

111TH CONGRESS  
1ST SESSION

# H. R. 2481

To require the President to develop a comprehensive interagency strategy and implementation plan for long-term security and stability in Pakistan, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 19, 2009

Ms. ROS-LEHTINEN (for herself, Mr. MCHUGH, Mr. HOEKSTRA, Mr. LEWIS of California, Mr. KING of New York, Mr. BOEHNER, Mr. CANTOR, and Mr. PENCE) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Permanent Select Committee on Intelligence and the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To require the President to develop a comprehensive interagency strategy and implementation plan for long-term security and stability in Pakistan, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “United States-Pakistan  
5 Security and Stability Act”.

1 **SEC. 2. FINDINGS.**

2 Congress finds the following:

3 (1) Congress supports the following elements  
4 outlined in the President's White Paper of the Inter-  
5 agency Policy Group's Report on United States Pol-  
6 icy Toward Afghanistan and Pakistan:

7 (A) The core goal of the United States  
8 must be to disrupt, dismantle, and defeat al  
9 Qaeda and its affiliated networks and their safe  
10 havens in Pakistan.

11 (B) The threat that al Qaeda poses to the  
12 United States and its allies in Pakistan—in-  
13 cluding the possibility of extremists obtaining  
14 fissile material—is all too real.

15 (C) The United States must overcome its  
16 trust deficit with Pakistan and demonstrate  
17 that it is a reliable, long-term partner.

18 (2) The Government of Pakistan is facing sig-  
19 nificant security and socio-economic challenges that  
20 set the conditions for greater radicalization and may  
21 threaten Pakistan's viability. Such challenges include  
22 the following:

23 (A) Al Qaeda's and other extremist groups'  
24 campaign of violent attacks throughout Paki-  
25 stan, including the Red Mosque incident, the

1           assassination of Benazir Bhutto, and the bomb-  
2           ing of the Marriott Hotel in Islamabad.

3           (B) Pakistan's population growth at a rate  
4           of approximately 2 percent a year, with nearly  
5           half of its 172 million residents illiterate, under  
6           the age of 20, and living near or below the pov-  
7           erty line.

8           (3) Security and stability to Pakistan is further  
9           complicated given the prevalence of ungoverned  
10          spaces between Pakistan and Afghanistan in which  
11          state control has not been fully exercised given eth-  
12          nic and tribal affiliations.

13          (4) The security and stability of Pakistan is  
14          vital to the national security of the United States,  
15          and the consequences of failure poses a grave threat  
16          to the security of the American people, the region,  
17          and United States allies.

18          (5) The objectives of United States policy to-  
19          ward Pakistan are to empower and enable Pakistan  
20          to—

21                 (A) develop into a prosperous and demo-  
22                 cratic state that is at peace with itself and with  
23                 its neighbors;

24                 (B) actively confront, and deny safe haven  
25                 to, al Qaeda, the Taliban, and other extremists;

1 (C) implement the economic, legal, and so-  
2 cial reforms required to create an environment  
3 that discourages violent Islamic extremism; and  
4 (D) maintain robust command and control  
5 over its nuclear weapons technology.

6 **SEC. 3. COMPREHENSIVE INTERAGENCY STRATEGY AND**  
7 **IMPLEMENTATION PLAN FOR PAKISTAN.**

8 (a) IN GENERAL.—Not later than 30 days after the  
9 date of the enactment of the Supplemental Appropriations  
10 Act of 2009, the President shall develop and transmit to  
11 the appropriate congressional committees a comprehensive  
12 interagency strategy and implementation plan for long-  
13 term security and stability in Pakistan which shall be com-  
14 posed of the elements specified in subsection (b).

15 (b) ELEMENTS.—The comprehensive interagency  
16 strategy and implementation plan required by subsection  
17 (a) shall contain at least the following elements:

18 (1) A description of how United States assist-  
19 ance described in section 4 will be used to achieve  
20 the objectives of United States policy toward Paki-  
21 stan.

22 (2) Progress toward the following:

23 (A) Assisting efforts to enhance civilian  
24 control and a stable constitutional government

1 in Pakistan and promote bilateral and regional  
2 trade and economic growth.

3 (B) Developing and operationally enabling  
4 Pakistani security forces so they are capable of  
5 succeeding in sustained counter-insurgency and  
6 counter-terror operations.

7 (C) Shutting down Pakistani safe havens  
8 for extremists.

9 (D) Improving Pakistan's capacity and ca-  
10 pability to "hold" and "build" areas cleared of  
11 insurgents to prevent their return.

12 (E) Developing and strengthening mecha-  
13 nisms for Pakistan-Afghanistan cooperation.

14 (3) A financial plan and description of the re-  
15 sources, programming, and management of United  
16 States foreign assistance to Pakistan, including the  
17 criteria used to determine their prioritization.

18 (4) A complete description of both the evalua-  
19 tion process for reviewing and adjusting the strategy  
20 and implementation as necessary, and measures of  
21 effectiveness for the implementation of the strategy.

22 (c) INTELLIGENCE SUPPORT.—The Director of Na-  
23 tional Intelligence shall provide intelligence support to the  
24 development of the comprehensive interagency strategy  
25 and implementation plan required by subsection (a).

1 (d) UPDATES OF STRATEGY.—The President shall  
2 transmit in writing to the appropriate congressional com-  
3 mittees any updates of the comprehensive interagency  
4 strategy and implementation plan required by subsection  
5 (a), as necessary.

6 **SEC. 4. AUTHORIZATION OF ASSISTANCE FOR PAKISTAN.**

7 (a) FOREIGN ASSISTANCE ACT OF 1961.—There is  
8 authorized to be appropriated to the President, for the  
9 purposes of providing assistance to Pakistan under the  
10 Foreign Assistance Act of 1961 (22 U.S.C. 2151 et seq.),  
11 \$1,500,000,000 or such sums as may be necessary for  
12 each of the fiscal years 2010 through 2013.

13 (b) PAKISTAN COUNTERINSURGENCY CAPABILITY  
14 FUND.—There is authorized to be appropriated to the  
15 President, for the purposes of building a more effective  
16 counterinsurgency capability in Pakistan’s security forces,  
17 up to \$700,000,000 for the Pakistan Counterinsurgency  
18 Capability Fund, for fiscal year 2010.

19 (c) USE OF FUNDS.—Amounts authorized to be ap-  
20 propriated under this section or otherwise made available  
21 to carry out this Act shall be used to the maximum extent  
22 practicable as direct expenditures for programs, projects,  
23 and activities, subject to existing reporting and notifica-  
24 tion requirements.

1 **SEC. 5. CONGRESSIONAL BRIEFING AND NOTIFICATION RE-**  
2 **QUIREMENTS.**

3 (a) BRIEFING.—Not later than 30 days after the date  
4 of the transmission of the comprehensive interagency  
5 strategy and implementation plan required by section 3,  
6 and quarterly thereafter through December 1, 2013, the  
7 President, acting through the Secretary of State and the  
8 Secretary of Defense, shall brief the appropriate congres-  
9 sional committees on the status of the comprehensive  
10 interagency strategy and implementation plan.

11 (b) NOTIFICATION.—The President shall notify the  
12 appropriate congressional committees not later than 30  
13 days prior to obligating any assistance described in section  
14 4 as budgetary support to the Government of Pakistan  
15 or to any persons, agencies, instrumentalities, or elements  
16 of the Government of Pakistan and shall describe the pur-  
17 pose and conditions attached to any such budgetary sup-  
18 port assistance. The President shall notify the appropriate  
19 congressional committees not later than 30 days prior to  
20 obligating any other type of assistance described in section  
21 4.

22 **SEC. 6. DEFINITION.**

23 In this Act, the term “appropriate congressional com-  
24 mittees” means—

25 (1) the Committee on Appropriations, the Com-  
26 mittee on Armed Services, the Committee on For-

1       eign Affairs, and the Permanent Select Committee  
2       on Intelligence of the House of Representatives; and  
3       (2) the Committee on Appropriations, the Com-  
4       mittee on Armed Services, the Committee on For-  
5       eign Relations, and the Select Committee on Intel-  
6       ligence of the Senate.

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