111TH CONGRESS 2D SESSION

H. R. 5853

To amend title XXXII of the Public Health Service Act to require review and approval by law prior to collection of premiums under the CLASS program, to require notice to individuals prior to enrollment, and to require termination of the program in the event of actuarial unsoundness, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

July 26, 2010

Mr. Boustany introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend title XXXII of the Public Health Service Act to require review and approval by law prior to collection of premiums under the CLASS program, to require notice to individuals prior to enrollment, and to require termination of the program in the event of actuarial unsoundness, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Fiscal Responsibility
3	and Retirement Security Act".
4	SEC. 2. REVIEW AND APPROVAL BY LAW OF DESIGNATION
5	OF CLASS INDEPENDENCE BENEFIT PLAN.
6	Title XXXII of the Public Health Service Act, as
7	added by section 8002(a) of the Patient Protection and
8	Affordable Care Act (Public Law 111–148), is amended—
9	(1) in section 3203(a)—
10	(A) in paragraph (3), in the second sen-
11	tence, by inserting "and shall submit to Con-
12	gress a report containing such designation, de-
13	tails, and reasons" after "public comment"; and
14	(B) by adding at the end the following new
15	paragraph:
16	"(4) Approval by Law of Designation.—No
17	premiums may be deducted from an individual's
18	wages or otherwise collected under section 3204(e)
19	unless there is enacted into law, in accordance with
20	section 3211(a), a joint resolution approving the
21	designation of the CLASS Independence Benefit
22	Plan by the Secretary under paragraph (3)."; and
23	(2) by adding at the end the following new sec-
24	tion:

1	"SEC. 3211. PROCEDURAL REQUIREMENTS FOR APPROVAL
2	BY LAW OF DESIGNATION OF CLASS INDE-
3	PENDENCE BENEFIT PLAN.
4	"(a) In General.—For purposes of paragraph (4)
5	of section 3203(a), the following shall apply:
6	"(1) Receipt of reports.—It shall not be in
7	order in the Senate or in the House of Representa-
8	tives to consider a joint resolution described in such
9	paragraph unless the Senate or the House of Rep-
10	resentatives, respectively, has received, not fewer
11	than 60 days prior to such consideration—
12	"(A) the report of the Secretary described
13	in section $3203(a)(3)$; and
14	"(B) the report of the Chief Actuary of the
15	Centers for Medicare & Medicaid Services de-
16	scribed in paragraph (2).
17	"(2) Report of CMS Chief Actuary.—Not
18	later than 60 days after the Secretary designates the
19	CLASS Independence Benefit Plan under section
20	3203(a)(3), the Chief Actuary of the Centers for
21	Medicare & Medicaid Services shall submit to Con-
22	gress a report on the long-term actuarial soundness
23	of the CLASS Independence Benefit Plan. Such re-
24	port shall include—
25	"(A) an estimate of the average premium
26	per enrollee per year that will be required to en-

1 sure that the CLASS Independence Fund will 2 be actuarially sound over the 75-year period be-3 ginning with the fiscal year in which such re-4 port is submitted; and "(B) an estimate of the average amount of 6 benefits that will be paid per enrollee per year 7 over such period. "(3) Joint resolution defined.—The term 8 9 'joint resolution' means only a joint resolution, the 10 matter after the resolving clause of which is as fol-11 lows: 'That Congress approves of the CLASS Inde-12 pendence Benefit Plan designated by the Secretary 13 of Health and Human Services under section 14 3203(a)(3) of the Public Health Service Act.'. Such 15 term does not include a resolution that specifies 16 more than one action. 17 "(b) Exercise of the Rulemaking Power of Each House.—Subsection (a) is enacted by Congress— 18 19 "(1) as an exercise of the rulemaking power of 20 the Senate and the House of Representatives, re-21 spectively, and is deemed to be part of the rules of 22 each House, respectively, but applicable only with re-

spect to the procedure to be followed in that House

in the case of a joint resolution under such sub-

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1	section, and it supersedes other rules only to the ex-
2	tent that it is inconsistent with such rules; and
3	"(2) with full recognition of the constitutional
4	right of either House to change the rules (so far as
5	they relate to the procedure of that House) at any
6	time, in the same manner, and to the same extent
7	as in the case of any other rule of that House.".
8	SEC. 3. REQUIRED NOTICE PRIOR TO ENROLLMENT.
9	Section 3204(a) of the Public Health Service Act, as
10	added by section 8002(a) of the Patient Protection and
11	Affordable Care Act (Public Law 111–148), is amended
12	by adding at the end the following new paragraph:
13	"(4) Required notice prior to enroll-
14	MENT.—
15	"(A) In general.—An employer may not
16	enroll an employee in the CLASS program
17	under paragraph (1) unless, prior to enrolling
18	the employee, the employer—
19	"(i) has provided to the employee the
20	exact statements described in subpara-
21	graph (C) in a single written notice that
22	displays such statements in the order in
23	which they are set forth in such subpara-
24	graph; and

1	"(ii) certifies to the Secretary that the
2	individual has received such notice.

"(B) Enrollment other than by employer.—In the case of an individual seeking to enroll in the CLASS program other than through enrollment by the individual's employer under paragraph (1), the Secretary shall not permit the individual to enroll unless, prior to the individual's enrollment, the Secretary has provided to the individual the exact statements described in subparagraph (C) in a single written notice that displays such statements in the order in which they are set forth in such subparagraph and the individual has acknowledged in writing the receipt of such notice.

"(C) STATEMENTS DESCRIBED.—The statements described in this subparagraph are the following:

"(i) The Chief Actuary of the Centers for Medicare & Medicaid Services made the following assessment in April 2010 regarding the CLASS program: 'In general, voluntary, unsubsidized, and non-underwritten insurance programs such as CLASS face a significant risk of failure as

1 a result of adverse selection by partici-2 pants. Individuals with health problems or 3 who anticipate a greater risk of functional limitation would be more likely to participate than those in better-than-average 6 health. . . . [T]here is a very serious risk 7 that the problem of adverse selection will 8 make the CLASS program unsustainable.'. 9 "(ii) The Chief Actuary estimated in 10 April 2010 that the CLASS program will 11 likely begin to run deficits in 2025 and 12 continue to run deficits thereafter. 13 "(iii) The Chief Actuary further esti-14 mated in April 2010 that an initial average 15 premium level of about \$240 per month 16 would be required to adequately fund 17 CLASS program costs. 18 "(iv) The Federal Government will 19 collect more than \$70 billion in CLASS 20 program premiums from 2012 through 21 2019, according to an estimate of the Con-22 gressional Budget Office in March 2010. 23 Although these premiums are credited as 24 IOUs or United States Government securi-

ties in a 'CLASS Independence Fund,' the

1 money, itself, is used to pay for other Gov-2 ernment expenses, including other pro-3 grams under the health care law enacted in March 2010 that are unrelated to the CLASS program. There is no separate pool 6 of money set aside to pay CLASS program 7 benefits, and workers and retirees could be 8 required to repay these IOUs in the form 9 of higher taxes. "(v) Under section 3212 of the Public 10 11 Health Service Act, the CLASS program 12 will terminate immediately if an annual re-13 port of the Board of Trustees of the Class 14 Independence Fund indicates that the 15 CLASS program will not be actuarially 16 sound over the 75-year period beginning 17 with the fiscal year in which the report is 18 submitted.". 19 SEC. 4. NO COLLECTION OF PREMIUMS PENDING PROMUL-20 GATION OF FINAL REGULATIONS. 21 Section 3208(c) of the Public Health Service Act, as 22 added by section 8002(a) of the Patient Protection and 23 Affordable Care Act (Public Law 111–148), is amended— (1) by striking "The Secretary" and inserting 24

the following:

1	"(1) IN GENERAL.—The Secretary"; and
2	(2) by adding at the end the following new
3	paragraph:
4	"(2) No collection of premiums pending
5	PROMULGATION OF FINAL REGULATIONS.—No pre-
6	miums may be deducted from an individual's wages
7	or otherwise collected under section 3204(e) before
8	the Secretary has promulgated, in final form—
9	"(A) the regulations described in section
10	3202(6)(C);
11	"(B) the rule described in section
12	3203(a)(3); and
13	"(C) the regulations described in para-
14	graph (1).".
15	SEC. 5. TERMINATION OF PROGRAM IF CLASS INDEPEND-
16	ENCE FUND ACTUARIALLY UNSOUND.
17	Title XXXII of the Public Health Service Act, as
18	amended by section 2, is further amended by adding at
19	the end the following new section:
20	"SEC. 3212. TERMINATION OF PROGRAM IF CLASS INDE-
21	PENDENCE FUND ACTUARIALLY UNSOUND.
22	"(a) In General.—If the Board of Trustees of the
23	CLASS Independence Fund submits to Congress the re-
24	port described in subsection (b) (relating to the actuarial
25	unsoundness of the CLASS Independence Fund)—

1	"(1) no individual shall be enrolled under sec-
2	tion 3204(a) in the CLASS program after the date
3	of the submission of the report;
4	"(2) no premiums shall be deducted from an in-
5	dividual's wages or otherwise collected under section
6	3204(e) after such date;
7	"(3) no benefits shall be provided under section
8	3205(c) after such date;
9	"(4) the Secretary shall refund any amount re-
10	maining in the CLASS Independence Fund (estab-
11	lished under section 3206(a)) on such date, accord-
12	ing to the process described in subsection (c), and
13	send notification to the Secretary of the Treasury
14	when the refund is complete;
15	"(5) in the case of notification under paragraph
16	(4), the CLASS Independence Fund and the Board
17	of Trustees of the CLASS Independence Fund (es-
18	tablished under section $3206(c)(1)$) shall be abol-
19	ished as of the date of such notification;
20	"(6) the CLASS Independence Advisory Council
21	(established under section 3207(a)) is abolished as
22	of the date of the submission of the report;
23	"(7) the Secretary shall take such other steps
24	as the Secretary considers necessary to terminate
25	the CLASS program;

"(8) in lieu of the annual report required by section 3208(d), the Secretary shall submit to Congress a quarterly report on the status of the termination of the CLASS program in accordance with this section, until such time as the Secretary indicates in such a report that the program has been completely terminated; and

"(9) in lieu of the annual report required by section 3209, the Inspector General of the Department of Health and Human Services shall submit to Congress a quarterly report on the Secretary's progress in terminating the CLASS program in accordance with this section, including the existence of any waste, fraud, or abuse in connection with the termination activities, until such time as the Inspector General indicates in such a report that the program has been completely terminated.

"(b) REPORT OF UNSOUNDNESS.—The report de-

scribed in this subsection is a report under subparagraph (A)(ii) of section 3206(c)(2) that contains a statement described in subparagraph (B)(i)(III) of such section that indicates that the CLASS Independence Fund is projected to be actuarially unsound over the 75-year period beginning with the fiscal year in which such report is submitted.

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1	"(c) Refund of Amount in CLASS Independ-
2	ENCE FUND.—The refund process described in this sub-
3	section is the following:
4	"(1) In general.—Not later than 180 days
5	after the date of the submission of the report de-
6	scribed in subsection (b), subject to paragraph (2),
7	the Secretary shall pay to each individual enrolled in
8	the CLASS program on the date of the submission
9	of such report an amount from the CLASS Inde-
10	pendence Fund equal to the difference of—
11	"(A) the total amount such respective indi-
12	vidual paid in premiums as of such date under
13	the CLASS program; and
14	"(B) the lesser of—
15	"(i) the total amount of benefits de-
16	scribed in section 3205(b) received as of
17	such date by such individual under the
18	program; or
19	"(ii) the amount described in subpara-
20	graph (A).
21	"(2) Insufficient or excess funds.—
22	"(A) Insufficient funds.—If the
23	amount remaining in the CLASS Independence
24	Fund on the date of the submission of the re-
25	port described in subsection (b) is insufficient

1 to make the refund described in paragraph (1), 2 the Secretary shall pay to each individual en-3 rolled in the CLASS program on such date an 4 amount that bears the same ratio to the amount remaining in the CLASS Independence 6 Fund on such date as the amount determined 7 under such paragraph for such respective indi-8 vidual bears to the sum obtained by adding 9 each amount obtained by applying such para-10 graph to each such individual.

"(B) EXCESS FUNDS.—If an amount remains in the CLASS Independence Fund after the Secretary makes the refund described in paragraph (1), such amount shall be transferred to the general fund of the Treasury.

"(d) Funds in Life Independence Accounts Re-17 Tained by Enrolles.—Notwithstanding the termi-18 nation of the CLASS program under subsection (a), an 19 individual who has funds remaining in a Life Independ-20 ence Account established by the Secretary for such indi-21 vidual under subparagraph (A) of section 3205(c)(1) may 22 continue to use such funds for the purposes described in 23 subparagraph (B) of such section."

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1 SEC. 6. CONFORMING AMENDMENTS.

2	Title XXXII of the Public Health Service Act, as
3	amended by sections 2 and 5, is further amended—
4	(1) in section 3204—
5	(A) in subsection (a)(1), by striking "para-
6	graph (2)" and inserting "paragraphs (2) and
7	(4)"; and
8	(B) in subsection (e)—
9	(i) in paragraph (1), by striking "An
10	amount" and inserting "Subject to sections
11	3203(a)(4), $3208(c)(2)$, and $3212(a)(2)$,
12	an amount"; and
13	(ii) in paragraph (2), by striking "The
14	Secretary" and inserting "Subject to sec-
15	tions $3203(a)(4)$, $3208(c)(2)$, and
16	3212(a)(2), the Secretary";
17	(2) in section 3208(d), in the first sentence, by
18	striking "Beginning January 1" and inserting "Sub-
19	ject to section 3212(a)(8), beginning January 1";
20	and
21	(3) in section 3209, in the first sentence, by
22	striking "The Inspector General" and inserting
23	"Subject to section 3212(a)(9), the Inspector Gen-
24	eral".