## 111TH CONGRESS 1ST SESSION

# S. 132

To increase and enhance law enforcement resources committed to investigation and prosecution of violent gangs, to deter and punish violent gang crime, to protect law-abiding citizens and communities from violent criminals, to revise and enhance criminal penalties for violent crimes, to expand and improve gang prevention programs, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

January 6, 2009

Mrs. Feinstein (for herself, Mr. Hatch, Mr. Bayh, Mr. Kerry, Mrs. Murray, Mr. Kyl, Mr. Specter, Mr. Schumer, and Ms. Cantwell) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

## A BILL

To increase and enhance law enforcement resources committed to investigation and prosecution of violent gangs, to deter and punish violent gang crime, to protect lawabiding citizens and communities from violent criminals, to revise and enhance criminal penalties for violent crimes, to expand and improve gang prevention programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

### 1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Gang Abatement and
- 3 Prevention Act of 2009".

## 4 SEC. 2. TABLE OF CONTENTS.

- 5 The table of contents of this Act is as follows:
  - Sec. 1. Short title.
  - Sec. 2. Table of contents.
  - Sec. 3. Findings.
  - TITLE I—NEW FEDERAL CRIMINAL LAWS NEEDED TO FIGHT VIOLENT NATIONAL, INTERNATIONAL, REGIONAL, AND LOCAL GANGS THAT AFFECT INTERSTATE AND FOREIGN COMMERCE
  - Sec. 101. Revision and extension of penalties related to criminal street gang activity.

## TITLE II—VIOLENT CRIME REFORMS TO REDUCE GANG VIOLENCE

- Sec. 201. Violent crimes in aid of racketeering activity.
- Sec. 202. Murder and other violent crimes committed during and in relation to a drug trafficking crime.
- Sec. 203. Expansion of rebuttable presumption against release of persons charged with firearms offenses.
- Sec. 204. Statute of limitations for violent crime.
- Sec. 205. Study of hearsay exception for forfeiture by wrongdoing.
- Sec. 206. Possession of firearms by dangerous felons.
- Sec. 207. Conforming amendment.
- Sec. 208. Amendments relating to violent crime.
- Sec. 209. Publicity campaign about new criminal penalties.
- Sec. 210. Statute of limitations for terrorism offenses.
- Sec. 211. Crimes committed in Indian country or exclusive Federal jurisdiction as racketeering predicates.
- Sec. 212. Predicate crimes for authorization of interception of wire, oral, and electronic communications.
- Sec. 213. Clarification of Hobbs Act.
- Sec. 214. Interstate tampering with or retaliation against a witness, victim, or informant in a State criminal proceeding.
- Sec. 215. Amendment of sentencing guidelines.

# TITLE III—INCREASED FEDERAL RESOURCES TO DETER AND PREVENT SERIOUSLY AT-RISK YOUTH FROM JOINING ILLEGAL STREET GANGS AND FOR OTHER PURPOSES

- Sec. 301. Designation of and assistance for high intensity gang activity areas.
- Sec. 302. Gang prevention grants.
- Sec. 303. Enhancement of Project Safe Neighborhoods initiative to improve enforcement of criminal laws against violent gangs.
- Sec. 304. Additional resources needed by the Federal Bureau of Investigation to investigate and prosecute violent criminal street gangs.
- Sec. 305. Grants to prosecutors and law enforcement to combat violent crime.

- Sec. 306. Expansion and reauthorization of the mentoring initiative for system involved vouth.
- Sec. 307. Demonstration grants to encourage creative approaches to gang activity and after-school programs.
- Sec. 308. Short-Term State Witness Protection Section.
- Sec. 309. Witness protection services.
- Sec. 310. Expansion of Federal witness relocation and protection program.
- Sec. 311. Family abduction prevention grant program.
- Sec. 312. Study on adolescent development and sentences in the Federal system.
- Sec. 313. National youth anti-heroin media campaign.
- Sec. 314. Training at the national advocacy center.

#### TITLE IV—CRIME PREVENTION AND INTERVENTION STRATEGIES

- Sec. 401. Short title.
- Sec. 402. Purposes.
- Sec. 403. Definitions.
- Sec. 404. National Commission on Public Safety Through Crime Prevention.
- Sec. 405. Innovative crime prevention and intervention strategy grants.

#### 1 SEC. 3. FINDINGS.

- 2 Congress finds that—
- 3 (1) violent crime and drug trafficking are per-
- 4 vasive problems at the national, State, and local
- 5 level;
- 6 (2) according to recent Federal Bureau of In-
- 7 vestigation, Uniform Crime Reports, violent crime in
- 8 the United States is on the rise, with a 2.3 percent
- 9 increase in violent crime in 2005 (the largest in-
- 10 crease in the United States in 15 years) and an even
- larger 3.7 percent jump during the first 6 months
- of 2006, and the Police Executive Research Forum
- 13 reports that, among jurisdictions providing informa-
- tion, homicides are up 10.21 percent, robberies are
- up 12.27 percent, and aggravated assaults with fire-
- arms are up 9.98 percent since 2004;

- (3) these disturbing rises in violent crime are attributable in part to the spread of criminal street gangs and the willingness of gang members to commit acts of violence and drug trafficking offenses;
  - (4) according to a recent National Drug Threat Assessment, criminal street gangs are responsible for much of the retail distribution of the cocaine, methamphetamine, heroin, and other illegal drugs being distributed in rural and urban communities throughout the United States;
  - (5) gangs commit acts of violence or drug offenses for numerous motives, such as membership in or loyalty to the gang, for protecting gang territory, and for profit;
  - (6) gang presence and intimidation, and the organized and repetitive nature of the crimes that gangs and gang members commit, has a pernicious effect on the free flow of interstate commercial activities and directly affects the freedom and security of communities plagued by gang activity, diminishing the value of property, inhibiting the desire of national and multinational corporations to transact business in those communities, and in a variety of ways directly and substantially affecting interstate and foreign commerce;

- 1 (7) gangs often recruit and utilize minors to en-2 gage in acts of violence and other serious offenses 3 out of a belief that the criminal justice systems are 4 more lenient on juvenile offenders;
  - (8) gangs often intimidate and threaten witnesses to prevent successful prosecutions;
  - (9) gangs prey upon and incorporate minors into their ranks, exploiting the fact that adolescents have immature decision-making capacity, therefore, gang activity and recruitment can be reduced and deterred through increased vigilance, appropriate criminal penalties, partnerships between Federal and State and local law enforcement, and proactive prevention and intervention efforts, particularly targeted at juveniles and young adults, prior to and even during gang involvement;
  - (10) State and local prosecutors and law enforcement officers, in hearings before the Committee on the Judiciary of the Senate and elsewhere, have enlisted the help of Congress in the prevention, investigation, and prosecution of gang crimes and in the protection of witnesses and victims of gang crimes; and
  - (11) because State and local prosecutors and law enforcement have the expertise, experience, and

- 1 connection to the community that is needed to assist
- 2 in combating gang violence, consultation and coordi-
- and local law enforce-
- 4 ment and collaboration with other community agen-
- 5 cies is critical to the successful prosecutions of
- 6 criminal street gangs and reduction of gang prob-
- 7 lems.

## 8 TITLE I—NEW FEDERAL CRIMI-

- 9 NAL LAWS NEEDED TO FIGHT
- 10 VIOLENT NATIONAL, INTER-
- 11 NATIONAL, REGIONAL, AND
- 12 LOCAL GANGS THAT AFFECT
- 13 INTERSTATE AND FOREIGN
- 14 **COMMERCE**
- 15 SEC. 101. REVISION AND EXTENSION OF PENALTIES RE-
- 16 LATED TO CRIMINAL STREET GANG ACTIV-
- 17 **ITY.**
- 18 (a) IN GENERAL.—Chapter 26 of title 18, United
- 19 States Code, is amended to read as follows:

## 20 "CHAPTER 26—CRIMINAL STREET GANGS

#### 21 "SEC. 521. DEFINITIONS.

22 "In this chapter:

<sup>&</sup>quot;Sec.

<sup>&</sup>quot;521. Definitions.

<sup>&</sup>quot;522. Criminal street gang prosecutions.

<sup>&</sup>quot;523. Recruitment of persons to participate in a criminal street gang.

<sup>&</sup>quot;524. Violent crimes in furtherance of criminal street gangs.

<sup>&</sup>quot;525. Forfeiture.

1	"(1) CRIMINAL STREET GANG.—The term
2	'criminal street gang' means a formal or informal
3	group, organization, or association of 5 or more indi-
4	viduals—
5	"(A) each of whom has committed at least
6	1 gang crime; and
7	"(B) who collectively commit 3 or more
8	gang crimes (not less than 1 of which is a seri-
9	ous violent felony), in separate criminal epi-
10	sodes (not less than 1 of which occurs after the
11	date of enactment of the Gang Abatement and
12	Prevention Act of 2009, and the last of which
13	occurs not later than 5 years after the commis-
14	sion of a prior gang crime (excluding any time
15	of imprisonment for that individual)).
16	"(2) GANG CRIME.—The term 'gang crime'
17	means an offense under Federal law punishable by
18	imprisonment for more than 1 year, or a felony of-
19	fense under State law that is punishable by a term
20	of imprisonment of 5 years or more in any of the
21	following categories:
22	"(A) A crime that has as an element the
23	use, attempted use, or threatened use of phys-
24	ical force against the person of another, or is

burglary, arson, kidnapping, or extortion.

1	"(B) A crime involving obstruction of jus-
2	tice, or tampering with or retaliating against a
3	witness, victim, or informant.
4	"(C) A crime involving the manufacturing,
5	importing, distributing, possessing with intent
6	to distribute, or otherwise trafficking in a con-
7	trolled substance or listed chemical (as those
8	terms are defined in section 102 of the Con-
9	trolled Substances Act (21 U.S.C. 802)).
10	"(D) Any conduct punishable under—
11	"(i) section 844 (relating to explosive
12	materials);
13	"(ii) subsection (a)(1), (d), (g)(1)
14	(where the underlying conviction is a vio-
15	lent felony or a serious drug offense (as
16	those terms are defined in section 924(e)),
17	(g)(2), (g)(3), (g)(4), (g)(5), (g)(8), (g)(9),
18	(g)(10), (g)(11), (i), (j), (k), (n), (o), (p),
19	(q), (u), or (x) of section 922 (relating to
20	unlawful acts);
21	"(iii) subsection (b), (c), (g), (h), (k),
22	(l), (m), or (n) of section 924 (relating to
23	penalties);

1	"(iv) section 930 (relating to posses-
2	sion of firearms and dangerous weapons in
3	Federal facilities);
4	"(v) section 931 (relating to purchase,
5	ownership, or possession of body armor by
6	violent felons);
7	"(vi) sections 1028 and 1029 (relating
8	to fraud, identity theft, and related activity
9	in connection with identification documents
10	or access devices);
11	"(vii) section 1084 (relating to trans-
12	mission of wagering information);
13	"(viii) section 1952 (relating to inter-
14	state and foreign travel or transportation
15	in aid of racketeering enterprises);
16	"(ix) section 1956 (relating to the
17	laundering of monetary instruments);
18	"(x) section 1957 (relating to engag-
19	ing in monetary transactions in property
20	derived from specified unlawful activity);
21	or
22	"(xi) sections 2312 through 2315 (re-
23	lating to interstate transportation of stolen
24	motor vehicles or stolen property).

- "(E) Any conduct punishable under section 274 (relating to bringing in and harboring cer-tain aliens), section 277 (relating to aiding or assisting certain aliens to enter the United States), or section 278 (relating to importation of aliens for immoral purposes) of the Immigra-tion and Nationality Act (8 U.S.C. 1324, 1327, and 1328).
  - "(F) Any crime involving aggravated sexual abuse, sexual assault, pimping or pandering involving prostitution, sexual exploitation of children (including sections 2251, 2251A, 2252 and 2260), peonage, slavery, or trafficking in persons (including sections 1581 through 1592) and sections 2421 through 2427 (relating to transport for illegal sexual activity).
    - "(3) MINOR.—The term 'minor' means an individual who is less than 18 years of age.
    - "(4) SERIOUS VIOLENT FELONY.—The term 'serious violent felony' has the meaning given that term in section 3559.
    - "(5) STATE.—The term 'State' means each of the several States of the United States, the District of Columbia, and any commonwealth, territory, or possession of the United States.

## 1 "SEC. 522. CRIMINAL STREET GANG PROSECUTIONS.

2	"(a) Street Gang Crime.—It shall be unlawful for
3	any person to knowingly commit, or conspire, threaten, or
4	attempt to commit, a gang crime for the purpose of fur-
5	thering the activities of a criminal street gang, or gaining
6	entrance to or maintaining or increasing position in a
7	criminal street gang, if the activities of that criminal street
8	gang occur in or affect interstate or foreign commerce.
9	"(b) Penalty.—Any person who violates subsection
10	(a) shall be fined under this title and—
11	"(1) for murder, kidnapping, conduct that
12	would violate section 2241 if the conduct occurred in
13	the special maritime and territorial jurisdiction of
14	the United States, or maining, imprisonment for
15	any term of years or for life;
16	"(2) for any other serious violent felony, by im-
17	prisonment for not more than 30 years;
18	"(3) for any crime of violence that is not a seri-
19	ous violent felony, by imprisonment for not more
20	than 20 years; and
21	"(4) for any other offense, by imprisonment for
22	not more than 10 years.
23	"SEC. 523. RECRUITMENT OF PERSONS TO PARTICIPATE IN
24	A CRIMINAL STREET GANG.
25	"(a) Prohibited Acts.—It shall be unlawful to
26	knowingly recruit, employ, solicit, induce, command, co-

1	erce, or cause another person to be or remain as a member
2	of a criminal street gang, or attempt or conspire to do
3	so, with the intent to cause that person to participate in
4	a gang crime, if the defendant travels in interstate or for-
5	eign commerce in the course of the offense, or if the activi-
6	ties of that criminal street gang are in or affect interstate
7	or foreign commerce.
8	"(b) Penalties.—Whoever violates subsection (a)
9	shall—
10	"(1) if the person recruited, employed, solicited,
11	induced, commanded, coerced, or caused to partici-
12	pate or remain in a criminal street gang is a
13	minor—
14	"(A) be fined under this title, imprisoned
15	not more than 10 years, or both; and
16	"(B) at the discretion of the sentencing
17	judge, be liable for any costs incurred by the
18	Federal Government, or by any State or local
19	government, for housing, maintaining, and
20	treating the minor until the person attains the
21	age of 18 years;
22	"(2) if the person who recruits, employs, solic-
23	its, induces, commands, coerces, or causes the par-
24	ticipation or remaining in a criminal street gang is
25	

- 1 fined under this title, imprisoned not more than 10
- 2 years, or both; and
- 3 "(3) in any other case, be fined under this title,
- 4 imprisoned not more than 5 years, or both.
- 5 "(c) Consecutive Nature of Penalties.—Any
- 6 term of imprisonment imposed under subsection (b)(2)
- 7 shall be consecutive to any term imposed for any other
- 8 offense.

#### 9 "SEC. 524. VIOLENT CRIMES IN FURTHERANCE OF CRIMI-

- 10 NAL STREET GANGS.
- 11 "(a) IN GENERAL.—It shall be unlawful for any per-
- 12 son, for the purpose of gaining entrance to or maintaining
- 13 or increasing position in, or in furtherance of, or in asso-
- 14 ciation with, a criminal street gang, or as consideration
- 15 for anything of pecuniary value to or from a criminal
- 16 street gang, to knowingly commit or threaten to commit
- 17 against any individual a crime of violence that is an of-
- 18 fense under Federal law punishable by imprisonment for
- 19 more than 1 year or a felony offense under State law that
- 20 is punishable by a term of imprisonment of 5 years or
- 21 more, or attempt or conspire to do so, if the activities of
- 22 the criminal street gang occur in or affect interstate or
- 23 foreign commerce.
- 24 "(b) Penalty.—Any person who violates subsection
- 25 (a) shall be punished by a fine under this title and—

1 "(1) for murder, kidnapping, conduct that 2 would violate section 2241 if the conduct occurred in the special maritime and territorial jurisdiction of 3 4 the United States, or maining, by imprisonment for 5 any term of years or for life; 6 "(2) for a serious violent felony other than one 7 described in paragraph (1), by imprisonment for not 8 more than 30 years; and 9 "(3) in any other case, by imprisonment for not 10 more than 20 years. 11 "SEC. 525. FORFEITURE. 12 "(a) Criminal Forfeiture.—A person who is convicted of a violation of this chapter shall forfeit to the 14 United States— "(1) any property used, or intended to be used, 15 16 in any manner or part, to commit, or to facilitate 17 the commission of, the violation; and 18 "(2) any property constituting, or derived from, 19 any proceeds obtained, directly or indirectly, as a re-20 sult of the violation. "(b) Procedures Applicable.—Pursuant to sec-21 tion 2461(c) of title 28, the provisions of section 413 of 23 the Controlled Substances Act (21 U.S.C. 853), except subsections (a) and (d) of that section, shall apply to the

criminal forfeiture of property under this section.".

- 1 (b) Amendment Relating to Priority of For-
- 2 FEITURE OVER ORDERS FOR RESTITUTION.—Section
- 3 3663(c)(4) of title 18, United States Code, is amended
- 4 by striking "chapter 46 or" and inserting "chapter 26,
- 5 chapter 46, or".
- 6 (c) Money Laundering.—Section 1956(c)(7)(D) of
- 7 title 18, United States Code, is amended by inserting ",
- 8 section 522 (relating to criminal street gang prosecutions),
- 9 523 (relating to recruitment of persons to participate in
- 10 a criminal street gang), and 524 (relating to violent crimes
- 11 in furtherance of criminal street gangs)" before ", section
- 12 541".
- 13 (d) Amendment of Special Sentencing Provi-
- 14 SION PROHIBITING PRISONER COMMUNICATIONS.—Sec-
- 15 tion 3582(d) of title 18, United States Code, is amended—
- 16 (1) by inserting "chapter 26 (criminal street
- gangs)," before "chapter 95"; and
- 18 (2) by inserting "a criminal street gang or" be-
- fore "an illegal enterprise".

## **II—VIOLENT CRIME** TITLE RE-FORMS TO REDUCE GANG VI-2 **OLENCE** 3 4 SEC. 201. VIOLENT CRIMES IN AID OF RACKETEERING AC-5 TIVITY. 6 Section 1959(a) of title 18, United States Code, is 7 amended— 8 (1) in the matter preceding paragraph (1)— 9 (A) by inserting "or in furtherance or in 10 aid of an enterprise engaged in racketeering ac-11 tivity," before "murders,"; and 12 (B) by inserting "engages in conduct that 13 would violate section 2241 if the conduct oc-14 curred in the special maritime and territorial 15 jurisdiction of the United States," before "maims,"; 16 (2) in paragraph (1), by inserting "conduct 17 18 that would violate section 2241 if the conduct oc-19 curred in the special maritime and territorial juris-20 diction of the United States, or maining," after 21 "kidnapping,"; (3) in paragraph (2), by striking "maiming" 22 23 and inserting "assault resulting in serious bodily in-24 jury";

1	(4) in paragraph (3), by striking "or assault re-
2	sulting in serious bodily injury";
3	(5) in paragraph (4)—
4	(A) by striking "five years" and inserting
5	"10 years"; and
6	(B) by adding "and" at the end; and
7	(6) by striking paragraphs (5) and (6) and in-
8	serting the following:
9	"(5) for attempting or conspiring to commit
10	any offense under this section, by the same penalties
11	(other than the death penalty) as those prescribed
12	for the offense, the commission of which was the ob-
13	ject of the attempt or conspiracy.".
14	SEC. 202. MURDER AND OTHER VIOLENT CRIMES COM-
15	MITTED DURING AND IN RELATION TO A
16	DRUG TRAFFICKING CRIME.
17	(a) In General.—Part D of the Controlled Sub-
18	stances Act (21 U.S.C. 841 et seq.) is amended by adding
19	at the end the following:
20	"SEC. 424. MURDER AND OTHER VIOLENT CRIMES COM-
21	MITTED DURING AND IN RELATION TO A
22	DRUG TRAFFICKING CRIME.
23	"(a) In General.—Whoever, during and in relation
24	to any drug trafficking crime, knowingly commits any
25	crime of violence against any individual that is an offense

1	under Federal law punishable by imprisonment for more
2	than 1 year or a felony offense under State law that is
3	punishable by a term of imprisonment of 5 years or more,
4	or threatens, attempts or conspires to do so, shall be pun-
5	ished by a fine under title 18, United States Code, and—
6	"(1) for murder, kidnapping, conduct that
7	would violate section 2241 if the conduct occurred in
8	the special maritime and territorial jurisdiction of
9	the United States, or maining, by imprisonment for
10	any term of years or for life;
11	"(2) for a serious violent felony (as defined in
12	section 3559 of title 18, United States Code) other
13	than one described in paragraph (1) by imprison-
14	ment for not more than 30 years;
15	"(3) for a crime of violence that is not a serious
16	violent felony, by imprisonment for not more than
17	20 years; and
18	"(4) in any other case by imprisonment for not
19	more than 10 years.
20	"(b) Venue.—A prosecution for a violation of this
21	section may be brought in—
22	(1) the judicial district in which the murder or
23	other crime of violence occurred; or
24	"(2) any judicial district in which the drug traf-

ficking crime may be prosecuted.

"(c) Definitions.—In this section— 1 2 "(1) the term 'crime of violence' has the mean-3 ing given that term in section 16 of title 18, United 4 States Code; and "(2) the term 'drug trafficking crime' has the 5 6 meaning given that term in section 924(c)(2) of title 7 18, United States Code.". (b) CLERICAL AMENDMENT.—The table of contents 8 for the Comprehensive Drug Abuse Prevention and Con-10 trol Act of 1970 (Public Law 91–513; 84 Stat. 1236) is amended by inserting after the item relating to section 11 12 423, the following: "Sec. 424. Murder and other violent crimes committed during and in relation to a drug trafficking crime.". SEC. 203. EXPANSION OF REBUTTABLE PRESUMPTION 14 AGAINST RELEASE OF PERSONS CHARGED 15 WITH FIREARMS OFFENSES. 16 Section 3142(e) of title 18, United States Code, is amended in the matter following paragraph (3), by inserting after "that the person committed" the following: "an 18 offense under subsection (g)(1) (where the underlying con-19 20 viction is a drug trafficking crime or crime of violence (as 21 those terms are defined in section 924(c)), (g)(2), (g)(3), 22 (g)(4), (g)(5), (g)(8), (g)(9), (g)(10), or (g)(11) of section23 922,".

### 1 SEC. 204. STATUTE OF LIMITATIONS FOR VIOLENT CRIME.

- 2 (a) In General.—Chapter 213 of title 18, United
- 3 States Code, is amended by adding at the end the fol-
- 4 lowing:

## 5 "§ 3299A. Violent crime offenses

- 6 "No person shall be prosecuted, tried, or punished
- 7 for any noncapital felony crime of violence, including any
- 8 racketeering activity or gang crime which involves any
- 9 crime of violence, unless the indictment is found or the
- 10 information is instituted not later than 10 years after the
- 11 date on which the alleged violation occurred or the con-
- 12 tinuing offense was completed.".
- 13 (b) CLERICAL AMENDMENT.—The table of sections
- 14 at the beginning of chapter 213 of title 18, United States
- 15 Code, is amended by adding at the end the following: "3299A. Violent crime offenses.".

## 16 SEC. 205. STUDY OF HEARSAY EXCEPTION FOR FOR-

- 17 FEITURE BY WRONGDOING.
- The Judicial Conference of the United States shall
- 19 study the necessity and desirability of amending section
- 20 804(b) of the Federal Rules of Evidence to permit the in-
- 21 troduction of statements against a party by a witness who
- 22 has been made unavailable where it is reasonably foresee-
- 23 able by that party that wrongdoing would make the declar-
- 24 ant unavailable.

	21
1	SEC. 206. POSSESSION OF FIREARMS BY DANGEROUS FEL-
2	ONS.
3	(a) In General.—Section 924(e) of title 18, United
4	States Code, is amended by striking paragraph (1) and
5	inserting the following:
6	"(1) In the case of a person who violates section
7	922(g) of this title and has previously been convicted by
8	any court referred to in section 922(g)(1) of a violent fel-
9	ony or a serious drug offense shall—
10	"(A) in the case of 1 such prior conviction,
11	where a period of not more than 10 years has
12	elapsed since the later of the date of conviction and
13	the date of release of the person from imprisonment
14	for that conviction, be imprisoned for not more than
15	15 years, fined under this title, or both;
16	"(B) in the case of 2 such prior convictions,
17	committed on occasions different from one another,
18	and where a period of not more than 10 years has
19	elapsed since the later of the date of conviction and
20	the date of release of the person from imprisonment
21	for the most recent such conviction, be imprisoned
22	for not more than 20 years, fined under this title,
23	or both; and
24	"(C) in the case of 3 such prior convictions

committed on occasions different from one another,

and where a period of not more than 10 years has

25

- 1 elapsed since the later of date of conviction and the
- 2 date of release of the person from imprisonment for
- 3 the most recent such conviction, be imprisoned for
- 4 any term of years not less than 15 years or for life
- 5 and fined under this title, and notwithstanding any
- 6 other provision of law, the court shall not suspend
- 7 the sentence of, or grant a probationary sentence to,
- 8 such person with respect to the conviction under sec-
- 9 tion 922(g).".
- 10 (b) Amendment to Sentencing Guidelines.—
- 11 Pursuant to its authority under section 994(p) of title 28,
- 12 United States Code, the United States Sentencing Com-
- 13 mission shall amend the Federal Sentencing Guidelines to
- 14 provide for an appropriate increase in the offense level for
- 15 violations of section 922(g) of title 18, United States
- 16 Code, in accordance with section 924(e) of that title 18,
- 17 as amended by subsection (a).
- 18 SEC. 207. CONFORMING AMENDMENT.
- The matter preceding paragraph (1) in section
- 20 922(d) of title 18, United States Code, is amended by in-
- 21 serting ", transfer," after "sell".
- 22 SEC. 208. AMENDMENTS RELATING TO VIOLENT CRIME.
- 23 (a) Carjacking.—Section 2119 of title 18, United
- 24 States Code, is amended—

- 1 (1) in the matter preceding paragraph (1), by 2 striking ", with the intent" and all that follows 3 through "to do so, shall" and inserting "knowingly 4 takes a motor vehicle that has been transported, 5 shipped, or received in interstate or foreign com-6 merce from the person of another by force and vio-7 lence or by intimidation, causing a reasonable appre-8 hension of fear of death or serious bodily injury in 9 an individual, or attempts or conspires to do so, 10 shall";
  - (2) in paragraph (1), by striking "15 years" and inserting "20 years";
    - (3) in paragraph (2), by striking "or imprisoned not more than 25 years, or both" and inserting "and imprisoned for any term of years or for life"; and
  - (4) in paragraph (3), by inserting "the person takes or attempts to take the motor vehicle in violation of this section with intent to cause death or cause serious bodily injury, and" before "death results".
- (b) Clarification and Strengthening of Prohi Bition on Illegal Gun Transfers To Commit Drug

12

13

14

15

16

17

18

19

20

- 1 924(h) of title 18, United States Code, is amended to read
- 2 as follows:
- 3 "(h) Whoever knowingly transfers a firearm that has
- 4 moved in or that otherwise affects interstate or foreign
- 5 commerce, knowing that the firearm will be used to com-
- 6 mit, or possessed in furtherance of, a crime of violence
- 7 (as defined in subsection (c)(3)) or drug trafficking crime
- 8 (as defined in subsection (c)(2)) shall be fined under this
- 9 title and imprisoned not more than 20 years.".
- 10 (c) Amendment of Special Sentencing Provi-
- 11 SION RELATING TO LIMITATIONS ON CRIMINAL ASSOCIA-
- 12 TION.—Section 3582(d) of title 18, United States Code,
- 13 is amended—
- 14 (1) by inserting "chapter 26 of this title (crimi-
- nal street gang prosecutions) or in" after "felony set
- forth in"; and
- 17 (2) by inserting "a criminal street gang or" be-
- fore "an illegal enterprise".
- 19 (d) Conspiracy Penalty.—Section 371 of title 18,
- 20 United States Code, is amended by striking "five years,
- 21 or both." and inserting "10 years (unless the maximum
- 22 penalty for the crime that served as the object of the con-
- 23 spiracy has a maximum penalty of imprisonment of less
- 24 than 10 years, in which case the maximum penalty under
- 25 this section shall be the penalty for such crime), or both.

1	This paragraph does not supersede any other penalty spe-
2	cifically set forth for a conspiracy offense.".
3	SEC. 209. PUBLICITY CAMPAIGN ABOUT NEW CRIMINAL
4	PENALTIES.
5	The Attorney General is authorized to conduct media
6	campaigns in any area designated as a high intensity gang
7	activity area under section 301 and any area with existing
8	and emerging problems with gangs, as needed, to educate
9	individuals in that area about the changes in criminal pen-
10	alties made by this Act, and shall report to the Committee
11	on the Judiciary of the Senate and the Committee on the
12	Judiciary of the House of Representatives the amount of
13	expenditures and all other aspects of the media campaign.
14	SEC. 210. STATUTE OF LIMITATIONS FOR TERRORISM OF-
15	FENSES.
16	Section 3286(a) of title 18, United States Code, is
17	amended—
18	(1) in the subsection heading, by striking
19	"EIGHT-YEAR" and inserting "TEN-YEAR"; and
20	(2) in the first sentence, by striking "8 years"
21	and inserting "10 years".

1	SEC. 211. CRIMES COMMITTED IN INDIAN COUNTRY OR EX-
2	CLUSIVE FEDERAL JURISDICTION AS RACK-
3	ETEERING PREDICATES.
4	Section 1961(1)(A) of title 18, United States Code,
5	is amended by inserting ", or would have been so charge-
6	able if the act or threat (other than gambling) had not
7	been committed in Indian country (as defined in section
8	1151) or in any other area of exclusive Federal jurisdic-
9	tion," after "chargeable under State law".
10	SEC. 212. PREDICATE CRIMES FOR AUTHORIZATION OF
11	INTERCEPTION OF WIRE, ORAL, AND ELEC-
12	TRONIC COMMUNICATIONS.
13	Section 2516(1) of title 18, United States Code, is
14	amended—
15	(1) by striking "or" and the end of paragraph
16	$(\mathbf{r});$
17	(2) by redesignating paragraph (s) as para-
18	graph (u); and
19	(3) by inserting after paragraph (r) the fol-
20	lowing:
21	"(s) any violation of section 424 of the Con-
22	trolled Substances Act (relating to murder and other
23	violent crimes in furtherance of a drug trafficking
24	crime);
25	"(t) any violation of section 522, 523, or 524
26	(relating to criminal street gangs); or".

	27
1	SEC. 213. CLARIFICATION OF HOBBS ACT.
2	Section 1951(b) of title 18, United States Code, is
3	amended—
4	(1) in paragraph (1), by inserting "including
5	the unlawful impersonation of a law enforcement of-
6	ficer (as that term is defined in section 245(c) of
7	this title)," after "by means of actual or threatened
8	force,"; and
9	(2) in paragraph (2), by inserting "including
10	the unlawful impersonation of a law enforcement of-
11	ficer (as that term is defined in section 245(c) of
12	this title)," after "by wrongful use of actual or
13	threatened force,".
14	SEC. 214. INTERSTATE TAMPERING WITH OR RETALIATION
15	AGAINST A WITNESS, VICTIM, OR INFORMANT
16	IN A STATE CRIMINAL PROCEEDING.
17	(a) In General.—Chapter 73 of title 18, United
18	States Code, is amended by inserting after section 1513
19	the following:
20	"§ 1513A. Interstate tampering with or retaliation
21	against a witness, victim, or informant in
22	a state criminal proceeding
23	"(a) In General.—It shall be unlawful for any per-
24	son—

"(1) to travel in interstate or foreign commerce,

or to use the mail or any facility in interstate or for-

25

1	eign commerce, or to employ, use, command, coun-
2	sel, persuade, induce, entice, or coerce any individual
3	to do the same, with the intent to—
4	"(A) use or threaten to use any physical
5	force against any witness, informant, victim, or
6	other participant in a State criminal proceeding
7	in an effort to influence or prevent participation
8	in such proceeding, or to retaliate against such
9	individual for participating in such proceeding;
10	or
11	"(B) threaten, influence, or prevent from
12	testifying any actual or prospective witness in a
13	State criminal proceeding; or
14	"(2) to attempt or conspire to commit an of-
15	fense under subparagraph (A) or (B) of paragraph
16	(1).
17	"(b) Penalties.—
18	"(1) Use of force.—Any person who violates
19	subsection (a)(1)(A) by use of force—
20	"(A) shall be fined under this title, impris-
21	oned not more than 20 years, or both; and
22	"(B) if death, kidnapping, or serious bodily
23	injury results, shall be fined under this title,
24	imprisoned for any term of years or for life, or
25	both.

1	"(2) Other violations.—Any person who vio-
2	lates subsection (a)(1)(A) by threatened use of force
3	or violates paragraph (1)(B) or (2) of subsection (a)
4	shall be fined under this title, imprisoned not more
5	than 10 years, or both.
6	"(c) Venue.—A prosecution under this section may
7	be brought in the district in which the official proceeding
8	(whether or not pending, about to be instituted or was
9	completed) was intended to be affected or was completed
10	or in which the conduct constituting the alleged offense
11	occurred.".
12	(b) Conforming Amendment.—Section 1512 is
13	amended, in the section heading, by adding at the end the
14	following: "in a Federal proceeding".
15	(c) Chapter Analysis.—The table of sections for
16	chapter 73 of title 18, United States Code, is amended—
17	(1) by striking the item relating to section 1512
18	and inserting the following:
	"1512. Tampering with a witness, victim, or an informant in a Federal proceeding.";
19	and
20	(2) by inserting after the item relating to sec-
21	tion 1513 the following:

 $\hbox{``1513A. Interstate tampering with or retaliation against a witness, victim, or informant in a State criminal proceeding.''.}$ 

## SEC. 215. AMENDMENT OF SENTENCING GUIDELINES.

2	(a) In General.—Pursuant to its authority under
3	section 994 of title 28, United States Code, and in accord-
4	ance with this section, the United States Sentencing Com-
5	mission shall review and, if appropriate, amend its guide-
6	lines and policy statements to conform with this title and
7	the amendments made by this title.
8	(b) REQUIREMENTS.—In carrying out this section,
9	the United States Sentencing Commission shall—
10	(1) establish new guidelines and policy state-
11	ments, as warranted, in order to implement new or
12	revised criminal offenses under this title and the
13	amendments made by this title;
14	(2) consider the extent to which the guidelines
15	and policy statements adequately address—
16	(A) whether the guidelines offense levels
17	and enhancements—
18	(i) are sufficient to deter and punish
19	such offenses; and
20	(ii) are adequate in view of the statu-
21	tory increases in penalties contained in this
22	title and the amendments made by this
23	title; and
24	(B) whether any existing or new specific
25	offense characteristics should be added to re-
26	flect congressional intent to increase penalties

1	for the offenses set forth in this title and the
2	amendments made by this title;
3	(3) ensure that specific offense characteristics

- (3) ensure that specific offense characteristics are added to increase the guideline range—
  - (A) by at least 2 offense levels, if a criminal defendant committing a gang crime or gang recruiting offense was an alien who was present in the United States in violation of section 275 or 276 of the Immigration and Nationality Act (8 U.S.C. 1325 and 1326) at the time the offense was committed; and
  - (B) by at least 4 offense levels, if such defendant had also previously been ordered removed or deported under the Immigration and Nationality Act (8 U.S.C. 1101 et seq.) on the grounds of having committed a crime;
- (4) determine under what circumstances a sentence of imprisonment imposed under this title or the amendments made by this title shall run consecutively to any other sentence of imprisonment imposed for any other crime, except that the Commission shall ensure that a sentence of imprisonment imposed under section 424 of the Controlled Substances Act (21 U.S.C. 841 et seq.), as added by this Act, shall run consecutively, to an extent that

1	the Sentencing Commission determines appropriate,
2	to the sentence imposed for the underlying drug
3	trafficking offense;
4	(5) account for any aggravating or mitigating
5	circumstances that might justify exceptions to the
6	generally applicable sentencing ranges;
7	(6) ensure reasonable consistency with other
8	relevant directives, other sentencing guidelines, and
9	statutes;
10	(7) make any necessary and conforming
11	changes to the sentencing guidelines and policy
12	statements; and
13	(8) ensure that the guidelines adequately meet
14	the purposes of sentencing set forth in section
15	3553(a)(2) of title 18, United States Code.
16	TITLE III—INCREASED FEDERAL
17	RESOURCES TO DETER AND
18	PREVENT SERIOUSLY AT-RISK
19	YOUTH FROM JOINING ILLE-
20	GAL STREET GANGS AND FOR
21	OTHER PURPOSES
22	SEC. 301. DESIGNATION OF AND ASSISTANCE FOR HIGH IN-
23	TENSITY GANG ACTIVITY AREAS.
24	(a) Definitions.—In this section:

- 1 (1) GOVERNOR.—The term "Governor" means 2 a Governor of a State, the Mayor of the District of 3 Columbia, the tribal leader of an Indian tribe, or the 4 chief executive of a Commonwealth, territory, or pos-5 session of the United States.
  - (2) HIGH INTENSITY GANG ACTIVITY AREA.—
    The term "high intensity gang activity area" or
    "HIGAA" means an area within 1 or more States
    or Indian country that is designated as a high intensity gang activity area under subsection (b)(1).
  - (3) Indian country.—The term "Indian country" has the meaning given the term in section 1151 of title 18, United States Code.
  - (4) Indian tribe.—The term "Indian tribe" has the meaning given the term in section 4(e) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b(e)).
  - (5) STATE.—The term "State" means a State of the United States, the District of Columbia, and any commonwealth, territory, or possession of the United States.
  - (6) TRIBAL LEADER.—The term "tribal leader" means the chief executive officer representing the governing body of an Indian tribe.
- 25 (b) High Intensity Gang Activity Areas.—

1	(1) Designation.—The Attorney General,
2	after consultation with the Governors of appropriate
3	States, may designate as high intensity gang activity
4	areas, specific areas that are located within 1 or
5	more States, which may consist of 1 or more munici-
6	palities, counties, or other jurisdictions as appro-
7	priate.
8	(2) Assistance.—In order to provide Federal
9	assistance to high intensity gang activity areas, the
10	Attorney General shall—
11	(A) establish local collaborative working
12	groups, which shall include—
13	(i) criminal street gang enforcement
14	teams, consisting of Federal, State, tribal,
15	and local law enforcement authorities, for
16	the coordinated investigation, disruption,
17	apprehension, and prosecution of criminal
18	street gangs and offenders in each high in-
19	tensity gang activity area;
20	(ii) educational, community, and faith
21	leaders in the area;
22	(iii) service providers in the commu-
23	nity, including those experienced at reach-
24	ing youth and adults who have been in-
25	volved in violence and violent cance or

1	groups, to provide gang-involved or seri-
2	ously at-risk youth with positive alter-
3	natives to gangs and other violent groups
4	and to address the needs of those who
5	leave gangs and other violent groups, and
6	those reentering society from prison; and
7	(iv) evaluation teams to research and
8	collect information, assess data, rec-
9	ommend adjustments, and generally assure
10	the accountability and effectiveness of pro-
11	gram implementation;
12	(B) direct the reassignment or detailing
13	from any Federal department or agency (sub-
14	ject to the approval of the head of that depart-
15	ment or agency, in the case of a department or
16	agency other than the Department of Justice)
17	of personnel to each criminal street gang en-
18	forcement team;
19	(C) direct the reassignment or detailing of
20	representatives from—
21	(i) the Department of Justice;
22	(ii) the Department of Education;
23	(iii) the Department of Labor;
24	(iv) the Department of Health and
25	Human Services;

1	(v) the Department of Housing and
2	Urban Development; and
3	(vi) any other Federal department or
4	agency (subject to the approval of the head
5	of that department or agency, in the case
6	of a department or agency other than the
7	Department of Justice) to each high inten-
8	sity gang activity area to identify and co-
9	ordinate efforts to access Federal pro-
10	grams and resources available to provide
11	gang prevention, intervention, and reentry
12	assistance;
13	(D) prioritize and administer the Federal
14	program and resource requests made by the
15	local collaborative working group established
16	under subparagraph (A) for each high intensity
17	gang activity area;
18	(E) provide all necessary funding for the
19	operation of each local collaborative working
20	group in each high intensity gang activity area;
21	and
22	(F) provide all necessary funding for na-
23	tional and regional meetings of local collabo-
24	rative working groups, criminal street gang en-
25	forcement teams, and educational, community,

1	social service, faith-based, and all other related
2	organizations, as needed, to ensure effective op-
3	eration of such teams through the sharing of
4	intelligence and best practices and for any other
5	related purpose.
6	(3) Composition of Criminal Street gang
7	ENFORCEMENT TEAM.—Each team established
8	under paragraph (2)(A)(i) shall consist of agents
9	and officers, where feasible, from—
10	(A) the Federal Bureau of Investigation;
11	(B) the Drug Enforcement Administration;
12	(C) the Bureau of Alcohol, Tobacco, Fire-
13	arms, and Explosives;
14	(D) the United States Marshals Service;
15	(E) the Department of Homeland Security;
16	(F) the Department of Housing and Urban
17	Development;
18	(G) State, local, and, where appropriate,
19	tribal law enforcement;
20	(H) Federal, State, and local prosecutors;
21	and
22	(I) the Bureau of Indian Affairs, Office of
23	Law Enforcement Services, where appropriate.
24	(4) Criteria for designation.—In consid-
25	ering an area for designation as a high intensity

1	gang activity area under this section, the Attorney
2	General shall consider—
3	(A) the current and predicted levels of
4	gang crime activity in the area;
5	(B) the extent to which qualitative and
6	quantitative data indicate that violent crime in
7	the area is related to criminal street gang activ-
8	ity, such as murder, robbery, assaults,
9	carjacking, arson, kidnapping, extortion, drug
10	trafficking, and other criminal activity;
11	(C) the extent to which State, local, and,
12	where appropriate, tribal law enforcement agen-
13	cies, schools, community groups, social service
14	agencies, job agencies, faith-based organiza-
15	tions, and other organizations have committed
16	resources to—
17	(i) respond to the gang crime prob-
18	lem; and
19	(ii) participate in a gang enforcement
20	team;
21	(D) the extent to which a significant in-
22	crease in the allocation of Federal resources
23	would enhance local response to the gang crime
24	activities in the area; and

- 1 (E) any other criteria that the Attorney 2 General considers to be appropriate.
  - General establishes a high intensity gang activity area that substantially overlaps geographically with any existing high intensity drug trafficking area (in this section referred to as a "HIDTA"), the Attorney General shall direct the local collaborative working group for that high intensity gang activity area to enter into an agreement with the Executive Board for that HIDTA, providing that—
    - (A) the Executive Board of that HIDTA shall establish a separate high intensity gang activity area law enforcement steering committee, and select (with a preference for Federal, State, and local law enforcement agencies that are within the geographic area of that high intensity gang activity area) the members of that committee, subject to the concurrence of the Attorney General;
    - (B) the high intensity gang activity area law enforcement steering committee established under subparagraph (A) shall administer the funds provided under subsection (g)(1) for the criminal street gang enforcement team, after

1 consulting with, and consistent with the goals
2 and strategies established by, that local collabo3 rative working group;

- (C) the high intensity gang activity area law enforcement steering committee established under subparagraph (A) shall select, from Federal, State, and local law enforcement agencies within the geographic area of that high intensity gang activity area, the members of the Criminal Street Gang Enforcement Team, in accordance with paragraph (3); and
- (D) the Criminal Street Gang Enforcement Team of that high intensity gang activity area, and its law enforcement steering committee, may, with approval of the Executive Board of the HIDTA with which it substantially overlaps, utilize the intelligence-sharing, administrative, and other resources of that HIDTA.

## (c) Reporting Requirements.—

(1) IN GENERAL.—Not later than December 1 of each year, the Attorney General shall submit a report to the appropriate committees of Congress and the Director of the Office of Management and Budget and the Domestic Policy Council that describes,

1	for each designated high intensity gang activity
2	area—
3	(A) the specific long-term and short-term
4	goals and objectives;
5	(B) the measurements used to evaluate the
6	performance of the high intensity gang activity
7	area in achieving the long-term and short-term
8	goals;
9	(C) the age, composition, and membership
10	of gangs;
11	(D) the number and nature of crimes com-
12	mitted by gangs and gang members;
13	(E) the definition of the term "gang" used
14	to compile that report; and
15	(F) the programmatic outcomes and fund-
16	ing need of the high intensity gang area, includ-
17	ing—
18	(i) an evidence-based analysis of the
19	best practices and outcomes from the work
20	of the relevant local collaborative working
21	group; and
22	(ii) an analysis of whether Federal re-
23	sources distributed meet the needs of the
24	high intensity gang activity area and, if
25	any programmatic funding shortfalls exist,

1	recommendations for programs or funding
2	to meet such shortfalls.
3	(2) Appropriate committees.—In this sub-
4	section, the term "appropriate committees of Con-
5	gress' means—
6	(A) the Committee on the Judiciary, the
7	Committee on Appropriations, and the Com-
8	mittee on Health, Education, Labor, and Pen-
9	sions of the Senate; and
10	(B) the Committee on the Judiciary, the
11	Committee on Appropriations, the Committee
12	on Education and Labor, and the Committee on
13	Energy and Commerce of the House of Rep-
14	resentatives.
15	(d) Additional Assistant United States Attor-
16	NEYS.—The Attorney General is authorized to hire 94 ad-
17	ditional Assistant United States attorneys, and non-
18	attorney coordinators and paralegals as necessary, to
19	carry out the provisions of this section.
20	(e) Additional Defense Counsel.—In each of
21	the fiscal years 2009 through 2013, the Director of the
22	Administrative Office of the United States Courts is au-
23	thorized to hire 71 additional attorneys, nonattorney coor-
24	dinators, and investigators, as necessary, in Federal De-
25	fender Programs and Federal Community Defender Orga-

- 1 nizations, and to make additional payments as necessary
- 2 to retain appointed counsel under section 3006A of title
- 3 18, United States Code, to adequately respond to any in-
- 4 creased or expanded caseloads that may occur as a result
- 5 of this Act or the amendments made by this Act. Funding
- 6 under this subsection shall not exceed the funding levels
- 7 under subsection (d).
- 8 (f) NATIONAL GANG RESEARCH, EVALUATION, AND
- 9 Policy Institute.—
- 10 (1) IN GENERAL.—The Office of Justice Pro-11 grams of the Department of Justice, after consulting 12 with relevant law enforcement officials, practitioners 13 and researchers, shall establish a National Gang Re-14 search, Evaluation, and Policy Institute (in this sub-15 section referred to as the "Institute").

### (2) ACTIVITIES.—The Institute shall—

(A) promote and facilitate the implementation of data-driven, effective gang violence suppression, prevention, intervention, and reentry models, such as the Operation Ceasefire model, the Strategic Public Health Approach, the Gang Reduction Program, or any other promising municipally driven, comprehensive community-wide strategy that is demonstrated to be effective in reducing gang violence;

16

17

18

19

20

21

22

23

24

- (B) assist jurisdictions by conducting time-ly research on effective models and designing and promoting implementation of effective local strategies, including programs that have objec-tives and data on how they reduce gang violence (including shootings and killings), using preven-tion, outreach, and community approaches, and that demonstrate the efficacy of these ap-proaches; and
  - (C) provide and contract for technical assistance as needed in support of its mission.
  - (3) National conference.—Not later than 90 days after the date of its formation, the Institute shall design and conduct a national conference to reduce and prevent gang violence, and to teach and promote gang violence prevention, intervention, and reentry strategies. The conference shall be attended by appropriate representatives from criminal street gang enforcement teams, and local collaborative working groups, including representatives of educational, community, religious, and social service organizations, and gang program and policy research evaluators.
  - (4) NATIONAL DEMONSTRATION SITES.—Not later than 120 days after the date of its formation,

- the Institute shall select appropriate HIGAA areas to serve as primary national demonstration sites, based on the nature, concentration, and distribution of various gang types, the jurisdiction's established capacity to integrate prevention, intervention, reentry and enforcement efforts, and the range of particular gang-related issues. After establishing primary national demonstration sites, the Institute shall establish such other secondary sites, to be linked to and receive evaluation, research, and technical assistance through the primary sites, as it may determine appropriate.
  - (5) Dissemination of information.—Not later than 180 days after the date of its formation, the Institute shall develop and begin dissemination of information about methods to effectively reduce and prevent gang violence, including guides, research and assessment models, case studies, evaluations, and best practices. The Institute shall also create a website, designed to support the implementation of successful gang violence prevention models, and disseminate appropriate information to assist jurisdictions in reducing gang violence.
- (6) Gang intervention academies.—Not later than 6 months after the date of its formation,

- the Institute shall, either directly or through contracts with qualified nonprofit organizations, establish not less than 1 training academy, located in a high intensity gang activity area, to promote effective gang intervention and community policing. The purposes of an academy established under this paragraph shall be to increase professionalism of gang intervention workers, improve officer training for working with gang intervention workers, create best practices for independent cooperation between officers and intervention workers, and develop training for community policing.
  - (7) SUPPORT.—The Institute shall obtain initial and continuing support from experienced researchers and practitioners, as it determines necessary, to test and assist in implementing its strategies nationally, regionally, and locally.
  - (8) Research agenda.—The Institute shall establish and implement a core research agenda designed to address areas of particular challenge, including—
  - (A) how best to apply and continue to test the models described in paragraph (2) in particularly large jurisdictions;

- 1 (B) how to foster and maximize the con-2 tinuing impact of community moral voices in 3 this context; 4 (C) how to ensure the long-term sustain-5 ability of reduced violent crime levels once ini-6 tial levels of enthusiasm may subside; and 7 (D) how to apply existing intervention 8 frameworks to emerging local, regional, na-9 tional, or international gang problems, such as 10 the emergence of the gang known as MS-13. 11 (9) EVALUATION.—The National Institute of 12 Justice shall evaluate, on a continuing basis, com-13 prehensive gang violence prevention, intervention, 14 suppression, and reentry strategies supported by the 15 Institute, and shall report the results of these eval-16 uations by no later than October 1 each year to the 17 Committee on the Judiciary of the Senate and the 18 Committee on the Judiciary of the House of Rep-
- 20 (10) Funds.—The Attorney General shall use 21 not less than 3 percent, and not more than 5 per-22 cent, of the amounts made available under this sec-23 tion to establish and operate the Institute.
- 24 (g) USE OF FUNDS.—Of amounts made available to 25 a local collaborative working group under this section for

resentatives.

1	each fiscal year that are remaining after the costs of hir-
2	ing a full time coordinator for the local collaborative ef-
3	fort—
4	(1) 50 percent shall be used for the operation
5	of criminal street gang enforcement teams; and
6	(2) 50 percent shall be used—
7	(A) to provide at-risk youth with positive
8	alternatives to gangs and other violent groups
9	and to address the needs of those who leave
10	gangs and other violent groups through—
11	(i) service providers in the community
12	including schools and school districts; and
13	(ii) faith leaders and other individuals
14	experienced at reaching youth who have
15	been involved in violence and violent gangs
16	or groups;
17	(B) for the establishment and operation of
18	the National Gang Research, Evaluation, and
19	Policy Institute; and
20	(C) to support and provide technical assist-
21	ance to research in criminal justice, social serv-
22	ices, and community gang violence prevention
23	collaborations.
24	(h) Authorization of Appropriations.—There
25	are authorized to be appropriated to carry out this section

- 1 \$75,000,000 for each of fiscal years 2009 through 2013.
- 2 Any funds made available under this subsection shall re-
- 3 main available until expended.

#### 4 SEC. 302. GANG PREVENTION GRANTS.

- 5 (a) AUTHORITY TO MAKE GRANTS.—The Office of
- 6 Justice Programs of the Department of Justice may make
- 7 grants, in accordance with such regulations as the Attor-
- 8 ney General may prescribe, to States, units of local gov-
- 9 ernment, tribal governments, and qualified private enti-
- 10 ties, to develop community-based programs that provide
- 11 crime prevention, research, and intervention services that
- 12 are designed for gang members and at-risk youth.
- 13 (b) Use of Grant Amounts.—A grant under this
- 14 section may be used (including through subgrants) for—
- 15 (1) preventing initial gang recruitment and in-
- volvement among younger teenagers;
- 17 (2) reducing gang involvement through non-
- violent and constructive activities, such as commu-
- 19 nity service programs, development of nonviolent
- 20 conflict resolution skills, employment and legal as-
- sistance, family counseling, and other safe, commu-
- 22 nity-based alternatives for high-risk youth;
- 23 (3) developing in-school and after-school gang
- safety, control, education, and resistance procedures
- and programs;

- (4) identifying and addressing early childhood risk factors for gang involvement, including parent training and childhood skills development;
  - (5) identifying and fostering protective factors that buffer children and adolescents from gang involvement;
  - (6) developing and identifying investigative programs designed to deter gang recruitment, involvement, and activities through effective intelligence gathering;
  - (7) developing programs and youth centers for first-time nonviolent offenders facing alternative penalties, such as mandated participation in community service, restitution, counseling, and education and prevention programs;
  - (8) implementing regional, multidisciplinary approaches to combat gang violence though coordinated programs for prevention and intervention (including street outreach programs and other peacemaking activities) or coordinated law enforcement activities (including regional gang task forces and regional crime mapping strategies that enhance focused prosecutions and reintegration strategies for offender reentry); or

1 (9) identifying at-risk and high-risk students 2 through home visits organized through joint collabo-3 rations between law enforcement, faith-based organi-4 zations, schools, and social workers. 5 (c) Grant Requirements.— 6 (1) Maximum.—The amount of a grant under 7 this section may not exceed \$1,000,000. 8 (2) Consultation and Cooperation.—Each 9 recipient of a grant under this section shall have in 10 effect on the date of the application by that entity 11 agreements to consult and cooperate with local, 12 State, or Federal law enforcement and participate, 13 as appropriate, in coordinated efforts to reduce gang 14 activity and violence. 15 (d) Annual Report.—Each recipient of a grant under this section shall submit to the Attorney General, 16 for each year in which funds from a grant received under 18 this section are expended, a report containing— 19 (1) a summary of the activities carried out with 20 grant funds during that year; 21 (2) an assessment of the effectiveness of the 22 crime prevention, research, and intervention activi-23 ties of the recipient, based on data collected by the

grant recipient;

1	(3) a strategic plan for the year following the
2	year described in paragraph (1);
3	(4) evidence of consultation and cooperation
4	with local, State, or Federal law enforcement or, if
5	the grant recipient is a government entity, evidence
6	of consultation with an organization engaged in any
7	activity described in subsection (b); and
8	(5) such other information as the Attorney
9	General may require.
10	(e) Definition.—In this section, the term "units of
11	local government" includes sheriffs departments, police
12	departments, and local prosecutor offices.
13	(f) AUTHORIZATION OF APPROPRIATIONS.—There
14	are authorized to be appropriated for grants under this
15	section \$35,000,000 for each of the fiscal years 2009
16	through 2013.
17	SEC. 303. ENHANCEMENT OF PROJECT SAFE NEIGHBOR-
18	HOODS INITIATIVE TO IMPROVE ENFORCE-
19	MENT OF CRIMINAL LAWS AGAINST VIOLENT
20	GANGS.
21	(a) In General.—While maintaining the focus of

23 approach to reducing gun violence in America, the Attor-

22 Project Safe Neighborhoods as a comprehensive, strategic

 $24\,$  ney General is authorized to expand the Project Safe

1	Neighborhoods program to require each United States at-
2	torney to—
3	(1) identify, investigate, and prosecute signifi-
4	cant criminal street gangs operating within their dis-
5	trict; and
6	(2) coordinate the identification, investigation,
7	and prosecution of criminal street gangs among Fed-
8	eral, State, and local law enforcement agencies.
9	(b) Additional Staff for Project Safe Neigh-
10	BORHOODS.—
11	(1) In General.—The Attorney General may
12	hire Assistant United States attorneys, non-attorney
13	coordinators, or paralegals to carry out the provi-
14	sions of this section.
15	(2) Enforcement.—The Attorney General
16	may hire Bureau of Alcohol, Tobacco, Firearms, and
17	Explosives agents for, and otherwise expend addi-
18	tional resources in support of, the Project Safe
19	Neighborhoods/Firearms Violence Reduction pro-
20	gram.
21	(3) Authorization of appropriations.—
22	There are authorized to be appropriated
23	\$20,000,000 for each of fiscal years 2009 through
24	2013 to carry out this section. Any funds made

1	available under this paragraph shall remain available
2	until expended.
3	SEC. 304. ADDITIONAL RESOURCES NEEDED BY THE FED-
4	ERAL BUREAU OF INVESTIGATION TO INVES-
5	TIGATE AND PROSECUTE VIOLENT CRIMINAL
6	STREET GANGS.
7	(a) Expansion of Safe Streets Program.—The
8	Attorney General is authorized to expand the Safe Streets
9	Program of the Federal Bureau of Investigation for the
10	purpose of supporting criminal street gang enforcement
11	teams.
12	(b) National Gang Activity Database.—
13	(1) In General.—The Attorney General shall
14	establish a National Gang Activity Database to be
15	housed at and administered by the Department of
16	Justice.
17	(2) Description.—The database required by
18	paragraph (1) shall—
19	(A) be designed to disseminate gang infor-
20	mation to law enforcement agencies throughout
21	the country and, subject to appropriate con-
22	trols, to disseminate aggregate statistical infor-
23	mation to other members of the criminal justice
24	system, community leaders, academics, and the
25	public;

1	(B) contain critical information on gangs,
2	gang members, firearms, criminal activities, ve-
3	hicles, and other information useful for inves-
4	tigators in solving and reducing gang-related
5	crimes;
6	(C) operate in a manner that enables law
7	enforcement agencies to—
8	(i) identify gang members involved in
9	crimes;
10	(ii) track the movement of gangs and
11	members throughout the region;
12	(iii) coordinate law enforcement re-
13	sponse to gang violence;
14	(iv) enhance officer safety;
15	(v) provide realistic, up-to-date figures
16	and statistical data on gang crime and vio-
17	lence;
18	(vi) forecast trends and respond ac-
19	cordingly; and
20	(vii) more easily solve crimes and pre-
21	vent violence; and
22	(D) be subject to guidelines, issued by the
23	Attorney General, specifying the criteria for
24	adding information to the database, the appro-
25	priate period for retention of such information,

and a process for removing individuals from the
database, and prohibiting disseminating gang
information to any entity that is not a law enforcement agency, except aggregate statistical
information where appropriate.

(3) USE OF RISS SECURE INTRANET.—From amounts made available to carry out this section, the Attorney General shall provide the Regional Information Sharing Systems such sums as are necessary to use the secure intranet known as RISSNET to electronically connect existing gang information systems (including the RISSGang National Gang Database) with the National Gang Activity Database, thereby facilitating the automated information exchange of existing gang data by all connected systems without the need for additional databases or data replication.

### (c) AUTHORIZATION OF APPROPRIATIONS.—

(1) IN GENERAL.—In addition to amounts otherwise authorized, there are authorized to be appropriated to the Attorney General \$10,000,000 for each of fiscal years 2009 through 2013 to carry out this section.

1	(2) AVAILABILITY.—Any amounts appropriated
2	under paragraph (1) shall remain available until ex-
3	pended.
4	SEC. 305. GRANTS TO PROSECUTORS AND LAW ENFORCE-
5	MENT TO COMBAT VIOLENT CRIME.
6	(a) In General.—Section 31702 of the Violent
7	Crime Control and Law Enforcement Act of 1994 (42
8	U.S.C. 13862) is amended—
9	(1) in paragraph (3), by striking "and" at the
10	end;
11	(2) in paragraph (4), by striking the period at
12	the end and inserting a semicolon; and
13	(3) by adding at the end the following:
14	"(5) to hire additional prosecutors to—
15	"(A) allow more cases to be prosecuted;
16	and
17	"(B) reduce backlogs; and
18	"(6) to fund technology, equipment, and train-
19	ing for prosecutors and law enforcement in order to
20	increase accurate identification of gang members
21	and violent offenders, and to maintain databases
22	with such information to facilitate coordination
23	among law enforcement and prosecutors.".
24	(b) Authorization of Appropriations.—Section
25	31707 of the Violent Crime Control and Law Enforcement

1	Act of 1994 (42 U.S.C. 13867) is amended to read as
2	follows:
3	"SEC. 31707. AUTHORIZATION OF APPROPRIATIONS.
4	"There are authorized to be appropriated
5	\$20,000,000 for each of the fiscal years $2009$ through
6	2013 to carry out this subtitle.".
7	SEC. 306. EXPANSION AND REAUTHORIZATION OF THE
8	MENTORING INITIATIVE FOR SYSTEM IN-
9	VOLVED YOUTH.
10	(a) Expansion.—Section 261(a) of the Juvenile Jus-
11	tice and Delinquency Prevention Act of 1974 (42 U.S.C.
12	5665(a)) is amended by adding at the end the following:
13	"The Administrator shall expand the number of sites re-
14	ceiving such grants from 4 to 12.".
15	(b) Authorization of Program.—Section 299(c)
16	of the Juvenile Justice and Delinquency Prevention Act
17	of 1974 (42 U.S.C. 5671(e)) is amended—
18	(1) by striking "There are authorized" and in-
19	serting the following:
20	"(1) IN GENERAL.—There are authorized"; and
21	(2) by adding at the end the following:
22	"(2) Authorization of appropriations for
23	MENTORING INITIATIVE.—There are authorized to
24	be appropriated to carry out the Mentoring Initiative
25	for System Involved Youth Program under part E

1	\$4,800,000 for each of fiscal years 2009 through
2	2013.".
3	SEC. 307. DEMONSTRATION GRANTS TO ENCOURAGE CRE
4	ATIVE APPROACHES TO GANG ACTIVITY AND
5	AFTER-SCHOOL PROGRAMS.
6	(a) In General.—The Attorney General may make
7	grants to public or nonprofit private entities (including
8	faith-based organizations) for the purpose of assisting the
9	entities in carrying out projects involving innovative ap-
10	proaches to combat gang activity.
11	(b) CERTAIN APPROACHES.—Approaches under sub-
12	section (a) may include the following:
13	(1) Encouraging teen-driven approaches to
14	gang activity prevention.
15	(2) Educating parents to recognize signs of
16	problems and potential gang involvement in their
17	children.
18	(3) Teaching parents the importance of a nur-
19	turing family and home environment to keep chil-
20	dren out of gangs.
21	(4) Facilitating communication between parents
22	and children, especially programs that have been
23	evaluated and proven effective.
24	(c) Matching Funds.—

- (1) IN GENERAL.—The Attorney General may make a grant under this section only if the entity receiving the grant agrees to make available (directly or through donations from public or private entities) non-Federal contributions toward the cost of activities to be performed with that grant in an amount that is not less than 25 percent of such costs.
  - (2) Determination of amount contributions.—Non-Federal contributions required under paragraph (1) may be in each or in kind, fairly evaluated, including facilities, equipment, or services. Amounts provided by the Federal Government, or services assisted or subsidized to any significant extent by the Federal Government, may not be included in determining the amount of such non-Federal contributions.

## (d) Evaluation of Projects.—

- (1) In General.—The Attorney General shall establish criteria for the evaluation of projects involving innovative approaches under subsection (a).
- (2) Grantes.—A grant may be made under subsection (a) only if the entity involved—
- 23 (A) agrees to conduct evaluations of the 24 approach in accordance with the criteria estab-25 lished under paragraph (1);

- 1 (B) agrees to submit to the Attorney Gen-2 eral reports describing the results of the evalua-3 tions, as the Attorney General determines to be 4 appropriate; and
- 5 (C) submits to the Attorney General, in 6 the application under subsection (e), a plan for 7 conducting the evaluations.
- 8 (e) APPLICATION FOR GRANT.—A public or nonprofit 9 private entity desiring a grant under this section shall sub-10 mit an application in such form, in such manner, and con-11 taining such agreements, assurances, and information (in-12 cluding the agreements under subsections (c) and (d) and 13 the plan under subsection (d)(2)(C)) as the Attorney Gen-14 eral determines appropriate.
- 15 (f) Report to Congress.—Not later than February 1 of each year, the Attorney General shall submit to Con-16 17 gress a report describing the extent to which the approaches under subsection (a) have been successful in re-18 19 ducing the rate of gang activity in the communities in which the approaches have been carried out. Each report 21 under this subsection shall describe the various approaches used under subsection (a) and the effectiveness 23 of each of the approaches.
- 24 (g) AUTHORIZATION OF APPROPRIATIONS.—There 25 are authorized to be appropriated \$5,000,000 to carry out

1	this section for each of the fiscal years 2009 through
2	2013.
3	SEC. 308. SHORT-TERM STATE WITNESS PROTECTION SEC-
4	TION.
5	(a) Establishment.—
6	(1) In General.—Chapter 37 of title 28,
7	United States Code, is amended by adding at the
8	end the following:
9	"§ 570. Short-term state witness protection section
10	"(a) In General.—There is established in the
11	United States Marshals Service a Short-Term State Wit-
12	ness Protection Section which shall provide protection for
13	witnesses in State and local trials involving homicide or
14	other major violent crimes pursuant to cooperative agree-
15	ments with State and local criminal prosecutor's offices
16	and the United States attorney for the District of Colum-
17	bia.
18	"(b) Eligibility.—
19	"(1) IN GENERAL.—The Short-Term State Wit-
20	ness Protection Section shall give priority in award-
21	ing grants and providing services to—
22	"(A) criminal prosecutor's offices for
23	States with an average of not less than 100
24	murders per year; and

1	"(B) criminal prosecutor's offices for juris-
2	dictions that include a city, town, or township
3	with an average violent crime rate per 100,000
4	inhabitants that is above the national average.
5	"(2) CALCULATION.—The rate of murders and
6	violent crime under paragraph (1) shall be calculated
7	using the latest available crime statistics from the
8	Federal Bureau of Investigation during 5-year pe-
9	riod immediately preceding an application for protec-
10	tion.".
11	(2) Chapter analysis.—The chapter analysis
12	for chapter 37 of title 28, United States Code, is
13	amended by striking the items relating to sections
14	570 through 576 and inserting the following:
	"570. Short-Term State Witness Protection Section.".
15	(b) Grant Program.—
16	(1) Definitions.—In this subsection—
17	(A) the term "eligible prosecutor's office"
18	means a State or local criminal prosecutor's of-
19	fice or the United States attorney for the Dis-
20	trict of Columbia; and
21	(B) the term "serious violent felony" has
22	the same meaning as in section 3559(c)(2) of
23	title 18, United States Code.
24	(2) Grants authorized.—

1	(A) IN GENERAL.—The Attorney General
2	is authorized to make grants to eligible prosecu-
3	tor's offices for purposes of identifying wit-
4	nesses in need of protection or providing short
5	term protection to witnesses in trials involving
6	homicide or serious violent felony.
7	(B) Allocation.—Each eligible prosecu-
8	tor's office receiving a grant under this sub-
9	section may—
10	(i) use the grant to identify witnesses
11	in need of protection or provide witness
12	protection (including tattoo removal serv-
13	ices); or
14	(ii) pursuant to a cooperative agree-
15	ment with the Short-Term State Witness
16	Protection Section of the United States
17	Marshals Service, credit the grant to the
18	Short-Term State Witness Protection Sec-
19	tion to cover the costs to the section of
20	providing witness protection on behalf of
21	the eligible prosecutor's office.
22	(3) Application.—
23	(A) In general.—Each eligible prosecu-
24	tor's office desiring a grant under this sub-
25	section shall submit an application to the Attor-

1	ney General at such time, in such manner, and
2	accompanied by such information as the Attor-
3	ney General may reasonably require.
4	(B) Contents.—Each application sub-
5	mitted under subparagraph (A) shall—
6	(i) describe the activities for which as-
7	sistance under this subsection is sought;
8	and
9	(ii) provide such additional assurances
10	as the Attorney General determines to be
11	essential to ensure compliance with the re-
12	quirements of this subsection.
13	(4) Authorization of appropriations.—
14	There are authorized to be appropriated to carry out
15	this subsection \$90,000,000 for each of fiscal years
16	2009 through 2011.
17	SEC. 309. WITNESS PROTECTION SERVICES.
18	Section 3526 of title 18, United States Code (Co-
19	operation of other Federal agencies and State govern-
20	ments; reimbursement of expenses) is amended by adding
21	at the end the following:
22	"(c) In any case in which a State government re-
23	quests the Attorney General to provide temporary protec-
24	tion under section 3521(e) of this title, the costs of pro-
25	viding temporary protection are not reimbursable if the

1	investigation or prosecution in any way relates to crimes
2	of violence committed by a criminal street gang, as defined
3	under the laws of the relevant State seeking assistance
4	under this title.".
5	SEC. 310. EXPANSION OF FEDERAL WITNESS RELOCATION
6	AND PROTECTION PROGRAM.
7	Section 3521(a)(1) of title 18 is amended by inserting
8	", criminal street gang, serious drug offense, homicide,"
9	after "organized criminal activity".
10	SEC. 311. FAMILY ABDUCTION PREVENTION GRANT PRO
11	GRAM.
12	(a) State Grants.—The Attorney General is au-
13	thorized to make grants to States for projects involving—
14	(1) the extradition of individuals suspected or
15	committing a family abduction;
16	(2) the investigation by State and local law en-
17	forcement agencies of family abduction cases;
18	(3) the training of State and local law enforce
19	ment agencies in responding to family abductions
20	and recovering abducted children, including the de-
21	velopment of written guidelines and technical assist
22	ance;
23	(4) outreach and media campaigns to educate
24	parents on the dangers of family abductions; and
25	(5) the flagging of school records

- 1 (b) MATCHING REQUIREMENT.—Not less than 50
- 2 percent of the cost of a project for which a grant is made
- 3 under this section shall be provided by non-Federal
- 4 sources.

13

14

15

16

17

18

19

20

- 5 (c) Definitions.—In this section:
- 6 (1) Family abduction.—The term "family abduction" means the taking, keeping, or concealing of a child or children by a parent, other family member, or person acting on behalf of the parent or family member, that prevents another individual from exercising lawful custody or visitation rights.
  - (2) Flagging.—The term "flagging" means the process of notifying law enforcement authorities of the name and address of any person requesting the school records of an abducted child.
  - (3) STATE.—The term "State" means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, the Commonwealth of the Northern Mariana Islands, American Samoa, Guam, the Virgin Islands, any territory or possession of the United States, and any Indian tribe.
- 22 (d) AUTHORIZATION OF APPROPRIATIONS.—There 23 are authorized to be appropriated to carry out this section 24 \$500,000 for fiscal year 2009 and such sums as may be 25 necessary for each of fiscal years 2010 and 2011.

1	SEC. 312. STUDY ON ADOLESCENT DEVELOPMENT AND
2	SENTENCES IN THE FEDERAL SYSTEM.
3	(a) In General.—The United States Sentencing
4	Commission shall conduct a study to examine the appro-
5	priateness of sentences for minors in the Federal system.
6	(b) Contents.—The study conducted under sub-
7	section (a) shall—
8	(1) incorporate the most recent research and
9	expertise in the field of adolescent brain development
10	and culpability;
11	(2) evaluate the toll of juvenile crime, particu-
12	larly violent juvenile crime, on communities;
13	(3) consider the appropriateness of life sen-
14	tences without possibility for parole for minor of-
15	fenders in the Federal system; and
16	(4) evaluate issues of recidivism by juveniles
17	who are released from prison or detention after serv-
18	ing determinate sentences.
19	(c) Report.—Not later than 1 year after the date
20	of enactment of this Act, the United States Sentencing
21	Commission shall submit to Congress a report regarding
22	the study conducted under subsection (a), which shall—
23	(1) include the findings of the Commission;
24	(2) describe significant cases reviewed as part
25	of the study; and
26	(3) make recommendations, if any.

1	(d) REVISION OF GUIDELINES.—If determined ap-
2	propriate by the United States Sentencing Commission,
3	after completing the study under subsection (a) the Com-
4	mission may, pursuant to its authority under section 994
5	of title 28, United States Code, establish or revise guide-
6	lines and policy statements, as warranted, relating to the
7	sentencing of minors under this Act or the amendments
8	made by this Act.
9	SEC. 313. NATIONAL YOUTH ANTI-HEROIN MEDIA CAM-
10	PAIGN.
11	Section 709 of the Office of National Drug Control
12	Policy Reauthorization Act of 1998 (21 U.S.C. 1708) is
13	amended—
14	(1) by redesignating subsections (k) and (l) as
15	subsections (l) and (m), respectively; and
16	(2) by inserting after subsection (j) the fol-
17	lowing:
18	"(k) Prevention of Heroin Abuse.—
19	"(1) FINDINGS.—Congress finds the following:
20	"(A) Heroin, and particularly the form
21	known as 'cheese heroin' (a drug made by mix-
22	ing black tar heroin with diphenhydramine),
23	poses a significant and increasing threat to

1	"(B) Drug organizations import heroin
2	from outside of the United States, mix the
3	highly addictive drug with diphenhydramine,
4	and distribute it mostly to youth.
5	"(C) Since the initial discovery of cheese
6	heroin on Dallas school campuses in 2005, at
7	least 21 minors have died after overdosing on
8	cheese heroin in Dallas County.
9	"(D) The number of arrests involving pos-
10	session of cheese heroin in the Dallas area dur-
11	ing the 2006–2007 school year increased over
12	60 percent from the previous school year.
13	"(E) The ease of communication via the
14	Internet and cell phones allows a drug trend to
15	spread rapidly across the country, creating a
16	national threat.
17	"(F) Gangs recruit youth as new members
18	by providing them with this inexpensive drug.
19	"(G) Reports show that there is rampant
20	ignorance among youth about the dangerous
21	and potentially fatal effects of cheese heroin.
22	"(2) Prevention of Heroin abuse.—In con-
23	ducting advertising and activities otherwise author-
24	ized under this section, the Director shall promote

- 1 prevention of youth heroin use, including cheese her-
- 2 oin.".

#### 3 SEC. 314. TRAINING AT THE NATIONAL ADVOCACY CENTER.

- 4 (a) IN GENERAL.—The National District Attorneys
- 5 Association may use the services of the National Advocacy
- 6 Center in Columbia, South Carolina to conduct a national
- 7 training program for State and local prosecutors for the
- 8 purpose of improving the professional skills of State and
- 9 local prosecutors and enhancing the ability of Federal,
- 10 State, and local prosecutors to work together.
- 11 (b) Training.—The National Advocacy Center in
- 12 Columbia, South Carolina may provide comprehensive con-
- 13 tinuing legal education in the areas of trial practice, sub-
- 14 stantive legal updates, and support staff training.
- 15 (c) Authorization of Appropriations.—There
- 16 are authorized to be appropriated to the Attorney General
- 17 to carry out this section \$6,500,000, to remain available
- 18 until expended, for fiscal years 2009 through 2012.

# 19 TITLE IV—CRIME PREVENTION

# 20 AND INTERVENTION STRATE-

- 21 **GIES**
- 22 SEC. 401. SHORT TITLE.
- This title may be cited as the "Prevention Resources
- 24 for Eliminating Criminal Activity Using Tailored Inter-

- 1 ventions in Our Neighborhoods Act of 2009" or the
- 2 "PRECAUTION Act".
- 3 SEC. 402. PURPOSES.

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- 4 The purposes of this title are to—
- 5 (1) establish a commitment on the part of the 6 Federal Government to provide leadership on suc-7 cessful crime prevention and intervention strategies;
  - (2) further the integration of crime prevention and intervention strategies into traditional law enforcement practices of State and local law enforcement offices around the country;
  - (3) develop a plain-language, implementationfocused assessment of those current crime and delinquency prevention and intervention strategies that are supported by rigorous evidence;
  - (4) provide additional resources to the National Institute of Justice to administer research and development grants for promising crime prevention and intervention strategies;
  - (5) develop recommendations for Federal priorities for crime and delinquency prevention and intervention research, development, and funding that may augment important Federal grant programs, including the Edward Byrne Memorial Justice Assistance Grant Program under subpart 1 of part E of

1	title I of the Omnibus Crime Control and Safe
2	Streets Act of 1968 (42 U.S.C. 3750 et seq.), grant
3	programs administered by the Office of Community
4	Oriented Policing Services of the Department of
5	Justice, grant programs administered by the Office
6	of Safe and Drug-Free Schools of the Department
7	of Education, and other similar programs; and
8	(6) reduce the costs that rising violent crime
9	imposes on interstate commerce.
10	SEC. 403. DEFINITIONS.
11	In this title, the following definitions shall apply:
12	(1) Commission.—The term "Commission"
13	means the National Commission on Public Safety
14	Through Crime Prevention established under section
15	404(a).
16	(2) RIGOROUS EVIDENCE.—The term "rigorous
17	evidence" means evidence generated by scientifically
18	valid forms of outcome evaluation, particularly ran-
19	domized trials (where practicable).
20	(3) Subcategory.—The term "subcategory"
21	means 1 of the following categories:
22	(A) Family and community settings (in-
23	cluding public health-based strategies).
24	(B) Law enforcement settings (including
25	probation-based strategies).

1	(C) School settings (including antigang
2	and general antiviolence strategies).
3	(4) Top-tier.—The term "top-tier" means any
4	strategy supported by rigorous evidence of the siz-
5	able, sustained benefits to participants in the strat-
6	egy or to society.
7	SEC. 404. NATIONAL COMMISSION ON PUBLIC SAFETY
8	THROUGH CRIME PREVENTION.
9	(a) Establishment.—There is established a com-
10	mission to be known as the National Commission on Pub-
11	lic Safety Through Crime Prevention.
12	(b) Members.—
13	(1) In General.—The Commission shall be
14	composed of 9 members, of whom—
15	(A) 3 shall be appointed by the President,
16	1 of whom shall be the Assistant Attorney Gen-
17	eral for the Office of Justice Programs or a
18	representative of such Assistant Attorney Gen-
19	eral;
20	(B) 2 shall be appointed by the Speaker of
21	the House of Representatives, unless the Speak-
22	er is of the same party as the President, in
23	which case 1 shall be appointed by the Speaker
24	of the House of Representatives and 1 shall be

1	appointed by the minority leader of the House
2	of Representatives;
3	(C) 1 shall be appointed by the minority
4	leader of the House of Representatives (in addi-
5	tion to any appointment made under subpara-
6	graph (B));
7	(D) 2 shall be appointed by the majority
8	leader of the Senate, unless the majority leader
9	is of the same party as the President, in which
10	case 1 shall be appointed by the majority leader
11	of the Senate and 1 shall be appointed by the
12	minority leader of the Senate; and
13	(E) 1 member appointed by the minority
14	leader of the Senate (in addition to any ap-
15	pointment made under subparagraph (D)).
16	(2) Persons eligible.—
17	(A) IN GENERAL.—Each member of the
18	Commission shall be an individual who has
19	knowledge or expertise in matters to be studied
20	by the Commission.
21	(B) REQUIRED REPRESENTATIVES.—At
22	least—
23	(i) 2 members of the Commission
24	shall be respected social scientists with ex-

1	perience implementing or interpreting rig-
2	orous, outcome-based trials; and
3	(ii) 2 members of the Commission
4	shall be law enforcement practitioners.
5	(3) Consultation required.—The President,
6	the Speaker of the House of Representatives, the mi-
7	nority leader of the House of Representatives, and
8	the majority leader and minority leader of the Sen-
9	ate shall consult prior to the appointment of the
10	members of the Commission to achieve, to the max-
11	imum extent possible, fair and equitable representa-
12	tion of various points of view with respect to the
13	matters to be studied by the Commission.
14	(4) Term.—Each member shall be appointed
15	for the life of the Commission.
16	(5) Time for initial appointments.—The
17	appointment of the members shall be made not later
18	than 60 days after the date of enactment of this

(6) VACANCIES.—A vacancy in the Commission shall be filled in the manner in which the original appointment was made, and shall be made not later than 60 days after the date on which the vacancy occurred.

Act.

(7) Ex officio members.—The Director of 1 2 the National Institute of Justice, the Director of the 3 Office of Juvenile Justice and Delinquency Preven-4 tion, the Director of the Community Capacity Devel-5 opment Office, the Director of the Bureau of Justice 6 Statistics, the Director of the Bureau of Justice As-7 sistance, and the Director of Community Oriented 8 Policing Services (or a representative of each such 9 director) shall each serve in an ex officio capacity on 10 the Commission to provide advice and information to the Commission.

## (c) OPERATION.—

11

12

13

14

15

16

17

18

19

20

21

22

23

- (1) Chairperson.—At the initial meeting of the Commission, the members of the Commission shall elect a chairperson from among its voting members, by a vote of  $\frac{2}{3}$  of the members of the Commission. The chairperson shall retain this position for the life of the Commission. If the chairperson leaves the Commission, a new chairperson shall be selected, by a vote of  $\frac{2}{3}$  of the members of the Commission.
- (2) Meetings.—The Commission shall meet at the call of the chairperson. The initial meeting of the Commission shall take place not later than 30 days

- after the date on which all the members of the Commission have been appointed.
- 3 (3) QUORUM.—A majority of the members of 4 the Commission shall constitute a quorum to con-5 duct business, and the Commission may establish a 6 lesser quorum for conducting hearings scheduled by 7 the Commission.
  - (4) Rules.—The Commission may establish by majority vote any other rules for the conduct of Commission business, if such rules are not inconsistent with this title or other applicable law.

## (d) Public Hearings.—

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- (1) IN GENERAL.—The Commission shall hold public hearings. The Commission may hold such hearings, sit and act at such times and places, take such testimony, and receive such evidence as the Commission considers advisable to carry out its duties under this section.
- (2) Focus of Hearings.—The Commission shall hold at least 3 separate public hearings, each of which shall focus on 1 of the subcategories.
- (3) WITNESS EXPENSES.—Witnesses requested to appear before the Commission shall be paid the same fees as are paid to witnesses under section 1821 of title 28, United States Code. The per diem

1	and mileage allowances for witnesses shall be paid
2	from funds appropriated to the Commission.
3	(e) Comprehensive Study of Evidence-Based
4	CRIME PREVENTION AND INTERVENTION STRATEGIES.—
5	(1) In general.—The Commission shall carry
6	out a comprehensive study of the effectiveness of
7	crime and delinquency prevention and intervention
8	strategies, organized around the 3 subcategories.
9	(2) Matters included.—The study under
10	paragraph (1) shall include—
11	(A) a review of research on the general ef-
12	fectiveness of incorporating crime prevention
13	and intervention strategies into an overall law
14	enforcement plan;
15	(B) an evaluation of how to more effec-
16	tively communicate the wealth of social science
17	research to practitioners;
18	(C) a review of evidence regarding the ef-
19	fectiveness of specific crime prevention and
20	intervention strategies, focusing on those strate-
21	gies supported by rigorous evidence;
22	(D) an identification of—
23	(i) promising areas for further re-
24	search and development; and

1	(ii) other areas representing gaps in
2	the body of knowledge that would benefit
3	from additional research and development;
4	(E) an assessment of the best practices for
5	implementing prevention and intervention strat-
6	egies;
7	(F) an assessment of the best practices for
8	gathering rigorous evidence regarding the im-
9	plementation of intervention and prevention
10	strategies; and
11	(G) an assessment of those top-tier strate-
12	gies best suited for duplication efforts in a
13	range of settings across the country.
14	(3) Initial report on top-tier crime pre-
15	VENTION AND INTERVENTION STRATEGIES.—
16	(A) DISTRIBUTION.—Not later than 18
17	months after the date on which all members of
18	the Commission have been appointed, the Com-
19	mission shall submit a public report on the
20	study carried out under this subsection to—
21	(i) the President;
22	(ii) Congress;
23	(iii) the Attorney General;
24	(iv) the Chief Federal Public Defender
25	of each district:

1	(v) the chief executive of each State;
2	(vi) the Director of the Administrative
3	Office of the Courts of each State;
4	(vii) the Director of the Administra-
5	tive Office of the United States Courts;
6	and
7	(viii) the attorney general of each
8	State.
9	(B) Contents.—The report under sub-
10	paragraph (A) shall include—
11	(i) the findings and conclusions of the
12	Commission;
13	(ii) a summary of the top-tier strate-
14	gies, including—
15	(I) a review of the rigorous evi-
16	dence supporting the designation of
17	each strategy as top-tier;
18	(II) a brief outline of the keys to
19	successful implementation for each
20	strategy; and
21	(III) a list of references and
22	other information on where further in-
23	formation on each strategy can be
24	found;

1	(iii) recommended protocols for imple-
2	menting crime and delinquency prevention
3	and intervention strategies generally;

- (iv) recommended protocols for evaluating the effectiveness of crime and delinquency prevention and intervention strategies; and
- (v) a summary of the materials relied upon by the Commission in preparation of the report.

(C) Consultation with outside authorities.—In developing the recommended protocols for implementation and rigorous evaluation of top-tier crime and delinquency prevention and intervention strategies under this paragraph, the Commission shall consult with the Committee on Law and Justice at the National Academy of Science and with national associations representing the law enforcement and social science professions, including the National Sheriffs' Association, the Police Executive Research Forum, the International Association of Chiefs of Police, the Consortium of Social Science Associations, and the American Society of Criminology.

1	(f) Recommendations Regarding Dissemination
2	OF THE INNOVATIVE CRIME PREVENTION AND INTER-
3	VENTION STRATEGY GRANTS.—
4	(1) Submission.—
5	(A) IN GENERAL.—Not later than 30 days
6	after the date of the final hearing under sub-
7	section (d) relating to a subcategory, the Com-
8	mission shall provide the Director of the Na-
9	tional Institute of Justice with recommenda-
10	tions on qualifying considerations relating to
11	that subcategory for selecting grant recipients
12	under section 405.
13	(B) DEADLINE.—Not later than 13
14	months after the date on which all members of
15	the Commission have been appointed, the Com-
16	mission shall provide all recommendations re-
17	quired under this subsection.
18	(2) Matters included.—The recommenda-
19	tions provided under paragraph (1) shall include rec-
20	ommendations relating to—
21	(A) the types of strategies for the applica-
22	ble subcategory that would best benefit from
23	additional research and development;
24	(B) any geographic or demographic tar-
25	gets;

1	(C) the types of partnerships with other
2	public or private entities that might be perti-
3	nent and prioritized; and

- (D) any classes of crime and delinquency prevention and intervention strategies that should not be given priority because of a preexisting base of knowledge that would benefit less from additional research and development.
- 9 (g) Final Report on the Results of the Inno-10 vative Crime Prevention and Intervention Strat-11 egy Grants.—
  - (1) IN GENERAL.—Following the close of the 3-year implementation period for each grant recipient under section 405, the Commission shall collect the results of the study of the effectiveness of that grant under section 405(b)(3) and shall submit a public report to the President, the Attorney General, Congress, the chief executive of each State, and the attorney general of each State describing each strategy funded under section 405 and its results. This report shall be submitted not later than 5 years after the date of the selection of the chairperson of the Commission.
    - (2) COLLECTION OF INFORMATION AND EVIDENCE REGARDING GRANT RECIPIENTS.—The Com-

1	mission's collection of information and evidence re-
2	garding each grant recipient under section 405 shall
3	be carried out by—
4	(A) ongoing communications with the
5	grant administrator at the National Institute of
6	Justice;
7	(B) visits by representatives of the Com-
8	mission (including at least 1 member of the
9	Commission) to the site where the grant recipi-
10	ent is carrying out the strategy with a grant
11	under section 405, at least once in the second
12	and once in the third year of that grant;
13	(C) a review of the data generated by the
14	study monitoring the effectiveness of the strat-
15	egy; and
16	(D) other means as necessary.
17	(3) Matters included.—The report sub-
18	mitted under paragraph (1) shall include a review of
19	each strategy carried out with a grant under section
20	405, detailing—
21	(A) the type of crime or delinquency pre-
22	vention or intervention strategy;
23	(B) where the activities under the strategy
24	were carried out, including geographic and de-
25	mographic targets;

1	(C) any partnerships with public or private
2	entities through the course of the grant period;
3	(D) the type and design of the effective-
4	ness study conducted under section 405(b)(3)
5	for that strategy;
6	(E) the results of the effectiveness study
7	conducted under section 405(b)(3) for that
8	strategy;
9	(F) lessons learned regarding implementa-
10	tion of that strategy or of the effectiveness
11	study conducted under section 405(b)(3), in-
12	cluding recommendations regarding which types
13	of environments might best be suited for suc-
14	cessful replication; and
15	(G) recommendations regarding the need
16	for further research and development of the
17	strategy.
18	(h) Personnel Matters.—
19	(1) Travel expenses.—The members of the
20	Commission shall be allowed travel expenses, includ-
21	ing per diem in lieu of subsistence, at rates author-
22	ized for employees of agencies under subchapter I of
23	chapter 57 of title 5, United States Code, while
24	away from their homes or regular places of business

in the performance of service for the Commission.

1 (2) Compensation of members.—Members of 2 the Commission shall serve without compensation.

## (3) Staff.—

- (A) In General.—The chairperson of the Commission may, without regard to the civil service laws and regulations, appoint and terminate an executive director and such other additional personnel as may be necessary to enable the Commission to perform its duties. The employment of an executive director shall be subject to confirmation by the Commission.
- (B) Compensation.—The chairperson of the Commission may fix the compensation of the executive director and other personnel without regard to the provisions of chapter 51 and subchapter III of chapter 53 of title 5, United States Code, relating to classification of positions and General Schedule pay rates, except that the rate of pay for the executive director and other personnel may not exceed the rate payable for level V of the Executive Schedule under section 5316 of such title.
- (4) Detail of federal employees.—With the affirmative vote of <sup>2</sup>/<sub>3</sub> of the members of the Commission, any Federal Government employee,

- 1 with the approval of the head of the appropriate
- 2 Federal agency, may be detailed to the Commission
- without reimbursement, and such detail shall be
- 4 without interruption or loss of civil service status,
- 5 benefits, or privileges.
- 6 (i) Contracts for Research.—
- 7 (1) National institute of justice.—With a
- 8 2/3 affirmative vote of the members of the Commis-
- 9 sion, the Commission may select nongovernmental
- researchers and experts to assist the Commission in
- carrying out its duties under this title. The National
- 12 Institute of Justice shall contract with the research-
- ers and experts selected by the Commission to pro-
- vide funding in exchange for their services.
- 15 (2) OTHER ORGANIZATIONS.—Nothing in this
- subsection shall be construed to limit the ability of
- the Commission to enter into contracts with other
- entities or organizations for research necessary to
- carry out the duties of the Commission under this
- section.
- 21 (j) Authorization of Appropriations.—There
- 22 are authorized to be appropriated \$5,000,000 to carry out
- 23 this section.
- 24 (k) TERMINATION.—The Commission shall terminate
- 25 on the date that is 30 days after the date on which the

1	Commission submits the last report required by this sec-
2	tion.
3	(l) Exemption.—The Commission shall be exempt
4	from the Federal Advisory Committee Act.
5	SEC. 405. INNOVATIVE CRIME PREVENTION AND INTERVEN-
6	TION STRATEGY GRANTS.
7	(a) Grants Authorized.—The Director of the Na-
8	tional Institute of Justice may make grants to public and
9	private entities to fund the implementation and evaluation
10	of innovative crime or delinquency prevention or interven-
11	tion strategies. The purpose of grants under this section
12	shall be to provide funds for all expenses related to the
13	implementation of such a strategy and to conduct a rig-
14	orous study on the effectiveness of that strategy.
15	(b) Grant Distribution.—
16	(1) Period.—A grant under this section shall
17	be made for a period of not more than 3 years.
18	(2) Amount.—The amount of each grant under
19	this section—
20	(A) shall be sufficient to ensure that rig-
21	orous evaluations may be performed; and
22	(B) shall not exceed \$2,000,000.
23	(3) Evaluation set-aside.—
24	(A) In general.—A grantee shall use not
25	less than \$300,000 and not more than

1	\$700,000 of the funds from a grant under this
2	section for a rigorous study of the effectiveness
3	of the strategy during the 3-year period of the
4	grant for that strategy.
5	(B) Methodology of study.—
6	(i) In general.—Each study con-
7	ducted under subparagraph (A) shall use
8	an evaluator and a study design approved
9	by the employee of the National Institute
10	of Justice hired or assigned under sub-
11	section (c).
12	(ii) Criteria.—The employee of the
13	National Institute of Justice hired or as-
14	signed under subsection (c) shall ap-
15	prove—
16	(I) an evaluator that has success-
17	fully carried out multiple studies pro-
18	ducing rigorous evidence of effective-
19	ness; and
20	(II) a proposed study design that
21	is likely to produce rigorous evidence
22	of the effectiveness of the strategy.
23	(iii) Approval.—Before a grant is
24	awarded under this section, the evaluator
25	and study design of a grantee shall be ap-

1	proved by the employee of the National In-
2	stitute of Justice hired or assigned under
3	subsection (c).
4	(4) Date of award.—Not later than 6 months
5	after the date of receiving recommendations relating
6	to a subcategory from the Commission under section
7	404(f), the Director of the National Institute of Jus-
8	tice shall award all grants under this section relating
9	to that subcategory.
10	(5) Type of grants.—One-third of the grants
11	made under this section shall be made in each sub-
12	category. In distributing grants, the recommenda-
13	tions of the Commission under section 404(f) shall
14	be considered.
15	(6) Authorization of appropriations.—
16	There are authorized to be appropriated
17	\$18,000,000 to carry out this subsection.
18	(c) Dedicated Staff.—
19	(1) In general.—The Director of the National
20	Institute of Justice shall hire or assign a full-time
21	employee to oversee the grants under this section.

(2) STUDY OVERSIGHT.—The employee of the

National Institute of Justice hired or assigned under

paragraph (1) shall be responsible for ensuring that

22

23

- grantees adhere to the study design approved before the applicable grant was awarded.
- 3 (3) Liaison.—The employee of the National
  4 Institute of Justice hired or assigned under para5 graph (1) may be used as a liaison between the
  6 Commission and the recipients of a grant under this
  7 section. That employee shall be responsible for en8 suring timely cooperation with Commission requests.
- 9 (4) AUTHORIZATION OF APPROPRIATIONS.—
  10 There are authorized to be appropriated \$150,000
  11 for each of fiscal years 2009 through 2013 to carry
  12 out this subsection.
- 13 (d) APPLICATIONS.—A public or private entity desir-14 ing a grant under this section shall submit an application 15 at such time, in such manner, and accompanied by such 16 information as the Director of the National Institute of 17 Justice may reasonably require.
- 18 (e) Cooperation With the Commission.—Grant
  19 recipients shall cooperate with the Commission in pro20 viding them with full information on the progress of the
  21 strategy being carried out with a grant under this section,
  22 including—
- 23 (1) hosting visits by the members of the Com-24 mission to the site where the activities under the 25 strategy are being carried out;

1	(2) providing pertinent information on the lo-
2	gistics of establishing the strategy for which the
3	grant under this section was received, including de-
4	tails on partnerships, selection of participants, and
5	any efforts to publicize the strategy; and

(3) responding to any specific inquiries that may be made by the Commission.

 $\bigcirc$ 

6