H.R.3393

IN THE SENATE OF THE UNITED STATES

APRIL 29, 2010

Received; read twice and referred to the Committee on Homeland Security and Governmental Affairs

AN ACT

To amend the Improper Payments Information Act of 2002 (31 U.S.C. 3321 note) in order to prevent the loss of billions in taxpayer dollars.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Improper Payments
- 3 Elimination and Recovery Act of 2010".
- 4 SEC. 2. IMPROPER PAYMENTS ELIMINATION AND RECOV-
- 5 ERY.
- 6 (a) Susceptible Programs and Activities.—Sec-
- 7 tion 2 of the Improper Payments Information Act of 2002
- 8 (31 U.S.C. 3321 note) is amended by striking subsection
- 9 (a) and inserting the following:
- 10 "(a) Identification of Susceptible Programs
- 11 AND ACTIVITIES.—
- 12 "(1) IN GENERAL.—The head of each agency
- shall, in accordance with guidance prescribed by the
- Director of the Office of Management and Budget,
- periodically review all programs and activities that
- the relevant agency head administers and identify all
- programs and activities that may be susceptible to
- significant improper payments.
- 19 "(2) Frequency.—Reviews under paragraph
- 20 (1) shall be performed for each program and activity
- 21 that the relevant agency head administers during the
- year after which the Improper Payments Elimi-
- nation and Recovery Act of 2010 is enacted and at
- least once every 3 fiscal years thereafter. For those
- agencies already performing a risk assessment every
- 3 years, agencies may apply to the Director of the

1	Office of Management and Budget for a waiver from
2	the requirement of the preceding sentence and con-
3	tinue their 3-year risk assessment cycle.
4	"(3) Risk assessments.—
5	"(A) DEFINITION.—In this subsection the
6	term 'significant' means—
7	"(i) except as provided under clause
8	(ii), that improper payments in the pro-
9	gram or activity in the preceding fiscal
10	year may have exceeded—
11	"(I) $$10,000,000$ of all program
12	or activity payments made during that
13	fiscal year reported and 2.5 percent of
14	program outlays; or
15	"(II) $$100,000,000$; and
16	"(ii) with respect to fiscal years fol-
17	lowing September 30th of a fiscal year be-
18	ginning before fiscal year 2013 as deter-
19	mined by the Office of Management and
20	Budget, that improper payments in the
21	program or activity in the preceding fiscal
22	year may have exceeded—
23	"(I) $$10,000,000$ of all program
24	or activity payments made during that

1	fiscal year reported and 1.5 percent of
2	program outlays; or
3	"(II) \$100,000,000.
4	"(B) Scope.—In conducting the reviews
5	under paragraph (1), the head of each agency
6	shall take into account those risk factors that
7	are likely to contribute to a susceptibility to sig-
8	nificant improper payments, such as—
9	"(i) whether the program or activity
10	reviewed is new to the agency;
11	"(ii) the complexity of the program or
12	activity reviewed;
13	"(iii) the volume of payments made
14	through the program or activity reviewed;
15	"(iv) whether payments or payment
16	eligibility decisions are made outside of the
17	agency, such as by a State or local govern-
18	ment;
19	"(v) recent major changes in program
20	funding, authorities, practices, or proce-
21	dures;
22	"(vi) the level, experience, and quality
23	of training for personnel responsible for
24	making program eligibility determinations

1	or certifying that payments are accurate;
2	and
3	"(vii) significant deficiencies in the
4	audit report of the agency or other rel-
5	evant management findings that might
6	hinder accurate payment certification.".
7	(b) Estimation of Improper Payments.—Section
8	2 of the Improper Payments Information Act of $2002\ (31$
9	U.S.C. 3321 note) is amended by striking subsection (b)
10	and inserting the following:
11	"(b) Estimation of Improper Payments.—With
12	respect to each program and activity identified under sub-
13	section (a), the head of the relevant agency shall—
14	"(1) produce a statistically valid estimate, or an
15	estimate that is otherwise appropriate using a meth-
16	odology approved by the Director of the Office of
17	Management and Budget, of the improper payments
18	made by each program and activity; and
19	"(2) include those estimates in the accom-
20	panying materials to the annual financial statement
21	of the agency required under section 3515 of title
22	31, United States Code, or similar provision of law
23	and applicable guidance of the Office of Manage-
24	ment and Budget.".

1	(c) Reports on Actions to Reduce Improper
2	Payments.—Section 2 of the Improper Payments Infor-
3	mation Act of 2002 (31 U.S.C. 3321 note) is amended
4	by striking subsection (c) and inserting the following:
5	"(c) Reports on Actions to Reduce Improper
6	PAYMENTS.—With respect to any program or activity of
7	an agency with estimated improper payments under sub-
8	section (b), the head of the agency shall provide with the
9	estimate under subsection (b) a report on what actions
10	the agency is taking to reduce improper payments, includ-
11	ing—
12	"(1) a description of the causes of the improper
13	payments, actions planned or taken to correct those
14	causes, and the planned or actual completion date of
15	the actions taken to address those causes;
16	"(2) in order to reduce improper payments to
17	a level below which further expenditures to reduce
18	improper payments would cost more than the
19	amount such expenditures would save in prevented
20	or recovered improper payments, a statement of
21	whether the agency has what is needed with respect
22	to—
23	"(A) internal controls;
24	"(B) human capital; and

1	"(C) information systems and other infra-
2	structure;
3	"(3) if the agency does not have sufficient re-
4	sources to establish and maintain effective internal
5	controls under paragraph (2)(A), a description of
6	the resources the agency has requested in its budget
7	submission to establish and maintain such internal
8	controls;
9	"(4) program-specific and activity-specific im-
10	proper payments reduction targets that have been
11	approved by the Director of the Office of Manage-
12	ment and Budget; and
13	"(5) a description of the steps the agency has
14	taken to ensure that agency managers, programs,
15	and, where appropriate, States and localities are
16	held accountable through annual performance ap-
17	praisal criteria for—
18	"(A) meeting applicable improper pay-
19	ments reduction targets; and
20	"(B) establishing and maintaining suffi-
21	cient internal controls, including an appropriate
22	control environment, that effectively—
23	"(i) prevent improper payments from
24	being made; and

1	"(ii) promptly detect and recover im-
2	proper payments that are made.".
3	(d) Reports on Actions to Recover Improper
4	Payments.—Section 2 of the Improper Payments Infor-
5	mation Act of 2002 (31 U.S.C. 3321 note) is amended—
6	(1) by striking subsection (e);
7	(2) by redesignating subsections (d) and (f) as
8	subsections (f) and (g), respectively; and
9	(3) by inserting after subsection (c) the fol-
10	lowing:
11	"(d) Reports on Actions To Recovery Improper
12	Payments.—With respect to any improper payments
13	identified in recovery audits conducted under section 2(h)
14	of the Improper Payments Elimination and Recovery Act
15	of 2010 (31 U.S.C. 3321 note), the head of the agency
16	shall provide with the estimate under subsection (b) a re-
17	port on all actions the agency is taking to recover im-
18	proper payments, including—
19	"(1) a discussion of the methods used by the
20	agency to recover overpayments;
21	"(2) the amounts recovered, outstanding, and
22	determined to not be collectable, including the per-
23	cent such amounts represent of the total overpay-
24	ments of the agency;

1	"(3) if a determination has been made that cer-
2	tain overpayments are not collectable, a justification
3	of that determination;
4	"(4) an aging schedule of the amounts out-
5	standing;
6	"(5) a summary of how recovered amounts have
7	been disposed of;
8	"(6) a discussion of any conditions giving rise
9	to improper payments and how those conditions are
10	being resolved; and
11	"(7) if the agency has determined under section
12	2(h) of the Improper Payments Elimination and Re-
13	covery Act of 2010 (31 U.S.C. 3321 note) that per-
14	forming recovery audits for any applicable program
15	or activity is not cost effective, a justification for
16	that determination.
17	"(e) Governmentwide Reporting of Improper
18	PAYMENTS AND ACTIONS TO RECOVER IMPROPER PAY-
19	MENTS.—
20	"(1) Report.—Each fiscal year the Director of
21	the Office of Management and Budget shall submit
22	a report with respect to the preceding fiscal year on
23	actions agencies have taken to report information re-
24	garding improper payments and actions to recover
25	improper overpayments to—

1	"(A) the Committee on Homeland Security
2	and Governmental Affairs of the Senate; and
3	"(B) the Committee on Oversight and Gov-
4	ernment Reform of the House of Representa-
5	tives.
6	"(2) Contents.—Each report under this sub-
7	section shall include—
8	"(A) a summary of the reports of each
9	agency on improper payments and recovery ac-
10	tions submitted under this section;
11	"(B) an identification of the compliance
12	status of each agency to which this Act applies;
13	"(C) governmentwide improper payment
14	reduction targets; and
15	"(D) a discussion of progress made to-
16	wards meeting governmentwide improper pay-
17	ment reduction targets.".
18	(e) Definitions.—Section 2 of the Improper Pay-
19	ments Information Act of 2002 (31 U.S.C. 3321 note) is
20	amended by striking subsections (f) (as redesignated by
21	this section) and inserting the following:
22	"(f) Definitions.—In this section:
23	"(1) AGENCY.—The term 'agency' means an
24	executive agency, as that term is defined in section
25	102 of title 31 United States Code

1	"(2) Improper payment.—The term "im-
2	proper payment'—
3	"(A) means any payment that should not
4	have been made or that was made in an incor-
5	rect amount (including overpayments and un-
6	derpayments) under statutory, contractual, ad-
7	ministrative, or other legally applicable require-
8	ments; and
9	"(B) includes any payment to an ineligible
10	recipient, any payment for an ineligible good or
11	service, any duplicate payment, any payment
12	for a good or service not received (except for
13	such payments where authorized by law), and
14	any payment that does not account for credit
15	for applicable discounts.
16	"(3) Payment.—The term 'payment' means
17	any transfer or commitment for future transfer of
18	Federal funds such as cash, securities, loans, loan
19	guarantees, and insurance subsidies to any non-Fed-
20	eral person or entity, that is made by a Federal
21	agency, a Federal contractor, a Federal grantee, or
22	a governmental or other organization administering
23	a Federal program or activity.
24	"(4) Payment for an ineligible good or
25	SERVICE.—The term 'payment for an ineligible good

1	or service' shall include a payment for any good or
2	service that is rejected under any provision of any
3	contract, grant, lease, cooperative agreement, or any
4	other funding mechanism.".
5	(f) Guidance by the Office of Management
6	AND BUDGET.—Section 2 of the Improper Payments In-
7	formation Act of 2002 (31 U.S.C. 3321 note) is amended
8	by striking subsection (g) (as redesignated by this section)
9	and inserting the following:
10	"(g) Guidance by the Office of Management
11	AND BUDGET.—
12	"(1) In General.—Not later than 6 months
13	after the date of enactment of the Improper Pay-
14	ments Elimination and Recovery Act of 2010, the
15	Director of the Office of Management and Budget
16	shall prescribe guidance for agencies to implement
17	the requirements of this section. The guidance shall
18	not include any exemptions to such requirements not
19	specifically authorized by this section.
20	"(2) Contents.—The guidance under para-
21	graph (1) shall prescribe—
22	"(A) the form of the reports on actions to
23	reduce improper payments, recovery actions
24	and governmentwide reporting; and

1	"(B) strategies for addressing risks and
2	establishing appropriate prepayment and
3	postpayment internal controls.".
4	(g) Determinations of Agency Readiness for
5	OPINION ON INTERNAL CONTROL.—Not later than 1 year
6	after the date of enactment of this Act, the Director of
7	the Office of Management and Budget shall develop—
8	(1) specific criteria as to when an agency
9	should initially be required to obtain an opinion on
10	internal control over financial reporting; and
11	(2) criteria for an agency that has dem-
12	onstrated a stabilized, effective system of internal
13	control over financial reporting, whereby the agency
14	would qualify for a multiyear cycle for obtaining an
15	audit opinion on internal control over financial re-
16	porting, rather than an annual cycle.
17	(h) Recovery Audits.—
18	(1) Definition.—In this subsection, the term
19	"agency" has the meaning given under section 2(f)
20	of the Improper Payments Information Act of 2002
21	(31 U.S.C. 3321 note) as redesignated by this Act.
22	(2) In General.—
23	(A) CONDUCT OF AUDITS.—Except as pro-
24	vided under paragraph (4) and if not prohibited
25	under any other provision of law, the head of

1	each agency shall conduct recovery audits with
2	respect to each program and activity of the
3	agency that expends \$1,000,000 or more annu-
4	ally if conducting such audits would be cost-ef-
5	fective.
6	(B) Procedures.—In conducting recovery
7	audits under this subsection, the head of an
8	agency—
9	(i) shall give priority to the most re-
10	cent payments and to payments made in
11	any program or programs identified as sus-
12	ceptible to significant improper payments
13	under section 2(a) of the Improper Pay-
14	ments Information Act of 2002 (31 U.S.C.
15	3321 note);
16	(ii) shall implement this subsection in
17	a manner designed to ensure the greatest
18	financial benefit to the Government; and
19	(iii) may conduct recovery audits di-
20	rectly, by using other departments and
21	agencies of the United States, or by pro-
22	curing performance of recovery audits by
23	private sector sources by contract (subject
24	to the availability of appropriations), or by
25	any combination thereof.

1	(C) RECOVERY AUDIT CONTRACTS.—With
2	respect to recovery audits procured by an agen-
3	cy by contract—
4	(i) subject to subparagraph (B)(iii),
5	and except to the extent such actions are
6	outside the agency's authority, as defined
7	by section 605(a) of the Contract Disputes
8	Act of 1978 (41 U.S.C. 605(a)), the head
9	of the agency may authorize the contractor
10	to notify entities (including persons) of po-
11	tential overpayments made to such entities,
12	respond to questions concerning potential
13	overpayments, and take other administra-
14	tive actions with respect to overpayment
15	claims made or to be made by the agency;
16	and
17	(ii) such contractor shall have no au-
18	thority to make final determinations relat-
19	ing to whether any overpayment occurred
20	and whether to compromise, settle, or ter-
21	minate overpayment claims.
22	(D) CONTRACT TERMS AND CONDITIONS.—
23	The agency shall include in each contract for
24	procurement of performance of a recovery audit
25	a requirement that the contractor shall—

1	(i) provide to the agency periodic re-
2	ports on conditions giving rise to overpay-
3	ments identified by the contractor and any
4	recommendations on how to mitigate such
5	conditions; and
6	(ii) notify the agency of any overpay-
7	ments identified by the contractor per-
8	taining to the agency or to any other agen-
9	cy or agencies that are beyond the scope of
10	the contract.
11	(E) AGENCY ACTION FOLLOWING NOTIFI-
12	CATION.—An agency shall take prompt and ap-
13	propriate action in response to a report or noti-
14	fication by a contractor under subparagraph
15	(D)(ii), to collect overpayments and shall for-
16	ward to other agencies any information that ap-
17	plies to such agencies.
18	(3) Disposition of amounts recovered.—
19	(A) In general.—Amounts collected by
20	agencies each fiscal year through recovery au-
21	dits conducted under this subsection shall be
22	treated in accordance with this paragraph. The
23	agency head shall determine the distribution of

collected amounts, less amounts needed to fulfill

the purposes of section 3562(a) of title 31,

24

1	United States Code, in accordance with sub-
2	paragraphs (B), (C), and (D).
3	(B) USE FOR FINANCIAL MANAGEMENT IM-
4	PROVEMENT PROGRAM.—Not more than 25 per-
5	cent of the amounts collected by an agency
6	through recovery audits—
7	(i) shall be available to the head of
8	the agency to carry out the financial man-
9	agement improvement program of the
10	agency under paragraph (4);
11	(ii) may be credited, if applicable, for
12	that purpose by the head of an agency to
13	any agency appropriations and funds that
14	are available for obligation at the time of
15	collection; and
16	(iii) shall be used to supplement and
17	not supplant any other amounts available
18	for that purpose and shall remain available
19	until expended.
20	(C) USE FOR ORIGINAL PURPOSE.—Not
21	more than 25 percent of the amounts collected
22	by an agency—
23	(i) shall be credited to the appropria-
24	tion or fund, if any, available for obligation
25	at the time of collection for the same gen-

1	eral purposes as the appropriation or fund
2	from which the overpayment was made;
3	(ii) shall remain available for the
4	same period and purposes as the appro-
5	priation or fund to which credited; and
6	(iii) if the appropriation from which
7	the overpayment was made has expired,
8	shall be newly available for the same time
9	period as the funds were originally avail-
10	able for obligation, except that any
11	amounts that are recovered more than five
12	fiscal years from the last fiscal year in
13	which the funds were available for obliga-
14	tion shall be deposited in the Treasury as
15	miscellaneous receipts, except that in the
16	case of recoveries of overpayments that are
17	made from trust or special fund accounts,
18	such amounts shall revert to those ac-
19	counts.
20	(D) USE FOR INSPECTOR GENERAL AC-
21	TIVITIES.—Not more than 5 percent of the
22	amounts collected by an agency shall be avail-
23	able to the Inspector General of that agency—
24	(i) for—

1	(I) the Inspector General to carry
2	out this Act; or
3	(II) any other activities of the In-
4	spector General relating to inves-
5	tigating improper payments or audit-
6	ing internal controls associated with
7	payments; and
8	(ii) shall remain available for the
9	same period and purposes as the appro-
10	priation or fund to which credited.
11	(E) Remainder.—Amounts collected that
12	are not applied in accordance with subpara-
13	graph (A), (B), (C), or (D) shall be deposited
14	in the Treasury as miscellaneous receipts, ex-
15	cept that in the case of recoveries of overpay-
16	ments that are made from trust or special fund
17	accounts, such amounts shall revert to those ac-
18	counts.
19	(F) DISCRETIONARY AMOUNTS.—This
20	paragraph shall apply only to recoveries of over-
21	payments that are made from discretionary ap-
22	propriations (as that term is defined by para-
23	graph 7 of section 250 of the Balanced Budget
24	and Emergency Deficit Control Act of 1985)
25	and shall not apply to recoveries of overpay-

1	ments that are made from discretionary
2	amounts that were appropriated prior to enact-
3	ment of this Act.
4	(G) Application.—This paragraph shall
5	not apply to recoveries of overpayments if the
6	appropriation from which the overpayment was
7	made has not expired.
8	(4) Financial management improvement
9	PROGRAM.—
10	(A) REQUIREMENT.—The head of each
11	agency shall conduct a financial management
12	improvement program, consistent with rules
13	prescribed by the Director of the Office of Man-
14	agement and Budget.
15	(B) Program features.—In conducting
16	the program, the head of the agency—
17	(i) shall, as the first priority of the
18	program, address problems that contribute
19	directly to agency improper payments; and
20	(ii) may seek to reduce errors and
21	waste in other agency programs and oper-
22	ations.
23	(5) Privacy protections.—Any nongovern-
24	mental entity that, in the course of recovery auditing
25	or recovery activity under this subsection, obtains in-

1	formation that identifies an individual or with re-
2	spect to which there is a reasonable basis to believe
3	that the information can be used to identify an indi-
4	vidual, may not disclose the information for any pur-
5	pose other than such recovery auditing or recovery
6	activity and governmental oversight of such activity,
7	unless disclosure for that other purpose is author-
8	ized by the individual to the executive agency that
9	contracted for the performance of the recovery au-
10	diting or recovery activity.
11	(6) Other recovery audit require-
12	MENTS.—
13	(A) In general.—(i) Except as provided
14	in clause (ii), subchapter VI of chapter 35 of
15	title 31, United States Code, is repealed.
16	(ii) Section 3562(a) of title 31, United
17	States Code, shall continue in effect, except
18	that references in such section 3562(a) to pro-
19	grams carried out under section 3561 of such
20	title, shall be interpreted to mean programs car-
21	ried out under section 2(h) of this Act.
22	(B) TECHNICAL AND CONFORMING AMEND-
23	MENTS.—
24	(i) Table of Sections.—The table
25	of sections for chapter 35 of title 31,

1 United States Code, is amended by strik-2 ing the matter relating to subchapter VI. 3 Definition.—Section 3501 of 4 title 31, United States Code, is amended by striking "and subchapter VI of this 6 title". 7 (iii) Homeland Security Grants.— 8 Section 2022(a)(6) of the Homeland Secu-9 rity Act of 2002 (6 U.S.C. 612(a)(6)) is amended by striking "(as that term is de-10 11 fined by the Director of the Office of Man-12 agement and Budget under section 3561 of 13 title 31, United States Code)" and insert-14 ing "under section 2(h) of the Improper 15 Payments Elimination and Recovery Act of 16 2010 (31 U.S.C. 3321 note)". 17 (7) Rule of construction.—Except as pro-18 vided under paragraph (5), nothing in this section 19 shall be construed as terminating or in any way lim-20 iting authorities that are otherwise available to agen-21 cies under existing provisions of law to recover im-22 proper payments and use recovered amounts. 23 (i) Report on Recovery Auditing.—Not later than 2 years after the date of the enactment of this Act,

the Chief Financial Officers Council established under sec-

1	tion 302 of the Chief Financial Officers Act of 1990 (31
2	U.S.C. 901 note), in consultation with the Council of In-
3	spectors General on Integrity and Efficiency established
4	under section 7 of the Inspector General Reform Act of
5	2009 (Public Law 110–409) and recovery audit experts,
6	shall conduct a study of—
7	(1) the implementation of subsection (h);
8	(2) the costs and benefits of agency recovery
9	audit activities, including those under subsection (h),
10	and including the effectiveness of using the services
11	of—
12	(A) private contractors;
13	(B) agency employees;
14	(C) cross-servicing from other agencies; or
15	(D) any combination of the provision of
16	services described under subparagraphs (A)
17	through (C); and
18	(3) submit a report on the results of the study
19	to—
20	(A) the Committee on Homeland Security
21	and Governmental Affairs of the Senate;
22	(B) the Committee on Oversight and Gov-
23	ernment Reform of the House of Representa-
24	tives; and
25	(C) the Comptroller General.

1 SEC. 3. COMPLIANCE.

2	(a) DEFINITIONS.—In this section:
3	(1) Agency.—The term "agency" has the
4	meaning given under section 2(f) of the Improper
5	Payments Information Act of 2002 (31 U.S.C. 3321
6	note) as redesignated by this Act.
7	(2) Annual financial statement.—The
8	term "annual financial statement" means the annual
9	financial statement required under section 3515 of
10	title 31, United States Code, or similar provision of
11	law.
12	(3) Compliance.—The term "compliance"
13	means that the agency—
14	(A) has published an annual financial
15	statement for the most recent fiscal year and
16	posted that report and any accompanying mate-
17	rials required under guidance of the Office of
18	Management and Budget on the agency
19	website;
20	(B) if required, has conducted a program
21	specific risk assessment for each program or ac-
22	tivity that conforms with section 2(a) the Im-
23	proper Payments Information Act of 2002 (31
24	U.S.C. 3321 note); and
25	(C) if required, publishes improper pay-
26	ments estimates for all programs and activities

- identified under section 2(b) of the Improper
 Payments Information Act of 2002 (31 U.S.C.
 3321 note) in the accompanying materials to
 the annual financial statement;
 - (D) publishes programmatic corrective action plans prepared under section 2(c) of the Improper Payments Information Act of 2002 (31 U.S.C. 3321 note) that the agency may have in the accompanying materials to the annual financial statement;
 - (E) publishes improper payments reduction targets established under section 2(c) of the Improper Payments Information Act of 2002 (31 U.S.C. 3321 note) that the agency may have in the accompanying materials to the annual financial statement for each program assessed to be at risk, and is meeting such targets; and
 - (F) has reported an improper payment rate of less than 10 percent for each program and activity for which an estimate was published under section 2(b) of the Improper Payments Information Act of 2002 (31 U.S.C. 3321 note).

1	(b) Annual Compliance Report by Inspectors
2	GENERAL OF AGENCIES.—Each fiscal year, the Inspector
3	General of each agency shall determine whether the agen-
4	cy is in compliance and submit a report on that determina-
5	tion to—
6	(1) the head of the agency;
7	(2) the Committee on Homeland Security and
8	Governmental Affairs of the Senate;
9	(3) the Committee on Oversight and Govern-
10	mental Reform of the House of Representatives; and
11	(4) the Comptroller General.
12	(c) Remediation.—
13	(1) Noncompliance.—
14	(A) In general.—If an agency is deter-
15	mined by the Inspector General of that agency
16	not to be in compliance under subsection (b) in
17	a fiscal year, the head of the agency shall sub-
18	mit a plan to Congress describing the actions
19	that the agency will take to come into compli-
20	ance.
21	(B) Plan.—The plan described under sub-
22	paragraph (A) shall include—
23	(i) measurable milestones to be ac-
24	complished in order to achieve compliance
25	for each program or activity;

1	(ii) the designation of a senior agency
2	official who shall be accountable for the
3	progress of the agency in coming into com-
4	pliance for each program or activity; and
5	(iii) the establishment of an account-
6	ability mechanism, such as a performance
7	agreement, with appropriate incentives and
8	consequences tied to the success of the of-
9	ficial designated under clause (ii) in lead-
10	ing the efforts of the agency to come into
11	compliance for each program and activity.
12	(2) Noncompliance for 2 fiscal years.—
13	(A) IN GENERAL.—If an agency is deter-
14	mined by the Inspector General of that agency
15	not to be in compliance under subsection (b) for
16	2 consecutive fiscal years for the same program
17	or activity, and the Director of the Office of
18	Management and Budget determines that addi-
19	tional funding would help the agency come into
20	compliance, the head of the agency shall obli-
21	gate additional funding, in an amount deter-
22	mined by the Director, to intensified compliance
23	efforts.
24	(B) Funding.—In providing additional
25	funding described under subparagraph (A), the

head of an agency shall use any reprogramming 1 2 or transfer authority available to the agency. If 3 after exercising that reprogramming or transfer 4 authority additional funding is necessary to obligate the full level of funding determined by 6 the Director of the Office of Management and 7 Budget under subparagraph (A), the agency 8 shall submit a request to Congress for addi-9 tional reprogramming or transfer authority.

- (3) REAUTHORIZATION AND STATUTORY PRO-POSALS.—If an agency is determined by the Inspector General of that agency not to be in compliance under subsection (b) for more than 3 consecutive fiscal years for the same program or activity, the head of the agency shall, not later than 30 days after such determination, submit to Congress—
 - (A) reauthorization proposals for each program or activity that has not been in compliance for 3 or more consecutive fiscal years; or
- (B) proposed statutory changes necessary to bring the program or activity into compliance.
- 23 (d) Compliance Enforcement Pilot Pro-24 grams.—

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- 1 (1) In general.—The Director of the Office of
 2 Management and Budget may establish 1 or more
 3 pilot programs which shall test potential account4 ability mechanisms with appropriate incentives and
 5 consequences tied to success in ensuring compliance
 6 with this Act and eliminating improper payments.
- 7 (2) Report.—Not later than 5 years after the 8 date of enactment of this Act, the Director of the 9 Office of Management and Budget shall submit a re-10 port to Congress on the findings associated with any 11 pilot programs conducted under paragraph (1). The 12 report shall include any legislative or other rec-13 ommendations that the Director determines nec-14 essary.
- 15 (e) Report on Chief Financial Officers Act of 1990.—Not later than 1 year after the date of the enact-16 ment of this Act, the Chief Financial Officers Council es-17 18 tablished under section 302 of the Chief Financial Officers 19 Act of 1990 (31 U.S.C. 901 note) and the Council of Inspectors General on Integrity and Efficiency established 21 under section 7 of the Inspector General Reform Act of 2009 (Public Law 110–409), in consultation with a broad 23 cross-section of experts and stakeholders in Government

accounting and financial management shall—

1	(1) jointly examine the lessons learned during
2	the first 20 years of implementing the Chief Finan-
3	cial Officers Act of 1990 (31 U.S.C. 901) and iden-
4	tify reforms or improvements, if any, to the legisla-
5	tive and regulatory compliance framework for Fed-
6	eral financial management that will optimize Federal
7	agency efforts to—
8	(A) publish relevant, timely, and reliable
9	reports on Government finances; and
10	(B) implement internal controls that miti-
11	gate the risk for fraud, waste, and error in Gov-
12	ernment programs; and
13	(2) jointly submit a report on the results of the
14	examination to—
15	(A) the Committee on Homeland Security
16	and Governmental Affairs of the Senate;
17	(B) the Committee on Oversight and Gov-
18	ernment Reform of the House of Representa-
19	tives; and
20	(C) the Comptroller General.
	Passed the House of Representatives April 28, 2010.
	Attest: LORRAINE C. MILLER,
	Clerk.