111TH CONGRESS 2D SESSION

H. R. 6354

To reauthorize the Assets for Independence Act, to provide for the approval of applications to operate new demonstration programs and to renew existing programs, to enhance program flexibility, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 29, 2010

Mr. Lewis of Georgia (for himself, Mr. Stark, Ms. Kilpatrick of Michigan, Ms. Fudge, Ms. Tsongas, and Ms. Eddie Bernice Johnson of Texas) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To reauthorize the Assets for Independence Act, to provide for the approval of applications to operate new demonstration programs and to renew existing programs, to enhance program flexibility, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; REFERENCE; TABLE OF CON-
- 4 TENTS.
- 5 (a) SHORT TITLE.—This Act may be cited as the
- 6 "Stephanie Tubbs Jones Assets for Independence Reau-
- 7 thorization Act of 2010".

- 1 (b) Reference.—Except as otherwise expressly pro-2 vided, whenever in this Act an amendment is expressed 3 in terms of an amendment to a section or other provision,
- 4 the reference shall be considered to be made to that sec-
- 5 tion or other provision of the Assets for Independence Act
- 6 (42 U.S.C. 604 note).
- 7 (c) Table of Contents of Table of contents of
- 8 this Act is as follows:
 - Sec. 1. Short title; reference; table of contents.
 - Sec. 2. Findings.
 - Sec. 3. Sense of Congress.
 - Sec. 4. Definitions.
 - Sec. 5. Applications.
 - Sec. 6. Demonstration authority; annual grants.
 - Sec. 7. Reserve Fund.
 - Sec. 8. Eligibility for participation.
 - Sec. 9. Deposits by qualified entities.
 - Sec. 10. Regulations.
 - Sec. 11. Annual progress reports.
 - Sec. 12. Sanctions.
 - Sec. 13. Evaluations.
 - Sec. 14. Costs of training qualified entities.
 - Sec. 15. Waiver authority.
 - Sec. 16. Authorization of appropriations.
 - Sec. 17. Conforming amendments.
 - Sec. 18. General effective date.

9 SEC. 2. FINDINGS.

- 10 Section 402 is amended—
- 11 (1) in paragraph (2), by striking "Fully ½"
- and inserting "Almost 1/4"; and
- 13 (2) in paragraph (4), by striking the first sen-
- tence and inserting the following: "Traditional pub-
- 15 lic assistance programs concentrate on income and
- 16 consumption and have lacked an asset-building com-

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1
        ponent to promote and support the transition to in-
 2
        creased economic self-sufficiency.".
 3
    SEC. 3. SENSE OF CONGRESS.
 4
        It is the sense of Congress that a qualified entity con-
 5
    ducting a demonstration project under the Assets for
    Independence Act (42 U.S.C. 604 note) should, to the
 6
    maximum extent practicable, increase—
 8
             (1) the rate at which the entity matches con-
 9
        tributions by individuals participating in the project
10
        under section 410(a)(1) of such Act; or
11
             (2) the number of individuals participating in
12
        the project.
13
    SEC. 4. DEFINITIONS.
14
        Section 404 is amended—
15
             (1) by amending paragraph (4) to read as fol-
16
        lows:
17
             "(4)
                    HOUSEHOLD.—The
                                          term
                                                  'household'
18
        means an individual or group of individuals who live
19
        in a single residence. Multiple households may share
20
        a single residence.";
21
             (2) in paragraph (5)(A)—
22
                  (A) by striking clause (iii);
23
                  (B) by redesignating clauses (iv) through
24
             (vi) as clauses (iii) through (v), respectively;
25
             and
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| 1 | (C) in clause (iv), as redesignated by sub- |
|----|--|
| 2 | paragraph (B), by striking "clause (vi)" and in- |
| 3 | serting "clause (v)"; |
| 4 | (3) in paragraph (7)(A)— |
| 5 | (A) by amending clause (ii) to read as fol- |
| 6 | lows: |
| 7 | "(ii) a State or local government |
| 8 | agency (or a public housing agency, as de- |
| 9 | fined in section 3(b)(6) of the United |
| 10 | States Housing Act of 1937 (42 U.S.C. |
| 11 | 1437a(b)(6))) or a tribal government (or a |
| 12 | tribally designated housing entity, as de- |
| 13 | fined in section 4(22) of the Native Amer- |
| 14 | ican Housing Assistance and Self-Deter- |
| 15 | mination Act of 1996 (25 U.S.C. |
| 16 | 4103(22)));"; and |
| 17 | (B) by striking clause (iii) and inserting |
| 18 | the following: |
| 19 | "(iii) a credit union designated as a |
| 20 | low-income credit union by the National |
| 21 | Credit Union Administration (NCUA); or |
| 22 | "(iv) an organization designated as a |
| 23 | community development financial institu- |
| 24 | tion by the Secretary of the Treasury (or |

| 1 | the Community Development Financial In- |
|----|---|
| 2 | stitutions Fund)."; and |
| 3 | (4) in paragraph (8)— |
| 4 | (A) in subparagraph (A)— |
| 5 | (i) in the first sentence— |
| 6 | (I) by inserting "of an eligible in- |
| 7 | dividual or the dependent of an eligi- |
| 8 | ble individual (as such term is used in |
| 9 | subparagraph (E)(ii))" after "ex- |
| 10 | penses"; and |
| 11 | (II) by inserting ", or to a vendor |
| 12 | pursuant to an education purchase |
| 13 | plan approved by a qualified entity" |
| 14 | before the period; |
| 15 | (ii) in clause (i)— |
| 16 | (I) in subclause (II), by inserting |
| 17 | "or for courses described in subclause |
| 18 | (III)" after "eligible educational insti- |
| 19 | tution"; and |
| 20 | (II) by adding at the end the fol- |
| 21 | lowing new subclauses: |
| 22 | "(III) Preparatory |
| 23 | courses.—Preparatory courses for |
| 24 | an examination required for admission |
| 25 | to an eligible educational institution, |

| 1 | for successful performance at an eligi- |
|----|--|
| 2 | ble educational institution, or for a |
| 3 | professional licensing or certification |
| 4 | examination. |
| 5 | "(IV) ROOM AND BOARD AND |
| 6 | TRANSPORTATION.—Room and board |
| 7 | and transportation, including com- |
| 8 | muting expenses, necessary to enable |
| 9 | attendance at courses of instruction at |
| 10 | an eligible educational institution or |
| 11 | attendance at courses described in |
| 12 | subclause (III)."; |
| 13 | (iii) by amending clause (ii) to read as |
| 14 | follows: |
| 15 | "(ii) Eligible educational insti- |
| 16 | TUTION.—The term 'eligible educational |
| 17 | institution' means— |
| 18 | "(I) an institution described in |
| 19 | section 101 or 102 of the Higher |
| 20 | Education Act of 1965 (42 U.S.C. |
| 21 | 1001, 1002); or |
| 22 | "(II) an area career and tech- |
| 23 | nical education school, as defined in |
| 24 | section 3(3) of the Carl D. Perkins |

| 1 | Career and Technical Education Act |
|----|--|
| 2 | of 2006 (20 U.S.C. 2302(3))."; and |
| 3 | (iv) by adding at the end the following |
| 4 | new clause: |
| 5 | "(iii) Education purchase plan.— |
| 6 | The term 'education purchase plan' means |
| 7 | a plan— |
| 8 | "(I) for the purchase of items or |
| 9 | services described in subclauses (II) |
| 10 | through (IV) of clause (i) from enti- |
| 11 | ties other than eligible educational in- |
| 12 | stitutions; |
| 13 | "(II) that includes a description |
| 14 | of the items or services to be pur- |
| 15 | chased; and |
| 16 | "(III) that includes such infor- |
| 17 | mation as a qualified entity may re- |
| 18 | quest from the eligible individual in- |
| 19 | volved regarding the necessity of the |
| 20 | items or services to a course of study |
| 21 | at an eligible educational institution |
| 22 | or a course described in clause |
| 23 | (i)(III)."; |
| 24 | (B) in subparagraph (B)— |

| 1 | (i) by amending clause (i) to read as |
|----|--|
| 2 | follows: |
| 3 | "(i) Principal residence.—The |
| 4 | term 'principal residence' means a main |
| 5 | residence the qualified acquisition costs of |
| 6 | which do not exceed 120 percent of the |
| 7 | median house price in the area, as deter- |
| 8 | mined by the Secretary of Housing and |
| 9 | Urban Development for purposes of section |
| 10 | 203(b) of the National Housing Act (12 |
| 11 | U.S.C. 1709(b)) for a residence occupied |
| 12 | by a number of families that corresponds |
| 13 | to the number of households occupying the |
| 14 | residence involved."; and |
| 15 | (ii) in clause (iii)— |
| 16 | (I) by amending subclause (I) to |
| 17 | read as follows: |
| 18 | "(I) In general.—Subject to |
| 19 | subclause (II), the term 'qualified |
| 20 | first-time homebuyer' means an indi- |
| 21 | vidual participating in the project in- |
| 22 | volved who— |
| 23 | "(aa) has no sole present |
| 24 | ownership interest in a principal |
| 25 | residence during the 3-year pe- |

| 1 | riod ending on the date of acqui- |
|----|--|
| 2 | sition of the principal residence |
| 3 | to which this subparagraph ap- |
| 4 | plies (except for an interest in |
| 5 | such principal residence); and |
| 6 | "(bb) has no co-ownership |
| 7 | interest in a principal residence |
| 8 | on the date of acquisition of the |
| 9 | principal residence to which this |
| 10 | subparagraph applies (except for |
| 11 | an interest in such principal resi- |
| 12 | dence)."; |
| 13 | (II) by redesignating subclause |
| 14 | (II) as subclause (III); and |
| 15 | (III) by inserting after subclause |
| 16 | (I) the following new subclause: |
| 17 | "(II) Exception for victims |
| 18 | OF DOMESTIC VIOLENCE.—An indi- |
| 19 | vidual participating in the project in- |
| 20 | volved who is a recent or current vic- |
| 21 | tim of domestic violence (as defined in |
| 22 | section 40002(a)(6) of the Violence |
| 23 | Against Women Act of 1994 (42 |
| 24 | U.S.C. $13925(a)(6)$) shall not be con- |
| 25 | sidered to fail to be a qualified first- |

| 1 | time homebuyer by reason of having a |
|----|---|
| 2 | co-ownership interest in a principal |
| 3 | residence with a person who com- |
| 4 | mitted domestic violence against the |
| 5 | victim."; |
| 6 | (C) by redesignating subparagraphs (C) |
| 7 | and (D) as subparagraphs (D) and (E), respec- |
| 8 | tively; |
| 9 | (D) by inserting after subparagraph (B) |
| 10 | the following new subparagraph: |
| 11 | "(C) Home replacement, repair, or |
| 12 | IMPROVEMENT.—Qualified replacement costs or |
| 13 | qualified repair or improvement costs with re- |
| 14 | spect to a principal residence, if paid from an |
| 15 | individual development account directly to the |
| 16 | persons to whom the amounts are due. In this |
| 17 | subparagraph: |
| 18 | "(i) Principal residence.—The |
| 19 | term 'principal residence' means— |
| 20 | "(I) with respect to payment of |
| 21 | qualified replacement costs, a main |
| 22 | residence the qualified replacement |
| 23 | costs of which do not exceed 120 per- |
| 24 | cent of the median house price in the |
| 25 | area, as determined by the Secretary |

| of Housing and Urban Development |
|---|
| for purposes of section 203(b) of the |
| National Housing Act (12 U.S.C. |
| 4 1709(b)) for a residence occupied by a |
| 5 number of families that corresponds |
| 6 to the number of households occu- |
| 7 pying the residence involved; or |
| 8 "(II) with respect to qualified re- |
| 9 pair or improvement costs, a main |
| 0 residence the value of which does not |
| 1 exceed, on the day before the com- |
| 2 mencement of the repairs or improve- |
| ments, 120 percent of such median |
| 4 house price. |
| 5 "(ii) Qualified replacement |
| 6 costs.—The term 'qualified replacement |
| 7 costs' means the costs (including any usual |
| 8 or reasonable settlement, financing, or |
| 9 other closing costs) of replacing— |
| "(I) a manufactured home that |
| was manufactured, assembled, or im- |
| ported for resale before the initial ef- |
| fectiveness of any Federal manufac- |
| tured home construction and safety |
| standards established pursuant to sec- |

| 1 | tion 604 of the National Manufac- |
|----|--|
| 2 | tured Housing Construction and Safe- |
| 3 | ty Standards Act of 1974 (42 U.S.C. |
| 4 | 5403); or |
| 5 | "(II) a residence that fails to |
| 6 | meet local building codes or is not le- |
| 7 | gally habitable. |
| 8 | "(iii) Qualified repair or im- |
| 9 | PROVEMENT COSTS.—The term 'qualified |
| 10 | repair or improvement costs' means the |
| 11 | costs of making repairs or improvements |
| 12 | (including any usual or reasonable financ- |
| 13 | ing costs) that will enhance the habitability |
| 14 | or long-term value of a residence."; and |
| 15 | (E) by adding at the end the following new |
| 16 | subparagraph: |
| 17 | "(F) QUALIFIED TUITION PROGRAMS.— |
| 18 | Contributions paid from an individual develop- |
| 19 | ment account of an eligible individual directly |
| 20 | to a qualified tuition program (as defined in |
| 21 | subsection (b) of section 529 of the Internal |
| 22 | Revenue Code of 1986), for the purpose of cov- |
| 23 | ering qualified higher education expenses (as |
| 24 | defined in subsection (e)(3) of such section) of |

1 a dependent of such individual (as such term is 2 used in clause (ii) of subparagraph (E)).". 3 SEC. 5. APPLICATIONS. 4 Section 405 is amended— (1) in subsection (c)(4), by adding at the end 5 6 the following: "Such funds include funds received under the Community Services Block Grant Act (42 7 8 U.S.C. 9901 et seq.), the Indian Self-Determination 9 and Education Assistance Act (25 U.S.C. 450b et 10 seq.), the Native American Housing Assistance and 11 Self-Determination Act of 1996 (25 U.S.C. 4101 et 12 seq.), or title I of the Housing and Community Development Act of 1974 (42 U.S.C. 5301 et seq.) (in-13 14 cluding Community Development Block Grant Act 15 funds and Indian Community Development Block 16 Grant Act funds), that are formally committed to 17 the project."; and 18 (2) by adding at the end the following new sub-19 section:

- 20 "(h) Applications for New Projects and Re-
- 21 NEWALS OF EXISTING PROJECTS.—For project years be-
- 22 ginning on or after the date of the enactment of the Steph-
- 23 anie Tubbs Jones Assets for Independence Reauthoriza-
- 24 tion Act of 2010, the previous provisions of this section
- 25 shall only apply as follows:

| 1 | "(1) Announcement of procedures.—Not |
|----|---|
| 2 | later than 180 days after the date of the enactment |
| 3 | of the Stephanie Tubbs Jones Assets for Independ- |
| 4 | ence Reauthorization Act of 2010, the Secretary |
| 5 | shall publicly announce the procedures by which a |
| 6 | qualified entity may submit an application— |
| 7 | "(A) to conduct a demonstration project |
| 8 | under this title; or |
| 9 | "(B) for renewal of authority to conduct a |
| 10 | demonstration project under this title. |
| 11 | "(2) APPROVAL.—The Secretary shall, on a |
| 12 | competitive basis, approve applications submitted |
| 13 | pursuant to the procedures announced under para- |
| 14 | graph (1), taking into account the assessments re- |
| 15 | quired by subsection (c) and giving special consider- |
| 16 | ation to the applications described in paragraph (3). |
| 17 | "(3) Special consideration.—The applica- |
| 18 | tions described in this paragraph are the following: |
| 19 | "(A) Applications submitted by qualified |
| 20 | entities proposing to conduct demonstration |
| 21 | projects under this title that will target the fol- |
| 22 | lowing populations: |
| 23 | "(i) Individuals who are or have been |
| 24 | in foster care. |

| 1 | "(ii) Victims of domestic violence (as |
|----|---|
| 2 | defined in section 40002(a)(6) of the Vio- |
| 3 | lence Against Women Act of 1994 (42 |
| 4 | U.S.C. $13925(a)(6)$). |
| 5 | "(iii) Victims of— |
| 6 | "(I) a major disaster declared to |
| 7 | exist by the President under section |
| 8 | 401 of the Robert T. Stafford Dis- |
| 9 | aster Relief and Emergency Assist- |
| 10 | ance Act (42 U.S.C. 5170) or an |
| 11 | emergency declared to exist by the |
| 12 | President under section 501 of such |
| 13 | Act (42 U.S.C. 5191); or |
| 14 | "(II) a situation similar to a |
| 15 | major disaster or emergency described |
| 16 | in subclause (I) declared to exist by |
| 17 | the Governor of a State. |
| 18 | "(iv) Formerly incarcerated individ- |
| 19 | uals. |
| 20 | "(v) Individuals who are unemployed |
| 21 | or underemployed. |
| 22 | "(B) Applications described in subsection |
| 23 | (d). |
| 24 | "(4) Contracts with nonprofit enti- |
| 25 | TIES.—Subsection (f) shall continue to apply. |

| 1 | "(5) Grandfathering of existing state- |
|----|---|
| 2 | WIDE PROGRAMS.—Subsection (g) shall continue to |
| 3 | apply, except that any reference in such subsection |
| 4 | to the date of enactment of this Act or to |
| 5 | \$1,000,000 shall be deemed to be a reference to the |
| 6 | date of the enactment of the Stephanie Tubbs Jones |
| 7 | Assets for Independence Reauthorization Act of |
| 8 | 2010 or to \$250,000, respectively.". |
| 9 | SEC. 6. DEMONSTRATION AUTHORITY; ANNUAL GRANTS. |
| 10 | Section 406(a) is amended by inserting "(or, in the |
| 11 | case of an application approved under section $405(h)(2)$, |
| 12 | not later than 30 days after the date of the approval of |
| 13 | such application)" after "the date of enactment of this |
| 14 | title". |
| 15 | SEC. 7. RESERVE FUND. |
| 16 | Section 407(c) is amended— |
| 17 | (1) in paragraph (1)(D), by inserting "or orga- |
| 18 | nizations" after "organization"; and |
| 19 | (2) by amending paragraph (3) to read as fol- |
| 20 | lows: |
| 21 | "(3) Limitation on uses.— |
| 22 | "(A) In General.—Of the amount pro- |
| 23 | vided to a qualified entity under section |
| 24 | 406(b)— |

| 1 | "(i) not more than 5.5 percent shall |
|----|---|
| 2 | be used for the purpose described in sub- |
| 3 | paragraph (A) of paragraph (1); |
| 4 | "(ii) not less than 80 percent shall be |
| 5 | used for the purpose described in subpara- |
| 6 | graph (B) of such paragraph; and |
| 7 | "(iii) not more than 14.5 percent shall |
| 8 | be used for the purposes described in sub- |
| 9 | paragraphs (C) and (D) of such para- |
| 10 | graph. |
| 11 | "(B) Joint administration of |
| 12 | PROJECT.—If two or more qualified entities are |
| 13 | jointly administering a demonstration project, |
| 14 | no one such entity shall use more than its pro- |
| 15 | portional share of the percentage indicated in |
| 16 | subparagraph (A) for the purposes described in |
| 17 | subparagraphs (A) through (D) of paragraph |
| 18 | (1).". |
| 19 | SEC. 8. ELIGIBILITY FOR PARTICIPATION. |
| 20 | Section 408 is amended— |
| 21 | (1) in subsection (a)— |
| 22 | (A) by amending paragraph (1) to read as |
| 23 | follows: |
| 24 | "(1) Income tests.—The household meets ei- |
| 25 | ther of the following income tests: |

| 1 | "(A) Adjusted gross income test.— |
|----|--|
| 2 | The adjusted gross income of the household for |
| 3 | the last taxable year ending in or with the pre- |
| 4 | ceding calendar year does not exceed the great- |
| 5 | er of— |
| 6 | "(i) 200 percent of the Federal pov- |
| 7 | erty line, as defined in section 673(2) of |
| 8 | the Community Services Block Grant Act |
| 9 | (42 U.S.C. 9902(2)), including any revi- |
| 10 | sion required by such section, for a family |
| 11 | composed of the number of persons in the |
| 12 | household at the end of such taxable year; |
| 13 | or |
| 14 | "(ii) 80 percent of the median income |
| 15 | for the area for such taxable year, as de- |
| 16 | termined by the Secretary of Housing and |
| 17 | Urban Development for purposes of section |
| 18 | 3(b)(2) of the United States Housing Act |
| 19 | of 1937 (42 U.S.C. 1437a(b)(2)), taking |
| 20 | into account any family-size adjustment by |
| 21 | the Secretary under such section that cor- |
| 22 | responds to the size of the household at |
| 23 | the end of such taxable year. |
| 24 | "(B) Modified adjusted gross income |
| 25 | TEST.— |

| 1 | "(i) In general.—The modified ad- |
|----|--|
| 2 | justed gross income of the household for |
| 3 | the last taxable year ending in or with the |
| 4 | preceding calendar year does not exceed |
| 5 | the amount described in clause (ii) for the |
| 6 | individual whose eligibility is being deter- |
| 7 | mined under this section. |
| 8 | "(ii) Amount described.—The |
| 9 | amount described in this clause for an in- |
| 10 | dividual is as follows: |
| 11 | "(I) Married filing joint- |
| 12 | Ly.—\$40,000 for an individual de- |
| 13 | scribed in subsection (a)(1) of section |
| 14 | 1 of the Internal Revenue Code of |
| 15 | 1986. |
| 16 | "(II) Surviving spouse.— |
| 17 | \$40,000 for an individual described in |
| 18 | subsection (a)(2) of such section. |
| 19 | "(III) HEAD OF HOUSEHOLD.— |
| 20 | \$30,000 for an individual described in |
| 21 | subsection (b) of such section. |
| 22 | "(IV) SINGLE OR MARRIED FIL- |
| 23 | ING SEPARATELY.—\$20,000 for an in- |
| 24 | dividual described in subsection (c) or |
| 25 | (d) of such section. |

| 1 | "(iii) Adjustment for infla- |
|----|--|
| 2 | TION.— |
| 3 | "(I) In general.—In the case |
| 4 | of a calendar year described in clause |
| 5 | (i) that is after 2011, the dollar |
| 6 | amounts in clause (ii) shall be the dol- |
| 7 | lar amounts determined under this |
| 8 | clause (or clause (ii)) for the previous |
| 9 | year increased by the annual percent- |
| 10 | age increase (if any) in the consumer |
| 11 | price index (all items; U.S. city aver- |
| 12 | age) as of September of the calendar |
| 13 | year described in clause (i). |
| 14 | "(II) ROUNDING.—Any dollar |
| 15 | amount determined under subclause |
| 16 | (I) that is not a multiple of \$100 shall |
| 17 | be rounded to the next greatest mul- |
| 18 | tiple of \$100."; and |
| 19 | (B) in paragraph (2), by adding at the end |
| 20 | the following new subparagraph: |
| 21 | "(D) Adjustment for inflation.— |
| 22 | "(i) In general.—In the case of a |
| 23 | calendar year described in subparagraph |
| 24 | (A) that is after 2011, the dollar amount |
| 25 | in such subparagraph shall be the dollar |

| 1 | amount determined under this clause (or |
|----|---|
| 2 | such subparagraph) for the previous year |
| 3 | increased by the annual percentage in- |
| 4 | crease (if any) in the consumer price index |
| 5 | (all items; U.S. city average) as of Sep- |
| 6 | tember of the calendar year described in |
| 7 | such subparagraph. |
| 8 | "(ii) ROUNDING.—Any dollar amount |
| 9 | determined under clause (i) that is not a |
| 10 | multiple of \$100 shall be rounded to the |
| 11 | next greatest multiple of \$100."; |
| 12 | (2) by redesignating subsection (b) as sub- |
| 13 | section (c); |
| 14 | (3) by inserting after subsection (a) the fol- |
| 15 | lowing new subsection: |
| 16 | "(b) CALCULATING INCOME OF HOUSEHOLD.— |
| 17 | "(1) Adjusted gross income.—For purposes |
| 18 | of subsection (a)(1)(A), the adjusted gross income of |
| 19 | a household for a taxable year is the sum of the ad- |
| 20 | justed gross incomes of the individuals who are |
| 21 | members of the household at the end of such year. |
| 22 | "(2) Modified adjusted gross income.— |
| 23 | For purposes of subsection (a)(1)(B), the modified |
| 24 | adjusted gross income of a household for a taxable |

year is the sum of the modified adjusted gross in-

25

| 1 | comes of the individuals who are members of the |
|----|---|
| 2 | household at the end of such year."; and |
| 3 | (4) in subsection (c), as redesignated by para- |
| 4 | graph (2)— |
| 5 | (A) by striking ", including" and all that |
| 6 | follows and inserting a period; |
| 7 | (B) by striking "The Secretary" and in- |
| 8 | serting the following: |
| 9 | "(1) In general.—The Secretary"; and |
| 10 | (C) by adding at the end the following new |
| 11 | paragraphs: |
| 12 | "(2) Individuals who move because of |
| 13 | MAJOR DISASTERS OR EMERGENCIES OR TO FIND |
| 14 | EMPLOYMENT.— |
| 15 | "(A) In general.—The regulations pro- |
| 16 | mulgated under paragraph (1) shall establish |
| 17 | procedures under which an individual described |
| 18 | in subparagraph (B) may transfer from one |
| 19 | demonstration project under this title to an- |
| 20 | other demonstration project under this title |
| 21 | that is being conducted in another community |
| 22 | by a qualified entity that agrees to accept the |
| 23 | individual into the project. Such regulations |
| 24 | shall not permit such a transfer unless such |
| 25 | qualified entity has sufficient amounts in its |

| 1 | Reserve Fund to make the deposits required by |
|----|---|
| 2 | section 410 with respect to the individual. |
| 3 | "(B) Individual described.—An indi- |
| 4 | vidual described in this subparagraph is an in- |
| 5 | dividual participating in a demonstration |
| 6 | project under this title who moves from the |
| 7 | community in which the project is being con- |
| 8 | ducted— |
| 9 | "(i) because of— |
| 10 | "(I) a major disaster declared to |
| 11 | exist in such community by the Presi- |
| 12 | dent under section 401 of the Robert |
| 13 | T. Stafford Disaster Relief and Emer- |
| 14 | gency Assistance Act (42 U.S.C. |
| 15 | 5170) or an emergency declared to |
| 16 | exist in such community by the Presi- |
| 17 | dent under section 501 of such Act |
| 18 | (42 U.S.C. 5191); |
| 19 | "(II) a situation similar to a |
| 20 | major disaster or emergency described |
| 21 | in subclause (I) declared to exist in |
| 22 | such community by the Governor of a |
| 23 | State; or |
| 24 | "(III) a qualifying life event ex- |
| 25 | perienced by such individual; or |

| 1 | "(ii) in order to secure employment. |
|----|--|
| 2 | "(C) Qualifying life event de- |
| 3 | FINED.—For purposes of subparagraph |
| 4 | (B)(i)(III), the term 'qualifying life event'— |
| 5 | "(i) means an event determined by |
| 6 | the Secretary to be similar to an event that |
| 7 | would permit the individual to make an |
| 8 | election change with respect to a cafeteria |
| 9 | plan under section 125 of the Internal |
| 10 | Revenue Code of 1986; and |
| 11 | "(ii) includes— |
| 12 | "(I) a change in the legal marital |
| 13 | status of the individual; |
| 14 | "(II) a change in the number of |
| 15 | dependents of the individual (as such |
| 16 | term is used in section 404(8)(E)(ii)); |
| 17 | "(III) the birth or death of a |
| 18 | child of the individual; |
| 19 | "(IV) the adoption or placement |
| 20 | for adoption of a child by the indi- |
| 21 | vidual; |
| 22 | "(V) a change in the provider of |
| 23 | daycare for a child of the individual, |
| 24 | or a significant increase in the cost of |
| 25 | such daycare; and |

| 1 | "(VI) a change in employment |
|----|--|
| 2 | status of the individual, the individ- |
| 3 | ual's spouse, or a dependent of the in- |
| 4 | dividual (as such term is used in sec- |
| 5 | tion $404(8)(E)(ii)$). |
| 6 | "(3) Relocation to community where no |
| 7 | PROJECT IS AVAILABLE.— |
| 8 | "(A) In General.—An individual de- |
| 9 | scribed in subparagraph (B) shall be permitted |
| 10 | to withdraw funds from the individual develop- |
| 11 | ment account of the individual during the 1- |
| 12 | year period following the date such individual |
| 13 | moves to another community in the same man- |
| 14 | ner that an individual is permitted under sec- |
| 15 | tion $410(d)(2)$ to withdraw funds during the 1- |
| 16 | year period following the end of a demonstra- |
| 17 | tion project. |
| 18 | "(B) Individual described.—An indi- |
| 19 | vidual described in this subparagraph is an in- |
| 20 | dividual who— |
| 21 | "(i) moves to a community where no |
| 22 | demonstration project under this title is |
| 23 | being conducted; or |
| 24 | "(ii) after moving to another commu- |
| 25 | nity and making such efforts as the Sec- |

retary may require to transfer to another demonstration project under this title, is, for any reason other than a violation of the requirements of this title or regulations promulgated by the Secretary under this title, not accepted into another demonstration project under this title.

"(C) Funds remaining in an individual development account after the end of the 1-year period described in subparagraph (A) shall be treated in the same manner as funds remaining in an individual development account after the end of the 1-year period described in subsection (d)(2)(A) of section 410 are treated under subsection (f) of such section.

"(4) Relocation by other individuals.—
The regulations promulgated under paragraph (1) shall prohibit any individual who is unable to continue participating in a demonstration project under this title for any reason, except for an individual described in paragraph (2)(B) or (3)(B), from being eligible to participate in any other demonstration project conducted under this title.".

1 SEC. 9. DEPOSITS BY QUALIFIED ENTITIES.

| 2 | Section 410 is amended— |
|----|--|
| 3 | (1) in subsection (a)(2), by inserting "2 times" |
| 4 | after "an amount equal to"; |
| 5 | (2) in subsection (b), by striking "\$2,000" and |
| 6 | inserting "\$5,000"; |
| 7 | (3) in subsection (c), by striking "\$4,000" and |
| 8 | inserting "\$10,000"; |
| 9 | (4) in subsection (d)— |
| 10 | (A) by striking "The Secretary shall" and |
| 11 | inserting the following: |
| 12 | "(1) IN GENERAL.—The Secretary shall"; |
| 13 | (B) in paragraph (1), as amended by sub- |
| 14 | paragraph (A), by adding at the end the fol- |
| 15 | lowing: "The Secretary may waive the applica- |
| 16 | tion of the preceding sentence in the case of an |
| 17 | individual who has participated in another dem- |
| 18 | onstration project under this title (including |
| 19 | successful completion after transferring from |
| 20 | one project to another project as described in |
| 21 | section 408(c)(2)) or an asset-building project |
| 22 | similar to the demonstration projects conducted |
| 23 | under this title."; and |
| 24 | (C) by adding at the end the following new |
| 25 | paragraph: |

| 1 | "(2) Access for 1 year after end of |
|----|---|
| 2 | PROJECT.— |
| 3 | "(A) IN GENERAL.—The Secretary shall |
| 4 | ensure that an eligible individual is able to |
| 5 | withdraw funds from an individual development |
| 6 | account of the individual during the 1-year pe- |
| 7 | riod following the end of the demonstration |
| 8 | project with respect to which deposits were |
| 9 | made into such account (whether such project |
| 10 | ends by reason of expiration of the authority |
| 11 | under section 406(a) of the qualified entity to |
| 12 | conduct the demonstration project, termination |
| 13 | of such authority under section 413 without |
| 14 | transfer to another qualified entity, or other- |
| 15 | wise). |
| 16 | "(B) Approval of withdrawals.—Dur- |
| 17 | ing the period described in subparagraph (A), |
| 18 | an eligible individual may only make a with- |
| 19 | drawal if the withdrawal is approved in writ- |
| 20 | ing— |
| 21 | "(i) by a responsible official of the |
| 22 | qualified entity; or |
| 23 | "(ii) by the Secretary, if the Secretary |
| 24 | terminated the authority of the qualified |
| 25 | entity to conduct the demonstration project |

| 1 | under section 413 or the Secretary deter- |
|----|--|
| 2 | mines that the qualified entity is otherwise |
| 3 | unable or unwilling to participate in the |
| 4 | approval process."; and |
| 5 | (5) by adding at the end the following new sub- |
| 6 | section: |
| 7 | "(f) Unused Funds in IDA.—If funds remain in |
| 8 | an individual development account after the end of the 1- |
| 9 | year period described in subsection (d)(2)(A), such funds |
| 10 | shall be disposed of as considered appropriate by the Sec- |
| 11 | retary or a nonprofit entity (as such term is used in sec- |
| 12 | tion 404(7)(A)(i)) designated by the Secretary.". |
| 13 | SEC. 10. REGULATIONS. |
| 14 | Section 411 is amended— |
| 15 | (1) in the heading, by inserting "; REGULA- |
| 16 | TIONS" after "PROJECTS"; |
| 17 | (2) by striking "A qualified entity" and insert- |
| 18 | ing the following: |
| 19 | "(a) Local Control Over Demonstration |
| 20 | Projects.—A qualified entity"; and |
| 21 | (3) by adding at the end the following new sub- |
| 22 | section: |
| 23 | "(b) Regulations.—Subject to subsection (a), not |
| 24 | later than 180 days after the date of the enactment of |
| 25 | the Stephanie Tubbs Jones Assets for Independence Reau- |

thorization Act of 2010, the Secretary shall promulgate such regulations as the Secretary considers necessary to 3 implement this title. The Secretary may provide that any such regulation takes effect on the date of promulgation, 4 but the Secretary shall accept and consider public comments for 60 days after such date.". 6 SEC. 11. ANNUAL PROGRESS REPORTS. 8 (a) In General.—Section 412(b) is amended by striking "subsection (a) to" and all that follows and in-10 serting "subsection (a) to the Secretary.". 11 (b) Effective Date.—The amendment made by 12 subsection (a) shall apply to reports submitted on or after the date of the enactment of this Act. 14 SEC. 12. SANCTIONS. 15 (a) IN GENERAL.—Section 413 is amended— 16 (1) by amending subsection (b)(5) to read as 17 follows: 18 "(5) if, by the end of the 90-day period begin-19 ning on the date of the termination, the Secretary 20 has not found a qualified entity (or entities) de-21 scribed in paragraph (3), shall— "(A) make every effort to identify, without 22 23 conducting a competition (unless the Secretary 24 determines that conducting a competition would

be feasible and appropriate), another qualified

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| 1 | entity (or entities), in the same or a different |
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| 2 | community, willing and able to conduct one or |
| 3 | more demonstration projects under this title |
| 4 | that may differ from the project being termi- |
| 5 | nated; |
| 6 | "(B) in identifying a qualified entity (or |
| 7 | entities) under subparagraph (A), give priority |
| 8 | to qualified entities that— |
| 9 | "(i) are participating in demonstra- |
| 10 | tion projects conducted under this title; |
| 11 | "(ii) have waiting lists for participants |
| 12 | in such demonstration projects; and |
| 13 | "(iii) can demonstrate the availability |
| 14 | of non-Federal funds described in section |
| 15 | 405(c)(4), in addition to any such funds |
| 16 | committed to any demonstration projects |
| 17 | being conducted by the qualified entity at |
| 18 | the time the Secretary considers identi- |
| 19 | fying the entity under subparagraph (A), |
| 20 | to be committed to the demonstration |
| 21 | project (or projects) described in subpara- |
| 22 | graph (A) as matching contributions; and |
| 23 | "(C) if the Secretary identifies a qualified |
| 24 | entity (or entities) under subparagraph (A)— |

| 1 | "(i) transfer to the entity (or entities) |
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| 2 | control over the Reserve Fund established |
| 3 | pursuant to section 407 with respect to the |
| 4 | project being terminated; and |
| 5 | "(ii) authorize the entity (or entities) |
| 6 | to use such Reserve Fund to conduct a |
| 7 | demonstration project (or projects) in ac- |
| 8 | cordance with an application approved |
| 9 | under subsection (e) or $(h)(2)$ of section |
| 10 | 405 and the requirements of this title."; |
| 11 | and |
| 12 | (2) by adding at the end the following new sub- |
| 13 | section: |
| 14 | "(c) Focus on Community of Terminated |
| 15 | Project.—In identifying another qualified entity (or en- |
| 16 | tities) under paragraph (3) or (5) of subsection (b), the |
| 17 | Secretary shall, to the extent practicable, select a qualified |
| 18 | entity (or entities) in the community served by the dem- |
| 19 | onstration project being terminated.". |
| 20 | (b) Effective Date.— |
| 21 | (1) IN GENERAL.—The amendment made by |
| 22 | subsection (a) shall apply to terminations occurring |
| 23 | on or after the date of the enactment of this Act. |
| 24 | (2) Discretionary application to previous |
| 25 | TERMINATIONS.—The Secretary of Health and |

| 1 | Human Services may apply such amendment to ter- |
|----|--|
| 2 | minations occurring within the one-year period end- |
| 3 | ing on the day before the date of the enactment of |
| 4 | this Act. In the case of such an application, any ref- |
| 5 | erence in such amendment to the date of the termi- |
| 6 | nation is deemed a reference to such date of enact- |
| 7 | ment. |
| 8 | SEC. 13. EVALUATIONS. |
| 9 | Section 414 is amended— |
| 10 | (1) by amending subsection (a) to read as fol- |
| 11 | lows: |
| 12 | "(a) In General.—The Secretary may enter into |
| 13 | one or more contracts with one or more independent re- |
| 14 | search organizations to evaluate the demonstration |
| 15 | projects conducted under this title, individually and as a |
| 16 | group, including all qualified entities participating in and |
| 17 | sources providing funds for the demonstration projects |
| 18 | conducted under this title. Such contract or contracts may |
| 19 | also provide for the evaluation of other asset-building pro- |
| 20 | grams and policies targeted to low-income individuals."; |
| 21 | (2) in subsection (b)— |
| 22 | (A) by striking paragraph (3); |
| 23 | (B) in paragraph (4), by striking ", and |
| 24 | how such effects vary among different popu- |
| 25 | lations or communities": |

| 1 | (C) by striking paragraphs (5) and (6); |
|----|---|
| 2 | and |
| 3 | (D) by redesignating paragraphs (4) and |
| 4 | (7) as paragraphs (3) and (4), respectively; and |
| 5 | (3) in subsections (b) and (c), by inserting "(or |
| 6 | organizations)" after "research organization" each |
| 7 | place it appears. |
| 8 | SEC. 14. COSTS OF TRAINING QUALIFIED ENTITIES. |
| 9 | The Assets for Independence Act (42 U.S.C. 604 |
| 10 | note) is amended— |
| 11 | (1) by redesignating section 416 as section 417; |
| 12 | and |
| 13 | (2) by inserting after section 415 the following |
| 14 | new section: |
| 15 | "SEC. 416. COSTS OF TRAINING QUALIFIED ENTITIES. |
| 16 | "If the Secretary determines that a qualified entity |
| 17 | conducting a demonstration project under this title should |
| 18 | receive training in order to conduct the project in accord- |
| 19 | ance with an application approved under subsection (e) or |
| 20 | (h)(2) of section 405 or the requirements of this title, or |
| 21 | to otherwise successfully conduct the project, the Sec- |
| 22 | retary may use funds appropriated under section 418 to |
| 23 | cover the necessary costs of such training, including the |
| 24 | costs of travel, accommodations, and meals.". |

SEC. 15. WAIVER AUTHORITY. 2 The Assets for Independence Act (42 U.S.C. 604 3 note) is amended— 4 (1) by redesignating section 417, as redesig-5 nated by section 14(1) of this Act, as section 418; 6 and 7 (2) by inserting after section 416 the following 8 new section: 9 "SEC. 417. WAIVER AUTHORITY. "In order to carry out the purposes of this title, the 10 Secretary may waive any requirement of this title— 11 12 "(1) relating to— "(A) the definition of a qualified entity; 13 "(B) the approval of a qualified entity to 14 15 conduct a demonstration project under this title 16 or to receive a grant under this title; "(C) eligibility criteria for individuals to 17 18 participate in a demonstration project under 19 this title; "(D) amounts or limitations with respect 20 21 to-"(i) the matching by a qualified entity 22 23 of amounts deposited by an eligible indi-24 vidual in the individual development ac-

count of the individual;

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| 1 | "(ii) the amount of funds that may be |
|----|--|
| 2 | granted to a qualified entity by the Sec- |
| 3 | retary; or |
| 4 | "(iii) uses by a qualified entity of the |
| 5 | funds granted to the qualified entity by the |
| 6 | Secretary; or |
| 7 | "(E) the withdrawal of funds from an indi- |
| 8 | vidual development account only for qualified |
| 9 | expenses or as an emergency withdrawal; or |
| 10 | "(2) the waiver of which is necessary to— |
| 11 | "(A) permit the Secretary to enter into an |
| 12 | agreement with the Commissioner of Social Se- |
| 13 | curity; |
| 14 | "(B) allow individuals to be placed on a |
| 15 | waiting list to participate in a demonstration |
| 16 | project under this title; or |
| 17 | "(C) allow demonstration projects under |
| 18 | this title to be targeted to populations described |
| 19 | in section 405(h)(3)(A) and to successfully re- |
| 20 | cruit individuals from such populations for par- |
| 21 | ticipation.". |
| 22 | SEC. 16. AUTHORIZATION OF APPROPRIATIONS. |
| 23 | Section 418, as redesignated by section 15(1) of this |
| 24 | Act, is amended by inserting after "2003" the following: |

- 1 "and \$75,000,000 for each of fiscal years 2011, 2012,
- 2 2013, 2014, and 2015".
- 3 SEC. 17. CONFORMING AMENDMENTS.
- 4 (a) In General.—Section 414(e) is amended by
- 5 striking "section 416" and inserting "section 418".
- 6 (b) Table of Contents.—The table of contents in
- 7 section 2 of the Community Opportunities, Accountability,
- 8 and Training and Educational Services Act of 1998 (Pub-
- 9 lic Law 105–285) is amended by striking the item relating
- 10 to section 416 and inserting the following new items:
 - Sec. 416. Costs of training qualified entities.
 - Sec. 417. Waiver authority.
 - Sec. 418. Authorization of appropriations.

11 SEC. 18. GENERAL EFFECTIVE DATE.

- The amendments made by sections 4 through 9 of
- 13 this Act shall apply to project years beginning on or after
- 14 the date of the enactment of this Act.

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