

111TH CONGRESS  
1ST SESSION

# S. 1336

To amend the Controlled Substances Act to provide for disposal of controlled substances by ultimate users and care takers through State take-back disposal programs, to amend the Federal Food, Drug, and Cosmetic Act to prohibit recommendations on drug labels for disposal by flushing, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JUNE 24, 2009

Mrs. MURRAY introduced the following bill; which was read twice and referred to the Committee on the Judiciary

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## A BILL

To amend the Controlled Substances Act to provide for disposal of controlled substances by ultimate users and care takers through State take-back disposal programs, to amend the Federal Food, Drug, and Cosmetic Act to prohibit recommendations on drug labels for disposal by flushing, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Safe Drug Disposal  
5       Act of 2009”.

1 **SEC. 2. STATE TAKE-BACK DISPOSAL PROGRAMS.**

2 (a) IN GENERAL.—Part C of the Controlled Sub-  
 3 stances Act (21 U.S.C. 821 et seq.) is amended by adding  
 4 at the end the following:

5 **“SEC. 312. STATE TAKE-BACK DISPOSAL PROGRAMS.**

6 “(a) IN GENERAL.—Not later than 1 year after the  
 7 date of the enactment of this section, the Attorney General  
 8 shall promulgate regulations to authorize an ultimate user  
 9 or care taker to dispose of a controlled substance in ac-  
 10 cordance with a State program described in subsection (b).

11 “(b) STATE PROGRAMS.—

12 “(1) MODELS; INDIVIDUALIZED PROGRAMS.—

13 The regulations under subsection (a) shall—

14 “(A) include 5 model State programs  
 15 under which an ultimate user or care taker may  
 16 dispose of an unused or partially used con-  
 17 trolled substance through delivery to a des-  
 18 ignated facility; and

19 “(B) allow a State to work with the Attor-  
 20 ney General to devise an alternative program  
 21 for such disposal that—

22 “(i) best suits the State; and

23 “(ii) as determined by the Attorney  
 24 General, is consistent with this section.

25 “(2) REQUIREMENTS.—Each program under  
 26 paragraph (1) shall—

1           “(A) require a State to enact legislation as  
 2           a prerequisite to adopting and implementing  
 3           such program;

4           “(B) protect the public safety;

5           “(C) allow ultimate users and care takers  
 6           to dispose of controlled substances through per-  
 7           sons other than law enforcement personnel;

8           “(D) incorporate environmentally sound  
 9           practices for disposing of controlled substances  
 10          (by means other than flushing down a public or  
 11          private wastewater treatment system or dis-  
 12          posing in a municipal solid waste landfill);

13          “(E) be cost effective for the State;

14          “(F) include convenient take-back options  
 15          for urban and rural locations; and

16          “(G) not restrict the funding which a State  
 17          may use to implement the program.

18          “(3) OTHER DRUGS AND BIOLOGICS.—A pro-  
 19          gram under paragraph (1) may, at the State’s op-  
 20          tion, apply to a drug or biological product other than  
 21          a controlled substance to the same extent and in the  
 22          same manner as such program applies to a con-  
 23          trolled substance. For purposes of this paragraph,  
 24          the terms ‘drug’ and ‘biological product’ have the  
 25          meanings given to those terms in section 201 of the

1 Federal Food, Drug, and Cosmetic Act and section  
 2 351 of the Public Health Service Act, respectively.

3 “(c) DEFINITION.—In this section, the term ‘care  
 4 taker’—

5 “(1) means a person responsible for taking care  
 6 of one or more individuals or animals, including  
 7 through provision of controlled substances; and

8 “(2) may include a physician or other health  
 9 care professional, a veterinarian, a long-term care  
 10 facility, a nursing home, a hospital, a jail, or a  
 11 school.”.

12 (b) GAO REPORT.—The Comptroller General of the  
 13 United States shall—

14 (1) collect data on the State take-back disposal  
 15 programs implemented pursuant to section 312 of  
 16 the Controlled Substances Act, as added by sub-  
 17 section (a); and

18 (2) not less than every 4 years, submit findings  
 19 and recommendations to the Congress regarding  
 20 such programs.

21 (c) CONFORMING AMENDMENT.—The table of con-  
 22 tents for the Comprehensive Drug Abuse Prevention and  
 23 Control Act of 1970 (Public Law 91–513; 84 Stat. 1236)  
 24 is amended by inserting after the item relating to section  
 25 311 the following:

“Sec. 312. State take-back disposal programs.”.

1 **SEC. 3. NO LABELING RECOMMENDATIONS TO DISPOSE OF**  
2 **DRUGS AND BIOLOGICAL PRODUCTS BY**  
3 **FLUSHING.**

4 (a) DRUGS.—Section 505 of the Federal Food, Drug,  
5 and Cosmetic Act (21 U.S.C. 355) is amended by adding  
6 at the end the following:

7 “(w) NO LABELING RECOMMENDATIONS TO DIS-  
8 POSE BY FLUSHING.—In approving an application for a  
9 drug under this section, the Secretary shall ensure that  
10 the labeling for such drug does not include any rec-  
11 ommendation or direction to dispose of the drug by means  
12 of a public or private wastewater treatment system, such  
13 as by flushing down the toilet.”.

14 (b) BIOLOGICAL PRODUCTS.—Section 351 of the  
15 Public Health Service Act (42 U.S.C. 262) is amended  
16 by adding at the end the following:

17 “(k) NO LABELING RECOMMENDATIONS TO DISPOSE  
18 BY FLUSHING.—In licensing any biological product under  
19 this section, the Secretary shall ensure that the labeling  
20 for such product does not include any recommendation or  
21 direction to dispose of the product by means of a public  
22 or private wastewater treatment system, such as by flush-  
23 ing down the toilet.”.

24 (c) DRUGS AND BIOLOGICAL PRODUCTS ALREADY  
25 MARKETED.—

1           (1) LABELING REVISION.—With respect to  
2       drugs and biological products that are legally mar-  
3       keted under the Federal Food, Drug, and Cosmetic  
4       Act (21 U.S.C. 321 et seq.) or part F of title III  
5       of the Public Health Service Act (42 U.S.C. 262 et  
6       seq.) as of the date of the enactment of this Act, the  
7       Secretary of Health and Human Services, acting  
8       through the Commissioner of Food and Drugs—

9           (A) shall conduct a review of the labeling  
10       of such drugs and biological products; and

11          (B) for any such labeling that includes a  
12       recommendation or direction to dispose of the  
13       drug or biological product by means of a public  
14       or private wastewater treatment system, such  
15       as by flushing down the toilet, shall order the  
16       labeling to be revised to exclude such rec-  
17       ommendation or direction.

18          (2) PENALTY.—Any drug or biological product  
19       whose labeling is in violation of an order issued  
20       under paragraph (1)(B) is deemed to be misbranded  
21       under section 502 of the Federal Food, Drug, and  
22       Cosmetic Act (21 U.S.C. 352).

23          (3) EFFECTIVE DATE.—An order issued under  
24       paragraph (1)(B) shall take effect not later than 1  
25       year after the date of the enactment of this Act.

1 (4) DEFINITIONS.—In this subsection:

2 (A) The term “biological product” has the  
3 meaning given such term in section 351 of the  
4 Public Health Service Act (42 U.S.C. 262).

5 (B) The terms “drug” and “labeling” have  
6 the meanings given such terms in section 201  
7 of the Federal Food, Drug, and Cosmetic Act  
8 (21 U.S.C. 321).

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