

111TH CONGRESS  
1ST SESSION

# H. R. 3097

To provide for equitable compensation to the Spokane Tribe of Indians of the Spokane Reservation for the use of tribal land for the production of hydropower by the Grand Coulee Dam, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 26, 2009

Mr. INSLEE (for himself and Mr. DICKS) introduced the following bill; which was referred to the Committee on Natural Resources

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## A BILL

To provide for equitable compensation to the Spokane Tribe of Indians of the Spokane Reservation for the use of tribal land for the production of hydropower by the Grand Coulee Dam, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Spokane Tribe of Indi-  
5       ans of the Spokane Reservation Grand Coulee Dam Equi-  
6       table Compensation Settlement Act”.

7       **SEC. 2. FINDINGS.**

8       Congress finds that—

1           (1) from 1927 to 1931, at the direction of Con-  
2           gress, the Corps of Engineers investigated the Co-  
3           lumbia River and its tributaries to determine sites at  
4           which power could be produced at low cost;

5           (2) under section 10(e) of the Federal Power  
6           Act (16 U.S.C. 803(e)), when licenses are issued in-  
7           volving tribal land within an Indian reservation, a  
8           reasonable annual charge shall be fixed for the use  
9           of the land, subject to the approval of the Indian  
10          tribe having jurisdiction over the land;

11          (3) in August 1933, the Columbia Basin Com-  
12          mission, an agency of the State of Washington, re-  
13          ceived a preliminary permit from the Federal Power  
14          Commission for water power development at the  
15          Grand Coulee site;

16          (4) had the Columbia Basin Commission or a  
17          private entity developed the site, the Spokane Tribe  
18          would have been entitled to a reasonable annual  
19          charge for the use of its land;

20          (5) in the mid-1930s, the Federal Government,  
21          which is not subject to licensing under the Federal  
22          Power Act (16 U.S.C. 792 et seq.)—

23                 (A) federalized the Grand Coulee Dam  
24                 project; and

1 (B) began construction of the Grand Cou-  
2 lee Dam;

3 (6) when the Grand Coulee Dam project was  
4 federalized, the Federal Government recognized  
5 that—

6 (A) development of the project affected the  
7 interests of the Spokane Tribe and the Confed-  
8 erated Tribes of the Colville Reservation; and

9 (B) it would be appropriate for the Spo-  
10 kane and Colville Tribes to receive a share of  
11 revenue from the disposition of power produced  
12 at Grand Coulee Dam;

13 (7) in the Act of June 29, 1940 (16 U.S.C.  
14 835d et seq.), Congress—

15 (A) granted to the United States—

16 (i) in aid of the construction, oper-  
17 ation, and maintenance of the Columbia  
18 Basin Project, all the right, title, and in-  
19 terest of the Spokane Tribe and Colville  
20 Tribes in and to the tribal and allotted  
21 land within the Spokane and Colville Res-  
22 ervations, as designated by the Secretary  
23 of the Interior from time to time; and

24 (ii) other interests in such land as re-  
25 quired and as designated by the Secretary

1           for certain construction activities under-  
2           taken in connection with the project; and

3           (B) provided that compensation for the  
4           land and other interests was to be determined  
5           by the Secretary in such amounts as the Sec-  
6           retary determined to be just and equitable;

7           (8) pursuant to that Act, the Secretary paid—

8           (A) to the Spokane Tribe, \$4,700; and

9           (B) to the Confederated Tribes of the  
10          Colville Reservation, \$63,000;

11          (9) in 1994, following litigation under the Act  
12          of August 13, 1946 (commonly known as the “In-  
13          dian Claims Commission Act” (60 Stat. 1049, chap-  
14          ter 959; former 25 U.S.C. 70 et seq.)), Congress  
15          ratified the Colville Settlement Agreement, which re-  
16          quired—

17                (A) for past use of the Colville Tribes’  
18                land, a payment of \$53,000,000; and

19                (B) for continued use of the Colville  
20                Tribes’ land, annual payments of \$15,250,000,  
21                adjusted annually based on revenues from the  
22                sale of electric power from the Grand Coulee  
23                Dam project and transmission of that power by  
24                the Bonneville Power Administration;

1           (10) the Spokane Tribe, having suffered harm  
2           similar to that suffered by the Colville Tribes, did  
3           not file a claim within the Indian Claims Commis-  
4           sion Act's 5-year statute of limitations;

5           (11) neither the Colville Tribes nor the Spokane  
6           Tribe filed claims for compensation for use of their  
7           land with the Commission before August 13, 1951,  
8           but both Tribes filed unrelated land claims prior to  
9           August 13, 1951;

10          (12) in 1976, over objections by the United  
11          States, the Colville Tribes were successful in amend-  
12          ing their 1951 Claims Commission land claims to  
13          add their Grand Coulee claim;

14          (13) the Spokane Tribe had no such claim to  
15          amend, having settled its Claims Commission land  
16          claims with the United States in 1967;

17          (14) the Spokane Tribe has suffered significant  
18          harm from the construction and operation of Grand  
19          Coulee Dam;

20          (15) Spokane tribal acreage taken by the  
21          United States for the construction of Grand Coulee  
22          Dam equaled approximately 39 percent of Colville  
23          tribal acreage taken for construction of the dam;

24          (16) the payments and land transfers made  
25          pursuant to this Act constitute fair and equitable

1 compensation for the past and continued use of Spo-  
2 kane tribal land for the production of hydropower at  
3 Grand Coulee Dam; and

4 (17) by vote of the Spokane tribal membership,  
5 the Spokane Tribe has resolved that the payments  
6 and land transfers made pursuant to this Act con-  
7 stitute fair and equitable compensation for the past  
8 and continued use of Spokane Tribal land for the  
9 production of hydropower at Grand Coulee Dam.

10 **SEC. 3. PURPOSE.**

11 The purpose of this Act is to provide fair and equi-  
12 table compensation to the Spokane Tribe for the use of  
13 its land for the generation of hydropower by the Grand  
14 Coulee Dam.

15 **SEC. 4. DEFINITIONS.**

16 In this Act:

17 (1) ADMINISTRATOR.—The term “Adminis-  
18 trator” means the Administrator of the Bonneville  
19 Power Administration or the head of any successor  
20 agency, corporation, or entity that markets power  
21 produced at Grand Coulee Dam.

22 (2) COLVILLE SETTLEMENT AGREEMENT.—The  
23 term “Colville Settlement Agreement” means the  
24 Settlement Agreement entered into between the  
25 United States and the Colville Tribes, signed by the

1 United States on April 21, 1994, and by the Colville  
2 Tribes on April 16, 1994, to settle the claims of the  
3 Colville Tribes in Docket 181–D of the Indian  
4 Claims Commission, which docket was transferred to  
5 the United States Court of Federal Claims.

6 (3) COLVILLE TRIBES.—The term “Colville  
7 Tribes” means the Confederated Tribes of the  
8 Colville Reservation.

9 (4) COMPUTED ANNUAL PAYMENT.—The term  
10 “Computed Annual Payment” means the payment  
11 calculated under paragraph 2.b. of the Colville Set-  
12 tlement Agreement, without regard to any increase  
13 or decrease in the payment under section 2.d. of the  
14 agreement.

15 (5) CONFEDERATED TRIBES ACT.—The term  
16 “Confederated Tribes Act” means the Confederated  
17 Tribes of the Colville Reservation Grand Coulee  
18 Dam Settlement Act (108 Stat. 4577).

19 (6) FUND.—The term “Fund” means the Spo-  
20 kane Tribe of Indians Settlement Fund established  
21 by section 5.

22 (7) SECRETARY.—The term “Secretary” means  
23 the Secretary of the Interior.

24 (8) SPOKANE BUSINESS COUNCIL.—The term  
25 “Spokane Business Council” means the governing

1 body of the Spokane Tribe under the constitution of  
2 the Spokane Tribe.

3 (9) SPOKANE TRIBE.—The term “Spokane  
4 Tribe” means the Spokane Tribe of Indians of the  
5 Spokane Reservation, Washington.

6 **SEC. 5. SETTLEMENT FUND.**

7 (a) ESTABLISHMENT OF FUND.—There is estab-  
8 lished in the Treasury of the United States an interest-  
9 bearing trust fund to be known as the “Spokane Tribe  
10 of Indians Settlement Fund”, consisting of—

11 (1) amounts deposited in the Fund under sub-  
12 section (b); and

13 (2) any interest earned on investment of  
14 amounts in the Fund.

15 (b) DEPOSITS.—From amounts made available under  
16 section 11—

17 (1) for fiscal year 2010, the Secretary shall de-  
18 posit in the Fund \$23,900,000; and

19 (2) for each of the 4 fiscal years thereafter, the  
20 Secretary shall deposit in the Fund \$18,900,000.

21 (c) MAINTENANCE AND INVESTMENT OF FUND.—  
22 The Fund shall be maintained and invested by the Sec-  
23 retary in accordance with the Act of June 24, 1938 (25  
24 U.S.C. 162a).



1 (d) PAYMENT OF FUNDS TO SPOKANE BUSINESS  
2 COUNCIL.—

3 (1) REQUEST.—At any time after funds are de-  
4 posited in the Fund, the Spokane Business Council  
5 may submit to the Secretary written notice of the  
6 adoption by the Spokane Business Council of a reso-  
7 lution requesting that the Secretary pay all or a por-  
8 tion of the amounts in the Fund to the Spokane  
9 Business Council.

10 (2) PAYMENT.—Not later than 60 days after  
11 receipt of a notice under paragraph (1), the Sec-  
12 retary shall pay the amount requested to the Spo-  
13 kane Business Council.

14 (e) USE OF FUNDS.—

15 (1) CULTURAL RESOURCE REPOSITORY AND IN-  
16 TERPRETIVE CENTER.—

17 (A) IN GENERAL.—Of the initial deposit  
18 under subsection (b)(1), \$5,000,000 shall be  
19 used by the Spokane Business Council for the  
20 planning, design, construction, equipping, and  
21 continuing operation and maintenance of a Cul-  
22 tural Resource Repository and Interpretive Cen-  
23 ter to—

24 (i) house, preserve, and protect the  
25 burial remains and funerary and cultural

resources affected by the operation of the  
Grand Coulee Dam; and

(ii) provide an interpretive and educational facility regarding the culture and history of the Spokane Tribe.

(B) EFFECT.—The funding under subparagraph (A) does not alter or affect any authority, obligation, or responsibility of the United States under—

(i) the Native American Graves Protection and Repatriation Act (25 U.S.C. 3001 et seq.);

(ii) the Archaeological Resources Protection Act (16 U.S.C. 470aa et seq.);

(iii) the National Historic Preservation Act (16 U.S.C. 470 et seq.); or

(iv) the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.).

(2) OTHER USES.—Of all other amounts deposited in the Fund (including interest generated on those amounts)—

(A) 25 percent shall be—

(i) reserved by the Spokane Business Council; and

1 (ii) used for discretionary purposes of  
2 general benefit to all members of the Spo-  
3 kane Tribe; and

4 (B) 75 percent shall be used by the Spo-  
5 kane Business Council to carry out—

6 (i) resource development programs;

7 (ii) credit programs;

8 (iii) scholarship programs; or

9 (iv) reserve, investment, and economic  
10 development programs.

11 **SEC. 6. PAYMENTS BY ADMINISTRATOR.**

12 (a) INITIAL PAYMENT.—On March 1, 2010, the Ad-  
13 ministrator shall pay to the Spokane Tribe an amount  
14 equal to 29 percent of the Computed Annual Payment for  
15 fiscal year 2009.

16 (b) SUBSEQUENT PAYMENTS.—Not later than March  
17 1, 2011, and March 1 of each year thereafter, the Admin-  
18 istrator shall pay the Spokane Tribe an amount equal to  
19 29 percent of the Computed Annual Payment for the pre-  
20 ceding fiscal year.

21 (c) PAYMENT RECOVERY.—In accordance with the  
22 payment schedule described in subsection (b), the Admin-  
23 istrator shall make commensurate cost reductions in ex-  
24 penditures, on an annual basis, to recover each payment  
25 to the Spokane Tribe under this section.

1 **SEC. 7. TREATMENT AFTER FUNDS ARE PAID.**

2 (a) USE OF PAYMENTS.—Payments made to the Spo-  
3 kane Business Council or Spokane Tribe under section 5  
4 or 6 may be used or invested by the Business Council in  
5 the same manner and for the same purposes as other Spo-  
6 kane Tribe governmental funds.

7 (b) NO TRUST RESPONSIBILITY OF THE SEC-  
8 RETARY.—Neither the Secretary nor the Administrator  
9 shall have any trust responsibility for the investment, su-  
10 pervision, administration, or expenditure of any funds  
11 after the date on which the funds are paid to the Spokane  
12 Business Council or Spokane Tribe under section 5 or 6.

13 (c) TREATMENT OF FUNDS FOR CERTAIN PUR-  
14 POSES.—The payments of all funds to the Spokane Busi-  
15 ness Council and Spokane Tribe under sections 5 and 6,  
16 and the interest and income generated by the funds, shall  
17 be treated in the same manner as payments under section  
18 6 of the Saginaw Chippewa Indian Tribe of Michigan Dis-  
19 tribution of Judgment Funds Act (100 Stat. 677).

20 (d) TRIBAL AUDIT.—After the date on which funds  
21 are paid to the Spokane Business Council or Spokane  
22 Tribe under section 5 or 6, the funds shall—

23 (1) constitute Spokane Tribe governmental  
24 funds; and

25 (2) be subject to an annual tribal government  
26 audit.

1 **SEC. 8. REPAYMENT CREDIT.**

2 (a) IN GENERAL.—The Administrator shall deduct  
3 from the interest payable to the Secretary of the Treasury  
4 from net proceeds (as defined in section 13 of the Federal  
5 Columbia River Transmission System Act (16 U.S.C.  
6 838k))—

7 (1) in fiscal year 2020, \$1,300,000; and

8 (2) in each subsequent fiscal year in which the  
9 Administrator makes a payment under section 6,  
10 \$1,300,000.

11 (b) CREDITING.—

12 (1) IN GENERAL.—Except as provided in para-  
13 graphs (2) and (3), beginning in fiscal year 2020,  
14 each deduction made under this section for the fiscal  
15 year shall be—

16 (A) a credit to the interest payments oth-  
17 erwise payable by the Administrator to the Sec-  
18 retary of the Treasury during the fiscal year in  
19 which the deduction is made; and

20 (B) allocated pro rata to all interest pay-  
21 ments on debt associated with the generation  
22 function of the Federal Columbia River Power  
23 System that are due during the fiscal year.

24 (2) DEDUCTION GREATER THAN AMOUNT OF  
25 INTEREST.—If, in an applicable fiscal year under  
26 paragraph (1), the deduction is greater than the

1 amount of interest due on debt associated with the  
2 generation function for the fiscal year, the amount  
3 of the deduction that exceeds the interest due on  
4 debt associated with the generation function shall be  
5 allocated pro rata to all other interest payments due  
6 during the fiscal year.

7 (3) CREDIT.—To the extent that a deduction  
8 exceeds the total amount of interest described in  
9 paragraphs (1) and (2), the deduction shall be ap-  
10 plied as a credit against any other payments that  
11 the Administrator makes to the Secretary of the  
12 Treasury.

13 **SEC. 9. TRANSFER OF ADMINISTRATIVE JURISDICTION**  
14 **AND RESTORATION OF OWNERSHIP OF LAND.**

15 (a) TRANSFER OF JURISDICTION.—The Secretary  
16 shall transfer, in accordance with subsection (c), adminis-  
17 trative jurisdiction from the Bureau of Reclamation to the  
18 Bureau of Indian Affairs over all land acquired by the  
19 United States under the Act of June 29, 1940 (16 U.S.C.  
20 835d), that is located within the exterior boundaries of  
21 the Spokane Indian Reservation established pursuant to  
22 the Executive Order of January 18, 1881.

23 (b) RESTORATION OF OWNERSHIP IN TRUST.—

24 (1) IN GENERAL.—All land transferred under  
25 this section—

1 (A) shall be held in trust for the benefit  
2 and use of the Spokane Tribe; and

3 (B) shall remain part of the Spokane In-  
4 dian Reservation.

5 (2) FEDERAL TRUST RESPONSIBILITY.—The  
6 Federal trust responsibility for all land transferred  
7 under this section shall be the same as the responsi-  
8 bility for other tribal land held in trust within the  
9 Spokane Indian Reservation.

10 (c) COLVILLE-SPOKANE RESERVATION BOUND-  
11 ARY.—Nothing in this section—

12 (1) establishes or affects—

13 (A) the precise location of the boundary  
14 between the Spokane Indian Reservation and  
15 the Colville Reservation along the Columbia  
16 River; or

17 (B) the agreement between the Colville  
18 Tribes and the Spokane Tribe that the common  
19 boundary of the Spokane Tribe and Colville  
20 Tribes Indian zones established under the Act  
21 of June 29, 1940 (16 U.S.C. 835d), shall follow  
22 the center line of Lake Roosevelt, without ref-  
23 erence to the course of the submerged Columbia  
24 River; or

1           (2) affects the rights of the Colville Tribes or  
2           the Spokane Tribe to the use of the respective por-  
3           tion of each tribe of the Indian zone, as provided in  
4           the Act of June 29, 1940 (16 U.S.C. 835d).

5           (d) RESERVATION OF RIGHTS.—

6           (1) IN GENERAL.—The United States reserves  
7           a perpetual right, power, privilege, and easement  
8           over the land transferred under this section to carry  
9           out the Columbia Basin Project under the Columbia  
10          Basin Project Act (16 U.S.C. 835 et seq.).

11          (2) RIGHTS INCLUDED.—The rights reserved  
12          under paragraph (1) further include the right to op-  
13          erate, maintain, repair, and replace boat ramps,  
14          docks, and other recreational facilities owned or per-  
15          mitted by the United States and existing on the date  
16          of enactment of this Act.

17          (3) RETENTION OF NATIONAL PARK SYSTEM  
18          STATUS.—

19                (A) IN GENERAL.—Land transferred under  
20                this section that, before the date of enactment  
21                of this Act, was included in the Lake Roosevelt  
22                National Recreation Area shall remain part of  
23                the Recreation Area.

24                (B) ADMINISTRATION.—Nothing in this  
25                section shall affect the authority or responsi-



1           bility of the National Park Service to admin-  
2           ister the Lake Roosevelt National Recreation  
3           Area under the Act of August 25, 1916 (39  
4           Stat. 535, chapter 408; 16 U.S.C. 1 et seq.).

5           (4) MEMORANDUM OF UNDERSTANDING.—The  
6           cognizant agencies of the Department of the Interior  
7           shall enter into a memorandum of understanding  
8           with the Spokane Tribe to provide for coordination  
9           in applying this subsection.

10   **SEC. 10. SATISFACTION OF CLAIMS.**

11       Payment by the Secretary under section 5 and the  
12   Administrator under section 6 and restoration of owner-  
13   ship of land in trust under section 9 constitute full satis-  
14   faction of the claim of the Spokane Tribe to a fair share  
15   of the annual hydropower revenues generated by the  
16   Grand Coulee Dam project for the past and continued use  
17   of land of the Spokane Tribe for the production of hydro-  
18   power at Grand Coulee Dam.

19   **SEC. 11. AUTHORIZATION OF APPROPRIATIONS.**

20       There are authorized to be appropriated such sums  
21   as are necessary to carry out this Act.

22   **SEC. 12. PRECEDENT.**

23       Nothing in this Act establishes any precedent or is  
24   binding on the Southwestern Power Administration, West-

- 1 ern Area Power Administration, or Southeastern Power
- 2 Administration.

