

111TH CONGRESS  
1ST SESSION

# H. R. 947

To direct the Secretary of Transportation to establish and collect a fee based on the fair market value of articles imported into the United States and articles exported from the United States in commerce and to use amounts collected from the fee to make grants to carry out certain transportation projects in the transportation trade corridors for which the fee is collected, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 10, 2009

Mr. CALVERT (for himself and Mr. JACKSON of Illinois) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committees on Ways and Means and Foreign Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To direct the Secretary of Transportation to establish and collect a fee based on the fair market value of articles imported into the United States and articles exported from the United States in commerce and to use amounts collected from the fee to make grants to carry out certain transportation projects in the transportation trade corridors for which the fee is collected, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Our Nation’s Trade,  
3 Infrastructure, Mobility, and Efficiency Act of 2009” or  
4 the “ON TIME Act of 2009”.

5 **SEC. 2. FINDINGS AND PURPOSES.**

6 (a) FINDINGS.—Congress finds the following:

7 (1) The growth in international trade, particu-  
8 larly containerized trade, is placing pressure on the  
9 Nation’s transportation network and influences traf-  
10 fic congestion in the areas surrounding the major  
11 United States-international gateways.

12 (2) From 2000 to 2005, the value of inter-  
13 national trade rose from approximately  
14 \$2,000,000,000,000 to \$2,600,000,000,000, while  
15 the number of containerized trade shipments rose  
16 over the same period from approximately 59,000,000  
17 20-foot equivalent units to 81,000,000 20-foot equiv-  
18 alent units.

19 (3) Existing trade agreements, in addition to  
20 potential future agreements, foreshadow an even  
21 greater increase in international trade and further  
22 increases of freight shipments congestion.

23 (4) In addition to being a member of the World  
24 Trade Organization, the United States has agreed to  
25 11 free trade agreements and is in various stages of  
26 negotiation with 4 different countries and multi-lat-

1 eral organizations with regards to other potential  
2 free trade agreements.

3 (5) Traffic congestion continues to worsen in  
4 United States cities of all sizes, causing Americans  
5 to waste 4,200,000,000 hours in traffic and to pur-  
6 chase an extra 2,900,000,000 gallons of fuel for a  
7 congestion cost of \$78,000,000,000 per year.

8 (6) More than 200 freight bottlenecks are cost-  
9 ing the goods movement industry \$8,000,000,000 in  
10 economic losses annually and 243,000,000 hours of  
11 delay and lost productivity each year.

12 (7) To simply maintain the current conditions  
13 and traffic levels of service of our transportation sys-  
14 tem, all levels of Government must have invested  
15 \$235,000,000,000 in 2006 and must invest  
16 \$304,000,000,000 in 2015 and \$472,000,000,000 in  
17 2030.

18 (8) To improve the current conditions and traf-  
19 fic levels of service of our transportation system to  
20 a level that benefits the Nation's economic produc-  
21 tivity, all levels of Government must have invested  
22 \$288,000,000,000 in 2006 and must invest  
23 \$368,000,000,000 in 2015 and \$561,000,000,000 in  
24 2030.

25 (b) PURPOSES.—The purposes of this Act are to—

1           (1) address major transportation investment  
2 needs in national trade gateway corridors;

3           (2) reduce freight congestion along current and  
4 future trade corridors and provide congestion miti-  
5 gation along surface transportation routes that are  
6 or will be congested as a result of current or future  
7 growth in international trade; and

8           (3) develop corridors that will increase freight  
9 transportation system reliability and enhance the  
10 quality of life for United States citizens.

11 **SEC. 3. ESTABLISHMENT AND COLLECTION OF NATIONAL**  
12 **TRADE GATEWAY CORRIDOR FEE.**

13       (a) IMPORT FEE.—

14           (1) ESTABLISHMENT.—Not later than 180 days  
15 after the date of enactment of this Act, the Sec-  
16 retary of Transportation shall issue regulations that  
17 establish a national trade gateway corridor fee on  
18 each article that is imported into the United States  
19 in commerce.

20           (2) AMOUNT.—

21           (A) IN GENERAL.—The amount of the fee  
22 on each article that is imported into the United  
23 States in commerce shall be equal to .075 per-  
24 cent of the value of the article that is subject  
25 to the fee or \$500, whichever is less.

1 (B) VALUE DEFINED.—For purposes of  
2 subparagraph (A), the term “value” has the  
3 meaning given the term in section 402 of the  
4 Tariff Act of 1930 (19 U.S.C. 1401a).

5 (3) COLLECTION.—The Secretary of Transpor-  
6 tation, in consultation with the Secretary of Home-  
7 land Security, shall assess and collect the fee for  
8 carrying out eligible projects in the transportation  
9 trade corridors for the customs port of unloading of  
10 the article that is imported into the United States  
11 in commerce.

12 (4) DEPOSIT.—Amounts received by the United  
13 States in the form of the fee shall be deposited in  
14 the account established by subsection (c).

15 (b) EXPORT FEE.—

16 (1) ESTABLISHMENT.—The Secretary of Trans-  
17 portation, in consultation with the Secretary of  
18 Homeland Security and the Secretary of Commerce,  
19 shall issue regulations that establish a national trade  
20 gateway corridor fee on each article that is exported  
21 from the United States in commerce.

22 (2) AMOUNT.—

23 (A) IN GENERAL.—The amount of the fee  
24 on each article that is exported from the United  
25 States in commerce shall be equal to .075 per-

1 cent of the value of the article that is subject  
2 to the fee or \$500, whichever is less.

3 (B) VALUE DEFINED.—For purposes of  
4 subparagraph (A), the term “value” has the  
5 meaning given the term in section 30.7(q) of  
6 title 15, Code of Federal Regulations.

7 (3) COLLECTION.—The Secretary of Transpor-  
8 tation, in consultation with the Secretary of Home-  
9 land Security and the Secretary of Commerce, shall  
10 assess and collect the fee for carrying out eligible  
11 projects in the transportation trade corridors for the  
12 customs port of loading of the article that is ex-  
13 ported from the United States in commerce.

14 (4) DEPOSIT.—Amounts received by the United  
15 States in the form of the fee shall be deposited in  
16 the account established by subsection (c).

17 (c) ACCOUNT.—

18 (1) ESTABLISHMENT.—There is established in  
19 the Treasury a separate account for the deposit of  
20 fees under this section, which shall be known as the  
21 “National Trade Gateway Corridor Fund”.

22 (2) CONTENTS.—The account shall consist of  
23 amounts deposited into the account under sub-  
24 sections (a) and (b).

1           (3) USE.—Amounts in the account shall be  
2           available to the Secretary of Transportation, as pro-  
3           vided in appropriations Acts enacted after the date  
4           of the enactment of this Act, for making expendi-  
5           tures to meet the obligations of the United States to  
6           carry out this Act.

7   **SEC. 4. APPORTIONMENT OF FUNDS.**

8           (a) ADMINISTRATIVE EXPENSES.—The Secretary of  
9           Transportation shall set aside 2 percent of the amount au-  
10          thorized to be appropriated, from the National Trade  
11          Gateway Corridor Fund established by section 3(c), to  
12          carry out this Act for each fiscal year to pay the cost of  
13          collecting fees on imports and exports under section 3.

14          (b) APPORTIONMENT.—

15               (1) IN GENERAL.—After the set-aside under  
16          subsection (a), the Secretary shall apportion  
17          amounts remaining available of the amount author-  
18          ized to be appropriated, from the National Trade  
19          Gateway Corridor Fund established by section 3, for  
20          a fiscal year to carry out this Act to State depart-  
21          ments of transportation in the form of grants for  
22          carrying out eligible projects in the transportation  
23          trade corridors for the customs ports of entry with  
24          respect to which fees were collected under section 3  
25          in the preceding fiscal year in the ratio that—

1 (A) the amount the fees collected for each  
2 customs port of entry under section 3 during  
3 the preceding fiscal year; bears to

4 (B) the aggregate amount of fees collected  
5 for all customs ports of entry under section 3  
6 during the preceding fiscal year.

7 (2) CORRIDOR TO MORE THAN ONE STATE.—If  
8 a transportation trade corridor is within the bound-  
9 aries of more than one State, the Secretary shall ap-  
10 portion the funds apportioned under paragraph (1)  
11 for carrying out eligible projects in such corridor  
12 among such States as follows:

13 (A) Fifty percent of the apportionment in  
14 the ratio that—

15 (i) the total lane miles of Federal-aid  
16 highways in the transportation trade cor-  
17 ridor in each of such States; bears to

18 (ii) the total lane miles of Federal-aid  
19 highways in the transportation trade cor-  
20 ridor in all of such States.

21 (B) Fifty percent of the apportionments in  
22 the ratio that—

23 (i) the total vehicle miles traveled on  
24 lanes on Federal-aid highways in the



1 transportation trade corridor in each of  
2 such States; bears to

3 (ii) the total vehicle miles traveled on  
4 lanes on Federal-aid highways in the  
5 transportation trade corridor in all of such  
6 States.

7 (3) PERIOD OF AVAILABILITY.—Amounts  
8 granted to a State department of transportation for  
9 carrying out an eligible project in a transportation  
10 trade corridor from amounts apportioned under this  
11 subsection shall remain available for obligation for a  
12 period of 6 years after the last day of the fiscal year  
13 for which the funds are authorized to be appro-  
14 priated. Any amounts so apportioned that remain  
15 unobligated at the end of that period shall be allo-  
16 cated to other States for the purpose of funding eli-  
17 gible projects located in transportation trade cor-  
18 ridors at the discretion of the Secretary.

19 **SEC. 5. PROJECT SELECTION AND ELIGIBILITY.**

20 (a) SELECTION PROCESS GUIDELINES.—Not later  
21 than 180 days after the date of enactment of this Act,  
22 the Secretary of Transportation shall issue project selec-  
23 tion guidelines for a State department of transportation  
24 to follow in selecting eligible projects for which grants may  
25 be made under this Act.

1 (b) MINIMUM REQUIREMENTS.—The selection guide-  
2 lines issued by the Secretary under this section shall in-  
3 clude a requirement that a State department of transpor-  
4 tation—

5 (1) consult with local governments, port au-  
6 thorities, regional planning organizations, public and  
7 private freight shippers, and providers of freight  
8 transportation services during the project selection  
9 process;

10 (2) adhere to applicable metropolitan and state-  
11 wide planning processes, including sections 134 and  
12 135 of title 23, United States Code, in selecting  
13 projects for which grants may be made under this  
14 Act;

15 (3) develop and implement a selection process  
16 that is in writing and available to the public;

17 (4) develop and implement a process for rating  
18 proposed projects for which grants may be made  
19 under this Act in accordance with the purposes of  
20 this Act; and

21 (5) clearly identify the basis for rating projects  
22 under the ratings process the State department of  
23 transportation developed under paragraph (4).

1 **SEC. 6. GRANT PROGRAM.**

2 (a) IN GENERAL.—The Secretary of Transportation  
3 may make a grant under this Act to a State department  
4 of transportation having jurisdiction over an area located  
5 in a transportation trade corridor.

6 (b) SECRETARIAL APPROVAL.—A grant may only be  
7 made under this Act for an eligible project.

8 (c) CONSTRUCTION STANDARDS.—A project to be  
9 carried out with assistance under this Act that is for a  
10 highway that is on a Federal-aid system (as defined in  
11 section 101 of title 23, United States Code) shall be con-  
12 structed to the same standards that would apply if such  
13 project was being carried out with assistance under chap-  
14 ter 1 of title 23, United States Code.

15 (d) FEDERAL SHARE.—

16 (1) IN GENERAL.—The Federal share of the  
17 cost of an eligible project for which a grant is made  
18 under this Act shall be 80 percent.

19 (2) NON-FEDERAL SHARE.—The non-Federal  
20 share of the cost of an eligible project for which a  
21 grant is made under this Act may not be provided  
22 from Federal funds made available under any other  
23 law (including funds from the Highway Trust  
24 Fund).

25 (e) PREVAILING RATE OF WAGE.—Section 113 of  
26 title 23, United States Code, shall apply to an eligible

1 project being carried out with assistance provided under  
2 this section in the same manner and to the same extent  
3 as such would apply if such project was being carried out  
4 with assistance provided under chapter 1 of such title.

5 **SEC. 7. TRANSPORTATION TRADE CORRIDORS.**

6 (a) ESTABLISHMENT.—The Secretary of Transpor-  
7 tation, in consultation with the Secretary of Commerce,  
8 shall establish—

9 (1) a transportation trade corridor for each cus-  
10 toms port of entry, for which fees were collected  
11 under section 3 in the preceding fiscal year, in ac-  
12 cordance with subsection (b); and

13 (2) the boundaries of the transportation trade  
14 corridor for such port of entry.

15 (b) CRITERIA FOR ESTABLISHMENT OF COR-  
16 RIDORS.—A transportation trade corridor—

17 (1) may include areas in more than one State  
18 if the States are contiguous;

19 (2) may not extend more than 300 miles from  
20 the customs port of entry for which it is established;  
21 and

22 (3) may only include areas that are used for  
23 motor vehicle and cargo movements related to inter-  
24 national trade.

1       (c) MULTIPLE PORTS OF ENTRY.—The Secretary of  
2 Transportation may establish under this section a single  
3 transportation trade corridor for multiple ports of entry  
4 located in close proximity to one another.

5       (d) DEADLINE FOR ESTABLISHMENT OF PROPOSED  
6 CORRIDORS.—Not later than 180 days after the date of  
7 enactment of this Act, the Secretary of Transportation  
8 shall publish in the Federal Register the boundaries of the  
9 transportation trade corridors the Secretary proposes to  
10 establish under this section.

11       (e) COMMENT PERIOD.—The Secretary of Transpor-  
12 tation shall provide a period of 45 days for comments to  
13 be made to the Secretary by the public, and for holding  
14 such hearings as the Secretary determines are appropriate  
15 to receive comments, concerning the boundaries of the  
16 transportation trade corridors proposed by the Secretary  
17 under subsection (c).

18       (f) DEADLINE FOR ESTABLISHMENT OF FINAL COR-  
19 RIDORS.—Not later than one year after date of enactment  
20 of this Act, the Secretary of Transportation shall publish  
21 in the Federal Register the boundaries of the transpor-  
22 tation trade corridors the Secretary is establishing under  
23 this section.

24       (g) PERIODIC REVIEWS AND MODIFICATIONS.—Dur-  
25 ing the 60-day period ending on September 30 before each

1 fiscal year after the first fiscal year for which funds are  
2 authorized to be appropriated to carry out this Act, the  
3 Secretary of Transportation may conduct such reviews,  
4 hold such hearings, and take such other actions as may  
5 be necessary to ensure that—

6           (1) there is a transportation trade corridor for  
7       each customs port of entry for which fees were col-  
8       lected under section 3 in the preceding fiscal year;  
9       and

10           (2) the boundaries of such corridor are appro-  
11       priate to carry out the objectives of this Act.

12 **SEC. 8. REGULATIONS.**

13       Not later than one year after date of enactment of  
14 this Act, the Secretary of Transportation shall issue regu-  
15 lations to carry out the objectives of this Act.

16 **SEC. 9. AUTHORIZATION OF APPROPRIATIONS.**

17       (a) IN GENERAL.—There is authorized to be appro-  
18 priated from the National Trade Gateway Corridor Fund  
19 established by section 3 to carry out this Act such sums  
20 as were deposited in the Fund during the preceding fiscal  
21 year under section 3.

22       (b) DATE AVAILABLE FOR OBLIGATION.—Authoriza-  
23 tions from the separate account to carry out this Act shall  
24 be available for obligation on October 1 of the fiscal year  
25 for which they are authorized.

1       (c) GRANTS AS CONTRACTUAL OBLIGATIONS.—A  
2 grant for a highway project under this Act that is ap-  
3 proved by the Secretary is a contractual obligation of the  
4 Government to pay the Federal share of the cost of the  
5 project.

6 **SEC. 10. DEFINITIONS.**

7       In this Act, the following definitions apply:

8           (1) ELIGIBLE PROJECT.—The term “eligible  
9 project” means—

10               (A) a project or activity eligible for assist-  
11 ance under chapter 1 of title 23, United States  
12 Code; and

13               (B) a project for construction of or im-  
14 provements to a publicly owned intermodal  
15 freight transfer facility, for providing access to  
16 such a facility, or for making operational im-  
17 provements to such a facility (including capital  
18 investment for an intelligent transportation sys-  
19 tem); except that a project located within the  
20 boundaries of a port terminal shall only include  
21 the surface transportation infrastructure modi-  
22 fications necessary to facilitate direct inter-  
23 modal interchange, transfer, and access into  
24 and out of the port.

1           (2) FEDERAL-AID HIGHWAY.—The term “Fed-  
2       eral-aid highway” has the meaning such term has  
3       under section 101 of title 23, United States Code.

4           (3) STATE.—The term “State” means any of  
5       the 50 States, the District of Columbia, and Puerto  
6       Rico.

7           (4) STATE DEPARTMENT OF TRANSPOR-  
8       TATION.—The term “State department of transpor-  
9       tation” has the meaning such term has under sec-  
10      tion 101 of title 23, United States Code.

11          (5) UNITED STATES.—The term “United  
12      States” means the 50 States, the District of Colum-  
13      bia, and Puerto Rico.

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