

110TH CONGRESS  
2D SESSION

# S. 3267

To amend the Federal Meat Inspection Act, the Poultry Products Inspection Act, the Egg Products Inspection Act, and the Federal Food, Drug, and Cosmetic Act to provide for improved public health and food safety through enhanced enforcement, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JULY 15, 2008

Mr. BROWN introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

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## A BILL

To amend the Federal Meat Inspection Act, the Poultry Products Inspection Act, the Egg Products Inspection Act, and the Federal Food, Drug, and Cosmetic Act to provide for improved public health and food safety through enhanced enforcement, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Safe And Fair En-  
5       forcement and Recall for Meat, Poultry, and Food Act of  
6       2008” or “SAFER Meat, Poultry, and Food Act of  
7       2008”.

1 **SEC. 2. FOOD SAFETY ENFORCEMENT FOR MEAT AND MEAT**  
2 **FOOD PRODUCTS.**

3 (a) IN GENERAL.—The Federal Meat Inspection Act  
4 (21 U.S.C. 601 et seq.) is amended—

5 (1) by redesignating section 411 (21 U.S.C.  
6 680) as section 414; and

7 (2) by inserting after section 410 (21 U.S.C.  
8 679a) the following:

9 **“SEC. 411. NOTIFICATION, NONDISTRIBUTION, AND RECALL**  
10 **OF ADULTERATED OR MISBRANDED ARTI-**  
11 **CLES.**

12 **“(a) NOTIFICATION TO SECRETARY OF VIOLATION.—**

13 **“(1) IN GENERAL.—**A person (other than a  
14 household consumer) that has reason to believe that  
15 any carcass, part of a carcass, meat, or meat food  
16 product of cattle, sheep, swine, goats, horses, mules,  
17 or other equines (referred to in this section as an  
18 ‘article’) transported, stored, distributed, or other-  
19 wise handled by the person is adulterated or mis-  
20 branded shall, as soon as practicable, notify the Sec-  
21 retary of the identity and location of the article.

22 **“(2) MANNER OF NOTIFICATION.—**Notification  
23 under paragraph (1) shall be made in such manner  
24 and by such means as the Secretary may require by  
25 regulation.

26 **“(b) RECALL AND CONSUMER NOTIFICATION.—**

1           “(1) VOLUNTARY ACTIONS.—On receiving noti-  
2           fication under subsection (a) or by other means, if  
3           the Secretary finds that an article is adulterated or  
4           misbranded and that there is a reasonable prob-  
5           ability that human consumption of the article would  
6           present a threat to public health (as determined by  
7           the Secretary), the Secretary shall provide all appro-  
8           priate persons (as determined by the Secretary),  
9           that transported, stored, distributed, or otherwise  
10          handled the article with an opportunity—

11                 “(A) to cease distribution of the article;

12                 “(B) to notify all persons that transport,  
13                 store, distribute, or otherwise handle the article,  
14                 or to which the article has been transported,  
15                 sold, distributed, or otherwise handled, to cease  
16                 immediately distribution of the article;

17                 “(C) to recall the article;

18                 “(D) in consultation with the Secretary, to  
19                 provide notice of the finding of the Secretary to  
20                 all consumers to which the article was, or may  
21                 have been, distributed; or

22                 “(E) to notify State and local public health  
23                 officials.

24           “(2) MANDATORY ACTIONS.—If the appropriate  
25          person referred to in paragraph (1) does not carry

1 out the actions described in that paragraph with re-  
2 spect to an article within the time period and in the  
3 manner prescribed by the Secretary, the Secretary—

4 “(A) shall require the person—

5 “(i) to immediately cease distribution  
6 of the article; and

7 “(ii) to immediately make the notifica-  
8 tion described in paragraph (1)(B); and

9 “(B) may take control or possession of the  
10 article.

11 “(3) NOTICE TO CONSUMERS AND HEALTH OF-  
12 FICIALS.—The Secretary shall, as the Secretary de-  
13 termines to be necessary, provide notice of the find-  
14 ing of the Secretary under paragraph (1) to con-  
15 sumers to which the article was, or may have been,  
16 distributed and to appropriate State and local public  
17 health officials.

18 “(4) NONDISTRIBUTION BY NOTIFIED PER-  
19 SONS.—A person that transports, stores, distributes,  
20 or otherwise handles the article, or to which the arti-  
21 cle has been transported, sold, distributed, or other-  
22 wise handled, and that is notified under paragraph  
23 (1)(B) or (2)(B) shall cease immediately distribution  
24 of the article.

1           “(5) AVAILABILITY OF RECORDS TO SEC-  
 2       RETARY.—Each appropriate person referred to in  
 3       paragraph (1) that transported, stored, distributed,  
 4       or otherwise handled an article shall make available  
 5       to the Secretary information necessary to carry out  
 6       this subsection, as determined by the Secretary, re-  
 7       garding—

8           “(A) persons that transport, store, dis-  
 9       tribute, or otherwise handle the article; and

10          “(B) persons to which the article has been  
 11       transported, sold, distributed, or otherwise han-  
 12       dled.

13       “(c) INFORMAL HEARINGS ON ORDERS.—

14          “(1) IN GENERAL.—The Secretary shall provide  
 15       a person subject to an order under subsection (b)  
 16       with an opportunity for an informal hearing (in ac-  
 17       cordance with such rules or regulations as the Sec-  
 18       retary shall prescribe) on—

19          “(A) the actions required by the order; and

20          “(B) any reasons why the article that is  
 21       the subject of the order should not be recalled.

22          “(2) TIMING OF HEARINGS.—The Secretary  
 23       shall hold a hearing under paragraph (1) as soon as  
 24       practicable, but not later than 2 business days, after  
 25       the date of issuance of the order.

1 “(d) POST-HEARING RECALL ORDERS.—

2 “(1) AMENDMENT OF ORDERS.—If, after pro-  
 3 viding an opportunity for an informal hearing under  
 4 subsection (c), the Secretary determines that there is  
 5 a reasonable probability that human consumption of  
 6 the article that is the subject of an order under sub-  
 7 section (b) presents a threat to public health, the  
 8 Secretary may, as the Secretary determines to be  
 9 necessary—

10 “(A) amend the order under subsection  
 11 (b)—

12 “(i) to require recall of the article or  
 13 other appropriate action; and

14 “(ii) to specify a timetable during  
 15 which the recall shall occur;

16 “(B) require periodic reports to the Sec-  
 17 retary describing the progress of the recall;

18 “(C) provide notice of the recall to con-  
 19 sumers to which the article was, or may have  
 20 been, distributed; or

21 “(D) take any combination of actions de-  
 22 scribed in subparagraphs (A) through (C).

23 “(2) VACATION OF ORDERS.—If, after providing  
 24 an opportunity for an informal hearing under sub-  
 25 section (c), the Secretary determines that adequate

1 grounds do not exist to continue the actions required  
 2 by the order, the Secretary shall vacate the order.

3 “(e) REMEDIES NOT EXCLUSIVE.—The remedies au-  
 4 thorized by this section shall be in addition to any other  
 5 remedies that may be available.

6 **“SEC. 412. REFUSAL OR WITHDRAWAL OF INSPECTION OF**  
 7 **ESTABLISHMENTS.**

8 “(a) IN GENERAL.—The Secretary may, for such pe-  
 9 riod, or indefinitely, as the Secretary considers necessary  
 10 to carry out this Act, refuse to provide or withdraw inspec-  
 11 tion under title I with respect to an establishment if the  
 12 Secretary determines, after opportunity for a hearing on  
 13 the record is provided to the applicant for, or recipient  
 14 of, inspection, that the applicant or recipient, or any per-  
 15 son responsibly connected with the applicant or recipient  
 16 (within the meaning of section 401), has committed a will-  
 17 ful violation or repeated violations of this Act (including  
 18 a regulation promulgated under this Act).

19 “(b) DENIAL OR SUSPENSION OF INSPECTION PEND-  
 20 ING HEARING.—The Secretary may deny or suspend in-  
 21 spection under title I, pending opportunity for an expe-  
 22 dited hearing, with respect to an action under subsection  
 23 (a), if the Secretary determines that the denial or suspen-  
 24 sion is in the public interest to protect the health or wel-

1 fare of consumers or to ensure the effective performance  
 2 of an official duty under this Act.

3 “(c) JUDICIAL REVIEW.—

4 “(1) IN GENERAL.—A determination and order  
 5 of the Secretary with respect to the refusal or with-  
 6 drawal of inspection under this section shall be final  
 7 unless, not later than 30 days after the effective  
 8 date of the order, the affected applicant for, or re-  
 9 cipient of, inspection—

10 “(A) files a petition for judicial review of  
 11 the order; and

12 “(B) simultaneously sends a copy of the  
 13 petition by certified mail to the Secretary.

14 “(2) REFUSAL OR WITHDRAWAL OF INSPEC-  
 15 TION PENDING REVIEW.—Inspection shall be refused  
 16 or withdrawn as of the effective date of the order  
 17 pending any judicial review of the order unless the  
 18 Secretary directs otherwise.

19 “(3) VENUE; RECORD.—Judicial review of the  
 20 order shall be—

21 “(A) in—

22 “(i) the United States court of ap-  
 23 peals for the circuit in which the applicant  
 24 for, or recipient of, inspection resides or  
 25 has its principal place of business; or



1 “(ii) the United States Court of Ap-  
2 peals for the District of Columbia Circuit;  
3 and

4 “(B) on the record on which the deter-  
5 mination and order are based.

6 “(d) REMEDIES NOT EXCLUSIVE.—The remedies au-  
7 thorized by this section shall be in addition to any other  
8 remedies that may be available.

9 **“SEC. 413. CIVIL PENALTIES.**

10 “(a) IN GENERAL.—

11 “(1) ASSESSMENT.—The Secretary may assess  
12 against a person that violates section 411 (including  
13 a regulation promulgated or order issued under that  
14 section) a civil penalty for each violation of not more  
15 than \$100,000.

16 “(2) SEPARATE OFFENSES.—Each violation  
17 and each day during which the violation continues  
18 shall be considered to be a separate offense.

19 “(3) NOTICE AND OPPORTUNITY FOR HEAR-  
20 ING.—The Secretary shall not assess a civil penalty  
21 under this section against a person unless the person  
22 is given notice and opportunity for a hearing on the  
23 record before the Secretary in accordance with sec-  
24 tions 554 and 556 of title 5, United States Code.

1           “(4) DETERMINATION OF CIVIL PENALTY  
2           AMOUNT.—The amount of a civil penalty under this  
3           section—

4                   “(A) shall be assessed by the Secretary by  
5           written order, taking into account—

6                           “(i) the gravity of the violation;

7                           “(ii) the degree of culpability of the  
8           person;

9                           “(iii) the size and type of the business  
10          of the person; and

11                          “(iv) any history of prior offenses by  
12          the person under this Act; and

13                          “(B) shall be reviewed only in accordance  
14          with subsection (b).

15          “(b) JUDICIAL REVIEW.—

16                   “(1) IN GENERAL.—An order assessing a civil  
17          penalty against a person under subsection (a) shall  
18          be final unless the person—

19                           “(A) not later than 30 days after the effec-  
20          tive date of the order, files a petition for judi-  
21          cial review of the order in—

22                                  “(i) the United States court of ap-  
23          peals for the circuit in which the person re-  
24          sides or has its principal place of business;  
25          or

1 “(ii) the United States Court of Ap-  
2 peals for the District of Columbia Circuit;  
3 and

4 “(B) simultaneously sends a copy of the  
5 petition by certified mail to the Secretary.

6 “(2) FILING OF COPY OF RECORD.—The Sec-  
7 retary shall promptly file in the court a certified  
8 copy of the record on which the order was issued.

9 “(c) COLLECTION ACTIONS FOR FAILURE TO PAY  
10 ASSESSMENT.—

11 “(1) REFERRAL TO ATTORNEY GENERAL.—If a  
12 person fails to pay a civil penalty assessed under  
13 subsection (a) after the order assessing the civil pen-  
14 alty has become a final order, or after the court of  
15 appeals has entered final judgment in favor of the  
16 Secretary, the Secretary shall refer the matter to the  
17 Attorney General.

18 “(2) ACTION BY ATTORNEY GENERAL.—The  
19 Attorney General shall bring a civil action to recover  
20 the amount of the civil penalty in United States dis-  
21 trict court.

22 “(3) SCOPE OF REVIEW.—In a civil action  
23 under paragraph (2), the validity and appropriate-  
24 ness of the order of the Secretary assessing the civil  
25 penalty shall not be subject to review.

1       “(d) REFUSAL OR WITHDRAWAL OF INSPECTION  
2 PENDING PAYMENT.—If a person fails to pay the amount  
3 of a civil penalty after the order assessing the civil penalty  
4 has become a final order, the Secretary may refuse to pro-  
5 vide or withdraw inspection under title I of the person  
6 until the civil penalty is paid or until the Secretary directs  
7 otherwise.

8       “(e) PENALTIES IN LIEU OF OTHER ACTIONS.—  
9 Nothing in this Act requires the Secretary to report for  
10 prosecution, or for the commencement of an action, any  
11 violation of section 411 in any case in which the Secretary  
12 believes that the public interest will be adequately served  
13 by the assessment of a civil penalty under this section.

14       “(f) REMEDIES NOT EXCLUSIVE.—The remedies au-  
15 thorized by this section shall be in addition to any other  
16 remedies that may be available.”.

17       (b) CONFORMING AMENDMENTS.—

18               (1) Section 1 of the Federal Meat Inspection  
19 Act (21 U.S.C. 601) is amended by adding at the  
20 end the following:

21       “(x) PERSON.—The term ‘person’ means any indi-  
22 vidual, partnership, corporation, association, or other busi-  
23 ness unit.”.

24               (2) The Federal Meat Inspection Act (21  
25 U.S.C. 601 et seq.) is amended—

1 (A) by striking “person, firm, or corpora-  
 2 tion” each place it appears and inserting “per-  
 3 son”;

4 (B) by striking “persons, firms, and cor-  
 5 porations” each place it appears and inserting  
 6 “persons”; and

7 (C) by striking “persons, firms, or corpora-  
 8 tions” each place it appears and inserting “per-  
 9 sons”.

10 **SEC. 3. FOOD SAFETY ENFORCEMENT FOR POULTRY AND**  
 11 **POULTRY FOOD PRODUCTS.**

12 The Poultry Products Inspection Act (21 U.S.C. 451  
 13 et seq.) is amended—

14 (1) in the first sentence of section 5(c)(1) (21  
 15 U.S.C. 454(c)(1))—

16 (A) by striking “, by thirty days prior to  
 17 the expiration of two years after enactment of  
 18 the Wholesome Poultry Products Act,”; and

19 (B) by striking “sections 1–4, 6–10, and  
 20 12–22 of this Act” and inserting “sections 1  
 21 through 4, 6 through 10, 12 through 22, and  
 22 31 through 33”; and

23 (2) by adding at the end the following:

1 **“SEC. 31. NOTIFICATION, NONDISTRIBUTION, AND RECALL**  
2 **OF ADULTERATED OR MISBRANDED ARTI-**  
3 **CLES.**

4 “(a) NOTIFICATION TO SECRETARY OF VIOLATION.—

5 “(1) IN GENERAL.—A person (other than a  
6 household consumer) that has reason to believe that  
7 any poultry or poultry product (referred to in this  
8 section as an ‘article’) transported, stored, distrib-  
9 uted, or otherwise handled by the person is adulter-  
10 ated or misbranded shall, as soon as practicable, no-  
11 tify the Secretary of the identity and location of the  
12 article.

13 “(2) MANNER OF NOTIFICATION.—Notification  
14 under paragraph (1) shall be made in such manner  
15 and by such means as the Secretary may require by  
16 regulation.

17 “(b) RECALL AND CONSUMER NOTIFICATION.—

18 “(1) VOLUNTARY ACTIONS.—On receiving noti-  
19 fication under subsection (a) or by other means, if  
20 the Secretary finds that an article is adulterated or  
21 misbranded and that there is a reasonable prob-  
22 ability that human consumption of the article would  
23 present a threat to public health (as determined by  
24 the Secretary), the Secretary shall provide all appro-  
25 priate persons (as determined by the Secretary),

1 that transported, stored, distributed, or otherwise  
2 handled the article with an opportunity—

3 “(A) to cease distribution of the article;

4 “(B) to notify all persons that transport,  
5 store, distribute, or otherwise handle the article,  
6 or to which the article has been transported,  
7 sold, distributed, or otherwise handled, to cease  
8 immediately distribution of the article;

9 “(C) to recall the article;

10 “(D) in consultation with the Secretary, to  
11 provide notice of the finding of the Secretary to  
12 all consumers to which the article was, or may  
13 have been, distributed; or

14 “(E) to notify State and local public health  
15 officials.

16 “(2) MANDATORY ACTIONS.—If the appropriate  
17 person referred to in paragraph (1) does not carry  
18 out the actions described in that paragraph with re-  
19 spect to an article within the time period and in the  
20 manner prescribed by the Secretary, the Secretary—

21 “(A) shall require the person—

22 “(i) to immediately cease distribution  
23 of the article; and

24 “(ii) to immediately make the notifica-  
25 tion described in paragraph (1)(B); and

1                   “(B) may take control or possession of the  
2                   article.

3                   “(3) NOTICE TO CONSUMERS AND HEALTH OF-  
4                   FICIALS.—The Secretary shall, as the Secretary de-  
5                   termines to be necessary, provide notice of the find-  
6                   ing of the Secretary under paragraph (1) to con-  
7                   sumers to which the article was, or may have been,  
8                   distributed and to appropriate State and local health  
9                   officials.

10                  “(4) NONDISTRIBUTION BY NOTIFIED PER-  
11                  SONS.—A person that transports, stores, distributes,  
12                  or otherwise handles the article, or to which the arti-  
13                  cle has been transported, sold, distributed, or other-  
14                  wise handled, and that is notified under paragraph  
15                  (1)(B) or (2)(B) shall cease immediately distribution  
16                  of the article.

17                  “(5) AVAILABILITY OF RECORDS TO SEC-  
18                  RETARY.—Each appropriate person referred to in  
19                  paragraph (1) that transported, stored, distributed,  
20                  or otherwise handled an article shall make available  
21                  to the Secretary information necessary to carry out  
22                  this subsection, as determined by the Secretary, re-  
23                  garding—

24                         “(A) persons that transport, store, dis-  
25                         tribute, or otherwise handle the article; and



1           “(B) persons to which the article has been  
2           transported, sold, distributed, or otherwise han-  
3           dled.

4           “(c) INFORMAL HEARINGS ON ORDERS.—

5           “(1) IN GENERAL.—The Secretary shall provide  
6           a person subject to an order under subsection (b)  
7           with an opportunity for an informal hearing (in ac-  
8           cordance with such rules or regulations as the Sec-  
9           retary shall prescribe) on—

10           “(A) the actions required by the order; and

11           “(B) any reasons why the article that is  
12           the subject of the order should not be recalled.

13           “(2) TIMING OF HEARINGS.—The Secretary  
14           shall hold a hearing under paragraph (1) as soon as  
15           practicable, but not later than 2 business days, after  
16           the date of issuance of the order.

17           “(d) POST-HEARING RECALL ORDERS.—

18           “(1) AMENDMENT OF ORDERS.—If, after pro-  
19           viding an opportunity for an informal hearing under  
20           subsection (c), the Secretary determines that there is  
21           a reasonable probability that human consumption of  
22           the article that is the subject of an order under sub-  
23           section (b) presents a threat to public health, the  
24           Secretary may, as the Secretary determines to be  
25           necessary—

1 “(A) amend the order under subsection

2 (b)—

3 “(i) to require recall of the article or

4 other appropriate action; and

5 “(ii) to specify a timetable during

6 which the recall shall occur;

7 “(B) require periodic reports to the Sec-

8 retary describing the progress of the recall; or

9 “(C) provide notice of the recall to con-  
10 sumers to which the article was, or may have  
11 been, distributed.

12 “(2) VACATION OF ORDERS.—If, after providing  
13 an opportunity for an informal hearing under sub-  
14 section (c), the Secretary determines that adequate  
15 grounds do not exist to continue the actions required  
16 by the order, the Secretary shall vacate the order.

17 “(e) REMEDIES NOT EXCLUSIVE.—The remedies au-  
18 thorized by this section shall be in addition to any other  
19 remedies that may be available.

20 **“SEC. 32. REFUSAL OR WITHDRAWAL OF INSPECTION OF**  
21 **ESTABLISHMENTS.**

22 “(a) IN GENERAL.—The Secretary may, for such pe-  
23 riod, or indefinitely, as the Secretary considers necessary  
24 to carry out this Act, refuse to provide or withdraw inspec-  
25 tion under this Act with respect to an establishment if the

1 Secretary determines, after opportunity for a hearing on  
 2 the record is provided to the applicant for, or recipient  
 3 of, inspection, that the applicant or recipient, or any per-  
 4 son responsibly connected with the applicant or recipient  
 5 (within the meaning of section 18(a)), has committed a  
 6 willful violation or repeated violations of this Act (includ-  
 7 ing a regulation promulgated under this Act).

8 “(b) DENIAL OR SUSPENSION OF INSPECTION PEND-  
 9 ING HEARING.—The Secretary may deny or suspend in-  
 10 spection under this Act, pending opportunity for an expe-  
 11 dited hearing, with respect to an action under subsection  
 12 (a), if the Secretary determines that the denial or suspen-  
 13 sion is in the public interest to protect the health or wel-  
 14 fare of consumers or to ensure the effective performance  
 15 of an official duty under this Act.

16 “(c) JUDICIAL REVIEW.—

17 “(1) IN GENERAL.—A determination and order  
 18 of the Secretary with respect to the refusal or with-  
 19 drawal of inspection under this section shall be final  
 20 unless, not later than 30 days after the effective  
 21 date of the order, the affected applicant for, or re-  
 22 cipient of, inspection—

23 “(A) files a petition for judicial review of  
 24 the order; and

1 “(B) simultaneously sends a copy of the  
2 petition by certified mail to the Secretary.

3 “(2) REFUSAL OR WITHDRAWAL OF INSPEC-  
4 TION PENDING REVIEW.—Inspection shall be refused  
5 or withdrawn as of the effective date of the order  
6 pending any judicial review of the order unless the  
7 Secretary directs otherwise.

8 “(3) VENUE; RECORD.—Judicial review of the  
9 order shall be—

10 “(A) in—

11 “(i) the United States court of ap-  
12 peals for the circuit in which the applicant  
13 for, or recipient of, inspection resides or  
14 has its principal place of business; or

15 “(ii) the United States Court of Ap-  
16 peals for the District of Columbia Circuit;  
17 and

18 “(B) on the record on which the deter-  
19 mination and order are based.

20 “(d) REMEDIES NOT EXCLUSIVE.—The remedies au-  
21 thorized by this section shall be in addition to any other  
22 remedies that may be available.

23 **“SEC. 33. CIVIL PENALTIES.**

24 “(a) IN GENERAL.—

1           “(1) ASSESSMENT.—The Secretary may assess  
2           against a person that violates section 31 (including  
3           a regulation promulgated or order issued under that  
4           section) a civil penalty for each violation of not more  
5           than \$100,000.

6           “(2) SEPARATE OFFENSES.—Each violation  
7           and each day during which the violation continues  
8           shall be considered to be a separate offense.

9           “(3) NOTICE AND OPPORTUNITY FOR HEAR-  
10          ING.—The Secretary shall not assess a civil penalty  
11          under this section against a person unless the person  
12          is given notice and opportunity for a hearing on the  
13          record before the Secretary in accordance with sec-  
14          tions 554 and 556 of title 5, United States Code.

15          “(4) DETERMINATION OF CIVIL PENALTY  
16          AMOUNT.—The amount of a civil penalty under this  
17          section—

18                 “(A) shall be assessed by the Secretary by  
19                 written order, taking into account—

20                         “(i) the gravity of the violation;

21                         “(ii) the degree of culpability of the  
22                         person;

23                         “(iii) the size and type of the business  
24                         of the person; and

1 “(iv) any history of prior offenses by  
2 the person under this Act; and

3 “(B) shall be reviewed only in accordance  
4 with subsection (b).

5 “(b) JUDICIAL REVIEW.—

6 “(1) IN GENERAL.—An order assessing a civil  
7 penalty against a person under subsection (a) shall  
8 be final unless the person—

9 “(A) not later than 30 days after the effec-  
10 tive date of the order, files a petition for judi-  
11 cial review of the order in—

12 “(i) the United States court of ap-  
13 peals for the circuit in which the person re-  
14 sides or has its principal place of business;  
15 or

16 “(ii) the United States Court of Ap-  
17 peals for the District of Columbia Circuit;  
18 and

19 “(B) simultaneously sends a copy of the  
20 petition by certified mail to the Secretary.

21 “(2) FILING OF COPY OF RECORD.—The Sec-  
22 retary shall promptly file in the court a certified  
23 copy of the record on which the order was issued.

24 “(c) COLLECTION ACTIONS FOR FAILURE TO PAY  
25 ASSESSMENT.—

1           “(1) REFERRAL TO ATTORNEY GENERAL.—If a  
2           person fails to pay a civil penalty assessed under  
3           subsection (a) after the order assessing the civil pen-  
4           alty has become a final order, or after the court of  
5           appeals has entered final judgment in favor of the  
6           Secretary, the Secretary shall refer the matter to the  
7           Attorney General.

8           “(2) ACTION BY ATTORNEY GENERAL.—The  
9           Attorney General shall bring a civil action to recover  
10          the amount of the civil penalty in United States dis-  
11          trict court.

12          “(3) SCOPE OF REVIEW.—In a civil action  
13          under paragraph (2), the validity and appropriate-  
14          ness of the order of the Secretary assessing the civil  
15          penalty shall not be subject to review.

16          “(d) REFUSAL OR WITHDRAWAL OF INSPECTION  
17          PENDING PAYMENT.—If a person fails to pay the amount  
18          of a civil penalty after the order assessing the civil penalty  
19          has become a final order, the Secretary may refuse to pro-  
20          vide or withdraw inspection under this Act of the person  
21          until the civil penalty is paid or until the Secretary directs  
22          otherwise.

23          “(e) PENALTIES IN LIEU OF OTHER ACTIONS.—  
24          Nothing in this Act requires the Secretary to report for  
25          prosecution, or for the commencement of an action, any

1 violation of section 31 in any case in which the Secretary  
 2 believes that the public interest will be adequately served  
 3 by the assessment of a civil penalty under this section.

4 “(f) REMEDIES NOT EXCLUSIVE.—The remedies au-  
 5 thorized by this section shall be in addition to any other  
 6 remedies that may be available.”.

7 **SEC. 4. NOTIFICATION, NONDISTRIBUTION, AND RECALL**  
 8 **OF ADULTERATED OR MISBRANDED EGGS**  
 9 **AND EGG PRODUCTS.**

10 The Egg Products Inspection Act is amended by in-  
 11 serting after section 20 (21 U.S.C. 1049) the following:

12 **“SEC. 20A. NOTIFICATION, NONDISTRIBUTION, AND RECALL**  
 13 **OF ADULTERATED OR MISBRANDED EGGS**  
 14 **AND EGG PRODUCTS.**

15 “(a) NOTIFICATION TO SECRETARY OF VIOLATION.—

16 “(1) IN GENERAL.—A person (other than a  
 17 household consumer) that has reason to believe that  
 18 any egg or egg product (referred to in this section  
 19 as an ‘article’) transported, stored, distributed, or  
 20 otherwise handled by the person is adulterated or  
 21 misbranded shall, as soon as practicable, notify the  
 22 Secretary of the identity and location of the article.

23 “(2) MANNER OF NOTIFICATION.—Notification  
 24 under paragraph (1) shall be made in such manner



1 and by such means as the Secretary may require by  
2 regulation.

3 “(b) RECALL AND CONSUMER NOTIFICATION.—

4 “(1) VOLUNTARY ACTIONS.—On receiving noti-  
5 fication under subsection (a) or by other means, if  
6 the Secretary finds that an article is adulterated or  
7 misbranded and that there is a reasonable prob-  
8 ability that human consumption of the article would  
9 present a threat to public health (as determined by  
10 the Secretary), the Secretary shall provide all appro-  
11 priate persons (as determined by the Secretary),  
12 that transported, stored, distributed, or otherwise  
13 handled the article with an opportunity—

14 “(A) to cease distribution of the article;

15 “(B) to notify all persons that transport,  
16 store, distribute, or otherwise handle the article,  
17 or to which the article has been transported,  
18 sold, distributed, or otherwise handled, to cease  
19 immediately distribution of the article;

20 “(C) to recall the article;

21 “(D) in consultation with the Secretary, to  
22 provide notice of the finding of the Secretary to  
23 all consumers to which the article was, or may  
24 have been, distributed; or

1 “(E) to notify State and local public health  
2 officials.

3 “(2) MANDATORY ACTIONS.—If the appropriate  
4 person referred to in paragraph (1) does not carry  
5 out the actions described in that paragraph with re-  
6 spect to an article within the time period and in the  
7 manner prescribed by the Secretary, the Secretary—

8 “(A) shall require the person—

9 “(i) to immediately cease distribution  
10 of the article; and

11 “(ii) to immediately make the notifica-  
12 tion described in paragraph (1)(B); and

13 “(B) may take control or possession of the  
14 article.

15 “(3) NOTICE TO CONSUMERS AND HEALTH OF-  
16 FICIALS.—The Secretary shall, as the Secretary de-  
17 termines to be necessary, provide notice of the find-  
18 ing of the Secretary under paragraph (1) to con-  
19 sumers to which the article was, or may have been,  
20 distributed and to appropriate State and local health  
21 officials.

22 “(4) NONDISTRIBUTION BY NOTIFIED PER-  
23 SONS.—A person that transports, stores, distributes,  
24 or otherwise handles the article, or to which the arti-  
25 cle has been transported, sold, distributed, or other-

1 wise handled, and that is notified under paragraph  
 2 (1)(B) or (2)(B) shall cease immediately distribution  
 3 of the article.

4 “(5) AVAILABILITY OF RECORDS TO SEC-  
 5 RETARY.—Each appropriate person referred to in  
 6 paragraph (1) that transported, stored, distributed,  
 7 or otherwise handled an article shall make available  
 8 to the Secretary information necessary to carry out  
 9 this subsection, as determined by the Secretary, re-  
 10 garding—

11 “(A) persons that transport, store, dis-  
 12 tribute, or otherwise handle the article; and

13 “(B) persons to which the article has been  
 14 transported, sold, distributed, or otherwise han-  
 15 dled.

16 “(c) INFORMAL HEARINGS ON ORDERS.—

17 “(1) IN GENERAL.—The Secretary shall provide  
 18 a person subject to an order under subsection (b)  
 19 with an opportunity for an informal hearing (in ac-  
 20 cordance with such rules or regulations as the Sec-  
 21 retary shall prescribe) on—

22 “(A) the actions required by the order; and

23 “(B) any reasons why the article that is  
 24 the subject of the order should not be recalled.

1           “(2) TIMING OF HEARINGS.—The Secretary  
 2           shall hold a hearing under paragraph (1) as soon as  
 3           practicable, but not later than 2 business days, after  
 4           the date of issuance of the order.

5           “(d) POST-HEARING RECALL ORDERS.—

6           “(1) AMENDMENT OF ORDERS.—If, after pro-  
 7           viding an opportunity for an informal hearing under  
 8           subsection (c), the Secretary determines that there is  
 9           a reasonable probability that human consumption of  
 10          the article that is the subject of an order under sub-  
 11          section (b) presents a threat to public health, the  
 12          Secretary may, as the Secretary determines to be  
 13          necessary—

14                 “(A) amend the order under subsection  
 15                 (b)—

16                         “(i) to require recall of the article or  
 17                         other appropriate action; and

18                         “(ii) to specify a timetable during  
 19                         which the recall shall occur;

20                 “(B) require periodic reports to the Sec-  
 21                 retary describing the progress of the recall; or

22                 “(C) provide notice of the recall to con-  
 23                 sumers to which the article was, or may have  
 24                 been, distributed.

1           “(2) VACATION OF ORDERS.—If, after providing  
2           an opportunity for an informal hearing under sub-  
3           section (c), the Secretary determines that adequate  
4           grounds do not exist to continue the actions required  
5           by the order, the Secretary shall vacate the order.

6           “(e) REMEDIES NOT EXCLUSIVE.—The remedies au-  
7           thorized by this section shall be in addition to any other  
8           remedies that may be available.

9           **“SEC. 20B. REFUSAL OR WITHDRAWAL OF INSPECTION OF**  
10           **ESTABLISHMENTS.**

11           “(a) IN GENERAL.—The Secretary may, for such pe-  
12           riod, or indefinitely, as the Secretary considers necessary  
13           to carry out this Act, refuse to provide or withdraw inspec-  
14           tion under this Act with respect to an establishment if the  
15           Secretary determines, after opportunity for a hearing on  
16           the record is provided to the applicant for, or recipient  
17           of, inspection, that the applicant or recipient, or any per-  
18           son responsibly connected with the applicant or recipient  
19           (within the meaning of section 18), has committed a will-  
20           ful violation or repeated violations of this Act (including  
21           a regulation promulgated under this Act).

22           “(b) DENIAL OR SUSPENSION OF INSPECTION PEND-  
23           ING HEARING.—The Secretary may deny or suspend in-  
24           spection under this Act, pending opportunity for an expe-  
25           dited hearing, with respect to an action under subsection

1 (a), if the Secretary determines that the denial or suspen-  
 2 sion is in the public interest to protect the health or wel-  
 3 fare of consumers or to ensure the effective performance  
 4 of an official duty under this Act.

5 “(c) JUDICIAL REVIEW.—

6 “(1) IN GENERAL.—A determination and order  
 7 of the Secretary with respect to the refusal or with-  
 8 drawal of inspection under this section shall be final  
 9 unless, not later than 30 days after the effective  
 10 date of the order, the affected applicant for, or re-  
 11 cipient of, inspection—

12 “(A) files a petition for judicial review of  
 13 the order; and

14 “(B) simultaneously sends a copy of the  
 15 petition by certified mail to the Secretary.

16 “(2) REFUSAL OR WITHDRAWAL OF INSPEC-  
 17 TION PENDING REVIEW.—Inspection shall be refused  
 18 or withdrawn as of the effective date of the order  
 19 pending any judicial review of the order unless the  
 20 Secretary directs otherwise.

21 “(3) VENUE; RECORD.—Judicial review of the  
 22 order shall be—

23 “(A) in—

24 “(i) the United States court of ap-  
 25 peals for the circuit in which the applicant

1                   for, or recipient of, inspection resides or  
2                   has its principal place of business; or

3                   “(ii) the United States Court of Ap-  
4                   peals for the District of Columbia Circuit;  
5                   and

6                   “(B) on the record on which the deter-  
7                   mination and order are based.

8                   “(d) REMEDIES NOT EXCLUSIVE.—The remedies au-  
9                   thorized by this section shall be in addition to any other  
10                  remedies that may be available.

11   **“SEC. 20C. CIVIL PENALTIES.**

12                  “(a) IN GENERAL.—

13                       “(1) ASSESSMENT.—The Secretary may assess  
14                   against a person that violates section 20A (including  
15                   a regulation promulgated or order issued under that  
16                   section) a civil penalty for each violation of not more  
17                   than \$100,000.

18                       “(2) SEPARATE OFFENSES.—Each violation  
19                   and each day during which the violation continues  
20                   shall be considered to be a separate offense.

21                       “(3) NOTICE AND OPPORTUNITY FOR HEAR-  
22                   ING.—The Secretary shall not assess a civil penalty  
23                   under this section against a person unless the person  
24                   is given notice and opportunity for a hearing on the

1 record before the Secretary in accordance with sec-  
 2 tions 554 and 556 of title 5, United States Code.

3 “(4) DETERMINATION OF CIVIL PENALTY  
 4 AMOUNT.—The amount of a civil penalty under this  
 5 section—

6 “(A) shall be assessed by the Secretary by  
 7 written order, taking into account—

8 “(i) the gravity of the violation;

9 “(ii) the degree of culpability of the  
 10 person;

11 “(iii) the size and type of the business  
 12 of the person; and

13 “(iv) any history of prior offenses by  
 14 the person under this Act; and

15 “(B) shall be reviewed only in accordance  
 16 with subsection (b).

17 “(b) JUDICIAL REVIEW.—

18 “(1) IN GENERAL.—An order assessing a civil  
 19 penalty against a person under subsection (a) shall  
 20 be final unless the person—

21 “(A) not later than 30 days after the effec-  
 22 tive date of the order, files a petition for judi-  
 23 cial review of the order in—

24 “(i) the United States court of ap-  
 25 peals for the circuit in which the person re-



1 sides or has its principal place of business;

2 or

3 “(ii) the United States Court of Ap-

4 peals for the District of Columbia Circuit;

5 and

6 “(B) simultaneously sends a copy of the

7 petition by certified mail to the Secretary.

8 “(2) FILING OF COPY OF RECORD.—The Sec-

9 retary shall promptly file in the court a certified

10 copy of the record on which the order was issued.

11 “(c) COLLECTION ACTIONS FOR FAILURE TO PAY

12 ASSESSMENT.—

13 “(1) REFERRAL TO ATTORNEY GENERAL.—If a

14 person fails to pay a civil penalty assessed under

15 subsection (a) after the order assessing the civil pen-

16 alty has become a final order, or after the court of

17 appeals has entered final judgment in favor of the

18 Secretary, the Secretary shall refer the matter to the

19 Attorney General.

20 “(2) ACTION BY ATTORNEY GENERAL.—The

21 Attorney General shall bring a civil action to recover

22 the amount of the civil penalty in United States dis-

23 trict court.

24 “(3) SCOPE OF REVIEW.—In a civil action

25 under paragraph (2), the validity and appropriate-

1       ness of the order of the Secretary assessing the civil  
2       penalty shall not be subject to review.

3       “(d) REFUSAL OR WITHDRAWAL OF INSPECTION  
4 PENDING PAYMENT.—If a person fails to pay the amount  
5 of a civil penalty after the order assessing the civil penalty  
6 has become a final order, the Secretary may refuse to pro-  
7 vide or withdraw inspection under this Act of the person  
8 until the civil penalty is paid or until the Secretary directs  
9 otherwise.

10       “(e) PENALTIES IN LIEU OF OTHER ACTIONS.—  
11 Nothing in this Act requires the Secretary to report for  
12 prosecution, or for the commencement of an action, any  
13 violation of section 20A in any case in which the Secretary  
14 believes that the public interest will be adequately served  
15 by the assessment of a civil penalty under this section.

16       “(f) REMEDIES NOT EXCLUSIVE.—The remedies au-  
17 thorized by this section shall be in addition to any other  
18 remedies that may be available.”.

19 **SEC. 5. NOTIFICATION, NONDISTRIBUTION, AND RECALL**  
20 **OF ADULTERATED OR MISBRANDED ARTI-**  
21 **CLES OF FOOD.**

22       (a) PROHIBITED ACTS.—Section 301 of the Federal  
23 Food, Drug, and Cosmetic Act (21 U.S.C. 331) is amend-  
24 ed by adding at the end the following:

1 “(oo)(1) The failure to notify the Secretary in viola-  
 2 tion of section 311(a).

3 “(2) The failure to comply with—

4 “(A) an order issued under section 311(b) fol-  
 5 lowing any hearing requested under section 311(c);  
 6 or

7 “(B) an amended order issued under section  
 8 311(d)(1).”.

9 (b) NOTIFICATION, NONDISTRIBUTION, AND RECALL  
 10 OF ADULTERATED OR MISBRANDED ARTICLES OF FOOD;  
 11 CIVIL PENALTIES RELATING TO FOODS.—Chapter III of  
 12 the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 331  
 13 et seq.) is amended by adding at the end the following:

14 **“SEC. 311. NOTIFICATION, NONDISTRIBUTION, AND RECALL**  
 15 **OF ADULTERATED OR MISBRANDED ARTI-**  
 16 **CLES OF FOOD.**

17 “(a) NOTIFICATION TO SECRETARY OF VIOLATION.—

18 “(1) IN GENERAL.—A person (other than a  
 19 household consumer or other individual who is the  
 20 intended consumer of an article of food) that has  
 21 reason to believe that an article of food when intro-  
 22 duced into or while in interstate commerce, or while  
 23 held for sale (regardless of whether the first sale)  
 24 after shipment in interstate commerce, is adulter-  
 25 ated or misbranded in a manner that, if consumed,

1       may result in illness or injury shall, as soon as prac-  
 2       ticable, notify the Secretary of the identity and loca-  
 3       tion of the article.

4               “(2) MANNER OF NOTIFICATION.—Notification  
 5       under paragraph (1) shall be made in such manner  
 6       and by such means as the Secretary may require by  
 7       regulation.

8               “(b) RECALL AND CONSUMER NOTIFICATION.—

9               “(1) VOLUNTARY ACTIONS.—On receiving noti-  
 10       fication under subsection (a) or by other means, if  
 11       the Secretary finds that an article of food when in-  
 12       troduced into or while in interstate commerce, or  
 13       while held for sale (regardless of whether the first  
 14       sale) after shipment in interstate commerce, is adul-  
 15       terated or misbranded in a manner that, if con-  
 16       sumed, may result in illness or injury (as determined  
 17       by the Secretary), the Secretary shall provide all ap-  
 18       propriate persons (including the manufacturer, im-  
 19       porter, distributor, or retailer of the article) with an  
 20       opportunity (as determined by the Secretary)—

21                       “(A) to cease distribution of the article;

22                       “(B) to notify all persons—

23                               “(i) that produce, manufacture, pack,  
 24                               process, prepare, treat, package, distribute,  
 25                               or hold the article, to cease immediately

1           those activities with respect to the article;  
2           or

3           “(ii) to which the article has been dis-  
4           tributed, transported, or sold, to cease im-  
5           mediately distribution of the article;

6           “(C) to recall the article;

7           “(D) in consultation with the Secretary, to  
8           provide notice of the finding of the Secretary to  
9           all consumers to which the article was, or may  
10          have been, distributed and to appropriate State  
11          and local health officials; or

12          “(E) to notify State and local public health  
13          officials.

14          “(2) MANDATORY ACTIONS.—If the appropriate  
15          person referred to in paragraph (1) does not carry  
16          out the actions described in that paragraph with re-  
17          spect to an article within the time period and in the  
18          manner prescribed by the Secretary, the Secretary—

19          “(A) shall require the person—

20                  “(i) to immediately cease distribution  
21                  of the article; and

22                  “(ii) to immediately make the notifica-  
23                  tion described in paragraph (1)(B); and

24          “(B) may take control or possession of the  
25          article.

1           “(3) NOTICE TO CONSUMERS AND HEALTH OF-  
 2           FICIALS.—The Secretary shall, as the Secretary de-  
 3           termines to be necessary, provide notice of the find-  
 4           ing of the Secretary under paragraph (1) to con-  
 5           sumers to which the article was, or may have been,  
 6           distributed and to appropriate State and local health  
 7           officials.

8           “(c) HEARINGS ON ORDERS.—

9           “(1) IN GENERAL.—The Secretary shall provide  
 10          a person subject to an order under subsection (b)  
 11          with an opportunity for a hearing on—

12                 “(A) the actions required by the order; and

13                 “(B) any reasons why the article of food  
 14          that is the subject of the order should not be  
 15          recalled.

16          “(2) TIMING OF HEARINGS.—The Secretary  
 17          shall hold a hearing under paragraph (1) as soon as  
 18          practicable, but not later than 2 business days, after  
 19          the date of issuance of the order.

20          “(d) POST-HEARING RECALL ORDERS.—

21          “(1) AMENDMENT OF ORDERS.—If, after pro-  
 22          viding an opportunity for a hearing under subsection  
 23          (c), the Secretary determines that an article of food  
 24          when introduced into or while in interstate com-  
 25          merce, or while held for sale (regardless of whether

1 the first sale) after shipment in interstate commerce,  
2 is adulterated or misbranded in a manner that, if  
3 consumed, may result in illness or injury, the Sec-  
4 retary may, as the Secretary determines to be nec-  
5 essary—

6 “(A) amend the order under subsection  
7 (b)—

8 “(i) to require recall of the article or  
9 other appropriate action; and

10 “(ii) to specify a timetable during  
11 which the recall shall occur;

12 “(B) require periodic reports to the Sec-  
13 retary describing the progress of the recall; or

14 “(C) provide notice of the recall to con-  
15 sumers to which the article was, or may have  
16 been, distributed.

17 “(2) VACATION OF ORDERS.—If, after providing  
18 an opportunity for a hearing under subsection (c),  
19 the Secretary determines that adequate grounds do  
20 not exist to continue the actions required by the  
21 order, the Secretary shall vacate the order.

22 “(e) REMEDIES NOT EXCLUSIVE.—The remedies au-  
23 thorized by this section shall be in addition to any other  
24 remedies that may be available.

1 **“SEC. 312. CIVIL PENALTIES RELATING TO FOODS.**

2 “(a) IN GENERAL.—

3 “(1) ASSESSMENT.—The Secretary may assess  
4 against a person that commits an act prohibited by  
5 section 301(o) a civil penalty for each such act of  
6 not more than—

7 “(A) \$100,000, in the case of an indi-  
8 vidual; and

9 “(B) \$500,000, in the case of any other  
10 person.

11 “(2) SEPARATE OFFENSES.—Each prohibited  
12 act and each day during which the act continues  
13 shall be considered to be a separate offense.

14 “(3) NOTICE AND OPPORTUNITY FOR HEAR-  
15 ING.—The Secretary shall not assess a civil penalty  
16 under this section against a person unless the person  
17 is given notice and opportunity for a hearing on the  
18 record before the Secretary in accordance with sec-  
19 tions 554 and 556 of title 5, United States Code.

20 “(4) DETERMINATION OF CIVIL PENALTY  
21 AMOUNT.—The amount of a civil penalty under this  
22 section—

23 “(A) shall be assessed by the Secretary by  
24 written order, taking into account—

25 “(i) the gravity of the violation;



1 “(ii) the degree of culpability of the  
2 person;

3 “(iii) the size and type of the business  
4 of the person; and

5 “(iv) any history of prior offenses by  
6 the person; and

7 “(B) shall be reviewed only in accordance  
8 with subsection (b).

9 “(b) JUDICIAL REVIEW.—

10 “(1) IN GENERAL.—An order assessing a civil  
11 penalty against a person under subsection (a) shall  
12 be final unless the person—

13 “(A) not later than 30 days after the effec-  
14 tive date of the order, files a petition for judi-  
15 cial review of the order in—

16 “(i) the United States court of ap-  
17 peals for the circuit in which the person re-  
18 sides or has its principal place of business;  
19 or

20 “(ii) the United States Court of Ap-  
21 peals for the District of Columbia Circuit;  
22 and

23 “(B) simultaneously sends a copy of the  
24 petition by certified mail to the Secretary.

1           “(2) FILING OF COPY OF RECORD.—The Sec-  
2       retary shall promptly file in the court a certified  
3       copy of the record on which the order was issued.

4           “(3) STANDARD OF REVIEW.—The findings of  
5       the Secretary relating to the order shall be set aside  
6       only if the findings are found to be unsupported by  
7       substantial evidence on the record as a whole.

8       “(c) COLLECTION ACTIONS FOR FAILURE TO PAY  
9       ASSESSMENT.—

10           “(1) REFERRAL TO ATTORNEY GENERAL.—If a  
11       person fails to pay a civil penalty assessed under  
12       subsection (a) after the order assessing the civil pen-  
13       alty has become a final order, or after the court of  
14       appeals has entered final judgment in favor of the  
15       Secretary, the Secretary may refer the matter to the  
16       Attorney General.

17           “(2) ACTION BY ATTORNEY GENERAL.—The  
18       Attorney General shall bring a civil action to recover  
19       the amount of the civil penalty in United States dis-  
20       trict court.

21           “(3) SCOPE OF REVIEW.—In a civil action  
22       under paragraph (2), the validity and appropriate-  
23       ness of the order of the Secretary assessing the civil  
24       penalty shall not be subject to review.

1       “(d) PENALTIES DEPOSITED IN TREASURY.—All  
2 amounts collected as civil penalties under this section shall  
3 be deposited in the Treasury of the United States.

4       “(e) PENALTIES IN LIEU OF OTHER ACTIONS.—  
5 Nothing in this Act requires the Secretary to report for  
6 prosecution, or for the commencement of any libel or in-  
7 junction proceeding, any violation of section 301(o) in  
8 any case in which the Secretary believes that the public  
9 interest will be adequately served by the assessment of a  
10 civil penalty under this section.

11       “(f) REMEDIES NOT EXCLUSIVE.—The remedies au-  
12 thorized by this section shall be in addition to any other  
13 remedies that may be available.”.

○