111TH CONGRESS 2D SESSION

H. R. 5860

To amend the Labor-Management Reporting and Disclosure Act to require the authorization of members of a labor organization before such organization may make certain political expenditures, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

July 26, 2010

Mr. Hensarling (for himself, Mr. Bachus, Mr. McCarthy of California, and Ms. Jenkins) introduced the following bill; which was referred to the Committee on Education and Labor

A BILL

- To amend the Labor-Management Reporting and Disclosure Act to require the authorization of members of a labor organization before such organization may make certain political expenditures, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Union Member Protec-
 - 5 tion Act".
 - 6 SEC. 2. FINDINGS.
 - 7 Congress finds the following:

- 1 (1) Labor unions make significant political con2 tributions and expenditures that directly or indi3 rectly influence the election of candidates and sup4 port or oppose political causes. Decisions to use
 5 union dues for political contributions and expendi6 tures are usually made by union leadership and
 7 management, rather than union membership.
 - (2) Unions, acting through their management, should be obligated to conduct business in the best interests of their membership.
 - (3) Historically, union members have not had a way to know, or to influence, the political activities of unions that are supposed to represent them. Union members and the public have a right to know how unions are spending members' dues to make political contributions or expenditures benefitting candidates, political parties, and political causes.
 - (4) Unions should be accountable to their membership in making political contributions or expenditures affecting Federal governance and public policy. Requiring the express approval of a union's membership for political contributions or expenditures will establish necessary accountability.

| 1 | SEC. 3. DISCLOSURE AND APPROVAL OF CERTAIN POLIT- |
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| 2 | ICAL EXPENDITURES. |
| 3 | (a) In General.—Title II of the Labor-Management |
| 4 | Reporting and Disclosure Act (29 U.S.C. 431 et seq.) is |
| 5 | amended by inserting after section 201 the following: |
| 6 | "SEC. 201A. DISCLOSURE AND APPROVAL OF CERTAIN PO- |
| 7 | LITICAL EXPENDITURES BY LABOR ORGANI- |
| 8 | ZATIONS. |
| 9 | "(a) DISCLOSURE.—The report required under sec- |
| 10 | tion 201 shall contain, in a clear and simple format— |
| 11 | "(1) a description of the specific nature of any |
| 12 | expenditures for political activities proposed to be |
| 13 | made by the labor organization for the forthcoming |
| 14 | fiscal year, to the extent the specific nature is known |
| 15 | to the labor organization and including the total |
| 16 | amount of such proposed expenditures; and |
| 17 | "(2) a disclosure of how each officer of the |
| 18 | labor organization voted to authorize or not to au- |
| 19 | thorize each expenditure for political activities made |
| 20 | by the labor organization during the preceding fiscal |
| 21 | year. |
| 22 | "(b) Restriction on Expenditures.—No labor |
| 23 | organization shall make any expenditure for political ac- |
| 24 | tivities in any fiscal year unless— |

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| 1 | "(1) such expenditure is of the nature of those |
| 2 | proposed by the labor organization pursuant to sub- |
| 3 | section (a); and |
| 4 | "(2) the full, free, and written authorization for |
| 5 | such expenditures has been granted by a majority of |
| 6 | the members of the labor organization. |
| 7 | "(c) Mechanism for Obtaining Authoriza- |
| 8 | TION.—Not later than 1 year after the date of enactment |
| 9 | of the Union Member Protection Act, every labor organi- |
| 10 | zation shall adopt a mechanism for obtaining, by secret |
| 11 | ballot, the authorization of its members as required under |
| 12 | subsection $(b)(2)$. |
| 13 | "(d) Liability.—The officers of a labor organization |
| 14 | who authorize an expenditure without first obtaining the |
| 15 | authorization of members required under subsection (b)(2) |
| 16 | shall be jointly and severally liable in any action brought |
| 17 | in any court of competent jurisdiction to any member of |
| 18 | the labor organization or class of members for the amount |
| 19 | of dues paid by such member or class of member during |
| 20 | the 1 year period prior to the date that such expenditure |
| 21 | was made. |
| 22 | "(e) Definition of Expenditure for Political |
| 23 | ACTIVITIES.—As used in this section: |

"(1) The term 'expenditure for political activi-

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| 1 | "(A) an independent expenditure, as such |
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| 2 | term is defined in section 301(17) of the Fed- |
| 3 | eral Election Campaign Act of 1971 (2 U.S.C. |
| 4 | 431(17)); |
| 5 | "(B) contributions to any political party, |
| 6 | committee, or electioneering communication, as |
| 7 | such term is defined in section 304(f)(3)(A) of |
| 8 | the Federal Election Campaign Act of 1971 (2 |
| 9 | U.S.C. $434(f)(3)(A)$; and |
| 10 | "(C) dues or other payments to trade asso- |
| 11 | ciations or other tax exempt organizations that |
| 12 | are, or could reasonably be anticipated to be, |
| 13 | used for the purposes described in subpara- |
| 14 | graph (A). |
| 15 | "(2) Such term shall not include— |
| 16 | "(A) direct lobbying efforts through reg- |
| 17 | istered lobbyists employed or hired by the labor |
| 18 | organization; |
| 19 | "(B) communications by a labor organiza- |
| 20 | tion to its members and executive or adminis- |
| 21 | trative personnel and their families; or |
| 22 | "(C) the establishment, administration, |
| 23 | and solicitation of contributions to a separate |
| 24 | segregated fund to be utilized for political pur- |
| 25 | poses by a labor organization.". |

- 1 (b) Conforming Amendments.—
- 2 (1) Section 201(c) of such Act (29 U.S.C.
- 3 431(c)) is amended by striking "make available the
- 4 information required to be contained in" and insert-
- 5 ing "provide".
- 6 (2) Section 209(a) of such Act (29 U.S.C.
- 7 439(a)) is amended by inserting "other than section
- 8 201A" after "this title".

9 SEC. 4. REQUIREMENT OF VOTE BY PRINCIPAL OFFICERS.

- 10 Section 201 of the Labor-Management Reporting and
- 11 Disclosure Act (29 U.S.C. 431) is further amended by
- 12 adding at the end the following:
- 13 "(f) The bylaws required under this section shall ex-
- 14 pressly provide for a vote of the principal officers of the
- 15 labor organization on any individual expenditure for polit-
- 16 ical activities (as such term is defined in section 201A(e))
- 17 in excess of \$50,000. A labor organization shall make pub-
- 18 licly available the individual votes of principal officers re-
- 19 quired by the preceding sentence within 48 hours of the
- 20 vote, including in a clear and conspicuous location on the
- 21 Internet website of the labor organization.".
- 22 **SEC. 5. REPORT.**
- The Comptroller General of the United States shall
- 24 annually conduct a study on the compliance with the re-
- 25 quirements of this Act by labor organizations and their

- 1 management. Not later than April 1 of each year, the
- 2 Comptroller General shall submit to Congress a report of
- 3 such study.
- 4 SEC. 6. EFFECTIVE DATE.
- 5 The amendments made by this Act shall take effect
- 6 on the date of enactment of the Shareholder Protection
- 7 Act of 2010.

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