110TH CONGRESS 1ST SESSION

S. 798

To establish the Star-Spangled Banner and War of 1812 Bicentennial Commission, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 7, 2007

Mr. Cardin (for himself, Ms. Mikulski, Mr. Warner, Mr. Webb, Mr. Levin, and Mrs. Clinton) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To establish the Star-Spangled Banner and War of 1812 Bicentennial Commission, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Star-Spangled Banner
- 5 and War of 1812 Bicentennial Commission Act".
- 6 SEC. 2. FINDINGS AND PURPOSE.
- 7 (a) FINDINGS.—Congress finds that—
- 8 (1) the War of 1812 served as a crucial test for
- 9 the United States Constitution and the newly estab-
- 10 lished democratic Government;

- (2) vast regions of the new multi-party democ-1 2 racy, including the Chesapeake Bay, the Gulf of 3 Mexico and the Niagara Frontier, were affected by 4 the War of 1812 including the States of Alabama, 5 Connecticut, Delaware, Florida, Georgia, Iowa, Illi-6 nois, Indiana, Kentucky, Louisiana, Massachusetts, 7 Maryland, Maine, Michigan, Missouri, Mississippi, 8 New Jersey, North Carolina, New Hampshire, New 9 York, Ohio, Oregon, Pennsylvania, Rhode Island, 10 South Carolina, Tennessee, Virginia, Vermont, Wis-11 consin, West Virginia, and the District of Columbia;
 - (3) the British occupation of American territory along the Great Lakes and in other regions, the burning of Washington, DC, the American victories at Fort McHenry, New Orleans, and Plattsburgh, among other battles, had far reaching effects on American society;
 - (4) at the Battle of Baltimore, Francis Scott Key wrote the poem that celebrated the flag and later was titled "the Star-Spangled Banner";
 - (5) the poem led to the establishment of the flag as an American icon and became the words of the national anthem of the United States in 1932; and

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1	(6) it is in the national interest to provide for
2	appropriate commemorative activities to maximize
3	public understanding of the meaning of the War of
4	1812 in the history of the United States.
5	(b) Purposes.—The purposes of this Act are to—
6	(1) establish the Star-Spangled Banner and
7	War of 1812 Commemoration Commission;
8	(2) ensure a suitable national observance of the
9	War of 1812 by complementing, cooperating with
10	and providing assistance to the programs and activi-
11	ties of the various States involved in the commemo-
12	ration;
13	(3) encourage War of 1812 observances that
14	provide an excellent visitor experience and beneficial
15	interaction between visitors and the natural and cul-
16	tural resources of the various War of 1812 sites;
17	(4) facilitate international involvement in the
18	War of 1812 observances;
19	(5) support and facilitate marketing efforts for
20	a commemorative coin, stamp, and related activities
21	for the War of 1812 observances; and
22	(6) promote the protection of War of 1812 re-
23	sources and assist in the appropriate development of
24	heritage tourism and economic benefits to the

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United States.

4 SEC. 3. DEFINITIONS. 2 In this Act: 3 (1) Commemoration.—The term "commemo-4 ration" means the commemoration of the War of 5 1812. 6 (2)Commission.—The term "Commission" 7 means the Star-Spangled Banner and War of 1812 8 Bicentennial Commission established in section 4(a). (3) QUALIFIED CITIZEN.—The term "qualified 9 10 citizen" means a citizen of the United States with 11 an interest in, support for, and expertise appropriate 12 to the commemoration. (4) Secretary.—The term "Secretary" means 13 14 the Secretary of the Interior. (5) STATES.—The term "States"— 15 16 (A) means the States of Alabama, Ken-17 tucky, Indiana, Louisiana, Maryland, Virginia, 18 New York, Maine, Michigan, and Ohio; and 19 (B) includes agencies and entities of each 20 State. SEC. 4. STAR-SPANGLED BANNER AND WAR OF 1812 COM-

- 22 MEMORATION COMMISSION.
- (a) IN GENERAL.—There is established a commission
 to be known as the "Star-Spangled Banner and War of
 1812 Bicentennial Commission".
- 26 (b) Membership.—

1	(1) In General.—The Commission shall be
2	composed of 21 members, of whom—
3	(A) 3 members shall be qualified citizens
4	appointed by the Secretary after consideration
5	of nominations submitted by the Governors of
6	Maryland, Louisiana, and Virginia;
7	(B) 7 members shall be qualified citizens
8	appointed by the Secretary after consideration
9	of nominations submitted by the Governors of
10	Alabama, Kentucky, Indiana, New York, Maine,
11	Michigan and Ohio;
12	(C) 3 members shall be qualified citizens
13	appointed by the Secretary after consideration
14	of nominations submitted by the Mayors of the
15	District of Columbia, the City of Baltimore, and
16	the City of New Orleans;
17	(D) 2 members shall be employees of the
18	National Park Service, of whom—
19	(i) 1 shall be the Director of the Na-
20	tional Park Service (or a designee); and
21	(ii) 1 shall be an employee of the Na-
22	tional Park Service having experience rel-
23	evant to the commemoration;

1	(E) 4 members shall be qualified citizens
2	appointed by the Secretary with consideration
3	of recommendations—
4	(i) 1 of which are submitted by the
5	majority leader of the Senate;
6	(ii) 1 of which are submitted by the
7	minority leader of the Senate;
8	(iii) 1 of which are submitted by the
9	majority leader of the House of Represent-
10	atives;
11	(iv) 1 of which are submitted by the
12	minority leader of the House of Represent-
13	atives; and
14	(F) 2 members shall be appointed by the
15	Secretary from among individuals with exper-
16	tise in the history of the War of 1812.
17	(2) Date of appointments.—The appoint-
18	ment of a member of the Commission shall be made
19	not later than 120 days after the date of enactment
20	of this Act.
21	(c) Term; Vacancies.—
22	(1) TERM.—A member shall be appointed for
23	the life of the Commission.
24	(2) Vacancies.—A vacancy on the Commis-
25	sion—

1	(A) shall not affect the powers of the Com-
2	mission; and
3	(B) shall be filled in the same manner as
4	the original appointment was made.
5	(d) Voting.—
6	(1) In General.—The Commission shall act
7	only on an affirmative vote of a majority of the
8	members of the Commission.
9	(2) Quorum.—A majority of the members of
10	the Commission shall constitute a quorum.
11	(e) Chairperson and Vice Chairperson.—
12	(1) Selection.—The Commission shall select
13	a chairperson and a vice chairperson from among
14	the members of the Commission.
15	(2) Absence of Chairperson.—The vice
16	chairperson shall act as chairperson in the absence
17	of the chairperson.
18	(f) Initial Meeting.—Not later than 60 days after
19	the date on which all members of the Commission have
20	been appointed and funds have been provided, the Com-
21	mission shall hold the initial meeting of the Commission.
22	(g) Meetings.—Not less than twice a year, the Com-
23	mission shall meet at the call of the chairperson or a ma-
24	iority of the members of the Commission.

1 (h) Removal.—Any member who fails to attend 3 2 successive meetings of the Commission or who otherwise 3 fails to participate substantively in the work of the Com-4 mission may be removed by the Secretary and the vacancy shall be filled in the same manner as the original appointment was made. Members serve at the discretion of the 6 7 Secretary. 8 SEC. 5. DUTIES. 9 (a) IN GENERAL.—The Commission shall— 10 (1) plan, encourage, develop, execute, and co-11 ordinate programs, observances, and activities com-12 memorating the historic events that preceded and 13 are associated with the War of 1812; 14 (2) facilitate the commemoration throughout 15 the United States and internationally; 16 (3) coordinate the activities of the Commission 17 with State commemoration commissions, the Na-18 tional Park Service, the Department of Defense, and 19 other appropriate Federal agencies; 20 (4) encourage civic, patriotic, historical, edu-21 cational, religious, economic, tourism, and other or-22 ganizations throughout the United States to orga-23 nize and participate in the commemoration to ex-24 pand the understanding and appreciation of the sig-

nificance of the War of 1812;

- 1 (5) provide technical assistance to States, local-2 ities, units of the National Park System, and non-3 profit organizations to further the commemoration 4 and commemorative events;
 - (6) coordinate and facilitate scholarly research on, publication about, and interpretation of the people and events associated with the War of 1812;
 - (7) design, develop, and provide for the maintenance of an exhibit that will travel throughout the United States during the commemoration period to interpret events of the War of 1812 for the educational benefit of the citizens of the United States;
 - (8) ensure that War of 1812 commemorations provide a lasting legacy and long-term public benefit leading to protection of the natural and cultural resources associated with the War of 1812; and
 - (9) examine and review essential facilities and infrastructure at War of 1812 sites and identify possible improvements that could be made to enhance and maximize visitor experience at the sites.
- 21 (b) STRATEGIC PLAN; ANNUAL PERFORMANCE 22 PLANS.—The Commission shall prepare a strategic plan 23 and annual performance plans for any activity carried out
- 23 and annual performance plans for any activity carried out
- 24 by the Commission under this Act.
- 25 (c) Reports.—

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1	(1) Annual Report.—The Commission shall
2	submit to Congress an annual report that contains
3	a list of each gift, bequest, or devise to the Commis-
4	sion with a value of more than \$250, together with
5	the identity of the donor of each gift, bequest, or de-
6	vise.
7	(2) Final Report.—Not later than September
8	30, 2015, the Commission shall submit to the Sec-
9	retary and Congress a final report that includes—
10	(A) a summary of the activities of the
11	Commission;
12	(B) a final accounting of any funds re-
13	ceived or expended by the Commission; and
14	(C) the final disposition of any historically
15	significant items acquired by the Commission
16	and other properties not previously reported.
17	SEC. 6. POWERS.
18	(a) In General.—The Commission may—
19	(1) solicit, accept, use, and dispose of gifts or
20	donations of money, services, and real and personal
21	property related to the commemoration in accord-
22	ance with Department of the Interior and National
23	Park Service written standards for accepting gifts
24	from outside sources;

1	(2) appoint such advisory committees as the
2	Commission determines to be necessary to carry out
3	this Act;
4	(3) authorize any member or employee of the
5	Commission to take any action the Commission is
6	authorized to take under this Act;
7	(4) use the United States mails in the same
8	manner and under the same conditions as other
9	agencies of the Federal Government; and
10	(5) make grants to communities, nonprofit,
11	commemorative commissions or organizations, and
12	research and scholarly organizations to develop pro-
13	grams and products to assist in researching, pub-
14	lishing, marketing, and distributing information re-
15	lating to the commemoration.
16	(b) Legal Agreements.—
17	(1) In general.—In carrying out this Act, the
18	Commission may—
19	(A) procure supplies, services, and prop-
20	erty; and
21	(B) make or enter into contracts, leases, or
22	other legal agreements.
23	(2) Length.—Any contract, lease, or other
24	legal agreement made or entered into by the Com-

1	mission shall not extend beyond the date of termi-
2	nation of the Commission.
3	(c) Information From Federal Agencies.—
4	(1) In general.—The Commission may secure
5	directly from a Federal agency such information as
6	the Commission considers necessary to carry out this
7	Act.
8	(2) Provision of Information.—On request
9	of the Chairperson of the Commission, the head of
10	the agency shall provide the information to the Com-
11	mission in accordance with applicable laws.
12	(d) FACA APPLICATION.—The Federal Advisory
13	Committee Act (5 U.S.C. App.)—
14	(1) shall not apply to the Commission; and
15	(2) shall apply to advisory committees estab-
16	lished under subsection (a)(2).
17	(e) No Effect on Authority.—Nothing in this
18	Act supersedes the authority of the States or the National
19	Park Service concerning the commemoration.
20	SEC. 7. PERSONNEL MATTERS.
21	(a) Members of the Commission.—
22	(1) In general.—Except as provided in sub-
23	section (c)(1)(A), a member of the Commission shall
24	serve without compensation.

- TRAVEL EXPENSES.—A member of the (2)Commission shall be allowed travel expenses, includ-ing per diem in lieu of subsistence, at rates author-ized for an employee of an agency under subchapter I of chapter 57 of title 5, United States Code, while away from the home or regular place of business of the member in the performance of the duties of the Commission.
 - (3) Status.—A member of the Commission, who is not otherwise a Federal employee, shall be considered a Federal employee only for purposes of the provisions of law related to ethics, conflicts of interest, corruption, and any other criminal or civil statute or regulation governing the conduct of Federal employees.

(b) EXECUTIVE DIRECTOR AND OTHER STAFF.—

(1) IN GENERAL.—The Chairperson of the Commission may, without regard to the provisions of title 5, United States Code, governing appointments in the competitive service and termination of employees (including regulations), appoint and terminate an executive director, subject to confirmation by the Commission, and appoint and terminate such other additional personnel as are necessary to enable the

- 1 Commission to perform the duties of the Commis-2 sion.
- 3 (2) STATUS.—The Executive Director and other 4 staff appointed under this subsection shall be consid-5 ered Federal employees under section 2105 of title 6 5, United States Code, notwithstanding the require-7 ments of such section.
 - (3) CONFIRMATION OF EXECUTIVE DIRECTOR.—The employment of an executive director shall be subject to confirmation by the Commission.

(4) Compensation.—

- (A) IN GENERAL.—Except as provided in subparagraph (B), the Chairperson of the Commission may fix the compensation of the executive director and other personnel without regard to the provisions of chapter 51 and subchapter III of chapter 53 of title 5, United States Code, relating to classification of positions and General Schedule pay rates.
- (B) MAXIMUM RATE OF PAY.—The rate of basic pay for the executive director and other personnel shall not exceed the rate payable for level V of the Executive Schedule under section 5316 of title 5, United States Code.
- (c) GOVERNMENT EMPLOYEES.—

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(1) Federal employees.—

- (A) SERVICE ON COMMISSION.—A member of the Commission who is an officer or employee of the Federal Government shall serve without compensation in addition to the compensation received for the services of the member as an officer or employee of the Federal Government.
- (B) Detail.—At the request of the Commission, the head of any Federal agency may detail, on a reimbursable or nonreimbursable basis, any of the personnel of the agency to the Commission to assist the Commission in carrying out the duties of the Commission under this Act.
- (C) CIVIL SERVICE STATUS.—Notwithstanding any other provisions in this section, Federal employees who serve on the Commission, are detailed to the Commission, or otherwise provide services under the Act, shall continue to be Federal employees for the purpose of any law specific to Federal employees, without interruption or loss of civil service status or privilege.

1	(2) State employees.—The Commission
2	may—
3	(A) accept the services of personnel de-
4	tailed from States (including subdivisions of
5	States) under subchapter VI of chapter 33 of
6	title 5, United States Code; and
7	(B) reimburse States for services of de-
8	tailed personnel.
9	(d) Members of Advisory Committees.—Mem-
10	bers of advisory committees appointed under section
11	6(a)(2)—
12	(1) shall not be considered employees of the
13	Federal Government by reason of service on the
14	committees for the purpose of any law specific to
15	Federal employees, except for the purposes of chap-
16	ter 11 of title 18, United States Code, relating to
17	conflicts of interest; and
18	(2) may be paid travel expenses, including per
19	diem in lieu of subsistence, at rates authorized for
20	an employee of an agency under subchapter I of
21	chapter 57 of title 5, United States Code, while
22	away from the home or regular place of business of
23	the member in the performance of the duties of the
24	committee

- 1 (e) Volunteer and Uncompensated Services.—
- 2 Notwithstanding section 1342 of title 31, United States
- 3 Code, the Commission may accept and use such voluntary
- 4 and uncompensated services as the Commission deter-
- 5 mines necessary.
- 6 (f) Support Services.—The Director of the Na-
- 7 tional Park Service shall provide to the Commission, on
- 8 a reimbursable basis, such administrative support services
- 9 as the Commission may request.
- 10 (g) Procurement of Temporary and Intermit-
- 11 TENT SERVICES.—The Chairperson of the Commission
- 12 may employ experts and consultants on a temporary or
- 13 intermittent basis in accordance with section 3109(b) of
- 14 title 5, United States Code, at rates for individuals that
- 15 do not exceed the daily equivalent of the annual rate of
- 16 basic pay prescribed for level V of the Executive Schedule
- 17 under section 5316 of that title. Such personnel shall be
- 18 considered Federal employees under section 2105 of title
- 19 5, United States Code, notwithstanding the requirements
- 20 of such section.
- 21 SEC. 8. AUTHORIZATION OF APPROPRIATIONS.
- 22 (a) In General.—There are authorized to be appro-
- 23 priated to carry out this Act such sums as are necessary
- 24 for each of fiscal years 2008 through 2015.

- 1 (b) Availability of Funds.—Amounts appro-
- 2 priated under this section for any fiscal year shall remain
- 3 available until December 31, 2015.
- 4 SEC. 9. TERMINATION OF COMMISSION.
- 5 (a) In General.—The Commission shall terminate
- 6 on December 31, 2015.
- 7 (b) Transfer of Materials.—Not later than the
- 8 date of termination, the Commission shall transfer any
- 9 documents, materials, books, manuscripts, miscellaneous
- 10 printed matter, memorabilia, relics, exhibits, and any ma-
- 11 terials donated to the Commission that relate to the War
- 12 of 1812, to Fort McHenry National Monument and His-
- 13 toric Shrine.
- (c) DISPOSITION OF FUNDS.—Any funds held by the
- 15 Commission on the date of termination shall be deposited
- 16 in the general fund of the Treasury.

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