110TH CONGRESS 2D SESSION

S. 3252

To amend the Consumer Credit Protection Act, to ban abusive credit practices, enhance consumer disclosures, protect underage consumers, and for other purposes.

IN THE SENATE OF THE UNITED STATES

July 10 (legislative day, July 9), 2008

Mr. Dodd (for himself, Mr. Levin, Mr. Menendez, Mr. Reed, Mr. Tester, Mrs. McCaskill, Mr. Akaka, Mr. Casey, Mr. Obama, Mr. Kerry, Mrs. Clinton, Mr. Sanders, and Mr. Whitehouse) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

A BILL

To amend the Consumer Credit Protection Act, to ban abusive credit practices, enhance consumer disclosures, protect underage consumers, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Credit Card Accountability Responsibility and Disclosure
- 6 Act of 2008" or the "Credit CARD Act of 2008".
- 7 (b) Table of Contents.—The table of contents for
- 8 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Regulatory authority.

TITLE I—CONSUMER PROTECTION

- Sec. 101. Prior notice of rate increases required.
- Sec. 102. Freeze on interest rate terms and fees on canceled cards.
- Sec. 103. Limits on fees and interest charges.
- Sec. 104. Consumer right to reject card before notice is provided of open account.
- Sec. 105. Use of terms clarified.
- Sec. 106. Application of card payments.
- Sec. 107. Length of billing period.
- Sec. 108. Prohibition on universal default and unilateral changes to cardholder agreements.
- Sec. 109. Enhanced penalties.
- Sec. 110. Enhanced oversight.
- Sec. 111. Clerical amendments.

TITLE II—ENHANCED CONSUMER DISCLOSURES

- Sec. 201. Payoff timing disclosures.
- Sec. 202. Requirements relating to late payment deadlines and penalties.
- Sec. 203. Renewal disclosures.

TITLE III—PROTECTION OF YOUNG CONSUMERS

- Sec. 301. Extensions of credit to underage consumers.
- Sec. 302. Restrictions on certain affinity cards.
- Sec. 303. Protection of young consumers from prescreened credit offers.

TITLE IV—FEDERAL AGENCY COORDINATION

Sec. 401. Inclusion of all Federal banking agencies.

TITLE V—MISCELLANEOUS PROVISIONS

- Sec. 501. Study and report.
- Sec. 502. Credit Card Safety Rating System Commission.

1 SEC. 2. REGULATORY AUTHORITY.

- 2 The Board of Governors of the Federal Reserve Sys-
- 3 tem (in this Act referred to as the "Board") may issue
- 4 such rules and publish such model forms as it considers
- 5 necessary to carry out this Act and the amendments made
- 6 by this Act.

TITLE I—CONSUMER 1 **PROTECTION** 2 3 SEC. 101. PRIOR NOTICE OF RATE INCREASES REQUIRED. Section 127 of the Truth in Lending Act (15 U.S.C. 4 1637) is amended by adding at the end the following: 5 6 "(i) Advance Notice of Increase in Interest 7 RATE REQUIRED.— 8 "(1) IN GENERAL.—In the case of any credit 9 card account under an open end consumer credit 10 plan, no increase in any annual percentage rate 11 (other than an increase due to the expiration of any 12 introductory percentage rate, or due solely to a 13 change in another rate of interest to which such rate 14 is indexed)— "(A) may take effect before the beginning 15 16 of the billing cycle which begins not earlier than 17 45 days after the date on which the obligor re-18 ceives notice of such increase; or 19 "(B) may apply to any outstanding balance 20 of credit under such plan, as of the effective 21 date of the increase required under subpara-22 graph (A).

"(2) Notice of right to cancel.—The no-

tice referred to in paragraph (1) shall be made in a

clear and conspicuous manner, and shall contain a

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1	brief statement of the right of the obligor to cancel
2	the account before the effective date of the in-
3	crease.".
4	SEC. 102. FREEZE ON INTEREST RATE TERMS AND FEES ON
5	CANCELED CARDS.
6	Section 127 of the Truth in Lending Act (15 U.S.C.
7	1637) is amended by adding at the end the following:
8	"(j) Freeze on Interest Rate Terms and Fees
9	ON CANCELED CARDS.—
10	"(1) IN GENERAL.—If an obligor under an open
11	end consumer credit plan closes or cancels a credit
12	card account, the repayment of the outstanding bal-
13	ance after the cancellation shall be subject to all
14	terms and conditions in effect for the obligor imme-
15	diately before the card was closed or cancelled, in-
16	cluding the annual percentage rate and the min-
17	imum payment terms in effect immediately prior to
18	such closure or cancellation.
19	"(2) Rule of construction.—Closure or
20	cancellation of an account by the obligor shall not
21	constitute a default under an existing cardholder
22	agreement, and shall not trigger an obligation to im-
23	mediately repay the obligation in full.".

SEC. 103. LIMITS ON FEES AND INTEREST CHARGES.

- 2 Section 127 of the Truth in Lending Act (15 U.S.C.
- 3 1637) is amended by adding at the end the following:
- 4 "(k) Prohibition on Penalties for On-Time
- 5 Payments.—If an open end consumer credit plan pro-
- 6 vides a time period within which an obligor may repay any
- 7 portion of the credit extended without incurring an inter-
- 8 est charge, and the obligor repays all or a portion of such
- 9 credit within the specified time period, the creditor may
- 10 not impose or collect an interest charge on the portion of
- 11 the credit that was repaid within the specified time period.
- 12 "(1) OPT-OUT OF CREDITOR AUTHORIZATION OF
- 13 Over-the-Limit Transactions if Fees Are Im-
- 14 Posed.—
- 15 "(1) IN GENERAL.—In the case of any credit
- 16 card account under an open end consumer credit
- plan under which an over-the-limit-fee may be im-
- posed by the creditor for any extension of credit in
- excess of the amount of credit authorized to be ex-
- tended under such account, the consumer may elect
- 21 to prohibit the creditor from completing any over-
- the-limit transaction that will result in a fee or con-
- stitute a default under the credit agreement, by noti-
- 24 fying the creditor of such election in accordance with
- paragraph (2).

- "(2) Notification by consumer.—A con-sumer shall notify a creditor under paragraph (1)— "(A) through the notification system main-tained by the creditor under paragraph (4); or "(B) by submitting to the creditor a signed notice of election, by mail or electronic commu-nication, on a form issued by the creditor for purposes of this subparagraph. "(3) Effectiveness of election.—An elec-
 - "(3) EFFECTIVENESS OF ELECTION.—An election by a consumer under paragraph (1) shall be effective beginning 3 business days after the date on which the consumer notifies the creditor in accordance with paragraph (2), and shall remain effective until the consumer revokes the election.
 - "(4) Notification system.—Each creditor that maintains credit card accounts under an open end consumer credit plan shall establish and maintain a notification system, including a toll-free telephone number, Internet address, and Worldwide Web site, which permits any consumer whose credit card account is maintained by the creditor to notify the creditor of an election under this subsection, in accordance with paragraph (2).
 - "(5) Annual notice to consumers of availability of election.—In the case of any

credit card account under an open end consumer credit plan, the creditor shall include a notice, in clear and conspicuous language, of the availability of an election by the consumer under this paragraph as a means of avoiding over-the-limit fees and a higher amount of indebtedness, and the method for providing such election—

"(A) in the periodic statement required

- "(A) in the periodic statement required under subsection (b) with respect to such account at least once each calendar year; and
- "(B) in any such periodic statement which includes a notice of the imposition of an overthe-limit fee during the period covered by the statement.
- "(6) No fees if consumer has made an election under paragraph (1), no over-the-limit fee may be imposed on the account for any reason that has caused the outstanding balance in the account to exceed the credit limit.
- "(m) Over-the-Limit Fee Restrictions.—With respect to a credit card account under an open end consumer credit plan, an over-the-limit fee, as described in subsection (c)(1)(B)(iii)—

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"(1) may be imposed on the account only when an extension of credit obtained by the obligor causes the credit limit on such account to be exceeded, and may not be imposed when such credit limit is exceeded due to a fee or interest charge; and

"(2) may be imposed only once during a billing cycle if, on the last day of such billing cycle, the credit limit on the account is exceeded, and may not be imposed in a subsequent billing cycle with respect to such excess credit, unless the obligor has obtained an additional extension of credit in excess of such credit limit during such subsequent cycle.

"(n) No Interest Charges on Fees.—With respect to a credit card account under an open end consumer credit plan, if the creditor imposes a transaction fee on the obligor, including a cash advance fee, late fee, overthe-limit fee, or balance transfer fee, the creditor may not impose or collect interest with respect to such fee amount.

"(o) LIMITS ON CERTAIN FEES.—

"(1) No fee to pay a billing statement.—
With respect to a credit card account under an open
end consumer credit plan, the creditor may not impose a separate fee to allow the obligor to repay an
extension of credit or finance charge, whether such

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- repayment is made by mail, electronic transfer, telephone authorization, or other means.
 - "(2) Reasonable fees for violations.—

 The amount of any fee or charge that a card issuer may impose in connection with any omission with respect to, or violation of, the cardholder agreement, including any late payment fee, over the limit fee, increase in the applicable annual percentage rate, or any similar fee or charge, shall be reasonably related to the cost to the card issuer of such omission or violation.
 - "(3) Reasonable currency exchange Fee.—With respect to a credit card account under an open end consumer credit plan, the creditor may impose a fee for exchanging United States currency with foreign currency in an account transaction, only if—
 - "(A) such fee reasonably reflects the costs incurred by the creditor to perform such currency exchange;
 - "(B) the creditor discloses publicly its method for calculating such fee; and
 - "(C) the primary Federal regulator of such creditor determines that the method for calculating such fee complies with this paragraph.".

1	SEC. 104. CONSUMER RIGHT TO REJECT CARD BEFORE NO-
2	TICE IS PROVIDED OF OPEN ACCOUNT.
3	Section 127 of the Truth in Lending Act (15 U.S.C.
4	1637) is amended by adding at the end the following:
5	"(p) Consumer Right To Reject Card Before
6	NOTICE OF NEW ACCOUNT IS PROVIDED TO CONSUMER
7	REPORTING AGENCY.—A creditor may not furnish any in-
8	formation to a consumer reporting agency (as defined in
9	section 603) concerning a newly opened credit card ac-
10	count under an open end consumer credit plan until the
11	credit card has been used or activated by the consumer.".
12	SEC. 105. USE OF TERMS CLARIFIED.
13	Section 127 of the Truth in Lending Act (15 U.S.C.
14	1637) is amended by adding at the end the following:
15	"(q) Use of Terms.—The following requirements
16	shall apply with respect to the terms of any credit card
17	account under any open end consumer credit plan:
18	"(1) FIXED RATE.—The term 'fixed', when ap-
19	pearing in conjunction with a reference to the an-
20	nual percentage rate or interest rate applicable with
21	respect to such account, may only be used to refer
22	to an annual percentage rate or interest rate that
23	will not change or vary for any reason over the pe-
24	riod specified clearly and conspicuously in the terms
25	of the account.

1	"(2) Prime rate.—The term 'prime rate',
2	when appearing in any agreement or contract for
3	any such account, may only be used to refer to the
4	bank prime rate published in the Federal Reserve
5	Statistical Release on selected interest rates (daily or
6	weekly), and commonly referred to as the 'H.15 re-
7	lease' (or any successor publication).".
8	SEC. 106. APPLICATION OF CARD PAYMENTS.
9	Section 164 of the Truth in Lending Act (15 U.S.C.
10	1666c) is amended—
11	(1) by striking the section heading and all that
12	follows through "Payments" and inserting the fol-
13	lowing:
14	"§ 164. Prompt and fair crediting of payments
15	"(a) In General.—Payments";
16	(2) by inserting ", by 5:00 p.m. on the date on
17	which such payment is due," after "in readily identi-
18	fiable form";
19	(3) by striking "manner, location, and time"
20	and inserting "manner, and location"; and
21	(4) by adding at the end the following:
22	"(b) Application of Payments.—Upon receipt of
23	a payment from a cardholder, the card issuer shall—
24	((/1) 1 11 1 (*) 1 1 1 1 1
	"(1) apply the payment first to the card bal-

- 1 to each successive balance bearing the next highest
- 2 rate of interest, until the payment is exhausted; and
- 3 "(2) after complying with paragraph (1), apply
- 4 the payment in a way that minimizes the amount of
- 5 any finance charge to the account.
- 6 "(c) Changes by Card Issuer.—If a card issuer
- 7 makes a material change in the mailing address, office,
- 8 or procedures for handling cardholder payments, and such
- 9 change causes a material delay in the crediting of a card-
- 10 holder payment made during the 60-day period following
- 11 the date on which such change took effect, the card issuer
- 12 may not impose any late fee or finance charge for a late
- 13 payment on the credit card account to which such payment
- 14 was credited.
- 15 "(d) Presumption of Timely Payment.—Any evi-
- 16 dence provided by a consumer in the form of a receipt
- 17 from the United States Postal Service or other common
- 18 carrier indicating that a payment on a credit card account
- 19 was sent to the card issuer not less than 7 days before
- 20 the due date contained in the periodic statement for such
- 21 payment shall create a presumption that such payment
- 22 was made by the due date, which may be rebutted by the
- 23 creditor for fraud or dishonesty on the part of the con-
- 24 sumer with respect to the mailing date.".

SEC. 107. LENGTH OF BILLING PERIOD. 2 Section 163(a) of the Truth in Lending Act (15 U.S.C. 1668(a)) is amended by striking "mailed at least fourteen days prior" and inserting "mailed at least 21 4 5 days prior". 6 SEC. 108. PROHIBITION ON UNIVERSAL DEFAULT AND UNI-7 LATERAL CHANGES TO CARDHOLDER AGREE-8 MENTS. 9 (a) IN GENERAL.—Chapter 4 of the Truth in Lending Act (15 U.S.C. 1666 et seq.) is amended— 10 11 (1) by redesignating section 171 as section 173; 12 and 13 (2) by inserting after section 170 the following: "SEC. 171. LIMITS ON INTEREST RATE INCREASES. 14 "(a) In General.—No card issuer may increase any 15 annual percentage rate, fee, or finance charge applicable 17 to a credit card account under an open end consumer credit plan, or terminate early a lower introductory rate, fee, 18 19 or charge, except as permitted under this section. 20 "(b) Exceptions.—The limitation under subsection 21 (a) shall not apply to— 22 "(1) an increase due to the scheduled expiration 23 of an introductory term;

"(2) an increase in a variable annual percent-

age rate, fee, or finance charge in accordance with

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1	a credit card agreement that provides for changes
2	according to an index or formula;
3	"(3) an increase due to a specific, material ac-
4	tion or omission of a consumer in violation of an
5	agreement that is directly related to such account
6	and that is specified in the contract or agreement as
7	grounds for an increase, except that—
8	"(A) the creditor may not take into ac-
9	count information not directly related to the ac-
10	count, including adverse information concerning
11	the consumer, information in any consumer re-
12	port, or changes in the credit score of the con-
13	sumer; and
14	"(B) an increase described in this para-
15	graph shall terminate not later than 6 months
16	after the date on which it is imposed, if the
17	consumer commits no further violations; or
18	"(4) a change that takes effect upon renewal of
19	the card in accordance with section 172.
20	"(c) Map to Lower Rate.—
21	"(1) In General.—A card issuer that in-
22	creases an annual percentage rate, fee, or finance
23	charge pursuant to subsection (b)(3) shall include,
24	together with the notice of such increase under sec-

1	tion 127(i), a statement, provided in a clear and
2	conspicuous manner—
3	"(A) of the discrete, specific action or
4	omission of the consumer on which the increase
5	was based; and
6	"(B) that the increase will terminate in 6
7	months if the consumer does not commit fur-
8	ther violations.
9	"(2) Board authority.—The Board may, by
10	rule, provide for exceptions to the requirements of
11	subsection (b)(3)(B), if the Board determines that
12	there are other appropriate factors that creditors
13	may consider in determining the appropriate annual
14	percentage rate for particular consumers.
15	"SEC. 172. UNILATERAL CHANGES IN CREDIT CARD AGREE-
16	MENT PROHIBITED.
17	"A card issuer may not amend or change the terms
18	of a credit card contract or agreement under an open end
19	consumer credit plan, until after the date on which the
20	credit card will expire if not renewed.".
21	(b) Clerical Amendment.—The table of sections
22	for chapter 4 of the Truth in Lending Act is amended
23	by striking the item relating to section 171 and inserting

24 the following:

[&]quot;171. Universal defaults prohibited.

[&]quot;172. Unilateral changes in credit card agreement prohibited.

[&]quot;173. Applicability of State laws.".

SEC. 109. ENHANCED PENALTIES.

- 2 Section 130(a)(2)(A) of the Truth in Lending Act
- 3 (15 U.S.C. 1640(a)(2)(A)) is amended by striking "or (iii)
- 4 in the" and inserting the following: "(iii) in the case of
- 5 an individual action relating to an open end consumer
- 6 credit plan that is not secured by real property or a dwell-
- 7 ing, twice the amount of any finance charge in connection
- 8 with the transaction, with a minimum of \$500 and a max-
- 9 imum of \$5,000, or such higher amount as may be appro-
- 10 priate in the case of an established pattern or practice of
- 11 such failures; or (iv) in the".
- 12 SEC. 110. ENHANCED OVERSIGHT.
- 13 (a) IN GENERAL.—Section 127 of the Truth in Lend-
- 14 ing Act (15 U.S.C. 1637) is amended by adding at the
- 15 end the following:
- 16 "(s) Evaluation of Credit Card Policies and
- 17 Procedures.—
- 18 "(1) In general.—In connection with its ex-
- amination of a credit card issuer under its super-
- vision, each agency referred to in paragraphs (1),
- 21 (2), and (3) of section 108(a) shall conduct, as ap-
- propriate, an evaluation of the credit card policies
- and procedures used by such card issuer to ensure
- compliance with this section and sections 163, 164,
- 25 171, and 172. Such agency shall promptly require

1	the card issuer to take any corrective action needed
2	to address any violations of any such section.
3	"(2) Annual reports to congress.—Each
4	year, each agency referred to in subsections (a) and
5	(c) of section 108 shall submit a report to Congress
6	concerning the administration of its functions under
7	this section, including such recommendations as the
8	agency deems necessary or appropriate. Each such
9	report shall include an assessment of the extent to
10	which compliance with the requirements of this sec-
11	tion is being achieved and a summary of the enforce-
12	ment actions taken by the agency assigned adminis-
13	trative enforcement responsibilities under sub-
14	sections (a) and (c) of section 108.".
15	(b) Strengthened Credit Card Information
16	Collection.—Section 136(b) of the Truth in Lending
17	Act (15 U.S.C. 1646(b)) is amended—
18	(1) in paragraph (1)—
19	(A) by striking "The Board shall" and in-
20	serting the following:
21	"(A) IN GENERAL.—The Board shall"; and
22	(B) by adding at the end the following:
23	"(B) Information to be included.—
24	The information under subparagraph (A) shall
25	include, as of a date designated by the Board—

1	"(i) a list of each type of transaction
2	or event for which one or more of the card
3	issuers has imposed a separate interest
4	rate upon a cardholder, including pur-
5	chases, cash advances, and balance trans-
6	fers;
7	"(ii) for each type of transaction or
8	event identified under clause (i)—
9	"(I) each distinct interest rate
10	charged by the card issuer to a card-
11	holder, as of the designated date;
12	(Π) the number of cardholders
13	to whom each such interest rate was
14	applied during the calendar month im-
15	mediately preceding the designated
16	date, and the total amount of interest
17	charged to such cardholders at each
18	such rate during such month;
19	"(III) the number of cardholders
20	who are paying the stated default an-
21	nual percentage rate applicable in
22	cases in which the account is past due
23	or the account holder is otherwise in
24	violation of the terms of the account
25	agreement; and

1	"(IV) the number of cardholders
2	who are paying above such stated de-
3	fault annual percentage rate;
4	"(iii) a list of each type of fee that
5	one or more of the card issuers has im-
6	posed upon a cardholder as of the des-
7	ignated date, including any fee imposed for
8	obtaining a cash advance, making a late
9	payment, exceeding the credit limit on an
10	account, making a balance transfer, or ex-
11	changing United States dollars for foreign
12	currency;
13	"(iv) for each type of fee identified
14	under clause (iii), the number of card-
15	holders upon whom the fee was imposed
16	during the calendar month immediately
17	preceding the designated date, and the
18	total amount of fees imposed upon card-
19	holders during such month;
20	"(v) the total number of cardholders
21	that incurred any interest charge or any
22	fee during the calendar month immediately
23	preceding the designated date; and

1	"(vi) any other information related to
2	interest rates, fees, or other charges that
3	the Board deems of interest."; and
4	(2) by adding at the end the following:
5	"(5) Report to congress.—The Board shall,
6	on an annual basis, transmit to Congress and make
7	public a report containing an assessment by the
8	Board of the profitability of credit card operations
9	of depository institutions. Such report shall include
10	estimates by the Board of the approximate, relative
11	percentage of income derived by such operations
12	from—
13	"(A) the imposition of interest rates on
14	cardholders, including separate estimates for—
15	"(i) interest with an annual percent-
16	age rate of less than 25 percent; and
17	"(ii) interest with an annual percent-
18	age rate equal to or greater than 25 per-
19	cent;
20	"(B) the imposition of fees on cardholders;
21	"(C) the imposition of fees on merchants;
22	and
23	"(D) any other material source of income,
24	while specifying the nature of that income.".

1	SEC. 111. CLERICAL AMENDMENTS.
2	Section 103(i) of the Truth in Lending Act (15
3	U.S.C. 1602(i)) is amended—
4	(1) by striking "term" and all that follows
5	through "means" and inserting the following:
6	"terms 'open end credit plan' and 'open end con-
7	sumer credit plan' mean"; and
8	(2) in the second sentence, by inserting "or
9	open end consumer credit plan" after "credit plan"
10	each place that term appears.
11	TITLE II—ENHANCED
12	CONSUMER DISCLOSURES
13	SEC. 201. PAYOFF TIMING DISCLOSURES.
14	(a) In General.—Section 127(b)(11) of the Truth
15	in Lending Act (15 U.S.C. 1637(b)(11)) is amended to
16	read as follows:
17	"(11)(A) A written statement in the following
18	form: 'Minimum Payment Warning: Making only the
19	minimum payment will increase the interest rate you
20	pay and the time it takes to repay your balance.'.
21	"(B) Repayment information that would apply
22	to the outstanding balance of the consumer under
23	the credit plan, including—
24	"(i) the number of months (rounded to the
25	nearest month) that it would take to pay the
26	entire amount of that balance, if the consumer

pays only the required minimum monthly payments and if no further advances are made;

> "(ii) the total cost to the consumer, including interest and principal payments, of paying that balance in full, if the consumer pays only the required minimum monthly payments and if no further advances are made; and

> "(iii) the monthly payment amount that would be required for the consumer to eliminate the outstanding balance in 36 months, if no further advances are made, and the total cost to the consumer, including interest and principal payments, of paying that balance in full if the consumer pays the balance over 36 months.

"(C)(i) Subject to clause (ii), in making the disclosures under subparagraph (B), the creditor shall apply the interest rate or rates in effect on the date on which the disclosure is made until the date on which the balance would be paid in full.

"(ii) If the interest rate in effect on the date on which the disclosure is made is a temporary rate that will change under a contractual provision applying an index or formula for subsequent interest rate adjustment, the creditor shall apply the interest rate in effect on the date on which the disclosure is made

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1	for as long as that interest rate will apply under
2	that contractual provision, and then apply an inter-
3	est rate based on the index or formula in effect on
4	the applicable billing date.
5	"(D) All of the information described in sub-
6	paragraph (B) shall—
7	"(i) be disclosed in the form and manner
8	which the Board shall prescribe, by regulation,
9	and in a manner that avoids duplication; and
10	"(ii) be placed in a conspicuous and promi-
11	nent location on the billing statement, in type-
12	face that is at least as large as the largest type
13	on the statement.
14	"(E) In the regulations prescribed under sub-
15	paragraph (D), the Board shall require that the dis-
16	closure of such information shall be in the form of
17	a table that—
18	"(i) contains clear and concise headings for
19	each item of such information; and
20	"(ii) provides a clear and concise form
21	stating each item of information required to be
22	disclosed under each such heading.
23	"(F) In prescribing the form of the table under
24	subparagraph (E), the Board shall require that—

1 "(i) all of the information in the table, and
2 not just a reference to the table, be placed on
3 the billing statement, as required by this para4 graph; and

"(ii) the items required to be included in

the table shall be listed in the order in which
such items are set forth in subparagraph (B).

"(G) In prescribing the form of the table under
subparagraph (D), the Board shall employ terminology which is different than the terminology which
is employed in subparagraph (B), if such terminology is more easily understood and conveys sub-

stantially the same meaning.".

14 (b) CIVIL LIABILITY.—Section 130(a) of the Truth 15 in Lending Act (15 U.S.C. 1640(a)) is amended, in the undesignated paragraph following paragraph (4), by strik-16 ing the second sentence and inserting the following: "In 17 18 connection with the disclosures referred to in subsections 19 (a) and (b) of section 127, a creditor shall have a liability determined under paragraph (2) only for failing to comply 20 21 with the requirements of section 125, 127(a), or any of paragraphs (4) through (13) of section 127(b), or for failing to comply with disclosure requirements under State law for any term or item that the Board has determined to be substantially the same in meaning under section

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1	111(a)(2) as any of the terms or items referred to in sec-
2	tion 127(a), or any of paragraphs (4) through (13) of sec-
3	tion 127(b).".
4	SEC. 202. REQUIREMENTS RELATING TO LATE PAYMENT
5	DEADLINES AND PENALTIES.
6	Section 127(b)(12) of the Truth in Lending Act (15
7	U.S.C. $1637(b)(12)$) is amended to read as follows:
8	"(12) Requirements relating to late pay-
9	MENT DEADLINES AND PENALTIES.—
10	"(A) Late payment deadline and
11	POSTMARK DATE REQUIRED TO BE DIS-
12	CLOSED.—In the case of a credit card account
13	under an open end consumer credit plan under
14	which a late fee or charge may be imposed due
15	to the failure of the obligor to make payment
16	on or before the due date for such payment, the
17	periodic statement required under subsection
18	(b) with respect to the account shall include, in
19	a conspicuous location on the billing state-
20	ment—
21	"(i) the date on which the payment is
22	due or, if different, the date on which a
23	late payment fee will be charged, together
24	with the amount of the fee or charge to be

1	imposed if payment is made after that
2	date; and
3	"(ii) the date by which the payment
4	must be postmarked, if paid by mail, in
5	order to avoid the imposition of a late pay-
6	ment fee with respect to the payment, and
7	a statement to that effect.
8	"(B) DISCLOSURE OF INCREASE IN INTER-
9	EST RATES FOR LATE PAYMENTS.—If 1 or
10	more late payments under an open end con-
11	sumer credit plan may result in an increase in
12	the annual percentage rate applicable to the ac-
13	count, the statement required under subsection
14	(b) with respect to the account shall include
15	conspicuous notice of such fact, together with
16	the applicable penalty annual percentage rate,
17	in close proximity to the disclosure required
18	under subparagraph (A) of the date on which
19	payment is due under the terms of the account.
20	"(C) REQUIREMENTS RELATING TO POST-
21	MARK DATE.—
22	"(i) IN GENERAL.—The date included
23	in a periodic statement pursuant to sub-
24	paragraph (A)(ii) with regard to the post-
25	mark on a payment shall allow, in accord-

ance with regulations prescribed by the Board under clause (ii), a reasonable time for the consumer to make the payment and a reasonable time for the delivery of the payment by the due date.

"(ii) Board Regulations.—The Board shall prescribe guidelines for determining a reasonable period of time for making a payment and delivery of a payment for purposes of clause (i), after consultation with the Postmaster General of the United States and representatives of consumer and trade organizations.

"(D) Payments at local branches.—If the creditor, in the case of a credit card account referred to in subparagraph (A), is a financial institution which maintains branches or offices at which payments on any such account are accepted from the obligor in person, the date on which the obligor makes a payment on the account at such branch or office shall be considered to be the date on which the payment is made for purposes of determining whether a late fee or charge may be imposed due to the

1	failure of the obligor to make payment on or
2	before the due date for such payment.".
3	SEC. 203. RENEWAL DISCLOSURES.
4	Section 127(d) of the Truth in Lending Act (15
5	U.S.C. 1637(d)) is amended—
6	(1) by striking paragraph (2);
7	(2) by redesignating paragraph (3) as para-
8	graph (2); and
9	(3) in paragraph (1), by striking "Except as
10	provided in paragraph (2), a card issuer" and insert-
11	ing the following: "A card issuer that has changed
12	or amended any term of the account since the last
13	renewal or".
14	TITLE III—PROTECTION OF
15	YOUNG CONSUMERS
16	SEC. 301. EXTENSIONS OF CREDIT TO UNDERAGE CON-
17	SUMERS.
18	Section 127(c) of the Truth in Lending Act (15
19	U.S.C. 1637(c)) is amended by adding at the end the fol-
20	lowing:
21	"(8) Applications from underage con-
22	SUMERS.—
23	"(A) Prohibition on Issuance.—No
	(ii) Thombillon on issumes. To
24	credit card may be issued to, or open end con-

1	of, a consumer who has not attained the age of
2	21, unless the consumer has submitted a writ-
3	ten application to the card issuer that meets the
4	requirements of subparagraph (B).
5	"(B) Application requirements.—An
6	application to open a credit card account by an
7	individual who has not attained the age of 21
8	as of the date of submission of the application
9	shall require—
10	"(i) the signature of the parent, legal
11	guardian, or any other individual over the
12	age of 21 having a means to repay debts
13	incurred by the consumer in connection
14	with the account, indicating joint liability
15	for debts incurred by the consumer in con-
16	nection with the account before the con-
17	sumer has attained the age of 21;
18	"(ii) submission by the consumer of
19	financial information indicating an inde-
20	pendent means of repaying any obligation
21	arising from the proposed extension of
22	credit in connection with the account; or
23	"(iii) completion of a certified finan-
24	cial literacy or financial education course
25	designed for young consumers.

1	"(C) CERTIFIED FINANCIAL LITERACY OR
2	EDUCATION COURSES FOR YOUNG CON-
3	SUMERS.—
4	"(i) In general.—The Secretary of
5	the Treasury, acting through the Office of
6	Financial Literacy and Education (in this
7	subparagraph referred to as 'OFE'), shall
8	make and publish a list of all courses and
9	programs that have been certified for fi-
10	nancial literacy or financial education pur-
11	poses appropriate for young consumers.
12	When developing the certification criteria
13	the OFE shall take into account the course
14	or program's—
15	"(I) proven track record in pro-
16	ducing changed consumer behavior;
17	and
18	"(II) use of practices or curricula
19	that have been shown to change con-
20	sumer behavior.
21	"(ii) Explicit eligibility.—Courses
22	taken that are offered or required by col-
23	leges, universities, and high schools may be
24	certified by the OFE for purposes of this
25	subparagraph, as well as other programs

and courses. The OFE shall make an effort to provide certification to all types of
programs and courses, including those that
are conducted by nonprofit, faith-based, or
for-profit institutions and State and local
governments.

"(iii) Select Programs.—From among those courses or programs that are certified by the OFE under this subparagraph, the OFE may designate a select number of programs or courses that produce results that are far better than those produced by other certified programs as 'highly certified'.".

15 SEC. 302. RESTRICTIONS ON CERTAIN AFFINITY CARDS.

- Section 127 of the Truth in Lending Act (15 U.S.C.
- 17 1637), as amended by this Act, is amended by adding at
- 18 the end the following:

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- 19 "(t) Restrictions on Issuance of Affinity
- 20 Cards to Students.—No credit card account under an
- 21 open end consumer credit plan may be established by an
- 22 individual who has not attained the age of 21 as of the
- 23 date of submission of the application pursuant to any di-
- 24 rect or indirect agreement relating to affinity cards, as
- 25 defined by the Board, between the creditor and an institu-

- 1 tion of higher education, as defined in section 101(a) of
- 2 the Higher Education Act of 1965 (20 U.S.C. 1001(a)),
- 3 unless the requirements of subsection (c)(8) are met with
- 4 respect to the obligor.".
- 5 SEC. 303. PROTECTION OF YOUNG CONSUMERS FROM
- 6 PRESCREENED CREDIT OFFERS.
- 7 (a) In General.—Section 604(c)(1)(B) of the Fair
- 8 Credit Reporting Act (15 U.S.C. 1681b(c)(1)(B)) is
- 9 amended—
- 10 (1) in clause (ii), by striking "and" at the end;
- 11 and
- 12 (2) in clause (iii), by striking the period at the
- end and inserting the following: "; and
- 14 "(iv) the consumer report indicates that
- the consumer is age 21 or older, except that a
- 16 consumer who is at least 18 years of age may
- elect, in accordance with subsection (e)(7), to
- authorize the consumer reporting agency to in-
- 19 clude the name and address of the consumer in
- any list of names provided by the agency pursu-
- ant to this paragraph.".
- 22 (b) Opt-In for Young Consumers.—Section
- 23 604(e) of the Fair Credit Reporting Act (15 U.S.C.
- 24 1681b(e)) is amended—

1	(1) by striking the subsection heading and in-
2	serting the following:
3	"(e) Election of Consumers Regarding
4	Lists.—"; and
5	(2) by adding at the end the following:
6	"(7) Opt-in for underage consumers.—
7	"(A) In general.—A consumer who is at
8	least 18 years of age, but has not attained his
9	or her 21st birthday, may elect to have the
10	name and address of the consumer included in
11	any list provided by a consumer reporting agen-
12	cy under subsection (c)(1)(B) in connection
13	with a credit or insurance transaction that is
14	not initiated by the consumer by notifying the
15	agency in accordance with subparagraph (B)
16	that the consumer consents to the use of a con-
17	sumer report relating to the consumer in con-
18	nection with any credit or insurance transaction
19	that is not initiated by the consumer.
20	"(B) Manner of notification.—Ar
21	election by a consumer described in subpara-
22	graph (A) shall be in writing, using a signed
23	notice of election form issued or made available

electronically by the consumer reporting agency

1	at the request of the consumer for purposes of
2	this paragraph.
3	"(C) Effectiveness of election.—An
4	election by a consumer under subparagraph (A)
5	to be included in a list provided by a consumer
6	reporting agency—
7	"(i) shall be effective until the earlier
8	of—
9	"(I) the 21st birthday of the con-
10	sumer; or
11	"(II) the date on which the con-
12	sumer notifies the agency, through the
13	notification system established by the
14	agency under paragraph (5), that the
15	election is no longer effective; and
16	"(ii) shall be effective with respect to
17	each affiliate of the agency.
18	"(D) Rule of construction.—An elec-
19	tion by a consumer under subparagraph (A) to
20	be included in a list provided by a consumer re-
21	porting agency may not be construed to limit
22	the applicability of this subsection to any per-
23	son age 21 or older, and the consumer may
24	elect to be excluded from any such list after the
25	attainment of his or her 21st birthday in the

1	manner otherwise provided under this sub-
2	section.".
3	TITLE IV—FEDERAL AGENCY
4	COORDINATION
5	SEC. 401. INCLUSION OF ALL FEDERAL BANKING AGEN-
6	CIES.
7	(a) In General.—Section 18(f)(1) of the Federal
8	Trade Commission Act (15 U.S.C. 57a(f)(1)) is amended
9	in the second sentence—
10	(1) by striking "The Board of Governors of the
11	Federal Reserve System (with respect to banks) and
12	the Federal Home Loan Bank Board (with respect
13	to savings and loan institutions described in para-
14	graph (3)) and the National Credit Union Adminis-
15	tration Board (with respect to Federal credit unions
16	described in paragraph (4))" and inserting "Each
17	appropriate Federal banking agency"; and
18	(2) by inserting "in consultation with the Com-
19	mission" after "shall prescribe regulations".
20	(b) FTC CONCURRENT RULEMAKING.—Section
21	18(f)(1) of the Federal Trade Commission Act (15 U.S.C.
22	57a(f)(1)) is amended by inserting after the second sen-
23	tence the following: "Notwithstanding any other provision
24	of this section, whenever such agencies commence such a
25	rulemaking proceeding, the Commission, with respect to

- 1 the entities within its jurisdiction under this Act, may
- 2 commence a rulemaking proceeding and prescribe regula-
- 3 tions in accordance with section 553 of title 5, United
- 4 States Code. The Commission, the Federal banking agen-
- 5 cies, and the National Credit Union Administration Board
- 6 shall consult and coordinate with each other so that the
- 7 regulations prescribed by each such agency are consistent
- 8 with and comparable to the regulations prescribed by each
- 9 other such agency, to the extent practicable.".
- 10 (c) Preservation of State Law.—Section
- 11 18(f)(6) of the Federal Trade Commission Act (15 U.S.C.
- $12 \quad 57a(f)(6)$) is amended to read as follows:
- "(6) Notwithstanding any other provision of
- this subsection or any other provision of law, regula-
- tions promulgated under this subsection shall be
- 16 considered supplemental to State laws governing un-
- fair and deceptive acts and practices, and may not
- be construed to preempt any provision of State law
- that provides equal or greater protections.".
- 20 (d) GAO STUDY AND REPORT.—Not later than 18
- 21 months after the date of enactment of this Act, the Comp-
- 22 troller General shall transmit to Congress a report on the
- 23 status of regulations of the Federal banking agencies and
- 24 the National Credit Union Administration regarding un-

1	fair and deceptive acts or practices by depository institu-
2	tions and Federal credit unions.
3	(e) Technical and Conforming Amendments.—
4	Section 18(f) of the Federal Trade Commission Act (15
5	U.S.C. 57a(f)) is amended—
6	(1) in the subsection heading, by striking
7	"Board" and all that follows through "Adminis-
8	TRATION" and inserting "APPROPRIATE FEDERAL
9	Banking Agencies"
10	(2) in paragraph (1), in the first sentence—
11	(A) by striking "banks or savings and loan
12	institutions described in paragraph (3), each
13	agency specified in paragraph (2) or (3) of this
14	subsection shall establish" and inserting "de-
15	pository institutions or Federal credit unions
16	each appropriate Federal banking agency shall
17	establish"; and
18	(B) by striking "banks or savings and loan
19	institutions described in paragraph (3), subject
20	to its jurisdiction" and inserting "the deposi-
21	tory institutions or Federal credit unions sub-
22	ject to the jurisdiction of such appropriate Fed-
23	eral banking agency";
24	(3) in paragraph (1), in the final sentence—

1	(A) by striking "each such Board" and in-
2	serting "each such appropriate Federal banking
3	agency";
4	(B) by striking "banks or savings and loan
5	institutions described in paragraph (3), or Fed-
6	eral credit unions described in paragraph (4)
7	as the case may be," each place that term ap-
8	pears and inserting "depository institutions or
9	Federal credit unions subject to the jurisdiction
10	of such appropriate Federal banking agency";
11	(C) by striking "(A) any such Board" and
12	inserting "(A) any such appropriate Federa
13	banking agency"; and
14	(D) by striking "with respect to banks
15	savings and loan institutions" and inserting
16	"with respect to depository institutions";
17	(4) in paragraph (2)(C), by inserting "than"
18	after "(other";
19	(5) in paragraph (3), by inserting "by the Di-
20	rector of the Office of Thrift Supervision" before the
21	period at the end;
22	(6) in paragraph (4), by inserting "by the Na-
23	tional Credit Union Administration" before the pe-
24	riod at the end:

1	(7) in paragraph (6), by striking "the Board of
2	Governors of the Federal Reserve System" and in-
3	serting "any Federal banking agency or the National
4	Credit Union Administration Board"; and
5	(8) by adding at the end the following new
6	paragraph:
7	"(8) For purposes of this subsection—
8	"(A) the term 'appropriate Federal bank-
9	ing agency' has the same meaning as in section
10	3 of the Federal Deposit Insurance Act, and in-
11	cludes the National Credit Union Administra-
12	tion Board with respect to Federal credit
13	unions;
14	"(B) the terms 'depository institution' and
15	'Federal banking agency' have the same mean-
16	ings as in section 3 of the Federal Deposit In-
17	surance Act (12 U.S.C. 1813); and
18	"(C) the term 'Federal credit union' has
19	the same meaning as in section 101 of the Fed-
20	eral Credit Union Act (12 U.S.C. 1752).".
21	TITLE V—MISCELLANEOUS
22	PROVISIONS
23	SEC. 501. STUDY AND REPORT.
24	(a) STUDY REQUIRED.—The Comptroller General (in
25	this section referred to as the "Comptroller") shall con-

- 1 duct a study on interchange fees and their effects on con-
- 2 sumers and merchants. The Comptroller shall review—
- 3 (1) the extent to which interchange fees are re-
- 4 quired to be disclosed to consumers and merchants,
- 5 and how such fees are overseen by the Federal bank-
- 6 ing agencies or other regulators;
- 7 (2) the ways in which the interchange system 8 affects the ability of merchants of varying size to ne-
- 9 gotiate pricing with card associations and banks;
- 10 (3) the costs and factors incorporated into
- interchange fees, such as advertising, bonus miles,
- and rewards, how such costs and factors vary among
- 13 cards; and
- 14 (4) the consequences of the undisclosed nature
- of interchange fees on merchants and consumers
- with regard to prices charged for goods and services.
- 17 (b) Report Required.—Not later than 180 days
- 18 after the date of enactment of this Act, the Comptroller
- 19 shall submit a report to the Committee on Banking, Hous-
- 20 ing, and Urban Affairs of the Senate and the Committee
- 21 on Financial Services of the House of Representatives con-
- 22 taining a detailed summary of the findings and conclu-
- 23 sions of the study required by this section, together with
- 24 such recommendations for legislative or administrative ac-
- 25 tions as may be appropriate.

1	SEC. 502. CREDIT CARD SAFETY RATING SYSTEM COMMIS-
2	SION STUDY.
3	(a) Definition.—In this section, the term "safety"
4	refers to the amount of risk to cardholders that results
5	from credit card practices and terms in credit card agree-
6	ments that are either not well understood by consumers,
7	or are not easily understood, or could have an adverse fi-
8	nancial effect on consumers, other than interest rates,
9	periodic fees, or rewards.
10	(b) Establishment of Safety Rating System.—
11	The Comptroller General of the United States (in this sec-
12	tion referred to as the "Comptroller") shall establish an
13	entity to be known as the "Credit Card Safety Rating Sys-
14	tem Commission" (in this section referred to as the "Com-
15	mission").
16	(c) Duties.—The duties of the Commission shall
17	be—
18	(1) to determine if a rating system to allow
19	cardholders to quickly assess the level of safety of
20	credit card agreements would be beneficial to con-
21	sumers;
22	(2) to assess the impact on credit card trans-
23	parency and consumer safety of various rating sys-
24	tem policy options, including—
25	(A) the use of a 5-star rating system to re-
26	flect the relative safety of card terms, mar-

1	keting and customer service practices, and
2	product features;
3	(B) making the use of the system manda-
4	tory for all cards;
5	(C) requiring a graphic display of rating
6	on all marketing material, applications, billing
7	statements, and agreements associated with
8	that credit card, as well as on the back of each
9	such credit card;
10	(D) requiring an annual review of the safe-
11	ty rating system, to determine whether the
12	point system is effectively aiding consumers and
13	encouraging transparent competition and fair-
14	ness to consumers; and
15	(E) requiring consumer access to ratings
16	through public website and other outreach pro-
17	grams
18	(3) if it is deemed beneficial, to make rec-
19	ommendations to Congress concerning how such a
20	system should be devised;
21	(4) to study the effects of such system on the
22	availability and affordability of credit and the impli-
23	cations of changes in credit availability and afford-
24	ability in the United States and in the general mar-
25	ket for credit services due to the rating system; and

1	(5) by not later than March 1 of the second
2	year after the date of enactment of this Act, to sub-
3	mit a report to Congress containing detailed results
4	and recommendations, including how to create such
5	system, if creating such system is recommended.
6	(d) Membership.—
7	(1) Number and appointment.—The Com-
8	mission shall be composed of 15 members appointed
9	by the Comptroller, in accordance with this section.
10	(2) Qualifications.—
11	(A) IN GENERAL.—The membership of the
12	Commission, subject to subparagraph (B), shall
13	include individuals—
14	(i) who have achieved national rec-
15	ognition for their expertise in credit cards,
16	debt management, economics, credit avail-
17	ability, consumer protection, and other
18	credit card related issues and fields; and
19	(ii) who provide a mix of different
20	professions, a broad geographic representa-
21	tion, and a balance between urban and
22	rural representatives.
23	(B) Makeup of commission.—The Com-
24	mission shall be comprised of—

1	(i) 4 representatives from consumer
2	groups;
3	(ii) 4 representatives from credit card
4	issuers or banks;
5	(iii) 7 representatives from nonprofit
6	research entities or nonpartisan experts in
7	banking and credit cards; and
8	(iv) not fewer than 1 of the members
9	described in clauses (i) through (iii) who
10	represents each of—
11	(I) the elderly;
12	(II) economically disadvantaged
13	consumers;
14	(III) racial or ethnic minorities;
15	and
16	(IV) students and minors.
17	(C) ETHICS DISCLOSURES.—The Comp-
18	troller shall establish a system for public disclo-
19	sure by members of the Commission of financial
20	and other potential conflicts of interest relating
21	to such members. Members of the Commission
22	shall be treated in the same manner as employ-
23	ees of Congress whose pay is disbursed by the
24	Secretary of the Senate for purposes of title I

- of the Ethics in Government Act of 1978 (Public Law 95–521).
 - (3) CHAIRPERSON; VICE CHAIRPERSON.—The Comptroller shall designate a member of the Commission, at the time of appointment of the member as Chairperson and a member as Vice Chairperson for that term of appointment, except that in the case of vacancy in the position of Chairperson or Vice Chairperson of the Commission, the Comptroller may designate another member for the remainder of the term of that member.
 - (4) TERMS.—Members of the Commission shall be appointed for the life of the Commission. Any vacancies shall not affect the power and duties of the Commission but shall be filled in the same manner as the original appointment.

(5) Compensation.—

(A) Members.—While serving on the business of the Commission (including travel time), a member of the Commission shall be entitled to compensation at the per diem equivalent of the rate provided for level IV of the Executive Schedule under section 5315 of title 5, United States Code, and while so serving away from home and the regular place of business of the

1 member, the member may be allowed travel ex-2 penses, as authorized by the Chairperson. 3 (B) OTHER EMPLOYEES.—For purposes of 4 pay (other than pay of members of the Commis-5 sion) and employment benefits, rights, and 6 privileges, all employees of the Commission shall be treated as if they were employees of the 7 8 United States Senate. 9 (6) Meetings.—The Commission shall meet at 10 the call of the Chairperson. 11 (e) Director and Staff; Experts and Consult-ANTS.—Subject to such review as the Comptroller determines necessary to assure the efficient administration of 14 the Commission, the Commission may— 15 (1) employ and fix the compensation of an Ex-16 ecutive Director (subject to the approval of the 17 Comptroller General) and such other personnel as 18 may be necessary to carry out its duties (without re-19 gard to the provisions of title 5, United States Code, 20 governing appointments in the competitive service); 21 (2) seek such assistance and support as may be 22 required in the performance of its duties from ap-23 propriate Federal departments and agencies; 24 (3) enter into contracts or make other arrange-25 ments, as may be necessary for the conduct of the

work of the Commission (without regard to section
3709 of the Revised Statutes of the United States
(41 U.S.C. 5));
(4) make advance, progress, and other pay-
ments which relate to the work of the Commission;
(5) provide transportation and subsistence for
persons serving without compensation; and
(6) prescribe such rules and regulations as it
determines necessary with respect to the internal or-
ganization and operation of the Commission.
(f) Powers.—
(1) Obtaining official data.—The Commis-
sion may secure directly from any department or
agency of the United States information necessary
to enable it to carry out this section. Upon request
of the Chairperson, the head of that department or
agency shall furnish that information to the Com-
mission on an agreed upon schedule.
(2) Data collection.—In order to carry out
its functions, the Commission shall—
(A) utilize existing information, both pub-
lished and unpublished, where possible, collected
and assessed either by its own staff or under
other arrangements made in accordance with

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this section;

1	(B) carry out, or award grants or con-
2	tracts for, original research and experimen-
3	tation, where existing information is inad-
4	equate; and
5	(C) adopt procedures allowing any inter-
6	ested party to submit information for the Com-
7	mission's use in making reports and rec-
8	ommendations.
9	(3) Access of Gao information.—The
10	Comptroller shall have unrestricted access to all de-
11	liberations, records, and nonproprietary data of the
12	Commission, immediately upon request.
13	(4) Periodic Audit.—The Commission shall
14	be subject to periodic audit by the Comptroller.
15	(g) Administrative and Support Services.—The
16	Comptroller shall provide such administrative and support
17	services to the Commission as may be necessary to carry
18	out this section.
19	(h) Authorization of Appropriations.—There

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21 sums as may be necessary to carry out this section.

20 are authorized to be appropriated to the Commission such