10	TIONS.—There are authorized to be appro-
11	priated to the Secretary such sums as may
12	be necessary to carry out this paragraph.".
13	(b) REPORT.—Not later than 24 months after the
14	date of enactment of this Act, the Secretary shall submit
15	a report to the Senate Committee on Commerce, Science,
16	and Transportation, the House of Representatives Com-
17	mittee on Transportation and Infrastructure, and other
18	appropriate committees of Congress on the results of the
19	training program conducted under section 47107(e)(8) of
20	title 49, United States Code, as added by subsection (a).
21	(e) Disadvantaged Business Enterprise Per-
22	SONAL NET WORTH CAP; BONDING REQUIREMENTS.
23	Section 47113 is amended by adding at the end the fol-
24	lowing:

- 1 "(e) Personal Net Worth Cap.—Not later than
 2 180 days after the date of enactment of the FAA Air
 3 Transportation Modernization and Safety Improvement
 4 Act, the Secretary shall issue final regulations to adjust
 5 the personal net worth cap used in determining whether
 6 an individual is economically disadvantaged for purposes
 7 of qualifying under the definition contained in subsection
 8 (a)(2) and under section 47107(c). The regulations shall
 9 correct for the impact of inflation since the Small Business
 10 Administration established the personal net worth cap at
 11 \$750,000 in 1989.
- 12 "(f) Exclusion of Retirement Benefits.—
 - "(1) In GENERAL.—In calculating a business owner's personal net worth, any funds held in a qualified retirement account owned by the business owner shall be excluded, subject to regulations to be issued by the Secretary.
 - "(2) REGULATIONS. Not later than one year after the date of enactment of the FAA Air Transportation Modernization and Safety Improvement Act, the Secretary shall issue final regulations to implement paragraph (1), including consideration of appropriate safeguards, such as a limit on the amount of such accounts, to prevent circumvention of personal net worth requirements.

1	"(g) Prohibition on Excessive or Discrimina-
2	TORY BONDING REQUIREMENTS.—
3	"(1) In General.—The Secretary shall estab-
4	lish a program to eliminate barriers to small busi-
5	ness participation in airport-related contracts and
6	concessions by prohibiting excessive, unreasonable,
7	or discriminatory bonding requirements for any
8	project funded under this chapter or using passenger
9	facility revenues under section 40117.
10	"(2) REGULATIONS.—Not later than one year
11	after the date of enactment of the FAA Air Trans-
12	portation Modernization and Safety Improvement
13	Act, the Secretary shall issue a final rule to establish
14	the program under paragraph (1).".
15	SEC. 716. FRONT LINE MANAGER STAFFING.
16	(a) STUDY.—Not later than 45 days after the date
17	of enactment of this Act, the Administrator of the Federal
18	Aviation Administration shall initiate a study on front line
19	manager staffing requirements in air traffic control facili-
20	ties.
21	(b) Considerations.—In conducting the study, the
22	Administrator may take into consideration—
23	(1) the number of supervisory positions of oper-
24	ation requiring watch coverage in each air traffic
25	control facility;

1	(2) coverage requirements in relation to traffic
2	demand;
3	(3) facility type;
4	(4) complexity of traffic and managerial respon-
5	sibilities;
6	(5) proficiency and training requirements; and
7	(6) such other factors as the Administrator con-
8	siders appropriate.
9	(c) Determinations.—The Administrator shall
10	transmit any determinations made as a result of the study
11	to the Chief Operating Officer for the air traffic control
12	system.
13	(d) REPORT.—Not later than 180 days after the date
14	of enactment of this Act, the Administrator shall submit
15	to the Senate Committee on Commerce, Science, and
16	Transportation and the House of Representatives Com-
17	mittee on Transportation and Infrastructure a report or
18	the results of the study and a description of any deter-
19	minations submitted to the Chief Operating Officer under
20	subsection (e).
21	SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
22	(a) Short Title.—This Act may be cited as the
23	"FAA Air Transportation Modernization and Safety Im-
24	provement Act".

1 (b) Table of Contents for

2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Amendments to title 49, United States Code.
- Sec. 3. Effective date.

TITLE I—AUTHORIZATIONS

- Sec. 101. Operations.
- Sec. 102. Air navigation facilities and equipment.
- Sec. 103. Research and development.
- Sec. 104. Airport planning and development and noise compatibility planning and programs.
- Sec. 105. Other aviation programs.
- Sec. 106. Delineation of Next Generation Air Transportation System projects.
- Sec. 107. Funding for administrative expenses for airport programs.

TITLE II—AIRPORT IMPROVEMENTS

- Sec. 201. Reform of passenger facility charge authority.
- Sec. 202. Passenger facility charge pilot program.
- Sec. 203. Amendments to grant assurances.
- Sec. 204. Government share of project costs.
- Sec. 205. Amendments to allowable costs.
- Sec. 206. Sale of private airport to public sponsor.
- Sec. 207. Government share of certain air project costs.
- Sec. 208. Miscellaneous amendments.
- Sec. 209. State block grant program.
- Sec. 210. Airport funding of special studies or reviews.
- Sec. 211. Grant eligibility for assessment of flight procedures.
- Sec. 212. Safety-critical airports.
- Sec. 213. Environmental mitigation demonstration pilot program.
- Sec. 214. Allowable project costs for airport development program.
- Sec. 215. Glycol recovery vehicles.
- Sec. 216. Research improvement for aircraft.
- Sec. 217. United States Territory minimum guarantee.
- Sec. 218. Merrill Field Airport, Anchorage, Alaska.

TITLE III—AIR TRAFFIC CONTROL MODERNIZATION AND FAA REFORM

- Sec. 301. Air Traffic Control Modernization Oversight Board.
- Sec. 302. NextGen management.
- Sec. 303. Facilitation of next generation air traffic services.
- Sec. 304. Clarification of authority to enter into reimbursable agreements.
- Sec. 305. Clarification to acquisition reform authority.
- Sec. 306. Assistance to other aviation authorities.
- Sec. 307. Presidential rank award program.
- Sec. 308. Next generation facilities needs assessment.
- Sec. 309. Next generation air transportation system implementation office.
- Sec. 310. Definition of air navigation facility.
- Sec. 311. Improved management of property inventory.
- Sec. 312. Educational requirements.
- Sec. 313. FAA personnel management system.

- Sec. 314. Acceleration of NextGen technologies.
- Sec. 315. ADS-B development and implementation.
- Sec. 316. Equipage incentives.
- Sec. 317. Performance metrics.
- Sec. 318. Certification standards and resources.
- Sec. 319. Unmanned aerial systems.
- Sec. 320. Surface Systems Program Office.
- Sec. 321. Stakeholder coordination.
- Sec. 322. FAA task force on air traffic control facility conditions.
- Sec. 323. State ADS-B equipage bank pilot program.
- Sec. 324. Implementation of Inspector General ATC recommendations.
- Sec. 325. Definitions.

TITLE IV—AIRLINE SERVICE AND SMALL COMMUNITY AIR SERVICE IMPROVEMENTS

SUBTITLE A—CONSUMER PROTECTION

- Sec. 401. Airline customer service commitment.
- Sec. 402. Publication of customer service data and flight delay history.
- Sec. 403. Expansion of DOT airline consumer complaint investigations.
- Sec. 404. Establishment of advisory committee for aviation consumer protection.
- Sec. 405. Disclosure of passenger fees.

SUBTITLE B—ESSENTIAL AIR SERVICE; SMALL COMMUNITIES

- Sec. 411. EAS connectivity program.
- Sec. 412. Extension of final order establishing mileage adjustment eligibility.
- Sec. 413. EAS contract guidelines.
- Sec. 414. Conversion of former EAS airports.
- Sec. 415. EAS reform.
- Sec. 416. Small community air service.
- Sec. 417. EAS marketing.
- Sec. 418. Rural aviation improvement.

SUBTITLE C-MISCELLANEOUS

- Sec. 431. Clarification of air carrier fee disputes.
- Sec. 432. Contract tower program.
- Sec. 433. Airfares for members of the Armed Forces.

TITLE V—SAFETY

SUBTITLE A—AVIATION SAFETY

- Sec. 501. Runway safety equipment plan.
- Sec. 502. Judicial review of denial of airman certificates.
- Sec. 503. Release of data relating to abandoned type certificates and supplemental type certificates.
- Sec. 504. Design organization certificates.
- Sec. 505. FAA access to criminal history records or database systems.
- Sec. 506. Flight crew fatigue.
- Sec. 507. Increasing safety for helicopter and fixed wing emergency medical service operators and patients.
- Sec. 508. Cabin crew communication.
- Sec. 509. Clarification of memorandum of understanding with OSHA.

- Sec. 510. Acceleration of development and implementation of required navigation performance approach procedures.
- Sec. 511. Improved safety information.
- Sec. 512. Voluntary disclosure reporting process improvements.
- Sec. 513. Procedural improvements for inspections.
- Sec. 514. Independent review of safety issues.
- Sec. 515. National review team.
- Sec. 516. FAA Academy improvements.
- Sec. 517. Reduction of runway incursions and operational errors.
- Sec. 518. Aviation safety whistleblower investigation office.
- Sec. 519. Modification of customer service initiative.
- Sec. 520. Headquarters review of air transportation oversight system database.
- Sec. 521. Inspection of foreign repair stations.
- Sec. 522. Non-certificated maintenance providers.

SUBTITLE B—FLIGHT SAFETY

- Sec. 551. Pilot applicant employment records.
- Sec. 552. Air carrier safety management systems.
- Sec. 553. Implementation of NTSB recommendations.
- Sec. 554. Improved Flight Operational Quality Assurance, Aviation Safety Action, and Line Operational Safety Audit programs.
- Sec. 555. Re-evaluation of flight crew training, testing, and certification requirements.
- Sec. 556. Safety inspections of regional air carriers.
- Sec. 557. Establishment of safety standards with respect to the training, hiring, and operation of aircraft by pilots.
- Sec. 558. Oversight of pilot training schools.
- Sec. 559. Enhanced training for flight attendants and gate agents.
- Sec. 560. Definitions.

TITLE VI—AVIATION RESEARCH

- Sec. 601. Airport cooperative research program.
- Sec. 602. Reduction of noise, emissions, and energy consumption from civilian aircraft.
- Sec. 603. Production of alternative fuel technology for civilian aircraft.
- Sec. 604. Production of clean coal fuel technology for civilian aircraft.
- Sec. 605. Advisory committee on future of aeronautics.
- Sec. 606. Research program to improve airfield pavements.
- Sec. 607. Wake turbulence, volcanic ash, and weather research.
- Sec. 608. Incorporation of unmanned aircraft systems into FAA plans and policies.
- Sec. 609. Reauthorization of center of excellence in applied research and training in the use of advanced materials in transport aircraft.
- Sec. 610. Pilot program for zero emission airport vehicles.
- Sec. 611. Reduction of emissions from airport power sources.
- Sec. 612. Siting of windfarms near FAA navigational aides and other assets.
- Sec. 613. Research and development for equipment to clean and monitor the engine and APU bleed air supplied on pressurized aircraft.

TITLE VII—MISCELLANEOUS

- Sec. 701. General authority.
- Sec. 702. Human intervention management study.
- Sec. 703. Airport program modifications.

243 Sec. 704. Miscellaneous program extensions. Sec. 705. Extension of competitive access reports. Sec. 706. Update on overflights. Sec. 707. Technical corrections. Sec. 708. FAA technical training and staffing. Sec. 709. Commercial air tour operators in national parks. Sec. 710. Phaseout of Stage 1 and 2 aircraft. Sec. 711. Weight restrictions at Teterboro Airport. Sec. 712. Pilot program for redevelopment of airport properties. Sec. 713. Transporting musical instruments. Sec. 714. Recycling plans for airports. Sec. 715. Disadvantaged Business Enterprise Program adjustments. Sec. 716. Front line manager staffing. Sec. 717. Study of helicopter and fixed wing air ambulance services. Sec. 718. Repeal of certain limitations on Metropolitan Washington Airports Authority. Sec. 719. Study of aeronautical mobile telemetry. SEC. 2. AMENDMENTS TO TITLE 49, UNITED STATES CODE. 2 Except as otherwise expressly provided, whenever in this Act an amendment or repeal is expressed in terms of an amendment to, or a repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of title 49, United States Code. 7 SEC. 3. EFFECTIVE DATE. 8 Except as otherwise expressly provided, this Act and the amendments made by this Act shall take effect on the 10 date of enactment. TITLE I—AUTHORIZATIONS SEC. 101. OPERATIONS.

- 12
- 13 Section 106(k)(1) is amended by striking subpara-
- graphs (A) through (E) and inserting the following:
- "(A) \$9,336,000,000 for fiscal year 2010; 15
- 16 and
- "(B) \$9,620,000,000 for fiscal year 2011.". 17

1	SEC. 102. AIR NAVIGATION FACILITIES AND EQUIPMENT.
2	Section 48101(a) is amended by striking paragraphs
3	(1) through (5) and inserting the following:
4	"(1) \$3,500,000,000 for fiscal year 2010, of
5	which \$500,000,000 is derived from the Air Traffic
6	Control System Modernization Account of the Airport
7	and Airways Trust Fund; and
8	"(2) \$3,600,000,000 for fiscal year 2011, of
9	which \$500,000,000 is derived from the Air Traffic
10	Control System Modernization Account of the Airport
11	and Airways Trust Fund.".
12	SEC. 103. RESEARCH AND DEVELOPMENT.
13	Section 48102 is amended—
14	(1) by striking subsection (a) and inserting the
15	following:
16	"(a) In General.—Not more than the following
17	amounts may be appropriated to the Secretary of Transpor-
18	tation out of the Airport and Airway Trust Fund estab-
19	lished under section 9502 of the Internal Revenue Code of
20	1986 (26 U.S.C. 9502) for conducting civil aviation re-
21	search and development under sections 44504, 44505,
22	44507, 44509, and 44511 through 44513 of this title:
23	"(1) \$200,000,000 for fiscal year 2010.
24	"(2) \$206,000,000 for fiscal year 2011.";
25	(2) by striking subsections (c) through (h); and
26	(3) by adding at the end the following:

1	"(c) Research Grants Program Involving Un-
2	DERGRADUATE STUDENTS.—The Administrator of the Fed-
3	eral Aviation Administration shall establish a program to
4	utilize undergraduate and technical colleges, including His-
5	torically Black Colleges and Universities, Hispanic Serving
6	Institutions, tribally controlled colleges and universities,
7	and Alaska Native and Native Hawaiian serving institu-
8	tions in research on subjects of relevance to the Federal
9	Aviation Administration. Grants may be awarded under
10	this subsection for—
11	"(1) research projects to be carried out at pri-
12	marily undergraduate institutions and technical col-
13	leges;
14	"(2) research projects that combine research at
15	primarily undergraduate institutions and technical
16	colleges with other research supported by the Federal
17	$A viation\ Administration;$
18	"(3) research on future training requirements on
19	projected changes in regulatory requirements for air-
20	craft maintenance and power plant licensees; or
21	"(4) research on the impact of new technologies
22	and procedures, particularly those related to aircraft
23	flight deck and air traffic management functions, and
24	on training requirements for pilots and air traffic
25	controllers ''

1	SEC. 104. AIRPORT PLANNING AND DEVELOPMENT AND
2	NOISE COMPATIBILITY PLANNING AND PRO-
3	GRAMS.
4	Section 48103 is amended by striking paragraphs (1)
5	through (6) and inserting the following:
6	"(1) \$4,000,000,000 for fiscal year 2010; and
7	"(2) \$4,100,000,000 for fiscal year 2011.".
8	SEC. 105. OTHER AVIATION PROGRAMS.
9	Section 48114 is amended—
10	(1) by striking "2007" in subsection $(a)(1)(A)$
11	and inserting "2011";
12	(2) by striking "2007," in subsection (a)(2) and
13	inserting "2011,"; and
14	(3) by striking "2007" in subsection $(c)(2)$ and
15	inserting "2011".
16	SEC. 106. DELINEATION OF NEXT GENERATION AIR TRANS-
17	PORTATION SYSTEM PROJECTS.
18	Section 44501(b) is amended—
19	(1) by striking "and" after the semicolon in
20	paragraph (3);
21	(2) by striking "defense." in paragraph (4) and
22	inserting "defense; and"; and
23	(3) by adding at the end thereof the following:
24	"(5) a list of projects that are part of the Next
25	Generation Air Transportation Sustem and do not

1	have as a primary purpose to operate or maintain
2	the current air traffic control system.".
3	SEC. 107. FUNDING FOR ADMINISTRATIVE EXPENSES FOR
4	AIRPORT PROGRAMS.
5	(a) In General.—Section 48105 is amended to read
6	as follows:
7	"§ 48105. Airport programs administrative expenses
8	"Of the amount made available under section 48103
9	of this title, the following may be available for administra-
10	tive expenses relating to the Airport Improvement Program,
11	passenger facility charge approval and oversight, national
12	airport system planning, airport standards development
13	and enforcement, airport certification, airport-related envi-
14	ronmental activities (including legal services), and other
15	airport-related activities (including airport technology re-
16	search), to remain available until expended—
17	"(1) for fiscal year 2010, \$94,000,000; and
18	"(2) for fiscal year 2011, \$98,000,000.".
19	(b) Conforming Amendment.—The table of contents
20	for chapter 481 is amended by striking the item relating
21	to section 48105 and inserting the following:
	"48105 Airport programs administrative expenses"

1	TITLE II—AIRPORT
2	IMPROVEMENTS
3	SEC. 201. REFORM OF PASSENGER FACILITY CHARGE AU-
4	THORITY.
5	(a) Passenger Facility Charge Streamlining.—
6	Section 40117(c) is amended to read as follows:
7	"(c) Procedural Requirements for Imposition
8	OF PASSENGER FACILITY CHARGE.—
9	"(1) In general.—An eligible agency must sub-
10	mit to those air carriers and foreign air carriers op-
11	erating at the airport with a significant business in-
12	terest, as defined in paragraph (3), and to the Sec-
13	retary and make available to the public annually a
14	report, in the form required by the Secretary, on the
15	status of the eligible agency's passenger facility charge
16	program, including—
17	"(A) the total amount of program revenue
18	held by the agency at the beginning of the 12
19	months covered by the report;
20	"(B) the total amount of program revenue
21	collected by the agency during the period covered
22	by the report;
23	"(C) the amount of expenditures with pro-
24	gram revenue made by the agency on each eligi-

1	ble airport-related project during the period cov-
2	ered by the report;
3	"(D) each airport-related project for which
4	the agency plans to collect and use program rev-
5	enue during the next 12-month period covered by
6	the report, including the amount of revenue pro-
7	jected to be used for such project;
8	"(E) the level of program revenue the agen-
9	cy plans to collect during the next 12-month pe-
10	riod covered by the report;
11	"(F) a description of the notice and con-
12	sultation process with air carriers and foreign
13	air carriers under paragraph (3), and with the
14	public under paragraph (4), including a copy of
15	any adverse comments received and how the
16	agency responded; and
17	"(G) any other information on the program
18	that the Secretary may require.
19	"(2) Implementation.—Subject to the require-
20	ments of paragraphs (3), (4), (5), and (6), the eligible
21	agency may implement the planned collection and use
22	of passenger facility charges in accordance with its
23	report upon filing the report as required in para-
24	aranh(1).

1	"(3) Consultation with carriers for new
2	PROJECTS.—
3	"(A) An eligible agency proposing to collect
4	or use passenger facility charge revenue for a
5	project not previously approved by the Secretary
6	or not included in a report required by para-
7	graph (1) that was submitted in a prior year
8	shall provide to air carriers and foreign air car-
9	riers operating at the airport reasonable notice,
10	and an opportunity to comment on the planned
11	collection and use of program revenue before pro-
12	viding the report required under paragraph (1).
13	The Secretary shall prescribe by regulation what
14	constitutes reasonable notice under this para-
15	graph, which shall at a minimum include—
16	"(i) that the eligible agency provide to
17	air carriers and foreign air carriers oper-
18	ating at the airport written notice of the
19	planned collection and use of passenger fa-
20	cility charge revenue;
21	"(ii) that the notice include a full de-
22	scription and justification for a proposed
23	project;
24	"(iii) that the notice include a detailed
25	financial plan for the proposed project; and

1	"(iv) that the notice include the pro-
2	posed level for the passenger facility charge.
3	"(B) An eligible agency providing notice
4	and an opportunity for comment shall be deemed
5	to have satisfied the requirements of this para-
6	graph if the eligible agency provides such notice
7	to air carriers and foreign air carriers that have
8	a significant business interest at the airport. For
9	purposes of this subparagraph, the term 'signifi-
10	cant business interest' means an air carrier or
11	foreign air carrier that—
12	"(i) had not less than 1.0 percent of
13	passenger boardings at the airport in the
14	prior calendar year;
15	"(ii) had at least 25,000 passenger
16	boardings at the airport in the prior cal-
17	endar year; or
18	"(iii) provides scheduled service at the
19	airport.
20	"(C) Not later than 45 days after written
21	notice is provided under subparagraph (A), each
22	air carrier and foreign air carrier may provide
23	written comments to the eligible agency indi-
24	cating its agreement or disagreement with the

project or, if applicable, the proposed level for a
 passenger facility charge.

"(D) The eligible agency may include, as part of the notice and comment process, a consultation meeting to discuss the proposed project or, if applicable, the proposed level for a passenger facility charge. If the agency provides a consultation meeting, the written comments specified in subparagraph (C) shall be due not later than 30 days after the meeting.

"(4) Public notice and comment.—

"(A) An eligible agency proposing to collect or use passenger facility charge revenue for a project not previously approved by the Secretary or not included in a report required by paragraph (1) that was filed in a prior year shall provide reasonable notice and an opportunity for public comment on the planned collection and use of program revenue before providing the report required in paragraph (1).

"(B) The Secretary shall prescribe by regulation what constitutes reasonable notice under this paragraph, which shall at a minimum require—

1	"(i) that the eligible agency provide
2	public notice of intent to collect a passenger
3	facility charge so as to inform those inter-
4	ested persons and agencies that may be af-
5	fected;
6	"(ii) appropriate methods of publica-
7	tion, which may include notice in local
8	newspapers of general circulation or other
9	local media, or posting of the notice on the
10	agency's Internet website; and
11	"(iii) submission of public comments
12	no later than 45 days after the date of the
13	publication of the notice.
14	"(5) Objections.—
15	"(A) Any interested person may file with
16	the Secretary a written objection to a proposed
17	project included in a notice under this para-
18	graph provided that the filing is made within 30
19	days after submission of the report specified in
20	paragraph (1).
21	"(B) The Secretary shall provide not less
22	than 30 days for the eligible agency to respond
23	to any filed objection.
24	"(C) Not later than 90 days after receiving
25	the eligible agency's response to a filed objection,

1	the Secretary shall make a determination wheth-
2	er or not to terminate authority to collect the
3	passenger facility charge for the project, based on
4	the filed objection. The Secretary shall state the
5	reasons for any determination. The Secretary
6	may only terminate authority if—
7	"(i) the project is not an eligible air-
8	port related project;
9	"(ii) the eligible agency has not com-
10	plied with the requirements of this section
11	or the Secretary's implementing regulations
12	in proposing the project;
13	"(iii) the eligible agency has been
14	found to be in violation of section 47107(b)
15	of this title and has failed to take corrective
16	action, prior to the filing of the objection; or
17	"(iv) in the case of a proposed increase
18	in the passenger facility charge level, the
19	level is not authorized by this section.
20	"(D) Upon issuance of a decision termi-
21	nating authority, the public agency shall prepare
22	an accounting of passenger facility revenue col-
23	lected under the terminated authority and restore
24	the funds for use on other authorized projects.

1	"(E) Except as provided in subparagraph
2	(C), the eligible agency may implement the
3	planned collection and use of a passenger facility
4	charge in accordance with its report upon filing
5	the report as specified in paragraph $(1)(A)$.
6	"(6) Approval requirement for increased
7	PASSENGER FACILITY CHARGE OR INTERMODAL
8	GROUND ACCESS PROJECT.—
9	"(A) An eligible agency may not collect or
10	use a passenger facility charge to finance an
11	intermodal ground access project, or increase a
12	passenger facility charge, unless the project is
13	first approved by the Secretary in accordance
14	with this paragraph.
15	"(B) The eligible agency may submit to the
16	Secretary an application for authority to impose
17	a passenger facility charge for an intermodal
18	ground access project or to increase a passenger
19	facility charge. The application shall contain in-
20	formation and be in the form that the Secretary
21	may require by regulation but, at a minimum,
22	must include copies of any comments received by
23	the agency during the comment period described
24	by subparagraph (C).

1	"(C) Before submitting an application
2	under this paragraph, an eligible agency must
3	provide air carriers and foreign air carriers op-
4	erating at the airport, and the public, reasonable
5	notice of and an opportunity to comment on a
6	proposed intermodal ground access project or the
7	increased passenger facility charge. Such notice
8	and opportunity to comment shall conform to the
9	requirements of paragraphs (3) and (4).
10	"(D) After receiving an application, the
11	Secretary may provide air carriers, foreign air
12	carriers and other interested persons notice and
13	an opportunity to comment on the application.
14	The Secretary shall make a final decision on the
15	application not later than 120 days after receiv-
16	ing it.".
17	(b) Conforming Amendments.—
18	(1) References.—
19	(A) Section 40117(a) is amended—
20	(i) by striking "FEE" in the heading
21	for paragraph (5) and inserting "CHARGE";
22	and
23	(ii) by striking "fee" each place it ap-
24	pears in paragraphs (5) and (6) and insert-
25	ing "charge".

1	(B) Subsections (b), and subsections (d)
2	through (m), of section 40117 are amended—
3	(i) by striking "fee" or "fees" each
4	place either appears and inserting "charge"
5	or "charges", respectively; and
6	(ii) by striking "FEE" in the sub-
7	section caption for subsection (l), and
8	"Fees" in the subsection captions for sub-
9	sections (e) and (m), and inserting
10	"Charge" and "Charges", respectively.
11	(C) The caption for section 40117 is amend-
12	ed to read as follows:
13	"§ 40117. Passenger facility charges".
14	(D) The table of contents for chapter 401 is
15	amended by striking the item relating to section
16	40117 and inserting the following:
	"40117. Passenger facility charges.".
17	(2) Limitations on approving applica-
18	TIONS.—Section 40117(d) is amended—
19	(A) by striking "subsection (c) of this sec-
20	tion to finance a specific" and inserting "sub-
21	section (c)(6) of this section to finance an inter-
22	modal ground access";
23	(B) by striking "specific" in paragraph (1);
24	(C) by striking paragraph (2) and inserting
25	$the\ following:$

1	"(2) the project is an eligible airport-related
2	project; and";
3	(D) by striking "each of the specific
4	projects; and" in paragraph (3) and inserting
5	"the project."; and
6	(E) by striking paragraph (4).
7	(3) Limitations on imposing charges.—Sec-
8	tion 40117(e)(1) is amended to read as follows: "(1)
9	An eligible agency may impose a passenger facility
10	charge only subject to terms the Secretary may pre-
11	scribe to carry out the objectives of this section.".
12	(4) Limitations on contracts, leases, and
13	USE AGREEMENTS.—Section 40117(f)(2) is amended
14	by striking "long-term".
15	(5) Compliance.—Section 40117(h) is amend-
16	ed—
17	(A) by redesignating paragraph (3) as
18	paragraph (4); and
19	(B) by inserting after paragraph (2) the fol-
20	lowing:
21	"(3) The Secretary may, on complaint of an interested
22	person or on the Secretary's own initiative, conduct an in-
23	vestigation into an eligible agency's collection and use of
24	passenger facility charge revenue to determine whether a
25	passenger facility charge is excessive or that passenger facil-

1	ity revenue is not being used as provided in this section.
2	The Secretary shall prescribe regulations establishing proce-
3	dures for complaints and investigations. The regulations
4	may provide for the issuance of a final agency decision
5	without resort to an oral evidentiary hearing. The Secretary
6	shall not accept complaints filed under this paragraph until
7	after the issuance of regulations establishing complaint pro-
8	cedures.".
9	(6) Pilot program for PFC at nonhub air-
10	PORTS.—Section 40117(l) is amended—
11	(A) by striking " $(c)(2)$ " in paragraph (2)
12	and inserting " $(c)(3)$ "; and
13	(B) by striking "October 1, 2009." in para-
14	graph (7) and inserting "the date of issuance of
15	regulations to carry out subsection (c) of this sec-
16	tion, as amended by the FAA Air Transpor-
17	tation Modernization and Safety Improvement
18	Act.".
19	(7) Prohibition on approving PFC applica-
20	TIONS FOR AIRPORT REVENUE DIVERSION.—Section
21	47111(e) is amended by striking "sponsor" the second
22	place it appears in the first sentence and all that fol-
23	lows and inserting "sponsor. A sponsor shall not pro-
24	pose collection or use of passenger facility charges for
25	any new projects under paragraphs (3) through (6) of

1	section 40117(c) unless the Secretary determines that
2	the sponsor has taken corrective action to address the
3	violation and the violation no longer exists.".
4	SEC. 202. PASSENGER FACILITY CHARGE PILOT PROGRAM.
5	(a) In General.—Section 40117 is amended by add-
6	ing at the end thereof the following:
7	"(n) Alternative Passenger Facility Charge
8	Collection Pilot Program.—
9	"(1) In general.—The Secretary shall establish
10	and conduct a pilot program at not more than 6 air-
11	ports under which an eligible agency may impose a
12	passenger facility charge under this section without
13	regard to the dollar amount limitations set forth in
14	paragraph (1) or (4) of subsection (b) if the partici-
15	pating eligible agency meets the requirements of para-
16	graph(2).
17	"(2) Collection requirements.—
18	"(A) Direct collection.—An eligible
19	agency participating in the pilot program—
20	"(i) may collect the charge from the
21	passenger at the facility, via the Internet, or
22	in any other reasonable manner; but
23	"(ii) may not require or permit the
24	charge to be collected by an air carrier or
25	foreign air carrier for the flight segment.

1	"(B) PFC COLLECTION REQUIREMENT NOT
2	TO APPLY.—Subpart C of part 158 of title 14,
3	Code of Federal Regulations, does not apply to
4	the collection of the passenger facility charge im-
5	posed by an eligible agency participating in the
6	pilot program.".
7	(b) GAO STUDY OF ALTERNATIVE MEANS OF COL-
8	LECTING PFCs.—
9	(1) In General.—The Comptroller General shall
10	conduct a study of alternative means of collection
11	passenger facility charges imposed under section
12	40117 of title 49, United States Code, that would per-
13	mit such charges to be collected without being in-
14	cluded in the ticket price. In the study, the Comp-
15	troller General shall consider, at a minimum—
16	(A) collection options for arriving, con-
17	necting, and departing passengers at airports;
18	(B) cost sharing or fee allocation methods
19	based on passenger travel to address connecting
20	traffic; and
21	(C) examples of airport fees collected by do-
22	mestic and international airports that are not
23	included in ticket prices.
24	(2) REPORT.—No later than 1 year after the
25	date of enactment of this Act, the Comptroller General

- 1 shall submit a report on the study to the Senate Com-2 mittee on Commerce, Science, and Transportation 3 and the House of Representatives Committee on 4 Transportation and Infrastructure containing the 5 Comptroller General's findings, conclusions, and rec-6 ommendations. 7 SEC. 203. AMENDMENTS TO GRANT ASSURANCES. 8 Section 47107 is amended— 9 "made;" (1)bustriking insubsection 10 (a)(16)(D)(ii) and inserting "made, except that, if 11 there is a change in airport design standards that the 12 Secretary determines is beyond the owner or opera-13 tor's control that requires the relocation or replace-14 ment of an existing airport facility, the Secretary, 15 upon the request of the owner or operator, may grant 16 funds available under section 47114 to pay the cost 17 of relocating or replacing such facility;"; 18 by striking "purpose;" in subsection
 - (2) by striking "purpose;" in subsection (c)(2)(A)(i) and inserting "purpose, which includes serving as noise buffer land;";
 - (3) by striking "paid to the Secretary for deposit in the Fund if another eligible project does not exist." in subsection (c)(2)(B)(iii) and inserting "reinvested in another project at the airport or transferred to another airport as the Secretary prescribes."; and

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1	(4) by redesignating paragraph (3) of subsection
2	(c) as paragraph (4) and inserting after paragraph
3	(2) the following:
4	"(3) In approving the reinvestment or transfer of pro-
5	ceeds under paragraph (2)(C)(iii), the Secretary shall give
6	preference, in descending order, to—
7	"(i) reinvestment in an approved noise compat-
8	ibility project;
9	"(ii) reinvestment in an approved project that is
10	eligible for funding under section 47117(e);
11	"(iii) reinvestment in an airport development
12	project that is eligible for funding under section
13	47114, 47115, or 47117 and meets the requirements
14	of this chapter;
15	"(iv) transfer to the sponsor of another public
16	airport to be reinvested in an approved noise compat-
17	ibility project at such airport; and
18	"(v) payment to the Secretary for deposit in the
19	Airport and Airway Trust Fund established under
20	section 9502 of the Internal Revenue Code of 1986 (26
21	U.S.C. 9502).".
22	SEC. 204. GOVERNMENT SHARE OF PROJECT COSTS.
23	(a) Federal Share.—Section 47109 is amended—

1	(1) by striking "subsection (b) or subsection (c)"
2	in subsection (a) and inserting "subsection (b), (c), or
3	(e)"; and
4	(2) by adding at the end the following:
5	"(e) Special Rule for Transition From Small
6	Hub to Medium Hub Status.—If the status of a small
7	hub primary airport changes to a medium hub primary
8	airport, the United States Government's share of allowable
9	project costs for the airport may not exceed 95 percent for
10	2 fiscal years following such change in hub status.".
11	(b) Transitioning Airports.—Section
12	47114(f)(3)(B) is amended by striking "year 2004." and
13	inserting "years 2010 and 2011.".
14	SEC. 205. AMENDMENTS TO ALLOWABLE COSTS.
15	Section 47110 is amended—
16	(1) by striking subsection (d) and inserting the
17	following:
18	"(d) Relocation of Airport-Owned Facilities.—
19	The Secretary may determine that the costs of relocating
20	or replacing an airport-owned facility are allowable for an
21	airport development project at an airport only if—
22	"(1) the Government's share of such costs is paid
23	with funds apportioned to the airport sponsor under
24	sections $47114(c)(1)$ or $47114(d)(2)$;

1	"(2) the Secretary determines that the relocation
2	or replacement is required due to a change in the Sec-
3	retary's design standards; and
4	"(3) the Secretary determines that the change is
5	beyond the control of the airport sponsor.";
6	(2) by striking "facilities, including fuel farms
7	and hangars," in subsection (h) and inserting "facili-
8	ties, as defined by section 47102,"; and
9	(3) by adding at the end the following:
10	"(i) Bird-Detecting Radar Systems.—Within 180
11	days after the date of enactment of the FAA Air Transpor-
12	tation Modernization and Safety Improvement Act, the Ad-
13	ministrator shall analyze the conclusions of ongoing studies
14	of various types of commercially-available bird radar sys-
15	tems, based upon that analysis, if the Administrator deter-
16	mines such systems have no negative impact on existing
17	navigational aids and that the expenditure of such funds
18	is appropriate, the Administrator shall allow the purchase
19	of bird-detecting radar systems as an allowable airport de-
20	velopment project costs subject to subsection (b). If a deter-
21	mination is made that such radar systems will not improve
22	$or\ negatively\ impact\ airport\ safety,\ the\ Administrator\ shall$
23	issue a report to the Senate Committee on Commerce,
24	Science, and Transportation and the House of Representa-

1	tives Committee on Transportation and Infrastructure on
2	why that determination was made.".
3	SEC. 206. SALE OF PRIVATE AIRPORT TO PUBLIC SPONSOR.
4	Section 47133(b) is amended—
5	(1) by resetting the text of the subsection as an
6	indented paragraph 2 ems from the left margin;
7	(2) by inserting "(1)" before "Subsection"; and
8	(3) by adding at the end thereof the following:
9	"(2) In the case of a privately owned airport,
10	subsection (a) shall not apply to the proceeds from the
11	sale of the airport to a public sponsor if—
12	"(A) the sale is approved by the Secretary;
13	"(B) funding is provided under this title for
14	the public sponsor's acquisition; and
15	"(C) an amount equal to the remaining
16	unamortized portion of the original grant, amor-
17	tized over a 20-year period, is repaid to the Sec-
18	retary by the private owner for deposit in the
19	Trust Fund for airport acquisitions.
20	"(3) This subsection shall apply to grants issued
21	on or after October 1, 1996.".
22	SEC. 207. GOVERNMENT SHARE OF CERTAIN AIR PROJECT
23	COSTS.
24	Notwithstanding section 47109(a) of title 49, United
25	States Code, the Federal Government's share of allowable

1	project costs for a grant made in fiscal year 2008, 2009,
2	2010, or 2011 under chapter 471 of that title for a project
3	described in paragraph (2) or (3) of that section shall be
4	95 percent.
5	SEC. 208. MISCELLANEOUS AMENDMENTS.
6	(a) Technical Changes to National Plan of In-
7	TEGRATED AIRPORT Systems.—Section 47103 is amend-
8	ed—
9	(1) by striking "each airport to—" in subsection
10	(a) and inserting "the airport system to—";
11	(2) by striking "system in the particular area;"
12	in subsection $(a)(1)$ and inserting "system, including
13	connection to the surface transportation network,
14	and";
15	(3) by striking "aeronautics; and" in subsection
16	(a)(2) and inserting "aeronautics.";
17	(4) by striking subsection (a)(3);
18	(5) by inserting "and" after the semicolon in
19	subsection (b)(1);
20	(6) by striking paragraph (2) of subsection (b)
21	and redesignating paragraph (3) as paragraph (2);
22	(7) by striking "operations, Short Takeoff and
23	Landing/Very Short Takeoff and Landing aircraft op-
24	erations," in subsection (b)(2), as redesignated, and
25	inserting "operations"; and

1	(8) by striking "status of the" in subsection (d).
2	(b) UPDATE VETERANS PREFERENCE DEFINITION.—
3	Section 47112(c) is amended—
4	(1) by striking "separated from" in paragraph
5	(1)(B) and inserting "discharged or released from ac-
6	tive duty in";
7	(2) by adding at the end of paragraph (1) the
8	following:
9	"(C) 'Afghanistan-Iraq war veteran' means an
10	individual who served on active duty, as defined by
11	section 101(21) of title 38, at any time in the armed
12	forces for a period of more than 180 consecutive days,
13	any part of which occurred during the period begin-
14	ning on September 11, 2001, and ending on the date
15	prescribed by Presidential proclamation or by law as
16	the last date of Operation Iraqi Freedom.";
17	(3) by striking "veterans and" in paragraph (2)
18	and inserting "veterans, Afghanistan-Iraq war vet-
19	erans, and"; and
20	(4) by adding at the end the following:
21	"(3) A contract involving labor for carrying out an
22	airport development project under a grant agreement under
23	this subchapter must require that a preference be given to
24	the use of small business concerns (as defined in section 3

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of the Small Business Act (15 U.S.C. 632)) owned and con-
   trolled by disabled veterans.".
 3
        (c) Annual Report.—Section 47131(a) is amended—
 4
             (1) by striking "April 1" and inserting "June
 5
        1"; and
 6
             (2) by striking paragraphs (1) through (4) and
 7
        inserting the following:
 8
             "(1) a summary of airport development and
 9
        planning completed;
10
             "(2) a summary of individual grants issued;
11
             "(3) an accounting of discretionary and appor-
12
        tioned funds allocated; and
13
             "(4) the allocation of appropriations; and".
14
        (d) Sunset of Program.—Section 47137 is repealed
15
    effective September 30, 2008.
16
        (e) Correction to Emission Credits Provision.—
    Section 47139 is amended—
18
             (1) by striking "47102(3)(F)," in subsection (a);
19
                 by striking "47102(3)(F), 47102(3)(K),
20
        47102(3)(L), or 47140" in subsection (b) and insert-
21
        ing "47102(3)(K) or 47102(3)(L)"; and
             (3) by striking "40117(a)(3)(G), 47103(3)(F),
22
23
        47102(3)(K), 47102(3)(L), or 47140," in subsection
24
        (b) and inserting "40117(a)(3)(G), 47102(3)(K), or
25
        47102(3)(L),".
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1	(f) Correction to Surplus Property Author-
2	ITY.—Section 47151(e) is amended by striking "(other than
3	real property that is subject to section 2687 of title 10, sec-
4	tion 201 of the Defense Authorization Amendments and
5	Base Closure and Realignment Act (10 U.S.C. 2687 note),
6	or section 2905 of the Defense Base Closure and Realign-
7	ment Act of 1990 (10 U.S.C. 2687 note),".
8	(g) Airport Capacity Benchmark Reports; Defi-
9	NITION OF JOINT USE AIRPORT.—Section 47175 is amend-
10	ed—
11	(1) by striking "Airport Capacity Benchmark
12	Report 2001." in paragraph (2) and inserting "2001
13	and 2004 Airport Capacity Benchmark Reports or of
14	the most recent Benchmark report, Future Airport
15	Capacity Task Report, or other comparable FAA re-
16	port."; and
17	(2) by adding at the end thereof the following:
18	"(7) Joint use Airport.—The term 'joint use
19	airport' means an airport owned by the United States
20	Department of Defense, at which both military and
21	civilian aircraft make shared use of the airfield.".
22	(h) Use of Apportioned Amounts.—Section
23	47117(e)(1)(A) is amended—
24	(1) by striking "35 percent" in the first sentence
25	and inserting "\$300,000,000";

1	(2) by striking "and" after "47141,";
2	(3) by striking "et seq.)." and inserting "et seq.),
3	and for water quality mitigation projects to comply
4	with the Act of June 30, 1948 (33 U.S.C. 1251 et
5	seq.), approved in an environmental record of deci-
6	sion for an airport development project under this
7	title."; and
8	(4) by striking "such 35 percent requirement is"
9	in the second sentence and inserting "the require-
10	ments of the preceding sentence are".
11	(i) Use of Previous Fiscal Year's Apportion-
12	MENT.—Section 47114(c)(1) is amended—
13	(1) by striking "and" after the semicolon in sub-
14	$paragraph\ (E)(ii);$
15	(2) by striking "airport." in subparagraph
16	(E)(iii) and inserting "airport; and";
17	(3) by adding at the end of subparagraph (E)
18	$the\ following:$
19	"(iv) the airport received scheduled or
20	unscheduled air service from a large cer-
21	tified air carrier (as defined in part 241 of
22	title 14, Code of Federal Regulations, or
23	such other regulations as may be issued by
24	the Secretary under the authority of section
25	41709) and the Secretary determines that

1	the airport had more than 10,000 passenger
2	boardings in the preceding calendar year,
3	based on data submitted to the Secretary
4	under part 241 of title 14, Code of Federal
5	Regulations.";
6	(4) in subparagraph (G)—
7	(A) by striking "FISCAL YEAR 2006" in the
8	heading and inserting "FISCAL YEARS 2008
9	THROUGH 2011";
10	(B) by striking "fiscal year 2006" and in-
11	serting "fiscal years 2008 through 2011";
12	(C) by striking clause (i) and inserting the
13	following:
14	"(i) the average annual passenger
15	boardings at the airport for calendar years
16	2004 through 2006 were below 10,000 per
17	year;"; and
18	(D) by striking "2000 or 2001;" in clause
19	(ii) and inserting "2003;"; and
20	(5) by adding at the end thereof the following:
21	"(H) Special rule for fiscal years 2010
22	AND 2011.—Notwithstanding subparagraph (A), for
23	an airport that had more than 10,000 passenger
24	boardings and scheduled passenger aircraft service in
25	calendar year 2007, but in either calendar years 2008

1	or 2009, or both years, the number of passenger
2	boardings decreased to a level below 10,000 boardings
3	per year at such airport, the Secretary may appor-
4	tion in fiscal years 2010 or 2011 to the sponsor of
5	such an airport an amount equal to the amount ap-
6	portioned to that sponsor in fiscal year 2009.".
7	(j) Mobile Refueler Parking Construction.—
8	Section 47102(3) is amended by adding at the end the fol-
9	lowing:
10	"(M) construction of mobile refueler parking
11	within a fuel farm at a nonprimary airport
12	meeting the requirements of section 112.8 of title
13	40, Code of Federal Regulations.".
14	(k) Discretionary Fund.—Section $47115(g)(1)$ is
15	amended by striking "of—" and all that follows and insert-
16	ing "of \$520,000,000. The amount credited is exclusive of
17	amounts that have been apportioned in a prior fiscal year
18	under section 47114 of this title and that remain available
19	for obligation.".
20	SEC. 209. STATE BLOCK GRANT PROGRAM.
21	Section 47128 is amended—
22	(1) by striking "regulations" each place it ap-
23	pears in subsection (a) and inserting "guidance";

1	(2) by striking "grant;" in subsection (b)(4) and
2	inserting "grant, including Federal environmental re-
3	quirements or an agreed upon equivalent;";
4	(3) by redesignating subsection (c) as subsection
5	(d) and inserting after subsection (b) the following:
6	"(c) Project Analysis and Coordination Re-
7	Quirements.—Any Federal agency that must approve, li-
8	cense, or permit a proposed action by a participating State
9	shall coordinate and consult with the State. The agency
10	shall utilize the environmental analysis prepared by the
11	State, provided it is adequate, or supplement that analysis
12	as necessary to meet applicable Federal requirements."; and
13	(4) by adding at the end the following:
14	"(e) Pilot Program.—The Secretary shall establish
15	a pilot program for up to 3 States that do not participate
16	in the program established under subsection (a) that is con-
17	sistent with the program under subsection (a).".
18	SEC. 210. AIRPORT FUNDING OF SPECIAL STUDIES OR RE-
19	VIEWS.
20	Section 47173(a) is amended by striking "project."
21	and inserting "project, or to conduct special environmental
22	studies related to a federally funded airport project or for
23	special studies or reviews to support approved noise com-
24	patibility measures in a Part 150 program or environ-

1	mental mitigation in a Federal Aviation Administration
2	Record of Decision or Finding of No Significant Impact.".
3	SEC. 211. GRANT ELIGIBILITY FOR ASSESSMENT OF FLIGHT
4	PROCEDURES.
5	Section 47504 is amended by adding at the end the
6	following:
7	"(e) Grants for Assessment of Flight Proce-
8	DURES.—
9	"(1) The Secretary is authorized in accordance
10	with subsection (c)(1) to make a grant to an airport
11	operator to assist in completing environmental review
12	and assessment activities for proposals to implement
13	flight procedures that have been approved for airport
14	noise compatibility planning purposes under sub-
15	section (b).
16	"(2) The Administrator of the Federal Aviation
17	Administration may accept funds from an airport
18	sponsor, including funds provided to the sponsor
19	under paragraph (1), to hire additional staff or ob-
20	tain the services of consultants in order to facilitate
21	the timely processing, review and completion of envi-
22	ronmental activities associated with proposals to im-
23	plement flight procedures submitted and approved for

airport noise compatibility planning purposes in ac-

cordance with this section. Funds received under this

24

25

1	authority shall not be subject to the procedures appli-
2	cable to the receipt of gifts by the Administrator.".
3	SEC. 212. SAFETY-CRITICAL AIRPORTS.
4	Section 47118(c) is amended—
5	(1) by striking "or" after the semicolon in para-
6	graph(1);
7	(2) by striking "delays." in paragraph (2) and
8	inserting "delays; or"; and
9	(3) by adding at the end the following:
10	"(3) be critical to the safety of commercial, mili-
11	tary, or general aviation in trans-oceanic flights.".
12	SEC. 213. ENVIRONMENTAL MITIGATION DEMONSTRATION
13	PILOT PROGRAM.
14	(a) Pilot Program.—Subchapter I of chapter 471 is
15	amended by adding at the end thereof the following:
16	"§ 47143. Environmental mitigation demonstration
17	pilot program
18	"(a) In General.—The Secretary of Transportation
19	shall carry out a pilot program involving not more than
20	6 projects at public-use airports under which the Secretary
21	may make grants to sponsors of such airports from funds
22	apportioned under paragraph 47117(e)(1)(A) for use at
23	$such\ airports\ for\ environmental\ mitigation\ demonstration$
24	projects that will measurably reduce or mitigate aviation
	impacts on noise, air quality or water quality in the vicin-

- 1 ity of the airport. Notwithstanding any other provision of
- 2 this subchapter, an environmental mitigation demonstra-
- 3 tion project approved under this section shall be treated as
- 4 eligible for assistance under this subchapter.
- 5 "(b) Participation in Pilot Program.—A public-
- 6 use airport shall be eligible for participation in the pilot.
- 7 "(c) Selection Criteria.—In selecting from among
- 8 applicants for participation in the pilot program, the Sec-
- 9 retary may give priority consideration to environmental
- 10 mitigation demonstration projects that—
- "(1) will achieve the greatest reductions in air-
- 12 craft noise, airport emissions, or airport water qual-
- ity impacts either on an absolute basis, or on a per-
- 14 dollar-of-funds expended basis; and
- 15 "(2) will be implemented by an eligible consor-
- 16 *tium*.
- 17 "(d) Federal Share.—Notwithstanding any other
- 18 provision of this subchapter, the United States Govern-
- 19 ment's share of the costs of a project carried out under this
- $20\ \ section\ shall\ be\ 50\ percent.$
- 21 "(e) Maximum Amount.—Not more than \$2,500,000
- 22 may be made available by the Secretary in grants under
- 23 this section for any single project.
- 24 "(f) IDENTIFYING BEST PRACTICES.—The Adminis-
- 25 trator may develop and publish information identifying

1	best practices for reducing or mitigating aviation impacts
2	on noise, air quality, or water quality in the vicinity of
3	airports, based on the projects carried out under the pilot
4	program.
5	"(g) Definitions.—In this section:
6	"(1) Eligible consortium.—The term 'eligible
7	consortium' means a consortium that comprises 2 or
8	more of the following entities:
9	"(A) Businesses operating in the United
10	States.
11	"(B) Public or private educational or re-
12	search organizations located in the United
13	States.
14	"(C) Entities of State or local governments
15	in the United States.
16	$``(D)\ Federal\ laboratories.$
17	"(2) Environmental mitigation demonstra-
18	TION PROJECT.—The term 'environmental mitigation
19	demonstration project' means a project that—
20	"(A) introduces new conceptual environ-
21	mental mitigation techniques or technology with
22	associated benefits, which have already been
23	proven in laboratory demonstrations:

1	"(B) proposes methods for efficient adapta-
2	tion or integration of new concepts to airport op-
3	erations; and
4	"(C) will demonstrate whether new tech-
5	niques or technology for environmental mitiga-
6	tion identified in research are—
7	"(i) practical to implement at or near
8	multiple public use airports; and
9	"(ii) capable of reducing noise, airport
10	emissions, or water quality impacts in
11	measurably significant amounts.".
12	(b) Conforming Amendment.—The table of contents
13	for chapter 471 is amended by inserting after the item relat-
14	ing to section 47142 the following:
	"47143. Environmental mitigation demonstration pilot program.".
15	SEC. 214. ALLOWABLE PROJECT COSTS FOR AIRPORT DE-
16	VELOPMENT PROGRAM.
17	Section $47110(c)$ is amended—
18	(1) by striking "; or" in paragraph (1) and in-
19	serting a semicolon;
20	(2) by striking "project." in paragraph (2) and
21	inserting "project; or"; and
22	(3) by adding at the end the following:
23	"(3) necessarily incurred in anticipation of se-
24	vere weather.".

1	SEC. 215. GLYCOL RECOVERY VEHICLES.
2	Section $47102(3)(G)$ is amended by inserting "includ-
3	ing acquiring glycol recovery vehicles," after "aircraft,".
4	SEC. 216. RESEARCH IMPROVEMENT FOR AIRCRAFT.
5	Section 44504(b) is amended—
6	(1) by striking "and" after the semicolon in
7	paragraph (6);
8	(2) by striking "aircraft." in paragraph (7) and
9	inserting "aircraft; and"; and
10	(3) by adding at the end thereof the following:
11	"(8) to conduct research to support programs de-
12	signed to reduce gases and particulates emitted.".
13	SEC. 217. UNITED STATES TERRITORY MINIMUM GUAR-
14	ANTEE.
1415	ANTEE. Section 47114(e) is amended—
15	Section 47114(e) is amended—
15 16	Section 47114(e) is amended— (1) by inserting "AND ANY UNITED STATES TER-
15 16 17	Section 47114(e) is amended— (1) by inserting "AND ANY UNITED STATES TER- RITORY" after "ALASKA" in the subsection heading;
15 16 17 18	Section 47114(e) is amended— (1) by inserting "AND ANY UNITED STATES TER- RITORY" after "ALASKA" in the subsection heading; and
15 16 17 18 19	Section 47114(e) is amended— (1) by inserting "AND ANY UNITED STATES TER- RITORY" after "ALASKA" in the subsection heading; and (2) by adding at the end thereof the following:
15 16 17 18 19 20	Section 47114(e) is amended— (1) by inserting "AND ANY UNITED STATES TER- RITORY" after "ALASKA" in the subsection heading; and (2) by adding at the end thereof the following: "(5) UNITED STATES TERRITORY MINIMUM
15 16 17 18 19 20 21	Section 47114(e) is amended— (1) by inserting "AND ANY UNITED STATES TER- RITORY" after "ALASKA" in the subsection heading; and (2) by adding at the end thereof the following: "(5) UNITED STATES TERRITORY MINIMUM GUARANTEE.—In any fiscal year in which the total
15 16 17 18 19 20 21 22	Section 47114(e) is amended— (1) by inserting "AND ANY UNITED STATES TER- RITORY" after "ALASKA" in the subsection heading; and (2) by adding at the end thereof the following: "(5) UNITED STATES TERRITORY MINIMUM GUARANTEE.—In any fiscal year in which the total amount apportioned to airports in a United States
15 16 17 18 19 20 21 22 23	Section 47114(e) is amended— (1) by inserting "AND ANY UNITED STATES TER- RITORY" after "ALASKA" in the subsection heading; and (2) by adding at the end thereof the following: "(5) UNITED STATES TERRITORY MINIMUM GUARANTEE.—In any fiscal year in which the total amount apportioned to airports in a United States Territory under subsections (c) and (d) is less than

- 1 Territory responsible for airport development projects
- 2 in that fiscal year an amount equal to the difference
- 3 between 1.5 percent of the total amounts apportioned
- 4 under subsections (c) and (d) in that fiscal year and
- 5 the amount otherwise apportioned under those sub-
- 6 sections to airports in a United States Territory in
- 7 that fiscal year.".

8 SEC. 218. MERRILL FIELD AIRPORT, ANCHORAGE, ALASKA.

- 9 (a) In General.—Notwithstanding any other provi-
- 10 sion of law, including the Federal Airport Act (as in effect
- 11 on August 8, 1958), the United States releases, without
- 12 monetary consideration, all restrictions, conditions, and
- 13 limitations on the use, encumbrance, or conveyance of cer-
- 14 tain land located in the municipality of Anchorage, Alaska,
- 15 more particularly described as Tracts 22 and 24 of the
- 16 Fourth Addition to the Town Site of Anchorage, Alaska,
- 17 as shown on the plat of U.S. Survey No. 1456, accepted
- 18 June 13, 1923, on file in the Bureau of Land Management,
- 19 Department of Interior.
- 20 (b) Grants.—Notwithstanding any other provision of
- 21 law, the municipality of Anchorage shall be released from
- 22 the repayment of any outstanding grant obligations owed
- 23 by the municipality to the Federal Aviation Administration
- 24 with respect to any land described in subsection (a) that
- 25 is subsequently conveyed to or used by the Department of

1	Transportation and Public Facilities of the State of Alaska
2	for the construction or reconstruction of a federally sub-
3	sidized highway project.
4	TITLE III—AIR TRAFFIC CON-
5	TROL MODERNIZATION AND
6	FAA REFORM
7	SEC. 301. AIR TRAFFIC CONTROL MODERNIZATION OVER-
8	SIGHT BOARD.
9	Section $106(p)$ is amended to read as follows:
10	"(p) Air Traffic Control Modernization Over-
11	SIGHT BOARD.—
12	"(1) Establishment.—Within 90 days after the
13	date of enactment of the FAA Air Transportation
14	Modernization and Safety Improvement Act, the Sec-
15	retary shall establish and appoint the members of an
16	advisory Board which shall be known as the Air Traf-
17	fic Control Modernization Oversight Board.
18	"(2) Membership.—The Board shall be com-
19	prised of the individual appointed or designated
20	under section 302 of the FAA Air Transportation
21	Modernization and Safety Improvement Act (who
22	shall serve ex officio without the right to vote) and 9
23	other members, who shall consist of—
24	"(A) the Administrator and a representa-
25	tive from the Department of Defense;

1	"(B) 1 member who shall have a fiduciary
2	responsibility to represent the public interest;
3	and
4	"(C) 6 members representing aviation inter-
5	ests, as follows:
6	"(i) 1 representative that is the chief
7	executive officer of an airport.
8	"(ii) 1 representative that is the chief
9	executive officer of a passenger or cargo air
10	carrier.
11	"(iii) 1 representative of a labor orga-
12	nization representing employees at the Fed-
13	eral Aviation Administration that are in-
14	volved with the operation of the air traffic
15	$control\ system.$
16	"(iv) 1 representative with extensive
17	operational experience in the general avia-
18	$tion\ community.$
19	"(v) 1 representative from an aircraft
20	manufacturer.
21	"(vi) 1 representative of a labor orga-
22	nization representing employees at the Fed-
23	eral Aviation Administration who are in-
24	volved with maintenance of the air traffic
25	$control\ system.$

1	"(3) Appointment and qualifications.—
2	"(A) Members of the Board appointed under
3	paragraphs (2)(B) and (2)(C) shall be appointed
4	by the President, by and with the advice and
5	consent of the Senate.
6	"(B) Members of the Board appointed under
7	paragraph (2)(B) shall be citizens of the United
8	States and shall be appointed without regard to
9	political affiliation and solely on the basis of
10	their professional experience and expertise in one
11	or more of the following areas and, in the aggre-
12	gate, should collectively bring to bear expertise
13	in—
14	"(i) management of large service orga-
15	nizations;
16	"(ii) customer service;
17	"(iii) management of large procure-
18	ments;
19	"(iv) information and communications
20	technology;
21	"(v) organizational development; and
22	"(vi) labor relations.
23	"(C) Of the members first appointed under
24	paragraphs $(2)(B)$ and $(2)(C)$ —

1	"(i) 2 shall be appointed for terms of
2	1 year;
3	"(ii) 1 shall be appointed for a term of
4	2 years;
5	"(iii) 1 shall be appointed for a term
6	of 3 years; and
7	"(iv) 1 shall be appointed for a term
8	of 4 years.
9	"(4) Functions.—
10	"(A) In general.—The Board shall—
11	"(i) review and provide advice on the
12	Administration's modernization programs,
13	budget, and cost accounting system;
14	"(ii) review the Administration's stra-
15	tegic plan and make recommendations on
16	the non-safety program portions of the plan,
17	and provide advice on the safety programs
18	of the plan;
19	"(iii) review the operational efficiency
20	of the air traffic control system and make
21	recommendations on the operational and
22	performance metrics for that system;
23	"(iv) approve procurements of air traf-
24	fic control equipment in excess of
25	\$100,000,000;

1	"(v) approve by July 31 of each year
2	the Administrator's budget request for fa-
3	cilities and equipment prior to its submis-
4	sion to the Office of Management and budg-
5	et, including which programs are proposed
6	to be funded from the Air Traffic control
7	system Modernization Account of the Air-
8	port and Airway Trust Fund;
9	"(vi) approve the Federal Aviation Ad-
10	ministration's Capital Investment Plan
11	prior to its submission to the Congress;
12	"(vii) annually review and make rec-
13	ommendations on the NextGen Implementa-
14	$tion\ Plan;$
15	"(viii) approve the Administrator's se-
16	lection of the Chief NextGen Officer ap-
17	pointed or designated under section 302(a)
18	of the FAA Air Transportation Moderniza-
19	tion and Safety Improvement Act; and
20	"(ix) approve the selection of the head
21	of the Joint Planning and Development Of-
22	fice.
23	"(B) Meetings.—The Board shall meet on
24	a regular and periodic basis or at the call of the
25	Chairman or of the Administrator.

1	"(C) Access to documents and staff.—
2	The Administration may give the Board appro-
3	priate access to relevant documents and per-
4	sonnel of the Administration, and the Adminis-
5	trator shall make available, consistent with the
6	authority to withhold commercial and other pro-
7	prietary information under section 552 of title 5,
8	cost data associated with the acquisition and op-
9	eration of air traffic control systems. Any mem-
10	ber of the Board who receives commercial or
11	other proprietary data from the Administrator
12	shall be subject to the provisions of section 1905
13	of title 18, pertaining to unauthorized disclosure
14	of such information.
15	"(5) Federal advisory committee act not
16	TO APPLY.—The Federal Advisory Committee Act (5
17	U.S.C. App.) shall not apply to the Board or such
18	rulemaking committees as the Administrator shall
19	designate.
20	"(6) Administrative matters.—
21	"(A) Terms of members.—Except as pro-
22	vided in $paragraph$ (3)(C), $members$ of the
23	Board appointed under paragraph $(2)(B)$ and
24	(2)(C) shall be appointed for a term of 4 years.

1	"(B) Reappointment.—No individual may
2	be appointed to the Board for more than 8 years
3	total.
4	"(C) VACANCY.—Any vacancy on the Board
5	shall be filled in the same manner as the original
6	position. Any member appointed to fill a va-
7	cancy occurring before the expiration of the term
8	for which the member's predecessor was ap-
9	pointed shall be appointed for a term of 4 years.
10	"(D) Continuation in office.—A member
11	of the Board whose term expires shall continue
12	to serve until the date on which the member's
13	successor takes office.
14	"(E) Removal.—Any member of the Board
15	appointed under paragraph $(2)(B)$ or $(2)(C)$
16	may be removed by the President for cause.
17	"(F) Claims against members of the
18	BOARD.—
19	"(i) In General.—A member ap-
20	pointed to the Board shall have no personal
21	liability under State or Federal law with
22	respect to any claim arising out of or re-
23	sulting from an act or omission by such
24	member within the scope of service as a
25	member of the Board.

1	"(ii) Effect on other law.—This
2	subparagraph shall not be construed—
3	"(I) to affect any other immunity
4	or protection that may be available to
5	a member of the Board under applica-
6	ble law with respect to such trans-
7	actions;
8	"(II) to affect any other right or
9	remedy against the United States
10	under applicable law; or
11	"(III) to limit or alter in any
12	way the immunities that are available
13	under applicable law for Federal offi-
14	cers and employees.
15	"(G) ETHICAL CONSIDERATIONS.—Each
16	member of the Board appointed under para-
17	graph (2)(B) must certify that the member—
18	"(i) does not have a pecuniary interest
19	in, or own stock in or bonds of, an aviation
20	or aeronautical enterprise, except an inter-
21	est in a diversified mutual fund or an in-
22	terest that is exempt from the application of
23	section 208 of title 18;
24	"(ii) does not engage in another busi-
25	ness related to aviation or aeronautics: and

1	"(iii) is not a member of any organi-
2	zation that engages, as a substantial part of
3	its activities, in activities to influence avia-
4	$tion\mbox{-}related\ legislation.$
5	"(H) Chairman; vice chairman.—The
6	Board shall elect a chair and a vice chair from
7	among its members, each of whom shall serve for
8	a term of 2 years. The vice chair shall perform
9	the duties of the chairman in the absence of the
10	chairman.
11	"(I) Compensation.—No member shall re-
12	ceive any compensation or other benefits from the
13	Federal Government for serving on the Board,
14	except for compensation benefits for injuries
15	under subchapter I of chapter 81 of title 5 and
16	$except \ as \ provided \ under \ subparagraph \ (J).$
17	"(J) Expenses.—Each member of the
18	Board shall be paid actual travel expenses and
19	per diem in lieu of subsistence expenses when
20	away from his or her usual place of residence, in
21	accordance with section 5703 of title 5.
22	"(K) Board resources.—From resources
23	otherwise available to the Administrator, the
24	Chairman shall appoint such staff to assist the
25	board and provide impartial analysis, and the

1	Administrator shall make available to the Board
2	such information and administrative services
3	and assistance, as may reasonably be required to
4	enable the Board to carry out its responsibilities
5	under this subsection.
6	"(L) Quorum and voting.—A simple ma-
7	jority of members of the Board duly appointed
8	shall constitute a quorum. A majority vote of
9	members present and voting shall be required for
10	the Committee to take action.
11	"(7) Air traffic control system defined.—
12	In this subsection, the term 'air traffic control system'
13	has the meaning given that term in section
14	40102(a).".
15	SEC. 302. NEXTGEN MANAGEMENT.
16	(a) In General.—The Administrator shall appoint or
17	designate an individual, as the Chief NextGen Officer, to
18	be responsible for implementation of all Administration
19	programs associated with the Next Generation Air Trans-
20	portation System.
21	(b) Specific Duties.—The individual appointed or
22	designated under subsection (a) shall—
23	(1) oversee the implementation of all Adminis-
24	tration NextGen programs:

1	(2) coordinate implementation of those NextGen
2	programs with the Office of Management and Budget;
3	(3) develop an annual NextGen implementation
4	plan;
5	(4) ensure that Next Generation Air Transpor-
6	tation System implementation activities are planned
7	in such a manner as to require that system architec-
8	ture is designed to allow for the incorporation of
9	novel and currently unknown technologies into the
10	System in the future and that current decisions do
11	not bias future decisions unfairly in favor of existing
12	technology at the expense of innovation; and
13	(5) oversee the Joint Planning and Development
14	Office's facilitation of cooperation among all Federal
15	agencies whose operations and interests are affected
16	by implementation of the NextGen programs.
17	SEC. 303. FACILITATION OF NEXT GENERATION AIR TRAF-
18	FIC SERVICES.
19	Section 106(1) is amended by adding at the end the
20	following:
21	"(7) AIR TRAFFIC SERVICES.—In determining
22	what actions to take, by rule or through an agreement
23	or transaction under paragraph (6) or under section
24	44502, to permit non-Government providers of com-
25	munications, navigation, surveillance or other services

1	to provide such services in the National Airspace Sys-
2	tem, or to require the usage of such services, the Ad-
3	ministrator shall consider whether such actions
4	would—
5	"(A) promote the safety of life and property;
6	"(B) improve the efficiency of the National
7	Airspace System and reduce the regulatory bur-
8	den upon National Airspace System users, based
9	upon sound engineering principles, user oper-
10	ational requirements, and marketplace demands;
11	"(C) encourage competition and provide
12	services to the largest feasible number of users;
13	and
14	"(D) take into account the unique role
15	served by general aviation.".
16	SEC. 304. CLARIFICATION OF AUTHORITY TO ENTER INTO
17	REIMBURSABLE AGREEMENTS.
18	Section 106(m) is amended by striking "without" in
19	the last sentence and inserting "with or without".
20	SEC. 305. CLARIFICATION TO ACQUISITION REFORM AU-
21	THORITY.
22	Section 40110(c) is amended—
23	(1) by inserting "and" after the semicolon in
24	paragraph (3);
25	(2) by striking paragraph (4); and

1	(3) by redesignating paragraph (5) as para-
2	graph (4).
3	SEC. 306. ASSISTANCE TO OTHER AVIATION AUTHORITIES.
4	Section 40113(e) is amended—
5	(1) by inserting "(whether public or private)" in
6	paragraph (1) after "authorities";
7	(2) by striking "safety." in paragraph (1) and
8	inserting "safety or efficiency. The Administrator is
9	authorized to participate in, and submit offers in re-
10	sponse to, competitions to provide these services, and
11	to contract with foreign aviation authorities to pro-
12	vide these services consistent with the provisions
13	under section 106(l)(6) of this title. The Adminis-
14	trator is also authorized, notwithstanding any other
15	provision of law or policy, to accept payments in ar-
16	rears."; and
17	(3) by striking "appropriation from which ex-
18	penses were incurred in providing such services." in
19	paragraph (3) and inserting "appropriation current
20	when the expenditures are or were paid, or the appro-
21	priation current when the amount is received.".
22	SEC. 307. PRESIDENTIAL RANK AWARD PROGRAM.
23	Section $40122(g)(2)$ is amended—
24	(1) by striking "and" after the semicolon in sub-
25	paragraph (G);

1	(2) by striking "Board." in subparagraph (H)
2	and inserting "Board; and"; and
3	(3) by inserting at the end the following new
4	subparagraph:
5	"(I) subsections (b), (c), and (d) of section
6	4507 (relating to Meritorious Executive or Dis-
7	tinguished Executive rank awards), and sub-
8	sections (b) and (c) of section 4507a (relating to
9	Meritorious Senior Professional or Distinguished
10	Senior Professional rank awards), except that—
11	"(i) for purposes of applying such pro-
12	visions to the personnel management sys-
13	tem—
14	"(I) the term 'agency' means the
15	$Department\ of\ Transportation;$
16	"(II) the term 'senior executive'
17	means a Federal Aviation Administra-
18	$tion\ executive;$
19	"(III) the term 'career appointee'
20	means a Federal Aviation Administra-
21	tion career executive; and
22	"(IV) the term 'senior career em-
23	ployee' means a Federal Aviation Ad-
24	ministration career senior professional;

1	"(ii) receipt by a career appointee of
2	the rank of Meritorious Executive or Meri-
3	torious Senior Professional entitles such in-
4	dividual to a lump-sum payment of an
5	amount equal to 20 percent of annual basic
6	pay, which shall be in addition to the basic
7	pay paid under the Federal Aviation Ad-
8	$ministration\ Executive\ Compensation\ Plan;$
9	and
10	"(iii) receipt by a career appointee of
11	the rank of Distinguished Executive or Dis-
12	tinguished Senior Professional entitles the
13	individual to a lump-sum payment of an
14	amount equal to 35 percent of annual basic
15	pay, which shall be in addition to the basic
16	pay paid under the Federal Aviation Ad-
17	ministration Executive Compensation
18	Plan.".
19	SEC. 308. NEXT GENERATION FACILITIES NEEDS ASSESS-
20	MENT.
21	(a) FAA CRITERIA FOR FACILITIES REALIGNMENT.—
22	Within 9 months after the date of enactment of this Act,
23	the Administrator, after providing an opportunity for pub-
24	lic comment, shall publish final criteria to be used in mak-
25	ing the Administrator's recommendations for the realign-

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1	ment of services and facilities to assist in the transition
2	to next generation facilities and help reduce capital, oper-
3	ating, maintenance, and administrative costs with no ad-
4	verse effect on safety.
5	(b) Realignment Recommendations.—Within 9
6	months after publication of the criteria, the Administrator
7	shall publish a list of the services and facilities that the
8	Administrator recommends for realignment, including a
9	justification for each recommendation and a description of
10	the costs and savings of such transition, in the Federal Reg-
11	ister and allow 45 days for the submission of public com-
12	ments to the Board. In addition, the Administrator upon
13	request shall hold a public hearing in any community that
14	would be affected by a recommendation in the report.
15	(c) Study by Board.—The Air Traffic Control Mod-
16	ernization Oversight Board established by section 106(p) of
17	title 49, United States Code, shall study the Administrator's
18	recommendations for realignment and the opportunities,
19	risks, and benefits of realigning services and facilities of
20	the Administration to help reduce capital, operating, main-
21	tenance, and administrative costs with no adverse effect on
22	safety.
23	(d) Review and Recommendations —

- (d) Review and Recommendations.
- 24 (1) Based on its review and analysis of the Administrator's recommendations and any public com-25

- ment it may receive, the Board shall make its independent recommendations for realignment of aviation
 services or facilities and submit its recommendations
 in a report to the President, the Senate Committee on
 Commerce, Science, and Transportation, and the
 House of Representatives Committee on Transportation and Infrastructure.
 - (2) The Board shall explain and justify in its report any recommendation made by the Board that is different from the recommendations made by the Administrator pursuant to subsection (b).
- 12 (3) The Administrator may not consolidate any
 13 additional approach control facilities into the South14 ern California TRACON, the Northern California
 15 TRACON, the Miami TRACON, or the Memphis
 16 TRACON until the Board's recommendations are
 17 completed.
- 18 (e) Realignment Defined.—In this section, the term 19 "realignment"—
- 20 (1) means a relocation or reorganization of func-21 tions, services, or personnel positions, including a fa-22 cility closure, consolidation, deconsolidation, colloca-23 tion, decombining, decoupling, split, or inter-facility 24 or inter-regional reorganization that requires a reas-25 signment of employees; but

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1	(2) does not include a reduction in personnel re-
2	sulting from workload adjustments.
3	SEC. 309. NEXT GENERATION AIR TRANSPORTATION SYS-
4	TEM IMPLEMENTATION OFFICE.
5	(a) Improved Cooperation and Coordination
6	Among Participating Agencies.—Section 709 of the Vi-
7	sion 100—Century of Aviation Reauthorization Act (49
8	U.S.C. 40101 note) is amended—
9	(1) by inserting "strategic and cross-agency"
10	after "manage" in subsection (a)(1);
11	(2) by adding at the end of subsection (a)(1)
12	"The office shall be headed by a Director, who shall
13	report to the Chief NextGen Officer appointed or des-
14	ignated under section 302(a) of the FAA Air Trans-
15	portation Modernization and Safety Improvement
16	Act.";
17	(3) by inserting "(A)" after "(3)" in subsection
18	(a)(3);
19	(4) by inserting after subsection (a)(3) the fol-
20	lowing:
21	"(B) The Administrator, the Secretary of
22	Defense, the Administrator of the National Aero-
23	nautics and Space Administration, the Secretary
24	of Commerce, the Secretary of Homeland Secu-
25	rity, and the head of any other Department or

1	Federal agency from which the Secretary of
2	Transportation requests assistance under sub-
3	paragraph (A) shall designate an implementa-
4	tion office to be responsible for—
5	"(i) carrying out the Department or
6	agency's Next Generation Air Transpor-
7	tation System implementation activities
8	with the Office;
9	"(ii) liaison and coordination with
10	other Departments and agencies involved in
11	Next Generation Air Transportation System
12	activities; and
13	"(iii) managing all Next Generation
14	Air Transportation System programs for
15	the Department or agency, including nec-
16	essary budgetary and staff resources, includ-
17	ing, for the Federal Aviation Administra-
18	tion, those projects described in section
19	44501(b)(5) of title 49, United States Code).
20	"(C) The head of any such Department or
21	agency shall ensure that—
22	"(i) the Department's or agency's Next
23	Generation Air Transportation System re-
24	sponsibilities are clearly communicated to
25	the designated office; and

1	"(ii) the performance of supervisory
2	personnel in that office in carrying out the
3	Department's or agency's Next Generation
4	Air Transportation System responsibilities
5	is reflected in their annual performance
6	evaluations and compensation decisions.
7	"(D)(i) Within 6 months after the date of
8	enactment of the FAA Air Transportation Mod-
9	ernization and Safety Improvement Act, the
10	head of each such Department or agency shall
11	execute a memorandum of understanding with
12	the Office and with the other Departments and
13	agencies participating in the Next Generation
14	Air Transportation System project that—
15	"(I) describes the respective responsibil-
16	ities of each such Department and agency,
17	including budgetary commitments; and
18	"(II) the budgetary and staff resources
19	committed to the project.
20	"(ii) The memorandum shall be revised as
21	necessary to reflect any changes in such respon-
22	sibilities or commitments and be reflected in
23	each Department or agency's budget reguest ":

1	(5) by striking 'beyond those currently included
2	in the Federal Aviation Administration's operational
3	evolution plan" in subsection (b);
4	(6) by striking "research and development road-
5	map" in subsection (b)(3) and inserting "implemen-
6	tation plan";
7	(7) by striking "and" after the semicolon in sub-
8	section $(b)(3)(B)$;
9	(8) by inserting after subsection (b)(3)(C) the fol-
10	lowing:
11	"(D) a schedule of rulemakings required to
12	issue regulations and guidelines for implementa-
13	tion of the Next Generation Air Transportation
14	System within a timeframe consistent with the
15	integrated plan; and";
16	(9) by inserting "and key technologies" after
17	"concepts" in subsection $(b)(4)$;
18	(10) by striking "users" in subsection (b)(4) and
19	inserting "users, an implementation plan,";
20	(11) by adding at the end of subsection (b) the
21	following:
22	"Within 6 months after the date of enactment of the FAA
23	Air Transportation Modernization and Safety Improve-
24	ment Act, the Administrator shall develop the implementa-

1	tion plan described in paragraph (3) of this subsection and
2	shall update it annually thereafter."; and
3	(12) by striking "2010." in subsection (e) and
4	inserting "2011.".
5	(b) Senior Policy Committee Meetings.—Section
6	710(a) of such Act (49 U.S.C. 40101 note) is amended by
7	striking "Secretary." and inserting "Secretary and shall
8	meet at least once each quarter.".
9	SEC. 310. DEFINITION OF AIR NAVIGATION FACILITY.
10	Section 40102(a)(4) is amended—
11	(1) by striking subparagraph (B) and inserting
12	$the\ following:$
13	"(B) runway lighting and airport surface
14	visual and other navigation aids;";
15	(2) by striking "weather information, signaling,
16	radio-directional finding, or radio or other electro-
17	magnetic communication; and" in subparagraph (C)
18	and inserting "aeronautical and meteorological infor-
19	mation to air traffic control facilities or aircraft, sup-
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	plying communication, navigation or surveillance
21	plying communication, navigation or surveillance equipment for air-to-ground or air-to-air applica-
21	equipment for air-to-ground or air-to-air applica-

1	(4) by striking "aircraft." in subparagraph (D)
2	and inserting "aircraft; and"; and
3	(5) by adding at the end the following:
4	"(E) buildings, equipment, and systems
5	dedicated to the National Airspace System.".
6	SEC. 311. IMPROVED MANAGEMENT OF PROPERTY INVEN-
7	TORY.
8	Section 40110(a)(2) is amended by striking "com-
9	pensation; and" and inserting "compensation, and the
10	amount received may be credited to the appropriation cur-
11	rent when the amount is received; and".
12	SEC. 312. EDUCATIONAL REQUIREMENTS.
13	The Administrator shall make payments to the De-
14	partment of Defense for the education of dependent children
15	of those Administration employees in Puerto Rico and
16	Guam as they are subject to transfer by policy and practice
17	and meet the eligibility requirements of section 2164(c) of
18	title 10, United States Code.
19	SEC. 313. FAA PERSONNEL MANAGEMENT SYSTEM.
20	Section 40122(a)(2) is amended to read as follows:
21	"(2) Dispute resolution.—
22	"(A) Mediation.—If the Administrator
23	does not reach an agreement under paragraph
24	(1) or subsection $(g)(2)(C)$ with the exclusive
25	bargaining representatives, the services of the

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Federal Mediation and Conciliation Service shall be used to attempt to reach such agreement in accordance with part 1425 of title 29, Code of Federal Regulations. The Administrator and bargaining representatives may by mutual agreement adopt procedures for the resolution of disputes or impasses arising in the negotiation of a collective-bargaining agreement.

"(B) BINDING ARBITRATION.—If the services of the Federal Mediation and Conciliation Service under subparagraph (A) do not lead to an agreement, the Administrator and the bargaining representatives shall submit their issues in controversy to the Federal Service Impasses Panel in accordance with section 7119 of title 5. The Panel shall assist the parties in resolving the impasse by asserting jurisdiction and ordering binding arbitration by a private arbitration board consisting of 3 members in accordance with section 2471.6(a)(2)(ii) of title 5, Code of Federal Regulations. The executive director of the Panel shall request a list of not less than 15 names of arbitrators with Federal sector experience from the director of the Federal Mediation and Conciliation Service to be provided to the

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Administrator and the bargaining representatives. Within 10 days after receiving the list, the parties shall each select 1 person. The 2 arbitrators shall then select a third person from the list within 7 days. If the 2 arbitrators are unable to agree on the third person, the parties shall select the third person by alternately striking names from the list until only 1 name remains. If the parties do not agree on the framing of the issues to be submitted, the arbitration board shall frame the issues. The arbitration board shall give the parties a full and fair hearing, including an opportunity to present evidence in support of their claims, and an opportunity to present their case in person, by counsel, or by other representative as they may elect. Decisions of the arbitration board shall be conclusive and binding upon the parties. The arbitration board shall render its decision within 90 days after its appointment. The Administrator and the bargaining representative shall share costs of the arbitration equally. The arbitration board shall take into consideration the effect of its arbitration decisions on the Federal Aviation Administration's ability to attract and retain a qualified work-

1	force and the Federal Aviation Administration's
2	budget.
3	"(C) Effect.—Upon reaching a voluntary
4	agreement or at the conclusion of the binding ar-
5	bitration under subparagraph (B) above, the
6	final agreement, except for those matters decided
7	by the arbitration board, shall be subject to rati-
8	fication by the exclusive representative, if so re-
9	quested by the exclusive representative, and ap-
10	proval by the head of the agency in accordance
11	with subsection $(g)(2)(C)$.
12	"(D) Enforcement of the
13	provisions of this paragraph shall be in the
14	United States District Court for the District of
15	Columbia.".
16	SEC. 314. ACCELERATION OF NEXTGEN TECHNOLOGIES.
17	(a) OEP AIRPORT PROCEDURES.—
18	(1) In general.—Within 6 months after the
19	date of enactment of this Act, the Administrator shall
20	publish a report, after consultation with representa-
21	tives of appropriate Administration employee groups,
22	airport operators, air carriers, and aircraft manufac-
23	turers that includes the following:
24	(A) RNP/RNAV OPERATIONS.—The re-
25	quired navigation performance and area naviga-

1	tion operations, including the procedures to be
2	developed, certified, and published and the air
3	traffic control operational changes, to maximize
4	the efficiency and capacity of NextGen commer-
5	cial operations at the 35 Operational Evolution
6	Partnership airports identified by the Adminis-
7	tration.
8	(B) COORDINATION AND IMPLEMENTATION
9	ACTIVITIES.—A description of the activities and
10	operational changes and approvals required to
11	coordinate and utilize those procedures at those
12	airports.
13	(C) Implementation plan.—A plan for
14	implementing those procedures that establishes—
15	(i) clearly defined budget, schedule,
16	project organization, and leadership re-
17	quirements;
18	(ii) specific implementation and tran-
19	sition steps; and
20	(iii) baseline and performance metrics
21	for measuring the Administration's progress
22	in implementing the plan, including the
23	percentage utilization of required naviga-
24	tion performance in the National Airspace
25	System.

1	(D) Cost/Benefit analysis for third-
2	PARTY USAGE.—An assessment of the costs and
3	benefits of using third parties to assist in the de-
4	velopment of the procedures.
5	(E) Additional procedures.—A process
6	for the identification, certification, and publica-
7	tion of additional required navigation perform-
8	ance and area navigation procedures that may
9	be required at such airports in the future.
10	(2) Implementation schedule.—The Admin-
11	istrator shall certify, publish, and implement—
12	(A) 30 percent of the required procedures
13	within 18 months after the date of enactment of
14	$this\ Act;$
15	(B) 60 percent of the procedures within 36
16	months after the date of enactment of this Act;
17	and
18	(C) 100 percent of the procedures before
19	January 1, 2014.
20	(b) Expansion of Plan to Other Airports.—
21	(1) In general.—No later than January 1,
22	2014, the Administrator shall publish a report, after
23	consultation with representatives of appropriate Ad-
24	ministration employee groups, airport operators, and
25	air carriers, that includes a plan for applying the

1	procedures, requirements, criteria, and metrics de-
2	scribed in subsection (a)(1) to other airports across
3	the Nation.
4	(2) Implementation schedule.—The Admin-
5	istrator shall certify, publish, and implement—
6	(A) 25 percent of the required procedures at
7	such other airports before January 1, 2015;
8	(B) 50 percent of the procedures at such
9	other airports before January 1, 2016;
10	(C) 75 percent of the procedures at such
11	other airports before January 1, 2017; and
12	(D) 100 percent of the procedures before
13	January 1, 2018.
14	(c) Establishment of Priorities.—The Adminis-
15	trator shall extend the charter of the Performance Based
16	Navigation Aviation Rulemaking Committee as necessary
17	to authorize and request it to establish priorities for the de-
18	velopment, certification, publication, and implementation
19	of the navigation performance and area navigation proce-
20	dures based on their potential safety and congestion bene-
21	fits.
22	(d) Coordinated and Expedited Review.—Navi-
23	gation performance and area navigation procedures devel-
24	oped, certified, published, and implemented under this sec-
25	tion shall be presumed to be covered by a categorical exclu-

- 1 sion (as defined in section 1508.4 of title 40, Code of Fed-
- 2 eral Regulations) under chapter 3 of FAA Order 1050.1E
- 3 unless the Administrator determines that extraordinary cir-
- 4 cumstances exist with respect to the procedure.
- 5 (e) Deployment Plan for Nationwide Data Com-
- 6 MUNICATIONS SYSTEM.—Within 1 year after the date of en-
- 7 actment of this Act, the Administrator shall submit a plan
- 8 for implementation of a nationwide communications system
- 9 to the Senate Committee on Commerce, Science, and Trans-
- 10 portation and the House of Representatives Committee on
- 11 Transportation and Infrastructure. The plan shall in-
- 12 clude—
- 13 (1) clearly defined budget, schedule, project orga-
- 14 nization, and leadership requirements;
- 15 (2) specific implementation and transition steps;
- 16 *and*
- 17 (3) baseline and performance metrics for meas-
- 18 uring the Administration's progress in implementing
- 19 the plan.
- 20 (f) Improved Performance Standards.—Within
- 21 90 days after the date of enactment of this Act, the Adminis-
- 22 trator shall submit a report to the Senate committee on
- 23 commerce, Science, and Transportation and the House of
- 24 Representatives Committee on Transportation and Infra-
- 25 structure that—

1	(1) evaluates whether utilization of ADS-B,
2	RNP, and other technologies as part of the NextGen
3	Air Transportation System implementation plan will
4	display the position of aircraft more accurately and
5	frequently so as to enable a more efficient use of exist-
6	ing airspace and result in reduced consumption of
7	aviation fuel and aircraft engine emissions;
8	(2) evaluates the feasibility of reducing aircraft
9	separation standards in a safe manner as a result of
10	implementation of such technologies; and
11	(3) if the Administrator determines that such
12	standards can be reduced safely, includes a timetable
13	for implementation of such reduced standards.
14	SEC. 315. ADS-B DEVELOPMENT AND IMPLEMENTATION.
15	(a) In General.—
16	(1) Report required.—Within 90 days after
17	the date of enactment of this Act, the Administrator
18	shall submit a report to the Senate Committee on
19	Commerce, Science, and Transportation and the
20	House of Representatives Committee on Transpor-
21	tation and Infrastructure detailing the Administra-
22	tion's program and schedule for integrating ADS-B
23	
	technology into the National Airspace System. The re-

1	(A) a clearly defined budget, schedule,
2	project organization, leadership, and the specific
3	implementation or transition steps required to
4	achieve these ADS-B ground station installation
5	goals;
6	(B) a transition plan for ADS-B that in-
7	cludes date-specific milestones for the implemen-
8	tation of new capabilities into the National Air-
9	$space\ System;$
10	(C) identification of any potential oper-
11	ational or workforce changes resulting from de-
12	$ployment\ of\ ADS\!-\!B;$
13	(D) detailed plans and schedules for imple-
14	mentation of advanced operational procedures
15	and ADS-B air-to-air applications; and
16	(E) baseline and performance metrics in
17	order to measure the agency's progress.
18	(2) Identification and measurement of ben-
19	EFITS.—In the report required by paragraph (1), the
20	Administrator shall identify actual benefits that will
21	accrue to National Airspace System users from de-
22	ployment of ADS-B and provide and explanation of
23	the metrics used to quantify those benefits.
24	(b) Rulemakings.—

1	(1) ADS-B OUT.—Not later than 45 days after
2	the date of enactment of this Act the Administrator
3	shall—
4	(A) complete the initial rulemaking pro-
5	ceeding (Docket No. FAA-2007-29305; Notice
6	No. 07–15; 72 FR 56947) to issue guidelines and
7	regulations for ADS-B Out technology that—
8	(i) identify the ADS-B Out technology
9	that will be required under NextGen;
10	(ii) subject to paragraph (3), require
11	all aircraft to be equipped with such tech-
12	nology by 2015; and
13	(iii) identify—
14	(I) the type of such avionics re-
15	quired of aircraft for all classes of air-
16	space;
17	(II) the expected costs associated
18	with the avionics; and
19	(III) the expected uses and bene-
20	fits of the avionics; and
21	(B) initiate a rulemaking proceeding to
22	issue any additional guidelines and regulations
23	for ADS-B Out technology not addressed in the
24	$initial\ rule making.$

1	(2) ADS-B IN.—Not later than 45 days after the
2	date of enactment of this Act the Administrator shall
3	initiate a rulemaking proceeding to issue guidelines
4	and regulations for ADS-B In technology that—
5	(A) identify the ADS-B In technology that
6	will be required under NextGen;
7	(B) subject to paragraph (3), require all
8	aircraft to be equipped with such technology by
9	2018; and
10	(C) identify—
11	(i) the type of such avionics required of
12	aircraft for all classes of airspace;
13	(ii) the expected costs associated with
14	the avionics; and
15	(iii) the expected uses and benefits of
16	the avionics.
17	(3) Readiness Verification.—Before the date
18	on which all aircraft are required to be equipped with
19	ADS-B technology pursuant to rulemakings under
20	paragraphs (1) and (2), the Air Traffic Control Mod-
21	ernization Oversight Board shall verify that—
22	(A) the necessary ground infrastructure is
23	installed and functioning properly;
24	(B) certification standards have been ap-
25	proved; and

1	(C) appropriate operational platforms
2	interface safely and efficiently.
3	(c) USES.—Within 18 months after the date of enact-
4	ment of this Act, the Administrator shall develop, in con-
5	sultation with appropriate employee groups, a plan for the
6	use of ADS-B technology for surveillance and active air
7	traffic control by 2015. The plans shall—
8	(1) include provisions to test the use of ADS-B
9	prior to the 2015 deadline for surveillance and active
10	air traffic control in specific regions of the country
11	with the most congested airspace;
12	(2) identify the equipment required at air traffic
13	control facilities and the training required for air
14	$traffic\ controllers;$
15	(3) develop procedures, in consultation with ap-
16	propriate employee groups, to conduct air traffic
17	management in mixed equipage environments; and
18	(4) establish a policy in these test regions, with
19	consultation from appropriate employee groups, to
20	provide incentives for equipage with ADS-B tech-
21	nology by giving priority to aircraft equipped with
22	such technology before the 2015 and 2018 equipage
23	dead lines.

1	SEC. 316. EQUIPAGE INCENTIVES.
2	(a) In General.—The Administrator shall issue a re-
3	port that—
4	(1) identifies incentive options to encourage the
5	equipage of aircraft with NextGen technologies, in-
6	cluding a policy that gives priority to aircraft
7	$equipped\ with\ ADS\!-\!B\ technology;$
8	(2) identifies the costs and benefits of each op-
9	tion; and
10	(3) includes input from industry stakeholders,
11	including passenger and cargo air carriers, aerospace
12	manufacturers, and general aviation aircraft opera-
13	tors.
14	(b) Deadline.—The Administrator shall issue the re-
15	port before the earlier of—
16	(1) the date that is 6 months after the date of
17	enactment of this Act; or
18	(2) the date on which aircraft are required to be
19	equipped with ADS-B technology pursuant to
20	rulemakings under section 315(b) of this Act.
21	SEC. 317. PERFORMANCE METRICS.
22	(a) In General.—No later than June 1, 2010, the Ad-
23	ministrator shall establish and track National Airspace
24	System performance metrics, including, at a minimum—
25	(1) the allowable operations per hour on run-

ways;

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1	(2) average gate-to-gate times;
2	(3) fuel burned between key city pairs;
3	(4) operations using the advanced procedures
4	implemented under section 314 of this Act;
5	(5) average distance flown between key city
6	pairs;
7	(6) time between pushing back from the gate and
8	taking off;
9	(7) uninterrupted climb or descent;
10	(8) average gate arrival delay for all arrivals;
11	(9) flown versus filed flight times for key city
12	pairs; and
13	(10) metrics to demonstrate reduced fuel burn
14	and reduced emissions.
15	(b) Optimal Baselines.—The Administrator, in con-
16	sultation with aviation industry stakeholders, shall identify
17	optimal baselines for each of these metrics and appropriate
18	methods to measure deviations from these baselines.
19	(c) Publication.—The Administration shall make the
20	data obtained under subsection (a) available to the public
21	in a searchable, sortable, downloadable format through its
22	website and other appropriate media.
23	(d) Reports.—
24	(1) Initial report.—Not later than 90 days
25	after the date of enactment of this Act, the Adminis-

1	trator shall submit to the Senate Committee on Com-
2	merce, Science, and Transportation and the House of
3	Representatives Committee on Transportation and
4	Infrastructure that contains—
5	(A) a description of the metrics that will be
6	used to measure the Administration's progress in
7	implementing NextGen Air Transportation Sys-
8	tem capabilities and operational results; and
9	(B) information about how any additional
10	metrics were developed.
11	(2) Annual progress report.—The Adminis-
12	trator shall submit an annual progress report to those
13	committees on the Administration's progress in im-
14	plementing NextGen Air Transportation System.
15	SEC. 318. CERTIFICATION STANDARDS AND RESOURCES.
16	(a) In General.—Within 6 months after the date of
17	enactment of this Act, the Administrator shall develop a
18	plan to accelerate and streamline the process for certifi-
19	cation of NextGen technologies, including—
20	(1) updated project plans and timelines to meet
21	the deadlines established by this title;
22	(2) identification of the specific activities needed
23	to certify core NextGen technologies, including the es-
24	tablishment of NextGen technical requirements for the
25	manufacture of equipage, installation of equipage,

- airline operational procedures, pilot training stand ards, air traffic control procedures, and air traffic
 controller training;
- 4 (3) staffing requirements for the Air Certifi-5 cation Service and the Flight Standards Service, and 6 measures addressing concerns expressed by the De-7 partment of Transportation Inspector General and 8 the Comptroller General regarding staffing needs for 9 modernization;
- 10 (4) an assessment of the extent to which the Ad11 ministration will use third parties in the certification
 12 process, and the cost and benefits of this approach;
 13 and
- (5) performance metrics to measure the Adminis tration's progress.
- 16 (b) CERTIFICATION INTEGRITY.—The Administrator 17 shall make no distinction between public or privately owned 18 equipment, systems, or services used in the National Air-19 space System when determining certification requirements.
- 20 SEC. 319. UNMANNED AERIAL SYSTEMS.
- 21 (a) IN GENERAL.—Within 1 year after the date of en-22 actment of this Act, the Administrator shall develop a plan
- 23 to accelerate the integration of unmanned aerial systems
- 24 into the National Airspace System that—

1	(1) creates a pilot project to integrate such vehi-
2	cles into the National Airspace System at 4 test sites
3	in the National Airspace System by 2012;
4	(2) creates a safe, non-exclusionary airspace des-
5	ignation for cooperative manned and unmanned
6	flight operations in the National Airspace System;
7	(3) establishes a process to develop certification,
8	flight standards, and air traffic requirements for such
9	vehicles at the test sites;
10	(4) dedicates funding for unmanned aerial sys-
11	tems research and development to certification, flight
12	standards, and air traffic requirements;
13	(5) encourages leveraging and coordination of
14	such research and development activities with the Na-
15	tional Aeronautics and Space Administration and the
16	Department of Defense;
17	(6) addresses both military and civilian un-
18	manned aerial system operations;
19	(7) ensures the unmanned aircraft systems inte-
20	gration plan is incorporated in the Administration's
21	NextGen Air Transportation System implementation
22	plan; and
23	(8) provides for verification of the safety of the
24	vehicles and navigation procedures before their inte-
25	gration into the National Airspace System.

1	(b) Test Site Criteria.—The Administrator shall
2	take into consideration geographical and climate diversity
3	in determining where the test sites to be established under
4	the pilot project required by subsection (a)(1) are to be lo-
5	cated.
6	SEC. 320. SURFACE SYSTEMS PROGRAM OFFICE.
7	(a) In General.—The Air Traffic Organization
8	shall—
9	(1) evaluate the Airport Surface Detection
10	Equipment-Model X program for its potential con-
11	tribution to implementation of the NextGen initiative;
12	(2) evaluate airport surveillance technologies and
13	associated collaborative surface management software
14	for potential contributions to implementation of
15	NextGen surface management;
16	(3) accelerate implementation of the program;
17	and
18	(4) carry out such additional duties as the Ad-
19	ministrator may require.
20	(b) Expedited Certification and Utilization.—
21	The Administrator shall—
22	(1) consider options for expediting the certifi-
23	cation of Ground Based Augmentation System tech-
24	nology; and

1	(2) develop a plan to utilize such a system at the
2	35 Operational Evolution Partnership airports by
3	September 30, 2012.
4	SEC. 321. STAKEHOLDER COORDINATION.
5	(a) In General.—The Administrator shall establish
6	a process for including qualified employees selected by each
7	exclusive collective bargaining representative of employees
8	of the Administration who are likely to be affected by the
9	planning, development, and deployment of air traffic con-
10	trol modernization projects (including the Next Generation
11	Air Transportation System) in, and collaborating with,
12	such employees in the planning, development, and deploy-
13	ment of those projects.
14	(b) Participation.—
15	(1) Bargaining obligations and rights.—
16	Participation in the process described in subsection
17	(a) shall not be construed as a waiver of any bar-
18	gaining obligations or rights under section
19	40122(a)(1) or $40122(g)(2)(C)$ of title 49, United
20	States Code.
21	(2) Capacity and compensation.—Exclusive
22	collective bargaining representatives and selected em-
23	ployees participating in the process described in sub-
24	section (a) shall—

1	(A) serve in a collaborative and advisory
2	capacity; and
3	(B) receive appropriate travel and per diem
4	expenses in accordance with the travel policies of
5	the Administration in addition to any regular
6	compensation and benefits.
7	(c) Report.—No later than 180 days after the date
8	of enactment of this Act, the Administrator shall submit
9	a report on the implementation of this section to the Senate
10	Committee on Commerce, Science, and Transportation and
11	the House of Representatives Committee on Transportation
12	and Infrastructure.
13	SEC. 322. FAA TASK FORCE ON AIR TRAFFIC CONTROL FA-
	CILITY CONDITIONS.
14	CILITY CONDITIONS.
14 15	(a) Establishment.—The Administrator shall estab-
15	(a) Establishment.—The Administrator shall estab-
15 16	(a) Establishment.—The Administrator shall establish a special task force to be known as the "FAA Task
15 16 17	(a) Establishment.—The Administrator shall establish a special task force to be known as the "FAA Task Force on Air Traffic Control Facility Conditions".
15 16 17 18	(a) Establishment.—The Administrator shall establish a special task force to be known as the "FAA Task Force on Air Traffic Control Facility Conditions". (b) Membership.—
15 16 17 18	(a) Establishment.—The Administrator shall establish a special task force to be known as the "FAA Task Force on Air Traffic Control Facility Conditions". (b) Membership.— (1) Composition.—The Task Force shall be com-
115 116 117 118 119 220	(a) Establishment.—The Administrator shall establish a special task force to be known as the "FAA Task Force on Air Traffic Control Facility Conditions". (b) Membership.— (1) Composition.—The Task Force shall be composed of 11 members of whom—
115 116 117 118 119 220 221	(a) ESTABLISHMENT.—The Administrator shall establish a special task force to be known as the "FAA Task Force on Air Traffic Control Facility Conditions". (b) MEMBERSHIP.— (1) COMPOSITION.—The Task Force shall be composed of 11 members of whom— (A) 7 members shall be appointed by the
115 116 117 118 119 220 221 222	(a) Establishment.—The Administrator shall establish a special task force to be known as the "FAA Task Force on Air Traffic Control Facility Conditions". (b) Membership.— (1) Composition.—The Task Force shall be composed of 11 members of whom— (A) 7 members shall be appointed by the Administrator; and

1	(2) QUALIFICATIONS.—Of the members ap-
2	pointed by the Administrator under paragraph
3	(1)(A)—
4	(A) 4 members shall be specialists on toxic
5	mold abatement, "sick building syndrome," and
6	other hazardous building conditions that can
7	lead to employee health concerns and shall be ap-
8	pointed by the Administrator in consultation
9	with the Director of the National Institute for
10	Occupational Safety and Health; and
11	(B) 2 members shall be specialists on the re-
12	habilitation of aging buildings.
13	(3) Terms.—Members shall be appointed for the
14	life of the Task Force.
15	(4) Vacancies.—A vacancy in the Task Force
16	shall be filled in the manner in which the original
17	appointment was made.
18	(5) Travel expenses.—Members shall serve
19	without pay but shall receive travel expenses, includ-
20	ing per diem in lieu of subsistence, in accordance
21	with subchapter I of chapter 57 of title 5, United
22	States Code.
23	(c) Chairperson.—The Administrator shall des-
24	ignate, from among the individuals appointed under sub-

- section (b)(1), an individual to serve as chairperson of the 2 Task Force. 3 (d) Task Force Personnel Matters.— 4 (1) Staff.—The Task Force may appoint and 5 fix the pay of such personnel as it considers appro-6 priate. 7 (2) Staff of federal agencies.—Upon re-8 quest of the Chairperson of the Task Force, the head 9 of any department or agency of the United States 10 may detail, on a reimbursable basis, any of the per-11 sonnel of that department or agency to the Task Force 12 to assist it in carrying out its duties under this sec-13 tion. 14 (3) Other Staff and Support.—Upon request 15 of the Task Force or a panel of the Task Force, the 16 Administrator shall provide the Task Force or panel 17 with professional and administrative staff and other 18 support, on a reimbursable basis, to the Task Force 19 to assist it in carrying out its duties under this sec-20 tion.
- 21 (e) Obtaining Official Data.—The Task Force may 22 secure directly from any department or agency of the 23 United States information (other than information required 24 by any statute of the United States to be kept confidential 25 by such department or agency) necessary for the Task Force

1	to carry out its duties under this section. Upon request of
2	the chairperson of the Task Force, the head of that depart-
3	ment or agency shall furnish such information to the Task
4	Force.
5	(f) Duties.—
6	(1) Study.—The Task Force shall undertake a
7	study of—
8	(A) the conditions of all air traffic control
9	facilities across the Nation, including towers,
10	centers, and terminal radar air control;
11	(B) reports from employees of the Adminis-
12	tration relating to respiratory ailments and
13	other health conditions resulting from exposure
14	to mold, asbestos, poor air quality, radiation
15	and facility-related hazards in facilities of the
16	Administration;
17	(C) conditions of such facilities that could
18	interfere with such employees' ability to effec-
19	tively and safely perform their duties;
20	(D) the ability of managers and supervisors
21	of such employees to promptly document and
22	seek remediation for unsafe facility conditions;
23	(E) whether employees of the Administra-
24	tion who report facility-related illnesses are
25	$treated\ fairly;$

1	(F) utilization of scientifically approved re-
2	mediation techniques in a timely fashion once
3	hazardous conditions are identified in a facility
4	of the Administration; and
5	(G) resources allocated to facility mainte-
6	nance and renovation by the Administration.
7	(2) Facility condition indices.—The Task
8	Force shall review the facility condition indices of the
9	Administration for inclusion in the recommendations
10	$under\ subsection\ (g).$
11	(g) Recommendations.—Based on the results of the
12	study and review of the facility condition indices under sub-
13	section (f), the Task Force shall make recommendations as
14	it considers necessary to—
15	(1) prioritize those facilities needing the most
16	immediate attention in order of the greatest risk to
17	employee health and safety;
18	(2) ensure that the Administration is using sci-
19	entifically approved remediation techniques in all fa-
20	cilities; and
21	(3) assist the Administration in making pro-
22	grammatic changes so that aging air traffic control
23	facilities do not deteriorate to unsafe levels.
24	(h) Report.—Not later than 6 months after the date
25	on which initial appointments of members to the Task

- 1 Force are completed, the Task Force shall submit a report
- 2 to the Administrator, the Senate Committee on Commerce,
- 3 Science, and Transportation, and the House of Representa-
- 4 tives Committee on Transportation and Infrastructure on
- 5 the activities of the Task Force, including the recommenda-
- 6 tions of the Task Force under subsection (g).
- 7 (i) Implementation.—Within 30 days after receipt
- 8 of the Task Force report under subsection (h), the Adminis-
- 9 trator shall submit to the House of Representatives Com-
- 10 mittee on Transportation and Infrastructure and the Sen-
- 11 ate Committee on Commerce, Science, and Transportation
- 12 a report that includes a plan and timeline to implement
- 13 the recommendations of the Task Force and to align future
- 14 budgets and priorities of the Administration accordingly.
- 15 (j) Termination.—The Task Force shall terminate on
- 16 the last day of the 30-day period beginning on the date on
- 17 which the report under subsection (h) is submitted.
- 18 (k) Applicability of the Federal Advisory Com-
- 19 MITTEE ACT.—The Federal Advisory Committee Act (5
- 20 U.S.C. App.) shall not apply to the Task Force.
- 21 SEC. 323. STATE ADS-B EQUIPAGE BANK PILOT PROGRAM.
- 22 (a) In General.—
- 23 (1) Cooperative agreements.—Subject to the
- 24 provisions of this section, the Secretary of Transpor-
- 25 tation may enter into cooperative agreements with

- not to exceed 5 States for the establishment of State

 ADS-B equipage banks for making loans and providing other assistance to public entities for projects
 eligible for assistance under this section.
 - (b) FUNDING.—

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- 6 (1) Separate account.—An ADS-B equipage 7 bank established under this section shall maintain a 8 separate aviation trust fund account for Federal 9 funds contributed to the bank under paragraph (2). 10 No Federal funds contributed or credited to an ac-11 count of an ADS-B equipage bank established under 12 this section may be commingled with Federal funds 13 contributed or credited to any other account of such 14 bank.
- 15 (2) AUTHORIZATION.—There are authorized to be 16 appropriated to the Secretary \$25,000,000 for each of 17 fiscal years 2010 through 2014.
- 18 (c) Forms of Assistance From ADS-B Equipage
 19 Banks.—An ADS-B equipage bank established under this
 20 section may make loans or provide other assistance to a
 21 public entity in an amount equal to all or part of the cost
 22 of carrying out a project eligible for assistance under this
 23 section. The amount of any loan or other assistance pro24 vided for such project may be subordinated to any other
- 25 debt financing for the project.

1	(d) Qualifying Projects.—Federal funds in the
2	ADS-B equipage account of an ADS-B equipage bank es-
3	tablished under this section may be used only to provide
4	assistance with respect to aircraft ADS-B and related avi-
5	onics equipage.
6	(e) Requirements.—In order to establish an ADS-
7	B equipage bank under this section, each State establishing
8	such a bank shall—
9	(1) contribute, at a minimum, in each account
10	of the bank from non-Federal sources an amount
11	equal to 50 percent of the amount of each capitaliza-
12	tion grant made to the State and contributed to the
13	bank;
14	(2) ensure that the bank maintains on a con-
15	tinuing basis an investment grade rating on its debt
16	issuances or has a sufficient level of bond or debt fi-
17	nancing instrument insurance to maintain the viabil-
18	ity of the bank;
19	(3) ensure that investment income generated by
20	funds contributed to an account of the bank will be—
21	(A) credited to the account;
22	(B) available for use in providing loans and
23	other assistance to projects eligible for assistance
24	from the account; and

1	(C) invested in United States Treasury se-
2	curities, bank deposits, or such other financing
3	instruments as the Secretary may approve to
4	earn interest to enhance the leveraging of projects
5	assisted by the bank;
6	(4) ensure that any loan from the bank will bear
7	interest at or below market interest rates, as deter-
8	mined by the State, to make the project that is the
9	subject of the loan feasible;
10	(5) ensure that the term for repaying any loan
11	will not exceed 10 years after the date of the first
12	payment on the loan; and
13	(6) require the bank to make an annual report
14	to the Secretary on its status no later than September
15	30 of each year for which funds are made available
16	under this section, and to make such other reports as
17	the Secretary may require by guidelines.
18	SEC. 324. IMPLEMENTATION OF INSPECTOR GENERAL ATC
19	RECOMMENDATIONS.
20	(a) In General.—As soon as practicable after the
21	date of enactment of this Act, but no later than 1 year after
22	that date, the Administrator of the Federal Aviation Ad-
23	ministration shall—
24	(1) provide the Los Angeles International Air
25	Traffic Control Tower facility, the Southern Cali-

1	fornia Terminal Radar Approach Control facility,
2	and the Northern California Terminal Radar Ap-
3	proach Control facility a sufficient number of con-
4	tract instructors, classroom space (including off-site
5	locations as needed), and simulators for a surge in
6	the number of new air traffic controllers at those fa-
7	cilities;

- (2) to the greatest extent practicable, distribute the placement of new trainee air traffic controllers at those facilities evenly across the calendar year in order to avoid training bottlenecks;
- (3) commission an independent analysis, in consultation with the Administration and the exclusive bargaining representative of air traffic controllers certified under section 7111 of title 5, United States Code, of overtime scheduling practices at those facilities; and
- (4) to the greatest extent practicable, provide priority to certified professional controllers-in-training when filling staffing vacancies at those facilities.
- 21 (b) Staffing Analyses and Reports.—For the pur-22 poses of—
- 23 (1) the Federal Aviation Administration's an-24 nual controller workforce plan,

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1	(2) the Administration's facility-by-facility au-
2	thorized staffing ranges, and
3	(3) any report of air traffic controller staffing
4	levels submitted to the Congress,
5	the Administrator may not consider an individual to be
6	an air traffic controller unless that individual is a certified
7	professional controller.
8	SEC. 325. DEFINITIONS.
9	In this title:
10	(1) Administration.—The term "Administra-
11	$tion"\ means\ the\ Federal\ Aviation\ Administration.$
12	(2) Administrator.—The term "Adminis-
13	trator" means the Administrator of the Federal Avia-
14	$tion\ Administration.$
15	(3) NextGen.—The term "NextGen" means the
16	Next Generation Air Transportation System.
17	(4) Secretary.—The term "Secretary" means
18	the Secretary of Transportation.
19	TITLE IV—AIRLINE SERVICE AND
20	SMALL COMMUNITY AIR SERV-
21	ICE IMPROVEMENTS
22	$SUBTITLE\ A-CONSUMER\ PROTECTION$
23	SEC. 401. AIRLINE CUSTOMER SERVICE COMMITMENT.
24	(a) In General.—Chapter 417 is amended by adding
25	at the end the following:

1	"SUBCHAPTER IV—AIRLINE CUSTOMER SERVICE
2	"§41781. Air carrier and airport contingency plans
3	for long on-board tarmac delays
4	"(a) Definition of Tarmac Delay.—The term
5	'tarmac delay' means the holding of an aircraft on the
6	ground before taking off or after landing with no oppor-
7	tunity for its passengers to deplane.
8	"(b) Submission of Air Carrier and Airport
9	Plans.—Not later than 60 days after the date of the enact-
10	ment of the FAA Air Transportation Modernization and
11	Safety Improvement Act, each air carrier and airport oper-
12	ator shall submit, in accordance with the requirements
13	under this section, a proposed contingency plan to the Sec-
14	retary of Transportation for review and approval.
15	"(c) Minimum Standards.—The Secretary of Trans-
16	portation shall establish minimum standards for elements
17	in contingency plans required to be submitted under this
18	section to ensure that such plans effectively address long on-
19	board tarmac delays and provide for the health and safety
20	of passengers and crew.
21	"(d) Air Carrier Plans.—The plan shall require
22	each air carrier to implement at a minimum the following:
23	"(1) Provision of Essential Services.—Each
24	air carrier shall provide for the essential needs of pas-
25	sengers on board an aircraft at an airport in any

1	case in which the departure of a flight is delayed or
2	disembarkation of passengers on an arriving flight
3	that has landed is substantially delayed, including—
4	"(A) adequate food and potable water;
5	"(B) adequate restroom facilities;
6	"(C) cabin ventilation and comfortable
7	cabin temperatures; and
8	"(D) access to necessary medical treatment.
9	"(2) Right to deplane.—
10	"(A) In general.—Each air carrier shall
11	submit a proposed contingency plan to the Sec-
12	retary of Transportation that identifies a clear
13	time frame under which passengers would be
14	permitted to deplane a delayed aircraft. After the
15	Secretary has reviewed and approved the pro-
16	posed plan, the air carrier shall make the plan
17	available to the public.
18	"(B) Delays.—
19	"(i) In General.—As part of the
20	plan, except as provided under clause (iii),
21	an air carrier shall provide passengers with
22	the option of deplaning and returning to the
23	terminal at which such deplaning could be
24	safely completed, or deplaning at the ter-
25	minal if—

1 "(I) 3 hours have elapse	ed after
2 passengers have boarded the	aircraft,
3 the aircraft doors are closed,	and the
4 aircraft has not departed; or	
5 "(II) 3 hours have elaps	ed after
6 the aircraft has landed and	the pas-
7 sengers on the aircraft have b	een un-
8 able to deplane.	
9 "(ii) Frequency.—The opt	ion de-
scribed in clause (i) shall be offered	to pas-
sengers at a minimum not less oft	ten than
once during each successive 3-hour	r period
that the plane remains on the groun	d.
14 "(iii) Exceptions.—This is	subpara-
graph shall not apply if—	
16 "(I) the pilot of such aircs	raft rea-
17 sonably determines that the	aircraft
18 will depart or be unloaded at	the ter-
19 minal not later than 30 minu	tes after
20 the 3 hour delay; or	
21 "(II) the pilot of such	aircraft
22 reasonably determines that per	rmitting
23 a passenger to deplane would	ld jeop-
24 ardize passenger safety or secur	ity.

1	"(C) Application to diverted
2	FLIGHTS.—This section applies to aircraft with-
3	out regard to whether they have been diverted to
4	an airport other than the original destination.
5	"(D) Reports.—Not later than 30 days
6	after any flight experiences a tarmac delay last-
7	ing at least 3 hours, the air carrier responsible
8	for such flight shall submit a written description
9	of the incident and its resolution to the Aviation
10	Consumer Protection Office of the Department of
11	Transportation.
12	"(e) Airport Plans.—Each airport operator shall
13	submit a proposed contingency plan under subsection (b)
14	that contains a description of—
15	"(1) how the airport operator will provide for
16	the deplanement of passengers following a long
17	tarmac delay; and
18	"(2) how, to the maximum extent practicable, the
19	airport operator will provide for the sharing of facili-
20	ties and make gates available at the airport for use
21	by aircraft experiencing such delays.
22	"(f) UPDATES.—The Secretary shall require periodic
23	reviews and updates of the plans as necessary.
24	"(g) Approval.—

1	"(1) In General.—Not later than 6 months
2	after the date of the enactment of this section, the Sec-
3	retary of Transportation shall—
4	"(A) review the initial contingency plans
5	submitted under subsection (b); and
6	"(B) approve plans that closely adhere to
7	the standards described in subsections (d) or (e),
8	whichever is applicable.
9	"(2) UPDATES.—Not later than 60 days after the
10	submission of an update under subsection (f) or an
11	initial contingency plan by a new air carrier or air-
12	port, the Secretary shall—
13	"(A) review the plan; and
14	"(B) approve the plan if it closely adheres
15	to the standards described in subsections (d) or
16	(e), whichever is applicable.
17	"(h) Civil Penalties.—The Secretary may assess a
18	civil penalty under section 46301 against any air carrier
19	or airport operator that does not submit, obtain approval
20	of, or adhere to a contingency plan submitted under this
21	section.
22	"(i) Public Access.—Each air carrier and airport
23	operator required to submit a contingency plan under this
24	section shall ensure public access to an approved plan under
25	this section by—

1	"(1) including the plan on the Internet Web site
2	of the carrier or airport; or
3	"(2) disseminating the plan by other means, as
4	determined by the Secretary.
5	"§ 41782. Air passenger complaints hotline and infor-
6	mation
7	"(a) Air Passenger Complaints Hotline Tele-
8	PHONE NUMBER.—The Secretary of Transportation shall
9	establish a consumer complaints hotline telephone number
10	for the use of air passengers.
11	"(b) Public Notice.—The Secretary shall notify the
12	public of the telephone number established under subsection
13	(a).
14	"(c) Authorization of Appropriations.—There are
15	authorized to be appropriated such sums as may be nec-
16	essary to carry out this section, which sums shall remain
17	available until expended.".
18	(b) Conforming Amendment.—The table of contents
19	for chapter 417 is amended by adding at the end the fol-
20	lowing:

"SUBCHAPTER IV—AIRLINE CUSTOMER SERVICE

[&]quot;41781. Air carrier and airport contingency plans for long on-board tarmac delays.

[&]quot;41782. Air passenger complaints hotline and information.".

1	SEC. 402. PUBLICATION OF CUSTOMER SERVICE DATA AND
2	FLIGHT DELAY HISTORY.
3	(a) In General.—Section 41722 is amended by add-
4	ing at the end the following:
5	"(f) Chronically Delayed Flights.—
6	"(1) Publication of list of flights.—Each
7	air carrier holding a certificate issued under section
8	41102 that conducts scheduled passenger air transpor-
9	tation shall, on a monthly basis—
10	"(A) publish and update on the Internet
11	website of the air carrier a list of chronically de-
12	layed flights operated by such air carrier; and
13	"(B) share such list with each entity that is
14	authorized to book passenger air transportation
15	for such air carrier for inclusion on the Internet
16	website of such entity.
17	"(2) Disclosure to customers when pur-
18	Chasing tickets.—For each individual who books
19	passenger air transportation on the Internet website
20	of an air carrier, or the Internet website of an entity
21	that is authorized to book passenger air transpor-
22	tation for an air carrier, for any flight for which
23	data is reported to the Department of Transportation
24	under part 234 of title 14, Code of Federal Regula-
25	tions such air carrier or entity as the case may be

1	shall prominently disclose to such individual, before
2	such individual makes such booking, the following:
3	"(A) The on-time performance for the flight
4	if the flight is a chronically delayed flight.
5	"(B) The cancellation rate for the flight if
6	the flight is a chronically canceled flight.
7	"(3) Definitions.—In this subsection:
8	"(A) Chronically delayed flight.—The
9	term 'chronically delayed flight' means a regu-
10	larly scheduled flight that has failed to arrive on
11	time (as such term is defined in section 234.2 of
12	title 14, Code of Federal Regulations) at least 40
13	percent of the time during the most recent 3-
14	month period for which data is available.
15	"(B) Chronically canceled flight.—
16	The term 'chronically canceled flight' means a
17	regularly scheduled flight at least 30 percent of
18	the departures of which have been canceled dur-
19	ing the most recent 3-month period for which
20	data is available.".
21	(b) Effective Date.—The amendment made by sub-
22	section (a) shall take effect 180 days after the date of enact-
23	ment of this Act.

1	SEC. 403. EXPANSION OF DOT AIRLINE CONSUMER COM-
2	PLAINT INVESTIGATIONS.
3	(a) In General.—Subject to the availability of appro-
4	priations, the Secretary of Transportation shall investigate
5	consumer complaints regarding—
6	(1) flight cancellations;
7	(2) compliance with Federal regulations con-
8	cerning overbooking seats flights;
9	(3) lost, damaged, or delayed baggage, and dif-
10	ficulties with related airline claims procedures;
11	(4) problems in obtaining refunds for unused or
12	lost tickets or fare adjustments;
13	(5) incorrect or incomplete information about
14	fares, discount fare conditions and availability, over-
15	charges, and fare increases;
16	(6) the rights of passengers who hold frequent
17	flier miles, or equivalent redeemable awards earned
18	through customer-loyalty programs; and
19	(7) deceptive or misleading advertising.
20	(b) Budget Needs Report.—The Secretary shall
21	provide, as an annex to its annual budget request, an esti-
22	mate of resources which would have been sufficient to inves-
23	tigate all such claims the Department of Transportation re-
24	ceived in the previous fiscal year. The annex shall be trans-
25	mitted to the Congress when the President submits the budg-

1	et of the United States to the Congress under section 1105
2	of title 31, United States Code.
3	SEC. 404. ESTABLISHMENT OF ADVISORY COMMITTEE FOR
4	AVIATION CONSUMER PROTECTION.
5	(a) In General.—The Secretary of Transportation
6	shall establish an advisory committee for aviation consumer
7	protection to advise the Secretary in carrying out airline
8	customer service improvements, including those required by
9	subchapter IV of chapter 417 of title 49, United States Code.
10	(b) Membership.—The Secretary shall appoint mem-
11	bers of the advisory committee comprised of one representa-
12	tive each of—
13	(1) air carriers;
14	(2) airport operators;
15	(3) State or local governments who has expertise
16	in consumer protection matters; and
17	(4) a nonprofit public interest group who has ex-
18	pertise in consumer protection matters.
19	(c) Vacancies.—A vacancy in the advisory committee
20	shall be filled in the manner in which the original appoint-
21	ment was made.
22	(d) Travel Expenses.—Members of the advisory
23	committee shall serve without pay but shall receive travel
24	expenses, including per diem in lieu of subsistence, in ac-

1	cordance with subchapter I of chapter 57 of title 5, United
2	States Code.
3	(e) Chairperson.—The Secretary shall designate,
4	from among the individuals appointed under subsection (b),
5	an individual to serve as chairperson of the advisory com-
6	mittee.
7	(f) Duties.—The duties of the advisory committee
8	shall include—
9	(1) evaluating existing aviation consumer protec-
10	tion programs and providing recommendations for
11	the improvement of such programs, if needed; and
12	(2) providing recommendations to establish addi-
13	tional aviation consumer protection programs, if
14	needed.
15	(g) Report.—Not later than February 1 of each of
16	the first 2 calendar years beginning after the date of enact-
17	ment of this Act, the Secretary shall transmit to Congress
18	a report containing—
19	(1) the recommendations made by the advisory
20	committee during the preceding calendar year; and
21	(2) an explanation of how the Secretary has im-
22	plemented each recommendation and, for each rec-
23	ommendation not implemented, the Secretary's reason
24	for not implementing the recommendation.

1 SEC. 405. DISCLOSURE OF PASSENGER FEES.

2	(a) In General.—Within 180 days after the date of
3	enactment of this Act, the Secretary of Transportation shall
4	complete a rulemaking that requires each air carrier oper-
5	ating in the United States under part 121 of title 49, Code
6	of Federal Regulations, to make available to the public and
7	to the Secretary a list of all passenger fees and charges
8	(other than airfare) that may be imposed by the air carrier,
9	including fees for—
10	(1) checked baggage or oversized or heavy bag-
11	gage;
12	(2) meals, beverages, or other refreshments;
13	(3) seats in exit rows, seats with additional
14	space, or other preferred seats in any given class of
15	travel;
16	(4) purchasing tickets from an airline ticket
17	agent or a travel agency; or
18	(5) any other good, service, or amenity provided
19	by the air carrier, as required by the Secretary.
20	(b) Publication; Updates.—In order to ensure that
21	the fee information required by subsection (a) is both cur-
22	rent and widely available to the travelling public, the Sec-
23	retary—
24	(1) may require an air carrier to make such in-
25	formation on any public website maintained by an
26	air carrier, to make such information available to

1	travel agencies, and to notify passengers of the avail-
2	ability of such information when advertising airfares;
3	and
4	(2) shall require air carriers to update the infor-
5	mation as necessary, but no less frequently than every
6	90 days unless there has been no increase in the
7	amount or type of fees shown in the most recent pub-
8	lication.
9	$SUBTITLE\ B-\!$
10	COMMUNITIES
11	SEC. 411. EAS CONNECTIVITY PROGRAM.
12	Section 406(a) of the Vision 100—Century of Aviation
13	Reauthorization Act (49 U.S.C. 40101 note) is amended by
14	striking "may" and inserting "shall".
15	SEC. 412. EXTENSION OF FINAL ORDER ESTABLISHING
16	MILEAGE ADJUSTMENT ELIGIBILITY.
17	Section 409(d) of the Vision 100—Century of Aviation
18	Reauthorization Act (49 U.S.C. 40101 note) is amended by
19	striking "September 30, 2007." and inserting "September
20	30, 2011.".
21	SEC. 413. EAS CONTRACT GUIDELINES.
22	Section 41737(a)(1) is amended—
23	(1) by striking "and" after the semicolon in sub-
24	paragraph (B);

1	(2) by striking "provided." in subparagraph (C)
2	and inserting "provided;"; and
3	(3) by adding at the end the following:
4	"(D) include provisions under which the Sec-
5	retary may encourage carriers to improve air service
6	to small and rural communities by incorporating fi-
7	nancial incentives in essential air service contracts
8	based on specified performance goals; and
9	"(E) include provisions under which the Sec-
10	retary may execute long-term essential air service
11	contracts to encourage carriers to provide air service
12	to small and rural communities where it would be in
13	the public interest to do so.".
14	SEC. 414. CONVERSION OF FORMER EAS AIRPORTS.
15	(a) In General.—Section 41745 is amended—
16	(1) by redesignating subsections (c) through (g)
17	as subsections (d) through (h), respectively; and
18	(2) by inserting after subsection (b) the fol-
19	lowing:
20	"(c) Conversion of Lost Eligibility Airports.—
21	"(1) In general.—The Secretary shall establish
22	a program to provide general aviation conversion
23	funding for airports serving eligible places that the
24	Secretary has determined no longer qualify for a sub-
25	sidy.

1	"(2) Grants.—A grant under this subsection—
2	"(A) may not exceed twice the compensation
3	paid to provide essential air service to the air-
4	port in the fiscal year preceding the fiscal year
5	in which the Secretary determines that the place
6	served by the airport is no longer an eligible
7	place; and
8	"(B) may be used—
9	"(i) for airport development (as de-
10	fined in section 47102(3)) that will enhance
11	general aviation capacity at the airport;
12	"(ii) to defray operating expenses, if
13	such use is approved by the Secretary; or
14	"(iii) to develop innovative air service
15	options, such as on-demand or air taxi op-
16	erations, if such use is approved by the Sec-
17	retary.
18	"(3) AIP requirements.—An airport sponsor
19	that uses funds provided under this subsection for an
20	airport development project shall comply with the re-
21	quirements of subchapter I of chapter 471 applicable
22	to airport development projects funded under that
23	subchapter with respect to the project funded under
24	this subsection.

1	"(4) Limitation.—The sponsor of an airport re
2	ceiving funding under this subsection is not eligible
3	for funding under section 41736.".
4	(b) Conforming Amendment.—Section 41745(f), as
5	redesignated, is amended—
6	(1) by striking "An eligible place" and inserting
7	"Neither an eligible place, nor a place to which sub
8	section (c) applies,"; and
9	(2) by striking "not".
10	SEC. 415. EAS REFORM.
11	Section 41742(a) is amended—
12	(1) by adding at the end of paragraph (1) "Any
13	amount in excess of \$50,000,000 credited for any fis
14	cal year to the account established under section
15	45303(c) shall be obligated for programs under section
16	406 of the Vision 100—Century of Aviation Reau
17	thorization Act (49 U.S.C. 40101 note) and section
18	41745 of this title. Amounts appropriated pursuant to
19	this section shall remain available until expended."
20	and
21	(2) by striking "\$77,000,000" in paragraph (2)
22	and inserting "\$125,000,000".
23	SEC. 416. SMALL COMMUNITY AIR SERVICE.
24	(a) Priorities.—Section 41743(c)(5) is amended—

1	(1) by striking "and" after the semicolon in sub-
2	paragraph (D);
3	(2) by striking "fashion." in subparagraph (E)
4	and inserting "fashion; and"; and
5	(3) by adding at the end the following:
6	"(F) multiple communities cooperate to sub-
7	mit a region or multistate application to im-
8	prove air service.".
9	(b) Extension of Authorization.—Section
10	41743(e)(2) is amended—
11	(1) by striking "is appropriated" and inserting
12	"are appropriated"; and
13	(2) by striking "2009" and inserting "2011".
14	SEC. 417. EAS MARKETING.
15	The Secretary of Transportation shall require all ap-
16	plications to provide service under subchapter II of chapter
17	417 of title 49, United States Code, include a marketing
18	plan.
19	SEC. 418. RURAL AVIATION IMPROVEMENT.
20	(a) Communities Above Per Passenger Subsidy
21	CAP.—
22	(1) In General.—Subchapter II of chapter 417
23	is amended by adding at the end the following:

1	"§ 41749. Essential air service for eligible places above
2	per passenger subsidy cap
3	"(a) Proposals.—A State or local government may
4	submit a proposal to the Secretary of Transportation for
5	compensation for an air carrier to provide air transpor-
6	tation to a place described in subsection (b).
7	"(b) Place Described in this
8	subsection is a place—
9	"(1) that is otherwise an eligible place; and
10	"(2) for which the per passenger subsidy exceeds
11	the dollar amount allowable under this subchapter.
12	"(c) Decisions.—Not later than 90 days after receiv-
13	ing a proposal under subsection (a) for compensation for
14	an air carrier to provide air transportation to a place de-
15	scribed in subsection (b), the Secretary shall—
16	"(1) decide whether to provide compensation for
17	the air carrier to provide air transportation to the
18	place; and
19	"(2) approve the proposal if the State or local
20	government or a person is willing and able to pay the
21	difference between—
22	"(A) the per passenger subsidy; and
23	"(B) the dollar amount allowable for such
24	subsidy under this subchapter.
25	"(d) Compensation Payments —

1	"(1) In General.—The Secretary shall pay
2	compensation under this section at such time and in
3	such manner as the Secretary determines is appro-
4	priate.
5	"(2) Duration of Payments.—The Secretary
6	shall continue to pay compensation under this section
7	only as long as—
8	"(A) the State or local government or per-
9	son agreeing to pay compensation under sub-
10	section $(c)(2)$ continues to pay such compensa-
11	tion; and
12	"(B) the Secretary decides the compensation
13	is necessary to maintain air transportation to
14	the place.
15	"(e) Review.—
16	"(1) In general.—The Secretary shall periodi-
17	cally review the type and level of air service provided
18	under this section.
19	"(2) Consultation.—The Secretary may make
20	appropriate adjustments in the type and level of air
21	service to a place under this section based on the re-
22	view under paragraph (1) and consultation with the
23	affected community and the State or local government
24	or person agreeing to pay compensation under sub-
25	section $(c)(2)$.

1	"(f) Ending, Suspending, and Reducing Air
2	Transportation.—An air carrier providing air transpor-
3	tation to a place under this section may end, suspend, or
4	reduce such air transportation if, not later than 30 days
5	before ending, suspending, or reducing such air transpor-
6	tation, the air carrier provides notice of the intent of the
7	air carrier to end, suspend, or reduce such air transpor-
8	tation to—
9	"(1) the Secretary;
10	"(2) the affected community; and
11	"(3) the State or local government or person
12	agreeing to pay compensation under subsection
13	(c)(2).".
14	(2) Clerical amendment.—The table of con-
15	tents for chapter 417 is amended by adding after the
16	item relating to section 41748 the following new item:
	"41749. Essential air service for eligible places above per passenger subsidy cap.".
17	(b) Preferred Essential Air Service.—
18	(1) In General.—Subchapter II of chapter 417,
19	as amended by subsection (a), is further amended by
20	adding after section 41749 the following:
21	"§ 41750. Preferred essential air service
22	"(a) Proposals.—A State or local government may
23	submit a proposal to the Secretary of Transportation for
24	compensation for a preferred air carrier described in sub-
25	section (b) to provide air transportation to an eligible place.

1	"(b) Preferred Air Carrier Described.—A pre-
2	ferred air carrier described in this subsection is an air car-
3	rier that—
4	"(1) submits an application under section
5	41733(c) to provide air transportation to an eligible
6	place;
7	"(2) is not the air carrier that submits the lowest
8	cost bid to provide air transportation to the eligible
9	place; and
10	"(3) is an air carrier that the affected commu-
11	nity prefers to provide air transportation to the eligi-
12	ble place instead of the air carrier that submits the
13	lowest cost bid.
14	"(c) Decisions.—Not later than 90 days after receiv-
15	ing a proposal under subsection (a) for compensation for
16	a preferred air carrier described in subsection (b) to provide
17	air transportation to an eligible place, the Secretary shall—
18	"(1) decide whether to provide compensation for
19	the preferred air carrier to provide air transportation
20	to the eligible place; and
21	"(2) approve the proposal if the State or local
22	government or a person is willing and able to pay the
23	difference between—
24	"(A) the rate of compensation the Secretary
25	would provide to the air carrier that submits the

1	lowest cost bid to provide air transportation to
2	the eligible place; and
3	"(B) the rate of compensation the preferred
4	air carrier estimates to be necessary to provide
5	air transportation to the eligible place.
6	"(d) Compensation Payments.—
7	"(1) In general.—The Secretary shall pay
8	compensation under this section at such time and in
9	such manner as the Secretary determines is appro-
10	priate.
11	"(2) Duration of Payments.—The Secretary
12	shall continue to pay compensation under this section
13	only as long as—
14	"(A) the State or local government or per-
15	son agreeing to pay compensation under sub-
16	section $(c)(2)$ continues to pay such compensa-
17	tion; and
18	"(B) the Secretary decides the compensation
19	is necessary to maintain air transportation to
20	the eligible place.
21	"(e) Review.—
22	"(1) In general.—The Secretary shall periodi-
23	cally review the type and level of air service provided
24	under this section.

1	"(2) Consultation.—The Secretary may make
2	appropriate adjustments in the type and level of air
3	service to an eligible place under this section based on
4	the review under paragraph (1) and consultation
5	with the affected community and the State or local
6	government or person agreeing to pay compensation
7	$under\ subsection\ (c)(2).$
8	"(f) Ending, Suspending, and Reducing Air
9	Transportation.—A preferred air carrier providing air
10	transportation to an eligible place under this section may
11	end, suspend, or reduce such air transportation if, not later
12	than 30 days before ending, suspending, or reducing such
13	air transportation, the preferred air carrier provides notice
14	of the intent of the preferred air carrier to end, suspend,
15	or reduce such air transportation to—
16	"(1) the Secretary;
17	"(2) the affected community; and
18	"(3) the State or local government or person
19	agreeing to pay compensation under subsection
20	(c)(2).".
21	(2) Clerical amendment.—The table of con-
22	tents for chapter 417, as amended by subsection (a),
23	is further amended by adding after the item relating
24	to section 41749 the following new item:

[&]quot;41750. Preferred essential air service.".

1	(c) Restoration of Eligibility to a Place Deter-
2	MINED BY THE SECRETARY TO BE INELIGIBLE FOR SUB-
3	SIDIZED ESSENTIAL AIR SERVICE.—Section 41733 is
4	amended by adding at the end the following:
5	"(f) Restoration of Eligibility for Subsidized
6	Essential Air Service.—
7	"(1) In general.—If the Secretary of Transpor-
8	tation terminates the eligibility of an otherwise eligi-
9	ble place to receive basic essential air service by an
10	air carrier for compensation under subsection (c), a
11	State or local government may submit to the Sec-
12	retary a proposal for restoring such eligibility.
13	"(2) Determination by Secretary.—If the per
14	passenger subsidy required by the proposal submitted
15	by a State or local government under paragraph (1)
16	does not exceed the per passenger subsidy cap pro-
17	vided under this subchapter, the Secretary shall issue
18	an order restoring the eligibility of the otherwise eligi-
19	ble place to receive basic essential air service by an
20	air carrier for compensation under subsection (c).".
21	(d) Office of Rural Aviation.—
22	(1) Establishment.—There is established with-
23	in the Office of the Secretary of Transportation the
24	Office of Rural Aviation.
25	(e) Functions.—The functions of the Office are—

1	(1) to develop a uniform 4-year contract for air
2	carriers providing essential air service to commu-
3	nities under subchapter II of chapter 417 of title 49,
4	United States Code;
5	(2) to develop a mechanism for comparing appli-
6	cations submitted by air carriers under section
7	41733(c) to provide essential air service to commu-
8	nities, including comparing—
9	(A) estimates from air carriers on—
10	(i) the cost of providing essential air
11	service; and
12	(ii) the revenues air carriers expect to
13	receive when providing essential air service;
14	and
15	(B) estimated schedules for air transpor-
16	tation; and
17	(3) to select an air carrier from among air car-
18	riers applying to provide essential air service, based
19	on the criteria described in paragraph (2).
20	(f) Extension of Authority To Make Agree-
21	MENTS UNDER THE ESSENTIAL AIR SERVICE PROGRAM.—
22	Section 41743(e)(2) is amended by striking "2009" and in-
23	serting "2011".

1	(g) Adjustments To Compensation for Signifi-
2	Cantly Increased Costs.—Section 41737 is amended by
3	adding at the end thereof the following:
4	"(f) Fuel Cost Subsidy Disregard.—Any amount
5	provided as an adjustment in compensation pursuant to
6	subsection (a)(1)(D) shall be disregarded for the purpose of
7	determining whether the amount of compensation provided
8	under this subchapter with respect to an eligible place ex-
9	ceeds the per passenger subsidy exceeds the dollar amount
10	allowable under this subchapter.".
11	SUBTITLE C—MISCELLANEOUS
12	SEC. 431. CLARIFICATION OF AIR CARRIER FEE DISPUTES.
13	(a) In General.—Section 47129 is amended—
14	(1) by striking the section heading and inserting
15	$the\ following:$
16	"§ 47129. Resolution of airport-air carrier and foreign
17	air carrier disputes concerning airport
18	fees";
19	(2) by inserting "AND FOREIGN AIR CARRIER"
20	after "CARRIER" in the heading for subsection (d);
21	(3) by inserting "AND FOREIGN AIR CARRIER"
22	after "Carrier" in the heading for subsection $(d)(2)$;
23	(4) by striking "air carrier" each place it ap-
24	pears and inserting "air carrier or foreign air car-
25	rier":

1	(5) by striking "air carrier's" each place it ap-
2	pears and inserting "air carrier's or foreign air car-
3	rier's";
4	(6) by striking "air carriers" and inserting "air
5	carriers or foreign air carriers"; and
6	(7) by striking "(as defined in section 40102 of
7	this title)" in subsection (a) and inserting "(as those
8	terms are defined in section 40102 of this title)".
9	(b) Conforming Amendment.—The table of contents
10	for chapter 471 is amended by striking the item relating
11	to section 47129 and inserting the following:
	"47129. Resolution of airport-air carrier and foreign air carrier disputes con- cerning airport fees.".
12	SEC. 432. CONTRACT TOWER PROGRAM.
13	(a) Cost-Benefit Requirement.—Section
14	47124(b)(1) is amended—
15	(1) by inserting "(A)" after "(1)"; and
16	(2) by adding at the end the following:
17	"(B) If the Secretary determines that a tower already
18	operating under this program has a benefit to cost ratio
19	of less than 1.0, the airport sponsor or State or local govern-
20	ment having jurisdiction over the airport shall not be re-
21	quired to pay the portion of the costs that exceeds the benefit
22	for a period of 18 months after such determination is made.
23	"(C) If the Secretary finds that all or part of an
24	amount made available to carry out the program continued

under this paragraph is not required during a fiscal year, the Secretary may use during such fiscal year the amount 3 not so required to carry out the program established under paragraph (3) of this section.". 4 (b) Costs Exceeding Benefits.—Subparagraph 5 6 (D) of section 47124(b)(3) is amended— (1) by striking "benefit." and inserting "benefit, 7 8 with the maximum allowable local cost share for FAA 9 Part 139 certified airports capped at 20 percent for 10 those airports with fewer than 50,000 annual pas-11 senger enplanements.". 12 sectionFunding.—Subparagraph (E)of(c)47124(b)(3) is amended— 13 14 (1) by striking "and" after "2006,"; and 15 (2) by striking "2007" and inserting "2007, \$9,500,000 for fiscal year 2010, and \$10,000,000 for 16 17 fiscal year 2011" after "2007,"; and 18 (3) by inserting after "paragraph." the fol-19 lowing: "If the Secretary finds that all or part of an 20 amount made available under this subparagraph is 21 not required during a fiscal year to carry out this 22 paragraph, the Secretary may use during such fiscal 23 year the amount not so required to carry out the pro-24 gram continued under subsection (b)(1) of this sec-25 tion.".

1	(d) Federal Share.—Subparagraph (C) of section
2	47124(b)(4) is amended by striking "\$1,500,000." and in-
3	serting "\$2,000,000.".
4	(e) Safety Audits.—Section 41724 is amended by
5	adding at the end the following:
6	"(c) Safety Audits.—The Secretary shall establish
7	uniform standards and requirements for safety assessments
8	of air traffic control towers that receive funding under this
9	section in accordance with the Administration's safety
10	management system.".
11	SEC. 433. AIRFARES FOR MEMBERS OF THE ARMED FORCES.
12	(a) FINDINGS.—The Congress finds that—
13	(1) the Armed Forces is comprised of approxi-
14	mately 1,450,000 members who are stationed on ac-
15	tive duty at more than 6,000 military bases in 146
16	different countries;
17	(2) the United States is indebted to the members
18	of the Armed Forces, many of whom are in grave
19	danger due to their engagement in, or exposure to,
20	combat;
21	(3) military service, especially in the current
22	war against terrorism, often requires members of the
23	Armed Forces to be separated from their families on
24	short notice, for long periods of time, and under very
25	$stressful\ conditions;$

1	(4) the unique demands of military service often
2	preclude members of the Armed Forces from pur-
3	chasing discounted advance airline tickets in order to
4	visit their loved ones at home; and
5	(5) it is the patriotic duty of the people of the
6	United States to support the members of the Armed
7	Forces who are defending the Nation's interests
8	around the world at great personal sacrifice.
9	(b) Sense of Congress.—It is the sense of Congress
10	that each United States air carrier should—
11	(1) establish for all members of the Armed Forces
12	on active duty reduced air fares that are comparable
13	to the lowest airfare for ticketed flights; and
14	(2) offer flexible terms that allow members of the
15	Armed Forces on active duty to purchase, modify, or
16	cancel tickets without time restrictions, fees (includ-
17	ing baggage fees), ancillary costs, or penalties.
18	TITLE V— SAFETY
19	SUBTITLE A—AVIATION SAFETY
20	SEC. 501. RUNWAY SAFETY EQUIPMENT PLAN.
21	Not later than December 31, 2009, the Administrator
22	of the Federal Aviation Administration shall issue a plan
23	to develop an installation and deployment schedule for sys-
24	tems the Administration is installing to alert controllers
25	and flight crews to potential runway incursions. The plan

1	shall be integrated into the annual Federal Aviation Ad
2	$ministration\ Next Gen\ Implementation\ Plan.$
3	SEC. 502. JUDICIAL REVIEW OF DENIAL OF AIRMAN CER
4	TIFICATES.
5	(a) Judicial Review of NTSB Decisions.—Section
6	44703(d) is amended by adding at the end the following
7	"(3) Judicial review.—A person substantially af
8	fected by an order of the Board under this subsection, or
9	the Administrator when the Administrator decides that are
10	order of the Board will have a significant adverse impac
11	on carrying out this part, may obtain judicial review of
12	the order under section 46110 of this title. The Adminis-
13	trator shall be made a party to the judicial review pro-
14	ceedings. The findings of fact of the Board in any such case
15	are conclusive if supported by substantial evidence.".
16	(b) Conforming Amendment.—Section 1153(c) is
17	amended by striking "section 44709 or" and inserting "sec
18	tion 44703(d), 44709, or".
19	SEC. 503. RELEASE OF DATA RELATING TO ABANDONEL
20	TYPE CERTIFICATES AND SUPPLEMENTAL
21	TYPE CERTIFICATES.
22	Section 44704(a) is amended by adding at the end the
23	following:

"(5) Release of Data.—

1	"(A) Notwithstanding any other provision of
2	law, the Administrator may designate, without the
3	consent of the owner of record, engineering data in
4	the agency's possession related to a type certificate or
5	a supplemental type certificate for an aircraft, en-
6	gine, propeller or appliance as public data, and there-
7	fore releasable, upon request, to a person seeking to
8	maintain the airworthiness of such product, if the Ad-
9	ministrator determines that—
10	"(i) the certificate containing the requested
11	data has been inactive for 3 years;
12	"(ii) the owner of record, or the owner of
13	record's heir, of the type certificate or supple-
14	mental certificate has not been located despite a
15	search of due diligence by the agency; and
16	"(iii) the designation of such data as public
17	data will enhance aviation safety.
18	"(B) In this section, the term 'engineering data'
19	means type design drawings and specifications for the
20	entire product or change to the product, including the
21	original design data, and any associated supplier
22	data for individual parts or components approved as
23	part of the particular aeronautical product certifi-
24	cate.".

1	SEC. 504. DESIGN ORGANIZATION CERTIFICATES.
2	Section 44704(e) is amended—
3	(1) by striking "Beginning 7 years after the date
4	of enactment of this subsection," in paragraph (1)
5	and inserting "Effective January 1, 2013,";
6	(2) by striking "testing" in paragraph (2) and
7	inserting "production"; and
8	(3) by striking paragraph (3) and inserting the
9	following:
10	"(3) Issuance of certificate based on de-
11	SIGN ORGANIZATION CERTIFICATION.—The Adminis-
12	trator may rely on the Design Organization for cer-
13	tification of compliance under this section.".
14	SEC. 505. FAA ACCESS TO CRIMINAL HISTORY RECORDS OR
15	DATABASE SYSTEMS.
16	(a) In General.—Chapter 401 is amended by adding
17	at the end thereof the following:
18	"§ 40130. FAA access to criminal history records or
19	databases systems
20	"(a) Access to Records or Databases Sys-
21	TEMS.—
22	"(1) Notwithstanding section 534 of title 28 and
23	the implementing regulations for such section (28
24	C.F.R. part 20), the Administrator of the Federal
25	Aviation Administration is authorized to access a

 $system \ of \ documented \ criminal \ justice \ information$

- 1 maintained by the Department of Justice or by a 2 State but may do so only for the purpose of carrying out its civil and administrative responsibilities to 3 protect the safety and security of the National Air-5 space System or to support the missions of the De-6 partment of Justice, the Department of Homeland Se-7 curity, and other law enforcement agencies. The Administrator shall be subject to the same conditions or 8 9 procedures established by the Department of Justice 10 or State for access to such an information system by 11 other governmental agencies with access to the system.
- 12 "(2) The Administrator may not use the access 13 authorized under paragraph (1) to conduct criminal 14 investigations.
- "(b) Designated Employees.—The Administrator shall, by order, designate those employees of the Administration who shall carry out the authority described in subsection (a). Such designated employees may—
- "(1) have access to and receive criminal history,
 driver, vehicle, and other law enforcement information contained in the law enforcement databases of the
 Department of Justice, or of any jurisdiction in a
 State in the same manner as a police officer employed
 by a State or local authority of that State who is certified or commissioned under the laws of that State:

1 "(2) use any radio, data link, or warning system 2 of the Federal Government and of any jurisdiction in a State that provides information about wanted per-3 4 sons, be-on-the-lookout notices, or warrant status or other officer safety information to which a police offi-5 6 cer employed by a State or local authority in that 7 State who is certified or commission under the laws 8 of that State has access and in the same manner as 9 such police officer; or

"(3) receive Federal, State, or local government communications with a police officer employed by a State or local authority in that State in the same manner as a police officer employed by a State or local authority in that State who is commissioned under the laws of that State.

16 "(c) System of Documented Criminal Justice In-FORMATION DEFINED.—In this section the term 'system of documented criminal justice information' means any law 18 19 enforcement databases, systems, or communications con-20 taining information concerning identification, criminal 21 history, arrests, convictions, arrest warrants, or wanted or missing persons, including the National Crime Information 23 Center and its incorporated criminal history databases and the National Law Enforcement Telecommunications Sys-25 tem.".

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(b) Conforming Amendment.—The table of contents
for chapter 401 is amended by inserting after the item relat-
ing to section 40129 the following:
"40130. FAA access to criminal history records or databases systems.".
SEC. 506. FLIGHT CREW FATIGUE.
(a) In General.—Within 3 months after the date of
enactment of this Act the Administrator of the Federal
Aviation Administration shall conclude arrangements with
the National Academy of Sciences for a study of pilot fa-
tigue.
(b) Study.—The study shall include consideration
of
(1) research on fatigue, sleep, and circadian
rhythms;
(2) sleep and rest requirements recommended by
the National Transportation Safety Board; and
(3) international standards.
(c) Report.—Within 18 months after initiating the
study, the National Academy shall submit a report to the
Administrator containing its findings and recommenda-
tions, including recommendations with respect to Federal
Aviation Regulations governing flight limitation and rest
requirements.
(d) Rulemaking.—After the Administrator receives
the National Academy's report, the Federal Aviation Ad-
ministration shall consider the findings of the National

1	Academy in its rulemaking proceeding on flight time limi-
2	tations and rest requirements.
3	(e) Implementation of Flight Attendant Fa-
4	TIGUE STUDY RECOMMENDATIONS.—Within 60 days after
5	the date of enactment of this Act, the Administrator of the
6	Federal Aviation Administration shall initiate a process to
7	carry out the recommendations of the Civil Aerospace Med-
8	ical Institute study on flight attendant fatigue.
9	SEC. 507. INCREASING SAFETY FOR HELICOPTER AND
10	FIXED WING EMERGENCY MEDICAL SERVICE
11	OPERATORS AND PATIENTS.
12	(a) Compliance Regulations.—
13	(1) In general.—Except as provided in para-
14	graph (2), not later than 18 months after the date of
15	enactment of this Act, helicopter and fixed wing air-
16	craft certificate holders providing emergency medical
17	services shall comply with part 135 of title 14, Code
18	of Federal Regulations, if there is a medical crew on
19	board, without regard to whether there are patients on
20	board.
21	(2) Exception.—If a certificate holder described
22	in paragraph (1) is operating under instrument flight
23	rules or is carrying out training therefor—

1	(A) the weather minimums and duty and
2	rest time regulations under such part 135 of such
3	title shall apply; and
4	(B) the weather reporting requirement at
5	the destination shall not apply until such time
6	as the Administrator of the Federal Aviation Ad-
7	ministration determines that portable, reliable,
8	and accurate ground-based weather measuring
9	and reporting systems are available.
10	(b) Implementation of Flight Risk Evaluation
11	Program.—
12	(1) Initiation.—Not later than 60 days after
13	the date of enactment of this Act, the Administrator
14	of the Federal Aviation Administration shall initiate
15	a rulemaking—
16	(A) to create a standardized checklist of risk
17	evaluation factors based on Notice 8000.301,
18	which was issued by the Administration on Au-
19	gust 1, 2005; and
20	(B) to require helicopter and fixed wing
21	aircraft emergency medical service operators to
22	use the checklist created under subparagraph (A)
23	to determine whether a mission should be accept-
24	ed.

1	(2) Completion.—The rulemaking initiated
2	under paragraph (1) shall be completed not later than
3	18 months after it is initiated.
4	(c) Comprehensive Consistent Flight Dispatch
5	Procedures.—
6	(1) Initiation.—Not later than 60 days after
7	the date of enactment of this Act, the Administrator
8	of the Federal Aviation Administration shall initiate
9	a rulemaking—
10	(A) to require that helicopter and fixed
11	wing emergency medical service operators for-
12	malize and implement performance based flight
13	dispatch and flight-following procedures; and
14	(B) to develop a method to assess and en-
15	sure that such operators comply with the require-
16	ments described in subparagraph (A).
17	(2) Completion.—The rulemaking initiated
18	under paragraph (1) shall be completed not later than
19	18 months after it is initiated.
20	(d) Improving Situational Awareness.—Within 1
21	year after the date of enactment of this Act, any helicopter
22	or fixed-wing aircraft used for emergency medical service
23	shall have on board a device that performs the function of
24	a terrain awareness and warning system and a means of
25	displaying that information that meets the requirements of

1	the applicable Federal Aviation Administration Technical
2	Standard Order or other guidance prescribed by the Admin-
3	istrator.
4	(e) Improving the Data Available on Air Med-
5	ical Operations.—
6	(1) In General.—The Administrator of the Fed-
7	eral Aviation Administration shall require each cer-
8	tificate holder for helicopters and fixed-wing aircraft
9	used for emergency medical service operations to re-
10	port not later than 1 year after the date of enactment
11	of this Act and annually thereafter on—
12	(A) the number of aircraft and helicopters
13	used to provide air ambulance services, the reg-
14	istration number of each of these aircraft or heli-
15	copters, and the base location of each of these
16	aircraft or helicopters;
17	(B) the number of flights and hours flown
18	by each such aircraft or helicopter used by the
19	certificate holder to provide such services during
20	the reporting period;
21	(C) the number of flights and the purpose of
22	each flight for each aircraft or helicopter used by
23	the certificate holder to provide such services
24	during the reporting period:

1	(D) the number of flight requests for a heli-
2	copter providing helicopter air ambulance serv-
3	ices that were accepted or declined by the certifi-
4	cate holder and the type of each such flight re-
5	quest (such as scene response, inter-facility
6	transport, organ transport, or ferry or repo-
7	$sitioning\ flight);$
8	(E) the number of accidents involving heli-
9	copters operated by the certificate holder while
10	providing helicopter air ambulance services and
11	a description of the accidents;
12	(F) the number of flights and hours flown
13	under instrument flight rules by helicopters oper-
14	ated by the certificate holder while providing hel-
15	icopter air ambulance services;
16	(G) the time of day of each flight flown by
17	helicopters operated by the certificate holder
18	while providing helicopter air ambulance serv-
19	ices; and
20	(H) The number of incidents where more
21	helicopters arrive to transport patients than is
22	needed in a flight request or scene response.
23	(2) Report to Congress.—The Administrator
24	of the Federal Aviation Administration shall report to
25	Congress on the information received pursuant to

1	paragraph (1) of this subsection no later than 18
2	months after the date of enactment of this Act.
3	(f) Improving the Data Available to NTSB In-
4	VESTIGATORS AT CRASH SITES.—
5	(1) Study.—Not later than 120 days after the
6	date of enactment of this Act, the Administrator of the
7	Federal Aviation Administration shall issue a report
8	that indicates the availability, survivability, size,
9	weight, and cost of devices that perform the function
10	of recording voice communications and flight data in-
11	formation on existing and new helicopters and exist-
12	ing and new fixed wing aircraft used for emergency
13	medical service operations.
14	(2) Rulemaking.—Not later than 1 year after
15	the date of enactment of this Act, the Administrator
16	of the Federal Aviation Administration shall issue
17	regulations that require devices that perform the func-
18	tion of recording voice communications and flight
19	data information on board aircraft described in para-
20	graph (1).
21	SEC. 508. CABIN CREW COMMUNICATION.
22	(a) In General.—Section 44728 is amended—
23	(1) by redesignating subsection (f) as subsection
24	(g); and
25	(2) by inserting after subsection (e) the following:

1	"(f) Minimum Language Skills.—
2	"(1) In general.—No certificate holder may use
3	any person to serve, nor may any person serve, as a
4	flight attendant under this part, unless that person
5	has demonstrated to an individual qualified to deter-
6	mine proficiency the ability to read, speak, and write
7	English well enough to—
8	"(A) read material written in English and
9	comprehend the information;
10	"(B) speak and understand English suffi-
11	ciently to provide direction to, and understand
12	and answer questions from, English-speaking in-
13	dividuals;
14	"(C) write incident reports and statements
15	and log entries and statements; and
16	"(D) carry out written and oral instruc-
17	tions regarding the proper performance of their
18	duties.
19	"(2) Foreign flights.—The requirements of
20	paragraph (1) do not apply to service as a flight at-
21	tendant serving solely between points outside the
22	United States.".
23	(b) Administrator of the Fed-
24	eral Aviation Administration shall work with certificate
25	holders to which section 44728(f) of title 49, United States

1	Code, applies to facilitate compliance with the requirements
2	of section $44728(f)(1)$ of that title.
3	SEC. 509. CLARIFICATION OF MEMORANDUM OF UNDER
4	STANDING WITH OSHA.
5	(a) In General.—Within 6 months after the date of
6	enactment of this Act, the Administrator of the Federal
7	$A viation \ Administration \ shall —$
8	(1) establish milestones, in consultation with the
9	Occupational Safety and Health Administration,
10	through a report to Congress for the completion of
11	work begun under the August 2000 memorandum og
12	understanding between the 2 Administrations and to
13	address issues needing further action in the Adminis-
14	trations' joint report in December 2000; and
15	(2) initiate development of a policy statement to
16	set forth the circumstances in which Occupational
17	Safety and Health Administration requirements may
18	be applied to crewmembers while working in the air-
19	craft.
20	(b) Policy Statement to be
21	developed under subsection (a)(2) shall be completed within
22	18 months after the date of enactment of this Act and shall
23	satisfy the following principles:
24	(1) The establishment of a coordinating body
25	similar to the Aviation Safety and Health Joint

1	Team established by the August 2000 memorandum og
2	understanding that includes representatives des-
3	ignated by both Administrations—
4	(A) to examine the applicability of current
5	and future Occupational Safety and Health Ad-
6	$ministration\ regulations;$
7	(B) to recommend policies for facilitating
8	the training of Federal Aviation Administration
9	inspectors; and
10	(C) to make recommendations that will gov-
11	ern the inspection and enforcement of safety and
12	health standards on board aircraft in operation
13	and all work-related environments.
14	(2) Any standards adopted by the Federal Avia-
15	tion Administration shall set forth clearly—
16	(A) the circumstances under which an em-
17	ployer is required to take action to address occu-
18	pational safety and health hazards;
19	(B) the measures required of an employer
20	under the standard; and
21	(C) the compliance obligations of an em-
22	ployer under the standard.

1	SEC. 510. ACCELERATION OF DEVELOPMENT AND IMPLE-
2	MENTATION OF REQUIRED NAVIGATION PER-
3	FORMANCE APPROACH PROCEDURES.
4	(a) In General.—
5	(1) Annual minimum required navigation
6	PERFORMANCE PROCEDURES.—The Administrator
7	shall set a target of achieving a minimum of 200 Re-
8	quired Navigation Performance procedures each fiscal
9	year through fiscal year 2012, with 25 percent of that
10	target number meeting the low visibility approach
11	criteria consistent with the NextGen Implementation
12	Plan.
13	(2) Use of third parties.—The Adminis-
14	trator is authorized to provide third parties the abil-
15	ity to design, flight check, and implement Required
16	Navigation Performance approach procedures.
17	(b) DOT Inspector General Review of Oper-
18	ATIONAL AND APPROACH PROCEDURES BY A THIRD
19	Party.—
20	(1) Review.—The Inspector General of the De-
21	partment of Transportation shall conduct a review re-
22	garding the effectiveness of the oversight activities
23	conducted by the Administration in connection with
24	any agreement with or delegation of authority to a
25	third party for the development of flight procedures,

1	including public use procedures, for the National Air-
2	$space\ System.$
3	(2) Assessments.—The Inspector General shall
4	include, at a minimum, in the review—
5	(A) an assessment of the extent to which the
6	Administration is relying or intends to rely on
7	a third party for the development of new proce-
8	dures and a determination of whether the Ad-
9	ministration has established sufficient mecha-
10	nisms and staffing to provide safety oversight
11	functions, which may include quality assurance
12	processes, flight checks, integration of procedures
13	into the National Aviation System, and oper-
14	ational assessments of procedures developed by
15	third parties; and
16	(B) an assessment regarding whether the
17	Administration has sufficient existing personnel
18	and technical resources or mechanisms to develop
19	such flight procedures in a safe and efficient
20	manner to meet the demands of the National
21	Airspace System without the use of third party
22	resources.
23	(c) Report.—No later than 1 year after the date of
24	enactment of this Act, the Inspector General shall submit
25	to the Senate Committee on Commerce, Science, and Trans-

1	portation and the House of Representatives Committee on
2	Transportation and Infrastructure a report on the results
3	of the review conducted under this section.
4	SEC. 511. IMPROVED SAFETY INFORMATION.
5	Not later than December 31, 2009, the Administrator
6	of the Federal Aviation Administration shall issue a final
7	rule in docket No. FAA-2008-0188, Re-registration and
8	Renewal of Aircraft Registration. The final rule shall in-
9	clude—
10	(1) provision for the expiration of a certificate
11	for an aircraft registered as of the date of enactment
12	of this Act, with re-registration requirements for those
13	aircraft that remain eligible for registration;
14	(2) provision for the periodic expiration of all
15	certificates issued after the effective date of the rule
16	with a registration renewal process; and
17	(3) other measures to promote the accuracy and
18	efficient operation and value of the Administration's
19	aircraft registry.
20	SEC. 512. VOLUNTARY DISCLOSURE REPORTING PROCESS
21	IMPROVEMENTS.
22	(a) In General.—Within 180 days after the date of
23	enactment of this Act, the Administrator of the Federal
24	Aviation Administration shall—

1	(1) take such action as may be necessary to en-
2	sure that the Voluntary Disclosure Reporting Process
3	requires inspectors—
4	(A) to evaluate corrective action proposed
5	by an air carrier with respect to a matter dis-
6	closed by that air carrier is sufficiently com-
7	prehensive in scope and application and applies
8	to all affected aircraft operated by that air car-
9	rier before accepting the proposed voluntary dis-
10	closure;
11	(B) to verify that corrective action so iden-
12	tified by an air carrier is completed within the
13	timeframe proposed; and
14	(C) to verify by inspection that the carrier's
15	corrective action adequately corrects the problem
16	that was disclosed; and
17	(2) establish a second level supervisory review of
18	disclosures under the Voluntary Disclosure Reporting
19	Process before any proposed disclosure is accepted and
20	closed that will ensure that a matter disclosed by an
21	air carrier—
22	(A) has not been previously identified by a
23	Federal Aviation Administration inspector; and
24	(B) has not been previously disclosed by the
25	carrier in the preceding 5 years.

1	(b) GAO STUDY.—
2	(1) In general.—The Comptroller General shall
3	conduct a study of the Voluntary Disclosure Report-
4	ing Program.
5	(2) Review.—In conducting the study, the
6	Comptroller General shall examine, at a minimum,
7	whether—
8	(A) there is evidence that voluntary disclo-
9	sure is resulting in regulated entities discovering
10	and correcting violations to a greater extent than
11	would otherwise occur if there was no program
12	for immunity from enforcement action;
13	(B) the voluntary disclosure program makes
14	the Federal Aviation Administration aware of
15	violations that it would not have discovered is
16	there was not a program, and if a violation is
17	disclosed voluntarily, whether the Administra-
18	tion insists on stronger corrective actions than
19	would have occurred if the regulated entity kneu
20	of a violation, but the Administration did not;
21	(C) the information the Administration gets
22	under the program leads to fewer violations by
23	other entities, either because the information
24	leads other entities to look for similar violations

 $or \ because \ the \ information \ leads \ Administration$

1	investigators to look for similar violations at
2	other entities; and
3	(D) there is any evidence that voluntary
4	disclosure has improved compliance with regula-
5	tions, either for the entities making disclosures or
6	for the industry generally.
7	(3) Report.—Not later than one year after the
8	date of enactment of this Act, the Comptroller General
9	shall submit a report to the Senate Committee on
10	Commerce, Science, and Transportation and the
11	House of Representatives Committee on Transpor-
12	tation and Infrastructure on the results of the study
13	conducted under this subsection.
14	SEC. 513. PROCEDURAL IMPROVEMENTS FOR INSPECTIONS.
15	(a) In General.—Section 44711 is amended by add-
16	ing at the end the following:
17	"(d) Post-employment restrictions for flight
18	STANDARDS INSPECTORS.—
19	"(1) Prohibition.—A person holding an oper-
20	ating certificate issued under title 14, Code of Federal
21	Regulations, may not knowingly employ, or make a
22	contractual arrangement which permits, an indi-
23	vidual to act as an agent or representative of the cer-
24	tificate holder in any matter before the Federal Avia-

1	tion Administration if the individual, in the pre-
2	ceding 3-year period—
3	"(A) served as, or was responsible for over-
4	sight of, a flight standards inspector of the Ad-
5	$ministration;\ and$
6	"(B) had responsibility to inspect, or over-
7	see inspection of, the operations of the certificate
8	holder.
9	"(2) Written and oral communications.—
10	For purposes of paragraph (1), an individual shall be
11	considered to be acting as an agent or representative
12	of a certificate holder in a matter before the Federal
13	Aviation Administration if the individual makes any
14	written or oral communication on behalf of the cer-
15	tificate holder to the Administration (or any of its of-
16	ficers or employees) in connection with a particular
17	matter, whether or not involving a specific party and
18	without regard to whether the individual has partici-
19	pated in, or had responsibility for, the particular
20	matter while serving as a flight standards inspector
21	of the Administration.".
22	(b) APPLICABILITY.—The amendment made by sub-
23	section (a) shall not apply to an individual employed by
24	a certificate holder as of the date of enactment of this Act.

1 SEC. 514. INDEPENDENT REVIEW OF SAFETY ISSUES.

- 2 Within 30 days after the date of enactment of this Act,
- 3 the Comptroller General shall initiate a review and inves-
- 4 tigation of air safety issues identified by Federal Aviation
- 5 Administration employees and reported to the Adminis-
- 6 trator. The Comptroller General shall report the Govern-
- 7 ment Accountability Office's findings and recommendations
- 8 to the Administrator, the Senate Committee on Commerce,
- 9 Science, and Transportation, and the House of Representa-
- 10 tives Committee on Transportation and Infrastructure on
- 11 an annual basis.

12 SEC. 515. NATIONAL REVIEW TEAM.

- 13 (a) In General.—Within 180 days after the date of
- 14 enactment of this Act, the Administrator of the Federal
- 15 Aviation Administration shall establish a national review
- 16 team within the Administration to conduct periodic, unan-
- 17 nounced, and random reviews of the Administration's over-
- 18 sight of air carriers and report annually its findings and
- 19 recommendations to the Administrator, the Senate Com-
- 20 merce, Science, and Transportation Committee, and the
- 21 House of Representatives Committee on Transportation and
- 22 Infrastructure.
- 23 (b) Limitation.—The Administrator shall prohibit a
- 24 member of the National Review Team from participating
- 25 in any review or audit of an air carrier under subsection
- 26 (a) if the member has previously had responsibility for in-

1	specting, or overseeing the inspection of, the operations of
2	that air carrier.
3	(c) Inspector General Reports.—The Inspector
4	General of the Department of Transportation shall provide
5	progress reports to the Senate Committee on Commerce
6	Science, and Transportation and the House of Representa
7	tives Committee on Transportation and Infrastructure or
8	the review teams and their effectiveness.
9	(d) Additional Safety Inspectors.—From
10	amounts appropriated pursuant to section 106(k)(1) of title
11	49, United States Code, the Administrator of the Federa
12	Aviation Administration may hire a net increase of 200
13	additional safety inspectors.
14	SEC. 516. FAA ACADEMY IMPROVEMENTS.
15	(a) Review.—Within 1 year after the date of enact
16	ment of this Act, the Administrator of the Federal Aviation
17	Administration shall conduct a comprehensive review and
18	evaluation of its Academy and facility training efforts.
19	(b) Facility Training Program.—The Administ
20	trator shall—
21	(1) clarify responsibility for oversight and direc-
22	tion of the Academy's facility training program as
23	the national level;
24	(2) communicate information concerning that re-
25	sponsibility to facility managers; and

1	(3) establish standards to identify the number of
2	developmental controllers that can be accommodated
3	at each facility, based on—
4	(A) the number of available on-the-job-
5	$training\ instructors;$
6	(B) available classroom space;
7	(C) the number of available simulators;
8	(D) training requirements; and
9	(E) the number of recently placed new per-
10	sonnel already in training.
11	SEC. 517. REDUCTION OF RUNWAY INCURSIONS AND OPER-
12	ATIONAL ERRORS.
13	(a) Plan.—The Administrator of the Federal Aviation
14	Administration shall develop a plan for the reduction of
15	runway incursions by reviewing every commercial service
16	airport (as defined in section 47102 of title 49, United
17	States Code) in the United States and initiating action to
18	improve airport lighting, provide better signage, and im-
19	prove runway and taxiway markings.
20	(b) Process.—Within 1 year after the date of enact-
21	ment of this Act, the Administrator of the Federal Aviation
22	Administration shall develop a process for tracking and in-
23	vestigating operational errors and runway incursions that
24	includes—

1	(1) identifying the office responsible for estab-
2	lishing regulations regarding operational errors and
3	runway incursions;
4	(2) identifying who is responsible for tracking
5	and investigating operational errors and runway in-
6	cursions and taking remedial actions;
7	(3) identifying who is responsible for tracking
8	operational errors and runway incursions, including
9	a process for lower level employees to report to higher
10	supervisory levels; and
11	(4) periodic random audits of the oversight proc-
12	ess.
13	SEC. 518. AVIATION SAFETY WHISTLEBLOWER INVESTIGA-
13 14	SEC. 518. AVIATION SAFETY WHISTLEBLOWER INVESTIGA- TION OFFICE.
14	TION OFFICE.
14 15	TION OFFICE. Section 106 is amended by adding at the end the fol-
14 15 16 17	TION OFFICE. Section 106 is amended by adding at the end the following:
14 15 16 17	TION OFFICE. Section 106 is amended by adding at the end the following: "(s) AVIATION SAFETY WHISTLEBLOWER INVESTIGA-
14 15 16 17	TION OFFICE. Section 106 is amended by adding at the end the following: "(s) AVIATION SAFETY WHISTLEBLOWER INVESTIGATION OFFICE.—
114 115 116 117 118	TION OFFICE. Section 106 is amended by adding at the end the following: "(s) AVIATION SAFETY WHISTLEBLOWER INVESTIGATION OFFICE.— "(1) ESTABLISHMENT.—There is established in
14 15 16 17 18 19 20	Section 106 is amended by adding at the end the following: "(s) AVIATION SAFETY WHISTLEBLOWER INVESTIGATION OFFICE.— "(1) ESTABLISHMENT.—There is established in the Administration an Aviation Safety Whistleblower
14 15 16 17 18 19 20 21	Section 106 is amended by adding at the end the following: "(s) AVIATION SAFETY WHISTLEBLOWER INVESTIGATION OFFICE.— "(1) ESTABLISHMENT.—There is established in the Administration an Aviation Safety Whistleblower Investigation Office.
14 15 16 17 18 19 20 21	Section 106 is amended by adding at the end the following: "(s) Aviation Safety Whistleblower Investigation Office. "(1) Establishment.—There is established in the Administration an Aviation Safety Whistleblower Investigation Office. "(2) Director.—

1	"(B) Qualifications.—The Director shall
2	have a demonstrated ability in investigations
3	and knowledge of or experience in aviation.
4	"(C) Term.—The Director shall be ap-
5	pointed for a term of 5 years.
6	"(D) VACANCY.—Any individual appointed
7	to fill a vacancy in the position of the Director
8	occurring before the expiration of the term for
9	which the individual's predecessor was appointed
10	shall be appointed for the remainder of that
11	term.
12	"(3) Complaints and investigations.—
13	"(A) Authority of director.—The Di-
14	rector shall—
15	"(i) receive complaints and informa-
16	tion submitted by employees of persons
17	holding certificates issued under title 14,
18	Code of Federal Regulations, and employees
19	of the Administration concerning the pos-
20	sible existence of an activity relating to a
21	violation of an order, regulation, or stand-
22	ard of the Administration or any other pro-
23	vision of Federal law relating to aviation
24	safety;

1	"(ii) assess complaints and informa-
2	tion submitted under clause (i) and deter-
3	mine whether a substantial likelihood exists
4	that a violation of an order, regulation, or
5	standard of the Administration or any
6	other provision of Federal law relating to
7	aviation safety may have occurred; and
8	"(iii) based on findings of the assess-
9	ment conducted under clause (ii), make rec-
10	ommendations to the Administrator in
11	writing for further investigation or correc-
12	$tive\ actions.$
13	"(B) Disclosure of identities.—The Di-
14	rector shall not disclose the identity of an indi-
15	vidual who submits a complaint or information
16	$under\ subparagraph\ (A)(i)\ unless$ —
17	"(i) the individual consents to the dis-
18	closure in writing; or
19	"(ii) the Director determines, in the
20	course of an investigation, that the disclo-
21	sure is unavoidable.
22	"(C) Independence of director.—The
23	Secretary, the Administrator, or any officer or
24	employee of the Administration may not prevent
25	or prohibit the Director from initiating car-

rying out, or completing any assessment of a complaint or information submitted subparagraph (A)(i) or from reporting to Congress on any such assessment.

- "(D) Access to information.—In conducting an assessment of a complaint or information submitted under subparagraph (A)(i), the Director shall have access to all records, reports, audits, reviews, documents, papers, recommendations, and other material necessary to determine whether a substantial likelihood exists that a violation of an order, regulation, or standard of the Administration or any other provision of Federal law relating to aviation safety may have occurred.
- "(4) RESPONSES TO RECOMMENDATIONS.—
 The Administrator shall respond to a recommendation made by the Director under subparagraph (A)(iii) in writing and retain records related to any further investigations or corrective actions taken in response to the recommendation.
- "(5) Incident reports.—If the Director determines there is a substantial likelihood that a violation of an order, regulation, or standard of the Administration or any other provision of Federal law

1	relating to aviation safety may have occurred that re-
2	quires immediate corrective action, the Director shall
3	report the potential violation expeditiously to the Ad-
4	ministrator and the Inspector General of the Depart-
5	ment of Transportation.
6	"(6) Reporting of criminal violations to
7	Inspector general.—If the Director has reasonable
8	grounds to believe that there has been a violation of
9	Federal criminal law, the Director shall report the
10	violation expeditiously to the Inspector General.
11	"(7) Annual reports to congress.—Not later
12	than October 1 of each year, the Director shall submit
13	to Congress a report containing—
14	"(A) information on the number of submis-
15	sions of complaints and information received by
16	the Director under paragraph $(3)(A)(i)$ in the
17	preceding 12-month period;
18	"(B) summaries of those submissions;
19	"(C) summaries of further investigations
20	and corrective actions recommended in response
21	to the submissions; and
22	"(D) summaries of the responses of the Ad-
23	ministrator to such recommendations"

1	SEC. 519. MODIFICATION OF CUSTOMER SERVICE INITIA-
2	TIVE.
3	(a) Modification of Initiative.—Not later than 90
4	days after the date of enactment of this Act, the Adminis-
5	trator of the Federal Aviation Administration shall modify
6	the customer service initiative, mission and vision state-
7	ments, and other statements of policy of the Administra-
8	tion—
9	(1) to remove any reference to air carriers or
10	other entities regulated by the Administration as
11	"customers";
12	(2) to clarify that in regulating safety the only
13	customers of the Administration are members of the
14	traveling public; and
15	(3) to clarify that air carriers and other entities
16	regulated by the Administration do not have the right
17	to select the employees of the Administration who will
18	inspect their operations.
19	(b) Safety Priority.—In carrying out the Adminis-
20	trator's responsibilities, the Administrator shall ensure that
21	safety is given a higher priority than preventing the dis-
22	satisfaction of an air carrier or other entity regulated by
23	the Administration with an employee of the Administra-
24	tion.

1	SEC. 520. HEADQUARTERS REVIEW OF AIR TRANSPOR-
2	TATION OVERSIGHT SYSTEM DATABASE.
3	(a) Reviews.—The Administrator of the Federal
4	Aviation Administration shall establish a process by which
5	the air transportation oversight system database of the Ad-
6	ministration is reviewed by a team of employees of the
7	Agency on a monthly basis to ensure that—
8	(1) any trends in regulatory compliance are
9	identified; and
10	(2) appropriate corrective actions are taken in
11	accordance with Agency regulations, advisory direc-
12	tives, policies, and procedures.
13	(b) Monthly Team Reports.—
14	(1) In general.—The team of employees con-
15	ducting a monthly review of the air transportation
16	oversight system database under subsection (a) shall
17	submit to the Administrator, the Associate Adminis-
18	trator for Aviation Safety, and the Director of Flight
19	Standards a report on the results of the review.
20	(2) Contents.—A report submitted under para-
21	graph (1) shall identify—
22	(A) any trends in regulatory compliance
23	discovered by the team of employees in con-
24	ducting the monthly review; and
25	(B) any corrective actions taken or proposed
26	to be taken in response to the trends.

1	(c) Quarterly Reports to Congress.—The Ad-
2	ministrator, on a quarterly basis, shall submit a report to
3	the Senate Committee on Commerce, Science, and Trans-
4	portation and the House of Representatives Committee on
5	Transportation and Infrastructure on the results of reviews
6	of the air transportation oversight system database con-
7	ducted under this section, including copies of reports re-
8	ceived under subsection (b).
9	SEC. 521. INSPECTION OF FOREIGN REPAIR STATIONS.
10	(a) In General.—Chapter 447 is amended by adding
11	at the end the following:
12	" \S 44730. Inspection of foreign repair stations
13	"(a) In General.—Within 1 year after the date of
14	enactment of the FAA Air Transportation Modernization
15	and Safety Improvement Act the Administrator of the Fed-
16	eral Aviation Administration shall establish and implement
17	a safety assessment system for all part 145 repair stations
18	based on the type, scope, and complexity of work being per-
19	formed. The system shall—
20	"(1) ensure that repair stations outside the
21	United States are subject to appropriate inspections
22	based on identified risk and consistent with existing
23	United States requirements;
24	"(2) consider inspection results and findings
25	submitted by foreign civil aviation authorities oper-

1	ating under a maintenance safety or maintenance
2	implementation agreement with the United States in
3	meeting the requirements of the safety assessment sys-
4	tem; and
5	"(3) require all maintenance safety or mainte-

- nance implementation agreements to provide an opportunity for the Federal Aviation Administration to conduct independent inspections of covered part 145 repair stations when safety concerns warrant such inspections.
- 11 "(b) Notice to Congress of Negotiations.—The Administrator shall notify the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Transportation and Infrastruc-14 15 ture within 30 days after initiating formal negotiations with foreign aviation authorities or other appropriate for-16 eign government agencies on a new maintenance safety or maintenance implementation agreement. 18
- "(c) Annual Report.—The Administrator shall publish an annual report on the Federal Aviation Administra-20 21 tion's oversight of part 145 repair stations and implementation of the safety assessment system required by subsection
- "(1) describe in detail any improvements in the 24 25 Federal Aviation Administration's ability to identify

(a). The report shall—

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1	and track where part 121 air carrier repair work is
2	per formed;
3	"(2) include a staffing model to determine the
4	best placement of inspectors and the number of in-
5	$spectors\ needed;$
6	"(3) describe the training provided to inspectors;
7	and
8	"(4) include an assessment of the quality of mon-
9	itoring and surveillance by the Federal Aviation Ad-
10	ministration of work provided by its inspectors and
11	the inspectors of foreign authorities operating under
12	a maintenance safety or implementation agreement.
13	"(d) Alcohol and Controlled Substance Test-
14	ING PROGRAM REQUIREMENTS.—
15	"(1) In general.—The Secretaries of State and
16	Transportation jointly shall request the governments
17	of foreign countries that are members of the Inter-
18	national Civil Aviation Organization to establish
19	international standards for alcohol and controlled
20	substances testing of persons that perform safety sen-
21	sitive maintenance functions upon commercial air
22	carrier aircraft.
23	"(2) Application to part 121 aircraft
24	WORK.—Within 1 year after the date of enactment of
25	the FAA Air Transportation Modernization and Safe-

- 1 ty Improvement Act the Administrator shall promul-2 gate a proposed rule requiring that all part 145 re-3 pair station employees responsible for safety-sensitive 4 functions on part 121 air carrier aircraft are subject 5 to an alcohol and controlled substance testing pro-6 gram determined acceptable by the Administrator and 7 consistent with the applicable laws of the country in 8 which the repair station is located. 9 "(e) Biannual Inspections.—The Administrator shall require part 145 repair stations to be inspected twice 10 each year by Federal Aviation Administration safety inspectors, regardless of where the station is located, in a manner consistent with United States obligations under international agreements. 14
- 15 "(f) Definitions.—In this section:
- "(1) PART 121 AIR CARRIER.—The term 'part
 17 121 air carrier' means an air carrier that holds a
 18 certificate issued under part 121 of title 14, Code of
 19 Federal Regulations.
- "(2) PART 145 REPAIR STATION.—The term

 'part 145 repair station' means a repair station that

 holds a certificate issued under part 145 of title 14,

 Code of Federal Regulations.".

1	(b) Conforming Amendment.—The table of contents
2	for chapter 447 is amended by adding at the end thereof
3	the following:
	"44730. Inspection of foreign repair stations.".
4	SEC. 522. NON-CERTIFICATED MAINTENANCE PROVIDERS.
5	(a) Regulations.—Not later than 3 years after the
6	date of enactment of this Act, the Administrator of the Fed-
7	$eral\ Aviation\ Administration\ shall\ issue\ regulations\ requir-$
8	ing that all covered maintenance work on aircraft used to
9	provide air transportation under part 121 of title 14, Code
10	of Federal Regulations, be performed by individuals in ac-
11	cordance with subsection (b).
12	(b) Persons Authorized To Perform Certain
13	Work.—No individual may perform covered maintenance
14	work on aircraft used to provide air transportation under
15	part 121 of title 14, Code of Federal Regulations unless that
16	individual is employed by—
17	(1) a part 121 air carrier;
18	(2) a part 145 repair station;
19	(3) a person that provides contract maintenance
20	workers or services to a part 145 repair station or
21	part 121 air carrier, and the individual—
22	(A) meets the requirements of the part 121
23	air carrier or the part 145 repair station;
24	(B) performs the work under the direct su-
25	nervision and control of the part 121 air carrier

1	or the part 145 repair station directly in charge
2	of the maintenance services; and
3	(C) carries out the work in accordance with
4	the part 121 air carrier's maintenance manual;
5	(4) by the holder of a type certificate, production
6	certificate, or other production approval issued under
7	part 21 of title 14, Code of Federal Regulations, and
8	the holder of such certificate or approval—
9	(A) originally produced, and continues to
10	produce, the article upon which the work is to be
11	performed; and
12	(B) is acting in conjunction with a part
13	121 air carrier or a part 145 repair station.
14	(d) Definitions.—In this section:
15	(1) Covered maintenance work.—The term
16	"covered maintenance work" means maintenance
17	work that is essential maintenance, regularly sched-
18	uled maintenance, or a required inspection item, as
19	determined by the Administrator.
20	(2) Part 121 Air Carrier.—The term "part
21	121 air carrier" has the meaning given that term in
22	section 44730(f)(1) of title 49, United States Code.
23	(3) Part 145 repair station.—The term "part
24	145 repair station" has the meaning given that term
25	in section 44730(f)(2) of title 49, United States Code.

1 SUBTITLE B—FLIGHT SAFETY

2	SEC. 551. PILOT APPLICANT EMPLOYMENT RECORDS.
3	(a) In General.—Section 44703(h) is amended to
4	read as follows:
5	"(h) RECORDS OF EMPLOYMENT, TRAINING, AND
6	Testing.—
7	"(1) In General.—The Administrator of the
8	Federal Aviation Administration shall establish and
9	maintain a pilot employment, training, and testing
10	database and shall publish notice in the Federal Reg-
11	ister when the database is operational. The database
12	shall include the following information:
13	"(A) FAA RECORDS.—From the Federal
14	Aviation Administration, records pertaining to
15	the individual that are maintained by the Ad-
16	ministration concerning—
17	"(i) current airman certificates (in-
18	cluding airman medical certificates) and
19	associated type ratings, including any limi-
20	tations to those certificates and ratings;
21	"(ii) any failed attempt of the indi-
22	vidual to pass a practical test required to
23	obtain a certificate or type rating under
24	part 61 of title 14, Code of Federal Regula-
25	tions; and

1	"(iii) summaries of legal enforcement
2	actions resulting in a finding by the Ad-
3	ministrator of a violation of this title or a
4	regulation prescribed or order issued under
5	this title that was not subsequently over-
6	turned.
7	"(B) Air carrier and other records.—
8	From any air carrier or other person (except a
9	branch of the United States Armed Forces, the
10	National Guard, or a reserve component of the
11	United States Armed Forces) that has employed
12	the individual as a pilot of a civil or public air-
13	craft, or from the trustee in bankruptcy for such
14	air carrier or person—
15	"(i) records pertaining to the indi-
16	vidual that are maintained by an air car-
17	rier (other than records relating to flight
18	time, duty time, or rest time) under regula-
19	tions set forth in—
20	"(I) section 121.683 of title 14,
21	Code of Federal Regulations;
22	"(II) paragraph (A) of section VI,
23	appendix I, part 121 of such title;
24	"(III) paragraph (A) of section
25	IV. appendix I. part 121 of such title:

1	"(IV) section 125.401 of such title;
2	and
3	"(V) section $135.63(a)(4)$ of such
4	title; and
5	"(ii) other records pertaining to the in-
6	dividual's performance as a pilot that are
7	maintained by the air carrier or person
8	concerning—
9	"(I) the training, qualifications,
10	proficiency, or professional competence
11	of the individual, including comments
12	and evaluations made by a check air-
13	man designated in accordance with
14	section 121.411, 125.295, or 135.337 of
15	such title;
16	"(II) any disciplinary action
17	taken with respect to the individual
18	that was not subsequently overturned;
19	and
20	"(III) any release from employ-
21	ment or resignation, termination, or
22	disqualification with respect to em-
23	ployment.
24	"(C) National driver register
25	RECORDS.—In accordance with section

1	30305(b)(8), from the chief driver licensing offi-
2	cial of a State, information concerning the motor
3	vehicle driving record of the individual.
4	"(2) Records of current employees.—Each
5	air carrier shall submit to the Administrator, for in-
6	clusion in the database established under paragraph
7	(1)—
8	"(A) not later than 180 days after the date
9	on which notice of the establishment of the data-
10	base is published, the records described in para-
11	graph (1)(B) concerning any pilot employed by
12	the air carrier; and
13	"(B) after such date, not later than 30 days
14	after the generation of any new records described
15	in paragraph $(1)(B)$, such new records.
16	"(3) Right of pilot to review.—Notwith-
17	standing any other provision of law or agreement, the
18	Administrator, upon written request from a pilot,
19	shall make available to the pilot for review and cor-
20	rection, within a reasonable time, but not later than
21	30 days after the date of the request, a copy of all
22	records referred to in paragraph (1) pertaining to the
23	pilot.
24	"(4) Right to receive notice and copy of
25	ANY RECORD FURNISHED.—A person who receives a

1	request for records described in paragraph (1) shall
2	provide to the individual who is the subject of the
3	records—
4	"(A) on or before the 20th day following the
5	date of receipt of the request, written notice of
6	the request and of the individual's right to re-
7	ceive a copy of such records; and
8	"(B) in accordance with paragraph (3), a
9	copy of such records, if requested by the indi-
10	vidual.
11	"(5) Right to correct inaccuracies.—An
12	air carrier that maintains or requests and receives
13	the records of an individual under paragraph (1)
14	shall provide the individual with a reasonable oppor-
15	tunity to submit written comments to correct any in-
16	accuracies contained in the records before making a
17	final hiring decision with respect to the individual.
18	After the database established under paragraph (1) is
19	operational, the air carrier shall submit any correc-
20	tions made or accepted by the air carrier to the Ad-
21	ministration for inclusion in the database within 30
22	days after the corrections are made or accepted by the
23	air carrier.
24	"(6) Privacy protections.—An air carrier
25	that maintains, or requests and receives, the records

described in paragraph (1) of an individual may use such records only to assess the qualifications of the individual in deciding whether or not to hire the individual as a pilot. The air carrier shall take such actions as may be necessary to protect the privacy of the pilot and the confidentiality of the records, including ensuring that information contained in the records is not divulged to any individual that is not directly involved in the hiring decision.

- "(7) PERIODIC REVIEW.—Not later than 18 months after the date of the enactment of the FAA Air Transportation Modernization and Safety Improvement Act, and at least once every 3 years thereafter, the Administrator shall submit to Congress a statement that contains, taking into account recent developments in the aviation industry—
 - "(A) recommendations by the Administrator concerning proposed changes to Administration records, air carrier records, and other records required to be furnished under paragraph (1); or
 - "(B) reasons why the Administrator does not recommend any proposed changes to the records referred to in paragraph (1).
- "(8) Rulemaking.—The Administrator shall prescribe such regulations as may be necessary—

1	"(A) to protect—
2	"(i) the personal privacy of any indi-
3	vidual whose records are included in the
4	database established under paragraph (1);
5	and
6	"(ii) the confidentiality of those
7	records;
8	"(B) to preclude the further dissemination
9	of records received under paragraph (1) by the
10	person who requested those records; and
11	"(C) to ensure prompt compliance with any
12	request made under this subsection.
13	"(9) Special rules with respect to certain
14	PILOTS.—
15	"(A) PILOTS OF CERTAIN SMALL AIR-
16	CRAFT.—Notwithstanding paragraph (1), an air
17	carrier, before receiving information requested
18	about an individual under this subsection, may
19	allow the individual to begin service for a period
20	not to exceed 90 days as a pilot of an aircraft
21	with a maximum payload capacity (as defined
22	in section 119.3 of title 14, Code of Federal Reg-
23	ulations) of 7,500 pounds or less, or a helicopter,
24	on a flight that is not a scheduled operation (as
25	defined in such section). Before the end of the 90-

day period, the air carrier shall obtain and evaluate such information. The contract between the carrier and the individual shall contain a term that provides that the continuation of the individual's employment, after the last day of the 90-day period, depends on a satisfactory evaluation.

"(B) Good faith exception.—Until the database required by paragraph (1) is established, an air carrier, without obtaining information about an individual under paragraph (1) from an air carrier or other person that no longer exists or from a foreign government or entity that employed the individual, may allow the individual to begin service as a pilot if the air carrier required to request the information has made a documented good faith attempt to obtain such information.

"(10) REVIEW OF PROSPECTIVE PILOTS' RECORDS.—Except as provided in paragraph (9), before allowing an individual to begin service as a pilot an air carrier shall request a copy of all the records described in paragraph (1) pertaining to the pilot and review the records.

1	"(11) Electronic access to FAA records.—
2	For the purpose of increasing timely and efficient ac-
3	cess to Federal Aviation Administration records de-
4	scribed in paragraph (1), the Administrator may
5	allow, under terms established by the Administrator,
6	an individual designated by the air carrier to have
7	electronic access to a specified database containing
8	information about such records. The terms shall limit
9	such access to instances in which information in the
10	database is required by the designated individual in
11	making a hiring decision concerning a pilot appli-
12	cant and shall require that the designated individual
13	provide assurances satisfactory to the Administrator
14	that information obtained using such access will not
15	be used for any purpose other than making the hiring
16	decision.".
17	(b) Limitation on Liability.—Section 44703(i)(1) is
18	amended—
19	(1) in the matter preceding subparagraph (A),
20	by striking "pilot and who has signed a release from
21	liability," and inserting "pilot,"; and
22	(2) in subparagraph (B), by striking "complied
23	with such request;" and inserting "furnished records
24	to the Administrator in accordance with subsection
25	(h)(1);".

1	(c) Transition Rule.—Until the date on which the
2	Administrator publishes notice in the Federal Register that
3	the database required by section 44703(h)(1) of title 49,
4	United States Code (as amended by subsection (a)) is oper-
5	ational, the provisions of section 44703(h) of such title, as
6	that section was in effect on the day before the date of enact-
7	ment of this Act, shall remain in effect, except that such
8	provisions shall be applied—
9	(1) without regard to the phrase "during the 5-
10	year period" in paragraph (1)(B); and
11	(2) without regard to paragraph (3).
12	SEC. 552. AIR CARRIER SAFETY MANAGEMENT SYSTEMS.
13	(a) In General.—Within 60 days after the date of
14	enactment of this Act, the Administrator shall initiate and
15	complete a rulemaking to require part 121 air carriers—
16	(1) to implement, as part of their safety manage-
17	ment systems—
18	(A) an Aviation Safety Action Program;
19	(B) a Flight Operations Quality Assurance
20	Program;
21	(C) a Line Operational Safety Audit Pro-
22	gram; and
23	(D) a Flight Crew Fatigue Risk Manage-
24	ment Program:

1	(2) to implement appropriate privacy protection
2	safeguards with respect to data included in such pro-
3	grams; and
4	(3) to provide appropriate collaboration and
5	operational oversight of regional/commuter air car-
6	riers by affiliated major air carriers that include—
7	(A) periodic safety audits of flight oper-
8	ations;
9	(B) training, maintenance, and inspection
10	programs; and
11	(C) provisions for the exchange of safety in-
12	formation.
13	(b) Limitations on Discipline and Enforce-
14	MENT.—The Administrator shall require that each of the
15	programs described in subsection (a)(1)(A) and (B) estab-
16	lish protections for an air carrier or employee submitting
17	data or reports against disciplinary or enforcement actions
18	by any Federal agency or employer. The protections shall
19	not be less than the protections provided under Federal
20	Aviation Administration Advisory Circulars governing
21	those programs, including Advisory Circular AC No. 120-
22	66 and AC No. 120–82.
23	(c) CVR Data.—The Administrator, acting in collabo-
24	ration with aviation industry interested parties, shall con-

1	sider the merits and feasibility of incorporating cockpit
2	voice recorder data in safety oversight practices.
3	(d) Enforcement Consistency.—Within 9 months
4	after the date of enactment of this Act, the Administrator
5	shall—
6	(1) develop and implement a plan that will en-
7	sure that the FAA's safety enforcement plan is con-
8	sistently enforced; and
9	(2) ensure that the FAA's safety oversight pro-
10	gram is reviewed periodically and updated as nec-
11	essary.
12	SEC. 553. IMPLEMENTATION OF NTSB RECOMMENDATIONS.
13	(a) In General.—
14	(1) Notification.—Within 30 days after the
15	end of each calendar year, the Administrator shall
16	submit a notification to the Senate Committee on
17	Commerce, Science, and Transportation and the
18	House of Representatives Committee on Transpor-
19	tation and Infrastructure indicating whether the Ad-
20	ministrator has determined to implement the safety
21	recommendations made to the FAA by the National
22	Transportation Safety Board during the preceding
23	year.
24	(2) Implementation plans.—If the Adminis-
25	trator has determined to implement such a rec-

1	ommendation, the notification shall describe the ac-
2	tion the Administrator plans to take to implement the
3	recommendation.
4	(3) Explanation of non-implementation.—If
5	the Administrator has determined not to implement
6	such a recommendation, the notification shall describe
7	the reason for the determination.
8	(b) Pending Recommendations.—Within 180 days
9	after the date of enactment of this Act, the Administrator
10	shall submit a notification to those Committees with respect
11	to each safety recommendation made to the FAA by the Na-
12	tional Transportation Safety Board that was made before
13	the date of enactment of this Act that was not implemented
14	before that date containing the implementation plans, or
15	an explanation of non-implementation, for each such rec-
16	ommendation.
17	SEC. 554. IMPROVED FLIGHT OPERATIONAL QUALITY AS-
18	SURANCE, AVIATION SAFETY ACTION, AND
19	LINE OPERATIONAL SAFETY AUDIT PRO-
20	GRAMS.
21	(a) Limitation on Disclosure and Use of Infor-
22	MATION.—
23	(1) In general.—Except as provided by this
24	section, a party in a judicial proceeding may not use
25	discovery to obtain—

1	(A) an Aviation Safety Action Program re-
2	port;
3	(B) Flight Operational Quality Assurance
4	Program data; or
5	(C) a Line Operations Safety Audit Pro-
6	gram report.
7	(2) FOIA NOT APPLICABLE.—Section 522 of title
8	5, United States Code, shall not apply to reports or
9	data described in paragraph (1).
10	(3) Exceptions.—Nothing in paragraph (1) or
11	(2) prohibits the FAA from disclosing information
12	contained in reports or data described in paragraph
13	(1) if withholding the information would not be con-
14	sistent with the FAA's safety responsibilities, includ-
15	ing—
16	(A) a summary of information, with identi-
17	fying information redacted, to explain the need
18	for changes in policies or regulations;
19	(B) information provided to correct a con-
20	dition that compromises safety, if that condition
21	continues uncorrected; or
22	(C) information provided to carry out a
23	criminal investigation or prosecution.
24	(b) Permissible Discovery for Such Reports
25	AND DATA.—Except as provided in subsection (c), a court

1	may allow discovery by a party of an Aviation Safety Ac-
2	tion Program report, Flight Operational Quality Assurance
3	Program data, or a Line Operations Safety Audit Program
4	report if, after an in camera review of the information, the
5	court determines that a party to a claim or defense in the
6	proceeding shows a particularized need for the report or
7	data that outweighs the need for confidentiality of the report
8	or data, considering the confidential nature of the report
9	or data, and upon a showing that the report or data is
10	both relevant to the preparation of a claim or defense and
11	not otherwise known or available.
12	(c) Protective Order.—When a court allows dis-
13	covery, in a judicial proceeding, of an Aviation Safety Ac-
14	tion Program report, Flight Operational Quality Assurance
15	Program data, or a Line Operations Safety Audit Program
16	report, the court shall issue a protective order—
17	(1) to limit the use of the information contained
18	in the report or data to the judicial proceeding;
19	(2) to prohibit dissemination of the report or
20	data to any person that does not need access to the
21	report for the proceeding; and
22	(3) to limit the use of the report or data in the
23	proceeding to the uses permitted for privileged self-
24	analysis information as defined under the Federal
25	Rules of Evidence.

1	(d)	Sealed	Information.—A	court	may	allow	an
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- 2 Aviation Safety Action Program report, Flight Operational
- 3 Quality Assurance Program data, or a Line Operations
- 4 Safety Audit Program report to be admitted into evidence
- 5 in a judicial proceeding only if the court places the report
- 6 or data under seal to prevent the use of the report or data
- 7 for purposes other than for the proceeding.
- 8 (e) Safety Recommendations.—This section does
- 9 not prevent the National Transportation Safety Board from
- 10 referring at any time to information contained in an Avia-
- 11 tion Safety Action Program report, Flight Operational
- 12 Quality Assurance Program data, or a Line Operations
- 13 Safety Audit Program report in making safety rec-
- 14 ommendations.
- 15 (f) Waiver.—Any waiver of the privilege for self-anal-
- 16 ysis information by a protected party, unless occasioned by
- 17 the party's own use of the information in presenting a
- 18 claim or defense, must be in writing.
- 19 SEC. 555. RE-EVALUATION OF FLIGHT CREW TRAINING,
- 20 TESTING, AND CERTIFICATION REQUIRE-
- 21 **MENTS**.
- 22 (a) Training and Testing.—The Administrator shall
- 23 develop and implement a plan for reevaluation of flight
- 24 crew training regulations in effect on the date of enactment
- 25 of this Act, including regulations for—

1	(1) classroom instruction requirements governing
2	curriculum content and hours of instruction;
3	(2) crew leadership training; and
4	(3) initial and recurrent testing requirements for
5	pilots, including the rigor and consistency of testing
6	programs such as check rides.
7	(b) Best Practices.—The plan shall incorporate best
8	practices in the aviation industry with respect to training
9	protocols, methods, and procedures.
10	$(c) \ \ Certification. — The \ Administrator \ shall \ initiate$
11	a rulemaking to re-evaluate FAA regulations governing the
12	minimum requirements—
13	(1) to become a commercial pilot;
14	(2) to receive an Air Transport Pilot Certificate
15	to become a captain; and
16	(3) to transition to a new type of aircraft.
17	SEC. 556. SAFETY INSPECTIONS OF REGIONAL AIR CAR-
18	RIERS.
19	The Administrator shall, not less frequently than once
20	each year, perform random, unannounced, on-site inspec-
21	tions of air carriers that provide air transportation pursu-
22	ant to a contract with a part 121 air carrier to ensure
23	that such air carriers are complying with all applicable
24	safety standards of the Administration.

1	SEC. 557. ESTABLISHMENT OF SAFETY STANDARDS WITH
2	RESPECT TO THE TRAINING, HIRING, AND OP-
3	ERATION OF AIRCRAFT BY PILOTS.
4	Not later than 180 days after the date of enactment
5	of this Act, the Administrator shall issue a final rule with
6	respect to the Notice of Proposed Rulemaking published in
7	the Federal Register on January 12, 2009 (74 Fed. Reg.
8	1280), relating to training programs for flight crew mem-
9	bers and aircraft dispatchers.
10	SEC. 558. OVERSIGHT OF PILOT TRAINING SCHOOLS.
11	Not later than 1 year after the date of the enactment
12	of this Act, the Administrator shall submit to Congress a
13	plan for overseeing pilot schools certified under part 141
14	of title 14, Code of Federal Regulations, that includes—
15	(1) ensuring that the curriculum and course out-
16	line requirements for such schools under subpart C of
17	such part are being met; and
18	(2) conducting on-site inspections of each such
19	school not less frequently than once every 2 years.
20	SEC. 559. ENHANCED TRAINING FOR FLIGHT ATTENDANTS
21	AND GATE AGENTS.
22	(a) In General.—Chapter 447, as amended by sec-
23	tion 521 of this Act, is further amended by adding at the
24	end the following:

1	"§ 44731. Training of flight attendants and gate
2	agents
3	"(a) Training Required.—In addition to other
4	training required under this chapter, each air carrier shall
5	provide initial and annual recurring training for flight at-
6	tendants and gate agents employed or contracted by such
7	air carrier regarding—
8	"(1) serving alcohol to passengers;
9	"(2) recognizing intoxicated passengers; and
10	"(3) dealing with disruptive passengers.
11	"(b) Situational Training.—In carrying out the
12	training required under subsection (a), each air carrier
13	shall provide situational training to flight attendants and
14	gate agents on the proper method for dealing with intoxi-
15	cated passengers who act in a belligerent manner.
16	"(c) Definitions.—In this section:
17	"(1) AIR CARRIER.—The term 'air carrier'
18	means a person or commercial enterprise that has
19	been issued an air carrier operating certificate under
20	section 44705.
21	"(2) FLIGHT ATTENDANT.—The term 'flight at-
22	tendant' has the meaning given the term in section
23	44728(f).
24	"(3) Gate agent.—The term 'gate agent' means
25	an individual working at an airport whose respon-

1	sibilities include facilitating passenger access to com-
2	mercial aircraft.

- "(4) PASSENGER.—The term 'passenger' means an individual traveling on a commercial aircraft, from the time at which the individual arrives at the airport from which such aircraft departs until the time the individual leaves the airport to which such aircraft arrives.".
- 9 (b) CLERICAL AMENDMENT.—The table of sections for 10 chapter 447 of title 49, United States Code, is amended by 11 adding at the end the following:
 - "44731. Training of flight attendants and gate agents.".
- 12 (c) RULEMAKING.—Not later than 180 days after the 13 date of the enactment of this Act, the Secretary of Transpor-14 tation shall issue regulations to carry out section 44730 of 15 title 49, United States Code, as added by subsection (a). 16 SEC. 560. DEFINITIONS.
- 17 In this subtitle:
- 18 (1) AVIATION SAFETY ACTION PROGRAM,—The 19 term "Aviation Safety Action Program" means the 20 program described under Federal Aviation Adminis-21 tration Advisory Circular No. 120–66B that permits 22 employees of participating air carriers and repair 23 station certificate holders to identify and report safety 24 issues to management and to the Administration for 25 resolution.

1	(2) Administrator.—The term "Adminis-
2	trator" means the Administrator.
3	(3) AIR CARRIER.—The term "air carrier" has
4	the meaning given that term by section 40102(2) of
5	title 49, United States Code.
6	(4) FAA.—The term "FAA" means the Federal
7	$A viation \ Administration.$
8	(5) Flight operational quality assurance
9	PROGRAM.—The term "Flight Operational Quality
10	Assurance Program" means the voluntary safety pro-
11	gram authorized under section 13.401 of title 14,
12	Code of Federal Regulations, that permits commercial
13	air carriers and pilots to share confidential aggregate
14	information with the Administration to permit the
15	Administration to target resources to address oper-
16	ational risk issues.
17	(6) Line Operations Safety Audit Pro-
18	GRAM.—The term "Line Operations Safety Audit
19	Program" has the meaning given that term by Fed-
20	eral Aviation Administration Advisory Circular
21	Number 120–90.
22	(7) Part 121 Air Carrier.—The term "part
23	121 air carrier" has the meaning given that term by

 $section\ 41719(d)(1)\ of\ title\ 49,\ United\ States\ Code.$

TITLE VI—AVIATION RESEARCH

2	SEC. 601. AIRPORT COOPERATIVE RESEARCH PROGRAM.
3	(a) In General.—Section 44511(f) is amended—
4	(1) by striking "establish a 4-year pilot" in
5	paragraph (1) and inserting "maintain an"; and
6	(2) by inserting "pilot" in paragraph (4) before
7	"program" the first time it appears; and
8	(3) by striking "program, including rec-
9	ommendations as to the need for establishing a per-
10	manent airport cooperative research program." in
11	paragraph (4) and inserting "program.".
12	(b) Airport Cooperative Research Program.—
13	Not more than \$15,000,000 per year for fiscal years 2010
14	and 2011 may be appropriated to the Secretary of Trans-
15	portation from the amounts made available each year under
16	subsection (a) for the Airport Cooperative Research Pro-
17	gram under section 44511 of this title, of which not less
18	than \$5,000,000 per year shall be for research activities re-
19	lated to the airport environment, including reduction of
20	community exposure to civil aircraft noise, reduction of
21	civil aviation emissions, or addressing water quality issues.
22	SEC. 602. REDUCTION OF NOISE, EMISSIONS, AND ENERGY
23	CONSUMPTION FROM CIVILIAN AIRCRAFT.
24	(a) Establishment of Research Program.—From
25	amounts made available under section 48102(a) of title 49,

- 1 United States Code, the Administrator of the Federal Avia-
- 2 tion Administration shall establish a research program re-
- 3 lated to reducing civilian aircraft energy use, emissions,
- 4 and source noise with equivalent safety through grants or
- 5 other measures, which may include cost-sharing, authorized
- 6 under section 106(l)(6) of such title, including reimbursable
- 7 agreements with other Federal agencies.

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8 (b) Establishment of Consortium.—

- (1) Designation as consortium.—Not later than 180 days after the date of the enactment of this Act, the Administrator shall designate, using a competitive process, one or more institutions or entities described in paragraph (2) as a Consortium for Continuous Low Energy, Emissions, and Noise (CLEEN) to perform research in accordance with this section.
 - (2) Participation.—The Administrator shall include educational and research institutions or private sector entities that have existing facilities and experience for developing and testing noise, emissions and energy reduction engine and aircraft technology, and developing alternative fuels in the research program required by subsection (a).
- (3) Coordination mechanisms.—In conducting the research program, the Consortium designated under paragraph (1) shall—

1	(A) coordinate its activities with the De-
2	partment of Agriculture, the Department of En-
3	ergy, the National Aeronautics and space Ad-
4	ministration, and other relevant Federal agen-
5	cies; and
6	(B) consult on a regular basis with the
7	Commercial Aviation Alternative Fuels Initia-
8	tive.
9	(c) Performance Objectives.—Not later than Jan-
10	uary 1, 2016, the research program shall accomplish the
11	following objectives:
12	(1) Certifiable aircraft technology that reduces
13	fuel burn 33 percent compared to current technology,
14	reducing energy consumption and carbon dioxide
15	emissions.
16	(2) Certifiable engine technology that reduces

(2) Certifiable engine technology that reduces landing and takeoff cycle nitrogen oxide emissions by 60 percent, at a pressure ratio of 30 over the International Civil Aviation Organization standard adopted at the 6th Meeting of the Committee on Aviation Environmental Protection, with commensurate reductions over the full pressure ratio range, while limiting or reducing other gaseous or particle emissions.

1	(3) Certifiable aircraft technology that reduces
2	noise levels by 32 Effective Perceived Noise in decibels
3	(EPNdb) cumulative, relative to Stage 4 standards.
4	(4) Advance qualification and environmental as-
5	surance of alternative aviation fuels to support a goal
6	of having 20 percent of the jet fuel available for pur-
7	chase by United States commercial airlines and cargo
8	carriers be alternative fuels.
9	(5) Determination of the extent to which new en-
10	gine and aircraft technologies may be used to retrofit
11	or re-engine aircraft so as to increase the level of pen-
10	etration into the commercial fleet.
12	errarion unto the commercial fleet.
12 13	SEC. 603. PRODUCTION OF ALTERNATIVE FUEL TECH-
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13	SEC. 603. PRODUCTION OF ALTERNATIVE FUEL TECH-
13 14	SEC. 603. PRODUCTION OF ALTERNATIVE FUEL TECH- NOLOGY FOR CIVILIAN AIRCRAFT.
131415	SEC. 603. PRODUCTION OF ALTERNATIVE FUEL TECH- NOLOGY FOR CIVILIAN AIRCRAFT. (a) IN GENERAL.—From amounts made available under section 48102(a) of title 49, United States Code, the
13 14 15 16 17	SEC. 603. PRODUCTION OF ALTERNATIVE FUEL TECH- NOLOGY FOR CIVILIAN AIRCRAFT. (a) IN GENERAL.—From amounts made available under section 48102(a) of title 49, United States Code, the
13 14 15 16 17 18	SEC. 603. PRODUCTION OF ALTERNATIVE FUEL TECH- NOLOGY FOR CIVILIAN AIRCRAFT. (a) IN GENERAL.—From amounts made available under section 48102(a) of title 49, United States Code, the Secretary of Transportation shall establish a research pro-
13 14 15 16 17 18	SEC. 603. PRODUCTION OF ALTERNATIVE FUEL TECH- NOLOGY FOR CIVILIAN AIRCRAFT. (a) IN GENERAL.—From amounts made available under section 48102(a) of title 49, United States Code, the Secretary of Transportation shall establish a research pro- gram related to developing jet fuel from natural gas, bio-
13 14 15 16 17 18 19 20	SEC. 603. PRODUCTION OF ALTERNATIVE FUEL TECH- NOLOGY FOR CIVILIAN AIRCRAFT. (a) IN GENERAL.—From amounts made available under section 48102(a) of title 49, United States Code, the Secretary of Transportation shall establish a research pro- gram related to developing jet fuel from natural gas, bio- mass and other renewable sources through grants or other
13 14 15 16 17 18 19 20	SEC. 603. PRODUCTION OF ALTERNATIVE FUEL TECH- NOLOGY FOR CIVILIAN AIRCRAFT. (a) IN GENERAL.—From amounts made available under section 48102(a) of title 49, United States Code, the Secretary of Transportation shall establish a research program related to developing jet fuel from natural gas, biomass and other renewable sources through grants or other measures authorized under section 106(l)(6) of such title, including reimbursable agreements with other Federal agen-
13 14 15 16 17 18 19 20 21	SEC. 603. PRODUCTION OF ALTERNATIVE FUEL TECH- NOLOGY FOR CIVILIAN AIRCRAFT. (a) IN GENERAL.—From amounts made available under section 48102(a) of title 49, United States Code, the Secretary of Transportation shall establish a research program related to developing jet fuel from natural gas, biomass and other renewable sources through grants or other measures authorized under section 106(l)(6) of such title, including reimbursable agreements with other Federal agen-

1	(1) include educational and research institutions
2	that have existing facilities and experience in the re-
3	search, small-scale development, testing, or evaluation
4	of technologies related to the creation, processing, and
5	production of a variety of feedstocks into aviation fuel
6	under the program required by subsection (a); and
7	(2) consider utilizing the existing capacity in
8	Aeronautics research at Langley Research Center of
9	the National Aeronautics and Space Administration
10	to carry out the program required by subsection (a).
11	(c) Designation of Institution as a Center of
12	Excellence.—Not later than 180 days after the date of
13	the enactment of this Act, the Administrator of the Federal
14	Aviation Administration shall designate an institution de-
15	scribed in subsection (b) as a Center of Excellence for Alter-
16	native Jet-Fuel Research in Civil Aircraft. The Center of
17	Excellence shall be a member of the CLEEN Consortium
18	established under section 602(b), and shall be part of a
19	Joint Center of Excellence with the Partnership for Air
20	Transportation Noise and Emission Reduction FAA Center
21	of Excellence.
22	SEC. 604. PRODUCTION OF CLEAN COAL FUEL TECH-
23	NOLOGY FOR CIVILIAN AIRCRAFT.
24	(a) Establishment of Research Program.—From
25	amounts made available under section 48102(a) of title 49.

- 1 United States Code, the Secretary of Transportation shall
- 2 establish a research program related to developing jet fuel
- 3 from clean coal through grants or other measures authorized
- 4 under section 106(l)(6) of such title, including reimbursable
- 5 agreements with other Federal agencies. The program shall
- 6 include participation by educational and research institu-
- 7 tions that have existing facilities and experience in the de-
- 8 velopment and deployment of technology that processes coal
- 9 to aviation fuel.
- 10 (b) Designation of Institution as a Center of
- 11 Excellence.—Within 6 months after the date of enact-
- 12 ment of this Act, the Administrator of the Federal Aviation
- 13 Administration shall designate an institution described in
- 14 subsection (a) as a Center of Excellence for Coal-to-Jet-Fuel
- 15 Research.
- 16 SEC. 605. ADVISORY COMMITTEE ON FUTURE OF AERO-
- 17 NAUTICS.
- 18 (a) Establishment.—There is established an advi-
- 19 sory committee to be know as the "Advisory Committee on
- 20 the Future of Aeronautics".
- 21 (b) Membership.—The Advisory Committee shall
- 22 consist of 7 members appointed by the President from a
- 23 list of 15 candidates proposed by the Director of the Na-
- 24 tional Academy of Sciences.

- 1 (c) Chairperson.—The Advisory Committee members
- 2 shall elect 1 member to serve as chairperson of the Advisory
- 3 Committee.
- 4 (d) Functions.—The Advisory Committee shall exam-
- 5 ine the best governmental and organizational structures for
- 6 the conduct of civil aeronautics research and development,
- 7 including options and recommendations for consolidating
- 8 such research to ensure continued United States leadership
- 9 in civil aeronautics. The Committee shall consider transfer-
- 10 ring responsibility for civil aeronautics research and devel-
- 11 opment from the National Aeronautics and Space Adminis-
- 12 tration to other existing departments or agencies of the Fed-
- 13 eral Government or to a non-governmental organization
- 14 such as academic consortia or not-for-profit organizations.
- 15 In developing its recommendations, the Advisory Committee
- 16 shall consider, as appropriate, the aeronautics research
- 17 policies developed pursuant to section 101(d) of Public Law
- 18 109-155 and the requirements and priorities for aero-
- 19 nautics research established by title IV of Public Law 109-
- 20 155.
- 21 (e) Report.—Not later than 12 months after the date
- 22 on which the full membership of the Advisory Committee
- 23 is appointed, the Advisory Committee shall submit a report
- 24 to the Senate Committee on Commerce, Science, and Trans-
- 25 portation and the House Committees on Science and Tech-

1	nology and on Transportation and Infrastructure on its
2	findings and recommendations. The report may recommend
3	a rank ordered list of acceptable solutions.
4	(f) Termination.—The Advisory Committee shall ter-
5	minate 60 days after the date on which it submits the report
6	to the Congress.
7	SEC. 606. RESEARCH PROGRAM TO IMPROVE AIRFIELD
8	PAVEMENTS.
9	(a) Continuation of Program.—The Administrator
10	of the Federal Aviation Administration shall continue the
11	program to consider awards to nonprofit concrete and as-
12	phalt pavement research foundations to improve the design,
13	construction, rehabilitation, and repair of airfield pave-
14	ments to aid in the development of safer, more cost effective,
15	and more durable airfield pavements.
16	(b) Use of Grants or Cooperative Agree-
17	MENTS.—The Administrator may use grants or cooperative
18	agreements in carrying out this section.
19	SEC. 607. WAKE TURBULENCE, VOLCANIC ASH, AND WEATH-
20	ER RESEARCH.
21	Within 60 days after the date of enactment of this Act,
22	the Administrator of the Federal Aviation Administration
23	shall—

(1) initiate evaluation of proposals that would

 $increase\ capacity\ throughout\ the\ air\ transportation$

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1	system by reducing existing spacing requirements be-
2	tween aircraft of all sizes, including research on the
3	nature of wake vortices;
4	(2) begin implementation of a system to improve
5	volcanic ash avoidance options for aircraft, including
6	the development of a volcanic ash warning and notifi-
7	cation system for aviation; and
8	(3) establish research projects on—
9	(A) ground de-icing/anti-icing, ice pellets,
10	and freezing drizzle;
11	(B) oceanic weather, including convective
12	weather;
13	(C) en route turbulence prediction and de-
14	tection; and
15	(D) all hazards during oceanic operations,
16	where commercial traffic is high and only rudi-
17	mentary satellite sensing is available, to reduce
18	the hazards presented to commercial aviation.
19	SEC. 608. INCORPORATION OF UNMANNED AIRCRAFT SYS-
20	TEMS INTO FAA PLANS AND POLICIES.
21	(a) Research.—
22	(1) Equipment.—Section 44504, as amended by
23	sectin 216 of this Act, is further amended—
24	(A) by inserting "unmanned and manned"
25	in subsection (a) after "improve";

1	(B) by striking "and" after the semicolon in
2	subsection (b)(7);
3	(C) by striking "emitted." in subsection
4	(b)(8) and inserting "emitted; and"; and
5	(D) by adding at the end of subsection (b)
6	the following:
7	"(9) in conjunction with other Federal agencies
8	as appropriate, to develop technologies and methods to
9	assess the risk of and prevent defects, failures, and
10	malfunctions of products, parts, and processes, for use
11	in all classes of unmanned aircraft systems that could
12	result in a catastrophic failure.".
13	(2) Human Factors; Simulations.—Section
14	44505(b) is amended—
15	(A) by striking "and" after the semicolon in
16	paragraph (4);
17	(B) by striking "programs." in paragraph
18	(5)(C) and inserting "programs; and"; and
19	(C) by adding at the end thereof the fol-
20	lowing:
21	"(6) to develop a better understanding of the re-
22	lationship between human factors and unmanned air-
23	craft systems air safety; and

1	"(7) to develop dynamic simulation models of in-
2	tegrating all classes of unmanned aircraft systems
3	into the National Airspace System.".
4	(b) National Academy of Sciences Assessment.—
5	(1) In General.—Within 3 months after the
6	date of enactment of this Act, the Administrator of the
7	Federal Aviation Administration shall enter into an
8	arrangement with the National Academy of Sciences
9	for an assessment of unmanned aircraft systems that
10	may include consideration of—
11	(A) human factors regarding unmanned
12	aircraft systems operation;
13	(B) "detect, sense and avoid technologies"
14	with respect to both cooperative and non-cooper-
15	ative aircraft;
16	(C) spectrum issues and bandwidth require-
17	ments;
18	(D) operation in suboptimal winds and ad-
19	$verse\ weather\ conditions;$
20	(E) mechanisms such as the use of tran-
21	sponders for letting other entities know where the
22	unmanned aircraft system is flying;
23	(F) airworthiness and system redundancy;
24	(G) flight termination systems for safety
25	and security;

1	(H) privacy issues;
2	(I) technologies for unmanned aircraft sys-
3	tems flight control;
4	(I) technologies for unmanned aircraft sys-
5	tems propulsion;
6	(K) unmanned aircraft systems operator
7	qualifications, medical standards, and training
8	requirements;
9	(L) unmanned aircraft systems mainte-
10	nance requirements and training requirements;
11	and
12	(M) any other unmanned aircraft systems-
13	related issue the Administrator believes should be
14	addressed.
15	(2) Report.—Within 12 months after initiating
16	the study, the National Academy shall submit its re-
17	port to the Administrator, the Senate Committee on
18	Commerce, Science, and Transportation, and the
19	House of Representatives Committee on Transpor-
20	tation and Infrastructure containing its findings and
21	recommendations.
22	(c) Pilot Projects.—
23	(1) In general.—Not later than 6 months after
24	the date of enactment of this Act, the Administrator
25	of the Federal Aviation Administration shall establish

- 3 2-year cost-shared pilot projects in sparsely populated, low-density Class G air traffic airspace new test sites to conduct experiments and collect data in order to accelerate the safe integration of unmanned aircraft systems into the National Airspace System as follows:
 - (A) 1 project shall address operational issues required for integration of Category 1 unmanned aircraft systems defined as analogous to RC models covered in the FAA Advisory Circular AC 91–57.
 - (B) 1 project shall address operational issues required for integration of Category 2 unmanned aircraft systems defined as non-standard aircraft that perform special purpose operations. Operators must provide evidence of airworthiness and operator qualifications.
 - (C) 1 project shall address operational issues required for integration of Category 3 unmanned aircraft systems defined as capable of flying throughout all categories of airspace and conforming to part 91 of title 14, Code of Federal Regulations.
 - (D) All 3 pilot projects shall be operational no later than 6 months after being established.

- 1 (2) USE OF CONSORTIA.—In conducting the pilot
 2 projects, the Administrator shall encourage the forma3 tion of participating consortia from the public and
 4 private sectors, educational institutions, and non5 profit organization.
 - (3) Report.—Within 90 days after completing the pilot projects, the Administrator shall transmit a report to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Transportation and Infrastructure setting forth the Administrator's findings and conclusions concerning the projects.
- 13 (4) AUTHORIZATION OF APPROPRIATIONS.—
 14 There are authorized to be appropriated to the Ad15 ministrator for fiscal years 2010 and 2011 such sums
 16 as may be necessary to conduct the pilot projects.
- 17 (d) Unmanned Aircraft Systems Roadmap.—Within 30 days after the date of enactment of this Act, the Ad-18 19 ministrator of the Federal Aviation Administration shall approve and make available in print and on the Adminis-20 21 tration's website a 5-year "roadmap" for the introduction of unmanned aircraft systems into the National Airspace 23 System being coordinated by its Unmanned Aircraft Program Office. The Administrator shall update the "roadmap" annually. 25

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1 (e) UPDATED POLICY STATEMENT.—Not later than 90

2	days after the date of enactment of this Act, the Adminis-
3	trator shall issue a notice of proposed rulemaking to update
4	the Administration's most recent policy statement on un-
5	manned aircraft systems, Docket No. FAA-2006-25714.
6	(f) Expanding the Use of UAS in the Arctic.—
7	Within 6 months after the date of enactment of this Act,
8	the Administrator, in consultation with the National Oce-
9	anic and Atmospheric Administration, the Coast Guard,
10	and other Federal agencies as appropriate, shall identify
11	permanent areas in the Arctic where small unmanned air-
12	craft may operate 24 hours per day from 2000 feet to the
13	surface and beyond line-of-sight for research and commer-
14	cial purposes. Within 12 months after the date of enactment
15	of this Act, the Administrator shall have established and
16	implemented a single process for approving unmanned air-
17	craft use in the designated arctic regions regardless of
18	whether the unmanned aircraft is used as a public aircraft,
19	a civil aircraft, or as a model aircraft.
20	(g) Definitions.—In this section:
21	(1) Arctic.—The term "Arctic" means the
22	United States zone of the Chukchi, Beaufort, and Ber-
23	ing Sea north of the Aleutian chain.
24	(2) Permanent Areas.—The term "permanent
25	areas" means areas on land or water that provide for

1	terrestrial launch and recovery of small unmanned
2	$\it aircraft.$
3	SEC. 609. REAUTHORIZATION OF CENTER OF EXCELLENCE
4	IN APPLIED RESEARCH AND TRAINING IN
5	THE USE OF ADVANCED MATERIALS IN
6	TRANSPORT AIRCRAFT.
7	Section 708(b) of the Vision 100—Century of Aviation
8	Reauthorization Act (49 U.S.C. 44504 note) is amended by
9	striking "\$500,000 for fiscal year 2004" and inserting
10	"\$1,000,000 for each of fiscal years 2008 through 2012".
11	SEC. 610. PILOT PROGRAM FOR ZERO EMISSION AIRPORT
12	VEHICLES.
13	(a) In General.—Subchapter I of chapter 471 is
14	amended by inserting after section 47136 the following:
15	"§ 47136A. Zero emission airport vehicles and infra-
16	structure
17	"(a) In General.—The Secretary of Transportation
18	shall establish a pilot program under which the sponsor of
19	a public-use airport may use funds made available under
20	section 47117 or section 48103 for use at such airports or
21	passenger facility revenue (as defined in section
22	40117(a)(6)) to carry out activities associated with the ac-
23	quisition and operation of zero emission vehicles (as defined
24	in section 88.120–94 of title 40, Code of Federal Regula-
25	tions), including the construction or modification of infra-

- 1 structure to facilitate the delivery of fuel and services nec-
- 2 essary for the use of such vehicles. Any use of funds author-
- 3 ized by the preceding sentence shall be considered to be an
- 4 authorized use of funds under section 47117 or section
- 5 48103, or an authorized use of passenger facility revenue
- 6 (as defined in section 40117(a)(6)), as the case may be.
- 7 "(b) Location in Air Quality Nonattainment
- 8 Areas.—
- 9 "(1) In general.—A public-use airport shall be
- 10 eligible for participation in the pilot program only if
- 11 the airport is located in an air quality nonattain-
- 12 ment area (as defined in section 171(2) of the Clean
- 13 Air Act (42 U.S.C. 7501(2))).
- 14 "(2) Shortage of candidates.—If the Sec-
- 15 retary receives an insufficient number of applications
- 16 from public-use airports located in such areas, then
- 17 the Secretary may consider applications from public-
- 18 use airports that are not located in such areas.
- 19 "(c) Selection Criteria.—In selecting from among
- 20 applicants for participation in the program, the Secretary
- 21 shall give priority consideration to applicants that will
- 22 achieve the greatest air quality benefits measured by the
- 23 amount of emissions reduced per dollar of funds expended
- 24 under the program.

1 "(d) Federal Share.—Notwithstanding any other provision of this subchapter, the Federal share of the costs of a project carried out under the program shall be 50 per-4 cent. "(e) Technical Assistance.— 5 6 "(1) In general.—The sponsor of a public-use 7 airport carrying out activities funded under the pro-8 gram may not use more than 10 percent of the 9 amounts made available under the program in any fiscal year for technical assistance in carrying out 10 11 such activities. 12 "(2) Eligible consortium.—To the maximum 13 extent practicable, participants in the program shall 14 use an eligible consortium (as defined in section 5506 15 of this title) in the region of the airport to receive technical assistance described in paragraph (1). 16 17 "(f) Materials Identifying Best Practices.—The 18 Secretary may develop and make available materials iden-19 tifying best practices for carrying out activities funded under the program based on projects carried out under sec-21 tion 47136 and other sources.". 22 (b) Report on Effectiveness of Program.—Not 23 later than 18 months after the date of enactment of this section, the Secretary of Transportation shall transmit a

report to the Senate Committee on Commerce, Science, and

1	Transportation the House of Representatives Committee on
2	Transportation and Infrastructure containing—
3	(1) an evaluation of the effectiveness of the pilot
4	program;
5	(2) an identification of all public-use airports
6	that expressed an interest in participating in the pro-
7	gram; and
8	(3) a description of the mechanisms used by the
9	Secretary to ensure that the information and know-
10	how gained by participants in the program is trans-
11	ferred among the participants and to other interested
12	parties, including other public-use airports.
13	(c) Conforming Amendment.—The table of contents
14	for chapter 471 is amended by inserting after the item relat-
15	ing to section 47136 the following:
	"47136A. Zero emission airport vehicles and infrastructure.".
16	SEC. 611. REDUCTION OF EMISSIONS FROM AIRPORT
17	POWER SOURCES.
18	(a) In General.—Subchapter I of chapter 471 is
19	amended by inserting after section 47140 the following:
20	"§ 47140A. Reduction of emissions from airport power
21	sources
22	"(a) In General.—The Secretary of Transportation
23	shall establish a program under which the sponsor of each
24	airport eligible to receive grants under section 48103 is en-
25	couraged to assess the airport's energy requirements, includ-

1	ing heating and cooling, base load, back-up power, and
2	power for on-road airport vehicles and ground support
3	equipment, in order to identify opportunities to reduce
4	harmful emissions and increase energy efficiency at the air-
5	port.
6	"(b) Grants.—The Secretary may make grants under
7	section 48103 to assist airport sponsors that have completed
8	the assessment described in subsection (a) to acquire or con-
9	struct equipment, including hydrogen equipment and re-
10	lated infrastructure, that will reduce harmful emissions and
11	increase energy efficiency at the airport. To be eligible for
12	such a grant, the sponsor of such an airport shall submit
13	an application to the Secretary, at such time, in such man-
14	ner, and containing such information as the Secretary may
15	require.".
16	(b) Conforming Amendment.—The table of contents
17	for chapter 471 is amended by inserting after the item relat-
18	ing to section 47140 the following:
	"47140A. Reduction of emissions from airport power sources.".
19	SEC. 612. SITING OF WINDFARMS NEAR FAA NAVIGATIONAL
20	AIDES AND OTHER ASSETS.
21	(a) Survey and Assessment.—
22	(1) In General.—In order to address safety and
23	operational concerns associated with the construction,
24	alteration, establishment, or expansion of wind farms
25	in proximity to critical FAA facilities, the Adminis-

1	trator shall, within 60 days after the date of enact-
2	ment of this Act, complete a survey and assessment of
3	leases for critical FAA facility sites, including—
4	(A) an inventory of the leases that describes,
5	for each such lease—
6	(i) the periodic cost, location, site,
7	terms, number of years remaining, and les-
8	sor;
9	(ii) other Administration facilities that
10	share the leasehold, including surveillance
11	and communications equipment; and
12	(iii) the type of transmission services
13	supported, including the terms of service,
14	cost, and support contract obligations for
15	the services; and
16	(B) a list of those leases for facilities located
17	in or near areas suitable for the construction
18	and operation of wind farms, as determined by
19	the Administrator in consultation with the Sec-
20	retary of Energy.
21	(2) Report.—Upon completion of the survey
22	and assessment, the Administrator shall submit a re-
23	port to the Senate Committee on Commerce, Science,
24	and Transportation, the House of Representatives
25	Committee on Transportation and Infrastructure,

1	and the Comptroller General containing the Adminis-
2	trator's findings, conclusions, and recommendations.
3	(b) GAO ASSESSMENT.—
4	(1) In General.—Within 180 days after receiv-
5	ing the Administrator's report under subsection
6	(a)(2), the Comptroller General, in consultation with
7	the Administrator, shall—
8	(A) complete an assessment of the current
9	and potential impact of wind farms on the na-
10	tional airspace system;
11	(B) complete an assessment of the extent to
12	which Federal policies and laws that encourage
13	or facilitate the development of wind farms have
14	an impact on implementation of the Next Gen-
15	eration air traffic control system, including the
16	installation of navigational aides associated with
17	that system;
18	(C) determine what resources the Federal
19	Aviation Administration would need to mitigate
20	any obstruction to navigation attributable to
21	wind farms under the existing air traffic control
22	system or the Next Generation air traffic control
23	system;
24	(D) recommend a new procedure, or im-
25	provements to the current procedure to the Ad-

1	ministration for mitigation of potential conflicts
2	between navigational aides and wind farms,
3	with an emphasis on early involvement of the
4	Administration in the planning stages for wind
5	farms; and
6	(E) develop a matrix that will indicate how
7	close to navigational aides wind farms can be lo-
8	cated and how many turbines can reasonably be
9	placed in the vicinity of such aides.
10	(2) Report.—Upon completion of the assess-
11	ments, the Comptroller General shall submit a report
12	to the Senate Committee on Commerce, Science, and
13	Transportation, the House of Representatives Com-
14	mittee on Transportation and Infrastructure, and the
15	Administrator containing the Comptroller General's
16	findings, conclusions, and recommendations.
17	(c) Issuance of Guidelines; Public Informa-
18	TION.—
19	(1) Guidance.—Within 60 days after the Ad-
20	ministrator receives the Comptroller's recommenda-
21	tions, the Administrator shall publish guidelines for
22	the construction and operation of wind farms to be lo-
23	cated in proximity to critical Federal Aviation Ad-
24	ministration facilities. The guidelines may include—

1	(A) the establishment of a zone system for
2	wind farms based on proximity to critical FAA
3	assets;
4	(B) the establishment of turbine height and
5	density limitations on such wind farms;
6	(C) requirements for notice to the Adminis-
7	tration under section 44718(a) of title 49,
8	United States Code, before the construction, al-
9	teration, establishment, or expansion of a such a
10	wind farm; and
11	(D) any other requirements or recommenda-
12	tions designed to address Administration safety
13	or operational concerns related to the construc-
14	tion, alteration, establishment, or expansion of
15	such wind farms.
16	(2) Public Access to Information.—To the
17	extent feasible, taking into consideration security,
18	operational, and public safety concerns (as deter-
19	mined by the Administrator), the Administrator shall
20	provide public access to information regarding the
21	planning, construction, and operation of wind farms
22	in proximity to critical FAA facilities on, or by link-
23	age from, the homepage of the Federal Aviation Ad-
24	ministration's public website.

1	(d) Consultation With Other Federal Agen-
2	CIES.—In carrying out this section, the Administrator and
3	the Comptroller General shall consult, as appropriate, with
4	the Secretaries of the Army, the Navy, the Air Force, Home-
5	land Security, and Energy—
6	(1) to coordinate the requirements of each de-
7	partment for future air space needs;
8	(2) to determine what the acceptable risks are to
9	the existing infrastructure of each department; and
10	(3) to define the different levels of risk for such
11	in frastructure.
12	(e) Reports.—The Administrator and the Comp-
13	troller General shall provide a copy of reports under sub-
14	sections (a) and (b), respectively, to the Senate Committee
15	on Homeland Security and Governmental Affairs, the Sen-
16	ate Committee on Armed Services, the House of Representa-
17	tives Committee on Homeland Security, the House of Rep-
18	resentatives Committee on Armed Services, and the House
19	of Representatives Committee on Science and Technology,
20	as appropriate.
21	(f) Definitions.—In this section:
22	(1) Administration.—The term "Administra-
23	tion" means the Federal Aviation Administration.

1	(2) ADMINISTRATOR.—The term "Adminis-
2	trator" means the Administrator of the Federal Avia-
3	$tion\ Administration.$
4	(3) Critical faa facilities.—The term "crit-
5	ical FAA facilities" means facilities on which are lo-
6	cated navigational aides, surveillance systems, or
7	communications systems used by the Administration
8	in administration of the national airspace system.
9	(4) Wind farm.—The term "wind farm" means
an installation of 1 or more wind turbines use	
11	the generation of electricity.
12	SEC. 613. RESEARCH AND DEVELOPMENT FOR EQUIPMENT
13	TO CLEAN AND MONITOR THE ENGINE AND
14	APU BLEED AIR SUPPLIED ON PRESSURIZED
15	AIRCRAFT.
16	(a) In General.—Not later than 60 days after the
17	date of enactment of this Act, the Administrator of the Fed-
18	eral Aviation Administration shall, to the degree prac-
19	ticable, implement a research program for the identification
20	or development of appropriate and effective air cleaning
21	technology and sensor technology for the engine and auxil-
22	iary power unit (APU) bleed air supplied to the passenger
23	cabin and flight deck of all pressurized aircraft.

(b) Technology Requirements.—The technology re-

2	ferred to in subsection (a) should, at a minimum, have the
3	capacity—
4	(1) to remove oil-based contaminants from the
5	bleed air supplied to the passenger cabin and flight
6	deck; and
7	(2) to detect and record oil-based contaminants
8	in the portion of the total air supplied to the pas-
9	senger cabin and flight deck from bleed air.
10	(c) REPORT.—Not later than 1 year after the date of
11	enactment of this Act, the Administrator shall submit to
12	the Committee on Commerce, Science, and Transportation
13	of the Senate and the Committee on Transportation and
14	Infrastructure of the House of Representatives a report on
15	the results of the research and development work carried
16	out under this section.
17	(d) Authorization of Appropriations.—There are
18	authorized to be appropriated such sums are as necessary
19	to carry out this section.
20	TITLE VII—MISCELLANEOUS
21	SEC. 701. GENERAL AUTHORITY.
22	(a) Third Party Liability.—Section 44303(b) is
23	amended by striking "December 31, 2009," and inserting
24	"December 31, 2012,".

1	(b) Extension of Program Authority.—Section
2	44310 is amended by striking "December 31, 2013." and
3	inserting "October 1, 2017.".
4	(c) WAR RISK.—Section 44302(f)(1) is amended—
5	(1) by striking "September 30, 2009," and in-
6	serting "September 30, 2011,"; and
7	(2) by striking "December 31, 2009," and insert-
8	ing "December 31, 2011,".
9	SEC. 702. HUMAN INTERVENTION MANAGEMENT STUDY.
10	Within 6 months after the date of enactment of this
11	Act, the Administrator of the Federal Aviation Administra-
12	tion shall develop a Human Intervention Management
13	Study program for cabin crews employed by commercial
14	air carriers in the United States.
15	SEC. 703. AIRPORT PROGRAM MODIFICATIONS.
16	The Administrator of the Federal Aviation Adminis-
17	tration—
18	(1) shall establish a formal, structured certifi-
19	cation training program for the airport concessions
20	disadvantaged business enterprise program; and
21	(2) may appoint 3 additional staff to implement
22	the programs of the airport concessions disadvantaged
23	business enterprise initiative.

1 SEC. 704. MISCELLANEOUS PROGRAM EXTENSIONS.

- 2 (a) Marshall Islands, Federated States of Mi-
- 3 CRONESIA, AND PALAU.—Section 47115(j) is amended by
- 4 striking "2009," and inserting "2011,".
- 5 (b) MIDWAY ISLAND AIRPORT.—Section 186(d) of the
- 6 Vision 100—Century of Aviation Reauthorization Act (117
- 7 Stat. 2518) is amended by striking "2009," and inserting
- 8 "2011,".
- 9 SEC. 705. EXTENSION OF COMPETITIVE ACCESS REPORTS.
- 10 Section 47107(s) is amended by striking paragraph 11 (3).
- 12 SEC. 706. UPDATE ON OVERFLIGHTS.
- 13 (a) In General.—Section 45301(b) is amended to
- 14 read as follows:
- 15 "(b) Limitations.—
- 16 "(1) IN GENERAL.—In establishing fees under
- 17 subsection (a), the Administrator shall ensure that the
- 18 fees required by subsection (a) are reasonably related
- 19 to the Administration's costs, as determined by the
- 20 Administrator, of providing the services rendered.
- 21 Services for which costs may be recovered include the
- 22 costs of air traffic control, navigation, weather serv-
- 23 ices, training, and emergency services which are
- 24 available to facilitate safe transportation over the
- 25 United States, and other services provided by the Ad-
- 26 ministrator or by programs financed by the Adminis-

trator to flights that neither take off nor land in the
 United States. The determination of such costs by the
 Administrator is not subject to judicial review.

"(2) ADJUSTMENT OF FEES.—The Administrator shall adjust the overflight fees established by subsection (a)(1) by expedited rulemaking and begin collections under the adjusted fees by October 1, 2010. In developing the adjusted overflight fees, the Administrator shall seek and consider the recommendations, if any, offered by the Aviation Rulemaking Committee for Overflight Fees that are intended to ensure that overflight fees are reasonably related to the Administrator's costs of providing air traffic control and related services to overflights. In addition, the Administrator may periodically modify the fees established under this section either on the Administrator's own initiative or on a recommendation from the Air Traffic Control Modernization Board.

"(3) Cost data.—The adjustment of overflight fees under paragraph (2) shall be based on the costs to the Administration of providing the air traffic control and related activities, services, facilities, and equipment using the available data derived from the Administration's cost accounting system and cost al-

- location system to users, as well as budget and oper ational data.
- "(4) AIRCRAFT ALTITUDE.—Nothing in this section shall require the Administrator to take into account aircraft altitude in establishing any fee for aircraft operations in en route or oceanic airspace.
 - "(5) Costs defined.—In this subsection, the term 'costs' means those costs associated with the operation, maintenance, debt service, and overhead expenses of the services provided and the facilities and equipment used in such services, including the projected costs for the period during which the services will be provided.
 - "(6) Publication; comment.—The Administrator shall publish in the Federal Register any fee schedule under this section, including any adjusted overflight fee schedule, and the associated collection process as a proposed rule, pursuant to which public comment will be sought and a final rule issued.".
- 20 (b) ADMINISTRATIVE PROVISION.—Section 45303(c)(2) 21 is amended to read as follows:
- "(2) shall be available to the Administrator for expenditure for purposes authorized by Congress for the Federal Aviation Administration, however, fees established by section 45301(a)(1) of title 49 of the

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1	United States Code shall be available only to pay the
2	cost of activities and services for which the fee is im-
3	posed, including the costs to determine, assess, review,
4	and collect the fee; and".
5	SEC. 707. TECHNICAL CORRECTIONS.
6	Section 40122(g), as amended by section 307 of this
7	Act, is further amended—
8	(1) by striking "section 2302(b), relating to
9	whistleblower protection," in paragraph (2)(A) and
10	inserting "sections 2301 and 2302,";
11	(2) by striking "and" after the semicolon in
12	paragraph (2)(H);
13	(3) by striking "Plan." in paragraph (2)(I)(iii)
14	and inserting "Plan;";
15	(4) by adding at the end of paragraph (2) the
16	following:
17	"(J) section 5596, relating to back pay; and
18	"(K) sections 6381 through 6387, relating to
19	Family and Medical Leave."; and
20	(5) by adding at the end of paragraph (3) "Not-
21	withstanding any other provision of law, retroactive
22	to April 1, 1996, the Board shall have the same reme-
23	dial authority over such employee appeals that it had
24	as of March 31, 1996.".

1 SEC. 708. FAA TECHNICAL TRAINING AND STAFFING.

(a) Study.—
(1) In general.—The Comptroller General shall
conduct a study of the training of airway transpor-
tation systems specialists of the Federal Aviation Ad-
ministration that includes—
(A) an analysis of the type of training pro-
vided to such specialists;
(B) an analysis of the type of training that
such specialists need to be proficient in the
maintenance of the latest technologies;
(C) actions that the Administration has un-
dertaken to ensure that such specialists receive
up-to-date training on such technologies;
(D) the amount and cost of training pro-
vided by vendors for such specialists;
(E) the amount and cost of training pro-
vided by the Administration after developing in-
house training courses for such specialists;
(F) the amount and cost of travel required
of such specialists in receiving training; and
(G) a recommendation regarding the most
cost-effective approach to providing such train-
ing.
(2) Report.—Within 1 year after the date of
enactment of this Act, the Comptroller General shall

transmit a report on the study containing the Comptroller General's findings and recommendations to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Transportation and Infrastructure.

(b) Study by National Academy of Sciences.—

(1) In General.—Not later than 90 days after the date of enactment of this Act, the Administrator of the Federal Aviation Administration shall contract with the National Academy of Sciences to conduct a study of the assumptions and methods used by the Federal Aviation Administration to estimate staffing needs for Federal Aviation Administration air traffic controllers, system specialists, and engineers to ensure proper maintenance, certification, and operation of the National Airspace System. The National Academy of Sciences shall consult with the Exclusive Bargaining Representative certified under section 7111 of title 5, United States Code, and the Administration (including the Civil Aeronautical Medical Institute) and examine data entailing human factors, traffic activity, and the technology at each facility.

(2) Contents.—The study shall include—

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1	(A) recommendations for objective staffing
2	standards that maintain the safety of the Na-
3	tional Airspace System; and
4	(B) the approximate length of time for de-
5	veloping such standards.
6	(3) Report.—Not later than 24 months after
7	executing a contract under subsection (a), the Na-
8	tional Academy of Sciences shall transmit a report
9	containing its findings and recommendations to the
10	Congress.
11	(c) Aviation Safety Inspectors.—
12	(1) Safety staffing model.—Within 12
13	months after the date of enactment of this Act, the
14	Administrator of the Federal Aviation Administra-
15	tion shall develop a staffing model for aviation safety
16	inspectors. In developing the model, the Adminis-
17	trator shall consult with representatives of the avia-
18	tion safety inspectors and other interested parties.
19	(2) Safety inspector staffing.—The Federal
20	Aviation Administration aviation safety inspector
21	staffing requirement shall be no less than the staffing
22	levels indicated as necessary in the staffing model de-

scribed under subsection (a).

1	SEC. 709. COMMERCIAL AIR TOUR OPERATORS IN NA
2	TIONAL PARKS.
3	(a) Secretary of the Interior and Overflights
4	of National Parks.—
5	(1) Section 40128 is amended—
6	(A) by striking paragraph (8) of subsection
7	<i>(f)</i> ;
8	(B) by striking "Director" each place it ap-
9	pears and inserting "Secretary of the Interior",
10	(C) by striking "National Park Service" in
11	subsection $(a)(2)(B)(vi)$ and inserting "Depart-
12	ment of the Interior"; and
13	(D) by striking "National Park Service" in
14	subsection $(b)(4)(C)$ and inserting "Department
15	of the Interior".
16	(2) The National Parks Air Tour Management
17	Act of 2000 (49 U.S.C. 40128 note) is amended—
18	(A) by striking "Director" in section 804(b)
19	and inserting "Secretary of the Interior";
20	(B) in section 805—
21	(i) by striking "Director of the Na-
22	tional Park Service" in subsection (a) and
23	inserting "Secretary of the Interior";
24	(ii) by striking "Director" each place
25	it appears and inserting "Secretary of the
26	Interior";

1	(iii) by striking "National Park Serv-
2	ice" each place it appears in subsection (b)
3	and inserting "Department of the Interior";
4	(iv) by striking "National Park Serv-
5	ice" in subsection (d)(2) and inserting "De-
6	partment of the Interior"; and
7	(C) in section 807—
8	(i) by striking "National Park Serv-
9	ice" in subsection (a)(1) and inserting "De-
10	partment of the Interior"; and
11	(ii) by striking "Director of the Na-
12	tional Park Service" in subsection (b) and
13	inserting "Secretary of the Interior".
14	(b) Allowing Overflights in Case of Agree-
15	MENT.—Paragraph (1) of subsection (a) of section 40128
16	is amended—
17	(1) by striking "and" after the semicolon in sub-
18	paragraph (B);
19	(2) by striking "lands." in subparagraph (C)
20	and inserting "lands; and"; and
21	(3) by adding at the end the following:
22	"(D) in accordance with a voluntary agree-
23	ment between the commercial air tour operator
24	and appropriate representatives of the national
25	park or tribal lands, as the case may be.".

1	(c) Modification of Interim Operating Author-
2	ITY.—Section $40128(c)(2)(I)$ is amended to read as follows:
3	"(I) may allow for modifications of the in-
4	terim operating authority without further envi-
5	ronmental process, if—
6	"(i) adequate information on the exist-
7	ing and proposed operations of the commer-
8	cial air tour operator is provided to the Ad-
9	ministrator and the Secretary by the oper-
10	ator seeking operating authority;
11	"(ii) the Administrator determines that
12	the modifications would not adversely affect
13	aviation safety or the management of the
14	national airspace system; and
15	"(iii) the Secretary agrees that the
16	modifications would not adversely affect
17	park resources and visitor experiences.".
18	(d) Reporting Requirements for Commercial
19	Air Tour Operators.—
20	(1) In General.—Not later than 90 days after
21	the date of the enactment of this Act, and annually
22	thereafter, each commercial air tour conducting com-
23	mercial air tour operations over a national park shall
24	report to the Administrator of the Federal Aviation

1	Administration and the Secretary of the Interior
2	on—
3	(A) the number of commercial air tour op-
4	erations conducted by such operator over the na-
5	tional park each day;
6	(B) any relevant characteristics of commer-
7	cial air tour operations, including the routes, al-
8	titudes, duration, and time of day of flights; and
9	(C) such other information as the Adminis-
10	trator and the Secretary may determine nec-
11	essary to administer the provisions of the Na-
12	tional Parks Air Tour Management Act of 2000
13	(49 U.S.C. 40128 note).
14	(2) FORMAT.—The report required by paragraph
15	(1) shall be submitted in such form as the Adminis-
16	trator and the Secretary determine to be appropriate.
17	(3) Effect of failure to report.—The Ad-
18	ministrator shall rescind the operating authority of a
19	commercial air tour operator that fails to file a re-
20	port not later than 180 days after the date for the
21	submittal of the report described in paragraph (1).
22	(4) Audit of Reports.—Not later than 2 years
23	after the date of the enactment of this Act, and at
24	such times thereafter as the Inspector General of the
25	Department of Transportation determines necessary,

1	the Inspector General shall audit the reports required
2	by paragraph (1).

- 3 (e) Collection of Fees From Air Tour Oper-4 ations.—
- 5 (1) In GENERAL.—The Secretary of the Interior 6 may assess a fee in an amount determined by the Sec-7 retary under paragraph (2) on a commercial air tour 8 operator conducting commercial air tour operations 9 over a national park.
 - (2) Amount of fee assessed under paragraph (1), the Secretary shall consider the cost of developing air tour management plans for each national park.
 - (3) Effect of failure to pay fee.—The Administrator of the Federal Aviation Administration shall revoke the operating authority of a commercial air tour operator conducting commercial air tour operations over any national park, including the Grand Canyon National Park, that has not paid the fee assessed by the Secretary under paragraph (1) by the date that is 180 days after the date on which the Secretary determines the fee shall be paid.
- 23 (f) Authorization of Appropriations for Air 24 Tour Management Plans.—

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1	(1) In General.—There are authorized to be ap-
2	propriated \$10,000,000 to the Secretary of the Inte-
3	rior for the development of air tour management
4	plans under section 40128(b) of title 49, United
5	States Code.
6	(2) USE OF FUNDS.—The funds authorized to be
7	appropriated by paragraph (1) shall be used to de-
8	velop air tour management plans for the national
9	parks the Secretary determines would most benefit
10	from such a plan.
11	(g) Guidance to District Offices on Commercial
12	AIR TOUR OPERATORS.—The Administrator of the Federal
13	Aviation Administration shall provide to the Administra-
14	tion's district offices clear guidance on the ability of com-
15	mercial air tour operators to obtain—
16	(1) increased safety certifications;
17	(2) exemptions from regulations requiring safety
18	certifications; and
19	(3) other information regarding compliance with
20	the requirements of this Act and other Federal and
21	State laws and regulations.
22	(h) Operating Authority of Commercial Air
23	Tour Operators.—
24	(1) Transfer of operating authority—

- 1 (A) In GENERAL.—Subject to subparagraph
 2 (B), a commercial air tour operator that obtains
 3 operating authority from the Administrator
 4 under section 40128 of title 49, United States
 5 Code, to conduct commercial air tour operations
 6 may transfer such authority to another commercial air tour operator at any time.
 - (B) Notice.—Not later than 30 days before the date on which a commercial air tour operator transfers operating authority under subparagraph (A), the operator shall notify the Administrator and the Secretary of the intent of the operator to transfer such authority.
 - (C) REGULATIONS.—Not later than 180 days after the date of the enactment of this Act, the Administrator shall prescribe regulations to allow transfers of operating authority described in subparagraph (A).
 - (2) Time for determination regarding op-Erating authority.—Notwithstanding any other provision of law, the Administrator shall determine whether to grant a commercial air tour operator operating authority under section 40128 of title 49, United States Code, not later than 180 days after the earlier of the date on which—

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1	(A) the operator submits an application; or
2	(B) an air tour management plan is com-
3	pleted for the national park over which the oper-
4	ator seeks to conduct commercial air tour oper-
5	ations.
6	(3) Increase in interim operating author-
7	ITY.—The Administrator and the Secretary may in-
8	crease the interim operating authority while an air
9	tour management plan is being developed for a park
10	if—
11	(A) the Secretary determines that such an
12	increase does not adversely impact park re-
13	sources or visitor experiences; and
14	(B) the Administrator determines that
15	granting interim operating authority does not
16	adversely affect aviation safety or the manage-
17	ment of the national airspace system.
18	(4) Enforcement of operating authority.—
19	The Administrator is authorized and directed to en-
20	force the requirements of this Act and any agency
21	rules or regulations related to operating authority.
22	SEC. 710. PHASEOUT OF STAGE 1 AND 2 AIRCRAFT.
23	(a) In General.—Subchapter II of chapter 475 is
24	amended by adding at the end the following:

1	"§ 47534. Prohibition on operating certain aircraft
2	weighing 75,000 pounds or less not com-
3	plying with Stage 3 noise levels
4	"(a) Prohibition.—Except as provided in subsection
5	(b), (c), or (d), a person may not operate a civil subsonic
6	turbojet with a maximum weight of 75,000 pounds or less
7	to or from an airport in the United States unless the Sec-
8	retary of Transportation finds that the aircraft complies
9	with stage 3 noise levels.
10	"(b) Exception.—Subsection (a) shall not apply to
11	aircraft operated only outside the 48 contiguous States.
12	"(c) Opt-Out.—Subsection (a) shall not apply at an
13	airport where the airport operator has notified the Sec-
14	retary that it wants to continue to permit the operation
15	of civil subsonic turbojets with a maximum weight of 75,000
16	pounds or less that do not comply with stage 3 noise levels.
17	The Secretary shall post the notices received under this sub-
18	section on its website or in another place easily accessible
19	to the public.
20	"(d) Limitation.—The Secretary shall permit a per-
21	son to operate Stage 1 and Stage 2 aircraft with a max-
22	imum weight of 75,000 pounds or less to or from an airport
23	in the contiguous 48 States in order—
24	"(1) to sell, lease, or use the aircraft outside the
25	48 contiguous States;
26	"(2) to scrap the aircraft;

1	"(3) to obtain modifications to the aircraft to
2	meet stage 3 noise levels;
3	"(4) to perform scheduled heavy maintenance or
4	significant modifications on the aircraft at a mainte-
5	nance facility located in the contiguous 48 states;
6	"(5) to deliver the aircraft to an operator leasing
7	the aircraft from the owner or return the aircraft to
8	$the\ lessor;$
9	"(6) to prepare or park or store the aircraft in
10	anticipation of any of the activities described in
11	paragraphs (1) through (5); or
12	"(7) to divert the aircraft to an alternative air-
13	port in the 48 contiguous States on account of weath-
14	er, mechanical, fuel air traffic control or other safety
15	reasons while conducting a flight in order to perform
16	any of the activities described in paragraphs (1)
17	through (6).
18	"(e) Statutory Construction.—Nothing in the sec-
19	tion may be construed as interfering with, nullifying, or
20	otherwise affecting determinations made by the Federal
21	Aviation Administration, or to be made by the Administra-
22	tion, with respect to applications under part 161 of title
23	14, Code of Federal Regulations, that were pending on the
24	date of enactment of the Aircraft Noise Reduction Act of
25	2006.".

1	(b) Conforming Amendments.—
2	(1) Section 47531 is amended by striking
3	"47529, or 47530" and inserting "47529, 47530, or
4	47534".
5	(2) Section 47532 is amended by striking
6	"47528–47531" and inserting "47528 through 47531
7	or 47534".
8	(3) The table of contents for chapter 475 is
9	amended by inserting after the item relating to sec-
10	tion 47533 the following:
	"47534. Prohibition on operating certain aircraft weighing 75,000 pounds or less not complying with Stage 3 noise levels.".
11	(c) Effective Date.—The amendments made by this
12	section shall take effect 5 years after the date of enactment
13	of this Act.
14	SEC. 711. WEIGHT RESTRICTIONS AT TETERBORO AIRPORT.
15	On and after the date of the enactment of this Act,
16	the Administrator of the Federal Aviation Administration
17	is prohibited from taking actions designed to challenge or
18	influence weight restrictions or prior permission rules at
19	Teterboro Airport in Teterboro, New Jersey, except in an
20	emergency.
21	SEC. 712. PILOT PROGRAM FOR REDEVELOPMENT OF AIR-
22	PORT PROPERTIES.
23	(a) In General.—Within 1 year after the date of en-
24	actment of this Act. the Administrator of the Federal Avia-

1	tion Administration shall establish a pilot program at up
2	to 4 public-use airports for local airport operators that have
3	submitted a noise compatibility program approved by the
4	Federal Aviation Administration under section 47504 of
5	title 49, United States Code, under which such airport oper-
6	ators may use funds made available under section 47117(e)
7	of that title, or passenger facility revenue collected under
8	section 40117 of that title, in partnership with affected
9	neighboring local jurisdictions, to support joint planning,
10	engineering design, and environmental permitting for the
11	assembly and redevelopment of property purchased with
12	noise mitigation funds or passenger facility charge funds,
13	to encourage airport-compatible land uses and generate eco-
14	nomic benefits to the local airport authority and adjacent
15	community.
16	(b) Noise Compatibility Measures.—Section
17	47504(a)(2) is amended—
18	(1) by striking "and" after the semicolon in sub-
19	paragraph (D);
20	(2) by striking "operations." in subparagraph
21	(E) and inserting "operations; and"; and
22	(3) by adding at the end the following:
23	"(F) joint comprehensive land use planning in-
24	cluding master plans, traffic studies, environmental
25	evaluation and economic and feasibility studies, with

1	neighboring local jurisdictions undertaking commu-
2	nity redevelopment in the area where the land or
3	other property interest acquired by the airport oper-
4	ator pursuant to this subsection is located, to encour-
5	age and enhance redevelopment opportunities that re-
6	flect zoning and uses that will prevent the introduc-
7	tion of additional incompatible uses and enhance re-
8	development potential.".
9	(c) Grant Requirements.—The Administrator may
10	not make a grant under subsection (a) unless the grant is
11	made—
12	(1) to enable the airport operator and local juris-
13	dictions undertaking the community redevelopment
14	effort to expedite redevelopment efforts;
15	(2) subject to a requirement that the local juris-
16	diction governing the property interests in question
17	has adopted zoning regulations that permit airport
18	compatible redevelopment; and
19	(3) subject to a requirement that, in determining

(3) subject to a requirement that, in determining the part of the proceeds from disposing of the land that is subject to repayment or reinvestment under section 47107(c)(2)(A) of title 49, United States Code, the total amount of the grant issued under this section shall be added to the amount of any grants issued for acquisition of land.

1	(d) Demonstration Grants.—
2	(1) In general.—The Administrator shall pro-
3	vide grants for up to 4 pilot property redevelopment
4	projects distributed geographically and targeted to
5	airports that demonstrate—
6	(A) a readiness to implement cooperative
7	land use management and redevelopment plans
8	with the adjacent community; and
9	(B) the probability of clear economic benefit
10	to the local community and financial return to
11	the airport through the implementation of the re-
12	development plan.
13	(2) Federal share.—
14	(A) Notwithstanding any other provision of
15	law, the Federal share of the allowable costs of a
16	project carried out under the pilot program shall
17	be 80 percent.
18	(B) In determining the allowable costs, the
19	Administrator shall deduct from the total costs of
20	the activities described in subsection (a) that
21	portion of the costs which is equal to that por-
22	tion of the total property to be redeveloped under
23	this section that is not owned or to be acquired
24	by the airport operator pursuant to the noise

compatibility program or that is not owned by

1	the affected neighboring local jurisdictions or
2	other public entities.
3	(3) Maximum amount.—Not more than
4	\$5,000,000 in funds made available under section
5	47117(e) of title 49, United States Code, may be ex-
6	pended under the pilot program at any single public-
7	use airport.
8	(4) Exception.—Amounts paid to the Adminis-
9	$trator\ under\ subsection\ (c)(3)$ —
10	(A) shall be in addition to amounts author-
11	ized under section 48203 of title 49, United
12	$States\ Code;$
13	(B) shall not be subject to any limitation on
14	grant obligations for any fiscal year; and
15	(C) shall remain available until expended.
16	(e) Use of Passenger Revenue.—An airport spon-
17	sor that owns or operates an airport participating in the
18	pilot program may use passenger facility revenue collected
19	under section 40117 of title 49, United States Code, to pay
20	any project cost described in subsection (a) that is not fi-
21	nanced by a grant under the program.
22	(f) Sunset.—This section, other than the amendments
23	made by subsections (b), shall not be in effect after Sep-
24	tember 30, 2011.

1	(g) Report to Congress.—The Administrator shall
2	report to Congress within 18 months after making the first
3	grant under this section on the effectiveness of this program
4	on returning part 150 lands to productive use.
5	SEC. 713. TRANSPORTING MUSICAL INSTRUMENTS.
6	(a) In General.—Subchapter I of chapter 417 is
7	amended by adding at the end thereof the following:
8	"§ 41724. Musical instruments
9	"(a) In General.—
10	"(1) Small instruments as carry-on bag-
11	GAGE.—An air carrier providing air transportation
12	shall permit a passenger to carry a violin, guitar, or
13	other musical instrument in the aircraft cabin with-
14	out charge if—
15	"(A) the instrument can be stowed safely in
16	a suitable baggage compartment in the aircraft
17	cabin or under a passenger seat; and
18	"(B) there is space for such stowage at the
19	time the passenger boards the aircraft.
20	"(2) Larger instruments as carry-on bag-
21	GAGE.—An air carrier providing air transportation
22	shall permit a passenger to carry a musical instru-
23	ment that is too large to meet the requirements of
24	paragraph (1) in the aircraft cabin without charge
25	<i>if</i>

1	"(A) the instrument is contained in a case
2	or covered so as to avoid injury to other pas-
3	sengers;
4	"(B) the weight of the instrument, including
5	the case or covering, does not exceed 165 pounds;
6	"(C) the instrument can be secured by a
7	seat belt to avoid shifting during flight;
8	"(D) the instrument does not restrict access
9	to, or use of, any required emergency exit, reg-
10	ular exit, or aisle;
11	"(E) the instrument does not obscure any
12	passenger's view of any illuminated exit, warn-
13	ing, or other informational sign;
14	"(F) neither the instrument nor the case
15	contains any object not otherwise permitted to be
16	carried in an aircraft cabin because of a law or
17	regulation of the United States; and
18	"(G) the passenger wishing to carry the in-
19	strument in the aircraft cabin has purchased an
20	additional seat to accommodate the instrument.
21	"(3) Large instruments as checked bag-
22	GAGE.—An air carrier shall transport as baggage,
23	without charge, a musical instrument that is the
24	property of a passenger traveling in air transpor-

1	tation that may not be carried in the aircraft cabin
2	if—
3	"(A) the sum of the length, width, and
4	height measured in inches of the outside linear
5	dimensions of the instrument (including the
6	case) does not exceed 150 inches; and
7	"(B) the weight of the instrument does not
8	exceed 165 pounds.
9	"(b) Regulations.—The Secretary may prescribe
10	such regulations as may be necessary or appropriate to im-
11	plement subsection (a).".
12	(b) Conforming Amendment.—The table of contents
13	for chapter 417 is amended by inserting after the item relat-
14	ing to section 41723 the following:
	"41724. Musical instruments.".
15	(c) Effective Date.—The amendments made by this
16	section shall take effect 30 days after the date of enactment
17	$of\ this\ Act.$
18	SEC. 714. RECYCLING PLANS FOR AIRPORTS.
19	(a) AIRPORT PLANNING.—Section 47102(5) is amend-
20	ed by striking "planning." and inserting "planning and
21	a plan for recycling and minimizing the generation of air-
22	port solid waste, consistent with applicable State and local
23	recycling laws, including the cost of a waste audit.".
24	(b) Master Plan.—Section 47106(a) is amended—
25	(1) by striking "and" in paragraph (4);

1	(2) by striking "proposed." in paragraph (5)
2	and inserting "proposed; and"; and
3	(3) by adding at the end the following:
4	"(6) if the project is for an airport that has an
5	airport master plan, the master plan addresses—
6	"(A) the feasibility of solid waste recycling
7	at the airport;
8	"(B) minimizing the generation of solid
9	waste at the airport;
10	"(C) operation and maintenance require-
11	ments;
12	"(D) the review of waste management con-
13	tracts;
14	"(E) the potential for cost savings or the
15	generation of revenue; and
16	"(F) training and education require-
17	ments.".
18	SEC. 715. DISADVANTAGED BUSINESS ENTERPRISE PRO-
19	GRAM ADJUSTMENTS.
20	(a) Purpose.—It is the purpose of the airport dis-
21	advantaged business enterprise program (49 U.S.C.
22	47107(e) and 47113) to ensure that minority- and women-
23	owned businesses do not face barriers because of their race
24	or gender and so that they have a fair opportunity to com-
25	pete in federally assisted airport contracts and concessions.

(b) FINDINGS.—The Congress finds the following:

- (1) While significant progress has occurred due to the enactment of the airport disadvantaged business enterprise program (49 U.S.C. 47107(e) and 47113), discrimination continues to be a barrier for minority- and women-owned businesses seeking to do business in airport-related markets. This continuing barrier merits the continuation of the airport disadvantaged business enterprise program.
 - (2) The Congress has received recent evidence of discrimination from numerous sources, including congressional hearings and roundtables, scientific reports, reports issued by public and private agencies, news stories, reports of discrimination by organizations and individuals, and discrimination lawsuits. This evidence also shows that race- and gender-neutral efforts alone are insufficient to address the problem.
 - (3) This evidence demonstrates that discrimination across the nation poses a barrier to full and fair participation in airport related businesses of women business owners and minority business owners in the racial groups detailed in parts 23 and 26 of title 49, Code of Federal Regulations, and has impacted firm development and many aspects of airport related business in the public and private markets.

1	(4) This evidence provides a strong basis for the
2	continuation of the airport disadvantaged business
3	enterprise program and the airport concessions dis-
4	advantaged business enterprise program.
5	(c) In General.—Section 47107(e) is amended—
6	(1) by redesignating paragraph (8) as para-
7	graph (9); and
8	(2) by inserting after paragraph (7) the fol-
9	lowing:
10	"(8) Mandatory training program for
11	AIRPORT CONCESSIONS.—
12	"(A) In general.—Not later than one
13	year after the date of enactment of the FAA
14	Air Transportation Modernization and
15	Safety Improvement Act, the Secretary shall
16	establish a mandatory training program for
17	persons described in subparagraph (C) on
18	the certification of whether a small business
19	concern in airport concessions qualifies as a
20	small business concern owned and controlled
21	by a socially and economically disadvan-
22	taged individual for purposes of paragraph
23	(1).
24	"(B) Implementation.—The training
25	program may be implemented by one or

1	more private entities approved by the Sec-
2	retary.
3	"(C) Participants.—A person re-
4	ferred to in paragraph (1) is an official or
5	agent of an airport owner or operator who
6	is required to provide a written assurance
7	under paragraph (1) that the airport owner
8	or operator will meet the percentage goal of
9	paragraph (1) or who is responsible for de-
10	termining whether or not a small business
11	concern in airport concessions qualifies as a
12	small business concern owned and controlled
13	by a socially and economically disadvan-
14	taged individual for purposes of paragraph
15	(1).
16	"(D) Authorization of Appropria-
17	TIONS.—There are authorized to be appro-
18	priated to the Secretary such sums as may
19	be necessary to carry out this paragraph.".
20	(d) Report.—Not later than 24 months after the date
21	of enactment of this Act, the Secretary shall submit a report
22	to the Senate Committee on Commerce, Science, and Trans-
23	portation, the House of Representatives Committee on
24	Transportation and Infrastructure, and other appropriate
25	committees of Congress on the results of the training pro-

1	gram conducted under section 47107(e)(8) of title 49,
2	United States Code, as added by subsection (a).
3	(e) Disadvantaged Business Enterprise Per-
4	Sonal Net Worth Cap; Bonding Requirements.—Sec-
5	tion 47113 is amended by adding at the end the following.
6	"(e) Personal Net Worth Cap.—Not later than 180
7	days after the date of enactment of the FAA Air Transpor-
8	tation Modernization and Safety Improvement Act, the Sec-
9	retary shall issue final regulations to adjust the personal
10	net worth cap used in determining whether an individual
11	is economically disadvantaged for purposes of qualifying
12	under the definition contained in subsection (a)(2) and
13	under section 47107(e). The regulations shall correct for the
14	impact of inflation since the Small Business Administra-
15	tion established the personal net worth cap at \$750,000 in
16	1989.
17	"(f) Exclusion of Retirement Benefits.—
18	"(1) In general.—In calculating a business
19	owner's personal net worth, any funds held in a
20	qualified retirement account owned by the business
21	owner shall be excluded, subject to regulations to be
22	issued by the Secretary.
23	"(2) Regulations.—Not later than one year

after the date of enactment of the FAA Air Transpor-

tation Modernization and Safety Improvement Act,

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1	the Secretary shall issue final regulations to imple-
2	ment paragraph (1), including consideration of ap-
3	propriate safeguards, such as a limit on the amount
4	of such accounts, to prevent circumvention of personal
5	net worth requirements.
6	"(g) Prohibition on Excessive or Discriminatory
7	Bonding Requirements.—
8	"(1) In general.—The Secretary shall establish
9	a program to eliminate barriers to small business
10	participation in airport-related contracts and conces-
11	sions by prohibiting excessive, unreasonable, or dis-
12	criminatory bonding requirements for any project
13	funded under this chapter or using passenger facility
14	revenues under section 40117.
15	"(2) Regulations.—Not later than one year
16	after the date of enactment of the FAA Air Transpor-
17	tation Modernization and Safety Improvement Act,
18	the Secretary shall issue a final rule to establish the
19	program under paragraph (1).".
20	SEC. 716. FRONT LINE MANAGER STAFFING.
21	(a) STUDY.—Not later than 45 days after the date of
22	enactment of this Act, the Administrator of the Federal

23 Aviation Administration shall initiate a study on front line

24 manager staffing requirements in air traffic control facili-

25 *ties.*

1	(b) Considerations.—In conducting the study, the
2	Administrator may take into consideration—
3	(1) the number of supervisory positions of oper-
4	ation requiring watch coverage in each air traffic
5	$control\ facility;$
6	(2) coverage requirements in relation to traffic
7	demand;
8	(3) facility type;
9	(4) complexity of traffic and managerial respon-
10	sibilities;
11	(5) proficiency and training requirements; and
12	(6) such other factors as the Administrator con-
13	siders appropriate.
14	(c) Determinations.—The Administrator shall
15	transmit any determinations made as a result of the study
16	to the Chief Operating Officer for the air traffic control sys-
17	tem.
18	(d) Report.—Not later than 180 days after the date
19	of enactment of this Act, the Administrator shall submit
20	to the Senate Committee on Commerce, Science, and Trans-
21	portation and the House of Representatives Committee on
22	Transportation and Infrastructure a report on the results
23	of the study and a description of any determinations sub-
24	mitted to the Chief Operating Officer under subsection (c).

1	SEC. 717. STUDY OF HELICOPTER AND FIXED WING AIR AM-
2	BULANCE SERVICES.
3	(a) In General.— The Comptroller General shall con-
4	duct a study of the helicopter and fixed-wing air ambulance
5	industry. The study shall include information, analysis,
6	and recommendations pertinent to ensuring a safe air am-
7	bulance industry.
8	(b) REQUIRED INFORMATION.—In conducting the
9	study, the Comptroller General shall obtain detailed infor-
10	mation on the following aspects of the air ambulance indus-
11	try:
12	(1) A review of the industry, for part 135 certifi-
13	cate holders and indirect carriers providing helicopter
14	and fixed-wing air ambulance services, including—
15	(A) a listing of the number, size, and loca-
16	tion of helicopter and fixed-wing aircraft and
17	their flight bases;
18	(B) affiliations of certificate holders and in-
19	direct carriers with hospitals, governments, and
20	$other\ entities;$
21	(C) coordination of air ambulance services,
22	with each other, State and local emergency med-
23	ical services systems, referring entities, and re-
24	ceiving hospitals;
25	(D) nature of services contracts, sources of
26	payment, financial relationships between certifi-

1	cate holders and indirect carriers providing air
2	ambulance services and referring entities, and
3	costs of operations; and
4	(E) a survey of business models for air am-
5	bulance operations, including expenses, structure,
6	and sources of income.
7	(2) Air ambulance request and dispatch prac-
8	tices, including the various types of protocols, models,
9	training, certifications, and air medical communica-
10	tions centers relating to part 135 certificate holders
11	and indirect carriers providing helicopter and fixed-
12	wing air ambulance services, including—
13	(A) the practices that emergency and med-
14	ical officials use to request an air ambulance;
15	(B) information on whether economic or
16	other nonmedical factors lead to air ambulance
17	transport when it is not medically needed, ap-
18	propriate, or safe; and
19	(C) the cause, occurrence, and extent of
20	delays in air ambulance transport.
21	(3) Economic and medical issues relating to the
22	air ambulance industry, including—
23	$(A)\ licensing;$
24	(B) certificates of need;

1	(C) public convenience and necessity re-
2	quirements;
3	(D) assignment of geographic coverage
4	are as;
5	$(E)\ accreditation\ requirements;$
6	(F) compliance with dispatch procedures;
7	and
8	(G) requirements for medical equipment
9	and personnel onboard the aircraft.
10	(4) Such other matters as the Comptroller Gen-
11	eral considers relevant to the purpose of the study.
12	(c) Analysis and Recommendations.—Based on in-
13	formation obtained under subsection (b) and other informa-
14	tion the Comptroller General considers appropriate, the re-
15	port shall also include an analysis and specific rec-
16	ommendations, as appropriate, related to—
17	(1) the relationship between State regulation and
18	Federal preemption of rates, routes, and services of
19	air ambulances;
20	(2) the extent to which Federal law may impact
21	existing State regulation of air ambulances and the
22	potential effect of greater State regulation—
23	(A) in the air ambulance industry, on the
24	economic viability of air ambulance services, the
25	availability and coordination of service, and

1	costs of operations both in rural and highly pop-
2	ulated areas;
3	(B) on the quality of patient care and out-
4	comes; and
5	(C) on competition and safety; and
6	(3) whether systemic or other problems exist on
7	a statewide, regional, or national basis with the cur-
8	rent system governing air ambulances.
9	(d) Report.—Not later than June 1, 2010, the Comp-
10	troller General shall submit a report to the Secretary of
11	Transportation, the Senate Committee on Commerce,
12	Science, and Transportation, and the House of Representa-
13	tives Committee on Transportation and Infrastructure con-
14	taining the Government Accountability Office's findings
15	and recommendations regarding the study under this sec-
16	tion.
17	(e) Adoption of Recommended Policy Changes.—
18	Not later than 60 days after the date of receipt of the report
19	under subsection (d), the Secretary shall issue a report to
20	the Senate Committee on Commerce, Science, and Trans-
21	portation, and the House of Representatives Committee on
22	Transportation and Infrastructure that—
23	(1) specifies which, if any, policy changes rec-
24	ommended by the Comptroller General and any other

1	policy changes with respect to air ambulances the
2	Secretary will adopt and implement; and
3	(2) includes recommendations for legislative
4	change, if appropriate.
5	(f) Part 135 Certificate Holder Defined.—In
6	this section, the term "part 135 certificate holder" means
7	a person holding a certificate issued under part 135 of title
8	14, Code of Federal Regulations.
9	SEC. 718. REPEAL OF CERTAIN LIMITATIONS ON METRO-
10	POLITAN WASHINGTON AIRPORTS AUTHOR-
11	ITY.
12	(a) In General.—Section 49108 of title 49, United
13	States Code, is repealed.
14	(b) Conforming Repeal.—The table of sections for
15	chapter 491 of such title is amended by striking the item
16	relating to section 49108.
17	SEC. 719. STUDY OF AERONAUTICAL MOBILE TELEMETRY.
18	Not later than 180 days after the date of enactment
19	of this Act, the Administrator of the Federal Aviation Ad-
20	ministration, in consultation with other Federal agencies,
21	shall submit a report to the Senate Committee on Com-
22	merce, Science, and Transportation, the House of Rep-
23	resentatives Committee on Science and Technology, and the
24	House of Representatives Committee on Energy and Com-
25	merce that identifies—

1	(1) the current and anticipated need over the
2	next decade by civil aviation, including equipment
3	manufacturers, for aeronautical mobile telemetry serv-
4	ices; and

(2) the potential impact to the aerospace industry of the introduction of a new radio service operating in the same spectrum allocated to the aeronautical mobile telemetry service.

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111 TH CONGRESS **S. 1451**1ST SESSION

[Report No. 111-82]

△ BILL

To modernize the air traffic control system, improve the safety, reliability, and availability of transportation by air in the United States, provide for modernization of the air traffic control system, reauthorize the Federal Aviation Administration, and for other purposes.

September 29, 2009 Reported with an amendment