H. R. 5162

To restore Second Amendment rights in the District of Columbia.

IN THE HOUSE OF REPRESENTATIVES

April 28, 2010

Mr. Childers (for himself, Mr. Souder, Mr. Altmire, Mr. Davis of Alabama, Mr. Melancon, Mr. Mica, Mr. Carney, Mr. Burton of Indiana, Mr. Davis of Tennessee, Mr. Shuler, Mr. Ross, Mr. Gingrey of Georgia, Mr. Sessions, Mr. Shuster, Mr. Westmoreland, Mr. Wilson of South Carolina, Mr. SIMPSON, Mr. ELLSWORTH, Mr. WILSON of Ohio, Mr. Bishop of Georgia, Mr. Cardoza, Mr. Boucher, Mr. Kagen, Mr. BARROW, Mr. WALZ, Mr. HILL, Mr. HOLDEN, Mr. HEINRICH, Mr. Young of Alaska, Mr. Patrick J. Murphy of Pennsylvania, Mr. Mack, Mr. Marshall, Mr. Kissell, Mr. Moran of Kansas, Mr. Rahall, Mr. DINGELL, Mr. DONNELLY of Indiana, Mr. KINGSTON, Mr. MINNICK, Mr. TIAHRT, Mr. TEAGUE, Mr. JONES, Mr. OWENS, Ms. JENKINS, Mr. BOYD, Mr. Gene Green of Texas, Mr. Chandler, Mr. McHenry, Mr. Bach-US, Mrs. Halvorson, Mr. Whitfield, Mr. Hodes, Mr. Taylor, Mr. GERLACH, Mr. CALVERT, Mr. PERRIELLO, Ms. GIFFORDS, Mr. McNerney, Mr. Stupak, Ms. Markey of Colorado, Mr. Dent, Mr. TANNER, and Mr. BISHOP of Utah) introduced the following bill; which was referred to the Committee on Oversight and Government Reform

A BILL

To restore Second Amendment rights in the District of Columbia.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This title may be cited as the "Second Amendment
- 3 Enforcement Act".

4 SEC. 2. CONGRESSIONAL FINDINGS.

- 5 Congress finds the following:
- 6 (1) The law-abiding citizens of the District of
 7 Columbia are deprived by local laws of handguns, ri8 fles, and shotguns that are commonly kept by law9 abiding persons throughout the United States for
 10 sporting use and for lawful defense of their persons,

homes, businesses, and families.

- (2) The District of Columbia has among the highest per capita murder rates in the Nation, which may be attributed in part to local laws prohibiting possession of firearms by law-abiding persons who would otherwise be able to defend themselves and their loved ones in their own homes and businesses.
- (3) Officials of the District of Columbia have indicated their intention to continue to unduly restrict lawful firearm possession and use by citizens of the District.
- (4) Legislation is required to correct the District of Columbia's law in order to restore the fundamental rights of its citizens under the Second Amendment to the United States Constitution and thereby enhance public safety.

1 SEC. 3. REFORM D.C. COUNCIL'S AUTHORITY TO RESTRICT

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,	FIREARMS.

3	Section 4 of the Act entitled "An Act to prohibit the
4	killing of wild birds and wild animals in the District of
5	Columbia", approved June 30, 1906 (34 Stat. 809; sec.
6	1–303.43, D.C. Official Code), is amended by adding at
7	the end the following: "Nothing in this section or any
8	other provision of law shall authorize, or shall be con-
9	strued to permit, the Council, the Mayor, or any govern-
10	mental or regulatory authority of the District of Columbia
11	to prohibit, constructively prohibit, or unduly burden the
12	ability of persons not prohibited from possessing firearms
13	under Federal law from acquiring, possessing in their
14	homes or businesses, transporting for legitimate purposes,
15	or using for sporting, self-protection or other lawful pur-
16	poses, any firearm neither prohibited by Federal law nor
17	subject to the National Firearms Act. The District of Co-
18	lumbia shall not have authority to enact laws or regula-
19	tions that discourage or eliminate the private ownership
20	or use of firearms. Nothing in the previous two sentences
21	shall be construed to prohibit the District of Columbia
22	from regulating the carrying of firearms by a person, ei-
23	ther concealed or openly, other than at the person's dwell-
24	ing place, place of business, or on other land possessed
25	by the person.".

1 SEC. 4. REPEAL D.C. SEMIAUTOMATIC BAN.

- 2 Section 101(10) of the Firearms Control Regulations
- 3 Act of 1975 (sec. 7–2501.01(10), D.C. Official Code) is
- 4 amended to read as follows:
- 5 "(10) 'Machine gun' means any firearm which 6 shoots, is designed to shoot, or can be readily re-7 stored to shoot, automatically more than one shot, 8 without manual reloading, by a single function of 9 the trigger. The term 'machine gun' shall also in-10 clude the frame or receiver of any such firearm, any 11 part designed and intended solely and exclusively, or 12 combination of parts designed and intended, for use 13 in converting a firearm into a machine gun, and any 14 combination of parts from which a machine gun can be assembled if such parts are in the possession or 15
- 17 SEC. 5. REPEAL REGISTRATION REQUIREMENT AND AU-
- 18 THORIZE AMMUNITION SALES.

under the control of a person.".

- 19 (a) Repeal of Requirement.—
- 20 (1) IN GENERAL.—Section 201(a) of the Fire-
- 21 arms Control Regulations Act of 1975 (sec. 7–
- 22 2502.01(a), D.C. Official Code) is amended by strik-
- 23 ing "any firearm, unless" and all that follows
- through paragraph (3) and inserting the following:
- 25 "any firearm described in subsection (c).".

1	(2) Description of Firearms remaining il-
2	LEGAL.—Section 201 of such Act (sec. 7–2502.01,
3	D.C. Official Code) is amended by adding at the end
4	the following new subsection:
5	"(c) A firearm described in this subsection is any of
6	the following:
7	"(1) A sawed-off shotgun.
8	"(2) A machine gun.
9	"(3) A short-barreled rifle.".
10	(3) Conforming amendment.—The heading
11	of section 201 of such Act (sec. 7–2502.01, D.C. Of-
12	ficial Code) is amended by striking "Registration re-
13	quirements" and inserting "Firearm Possession".
14	(b) Conforming Amendments to Firearms Con-
15	TROL REGULATIONS ACT.—The Firearms Control Regu-
16	lations Act of 1975 is amended as follows:
17	(1) Sections 202 through 211 (secs. 7–2502.02
18	through 7–2502.11, D.C. Official Code) are re-
19	pealed.
20	(2) Section 101 (sec. 7–2501.01, D.C. Official
21	Code) is amended by striking paragraph (13).
22	(3) Section 401 (sec. 7–2504.01, D.C. Official
23	Code) is amended—
24	(A) in subsection (a), by striking "the Dis-
25	trict;" and all that follows and inserting the fol-

1	lowing: "the District, except that a person may
2	engage in hand loading, reloading, or custom
3	loading of ammunition for firearms lawfully
4	possessed under this Act."; and
5	(B) in subsection (b), by striking "which
6	are unregisterable under section 202" and in-
7	serting "which are prohibited under section
8	201".
9	(4) Section 402 (sec. 7–2504.02, D.C. Official
10	Code) is amended—
11	(A) in subsection (a), by striking "Any
12	person eligible to register a firearm" and all
13	that follows through "such business," and in-
14	serting the following: "Any person not other-
15	wise prohibited from possessing or receiving a
16	firearm under Federal or District law, or from
17	being licensed under section 923 of title 18,
18	United States Code,"; and
19	(B) in subsection (b), by amending para-
20	graph (1) to read as follows:
21	"(1) The applicant's name;".
22	(5) Section 403(b) (sec. 7–2504.03(b), D.C. Of-
23	ficial Code) is amended by striking "registration cer-
24	tificate" and inserting "dealer's license".

1	(6) Section $404(a)(3)$ (sec. $7-2504.04(a)(3)$),
2	D.C. Official Code) is amended—
3	(A) in subparagraph (B)(i), by striking
4	"registration certificate number (if any) of the
5	firearm,";
6	(B) in subparagraph (B)(iv), by striking
7	"holding the registration certificate" and insert-
8	ing "from whom it was received for repair";
9	(C) in subparagraph (C)(i), by striking
10	"and registration certificate number (if any) of
11	the firearm";
12	(D) in subparagraph (C)(ii), by striking
13	"registration certificate number or"; and
14	(E) by striking subparagraphs (D) and
15	(E).
16	(7) Section 406(c) (sec. 7–2504.06(c), D.C. Of-
17	ficial Code) is amended to read as follows:
18	"(c) Within 45 days of a decision becoming effective
19	which is unfavorable to a licensee or to an applicant for
20	a dealer's license, the licensee or application shall—
21	"(1) lawfully remove from the District all de-
22	structive devices in his inventory, or peaceably sur-
23	render to the Chief all destructive devices in his in-
24	ventory in the manner provided in section 705; and

1	"(2) lawfully dispose, to himself or to another,
2	any firearms and ammunition in his inventory.".
3	(8) Section 407(b) (sec. 7–2504.07(b), D.C. Of-
4	ficial Code) is amended by striking "would not be el-
5	igible" and all that follows and inserting "is prohib-
6	ited from possessing or receiving a firearm under
7	Federal or District law.".
8	(9) Section 502 (sec. 7–2505.02, D.C. Official
9	Code) is amended—
10	(A) by amending subsection (a) to read as
11	follows:
12	"(a) Any person or organization not prohibited from
13	possessing or receiving a firearm under Federal or District
14	law may sell or otherwise transfer ammunition or any fire-
15	arm, except those which are prohibited under section 201,
16	to a licensed dealer.";
17	(B) in subsection (b), by adding at the end
18	the following new paragraph:
19	"(3) Ammunition, excluding restricted pistol
20	bullets, to any person not otherwise prohibited from
21	possessing or receiving ammunition.";
22	(C) by amending subsection (c) to read as
23	follows:
24	"(c) Any dealer licensed under the provisions of this
25	Act may sell or otherwise transfer a firearm to any person

or organization not otherwise prohibited from possessing or receiving such firearm under Federal or District law. 3 In the case of a sale or transfer of a handgun to a resident 4 of the District of Columbia, a federally licensed importer, 5 manufacturer, or dealer of firearms in Maryland or Virginia shall be treated as a dealer licensed under the provi-6 sions of this Act for purposes of the previous sentence, 8 notwithstanding section 922(b)(3) of title 18, United States Code, if the transferee meets in person with the 10 transferor to accomplish the transfer, and the sale, delivery, and receipt fully comply with the legal conditions of 11 sale in both the District of Columbia and the jurisdiction 12 13 in which the transfer occurs."; 14 (D) by striking subsection (d); and 15 (E) by striking subsection (e). 16 (10) Section 704 (sec. 7–2507.04, D.C. Official 17 Code) is amended— 18 (A) in subsection (a), by striking "any registration certificate or" and inserting "a"; and 19 (B) in subsection (b), by striking "reg-20 21 istration certificate,". (c) Other Conforming Amendments.—Section 22 23 2(4) of the Illegal Firearm Sale and Distribution Strict Liability Act of 1992 (sec. 7–2531.01(4), D.C. Official

Code) is amended—

1	(1) in subparagraph (A), by striking "or ignor-			
2	ing proof of the purchaser's residence in the District			
3	of Columbia"; and			
4	(2) in subparagraph (B), by striking "registra-			
5	tion and".			
6	SEC. 6. REPEAL HANDGUN AMMUNITION BAN.			
7	Section 601(3) of the Firearms Control Regulations			
8	Act of 1975 (sec. 7–2506.01(3), D.C. Official Code) is			
9	amended by striking "is the holder of the valid registration			
10	certificate for" and inserting "owns".			
11	SEC. 7. RESTORE RIGHT OF SELF DEFENSE IN THE HOME.			
12	Section 702 of the Firearms Control Regulations Act			
13	of 1975 (sec. 7–2507.02, D.C. Official Code) is amended			
14	to read as follows:			
15	"PENALTIES FOR ALLOWING ACCESS OF MINORS TO			
16	LOADED FIREARMS IF INJURY RESULTS			
17	"Sec. 702. (a) In General.—A person in the Dis-			
18	trict of Columbia is guilty of unlawful storage of a firearm			
19	if—			
20	"(1) the person knowingly stores or leaves a			
21	loaded firearm at any premises under the person's			
22	control;			
23	"(2) the person knows or reasonably should			
24	know that a minor is likely to gain access to the fire-			
25	arm without the permission of the minor's parent or			
26	legal guardian; and			

1	"(3) the minor kills or injures any person (in-
2	cluding the minor) by discharging the firearm.
3	"(b) Exceptions.—This section does not apply if—
4	"(1) the firearm was stored in a securely locked
5	container and the person did not inform the minor
6	of the location of the key to, or the combination of
7	the container's lock;
8	"(2) the firearm was secured by a trigger lock
9	and the person did not inform the minor of the loca-
10	tion of the key to, or the combination of, the trigger
11	lock;
12	"(3) the firearm was stored on the person's
13	body or in such proximity to the person that it could
14	be used as quickly and as easily as if it were on the
15	person's body;
16	"(4) the minor's access to the firearm was a re-
17	sult of an unlawful entry;
18	"(5) when discharging the firearm, the minor
19	was acting in lawful self-defense or in defense of an-
20	other;
21	"(6) when discharging the firearm, the minor
22	was engaged in hunting or target or sport shooting
23	under the supervision of the minor's parent or

guardian, or under the supervision of another person

- 1 over the age of 18 with the parent's or guardian's
- 2 consent; or
- 3 "(7) the firearm is in the possession or control
- 4 of a law enforcement officer while the officer is en-
- 5 gaged in official duties.
- 6 "(c) MINOR DEFINED.—In this section, the term
- 7 'minor' means an individual under 16 years of age.
- 8 "(d) Penalty.—A person who violates this section
- 9 shall be subject to a fine not exceeding \$1,000, a term
- 10 of imprisonment not exceeding one year, or both.
- 11 "(e) Special Rule if Victim of Shooting Is
- 12 CHILD OF PERSON COMMITTING VIOLATION.—If a viola-
- 13 tion of this section leads to the accidental shooting of a
- 14 minor who is the child of the person who committed the
- 15 violation, the United States attorney shall consider both
- 16 the extent of the minor's injuries and the effect of the
- 17 minor's injury or death on both of the minor's parents
- 18 when deciding whether to file charges under this section.
- 19 No prosecution shall be brought in such circumstances un-
- 20 less the person who committed the violation behaved in
- 21 a grossly negligent manner, or unless similarly egregious
- 22 circumstances exist.".

1	SEC. 8. REMOVE CRIMINAL PENALTIES FOR POSSESSION
2	OF UNREGISTERED FIREARMS.
3	(a) In General.—Section 706 of the Firearms Con-
4	trol Regulations Act of 1975 (sec. 7–2507.06, D.C. Offi-
5	cial Code) is amended by striking paragraph (2) and re-
6	designating paragraph (3) as paragraph (2).
7	(b) Effective Date.—The amendment made by
8	subsection (a) shall apply with respect to violations occur-
9	ring after the 60-day period which begins on the date of
10	the enactment of this Act.
11	SEC. 9. REGULATING INOPERABLE PISTOLS AND HARMO-
12	NIZING DEFINITIONS FOR CERTAIN TYPES OF
13	FIREARMS.
14	Section 1 of the Act of July 8, 1932 (sec. 22–4501,
15	D.C. Official Code), is amended as follows:
16	(1) Insert after paragraph (2) the following new
17	paragraph:
18	"(2A) 'Firearm' means any weapon, regardless
19	of operability, which will, or is designed or rede-
20	signed, made or remade, readily converted, restored,
21	or repaired, or is intended to, expel a projectile or
22	projectiles by the action of an explosive. Such term
23	does not include—
24	"(A) a destructive device, as defined in
25	section 101(7) of the Firearms Control Regula-
26	tions Act of 1975;

1	"(B) a device used exclusively for line
2	throwing, signaling, or safety, and required or
3	recommended by the Coast Guard or Interstate
4	Commerce Commission; or
5	"(C) a device used exclusively for firing ex-
6	plosive rivets, stud cartridges, or similar indus-
7	trial ammunition and incapable for use as a
8	weapon.".
9	(2) Amend paragraph (4) to read as follows:
10	"(4) 'Machine gun' has the meaning given such
11	term in section 101(10) of the Firearms Control
12	Regulations Act of 1975.".
13	(3) Amend paragraph (6) to read as follows:
14	"(6) 'Pistol' has the meaning given such term
15	in section 101(12) of the Firearms Control Regula-
16	tions Act of 1975.".
17	(4) Insert after paragraph (6) the following new
18	paragraph:
19	"(6A) 'Place of business' has the meaning given
20	such term in section 101(12A) of the Firearms Con-
21	trol Regulations Act of 1975.".
22	(5) Amend paragraph (8) to read as follows:
23	"(8) 'Sawed-off shotgun' has the meaning given
24	such term in section 101(15) of the Firearms Con-
25	trol Regulations Act of 1975.".

1	(6) Insert after paragraph (9) the following new
2	paragraph:
3	"(9A) 'Shotgun' has the meaning given such
4	term in section 101(16) of the Firearms Control
5	Regulations Act of 1975.".
6	SEC. 10. PROHIBITIONS OF FIREARMS FROM PRIVATE AND
7	SENSITIVE PUBLIC PROPERTY.
8	The Act of July 8, 1932 (sec. $22-4501$ et seq., D.C.
9	Official Code), is amended by inserting after section 3 the
10	following new section:
11	"PROHIBITIONS OF FIREARMS FROM PRIVATE AND
12	SENSITIVE PUBLIC PROPERTY
13	"Sec. 3A. (a) Private persons or entities owning
14	property in the District of Columbia may prohibit or re-
15	strict the possession of firearms on their property by any
16	persons, other than law enforcement personnel when law-
17	fully authorized to enter onto the property or lessees occu-
18	pying residential or business premises.
19	"(b) The District of Columbia may prohibit or re-
20	strict the possession of firearms within any building or
21	structure under its control, or in any area of such building
22	or structure, which has implemented security measures
23	(including but not limited to guard posts, metal detection
24	devices, x-ray or other scanning devices, or card-based or
25	biometric access devices) to identify and exclude unauthor-
26	ized or hazardous persons or articles, except that no such

- 1 prohibition or restriction may apply to lessees occupying
- 2 residential or business premises.".

3 SEC. 11. REGULATING THE CARRYING OF FIREARMS.

- 4 (a) Carrying Rifles or Shotguns.—Section 4 of
- 5 the Act of July 8, 1932 (sec. 22–4504, D.C. Official
- 6 Code), is amended by inserting after subsection (a) the
- 7 following new subsection:
- 8 "(a-1) Except as otherwise permitted by law, no per-
- 9 son shall carry within the District of Columbia a rifle or
- 10 shotgun. A person who violates this subsection shall be
- 11 subject, as applicable, to the criminal penalties set forth
- 12 in section 15 and paragraph (2) of subsection (a).".
- 13 (b) AUTHORITY TO CARRY FIREARM IN CERTAIN
- 14 Places and for Certain Purposes; Lawful Trans-
- 15 PORTATION OF FIREARMS.—The Act of July 8, 1932 (sec.
- 16 22-4501 et seq., D.C. Official Code), is amended by in-
- 17 serting after section 4 the following new sections:
- 18 "AUTHORITY TO CARRY FIREARM IN CERTAIN PLACES
- AND FOR CERTAIN PURPOSES
- 20 "Sec. 4A. Notwithstanding any other law, a person
- 21 not otherwise prohibited by law from shipping, trans-
- 22 porting, possessing, or receiving a firearm may carry such
- 23 firearm, whether loaded or unloaded—
- "(1) in the person's dwelling house or place of
- business or on land owned or lawfully possessed by
- the person;

- 1 "(2) by invitation on land owned or lawfully 2 possessed by another;
- 3 "(3) while it is being used for lawful rec-4 reational, sporting, educational, or training pur-
- 5 poses; or
- 6 "(4) while it is being transported for a lawful 7 purpose as expressly authorized by District or Fed-8 eral law and in accordance with the requirements of 9 that law.
- 10 "LAWFUL TRANSPORTATION OF FIREARMS
- "Sec. 4B. (a) Any person who is not otherwise pro-
- 12 hibited by law from shipping, transporting, possessing, or
- 13 receiving a firearm shall be permitted to transport a fire-
- 14 arm for any lawful purpose from any place where he may
- 15 lawfully possess the firearm to any other place where he
- 16 may lawfully possess the firearm if the firearm is trans-
- 17 ported in accordance with this section.
- "(b)(1) If the transportation of the firearm is by a
- 19 vehicle, the firearm shall be unloaded, and neither the fire-
- 20 arm nor any ammunition being transported shall be read-
- 21 ily accessible or directly accessible from the passenger
- 22 compartment of the transporting vehicle.
- "(2) If the transporting vehicle does not have a com-
- 24 partment separate from the driver's compartment, the
- 25 firearm or ammunition shall be contained in a locked con-

- tainer other than the glove compartment or console, and the firearm shall be unloaded. 3 "(c) If the transportation of the firearm is in a manner other than in a vehicle, the firearm shall be— 5 "(1) unloaded; "(2) inside a locked container; and 6 "(3) separate from any ammunition.". 7 (c) Exceptions to Restrictions on Carrying 8 Concealed Weapons.—Section 5 of such Act (sec. 22– 4505, D.C. Official Code) is amended— 10 11 (1) in subsection (a), by striking "pistol un-12 loaded and in a secure wrapper from" and inserting 13 "firearm, transported in accordance with section 4b, 14 from"; and 15 (2) in subsection (a), by striking "pistol" each 16 place it appears and inserting "firearm". SEC. 12. INCLUDING TOY AND ANTIQUE PISTOLS IN PROHI-18 BITION AGAINST USING AN IMITATION FIRE-19 ARM TO COMMIT A VIOLENT OR DANGEROUS 20 CRIME. 21 Section 13 of the Act of July 8, 1932 (sec. 22–4513,

D.C. Official Code), is amended by striking "section 2 and

SEC. 1	13.	PROVIDING	JURISDICTION TO	OFFICE OF	ADMIN.

- 2 ISTRATIVE HEARINGS TO HEAR CASES PER-
- 3 TAINING TO DENIAL OR REVOCATION OF
- 4 FIREARM DEALER LICENSES.
- 5 Section 6 of the Office of Administrative Hearings
- 6 Establishment Act of 2001 (D.C. Law 14–76; sec. 2–
- 7 1831.03, D.C. Official Code) is amended by inserting after
- 8 subsection (b-1) the following new subsection:
- 9 "(b-2) In addition to those adjudicated cases listed
- 10 in subsections (a), (b), and (b-1), this Act shall apply to
- 11 all adjudicated cases involving the denial or revocation of
- 12 a dealer license pursuant to section 406 of the Firearms
- 13 Control Regulations Act of 1975.".

14 SEC. 14. REPEALS OF DISTRICT OF COLUMBIA ACTS.

- 15 Effective on the day before the date of the enactment
- 16 of this Act, the Firearms Registration Amendment Act of
- 17 2008 (D.C. Law 17–372) and the Inoperable Pistol
- 18 Amendment Act of 2008 (D.C. Law 17–388) are repealed,
- 19 and any provision of law amended or repealed by either
- 20 of such Acts is restored or revived as if such Acts had
- 21 not been enacted into law.

22 SEC. 15. SEVERABILITY.

- Notwithstanding any other provision of this Act, if
- 24 any provision of this Act, or any amendment made by this
- 25 Act, or the application of such provision or amendment
- 26 to any person or circumstance is held to be unconstitu-

- 1 tional, the other provisions of this Act and any other
- 2 amendments made by this Act, and the application of such
- 3 provision or amendment to other persons or cir-

4 cumstances, shall not be affected thereby.

C