111TH CONGRESS 2D SESSION

H. R. 6029

To reauthorize and improve the Juvenile Justice and Delinquency Prevention Act of 1974, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

July 30, 2010

Mr. Ellison (for himself and Mr. Scott of Virginia) introduced the following bill; which was referred to the Committee on Education and Labor, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To reauthorize and improve the Juvenile Justice and Delinquency Prevention Act of 1974, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Juvenile Justice and
- 5 Delinquency Prevention Reauthorization Act of 2010".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.

TITLE I—FINDINGS AND DECLARATION OF PURPOSE

- Sec. 101. Findings.
- Sec. 102. Purposes.
- Sec. 103. Definitions.

TITLE II—JUVENILE JUSTICE AND DELINQUENCY PREVENTION

- Sec. 201. Concentration of Federal efforts.
- Sec. 202. Coordinating Council on Juvenile Justice and Delinquency Prevention.
- Sec. 203. Annual report.
- Sec. 204. Allocation of funds.
- Sec. 205. State plans.
- Sec. 206. Authority to make grants.
- Sec. 207. Grants to Indian tribes.
- Sec. 208. Research and evaluation; statistical analyses; information dissemination.
- Sec. 209. Training and technical assistance.
- Sec. 210. Grants for youth and family serving organizations.
- Sec. 211. Incentive grants for State and local programs.
- Sec. 212. Authorization of appropriations.
- Sec. 213. Administrative authority.
- Sec. 214. Authority for Federal pretrial services with respect to juveniles.
- Sec. 215. Technical and conforming amendments.

TITLE III—INCENTIVE GRANTS FOR LOCAL DELINQUENCY PREVENTION PROGRAMS

- Sec. 301. Definitions.
- Sec. 302. Grants for delinquency prevention programs.
- Sec. 303. Authorization of appropriations.
- Sec. 304. Technical and conforming amendment.

TITLE IV—PRECAUTION ACT

- Sec. 401. Short title.
- Sec. 402. Purposes.
- Sec. 403. Definitions.
- Sec. 404. National Commission on Public Safety Through Crime Prevention.
- Sec. 405. Innovative crime prevention and intervention strategies.
- Sec. 406. Funding.

TITLE V—MISCELLANEOUS PROVISIONS

Sec. 501. Evaluation by General Accounting Office.

1 TITLE I—FINDINGS AND

2 **DECLARATION OF PURPOSE**

- 3 **SEC. 101. FINDINGS.**
- 4 Section 101 of the Juvenile Justice and Delinquency
- 5 Prevention Act of 1974 (42 U.S.C. 5601) is amended to
- 6 read as follows:

1 "SEC. 101. FINDINGS.

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- 2 "Congress finds the following:
- "(1) A growing body of adolescent development research supports the use of developmentally appropriate services and sanctions for youth in the juvenile justice system and those at risk for delinquent behavior to help prevent youth crime and to successfully intervene with youth who have already entered the system.
 - "(2) Research has shown that targeted investments to redirect offending juveniles onto a different path are cost effective and can help reduce juvenile recidivism and adult crime.
 - "(3) Detention of youth who are arrested for nonviolent crime in secure facilities is not an effective way to enhance public safety. Youth who are detained in secure facilities are almost 5 times more likely to be rearrested than youth who have committed the same offense and have not been detained.
 - "(4) African-American and other youth of color are disproportionately represented in the juvenile justice system. In 2003, African-American youth constituted 16 percent of the adolescent population of the United States, but constituted 28 percent of youth arrested, 37 percent of youth securely detained before adjudication, 30 percent of youth adju-

dicated in juvenile court, 35 percent of youth judicially waived to adult criminal court, 38 percent of youth sent to residential placement, and 58 percent of youth admitted to State prisons.

"(5) African-American and other youth of color are treated more harshly than White youth, even when charged with the same type of offense. African-American and other youth of color are disproportionately more likely than White youth to be arrested, referred to juvenile court, detained before adjudication, petitioned, judicially waived to adult court, ordered to residential placement, admitted to locked State public facilities, spend longer periods of time incarcerated, and admitted to State prisons, even for the same type of offense.

"(6) Youth of color charged with low-level offenses, technical violations, and minor misbehavior unnecessarily enter and move more deeply into the juvenile justice system. Youth of color constitute 69 percent of the youth held in secure detention. In 2006, only 21 percent of the youth in secure detention were charged with serious violent crimes, while 10 percent were charged with simple assaults and other offenses against persons, and 28 percent were charged with status offenses (offenses that are only a crime if committed by a minor) and technical violations of probation or court orders.

"(7) Comprehensive, collaborative, data-driven efforts and objective risk assessment instruments are necessary to achieve significant reductions in the number and percentage of youth of color at the key decision points of the juvenile justice system, as identified by the Office of Juvenile Justice and Delinquency Prevention, including arrest, referral, informal processing, detention, petition, adjudication, probation, placement, and transfer to adult court. Comprehensive, collaborative, data-driven efforts are also necessary to implement effective, gender-specific alternatives to detention. Jurisdictions that have made such efforts have enhanced the fairness of their juvenile justice systems.

"(8) Juvenile detention is a crucial decision point in the juvenile justice process. Juvenile detention is the 'gateway' to processing and treatment of youth by the courts, probation, and State juvenile justice agencies. An estimated 400,000 youth are held in secure detention each year. Approximately 26,000 are held each night.

"(9) Unnecessary and inappropriate detention has significant negative consequences for youth of

1 color and other youth in the juvenile justice system.

2 Research shows that youth who are incarcerated are

3 less likely to complete high school, find employment,

4 and form stable families, and are more likely to be

5 rearrested and to abuse drugs and alcohol.

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- "(10) Detention populations have been reduced by 35 percent in 78 jurisdictions that have followed comprehensive detention reform based upon national best practices. In 24 of those jurisdictions, detention populations were reduced by more than 50 percent.
- "(11) Comprehensive detention reform based on national best practices does not jeopardize public safety. Jurisdictions that have followed such comprehensive detention reform have seen reductions in the number of arrests of juveniles for serious offenses. In some jurisdictions the reductions have exceeded 40 percent.
- "(12) Jurisdictions that have followed comprehensive detention reform based on national best practices have achieved substantial savings for tax-payers. Twenty-seven jurisdictions that have followed such comprehensive detention reform have closed detention units or entire facilities as a result of smaller detention populations, reducing the total number of detention beds in those 27 jurisdictions by 978 beds.

- "(13) Between 1990 and 2004, the number of 1 2 youth in adult jails increased by 208 percent. 3 "(14) Every day in the United States, an aver-4 age of 7,500 youth are incarcerated in adult jails. 5 "(15) Youth who have been previously tried as 6 adults are, on average, 34 percent more likely to 7 commit crimes than youth retained in the juvenile 8 justice system. 9 "(16) Research has shown that every dollar 10 spent on evidence-based programs can yield up to 11 \$13 in cost savings. 12 "(17) Each child prevented from engaging in 13 repeat criminal offenses can save the community 14 \$1,700,000 to \$3,400,000. 15 "(18) Youth are 19 times more likely to commit 16 suicide in jail than youth in the general population 17 and 36 times more likely to commit suicide in an 18 adult jail than in a juvenile detention facility. 19 "(19) Seventy percent of youth in detention are
 - "(19) Seventy percent of youth in detention are held for nonviolent charges, and more than $\frac{2}{3}$ are charged with property offenses, public order offenses, technical probation violations, or status offenses, such as truancy, running away, or breaking curfew.

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- 1 "(20) The prevalence of mental disorders 2 among youth in juvenile justice systems is 2 to 3 3 times higher than among youth in the general popu-4 lation.
- 5 "(21) Eighty percent of juveniles in juvenile 6 justice systems have a nexus to substance abuse.
 - "(22) The proportion of females entering the justice system has increased steadily over the past several decades, rising from 20 percent in 1980 to 29 percent in 2007. Most of the girls entering the system, up to 73 percent, have histories of physical and sexual victimization, and their entry into the criminal and juvenile justice system is often preceded by their sexual and physical victimization. Females are disproportionately arrested for status offenses, such as running away from violent and turbulent home situations. In 2003, while females represented 15 percent of all juvenile offenders in custody, they represented 40 percent of status offenders in custody. Recent statistics also show that female status offenders are held in custody twice as long as male status offenders.".

23 SEC. 102. PURPOSES.

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(a) Purposes.—The purposes of this Act are—

- 1 (1) to reduce recidivism by reiterating that the 2 original purpose of the Juvenile Justice and Delin-3 quency Prevention Act of 1974 was to provide for 4 education and rehabilitation of youth involved with 5 the juvenile justice system, not punishment alone;
 - (2) to provide alternatives to detention for youth involved in the juvenile justice system;
 - (3) to support effective State and local efforts to reduce the disproportionate numbers of youth of color involved in the juvenile justice system;
 - (4) to support State and local efforts to provide effective gender-specific prevention, treatment, and intervention for youth involved in, or at risk of becoming involved in, the juvenile justice system; and
 - (5) to support State and local efforts to achieve comprehensive detention reform based upon national best practices and evidence-based models that reduce recidivism, including reduction in the detention of youth of color and female youth who are awaiting adjudication hearings.
- 21 (b) Amendments.—Section 102 of the Juvenile Jus-
- 22 tice and Delinquency Prevention Act of 1974 (42 U.S.C.
- 23 5602) is amended—

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24 (1) in paragraph (2), by striking "and" at the end:

| 1 | (2) in paragraph (3), by striking the period at |
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| 2 | the end and inserting "; and"; and |
| 3 | (3) by adding at the end the following: |
| 4 | "(4) to support a continuum of programs (in- |
| 5 | cluding delinquency prevention, intervention, mental |
| 6 | health and substance abuse treatment, and |
| 7 | aftercare) to address the needs of at-risk youth and |
| 8 | youth who come into contact with the justice sys- |
| 9 | tem.". |
| 10 | SEC. 103. DEFINITIONS. |
| 11 | Section 103 of the Juvenile Justice and Delinquency |
| 12 | Prevention Act of 1974 (42 U.S.C. 5603) is amended— |
| 13 | (1) in paragraph (8), by amending subpara- |
| 14 | graph (C) to read as follows: |
| 15 | "(C) an Indian tribe; or"; |
| 16 | (2) by amending paragraph (18) to read as fol- |
| 17 | lows: |
| 18 | "(18) the term 'Indian tribe' has the meaning |
| 19 | given that term in section 4 of the Indian Self-De- |
| 20 | termination and Education Assistance Act (25 |
| 21 | U.S.C. 450b);"; |
| 22 | (3) in paragraph (22), by striking "or confine |
| 23 | adults" and all that follows and inserting "or con- |
| 24 | fine adult inmates;"; |

| 1 | (4) by amending paragraph (26) to read as fol- |
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| 2 | lows: |
| 3 | "(26) the term 'adult inmate'— |
| 4 | "(A) means an individual who— |
| 5 | "(i) has reached the age of full crimi- |
| 6 | nal responsibility under applicable State |
| 7 | law; and |
| 8 | "(ii) has been arrested and is in cus- |
| 9 | tody for or awaiting trial on a criminal |
| 10 | charge, or is convicted of a criminal charge |
| 11 | offense; and |
| 12 | "(B) does not include an individual who— |
| 13 | "(i) at the time of the time of the of- |
| 14 | fense, was younger than the maximum age |
| 15 | at which a youth can be held in a juvenile |
| 16 | facility under applicable State law; and |
| 17 | "(ii) was committed to the care and |
| 18 | custody of a juvenile correctional agency by |
| 19 | a court of competent jurisdiction or by op- |
| 20 | eration of applicable State law;"; |
| 21 | (5) in paragraph (28), by striking "and" at the |
| 22 | end; |
| 23 | (6) in paragraph (29), by striking the period at |
| 24 | the end and inserting a semicolon; and |
| 25 | (7) by adding at the end the following: |

"(30) the term 'core requirements' means the 1 2 requirements described in paragraphs (11), (12), 3 (13), (14), and (15) of section 223(a); "(31) the term 'chemical agent' means a spray 4 5 used to temporarily incapacitate a person, including 6 oleoresin capsicum spray, tear and gas, 7 chlorobenzalmalononitrile gas: "(32) the term 'isolation'— 8 "(A) means any instance in which a youth 9 is confined alone for more than 15 minutes in 10 11 a room or cell; and 12 "(B) does not include confinement during 13 regularly scheduled sleeping hours, or for not 14 more than 1 hour during any 24-hour period in 15 the room or cell in which the youth usually protective confinement (for injured 16 sleeps. 17 youths or youths whose safety is threatened), 18 separation based on an approved treatment pro-19 gram, confinement that is requested by the 20 youth, or the separation of the youth from a 21 group in a non-locked setting for the purpose of 22 calming; 23 "(33) the term 'restraint' has the meaning 24 given that term in section 591 of the Public Health 25 Service Act (42 U.S.C. 290ii):

| 1 | "(34) the term 'evidence-based' means a pro- |
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| 2 | gram or practice that is demonstrated to be effective |
| 3 | and that— |
| 4 | "(A) is based on a clearly articulated and |
| 5 | empirically supported theory; |
| 6 | "(B) has measurable outcomes, including a |
| 7 | detailed description of what outcomes were pro- |
| 8 | duced in a particular population; and |
| 9 | "(C) has been scientifically tested, opti- |
| 10 | mally through randomized control studies or |
| 11 | comparison group studies; |
| 12 | "(35) the term 'promising' means a program or |
| 13 | practice that is demonstrated to be effective based |
| 14 | on positive outcomes from 1 or more objective eval- |
| 15 | uations, as documented in writing to the Adminis- |
| 16 | trator; |
| 17 | "(36) the term 'dangerous practice' means an |
| 18 | act, procedure, or program that creates an unreason- |
| 19 | able risk of physical injury, pain, or psychological |
| 20 | harm to a juvenile subjected to the act, procedure, |
| 21 | or program; |
| 22 | "(37) the term 'screening' means a brief proc- |
| 23 | ess— |
| 24 | "(A) designed to identify youth who may |
| 25 | have mental health or substance abuse needs |

| 1 | requiring immediate attention, intervention, and |
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| 2 | further evaluation; and |
| 3 | "(B) the purpose of which is to quickly |
| 4 | identify a youth with a possible mental health |
| 5 | or substance abuse need in need of further as- |
| 6 | sessment; |
| 7 | "(38) the term 'assessment' includes, at a min- |
| 8 | imum, an interview and review of available records |
| 9 | and other pertinent information— |
| 10 | "(A) by a mental health or substance |
| 11 | abuse professional who meets the criteria of the |
| 12 | applicable State for licensing and education in |
| 13 | the mental health or substance abuse field; and |
| 14 | "(B) which is designed to identify signifi- |
| 15 | cant mental health or substance abuse treat- |
| 16 | ment needs to be addressed during a youth's |
| 17 | confinement; |
| 18 | "(39) the term 'contact with the juvenile justice |
| 19 | system' means the point at which a youth interacts |
| 20 | with the juvenile justice system or criminal justice |
| 21 | system, including interaction with a juvenile justice, |
| 22 | juvenile court, or law enforcement official, and in- |
| 23 | cluding brief, sustained, or repeated interaction; |
| 24 | "(40) the term 'gender-specific services' means |
| 25 | invenile instice programs, policies, practices, work- |

| 1 | force training, or direct services targeted to address |
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| 2 | needs unique to the gender of the juveniles being |
| 3 | served, which may include— |
| 4 | "(A) treatment for trauma, domestic vio- |
| 5 | lence, dating violence, sexual assault, child |
| 6 | abuse, and witnessing domestic violence; |
| 7 | "(B) alternatives to detention and incar- |
| 8 | ceration; |
| 9 | "(C) mental and physical health screening |
| 10 | and services; |
| 11 | "(D) education and services related to |
| 12 | health, pregnancy, and parenting; |
| 13 | "(E) training and vocational programs in |
| 14 | high-demand, high-wage fields that are non- |
| 15 | traditional fields for juveniles of the gender |
| 16 | being served; |
| 17 | "(F) substance abuse screening and pre- |
| 18 | vention; |
| 19 | "(G) methods used to protect safety and |
| 20 | security in programs; |
| 21 | "(H) programs that foster positive rela- |
| 22 | tionships of juveniles with the peers, family, |
| 23 | and community of such juveniles; and |
| 24 | "(I) policies to reduce gender bias in pre- |
| 25 | adjudication and post-adjudication placement. |

| 1 | particularly with respect to placement of female |
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| 2 | juvenile offenders when there are a lack of gen- |
| 3 | der-specific, community-based placement op- |
| 4 | tions; and |
| 5 | "(41) the term 'comprehensive detention reform |
| 6 | based upon national best practices' means a collabo- |
| 7 | rative, data-driven, interrelated set of changes to ju- |
| 8 | venile justice policy, practice, and programming de- |
| 9 | signed to safely eliminate unnecessary and inappro- |
| 10 | priate reliance on secure detention of juveniles |
| 11 | that— |
| 12 | "(A) may include— |
| 13 | "(i) participation of non-traditional |
| 14 | stakeholders (such as communities of color |
| 15 | and children and families impacted by the |
| 16 | juvenile justice system); and |
| 17 | "(ii) other strategies and practices re- |
| 18 | quired of States participating in the Juve- |
| 19 | nile Detention Alternatives Initiative spon- |
| 20 | sored by the Annie E. Casey Foundation |
| 21 | and |
| 22 | "(B) at a minimum, utilizes all of the fol- |
| 23 | lowing strategies: |
| 24 | "(i) Collaborating among juvenile jus- |
| 25 | tice agencies, other governmental entities, |

| 1 | and community organizations for planning |
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| 2 | and policymaking related to detention of |
| 3 | juveniles. |
| 4 | "(ii) Using data to analyze system |
| 5 | processes, develop interventions, and mon- |
| 6 | itor reforms related to detention of juve- |
| 7 | niles. |
| 8 | "(iii) Developing objective juvenile de- |
| 9 | tention admissions criteria and instru- |
| 10 | ments. |
| 11 | "(iv) Establishing new or enhanced al- |
| 12 | ternatives to secure detention, particularly |
| 13 | alternatives that permit juveniles to remain |
| 14 | in their local communities. |
| 15 | "(v) Instituting case processing re- |
| 16 | forms to expedite the flow of cases through |
| 17 | the juvenile justice system. |
| 18 | "(vi) Identifying special populations of |
| 19 | youth in contact with the juvenile justice |
| 20 | system, including probation violators and |
| 21 | youth awaiting out-of-home placement |
| 22 | after adjudication, who may not need to be |
| 23 | securely confined. |
| 24 | "(vii) Reducing racial, ethnic, and |
| 25 | gender disparities in the juvenile justice |

| 1 | system, including overrepresentation of |
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| 2 | youth of color in such system, and unnec- |
| 3 | essary entry and further progression of |
| 4 | such youth deeper into such system. |
| 5 | "(viii) Improving conditions of con- |
| 6 | finement for youth who are held in secure |
| 7 | detention.". |
| 8 | TITLE II—JUVENILE JUSTICE |
| 9 | AND DELINQUENCY PREVEN- |
| 10 | TION |
| 11 | SEC. 201. CONCENTRATION OF FEDERAL EFFORTS. |
| 12 | Section 204(a)(2)(B)(i) of the Juvenile Justice and |
| 13 | Delinquency Prevention Act of 1974 (42 U.S.C. |
| 14 | 5614(a)(2)(B)(i)) is amended by striking "240 days after |
| 15 | the date of enactment of this paragraph" and inserting |
| 16 | "July 2, 2010". |
| 17 | SEC. 202. COORDINATING COUNCIL ON JUVENILE JUSTICE |
| 18 | AND DELINQUENCY PREVENTION. |
| 19 | Section 206 of the Juvenile Justice and Delinquency |
| 20 | Prevention Act of 1974 (42 U.S.C. 5616) is amended— |
| 21 | (1) in subsection (a)— |
| 22 | (A) in paragraph (1)— |
| 23 | (i) by inserting "the Administrator of |
| 24 | the Substance Abuse and Mental Health |
| 25 | Services Administration, the Secretary of |

| 1 | Defense, the Secretary of Agriculture," |
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| 2 | after "the Secretary of Health and Human |
| 3 | Services,"; and |
| 4 | (ii) by striking "Commissioner of Im- |
| 5 | migration and Naturalization" and insert- |
| 6 | ing "Assistant Secretary for Immigration |
| 7 | and Customs Enforcement''; and |
| 8 | (B) in paragraph (2)(A), by inserting "(in- |
| 9 | cluding at least 1 representative from the men- |
| 10 | tal health fields)" after "field of juvenile jus- |
| 11 | tice"; and |
| 12 | (2) in subsection (c)— |
| 13 | (A) in paragraph (1), by striking "para- |
| 14 | graphs $(12)(A)$, (13) , and (14) of section |
| 15 | 223(a) of this title" and inserting "the core re- |
| 16 | quirements"; and |
| 17 | (B) in paragraph (2)— |
| 18 | (i) in the matter preceding subpara- |
| 19 | graph (A), by inserting ", on an annual |
| 20 | basis" after "collectively"; |
| 21 | (ii) in subparagraph (A), by striking |
| 22 | "and" at the end; |
| 23 | (iii) in subparagraph (B), |
| 24 | (I) by striking "180 days after |
| 25 | the date of the enactment of this |

| 1 | paragraph" and inserting "May 3, |
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| 2 | 2010''; |
| 3 | (II) by striking "Committee on |
| 4 | Education and the Workforce" and |
| 5 | inserting "Committee on Education |
| 6 | and Labor''; and |
| 7 | (III) by striking the period and |
| 8 | inserting "; and"; and |
| 9 | (iv) by adding at the end the fol- |
| 10 | lowing: |
| 11 | "(C) not later than 120 days after the comple- |
| 12 | tion of the last meeting in any fiscal year, submit to |
| 13 | Congress a report regarding the recommendations |
| 14 | described in subparagraph (A), which shall— |
| 15 | "(i) include a detailed account of the ac- |
| 16 | tivities conducted by the Council during the fis- |
| 17 | cal year, including a complete detailed account- |
| 18 | ing of expenses incurred by the Coordinating |
| 19 | Council to conduct operations in accordance |
| 20 | with this section; |
| 21 | "(ii) be published on the websites of the |
| 22 | Department of Justice and the Coordinating |
| 23 | Council; and |
| 24 | "(iii) be in addition to the annual report |
| 25 | required by section 207.". |

1 SEC. 203. ANNUAL REPORT.

| 2 | Section 207 of the Juvenile Justice and Delinquency |
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| 3 | Prevention Act of 1974 (42 U.S.C. 5617) is amended— |
| 4 | (1) in the matter preceding paragraph (1), by |
| 5 | striking "a fiscal year" and inserting "each fiscal |
| 6 | year''; |
| 7 | (2) in paragraph (1)— |
| 8 | (A) in subparagraph (B), by inserting ", |
| 9 | ethnicity," after "race"; |
| 10 | (B) in subparagraph (E), by striking |
| 11 | "and" at the end; |
| 12 | (C) in subparagraph (F)— |
| 13 | (i) by inserting "and other" before |
| 14 | "disabilities,"; and |
| 15 | (ii) by striking the period at the end |
| 16 | and inserting a semicolon; and |
| 17 | (D) by adding at the end the following: |
| 18 | "(G) a summary of data from 1 month of |
| 19 | the applicable fiscal year of the use of restraints |
| 20 | and isolation upon juveniles held in the custody |
| 21 | of secure detention and correctional facilities |
| 22 | operated by a State or unit of local government; |
| 23 | "(H) the number of juveniles released from |
| 24 | custody and the type of living arrangement to |
| 25 | which each such juvenile was released; |

- 22 1 "(I) the number of status offense cases pe-2 titioned to court (including a breakdown by 3 type of offense and disposition), number of sta-4 tus offenders held in secure detention, the findings used to justify the use of secure detention, 6 and the average period of time a status of-7 fender was held in secure detention; and 8 "(J) the number of pregnant juveniles held 9 in the custody of secure detention and correc-10 tional facilities operated by a State or unit of 11 local government."; and 12 (3) by adding at the end the following: 13 "(5) A description of the criteria used to deter-14 mine what programs qualify as evidence-based and 15 promising programs under this title and title V and 16 a comprehensive list of those programs the Adminis-17 trator has determined meet such criteria. 18 "(6) A description of funding provided to In-
 - "(6) A description of funding provided to Indian tribes under this Act, including direct Federal grants and funding provided to Indian tribes through a State or unit of local government.
 - "(7) An analysis and evaluation of the internal controls at Office of Juvenile Justice and Delinquency Prevention to determine if grantees are following the requirements of Office of Juvenile Justice

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and Delinquency Prevention grant programs and what remedial action Office of Juvenile Justice and Delinquency Prevention has taken to recover any grant funds that are expended in violation of the grant programs, including instances where sup-porting documentation was not provided for cost re-ports, where unauthorized expenditures occurred, and where subrecipients of grant funds were not compliant with program requirements.

"(8) An analysis and evaluation of the total amount of payments made to grantees that were recouped by the Office of Juvenile Justice and Delinquency Prevention from grantees that were found to be in violation of policies and procedures of the Office of Juvenile Justice and Delinquency Prevention grant programs. This analysis shall include the full name and location of the grantee, the violation of the program found, the amount of funds sought to be recouped by the Office of Juvenile Justice and Delinquency Prevention, and the actual amount recouped by the Office of Juvenile Justice and Delinquency Prevention."

23 SEC. 204. ALLOCATION OF FUNDS.

24 (a) Technical Assistance.—Section 221(b)(1) of 25 the Juvenile Justice and Delinquency Prevention Act of

- 1 1974 (42 U.S.C. 5631(b)(1)) is amended by striking "2
- 2 percent" and inserting "5 percent".
- 3 (b) OTHER ALLOCATIONS.—Section 222 of the Juve-
- 4 nile Justice and Delinquency Prevention Act of 1974 (42
- 5 U.S.C. 5632) is amended—
- 6 (1) in subsection (a)(1), by striking "age eight-
- 7 een." and inserting "18 years of age, based on the
- 8 most recent census data to monitor any significant
- 9 changes in the relative population of people under
- 10 18 years of age occurring in the States.";
- 11 (2) by redesignating subsections (c) and (d) as
- subsections (d) and (e), respectively;
- 13 (3) by inserting after subsection (b) the fol-
- lowing:
- 15 "(c)(1) If any amount allocated under subsection (a)
- 16 is withheld from a State due to noncompliance with the
- 17 core requirements, the funds shall be reallocated for an
- 18 improvement grant designed to assist the State in achiev-
- 19 ing compliance with the core requirements.
- 20 "(2) The Administrator shall condition a grant de-
- 21 scribed in paragraph (1) on—
- 22 "(A) the State, with the approval of the Admin-
- 23 istrator, developing specific action steps designed to
- restore compliance with the core requirements; and

| 1 | "(B) submitting to the Administrator semi- |
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| 2 | annually a report on progress toward implementing |
| 3 | the specific action steps developed under subpara- |
| 4 | graph (A). |
| 5 | "(3) The Administrator shall provide appropriate and |
| 6 | effective technical assistance directly or through an agree- |
| 7 | ment with a contractor to assist a State receiving a grant |
| 8 | described in paragraph (1) in achieving compliance with |
| 9 | the core requirements."; |
| 10 | (4) in subsection (d), as so redesignated, by |
| 11 | striking "efficient administration, including moni- |
| 12 | toring, evaluation, and one full-time staff position" |
| 13 | and inserting "effective and efficient administration, |
| 14 | including the designation of at least 1 person to co- |
| 15 | ordinate efforts to achieve and sustain compliance |
| 16 | with the core requirements"; and |
| 17 | (5) in subsection (e), as so redesignated, by |
| 18 | striking "5 per centum of the minimum" and insert- |
| 19 | ing "not more than 5 percent of the". |
| 20 | SEC. 205. STATE PLANS. |
| 21 | Section 223 of the Juvenile Justice and Delinquency |
| 22 | Prevention Act of 1974 (42 U.S.C. 5633) is amended— |
| 23 | (1) in subsection (a)— |
| 24 | (A) in the matter preceding paragraph (1), |
| 25 | by inserting "Not later than 30 days after the |

| 1 | date on which a plan or amended plan sub- |
|----|--|
| 2 | mitted under this subsection is finalized, a |
| 3 | State shall make the plan or amended plan pub- |
| 4 | licly available by posting the plan or amended |
| 5 | plan on a publicly available website." after |
| 6 | "compliance with State plan requirements."; |
| 7 | (B) in paragraph (3)— |
| 8 | (i) in subparagraph (A)(ii)— |
| 9 | (I) in subclause (II), by striking |
| 10 | "counsel for children and youth" and |
| 11 | inserting "publicly supported court- |
| 12 | appointed legal counsel for children |
| 13 | and youth charged in delinquency |
| 14 | matters''; |
| 15 | (II) in subclause (III), by strik- |
| 16 | ing "mental health, education, special |
| 17 | education" and inserting "children's |
| 18 | mental health, education, child and |
| 19 | adolescent substance abuse, special |
| 20 | education, services for youth with dis- |
| 21 | abilities"; |
| 22 | (III) in subclause (IV), by insert- |
| 23 | ing "youth violence," before "youth |
| 24 | development''; |

| 1 | (IV) in subclause (V), by striking |
|----|---|
| 2 | "delinquents or potential delinquents" |
| 3 | and inserting "delinquent youth or |
| 4 | youth at risk of delinquency, including |
| 5 | volunteers who work with youth of |
| 6 | color''; |
| 7 | (V) in subclause (VII), by strik- |
| 8 | ing "and" at the end; |
| 9 | (VI) by redesignating subclause |
| 10 | (VIII) as subclause (XII); |
| 11 | (VII) by inserting after subclause |
| 12 | (VII) the following: |
| 13 | "(VIII) the executive director or |
| 14 | the designee of the executive director |
| 15 | of a public or nonprofit entity that is |
| 16 | located in the State and receiving a |
| 17 | grant under part A of title III; |
| 18 | "(IX) persons with expertise and |
| 19 | competence in preventing and ad- |
| 20 | dressing mental health or substance |
| 21 | abuse needs in juvenile delinquents |
| 22 | and those at-risk of delinquency; |
| 23 | "(X) representatives of victim or |
| 24 | witness advocacy groups; |

| 1 | "(XI) individuals with special ex- |
|----|---|
| 2 | pertise or competence in addressing |
| 3 | the needs of female youth or imple- |
| 4 | menting gender-specific juvenile serv- |
| 5 | ices; and"; and |
| 6 | (VIII) in subclause (XII), as so |
| 7 | redesignated— |
| 8 | (aa) by striking "disabil- |
| 9 | ities" and inserting "and other |
| 10 | disabilities, truancy reduction or |
| 11 | school failure"; and |
| 12 | (bb) by striking "and youth |
| 13 | violence" and inserting "domestic |
| 14 | violence, sexual assault, or other |
| 15 | sexual victimization"; |
| 16 | (ii) in subparagraph (D)(ii), by strik- |
| 17 | ing "requirements of paragraphs (11), |
| 18 | (12), and (13)" and inserting "core re- |
| 19 | quirements"; and |
| 20 | (iii) in subparagraph (E)(i), by adding |
| 21 | "and" at the end; |
| 22 | (C) in paragraph (5)— |
| 23 | (i) in the matter preceding subpara- |
| 24 | graph (A), by striking "section 222(d)" |
| 25 | and inserting "section 222(e)"; and |

| 1 | (ii) in subparagraph (C), by striking |
|----|--|
| 2 | "Indian tribes" and all that follows |
| 3 | through "applicable to the detention and |
| 4 | confinement of juveniles" and inserting |
| 5 | "Indian tribes that agree to attempt to |
| 6 | comply with the core requirements applica- |
| 7 | ble to the detention and confinement of ju- |
| 8 | veniles"; |
| 9 | (D) in paragraph (7)(B)— |
| 10 | (i) by striking clause (i) and inserting |
| 11 | the following: |
| 12 | "(i) a plan for ensuring that the chief ex- |
| 13 | ecutive officer of the State, State legislature, |
| 14 | and all appropriate public agencies in the State |
| 15 | with responsibility for provision of services to |
| 16 | children, youth and families are informed of the |
| 17 | requirements of the State plan and compliance |
| 18 | with the core requirements;"; |
| 19 | (ii) in clause (ii), by inserting ", in- |
| 20 | cluding identifiable needs related to phys- |
| 21 | ical and sexual victimization" after "delin- |
| 22 | quency'; |
| 23 | (iii) in clause (iii), by striking "and" |
| 24 | at the end; and |

| 1 | (iv) by striking clause (iv) and insert- |
|----|--|
| 2 | ing the following: |
| 3 | "(iv) a plan to provide alternatives to de- |
| 4 | tention, including diversion to home-based or |
| 5 | community-based services that are culturally |
| 6 | and linguistically competent or treatment for |
| 7 | those youth in need of mental health, substance |
| 8 | abuse, or co-occurring disorder services at the |
| 9 | time such juveniles first come into contact with |
| 10 | the juvenile justice system; |
| 11 | "(v) a plan to reduce the number of chil- |
| 12 | dren housed in secure detention and corrections |
| 13 | facilities who are awaiting placement in residen- |
| 14 | tial treatment programs; |
| 15 | "(vi) a plan to engage family members in |
| 16 | the design and delivery of juvenile delinquency |
| 17 | prevention and treatment services, particularly |
| 18 | post-placement; and |
| 19 | "(vii) a plan for providing easily accessible, |
| 20 | community-based and operated, culturally, lin- |
| 21 | guistically, and developmentally competent serv- |
| 22 | ices to youth at risk or in contact with the juve- |
| 23 | nile justice system;"; |

| 1 | (E) in paragraph (8), by striking "exist- |
|----|--|
| 2 | ing" and inserting "evidence-based and prom- |
| 3 | ising"; |
| 4 | (F) in paragraph (9)— |
| 5 | (i) in the matter preceding subpara- |
| 6 | graph (A), by striking "section 222(d)" |
| 7 | and inserting "section 222(e)"; |
| 8 | (ii) in subparagraph (A)(i), by insert- |
| 9 | ing "status offenders and other" before |
| 10 | "youth who need"; |
| 11 | (iii) in subparagraph (B)(i)— |
| 12 | (I) by striking "parents and |
| 13 | other family members" and inserting |
| 14 | "status offenders, other youth, and |
| 15 | the parents and other family members |
| 16 | of such offenders and youth"; and |
| 17 | (II) by striking "be retained" |
| 18 | and inserting "remain"; |
| 19 | (iv) in subparagraph (D), by inserting |
| 20 | "or physical or sexual violence" after |
| 21 | "child abuse or neglect"; |
| 22 | (v) by redesignating subparagraphs |
| 23 | (G) through (S) as subparagraphs (J) |
| 24 | through (V), respectively; |

| 1 | (vi) by redesignating subparagraphs |
|----|--|
| 2 | (E) and (F) as subparagraphs (F) and |
| 3 | (G), respectively; |
| 4 | (vii) by inserting after subparagraph |
| 5 | (D) the following: |
| 6 | "(E) providing training and technical as- |
| 7 | sistance to, and consultation with, juvenile jus- |
| 8 | tice and child welfare agencies of States and |
| 9 | units of local government to develop coordinated |
| 10 | plans for early intervention and treatment of |
| 11 | youth who have a history of abuse and juveniles |
| 12 | who have prior involvement with the juvenile |
| 13 | justice system;"; |
| 14 | (viii) in subparagraph (G), as so re- |
| 15 | designated, by striking "expanding" and |
| 16 | inserting "programs to expand"; |
| 17 | (ix) by inserting after subparagraph |
| 18 | (G), as so redesignated, the following: |
| 19 | "(H) programs to improve the recruitment, |
| 20 | selection, training, and retention of professional |
| 21 | personnel in the fields of medicine, law enforce- |
| 22 | ment, judiciary, juvenile justice, social work and |
| 23 | child protection, education, and other relevant |
| 24 | fields who are engaged in, or intend to work in, |

| 1 | the field of prevention, identification, and treat- |
|----|---|
| 2 | ment of delinquency; |
| 3 | "(I) expanding access to publicly sup- |
| 4 | ported, court-appointed legal counsel and en- |
| 5 | hancing capacity for the competent representa- |
| 6 | tion of every child;"; |
| 7 | (x) in subparagraph (O), as so redes- |
| 8 | ignated— |
| 9 | (I) in clause (i), by striking "re- |
| 10 | straints" and inserting "alternatives"; |
| 11 | and |
| 12 | (II) in clause (ii), by striking "by |
| 13 | the provision"; and |
| 14 | (xi) in subparagraph (V), as so redes- |
| 15 | ignated, by striking the period at the end |
| 16 | and inserting a semicolon; |
| 17 | (G) in paragraph (11)— |
| 18 | (i) in subparagraph (A), by striking |
| 19 | "and" at the end; |
| 20 | (ii) in subparagraph (B), by adding |
| 21 | "and" at the end; and |
| 22 | (iii) by adding at the end the fol- |
| 23 | lowing: |
| 24 | "(C) encourage the use of community- |
| 25 | based alternatives to secure detention, including |

| 1 | programs of public and nonprofit entities re- |
|----|--|
| 2 | ceiving a grant under part A of title III;"; |
| 3 | (H) by striking paragraph (22); |
| 4 | (I) by redesignating paragraphs (23) |
| 5 | through (28) as paragraphs (24) through (29) |
| 6 | respectively; |
| 7 | (J) by redesignating paragraphs (14) |
| 8 | through (21) as paragraphs (16) through (23) |
| 9 | respectively; |
| 10 | (K) by inserting after paragraph (13) the |
| 11 | following: |
| 12 | "(14) require that— |
| 13 | "(A) not later than 3 years after the date |
| 14 | of enactment of the Juvenile Justice and Delin- |
| 15 | quency Prevention Reauthorization Act of 2010 |
| 16 | unless a court finds, after a hearing and in |
| 17 | writing, that it is in the interest of justice, juve |
| 18 | niles awaiting trial or other legal process who |
| 19 | are treated as adults for purposes of prosecu- |
| 20 | tion in criminal court and housed in a secure |
| 21 | facility— |
| 22 | "(i) shall not have contact with adult |
| 23 | inmates; and |

| 1 | "(ii) except as provided in paragraph |
|----|---|
| 2 | (13), may not be held in any jail or lockup |
| 3 | for adults; |
| 4 | "(B) in determining under subparagraph |
| 5 | (A) whether it is in the interest of justice to |
| 6 | permit a juvenile to be held in any jail or lock- |
| 7 | up for adults, or have contact with adult in- |
| 8 | mates, a court shall consider— |
| 9 | "(i) the age of the juvenile; |
| 10 | "(ii) the physical and mental maturity |
| 11 | of the juvenile; |
| 12 | "(iii) the present mental state of the |
| 13 | juvenile, including whether the juvenile |
| 14 | presents an imminent risk of harm to the |
| 15 | juvenile; |
| 16 | "(iv) the nature and circumstances of |
| 17 | the alleged offense; |
| 18 | "(v) the juvenile's history of prior de- |
| 19 | linquent acts; |
| 20 | "(vi) the relative ability of the avail- |
| 21 | able adult and juvenile detention facilities |
| 22 | to meet the specific needs of the juvenile |
| 23 | and to protect the public; |
| 24 | "(vii) whether placement in a juvenile |
| 25 | facility will better serve the long-term in- |

| 1 | terests of the juvenile and be more likely to |
|----|--|
| 2 | prevent recidivism; |
| 3 | "(viii) the availability of programs de- |
| 4 | signed to treat the juvenile's behavioral |
| 5 | problems; and |
| 6 | "(ix) any other relevant factor; and |
| 7 | "(C) if a court determines under subpara- |
| 8 | graph (A) that it is in the interest of justice to |
| 9 | permit a juvenile to be held in any jail or lock- |
| 10 | up for adults, or have contact with adult in- |
| 11 | mates— |
| 12 | "(i) the court shall hold a hearing not |
| 13 | less frequently than once every 30 days to |
| 14 | review whether it is still in the interest of |
| 15 | justice to permit the juvenile to be so held |
| 16 | or have such contact; and |
| 17 | "(ii) the juvenile shall not be held in |
| 18 | any jail or lockup for adults, or permitted |
| 19 | to have contact with adult inmates, for |
| 20 | more than 180 days, unless the court, in |
| 21 | writing, determines there is good cause for |
| 22 | an extension or the juvenile expressly |
| 23 | waives this limitation; |
| 24 | "(15) provide for juvenile justice policy, prac- |
| 25 | tice, and system improvement strategies at the |

State, territory, local, and tribal levels, as applicable, to identify and reduce racial, ethnic, and gender disparities among youth who come into contact with the juvenile justice system (without establishing or requiring numerical standards or quotas) by—

- "(A) establishing coordinating bodies composed of juvenile justice stakeholders at the State, territory, local, or tribal levels, to oversee and monitor efforts by States, territories, units of local government, and Indian tribes to reduce racial, ethnic, and gender disparities;
- "(B) identifying and analyzing in State, territory, local, or tribal juvenile justice systems key decision points of arrest, referral, informal resolution, detention, petition, adjudication, probation, and placement and transfer to the adult criminal justice system to determine which points create racial, ethnic, and gender disparities among youth who come into contact with the juvenile justice system;
- "(C) developing and implementing data collection and analysis systems to identify where racial, ethnic, and gender disparities exist in the juvenile justice system and to track and analyze such disparities;

| 1 | "(D) developing and implementing a plan |
|----|---|
| 2 | of action that includes measurable objectives for |
| 3 | policy, practice, or other system changes to re- |
| 4 | duce racial, ethnic, and gender disparities, |
| 5 | based on the needs identified in the data collec- |
| 6 | tion and analysis under subparagraph (B); and |
| 7 | "(E) publicly reporting, on an annual |
| 8 | basis, the efforts made in accordance with sub- |
| 9 | paragraphs (B), (C), and (D);"; |
| 10 | (L) in paragraph (16), as so redesig- |
| 11 | nated— |
| 12 | (i) by striking "adequate system" and |
| 13 | inserting "effective system"; |
| 14 | (ii) by striking "requirements of para- |
| 15 | graph (11)," and all that follows through |
| 16 | "monitoring to the Administrator" and in- |
| 17 | serting "the core requirements are met, |
| 18 | and for annual reporting to the Adminis- |
| 19 | trator of such plan, including the results of |
| 20 | such monitoring and all related enforce- |
| 21 | ment and educational activities"; and |
| 22 | (iii) by striking ", in the opinion of |
| 23 | the Administrator,"; |
| 24 | (M) in paragraph (17), as so redesignated, |
| 25 | by striking "family income," and inserting |

| 1 | "ethnicity, family income, sexual orientation, |
|----|---|
| 2 | gender identity,"; |
| 3 | (N) in paragraph (24), as so redesig- |
| 4 | nated— |
| 5 | (i) in subparagraph (B), by striking |
| 6 | "and" at the end; |
| 7 | (ii) in subparagraph (C)— |
| 8 | (I) in clause (i), by striking |
| 9 | "and" at the end; |
| 10 | (II) in clause (ii), by adding |
| 11 | "and" at the end; and |
| 12 | (III) by adding at the end the |
| 13 | following: |
| 14 | "(iii) if such court determines the ju- |
| 15 | venile should be placed in a secure deten- |
| 16 | tion facility or correctional facility for vio- |
| 17 | lating such order— |
| 18 | "(I) the court shall issue a writ- |
| 19 | ten order that— |
| 20 | "(aa) identifies the valid |
| 21 | court order that has been vio- |
| 22 | lated; |
| 23 | "(bb) specifies the factual |
| 24 | basis for determining that there |
| 25 | is reasonable cause to believe |

| 1 | that the juvenile has violated |
|----|--|
| 2 | such order; |
| 3 | "(cc) includes findings of |
| 4 | fact to support a determination |
| 5 | that there is no appropriate less |
| 6 | restrictive alternative available to |
| 7 | placing the juvenile in such a fa- |
| 8 | cility, with due consideration to |
| 9 | the best interest of the juvenile; |
| 10 | "(dd) specifies the length of |
| 11 | time, not to exceed 7 days, that |
| 12 | the juvenile may remain in a se- |
| 13 | cure detention facility or correc- |
| 14 | tional facility, and includes a |
| 15 | plan for the juvenile's release |
| 16 | from such facility; and |
| 17 | "(ee) may not be renewed or |
| 18 | extended; and |
| 19 | "(II) the court may not issue a |
| 20 | second or subsequent order described |
| 21 | in subclause (I) relating to a juvenile, |
| 22 | unless the juvenile violates a valid |
| 23 | court order after the date on which |
| 24 | the court issues an order described in |
| 25 | subclause (I);"; and |

| 1 | (iii) by adding at the end the fol- |
|----|---|
| 2 | lowing: |
| 3 | "(D) there are procedures in place to en- |
| 4 | sure that any juvenile held in a secure detention |
| 5 | facility or correctional facility pursuant to a |
| 6 | court order described in this paragraph does |
| 7 | not remain in custody longer than 7 days or the |
| 8 | length of time authorized by the court, which |
| 9 | ever is shorter; and |
| 10 | "(E) not later than 3 years after the date |
| 11 | of enactment of the Juvenile Justice and Delin- |
| 12 | quency Prevention Reauthorization Act of 2010, |
| 13 | with not more than one 1-year extension if the |
| 14 | State can demonstrate hardship as determined |
| 15 | by the Administrator, the State will eliminate |
| 16 | the use of valid court orders to provide secure |
| 17 | lockup of status offenders;"; |
| 18 | (O) in paragraph (26), as so redesignated, |
| 19 | by striking "section 222(d)" and inserting "sec- |
| 20 | tion 222(e)"; |
| 21 | (P) in paragraph (27), as so redesig- |
| 22 | nated— |
| 23 | (i) by inserting "and in accordance |
| 24 | with confidentiality concerns," after "max- |
| 25 | imum extent practicable,"; and |

| 1 | (ii) by striking the semicolon at the |
|----|---|
| 2 | end and inserting the following: ", so as to |
| 3 | provide for— |
| 4 | "(A) a compilation of data reflecting infor- |
| 5 | mation on juveniles entering the juvenile justice |
| 6 | system with a prior reported history as victims |
| 7 | of child abuse or neglect through arrest, court |
| 8 | intake, probation and parole, juvenile detention, |
| 9 | and corrections; and |
| 10 | "(B) a plan to use the data described in |
| 11 | subparagraph (A) to provide necessary services |
| 12 | for the treatment of victims of child abuse and |
| 13 | neglect who have entered, or are at risk of en- |
| 14 | tering, the juvenile justice system;"; |
| 15 | (Q) in paragraph (28), as so redesig- |
| 16 | nated— |
| 17 | (i) by striking "establish policies" and |
| 18 | inserting "establish protocols, policies, pro- |
| 19 | cedures,"; and |
| 20 | (ii) by striking "and" at the end; |
| 21 | (R) in paragraph (29), as so redesignated, |
| 22 | by striking the period at the end and inserting |
| 23 | a semicolon; and |
| 24 | (S) by adding at the end the following: |

"(30) provide for the coordinated use of funds provided under this Act with other Federal and State funds directed at juvenile delinquency prevention and intervention programs;

"(31) develop policies and procedures, and provide training for facility staff to eliminate the use of dangerous practices, unreasonable restraints, and unreasonable isolation, including by developing effective behavior management techniques;

"(32) describe—

"(A) how the State will ensure that mental health and substance abuse screening, assessment, referral, and treatment for juveniles in the juvenile justice system includes efforts to implement an evidence-based mental health and substance abuse disorder screening and assessment program for all juveniles held in a secure facility for a period of more than 24 hours that provides for 1 or more initial screenings and, if an initial screening of a juvenile demonstrates a need, further assessment;

"(B) the method to be used by the State to provide screening and, where needed, assessment, referral, and treatment for youth who request or show signs of needing mental health or

| 1 | substance abuse screening, assessment, referral, |
|----|---|
| 2 | or treatment during the period after the initial |
| 3 | screening that the youth is incarcerated; |
| 4 | "(C) the method to be used by the State |
| 5 | to provide or arrange for mental health and |
| 6 | substance abuse disorder treatment for juve- |
| 7 | niles determined to be in need of such treat- |
| 8 | ment; and |
| 9 | "(D) the policies of the State designed to |
| 10 | develop and implement comprehensive collabo- |
| 11 | rative State or local plans to meet the service |
| 12 | needs of juveniles with mental health or sub- |
| 13 | stance abuse needs who come into contact with |
| 14 | the justice system and the families of the juve- |
| 15 | niles; |
| 16 | "(33) provide procedural safeguards to adju- |
| 17 | dicated juveniles, including— |
| 18 | "(A) a written case plan for each juvenile, |
| 19 | based on an assessment of the needs of the ju- |
| 20 | venile and developed and updated in consulta- |
| 21 | tion with the juvenile, the family of the juvenile, |
| 22 | and, if appropriate, counsel for the juvenile, |
| 23 | that— |

| 1 | "(i) describes the pre-release and |
|----|---|
| 2 | post-release programs and reentry services |
| 3 | that will be provided to the juvenile; |
| 4 | "(ii) describes the living arrangement |
| 5 | to which the juvenile is to be discharged; |
| 6 | and |
| 7 | "(iii) establishes a plan for the enroll- |
| 8 | ment of the juvenile in post-release health |
| 9 | care, behavioral health care, educational, |
| 10 | vocational, training, family support, preg- |
| 11 | nancy and parenting support, public assist- |
| 12 | ance, and legal services programs, as ap- |
| 13 | propriate; |
| 14 | "(B) as appropriate, a hearing that— |
| 15 | "(i) shall take place in a family or ju- |
| 16 | venile court or another court (including a |
| 17 | tribal court) of competent jurisdiction, or |
| 18 | by an administrative body appointed or ap- |
| 19 | proved by the court, not earlier than 30 |
| 20 | days before the date on which the juvenile |
| 21 | is scheduled to be released, and at which |
| 22 | the juvenile shall be represented by coun- |
| 23 | sel; and |
| 24 | "(ii) shall determine the discharge |
| 25 | plan for the juvenile, including a deter- |

| 1 | mination of whether a safe, appropriate, |
|----|--|
| 2 | and permanent living arrangement has |
| 3 | been secured for the juvenile and whether |
| 4 | enrollment in health care, behavioral health |
| 5 | care, educational, vocational, training, fam- |
| 6 | ily support, pregnancy and parenting sup- |
| 7 | port, public assistance, and legal services |
| 8 | programs, as appropriate, has been ar- |
| 9 | ranged for the juvenile; and |
| 10 | "(C) policies to ensure that discharge plan- |
| 11 | ning and procedures— |
| 12 | "(i) are accomplished in a timely fash- |
| 13 | ion prior to the release from custody of |
| 14 | each adjudicated juvenile; and |
| 15 | "(ii) do not delay the release from |
| 16 | custody of the juvenile; and |
| 17 | "(34) provide a description of the use by the |
| 18 | State of funds for reentry and aftercare services for |
| 19 | juveniles released from the juvenile justice system."; |
| 20 | (2) in subsection (c)— |
| 21 | (A) in the matter preceding paragraph |
| 22 | (1)— |
| 23 | (i) by striking "applicable require- |
| 24 | ments of paragraphs (11), (12), (13), and |

| 1 | (22) of subsection (a)" and inserting "core |
|----|---|
| 2 | requirements"; and |
| 3 | (ii) by striking "2001, then" and in- |
| 4 | serting "2010"; |
| 5 | (B) in paragraph (1)— |
| 6 | (i) by striking "the subsequent fiscal |
| 7 | year" and inserting "that fiscal year"; and |
| 8 | (ii) by striking ", and" at the end and |
| 9 | inserting a semicolon; |
| 10 | (C) in paragraph (2)(B)(ii)— |
| 11 | (i) by inserting ", administrative," |
| 12 | after "appropriate executive"; and |
| 13 | (ii) by striking the period at the end |
| 14 | and inserting ", as specified in section |
| 15 | 222(c); and"; and |
| 16 | (D) by adding at the end the following: |
| 17 | "(3) the State shall submit to the Adminis- |
| 18 | trator a report detailing the reasons for noncompli- |
| 19 | ance with the core requirements, including the plan |
| 20 | of the State to regain full compliance, and the State |
| 21 | shall make publicly available such report, not later |
| 22 | than 30 days after the date on which the Adminis- |
| 23 | trator approves the report, by posting the report on |
| 24 | a publicly available website."; |
| 25 | (3) in subsection (d)— |

| 1 | (A) by striking "section 222(d)" and in- |
|----|---|
| 2 | serting "section 222(e)"; |
| 3 | (B) by striking "described in paragraphs |
| 4 | (11), (12), (13), and (22) of subsection (a)" |
| 5 | and inserting "described in the core require- |
| 6 | ments"; and |
| 7 | (C) by striking "the requirements under |
| 8 | paragraphs (11), (12), (13), and (22) of sub- |
| 9 | section (a)" and inserting "the core require- |
| 10 | ments"; and |
| 11 | (4) by striking subsection (f) and inserting the |
| 12 | following: |
| 13 | "(f) Compliance Determination.— |
| 14 | "(1) In general.—Not later than 60 days |
| 15 | after the date of receipt of information indicating |
| 16 | that a State may be out of compliance with any of |
| 17 | the core requirements, the Administrator shall deter- |
| 18 | mine whether the State is in compliance with the |
| 19 | core requirements. |
| 20 | "(2) Reporting.—The Administrator shall— |
| 21 | "(A) issue an annual public report— |
| 22 | "(i) describing any determination de- |
| 23 | scribed in paragraph (1) made during the |
| 24 | previous year, including a summary of the |
| 25 | information on which the determination is |

| 1 | based and the actions to be taken by the |
|----|--|
| 2 | Administrator (including a description of |
| 3 | any reduction imposed under subsection |
| 4 | (c); and |
| 5 | "(ii) for any such determination that |
| 6 | a State is out of compliance with any of |
| 7 | the core requirements, describing the basis |
| 8 | for the determination; and |
| 9 | "(B) make the report described in sub- |
| 10 | paragraph (A) available on a publicly available |
| 11 | website. |
| 12 | "(g) Technical Assistance.— |
| 13 | "(1) Organization of state advisory |
| 14 | GROUP MEMBER REPRESENTATIVES.—The Adminis- |
| 15 | trator shall provide technical and financial assist- |
| 16 | ance to an agency, institution, or organization to as- |
| 17 | sist in carrying out the activities described in para- |
| 18 | graph (3). The functions and activities of an agency, |
| 19 | institution, or organization under this subsection |
| 20 | shall not be subject to the Federal Advisory Com- |
| 21 | mittee Act. |
| 22 | "(2) Composition.—To be eligible to receive |
| 23 | assistance under this subsection, an agency, institu- |
| 24 | tion, or organization shall— |
| 25 | "(A) be governed by individuals who— |

| 1 | "(i) have been appointed by a chief |
|----|---|
| 2 | executive of a State to serve as a member |
| 3 | of a State advisory group established |
| 4 | under subsection (a)(3); and |
| 5 | "(ii) are elected to serve as a gov- |
| 6 | erning officer of such an agency, institu- |
| 7 | tion, or organization by a majority of the |
| 8 | member Chairs (or the designees of the |
| 9 | member Chairs) of all State advisory |
| 10 | groups established under subsection (a)(3); |
| 11 | "(B) include member representatives— |
| 12 | "(i) from a majority of the State advi- |
| 13 | sory groups established under subsection |
| 14 | (a)(3); and |
| 15 | "(ii) who are representative of region- |
| 16 | ally and demographically diverse State ju- |
| 17 | risdictions; and |
| 18 | "(C) annually seek advice from the Chairs |
| 19 | (or the designees of the member Chairs) of each |
| 20 | State advisory group established under sub- |
| 21 | section (a)(3) to implement the advisory func- |
| 22 | tions specified in subparagraphs (D) and (E) of |
| 23 | paragraph (3) of this subsection. |

| 1 | "(3) Activities.—To be eligible to receive as- |
|----|--|
| 2 | sistance under this subsection, an agency, institu- |
| 3 | tion, or organization shall agree to— |
| 4 | "(A) conduct an annual conference of the |
| 5 | member representatives of the State advisory |
| 6 | groups established under subsection (a)(3) for |
| 7 | purposes relating to the activities of such State |
| 8 | advisory groups; |
| 9 | "(B) disseminate information, data, stand- |
| 10 | ards, advanced techniques, and program mod- |
| 11 | els; |
| 12 | "(C) review Federal policies regarding ju- |
| 13 | venile justice and delinquency prevention; |
| 14 | "(D) advise the Administrator regarding |
| 15 | particular functions or aspects of the work of |
| 16 | the Office; and |
| 17 | "(E) advise the President and Congress re- |
| 18 | garding State perspectives on the operation of |
| 19 | the Office and Federal legislation relating to ju- |
| 20 | venile justice and delinquency prevention.". |
| 21 | SEC. 206. AUTHORITY TO MAKE GRANTS. |
| 22 | Section 241(a) of the Juvenile Justice and Delin- |
| 23 | quency Prevention Act of 1974 (42 U.S.C. 5651(a)) is |
| 24 | amended— |

1 (1) in paragraph (1), by inserting "status of-2 fenders," before "juvenile offenders, and juveniles"; 3 (2) in paragraph (5), by striking "juvenile offenders and juveniles" and inserting "status offend-4 5 ers, juvenile offenders, and juveniles"; 6 (3) in paragraph (10), by inserting ", including juveniles with disabilities" before the semicolon; 7 8 (4) in paragraph (17), by inserting "truancy 9 prevention and reduction," after "mentoring,"; 10 (5) in paragraph (24), by striking "and" at the 11 end; 12 (6) by redesignating paragraph (25) as para-13 graph (26); and 14 (7) by inserting after paragraph (24) the fol-15 lowing: "(25) projects that support the establishment of 16 17 partnerships between a State and a university, insti-18 tution of higher education, or research center de-19 signed to improve the recruitment, selection, train-20 ing, and retention of professional personnel in the 21 fields of medicine, law enforcement, judiciary, juve-

nile justice, social work and child protection, edu-

cation, and other relevant fields who are engaged in,

or intend to work in, the field of prevention, identi-

fication, and treatment of delinquency; and".

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1 SEC. 207. GRANTS TO INDIAN TRIBES.

- 2 (a) IN GENERAL.—Section 246(a)(2) of the Juvenile
- 3 Justice and Delinquency Prevention Act of 1974 (42)
- 4 U.S.C. 5656(a)(2)) is amended—
- 5 (1) by striking subparagraph (A);
- 6 (2) by redesignating subparagraphs (B)
- through (E) as subparagraphs (A) through (D), re-
- 8 spectively; and
- 9 (3) in subparagraph (B)(ii), as so redesignated,
- by striking "subparagraph (B)" and inserting "sub-
- 11 paragraph (A)".
- 12 (b) Technical and Conforming Amendment.—
- 13 Section 223(a)(7)(A) of the Juvenile Justice and Delin-
- 14 quency Prevention Act of 1974 (42 U.S.C. 5633(a)(7)(A))
- 15 is amended by striking "(including any geographical area
- 16 in which an Indian tribe performs law enforcement func-
- 17 tions)" and inserting "(including any geographical area of
- 18 which an Indian tribe has jurisdiction)".
- 19 SEC. 208. RESEARCH AND EVALUATION; STATISTICAL
- 20 ANALYSES; INFORMATION DISSEMINATION.
- 21 (a) In General.—Section 251 of the Juvenile Jus-
- 22 tice and Delinquency Prevention Act of 1974 (42 U.S.C.
- 23 5661) is amended—
- 24 (1) in subsection (a)—
- 25 (A) in paragraph (1)—

| 1 | (i) in the matter proceeding subpara- |
|----|---|
| 2 | graph (A), by striking "may" and inserting |
| 3 | "shall"; |
| 4 | (ii) in subparagraph (A), by striking |
| 5 | "plan and identify" and inserting "annu- |
| 6 | ally provide a written and publicly avail- |
| 7 | able plan to identify"; and |
| 8 | (iii) in subparagraph (B)— |
| 9 | (I) by amending clause (iii) to |
| 10 | read as follows: |
| 11 | "(iii) successful efforts to prevent status |
| 12 | offenders and first-time minor offenders from |
| 13 | subsequent involvement with the criminal jus- |
| 14 | tice system;"; |
| 15 | (II) by amending clause (vii) to |
| 16 | read as follows: |
| 17 | "(vii) the prevalence and duration of be- |
| 18 | havioral health needs (including mental health, |
| 19 | substance abuse, and co-occurring disorders) |
| 20 | among juveniles pre-placement and post-place- |
| 21 | ment when held in the custody of secure deten- |
| 22 | tion and corrections facilities, including an ex- |
| 23 | amination of the effects of confinement;"; |

| 1 | (III) by redesignating clauses |
|----|---|
| 2 | (ix), (x), and (xi) as clauses (xi), (xii), |
| 3 | and (xiii), respectively; and |
| 4 | (IV) by inserting after clause |
| 5 | (viii) the following: |
| 6 | "(ix) training efforts and reforms that |
| 7 | have produced reductions in or elimination of |
| 8 | the use of dangerous practices; |
| 9 | "(x) methods to improve the recruitment, |
| 10 | selection, training, and retention of professional |
| 11 | personnel in the fields of medicine, law enforce- |
| 12 | ment, judiciary, juvenile justice, social work and |
| 13 | child protection, education, and other relevant |
| 14 | fields who are engaged in, or intend to work in, |
| 15 | the field of prevention, identification, and treat- |
| 16 | ment of delinquency;"; |
| 17 | (B) in paragraph (4)— |
| 18 | (i) in the matter preceding subpara- |
| 19 | graph (A), by inserting "and not later than |
| 20 | 1 year after the date of enactment of the |
| 21 | Juvenile Justice and Delinquency Preven- |
| 22 | tion Reauthorization Act of 2010" after |
| 23 | "date of enactment of this paragraph"; |
| 24 | (ii) in subparagraph (F), by striking |
| 25 | "and" at the end; |

| 1 | (iii) in subparagraph (G), by striking |
|----|---|
| 2 | the period at the end and inserting a semi- |
| 3 | colon; and |
| 4 | (iv) by adding at the end the fol- |
| 5 | lowing: |
| 6 | "(H) a description of the best practices in dis- |
| 7 | charge planning; and |
| 8 | "(I) an assessment of living arrangements for |
| 9 | juveniles who cannot return to the homes of the ju- |
| 10 | veniles."; and |
| 11 | (C) by adding at the end the following: |
| 12 | "(5) Not later than 3 years after the date of |
| 13 | enactment of this paragraph, the Administrator |
| 14 | shall— |
| 15 | "(A) complete a study with respect to |
| 16 | meeting the needs of female youth and of youth |
| 17 | with a prior history of sexual or physical victim- |
| 18 | ization, which shall include— |
| 19 | "(i) identifying screening and assess- |
| 20 | ment tools that have a favorable gender- |
| 21 | based performance rating and that effec- |
| 22 | tively identify histories of child abuse, sex- |
| 23 | ual assault, dating violence, other sexual |
| 24 | victimization, and witnessing domestic vio- |
| 25 | lence; |

| 1 | "(ii) identifying links between expo- |
|----|--|
| 2 | sure to violence and abuse (including do- |
| 3 | mestic violence, dating violence, and sexual |
| 4 | assault) and behaviors that bring youth |
| 5 | into contact with the juvenile justice sys- |
| 6 | tem that could assist with the goal of de- |
| 7 | veloping better services and care for youth |
| 8 | who are exposed to such violence and |
| 9 | abuse and who come into contact with the |
| 10 | juvenile justice system; |
| 11 | "(iii) assessing whether the provision |
| 12 | of educational and recreational programs |
| 13 | for female youth is equitable compared to |
| 14 | the provision of such programs for males; |
| 15 | and |
| 16 | "(iv) identifying and evaluating gen- |
| 17 | der-specific care and practices for juvenile |
| 18 | offenders, including— |
| 19 | "(I) care and practices related to |
| 20 | hygiene needs, pregnancy and sexual |
| 21 | health, access to family (including |
| 22 | children of offenders), and the provi- |
| 23 | sion of services and treatment for cur- |
| 24 | rent and past physical or sexual vic- |
| 25 | timization; |

| 1 | "(II) the availability of equal ac- |
|----|--|
| 2 | cess for males and females to pro- |
| 3 | grams and services, including opportu- |
| 4 | nities for physical exercise; and |
| 5 | "(III) practices related to gen- |
| 6 | der-responsive training for staff, su- |
| 7 | pervision of female youth by female |
| 8 | staff, restraint and isolation practices; |
| 9 | and protection from abuse while in in- |
| 10 | stitutions; and |
| 11 | "(v) evaluating prevention, treatment, |
| 12 | or rehabilitation programs for female youth |
| 13 | that are promising or research-based with |
| 14 | the goal of identifying a set of evidence- |
| 15 | based programs for such youth; and |
| 16 | "(B) submit to Congress and the President |
| 17 | a report on the results of the study carried out |
| 18 | under subparagraph (A), including rec- |
| 19 | ommendations on the following: |
| 20 | "(i) A standard set of screening and |
| 21 | assessment tools described in subpara- |
| 22 | graph (A)(i), based on the study of tools |
| 23 | conducted under such subparagraph, that |
| 24 | may be used to screen and assess juvenile |
| 25 | offenders. |

| 1 | "(ii) Appropriate training for per- |
|----|--|
| 2 | sonnel working with female juveniles who |
| 3 | are victims of sexual violence. |
| 4 | "(iii) Referral to services or treat- |
| 5 | ment. |
| 6 | "(iv) Cross-agency collaboration. |
| 7 | "(v) Issues related to confidentiality. |
| 8 | "(vi) Standards for gender-specific |
| 9 | care and practices for juvenile offenders, |
| 10 | based on the study of such care and prac- |
| 11 | tices conducted under subparagraph |
| 12 | (A)(iv)."; |
| 13 | (2) in subsection (b), in the matter preceding |
| 14 | paragraph (1), by striking "may" and inserting |
| 15 | "shall"; and |
| 16 | (3) by adding at the end the following: |
| 17 | "(f) National Recidivism Measure.—The Admin- |
| 18 | istrator, in consultation with experts in the field of juve- |
| 19 | nile justice research, recidivism, and data collection, |
| 20 | shall— |
| 21 | "(1) establish a uniform method of data collec- |
| 22 | tion and technology that States shall use to evaluate |
| 23 | data on juvenile recidivism on an annual basis; |
| 24 | "(2) establish a common national juvenile re- |
| 25 | cidivism measurement system: and |

1 "(3) make cumulative juvenile recidivism data 2 that is collected from States available to the public.''. 3 4 (b) Studies.— (1) Assessment of treating juveniles as 6 ADULTS.—The Administrator shall— 7 (A) not later than 3 years after the date 8 of enactment of this Act, assess the effective-9 ness of the practice of treating youth under 18 10 years of age as adults for purposes of prosecu-11 tion in criminal court; and (B) not later than 42 months after the 12 13 date of enactment of this Act, submit to Con-14 gress and the President, and make publicly 15 available, a report on the findings and conclu-16 sions of the assessment under subparagraph 17 (A) and any recommended changes in law iden-18 tified as a result of the assessment under sub-19 paragraph (A). 20 (2) Outcome study of former juvenile OFFENDERS.—The Administrator shall conduct a 21 22 study of adjudicated juveniles and publish a report 23 on the outcomes for juveniles who have reintegrated 24 into the community, which shall include information

on the outcomes relating to family reunification,

| 1 | housing, education, employment, health care, behav- |
|----|--|
| 2 | ioral health care, and repeat offending. |
| 3 | (3) DISABILITIES.—Not later than 2 years |
| 4 | after the date of enactment of this Act, the Adminis- |
| 5 | trator shall conduct a study that addresses the prev- |
| 6 | alence of disability and various types of disabilities |
| 7 | in the juvenile justice population. |
| 8 | (4) Definition of Administrator.—In this |
| 9 | subsection, the term "Administrator" means the |
| 10 | head of the Office of Juvenile Justice and Delin- |
| 11 | quency Prevention. |
| 12 | SEC. 209. TRAINING AND TECHNICAL ASSISTANCE. |
| 13 | Section 252 of the Juvenile Justice and Delinquency |
| 14 | Prevention Act of 1974 (42 U.S.C. 5662) is amended— |
| 15 | (1) in subsection (a)— |
| 16 | (A) in the matter preceding paragraph (1), |
| 17 | by striking "may"; |
| 18 | (B) in paragraph (1), by inserting "shall" |
| 19 | before "develop and carry out projects"; and |
| 20 | (C) in paragraph (2), by inserting "may" |
| 21 | before "make grants to and contracts with"; |
| 22 | (2) in subsection (b)— |
| 23 | (A) in the matter preceding paragraph (1), |
| 24 | by striking "may"; |
| 25 | (B) in paragraph (1)— |

| 1 | (i) by inserting "shall" before "de- |
|----|---|
| 2 | velop and implement projects"; and |
| 3 | (ii) by striking "and" at the end; |
| 4 | (C) in paragraph (2)— |
| 5 | (i) by inserting "may" before "make |
| 6 | grants to and contracts with"; and |
| 7 | (ii) by striking the period at the end |
| 8 | and inserting a semicolon; and |
| 9 | (D) by adding at the end the following: |
| 10 | "(3) shall provide technical assistance to States |
| 11 | and units of local government on achieving compli- |
| 12 | ance with the amendments made by the Juvenile |
| 13 | Justice and Delinquency Prevention Reauthorization |
| 14 | Act of 2010; and |
| 15 | "(4) shall provide technical assistance to States |
| 16 | in support of efforts to establish partnerships be- |
| 17 | tween the State and an institution of higher edu- |
| 18 | cation or research center designed to improve the re- |
| 19 | cruitment, selection, training, and retention of pro- |
| 20 | fessional personnel in the fields of medicine, law en- |
| 21 | forcement, judiciary, juvenile justice, social work and |
| 22 | child protection, education, and other relevant fields |
| 23 | who are engaged in, or intend to work in, the field |
| 24 | of prevention, identification, and treatment of delin- |
| 25 | quency."; and |

- 1 (3) by adding at the end the following:
- 2 "(d) Technical Assistance to States Regard-
- 3 ING LEGAL REPRESENTATION OF CHILDREN.—The Ad-
- 4 ministrator shall develop and issue standards of practice
- 5 for attorneys representing children, and ensure that the
- 6 standards are adapted for use in States.
- 7 "(e) Training and Technical Assistance for
- 8 Local and State Juvenile Detention and Correc-
- 9 TIONS PERSONNEL.—The Administrator shall coordinate
- 10 training and technical assistance programs with juvenile
- 11 detention and corrections personnel of States and units
- 12 of local government to—
- "(1) promote methods for improving conditions
- of juvenile confinement, including those that are de-
- signed to minimize the use of dangerous practices,
- unreasonable restraints, and isolation; and
- 17 "(2) encourage alternative behavior manage-
- ment techniques.
- 19 "(f) Training and Technical Assistance to
- 20 Support Mental Health or Substance Abuse
- 21 Treatment Including Home-Based or Community-
- 22 Based Care.—The Administrator shall provide training
- 23 and technical assistance, in conjunction with the appro-
- 24 priate public agencies, to individuals involved in making
- 25 decisions regarding the disposition of cases for youth who

enter the juvenile justice system about the appropriate 2 services and placement for youth with mental health or 3 substance abuse needs, including— 4 "(1) juvenile justice intake personnel; "(2) probation officers; 5 "(3) juvenile court judges and court services 6 7 personnel; "(4) prosecutors and court-appointed counsel; 8 9 and "(5) family members of juveniles and family ad-10 11 vocates. "(g) Training To Meet the Needs of Female 12 YOUTH IN CONTACT WITH THE JUVENILE JUSTICE SYS-TEM.—The Administrator shall provide training to law en-14 15 forcement, juvenile court judges, attorneys, and staff who 16 work with youth in detention related to— "(1) the benefits and availability of community-17 18 based alternatives to incarceration, especially for 19 youth who have experienced physical or sexual abuse 20 or other trauma; "(2) indicators of possible abuse (including 21 22 child abuse, domestic violence, dating violence, and 23 sexual assault), and proper referral of youth who 24 demonstrate such indicators for further assessment

and services:

| 1 | "(3) examples of possible bias in arrest patterns |
|----|---|
| 2 | and case processing, such as detention for technical |
| 3 | violations, detention to protect female youth from |
| 4 | sexual victimization, and intolerance of female youth |
| 5 | who violate social norms related to sexuality and |
| 6 | compliance; and |
| 7 | "(4) strength-based and gender-responsive pro- |
| 8 | gramming.". |
| 9 | SEC. 210. GRANTS FOR YOUTH AND FAMILY SERVING ORGA- |
| 10 | NIZATIONS. |
| 11 | Section 261 of the Juvenile Justice and Delinquency |
| 12 | Prevention Act of 1974 (42 U.S.C. 5665) is amended by |
| 13 | adding at the end the following: |
| 14 | "(c) Grants for Youth and Family Serving Or- |
| 15 | GANIZATIONS.— |
| 16 | "(1) IN GENERAL.—The Administrator, using a |
| 17 | competitive process, may make grants to and enter |
| 18 | contracts with qualified youth and family serving or- |
| 19 | ganizations, or combinations thereof, to provide an |
| 20 | integrated continuum of services and programs for |
| 21 | the prevention, control, or reduction of juvenile de- |
| 22 | linquency. |
| 23 | "(2) Definitions.—In this subsection— |
| 24 | "(A) the term integrated continuum of |
| 25 | services and programs' means a variety of serv- |

| 1 | ices and programs for youth at risk of becoming |
|----|--|
| 2 | juvenile offenders and families of such youth, |
| 3 | with each service or program— |
| 4 | "(i) sharing a well-defined set of pro- |
| 5 | cedures and practices that are applied |
| 6 | similarly in different situations and pro- |
| 7 | grams; |
| 8 | "(ii) being replicable and producing |
| 9 | results that can be observed, tracked, and |
| 10 | measured; |
| 11 | "(iii) sharing a common theory and |
| 12 | philosophy of care; |
| 13 | "(iv) operating in a manner that al- |
| 14 | lows youth and families to move across dif- |
| 15 | ferent service levels and expect and experi- |
| 16 | ence the same teaching methods, language, |
| 17 | expectations, and outcome goals from care- |
| 18 | givers and other providers; and |
| 19 | "(v) allowing each youth and family to |
| 20 | maintain and build on the success achieved |
| 21 | at a previous level of service; and |
| 22 | "(B) the term 'qualified youth and family |
| 23 | serving organization' means a private, nonprofit |
| 24 | youth and family serving organization that— |

| 1 | "(i) provides an integrated continuum |
|----|--|
| 2 | of programs and services for youth at risk |
| 3 | of becoming juvenile offenders and the |
| 4 | families of such youth in areas affected by |
| 5 | poverty and violence; |
| 6 | "(ii) serves a large percentage of eligi- |
| 7 | ble youth at risk of becoming juvenile of- |
| 8 | fenders and provides evidence-based, or |
| 9 | evidence-informed, services and programs; |
| 10 | "(iii) teaches social and independent |
| 11 | living skills for youth and families, builds |
| 12 | healthy relationships between youth and |
| 13 | families, and promotes self-government and |
| 14 | self-determination for all youth and fami- |
| 15 | lies served; and |
| 16 | "(iv) is successful in balancing public |
| 17 | funds with private donations and maxi- |
| 18 | mizing community involvement.". |
| 19 | SEC. 211. INCENTIVE GRANTS FOR STATE AND LOCAL PRO- |
| 20 | GRAMS. |
| 21 | Title II of the Juvenile Justice and Delinquency Pre- |
| 22 | vention Act of 1974 (42 U.S.C. 5611 et seq.) is amend- |
| 23 | ed— |
| 24 | (1) by redesignating part F as part G; and |
| 25 | (2) by inserting after part E the following: |

1

"PART F—INCENTIVE GRANTS FOR STATE AND

| 2 | LOCAL PROGRAMS |
|----|---|
| 3 | "SEC. 271. INCENTIVE GRANTS. |
| 4 | "(a) Incentive Grant Funds.— |
| 5 | "(1) In General.—The Administrator may |
| 6 | make incentive grants to a State, unit of local gov- |
| 7 | ernment, or combination of States and local govern- |
| 8 | ments to assist a State, unit of local government, or |
| 9 | combination thereof in carrying out an activity iden- |
| 10 | tified in subsection $(b)(1)$. |
| 11 | "(2) Limited eligibility.—Notwithstanding |
| 12 | paragraph (1), the Administrator may only make in- |
| 13 | centive grants to carry out the activities described in |
| 14 | subparagraph (F) of subsection $(b)(1)$ to eligible |
| 15 | States. For the purposes of this paragraph, an eligi- |
| 16 | ble State is— |
| 17 | "(A) a State that the Administrator deter- |
| 18 | mines, at the time of application for such a |
| 19 | grant, is not engaged in comprehensive deten- |
| 20 | tion reform based upon national best practices |
| 21 | (as defined in section 103); or |
| 22 | "(B) a State that the Administrator deter- |
| 23 | mines, at the time of application for such a |
| 24 | grant, is engaged in such comprehensive deten- |
| 25 | tion reform based upon national best practices, |
| 26 | but that demonstrates to the Administrator |

1 that the State will use such a grant to enhance 2 or expand such reform (such as by expanding such reform to include additional local jurisdic-3 4 tions in the State, or by building a State infra-5 structure capable of supporting and sustaining 6 detention reform at the local level). 7 "(b) Use of Funds.— "(1) IN GENERAL.—An incentive grant made by 8 9 the Administrator under this section may be used 10 to— "(A) increase the use of evidence-based or 11 12 promising prevention and intervention pro-13 grams; 14 "(B) improve the recruitment, selection, 15 training, and retention of professional personnel (including in the fields of medicine, law enforce-16 17 ment, judiciary, juvenile justice, social work, 18 and child prevention) who are engaged in, or in-19 tend to work in, the field of prevention, inter-20 vention, and treatment of juveniles to reduce 21 delinquency; 22 "(C) establish or support a partnership be-23 tween juvenile justice agencies of a State or 24 unit of local government and mental health au-

thorities of State or unit of local government to

| 1 | establish and implement programs to ensure |
|----|--|
| 2 | there are adequate mental health and substance |
| 3 | abuse screening, assessment, referral, treat- |
| 4 | ment, and after-care services for juveniles who |
| 5 | come into contact with the juvenile justice sys- |
| 6 | tem by— |
| 7 | "(i) carrying out programs that divert |
| 8 | from incarceration juveniles who come into |
| 9 | contact with the juvenile justice system |
| 10 | (including facilities contracted for oper- |
| 11 | ation by State or local juvenile authorities) |
| 12 | and have mental health or substance abuse |
| 13 | needs— |
| 14 | "(I) when such juveniles are at |
| 15 | imminent risk of being taken into cus- |
| 16 | tody; |
| 17 | "(II) at the time such juveniles |
| 18 | are initially taken into custody; |
| 19 | "(III) after such juveniles are |
| 20 | charged with an offense or act of juve- |
| 21 | nile delinquency; |
| 22 | "(IV) after such juveniles are ad- |
| 23 | judicated delinquent and before case |
| 24 | disposition; and |

| 1 | "(V) after such juveniles are |
|----|--|
| 2 | committed to secure placement; or |
| 3 | "(ii) improving treatment of juveniles |
| 4 | with mental health needs by working to en- |
| 5 | sure— |
| 6 | "(I) that— |
| 7 | "(aa) initial mental health |
| 8 | screening is— |
| 9 | "(AA) completed for a |
| 10 | juvenile immediately upon |
| 11 | entering the juvenile justice |
| 12 | system or a juvenile facility; |
| 13 | and |
| 14 | "(BB) conducted by |
| 15 | qualified health and mental |
| 16 | health professionals or by |
| 17 | staff who have been trained |
| 18 | by qualified health, mental |
| 19 | health, and substance abuse |
| 20 | professionals; and |
| 21 | "(bb) in the case of screen- |
| 22 | ing, results that indicate possible |
| 23 | need for mental health or sub- |
| 24 | stance abuse services are re- |
| 25 | viewed by qualified mental health |

| 1 | or substance abuse treatment |
|----|--|
| 2 | professionals not later than 24 |
| 3 | hours after the screening; |
| 4 | "(II) that a juvenile who suffers |
| 5 | from an acute mental disorder, is sui- |
| 6 | cidal, or is in need of medical atten- |
| 7 | tion due to intoxication is— |
| 8 | "(aa) placed in or imme- |
| 9 | diately transferred to an appro- |
| 10 | priate medical or mental health |
| 11 | facility; and |
| 12 | "(bb) only admitted to a se- |
| 13 | cure correctional facility with |
| 14 | written medical clearance; |
| 15 | "(III) that— |
| 16 | "(aa) for a juvenile identi- |
| 17 | fied by a screening as needing a |
| 18 | mental health assessment, the |
| 19 | mental health assessment and |
| 20 | any indicated comprehensive eval- |
| 21 | uation or individualized treat- |
| 22 | ment plan are written and imple- |
| 23 | mented— |
| 24 | "(AA) not later than 2 |
| 25 | weeks after the date on |

| 1 | which the juvenile enters the |
|----|-------------------------------------|
| 2 | juvenile justice system; or |
| 3 | "(BB) if a juvenile is |
| 4 | entering a secure facility, |
| 5 | not later than 1 week after |
| 6 | the date on which the juve- |
| 7 | nile enters the juvenile jus- |
| 8 | tice system; and |
| 9 | "(bb) the assessments de- |
| 10 | scribed in item (aa) are com- |
| 11 | pleted by qualified health, mental |
| 12 | health, and substance abuse pro- |
| 13 | fessionals; |
| 14 | "(IV) that— |
| 15 | "(aa) if the need for treat- |
| 16 | ment is indicated by the assess- |
| 17 | ment of a juvenile, the juvenile is |
| 18 | referred to or treated by a quali- |
| 19 | fied professional; |
| 20 | "(bb) a juvenile who is re- |
| 21 | ceiving treatment for a mental |
| 22 | health or substance abuse need |
| 23 | on the date of the assessment |
| 24 | continues to receive treatment; |

| 1 | "(cc) treatment of a juvenile |
|----|------------------------------------|
| 2 | continues until a qualified mental |
| 3 | health professional determines |
| 4 | that the juvenile is no longer in |
| 5 | need of treatment; and |
| 6 | "(dd) treatment plans for |
| 7 | juveniles are reevaluated at least |
| 8 | every 30 days; |
| 9 | "(V) that— |
| 10 | "(aa) discharge plans are |
| 11 | prepared for an incarcerated ju- |
| 12 | venile when the juvenile enters |
| 13 | the correctional facility in order |
| 14 | to integrate the juvenile back |
| 15 | into the family and the commu- |
| 16 | nity; |
| 17 | "(bb) discharge plans for an |
| 18 | incarcerated juvenile are updated, |
| 19 | in consultation with the family or |
| 20 | guardian of a juvenile, before the |
| 21 | juvenile leaves the facility; and |
| 22 | "(cc) discharge plans ad- |
| 23 | dress the provision of aftercare |
| 24 | services; |

| 1 | "(VI) that any juvenile in the ju- |
|----|---|
| 2 | venile justice system receiving psycho- |
| 3 | tropic medications is— |
| 4 | "(aa) under the care of a li- |
| 5 | censed psychiatrist; and |
| 6 | "(bb) monitored regularly by |
| 7 | trained staff to evaluate the effi- |
| 8 | cacy and side effects of the psy- |
| 9 | chotropic medications; and |
| 10 | "(VII) that specialized treatment |
| 11 | and services are continually available |
| 12 | to a juvenile in the juvenile justice |
| 13 | system who has— |
| 14 | "(aa) a history of mental |
| 15 | health needs or treatment; |
| 16 | "(bb) a documented history |
| 17 | of sexual offenses or sexual |
| 18 | abuse, as a victim or perpetrator; |
| 19 | "(cc) substance abuse needs |
| 20 | or a health problem, learning dis- |
| 21 | ability, or history of family abuse |
| 22 | or violence; or |
| 23 | "(dd) developmental disabil- |
| 24 | ities; |

| 1 | "(D) provide training, in conjunction with |
|----|---|
| 2 | the public or private agency that provides men- |
| 3 | tal health services, to individuals involved in |
| 4 | making decisions involving youth who enter the |
| 5 | juvenile justice system (including intake per- |
| 6 | sonnel, law enforcement, prosecutors, juvenile |
| 7 | court judges, public defenders, mental health |
| 8 | and substance abuse service providers and ad- |
| 9 | ministrators, probation officers, and parents) |
| 10 | that focuses on— |
| 11 | "(i) the availability of screening and |
| 12 | assessment tools and the effective use of |
| 13 | such tools; |
| 14 | "(ii) the purpose, benefits, and need |
| 15 | to increase availability of mental health or |
| 16 | substance abuse treatment programs (in- |
| 17 | cluding home-based and community-based |
| 18 | programs) available to juveniles within the |
| 19 | jurisdiction of the recipient; |
| 20 | "(iii) the availability of public and pri- |
| 21 | vate services available to juveniles to pay |
| 22 | for mental health or substance abuse treat- |
| 23 | ment programs; or |
| 24 | "(iv) the appropriate use of effective |
| 25 | home-based and community-based alter- |

| 1 | natives to juvenile justice or mental health |
|----|---|
| 2 | system institutional placement; |
| 3 | "(E) develop comprehensive collaborative |
| 4 | plans to address the service needs of juveniles |
| 5 | with mental health or substance abuse disorders |
| 6 | who are at risk of coming into contact with the |
| 7 | juvenile justice system that— |
| 8 | "(i) revise and improve the delivery of |
| 9 | intensive home-based and community-based |
| 10 | services to juveniles who have been in con- |
| 11 | tact with (or who are at risk of coming |
| 12 | into contact with) the juvenile justice sys- |
| 13 | tem; |
| 14 | "(ii) determine how the service needs |
| 15 | of juveniles with mental health or sub- |
| 16 | stance abuse disorders who come into con- |
| 17 | tact with the juvenile justice system will be |
| 18 | furnished from the initial detention stage |
| 19 | until after discharge in order for these ju- |
| 20 | veniles to avoid further contact with the |
| 21 | justice system; |
| 22 | "(iii) demonstrate that the State or |
| 23 | unit of local government has entered into |
| 24 | appropriate agreements with all entities re- |
| 25 | sponsible for providing services under the |

plan, such as the agency of the State or unit of local government charged with administering juvenile justice programs, the agency of the State or unit of local government charged with providing mental health services, the agency of the State or unit of local government charged with providing substance abuse treatment services, the educational agency of the State or unit of local government, the child welfare system of the State or local government, and private nonprofit community-based organizations;

"(iv) ensure that the State or unit of local government has in effect any laws necessary for services to be delivered in accordance with the plan;

"(v) establish a network of individuals (or incorporates an existing network) to provide coordination between mental health service providers, substance abuse service providers, probation and parole officers, judges, corrections personnel, law enforcement personnel, State and local educational agency personnel, parents and

| 1 | families, and other appropriate parties re- |
|----|--|
| 2 | garding effective treatment of juveniles |
| 3 | with mental health or substance abuse dis- |
| 4 | orders; |
| 5 | "(vi) provide for cross-system training |
| 6 | among law enforcement personnel, correc- |
| 7 | tions personnel, State and local educational |
| 8 | agency personnel, mental health service |
| 9 | providers, and substance abuse service pro- |
| 10 | viders to enhance collaboration among sys- |
| 11 | tems; |
| 12 | "(vii) provide for coordinated and ef- |
| 13 | fective aftercare programs for juveniles |
| 14 | who have been diagnosed with a mental |
| 15 | health or substance abuse disorder and |
| 16 | who are discharged from home-based care, |
| 17 | community-based care, any other treat- |
| 18 | ment program, secure detention facilities, |
| 19 | secure correctional facilities, or jail; |
| 20 | "(viii) provide for the purchase of |
| 21 | technical assistance to support the imple- |
| 22 | mentation of the plan; |
| 23 | "(ix) estimate the costs of imple- |
| 24 | menting the plan and proposes funding |
| 25 | sources sufficient to meet the non-Federal |

| 1 | funding requirements for implementation |
|----|--|
| 2 | of the plan under subsection (c)(2)(E); |
| 3 | "(x) describe the methodology to be |
| 4 | used to identify juveniles at risk of coming |
| 5 | into contact with the juvenile justice sys- |
| 6 | tem; |
| 7 | "(xi) provide a written plan to ensure |
| 8 | that all training and services provided |
| 9 | under the plan will be culturally and lin- |
| 10 | guistically competent; and |
| 11 | "(xii) describe the outcome measures |
| 12 | and benchmarks that will be used to evalu- |
| 13 | ate the progress and effectiveness of the |
| 14 | plan; and |
| 15 | "(F) support State and local efforts to pro- |
| 16 | mote comprehensive detention reform based |
| 17 | upon national best practices (as defined in sec- |
| 18 | tion 103), including— |
| 19 | "(i) providing funding to States for |
| 20 | use by such States and units of local gov- |
| 21 | ernment within such States to conduct |
| 22 | planning and implementation of such com- |
| 23 | prehensive detention reform; and |
| 24 | "(ii) providing training, technical as- |
| 25 | sistance, travel costs, and other resources |

| 1 | to States for use by such States and units |
|----|---|
| 2 | of local government within such States for |
| 3 | efforts to implement the comprehensive de- |
| 4 | tention reform strategies described in para- |
| 5 | graph (41)(B) of section 103. |
| 6 | "(2) Coordination and administration.—A |
| 7 | State or unit of local government receiving a grant |
| 8 | under this section shall ensure that— |
| 9 | "(A) the use of the grant under this sec- |
| 10 | tion is developed as part of the State plan re- |
| 11 | quired under section 223(a); and |
| 12 | "(B) not more than 5 percent of the |
| 13 | amount received under this section is used for |
| 14 | administration of the grant under this section |
| 15 | "(c) Application.— |
| 16 | "(1) In General.—A State or unit of local |
| 17 | government desiring a grant under this section shall |
| 18 | submit an application at such time, in such manner |
| 19 | and containing such information as the Adminis- |
| 20 | trator may prescribe. |
| 21 | "(2) Contents.—In accordance with guide- |
| 22 | lines that shall be established by the Administrator, |
| 23 | each application for incentive grant funding under |
| 24 | this section shall— |

| 1 | "(A) describe any activity or program the |
|----|---|
| 2 | funding would be used for and how the activity |
| 3 | or program is designed to carry out 1 or more |
| 4 | of the activities described in subsection (b); |
| 5 | "(B) if any of the funds provided under |
| 6 | the grant would be used for evidence-based or |
| 7 | promising prevention or intervention programs, |
| 8 | include a detailed description of the studies, |
| 9 | findings, or practice knowledge that support the |
| 10 | assertion that such programs qualify as evi- |
| 11 | dence-based or promising; |
| 12 | "(C) for any program for which funds pro- |
| 13 | vided under the grant would be used that is not |
| 14 | evidence-based or promising, include a detailed |
| 15 | description of any studies, findings, or practice |
| 16 | knowledge which support the effectiveness of |
| 17 | the program; |
| 18 | "(D) if the funds provided under the grant |
| 19 | will be used for an activity described in sub- |
| 20 | section (b)(1)(D), include a certification that |
| 21 | the State or unit of local government— |
| 22 | "(i) will work with public or private |
| 23 | entities in the area to administer the train- |
| 24 | ing funded under subsection $(b)(1)(D)$, to |
| 25 | ensure that such training is comprehensive, |

| 1 | constructive, linguistically and culturally |
|----|---|
| 2 | competent, and of a high quality; |
| 3 | "(ii) is committed to a goal of increas- |
| 4 | ing the diversion of juveniles coming under |
| 5 | its jurisdiction into appropriate home- |
| 6 | based or community-based care when the |
| 7 | interest of the juvenile and public safety |
| 8 | allow; |
| 9 | "(iii) intends to use amounts provided |
| 10 | under a grant under this section for an ac- |
| 11 | tivity described in subsection (b)(1)(D) to |
| 12 | further such goal; and |
| 13 | "(iv) has a plan to demonstrate, using |
| 14 | appropriate benchmarks, the progress of |
| 15 | the agency in meeting such goal; and |
| 16 | "(E) if the funds provided under the grant |
| 17 | will be used for an activity described in sub- |
| 18 | section (b)(1)(D), include a certification that |
| 19 | not less than 25 percent of the total cost of the |
| 20 | training described in subsection (b)(1)(D) that |
| 21 | is conducted with the grant under this section |
| 22 | will be contributed by non-Federal sources. |
| 23 | "(d) Requirements for Grants To Establish |
| 24 | Partnerships.— |

"(1) Mandatory reporting.—A State or unit 1 2 of local government receiving a grant for an activity 3 described in subsection (b)(1)(C) shall keep records 4 of the incidence and types of mental health and sub-5 stance abuse disorders in their juvenile justice popu-6 lations, the range and scope of services provided, 7 and barriers to service. The State or unit of local 8 government shall submit an analysis of this informa-9 tion yearly to the Administrator.

- "(2) STAFF RATIOS FOR CORRECTIONAL FA-CILITIES.—A State or unit of local government receiving a grant for an activity described in subsection (b)(1)(C) shall require that a secure correctional facility operated by or on behalf of that State or unit of local government—
 - "(A) has a minimum ratio of not fewer than 1 mental health and substance abuse counselor for every 50 juveniles, who shall be professionally trained and certified or licensed;
 - "(B) has a minimum ratio of not fewer than 1 clinical psychologist for every 100 juveniles; and
 - "(C) has a minimum ratio of not fewer than 1 licensed psychiatrist for every 100 juveniles receiving psychiatric care.

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| 1 | "(3) Limitation on isolation.—A State or |
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| 2 | unit of local government receiving a grant for an ac- |
| 3 | tivity described in subsection (b)(1)(C) shall require |
| 4 | that— |
| 5 | "(A) isolation is used only for immediate |
| 6 | and short-term security or safety reasons; |
| 7 | "(B) no juvenile is placed in isolation with- |
| 8 | out approval of the facility superintendent or |
| 9 | chief medical officer or their official staff des- |
| 10 | ignee; |
| 11 | "(C) all instances in which a juvenile is |
| 12 | placed in isolation are documented in the file of |
| 13 | a juvenile along with the justification; |
| 14 | "(D) a juvenile is in isolation only the |
| 15 | amount of time necessary to achieve security |
| 16 | and safety of the juvenile and staff; |
| 17 | "(E) staff monitor each juvenile in isola- |
| 18 | tion once every 15 minutes and conduct a pro- |
| 19 | fessional review of the need for isolation at least |
| 20 | every 4 hours; and |
| 21 | "(F) any juvenile held in isolation for 24 |
| 22 | hours is examined by a physician or licensed |
| 23 | psychologist. |
| 24 | "(4) Medical and mental health emer- |
| 25 | GENCIES.—A State or unit of local government re- |

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ceiving a grant for an activity described in subsection (b)(1)(C) shall require that a correctional facility operated by or on behalf of that State or unit of local government has written policies and procedures on suicide prevention. All staff working in a correctional facility operated by or on behalf of a State or unit of local government receiving a grant for an activity described in subsection (b)(1)(C) shall be trained and certified annually in suicide prevention. A correctional facility operated by or on behalf of a State or unit of local government receiving a grant for an activity described in subsection (b)(1)(C) shall have a written arrangement with a hospital or other facility for providing emergency medical and mental health care. Physical and mental health services shall be available to an incarcerated juvenile 24 hours per day, 7 days per week.

"(5) IDEA AND REHABILITATION ACT.—A
State or unit of local government receiving a grant
for an activity described in subsection (b)(1)(C) shall
require that all juvenile facilities operated by or on
behalf of the State or unit of local government abide
by all mandatory requirements and timelines set
forth under the Individuals with Disabilities Edu-

| 1 | cation Act (20 U.S.C. 1400 et seq.) and section 504 |
|----|---|
| 2 | of the Rehabilitation Act of 1973 (29 U.S.C. 794). |
| 3 | "(6) FISCAL RESPONSIBILITY.—A State or unit |
| 4 | of local government receiving a grant for an activity |
| 5 | described in subsection $(b)(1)(C)$ shall provide for |
| 6 | such fiscal control and fund accounting procedures |
| 7 | as may be necessary to ensure prudent use, proper |
| 8 | disbursement, and accurate accounting of funds re- |
| 9 | ceived under this section that are used for an activ- |
| 10 | ity described in subsection (b)(1)(C).". |
| 11 | SEC. 212. AUTHORIZATION OF APPROPRIATIONS. |
| 12 | Section 299 of the Juvenile Justice and Delinquency |
| 13 | Prevention Act of 1974 (42 U.S.C. 5671) is amended— |
| 14 | (1) in subsection (a)— |
| 15 | (A) in the subsection heading, by striking |
| 16 | "Parts C and E" and inserting "Parts C, E, |
| 17 | AND F"; |
| 18 | (B) in paragraph (1), by striking "this |
| 19 | title" and all that follows and inserting the fol- |
| 20 | lowing: "this title— |
| 21 | "(A) \$245,900,000 for fiscal year 2011; |
| 22 | "(B) \$295,100,000 for fiscal year 2012; |
| 23 | "(C) \$344,300,000 for fiscal year 2013; |
| 24 | "(D) $$393,500,000$ for fiscal year 2014; and |
| 25 | "(E) \$442,700,000 for fiscal year 2015."; and |

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1
                 (C) in paragraph (2), in the matter pre-
 2
             ceding subparagraph (A), by striking "parts C
 3
             and E" and inserting "parts C, E, and F";
             (2) in subsection (b), by striking "fiscal years
 4
        2003, 2004, 2005, 2006, and 2007" and inserting
 5
        "fiscal years 2011, 2012, 2013, 2014, and 2015";
 6
 7
             (3) in subsection (c)—
 8
                 (A) by inserting "(other than section
 9
             216(c))" after "Part E"; and
10
                 (B) by striking "fiscal years 2003, 2004,
11
             2005, 2006, and 2007" and inserting "fiscal
             years 2011, 2012, 2013, 2014, and 2015";
12
13
             (4) by redesignating subsection (d) as sub-
14
        section (f); and
15
             (5) by inserting after subsection (c) the fol-
16
        lowing:
17
        "(d) AUTHORIZATION OF APPROPRIATIONS
   Part E, Section 261(c).—There are authorized to be
18
19
   appropriated to carry out section 261(c), and authorized
   to remain available until expended—
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21
             "(1) $23,000,000 for each of fiscal years 2011,
22
        2012, and 2013;
23
             "(2) $8,000,000 for fiscal year 2014; and
             "(3) $3,000,000 for fiscal year 2015.
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| 1 | "(e) Authorization of Appropriations for Part |
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| 2 | F.— |
| 3 | "(1) In general.—There are authorized to be |
| 4 | appropriated to carry out part F, and authorized to |
| 5 | remain available until expended, \$80,000,000 for |
| 6 | each of fiscal years 2011, 2012, 2013, 2014, and |
| 7 | 2015. |
| 8 | "(2) Allocation.—Of the sums that are ap- |
| 9 | propriated for a fiscal year to carry out part F— |
| 10 | "(A) not less than 40 percent shall be used |
| 11 | to fund programs that are carrying out an ac- |
| 12 | tivity described in subparagraph (C), (D), or |
| 13 | (E) of section 271(b)(1); |
| 14 | "(B) not less than 50 percent shall be used |
| 15 | to fund programs that are carrying out an ac- |
| 16 | tivity described in subparagraph (A) of such |
| 17 | section; and |
| 18 | "(C) not less than 5 percent shall be used |
| 19 | to fund activities described in subparagraph (F) |
| 20 | of such section.". |
| 21 | SEC. 213. ADMINISTRATIVE AUTHORITY. |
| 22 | Section 299A(e) of the Juvenile Justice and Delin- |
| 23 | quency Prevention Act of 1974 (42 U.S.C. 5672(e)) is |
| 24 | amended by striking "requirements described in para- |

| 1 | graphs (11), (12), and (13) of section 223(a)" and insert- |
|----|--|
| 2 | ing "core requirements". |
| 3 | SEC. 214. AUTHORITY FOR FEDERAL PRETRIAL SERVICES |
| 4 | WITH RESPECT TO JUVENILES. |
| 5 | Section 3154 of title 18, United States Code, is |
| 6 | amended— |
| 7 | (1) by redesignating paragraph (14) as para- |
| 8 | graph (15); and |
| 9 | (2) by inserting after paragraph (13) the fol- |
| 10 | lowing: |
| 11 | "(14) Perform, in a manner appropriate for ju- |
| 12 | veniles, any of the functions identified in this section |
| 13 | with respect to juveniles awaiting adjudication, trial, |
| 14 | or disposition under chapter 403 of this title who |
| 15 | are not detained.". |
| 16 | SEC. 215. TECHNICAL AND CONFORMING AMENDMENTS. |
| 17 | The Juvenile Justice and Delinquency Prevention Act |
| 18 | of 1974 (42 U.S.C. 5601 et seq.) is amended— |
| 19 | (1) in section 204(b)(6), by striking "section |
| 20 | 223(a)(15)" and inserting "section 223(a)(16)"; |
| 21 | (2) in section 246(a)(2)(D), by striking "section |
| 22 | 222(c)" and inserting "section 222(d)"; and |
| 23 | (3) in section 299D(b), of by striking "section |
| 24 | 222(c)" and inserting "section 222(d)" |

III—INCENTIVE TITLE **GRANTS LOCAL DELINQUENCY** FOR 2 PREVENTION PROGRAMS 3 4 SEC. 301. DEFINITIONS. 5 Section 502 of the Incentive Grants for Local Delinquency Prevention Programs Act of 2002 (42 U.S.C. 6 7 5781) is amended— 8 (1) in the section heading, by striking "**DEFI**-9 **NITION**" and inserting "**DEFINITIONS**"; and 10 (2) by striking "this title, the term" and insert-11 ing the following: "this title— "(1) the term 'mentoring' means matching 1 12 13 adult with 1 or more youths (not to exceed 4 youths) 14 for the purpose of providing guidance, support, and 15 encouragement aimed at developing the character of 16 the youths, where the adult and youths meet regu-17 larly for not less than 4 hours each month for not 18 less than a 9-month period; and 19 "(2) the term". 20 SEC. 302. GRANTS FOR DELINQUENCY PREVENTION PRO-21 GRAMS. 22 Section 504(a) of the Incentive Grants for Local Delinguency Prevention Programs Act of 2002 (42 U.S.C. 5783(a)) is amended— 24

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(1) in paragraph (7), by striking "and" at the
 1
 2
        end;
 3
             (2) in paragraph (8), by striking the period at
        the end and inserting "; and"; and
 4
 5
             (3) by adding at the end the following:
 6
             "(9) mentoring programs.".
 7
   SEC. 303. AUTHORIZATION OF APPROPRIATIONS.
 8
        Section 505 of the Incentive Grants for Local Delin-
   quency Prevention Programs Act of 2002 (42 U.S.C.
10
    5784) is amended to read as follows:
    "SEC. 505. AUTHORIZATION OF APPROPRIATIONS.
        "There are authorized to be appropriated to carry out
12
13
   this title—
14
             "(1) $322,800,000 for fiscal year 2011;
15
             "(2) $373,400,000 for fiscal year 2012;
             "(3) $424,000,000 for fiscal year 2013;
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17
             "(4) $474,600,000 for fiscal year 2014; and
18
             "(5) $525,200,000 for fiscal year 2015.".
19
   SEC. 304. TECHNICAL AND CONFORMING AMENDMENT.
20
        The Juvenile Justice and Delinquency Prevention Act
21
   of 1974 is amended by striking title V, as added by the
22
   Juvenile Justice and Delinquency Prevention Act of 1974
23
    (Public Law 93–415; 88 Stat. 1133) (relating to miscella-
   neous and conforming amendments).
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1 TITLE IV—PRECAUTION ACT

| 2 | SEC. 401. SHORT TITLE. |
|----|---|
| 3 | This title may be cited as the "Prevention Resources |
| 4 | for Eliminating Criminal Activity Using Tailored Inter- |
| 5 | ventions in Our Neighborhoods Act of 2010" or the |
| 6 | "PRECAUTION Act". |
| 7 | SEC. 402. PURPOSES. |
| 8 | The purposes of this title are to— |
| 9 | (1) establish a commitment on the part of the |
| 10 | Federal Government to provide leadership on suc- |
| 11 | cessful crime prevention and intervention strategies; |
| 12 | (2) further the integration of crime prevention |
| 13 | and intervention strategies into traditional law en- |
| 14 | forcement practices of State and local law enforce- |
| 15 | ment offices around the country; |
| 16 | (3) develop a plain-language, implementation- |
| 17 | focused assessment of those current crime and delin- |
| 18 | quency prevention and intervention strategies that |
| 19 | are supported by rigorous evidence; |
| 20 | (4) provide additional resources to the National |
| 21 | Institute of Justice to administer grants, contracts, |
| 22 | and cooperative agreements for research and devel- |
| 23 | opment for promising crime prevention and interven- |

tion strategies;

- 1 (5) develop recommendations for Federal prior-2 ities for crime and delinquency prevention and inter-3 vention research, development, and funding that may augment important Federal grant programs, in-5 cluding the Edward Byrne Memorial Justice Assist-6 ance Grant Program under subpart 1 of part E of 7 title I of the Omnibus Crime Control and Safe 8 Streets Act of 1968 (42 U.S.C. 3750 et seq.), grant 9 programs administered by the Office of Community 10 Oriented Policing Services of the Department of 11 Justice, grant programs administered by the Office 12 of Safe and Drug-Free Schools of the Department 13 of Education, and other similar programs; and
- 14 (6) reduce the costs that rising violent crime 15 imposes on interstate commerce.

16 SEC. 403. DEFINITIONS.

- 17 In this title, the following definitions shall apply:
- 18 (1) COMMISSION.—The term "Commission" 19 means the National Commission on Public Safety 20 Through Crime Prevention established under section 21 404(a).
- 22 (2) RIGOROUS EVIDENCE.—The term "rigorous 23 evidence" means evidence generated by scientifically 24 valid forms of outcome evaluation, particularly ran-25 domized trials (where practicable).

| 1 | (3) Subcategory.—The term "subcategory" |
|--|--|
| 2 | means 1 of the following categories: |
| 3 | (A) Family and community settings (in- |
| 4 | cluding public health-based strategies). |
| 5 | (B) Law enforcement settings (including |
| 6 | probation-based strategies). |
| 7 | (C) School settings (including anti-gang |
| 8 | and general anti-violence strategies). |
| 9 | (4) Top-tier.—The term "top-tier" means any |
| 10 | strategy supported by rigorous evidence of the siz- |
| 11 | able, sustained benefits to participants in the strat- |
| 12 | egy or to society. |
| 10 | SEC. 404. NATIONAL COMMISSION ON PUBLIC SAFETY |
| 13 | SEC. 404. NATIONAL COMMISSION ON PUBLIC SAFETI |
| 13 14 | THROUGH CRIME PREVENTION. |
| | |
| 14 | THROUGH CRIME PREVENTION. |
| 141516 | THROUGH CRIME PREVENTION. (a) Establishment.—There is established a com- |
| 14 15 16 17 | THROUGH CRIME PREVENTION. (a) ESTABLISHMENT.—There is established a commission to be known as the National Commission on Pub- |
| 14 15 16 17 | THROUGH CRIME PREVENTION. (a) ESTABLISHMENT.—There is established a commission to be known as the National Commission on Public Safety Through Crime Prevention. |
| 14 15 16 17 18 | THROUGH CRIME PREVENTION. (a) ESTABLISHMENT.—There is established a commission to be known as the National Commission on Public Safety Through Crime Prevention. (b) Members.— |
| 14 15 16 17 18 | THROUGH CRIME PREVENTION. (a) ESTABLISHMENT.—There is established a commission to be known as the National Commission on Public Safety Through Crime Prevention. (b) Members.— (1) In general.—The Commission shall be |
| 14 15 16 17 18 19 20 | THROUGH CRIME PREVENTION. (a) ESTABLISHMENT.—There is established a commission to be known as the National Commission on Public Safety Through Crime Prevention. (b) Members.— (1) In general.—The Commission shall be composed of 9 members, of whom— |
| 14 15 16 17 18 19 20 21 | THROUGH CRIME PREVENTION. (a) ESTABLISHMENT.—There is established a commission to be known as the National Commission on Public Safety Through Crime Prevention. (b) Members.— (1) In general.—The Commission shall be composed of 9 members, of whom— (A) 3 shall be appointed by the President, |
| 14 15 16 17 18 19 20 21 | THROUGH CRIME PREVENTION. (a) ESTABLISHMENT.—There is established a commission to be known as the National Commission on Public Safety Through Crime Prevention. (b) Members.— (1) In General.—The Commission shall be composed of 9 members, of whom— (A) 3 shall be appointed by the President, 1 of whom shall be the Assistant Attorney General Commission. |

| 1 | (B) 2 shall be appointed by the Speaker of |
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| 2 | the House of Representatives, unless the Speak |
| 3 | er is of the same party as the President, in |
| 4 | which case 1 shall be appointed by the Speaker |
| 5 | of the House of Representatives and 1 shall be |
| 6 | appointed by the minority leader of the House |
| 7 | of Representatives; |
| 8 | (C) 1 shall be appointed by the minority |
| 9 | leader of the House of Representatives (in addi- |
| 10 | tion to any appointment made under subpara- |
| 11 | graph (B)); |
| 12 | (D) 2 shall be appointed by the majority |
| 13 | leader of the Senate, unless the majority leader |
| 14 | is of the same party as the President, in which |
| 15 | case 1 shall be appointed by the majority leader |
| 16 | of the Senate and 1 shall be appointed by the |
| 17 | minority leader of the Senate; and |
| 18 | (E) 1 shall be appointed by the minority |
| 19 | leader of the Senate (in addition to any ap- |
| 20 | pointment made under subparagraph (D)). |
| 21 | (2) Persons eligible.— |
| 22 | (A) IN GENERAL.—Each member of the |
| 23 | Commission shall be an individual who has |
| 24 | knowledge or expertise in matters to be studied |
| | |

25

by the Commission.

| 1 | (B) REQUIRED REPRESENTATIVES.—At |
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| 2 | least— |
| 3 | (i) 2 members of the Commission |
| 4 | shall be respected social scientists with ex- |
| 5 | perience implementing or interpreting rig- |
| 6 | orous, outcome-based trials; and |
| 7 | (ii) 2 members of the Commission |
| 8 | shall be law enforcement practitioners. |
| 9 | (3) Consultation required.—The President, |
| 10 | the Speaker of the House of Representatives, the mi- |
| 11 | nority leader of the House of Representatives, and |
| 12 | the majority leader and minority leader of the Sen- |
| 13 | ate shall consult prior to the appointment of the |
| 14 | members of the Commission to achieve, to the max- |
| 15 | imum extent possible, fair and equitable representa- |
| 16 | tion of various points of view with respect to the |
| 17 | matters to be studied by the Commission. |
| 18 | (4) Term.—Each member shall be appointed |
| 19 | for the life of the Commission. |
| 20 | (5) Time for initial appointments.—The |
| 21 | appointment of the members shall be made not later |
| 22 | than 60 days after the date of enactment of this |
| 23 | Act. |
| 24 | (6) Vacancies.—A vacancy in the Commission |
| 25 | shall be filled in the manner in which the original |

- appointment was made, and shall be made not later than 60 days after the date on which the vacancy occurred.
 - (7) EX OFFICIO MEMBERS.—The Director of the National Institute of Justice, the Director of the Office of Juvenile Justice and Delinquency Prevention, the Director of the Community Capacity Development Office, the Director of the Bureau of Justice Statistics, the Director of the Bureau of Justice Assistance, and the Director of Community Oriented Policing Services (or a representative of each such director) shall each serve in an ex officio capacity on the Commission to provide advice and information to the Commission.

(c) OPERATION.—

(1) CHAIRPERSON.—At the initial meeting of the Commission, the members of the Commission shall elect a chairperson from among its voting members, by a vote of ½3 of the members of the Commission. The chairperson shall retain this position for the life of the Commission. If the chairperson leaves the Commission, a new chairperson shall be selected, by a vote of ½3 of the members of the Commission.

- 1 (2) MEETINGS.—The Commission shall meet at
 2 the call of the chairperson. The initial meeting of the
 3 Commission shall take place not later than 30 days
 4 after the date on which all the members of the Commission have been appointed.
 - (3) QUORUM.—A majority of the members of the Commission shall constitute a quorum to conduct business, and the Commission may establish a lesser quorum for conducting hearings scheduled by the Commission.
 - (4) Rules.—The Commission may establish by majority vote any other rules for the conduct of Commission business, if such rules are not inconsistent with this title or other applicable law.

(d) Public Hearings.—

- (1) IN GENERAL.—The Commission shall hold public hearings. The Commission may hold such hearings, sit and act at such times and places, take such testimony, and receive such evidence as the Commission considers advisable to carry out its duties under this section.
- (2) Focus of Hearings.—The Commission shall hold at least 3 separate public hearings, each of which shall focus on 1 of the subcategories.

| 1 | (3) Witness expenses.—Witnesses requested |
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| 2 | to appear before the Commission shall be paid the |
| 3 | same fees as are paid to witnesses under section |
| 4 | 1821 of title 28, United States Code. The per diem |
| 5 | and mileage allowances for witnesses shall be paid |
| 6 | from funds appropriated to the Commission. |
| 7 | (e) Comprehensive Study of Evidence-Based |
| 8 | CRIME PREVENTION AND INTERVENTION STRATEGIES.— |
| 9 | (1) In general.—The Commission shall carry |
| 10 | out a comprehensive study of the effectiveness of |
| 11 | crime and delinquency prevention and intervention |
| 12 | strategies, organized around the 3 subcategories. |
| 13 | (2) Matters included.—The study under |
| 14 | paragraph (1) shall include— |
| 15 | (A) a review of research on the general ef- |
| 16 | fectiveness of incorporating crime prevention |
| 17 | and intervention strategies into an overall law |
| 18 | enforcement plan; |
| 19 | (B) an evaluation of how to more effec- |
| 20 | tively communicate the wealth of social science |
| 21 | research to practitioners; |
| 22 | (C) a review of evidence regarding the ef- |
| 23 | fectiveness of specific crime prevention and |
| 24 | intervention strategies, focusing on those strate- |
| 25 | gies supported by rigorous evidence: |

| 1 | (D) an identification of— |
|----|---|
| 2 | (i) promising areas for further re- |
| 3 | search and development; and |
| 4 | (ii) other areas representing gaps in |
| 5 | the body of knowledge that would benefit |
| 6 | from additional research and development; |
| 7 | (E) an assessment of the best practices for |
| 8 | implementing prevention and intervention strat- |
| 9 | egies; |
| 10 | (F) an assessment of the best practices for |
| 11 | gathering rigorous evidence regarding the im- |
| 12 | plementation of intervention and prevention |
| 13 | strategies; and |
| 14 | (G) an assessment of those top-tier strate- |
| 15 | gies best suited for duplication efforts in a |
| 16 | range of settings across the country. |
| 17 | (3) Initial report on top-tier crime pre- |
| 18 | VENTION AND INTERVENTION STRATEGIES.— |
| 19 | (A) DISTRIBUTION.—Not later than 18 |
| 20 | months after the date on which all members of |
| 21 | the Commission have been appointed, the Com- |
| 22 | mission shall submit a public report on the |
| 23 | study carried out under this subsection to— |
| 24 | (i) the President; |
| 25 | (ii) Congress; |

| 1 | (iii) the Attorney General; |
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| 2 | (iv) the Chief Federal Public Defender |
| 3 | of each district; |
| 4 | (v) the chief executive of each State; |
| 5 | (vi) the Director of the Administrative |
| 6 | Office of the Courts of each State; |
| 7 | (vii) the Director of the Administra- |
| 8 | tive Office of the United States Courts; |
| 9 | and |
| 10 | (viii) the attorney general of each |
| 11 | State. |
| 12 | (B) Contents.—The report under sub- |
| 13 | paragraph (A) shall include— |
| 14 | (i) the findings and conclusions of the |
| 15 | Commission; |
| 16 | (ii) a summary of the top-tier strate- |
| 17 | gies, including— |
| 18 | (I) a review of the rigorous evi- |
| 19 | dence supporting the designation of |
| 20 | each strategy as top-tier; |
| 21 | (II) a brief outline of the keys to |
| 22 | successful implementation for each |
| 23 | strategy; and |
| 24 | (III) a list of references and |
| 25 | other information on where further in- |

| 1 | formation on each strategy can be |
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| 2 | found; |
| 3 | (iii) recommended protocols for imple- |
| 4 | menting crime and delinquency prevention |
| 5 | and intervention strategies generally; |
| 6 | (iv) recommended protocols for evalu- |
| 7 | ating the effectiveness of crime and delin- |
| 8 | quency prevention and intervention strate- |
| 9 | gies; and |
| 10 | (v) a summary of the materials relied |
| 11 | upon by the Commission in preparation of |
| 12 | the report. |
| 13 | (C) Consultation with outside Au- |
| 14 | THORITIES.—In developing the recommended |
| 15 | protocols for implementation and rigorous eval- |
| 16 | uation of top-tier crime and delinquency preven- |
| 17 | tion and intervention strategies under this para- |
| 18 | graph, the Commission shall consult with the |
| 19 | Committee on Law and Justice at the National |
| 20 | Academy of Science and with national associa- |
| 21 | tions representing the law enforcement and so- |
| 22 | cial science professions, including the National |
| 23 | Sheriffs' Association, the Police Executive Re- |
| 24 | search Forum, the International Association of |
| 25 | Chiefs of Police, the Consortium of Social |

| 1 | | Science Associations, and the American Society |
|----|---------|--|
| 2 | | of Criminology. |
| 3 | (f) | RECOMMENDATIONS REGARDING INNOVATIVE |
| 4 | CRIME I | Prevention and Intervention Strategies.— |
| 5 | | (1) Submission.— |
| 6 | | (A) In general.—Not later than 30 days |
| 7 | | after the date of the final hearing under sub- |
| 8 | | section (d) relating to a subcategory, the Com- |
| 9 | | mission shall provide the Director of the Na- |
| 10 | | tional Institute of Justice and the Attorney |
| 11 | | General with recommendations on qualifying |
| 12 | | considerations relating to that subcategory for |
| 13 | | selecting recipients of contracts, cooperative |
| 14 | | agreements, and grants under section 405. |
| 15 | | (B) DEADLINE.—Not later than 13 |
| 16 | | months after the date on which all members of |
| 17 | | the Commission have been appointed, the Com- |
| 18 | | mission shall provide all recommendations re- |
| 19 | | quired under this subsection. |
| 20 | | (2) Matters included.—The recommenda- |
| 21 | tion | as provided under paragraph (1) shall include rec- |
| 22 | omi | mendations relating to— |
| 23 | | (A) the types of strategies for the applica- |
| 24 | | ble subcategory that would best benefit from |
| 25 | | additional research and development: |

| 1 | (B) any geographic or demographic tar- |
|--|---|
| 2 | gets; |
| 3 | (C) the types of partnerships with other |
| 4 | public or private entities that might be perti- |
| 5 | nent and prioritized; and |
| 6 | (D) any classes of crime and delinquency |
| 7 | prevention and intervention strategies that |
| 8 | should not be given priority because of a pre- |
| 9 | existing base of knowledge that would benefit |
| 10 | less from additional research and development. |
| 11 | (g) Final Report on the Results of Innova- |
| 12 | TIVE CRIME PREVENTION AND INTERVENTION STRATE- |
| | |
| 13 | GIES.— |
| 13 14 | GIES.— (1) In General.—Following the close of the 3- |
| | |
| 14 | (1) In general.—Following the close of the 3- |
| 14 15 | (1) In general.—Following the close of the 3-year period for the evaluation of an innovative strat- |
| 14 15 16 | (1) In general.—Following the close of the 3-year period for the evaluation of an innovative strategy under section 405, the Commission shall collect |
| 14 15 16 17 | (1) In General.—Following the close of the 3-year period for the evaluation of an innovative strategy under section 405, the Commission shall collect the results of the evaluation and shall submit a pub- |
| 14 15 16 17 | (1) In General.—Following the close of the 3-year period for the evaluation of an innovative strategy under section 405, the Commission shall collect the results of the evaluation and shall submit a public report to the President, the Attorney General, |
| 114 115 116 117 118 | (1) In General.—Following the close of the 3-year period for the evaluation of an innovative strategy under section 405, the Commission shall collect the results of the evaluation and shall submit a public report to the President, the Attorney General, Congress, the chief executive of each State, and the |
| 14 15 16 17 18 19 20 | (1) In General.—Following the close of the 3-year period for the evaluation of an innovative strategy under section 405, the Commission shall collect the results of the evaluation and shall submit a public report to the President, the Attorney General, Congress, the chief executive of each State, and the attorney general of each State describing each strat- |
| 14 15 16 17 18 19 20 21 | (1) In General.—Following the close of the 3-year period for the evaluation of an innovative strategy under section 405, the Commission shall collect the results of the evaluation and shall submit a public report to the President, the Attorney General, Congress, the chief executive of each State, and the attorney general of each State describing each strategy funded under section 405 and the results of the |

| 1 | (2) Collection of Information and Evi- |
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| 2 | DENCE REGARDING RECIPIENTS.—The collection of |
| 3 | information and evidence by the Commission regard- |
| 4 | ing each recipient of a contract, cooperative agree- |
| 5 | ment, or grant under section 405 shall be carried |
| 6 | out by— |
| 7 | (A) ongoing communications with the |
| 8 | grant administrator at the National Institute of |
| 9 | Justice and other appropriate officers at other |
| 10 | components of the Department of Justice; |
| 11 | (B) visits by representatives of the Com- |
| 12 | mission (including at least 1 member of the |
| 13 | Commission) to the site where the recipient of |
| 14 | a contract, cooperative agreement, or grant is |
| 15 | carrying out the strategy funded under section |
| 16 | 405, at least once in the second and once in the |
| 17 | third year of the contract, cooperative agree- |
| 18 | ment, or grant; |
| 19 | (C) a review of the data generated by the |
| 20 | study monitoring the effectiveness of the strat- |
| 21 | egy; and |
| 22 | (D) other means as necessary. |
| 23 | (3) Matters included.—The report sub- |
| 24 | mitted under paragraph (1) shall include a review of |

each strategy carried out with a contract, coopera-

| 1 | tive agreement, or grant under section 405, detail- |
|----|---|
| 2 | ing— |
| 3 | (A) the type of crime or delinquency pre- |
| 4 | vention or intervention strategy; |
| 5 | (B) where the activities under the strategy |
| 6 | were carried out, including geographic and de- |
| 7 | mographic targets; |
| 8 | (C) any partnerships with public or private |
| 9 | entities through the course of the period of the |
| 10 | contract, cooperative agreement, or grant; |
| 11 | (D) the type and design of the effective- |
| 12 | ness study conducted under section 405(b)(4) |
| 13 | or section $405(c)(2)(C)$ for that strategy; |
| 14 | (E) the results of the effectiveness study |
| 15 | conducted under section 405(b)(4) or section |
| 16 | 405(c)(2)(C) for that strategy; |
| 17 | (F) lessons learned regarding implementa- |
| 18 | tion of that strategy or of the effectiveness |
| 19 | study conducted under section 405(b)(4) or sec- |
| 20 | tion 405(c)(2)(C), including recommendations |
| 21 | regarding which types of environments might |
| 22 | best be suited for successful replication; and |
| 23 | (G) recommendations regarding the need |
| 24 | for further research and development of the |
| 25 | strategy. |

(h) Personnel Matters.—

- (1) Travel expenses.—The members of the Commission shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of service for the Commission.
- (2) Compensation of members.—Members of the Commission shall serve without compensation.

(3) Staff.—

- (A) In General.—The chairperson of the Commission may, without regard to the civil service laws and regulations, appoint and terminate an executive director and such other additional personnel as may be necessary to enable the Commission to perform its duties. The employment of an executive director shall be subject to confirmation by the Commission.
- (B) Compensation.—The chairperson of the Commission may fix the compensation of the executive director and other personnel without regard to the provisions of chapter 51 and subchapter III of chapter 53 of title 5, United States Code, relating to classification of posi-

tions and General Schedule pay rates, except
that the rate of pay for the executive director
and other personnel may not exceed the rate
payable for level V of the Executive Schedule
under section 5316 of such title.

(4) DETAIL OF FEDERAL EMPLOYEES.—With the affirmative vote of ²/₃ of the members of the Commission, any Federal Government employee, with the approval of the head of the appropriate Federal agency, may be detailed to the Commission without reimbursement, and such detail shall be without interruption or loss of civil service status, benefits, or privileges.

(i) Contracts for Research.—

- (1) NATIONAL INSTITUTE OF JUSTICE.—With a ²/₃ affirmative vote of the members of the Commission, the Commission may select nongovernmental researchers and experts to assist the Commission in carrying out its duties under this title. The National Institute of Justice shall contract with the researchers and experts selected by the Commission to provide funding in exchange for their services.
- (2) Other organizations.—Nothing in this subsection shall be construed to limit the ability of the Commission to enter into contracts with other

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| 1 | entities or organizations for research necessary to |
| 2 | carry out the duties of the Commission under this |
| 3 | section. |
| 4 | (j) Authorization of Appropriations.—There |
| 5 | are authorized to be appropriated \$5,000,000 to carry out |
| 6 | this section. |
| 7 | (k) TERMINATION.—The Commission shall terminate |
| 8 | on the date that is 30 days after the date on which the |
| 9 | Commission submits the last report required by this sec- |
| 10 | tion. |
| 11 | (l) Exemption.—The Commission shall be exempt |
| 12 | from the Federal Advisory Committee Act. |
| 13 | SEC. 405. INNOVATIVE CRIME PREVENTION AND INTERVEN- |
| 14 | TION STRATEGIES. |
| 15 | (a) In General.—The Attorney General may fund |
| 16 | the implementation and evaluation of innovative crime or |
| | |

- 15 (a) IN GENERAL.—The Attorney General may fund 16 the implementation and evaluation of innovative crime or 17 delinquency prevention or intervention strategies though 18 coordinated initiatives, as described in subsection (b), 19 through grants authorized under subsection (c), or a com-
- 20 bination of the coordinated initiatives and grants.
- 21 (b) COORDINATED INITIATIVES.—
- 22 (1) IN GENERAL.—The Attorney General, act-23 ing through the Director of the National Institute of 24 Justice, may coordinate efforts between the National 25 Institute of Justice and other appropriate compo-

- nents of the Department of Justice to implement and rigorously evaluate innovative crime or delinquency prevention or intervention strategies.
 - (2) Selection of Strategies.—The Director of the National Institute of Justice, in consultation with the heads of other appropriate components of the Department of Justice, shall identify innovative crime or delinquency prevention or intervention strategies that would best benefit from additional funding and evaluation, taking into consideration the recommendations of the Commission under section 404(f).
 - (3) Program office role.—The head of any appropriate component of the Department of Justice, as determined by the Attorney General, may provide incentives under a contract, cooperative agreement, or grant entered into or made by the component, including a competitive preference priority and providing additional funds, for a public or private entity to—
- 21 (A) implement a strategy identified under 22 paragraph (2); or
 - (B) participate in the evaluation under paragraph (4) of the strategies identified under paragraph (2).

| 1 | (4) National institute of justice evalua- |
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| 2 | TION.— |
| 3 | (A) IN GENERAL.—The Director of the |
| 4 | National Institute of Justice may enter into or |
| 5 | make contracts, cooperative agreements, or |
| 6 | grants to conduct a rigorous study of the effec- |
| 7 | tiveness of each strategy relating to which an |
| 8 | incentive is provided under paragraph (3). |
| 9 | (B) Amount and duration.—A contract, |
| 10 | cooperative agreement, or grant under subpara- |
| 11 | graph (A) shall be for not more than \$700,000, |
| 12 | and shall be for a period of not more than 3 |
| 13 | years. |
| 14 | (C) Methodology of study.—Each |
| 15 | study conducted under subparagraph (A) shall |
| 16 | use a study design that is likely to produce rig- |
| 17 | orous evidence of the effectiveness of the strat- |
| 18 | egy and, where feasible, measure outcomes |
| 19 | using available administrative data, such as po- |
| 20 | lice arrest records, so as to minimize the costs |
| 21 | of the study. |
| 22 | (c) Grants Authorized.— |
| 23 | (1) In general.—The Director of the National |
| 24 | Institute of Justice may make grants to public and |
| 25 | private entities to fund the implementation and eval- |

| 1 | uation of innovative crime or delinquency prevention |
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| 2 | or intervention strategies. The purpose of grants |
| 3 | under this subsection shall be to provide funds for |
| 4 | all expenses related to the implementation of such a |
| 5 | strategy and to conduct a rigorous study on the ef- |
| 6 | fectiveness of that strategy. |
| 7 | (2) Grant distribution.— |
| 8 | (A) Period.—A grant under this sub- |
| 9 | section shall be made for a period of not more |
| 10 | than 3 years. |
| 11 | (B) Amount.—The amount of each grant |
| 12 | under this subsection— |
| 13 | (i) shall be sufficient to ensure that |
| 14 | rigorous evaluations may be performed; |
| 15 | and |
| 16 | (ii) shall not exceed \$2,000,000. |
| 17 | (C) EVALUATION SET-ASIDE.— |
| 18 | (i) IN GENERAL.—A grantee shall use |
| 19 | not less than \$300,000 and not more than |
| 20 | \$700,000 of the funds from a grant under |
| 21 | this subsection for a rigorous study of the |
| 22 | effectiveness of the strategy during the 3- |
| 23 | year period of the grant for that strategy. |
| 24 | (ii) Methodology of study.— |

| 1 | (I) In General.—Each study |
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| 2 | conducted under clause (i) shall use |
| 3 | an evaluator and a study design ap- |
| 4 | proved by the employee of the Na- |
| 5 | tional Institute of Justice hired or as- |
| 6 | signed under subsection (e) and, |
| 7 | where feasible, measure outcomes |
| 8 | using available administrative data, |
| 9 | such as police arrest records, so as to |
| 10 | minimize the costs of the study. |
| 11 | (II) Criteria.—The employee of |
| 12 | the National Institute of Justice hired |
| 13 | or assigned under subsection (e) shall |
| 14 | approve— |
| 15 | (aa) an evaluator that has |
| 16 | successfully carried out multiple |
| 17 | studies producing rigorous evi- |
| 18 | dence of effectiveness; and |
| 19 | (bb) a proposed study design |
| 20 | that is likely to produce rigorous |
| 21 | evidence of the effectiveness of |
| 22 | the strategy. |
| 23 | (III) APPROVAL.—Before a grant |
| 24 | is awarded under this subsection, the |
| 25 | evaluator and study design of a grant- |

| 1 | ee shall be approved by the employee |
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| 2 | of the National Institute of Justice |
| 3 | hired or assigned under subsection |
| 4 | (e). |
| 5 | (D) Date of award.—Not later than 6 |
| 6 | months after the date of receiving recommenda- |
| 7 | tions relating to a subcategory from the Com- |
| 8 | mission under section 404(f), the Director of |
| 9 | the National Institute of Justice shall award al |
| 10 | grants under this subsection relating to that |
| 11 | subcategory. |
| 12 | (E) Type of grants.—One-third of the |
| 13 | grants made under this subsection shall be |
| 14 | made in each subcategory. In distributing |
| 15 | grants, the recommendations of the Commission |
| 16 | under section 404(f) shall be considered. |
| 17 | (d) Authorization of Appropriations.—There |
| 18 | are authorized to be appropriated \$18,000,000 to carry |
| 19 | out subsections (b) and (c). |
| 20 | (e) Dedicated Staff.— |
| 21 | (1) In general.—The Director of the National |
| 22 | Institute of Justice shall hire or assign a full-time |
| 23 | employee to oversee the contracts, cooperative agree- |

ments, and grants under this section.

- 1 (2) STUDY OVERSIGHT.—The employee of the 2 National Institute of Justice hired or assigned under 3 paragraph (1) shall be responsible for ensuring that 4 recipients of a contract, cooperative agreement, or 5 grant under this section adhere to the study design 6 approved before the contract, cooperative agreement, 7 or grant was entered into or awarded.
 - (3) Liaison.—The employee of the National Institute of Justice hired or assigned under paragraph (1) may be used as a liaison between the Commission and the recipients of a contract, cooperative agreement, or grant under this section. The employee shall be responsible for ensuring timely cooperation with Commission requests.
 - AUTHORIZATION OF APPROPRIATIONS.— There are authorized to be appropriated \$150,000 for each of fiscal years 2010 through 2014 to carry out this subsection.
- 18 19 (f) APPLICATIONS.—A public or private entity desir-20 ing a contract, cooperative agreement, or grant under this 21 section shall submit an application at such time, in such 22 manner, and accompanied by such information as the Di-23 rector of the National Institute of Justice or other appropriate component of the Department of Justice may reasonably require.

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| 1 | (g) Cooperation With the Commission.—A per- |
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| 2 | son entering into a contract or cooperative agreement or |
| 3 | receiving a grant under this section shall cooperate with |
| 4 | the Commission in providing the Commission with full in- |
| 5 | formation on the progress of the strategy being carried |
| 6 | out with a contract, cooperative agreement, or grant under |
| 7 | this section, including— |
| 8 | (1) hosting visits by the members of the Com- |
| 9 | mission to the site where the activities under the |
| 10 | strategy are being carried out; |
| 11 | (2) providing pertinent information on the lo- |
| 12 | gistics of establishing the strategy for which the con- |
| 13 | tract, cooperative agreement, or grant under this |
| 14 | section was received, including details on partner- |
| 15 | ships, selection of participants, and any efforts to |
| 16 | publicize the strategy; and |
| 17 | (3) responding to any specific inquiries that |
| 18 | may be made by the Commission. |
| 19 | SEC. 406. FUNDING. |
| 20 | Section 524(c) of title 28, United States Code, is |
| 21 | amended by adding at the end the following: |
| 22 | "(12) For the first full fiscal year after the date of |

enactment of the PRECAUTION Act, and each fiscal year

thereafter through the end of the fifth full fiscal year after

| 1 | ney General from the Fund \$4,750,000 to carry out the |
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| 2 | PRECAUTION Act.". |
| 3 | TITLE V—MISCELLANEOUS |
| 4 | PROVISIONS |
| 5 | SEC. 501. EVALUATION BY GENERAL ACCOUNTING OFFICE. |
| 6 | (a) EVALUATION.—Not later than October 1, 2010, |
| 7 | the Comptroller General of the United States shall— |
| 8 | (1) conduct a comprehensive analysis and eval- |
| 9 | uation regarding the performance of the Office of |
| 10 | Juvenile Justice Delinquency and Prevention (re- |
| 11 | ferred to in this section as "the agency", its func- |
| 12 | tions, its programs, and its grants; |
| 13 | (2) conduct a comprehensive audit and evalua- |
| 14 | tion of a selected, statistically significant sample of |
| 15 | grantees (as determined by the Comptroller General) |
| 16 | that receive Federal funds under grant programs ad- |
| 17 | ministered by the Office of Juvenile Justice Delin- |
| 18 | quency and Prevention including a review of internal |
| 19 | controls to prevent fraud, waste, and abuse of funds |
| 20 | by grantees; and |
| 21 | (3) submit a report in accordance with sub- |
| 22 | section (d). |
| 23 | (b) Considerations for Evaluation.—In con- |
| 24 | ducting the analysis and evaluation under subsection |
| 25 | (a)(1), and in order to document the efficiency and public |

- benefit of the Juvenile Justice and Delinquency Preven-
- tion Act of 1974 (42 U.S.C. 5601 et seq.), excluding the
- Runaway and Homeless Youth Act (42 U.S.C. 5701 et 3
- 4 seq.) and the Missing Children's Assistance Act (42)
- U.S.C. 5771 et seq.), the Comptroller General shall take
- into consideration— 6

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- 7 (1) the extent to which the jurisdiction of, and 8 the programs administered by, the agency duplicate 9 or conflict with the jurisdiction and programs of 10 other agencies;
 - (2) the potential benefits of consolidating programs administered by the agency with similar or duplicative programs of other agencies; and the potential for consolidating those programs;
 - (3) whether present functions or operations are impeded or enhanced by existing statutes, rules and procedures;
 - (4) the number and types of beneficiaries or persons served by programs carried out by the agency;
- (5) the manner with which the agency seeks 22 public input and input from State and local Govern-23 ments on the performance of the functions of the 24 agency;

| 1 | (6) the extent to which the agency complies |
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| 2 | with section 552 of title 5, United States Code (com- |
| 3 | monly known as the Freedom of Information Act); |
| 4 | (7) whether greater oversight is needed of pro- |
| 5 | grams developed with grants made by the agency; |
| 6 | and |
| 7 | (8) the extent to which changes are necessary |
| 8 | in the authorizing statutes of the agency in order |
| 9 | that the functions of the agency can be performed |
| 10 | in a more efficient and effective manner. |
| 11 | (c) Considerations for Audits.—In conducting |
| 12 | the audit and evaluation under subsection (a)(2), and in |
| 13 | order to document the efficiency and public benefit of the |
| 14 | Juvenile Justice and Delinquency Prevention Act of 1974 |
| 15 | (42 U.S.C. 5601 et seq.), excluding the Runaway and |
| 16 | Homeless Youth Act (42 U.S.C. 5701 et seq.) and the |
| 17 | Missing Children's Assistance Act (42 U.S.C. 5771 et |
| 18 | seq.), the Comptroller General shall take into consider- |
| 19 | ation— |
| 20 | (1) whether grantees timely file Financial Sta- |
| 21 | tus Reports; |
| 22 | (2) whether grantees have sufficient internal |
| 23 | controls to ensure adequate oversight of grant fund |
| 24 | received; |

| 1 | (3) whether disbursements were accompanied |
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| 2 | with adequate supporting documentation (including |
| 3 | invoices and receipts); |
| 4 | (4) whether expenditures were authorized; |
| 5 | (5) whether subrecipients of grant funds were |
| 6 | complying with program requirements; |
| 7 | (6) whether salaries and fringe benefits of per- |
| 8 | sonnel were adequately supported by documentation; |
| 9 | (7) whether contracts were bid in accordance |
| 10 | with program guidelines; and |
| 11 | (8) whether grant funds were spent in accord- |
| 12 | ance with program goals and guidelines. |
| 13 | (d) Report.— |
| 14 | (1) In General.—The Comptroller General of |
| 15 | the United States shall submit a report regarding |
| 16 | the evaluation conducted under subsection (a) and |
| 17 | audit under subsection (b), together with supporting |
| 18 | materials, to the Speaker of the House of Represent- |
| 19 | atives and the President pro tempore of the Senate, |
| 20 | and be made available to the public, not later than |
| 21 | October 1, 2011. |
| 22 | (2) Contents.—The report submitted in ac- |
| 23 | cordance with paragraph (1) shall include all audit |
| 24 | findings determined by the selected, statistically sig- |

nificant sample of grantees as required by subsection

- 1 (a)(2) and shall include the name and location of
- 2 any selected grantee as well as any findings required

3 by subsection (a)(2).

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