111TH CONGRESS 1ST SESSION

H. R. 2205

To expand quality programs of early childhood home visitation that increase school readiness, child abuse and neglect prevention, and early identification of developmental and health delays, including potential mental health concerns, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

April 30, 2009

Mr. Davis of Illinois (for himself, Mr. Platts, Mr. McHugh, Mr. Castle, and Mr. Ehlers) introduced the following bill; which was referred to the Committee on Education and Labor, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To expand quality programs of early childhood home visitation that increase school readiness, child abuse and neglect prevention, and early identification of developmental and health delays, including potential mental health concerns, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Education Begins at
- 5 Home Act of 2009".

1 SEC. 2. FINDINGS AND PURPOSES.

2	(a) FINDINGS.—Congress finds that—
3	(1) the home is the first and most important
4	learning environment for children, and parents are
5	their children's first and most influential teacher;
6	(2) parent education and family support can
7	promote parents' ability to enhance their children's
8	development from birth until entry into kinder-
9	garten, thereby helping parents to prepare their chil-
10	dren for success in school;
11	(3) undiagnosed and unaddressed develop-
12	mental and health problems can impede overall child
13	development and school readiness;
14	(4) all parents deserve and can benefit from—
15	(A) research-based information regarding
16	child development;
17	(B) enrichment opportunities with their
18	children; and
19	(C) early opportunities to become involved
20	with their communities and schools; and
21	(5) early childhood home visitation leads to
22	positive outcomes for children and families, including
23	readiness for school, improved child health and de-
24	velopment, positive parenting practices, and reduc-
25	tions in child maltreatment.

- 1 (b) Purposes.—The purposes of this Act are as fol-2 lows:
- 3 (1) To enable States, Indian tribes, tribal orga-4 nizations, territories, or possessions to deliver qual-5 ity programs of early childhood home visitation to 6 pregnant women and parents of children from birth 7 until entry into kindergarten in order to promote 8 positive outcomes for children and families including: 9 readiness for school, improved child health and de-10 velopment, positive parenting practices, reductions in child maltreatment, and enhanced parenting abilities 12 to support their children's optimal cognitive, lan-13 guage, social-emotional, and physical development.
 - (2) To expand quality programs of early childhood home visitation so as to more effectively reach and serve families with English language learners.
 - (3) To expand quality programs of early childhood home visitation so as to more effectively reach and serve families serving in the military.
 - (4) To establish a public education and awareness campaign concerning the importance of the proper care of infants and young children.
- 23 SEC. 3. DEFINITIONS.
- 24 In this Act:

14

15

16

17

18

19

20

21

1	(1) ELIGIBLE FAMILY.—The term "eligible
2	family' means—
3	(A) a woman who is pregnant and the fa-
4	ther of the child if the father is available; or
5	(B) a parent or primary caregiver of a
6	child under the age of entry into kindergarten,
7	including grandparents or other relatives of the
8	child, and foster parents (including kinship
9	caregivers), who are serving as the primary
10	caregiver, including a noncustodial parent who
11	has an ongoing relationship with and, at times,
12	provides physical care for such child.
13	(2) English language learner.—The term
14	"English language learner", used with respect to an
15	individual, means an individual—
16	(A) who—
17	(i) was not born in the United States
18	or whose native language is a language
19	other than English;
20	(ii)(I) is a Native American (as de-
21	fined in section 9101 of the Elementary
22	and Secondary Education Act of 1965 (20
23	U.S.C. 7801)), an Alaska Native, or a na-
24	tive resident of an outlying area (as de-
25	fined in such section 9101); and

1	(II) comes from an environment where
2	a language other than English has had a
3	significant impact on the individual's level
4	of English language proficiency; or
5	(iii) is migratory, whose native lan-
6	guage is a language other than English
7	and who comes from an environment where
8	a language other than English is domi-
9	nant; and
10	(B) whose difficulties in speaking or un-
11	derstanding the English language may be suffi-
12	cient to deny such individual—
13	(i) the ability to successfully achieve
14	in a classroom in which the language of in-
15	struction is English; or
16	(ii) the opportunity to participate fully
17	in society.
18	(3) Home visitation.—The term "home visi-
19	tation" means services provided in the permanent or
20	temporary residence, or in a mutually agreed upon
21	location in the community, of the individual receiv-
22	ing such services.
23	(4) Indian tribe.—The term "Indian tribe"
24	has the meaning given such term in section 4(e) of

- the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b).
- 3 (5) Secretary.—Except as provided in section
- 4 6, the term "Secretary" means the Secretary of
- 5 Health and Human Services.
- 6 (6) State.—The term "State" means each of
- 7 the 50 States, the District of Columbia, and the
- 8 Commonwealth of Puerto Rico.
- 9 (7) Territories and possessions.—The
- term "territories and possessions" shall include
- 11 American Samoa, the Commonwealth of the North-
- ern Mariana Islands, Guam, and the United States
- 13 Virgin Islands.
- 14 (8) Tribal organization.—The term "tribal
- organization" has the meaning given the term in
- section 4(1) of the Indian Self-Determination and
- Education Assistance Act (25 U.S.C. 450b).
- 18 SEC. 4. GRANTS FOR EARLY CHILDHOOD HOME VISITA-
- 19 **TION.**
- 20 (a) AUTHORIZATION.—The Secretary, in consultation
- 21 with the Secretary of Education, shall make grants to
- 22 States, Indian tribes, tribal organizations, territories and
- 23 possessions to enable States, Indian tribes, tribal organi-
- 24 zations, territories and possessions to establish or expand
- 25 quality programs of early childhood home visitation as

1	specified under subsection (e). Each grant shall consist of
2	the allotment determined under subsection (b).
3	(b) Determination of Reservations; Amount of
4	ALLOTMENTS; AUTHORIZATION OF APPROPRIATIONS.—
5	(1) Reservations from appropriations.—
6	From the total amount made available to carry out
7	this section for a fiscal year, the Secretary shall re-
8	serve—
9	(A) 3 percent for an independent evalua-
10	tion of the activities carried out under this Act,
11	as specified in section 7;
12	(B) not more than 3 percent for Federal
13	administrative costs;
14	(C) not more than 2 percent of the funds
15	appropriated for any fiscal year for payments to
16	Indian tribes or tribal organizations with an ap-
17	proved application under this section;
18	(D) not more than $\frac{1}{2}$ of 1 percent of the
19	funds appropriated for any fiscal year for pay-
20	ments to territories and possessions with an ap-
21	proved application under this section; and
22	(E) 2 percent for training and technical
23	assistance for States.
24	(2) State allotments for early child-
25	HOOD HOME VISITATION.—

- (A) IN GENERAL.—In accordance with subparagraph (B), the Secretary shall allot among each of the eligible States the total amount made available to carry out this section for any fiscal year and not reserved under paragraph (1), to support early childhood home visitation programs in accordance with this section.
 - (B) Determination of State allot-Ments.—The Secretary shall allot the amount made available under subparagraph (A) for a fiscal year among the eligible States in proportion to the number of children, aged from birth through 5 years from families whose income is below the poverty line, who reside within the State, compared to the number of such individuals who reside in all such States for that fiscal year.

(3) Payments to tribes and territories.—

(A) Out of the funds reserved under paragraph (1)(C), the Secretary shall provide funds to each Indian tribe or tribal organization with an approved application under this section in accordance with the respective needs described in that application.

- 1 (B) Out of the funds reserved under para2 graph (1)(D), the Secretary shall provide funds
 3 to each territory or possession with an approved
 4 application under this section in accordance
 5 with the respective needs described in that application.
 - (4) Applications of Indian Tribes, Tribal organizations, territories, or possessions.—
 - (A) Subject to subparagraph (B), the Secretary shall approve an application of an Indian tribe, tribal organization, territory, or possession based on the quality of the application.
 - (B) The Secretary may exempt an application submitted by an Indian tribe, tribal organization, territory, or possession from any requirement of this section that the Secretary determines would be inappropriate to apply taking into account the resources, needs, and other circumstances of the Indian tribe, tribal organization territory, or possession with the exception of the provision of quality early childhood home visitation and participation in the independent evaluation outlined in section 7.
 - (5) AUTHORIZATION OF APPROPRIATIONS.—
 There are authorized to be appropriated to carry out

- 1 this section \$150,000,000 for fiscal year 2010 and
- 2 such sums as may be necessary for fiscal years 2011
- 3 through 2014.
- 4 (c) Grant Applications.—A State, Indian tribe,
- 5 tribal organization, territory, or possession that desires to
- 6 receive a grant under this section shall submit an applica-
- 7 tion to the Secretary at such time, in such manner, and
- 8 containing such information as the Secretary may require.
- 9 For the purposes of this subsection, the term "State" in-
- 10 cludes Indian tribes, tribal organizations, territories, or
- 11 possessions. The application shall contain the following in-
- 12 formation:
- 13 (1) An assurance that the Governor of the
- State has designated a lead State agency, such as
- the State educational agency or the State health and
- human services agency, to carry out the activities
- under this section.
- 18 (2) An assurance that the State will reserve 3
- percent of such grant for evaluation and will partici-
- pate in the independent evaluation under section 7.
- 21 (3) An assurance that the State will reserve 10
- 22 percent of the grant funds for training and technical
- assistance to programs of early childhood home visi-
- 24 tation.

1	(4) An assurance that the State will authorize
2	child care resource and referral agencies to refer
3	parents seeking home visitation services.
4	(5) An assurance that in supporting early child-
5	hood home visitation programs under this section
6	the State shall identify and prioritize serving com-
7	munities that are in high need of such services, such
8	as communities with—
9	(A) low student achievement;
10	(B) high rates of teen pregnancy;
11	(C) high proportions of families;
12	(D) high incidences of child abuse;
13	(E) high rates of children with develop-
14	mental delays or disabilities;
15	(F) large concentrations of individuals who
16	are English language learners;
17	(G) large concentrations of individuals cur-
18	rently serving in the Armed Forces; and
19	(H) large concentrations of individuals who
20	formerly served in the Armed Forces.
21	(6) The results of a statewide needs assessment
22	that describes—
23	(A) the quality and capacity of existing
24	programs of early childhood home visitation in
25	the State:

1	(B) the number and types of eligible fami-
2	lies who are receiving services under such pro-
3	grams; and
4	(C) the gaps in early childhood home visi-
5	tation in the State, including identification of
6	communities that are in high need of such serv-
7	ices.
8	(7) A State plan containing the following:
9	(A) A description of the State's plan to
10	prioritize establishing or expanding high quality
11	programs of early childhood home visitation
12	programs in communities that are in high need
13	of such programs.
14	(B) A description of the high quality pro-
15	grams of early childhood home visitation that
16	will be supported by a grant under this section
17	(C) A description of how the proposed pro-
18	gram of early childhood home visitation will
19	promote positive parenting skills and children's
20	early learning and development.
21	(D) A description of how the proposed pro-
22	gram of early childhood home visitation will in-
23	corporate the authorized activities described in

subsection (e).

1	(E) How the lead State agency will build
2	on and promote coordination among existing
3	programs of early childhood home visitation in
4	an effort to promote an array of home visitation
5	programs to ensure more eligible families are
6	being served and are getting the most appro-
7	priate services to meet their needs.
8	(F) How the lead State agency will pro-
9	mote collaboration among a broad range of
10	child- and family-serving programs, including-
11	(i) early childhood home visitation
12	programs, including targeted grants
13	awarded under sections 5 and 6;
14	(ii) early childhood care and education
15	programs;
16	(iii) activities carried out under part
17	C of the Individuals with Disabilities Edu-
18	cation Act (20 U.S.C. 1431 et seq.) and
19	section 619 of the Individuals with Disabil-
20	ities Education Act (20 U.S.C. 1419);
21	(iv) child abuse prevention and treat-
22	ment programs, and State and local child
23	protection systems;
24	(v) Medicaid and State Children's
25	Health Insurance programs:

1	(vi) nutrition assistance programs;
2	(vii) parental substance abuse and
3	mental health prevention and treatment
4	programs;
5	(viii) domestic and family violence
6	prevention programs;
7	(ix) child support enforcement pro-
8	grams;
9	(x) workforce development programs;
10	(xi) the State Temporary Assistance
11	to Needy Families program;
12	(xii) early childhood intervention pro-
13	grams, such as mental health prevention
14	and treatment services;
15	(xiii) State and local educational
16	agencies; and
17	(xiv) other appropriate child-serving
18	programs in the State in order to facilitate
19	the coordinated delivery of services for eli-
20	gible families.
21	(G) How the lead State agency will provide
22	for the training and technical assistance to pro-
23	grams of early childhood home visitation in-
24	volved in activities under this section to more
25	effectively meet the needs of the eligible families

1	served, with sensitivity to cultural variations in
2	attitudes toward formal support services and
3	parenting norms.
4	(H) How the lead State agency will evalu-
5	ate the activities supported under this section in
6	order to assess outcomes including, but not lim-
7	ited to—
8	(i) parental outcomes related to child
9	health and development, including parent
10	knowledge of early learning and develop-
11	ment;
12	(ii) child health, cognitive, language,
13	social-emotional, and physical development;
14	(iii) child maltreatment;
15	(iv) school readiness; and
16	(v) links to community services.
17	(I) A description of how the lead State
18	agency will ensure home visitation programs
19	prioritize outreach activities to target fathers
20	and include fathers in the program where safe
21	and appropriate.
22	(J) A description of how the lead State
23	agency will ensure that services are made avail-
24	able under the program to grandparents, other
25	relatives or foster parents, of a child from birth

1	through age 5 who serve as the primary care-
2	giver of the child.
3	(K) Such other information as the Sec-
4	retary may require.
5	(d) APPROVAL OF APPLICATIONS.—
6	(1) In general.—The Secretary shall approve
7	an application under this section based on the rec-
8	ommendations of a peer review panel, as described
9	in paragraph (2).
10	(2) Peer review Panel.—The peer review
11	panel shall include individuals with experience in
12	varying models of home visitation, including not
13	fewer than—
14	(A) 3 individuals who are experts in the
15	field of home visitation;
16	(B) 2 individuals who are experts in early
17	childhood development;
18	(C) 1 individual with expertise imple-
19	menting a statewide program of early childhood
20	home visitation;
21	(D) 1 individual who is a board certified
22	pediatrician or a developmental pediatrician
23	and

1	(E) 1 individual with experience in admin-
2	istering public or private (including community-
3	based) child maltreatment prevention programs
4	(3) RECOMMENDATIONS.—The panel shall rec-
5	ommend applicants to the Secretary based on the
6	quality of their applications. In addition to ensuring
7	that the application is complete, the panel shall con-
8	sider—
9	(A) the quality of the statewide needs as-
10	sessment, described in subsection (c)(6);
11	(B) the quality of the programs to be fund-
12	ed by the grant, described in subsection
13	(c)(7)(B), and the capacity of such programs to
14	establish or expand high quality home visitation
15	services;
16	(C) the plan to enhance and improve serv-
17	ices in the State through collaboration described
18	in subsections $(c)(7)(E)$ and $(c)(7)(F)$;
19	(D) the State's plan to prioritize serving
20	communities in high need of home visitation
21	programs; and
22	(E) the State's plan for delivering effective
23	training and technical assistance.
24	(e) STATE USES OF FUNDS.—Each State that re-
25	ceives a grant under this section shall—

1	(1) provide to as many eligible families in the
2	State as practicable, voluntary early childhood home
3	visitation, on not less frequently than a monthly
4	basis with greater frequency of services for those eli-
5	gible families identified with additional needs,
6	through the implementation of high quality pro-
7	grams of early childhood home visitation that—
8	(A) adopt a clear, consistent model that—
9	(i) is research-based;
10	(ii) is grounded in empirically based
11	knowledge related to home visiting and
12	child health or child development;
13	(iii) is linked to program-determined
14	outcomes;
15	(iv) is associated with a national orga-
16	nization or institution of higher education
17	(as defined under section 101 of the High-
18	er Education Act of 1965), that has com-
19	prehensive home visitation program stand-
20	ards, including standardized training and
21	ongoing professional development, that en-
22	sure high quality service delivery and con-
23	tinuous program quality improvement;

1	(v) has been evaluated, and the re-
2	sults of the evaluation have been published
3	in a peer-reviewed journal; and
4	(vi) has been in existence at least 3
5	consecutive years prior to the program
6	being funded under this Act;
7	(B) employ well-trained and competent
8	staff, as demonstrated by education or training,
9	and the provision of ongoing and specific train-
10	ing on the model being delivered;
11	(C) maintain high quality supervision that
12	supports home visitor competencies;
13	(D) show strong organizational capacity to
14	implement the program involved;
15	(E) establish appropriate linkages and re-
16	ferral networks to other community resources
17	and supports;
18	(F) monitor fidelity of program implemen-
19	tation to assure that services are delivered ac-
20	cording to the specified model;
21	(G) establish procedures to promote par-
22	ticipation of fathers, where safe and appro-
23	priate;
24	(H) are research-based and provide par-
25	ents with—

1	(i) knowledge of age-appropriate child
2	development in cognitive, language, social-
3	emotional, and motor domains (including
4	knowledge of second language acquisition,
5	in the case of English language learners);
6	(ii) knowledge of realistic expectations
7	of age-appropriate child behaviors;
8	(iii) knowledge of health and wellness
9	issues for children and parents;
10	(iv) modeling, consulting, and coach-
11	ing on parenting practices;
12	(v) skills to interact with their child to
13	enhance age-appropriate development;
14	(vi) skills to recognize and seek help
15	for issues related to health, developmental
16	delays, and social, emotional, and behav-
17	ioral skills;
18	(vii) activities designed to help par-
19	ents become full partners in the education
20	of their children; and
21	(viii) relevant information, consistent
22	with State child welfare agency training,
23	concerning child welfare and protective
24	services resources if appropriate;

1	(I) ascertain what health and develop-
2	mental services the family receives and works
3	with providers of such services to eliminate
4	gaps in service by offering annual health, vi-
5	sion, hearing, and developmental screening for
6	children from birth to entry into kindergarten,
7	when not otherwise provided;
8	(J) provide referrals for eligible families,
9	as needed, to additional resources available in
10	the community, such as center-based early edu-
11	cation programs, child care services, health or
12	mental health services, family literacy pro-
13	grams, employment agencies, social services, fa-
14	therhood programs, and child care resource and
15	referral agencies; and
16	(K) offer group meetings (at program dis-
17	cretion) for eligible families that—
18	(i) further enhance the information,
19	activities, and skill-building addressed dur-
20	ing home visitation; and
21	(ii) offer opportunities for parents to
22	meet with and support each other.
23	(2) reserve 10 percent of the grant funds to
24	provide training and technical assistance, directly or

1	through contract, to early childhood home visitation
2	programs relating to—
3	(A) effective methods of implementing par-
4	ent education, conducting home visiting, and
5	promoting positive early childhood development;
6	(B) the relationship of health and well-
7	being of pregnant women to prenatal and early
8	childhood development;
9	(C) early childhood development with re-
10	spect to children from birth until entry into kin-
11	dergarten;
12	(D) methods to help parents promote
13	emergent literacy, including second language
14	acquisition for English language learners, in
15	their children from birth until entry into kin-
16	dergarten;
17	(E) health, vision, hearing, and develop-
18	mental screenings;
19	(F) strategies for helping eligible families
20	with special needs or those eligible families cop-
21	ing with crisis;
22	(G) recruiting, supervising, and retaining
23	qualified staff;
24	(H) increasing services for underserved
25	populations;

1	(I) methods to help parents effectively re-
2	spond to their children's needs and behaviors;
3	(J) implementation of ongoing program
4	quality improvement and evaluation of activities
5	and outcomes;
6	(K) relevant issues related to child welfare
7	and protective services, with information pro-
8	vided being consistent with State or local child
9	welfare agency training;
10	(L) effective methods of successfully en-
11	gaging fathers in programs for parents; and
12	(M) the relationship of father involvement
13	to the health and well-being of pregnant women
14	and to prenatal and early childhood develop-
15	ment;
16	(3) ensure representatives from high quality
17	programs of early childhood home visitation oper-
18	ating in the State are included in an existing State-
19	level early childhood coordinating body, such as the
20	State Advisory Council on Early Childhood Care and
21	Education (as defined in section 642B(b) of the
22	Head Start Act), that meets regularly to address
23	policy and implementation issues that will improve
24	the coordination and effectiveness of a range of serv-

ices for children and families; and

1	(4) use not more than 5 percent of the amount
2	of grant funds received under this section for the ad
3	ministration of the grant, including planning, admin
4	istration, and annual reporting.
5	(f) Maintenance of Effort.—A State is entitled
6	to receive its full allotment of funds under this section for
7	any fiscal year if the Secretary finds that the aggregate
8	expenditures within the State for quality programs of
9	early childhood home visitation for the fiscal year pre
10	ceding the fiscal year for which the determination is made
11	was not less than 100 percent of such aggregate expendi
12	tures for the second fiscal year preceding the fiscal year
13	for which the determination is made.
14	(g)(1) State Match.—In order to receive an allot
15	ment under subsection (b)(2), a State shall match the
16	amount of such allotment with funds not derived from
17	other Federal sources on the following basis:
18	(A) 10 percent of such allotment for fiscal year
19	2011;
20	(B) 20 percent of such allotment for fiscal year
21	2012; and
22	(C) 30 percent of such allotment for fiscal year
23	2013

1	(2) Match Requirement.—The funds resulting
2	from the requirement in paragraph (1) shall be exported
3	in accordance with the requirements of this section.
4	(h) REPORTING REQUIREMENTS.—Each State that
5	receives a grant under this section shall submit an annual
6	report to the Secretary regarding the State's progress in
7	addressing the purposes of this Act. Such report shall in-
8	clude, at a minimum, a description of—
9	(1) actual service delivery provided under the
10	grant including—
11	(A) program characteristics, including de-
12	scriptive information on the service model used
13	and actual program performance;
14	(B) provider characteristics, including staff
15	qualifications, work experience, and demo-
16	graphic characteristics; and
17	(C) recipient characteristics, including
18	number, demographic characteristics, and fam-
19	ily retention;
20	(2) recipient outcomes that are consistent with
21	program goals, including, where appropriate given
22	the program being evaluated—
23	(A) parent knowledge of early learning and
24	development:

1	(B) child health, cognitive, language, so-
2	cial-emotional, and physical developmental indi-
3	cators;
4	(C) child maltreatment indicators;
5	(D) school readiness indicators; and
6	(E) links to community services;
7	(3) the research-based instruction, materials,
8	and activities being used in the activities funded
9	under the grant;
10	(4) the training and technical assistance, in-
11	cluding ongoing professional development, provided
12	to programs supported under the grant;
13	(5) beginning at the end of the second year of
14	the grant, the results of evaluations described in
15	subsection $(c)(7)(H)$; and
16	(6) the annual program implementation costs,
17	including the cost per family served under the pro-
18	gram.
19	SEC. 5. TARGETED GRANTS FOR EARLY CHILDHOOD HOME
20	VISITATION FOR FAMILIES WITH ENGLISH
21	LANGUAGE LEARNERS.
22	(a) In General.—The Secretary, in consultation
23	with the Secretary of Education, shall make grants, on
24	a competitive basis, to eligible applicants to enable such
25	applicants to support and expand local efforts to deliver

services through quality programs of early childhood home 2 visitation to eligible families with English language learn-3 ers. 4 (b) ELIGIBLE APPLICANT.—In this section, the term "eligible applicant" means— 5 6 (1) 1 or more local educational agencies (as de-7 fined in section 9101 of the Elementary and Sec-8 ondary Education Act of 1965 (20 U.S.C. 7801)); 9 and (2) 1 or more public or private community-10 11 based organizations or agencies that serve eligible 12 families and are capable of establishing and imple-13 menting high quality programs of early childhood 14 home visitation. 15 (c) APPLICATIONS.—An eligible applicant that desires to receive a grant under this section shall submit an 16 17 application to the Secretary at such time, in such manner, 18 and containing such information as the Secretary may re-19 quire. The application shall include a description of— 20 (1) the results of a communitywide needs as-21 sessment that demonstrates the need for services to 22 eligible families with English language learners and 23 describes— 24 (A) community demographics;

1	(B) the quality and capacity of existing
2	programs of early childhood home visitation for
3	eligible families with English language learners
4	in the community;
5	(C) the gaps in programs of early child-
6	hood home visitation for eligible families with
7	English language learners in the community;
8	and
9	(D) the type of program of early childhood
10	home visitation necessary to address the gaps
11	identified;
12	(2) the program of early childhood home visita-
13	tion that will be supported by the grant under this
14	section;
15	(3) how the proposed program of early child-
16	hood home visitation will promote positive parenting
17	skills and children's early learning and development;
18	(4) how the proposed program of early child-
19	hood home visitation will incorporate the authorized
20	activities described in subsection (e);
21	(5) how services provided through a grant
22	under this section will use materials that are appro-
23	priate for eligible families with English language

learners;

(6) how the activities under this section will build on and promote coordination among existing programs of early childhood home visitation, if such programs exist in the community, in an effort to promote an array of home visitation that ensures more eligible families with English language learners are being served and are getting the most appro-priate services to meet their needs;

(7) how the program will ensure that—

- (A) where appropriate to the program goals of the home visiting model, families participating in early childhood home visitation programs with English language learners will be introduced to and connected with their local schools to encourage ongoing parental involvement in their children's education; and
- (B) the activities under this section will support the preparation of children for school;
- (8) how channels of communication will be established between staff of programs of early child-hood home visitation and staff of other early child-hood education programs, such as Head Start programs carried out under the Head Start Act (42 U.S.C. 9831 et seq.) and Early Head Start programs carried out under section 645A of such Act,

1	preschool programs, and child care programs, to fa-
2	cilitate the coordination of services for eligible fami-
3	lies with English language learners;
4	(9) how eligible families with English language
5	learners will be recruited and retained to receive
6	services under this section;
7	(10) how training and technical assistance will
8	be provided to help the staff of programs of early
9	childhood home visitation involved in activities under
10	this section to more effectively serve eligible families
11	with English language learners;
12	(11) how the eligible applicant will evaluate the
13	activities supported under this section in order to
14	demonstrate outcomes related to the—
15	(A) number of eligible families with
16	English language learners served by programs
17	of early childhood home visitation;
18	(B) parental knowledge of early learning
19	and development;
20	(C) positive parenting practices related to
21	early learning and development; and
22	(D) children's cognitive, language, social-
23	emotional, and physical development;
24	(12) how the proposed program will conduct
25	outreach activities to target both mothers and fa-

1	thers and increase father involvement where safe
2	and appropriate; and
3	(13) such other information as the Secretary
4	may require.
5	(d) Approval of Applications.—
6	(1) In general.—The Secretary shall select
7	applicants for funding under this section based on
8	the quality of the applications and the recommenda-
9	tions of a peer review panel, as described in para-
10	graph (2).
11	(2) Peer review panel.—The peer review
12	panel shall include not fewer than—
13	(A) 2 individuals who are experts in the
14	field of home visitation;
15	(B) 2 individuals who are experts in early
16	childhood development;
17	(C) 2 individuals who are experts in serv-
18	ing eligible families with English language
19	learners;
20	(D) 1 individual who is a board certified
21	pediatrician or a developmental pediatrician;
22	and
23	(E) 1 individual with expertise in admin-
24	istering public or private (including community-
25	based) child maltreatment prevention programs.

1	(e) AUTHORIZED ACTIVITIES.—Each eligible appli-
2	cant that receives a grant under this section shall carry
3	out the following activities:
4	(1) Providing to as many eligible families with
5	English language learners as practicable, voluntary
6	early childhood home visitation, on not less fre-
7	quently than a monthly basis, through the imple-
8	mentation of quality programs of early childhood
9	home visitation that are research-based that provide
10	parents with—
11	(A) knowledge of age-appropriate child de-
12	velopment in cognitive, language, social-emo-
13	tional, and motor domains;
14	(B) knowledge of realistic expectations of
15	age-appropriate child behaviors;
16	(C) knowledge of health and wellness
17	issues for children and parents;
18	(D) modeling, consulting, and coaching or
19	parenting practices;
20	(E) skills to interact with their child to en-
21	hance age-appropriate development;
22	(F) skills to recognize and seek help for
23	issues related to health, developmental delays,
24	and social, emotional, and behavioral skills; and

- 1 (G) activities designed to help parents be-2 come full partners in the education of their chil-3 dren.
 - (2) Ascertaining what health and developmental services the family receives and working with these providers to eliminate gaps in service by offering annual health, vision, hearing, and developmental screening for children from birth to entry into kindergarten, when not otherwise provided.
 - (3) Providing referrals for participating eligible families with English language learners, as needed, to additional resources available in the community, such as center-based early education programs, child care services, health or mental health services, family literacy programs, employment agencies, social services, and child care resource and referral agencies.
 - (4) Offering group meetings (at program discretion), on not less frequently than a monthly basis, for eligible families with English language learners that—
 - (A) further enhance the information, activities, and skill-building addressed during home visitation;

1	(B) offer opportunities for parents to meet
2	with and support each other; and
3	(C) address challenges facing eligible fami-
4	lies with English language learners.
5	(5) Providing training and technical assistance
6	to early childhood home visitation staff relating to—
7	(A) effective service to eligible families
8	with English language learners, including skills
9	to address challenges facing English language
10	learners;
11	(B) effective methods of implementing par-
12	ent education, conducting home visiting, and
13	promoting quality early childhood development,
14	with sensitivity to cultural variations in par-
15	enting norms and attitudes toward formal sup-
16	port services;
17	(C) the relationship of health and well-
18	being of pregnant women to prenatal and early
19	child development;
20	(D) early childhood development with re-
21	spect to children from birth until entry into kin-
22	dergarten;
23	(E) methods to help parents promote
24	emergent literacy in their children from birth
25	until entry into kindergarten;

1	(F) implementing strategies for helping eli-
2	gible families with English language learners
3	coping with a crisis;
4	(G) recruiting, supervising, and retaining
5	qualified staff;
6	(H) increasing services for underserved eli-
7	gible families with English language learners;
8	(I) methods to help parents effectively re-
9	spond to their children's needs and behaviors;
10	(J) implementation of ongoing program
11	quality improvement and evaluation of activities
12	and outcomes; and
13	(K) the relationship of father involvement
14	to the health and well-being of pregnant women
15	and to prenatal and early childhood develop-
16	ment.
17	(6) Coordinating existing programs of early
18	childhood home visitation in order to effectively and
19	efficiently meet the needs of more eligible families
20	with English language learners.
21	(f) Reporting Requirements.—Each applicant
22	that receives a grant under this section to carry out a pro-
23	gram shall submit an annual report to the Secretary, and
24	the lead State agency as described in section $4(c)(1)$, re-
25	garding the progress of such program in addressing the

1	purposes of this Act. Such report shall include, at a min-
2	imum, a description of—
3	(1) actual service delivery provided under the
4	grant including—
5	(A) program characteristics including de-
6	scriptive information on the service model used
7	and actual program performance;
8	(B) provider characteristics including staff
9	qualifications, work experience, and demo-
10	graphic characteristics;
11	(C) recipient characteristics including
12	number, demographic characteristics, and rates
13	of family retention in programs; and
14	(D) an estimate of annual program imple-
15	mentation costs;
16	(2) recipient outcomes that are consistent with
17	program goals including, where appropriate given
18	the program being evaluated—
19	(A) parental practices;
20	(B) child health and development indica-
21	tors;
22	(C) child maltreatment indicators;
23	(D) school readiness indicators; and
24	(E) links to community services;

- 1 (3) the research-based instruction, materials, 2 and activities being used in the activities funded 3 under the grant; and
- 4 (4) the training and technical assistance, in-5 cluding ongoing professional development, provided 6 to programs supported under the grant.
- 7 (g) Supplement Not Supplement.—Grant funds 8 provided under this section shall be used to supplement, 9 and not supplant, Federal and non-Federal funds available 10 for carrying out the activities described in this section.
- 11 (h) AUTHORIZATION OF APPROPRIATIONS.—There is 12 authorized to be appropriated to carry out this section 13 \$20,000,000 for fiscal year 2010 and such sums for fiscal 14 years 2011 through 2014.

15 SEC. 6. TARGETED GRANTS FOR EARLY CHILDHOOD HOME

- 16 VISITATION FOR MILITARY FAMILIES.
- 17 (a) In General.—The Secretary of Defense, in con-
- 18 sultation with the Secretary of Education and the Sec-
- 19 retary of Health and Human Services, shall make grants,
- 20 on a competitive basis, to eligible applicants to enable such
- 21 applicants to support and expand efforts to deliver services
- 22 through high quality programs of early childhood home
- 23 visitation to eligible families with a family member in the
- 24 Armed Forces.

1	(b) ELIGIBLE APPLICANT.—In this section, the term
2	"eligible applicant" means any of the following:
3	(1) A local educational agency that receives
4	payments under title VIII of the Elementary and
5	Secondary Education Act of 1965 (20 U.S.C. 7701
6	et seq.).
7	(2) A school of the defense dependents' edu-
8	cation system under the Defense Dependents' Edu-
9	cation Act of 1978 (20 U.S.C. 921 et seq.).
10	(3) A school established under section 2164 of
11	title 10, United States Code.
12	(4) A community-based organization serving
13	families with a family member in the Armed Forces.
14	(c) Applications.—An eligible applicant that de-
15	sires to receive a grant under this section shall submit an
16	application to the Secretary of Defense at such time, in
17	such manner, and containing such information as the Sec-
18	retary of Defense may require. The application shall in-
19	clude a description of—
20	(1) the results of a communitywide needs as-
21	sessment that demonstrates the need for services to
22	eligible families with a family member in the Armed
23	Forces and describes—
24	(A) community demographics:

1	(B) the quality and capacity of existing
2	programs of early childhood home visitation for
3	eligible families with a family member in the
4	Armed Forces;
5	(C) the gaps in programs of early child-
6	hood home visitation for eligible families with a
7	family member in the Armed Forces; and
8	(D) the type of program of early childhood
9	home visitation necessary to address the gaps
10	identified;
11	(2) the program of early childhood home visita-
12	tion that will be supported by the grant under this
13	section;
14	(3) how the proposed program of early child-
15	hood home visitation will promote positive parenting
16	skills and children's early learning and development
17	(4) how the proposed program of early child-
18	hood home visitation will incorporate the authorized
19	activities described in subsection (f);
20	(5) how services provided through a grant
21	under this section will use materials that are appro-
22	priate toward eligible families with a family member
23	in the Armed Forces;
24	(6) how the activities under this section will
25	build on and promote coordination with existing pro-

grams of early childhood home visitation, if such programs exist in the community, in an effort to promote an array of home visitation that ensures more eligible families with a family member in the Armed Forces are being served and are getting the most appropriate services to meet their needs;

(7) how the program will ensure that—

- (A) where appropriate to the program goals of the home visiting model, families participating in early childhood home visitation programs with a family member in the Armed Forces will be introduced to and connected with their local schools to encourage ongoing parental involvement in their children's education; and
- (B) the activities under this section will support the preparation of children for school;
- (8) how channels of communication will be established between staff of programs of early child-hood home visitation and staff of other early child-hood education programs, such as Head Start programs carried out under the Head Start Act (42 U.S.C. 9831 et seq.) and Early Head Start programs carried out under section 645A of such Act, preschool programs, family support programs, and

1	child care programs, to facilitate the coordination of
2	services for eligible families with a family member in
3	the Armed Forces;
4	(9) how eligible families with a family member
5	in the Armed Forces will be recruited and retained
6	to receive services under this section;
7	(10) how training and technical assistance will
8	be provided to help programs of early childhood
9	home visitation involved in activities under this sec-
10	tion to more effectively serve eligible families with a
11	family member in the Armed Forces;
12	(11) how the eligible applicant will evaluate the
13	activities supported under this section in order to
14	demonstrate outcomes related to the—
15	(A) number of eligible families with a fam-
16	ily member in the Armed Forces served by pro-
17	grams of early childhood home visitation;
18	(B) parental knowledge of early learning
19	and development;
20	(C) positive parenting practices related to
21	early learning and development; and
22	(D) children's cognitive, language, social-
23	emotional, and physical development;
24	(12) how the proposed program will conduct
25	outreach activities to target both mothers and fa-

1	thers and increase father involvement where safe
2	and appropriate; and
3	(13) such other information as the Secretary of
4	Defense may require.
5	(d) APPROVAL OF LOCAL APPLICATIONS.—
6	(1) In General.—The Secretary of Defense
7	shall select applicants for funding under this section
8	based on the quality of the applications and the rec-
9	ommendations of a peer review panel, as described
10	in paragraph (2).
11	(2) Peer review panel.—The peer review
12	panel shall include not fewer than—
13	(A) 2 individuals who are experts in the
14	field of home visitation;
15	(B) 2 individuals who are experts in early
16	childhood development;
17	(C) 2 individuals who are experts in family
18	support for military families;
19	(D) 1 individual who is a board certified
20	pediatrician or developmental pediatrician; and
21	(E) 1 individual with expertise in admin-
22	istering public or private (including community-
23	based) child maltreatment prevention programs

1	(e) AUTHORIZED ACTIVITIES.—Each eligible appli-
2	cant that receives a grant under this section shall carry
3	out the following activities:
4	(1) Providing to as many eligible families with
5	a family member in the Armed Forces as prac-
6	ticable, voluntary early childhood home visitation, or
7	not less frequently than a monthly basis, through
8	the implementation of quality programs of early
9	childhood home visitation that are research-based
10	and that provide parents with—
11	(A) knowledge of age-appropriate child de-
12	velopment in cognitive, language, social-emo-
13	tional, and motor domains;
14	(B) knowledge of realistic expectations of
15	age-appropriate child behaviors;
16	(C) knowledge of health and wellness
17	issues for children and parents;
18	(D) modeling, consulting, and coaching or
19	parenting practices;
20	(E) skills to interact with their child to en-
21	hance age-appropriate development;
22	(F) skills to recognize and seek help for
23	issues related to health, developmental delays
24	and social, emotional, and behavioral skills; and

- 1 (G) activities designed to help parents be-2 come full partners in the education of their chil-3 dren.
 - (2) Ascertaining what health and developmental services the family receives and working with these providers to eliminate gaps in service by offering annual health, vision, hearing, and developmental screening for children from birth to entry into kindergarten, when not otherwise provided.
 - (3) Providing referrals for participating eligible families with a family member in the Armed Forces, as needed, to additional resources available in the community, such as center-based early education programs, child care services, health or mental health services, family literacy programs, employment agencies, social services, and child care resource and referral agencies.
 - (4) Offering group meetings (at program discretion), on not less frequently than a monthly basis, for eligible families with a family member in the Armed Forces that—
 - (A) further enhance the information, activities, and skill-building addressed during home visitation;

1	(B) offer opportunities for parents to meet
2	with and support each other; and
3	(C) address challenges facing eligible fami-
4	lies with a family member in the Armed Forces
5	(5) Providing training and technical assistance
6	to early childhood home visitation staff relating to—
7	(A) effective service to eligible families
8	with a family member in the Armed Forces;
9	(B) effective methods of implementing par-
10	ent education, conducting home visiting, and
11	promoting quality early childhood development
12	with sensitivity to cultural variations in par-
13	enting norms and attitudes toward formal sup-
14	port services;
15	(C) the relationship of health and well-
16	being of pregnant women to prenatal and early
17	child development;
18	(D) early childhood development with re-
19	spect to children from birth until entry into kin-
20	dergarten;
21	(E) methods to help parents promote
22	emergent literacy in their children from birth
23	until entry into kindergarten;

1	(F) implementing strategies for helping eli-
2	gible families with a family member in the
3	Armed Forces coping with crisis;
4	(G) recruiting, supervising, and retaining
5	qualified staff;
6	(H) increasing services for underserved eli-
7	gible families with a family member in the
8	Armed Forces;
9	(I) methods to help parents effectively re-
10	spond to their children's needs and behaviors;
11	(J) implementation of ongoing program
12	quality improvement and evaluation of activities
13	and outcomes; and
14	(K) the relationship of father involvement
15	to the health and well-being of pregnant women
16	and to prenatal and early childhood develop-
17	ment.
18	(6) Coordinating existing programs of early
19	childhood home visitation in order to effectively and
20	efficiently meet the needs of more eligible families
21	with a family member in the Armed Forces.
22	(f) Reporting Requirements.—Each applicant
23	that receives a grant under this section to carry out a pro-
24	gram shall submit an annual report to the Secretary, and
25	the lead State agency as described in section $4(c)(1)$, re-

1	garding the progress of such program in addressing the
2	purposes of this Act. Such report shall include, at a min-
3	imum, a description of—
4	(1) actual service delivery provided under the
5	grant including—
6	(A) program characteristics including de-
7	scriptive information on the service model used
8	and actual program performance;
9	(B) provider characteristics including staff
10	qualifications, work experience, and demo-
11	graphic characteristics;
12	(C) recipient characteristics including
13	number, demographic characteristics, and fam-
14	ily retention; and
15	(D) an estimate of annual program imple-
16	mentation costs;
17	(2) recipient outcomes that are consistent with
18	program goals including, where appropriate given
19	the program being evaluated—
20	(A) parental practices;
21	(B) child health and development indica-
22	tors;
23	(C) child maltreatment indicators;
24	(D) school readiness indicators; and
25	(E) links to community services:

	48
1	(3) the research-based instruction, materials,
2	and activities being used in the activities funded
3	under the grant; and
4	(4) the training and technical assistance, in-
5	cluding ongoing professional development, provided
6	to programs supported under the grant.
7	(g) Supplement Not Supplant.—Grant funds
8	provided under this section shall be used to supplement,
9	and not supplant, Federal and non-Federal funds available
10	for carrying out the activities described in this section.
11	(h) AUTHORIZATION OF APPROPRIATIONS.—There
12	are authorized to be appropriated to carry out this section
13	\$20,000,000 for fiscal year 2010 and such sums as may
14	be necessary for fiscal years 2011 through 2014.
15	SEC. 7. EVALUATION.
16	(a) In General.—From funds reserved under sec-
17	tion 4(b)(1)(A), the Secretary shall conduct, through
18	grant or contract, an independent evaluation of the effec-
19	tiveness of home visitation programs carried out under
20	this Act.
21	(b) Reports.—
22	(1) Interim report.—Not later than 2 years
23	after the date of enactment of this Act, the Sec-

retary shall submit an interim report on the evalua-

tion conducted pursuant to subsection (a) to the

24

- Committee on Health, Education, Labor, and Pensions of the Senate and the Committee on Education and Labor of the House of Representatives.
- 4 (2) FINAL REPORT.—Not later than 4 years
 5 after the date of enactment of this Act, the Sec6 retary shall submit a final report on the evaluation
 7 conducted pursuant to subsection (a) to the commit8 tees described in paragraph (1).
- 9 (c) STUDY.—The independent evaluation conducted 10 under this section shall examine the following:
- 11 (1) The effect of home visiting programs on 12 child and parent outcomes, consistent with program 13 goals, including, where appropriate given the pro-14 gram being evaluated, parental outcomes related to 15 child health and development, parenting practices, 16 child health and development, child maltreatment, 17 school readiness, and links to community services.
 - (2) The effectiveness of early childhood home visitation on different populations, including the extent to which variability exists in program ability to improve outcomes across programs and populations.

22 SEC. 8. REPORTS TO CONGRESS.

23 (a) IN GENERAL.—The Secretary shall annually pro-24 vide a report to the Committee on Education and Labor 25 in the House of Representatives and the Committee on

18

19

20

1	Health, Education, Labor, and Pensions in the Senate, in-
2	formation on the activities carried out under this Act.
3	(b) Content.—The reports submitted under this
4	section shall, at a minimum, include information about the
5	programs carried out under this Act, including informa-
6	tion on the following:
7	(1) descriptions of the high need communities
8	targeted by States for programs carried out under
9	this Act;
10	(2) the service delivery models funded under
11	this Act;
12	(3) program characteristics, including—
13	(A) staff qualifications and demographic
14	characteristics; and
15	(B) recipient characteristics including the
16	number of families served, the demographic
17	characteristics of the families served, and fam-
18	ily retention and duration of services;
19	(4) program-reported outcomes;
20	(5) the findings from State evaluations;
21	(6) the research-based instruction, materials,
22	and activities being used in the activities funded
23	under the grant;

1	(7) the training and technical activities, includ-
2	ing ongoing professional development, provided to
3	programs; and
4	(8) the annual program implementation costs
5	including the cost per family served under the pro-
6	gram.
7	SEC. 9. SUPPORTING NEW PARENTS THROUGH HOSPITAL
8	EDUCATION.
9	(a) In General.—The Secretary shall develop and
10	implement a public information and educational campaign
11	to inform the public and new parents about the impor-
12	tance of proper care for infants and children under 5 years
13	of age, including healthy parent-child relationships, the de-
14	mands and stress associated with caring for infants, posi-
15	tive responses to infants' challenging behaviors including
16	awareness of their social, emotional, and physical needs
17	awareness of the vulnerability of young children to abusive
18	practices, and the signs and treatment of post-partum de-
19	pression.
20	(b) Elements.—
21	(1) In General.—The campaign developed
22	under subsection (a) shall include the following ele-
23	ments:

- 1 (A) The dissemination of educational and 2 informational materials in print, audio, video, 3 electronic, and other media.
 - (B) The use of public service announcements and advertisements.
 - (C) The dissemination of effective child abuse prevention practices and techniques, including information about research-based home visiting programs, respite care, crisis nurseries, and parent support networks, to parents, caregivers, maternity hospitals, children's hospitals, pediatricians, child care centers, organizations providing prenatal and postnatal care, and organizations providing parenting education and support services.
 - (D) Connection to existing parental involvement programs.
 - (2) Existing programs.—The Secretary, in implementing and executing the public information and educational campaign under this section, should seek collaboration with and referrals to existing parental involvement programs that specialize in strengthening children's cognitive skills, early literacy skills, social or emotional and physical develop-

- ment and existing prenatal and early childhood home
 visitation programs.
- 3 (3) EXISTING STATE REQUIREMENTS.—The
 4 Secretary, in implementing and executing the public
 5 information and educational campaign under this
 6 section, shall consider with pre-existing State re7 quirements to ensure that no unnecessary burdens
 8 are placed on hospitals, military hospitals, and birth
 9 centers receiving educational materials.
- 10 (c) AUTHORIZATION OF APPROPRIATIONS.—There 11 are authorized to be appropriated to carry out this section 12 such sums as may be necessary for fiscal years 2010 13 through 2014.

 \bigcirc