### 110TH CONGRESS 2D SESSION

# S. 3561

To amend the Internal Revenue Code of 1986 to provide a refundable credit against income tax to assist individuals with high residential energy costs, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

September 24 (legislative day, September 17), 2008

Mrs. Clinton introduced the following bill; which was read twice and referred to the Committee on Finance

# A BILL

To amend the Internal Revenue Code of 1986 to provide a refundable credit against income tax to assist individuals with high residential energy costs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Home Energy Afford-
- 5 ability Tax Relief Act of 2008" or the "HEATR Act of
- 6 2008".

1	SEC. 2. REFUNDABLE CREDIT FOR RESIDENTIAL ENERGY
2	COSTS.
3	(a) In General.—Subchapter B of chapter 65 of the
4	Internal Revenue Code of 1986 (relating to rules of special
5	application) is amended by adding at the end the following
6	new section:
7	"SEC. 6431. REFUNDABLE CREDIT FOR RESIDENTIAL EN-
8	ERGY COSTS.
9	"(a) General Rule.—In the case of an individual,
10	there shall be allowed as a credit against the tax imposed
11	by this subtitle for the taxable year an amount equal to
12	the lesser of—
13	"(1) 33 percent of the amount of the taxpayer's
14	residential energy costs for such taxable year, or
15	"(2) \$500.
16	"(b) Income Limitation.—
17	"(1) In general.—The amount allowable as a
18	credit under subsection (a) for any taxable year shall
19	be reduced (but not below zero) by an amount which
20	bears the same ratio to the amount so allowable (de-
21	termined without regard to this paragraph) as—
22	"(A) the amount (if any) by which the tax-
23	payer's adjusted gross income exceeds \$50,000
24	(twice such amount in the case of a joint re-
25	turn), bears to

1	"(B) \$10,000 (twice such amount in the
2	case of a joint return).
3	"(2) Determination of adjusted gross in-
4	COME.—For purposes of paragraph (1), adjusted
5	gross income shall be determined without regard to
6	sections 911, 931, and 933.
7	"(c) Definitions and Special Rules.—For pur-
8	poses of this section—
9	"(1) Residential energy costs.—The term
10	'residential energy costs' means the amount paid or
11	incurred by the taxpayer during the taxable year—
12	"(A) to any utility for electricity or natural
13	gas used in the principal residence of the tax-
14	payer during the heating season, and
15	"(B) for any qualified fuel for use in the
16	principal residence of the taxpayer but only if
17	such fuel is the primary fuel for heating such
18	residence.
19	"(2) Principal residence.—
20	"(A) IN GENERAL.—The term 'principal
21	residence' has the meaning given to such term
22	by section 121; except that no ownership re-
23	quirement shall be imposed.
24	"(B) Special rules.—Such term shall
25	not include—

1	"(i) any residence located outside the
2	United States, and
3	"(ii) any residence not used as the
4	taxpayer's principal place of abode
5	throughout the heating season.
6	"(3) Heating season.—The term 'heating
7	season' means October, November, December, Janu-
8	ary, February, and March.
9	"(4) QUALIFIED FUEL.—The term 'qualified
10	fuel' includes propane, heating oil, kerosene, wood,
11	and wood pellets.
12	"(d) OTHER SPECIAL RULES.—
13	"(1) Individuals paying on level payment
14	Basis.—Amounts paid for natural gas under a level
15	payment plan for any period shall be treated as paid
16	for natural gas used during the portion (if any) of
17	the heating season during such period to the extent
18	of the amount charged for natural gas used during
19	such portion of the heating season. A similar rule
20	shall apply to electricity and any qualified fuel.
21	"(2) Homeowners associations, etc.—The
22	application of this section to homeowners associa-
23	tions (as defined in section $528(c)(1)$ ) or members
24	of such associations, and tenant-stockholders in co-
25	operative housing corporations (as defined in section

1	216), shall be allowed by allocation, apportionment,
2	or otherwise, to the individuals paying, directly or
3	indirectly, for the residential energy cost so incurred.
4	"(3) Dollar amount in case of joint occu-
5	PANCY.—In the case of a dwelling unit which is the
6	principal residence by 2 or more individuals, the dol-
7	lar limitation under subsection (a)(2) shall be allo-
8	cated among such individuals under regulations pre-
9	scribed by the Secretary.
10	"(4) Treatment as refundable credit.—
11	For purposes of this title, the credit allowed by this
12	section shall be treated as a credit allowed under
13	subpart C of part IV of subchapter A of chapter 1
14	(relating to refundable credits).
15	"(e) Inflation Adjustment.—
16	"(1) In general.—In the case of any taxable
17	year beginning in 2009, each of the dollar amounts
18	contained in subsections $(a)(2)$ and $(b)(1)(A)$ shall
19	be increased by an amount equal to—
20	"(A) such dollar amount, multiplied by
21	"(B) in the case of—
22	"(i) the dollar amount contained in
23	subsection (a)(2), the fuel price inflation
24	adjustment for 2009, and

1	"(ii) the dollar amount contained in
2	subsection (b)(1)(A), the cost-of-living ad-
3	justment determined under section $1(f)(3)$
4	for 2009 by substituting 'calendar year
5	2007' for 'calendar year 1992' in subpara-
6	graph (B) thereof.
7	"(2) Fuel price inflation adjustment.—
8	For purposes of paragraph (1)(B)(i)—
9	"(A) In general.—The fuel price infla-
10	tion adjustment for 2009 is the percentage (if
11	any) by which—
12	"(i) the CPI fuel component for Octo-
13	ber of 2008, exceeds
14	"(ii) the CPI fuel component for Oc-
15	tober of 2007.
16	"(B) CPI FUEL COMPONENT.—The term
17	'CPI fuel component' means the fuel component
18	of the Consumer Price Index for All Urban
19	Consumers published by the Department of
20	Labor.
21	"(3) Rounding.—
22	"(A) CREDIT AMOUNT.—
23	"(i) CREDIT AMOUNT.—If the dollar
24	amount in subsection (a)(2) (after being
25	increased under paragraph (1)), is not a

1	multiple of \$10, such dollar amount shall
2	be rounded to the nearest multiple of \$10.
3	"(ii) Income threshold.—If the
4	dollar amount in subsection $(b)(1)(A)$
5	(after being increased under paragraph
6	(1)), is not a multiple of \$50, such dollar
7	amount shall be rounded to the next lowest
8	multiple of \$50.
9	"(f) Application of Section.—This section shall
10	apply to residential energy costs paid or incurred after the
11	date of the enactment of this section, in taxable years end-
12	ing after such date, and before January 1, 2010.".
13	(b) Conforming Amendments.—
14	(1) Paragraph (2) of section 1324(b) of title
15	31, United States Code, is amended by striking "or
16	6428 or" and inserting ", 6428, 6431, or".
17	(2) The table of sections for subchapter B of
18	chapter 65 of such Code is amended by adding at
19	the end the following new item:
	"Sec. 6431. Refundable credit for residential energy costs.".
20	(c) Effective Date.—The amendments made by
21	this section shall apply to taxable years ending after the

22 date of the enactment of this Act.

1	SEC. 3. ELIMINATION OF DEDUCTION FOR INTANGIBLE
2	DRILLING AND DEVELOPMENT COSTS FOR
3	MAJOR OIL COMPANIES.
4	(a) In General.—Section 263(c) of the Internal
5	Revenue Code of 1986 is amended by adding at the end
6	the following new sentences: "This subsection shall not
7	apply during any taxable year with respect to an applica-
8	ble tax payer (as defined in section $901(m)(2)$ ) if during
9	the preceding taxable year for the production of oil, the
10	average price of crude oil in the United States is greater
11	than \$34.71 per barrel, and for the production of natural
12	gas, the average wellhead price of natural gas in the
13	United States is greater than \$4.34 per 1,000 cubic feet.
14	For purposes of the preceding sentence, the Secretary
15	shall determine average prices, taking into consideration
16	the most recent data reported by the Energy Information
17	Administration. For taxable years beginning after Decem-
18	ber 31, 2008, each dollar amount specified in this sub-
19	section shall be adjusted to reflect changes for the 12-
20	month period ending the preceding September 30 in the
21	Consumer Price Index for All Urban Consumers published
22	by the Bureau of Labor Statistics of the Department of
23	Labor."
24	(b) Effective Date.—The amendment made by
25	this section shall apply to taxable years beginning after
26	the date of the enactment of this Act.

1	SEC. 4. MODIFICATIONS OF FOREIGN TAX CREDIT RULES
2	APPLICABLE TO MAJOR OIL COMPANIES
3	WHICH ARE DUAL CAPACITY TAXPAYERS.
4	(a) In General.—Section 901 of the Internal Rev-
5	enue Code of 1986 (relating to credit for taxes of foreign
6	countries and of possessions of the United States) is
7	amended by redesignating subsection (m) as (n) and by
8	inserting after subsection (l) the following new subsection:
9	"(m) Special Rules Relating to Major Oil
10	COMPANIES WHICH ARE DUAL CAPACITY TAXPAYERS.—
11	"(1) General Rule.—Notwithstanding any
12	other provision of this chapter, any amount paid or
13	accrued by a dual capacity taxpayer which is an ap-
14	plicable taxpayer (as defined in section 5896(b)) to
15	a foreign country or possession of the United States
16	for any period shall not be considered a tax—
17	"(A) if, for such period, the foreign coun-
18	try or possession does not impose a generally
19	applicable income tax, or
20	"(B) to the extent such amount exceeds
21	the amount (determined in accordance with reg-
22	ulations) which—
23	"(i) is paid by such dual capacity tax-
24	payer pursuant to the generally applicable
25	income tax imposed by the country or pos-
26	session, or

1	"(ii) would be paid if the generally ap-
2	plicable income tax imposed by the country
3	or possession were applicable to such dual
4	capacity taxpayer.
5	Nothing in this paragraph shall be construed to
6	imply the proper treatment of any such amount
7	not in excess of the amount determined under
8	subparagraph (B).
9	"(2) Applicable Taxpayer.—For purposes of
10	this subsection, the term 'applicable taxpayer'
11	means, with respect to operations in the United
12	States—
13	"(A) any integrated oil company (as de-
14	fined in section $291(b)(4)$ , and
15	"(B) any other producer or refiner of
16	crude oil with gross receipts from the sale of
17	such crude oil or refined oil products for the
18	taxable year exceeding \$100,000,000.
19	"(3) Dual capacity taxpayer.—For pur-
20	poses of this subsection, the term 'dual capacity tax-
21	payer' means, with respect to any foreign country or
22	possession of the United States, a person who—
23	"(A) is subject to a levy of such country or
24	possession, and

1	"(B) receives (or will receive) directly or
2	indirectly a specific economic benefit (as deter-
3	mined in accordance with regulations) from
4	such country or possession.
5	"(4) Generally applicable income tax.—
6	For purposes of this subsection—
7	"(A) IN GENERAL.—The term 'generally
8	applicable income tax' means an income tax (or
9	a series of income taxes) which is generally im-
10	posed under the laws of a foreign country or
11	possession on income derived from the conduct
12	of a trade or business within such country or
13	possession.
14	"(B) Exceptions.—Such term shall not
15	include a tax unless it has substantial applica-
16	tion, by its terms and in practice, to—
17	"(i) persons who are not dual capacity
18	taxpayers, and
19	"(ii) persons who are citizens or resi-
20	dents of the foreign country or posses-
21	sion.".
22	(b) Effective Date.—
23	(1) In general.—The amendments made by
24	this section shall apply to taxes paid or accrued in

- 1 taxable years beginning after the date of the enact-
- 2 ment of this Act.
- 3 (2) Contrary treaty obligations
- 4 UPHELD.—The amendments made by this section
- 5 shall not apply to the extent contrary to any treaty
- 6 obligation of the United States.

#### 7 SEC. 5. ELIMINATION OF ENHANCED OIL RECOVERY CRED-

- 8 IT FOR MAJOR OIL COMPANIES.
- 9 (a) In General.—Section 43 of the Internal Rev-
- 10 enue Code of 1986 is amended by adding at the end the
- 11 following new subsection:
- 12 "(f) Nonapplication of Section.—This section
- 13 shall not apply during any taxable year with respect to
- 14 an applicable taxpayer (as defined in section 901(m)(2))
- 15 if during the preceding taxable year for the production of
- 16 oil, the average price of crude oil in the United States is
- 17 greater than \$34.71 per barrel. For purposes of the pre-
- 18 ceding sentence, the Secretary shall determine average
- 19 prices, taking into consideration the most recent data re-
- 20 ported by the Energy Information Administration. For
- 21 taxable years beginning after December 31, 2008, the dol-
- 22 lar amount specified in this paragraph shall be adjusted
- 23 to reflect changes for the 12-month period ending the pre-
- 24 ceding September 30 in the Consumer Price Index for All

- 1 Urban Consumers published by the Bureau of Labor Sta-
- 2 tistics of the Department of Labor.".
- 3 (b) Effective Date.—The amendment made by
- 4 this section shall apply to taxable years beginning after

5 the date of the enactment of this Act.

 $\bigcirc$