Calendar No. 279

110TH CONGRESS 1ST SESSION



Report No. 110-132

To reduce the incidence of suicide among veterans.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 1, 2007

Mr. HARKIN (for himself, Mr. GRASSLEY, Mr. ROCKEFELLER, Ms. SNOWE, Mr. DURBIN, Mr. SMITH, Mr. LAUTENBERG, Mr. THUNE, Mr. KERRY, Mr. BROWNBACK, Mr. SCHUMER, Ms. KLOBUCHAR, Mr. REID, Mr. BROWN, Mrs. CLINTON, Mr. VOINOVICH, Mr. COLEMAN, Ms. CANTWELL, Mr. CHAMBLISS, Mr. BAUCUS, Mr. DOMENICI, Mr. WHITEHOUSE, Mr. OBAMA, Mrs. MURRAY, Mr. DORGAN, Mrs. LINCOLN, Mr. AKAKA, Mr. JOHNSON, Mr. STEVENS, Ms. MIKULSKI, Mr. BIDEN, and Mr. ENZI) introduced the following bill; which was read twice and referred to the Committee on Veterans' Affairs

> JULY 23, 2007 Reported by Mr. Akaka, without amendment

A BILL

To reduce the incidence of suicide among veterans.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

| 2 | This Act may be cited as the "Joshua Omvig Vet- |
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| 3 | erans Suicide Prevention Act". |
| 4 | SEC. 2. SENSE OF CONGRESS. |
| 5 | It is the sense of Congress that— |
| 6 | (1) suicide among veterans suffering from post- |
| 7 | traumatic stress disorder (PTSD) is a serious prob- |
| 8 | lem; and |
| 9 | (2) the Secretary of Veterans Affairs should |
| 10 | take into consideration the special needs of veterans |
| 11 | suffering from post-traumatic stress disorder in de- |
| 12 | veloping and implementing the comprehensive pro- |
| 13 | gram required by section 3(a). |
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| 14 | SEC. 3. COMPREHENSIVE PROGRAM FOR SUICIDE PREVEN- |
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| 15 | TION AMONG VETERANS. |
| 15 16 | TION AMONG VETERANS. (a) PROGRAM REQUIRED.—The Secretary of Vet- |
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| 15 16 17 18 19 20 21 | TION AMONG VETERANS. (a) PROGRAM REQUIRED.—The Secretary of Vet- erans Affairs shall develop and implement a comprehen- sive program for reducing the incidence of suicide among veterans. (b) PROGRAM ELEMENTS.— (1) DE-STIGMATIZING MENTAL HEALTH.—The |
| 15 16 17 18 19 20 21 22 | TION AMONG VETERANS. (a) PROGRAM REQUIRED.—The Secretary of Vet- erans Affairs shall develop and implement a comprehen- sive program for reducing the incidence of suicide among veterans. (b) PROGRAM ELEMENTS.— (1) DE-STIGMATIZING MENTAL HEALTH.—The program required by subsection (a) shall include a |

| 1 | modern treatments can promote recovery from men- |
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| 2 | tal illness. The campaign may include the following: |
| 3 | (A) Activities targeted at veterans of Oper- |
| 4 | ation Iraqi Freedom and Operation Enduring |
| 5 | Freedom and the families of such veterans. |
| 6 | (B) Monthly messages on the Internet |
| 7 | website of the Department of Veterans Affairs |
| 8 | that express the theme that mental health is es- |
| 9 | sential to overall health. |
| 10 | (C) Inclusion of the theme described in |
| 11 | subparagraph (B) in public addresses, speeches, |
| 12 | and veterans service organization convention |
| 13 | addresses by the Secretary of Veterans Affairs |
| 14 | and other senior officials of the Department. |
| 15 | (2) TRAINING OF EMPLOYEES AND OTHER PER- |
| 16 | SONNEL.—The program shall provide for mandatory |
| 17 | training on suicide and suicide prevention for appro- |
| 18 | priate employees and contractor personnel (including |
| 19 | all medical personnel) of the Department of Vet- |
| 20 | erans Affairs who interact with veterans. Such train- |
| 21 | ing shall include information pertinent to the job of |
| 22 | such employees and personnel, including information |
| 23 | on the following: |
| 24 | (A) Recognition of risk factors for suicide. |

| 1 | (B) Protocols for responding to crisis situ- |
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| 2 | ations involving veterans who may be at high |
| 3 | risk for suicide. |
| 4 | (C) Best practices for suicide prevention. |
| 5 | (3) FAMILY EDUCATION AND OUTREACH.—The |
| 6 | program shall include programs of outreach to, and |
| 7 | education for, veterans and families of veterans (in- |
| 8 | cluding, in particular, veterans of Operation Iraqi |
| 9 | Freedom and Operation Enduring Freedom and the |
| 10 | families of such veterans) in order to assist the fam- |
| 11 | ily members of veterans in— |
| 12 | (A) eliminating or overcoming stigmas as- |
| 13 | sociated with mental illness; |
| 14 | (B) understanding issues that arise in the |
| 15 | readjustment of veterans to civilian life; |
| 16 | (C) identifying signs and symptoms of |
| 17 | mental health problems; and |
| 18 | (D) encouraging veterans to seek assist- |
| 19 | ance for such problems. |
| 20 | (4) PEER SUPPORT PROGRAM.— |
| 21 | (A) IN GENERAL.—The program shall pro- |
| 22 | vide support for the development of a program |
| 23 | to enable veterans to serve as peer counselors |
| 24 | to— |

| 1 | (i) assist other veterans with mental |
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| 2 | health issues; and |
| 3 | (ii) conduct outreach to veterans and |
| 4 | families of veterans on mental health mat- |
| 5 | ters. |
| 6 | (B) TRAINING.—The program supported |
| 7 | by subparagraph (A) shall include appropriate |
| 8 | training for peer counselors under the program, |
| 9 | including training in the identification of risk |
| 10 | factors for suicide. |
| 11 | (C) PEER SUPPORT COUNSELING AS SUP- |
| 12 | PLEMENTAL SERVICE.—The program supported |
| 13 | by subparagraph (A) shall be offered in addi- |
| 14 | tion to other mental health services already of- |
| 15 | fered by the Department and services created |
| 16 | pursuant to this Act. |
| 17 | (5) Health assessments of veterans.— |
| 18 | The program shall encourage all veterans, when they |
| 19 | apply for benefits provided by the Department, to |
| 20 | undergo a mental health assessment at a Depart- |
| 21 | ment of Veterans Affairs medical facility (including |
| 22 | a center established under section 1712A of title 38, |
| 23 | United States Code). |
| 24 | (6) Counseling and treatment of vet- |
| 25 | ERANS.—The program shall provide for referrals to |

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appropriate counseling and treatment programs for
 veterans who show signs or symptoms of mental
 health problems.

4 (7) SUICIDE PREVENTION COUNSELORS.—The 5 program shall provide for the designation of a sui-6 cide prevention counselor at each Department of Veterans Affairs medical facility other than centers 7 8 established under section 1712A of title 38, United 9 States Code. Each counselor shall work with local 10 emergency rooms, law enforcement agencies, local 11 mental health organizations, and veterans service or-12 ganizations to engage in outreach to veterans to in-13 form them of mental health services that are avail-14 able to them and to improve the coordination of 15 mental health care to veterans at the local level.

16 (8) RESEARCH ON BEST PRACTICES.—

17 (A) IN GENERAL.—The program shall pro18 vide for research on best practices for suicide
19 prevention among veterans.

20 (B) STEERING COMMITTEE.—The Sec21 retary of Veterans Affairs shall develop a steer22 ing committee to advise the Secretary of Vet23 erans Affairs on the research described in sub24 paragraph (A). Such steering committee shall

| 1 | be comprised of representatives from the fol- |
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| 2 | lowing: |
| 3 | (i) National Institute of Mental |
| 4 | Health. |
| 5 | (ii) Substance Abuse and Mental |
| 6 | Health Services Administration. |
| 7 | (iii) Centers for Disease Control and |
| 8 | Prevention. |
| 9 | (9) Substance abuse treatment.—The pro- |
| 10 | gram shall provide for referrals to appropriate coun- |
| 11 | seling and treatment programs of veterans who show |
| 12 | signs or symptoms of substance abuse. |
| 13 | (10) 24-HOUR MENTAL HEALTH CARE.—The |
| 14 | program shall include mechanisms to ensure the |
| 15 | availability of services for mental health care for vet- |
| 16 | erans on a 24-hour basis. |
| 17 | (11) TELEPHONE HOTLINE.—The program |
| 18 | may include a toll-free telephone number (commonly |
| 19 | referred to as an "800 number") through which vet- |
| 20 | erans may obtain information on and referrals to ap- |
| 21 | propriate mental health services. The telephone |
| 22 | number shall be serviced by personnel with appro- |
| 23 | priate mental health training, and shall be oper- |
| 24 | ational at all times. |

(12) OTHER ELEMENTS.—The program may
 provide for such other activities and programs to re duce the incidence of suicide among veterans as the
 Secretary of Veterans Affairs considers appropriate.
 SEC. 4. REPORT TO CONGRESS ON SUICIDE PREVENTION
 PROGRAMS AND ACTIVITIES.

7 (a) REPORT REQUIRED.—Not later than 90 days
8 after the date of the enactment of this Act, the Secretary
9 of Veterans Affairs shall submit to Congress a report on
10 the programs and activities of the Department of Veterans
11 Affairs to reduce the incidence of suicide among veterans.
12 (b) ELEMENTS.—The report shall include the fol13 lowing:

14 (1) A description of the status of the implemen-15 tation of the program required by section 3(a).

16 (2) A description of the scheduled implementa17 tion of the program during the two-year period be18 ginning on the date of the enactment of this Act, in19 cluding the costs of implementation of the program
20 over that period.

21 (3) A plan for additional programs and activi22 ties to reduce the incidence of suicide among vet23 erans.

24 (4) Such recommendations for additional legis-25 lative or administrative action as the Secretary con-

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| 1 | siders appropriate to improve and enhance the sui- |
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| 2 | cide prevention programs and activities of the De- |
| 3 | partment. |
| 4 | (c) CONSULTATION.—In developing the plan required |
| 5 | by subsection $(b)(3)$, the Secretary shall consult with the |
| 6 | following: |
| 7 | (1) The National Institute of Mental Health. |
| 8 | (2) The Substance Abuse and Mental Health |
| 9 | Services Administration. |
| 10 | (3) Centers for Disease Control and Prevention. |

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