#### 111TH CONGRESS 2D SESSION

# H. R. 4926

To provide for the coverage of medically necessary food under Federal health programs and private health insurance.

## IN THE HOUSE OF REPRESENTATIVES

March 24, 2010

Ms. Baldwin (for herself, Mr. Edwards of Texas, Mr. Polis of Colorado, Mr. Sarbanes, and Mr. Johnson of Georgia) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Ways and Means, Education and Labor, and Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To provide for the coverage of medically necessary food under Federal health programs and private health insurance.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Medical Foods Equity
- 5 Act of 2010".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds the following:

- 1 (1) Newborns are screened for inborn errors of
  2 metabolism, but treatment for such conditions is not
  3 uniformly covered by insurance.
  4 (2) Fach year approximately 2.550 children in
  - (2) Each year approximately 2,550 children in the United States are diagnosed with an inborn error of metabolism disorder, requiring foods modified to be void of the nutrient or nutrients the child's body is incapable of processing, or requiring supplementation with vitamins or amino acids.
  - (3) More than 30 States have passed laws to at least partially address the inequity in coverage for medically necessary foods, critical treatment for such disorders.
  - (4) The cost associated with providing medically necessary foods presents a large financial burden for many families.
  - (5) There is no current cure for inborn errors of metabolism disorders and treatment is necessary during the entire lifespan of the individual.
- 20 SEC. 3. COVERAGE IN FEDERAL HEALTH PROGRAMS OF
- 21 MEDICALLY NECESSARY FOOD AND FOOD
- 22 MODIFIED TO BE LOW PROTEIN.
- 23 (a) Coverage Under the Medicare Program.—

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1	(1) Coverage of medically necessary
2	FOOD UNDER THE ORIGINAL MEDICARE FEE-FOR-
3	SERVICE PROGRAM.—
4	(A) In General.—Section 1861(s)(2) of
5	the Social Security Act (42 U.S.C. 1395x(s)(2))
6	is amended—
7	(i) in subparagraph (DD), by striking
8	"and" at the end;
9	(ii) in subparagraph (EE), by insert-
10	ing "and" at the end; and
11	(iii) by adding at the end the fol-
12	lowing new subparagraph:
13	"(FF) medically necessary food (as defined
14	in subsection (hhh)) and food modified to be
15	low protein that is formulated to be consumed
16	or administered under the supervision of a
17	qualified medical provider, for the treatment of
18	conditions as recommended by the Advisory
19	Committee on Heritable Disorders in Newborns
20	and Children, and the medical equipment and
21	supplies necessary to administer such food.".
22	(B) Definition.—Section 1861 of such
23	Act (42 U.S.C. 1395x) is amended by adding at
24	the end the following new subsection:
25	"(hhh)(1) The term 'medically necessary food'—

1	"(A) means a food which is formulated to be
2	consumed or administered enterally under the super-
3	vision of a qualified medical provider and which is
4	intended for the specific dietary management of a
5	disease or condition for which distinctive nutritional
6	requirements, based on recognized scientific prin-
7	ciples, are established by medical evaluation; and
8	"(B) includes nutritionally modified counter-
9	parts of traditional foods and other forms of foods
10	such as formulas, pills, capsules and bars, so long as
11	consumed or administered enterally.
12	"(2) For purposes of paragraph (1), the term
13	'enterally' refers to consumption or administration
14	through the gastrointestinal tract, whether orally or by
15	tube.".
16	(C) Payment.—Section 1833(a)(1) of the
17	Social Security Act (42 U.S.C. 1395l(a)(1)) is
18	amended—
19	(i) by striking "and" before "(W)";
20	and
21	(ii) by inserting before the semicolon
22	at the end the following: ", and (X) with
23	respect to medically necessary food and
24	pharmacological doses of vitamins and
25	amino acids under section 1861(s)(2)(FF).

1	the amounts paid shall be 80 percent of
2	the lesser of the actual charge for the serv-
3	ices or 85 percent of the amount deter-
4	mined under the fee schedule established
5	under section 1848(b) for the same serv-
6	ices if furnished by a physician".
7	(2) Inclusion of Pharmacological doses
8	OF VITAMINS AND AMINO ACIDS AS A COVERED PART
9	D DRUG.—
10	(A) In general.—Section 1860D–2(e)(1)
11	of the Social Security Act (42 U.S.C. 1395w-
12	102(e)(1)) is amended—
13	(i) in subparagraph (A), by striking
14	"or";
15	(ii) in subparagraph (B), by striking
16	the comma at the end and inserting ", or";
17	and
18	(iii) by adding at the end the fol-
19	lowing new subparagraph:
20	"(C) pharmacological doses of vitamins
21	and amino acids used for the treatment of in-
22	born errors of metabolism, for the treatment of
23	conditions as recommended by the Advisory
24	Committee on Heritable Disorders in Newborns

1	and Children and as prescribed by a qualified
2	medical provider,".
3	(B) Effective date.—The amendments
4	made by subparagraph (A) shall apply to plan
5	years beginning on or after the date that is 6
6	months after date of enactment of this Act.
7	(b) Coverage Under the Medicaid Program.—
8	(1) Definition of medical assistance.—
9	Section 1905 of the Social Security Act (42 U.S.C.
10	1396d) is amended—
11	(A) in subsection (a)—
12	(i) by redesignating paragraph (28) as
13	paragraph (30);
14	(ii) in paragraph (27), by striking at
15	the end "and"; and
16	(iii) by inserting after paragraph (27)
17	the following new paragraphs:
18	"(28) medically necessary food (as defined in
19	subsection (y)) and food modified to be low protein
20	that is formulated to be consumed or administered
21	under the supervision of a qualified medical pro-
22	vider, for the treatment of conditions as rec-
23	ommended by the Advisory Committee on Heritable
24	Disorders in Newborns and Children, and the med-

1	ical equipment and supplies necessary to administer
2	such food;
3	"(29) pharmacological doses of vitamins and
4	amino acids used for the treatment of inborn errors
5	of metabolism, for the treatment of conditions as
6	recommended by the Advisory Committee on Heri-
7	table Disorders in Newborns and Children and as
8	prescribed by a qualified medical provider; and"; and
9	(B) by adding at the end the following new
10	subsection:
11	"(y) Medically Necessary Food Defined.—
12	"(1) In general.—For purposes of subsection
13	(a)(28), the term 'medically necessary food'—
14	"(A) means a food which is formulated to
15	be consumed or administered enterally under
16	the supervision of a qualified medical provider
17	and which is intended for the specific dietary
18	management of a disease or condition for which
19	distinctive nutritional requirements, based on
20	recognized scientific principles, are established
21	by medical evaluation; and
22	"(B) includes nutritionally modified coun-
23	terparts of traditional foods and other forms of
24	foods such as formulas, pills, capsules and bars,
25	so long as consumed or administered enterally.

- "(2) Enterally.—For purposes of paragraph (1), the term 'enterally' refers to consumption or administration through the gastrointestinal tract, whether orally or by tube.".
- 5 (2) Mandatory Benefits.—Section 6 1902(a)(10)(A) of the Social Security Act (42 7 U.S.C. 1396a(a)(10)(A)) is amended, in the matter 8 preceding clause (i), by striking "and (21)" and in-9 serting ", (21), (28), and (29)".

#### (3) Conforming Amendments.—

- (A) MEDICALLY NEEDY.—Section 1902(a)(10)(C)(iv) of such Act (42 U.S.C. 1396a(a)(10)(C)(iv)) is amended by striking "and (17) of section 1905(a) or the care and services listed in any 7 of the paragraphs numbered (1) through (24)" and inserting "(17), (28), and (29) of section 1905(a) or the care and services listed in any 7 of the paragraphs numbered (1) through (24) or (28) or (29)".
- (B) EXCEPTION TO REBATE EXCLUSION.— Section 1927(d)(2)(F) of the Social Security Act (42 U.S.C. 1396r–8(d)(2)(F)) is amended by inserting ", pharmacological doses of vitamins and amino acids used for the treatment of inborn errors of metabolism, for the treatment

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of conditions as recommended by the Advisory
Committee on Heritable Disorders in Newborns
and Children and as prescribed by a qualified
medical provider," after "prenatal vitamins".

(4) Exception to effective date if state LEGISLATION REQUIRED.—In the case of a State plan for medical assistance under title XIX of the Social Security Act which the Secretary of Health and Human Services (referred to in this Act as the "Secretary") determines requires State legislation (other than legislation appropriating funds) in order for the plan to meet the additional requirement imposed by the amendments made by this subsection, the State plan shall not be regarded as failing to comply with the requirements of such title solely on the basis of its failure to meet this additional requirement before the first day of the first calendar quarter beginning after the close of the first regular session of the State legislature that begins after the date of the enactment of this Act. For purposes of the previous sentence, in the case of a State that has a 2-year legislative session, each year of such session shall be deemed to be a separate regular session of the State legislature.

(c) COVERAGE UNDER CHIP.—

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1 (1) REQUIRED COVERAGE.—Section 2103(c) of 2 the Social Security Act (42 U.S.C. 1397cc(c)) is 3 amended by inserting after paragraph (8) the fol-4 lowing: 5 "(9) Medically necessary food.— "(A) IN GENERAL.—The child health as-6 7 sistance provided to a targeted low-income child 8 under the plan shall include coverage of medi-9 cally necessary food and food modified to be low 10 protein that is formulated to be consumed or 11 administered under the supervision of a quali-12 fied medical provider, for the treatment of con-13 ditions as recommended by the Advisory Com-14 mittee on Heritable Disorders in Newborns and 15 Children, and the medical equipment and sup-16 plies necessary to administer such food. 17 "(B) Definitions.—In this paragraph— 18 "(i) the term 'medically necessary 19 food'— 20 "(I) means a food which is for-21 mulated to be consumed or adminis-22 tered enterally under the supervision 23 of a qualified medical provider and 24 which is intended for the specific die-25 tary management of a disease or con-

1	dition for which distinctive nutritional
2	requirements, based on recognized sci-
3	entific principles, are established by
4	medical evaluation; and
5	"(II) includes nutritionally modi-
6	fied counterparts of traditional foods
7	and other forms of foods such as for-
8	mulas, pills, capsules and bars, so
9	long as consumed or administered
10	enterally; and
11	"(ii) the term 'enterally' refers to con-
12	sumption or administration through the
13	gastrointestinal tract, whether orally or by
14	tube.
15	"(10) VITAMINS AND AMINO ACIDS.—The child
16	health assistance provided to a targeted low-income
17	child under the plan shall include coverage of phar-
18	macological doses of vitamins and amino acids used
19	for the treatment of inborn errors of metabolism, for
20	the treatment of conditions as recommended by the
21	Advisory Committee on Heritable Disorders in
22	Newborns and Children and as prescribed by a
23	qualified medical provider.".
24	(2) Conforming amendments.—

1	(A) Mandatory benefits.—Section
2	2103(a) of the Social Security Act (42 U.S.C.
3	1397cc(a)) is amended, in the matter preceding
4	paragraph (1), by striking ", and (7)" and in-
5	serting ", (7), (9), and (10)".
6	(B) Definition of Child Health as-
7	SISTANCE.—Section 2110(a) of such Act (42
8	U.S.C. 1397jj) is amended—
9	(i) by redesignating paragraph (28) as
10	paragraph (30); and
11	(ii) by inserting after paragraph (27)
12	the following:
13	"(28) Medically necessary food (as defined in
14	section $2103(c)(9)(B)(i)$ ) and food modified to be
15	low protein that is formulated to be consumed or ad-
16	ministered under the supervision of a qualified med-
17	ical provider, for the treatment of conditions as rec-
18	ommended by the Advisory Committee on Heritable
19	Disorders in Newborns and Children, and the med-
20	ical equipment and supplies necessary to administer
21	such food.
22	"(29) Pharmacological doses of vitamins and
23	amino acids used for the treatment of inborn errors
24	of metabolism, for the treatment of conditions as
25	recommended by the Advisory Committee on Heri-

1	table Disorders in Newborns and Children and as
2	prescribed by a qualified medical provider.".
3	(d) AVAILABILITY OF MEDICALLY NECESSARY FOOD,
4	FOOD MODIFIED TO BE LOW PROTEIN, AND RELATED
5	ITEMS UNDER THE TRICARE PROGRAM.—Section
6	1077(a)(8) of title 10, United States Code, is amended
7	by striking "including" and all that follows and inserting
8	"including the following:
9	"(A) Well-baby care that includes one
10	screening of an infant for the level of lead in
11	the blood of the infant.
12	"(B) Medically necessary food (as defined
13	in section 1861(hhh) of the Social Security Act)
14	and food modified to be low protein that is for-
15	mulated to be consumed or administered under
16	the supervision of a qualified medical provider,
17	for the treatment of conditions as recommended
18	by the Advisory Committee on Heritable Dis-
19	orders in Newborns and Children, and the med-
20	ical equipment and supplies necessary to admin-
21	ister such food.
22	"(C) Pharmacological doses of vitamins
23	and amino acids used for the treatment of in-
24	born errors of metabolism and other conditions

as recommended by the Advisory Committee on

1	Heritable Disorders in Newborns and Chil-
2	dren.".
3	SEC. 4. COVERAGE IN THE PRIVATE INSURANCE MARKET
4	OF MEDICALLY NECESSARY FOOD AND FOOD
5	MODIFIED TO BE LOW PROTEIN.
6	(a) Group Health Plans.—
7	(1) Amendments to Erisa.—
8	(A) In general.—Subpart B of part 7 of
9	title I of the Employee Retirement Income Se-
10	curity Act of 1974 (29 U.S.C. 1185 et seq.) is
11	amended by adding at the end the following:
12	"SEC. 715. COVERAGE OF MEDICALLY NECESSARY FOOD
13	AND FOOD MODIFIED TO BE LOW PROTEIN.
14	"(a) Definition.—In this section—
15	"(1) the term 'medically necessary food'—
16	"(A) means a food which is formulated to
17	be consumed or administered enterally under
18	the supervision of a qualified medical provider
19	and which is intended for the specific dietary
20	management of a disease or condition for which
21	distinctive nutritional requirements, based on
22	recognized scientific principles, are established
23	by medical evaluation; and
24	"(B) includes nutritionally modified coun-
25	terparts of traditional foods and other forms of

foods such as formulas, pills, capsules and bars, so long as consumed or administered enterally.

> "(2) the term 'enterally' refers to consumption or administration through the gastrointestinal tract, whether orally or by tube.

#### "(b) Coverage.—

"(1) Medically necessary food and food modified to be low protein that is formulated to be consumed or administered under the supervision of a qualified medical provider, for the treatment of conditions as recommended by the Advisory Committee on Heritable Disorders in Newborns and Children, and the medical equipment and supplies necessary to administer such food.

"(2) VITAMINS AND AMINO ACIDS.—A group health plan, or a health insurance issuer that provides health insurance coverage in connection with a group health plan, that provides prescription drug coverage shall provide coverage for pharmacological doses of vitamins and amino acids used for the treatment of inborn errors of metabolism, for the

1	treatment of conditions as recommended by the Ad-
2	visory Committee on Heritable Disorders in
3	Newborns and Children and as prescribed by a
4	qualified medical provider, to the same extent as
5	other prescription drug coverage under such plan or
6	coverage.".
7	(B) Conforming amendment.—The
8	table of contents in section 1 of such Act is
9	amended by inserting after the item relating to
10	section 714 the following new item:
	"Sec. 715. Coverage of medically necessary food and food modified to be low protein.".
11	(2) Amendments to the public health
12	SERVICE ACT.—Subpart 2 of part A of title XXVII
13	of the Public Health Service Act (42 U.S.C. 300gg-
14	4 et seq.) is amended by adding at the end the fol-
15	lowing new section:
16	"SEC. 2708. COVERAGE OF MEDICALLY NECESSARY FOOD
17	AND FOOD MODIFIED TO BE LOW PROTEIN.
18	"(a) Definitions.—In this section—
19	"(1) the term 'medically necessary food'—
20	"(A) means a food which is formulated to
21	be consumed or administered enterally under
22	the supervision of a qualified medical provider
23	and which is intended for the specific dietary
24	management of a disease or condition for which

distinctive nutritional requirements, based on recognized scientific principles, are established by medical evaluation; and

- "(B) includes nutritionally modified counterparts of traditional foods and other forms of foods such as formulas, pills, capsules and bars, so long as consumed or administered enterally.
- "(2) the term 'enterally' refers to consumption or administration through the gastrointestinal tract, whether orally or by tube.

#### "(b) Coverage.—

- "(1) Medically necessary food and food modified to be low protein that is formulated to be consumed or administered under the supervision of a qualified medical provider, for the treatment of conditions as recommended by the Advisory Committee on Heritable Disorders in Newborns and Children, and the medical equipment and supplies necessary to administer such food.
- "(2) VITAMINS AND AMINO ACIDS.—A group health plan, or a health insurance issuer that pro-

1	vides health insurance coverage in connection with a
2	group health plan, that provides prescription drug
3	coverage, shall provide coverage for pharmacological
4	doses of vitamins and amino acids used for the
5	treatment of inborn errors of metabolism, for the
6	treatment of conditions as recommended by the Ad-
7	visory Committee on Heritable Disorders in
8	Newborns and Children and as prescribed by a
9	qualified medical provider, to the same extent as
10	other prescription drug coverage under such plan or
11	coverage.".
12	(3) Amendments to the internal revenue
13	CODE.—
14	(A) IN GENERAL.—Subchapter B of chap-
15	ter 100 of the Internal Revenue Code of 1986
16	(relating to other group health plan require-
17	ments) is amended by inserting after section
18	9813 the following new section:
19	"SEC. 9814. COVERAGE OF MEDICALLY NECESSARY FOOD
20	AND FOOD MODIFIED TO BE LOW PROTEIN.
21	"(a) Definitions.—In this section—
22	"(1) the term 'medically necessary food'—
23	"(A) means a food which is formulated to
24	be consumed or administered enterally under
25	the supervision of a qualified medical provider

and which is intended for the specific dietary management of a disease or condition for which distinctive nutritional requirements, based on recognized scientific principles, are established by medical evaluation; and

- "(B) includes nutritionally modified counterparts of traditional foods and other forms of foods such as formulas, pills, capsules and bars, so long as consumed or administered enterally.
- "(2) the term 'enterally' refers to consumption or administration through the gastrointestinal tract, whether orally or by tube.

## "(b) Coverage.—

"(1) Medically necessary food and food modified to be low protein that is formulated to be consumed or administered under the supervision of a qualified medical provider, for the treatment of conditions as recommended by the Advisory Committee on Heritable Disorders in Newborns and Children, and the med-

- ical equipment and supplies necessary to administersuch food.
- "(2) VITAMINS AND AMINO ACIDS.—A group 3 health plan, or a health insurance issuer that pro-5 vides health insurance coverage in connection with a 6 group health plan, that provides prescription drug 7 coverage, shall provide coverage for pharmacological 8 doses of vitamins and amino acids used for the 9 treatment of inborn errors of metabolism, for the 10 treatment of conditions as recommended by the Ad-11 visory Committee on Heritable Disorders Newborns and Children and as prescribed by a 12 13 qualified medical provider, to the same extent as 14 other prescription drug coverage under such plan or 15 coverage.".
- 16 (B) CONFORMING AMENDMENT.—The
  17 table of sections for subchapter B of chapter
  18 100 of such Code is amended by inserting after
  19 the item relating to section 9813 the following
  20 new item:

"Sec. 9814. Coverage of medically necessary food and food modified to be low protein.".

- 21 (b) Individual Market.—Subpart 3 of part B of
- 22 title XXVII of the Public Health Service Act (42 U.S.C.
- 23 300gg-51 et seq.) is amended by adding at the end the
- 24 following new section:

1	"SEC. 2754. COVERAGE OF MEDICALLY NECESSARY FOOD
2	AND FOOD MODIFIED TO BE LOW PROTEIN.
3	"The provisions of section 2708 shall apply to health
4	insurance coverage offered by a health insurance issuer
5	in the individual market in the same manner as they apply
6	to health insurance coverage offered by a health insurance
7	issuer in connection with a group health plan in the small
8	or large group market.".
9	SEC. 5. EFFECTIVE DATE; DETERMINATION OF MINIMUM
10	YEARLY COVERAGE.
11	(a) Effective Date.—The amendments made by
12	sections 3 and 4 shall apply to plan years beginning after
13	the date that is 180 days after the date of enactment of
14	this Act.
15	(b) Determination by Secretary.—
16	(1) In general.—Prior to the date described
17	under subsection (a), the Secretary of Health and
18	Human Services (referred to in this Act as the "Sec-
19	retary") shall determine the minimum yearly cov-
20	erage for all health insurance plans pursuant to the
21	amendments made by this Act. Such minimum year-
22	ly coverage shall apply to an individual during any
23	period when the individual is covered under the plan
24	and for as long as deemed medically necessary. The
25	Secretary may establish age-specific minimum levels

of coverage and periodically update these levels

- based on a standard cost of living index, the actual
  cost of treatment, and other appropriate measures
  as determined by the Secretary.
  - (2) NO PREEMPTION.—The minimum yearly coverage determined by the Secretary under paragraph (1) shall not preempt any State standards that require a higher minimum yearly coverage level for the same services and benefits.

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