111TH CONGRESS 1ST SESSION

H. R. 2451

To provide for adequate and equitable educational opportunities for students in State public school systems, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 15, 2009

Mr. Fattah introduced the following bill; which was referred to the Committee on Education and Labor

A BILL

To provide for adequate and equitable educational opportunities for students in State public school systems, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Student Bill of
- 5 Rights".
- 6 SEC. 2. TABLE OF CONTENTS.
- 7 The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.
 - Sec. 3. Findings and purposes.

TITLE I—EDUCATIONAL OPPORTUNITY IN STATE PUBLIC SCHOOL SYSTEMS

Subtitle A—Access to Educational Opportunity

- Sec. 111. Adequate and equitable State public school systems.
- Sec. 112. State educational adequacy and equity requirements.
- Sec. 113. State-established standards for opportunity to learn.

Subtitle B—State Accountability

- Sec. 121. Determination of educationally adequate and inequitable State public school systems.
- Sec. 122. State accountability for improvement of educational opportunity.
- Sec. 123. Consequences of nonremediation.

Subtitle C—Public Reporting and Remedy

- Sec. 131. Annual report by Secretary on adequacy and equity in State public school systems.
- Sec. 132. Civil action for enforcement.

TITLE II—EFFECTS OF EDUCATIONAL DISPARITIES ON ECONOMIC GROWTH AND NATIONAL DEFENSE

- Sec. 201. Effects on economic growth and productivity.
- Sec. 202. Effects on national defense.

TITLE III—GENERAL PROVISIONS

- Sec. 301. Definitions.
- Sec. 302. Notice and opportunity for hearing.
- Sec. 303. Rulemaking.
- Sec. 304. Rule of construction.

1 SEC. 3. FINDINGS AND PURPOSES.

- 2 (a) FINDINGS.—The Congress finds the following:
- 3 (1) A high-quality, highly competitive education
- 4 for all students is imperative for the economic
- 5 growth and productivity of the United States, for its
- 6 effective national defense, and for achievement of
- 7 the historical aspiration to be one Nation of equal
- 8 citizens. It is therefore necessary and proper to over-
- 9 come the nationwide phenomenon of educationally
- inadequate or inequitable State public school sys-
- tems, in which high-quality public schools serve

1	high-income communities and poor-quality schools
2	serve low-income, urban, rural, and minority commu-
3	nities.
4	(2) There exists in the States an ever-widening
5	educational opportunity gap for low-income, urban,
6	rural, and minority students characterized by the
7	following:
8	(A) Highly differential educational expend-
9	itures among local educational agencies within
10	States.
11	(B) Continuing disparities within the
12	States in students' access to the opportunity to
13	learn indicators described in section 112(a).
14	(C) Radically differential educational
15	achievement among local educational agencies
16	within the States, as measured by the following:
17	(i) Achievement in mathematics, read-
18	ing or language arts, and science on State
19	academic achievement tests and measures,
20	including the academic assessments de-
21	scribed in section $113(b)(1)$.
22	(ii) Advanced placement courses of-
23	fered and taken.
24	(iii) Scholastic Aptitude Test (SAT)
25	and ACT Assessment scores

1	(iv) Dropout rates and graduation
2	rates.
3	(v) College-going and college-comple-
4	tion rates.
5	(vi) Job placement and retention rates
6	and indices of job quality.
7	(3) As a consequence of this educational oppor-
8	tunity gap, the quality of a child's education depends
9	largely upon where the child's family lives, and the
10	detriments of lower quality public education are im-
11	posed particularly on—
12	(A) children from low-income families;
13	(B) children living in urban and rural
14	areas; and
15	(C) minority children.
16	(4) Since 1785, the Congress of the United
17	States, exercising the power to admit new States
18	under article IV, section 3 of the Constitution (and
19	previously, the Congress of the Confederation of
20	States under the Articles of Confederation), has im-
21	posed upon every State, as a fundamental condition
22	of the State's admission, the following requirements:
23	(A) One, and sometimes two, square-mile
24	lots in every township were to be "granted and

- ... reserved for the maintenance and use of public schools".
 (B) "[S]chools and the means of education
 [are to] be forever encouraged".
 (C) "State conventions [were to] provide.
 - (C) "State conventions [were to] provide, by ordinances irrevocable without the consent of the United States and the people of said States . . . that provision . . . be made for the establishment and maintenance of systems of public schools which shall be open to all children of said States".
 - (See Ordinances of May 20, 1785, and July 13, 1787; Act of March 3, 1845, 28th Cong. 2d Sess., 5 Stat. 789, Chap. 76 (admitting Iowa and Florida); Act of February 22, 1889, 50th Cong., 2d Sess., Chap. 180 (admitting States created from the Dakota Territories); and the Acts of Congress pertaining to the admission of each of the States.)
 - (5) Over the years since the landmark ruling in Brown v. Board of Education, when a unanimous United States Supreme Court held that "the opportunity of an education . . . , where the state has undertaken to provide it, is a right which must be made available to all on equal terms", courts in 44 of the States have heard challenges to the establish-

- ment, maintenance, and operation of educationally inadequate or inequitable State public school systems. (347 U.S. 483, 493 (1954)).
 - (6) In 1970, the Presidential Commission on School Finance found that significant disparities in the distribution of educational resources existed among local educational agencies within States because the States relied too significantly on local district financing for educational revenues, and that reforms in systems of school financing would increase the Nation's ability to serve the educational needs of all children.
 - (7) In 1999, the National Research Council of the National Academy of Sciences published a report entitled "Making Money Matter, Financing America's Schools", which found that the concept of funding adequacy, which moves beyond the more traditional concepts of finance equity to focus attention on the sufficiency of funding for desired educational outcomes, is an important step in developing a fair and productive educational system.
 - (8) In 2001, the Executive order establishing the President's Commission on Educational Resource Equity declared, "A quality education is essential to the success of every child in the 21st cen-

- 1 tury and to the continued strength and prosperity of 2 our Nation. . . . [L]ong-standing gaps in access to 3 educational resources exist, including disparities 4 based on race and ethnicity." (Executive Order 13190, §1 (January 15, 2001); 66 Fed. Reg. 5424.) 5 6 (9) According to the Secretary of Education, as 7 stated in a letter (with enclosures) dated January 8 19, 2002, from the Secretary to States— 9 (A) racial and ethnic minorities continue to 10 suffer from lack of access to educational re-11 sources, including "experienced and qualified 12 teachers, adequate facilities, and instructional 13 programs and support, including technology, as 14 well as . . . the funding necessary to secure 15 these resources"; and 16 (B) these inadequacies are "particularly 17
 - (B) these inadequacies are "particularly acute in high-poverty schools, including urban schools, where many students of color are isolated and where the effect of the resource gaps may be cumulative. In other words, students who need the most may often receive the least, and these students often are students of color".

 (10) The Elementary and Secondary Education

Act of 1965 (20 U.S.C. 6301 et seq.), as amended

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1	by the No Child Left Behind Act of 2001 (Public
2	Law 107–110), provides that—
3	(A) States must establish standards and
4	assessments in mathematics, reading or lan-
5	guage arts, and science;
6	(B) elementary schools and secondary
7	schools must ensure that all students are pro-
8	ficient in such subjects within 12 years after
9	the end of the 2001–2002 school year; and
10	(C) elementary schools and secondary
11	schools will be held accountable for the stu-
12	dents' progress.
13	(11) The standards and accountability move-
14	ment will succeed only if, in addition to standards
15	and accountability, all schools have access to the
16	educational resources necessary to enable students to
17	achieve.
18	(12) Raising standards without ensuring ade-
19	quate and equitable access to educational resources
20	may, in fact, exacerbate achievement gaps and set
21	children up for failure.
22	(13) According to the World Economic Forum's
23	Global Competitiveness Report 2001–2002, the
24	United States ranks last among developed countries

- in the difference in the quality of schools available to rich and poor children.
 - (14) Each State Government has ultimate authority in determining every important aspect and priority of the public school system that provides elementary and secondary education to children in the State, including whether children throughout the State have high access to the opportunity to learn indicators described in section 112(a).
 - (15) Since 1965, the Congress, in exercising its spending authority, has provided substantial Federal financial assistance to the States for the improvement of their public school systems. In their expenditure and oversight of this assistance, the States have failed systematically to achieve the purpose of the Congress in providing the assistance, namely the effective education of all the children of the United States.
 - (16) Because a well-educated populace is critical to the Nation's political and economic well-being and national security, the Federal Government has a substantial interest in ensuring that States provide a high-quality education by ensuring that all children have access to the opportunity to learn indica-

1	tors described in section 112(a) to enable the chil-
2	dren to succeed academically and in life.
3	(b) Purposes.—The purposes of this Act are the fol-
4	lowing:
5	(1) To further the goals of the No Child Left
6	Behind Act of 2001 (Public Law 107–110) and the
7	Elementary and Secondary Education Act of 1965
8	(20 U.S.C. 6301 et seq.) by holding States account-
9	able for providing all students access to the oppor-
10	tunity to learn indicators described in section
11	112(a).
12	(2) To ensure that all students in public ele-
13	mentary schools and secondary schools receive edu-
14	cational opportunities that enable the students—
15	(A) to acquire the knowledge and skills
16	necessary for responsible citizenship, including
17	the ability to participate fully in the political
18	process through informed electoral choice;
19	(B) to meet challenging State student aca-
20	demic achievement standards; and
21	(C) to be able to compete and succeed in
22	a global economy.
23	(3) To end the pervasive pattern of education-
24	ally inadequate or inequitable State public school
25	systems.

1	TITLE I—EDUCATIONAL OPPOR-
2	TUNITY IN STATE PUBLIC
3	SCHOOL SYSTEMS
4	Subtitle A—Access to Educational
5	Opportunity
6	SEC. 111. ADEQUATE AND EQUITABLE STATE PUBLIC
7	SCHOOL SYSTEMS.
8	Each State receiving Federal financial assistance for
9	elementary or secondary education shall maintain a public
10	school system that meets the requirements of section 112
11	and provides all students in the State with—
12	(1) the educational resources needed to succeed
13	academically and in life; and
14	(2) an education that enables the students—
15	(A) to acquire the knowledge and skills
16	necessary for responsible citizenship;
17	(B) to participate fully in the political
18	process through informed electoral choice; and
19	(C) to be able to compete and succeed in
20	a global economy.
21	SEC. 112. STATE EDUCATIONAL ADEQUACY AND EQUITY
22	REQUIREMENTS.
23	(a) Opportunity To Learn.—A State shall provide
24	for all public schools in the State access, at levels defined

- 1 by the State under section 113 as ideal or adequate, to
- 2 each of the following opportunity to learn indicators:
- 3 (1) highly effective teachers;
- 4 (2) early childhood education;
- 5 (3) college preparatory curricula; and
- 6 (4) equitable instructional resources.
- 7 (b) Comparable Educational Services.—A
- 8 State shall provide educational services in local edu-
- 9 cational agencies that receive funds under part A of title
- 10 I of the Elementary and Secondary Education Act of 1965
- 11 (20 U.S.C. 6311 et seq.) that are, taken as a whole, at
- 12 least comparable to educational services provided in local
- 13 educational agencies not receiving such funds.
- 14 (c) Compliance With Court Orders.—A State
- 15 shall comply with any substantive Federal or State court
- 16 order in any matter concerning the adequacy or equity of
- 17 the State's public school system, to the extent required
- 18 in the order.
- 19 SEC. 113. STATE-ESTABLISHED STANDARDS FOR OPPOR-
- 20 TUNITY TO LEARN.
- 21 (a) Establishment.—In carrying out section
- 22 112(a), each State educational agency, in consultation
- 23 with local educational agencies, teachers, principals, pupil
- 24 services personnel, administrators, other staff, and par-
- 25 ents, shall develop standards to describe and measure the

extent to which the State provides to the students in each public school and local educational agency in the State 3 each of the opportunity to learn indicators described in 4 section 112(a) in terms of ideal, adequate, and basic levels 5 of such access. 6 (b) Factors for Consideration.—In defining the levels of access required under subsection (a), the State 8 shall consider, in addition to the factors described in section 112(a)— 10 (1) the access available to students in schools in 11 the highest achieving decile of public elementary 12 schools and secondary schools in the State, as deter-13 mined on the basis of student performance on state-14 wide student academic assessments, including— 15 (A) student academic assessments in read-16 ing or language arts, mathematics, and science 17 under section 1111(b)(3) of the Elementary 18 and Secondary Education Act of 1965 (20) 19 U.S.C. 6311(b)(3);20 (B) national student academic assessments 21 of reading and mathematics under the National 22 Assessment of Educational Progress carried out 23 under section 303(a) of the National Assess-24 ment of Educational Progress Authorization

Act (20 U.S.C. 9622(a)); and

1	(C) State student academic assessments of
2	reading and mathematics under the National
3	Assessment of Educational Progress carried out
4	under section 303(b)(3) of the National Assess-
5	ment of Educational Progress Authorization
6	Act (20 U.S.C. 9622(b)(3));
7	(2) the unique needs of low-income, urban and
8	rural, and minority students; and
9	(3) other educationally appropriate factors.
10	(c) Challenging Standards.—The levels of access
11	required under subsection (a) shall be aligned with the
12	challenging State academic content and achievement
13	standards, and the high-quality academic assessments, re-
14	quired under the Elementary and Secondary Education
15	Act of 1965 (20 U.S.C. 6301 et seq.).
16	(d) Submission to Secretary.—A State edu-
17	cational agency shall submit to the Secretary—
18	(1) a description of each of the levels of access
19	required under subsection (a);
20	(2) a description of the level of access of each
21	local educational agency, elementary school, and sec-
22	ondary school in the State to each of the opportunity
23	to learn indicators described in section 112(a), in-
24	cluding identification of any such schools that do not

1	provide ideal or adequate levels of access (as defined
2	under subsection (a));
3	(3) an estimate of the additional cost, if any, of
4	ensuring that the public school system meets the re-
5	quirements of section 112; and
6	(4) the information required under subpara-
7	graphs (B) and (C) of paragraph (1) and paragraph
8	(2)(B) of section 131(b).
9	(e) Publication and Dissemination to Par-
10	ENTS.—The State annually shall publish the information
11	submitted under subsection (d) and shall disseminate the
12	information to the public and the parents of children at-
13	tending (or who may attend) public schools in the State,
14	in an understandable and uniform format and, to the ex-
15	tent practicable, in a language that the parents can under-
16	stand, through such means as the Internet, the media, and
17	public agencies.
18	Subtitle B—State Accountability
19	SEC. 121. DETERMINATION OF EDUCATIONALLY ADEQUATE
20	AND INEQUITABLE STATE PUBLIC SCHOOL
21	SYSTEMS.
22	(a) Annual Determination by Secretary.—Be-
23	ginning not later than October 1 of the first full school
24	year after the date of enactment of this Act, the Secretary

1	shall annually determine whether each State meets each
2	of the requirements of section 112.
3	(b) Publication by Secretary.—The Secretary
4	shall publish and make available to the general public (in-
5	cluding by means of the Internet) the determinations
6	under subsection (a).
7	SEC. 122. STATE ACCOUNTABILITY FOR IMPROVEMENT OF
8	EDUCATIONAL OPPORTUNITY.
9	(a) State Remediation Plan.—A State deter-
10	mined under section 121 not to meet the requirements of
11	section 112 shall develop and submit to the Secretary, by
12	not later than 1 year after the determination, a remedi-
13	ation plan (which the State may amend to improve the
14	plan or to take into account significantly changed cir-
15	cumstances), as follows:
16	(1) Long-term remediation for access to
17	OPPORTUNITY TO LEARN INDICATORS.—If the State
18	is determined not to meet the requirements under
19	section 112(a) (relating to access to the opportunity
20	to learn indicators), the plan shall provide for the
21	following:
22	(A) A description of the actions the State
23	will take to meet the requirements of section
24	112(a), by not later than 12 years after the end
25	of the 2003–2004 school year, to provide ideal

- or adequate access (as defined by the State under section 113) to the opportunity to learn indicators for each public school in the State.
 - (B) A timeline for improvement that includes annual interim goals for increasing the number of public schools and local educational agencies in the State that have ideal or adequate levels of access (as defined by the State under section 113) to each of the opportunity to learn indicators, in order to achieve the required levels of access within the time described in subparagraph (A).
 - (C) Implementation of a single, statewide accountability system to ensure that the State achieves the interim goals described in subparagraph (B).
 - (2) Two-year remediation for comparable educational services.—If the State is determined not to meet the requirements of section 112(b) (relating to comparable educational services), the plan shall describe the actions the State will take to meet the requirements of such section by not later than 2 school years after submission of the plan.
- 24 (b) DISAPPROVAL OF PLAN.—The Secretary may dis-25 approve a plan (or amendment) submitted under sub-

- 1 section (a) that the Secretary determines does not meet
- 2 the requirements of such subsection.

3 SEC. 123. CONSEQUENCES OF NONREMEDIATION.

- 4 (a) Failure To Meet Annual Interim Access
- 5 Goals.—Notwithstanding any other provision of law and
- 6 in addition to any other consequence under this section,
- 7 the Secretary shall withhold 2.75 percent of any funds
- 8 otherwise available to a State (or a State educational
- 9 agency) for administration of Federal elementary and sec-
- 10 ondary education programs for each annual interim goal
- 11 established under section 122(a)(1)(B) for a fiscal year,
- 12 or a prior fiscal year, that the Secretary determines the
- 13 State fails to meet.
- 14 (b) Continuing Failure To Provide Com-
- 15 PARABLE EDUCATIONAL SERVICES.—Notwithstanding
- 16 any other provision of law and in addition to any other
- 17 consequence under this section, the Secretary shall with-
- 18 hold from a State determined by the Secretary to continue
- 19 to fail to meet the requirements of section 112(b) (relating
- 20 to comparable educational services) at the end of the sec-
- 21 ond school year after a plan is required to be submitted
- 22 under section 122, up to 33½ percent of funds otherwise
- 23 available to the State for administration of Federal ele-
- 24 mentary and secondary education programs.

- 1 (c) Noncompliance With Court Orders.—Not-
- 2 withstanding any other provision of law and in addition
- 3 to any other consequence under this section, the Secretary
- 4 shall withhold from a State determined by the Secretary
- 5 to fail to meet the requirements of section 112(c) (relating
- 6 to compliance with court orders) up to 331/3 percent of
- 7 funds otherwise available to the State for the administra-
- 8 tion of Federal elementary and secondary education pro-
- 9 grams.
- 10 (d) Disposition of Withheld Funds.—For each
- 11 State from which funds are withheld under this section,
- 12 the Secretary shall make a determination whether the
- 13 State, by not later than 1 year after a determination under
- 14 subsection (a), (b), or (c), has corrected the condition lead-
- 15 ing to a withholding of funds and shall distribute withheld
- 16 funds as follows:
- 17 (1) If the State corrects a condition leading to
- a withholding of funds, the Secretary shall make the
- applicable withheld funds available to the State (or
- 20 State educational agency).
- 21 (2) If the State fails to correct a condition lead-
- ing to a withholding of funds, the Secretary shall al-
- locate the applicable withheld funds to public schools
- or local educational agencies affected by the State's
- failure to make adequate remediation, for the pur-

1	pose of enabling the school or local educational agen-
2	cy to correct such condition.
3	(e) Temporary Waiver.—The Secretary may grant
4	a request by a State for a waiver of the withholding provi-
5	sions of subsections (a) through (c) for a total period of
6	not more than 1 year if—
7	(1) the Secretary is satisfied that exceptional
8	circumstances (such as a precipitous decrease in
9	State revenues) prevent a State from complying with
10	the requirements of section 112; and
11	(2) the State's request describes the manner in
12	which the State will comply with the requirements of
13	section 112 by the end of the waiver period.
14	Subtitle C—Public Reporting and
15	Remedy
16	SEC. 131. ANNUAL REPORT BY SECRETARY ON ADEQUACY
17	AND EQUITY IN STATE PUBLIC SCHOOL SYS-
18	TEMS.
19	(a) Annual Report to Congress.—Not later than
20	October 1 of the first full school year after the date of
21	enactment of this Act, the Secretary shall transmit to the
22	Congress a report that provides a detailed analysis of the
23	public school system of each State.

1	(b) Contents of Report.—The analysis under
2	subsection (a) shall include the following information with
3	respect to each State's public school system:
4	(1) Basic public school system informa-
5	TION.—
6	(A) The number of students, elementary
7	schools, secondary schools, and local educational
8	agencies in the public school system.
9	(B) For each such school and local edu-
10	cational agency, the number and percentage
11	of—
12	(i) children counted under section
13	1124(c) of the Elementary and Secondary
14	Education Act of 1965 (20 U.S.C.
15	6333(e); and
16	(ii) students, disaggregated by groups
17	described in section 1111(b)(3)(C)(xiii) of
18	the Elementary and Secondary Education
19	Act of 1965 (20 U.S.C.
20	6311(b)(3)(C)(xiii)).
21	(C) For each such school, a statement
22	whether the school is an urban, rural, or mixed
23	school (as defined by the Commissioner for
24	Education Statistics).

1	(D) The average per-pupil expenditure (in
2	actual dollars and adjusted for cost and need)
3	for the State and for each school and local edu-
4	cational agency.
5	(E) The decile ranking of each local edu-
6	cational agency, as measured by achievement in
7	mathematics, reading or language arts, and
8	science on the academic assessments described
9	in subparagraphs (A) and (C) of section
10	113(b)(1).
11	(2) Success in providing opportunity to
12	LEARN INDICATORS.—
13	(A) A description of the ideal, adequate,
14	and basic levels of access established by the
15	State under section 113 to each of the oppor-
16	tunity to learn indicators described under sec-
17	tion 112(a).
18	(B) For each school and local educational
19	agency, the following information:
20	(i) The level of access (as established
21	under section 113) of the school or local
22	educational agency to each of the oppor-
23	tunity to learn indicators described in sec-
24	tion 112(a).

1	(ii) The percentage of students pro-
2	ficient in mathematics, reading or lan-
3	guage arts, and science, as measured
4	through assessments under section
5	1111(b)(3)(C)(v) of the Elementary and
6	Secondary Education Act of 1965 (20
7	U.S.C. $6311(b)(3)(C)(v)$.
8	(iii) Whether the school or local edu-
9	cational agency is making adequate yearly
10	progress under section 1111(b)(2) of the
11	Elementary and Secondary Education Act
12	of 1965 (20 U.S.C. 6311(b)(2)).
13	(C) The number and names of each school
14	in the State that does not provide each of the
15	opportunity to learn indicators described in sec-
16	tion 112(a) at an ideal or adequate level (as es-
17	tablished under section 113).
18	(3) STATE REMEDIATION ACTIONS.—If the
19	State is determined under section 121 not to meet
20	the requirements of section 112—
21	(A) a detailed description and evaluation
22	of—
23	(i) the State's success in carrying out
24	any remediation plan required to be sub-
25	mitted by the State under section 122; and

1	(ii) any other actions taken, or meas-
2	ures proposed to be taken, by the State to
3	meet the requirements of section 112; and
4	(B) a copy of any remediation plan re-
5	quired to be submitted by the State under sec-
6	tion 122 (including any amendments).
7	(4) Effects on academic achievement.—
8	An analysis of the effects of the average per-pupil
9	expenditure, and the level of access (as provided by
10	the State under section 113) to each of the oppor-
11	tunity to learn indicators described in section 112(a)
12	provided to students in each school and local edu-
13	cational agency on the outcomes of the academic as-
14	sessments identified in section 113(b)(1).
15	(5) Other information.—
16	(A) The most recent information submitted
17	by the State under section 113(d).
18	(B) For the year covered by the report, a
19	summary of any changes in the data required
20	in paragraphs (1) and (2) for each of the pre-
21	ceding 3 years (which may be based on such
22	data as are available for the first 3 reports

under subsection (a)).

1	(C) Such other information as the Sec-
2	retary considers useful and appropriate to in-
3	clude.
4	(c) Scope of Report.—The report required under
5	subsection (a) shall cover the school year ending in the
6	calendar year in which the report is required to be sub-
7	mitted.
8	(d) Submission of Data to Secretary.—Each
9	State receiving Federal financial assistance for elementary
10	and secondary education shall submit to the Secretary, at
11	such time and in such manner as the Secretary may rea-
12	sonably require, such data as the Secretary deems nec-
13	essary to make a determination under section 121 and to
14	submit the report under this section. Such data shall in-
15	clude the information used to measure the State's success
16	in providing the opportunity to learn indicators described
17	in section 112(a).
18	(e) Failure To Submit Data.—If a State fails to
19	submit the data required to make a determination under
20	section 121—
21	(1) the State shall be deemed to have been de-
22	termined under such section not to meet the applica-
23	ble requirements of section 112, until the State sub-

mits the data and the Secretary is able to make a

1	determination under such section based on such
2	data; and
3	(2) the Secretary shall—
4	(A) provide, to the extent practicable, the
5	analysis required in subsection (a) for the State
6	based on the best data available to the Sec-
7	retary; and
8	(B) update the analysis, as necessary, after
9	submission of the data by the State.
10	(f) Publication.—The Secretary shall publish and
11	make available to the general public (including by means
12	of the Internet) the report required under subsection (a).
13	SEC. 132. CIVIL ACTION FOR ENFORCEMENT.
14	A student or parent of a student aggrieved by a viola-
15	tion of this Act may bring a civil action against an appro-
16	priate official in an appropriate United States district
17	court seeking declaratory and injunctive relief to enforce
18	the requirements of this Act, together with reasonable at-
19	torney fees and the costs of the action, without regard to
20	the citizenship of the parties or the amount in controversy.

TITLE II—EFFECTS OF EDU-**DISPARITIES CATIONAL** ON 2 ECONOMIC GROWTH AND NA-3 TIONAL DEFENSE 4 5 SEC. 201. EFFECTS ON ECONOMIC GROWTH AND PRODUC-6 TIVITY. 7 (a) STUDY.—The Commissioner for Education Statistics, in consultation with the Secretaries of Commerce, 9 Labor, and the Treasury, shall conduct a comprehensive 10 study concerning the effects on economic growth and pro-11 ductivity of eliminating disparities in public school systems 12 that do not meet the requirements of section 112. Such 13 study shall include the following: 14 (1) The economic costs to the Nation resulting 15 from the maintenance by States of public school sys-16 tems that do not meet the requirements of section 17 112. 18 (2) The economic gains to be expected from the 19 elimination of disparities in public school systems 20 that do not meet the requirements of section 112. 21 (b) Report to Congress.—Not later than 1 year 22 after the date of enactment of this Act, the Commissioner 23 for Education Statistics shall submit to the Congress a 24 final report detailing the results of the study required

under subsection (a).

1 SEC. 202. EFFECTS ON NATIONAL DEFENSE.

2	(a) Study.—The Commissioner for Education Sta-
3	tistics, in consultation with the Secretary of Defense, shall
4	conduct a comprehensive study concerning the effects on
5	national defense of eliminating disparities in public school
6	systems that do not meet the requirements of section 112.
7	Such study shall include the following:
8	(1) The detriments to national defense resulting
9	from the maintenance by States of public school sys-
10	tems that do not meet the requirements of section
11	112, including the effects of education deficits aris-
12	ing from low-quality schools on—
13	(A) knowledge and skills necessary for the
14	effective functioning of the Armed Forces;
15	(B) the costs to the Armed Forces of
16	training; and
17	(C) efficiency resulting from the use of so-
18	phisticated equipment and information tech-
19	nology.
20	(2) The gains to national defense to be expected
21	from the elimination of disparities in public school
22	systems that do not meet the requirements of section
23	112.
24	(b) Report to Congress.—Not later than 1 year
25	after the date of enactment of this Act, the Commissioner
26	for Education Statistics shall submit to the Congress a

1	final report detailing the results of the study required
2	under subsection (a).
3	TITLE III—GENERAL
4	PROVISIONS
5	SEC. 301. DEFINITIONS.
6	In this Act:
7	(1) The terms "average per-pupil expenditure",
8	"core academic subjects", "elementary school",
9	"highly qualified", "local educational agency", "par-
10	ent", "pupil services", "pupil services personnel",
11	"secondary school", and "State educational agency"
12	each have the meanings given those terms in section
13	9101 of the Elementary and Secondary Education
14	Act of 1965 (20 U.S.C. 7801).
15	(2) The term "public school system" means a
16	State's system of public elementary and secondary
17	education.
18	(3) The term "Federal elementary and sec-
19	ondary education programs" means programs pro-
20	viding Federal financial assistance for elementary or
21	secondary education, other than programs under the
22	following provisions of law:
23	(A) The Individuals with Disabilities Edu-
24	cation Act (20 U.S.C. 1400 et seq.).

1	(B) Title III of the Elementary and Sec-
2	ondary Education Act of 1965 (20 U.S.C. 6801
3	et seq.).
4	(C) The Richard B. Russell National
5	School Lunch Act (42 U.S.C. 1751 et seq.).
6	(D) The Child Nutrition Act of 1966 (42
7	U.S.C. 1771 et seq.).
8	(4) The term "State" includes the several
9	States, the District of Columbia, the Commonwealth
10	of Puerto Rico, the Commonwealth of the Northern
11	Mariana Islands, American Samoa, Guam, the Vir-
12	gin Islands, and any other territory or possession of
13	the United States.
14	SEC. 302. NOTICE AND OPPORTUNITY FOR HEARING.
15	The Secretary may make an adverse determination
16	under this Act only after notice and opportunity for hear-
17	ing.
18	SEC. 303. RULEMAKING.
19	The Secretary may prescribe regulations to carry out
20	this Act.
21	SEC. 304. RULE OF CONSTRUCTION.
22	Nothing in this Act may be construed to require a
23	jurisdiction to increase property tax or other tax rates or
24	to redistribute revenues from such taxes.