#### 111TH CONGRESS 2D SESSION

# H. R. 4889

To establish a term certain for the conservatorships of Fannie Mae and Freddie Mac, to provide conditions for continued operation of such enterprises, and to provide for the wind down of such operations and the dissolution of such enterprises.

#### IN THE HOUSE OF REPRESENTATIVES

March 19, 2010

Mr. Hensarling (for himself, Mr. Pence, Mr. Price of Georgia, Mr. Flake, Mr. Marchant, Mr. Akin, Mr. Bartlett, Mr. Latta, Mr. Pitts, Mrs. Schmidt, Mr. Garrett of New Jersey, Mr. Olson, Mr. Duncan, Mr. Platts, and Mr. Smith of Texas) introduced the following bill; which was referred to the Committee on Financial Services

# A BILL

To establish a term certain for the conservatorships of Fannie Mae and Freddie Mac, to provide conditions for continued operation of such enterprises, and to provide for the wind down of such operations and the dissolution of such enterprises.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "GSE Bailout Elimi-
- 5 nation and Taxpayer Protection Act".

## 1 SEC. 2. DEFINITIONS.

2	For purposes of this Act, the following definitions
3	shall apply:
4	(1) Charter.—The term "charter" means—
5	(A) with respect to the Federal National
6	Mortgage Association, the Federal National
7	Mortgage Association Charter Act (12 U.S.C.
8	1716 et seq.); and
9	(B) with respect to the Federal Home
10	Loan Mortgage Corporation, the Federal Home
11	Loan Mortgage Corporation Act (12 U.S.C.
12	1451 et seq.).
13	(2) Director.—The term "Director" means
14	the Director of the Federal Housing Finance Agen-
15	cy.
16	(3) Enterprise.—The term "enterprise"
17	means—
18	(A) the Federal National Mortgage Asso-
19	ciation; and
20	(B) the Federal Home Loan Mortgage
21	Corporation.
22	(4) Guarantee.—The term "guarantee"
23	means, with respect to an enterprise, the credit sup-
24	port of the enterprise that is provided by the Fed-
25	eral Government through its charter as a govern-
26	ment-sponsored enterprise.

#### SEC. 3. TERMINATION OF CURRENT CONSERVATORSHIP.

- 2 (a) IN GENERAL.—Upon the expiration of the period
- 3 referred to in subsection (b), the Director of the Federal
- 4 Housing Finance Agency shall determine, with respect to
- 5 each enterprise, if the enterprise is financially viable at
- 6 that time and—
- 7 (1) if the Director determines that the enter-
- 8 prise is financially viable, immediately take all ac-
- 9 tions necessary to terminate the conservatorship for
- the enterprise that is in effect pursuant to section
- 11 1367 of the Federal Housing Enterprises Financial
- 12 Safety and Soundness Act of 1992 (12 U.S.C.
- 13 4617); or
- 14 (2) if the Director determines that the enter-
- prise is not financially viable, immediately appoint
- the Federal Housing Finance Agency as receiver
- under section 1367 of the Federal Housing Enter-
- prises Financial Safety and Soundness Act of 1992
- and carry out such receivership under the authority
- of such section.
- 21 (b) Timing.—The period referred to in this sub-
- 22 section is, with respect to an enterprise—
- 23 (1) except as provided in paragraph (2), the 24-
- 24 month beginning upon the date of the enactment of
- 25 this Act; or

- 1 (2) if the Director determines before the expira-2 tion of the period referred to in paragraph (1) that 3 the financial markets would be adversely affected without the extension of such period under this 5 paragraph with respect to that enterprise, and upon 6 making such determination notifies the Congress in 7 writing of such determination, the 30-month period 8 beginning upon the date of the enactment of this 9 Act.
- 10 (c) FINANCIAL VIABILITY.—The Director may not determine that an enterprise is financially viable for pur12 poses of subsection (a) if the Director determines that any 13 of the conditions for receivership set forth in paragraph 14 (3) or (4) of section 1367(a) of the Federal Housing En15 terprises Financial Safety and Soundness Act of 1992 (12 U.S.C. 4617(a)) exists at the time with respect to the en17 terprise.

# 18 SEC. 4. LIMITATION OF ENTERPRISE AUTHORITY UPON 19 EMERGENCE FROM CONSERVATORSHIP.

- 20 (a) REVISED AUTHORITY.—Upon the expiration of 21 the period referred to in section 3(b), if the Director 22 makes the determination under section 3(a)(1), the fol-
- 23 lowing provisions shall take effect:
- 24 (1) Repeal of housing goals.—

1	(A) Repeal.—The Federal Housing En-
2	terprises Financial Safety and Soundness Act
3	of 1992 is amended by striking sections 1331
4	through 1336 (12 U.S.C. 4561–6).
5	(B) Conforming amendments.—Federal
6	Housing Enterprises Financial Safety and
7	Soundness Act of 1992 is amended—
8	(i) in section 1303(28) (12 U.S.C.
9	4502(28)), by striking "and, for the pur-
10	poses" and all that follows through "des-
11	ignated disaster areas";
12	(ii) in section $1324(b)(1)(A)$ (12)
13	U.S.C. 4544(b)(1)(A))—
14	(I) by striking clauses (i), (ii),
15	and (iv);
16	(II) in clause (iii), by inserting
17	"and" after the semicolon at the end;
18	and
19	(III) by redesignating clauses
20	(iii) and (v) as clauses (i) and (ii), re-
21	spectively;
22	(iii) in section 1338(c)(10) (12 U.S.C.
23	4568(e)(10)), by striking subparagraph
24	$(\mathrm{E});$

1	(iv) in section 1339(h) (12 U.S.C.
2	4569), by striking paragraph (7);
3	(v) in section 1341 (12 U.S.C.
4	4581)—
5	(I) in subsection (a)—
6	(aa) in paragraph (1), by in-
7	serting "or" after the semicolon
8	at the end;
9	(bb) in paragraph (2), by
10	striking the semicolon at the end
11	and inserting a period; and
12	(cc) by striking paragraphs
13	(3) and (4); and
14	(II) in subsection $(b)(2)$ —
15	(aa) in subparagraph (A),
16	by inserting "or" after the semi-
17	colon at the end;
18	(bb) by striking subpara-
19	graphs (B) and (C); and
20	(cc) by redesignating sub-
21	paragraph (D) as subparagraph
22	(B);
23	(vi) in section 1345(a) (12 U.S.C.
24	4585(a))—

1	(I) in paragraph (1), by inserting
2	"or" after the semicolon at the end;
3	(II) in paragraph (2), by striking
4	the semicolon at the end and inserting
5	a period; and
6	(III) by striking paragraphs (3)
7	and (4); and
8	(vii) in section 1371(a)(2) (12 U.S.C.
9	4631(a)(2))—
10	(I) by striking "with any housing
11	goal established under subpart B of
12	part 2 of subtitle A of this title,"; and
13	(II) by striking "section 1336
14	or".
15	(2) Portfolio limitations.—Subtitle B of
16	title XIII of the Housing and Community Develop-
17	ment Act of 1992 (12 U.S.C. 4611 et seq.) is
18	amended by adding at the end the following new sec-
19	tion:
20	"SEC. 1369E. RESTRICTION ON MORTGAGE ASSETS OF EN-
21	TERPRISES.
22	"(a) Restriction.—No enterprise shall own, as of
23	any applicable date in this subsection or thereafter, mort-
24	gage assets in excess of—

- 1 "(1) upon the expiration of the period referred 2 to in section 3(b) of the GSE Bailout Elimination 3 and Taxpayer Protection Act or thereafter, 4 \$850,000,000,000;
- 5 "(2) upon the expiration of the 1-year period 6 that begins on the date described in paragraph (1) 7 or thereafter, \$700,000,000,000;
- 8 "(3) upon the expiration of the 2-year period 9 that begins on the date described in paragraph (1) 10 or thereafter, \$500,000,000,000; and
- "(4) upon the expiration of the 3-year period that begins on the date described in paragraph (1), \$250,000,000,000.
- 14 "(b) Definition of Mortgage Assets.—For pur-15 poses of this section, the term 'mortgage assets' means, with respect to an enterprise, assets of such enterprise 16 17 consisting of mortgages, mortgage loans, mortgage-related participation certificates, mortgage-backed 18 securities, 19 commercial paper, obligations of real estate mortgage in-20 vestment conduits and similar assets, in each case to the 21 extent such assets would appear on the balance sheet of 22 such enterprise in accordance with generally accepted ac-23 counting principles in effect in the United States as of September 7, 2008 (as set forth in the opinions and pro-

nouncements of the Accounting Principles Board and the

1	American Institute of Certified Public Accountants and
2	statements and pronouncements of the Financial Account-
3	ing Standards Board from time to time; and without giv-
4	ing any effect to any change that may be made after Sep-
5	tember 7, 2008, in respect of Statement of Financial Ac-
6	counting Standards No. 140 or any similar accounting
7	standard).".
8	(3) Increase in minimum capital require-
9	MENT.—Section 1362 of the Federal Housing En-
10	terprises Financial Safety and Soundness Act of
11	1992 (12 U.S.C. 4612), as amended by section 1111
12	of the Housing and Economic Recovery Act of 2008
13	(Public Law 110–289), is amended—
14	(A) in subsection (a), by striking "For
15	purposes of this subtitle, the minimum capital
16	level for each enterprise shall be" and inserting
17	"The minimum capital level established under
18	subsection (g) for each enterprise may not be
19	lower than";
20	(B) in subsection (c)—
21	(i) by striking "subsections (a) and"
22	and inserting "subsection";
23	(ii) by striking "regulated entities"
24	the first place such term appears and in-
25	serting "Federal Home Loan Banks";

1	(iii) by striking "for the enterprises,";
2	(iv) by striking ", or for both the en-
3	terprises and the banks,";
4	(v) by striking "the level specified in
5	subsection (a) for the enterprises or"; and
6	(vi) by striking "the regulated entities
7	operate" and inserting "such banks oper-
8	ate'';
9	(C) in subsection (d)(1)—
10	(i) by striking "subsections (a) and"
11	and inserting "subsection"; and
12	(ii) by striking "regulated entity"
13	each place such term appears and inserting
14	"Federal home loan bank";
15	(D) in subsection (e), by striking "regu-
16	lated entity" each place such term appears and
17	inserting "Federal home loan bank";
18	(E) in subsection (f)—
19	(i) by striking "the amount of core
20	capital maintained by the enterprises,";
21	and
22	(ii) by striking "regulated entities"
23	and inserting "banks"; and
24	(F) by adding at the end the following new
25	subsection:

1	"(g) Establishment of Revised Minimum Cap-
2	ITAL LEVELS.—
3	"(1) In general.—The Director shall cause
4	the enterprises to achieve and maintain adequate
5	capital by establishing minimum levels of capital for
6	such the enterprises and by using such other meth-
7	ods as the Director deems appropriate.
8	"(2) Authority.—The Director shall have the
9	authority to establish such minimum level of capital
10	for an enterprise in excess of the level specified
11	under subsection (a) as the Director, in the Director
12	tor's discretion, deems to be necessary or appro-
13	priate in light of the particular circumstances of the
14	enterprise.
15	"(h) Failure To Maintain Revised Minimum
16	Capital Levels.—
17	"(1) Unsafe and unsound practice or con-
18	DITION.—Failure of a enterprise to maintain capital
19	at or above its minimum level as established pursu-
20	ant to subsection (g) of this section may be deemed
21	by the Director, in his discretion, to constitute an
22	unsafe and unsound practice or condition within the
23	meaning of this title.
24	"(2) Directive to achieve capital
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- "(A) AUTHORITY.—In addition to, or in lieu of, any other action authorized by law, including paragraph (1), the Director may issue a directive to an enterprise that fails to maintain capital at or above its required level as established pursuant to subsection (g) of this section.
  - "(B) Plan.—Such directive may require the enterprise to submit and adhere to a plan acceptable to the Director describing the means and timing by which the enterprise shall achieve its required capital level.
  - "(C) Enforcement.—Any such directive issued pursuant to this paragraph, including plans submitted pursuant thereto, shall be enforceable under the provisions of subtitle C of this title to the same extent as an effective and outstanding order issued pursuant to subtitle C of this title which has become final.

### "(3) Adherence to Plan.—

"(A) Consideration.—The Director may consider such enterprise's progress in adhering to any plan required under this subsection whenever such enterprise seeks the requisite approval of the Director for any proposal which

1	would divert earnings, diminish capital, or oth-
2	erwise impede such enterprise's progress in
3	achieving its minimum capital level.
4	"(B) Denial.—The Director may deny
5	such approval where it determines that such
6	proposal would adversely affect the ability of
7	the enterprise to comply with such plan.".
8	(4) Repeal of increases to conforming
9	LOAN LIMITS.—
10	(A) Repeal of Temporary increases.—
11	(i) Continuing appropriations
12	RESOLUTION, 2010.—Section 167 of the
13	Continuing Appropriations Resolution,
14	2010 (as added by section 104 of division
15	B of Public Law 111–88; 123 Stat. 2973)
16	is hereby repealed.
17	(ii) American recovery and rein-
18	VESTMENT ACT OF 2009.—Section 1203 of
19	division A of the American Recovery and
20	Reinvestment Act of 2009 (Public Law
21	111–5; 123 Stat. 225) is hereby repealed.
22	(iii) Economic stimulus act of
23	2008.—Section 201 of the Economic Stim-
24	ulus Act of 2008 (Public Law 110–185;
25	122 Stat. 619) is hereby repealed.

- 1 (B) Repeal of general limit and per-2 MANENT HIGH-COST AREA INCREASE.—Para-3 graph (2) of section 302(b) of the Federal Na-4 tional Mortgage Association Charter Act (12 5 U.S.C. 1717(b)(2) and paragraph (2) of sec-6 tion 305(a) of the Federal Home Loan Mort-7 gage Corporation Act (12 U.S.C. 1454(a)(2)) 8 are each amended to read as such sections were 9 in effect immediately before the enactment of 10 the Housing and Economic Recovery Act of 11 2008 (Public Law 110–289).
  - (C) Repeal of New Housing Price Index.—Section 1322 of the Federal Housing Enterprises Financial Safety and Soundness Act of 1992, as added by section 1124(d) of the Housing and Economic Recovery Act of 2008 (Public Law 110–289), is hereby repealed.
  - (D) Repeal.—Section 1124 of the Housing and Economic Recovery Act of 2008 (Public Law 110–289) is hereby repealed.
  - (E) ESTABLISHMENT OF CONFORMING LOAN LIMIT.—For the year in which the expiration of the period referred to in section 3(b) of this section occurs, the limitations governing the maximum original principal obligation of

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1	conventional mortgages that may be purchased
2	by the Federal National Mortgage Association
3	and the Federal Home Loan Mortgage Cor-
4	poration, referred to in section 302(b)(2) of the
5	Federal National Mortgage Association Charter
6	Act (12 U.S.C. 1717(b)(2)) and section
7	305(a)(2) of the Federal Home Loan Mortgage
8	Corporation Act (12 U.S.C. 1454(a)(2)), re-
9	spectively, shall be considered to be—
10	(i) \$417,000 for a mortgage secured
11	by a single-family residence,
12	(ii) \$533,850 for a mortgage secured
13	by a 2-family residence,
14	(iii) \$645,300 for a mortgage secured
15	by a 3-family residence, and
16	(iv) \$801,950 for a mortgage secured
17	by a 4-family residence,
18	and such limits shall be adjusted effective each
19	January 1 thereafter in accordance with such
20	sections $302(b)(2)$ and $305(a)(2)$ .
21	(F) Prohibition of purchase of mort-
22	GAGES EXCEEDING MEDIAN AREA HOME
23	PRICE.—
24	(i) Fannie Mae.—Section 302(b)(2)
25	of the Federal National Mortgage Associa-

tion Charter Act (12 U.S.C. 1717(b)(2)) is amended by adding at the end the following new sentence: "Notwithstanding any other provision of this title, the corporation may not purchase any mortgage for a property having a principal obligation that exceeds the median home price, for properties of the same size, for the area in which such property subject to the mortgage is located.".

(ii) FREDDIE MAC.—Section 305(a)(2) of the Federal Home Loan Mortgage Corporation Act (12 U.S.C. 1454(a)(2)) is amended by adding at the end the following new sentence: "Notwithstanding any other provision of this title, the Corporation may not purchase any mortgage for a property having a principal obligation that exceeds the median home price, for properties of the same size, for the area in which such property subject to the mortgage is located.".

(5) REQUIREMENT OF MINIMUM DOWNPAYMENT FOR MORTGAGES PURCHASED.—

1	(A) Fannie Mae.—Subsection (b) of sec-
2	tion 302 of the Federal National Mortgage As-
3	sociation Charter Act (12 U.S.C. 1717(b)) is
4	amended by adding at the end the following
5	new paragraph:
6	"(7) Notwithstanding any other provision of this Act,
7	the corporation may not newly purchase any mortgage un-
8	less the mortgagor has paid, in cash or its equivalent on
9	account of the property securing repayment such mort-
10	gage, in accordance with regulations issued by the Direc-
11	tor of the Federal Housing Finance Agency, not less
12	than—
13	"(A) for any mortgage purchased during the
14	12-month period beginning upon the expiration of
15	the period referred to in section 3(b) of the GSE
16	Bailout Elimination and Taxpayer Protection Act, 5
17	percent of the appraised value of the property;
18	"(B) for any mortgage purchased during the
19	12-month period beginning upon the expiration of
20	the 12-month period referred to in subparagraph (A)
21	of this paragraph, 7.5 percent of the appraised value
22	of the property; and
23	"(C) for any mortgage purchased during the
24	12-month period beginning upon the expiration of
25	the 12-month period referred to in subparagraph

1 (B) of this paragraph, 10 percent of the appraised 2 value of the property.". (B) Freddie Mac.—Subsection (a) of sec-3 4 tion 305 of the Federal Home Loan Mortgage 5 Corporation Act (12 U.S.C. 1454(a)) is amend-6 ed by adding at the end the following new para-7 graph: 8 "(6) Notwithstanding any other provision of this Act, the Corporation may not newly purchase any mortgage 10 unless the mortgagor has paid, in cash or its equivalent on account of the property securing repayment such mort-11 12 gage, in accordance with regulations issued by the Director of the Federal Housing Finance Agency, not less 14 than— "(A) for any mortgage purchased during the 15 16 12-month period beginning upon the expiration of 17 the period referred to in section 3(b) of the GSE 18 Bailout Elimination and Taxpayer Protection Act, 5 19 percent of the appraised value of the property; "(B) for any mortgage purchased during the 20 21 12-month period beginning upon the expiration of 22 the 12-month period referred to in subparagraph (A) 23 of this paragraph, 7.5 percent of the appraised value 24 of the property; and

1	"(C) for any mortgage purchased during the
2	12-month period beginning upon the expiration of
3	the 12-month period referred to in subparagraph
4	(B) of this paragraph, 10 percent of the appraised
5	value of the property.".
6	(6) Requirement to pay state and local
7	TAXES.—
8	(A) Fannie Mae.—Paragraph (2) of sec-
9	tion 309(c) of the Federal National Mortgage
10	Association Charter Act (12 U.S.C.
11	1723a(c)(2)) is amended—
12	(i) by striking "shall be exempt from"
13	and inserting "shall be subject to"; and
14	(ii) by striking "except that any" and
15	inserting "and any".
16	(B) Freddie Mac.—Section 303(e) of the
17	Federal Home Loan Mortgage Corporation Act
18	(12 U.S.C. 1452(e)) is amended—
19	(i) by striking "shall be exempt from"
20	and inserting "shall be subject to"; and
21	(ii) by striking "except that any" and
22	inserting "and any".
23	(7) Repeals relating to registration of
24	SECURITIES.—
25	(A) Fannie Mae.—

1	(i) Mortgage-backed securi-
2	Ties.—Section 304(d) of the Federal Na-
3	tional Mortgage Association Charter Act
4	(12 U.S.C. 1719(d)) is amended by strik-
5	ing the fourth sentence.
6	(ii) Subordinate obligations.—
7	Section 304(e) of the Federal National
8	Mortgage Association Charter Act (12
9	U.S.C. 1719(e)) is amended by striking the
10	fourth sentence.
11	(B) Freddie Mac.—Section 306 of the
12	Federal Home Loan Mortgage Corporation Act
13	(12 U.S.C. 1455) is amended by striking sub-
14	section (g).
15	(8) Recoupment of costs for federal
16	GUARANTEE.—
17	(A) Assessments.—The Director of the
18	Federal Housing Finance Agency shall establish
19	and collect from each enterprise assessments in
20	the amount determined under subparagraph
21	(B). In determining the method and timing for
22	making such assessments, the Director shall
23	take into consideration the determinations and
24	conclusions of the study under subsection (b) of
25	this section.

1 (B) Determination of costs of guar-ANTEE.—Assessments under subparagraph (A) 2 3 with respect to an enterprise shall be in such 4 amount as the Director determines necessary to recoup to the Federal Government the full value 6 of the benefit the enterprise receives from the 7 guarantee provided by the Federal Government 8 for the obligations and financial viability of the 9 enterprise, based upon the dollar value of such 10 benefit in the market to such enterprise when not operating under conservatorship or receiver-12 ship. To determine such amount, the Director 13 shall establish a risk-based pricing mechanism 14 as the Director considers appropriate, taking 15 into consideration the determinations and con-16 clusions of the study under subsection (b) of 17 this section.

- (C) TREATMENT OF RECOUPED AMOUNTS.—The Director shall cover into the general fund of the Treasury any amounts received from assessments made under this paragraph.
- 23 (b) GAO STUDY REGARDING RECOUPMENT OF Costs for Federal Government Guarantee.—The Comptroller General of the United States shall conduct

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- 1 a study to determine a risk-based pricing mechanism to
- 2 accurately determine the value of the benefit the enter-
- 3 prises receive from the guarantee provided by the Federal
- 4 Government for the obligations and financial viability of
- 5 the enterprises. Such study shall establish a dollar value
- 6 of such benefit in the market to each enterprise when not
- 7 operating under conservatorship or receivership, shall ana-
- 8 lyze various methods of the Federal Government assessing
- 9 a charge for such value received (including methods involv-
- 10 ing an annual fee or a fee for each mortgage purchased
- 11 or securitized), and shall make a recommendation of the
- 12 best such method for assessing such charge. Not later
- 13 than 12 months after the date of the enactment of this
- 14 Act, the Comptroller General shall submit to the Congress
- 15 a report setting forth the determinations and conclusions
- 16 of such study.

# 17 SEC. 5. REQUIRED WIND DOWN OF OPERATIONS AND DIS-

- 18 **SOLUTION OF ENTERPRISE.**
- 19 (a) APPLICABILITY.—This section shall apply to an
- 20 enterprise upon the expiration of the 3-year period re-
- 21 ferred to in section 3(b).
- 22 (b) Repeal of Charter.—Upon the applicability of
- 23 this section to an enterprise, the charter for the enterprise
- 24 is repealed and the enterprise shall have no authority to
- 25 conduct new business under such charter, except that the

- 1 provisions of such charter in effect immediately before
- 2 such repeal shall continue to apply with respect to the
- 3 rights and obligations of any holders of outstanding debt
- 4 obligations and mortgage-backed securities of the enter-
- 5 prise.
- 6 (c) WIND DOWN.—Upon the applicability of this sec-
- 7 tion to an enterprise, the Director and the Secretary of
- 8 the Treasury shall jointly take such action, and may pre-
- 9 scribe such regulations and procedures, as may be nec-
- 10 essary to wind down the operations of an enterprise as
- 11 an entity chartered by the United States Government over
- 12 the duration of the 10-year period beginning upon the ap-
- 13 plicability of this section to the enterprise (pursuant to
- 14 subsection (a)) in an orderly manner consistent with this
- 15 Act and the ongoing obligations of the enterprise.
- 16 (d) Division of Assets and Liabilities; Author-
- 17 ITY TO ESTABLISH HOLDING CORPORATION AND DIS-
- 18 SOLUTION TRUST FUND.—The action and procedures re-
- 19 quired under subsection (c)—
- 20 (1) shall include the establishment and execu-
- 21 tion of plans to provide for an equitable division and
- distribution of assets and liabilities of the enterprise,
- including any liability of the enterprise to the United
- 24 States Government or a Federal reserve bank that

1	may continue after the end of the period described
2	in subsection (ca); and
3	(2) may provide for establishment of—
4	(A) a holding corporation organized under
5	the laws of any State of the United States or
6	the District of Columbia for the purposes of the
7	reorganization and restructuring of the enter-
8	prise; and
9	(B) one or more trusts to which to trans-
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11	(i) remaining debt obligations of the
12	enterprise, for the benefit of holders of
13	such remaining obligations; or
14	(ii) remaining mortgages held for the
15	purpose of backing mortgage-backed secu-
16	rities, for the benefit of holders of such re-
17	maining securities.

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