111TH CONGRESS 2D SESSION

H. R. 4594

To combat international violence against women and girls.

IN THE HOUSE OF REPRESENTATIVES

February 4, 2010

Mr. Delahunt (for himself, Mr. Poe of Texas, Ms. Schakowsky, Ms. Moore of Wisconsin, Ms. Delauro, Ms. Edwards of Maryland, Ms. Lee of California, Ms. Jackson Lee of Texas, Ms. Woolsey, Ms. Watson, Mr. Hare, Mr. Welch, Mr. Payne, Mr. Ellison, Ms. Slaughter, Mr. Carnahan, Mr. Polis of Colorado, Ms. Eddie Bernice Johnson of Texas, Mrs. Maloney, Mr. Rush, Mr. Grijalva, Mr. Filner, Mr. Moore of Kansas, Mr. Berman, Mr. Maffel, and Ms. McCollum) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To combat international violence against women and girls.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "International Violence Against Women Act of 2010".
- 6 (b) Table of Contents for
- 7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.
- Sec. 3. Statement of policy.
- Sec. 4. Definitions.

TITLE I—INTERNATIONAL PREVENTION OF VIOLENCE AGAINST WOMEN AND GIRLS

Subtitle A—Official Positions and Institutional Changes

- Sec. 101. Office for Global Women's Issues.
- Sec. 102. Office for Women's Global Development.

Subtitle B—Strategy, Policy, and Programs

- Sec. 111. Comprehensive international strategy to reduce and prevent violence against women and girls.
- Sec. 112. Assistance to reduce international violence against women and girls.
- Sec. 113. Ensuring accountability of the United States' response to violence against women and girls internationally.
- Sec. 114. Enhancing United States training of foreign military and police forces and judicial officials on preventing and responding to violence against women and girls.
- Sec. 115. Addressing violence against women and girls in humanitarian relief, peacekeeping, conflict, and post-conflict operations.

TITLE II—OTHER PROVISIONS

- Sec. 201. Support for multilateral efforts to end violence against women and girls.
- Sec. 202. Funding limitation.

1 SEC. 2. FINDINGS.

- 2 Congress makes the following findings:
- 3 (1) According to the United Nations, approxi-
- 4 mately 1 out of every 3 women in the world has been
- 5 beaten, coerced into sex, or otherwise abused in her
- 6 lifetime. The World Health Organization reports
- 7 that in some countries, up to 70 percent of women
- 8 report having been victims of domestic violence at
- 9 some stage in their lives.
- 10 (2) According to the United Nations, engaging
- both men and women in all efforts to end violence
- against women and girls internationally should be a

- priority. In recognition of this, United Nations Secretary-General Ban Ki-moon launched a multi-year campaign in 2009 to end violence against women and pledge resources to engage male leaders and mobilize men and boys.
 - (3) Violence against women dramatically impedes progress in meeting global health goals, including efforts to stem maternal mortality and the spread of HIV/AIDS. Approximately 1 in 4 women are abused during pregnancy, which, according to the World Health Organization, has been linked to miscarriage, pre-term labor, low birth weight and fetal distress or death. Women who have experienced violence are also at higher risk for contracting HIV, and women living with HIV may be up to three times more likely to experience violence than HIV-negative women. Fear of violence also prevents women from accessing HIV/AIDS information and receiving treatment and counseling.
 - (4) Women's increased access to economic opportunities is crucial to the prevention of and response to domestic and sexual violence. Both microfinance-based interventions and increased asset control have been shown to reduce levels of intimate

- partner violence in addition to providing economic
 independence for survivors.
- (5) Displaced, refugee, and stateless women and girls in humanitarian emergencies, conflict settings, and natural disasters face extreme violence and threats because of power inequities, including being forced to exchange sex for food and humanitarian supplies, and being at increased risk of rape, sexual exploitation, and abuse.
 - (6) Rape and sexual assault against women and girls are used to torture, intimidate, and terrorize women and their communities.

13 SEC. 3. STATEMENT OF POLICY.

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- 14 It is the policy of the United States to—
- 15 (1) systematically integrate and coordinate ef16 forts to prevent and respond to violence against
 17 women and girls internationally into United States
 18 foreign policy and foreign assistance programs, and
 19 to expand implementation of effective practices and
 20 programs;
 - (2) promote women's political, economic, educational, social, cultural, civil, and human rights and opportunities throughout the world;
 - (3) support and build the capacity of indigenous nongovernmental organizations that are working to

- prevent and respond to violence against women and girls internationally, particularly women's nongovernmental organizations, and to support and encourage United States organizations working in partnership with such nongovernmental organizations;
 - (4) prevent and respond to violence against women and girls internationally through multisectoral methods, working at individual, family, community, local, national, and international levels and incorporating service, prevention, training, and advocacy activities and economic, education, health, legal, and protective intervention services;
 - (5) enhance training and other prevention and response to violence against women and girls internationally in humanitarian relief, conflict, and post-conflict settings;
 - (6) enhance training by United States personnel of professional foreign military and police forces and judicial officials to include specific and thorough instruction on preventing and responding to violence against women and girls internationally;
 - (7) increase communication and cooperation with nongovernmental organizations with demonstrated experience in empowerment of women and

- combating violence against women and girls internationally, including consulting with such organizations during strategic planning exercises;
 - (8) more regularly engage men and boys as community leaders and advocates in ending violence against women and girls;
 - (9) ensure private security firms contracted for service in conflict, humanitarian and post-conflict settings appropriately report on and respond to violence against women and girls internationally; and
 - (10) continue United States leadership and innovative efforts at the United Nations to address violence against women and girls internationally, particularly through urging the United Nations Secretary-General and United Nations member states to fully implement the provisions of United Nations Security Council Resolutions 1325, 1820, and 1888 and other relevant United Nations agreements and initiatives.

20 SEC. 4. DEFINITIONS.

21 In this Act:

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22 (1) ELIGIBLE COUNTRIES.—The term "eligible 23 countries" means countries that are not classified as 24 high-income countries in the most recent edition of 25 the World Development Report for Reconstruction

1	and Development published by the International
2	Bank for Reconstruction and Development.
3	(2) VIOLENCE AGAINST WOMEN AND GIRLS.—
4	The term "violence against women and girls"—
5	(A) means any act of violence against
6	women or girls that results in, or is likely to re-
7	sult in, physical, sexual, or psychological harm
8	or suffering to women, including threats of such
9	acts, coercion, or arbitrary deprivations of lib-
10	erty, whether occurring in public or private life;
11	and
12	(B) includes—
13	(i) physical, sexual, and psychological
14	violence occurring in the family, including
15	battering, sexual abuse of female children
16	in the household, dowry-related violence,
17	marital rape, female genital cutting and
18	mutilation, forced child marriage, and
19	other traditional practices harmful to
20	women and girls, nonspousal violence, and
21	violence related to exploitation;
22	(ii) physical, sexual, and psychological
23	violence occurring within the general com-
24	munity, including rape, sexual abuse, sex-
25	ual harassment and intimidation at work,

1	in educational institutions and elsewhere,
2	trafficking in women and girls, and forced
3	prostitution; and
4	(iii) physical, sexual, and psycho-
5	logical violence perpetrated or condoned by
6	the state, wherever it occurs.
7	TITLE I—INTERNATIONAL PRE-
8	VENTION OF VIOLENCE
9	AGAINST WOMEN AND GIRLS
10	Subtitle A—Official Positions and
11	Institutional Changes
12	SEC. 101. OFFICE FOR GLOBAL WOMEN'S ISSUES.
13	(a) Establishment.—The Secretary of State shall
14	establish in the Office of the Secretary of the Department
15	of State an Office for Global Women's Issues (in this sec-
16	tion referred to as the "Office"). The Office shall be head-
17	ed by an Ambassador-at-Large for Global Women's Issues
18	(in this section referred to as the "Ambassador-at-
19	Large"), who shall be appointed by the President, by and
20	with the advice and consent of the Senate. The Ambas-
21	sador-at-Large shall report directly to the Secretary and
22	shall have the rank and status of Ambassador-at-Large.
23	(b) Purpose.—In addition to the duties described in
24	subsection (c) and those duties determined by the Sec-
25	retary of State, the Office shall coordinate efforts of the

United States Government regarding gender integration and empowerment of women in United States foreign pol-3 icy. 4 (c) Duties.— (1) In General.—The Ambassador-at-Large— 6 (A) shall coordinate and advise on activi-7 ties, policies, programs, and funding relating to 8 gender integration and empowerment of women 9 internationally, including those intended to pre-10 vent and respond to violence against women, for 11 all bureaus and offices of the Department of 12 State and in the international programs of other United States Government departments 13 14 and agencies; 15 (B) shall actively promote and advance the 16 full integration of gender analysis into the pro-17 grams, structures, processes, and capacities of 18 all bureaus and offices of the Department of 19 State and in the international programs of 20 other United States Government departments 21 and agencies; 22 (C) shall direct, as appropriate, United 23 States Government resources to respond to 24 needs for gender integration and empowerment

of women in United States Government foreign

- policies and international programs, including to prevent and respond to violence against women and girls internationally; and
 - (D) may design, support, and implement activities regarding empowerment of women internationally, including for the prevention and response of violence against women and girls internationally.
 - (2) Coordinating role.—The Ambassadorat-Large shall coordinate with all relevant United States Government departments and agencies, particularly the United States Agency for International Development, the Millennium Challenge Corporation, and the Office of the Global AIDS Coordinator, on all policies, programs, and funding of such departments and agencies relating to gender integration and empowerment of women, including ending violence against women and girls internationally.
 - (3) DIPLOMATIC REPRESENTATION.—Subject to the direction of the President and the Secretary of State, the Ambassador-at-Large is authorized to represent the United States in matters relevant to the status of women, including violence against women and girls internationally.

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- 1 (d) Reports.—Subject to the guidance of the Am-
- 2 bassador-at-Large, the heads of all bureaus and offices of
- 3 the Department of State, as appropriate, shall evaluate
- 4 and monitor all empowerment of women programs admin-
- 5 istered by such bureaus and offices and annually submit
- 6 to the Ambassador-at-Large reports containing an ac-
- 7 counting of such programs and their effectiveness.

(e) Monitoring and Evaluation.—

- (1) In General.—The Office shall seek to coordinate with United States Government departments and agencies and should provide advice and
 guidance, as necessary, to United States Government departments and agencies engaged in international programs, to monitor and evaluate empowerment of women programs and outcomes and
 impacts of such programs, including programs such
 departments and agencies administer for prevention
 and response to violence against women and girls
 internationally.
 - (2) Report.—The heads of United States Government departments and agencies with international programs described in paragraph (1) shall provide to the Office on an annual basis information on empowerment of women programs and outcomes and impacts of such programs, including for preven-

- 1 tion and response to violence against women and
- 2 girls internationally, in order to contribute to the de-
- 3 velopment and implementation of the comprehensive
- 4 strategy required under section 111.
- 5 (f) AUTHORIZATION OF APPROPRIATIONS.—There is
- 6 authorized to be appropriated \$10,000,000 for each of fis-
- 7 cal years 2011 through 2015, under the heading "Diplo-
- 8 matic and Consular Programs", to carry out activities
- 9 under this section. Funds appropriated pursuant to this
- 10 subsection are in addition to amounts otherwise available
- 11 for such purposes.
- 12 SEC. 102. OFFICE FOR WOMEN'S GLOBAL DEVELOPMENT.
- 13 (a) Establishment.—
- 14 (1) IN GENERAL.—There is established an Of-
- fice for Women's Global Development (in this sec-
- tion referred to as the "Office" in the United
- 17 States Agency for International Development (in
- this section referred to as "USAID").
- 19 (2) DIRECTOR.—The Office shall be headed by
- the Director of Women's Global Development (in
- 21 this section referred to as the "Director", who shall
- be appointed by the President, by and with the ad-
- vice and consent of the Senate, from among individ-
- 24 uals who are highly qualified in matters relating to
- international development and gender integration.

- 1 The appointment of the Director shall be in addition 2 to the appointment of officers otherwise provided for 3 in section 624 of the Foreign Assistance Act of 1961 (22 U.S.C. 2384). The Director shall report directly to the Administrator of USAID and shall have the 5 6 rank and status of Assistant Administrator. 7 (b) Purpose.—The Office shall coordinate and guide 8 all efforts of USAID to integrate gender in all policies, programs, and activities of United States foreign assist-10 ance and is intended to replace the Office of Women in Development in USAID in existence on the date of the 12 enactment of this Act. (c) Duties.—The Director shall— 13 14 (1) coordinate and consult with the Ambas-15 sador-at-Large for Global Women's Issues and 16 USAID mission directors; 17 (2) provide high-level guidance to USAID mis-18 sions, offices, and bureaus on gender integration, de-19 sign, strategy, and programming, including for the 20 prevention and response to violence against women 21 and girls internationally;
- 22 (3) keep the Administrator of USAID informed 23 of policy guidance provided by the Ambassador-at-24 Large for Global Women's Issues under section 101,

- including for prevention and response to violence against women and girls internationally; and
 - (4) oversee agency-wide monitoring and evaluation on gender integration activities and strategies, including prevention and response to violence against women and girls internationally.

(d) Reports.—

- (1) IN GENERAL.—Subject to the guidance of the Director and the Administrator of USAID, the heads of relevant USAID missions, offices, and bureaus shall annually submit to the Director reports containing data and findings on the impact of gender integration activities and strategies of such missions, offices, and bureaus, including with respect to prevention and response to violence against women and girls internationally.
- (2) Types of data.—Reports required under paragraph (1) should include data with respect to relevant contractors, subcontractors, grantees, and sub-grantees receiving funds made available under this Act, including amounts of awards.
- (3) Submission to congress.—Reports required under paragraph (1) shall be made available to the Congress upon request. Such reports shall be

1	submitted in unclassified form, but may contain a
2	classified annex if necessary.
3	(e) Congressional Briefings.—Beginning not
4	later than 1 year after the date of the enactment of this
5	Act, and semi-annually thereafter, the Director or Admin-
6	istrator of USAID, as appropriate, should brief Congress
7	on the integration of gender considerations and prevention
8	and response to violence against women and girls inter-
9	nationally in USAID strategies, programming, and associ-
10	ated outcomes and impacts, using data collected under
11	subsection (d).
12	(f) AUTHORIZATION OF APPROPRIATIONS.—There is
13	authorized to be appropriated \$15,000,000 for each of fis-
14	cal years 2011 through 2015 to carry out activities under
15	this section. Amounts authorized to be appropriated pur-
16	suant to this subsection are in addition to amounts other-
17	wise available for such purposes.
18	Subtitle B—Strategy, Policy, and
19	Programs
20	SEC. 111. COMPREHENSIVE INTERNATIONAL STRATEGY TO
21	REDUCE AND PREVENT VIOLENCE AGAINST
22	WOMEN AND GIRLS.
23	(a) Development and Implementation of
24	STRATEGY.—Not later than 1 year after the date of the
25	enactment of this Act, the Secretary of State and the Ad-

- 1 ministrator of the United States Agency for International
- 2 Development, under the direction of the President and
- 3 with the assistance of the Ambassador-at-Large of the Of-
- 4 fice for Global Women's Issues and the Director of the
- 5 Office for Women's Global Development—
- 6 (1) shall develop and commence implementation
- 7 of a comprehensive, 5-year international strategy to
- 8 prevent and respond to violence against women and
- 9 girls internationally; and
- 10 (2) shall make such strategy available to the
- public and submit it to the Committee on Foreign
- Relations of the Senate and the Committee on For-
- eign Affairs of the House of Representatives.
- 14 (b) Coordination.—In developing the strategy
- 15 under subsection (a), the Secretary of State, with the as-
- 16 sistance of the Ambassador-at-Large and the Director,
- 17 shall coordinate and consult with—
- 18 (1) United States Government departments and
- agencies administering international programs and
- departments and agencies with expertise in pre-
- venting and responding to violence against women
- and girls internationally, including the Department
- of Justice, the Department of Health and Human
- Services, and the Office of the Global AIDS Coordi-
- 25 nator; and

- 1 (2) representatives of civil society with dem2 onstrated experience combating violence against
 3 women and girls internationally or promoting wom4 en's health or women's development internationally,
 5 including nongovernmental organizations, academics,
 6 and other experts.
- 7 (c) Content.—The strategy developed under sub-8 section (a) shall—
 - (1) identify between 5 and 20 eligible countries that have severe levels of violence against women and girls and such identified countries should, when possible, be geographically, ethnically, and culturally diverse from one another, may have internally displaced persons and refugee populations, and should have the government or nongovernment organizational capacity to manage and implement activities for the prevention and response of violence against women and girls internationally;
 - (2) identify how and to what extent the violence against women and girls in each country is negatively affecting the achievement of United States development and security goals in such country, including for human rights, poverty reduction, political stability, health for women and girls, and economic development;

- 1 (3) detail the potential capacity of each country 2 to address and respond to violence against women 3 and girls;
 - (4) identify the United States Government departments and agencies involved in the execution of the relevant program activities for each country;
 - (5) create a comprehensive and holistic strategy that includes at least two or more of the sectoral activities listed in subsection (d) for each country plan and describe how the selected programs will prevent and respond to the problem of violence against women and girls, incorporating security and development goals listed in paragraph (2);
 - (6) include, as appropriate, strategies designed to accommodate the needs of stateless, internally displaced, refugee, or religious or ethnic minority women and girls;
 - (7) include capacity building and technical assistance for community-based women's nongovernmental organizations and community-based organizations with demonstrated expertise in empowerment of women, including combating violence against women and girls internationally;
 - (8) include potential coordination with existing programs, initiatives, and groups with demonstrated

- expertise on preventing and responding to violence against women and girls internationally or in empowerment of women, particularly coordinating with women's organizations and community-based groups;
 - (9) describe the monitoring and evaluation mechanisms established for each country and how they will be used to assess overall progress in preventing and responding to violence against women and girls internationally;
 - (10) integrate gender analysis into the strategy for each country to ensure that women's, girls', men's, and boys' roles are appropriately addressed; and
 - (11) identify resources needed to implement programs, taking into account activities and funding provided by other entities, and coordinate with programs and activities of other multilateral entities.
- 18 (d) Program Activities Supported.—Assistance 19 provided under this section shall be used to carry out, in 20 each of the countries identified in the strategy required 21 pursuant to subsection (a), a multi-sectoral strategy to 22 prevent and respond to violence against women and girls 23 internationally, including activities in 2 or more of the fol-24 lowing sectors:

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1	(1) Supporting health programs and survivor
2	services, including—
3	(A) integrating a systems-wide approach to
4	safely preventing and responding to violence
5	against women and girls into existing United
6	States Government-funded health programs
7	serving women and children, including HIV/
8	AIDS prevention, care, and treatment;
9	(B) funding supportive services and advo-
10	cacy for survivors of violence, including psycho-
11	logical support and economic empowerment
12	where victims identify the need for these serv-
13	ices;
14	(C) improving coordination in countries be-
15	tween the health and justice sectors so per-
16	petrators can be held accountable for their vio-
17	lence and women who choose to can prosecute
18	their abuser; and
19	(D) working with ministries of health and
20	other national-level agencies and local commu-
21	nity-based organizations to support integration
22	of violence against women programming into
23	country-level plans of action, strategies, and

operational plans.

1	(2) Increasing civil and criminal legal and judi-
2	cial protections, including—
3	(A) promoting broader legal protection
4	against all forms of violence against women and
5	girls that prioritize victim safety and confiden-
6	tiality and that create accountability for per-
7	petrators;
8	(B) providing training and technical assist-
9	ance to police, prosecutors, forensic physicians
10	lawyers, corrections officers, judges, and judi-
11	cial officials, and where appropriate, to non-
12	lawyer advocates and traditional community au-
13	thorities on violence against women and girls
14	the rights of victims, appropriate responses
15	and improving coordination between such offi-
16	cials and relevant authorities;
17	(C) enhancing the capacity of the justice
18	system, including for recordkeeping, evidence
19	and data collection, and expeditious investiga-
20	tions; and
21	(D) helping women and girls who are vic-
22	tims of violence gain access to the justice sys-
23	tem and supporting such women and girls

throughout the legal process;

1	(3) Encouraging change in public attitudes
2	through communication and organizing efforts
3	that—
4	(A) engage men and boys, including faith
5	and traditional leaders, as leaders and advo-
6	cates in ending violence against women and
7	girls and the social norms that perpetuate it;
8	(B) support women survivors of violence to
9	educate their communities on the impacts of vi-
10	olence;
11	(C) support community efforts to change
12	attitudes about the acceptability of violence
13	against women and girls, including harmful tra-
14	ditional practices, such as child marriage, fe-
15	male genital cutting and mutilation, and so-
16	called "honor killings"; and
17	(D) support mass media social change
18	campaigns.
19	(4) Promoting access to economic opportunity
20	projects, including—
21	(A) supporting the establishment and de-
22	velopment of women-owned businesses (micro-,
23	small-, and medium-sized enterprises) through
24	access to financial and nonfinancial services;

1	(B) supporting programs to help increase
2	property rights, social security, and home own-
3	ership and land tenure security for women;
4	(C) increasing women and girls' access to
5	education, literacy, and numeracy programs,
6	leadership development, and job skills training;
7	(D) addressing violence against women and
8	girls in the workplace; and
9	(E) promoting legal literacy, including
10	among men, women, faith and traditional lead-
11	ers, about women's economic, property and fi-
12	nancial rights.
13	(5) Improving educational opportunities for
14	women and girls, including—
15	(A) promoting efforts at the national level
16	to establish and enforce comprehensive legisla-
17	tion and policies against school-related violence
18	against women and girls, including violence at
19	and on the way to and from school;
20	(B) programs for girls and boys, with
21	school and community participation, on the
22	unacceptability of violence against women and
23	girls, including counseling for affected students;
24	and

1	(C) providing training for all teachers and
2	school administrators on school-related violence
3	particularly against women and girls, including
4	to improve reporting, referral, and implementa-
5	tion of codes of conduct and a system for ad-
6	dressing violations of such codes of conduct.
7	SEC. 112. ASSISTANCE TO REDUCE INTERNATIONAL VIO
8	LENCE AGAINST WOMEN AND GIRLS.
9	(a) Coordinating Existing Aid Programs.—The
10	Ambassador-at-Large of the Office for Global Women's
11	Issues and the Director of the Office for Women's Global
12	Development shall seek to coordinate efforts and measures
13	to prevent and respond to violence against women and
14	girls internationally into existing programs, contracts
15	grants, agreements, and foreign assistance under the For-
16	eign Assistance Act of 1961 and other Acts authorizing
17	foreign assistance, as applicable.
18	(b) AUTHORITY.—To implement and execute the
19	comprehensive international strategy developed pursuant
20	to section 111, the Secretary of State or the Administrator
21	of the United States Agency for International Develop-
22	ment (in this section referred to as "USAID"), in con-
23	sultation with the Ambassador-at-Large or the Director
24	is authorized to provide assistance to nongovernmental or-

- 1 ganizations, multilateral institutions, and foreign coun-
- 2 tries for program activities described in section 111(d).
- 3 (c) Allocate New Funding.—The Secretary of
- 4 State, in coordination with the Administrator of USAID,
- 5 based on guidance from the Ambassador-at-Large, is au-
- 6 thorized to allocate funds to implement and execute the
- 7 comprehensive international strategy developed pursuant
- 8 to section 111.

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9 (d) Use of Funds.—

- (1) IN GENERAL.—Any funds made available under this section to nongovernmental organizations should be designated to organizations that have demonstrated experience regarding violence against women and girls internationally or in the empowerment of women, or that are in partnership with such organizations and that have demonstrated capabilities or expertise in a particular program activity described in section 111(d).
 - (2) Congressional briefings.—The Secretary of State and the Administrator of USAID shall brief Congress upon request, on the transparent mechanisms used to ensure that funds made available under this section through nongovernmental organizations are awarded to entities with demonstrated experience with violence against

- 1 women and girls internationally, or are in partner-
- 2 ship with such organizations, and have demonstrated
- 3 capabilities in a particular program activity de-
- 4 scribed in section 111(d).
- 5 (e) Grants to Women's Nongovernmental Or-
- 6 GANIZATIONS AND COMMUNITY-BASED ORGANIZA-
- 7 TIONS.—
- 8 (1) In General.—The Secretary of State or
- 9 the USAID Administrator, in consultation with the
- 10 Ambassador or the Director, may award funds to
- 11 community-based women's nongovernmental organi-
- 12 zations and community-based organizations in re-
- cipient countries to carry out the purposes of this
- section.
- 15 (2) MINIMUM FUNDING REQUIREMENT.—To the
- extent possible, at least 10 percent of funds awarded
- to an eligible country under this section should be
- awarded to community-based women's nongovern-
- mental organizations and community-based organi-
- 20 zations. In any country in which capacity is deter-
- 21 mined to be too limited to meet the 10 percent re-
- 22 quirement, a plan should be provided for how recipi-
- ents will work with local nongovernmental organiza-
- 24 tions to increase their capacity.

1	(f) AWARD PROCESS.—Funds awarded under this
2	section shall be provided through an open, competitive,
3	and transparent process where possible.
4	(g) Conditions.—Entities receiving funds awarded
5	through the grant program established under this sec-
6	tion—
7	(1) shall allocate a reasonable amount of funds
8	for the collection of data and the evaluation of pro-
9	gram effectiveness;
10	(2) shall be responsible for developing and re-
11	porting on outcomes and impacts related to pre-
12	venting and responding to violence against women
13	and girls internationally;
14	(3) should gather input from women's non-
15	governmental organizations or community-based or-
16	ganizations in recipient countries, including organi-
17	zations with expertise in working with men and boys
18	to prevent violence; and
19	(4) shall consider the safety of women and girls
20	as a primary concern in deciding how to design, im-
21	plement, monitor, and evaluate programs.
22	(h) Authorization of Appropriations.—
23	(1) In general.—There is authorized to be
24	appropriated to the President \$175,000,000 for each

- of the fiscal years 2011 through 2015 to carry out this section and section 111.
- 3 (2) AVAILABILITY OF FUNDS.—Amounts authorized to be appropriated pursuant to paragraph
 5 (1) shall remain available until expended.
- 6 (3) Nonsupplantation.—Amounts authorized 7 to be appropriated pursuant to paragraph (1) are in 8 addition to amounts otherwise made available for 9 such purposes.

10 SEC. 113. ENSURING ACCOUNTABILITY OF THE UNITED

- 11 STATES' RESPONSE TO VIOLENCE AGAINST
- 12 WOMEN AND GIRLS INTERNATIONALLY.
- 13 (a) Briefing.—
- 14 (1) IN GENERAL.—Not later than 2 years after 15 the submission of the comprehensive international 16 strategy developed under section 111, and every 17 other year thereafter, the Secretary of State, as-18 sisted by the Administrator of the United States 19 Agency for International Development (in this section referred to as "USAID") and the Ambassador-20 21 at-Large of the Office for Global Women's Issues, 22 shall brief Congress on implementation of the strat-23 egy and the progress being made to prevent and ad-24 dress violence against women and girls.

1	(2) Content.—The briefing required under
2	paragraph (1) should include the following:
3	(A) A description of successful efforts by
4	affected country governments and nongovern-
5	mental organizations, the United States, and bi-
6	lateral and multilateral donors in prevention
7	and response to violence against women and
8	girls internationally.
9	(B) Recommendations related to best prac-
10	tices, effective strategies, and suggested im-
11	provements to enhance the impact of prevention
12	and response to violence against women and
13	girls internationally.
14	(C) Impact of activities funded by the
15	strategy in preventing and reducing violence
16	against women and girls internationally.
17	(b) Amendments.—Section 116(d) of the Foreign
18	Assistance Act of 1961 (22 U.S.C. 2151n(d)) is amend-
19	ed—
20	(1) in paragraph (10), by striking "; and" and
21	inserting a semicolon;
22	(2) in paragraph (11)(C), by striking the period
23	at the end and inserting "; and"; and
24	(3) by adding at the end the following:

- 1 "(12) wherever applicable, the nature and ex-
- 2 tent of violence against women and girls, as defined
- 3 in section 4 of the International Violence Against
- 4 Women Act of 2010.".
- 5 (c) Transparency.—The Secretary of State shall
- 6 provide to Congress the information made available under
- 7 sections 101(d) and 102(d), including outcomes and im-
- 8 pacts related to prevention and response to violence
- 9 against women and girls internationally submitted by con-
- 10 tractors, subcontractors, grantees and subgrantees, except
- 11 if such disclosure would inhibit the security or effective-
- 12 ness of such entities.
- 13 (d) Research and Data Collection.—The Am-
- 14 bassador-at-Large of the Office for Global Women's
- 15 Issues, assisted by the Administrator of USAID and the
- 16 heads of relevant bureaus and offices of the Department
- 17 of State and in consultation with the Secretary of Health
- 18 and Human Services and the Attorney General, shall work
- 19 to improve the quality and coordination of existing data
- 20 collection and evaluations of current violence against
- 21 women and girls internationally programs and fund origi-
- 22 nal research or analysis of effective interventions to pre-
- 23 vent or respond to violence against women and girls inter-
- 24 nationally.

- 1 (e) Use of Funds.—Funds made available in this 2 section may be used for the following purposes: 3 (1) To collect and analyze new or existing data 4 on the scope and extent of all forms of violence 5 against women and girls internationally, including 6 under-documented forms of violence and violence 7 against marginalized groups. 8 (2) To conduct research on effective interven-9 tions to respond to violence against women and girls
 - tions to respond to violence against women and girls internationally, including efforts to scale up effective programming.

 (3) To support systemic data collection using
 - (3) To support systemic data collection using internationally comparable indicators, norms, and methodologies for measuring the scope, prevalence, and incidence of violence against women and girls internationally by—
 - (A) governments of foreign countries; and
- 18 (B) federally funded development assist-19 ance and health assistance.
- 20 (f) AUTHORIZATION OF APPROPRIATIONS.—There is 21 authorized to be appropriated to the Secretary of State 22 \$20,000,000 for each of the fiscal years 2011 through
- 23 2015 to carry out the activities under this section.

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1	SEC. 114. ENHANCING UNITED STATES TRAINING OF FOR-
2	EIGN MILITARY AND POLICE FORCES AND JU-
3	DICIAL OFFICIALS ON PREVENTING AND RE-
4	SPONDING TO VIOLENCE AGAINST WOMEN
5	AND GIRLS.
6	(a) Purpose.—The purpose of this section is to en-
7	sure that United States programs to train foreign military
8	and police forces and judicial officials include instruction
9	on preventing and responding to violence against women
10	and girls.
11	(b) AUTHORIZATION.—Under the direction of the
12	President, the Secretary of State is authorized to provide
13	guidance to the Secretary of Defense concerning, where
14	appropriate—
15	(1) incorporating training, prevention, and re-
16	sponse to violence against women and girls into the
17	basic training curricula of foreign military and police
18	forces and judicial officials;
19	(2) ensuring that United States assistance to
20	units involved in regional or multilateral peace-
21	keeping operations includes training on preventing
22	and responding to violence against women and girls
23	internationally; and
24	(3) including an assessment of such activities in
25	the briefing developed under section 113(a).

1	(c) Authorization of Appropriations.—There is
2	authorized to be appropriated such sums as may be nec-
3	essary for each of the fiscal years 2011 through 2015 to
4	carry out the activities under this section.
5	SEC. 115. ADDRESSING VIOLENCE AGAINST WOMEN AND
6	GIRLS IN HUMANITARIAN RELIEF, PEACE
7	KEEPING, CONFLICT, AND POST-CONFLICT
8	OPERATIONS.
9	(a) Definitions.—In this section, the term "Inter-
10	Agency Standing Committee" means the committee estab-
11	lished in response to United Nations General Assembly
12	Resolution 46/182 (1991).
13	(b) ACTIVITIES OF THE DEPARTMENT OF STATE AND
14	THE UNITED STATES AGENCY FOR INTERNATIONAL DE-
15	VELOPMENT.—Under the direction of the Secretary of
16	State, the Ambassador-at-Large of the Office for Global
17	Women's Issues is authorized to provide guidance to the
18	Administrator of the United States Agency for Inter-
19	national Development and the Assistant Secretary of State
20	for the Bureau of Population, Refugees, and Migration
21	who shall take account of the Ambassador's guidance to
22	the extent practicable and shall—
23	(1) provide assistance to programs of inter-
24	national organizations international and local non-

governmental organizations, and governments where

- appropriate that prevent and respond to violence
 against women and girls in humanitarian relief, conflict and post-conflict settings and that adhere to the
 Inter-Agency Standing Committee's Guidelines for
 Gender-Based Violence Interventions in Humanitarian Settings, and should include—

 (A) building the capacity of humanitarian
 - (A) building the capacity of humanitarian organizations and government authorities where appropriate to address the special protection needs of women and children;
 - (B) supporting efforts to provide immediate assistance to survivors of violence and reintegrate such individuals through education, psychosocial assistance, trauma counseling, family and community reinsertion and reunification, medical assistance and economic opportunity programs; and
 - (C) providing legal services for women and girls who are victims of violence;
 - (2) ensure that activities to prevent and respond to violence against women and girls internationally are incorporated into any multilateral or bilateral Disarmament, Demobilization, Rehabilitation and Reintegration efforts by—

1	(A) providing protection and suitable sepa-
2	rate facilities for women and girls formerly in-
3	volved in, or associated with, fighting forces in
4	demobilization and transit centers;
5	(B) ensuring equitable reintegration activi-
6	ties and opportunities to such women and girls
7	including access to schooling, vocational train-
8	ing, employment, and childcare;
9	(C) providing essential medical care and
10	psychosocial support for such women and girls
11	who are victims of violence; and
12	(D) incorporating prevention and response
13	to violence against women and girls into pro-
14	grams for former combatants;
15	(3) designate and deploy, as appropriate, spe-
16	cialists in violence against women and girls as an in-
17	tegral part of the United States Agency for Inter-
18	national Development's Disaster Assistance Re-
19	sponse Teams to ensure the integration of preven-
20	tion and response to violence against women and
21	girls internationally in strategies and programming
22	and
23	(4) create a mechanism to ensure that all
24	grantees deployed in humanitarian relief, conflict
25	and post-conflict operations—

1	(A) comply with the Inter-Agency Standing
2	Committee's Six Core Principles Relating to
3	Sexual Exploitation and Abuse;
4	(B) train all humanitarian workers in pre-
5	venting and responding to violence against
6	women and girls, including in the use of mecha-
7	nisms to report violence against women and
8	girls;
9	(C) conduct appropriate public outreach to
10	make known to the host community the mecha-
11	nisms to report violence against women and
12	girls; and
13	(D) promptly and appropriately respond to
14	reports of violence against women and girls and
15	treat survivors in accordance with best practices
16	regarding confidentiality.
17	(c) Authorization of Appropriations.—
18	(1) In general.—There is authorized to be
19	appropriated to the Department of State and the
20	United States Agency for International Development
21	\$40,000,000 for each of the fiscal years 2011

through 2015 for programs described in subsection

(b)(2) that prevent and respond to violence against

women and girls in humanitarian relief, conflict, and

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1	post-conflict operations, in addition to amounts oth-
2	erwise available for such purposes.
3	(2) Funding not at expense of other hu-
4	MANITARIAN PROGRAMS.—Any amounts appro-
5	priated pursuant to paragraph (1) may not be pro-
6	vided at the expense of other humanitarian pro-
7	grams.
8	(d) Activities of the Department of State.—
9	Not later than 180 days after the date of the enactment
10	of this Act, the Secretary of State, acting through the Am-
11	bassador-at-Large of the Office for Global Women's
12	Issues, should brief Congress on activities and efforts to—
13	(1) achieve the activities outlined in subsection
14	(b); and
15	(2) require all private military contracting firms
16	hired by the Department of State to conduct activi-
17	ties in humanitarian relief, conflict, and post-conflict
18	settings to—
19	(A) demonstrate a commitment to expand-
20	ing the number and roles of women in such ac-
21	tivities;
22	(B) train all contractors who will be de-
23	ployed in preventing and responding to violence
24	against women and girls internationally; and

1	(C) establish mechanisms to report on and
2	promptly respond to violence against women
3	and girls internationally, and conduct appro-
4	priate public outreach to make these mecha-
5	nisms known to the host community.
6	(e) Coordination of U.S. Government Agency
7	Efforts.—
8	(1) In general.—Under the direction of the
9	President, the Secretary of State is authorized to
10	provide guidance on preventing and responding to vi-
11	olence against women and girls to the Secretary of
12	Defense when United States military personnel, mili-
13	tary contractors, and military observers are to be de-
14	ployed in humanitarian relief, conflict, and post-con-
15	flict settings.
16	(2) Department of defense activities.—
17	The Secretary of Defense and the Secretary of State
18	are authorized to jointly—
19	(A) provide training in prevention and re-
20	sponse to violence against women and girls
21	internationally to United States military forces;
22	(B) establish mechanisms for reporting
23	incidences of violence against civilian women
24	and girls committed by United States military
25	forces: and

1	(C) establish appropriate public outreach
2	efforts to notify the civilian population of the
3	mechanisms for reporting incidences of violence
4	against women and girls committed by such
5	forces.
6	(f) Enhancing U.S. Leadership and Advocacy in
7	THE UNITED NATIONS.—
8	(1) In General.—The Secretary of State, in
9	consultation with the Administrator of the United
10	States Agency for International Development, the
11	Ambassador-at-Large of the Office for Global Wom-
12	en's Issues, the United States Representative to the
13	United Nations, and the Assistant Secretaries for
14	International Organization Affairs and Population,
15	Refugees and Migration, should make available
16	United States financial, material, human, and other
17	resources to assist United Nations efforts to—
18	(A) develop and implement appropriate
19	training programs in prevention and response
20	to violence against women and girls internation-
21	ally for peacekeeping and humanitarian per-
22	sonnel;
23	(B) meet staffing goals for women military
24	and police peacekeepers, including all-women
25	teams and units, and enhance the deployment

1	of civilian women at all levels to serve in peace-
2	keeping missions, including through innovative
3	staffing formulas;
4	(C) improve protection mechanisms in and
5	around United Nations managed refugee and
6	internally displaced persons camps;
7	(D) strengthen efforts to implement a zero
8	tolerance policy for sexual exploitation and
9	abuse in United Nations peacekeeping and hu-
10	manitarian operations;
11	(E) support troop and police contributing
12	countries in taking appropriate actions to pre-
13	vent violence and abuse, including by providing
14	materials for pre-deployment and in-theater
15	awareness training, and other action to promote
16	full accountability in cases of abusive conduct
17	involving the personnel of such countries;
18	(F) continue to expand appropriate mecha-
19	nisms to permit individuals to safely bring alle-
20	gations of violence against women and girls
21	internationally to the attention of United Na-
22	tions peacekeeping commanders and heads of
23	humanitarian missions; and
24	(G) ensure the United Nations Office of
25	Internal Oversight has the capacity to inves-

- tigate all credible allegations in a timely and efficient manner while protecting the whistleblower.
- 4 (2) Report.—Not later than 18 months after 5 the date of the enactment of this Act, the Assistant 6 Secretary of State for International Organization 7 Affairs and the United States Representative to the United Nations, in consultation with the Ambas-8 9 sador-at-Large of the Office for Global Women's 10 Issues, shall submit to Congress a report on United 11 States efforts to support the implementation of 12 United Nations Security Council Resolutions 1325, 13 1820, and 1888.
- 14 (g) Emergency Measures for Critical Out-15 breaks of Violence During Conflict or Post-Con-16 flict Operations.—
- 17 (1) EMERGENCY RESPONSE TO CRITICAL OUT18 BREAKS.—The Secretary of State, in consultation
 19 with the Ambassador-at-Large of the Office for
 20 Global Women's Issues, should identify and take
 21 emergency measures to respond to critical outbreaks
 22 of violence against women and girls in situations of
 23 armed conflict.
- 24 (2) Determination.—Violence against women 25 and girls shall be determined to be a "critical out-

- break" if a United States Government report, allied government information, or credible nongovernmental or media accounts depict a widespread pattern of violence against women or girls, particularly rape and other forms of sexual abuse, that is escalating in the number of victims or brutality of attacks and that takes place in an environment of relative impunity.
 - (3) EMERGENCY MEASURES.—The Secretary of State should inform Congress immediately upon the identification of a critical outbreak of violence against women and girls and should, in consultation with the Ambassador-at-Large of the Office for Global Women's Issues, identify emergency measures to respond to the outbreak identified under paragraph (1) within 90 days and brief Congress, upon request, on those measures.
 - (4) Consultation.—In developing emergency measures under paragraph (1), the Secretary of State, with the assistance of the Ambassador-at-Large of the Office for Global Women's Issues, shall consult with the heads of all relevant United States Government departments and agencies, as necessary, including the National Security Advisor, as well as international and nongovernmental organizations

- 1 working in prevention and response to violence
- 2 against women and girls internationally.
- 3 (h) Authorization of Appropriations.—In addi-
- 4 tion to amounts authorized to be appropriated under sub-
- 5 section (c), there is authorized to be appropriated such
- 6 sums as may be necessary for emergency measures, in-
- 7 cluding the expansion of reporting mechanisms and pro-
- 8 grams, for each critical outbreak of violence identified
- 9 under this section.

10 TITLE II—OTHER PROVISIONS

- 11 SEC. 201. SUPPORT FOR MULTILATERAL EFFORTS TO END
- 12 VIOLENCE AGAINST WOMEN AND GIRLS.
- There is authorized to be appropriated to the Inter-
- 14 national Organizations and Programs Account
- 15 \$10,000,000 for each of fiscal years 2011 through 2015
- 16 to support the United Nations Development Fund for
- 17 Women Trust Fund in Support of Actions to Eliminate
- 18 Violence Against Women.
- 19 SEC. 202. FUNDING LIMITATION.
- Assistance made available under this Act may be
- 21 made available notwithstanding any other provision of law
- 22 that restricts assistance to foreign countries, except for
- 23 provisions of law that limit assistance to organizations
- 24 that support or participate in a program of coercive abor-
- 25 tion or involuntary sterilization, including section 7079 of

- 1 the Omnibus Appropriations Act, 2009 (Public Law 111–
- 2 8; 123 Stat. 909).

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