

110TH CONGRESS
2D SESSION

S. 2917

To strengthen sanctions against the Government of Syria, to enhance multilateral commitment to address the Government of Syria’s threatening policies, to establish a program to support a transition to a democratically elected government in Syria, and for other purposes.

IN THE SENATE OF THE UNITED STATES

APRIL 24, 2008

Mr. CORNYN introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To strengthen sanctions against the Government of Syria, to enhance multilateral commitment to address the Government of Syria’s threatening policies, to establish a program to support a transition to a democratically elected government in Syria, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Syria Accountability and Liberation Act”.

6 (b) TABLE OF CONTENTS.—The table of contents of
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
 Sec. 2. Definitions.

TITLE I—STRENGTHENING UNITED STATES SANCTIONS AGAINST SYRIA

- Sec. 101. Declarations of policy.
 Sec. 102. Codification of existing sanctions.
 Sec. 103. Sanctions against certain persons.
 Sec. 104. Sanctions against certain foreign countries.

TITLE II—SANCTIONS TARGETING SYRIA’S ENERGY SECTOR

- Sec. 201. Imposition of sanctions.
 Sec. 202. Advisory opinions.
 Sec. 203. Termination of sanctions.
 Sec. 204. Duration of sanctions; Presidential waiver.
 Sec. 205. Exclusion of certain activities.
 Sec. 206. Elimination of certain tax incentives for oil companies investing in Syria.

TITLE III—DIPLOMATIC EFFORTS TO ISOLATE THE GOVERNMENT OF SYRIA

- Sec. 301. Sense of Congress relating to bilateral efforts.
 Sec. 302. Opposition to Syria’s membership and candidacy for leadership posts in United Nations institutions.
 Sec. 303. Actions at the United Nations General Assembly.
 Sec. 304. Actions at international financial institutions.
 Sec. 305. Actions at the International Atomic Energy Agency.
 Sec. 306. Establishment of United States and regional contact groups.
 Sec. 307. Report on assistance to, and commerce with, Syria.

TITLE IV—ASSISTANCE TO SUPPORT DEMOCRACY IN SYRIA

- Sec. 401. Declarations of policy.
 Sec. 402. Assistance to support a transition to democracy in Syria.

1 **SEC. 2. DEFINITIONS.**

2 In this Act:

3 (1) APPROPRIATE CONGRESSIONAL COMMIT-
 4 TEES.—The term “appropriate congressional com-
 5 mittees” means—

6 (A) the Committee on Foreign Relations of
 7 the Senate;

8 (B) the Committee on Appropriations of
 9 the Senate;

1 (C) the Committee on Foreign Affairs of
2 the House of Representatives; and

3 (D) the Committee on Appropriations of
4 the House of Representatives.

5 (2) DEVELOP; DEVELOPMENT.—The terms “de-
6 velop” and “development”, when used in conjunction
7 with petroleum resources, means the exploration for,
8 or the extraction, refining, or transportation by pipe-
9 line of, petroleum resources.

10 (3) GOODS AND TECHNOLOGY.—The terms
11 “goods” and “technology” have the meanings given
12 those terms in section 16 of the Export Administra-
13 tion Act of 1979 (50 U.S.C. App. 2415).

14 (4) GOVERNMENT OF SYRIA.—The term “Gov-
15 ernment of Syria” includes any agency or instru-
16 mentality of the Government of the Syrian Arab Re-
17 public, including any entity that is controlled by
18 such government.

19 (5) INVESTMENT.—

20 (A) IN GENERAL.—The term “investment”
21 means any of the following activities if the ac-
22 tivity is undertaken pursuant to an agreement,
23 or pursuant to the exercise of rights under such
24 an agreement, which is entered into with the
25 Government of Syria or a nongovernmental en-

1 tity in Syria on or after the date of the enact-
2 ment of this Act:

3 (i) The entry into a contract that in-
4 cludes responsibility for the development of
5 petroleum resources located in Syria, or
6 the entry into a contract providing for the
7 general supervision and guarantee of an-
8 other person's performance of such a con-
9 tract.

10 (ii) The purchase of a share of owner-
11 ship, including an equity interest, in that
12 development.

13 (iii) The entry into a contract pro-
14 viding for the participation in royalties,
15 earnings, or profits in that development,
16 without regard to the form of the partici-
17 pation.

18 (B) EXCLUSION.—The term “investment”
19 does not include the entry into, performance, or
20 financing of a contract to sell or purchase
21 goods, services, or technology.

22 (C) AMENDMENTS OR MODIFICATIONS.—
23 For purposes of this paragraph, an amendment
24 or other modification that is made, on or after
25 the date of the enactment of this Act, to an

1 agreement or contract shall be treated as the
2 entry of an agreement or contract.

3 (6) PERSON.—The term “person” means—

4 (A) a natural person; and

5 (B) a corporation, business association,
6 partnership, society, trust, any other non-
7 governmental entity, organization, or group,
8 and any governmental entity operating as a
9 business enterprise.

10 (7) PETROLEUM RESOURCES.—The term “pe-
11 troleum resources” includes petroleum and natural
12 gas resources.

13 (8) UNITED STATES ASSISTANCE.—The term
14 “United States assistance” means—

15 (A) any assistance under the Foreign As-
16 sistance Act of 1961 (22 U.S.C. 2251 et seq.),
17 other than urgent humanitarian assistance or
18 medicine;

19 (B) sales and assistance under the Arms
20 Export Control Act (22 U.S.C. 2751 et seq.);

21 (C) financing by the Commodity Credit
22 Corporation for export sales of agricultural
23 commodities; and

24 (D) financing under the Export-Import
25 Bank Act of 1945 (12 U.S.C. 635 et seq.).

1 **TITLE I—STRENGTHENING**
2 **UNITED STATES SANCTIONS**
3 **AGAINST SYRIA**

4 **SEC. 101. DECLARATIONS OF POLICY.**

5 Congress makes the following declarations of policy:

6 (1) The national security interests of the
7 United States and international peace are threat-
8 ened by the actions of the Government of Syria, in-
9 cluding the government's—

10 (A) support for, and facilitation of, ter-
11 rorist activities, including inside of Iraq;

12 (B) development of long-range missiles and
13 weapons of mass destruction programs and ca-
14 pabilities;

15 (C) continued interference with the inter-
16 nal affairs of the Lebanese Republic in violation
17 of multiple United Nations Security Council
18 resolutions and of its international obligations;
19 and

20 (D) massive, systematic, and extraordinary
21 violations of human rights of the Syrian people.

22 (2) It is the policy of the United States to deny
23 the Government of Syria the ability to—

24 (A) finance, provide safe-haven, or other-
25 wise support terrorist organizations;

1 (B) develop chemical, biological, radio-
2 logical, or nuclear weapons and long-range bal-
3 listic missiles;

4 (C) continue to interfere in the affairs of
5 the Government of Lebanon in contravention of
6 multiple United Nations Security Council Reso-
7 lutions, and other pertinent obligations; and

8 (D) continue to oppress the people of
9 Syria.

10 (3) The President should advocate for, and
11 should instruct the United States Permanent Rep-
12 resentative to the United Nations to propose and
13 seek within the United Nations Security Council, a
14 mandatory international embargo against the Gov-
15 ernment of Syria, pursuant to Article 41 of the
16 Charter of the United Nations.

17 (4) Any effort by a country that is a recipient
18 of United States assistance to facilitate, directly or
19 indirectly, the development of Syria's chemical, bio-
20 logical, radiological, or nuclear weapons capabilities,
21 long-range ballistic missile development programs, or
22 to help make operational any nuclear facility in
23 Syria will have a detrimental impact on United
24 States assistance to, or commercial and financial re-
25 lations with, such country.

1 **SEC. 102. CODIFICATION OF EXISTING SANCTIONS.**

2 Restrictions against the Government of Syria, and on
3 persons by reason of their direction of, or contribution to,
4 activities of the Government of Syria, that were imposed
5 pursuant to the International Emergency Economic Pow-
6 ers Enhancement Act (Public Law 110–96), the Syria Ac-
7 countability and Lebanese Sovereignty Restoration Act of
8 2003 (Public Law 108–175), the Iran, North Korea, and
9 Syria Nonproliferation Act (Public Law 106–178), or any
10 similar provision of law, as in effect on the date of the
11 enactment of this Act, including the restrictions imposed
12 under Executive Order 12938 (as amended by Executive
13 Order 13094), Executive Order 13338, Executive Order
14 13399, and any similar Executive Order, shall remain in
15 effect against the Government of Syria and may not be
16 lifted pursuant to such provisions of law until the Presi-
17 dent certifies to the appropriate congressional committees
18 that a government exists in Syria that—

19 (1) has ceased any and all support for terrorism
20 and has not provided such support during the pre-
21 ceding 5-year period, including support for Pales-
22 tinian terrorist groups, and has not been determined
23 by the Secretary of State, for the purposes of section
24 6(j) of the Export Administration Act of 1979 (50
25 U.S.C. App. 2405(j)), section 620A of the Foreign
26 Assistance Act of 1961 (22 U.S.C. 2371), section 40

1 of the Arms Export Control Act (22 U.S.C. 2780),
2 or any other provision of law, to be a government
3 that has repeatedly provided support for acts of
4 international terrorism at any time during such 5-
5 year period;

6 (2) has permanently dismantled Syria's chem-
7 ical, biological, radiological, and nuclear weapons
8 programs and has taken demonstrable steps to com-
9 bat the proliferation of such weapons;

10 (3) respects the boundaries, sovereignty, and
11 right to exist of all neighboring countries; and

12 (4) upholds and defends the human rights and
13 civil liberties of its people.

14 **SEC. 103. SANCTIONS AGAINST CERTAIN PERSONS.**

15 (a) PROHIBITION.—The sanctions described in sub-
16 section (c) shall be imposed upon any person who transfers
17 or retransfers goods or technology so as to contribute to
18 the efforts by the Government of Syria to—

19 (1) acquire or develop destabilizing numbers or
20 types of advanced conventional weapons; or

21 (2) acquire, develop, produce, or stockpile bio-
22 logical, chemical, radiological, or nuclear weapons or
23 long-range ballistic missiles.

1 (b) PERSONS AGAINST WHOM SANCTIONS ARE TO
2 BE IMPOSED.—The sanctions described in subsection (c)
3 shall be imposed on—

4 (1) any person the President determines has
5 carried out the activities described in subsection (a);
6 and

7 (2) any person the President determines—

8 (A) is a successor entity to the person de-
9 scribed in paragraph (1);

10 (B) is a parent or subsidiary of the person
11 referred to in paragraph (1), if that parent or
12 subsidiary engaged in the activities referred to
13 in paragraph (1); or

14 (C) is an affiliate of the person described
15 in paragraph (1) if that affiliate—

16 (i) engaged in the activities referred
17 to in paragraph (1); and

18 (ii) is controlled in fact by the person
19 described in paragraph (1).

20 (c) SANCTIONS.—The sanctions described in this sub-
21 section are the following:

22 (1) PROCUREMENT SANCTION.—The United
23 States Government shall not procure, or enter into
24 any contract for the procurement of, any goods or
25 services from the sanctioned person.

1 (2) EXPORT SANCTION.—The United States
2 Government shall not issue any license for any ex-
3 port by or to the sanctioned person.

4 (3) IMPORT SANCTION.—The President shall
5 ban the importation of any article that is a product
6 of the sanctioned person.

7 (d) SANCTIONED PERSON DEFINED.—In this sec-
8 tion, the term “sanctioned person” means any person or
9 entity described in subsection (b).

10 **SEC. 104. SANCTIONS AGAINST CERTAIN FOREIGN COUN-**
11 **TRIES.**

12 (a) PROHIBITION.—If the President determines that
13 the government of any foreign country transfers or re-
14 transfers goods or technology, or provides assistance, so
15 as to contribute to the efforts by the Government of Syria
16 to acquire or develop destabilizing numbers and types of
17 advanced conventional weapons, or to acquire, develop,
18 produce, or stockpile chemical, biological, radiological, or
19 nuclear weapons and long-range ballistic missiles, the
20 President shall impose—

21 (1) 2 or more of the sanctions described in sub-
22 section (b); and

23 (2) the sanctions described in subsection (c).

24 (b) SANCTIONS.—The sanctions described in this
25 subsection are the following:

1 (1) SUSPENSION OF UNITED STATES ASSIST-
2 ANCE.—The United States Government shall sus-
3 pend United States assistance to the sanctioned
4 country.

5 (2) EXPORT SANCTION.—The United States
6 Government may not issue any license for any ex-
7 port by or to the sanctioned country.

8 (3) IMPORT SANCTION.—The President shall
9 ban the importation of any article that is a product
10 of the sanctioned country.

11 (4) INTERNATIONAL FINANCIAL INSTITUTION
12 ASSISTANCE.—The Secretary of the Treasury shall
13 instruct the United States Executive Director at
14 each international financial institution (as defined in
15 section 1701(c)(2) of the International Financial In-
16 stitutions Act) to oppose and vote against the exten-
17 sion by such institution of any financial or technical
18 assistance to the sanctioned country.

19 (5) SUSPENSION OF CODEVELOPMENT OR CO-
20 PRODUCTION AGREEMENTS.—The United States
21 Government shall suspend compliance with its obli-
22 gations under any memorandum of understanding
23 with the sanctioned country for the codevelopment
24 or coproduction of any item on the United States
25 Munitions List (established under section 38 of the

1 Arms Export Control Act (22 U.S.C. 2778)), includ-
2 ing any obligation for implementation of the memo-
3 randum of understanding through the sale to the
4 sanctioned country of technical data or assistance or
5 the licensing for export to the sanctioned country of
6 any component part.

7 (6) UNITED STATES MUNITIONS LIST.—No
8 item on the United States Munitions List (estab-
9 lished pursuant to section 38 of the Arms Export
10 Control Act) may be exported to the sanctioned
11 country.

12 (c) SUSPENSION OF MILITARY AND DUAL-USE
13 TECHNICAL EXCHANGE AGREEMENTS.—The United
14 States Government shall suspend compliance with its obli-
15 gations under any technical exchange agreement involving
16 military and dual-use technology between the United
17 States and the sanctioned country that does not directly
18 contribute to the security of the United States. No mili-
19 tary or dual-use technology may be exported from the
20 United States to the sanctioned country pursuant to such
21 agreement during such period.

1 **TITLE II—SANCTIONS TARG-**
2 **GETING SYRIA’S ENERGY SEC-**
3 **TOR**

4 **SEC. 201. IMPOSITION OF SANCTIONS.**

5 (a) IMPOSITION OF SANCTIONS.—Except as provided
6 under subsection (e) and section 203, the President shall
7 impose the sanctions specified in paragraphs (1) and (2)
8 of subsection (b) and 1 of the sanctions specified in para-
9 graphs (3) through (6) of subsection (b) if the President
10 determines that a person has, on or after the date of the
11 enactment of this Act, made an investment, or combina-
12 tion of investments within a 12-month period, of
13 \$5,000,000 or more that contributed to the enhancement
14 of the Government of Syria’s ability to develop petroleum
15 resources in Syria.

16 (b) SANCTIONS SPECIFIED.—The sanctions specified
17 in this subsection are as follows:

18 (1) EXPORT-IMPORT BANK ASSISTANCE FOR
19 EXPORTS TO SANCTIONED PERSONS.—The President
20 shall prohibit the Export-Import Bank of the United
21 States from approving the issuance of any guar-
22 antee, insurance, extension of credit, or participation
23 in the extension of credit in connection with the ex-
24 port of any goods or services to any sanctioned per-
25 son.

1 (2) LOANS FROM UNITED STATES FINANCIAL
2 INSTITUTIONS.—The United States Government
3 shall prohibit any United States financial institution
4 from making loans or providing credits totaling more
5 than \$10,000,000 in any 12-month period to any
6 sanctioned person unless—

7 (A) such person is engaged in activities to
8 relieve human suffering; and

9 (B) the loans or credits are provided to
10 carry out the activities described in subpara-
11 graph (A).

12 (3) EXPORT SANCTION.—The President may
13 prohibit the United States Government from issuing
14 any specific license or granting any other specific
15 permission or authority to export any goods or tech-
16 nology to a sanctioned person under—

17 (A) the Export Administration Act of 1979
18 (50 App. 2401 et seq.);

19 (B) the Arms Export Control Act (22
20 U.S.C. 2751 et seq.);

21 (C) the Atomic Energy Act of 1954 (42
22 U.S.C. 2011 et seq.); or

23 (D) any other provision of law that re-
24 quires the prior review and approval of the

1 United States Government as a condition for
2 the export or reexport of goods or services.

3 (4) PROHIBITIONS ON FINANCIAL INSTITU-
4 TIONS.—

5 (A) IN GENERAL.—A financial institution
6 that is a sanctioned person—

7 (i) may not be designated by the
8 Board of Governors of the Federal Reserve
9 System or the Federal Reserve Bank of
10 New York as a primary dealer in United
11 States Government debt instruments or
12 permitted to continue in any such designa-
13 tion; and

14 (ii) may not serve as an agent of the
15 United States Government or serve as re-
16 pository for United States Government
17 funds.

18 (B) TREATMENT.—For purposes of this
19 title—

20 (i) a sanction imposed under clause (i)
21 or (ii) of subparagraph (A) shall be treated
22 as 1 sanction; and

23 (ii) sanctions imposed under clauses
24 (i) and (ii) of subparagraph (A) shall be
25 treated as 2 sanctions.

1 (5) PROCUREMENT SANCTION.—The United
2 States Government may not procure, or enter into
3 any contract for the procurement of, any goods or
4 services from a sanctioned person.

5 (6) ADDITIONAL SANCTIONS.—The President
6 may impose sanctions, as appropriate, to restrict im-
7 ports with respect to a sanctioned person, in accord-
8 ance with the International Emergency Economic
9 Powers Act (50 U.S.C. 1701 et seq.).

10 (c) PERSONS AGAINST WHICH THE SANCTIONS ARE
11 TO BE IMPOSED.—The sanctions described in subsection
12 (b) shall be imposed on—

13 (1) any person the President determines has
14 carried out the activities described in subsection (a);
15 and

16 (2) any person the President determines—

17 (A) is a successor entity to the person de-
18 scribed in paragraph (1);

19 (B) is a parent or subsidiary of the person
20 described in paragraph (1) if that parent or
21 subsidiary engaged in the activities referred to
22 in paragraph (1); or

23 (C) is an affiliate of the person described
24 in paragraph (1), if that affiliate—

1 (i) engaged in the activities referred
2 to in paragraph (1); and

3 (ii) is controlled in fact by the person
4 described in paragraph (1).

5 (d) PUBLICATION IN FEDERAL REGISTER.—The
6 President shall annually publish in the Federal Register—

7 (1) a current list of sanctioned persons;

8 (2) the persons or entities who have been re-
9 moved from, or added to, the list of sanctioned per-
10 sons since the list was last published in the Federal
11 Register; and

12 (3) a list of all the projects that have been pub-
13 licly tendered in the oil and gas sector in Syria.

14 (e) EXCEPTIONS.—The President is not required to
15 apply or maintain the sanctions described in subsection

16 (b)—

17 (1) to the procurement of defense articles or de-
18 fense services—

19 (A) under contracts or subcontracts exist-
20 ing on the date of the enactment of this Act,
21 including the exercise of options for production
22 quantities to satisfy requirements essential to
23 the national security of the United States; or

1 (B) if the President determines and cer-
2 tifies in writing to the appropriate congressional
3 committees that—

4 (i)(I) the person to which the sanc-
5 tions would otherwise be applied is a sole
6 source supplier of the defense articles or
7 services;

8 (II) the defense articles or services are
9 essential; and

10 (III) alternative sources are not read-
11 ily or reasonably available; or

12 (ii) such articles or services are essen-
13 tial to the national security of the United
14 States under defense coproduction agree-
15 ments;

16 (2) to the procurement of eligible products (as
17 defined in section 308(4) of the Trade Agreements
18 Act of 1979 (19 U.S.C. 2518(4))) of any foreign
19 country or instrumentality designated under section
20 301(b)(1) of that Act (19 U.S.C. 2511(b)(1));

21 (3) to products, technology, or services provided
22 under contracts entered into before the date on
23 which the President publishes in the Federal Reg-
24 ister the name of the person with respect to whom
25 the sanctions are to be imposed;

1 (4) to spare parts or component parts, but not
2 finished products, which are essential to United
3 States products or production; and

4 (5) to medicines, medical supplies, or other hu-
5 manitarian items.

6 (f) SANCTIONED PERSON DEFINED.—In this section,
7 the term “sanctioned person” means any person or entity
8 described in subsection (c).

9 (g) DETERMINATIONS NOT REVIEWABLE.—A deter-
10 mination to impose sanctions under this section may not
11 be subject to judicial review in any court.

12 **SEC. 202. ADVISORY OPINIONS.**

13 (a) ISSUANCE.—Upon the request of any person, the
14 Secretary of State may issue an advisory opinion to advise
15 that person whether a proposed activity by that person
16 would subject that person to sanctions under section 201.

17 (b) SAFE HARBOR.—Any person who relies in good
18 faith on an advisory opinion issued under subsection (a)
19 that states that a proposed activity would not subject the
20 person to sanctions under section 201, and any person
21 who thereafter engages in such activity, shall not be sub-
22 ject to such sanctions on account of such activity.

23 **SEC. 203. TERMINATION OF SANCTIONS.**

24 The requirement to impose sanctions under section
25 201 shall no longer have force or effect with respect to

1 the Government of Syria if the President determines and
2 certifies to the appropriate congressional committees that
3 the Government of Syria—

4 (1) has ceased its efforts to design, develop,
5 manufacture, or acquire—

6 (A) a nuclear explosive device or related
7 materials and technology;

8 (B) chemical, biological, and radiological
9 weapons; and

10 (C) ballistic missiles and ballistic missile
11 launch technology;

12 (2) is no longer a government that has repeat-
13 edly provided support for acts of international ter-
14 rorism, as determined by the Secretary of State
15 under section 6(j) of the Export Administration Act
16 of 1979, section 620A of the Foreign Assistance Act
17 of 1961, section 40 of the Arms Export Control Act,
18 or any other provision of law;

19 (3) is in compliance with all of its international
20 commitments, including pertinent United Nations
21 Security Council resolutions;

22 (4) respects the territorial integrity, sov-
23 ereignty, and right to exist of neighboring countries;
24 and

1 (5) poses no threat to United States security,
2 United States interests, or United States allies in
3 the region.

4 **SEC. 204. DURATION OF SANCTIONS; PRESIDENTIAL WAIV-**
5 **ER.**

6 (a) DURATION OF SANCTIONS.—Sanctions imposed
7 under section 201 shall remain in effect—

8 (1) for a period of not less than 2 years from
9 the date on which it is imposed; or

10 (2) for the longer of—

11 (A) a period of not less than 1 year; or

12 (B) until such time as the President deter-
13 mines and certifies to the appropriate congres-
14 sional committees that—

15 (i) the person whose activities were
16 the basis for imposing the sanction is no
17 longer engaging in such activities; and

18 (ii) the President has received reliable
19 assurances that such person will not en-
20 gage in such activities in the future.

21 (b) DELAY OF SANCTIONS.—

22 (1) CONSULTATIONS.—If the President deter-
23 mines that a sanction under section 201 should be
24 imposed with respect to a foreign person, the Presi-
25 dent should immediately initiate consultations with

1 the government with primary jurisdiction over the
2 foreign person with respect to the imposition of
3 sanctions under such section.

4 (2) ACTIONS BY GOVERNMENT OF JURISDIC-
5 TION.—

6 (A) CONSULTATIONS.—The President may
7 delay the imposition of sanctions against a for-
8 eign person under section 201 for up to 90 days
9 to consult with the government with primary ju-
10 risdiction over the foreign person.

11 (B) EFFECT OF CONSULTATION.—At the
12 conclusion of the consultations under subpara-
13 graph (A), the President shall immediately im-
14 pose sanctions against the foreign person under
15 section 201 unless the President determines
16 and certifies to the appropriate congressional
17 committees that the foreign government has
18 taken specific and effective actions, including
19 the imposition of appropriate penalties, to ter-
20 minate the involvement of the foreign person in
21 the activities that resulted in the determination
22 by the President to impose such sanctions
23 against the foreign person.

24 (c) PRESIDENTIAL WAIVER.—The President may, on
25 a case by case basis, waive for a single period not to exceed

1 6 months the application of a sanction imposed under sec-
 2 tion 201 with respect to a foreign person if the President
 3 certifies to the appropriate congressional committees at
 4 least 30 days before such waiver is to take effect that—

5 (1) such waiver is vital to the national security
 6 of the United States; and

7 (2) the government of the country of which the
 8 foreign person is a national has undertaken substan-
 9 tial measures to—

10 (A) prevent the acquisition and develop-
 11 ment of weapons of mass destruction by the
 12 Government of Syria; and

13 (B) deny the Government of Syria the re-
 14 sources and capability to engage in the state-
 15 sponsorship of terrorism.

16 **SEC. 205. EXCLUSION OF CERTAIN ACTIVITIES.**

17 Nothing in this title may be construed to apply to
 18 any activities subject to the reporting requirements of title
 19 V of the National Security Act of 1947 (50 U.S.C. 413
 20 et seq.).

21 **SEC. 206. ELIMINATION OF CERTAIN TAX INCENTIVES FOR**
 22 **OIL COMPANIES INVESTING IN SYRIA.**

23 (a) IN GENERAL.—Section 167(h) of the Internal
 24 Revenue Code of 1986 (relating to amortization of geologi-

1 cal and geophysical expenditures) is amended by adding
 2 at the end the following:

3 “(6) DENIAL WHEN SYRIA SANCTIONS IN EF-
 4 FECT.—

5 “(A) IN GENERAL.—If sanctions are im-
 6 posed under the Syria Accountability and Leba-
 7 nese Sovereignty Restoration Act of 2003 or
 8 the Syria Accountability and Liberation Act on
 9 any member of an expanded affiliated group the
 10 common parent of which is a foreign corpora-
 11 tion, paragraph (1) shall not apply to any ex-
 12 pense paid or incurred by any such member in
 13 any period during which the sanctions are in ef-
 14 fect.

15 “(B) EXPANDED AFFILIATED GROUP.—In
 16 this paragraph, the term ‘expanded affiliated
 17 group’ has the meaning given the term ‘affili-
 18 ated group’ under section 1504(a), except
 19 that—

20 “(i) the phrase ‘more than 50 percent’
 21 shall be substituted for ‘at least 80 per-
 22 cent’ each place it appears; and

23 “(ii) paragraphs (2), (3), and (4) of
 24 section 1504(b) shall not apply.”.

1 (b) EFFECTIVE DATE.—The amendment made by
2 subsection (a) shall apply to expenses paid or incurred on
3 or after January 1, 2007.

4 **TITLE III—DIPLOMATIC EF-**
5 **FORTS TO ISOLATE THE GOV-**
6 **ERNMENT OF SYRIA**

7 **SEC. 301. SENSE OF CONGRESS RELATING TO BILATERAL**
8 **EFFORTS.**

9 It is the sense of Congress that the Secretary of State
10 should ensure that United States diplomatic personnel
11 who are stationed abroad—

12 (1) understand and, in their contacts with for-
13 eign officials, are communicating the reasons for
14 United States policy and sanctions against the Gov-
15 ernment of Syria; and

16 (2) are urging foreign governments to cooperate
17 more effectively with the Government of the United
18 States in compelling the Government of Syria to
19 cease policies and activities that threaten global
20 peace and security.

21 **SEC. 302. OPPOSITION TO SYRIA'S MEMBERSHIP AND CAN-**
22 **DIDACY FOR LEADERSHIP POSTS IN UNITED**
23 **NATIONS INSTITUTIONS.**

24 The President shall direct the United States Perma-
25 nent Representative to the United Nations to continue to

1 use the voice and vote of the United States to oppose Syr-
 2 ia's membership and candidacy for leadership posts in
 3 such institutions, and engage in diplomatic efforts to se-
 4 cure multilateral support for such efforts.

5 **SEC. 303. ACTIONS AT THE UNITED NATIONS GENERAL AS-**
 6 **SEMBLY.**

7 The President shall take the necessary steps to secure
 8 support for the adoption of a resolution at the United Na-
 9 tions General Assembly that—

10 (1) holds the Government of Syria accountable
 11 for its systematic violations of human rights of Syr-
 12 ian and Lebanese citizens; and

13 (2) calls for the appointment of a United Na-
 14 tions Special Rapporteur to investigate such human
 15 rights violations.

16 **SEC. 304. ACTIONS AT INTERNATIONAL FINANCIAL INSTI-**
 17 **TUTIONS.**

18 The President shall instruct the United States Exec-
 19 utive Director at each international financial institution
 20 (as defined in section 1701(c)(2) of the International Fi-
 21 nancial Institutions Act) to use the voice and vote of the
 22 United States to oppose—

23 (1) any loan or other assistance to Syria; and

24 (2) Syria's membership in the institution.

1 **SEC. 305. ACTIONS AT THE INTERNATIONAL ATOMIC EN-**
2 **ERGY AGENCY.**

3 The President shall instruct the United States Per-
4 manent Representative to the International Atomic En-
5 ergy Agency (referred to in this section as the “IAEA”)
6 to—

7 (1) seek the adoption of a resolution calling on
8 Syria to—

9 (A) declare all nuclear-related facilities;

10 (B) immediately and unconditionally sus-
11 pend any activity which could be used to de-
12 velop nuclear-weapons capability; and

13 (C) provide IAEA inspectors with full ac-
14 cess to its nuclear-related facilities;

15 (2) block the allocation of funds for IAEA de-
16 velopment, environmental, or nuclear-related assist-
17 ance or activity to the Government of Syria or any
18 agency or instrumentality of such government until
19 the conditions described in paragraphs (1) through
20 (4) of section 102 have been met; and

21 (3) block membership of the Government of
22 Syria on the Board of Governors of the IAEA.

23 **SEC. 306. ESTABLISHMENT OF UNITED STATES AND RE-**
24 **GIONAL CONTACT GROUPS.**

25 The President shall seek to establish contact groups
26 with relevant countries in the Middle East to provide fo-

1 runs in which United States officials who are responsible
2 for counter-proliferation efforts are able to meet, at least
3 twice each year, with their counterpart from such coun-
4 tries to—

5 (1) discuss the global threats presented by Syr-
6 ian nuclear proliferation and sponsorship of inter-
7 national terrorism; and

8 (2) develop strategies to effectively address such
9 threats.

10 **SEC. 307. REPORT ON ASSISTANCE TO, AND COMMERCE**
11 **WITH, SYRIA.**

12 (a) REPORT.—Not later than 90 days after the date
13 of the enactment of this Act, and annually thereafter, the
14 President shall submit a report to the appropriate con-
15 gressional committees that describes the assistance to, and
16 commerce with, Syria by other foreign countries during
17 the preceding 12-month period.

18 (b) CONTENTS.—Each report submitted under sub-
19 section (a) shall, for the period covered by the report and
20 to the extent available—

21 (1) describe all bilateral assistance provided to
22 Syria by other foreign countries, including humani-
23 tarian assistance;

1 (2) describe Syria's commerce with foreign
2 countries, including an identification of Syria's trad-
3 ing partners and the extent of such trade;

4 (3) describe the joint ventures completed, or
5 under consideration, by foreign nationals and busi-
6 ness firms involving facilities in Syria, including—

7 (A) the location of the facilities involved;

8 (B) a description of the terms of agree-
9 ment of the joint ventures; and

10 (C) the names of the parties that are in-
11 volved;

12 (4) report the amount of debt of the Govern-
13 ment of Syria that is owed to each foreign country,
14 including—

15 (A) the amount of debt exchanged, for-
16 given, or reduced under the terms of each in-
17 vestment or operation in Syria involving foreign
18 nationals; and

19 (B) the amount of debt owed to the foreign
20 country that has been exchanged, forgiven, or
21 reduced in return for a grant by the Govern-
22 ment of Syria of an equity interest in a prop-
23 erty, investment, or operation of the Syrian
24 Government or of a Syrian national;

1 (5) describe the steps taken to assure that raw
2 materials and semifinished or finished goods pro-
3 duced by facilities in Syria involving foreign nation-
4 als do not enter the United States market, either di-
5 rectly or through third countries or parties;

6 (6) identify the countries and entities that pro-
7 vide, or have provided, arms or military supplies
8 from Syria or that otherwise have entered into
9 agreements with Syria that could have a military ap-
10 plication; and

11 (7) contain, for the countries and entities iden-
12 tified under paragraph (6)—

13 (A) a description of the military supplies,
14 equipment, or other material sold, bartered, or
15 exchanged between Syria and such countries or
16 entities;

17 (B) a listing of the goods, services, credits,
18 or other consideration received by Syria in ex-
19 change for military supplies, equipment, or ma-
20 terial; and

21 (C) the terms or conditions of any agree-
22 ment described in paragraph (6).

23 (c) FORM.—The report submitted under subsection
24 (a) shall be in unclassified form and may include a classi-
25 fied annex.

1 **TITLE IV—ASSISTANCE TO**
 2 **SUPPORT DEMOCRACY IN SYRIA**

3 **SEC. 401. DECLARATIONS OF POLICY.**

4 It shall be the policy of the United States to support
 5 independent human rights and pro-democracy forces in
 6 Syria to promote the emergence of a democratic govern-
 7 ment in Syria that will—

8 (1) denounce and combat terrorism;

9 (2) dismantle its chemical, biological, radio-
 10 logical, and nuclear weapons programs and commit
 11 to combating the proliferation of such weapons;

12 (3) respect the boundaries, sovereignty, and
 13 right to exist of its neighbors and live in peace and
 14 security with all the countries in the region; and

15 (4) uphold and defend the human rights and
 16 civil liberties of its citizens.

17 **SEC. 402. ASSISTANCE TO SUPPORT A TRANSITION TO DE-**
 18 **MOCRACY IN SYRIA.**

19 (a) **AUTHORIZATION.**—Notwithstanding any other
 20 provision of law, the President is authorized to provide as-
 21 sistance and other support for individuals and independent
 22 nongovernmental organizations to support a transition to
 23 a freely elected, internationally recognized democratic gov-
 24 ernment in Syria.

1 (b) ACTIVITIES SUPPORTED.—Assistance provided
2 pursuant to subsection (a) shall, to the maximum extent
3 practicable, be used to carry out—

4 (1) democracy-building and civil society efforts
5 in Syria, including the provision of assistance to or-
6 ganizations certified by the President to be inde-
7 pendent democratic organizations, victims of political
8 repression and their families, and prisoners of con-
9 science and their families; and

10 (2) radio and television broadcasting to Syria to
11 support democracy-building and civil society efforts
12 in Syria.

13 (c) AUTHORIZATION OF APPROPRIATIONS.—There
14 are authorized to be appropriated to the President, for fis-
15 cal year 2008 and for each subsequent fiscal year, such
16 sums as may be necessary to carry out this section.

