110TH CONGRESS 2D SESSION

S. 2684

To reform the housing choice voucher program under section 8 of the United States Housing Act of 1937.

IN THE SENATE OF THE UNITED STATES

March 3, 2008

Mr. Dodd (for himself, Mr. Schumer, Mr. Reed, Mr. Menendez, and Mr. Brown) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

A BILL

To reform the housing choice voucher program under section 8 of the United States Housing Act of 1937.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Section 8 Voucher Reform Act of 2008".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Inspection of dwelling units.
 - Sec. 3. Rent reform and income reviews.
 - Sec. 4. Eligibility for assistance based on assets and income.
 - Sec. 5. Targeting assistance to low-income working families.
 - Sec. 6. Voucher renewal funding.

- Sec. 7. Administrative fees.
- Sec. 8. Homeownership.
- Sec. 9. Performance assessments.
- Sec. 10. PHA project-based assistance.
- Sec. 11. Rent burdens.
- Sec. 12. Establishment of fair market rent.
- Sec. 13. Screening of applicants.
- Sec. 14. Enhanced vouchers.
- Sec. 15. Project-based preservation vouchers.
- Sec. 16. Demonstration program waiver authority.
- Sec. 17. Study to identify obstacles to using vouchers in federally subsidized housing projects.
- Sec. 18. Collection of data on tenants in projects receiving tax credits.
- Sec. 19. Agency authority for utility payments in certain circumstances.
- Sec. 20. Access to HUD programs for persons with limited English proficiency.
- Sec. 21. Authorization of appropriations.
- Sec. 22. Effective date.

1 SEC. 2. INSPECTION OF DWELLING UNITS.

- 2 (a) Inspection of Units by PHA's.—Section
- 3 8(o)(8) of the United States Housing Act of 1937 (42
- 4 U.S.C. 1437f(o)(8)) is amended—
- 5 (1) by striking subparagraph (A) and inserting
- 6 the following new subparagraph:
- 7 "(A) Initial inspection.—
- 8 "(i) In general.—For each dwelling
- 9 unit for which a housing assistance pay-
- ment contract is established under this
- subsection, the public housing agency (or
- other entity pursuant to paragraph (11))
- shall inspect the unit before any assistance
- payment is made to determine whether the
- dwelling unit meets the housing quality
- standards under subparagraph (B), except

1 as provided in clause (ii) or (iii) of this 2 subparagraph.

> "(ii) CORRECTION OF **NON-LIFE** THREATENING CONDITIONS.—In the case of any dwelling unit that is determined, pursuant to an inspection under clause (i), not to meet the housing quality standards under subparagraph (B), assistance payments may be made for the unit notwithstanding subparagraph (C) if failure to meet such standards is a result only of non-life threatening conditions. A public housing agency making assistance payments pursuant to this clause for a dwelling unit shall, 30 days after the beginning of the period for which such payments are made, suspend any assistance payments for the unit if any deficiency resulting in noncompliance with the housing quality standards has not been corrected by such time, and may not resume such payments until each such deficiency has been corrected.

> "(iii) Projects receiving certain federal housing subsidies.—In the

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1	case of any property that within the pre-
2	vious 12 months has been determined to
3	meet Federal housing quality and safety
4	standards under any Federal housing pro-
5	gram inspection standard equivalent to the
6	standards under the program under this
7	subsection, including the program under
8	section 42 of the Internal Revenue Code of
9	1986 or under subtitle A of title II of the
10	Cranston Gonzalez National Affordable
11	Housing Act, a public housing agency
12	may—
13	"(I) authorize occupancy before
14	the inspection under clause (i) has
15	been completed; and
16	"(II) make assistance payments
17	retroactive to the beginning of the
18	lease term after the unit has been de-
19	termined pursuant to an inspection
20	under clause (i) to meet the housing
21	quality standards under subparagraph
22	(B), provided that such inspection is
23	conducted pursuant to the require-
24	ments of subparagraph (C).";

1	(2) by striking subparagraph (D) and inserting
2	the following new subparagraph:
3	"(D) BIENNIAL INSPECTIONS.—
4	"(i) Requirement.—Each public
5	housing agency providing assistance under
6	this subsection (or other entity, as pro-
7	vided in paragraph (11)) shall make, for
8	each assisted dwelling unit, inspections not
9	less than biennially during the term of the
10	housing assistance payments contract for
11	the unit to determine whether the unit is
12	maintained in accordance with the require-
13	ments under subparagraph (A). The agen-
14	cy (or other entity) shall retain the records
15	of the inspection for a reasonable time and
16	shall make the records available upon re-
17	quest to the Secretary, the Inspector Gen-
18	eral for the Department of Housing and
19	Urban Development, and any auditor con-
20	ducting an audit under section 5(h).
21	"(ii) Sufficient inspection.—An
22	inspection of a property shall be sufficient
23	to comply with the inspection requirement

under clause (i) if—

1	"(I) the inspection was conducted
2	pursuant to requirements under a
3	Federal, State, or local housing assist-
4	ance program (including the HOME
5	Investment Partnerships Program
6	under title II of the Cranston-Gon-
7	zalez National Affordable Housing
8	Act (42 U.S.C. 12721 et seq.) or the
9	low-income housing tax credit under
10	section 42 of the Internal Revenue
11	Code of 1986); and
12	"(II) pursuant to such inspec-
13	tion, the property was determined to
14	meet the standards or requirements
15	regarding housing quality or safety
16	applicable to units assisted under such
17	program, and if a non-Federal stand-
18	ard was used, the public housing
19	agency has certified to the Secretary
20	that such standards or requirements
21	provide the same protection to occu-
22	pants of dwelling units meeting such
23	standards or requirements as, or
24	greater protection than, the housing

1	quality standards under subparagraph
2	(B)."; and
3	(3) by adding at the end the following new sub-
4	paragraph:
5	"(F) Interim inspections.—Upon notifi-
6	cation by a family on whose behalf tenant-based
7	assistance is provided under this subsection,
8	that the dwelling unit for which such assistance
9	is provided does not comply with housing qual-
10	ity standards under subparagraph (B), the pub-
11	lic housing agency shall inspect the dwelling
12	unit—
13	"(i) in the case of a life threatening
14	condition, within 24 hours of such notice;
15	and
16	"(ii) in the case of any non-life threat-
17	ening condition, within 15 days of such no-
18	tice.
19	"(G) Enforcement of housing quality
20	STANDARDS.—
21	"(i) Determination of noncompli-
22	ANCE.—A dwelling unit that is covered by
23	a housing assistance payments contract
24	under this subsection shall be considered,
25	for purposes of this subparagraph, to be in

1	noncompliance with the housing quality
2	standards under subparagraph (B) if—
3	"(I) the public housing agency or
4	an inspector authorized by the State
5	or unit of local government deter-
6	mines upon inspection of the unit that
7	the unit fails to comply with such
8	standards;
9	"(II) the agency or inspector no-
10	tifies the owner of the unit in writing
11	of such failure to comply; and
12	"(III) the failure to comply is not
13	corrected—
14	"(aa) in the case of any
15	such failure that is a result of a
16	life threatening condition, within
17	24 hours after receipt of such no-
18	tice; and
19	"(bb) in the case of any fail-
20	ure that is a result of a non-life
21	threatening condition, within 30
22	days after provision of such no-
23	tice, or such other reasonable pe-
24	riod as the public housing agency
25	may establish.

1	"(ii) Abatement of assistance.—
2	"(I) In General.—A public
3	housing agency providing assistance
4	under this subsection shall abate such
5	assistance with respect to any assisted
6	dwelling unit that is determined to be
7	in noncompliance with the housing
8	quality standards under subparagraph
9	(B). Upon a showing by the owner of
10	the unit that sufficient repairs to the
11	unit have been completed so that the
12	unit complies with such housing qual-
13	ity standards, the public housing
14	agency may recommence payment of
15	such assistance.
16	"(II) USE OF ABATED ASSIST-
17	ANCE TO PAY FOR REPAIRS.—The
18	public housing agency may use any
19	assistance amounts abated pursuant
20	to subclause (I) to make repairs or to
21	contract for such repairs for life-
22	threatening conditions, except that a
23	contract to make repairs may not be
24	entered into with the inspector for the
25	dwelling unit.

1	"(iii) Protection of tenants.—If
2	a public housing agency providing assist-
3	ance under this subsection abates rental
4	assistance payments under clause (ii), the
5	public housing agency shall—
6	"(I) notify the tenant—
7	"(aa) when such abatement
8	begins; and
9	"(bb) at the start of the
10	abatement period that if the unit
11	is not brought into compliance
12	within 120 days, the tenant will
13	have to move; and
14	"(II) issue the tenant the nec-
15	essary forms to allow the tenant to
16	move with their voucher to another
17	housing unit; and
18	"(III) use funds that otherwise
19	would have gone to pay the rental
20	amount, for the reasonable moving ex-
21	penses or security deposit costs of the
22	tenant.
23	"(iv) Right of the tenant to ter-
24	MINATE TENANCY.—During any period
25	that housing assistance payments are

abated with respect to any assisted dwelling unit pursuant to this subparagraph, the tenant of such dwelling may terminate his or her tenancy without penalty by notifying the owner of the dwelling unit.

"(v) Limitation on authority of an owner.—An owner of a dwelling unit that is considered to be in noncompliance with the housing quality standards under subparagraph (B) may not terminate the tenancy of a tenant, or refuse to renew a lease for such unit, as a result of an abatement order carried out by a public housing agency under clause (ii).

"(vi) Termination of lease or assistance payments contracts.—If a public housing agency providing assistance under this subsection abates rental assistance payments under clause (ii) and the owner of the unit does not correct the non-compliance within 120 days after the effective date of the determination of non-compliance under clause (i), the public housing agency shall terminate the housing assistance payment contract subject to

1	clause (vii). The termination of the hous-
2	ing assistance payment contract shall ter-
3	minate the lease agreement.
4	"(vii) Relocation of Tenants.—
5	"(I) 120-day period to relo-
6	CATE.—The public housing agency
7	shall provide to the individual or fam-
8	ily residing in any unit whose lease is
9	terminated under clause (vi) at least
10	120 days beginning at the start of the
11	abatement period to lease a new resi-
12	dence with tenant-based assistance
13	under this paragraph.
14	"(II) Preference in case of
15	RELOCATION HARDSHIP.—If the indi-
16	vidual or family residing in any unit
17	whose lease is terminated under
18	clause (vi) is unable to lease a new
19	residence pursuant to subclause (I),
20	the public housing agency shall pro-
21	vide, at the option of the individual or
22	family—
23	"(aa) additional search time
24	to such individual or family; or

1	"(bb) preference for occu-
2	pancy in a public housing unit
3	owned or operated by the public
4	housing agency.
5	"(III) Provision of Reason-
6	ABLE RELOCATION ASSISTANCE.—The
7	public housing agency shall provide
8	reasonable assistance to each indi-
9	vidual or family residing in any unit
10	whose lease is terminated under
11	clause (vi) in finding a new residence,
12	including the use of up to 2 months of
13	any assistance abated pursuant to
14	clause (ii) for relocation expenses, in-
15	cluding moving expenses and security
16	deposits. The public housing agency
17	may require that an individual or
18	family receiving assistance for a secu-
19	rity deposit, remit, to the extent of
20	such assistance, the amount of any se-
21	curity deposit refunded by the owner
22	of the unit for which the lease was
23	terminated.
24	"(viii) Tenant caused damages.—
25	If a public housing agency determines that

the noncompliance of a dwelling unit was
caused by a tenant, member of the tenant's
family, or a guest of the tenant, the public
housing agency may waive the applicability
of this subparagraph.

"(ix) Treatment of Certain Abatement Assistance.—Assistance amounts abated and used to make repairs or to contract for such repairs for life-threatening conditions pursuant to clause (ii)(II) or used for relocation assistance pursuant to clause (viii)(iv) shall be treated as costs which shall be considered in determining the allocation of renewal funding under subsection (dd)(2).".

(b) Leasing of Units Owned by PHA's.—Section 8(o)(11) of the United States Housing Act of 1937 (42 U.S.C. 1437f(o)(11)) is amended by striking "the Sector retary shall require the unit of general local government or another entity approved by the Secretary," and inserting "the public housing agency shall arrange for a third party".

1 SEC. 3. RENT REFORM AND INCOME REVIEWS.

2	(a) Rent for Public Housing and Section 8
3	Programs.—Section 3 of the United States Housing Act
4	of 1937 (42 U.S.C. 1437a(a)) is amended—
5	(1) in subsection (a)—
6	(A) in paragraph (1) by inserting "Low-
7	INCOME OCCUPANCY REQUIREMENT AND RENT-
8	AL PAYMENTS.—" after " (1) "; and
9	(B) by adding at the end the following new
10	paragraphs:
11	"(6) Reviews of family income.—
12	"(A) Frequency.—Reviews of family in-
13	come for purposes of this section—
14	"(i) shall be made in the case of all
15	families, upon the initial provision of hous-
16	ing assistance for the family;
17	"(ii) shall be made annually there-
18	after, except as provided in subparagraph
19	(B)(i);
20	"(iii) shall be made upon the request
21	of the family, at any time the income or
22	deductions (under subsection $(b)(5)$) of the
23	family change by an amount that is esti-
24	mated to result in a decrease of \$1,000 (or
25	such lower amount as the public housing
26	agency or owner may, at the option of the

1 agency or owner, establish) or more in an-2 nual adjusted income; "(iv) shall be made at any time the 3 income or deductions (under subsection (b)(5) of the family change by an amount 6 that is estimated to result in an increase of 7 \$1,000 or more in annual adjusted income, 8 except that any increase in the earned in-9 come of a family shall not be considered 10 for purposes of this clause (except that 11 earned income may be considered if the in-12 crease corresponds to previous decreases 13 under clause (iii)), except that a public 14 housing agency or owner may elect not to 15 conduct such review in the last 3 months 16 of a certification period; and 17 "(v) may be made, in the discretion of 18 the public housing agency, when the in-19 come of a family, including earned income, 20 changes in an amount that is less than the 21 amounts specified in clause (iii) or (iv), if 22 the amount so specified for increases is not 23 lower than the amount specified for de-

"(B) FIXED-INCOME FAMILIES.—

creases.

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1 "(i) Self certification and 3-year 2 REVIEW.—In the case of any family described in clause (ii), after the initial re-3 view of the family's income pursuant to subparagraph (A)(i), the public housing 6 agency or owner shall not be required to 7 conduct a review of the family's income 8 pursuant to subparagraph (A)(ii) for any 9 year for which such family certifies, in accordance with such requirements as the 10 11 Secretary shall establish, that the income 12 of the family meets the requirements of 13 clause (ii) of this subparagraph, except 14 that the public housing agency or owner 15 shall conduct a review of each such fam-16 ily's income not less than once every 3 17 years. 18 19

"(ii) ELIGIBLE FAMILIES.—A family described in this clause is a family who has an income, as of the most recent review pursuant to subparagraph (A) or clause (i) of this subparagraph, of which 90 percent or more consists of fixed income, as such term is defined in clause (iii).

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1	"(iii) Fixed income.—For purposes
2	of this subparagraph, the term 'fixed in-
3	come' includes income from—
4	"(I) the supplemental security in-
5	come program under title XVI of the
6	Social Security Act, including supple-
7	mentary payments pursuant to an
8	agreement for Federal administration
9	under section 1616(a) of the Social
10	Security Act and payments pursuant
11	to an agreement entered into under
12	section 212(b) of Public Law 93-66;
13	"(II) Social Security payments;
14	"(III) Federal, State, local and
15	private pension plans; and
16	"(IV) other periodic payments re-
17	ceived from annuities, insurance poli-
18	cies, retirement funds, disability or
19	death benefits, and other similar types
20	of periodic receipts.
21	"(C) In general.—Reviews of family in-
22	come for purposes of this section shall be sub-
23	ject to the provisions of section 904 of the
24	Stewart B. McKinney Homeless Assistance
25	Amendments Act of 1988.

"(7) CALCULATION OF INCOME.—

"(A) USE OF PRIOR YEAR'S OR ANTICIPATED INCOME.—In determining the income of a family for purposes of paragraph (6)(A)(ii) or (6)(B)(i), a public housing agency or owner shall use the income of the family as determined by the agency or owner for the preceding year. In determining the income of a family under clauses (i), (iii), (iv), or (v) of paragraph (6)(A) a public housing agency or owner shall use the anticipated income of the family as estimated by the agency or owner for the coming year.

"(B) INFLATIONARY ADJUSTMENT FOR FIXED INCOME FAMILIES.—If, for any year, a public housing agency or owner determines the income for any family described in paragraph (6)(B)(ii), based on a review of the income of the family conducted during a preceding year, such income shall be adjusted by applying an inflationary factor as the Secretary shall, by regulation, establish.

"(C) SAFE HARBOR.—A public housing agency or owner may, to the extent such information is available to the public housing agency

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or owner, determine the family's income for purposes of this section based on timely income determinations made for purposes of other means-tested Federal public assistance programs (including the program for block grants to States for temporary assistance for needy families under part A of title IV of the Social Security Act, a program for Medicaid assistance under a State plan approved under title XIX of the Social Security Act, and the Food Stamp Program as defined in section 3(h) of the Food Stamp Act of 1977). The Secretary shall work with other appropriate Federal agencies to develop procedures to enable public housing agencies and owners to have access to such income determinations made by other Federal programs.

- "(D) PHA AND OWNER COMPLIANCE.—A public housing agency or owner may not be considered to fail to comply with this paragraph or paragraph (6) due solely to any de minimis errors made by the agency or owner in calculating family incomes.";
- 24 (2) by striking subsections (d) and (e); and

1	(3) by redesignating subsection (f) as sub-
2	section (d).
3	(b) Income.—Section 3(b) of the United States
4	Housing Act of 1937 (42 U.S.C. 1437a(b)) is amended—
5	(1) by striking paragraph (4) and inserting the
6	following new paragraph:
7	"(4) Income.—The term 'income' means, with
8	respect to a family, income received from all sources
9	by each member of the household who is 18 years
10	of age or older or is the head of household or spouse
11	of the head of the household, plus unearned income
12	by or on behalf of each dependent who is less than
13	18 years of age, as determined in accordance with
14	criteria prescribed by the Secretary, in consultation
15	with the Secretary of Agriculture, subject to the fol-
16	lowing requirements:
17	"(A) INCLUDED AMOUNTS.—Such term in-
18	cludes recurring gifts and receipts, actual in-
19	come from assets, and profit or loss from a
20	business.
21	"(B) EXCLUDED AMOUNTS.—Such term
22	does not include any—
23	"(i) imputed return on assets;
24	"(ii) amounts that would be eligible
25	for exclusion under section 1613(a)(7) of

1	the Social Security Act (42 U.S.C.
2	1382b(a)(7); and
3	"(iii) deferred Veterans Administra-
4	tion disability benefits that are received in
5	a lump sum amount or in prospective
6	monthly amounts.
7	"(C) Earned income of students.—
8	Such term does not include earned income of
9	any dependent earned during any period that
10	such dependent is attending school on a full-
11	time basis or any grant-in-aid or scholarship
12	amounts related to such attendance used for
13	the cost of tuition or books.
14	"(D) EDUCATIONAL SAVINGS ACCOUNTS.—
15	Income shall be determined without regard to
16	any amounts in or from, or any benefits from,
17	any Coverdell Education Savings Account under
18	section 530 of the Internal Revenue Code of
19	1986 or any qualified tuition program under
20	section 529 of such Code.
21	"(E) OTHER EXCLUSIONS.—Such term
22	shall not include other exclusions from income
23	as are established by the Secretary or any
24	amount required by Federal law to be excluded
25	from consideration as income. The Secretary

1	may not require a public housing agency or
2	owner to maintain records of any amounts ex-
3	cluded from income pursuant to this subpara-
4	graph."; and
5	(2) by striking paragraph (5) and inserting the
6	following new paragraph:
7	"(5) Adjusted income.—The term 'adjusted
8	income' means, with respect to a family, the amount
9	(as determined by the public housing agency or
10	owner) of the income of the members of the family
11	residing in a dwelling unit or the persons on a lease,
12	after any deductions from income as follows:
13	"(A) ELDERLY AND DISABLED FAMI-
14	LIES.—\$700 in the case of any family that is
15	an elderly family or a disabled family.
16	"(B) Dependents.—In the case of any
17	family that includes a member or members
18	who—
19	"(i) are less than 18 years of age or
20	attending school or vocational training on
21	a full-time basis; or
22	"(ii) is a person with disabilities who
23	is 18 years of age or older and resides in
24	the household,
25	\$480 for each such member.

1	"(C) EARNED INCOME DISREGARD.—An
2	amount equal to 10 percent of the lesser of the
3	family's earned income or \$9,000.
4	"(D) CHILD CARE.—The amount, if any
5	exceeding 5 percent of annual income used to
6	pay for childcare for preschool age children, for
7	before- or after-care for children in school, or
8	for other childcare necessary to enable a mem-
9	ber of the family to be employed or further his
10	or her education.
11	"(E) HEALTH AND MEDICAL EXPENSES.—
12	The amount, if any, by which 10 percent of an-
13	nual family income is exceeded by the sum of—
14	"(i) in the case of any elderly or dis-
15	abled family, any unreimbursed health and
16	medical care expenses; and
17	"(ii) any unreimbursed reasonable at-
18	tendant care and auxiliary apparatus ex-
19	penses for each handicapped member of
20	the family, to the extent necessary to en-
21	able any member of such family to be em-
22	ployed.
23	"(F) Permissive deductions.—Such ad-
24	ditional deductions as a public housing agency
25	or owner may, at its discretion, establish, except

that the Secretary shall establish procedures to ensure that such deductions do not increase Federal expenditures.

> The Secretary shall annually adjust the amounts of the deductions under subparagraphs (A) and (B), as such amounts may have been previously adjusted, by applying an inflationary factor as the Secretary shall, by regulation, establish. If the dollar amount of any such deduction determined for any year by applying such inflationary factor is not a multiple of \$25, the Secretary shall round such amount to the next lowest multiple of \$25, except that in no instance shall the dollar amount of any such deduction be less than the initial amount of the deduction established under subparagraphs (A) and (B). The Secretary shall annually adjust the fixed numerical dollar amount under subparagraph (C) (\$9,000 as of the date of enactment of the Section 8 Voucher Reform Act of 2008), as such amount may have been previously adjusted, by applying an inflationary factor as the Secretary shall, by regulation, establish. If such dollar amount determined for any year by applying such inflationary factor is not a multiple of \$1,000, the Secretary shall round such amount to the next lowest multiple of \$1,000.".

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1 (c) Housing Choice Voucher Program.—Para-2 graph (5) of section 8(0) of the United States Housing Act of 1937 (42 U.S.C. 1437f(o)(5)) is amended— 3 4 (1) in the paragraph heading, by striking "AN-NUAL REVIEW" and inserting "REVIEWS"; 5 6 (2) in subparagraph (A)— (A) by striking "the provisions of" and in-7 8 serting "paragraphs (6) and (7) of section 3(a) 9 and to"; and (B) by striking "and shall be conducted 10 11 upon the initial provision of housing assistance 12 for the family and thereafter not less than annually"; and 13 14 (3) in subparagraph (B), by striking the second 15 sentence. 16 (d) ENHANCED VOUCHER Program.—Section 8(t)(1)(D) of the United States Housing Act of 1937 (42) U.S.C. 1437f(t)(1)(D)) is amended by striking "income" 18 and inserting "annual adjusted income". 19 20 (e) Project-Based Housing.—Paragraph (3) of 21 section 8(c) of the United States Housing Act of 1937 22 (42 U.S.C. 1437f(c)(3)) is amended by striking the last 23 sentence. (f) IMPACT ON PUBLIC HOUSING REVENUES.—

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(1) Interaction with asset management RULE.—If a public housing agency determines that the application of the amendments made by this section results in a net reduction in the dwelling rental income of the public housing agency and such reduction in the first quarter of a calendar year is projected to be more than one-half percent of the net dwelling rents received by the public housing agency during the preceding calendar year, the public housing agency may, any time prior to April 15th of each year following the effective date of the amendments made by this section, certify to the Secretary of Housing and Urban Development the anticipated net reduction in annual dwelling rental income and the Secretary, within 45 days of receipt of such statement, shall reimburse the agency from funds appropriated for operating assistance under section 9(e) of the United States Housing Act of 1937 (42 U.S.C. 1437g(e)) if such funds are available. Each public housing agency so assisted shall maintain the books, documents, papers, and records supporting the certification submitted to the Secretary and such materials shall be available for review and audit by the Secretary and by the Comptroller General of the United States and their authorized representatives.

- 1 (2) HUD REPORTS ON PUBLIC HOUSING REV2 ENUE IMPACT.—For each of fiscal years 2009 and
 3 2010, the Secretary of Housing and Urban Develop4 ment shall submit a report to Congress identifying
 5 and calculating the impact of changes made by the
 6 amendments made by this section on the revenues
 7 and costs of operating public housing units.
- 8 (3) EFFECTIVE DATE.—This subsection shall 9 take effect during the first year that the amend-10 ments made by this section are effective.
- 11 (g) Access to Information.—Section 904(2)(C) of
- 12 the Stewart B. McKinney Homeless Assistance Amend-
- 13 ments Act of 1988 (42 U.S.C. 3544) is amended by strik-
- 14 ing the period and inserting the following: ", and each ap-
- 15 plicant or participant, or the authorized representative
- 16 thereof, shall have the opportunity to examine all informa-
- 17 tion obtained for purposes of verifying the applicant or
- 18 participant's eligibility for or levels of benefits.".
- 19 SEC. 4. ELIGIBILITY FOR ASSISTANCE BASED ON ASSETS
- 20 AND INCOME.
- 21 (a) Assets.—Section 16 of the United States Hous-
- 22 ing Act of 1937 (42 U.S.C. 1437n) is amended by insert-
- 23 ing after subsection (d) the following new subsection:
- 24 "(e) Eligibility for Assistance Based on As-
- 25 SETS.—

1	"(1) Limitation on assets.—Subject to para-
2	graph (3) and notwithstanding any other provision
3	of this Act, a dwelling unit assisted under this Act
4	may not be rented and assistance under this Act
5	may not be provided, either initially or at each recer-
6	tification of family income, to any family—
7	"(A) whose net family assets exceed
8	\$100,000, as such amount is adjusted annually
9	by applying an inflationary factor as the Sec-
10	retary considers appropriate; or
11	"(B) who has a present ownership interest
12	in, and a legal right to reside in, real property
13	that is suitable for occupancy as a residence,
14	except that the prohibition under this subpara-
15	graph shall not apply to—
16	"(i) any property for which the family
17	is receiving assistance under this Act;
18	"(ii) any person that is a victim of do-
19	mestic violence; or
20	"(iii) any family that is making a
21	good faith effort to sell such property.
22	"(2) Net family assets.—
23	"(A) In general.—For purposes of this
24	subsection, the term 'net family assets' means,
25	for all members of the household, the net cash

value of all assets after deducting reasonable 1 2 costs that would be incurred in disposing of real 3 property, savings, stocks, bonds, and other 4 forms of capital investment. Such term does not include interests in Indian trust land, equity in 6 real property to which the prohibition under 7 paragraph (1)(B) does not apply, savings ac-8 counts in homeownership programs of the De-9 partment of Housing and Urban Development, 10 or Family Self-Sufficiency program accounts. 11 "(B) Exclusions.—Such term does not 12 include— 13 "(i) necessary items of personal prop-14 erty, such as furniture and automobiles, as 15 the public housing agency may determine 16 for purposes of the voucher and public 17 housing programs, and as the Secretary 18 shall determine for purposes of other Fed-19 eral housing programs; "(ii) the value of any retirement ac-20 21 count; 22 "(iii) any amounts recovered in any 23 civil action or settlement based on a claim 24 of malpractice, negligence, or other breach

of duty owed to a member of the family

and arising out of law, that resulted in a member of the family being disabled; and "(iv) the value of any Coverdell Edu-

cation Savings Account under section 530 of the Internal Revenue Code of 1986 or any qualified tuition program under section 529 of such Code.

"(C) Trust funds.—In cases where a trust fund has been established and the trust is not revocable by, or under the control of, any member of the family or household, the value of the trust fund shall not be considered an asset of a family if the fund continues to be held in trust. Any income distributed from the trust fund shall be considered income for purposes of section 3(b) and any calculations of annual family income, except in the case of medical expenses for a minor.

"(D) Self-Certification.—A public housing agency or owner may determine the net assets of a family, for purposes of this section, based on the amounts reported by the family at the time the agency or owner reviews the family's income.

1	"(3) Compliance for public housing
2	DWELLING UNITS.—When recertifying family income
3	with respect to families residing in public housing
4	dwelling units, a public housing agency may, in the
5	discretion of the agency and only pursuant to a pol-
6	icy that is set forth in the public housing agency
7	plan under section 5A for the agency, choose not to
8	enforce the limitation under paragraph (1).
9	"(4) AUTHORITY TO DELAY EVICTIONS.—In the
10	case of a family residing in a dwelling unit assisted
11	under this Act who does not comply with the limita-
12	tion under paragraph (1), the public housing agency
13	or project owner may—
14	"(A) delay eviction or termination of the
15	family, based on such noncompliance for a pe-
16	riod of not more than 6 months; and
17	"(B) continue to provide assistance to the
18	family if the family rectifies its noncompliance
19	with such limitation during the period of delay
20	described under subparagraph (A).".
21	(b) INCOME.—The United States Housing Act of
22	1937 is amended—
23	(1) in section $3(a)(1)$ (42 U.S.C. $1437a(a)(1)$),
24	by striking the first sentence and inserting the fol-
25	lowing: "Dwelling units assisted under this Act may

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be rented, and assistance under this Act may be provided, whether initially or at time of recertification, only to families who are low-income families at the time such initial or continued assistance, respectively, is provided, except that families residing in dwelling units as of the date of the enactment of the Section 8 Voucher Reform Act of 2008 that, under agreements in effect on such date of enactment, may have incomes up to 95 percent of local area median income shall continue to be eligible for assistance at recertification as long as they continue to comply with such income restrictions. Public housing agencies and owners shall determine whether a family receiving assistance under this Act is a low-income family at the time of recertification based on the highest area median income determined by the Secretary for the area since the family began receiving assistance under this Act. When recertifying family income with respect to families residing in public housing dwelling units, a public housing agency may, in the discretion of the agency and only pursuant to a policy that is set forth in the public housing agency plan under section 5A for the agency, choose not to enforce the prohibition under the preceding sentence. When recertifying family income with respect

to families residing in dwelling units for which project-based assistance is provided, a project owner may, in the owner's discretion and only pursuant to a policy adopted by such owner, choose not to enforce such prohibition. In the case of a family residing in a dwelling unit assisted under this Act who does not comply with the prohibition under the first sentence of this paragraph or the prohibition in section 8(o)(4), the public housing agency or project owner may delay eviction or termination of the family, based on such noncompliance for a period of not more than 6 months and may continue to provide assistance to the family if the family rectifies its noncompliance with such limitation during this period of delay.";

- (2) in section 8(o)(4) (42 U.S.C. 1437f(o)(4)), by striking the matter preceding subparagraph (A) and inserting the following:
- "(4) ELIGIBLE FAMILIES.—Assistance under this subsection may be provided, whether initially or at each recertification, only pursuant to subsection (t) to a family eligible for assistance under such subsection or to a family who at the time of such initial or continued assistance, respectively, is a low-income family that is—"; and

1 (3) in section 8(c)(4) (42 U.S.C. 1437f(c)(4)), 2 by striking "at the time it initially occupied such 3 dwelling unit" and insert "according to the restric-4 tions under section 3(a)(1)". SEC. 5. TARGETING ASSISTANCE TO LOW-INCOME WORK-6 ING FAMILIES. 7 (a) Vouchers.—Section 16(b)(1) of the United 8 States Housing Act of 1937 (42 U.S.C. 1437n(b)(1)) is 9 amended— 10 (1) by inserting after "do not exceed" the fol-11 lowing: "the higher of (A) the poverty line (as such 12 term is defined in section 673 of the Omnibus Budg-13 et Reconciliation Act of 1981 (42 U.S.C. 9902), in-14 cluding any revision required by such section) appli-15 cable to a family of the size involved, or (B)"; and 16 (2) by inserting before the period at the end the 17 following: "; and except that clause (A) of this sen-18 tence shall not apply in the case of public housing 19 agencies located in Puerto Rico or any other terri-20 tory or possession of the United States". 21 (b) Public Housing.—Section 16(a)(2)(A) of the 22 United States Housing Act of 1937 (42) U.S.C. 23 1437n(a)(2)(A)) is amended— 24 (1) by inserting after "do not exceed" the fol-25 lowing: "the higher of (i) the poverty line (as such

- term is defined in section 673 of the Omnibus Budg-
- et Reconciliation Act of 1981 (42 U.S.C. 9902), in-
- 3 cluding any revision required by such section) appli-
- 4 cable to a family of the size involved, or (ii)"; and
- 5 (2) by inserting before the period at the end the
- 6 following: "; and except that clause (i) of this sen-
- 7 tence shall not apply in the case of public housing
- 8 agencies located in Puerto Rico or any other terri-
- 9 tory or possession of the United States".
- 10 (c) Project-Based Section 8 Assistance.—Sec-
- 11 tion 16(b)(1) of the United States Housing Act of 1937
- 12 (42 U.S.C. 1437n(b)(1)) is amended—
- 13 (1) by inserting after "do not exceed" the fol-
- lowing: "the higher of (A) the poverty line (as such
- term is defined in section 673 of the Omnibus Budg-
- et Reconciliation Act of 1981 (42 U.S.C. 9902), in-
- 17 cluding any revision required by such section) appli-
- cable to a family of the size involved, or (B)"; and
- 19 (2) by inserting before the period at the end the
- following: "; and except that clause (A) of this sen-
- 21 tence shall not apply in the case of projects located
- in Puerto Rico or any other territory or possession
- of the United States".

1 SEC. 6. VOUCHER RENEWAL FUNDING.

2	(a) In General.—Section 8 of the United States
3	Housing Act of 1937 (42 U.S.C. 1437f) is amended by
4	striking subsection (dd) and inserting the following new
5	subsection:
6	"(dd) Tenant-Based Vouchers.—
7	"(1) Authorization of appropriations.—
8	There are authorized to be appropriated, for each of
9	fiscal years 2009 through 2013, such sums as may
10	be necessary for tenant-based assistance under sub-
11	section (o) for the following purposes:
12	"(A) To renew all expiring annual con-
13	tributions contracts for tenant-based rental as-
14	sistance.
15	"(B) To provide tenant-based rental assist-
16	ance for—
17	"(i) relocation and replacement of
18	housing units that are demolished or dis-
19	posed of pursuant to the Omnibus Consoli-
20	dated Rescissions and Appropriations Act
21	of 1996 (Public Law 104–134);
22	"(ii) conversion of section 23 projects
23	to assistance under this section;
24	"(iii) the family unification program
25	under subsection (x) of this section;

1	"(iv) relocation of witnesses in con-
2	nection with efforts to combat crime in
3	public and assisted housing pursuant to a
4	request from a law enforcement or pros-
5	ecution agency;
6	"(v) enhanced vouchers authorized
7	under subsection (t) of this section;
8	"(vi) relocation and replacement of
9	public housing units that are demolished or
10	disposed of in connection with the HOPE
11	VI program under section 24;
12	"(vii) relocation and replacement of
13	vouchers used to preserve public housing
14	developed from sources other than under
15	section 9 of the United States Housing Act
16	of 1937 (42 U.S.C. 1437g);
17	"(viii) mandatory conversions of pub-
18	lic housing to vouchers, pursuant to sec-
19	tions 33 of the United States Housing Act
20	of 1937 (42 U.S.C. 1437z–5);
21	"(ix) voluntary conversion of public
22	housing to vouchers pursuant to section 22
23	of the United States Housing Act of 1937
24	(42 U.S.C. 1437t);

1	"(x) vouchers necessary to comply
2	with a consent decree or court order;
3	"(xi) relocation and replacement of
4	public housing units that are demolished or
5	disposed of pursuant to eminent domain,
6	homeownership programs, in connection
7	with a mixed-finance project under section
8	35 of the United States Housing Act of
9	1937 (42 U.S.C. 1437z-7), or otherwise;
10	"(xii) vouchers to replace dwelling
11	units that cease to receive project-based
12	assistance under subsection (b), (c), (d),
13	(e), or (v) of this section;
14	"(xiii) vouchers used to preserve pub-
15	lic housing developed from sources other
16	than under section 9 of the United States
17	Housing Act of 1937 (42 U.S.C. 1437g);
18	"(xiv) tenant protection assistance, in-
19	cluding replacement and relocation assist-
20	ance; and
21	"(xv) emergency voucher assistance
22	for the protection of victims of domestic vi-
23	olence, dating violence, sexual assault, or
24	stalking.

1	Subject only to the availability of sufficient
2	amounts provided in appropriation Acts, the
3	Secretary shall provide tenant-based rental as-
4	sistance to replace all dwelling units that cease
5	to be available as assisted housing as a result
6	of clause (i), (ii), (v), (vi), (vii), (viii), (xi), (xii),
7	or (xiii).
8	"(2) Allocation of Renewal Funding
9	AMONG PUBLIC HOUSING AGENCIES.—
10	"(A) From amounts appropriated for each
11	year pursuant to paragraph (1)(A), the Sec-
12	retary shall provide renewal funding for each
13	public housing agency—
14	"(i) based on leasing and cost data
15	from the preceding calendar year, as ad-
16	justed by an annual adjustment factor to
17	be established by the Secretary, which shall
18	be established using the smallest geo-
19	graphical areas for which data on changes
20	in rental costs are annually available;
21	"(ii) by making any adjustments nec-
22	essary to provide for—
23	"(I) the first-time renewal of
24	vouchers funded under paragraph
25	(1)(B); and

1	"(II) any incremental vouchers
2	funded in previous years;
3	"(iii) by making any adjustments nec-
4	essary for full-year funding of vouchers
5	moved into or out of the jurisdiction of the
6	public housing agency in the prior calendar
7	year pursuant to the portability procedures
8	under subsection $(r)(2)$; and
9	"(iv) by making such other adjust-
10	ments as the Secretary considers appro-
11	priate, including adjustments necessary to
12	address changes in voucher utilization
13	rates and voucher costs related to natural
14	and other major disasters.
15	"(B) Leasing and cost data.—For pur-
16	poses of subparagraph (A)(i), leasing and cost
17	data shall be calculated annually by using the
18	average for the preceding calendar year. Such
19	leasing and cost data shall be adjusted to in-
20	clude vouchers that were set aside under a com-
21	mitment to provide project-based assistance
22	under subsection (o)(13) and to exclude
23	amounts funded through advances under para-
24	graph (3). Such leasing and cost data shall not
25	include funds not appropriated for tenant-based

1	assistance under section 8(o), unless the agen-
2	cy's funding was prorated in the prior year and
3	the agency used other funds to maintain vouch-
4	ers in use.
5	"(C) Overleasing.—For the purpose of
6	determining allocations under subsection (A)(i),
7	the leasing rate calculated for the prior cal-
8	endar year may exceed an agency's authorized
9	voucher level, except that such calculation shall
10	not include amounts resulting from a leasing
11	rate in excess of 103 percent of an agency's au-
12	thorized vouchers in the prior year which re-
13	sults from the use of accumulated amounts, as
14	referred to in paragraph (4)(A).
15	"(D) MOVING TO WORK.—Notwithstanding
16	subparagraphs (A) and (B), each public hous-
17	ing agency participating in any year in the mov-
18	ing to work demonstration under section 204 of
19	the Departments of Veterans Affairs and Hous-
20	ing and Urban Development, and Independent
21	Agencies Appropriations Act, 1996 (42 U.S.C.
22	1437f note) shall be—
23	"(i) funded pursuant to its agreement
24	under such program, if such agreement in-

1	cludes an alternate to the provisions of this
2	subsection; and
3	"(ii) subject to any pro rata adjust-
4	ment made under subparagraph (E)(i).
5	"(E) Pro rata allocation.—
6	"(i) Insufficient funds.—To the
7	extent that amounts made available for a
8	fiscal year are not sufficient to provide
9	each public housing agency with the full al-
10	location for the agency determined pursu-
11	ant to subparagraphs (A) and (D), the
12	Secretary shall reduce such allocation for
13	each agency on a pro rata basis, except
14	that renewal funding of enhanced vouchers
15	under section 8(t) shall not be subject to
16	such proration.
17	"(ii) Excess funds.—To the extent
18	that amounts made available for a fiscal
19	year exceed the amount necessary to pro-
20	vide each housing agency with the full allo-
21	cation for the agency determined pursuant
22	to subparagraphs (A) and (D), such excess
23	amounts shall be used for the purposes
24	specified in subparagraphs (B) and (C) of

paragraph (4).

1 "(F) Prompt funding allocation.— 2 The Secretary shall allocate all funds under this 3 subsection for each year before the latter of (i) 4 February 15, or (ii) the expiration of the 45-5 day period beginning upon the enactment of the 6 appropriations Act funding such renewals. 7 "(3) ADVANCES.— 8 "(A) AUTHORITY.—During the last 3 9 months of each calendar year, the Secretary 10 shall provide funds out of any appropriations 11 made under paragraph (1) for the fiscal year 12 beginning on October 1 of that calendar year, 13 to any public housing agency, at the request of 14 the agency, in an amount up to 2 percent of the 15 allocation for the agency for such calendar year, 16 subject to subparagraph (C). 17 "(B) USE.—Amounts advanced under sub-18 paragraph (A) may be used to pay for addi-19 tional voucher costs, including costs related to 20 temporary overleasing. "(C) USE OF PRIOR YEAR AMOUNTS.— 21 22 During the last 3 months of a calendar year, if

amounts previously provided to a public housing

agency for tenant-based assistance for such

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1 year or for previous years remain unobligated
2 and available to the agency—
3 "(i) the agency shall exhaust such
4 amounts to cover any additional voucher
5 costs under subparagraph (B) before
6 amounts advanced under subparagraph (A)
7 may be so used; and
8 "(ii) the amount that may be ad-
9 vanced under subparagraph (A) to the
agency shall be reduced by an amount
equal to the total of such previously pro-
vided and unobligated amounts.
13 "(D) Repayment.—Amounts advanced
under subparagraph (A) in a calendar year
shall be repaid to the Secretary in the subse-
quent calendar year by reducing the amounts
made available for such agency for such subse-
quent calendar year pursuant to allocation
under paragraph (2) by an amount equal to the
amount so advanced to the agency.
21 "(4) Offset.—
22 "(A) IN GENERAL.—The Secretary shall
offset, from amounts provided under the annual
24 contributions contract for a public housing
agency for a calendar year, all accumulated

1	amounts allocated under paragraph (2) and
2	from previous years that are unused by the
3	agency at the end of each calendar year ex-
4	cept—
5	"(i) with respect to the offset under
6	this subparagraph at the end of 2008, an
7	amount equal to 12.5 percent of the
8	amount allocated to the public housing
9	agency for such year pursuant to para-
10	graph(2)(A);
11	"(ii) with respect to the offset under
12	this subparagraph at the end of 2009, an
13	amount equal to 7.5 percent of the amount
14	allocated to the public housing agency for
15	such year pursuant to paragraph (2)(A);
16	and
17	"(iii) with respect to the offset under
18	this subparagraph at the end of each of
19	2010, 2011, and 2012, an amount equal to
20	5 percent of such amount allocated to the
21	agency for such year. Notwithstanding any
22	other provision of law, each public housing
23	agency may retain all amounts not author-
24	ized to be offset under this subparagraph,
25	and may use such amounts for all author-

1	ized purposes. Funds initially allocated
2	prior to the effective date of the Section 8
3	Voucher Reform Act of 2008 for the pur-
4	poses specified in paragraph (1)(B) shall
5	not be included in the calculation of accu-
6	mulated amounts subject to offset under
7	this paragraph.
8	"(B) REALLOCATION.—Not later than May
9	1 of each calendar year, the Secretary shall—
10	"(i) calculate the aggregate savings
11	due to the offset of unused amounts for
12	the preceding year recaptured pursuant to
13	subparagraph (A);
14	"(ii) set aside such amounts as the
15	Secretary considers likely to be needed to
16	reimburse public housing agencies for in-
17	creased costs related to portability and
18	family self-sufficiency activities during
19	such year, which amounts shall be made
20	available for allocation upon submission of
21	a request that meets criteria prescribed by
22	the Secretary; and
23	"(iii) reallocate all remaining amounts
24	among public housing agencies, with pri-
25	ority given based on the extent to which an

1	agency has utilized the amount allocated
2	under paragraph (2) for the agency to
3	serve eligible families, as well as the rel-
4	ative need of communities for additional
5	assistance under this subsection.
6	"(C) USE.—Amounts reallocated to a pub-
7	lic housing agency pursuant to subparagraph
8	(B)(iii) may be used only to increase voucher
9	leasing rates to the level eligible for renewal
10	funding under paragraph (2)(C).".
11	(b) Absorption of Vouchers From Other Agen-
12	CIES.—
13	(1) IN GENERAL.—Section $8(r)(2)$ of the
14	United States Housing Act of 1937 (42 U.S.C.
15	1437f(r)(2)) is amended—
16	(A) by striking "The public housing agen-
17	cy" and inserting "(A) IN GENERAL.—The pub-
18	lie housing agency"; and
19	(B) by adding the end the following:
20	"(B) Absorption and Priority.—
21	"(i) In general.—The public hous-
22	ing agency shall—
23	"(I) absorb any family that
24	moves under this subsection into its
25	program for voucher assistance under

this section after the initial month, 1 2 except that the Secretary may limit 3 the absorption of vouchers in excess of a public housing agency's authorized 4 level if the Secretary makes the deter-6 mination under subparagraph (C) that 7 there is insufficient funding for such 8 vouchers in the current year; and 9 "(II) have priority to receive ad-10 11

ditional funding from the Secretary for the net additional cost of housing assistance provided pursuant to this requirement from amounts made available pursuant to subsection (dd)(4)(B) or otherwise, except that the obligation to absorb vouchers under subclause (I) does not override any provision of a judgement, consent decree, contract with the Secretary pursuant to section 3(b)(6), or any other similar arrangement under which the public housing agency administers voucher assistance under this section without regard to any

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other applicable limitation on the public housing agency's area of operation.

"(ii) NO DELAY OF VOUCHERS FOR FAMILIES ON WAITING LIST.—The Secretary shall provide the funding required to carry out the activities under clause (i) as needed for a public housing agency to meet its obligation under this subparagraph without delaying issuance of vouchers to families on its waiting list.

"(C) EXCEPTION.—If in any fiscal year, the Secretary does not have sufficient funds available under subsection (dd)(4)(B) or that otherwise may be used for the purposes of this subsection, the Secretary shall suspend the requirement described in subparagraph (B). Such suspension shall take effect no earlier than 60 days after the Secretary provides notice of the suspension by electronic mail to all public housing agencies and to the public by posting of the notice on the website of the Department. The obligation of the Secretary to fund vouchers absorbed under subparagraph (B) shall continue for all vouchers that are leased prior to the effective date of such suspension.".

- 1 (2) Transition.—The amendments made by 2 paragraph (1) shall take effect January 1, 2010, 3 provided that in each calendar quarter of 2010 and 4 2011, a public housing agency shall absorb no more 5 than one-eighth of the vouchers subject to absorp-6 tion on such effective date of each public housing 7 agency that is providing assistance for the vouchers 8 on such effective date. Public housing agencies may 9 by mutual agreement alter the absorption rate estab-10 lished in the previous sentence.
- 11 (3) Report to congress.—Not later than 12 May 1, 2009, the Secretary of Housing and Urban 13 Development shall provide to Congress an estimate 14 of the net additional cost to the Department of 15 Housing and Urban Development in the first year of 16 implementation of the new requirements added by 17 the amendments made in paragraph (1), and of the 18 savings likely to be available in 2010 and 2011 as 19 a result of the reduction in the permitted level of re-20 tained funds under subsection (dd)(4)(A) of section 21 8 of the United States Housing Act of 1937 (42) 22 U.S.C. 1437f(dd)(4)(A)).
- (c) VOUCHERS FOR PERSONS WITH DISABILITIES.—
 The Secretary of Housing and Urban Development shall

25 develop and issue, to public housing agencies that received

1	voucher assistance under section 8(o) for non-elderly dis-
2	abled families pursuant to appropriations Acts, guidance
3	to ensure that, to the maximum extent practicable, such
4	vouchers continue to be provided upon turnover to quali-
5	fied non-elderly disabled families.
6	SEC. 7. ADMINISTRATIVE FEES.
7	(a) In General.—Section 8(q) of the United States
8	Housing Act of 1937 (42 U.S.C. 1437f(q)) is amended—
9	(1) in paragraph (1)—
10	(A) by amending subparagraphs (B) and
11	(C) to read as follows:
12	"(B) CALCULATION.—The fee under this
13	subsection shall—
14	"(i) be payable to each public housing
15	agency for each month for which a dwell-
16	ing unit is covered by an assistance con-
17	tract;
18	"(ii) be based on the per unit fee pay-
19	able to the agency in fiscal year 2003, up-
20	dated for each subsequent year as specified
21	in subsection (iv), unless the Secretary es-
22	tablishes by rulemaking a revised method
23	of calculating the per unit fee for each
24	agency, which method—

1	"(I) shall otherwise comply with
2	this subparagraph; and
3	"(II) may include performance
4	incentives, consistent with subsection
5	(o)(21);
6	"(iii) include an amount for the cost
7	of issuing vouchers to new participants
8	who lease units in the jurisdiction of the
9	agency or in another jurisdiction under the
10	procedures established in subsection (r);
11	"(iv) be updated each year using an
12	index of changes in wage data or other ob-
13	jectively measurable data that reflect the
14	costs of administering the program for
15	such assistance, as determined by the Sec-
16	retary; and
17	"(v) include an amount for the cost of
18	family self-sufficiency coordinators, as pro-
19	vided in section 23(h)(1).
20	"(C) Publication.—The Secretary shall
21	cause to be published in the Federal Register
22	the fee rate for each geographic area."; and
23	(B) by striking subparagraph (E); and
24	(2) in paragraph (4), by striking "1999" and
25	inserting "2008".

1	(b) Administrative Fees for Family Self-Suf-
2	FICIENCY PROGRAM COSTS.—Subsection (h) of section 23
3	of the United States Housing Act of 1937 (42 U.S.C.
4	1437u(h)) is amended by striking paragraph (1) and in-
5	serting the following new paragraph:
6	"(1) Section 8 fees.—
7	"(A) IN GENERAL.—The Secretary shall
8	establish a fee under section 8(q) for the costs
9	incurred in administering the self-sufficiency
10	program under this section to assist families re-
11	ceiving voucher assistance through section 8(o).
12	"(B) ELIGIBILITY FOR FEE.—The fee shall
13	provide funding for family self-sufficiency coor-
14	dinators as follows:
15	"(i) Base fee.—A public housing
16	agency serving 25 or more participants in
17	the Family Self-Sufficiency program under
18	this section shall receive a fee equal to the
19	costs of employing 1 full-time family self-
20	sufficiency coordinator. An agency serving
21	fewer than 25 such participants shall re-
22	ceive a prorated fee.
23	"(ii) Additional fee.—An agency
24	that meets minimum performance stand-
25	ards shall receive an additional fee suffi-

1 cient to cover the costs of employing a sec-2 ond family self-sufficiency coordinator if 3 the agency has 75 or more participating 4 families, and a third such coordinator if it has 125 or more participating families. 6 "(iii) Previously funded agen-7 CIES.—An agency that received funding 8 from the Department of Housing and 9 Urban Development for more than 3 such coordinators in any of fiscal years 1998 10 11 through 2008 shall receive funding for the 12 highest number of coordinators funded in a 13 single fiscal year during that period, pro-14 vided they meet applicable size and per-15 formance standards. "(iv) Initial year.—For the first 16 17 year in which a public housing agency ex-18 ercises its right to develop a family self-19 sufficiency program for its residents, it 20 shall be entitled to funding to cover the 21 costs of up to 1 family self-sufficiency co-22 ordinator, based on the size specified in its 23 action plan for such program. 24 "(v) State and regional agen-

CIES.—For purposes of calculating the

family self-sufficiency portion of the administrative fee under this subparagraph, each administratively distinct part of a State or regional public housing agency shall be treated as a separate agency.

"(vi) Determination of Number of Coordinators.—In determining whether a public housing agency meets a specific threshold for funding pursuant to this paragraph, the number of participants being served by the agency in its family self-sufficiency program shall be considered to be the average number of families enrolled in such agency's program during the course of the most recent fiscal year for which the Department of Housing and Urban Development has data.

"(C) PRORATION.—If insufficient funds are available in any fiscal year to fund all of the coordinators authorized under this section, the first priority shall be given to funding 1 coordinator at each agency with an existing family self-sufficiency program. The remaining funds shall be prorated based on the number of re-

1 maining coordinators to which each agency is 2 entitled under this subparagraph.

- "(D) RECAPTURE.—Any fees allocated under this subparagraph by the Secretary in a fiscal year that have not been spent by the end of the subsequent fiscal year shall be recaptured by the Secretary and shall be available for providing additional fees pursuant to subparagraph (B)(ii).
- "(E) Performance standards.—Within 6 months after the date of the enactment of this paragraph, the Secretary shall publish a proposed rule specifying the performance standards applicable to funding under clauses (ii) and (iii) of subparagraph (B). Such standards shall include requirements applicable to the leveraging of in-kind services and other resources to support the goals of the family self-sufficiency program.
- "(F) Data collection.—Public housing agencies receiving funding under this paragraph shall collect and report to the Secretary, in such manner as the Secretary shall require, information on the performance of their family self-sufficiency programs.

"(G) EVALUATION.—The Secretary shall conduct a formal and scientific evaluation of the effectiveness of well-run family self-sufficiency programs, using random assignment of participants to the extent practicable. Not later than the expiration of the 4-year period beginning upon the enactment of this paragraph, the Secretary shall submit an interim evaluation report to Congress. Not later than the expiration of the 8-year period beginning upon such enactment, the Secretary shall submit a final evaluation report to Congress. There is authorized to be appropriated \$10,000,000 to carry out the evaluation under this subparagraph.

- "(H) INCENTIVES FOR INNOVATION AND HIGH PERFORMANCE.—The Secretary may reserve up to 10 percent of the amounts made available for administrative fees under this paragraph to provide support to or reward family self-sufficiency programs that are particularly innovative or highly successful in achieving the goals of the program.".
- (c) Repeal.—Section 202 of the Departments of
 Veterans Affairs and Housing and Urban Development,
 and Independent Agencies Appropriations Act, 1997 (42)

1	U.S.C. 1437f note; Public Law 104–204; 110 Stat. 2893)
2	is hereby repealed.
3	SEC. 8. HOMEOWNERSHIP.
4	(a) Section 8 Homeownership Downpayment
5	Program.—Section 8(y)(7) of the United States Housing
6	Act of 1937 (42 U.S.C. 1437f(y)(7)) is amended by strik-
7	ing subparagraphs (A) and (B) and inserting the following
8	new subparagraph:
9	"(A) In general.—Subject to the provi-
10	sions of this paragraph, in the case of a family
11	on whose behalf rental assistance under section
12	8(o) has been provided for a period of not less
13	than 12 months prior to the date of receipt of
14	downpayment assistance under this paragraph,
15	a public housing agency may, in lieu of pro-
16	viding monthly assistance payments under this
17	subsection on behalf of a family eligible for
18	such assistance and at the discretion of the
19	agency, provide a downpayment assistance
20	grant in accordance with subparagraph (B).
21	"(B) Grant requirements.—A down-
22	payment assistance grant under this para-
23	graph—
24	"(i) shall be used by the family only
25	as a contribution toward the downpayment

1	and reasonable and customary closing
2	costs required in connection with the pur-
3	chase of a home;
4	"(ii) shall be in the form of a single
5	1-time grant; and
6	"(iii) may not exceed \$10,000.
7	"(C) No effect on obtaining outside
8	SOURCES FOR DOWNPAYMENT ASSISTANCE.—
9	This Act may not be construed to prohibit a
10	public housing agency from providing downpay-
11	ment assistance to families from sources other
12	than a grant provided under this Act, or as de-
13	termined by the public housing agency.".
14	(b) Use of Vouchers for Manufactured Hous-
15	ING.—Section 8(o)(12) of the United States Housing Act
16	of 1937 (42 U.S.C. 1437f(o)(12)) is amended—
17	(1) in subparagraph (A), by striking the period
18	at the end of the first sentence and all that follows
19	through "of" in the second sentence and inserting
20	"and rents"; and
21	(2) in subparagraph (B)—
22	(A) in clause (i), by striking "the rent"
23	and all that follows and inserting the following:
24	"rent shall mean the sum of the monthly pay-
25	ments made by a family assisted under this

paragraph to amortize the cost of purchasing the manufactured home, including any required insurance and property taxes, the monthly amount allowed for tenant-paid utilities, and the monthly rent charged for the real property on which the manufactured home is located, including monthly management and maintenance charges.";

- (B) by striking clause (ii); and
- (C) in clause (iii)—
- (i) by inserting after the period at the end the following: "If the amount of the monthly assistance payment for a family exceeds the monthly rent charged for the real property on which the manufactured home is located, including monthly management and maintenance charges, a public housing agency may pay the remainder to the family, lender, or utility company, or may choose to make a single payment to the family for the entire monthly assistance amount."; and
- (ii) by redesignating such clause as clause (ii).

1 SEC. 9. PERFORMANCE ASSESSMENTS.

2	Section 8(o) of the United States Housing Act of
3	1937 (42 U.S.C. 1437f(o)) is amended by adding at the
4	end the following new paragraph:
5	"(21) Performance assessments.—
6	"(A) Establishment.—The Secretary
7	shall, by regulation, establish standards and
8	procedures for assessing the performance of
9	public housing agencies in carrying out the pro-
10	grams for tenant-based rental assistance under
11	this subsection and for homeownership assist-
12	ance under subsection (y).
13	"(B) Contents.—The standards and pro-
14	cedures under this paragraph shall provide for
15	assessment of the performance of public hous-
16	ing agencies in the following areas:
17	"(i) Quality of dwelling units obtained
18	using such assistance.
19	"(ii) Extent of utilization of assist-
20	ance amounts provided to the agency and
21	of authorized vouchers, adjusted for vouch-
22	ers set aside to meet commitments under
23	paragraph (13) and to take into account
24	the time required for additional lease-up
25	efforts resulting from absorption of a sig-

1	nificant number or share of an agency's
2	vouchers under subsection (r).
3	"(iii) Timeliness and accuracy of re-
4	porting by the agency to the Secretary.
5	"(iv) Effectiveness in carrying out
6	policies to achieve deconcentration of pov-
7	erty.
8	"(v) Reasonableness of rent burdens,
9	consistent with public housing agency re-
10	sponsibilities under section $8(o)(1)(E)(iii)$.
11	"(vi) Accurate calculations of rent,
12	utility allowances, and subsidy payments.
13	"(vii) Effectiveness in carrying out
14	family self-sufficiency activities.
15	"(viii) Timeliness of actions related to
16	landlord participation.
17	"(ix) Compliance with targeting re-
18	quirements under section 16(b).
19	"(x) Such other areas as the Sec-
20	retary considers appropriate.
21	"(C) BIENNIAL ASSESSMENT.—Not later
22	than 2 years after the date of enactment of this
23	paragraph, and at least every 2 years there-
24	after, the Secretary, using the standards and

1	procedures established under this paragraph
2	shall—
3	"(i) conduct an assessment of the per-
4	formance of each public housing agency
5	carrying out a program referred to in sub-
6	paragraph (A);
7	"(ii) make such assessment available
8	to the public housing agency and to the
9	public via the website of the Department of
10	Housing and Urban Development; and
11	"(iii) submit a report to Congress re-
12	garding the results of each such assess-
13	ment.
14	"(D) Use of assessments to assist
15	PERFORMANCE.—The Secretary shall, by regu-
16	lation and based upon the results of the assess-
17	ments of public housing agencies conducted
18	under this paragraph, establish procedures and
19	mechanisms to assist poorly performing public
20	housing agencies in becoming ably performing
21	public housing agencies.".
22	SEC. 10. PHA PROJECT-BASED ASSISTANCE.
23	Section 8(o)(13) of the United States Housing Act
24	of 1937 (42 U.S.C. 1437f(o)(13)) is amended—

1	(1) by striking subparagraph (B) and inserting
2	the following new subparagraph:
3	"(B) Percentage Limitation.—
4	"(i) In general.—Subject to clause
5	(ii), not more than 25 percent of the fund-
6	ing available for tenant-based assistance
7	under this section that is administered by
8	the agency may be attached to structures
9	pursuant to this paragraph.
10	"(ii) Exception.—An agency may at-
11	tach up to an additional 5 percent of the
12	funding available for tenant-based assist-
13	ance under this section to structures pur-
14	suant to this paragraph for dwelling units
15	that house individuals and families that
16	meet the definition of homeless under sec-
17	tion 103 of the McKinney-Vento Homeless
18	Assistance Act (42 U.S.C. 11302).";
19	(2) by striking subparagraph (D) and inserting
20	the following new subparagraph:
21	"(D) Income mixing requirement.—
22	"(i) In general.—Except as pro-
23	vided in clause (ii), not more than the
24	greater of 25 dwelling units or 25 percent
25	of the dwelling units in any project may be

assisted under a housing assistance payment contract for project-based assistance pursuant to this paragraph. For purposes of this subparagraph, the term 'project' means a single building, multiple contiguous buildings, or multiple buildings on contiguous parcels of land.

"(ii) Exceptions.—

CERTAIN HOUSING.—The "(I) limitation under clause (i) shall not apply in the case of assistance under a contract for housing consisting of single family properties, or for dwelling units that are specifically made available for households comprised of elderly families, disabled families, and families receiving supportive services only where comprehensive services are provided to special populations such as to individuals who were formerly homeless and other populations with special needs. For purposes of the preceding sentence, the term 'single family properties' means buildings with no more than 4 dwelling units.

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1	"(II) CERTAIN AREAS.—With re-
2	spect to areas in which fewer than 75
3	percent of families issued vouchers be-
4	come participants in the program, the
5	public housing agency has established
6	the payment standard at 110 percent
7	of the fair market rent for all census
8	tracts in the area for the previous 6
9	months, the public housing agency has
10	requested a higher payment standard,
11	and the public housing agency grants
12	an automatic extension of 90 days (or
13	longer) to families with vouchers who
14	are attempting to find housing, clause
15	(i) shall be applied by substituting '40
16	percent' for '25 percent'.";
17	(3) in the first sentence of subparagraph (F),
18	by striking "10 years" and inserting "15 years";
19	(4) in subparagraph (G)—
20	(A) by inserting after the period at the end
21	of the first sentence the following: "Such con-
22	tract may, at the election of the public housing
23	agency and the owner of the structure, specify
24	that such contract shall be extended for renewal
25	terms of up to 15 years each, if the agency

makes the determination required by this subparagraph and the owner is in compliance with the terms of the contract."; and

- (B) by adding at the end the following: "A public housing agency may agree to enter into such a contract at the time it enters into the initial agreement for a housing assistance payment contract or at any time thereafter that is before the expiration of the housing assistance payment contract.";
- (5) in subparagraph (H), by inserting before the period at the end of the first sentence the following: ", except that in the case of a contract unit that has been allocated low-income housing tax credits and for which the rent limitation pursuant to such section 42 is less than the amount that would otherwise be permitted under this subparagraph, the rent for such unit may, in the sole discretion of a public housing agency, be established at the higher section 8 rent, subject only to paragraph (10)(A)";
- (6) in subparagraph (I)(i), by inserting before the semicolon the following: ", except that the contract may provide that the maximum rent permitted for a dwelling unit shall not be less than the initial

rent for the dwelling unit under the initial housing assistance payments contract covering the unit";

(7) in subparagraph (J)—

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(A) by striking the fifth and sixth sentences and inserting the following: "A public housing agency may establish and utilize procedures for maintaining site-based waiting lists under which applicants may apply directly at, or otherwise designate to the public housing agency, the project or projects in which they seek to reside, except that all applicants on the waiting list of an agency for assistance under this subsection shall be permitted to place their names on such separate list. All such procedures shall comply with title VI of the Civil Rights Act of 1964, the Fair Housing Act, and other applicable civil rights laws. The owner or manager of a structure assisted under this paragraph shall not admit any family to a dwelling unit assisted under a contract pursuant to this paragraph other than a family referred by the public housing agency from its waiting list, or a family on a site-based waiting list that complies with the requirements of this subparagraph. A public housing agency shall

fully disclose to each applicant each option in the selection of a project in which to reside that is available to the applicant."; and

- (B) by inserting after the third sentence the following new sentence: "Any family who resides in a dwelling unit proposed to be assisted under this paragraph, or in a unit to be replaced by a proposed unit to be assisted under this paragraph shall be given an absolute preference for selection for placement in the proposed unit, if the family is otherwise eligible for assistance under this subsection."; and
- (8) by adding at the end the following new subparagraphs:
 - "(L) STRUCTURE OWNED BY AGENCY.—
 Notwithstanding any other provision of law, as part of an initiative to improve, redevelop, or replace a public housing site, a public housing agency may attach assistance to an existing, newly constructed, or rehabilitated structure in which the public housing agency has an ownership interest, without following a competitive process, provided that the agency includes such action in its public housing agency plan approved under section 5A and the units that will

1	receive such assistance will not receive assist-
2	ance under section 9. The preceding sentence
3	shall not be construed to limit a public housing
4	agency's ability to attach assistance to struc-
5	tures under applicable law.
6	"(M) Use in cooperative housing and
7	ELEVATOR BUILDINGS.—A public housing agen-
8	cy may enter into a housing assistance pay-
9	ments contract under this paragraph with re-
10	spect to—
11	"(i) dwelling units in cooperative
12	housing; and
13	"(ii) notwithstanding subsection (c),
14	dwelling units in a high-rise elevator
15	project, including such a project that is oc-
16	cupied by families with children, without
17	review and approval of the contract by the
18	Secretary.
19	"(N) Reviews.—
20	"(i) Subsidy Layering.—A subsidy
21	layering review in accordance with section
22	102(d) of the Department of Housing and
23	Urban Development Reform Act of 1989
24	(42 U.S.C. 3545(d)) shall not be required
25	for assistance under this subparagraph in

the case of a housing assistance payments
contract for an existing structure, or if a
subsidy layering review has been conducted
by the applicable State or local agency.

- "(ii) Environmental review.—A public housing agency shall not be required to undertake any environmental review before entering into a housing assistance payments contract under this paragraph for an existing structure, except to the extent such a review is otherwise required by law or regulation.
- "(O) Leases and Tenancy.—Assistance provided under this paragraph shall be subject to the provisions of paragraph (7), except that subparagraph (A) of such paragraph shall not apply.
- "(P) ALLOWABLE TRANSFERS.—To promote regional mobility and increase housing and economic opportunities through expanded use of project-based voucher assistance, a public housing agency may transfer a portion of its vouchers and related budget authority to a public housing agency that administers a program under this subsection in another jurisdiction in

1 the same or contiguous metropolitan area or 2 county. The Secretary shall encourage such vol-3 untary agreements and promptly execute the 4 necessary funding and contract modifications.".

SEC. 11. RENT BURDENS.

6 (a) Reviews.—Section 8(o)(1) of the United States 7 Housing Act of 1937 (42 U.S.C. 1437f(o)(1)) is amended 8 by striking subparagraph (E) and inserting the following new subparagraph:

10 "(E) Reviews.—

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"(i) Rent burdens.—

"(I) Monitor and report.— The Secretary shall monitor rent burdens and submit a report to Congress annually on the percentage of families assisted under this subsection, occupying dwelling units of each size, that pay more than 30 percent of their adjusted incomes for rent and such percentage that pay more than 40 percent of their adjusted incomes for rent. Using information regularly reported by public housing agencies, the Secretary shall provide public housing agencies, on an annual basis, a report

with the information described in the 1 2 first sentence of this clause, and may 3 require a public housing agency to modify a payment standard that re-4 sults in a significant percentage of 6 families assisted under this sub-7 section, occupying dwelling units of 8 any size, paying more than 30 percent 9 of their adjusted incomes for rent. In 10 implementing the requirements of this 11 clause, the Secretary shall distinguish excessive rent burdens that result 12 13 solely from the methods of deter-14 mining a family's rent contribution 15 under section (3)(A)(3) or clauses (ii) or (iii) of paragraph (2)(A) of this 16 17 subsection. 18 "(II) Public availability.— 19 Each public housing agency shall 20 make publicly available the informa-21 tion on rent burdens provided by the 22 Secretary pursuant to subclause (I),

and, for agencies located in metropoli-

tan areas, the information on con-

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1	centration provided by the Secretary
2	pursuant to clause (ii).
3	"(ii) Concentration of Poverty.—
4	The Secretary shall submit a report to
5	Congress annually on the degree to which
6	families of particular racial and ethnic
7	groups assisted under this subsection in
8	each metropolitan area are clustered in
9	higher poverty areas, and the extent to
10	which greater geographic distribution of
11	such assisted families could be achieved,
12	including by increasing payment standards
13	for particular communities within such
14	metropolitan areas.
15	"(iii) Public Housing Agency Re-
16	SPONSIBILITIES.—If a public housing
17	agency has a high degree of concentration
18	of families of particular racial and ethnic
19	groups clustered in a higher poverty area
20	or if such agency has more than 5 percent
21	of families residing in units assisted under
22	this subsection who pay more than 40 per-
23	cent of their adjusted incomes for rent—
24	"(I) the public housing agency
25	shall adjust its payment standard or

1	explain its reasons for not making
2	such adjustment; and
3	"(II) the Secretary may not deny
4	the request of the public housing
5	agency to set a payment standard up
6	to 120 percent of the fair market rent
7	to remedy excessive rent burdens or
8	undue concentration of families as-
9	sisted under this subsection in lower
10	rent, higher poverty sections of a met-
11	ropolitan area, if the public housing
12	agency—
13	"(aa) has conducted a thor-
14	ough review of its payment
15	standards;
16	"(bb) conducts a thorough
17	review of its rent reasonableness
18	policies and procedures, and
19	properly conducts a review of its
20	rent reasonableness on an ongo-
21	ing basis;
22	"(cc) has conducted out-
23	reach to landlords in all areas
24	within the service area of the
25	public housing agency;

1	"(dd) provides search assist-
2	ance to such families, if undue
3	concentration is the reason for
4	the adjustment of the payment
5	standard;
6	"(ee) has completed a review
7	of utility allowances and burdens
8	on such families; and
9	"(ff) the public housing
10	agency has, for the previous 6-
11	month period, had its payment
12	standards set at 110 percent of
13	the fair market rent.".
14	(b) Public Housing Agency Plan.—Section
15	5A(d)(4) of the United States Housing Act of 1937 (42
16	U.S.C. 1437c–1(d)(4)) is amended by inserting before the
17	period at the end the following: ", including the report
18	with respect to the agency furnished by the Secretary pur-
19	suant to section $8(o)(1)(E)$ concerning rent burdens and,
20	if applicable, geographic concentration of voucher holders,
21	any changes in rent or other policies the public housing
22	agency is making to address excessive rent burdens or con-
23	centration, and if the public housing agency is not adjust-
24	ing its payment standard, its reasons for not doing so.".

1 (c) Rent Burdens for Persons With Disabil-ITIES.—Subparagraph (D) of section 8(0)(1) of the United States Housing Act of 1937 (42) 3 U.S.C. 4 1437f(o)(1) is amended by inserting before the period at the end the following: ", except that a public housing 5 agency may establish a payment standard of not more 6 than 120 percent of the fair market rent where necessary 8 as a reasonable accommodation for a person with a disability, without approval of the Secretary. A public hous-10 ing agency may seek approval of the Secretary to use a payment standard greater than 120 percent of the fair 12 market rent as a reasonable accommodation for a person 13 with a disability". (d) Rent Burdens for Voucher Holders in 14 Low-Income Housing Tax Credit Units.—Section 8(o)(10)(A) of the United States Housing Act of 1937 (42) 16 U.S.C. 1437f(o)(10)(A)) is amended by inserting before the period the following: ", except that in a unit receiving 18 tax credits under section 42 of the Internal Revenue Code 19 or assistance under subtitle A of title II of the Cranston-21 Gonzalez National Affordable Housing Act for which a housing assistance contract not subject to paragraph (13) 23 is established— 24 "(i) no comparison with rent for units

in the private, unassisted local market

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1	shall be required if the rent is at or below
2	the rent for other comparable units receiv-
3	ing such tax credits or assistance in the
4	project that are not occupied by tenant-
5	based voucher holders; and
6	"(ii) the rent shall not be considered
7	reasonable if it exceeds the higher of (I)
8	the rents charged for other comparable
9	units receiving such tax credits or assist-
10	ance in the project that are not occupied
11	by tenant-based voucher holders and (II)
12	the payment standard established by the
13	public housing agency for a unit of the
14	particular size.".
15	SEC. 12. ESTABLISHMENT OF FAIR MARKET RENT.
16	(a) In General.—Paragraph (1) of section 8(c) of
17	the United States Housing Act of 1937 (42 U.S.C
18	1437f(c)(1)) is amended—
19	(1) by inserting "(A)" after the paragraph des-
20	ignation;
21	(2) by striking the seventh, eighth, and ninth
22	sentences; and
23	(3) by adding at the end the following:
24	"(B)(i) The Secretary shall endeavor to define mar-
25	ket areas for purposes of this paragraph in a manner that

- 1 results in fair market rentals that are adequate to cover
- 2 typical rental costs of units suitable for occupancy by per-
- 3 sons assisted under this section in as wide a range of com-
- 4 munities as is feasible, including communities with low
- 5 poverty rates.
- 6 "(ii) The Secretary at a minimum shall define a sepa-
- 7 rate market area for each—
- 8 "(I) metropolitan city, as such term is defined
- 9 in section 102(a) of the Housing and Community
- 10 Development Act of 1974 (42 U.S.C. 5302(a)), with
- more than 40,000 rental dwelling units; and
- "(II) county or in the case of a county that in-
- cludes a metropolitan city specified in subclause (I),
- for the remainder of that county located outside the
- boundaries of such metropolitan city.
- 16 The requirement under subclause (II) shall not apply to
- 17 any counties wholly within a metropolitan city specified
- 18 in subclause (I) or any counties in the following States:
- 19 Connecticut, Maine, Massachusetts, New Hampshire,
- 20 Rhode Island, or Vermont.
- 21 "(iii) Notwithstanding clause (ii), the Secretary may
- 22 establish minimum fair market rents within each State to
- 23 ensure that fair market rents in a State are adequate to
- 24 cover the cost of standard quality housing in that State.

- 1 "(iv) The Secretary shall, at the request of 1 or more
- 2 public housing agency, establish a separate market area
- 3 for part or all of the area under the jurisdiction of such
- 4 agency, if—
- 5 "(I) the requested market area contains at least
- 6 20,000 rental dwelling units;
- 7 "(II) the areas contained in the requested mar-
- 8 ket area are geographically contiguous and share
- 9 similar housing market characteristics;
- 10 "(III) adequate data are available to establish
- a reliable fair market rental for the requested mar-
- ket area, and for the remainder of the market area
- in which it is currently located; and
- 14 "(IV) establishing the requested market area
- would raise or lower the fair market rental by 10
- percent or more at the time the requested market
- area is established.
- 18 For purposes of subclause (III), data for an area shall
- 19 be considered adequate if they are sufficient to establish
- 20 from time to time a reliable benchmark fair market rental
- 21 based primarily on data from that area, whether or not
- 22 those data need to be supplemented with data from a larg-
- 23 er area for purposes of annual updates.
- 24 "(v) The Secretary shall not reduce the fair market
- 25 rental in a market area as a result of a change in the

- 1 percentile of the distribution of market rents used to es-
- 2 tablish the fair market rental.".
- 3 (b) Payment Standard.—Subparagraph (B) of sec-
- 4 tion 8(o)(1) of the United States Housing Act of 1937
- 5 (42 U.S.C. 1437f(o)(1)(B)) is amended by inserting be-
- 6 fore the period at the end the following: ", except that
- 7 no public housing agency shall be required as a result of
- 8 a reduction in the fair market rental to reduce the pay-
- 9 ment standard applied to a family continuing to reside in
- 10 a unit for which the family was receiving assistance under
- 11 this section at the time the fair market rental was re-
- 12 duced".
- 13 SEC. 13. SCREENING OF APPLICANTS.
- Subparagraph (B) of section 8(o)(6) of the United
- 15 States Housing Act of 1937 (1437f(o)(6)(B)) is amend-
- 16 ed—
- 17 (1) by inserting after the period at the end of
- the second sentence the following: "A public housing
- agency's elective screening shall be limited to criteria
- 20 that are directly related to an applicant's ability to
- 21 fulfill the obligations of an assisted lease and shall
- 22 consider mitigating circumstances related to such
- applicant. The requirements of the prior sentence
- shall not limit the ability of a public housing agency
- to deny assistance based on the applicant's criminal

background or any other permissible grounds for denial under subtitle F of title V of the Quality Housing and Work Responsibility Act of 1998 (42 U.S.C. 13661 et seq., relating to safety and security in public and assisted housing), subject to the procedural requirements of this section. Any applicant or participant determined to be ineligible for admission or continued participation to the program shall be notified of the basis for such determination and provided, within a reasonable time after the determination, an opportunity for an informal hearing on such determination at which mitigating circumstances, including remedial conduct subsequent to the conduct that is the basis of such consideration."; and

(2) by adding at the end the following: "Public housing tenants requesting tenant-based voucher assistance under this subsection to relocate from public housing as a result of the demolition or disposition of public housing shall not be considered new applicants under this paragraph and shall not be subject to elective screening by the public housing agency."

1 SEC. 14. ENHANCED VOUCHERS.

2	(a) In General.—Section 8(t)(1) of the United
3	States Housing Act of 1937 (42 U.S.C. 1437f(t)(1)) is
4	amended—
5	(1) in the matter preceding subparagraph (A),
6	by inserting "and shall not require that the family
7	requalify under the selection standards for a public
8	housing agency in order to be eligible for such as-
9	sistance" after "subsection (o)"; and
10	(2) by amending subparagraph (B) to read as
11	follows:
12	"(B)(i) the assisted family may elect to re-
13	main in the same project in which the family
14	was residing on the date of the eligibility event
15	for the project regardless of unit and family
16	size standards normally used by the admin-
17	istering public housing agency (except that ten-
18	ants may be required to move to units of appro-
19	priate size if available on the premises), and the
20	owner of the unit shall accept the enhanced
21	voucher and terminate the tenancy only for se-
22	rious or repeated violation of the terms and
23	conditions of the lease or for violation of appli-
24	cable law; and
25	"(ii) if, during any period the family
26	makes such an election and continues to so re-

1 side, the rent for the dwelling unit of the family 2 in such project exceeds the applicable payment 3 standard established pursuant to subsection (o) 4 for the unit, the amount of rental assistance provided on behalf of the family shall be deter-6 mined using a payment standard that is equal 7 to the rent for the dwelling unit (as such rent 8 may be increased from time-to-time), subject to 9 paragraph (10)(A) of subsection (o) and any 10 other reasonable limit prescribed by the Sec-11 retary, except that a limit shall not be consid-12 ered reasonable for purposes of this subpara-13 graph if it adversely affects such assisted fami-14 lies;".

15 (b) RULEMAKING.—Not later than 6 months after 16 the date of enactment of this Act, the Secretary of Hous-17 ing and Urban Development shall promulgate regulations 18 implementing the amendments made by subsection (a).

19 SEC. 15. PROJECT-BASED PRESERVATION VOUCHERS.

- 20 (a) Enhanced Vouchers.—Section 8(t) of the
- 21 United States Housing Act of 1937 (42 U.S.C.
- 22 1437(t)(1)) is amended by adding at the end the following
- 23 new paragraph:
- 24 "(5) Authorization of Preservation
- 25 PROJECT-BASED VOUCHER ASSISTANCE IN LIEU OF

1	ENHANCED VOUCHER ASSISTANCE.—Notwith-
2	standing any other provision of law, preservation
3	project-based voucher assistance may be provided
4	pursuant to subsection $(o)(13)(Q)$ in lieu of en-
5	hanced voucher assistance at the request of the
6	owner of the multifamily housing project, subject to
7	the determinations of the public housing agency pur-
8	suant to clause (ii) of subsection (o)(13)(Q). Preser-
9	vation project-based voucher assistance provided
10	pursuant to subsection $(o)(13)(Q)$ in lieu of en-
11	hanced voucher assistance shall be subject to the
12	provisions of subsection (o)(13)(Q) and shall not be
13	subject to the provisions of this subsection.".
14	(b) PHA Project-Based Assistance.—Section
15	8(o)(13) of the United States Housing Act of 1937 (42
16	U.S.C. 1437f(o)(13)) is amended by adding at the end the
17	following new subparagraph:
18	"(Q) Preservation project-based
19	VOUCHER ASSISTANCE.—
20	"(i) In General.—The Secretary is
21	authorized to provide assistance under this
22	paragraph in lieu of enhanced voucher as-
23	sistance under subsection (t) to a public
24	housing agency that enters into a contract
25	with an owner of a multifamily housing

project upon the occurrence of an eligibility event with respect to the project as defined in subsection (t)(2). All owners of projects for which enhanced voucher assistance would otherwise be provided may request and receive a contract for preservation project-based voucher assistance at the project in lieu of enhanced voucher assistance upon the occurrence of an eligibility event with respect to the project, subject to the determinations of the public housing agency in clause (ii). The contract shall cover all of the units in the project for which enhanced voucher assistance would otherwise be provided under subsection (t).

"(ii) Public Housing agency determined that (I) the housing to be assisted hereunder is economically viable, and that (II) there is significant demand for the housing, or the housing will contribute to a concerted community revitalization plan or to the goal of deconcentrating poverty

and expanding housing and economic opportunities, or the continued affordability
of the housing otherwise is an important
asset to the community. The determinations of the public housing agency required
in the previous sentence shall be in lieu of
meeting the requirements of subparagraph
(C).

"(iii) SPECIAL RULES.—Funding provided for preservation project-based voucher assistance pursuant to this subparagraph shall be disregarded for the purpose of calculating the limitation on attaching funding to structures otherwise applicable to public housing agency project-based assistance pursuant to subparagraph (B). Assistance under this subparagraph shall not be subject to the requirements of subparagraph (D).

"(iv) ELIGIBILITY.—Notwithstanding any other provision of law, each family residing in a project on the date of the eligibility event that would otherwise be eligible for enhanced voucher assistance under subsection (t) shall be eligible for preservation

1	project-based voucher assistance under this
2	subparagraph.".
3	SEC. 16. DEMONSTRATION PROGRAM WAIVER AUTHORITY
4	(a) Authority to Enter Into Agreements.—
5	Notwithstanding any other provision of law, the Secretary
6	of Housing and Urban Development may enter into such
7	agreements as may be necessary with the Social Security
8	Administration and the Secretary of Health and Human
9	Services to allow for the participation, in any demonstra-
10	tion program described in subsection (c), by the Depart-
11	ment of Housing and Urban Development and the use
12	under such program of housing choice vouchers under sec-
13	tion 8(o) of the United States Housing Act of 1937 (42
14	U.S.C. 1437f(o)).
15	(b) Waiver of Income Requirements.—The Sec-
16	retary of Housing and Urban Development may, to the
17	extent necessary to allow rental assistance under section
18	8(o) of the United States Housing Act of 1937 to be pro-
19	vided on behalf of persons described in subsection (c) who
20	participate in a demonstration program described in such
21	subsection, and to allow such persons to be placed on a
22	waiting list for such assistance, partially or wholly dis-
23	regard increases in earned income for the purpose of rent
24	calculations under section 3 for such persons.

- 1 (c) Demonstration Programs.—A demonstration
- 2 program described in this subsection is a demonstration
- 3 program of a State that provides for persons with signifi-
- 4 cant disabilities to be employed and continue to receive
- 5 benefits under programs of the Department of Health and
- 6 Human Services and the Social Security Administration,
- 7 including the program of supplemental security income
- 8 benefits under title XVI of the Social Security Act, dis-
- 9 ability insurance benefits under title II of such Act, and
- 10 the State program for medical assistance (Medicaid) under
- 11 title XIX of such Act.
- 12 SEC. 17. STUDY TO IDENTIFY OBSTACLES TO USING
- 13 VOUCHERS IN FEDERALLY SUBSIDIZED
- 14 HOUSING PROJECTS.
- 15 (a) STUDY.—The Comptroller General of the United
- 16 States shall conduct a study of (1) the housing voucher
- 17 program authorized under section 8(o) of the United
- 18 States Housing Act of 1937 (42 U.S.C. 1437f(o)), and
- 19 (2) other federally subsidized housing programs, to deter-
- 20 mine whether any statutory, regulatory, or administrative
- 21 provisions of the housing voucher program or of other fed-
- 22 erally subsidized housing programs, or policies and prac-
- 23 tices of housing owners or public housing agencies or other
- 24 agencies, may have the effect of making occupancy by
- 25 voucher holders in federally subsidized housing projects

- 1 more difficult to obtain than occupancy by non-voucher
- 2 holders. In conducting the study required under this sub-
- 3 section the Comptroller General shall determine if any
- 4 gaps exist in the statute, regulations, or administration
- 5 of the housing voucher program or of other federally sub-
- 6 sidized housing programs and policies and practices of
- 7 housing owners or public housing agencies or other agen-
- 8 cies that, if addressed, could eliminate or reduce obstacles
- 9 to voucher holders in seeking occupancy in federally sub-
- 10 sidized housing projects. Such study shall include data on
- 11 the use of housing vouchers in federally subsidized housing
- 12 projects.
- 13 (b) Definition.—As used in this section, the term
- 14 "federally subsidized housing projects" includes projects
- 15 assisted pursuant to the HOME investment partnerships
- 16 program under title II of the Cranston-Gonzalez National
- 17 Affordable Housing Act (42 U.S.C. 12721 et seq.) and
- 18 those projects receiving the benefit of low-income housing
- 19 credits under section 42 of the Internal Revenue Code of
- 20 1986 (26 U.S.C. 42).
- 21 (c) Report.—Not later than 6 months after the date
- 22 of enactment of this Act, the Comptroller General shall
- 23 report to Congress the findings from the study required
- 24 under subsection (a) and any recommendations for statu-
- 25 tory, regulatory, or administrative changes.

1	SEC 10	2	COLLECTION	OF DATA	ON TENANTS	TNI	DDO IFCTS
	5 P.C. 12	۲.	COLLINGTION	OR DATA	ON TRIVANTS		PROMECTS

- 2 RECEIVING TAX CREDITS.
- 3 Title I of the United States Housing Act of 1937 (42
- 4 U.S.C. 1437 et seq.) is amended by adding at the end
- 5 the following new section:

6 "SEC. 36. COLLECTION OF DATA ON TENANTS IN PROJECTS

- 7 RECEIVING TAX CREDITS.
- 8 "(a) In General.—State agencies administering
- 9 credits under section 42 of the Internal Revenue Code
- 10 shall furnish to the Secretary of Housing and Urban De-
- 11 velopment, not less than annually, data concerning the
- 12 race, ethnicity, family composition, age, income, use of
- 13 rental assistance under section 8(o) of the United States
- 14 Housing Act of 1937 or other similar assistance, disability
- 15 status, and monthly rental payments of households resid-
- 16 ing in each property receiving such credits. State agencies
- 17 shall, to the extent feasible, collect such data through ex-
- 18 isting reporting processes and in a manner that minimizes
- 19 burdens on property owners. In the case of a household
- 20 continuing to reside in the same unit, such data may rely
- 21 on information provided by the household in a previous
- 22 year for categories of information that are not subject to
- 23 change or if information for the current year is not readily
- 24 available to the owner of the property.
- 25 "(b) Standards and Definitions.—The Secretary
- 26 of Housing and Urban Development shall—

1	"(1) by rule, establish standards and definitions
2	for the data collected under subsection (a);
3	"(2) provide States with technical assistance in
4	establishing systems to compile and submit such
5	data; and
6	"(3) in coordination with other Federal agen-
7	cies administering housing programs, establish pro-
8	cedures to minimize duplicative reporting require-
9	ments for properties assisted under multiple housing
10	programs.
11	"(c) Public Availability of Reports.—The Sec-
12	retary of Housing and Urban Development shall compile
13	and make publicly available not less than annually the
14	data furnished by State agencies under subsection (a).
15	"(d) Authorization of Appropriations.—There
16	are authorized to be appropriated \$2,500,000 for fiscal
17	year 2009 and \$900,000 for each of the fiscal years 2010
18	to 2013 to cover the cost of the activities required under
19	subsections (b) and (c).".
20	SEC. 19. AGENCY AUTHORITY FOR UTILITY PAYMENTS IN
21	CERTAIN CIRCUMSTANCES.
22	Section 8(o) of the United States Housing Act of
23	1937 (42 U.S.C. 1437f(o)) is amended by adding at the

24~ end the following new paragraph:

"(23) Authority of public housing agen-
CIES TO MAKE DIRECT PAYMENTS FOR UTILITIES
WHEN OWNER FAILS TO PAY —

"(A) IN GENERAL.—If the owner has failed to pay for utilities that are the responsibility of the owner under the lease or applicable law, the public housing agency is authorized to utilize subsidy payments otherwise due the owner to pay for continued utility service to avoid hardship to program participants.

"(B) Notice.—Before making utility payments as described in subparagraph (A), the public housing agency shall take reasonable steps to notify the owner that it intends to make payments to a utility provider in lieu of payments to the owner, except prior notification shall not be required in any case in which the unit will be or has been rendered uninhabitable due to the termination or threat of termination of service, in which case the public housing agency shall notify the owner within a reasonable time after making such payment.".

SEC. 20. ACCESS TO HUD PROGRAMS FOR PERSONS WITH

)	TINICIT TOTT	DDOELCIENCY
<u> </u>	CNGLISH	PROFICIENCY.

- 3 (a) HUD RESPONSIBILITIES.—To allow the Depart-
- 4 ment of Housing and Urban Development to better serve
- 5 persons with limited proficiency in the English language
- 6 by providing technical assistance to recipients of Federal
- 7 funds, the Secretary of Housing and Urban Development
- 8 shall take the following actions:
- 9 (1) Task force.—Within 90 days after the en-10 actment of this Act, convene a task force comprised 11 of appropriate industry groups, recipients of funds 12 from the Department of Housing and Urban Devel-
- opment (in this section referred to as the "Depart-
- ment"), community-based organizations that serve
- individuals with limited English proficiency, civil
- rights groups, and stakeholders, which shall identify
- a list of vital documents, including Department and
- 18 certain property and other documents, to be com-
- 19 petently translated to improve access to federally
- 20 conducted and federally assisted programs and ac-
- 21 tivities for individuals with limited English pro-
- 22 ficiency. The task force shall meet not less fre-
- 23 quently than twice per year.
- 24 (2) Translations.—Within 6 months after
- 25 identification of documents pursuant to paragraph
- 26 (1), produce translations of the documents identified

- in all necessary languages and make such translations available as part of the library of forms available on the website of the Department and as part of the clearinghouse developed pursuant to paragraph (4).
 - (3) Plan.—Develop and carry out a plan that includes providing resources of the Department to assist recipients of Federal funds to improve access to programs and activities for individuals with limited English proficiency, which plan shall include the elements described in paragraph (4).
 - (4) Housing information resource center to facilitate the provision of language services by providers of housing services to individuals with limited English proficiency. Information provided by such center shall be made available in printed form and through the Internet. The resources provided by the center shall include the following:
 - (A) Translation of written mate-RIALS.—The center may provide, directly or through contract, vital documents from competent translation services for providers of housing services.

1	(B) Toll-free customer service tele-
2	PHONE NUMBER.—The center shall provide a
3	24-hour toll-free interpretation service tele-
4	phone line, by which recipients of funds of the
5	Department and individuals with limited
6	English proficiency may—
7	(i) obtain information about federally
8	conducted or federally assisted housing
9	programs of the Department;
10	(ii) obtain assistance with applying for
11	or accessing such housing programs and
12	understanding Federal notices written in
13	English; and
14	(iii) communicate with housing pro-
15	viders. and learn how to access additional
16	language services.
17	The toll-free telephone service provided pursu-
18	ant to this subparagraph shall supplement re-
19	sources in the community identified by the plan
20	developed pursuant to paragraph (3).
21	(C) DOCUMENT CLEARINGHOUSE.—The
22	center shall collect and evaluate for accuracy or
23	develop, and make available, templates and doc-
24	uments that are necessary for consumers, rel-
25	evant industry representatives, and other stake-

1	holders of the Department, to access, make
2	educated decisions, and communicate effectively
3	about their housing, including—
4	(i) administrative and property docu-
5	ments;
6	(ii) legally binding documents;
7	(iii) consumer education and outreach
8	materials;
9	(iv) documents regarding rights and
10	responsibilities of any party; and
11	(v) remedies available to consumers.
12	(D) STUDY OF LANGUAGE ASSISTANCE
13	PROGRAMS.—The center shall conduct a study
14	that evaluates best-practices models for all pro-
15	grams of the Department that promote lan-
16	guage assistance and strategies to improve lan-
17	guage services for individuals with limited
18	English proficiency. Not later than 18 months
19	after the date of the enactment of this Act, the
20	center shall submit a report to the Committee
21	on Banking, Housing, and Urban Affairs of the
22	Senate and the Committee on Financial Serv-
23	ices of the House of Representatives, which
24	shall provide recommendations for implementa-
25	tion, specific to programs of the Department.

- and information and templates that could be made available to all recipients of grants from the Department.
- 4 (E) CULTURAL AND LINGUISTIC COM5 PETENCE MATERIALS.—The center shall pro6 vide information relating to culturally and lin7 guistically competent housing services for populations with limited English proficiency.
- 9 (b) AUTHORIZATION OF APPROPRIATIONS.—There 10 are authorized to be appropriated such sums as may be 11 necessary to carry out subsection (a).
- 12 (c) Report.—Not later than the expiration of the 6-13 month period beginning on the date of the enactment of 14 this Act, and annually thereafter, the Secretary of Hous-
- 15 ing and Urban Development shall submit a report regard-
- 16 ing its compliance with the requirements under subsection
- 17 (a) to the Committee on Banking, Housing, and Urban
- 18 Affairs of the Senate and the Committee on Financial
- 19 Services of the House of Representatives.

20 SEC. 21. AUTHORIZATION OF APPROPRIATIONS.

- There is authorized to be appropriated the amount
- 22 necessary for each of fiscal years 2009 through 2013 to
- 23 provide public housing agencies with incremental tenant-
- 24 based assistance under section 8(o) of the United States
- 25 Housing Act of 1937 (42 U.S.C. 1437f(o)) sufficient to

- 1 assist 20,000 incremental dwelling units in each such fis-
- 2 cal year. A preference for allocation of such incremental
- 3 tenant-based assistance, as part of the competitive process
- 4 required by section 213(d) of the Housing and Community
- 5 Development Act of 1974 (42 U.S.C. 1439(d)), is to be
- 6 given to (1) preserving affordable housing, including State
- 7 public housing, and other housing that needs operating
- 8 support in order to remain affordable, and (2) entities that
- 9 are providing voucher assistance on a regional basis.

10 SEC. 22. EFFECTIVE DATE.

- 11 (a) IN GENERAL.—Except as otherwise specifically
- 12 provided in this Act, this Act and the amendments made
- 13 by this Act, shall take effect on January 1, 2009.
- 14 (b) Exception.—
- 15 (1) Rent reforms.—Sections 3, 4, and 12 of
- this Act, and the amendments made by such sec-
- tions, shall take effect beginning of the first day of
- 18 fiscal year 2010, and shall apply to each fiscal year
- thereafter.
- 20 (2) NOTIFICATION REQUIREMENT.—Beginning
- on the date of enactment of this Act, public housing
- agencies and owners of dwelling units assisted under
- 23 title I of the United States Housing Act of 1937 (42
- U.S.C. 1437 et seq.) shall notify tenants as soon as
- possible of the—

1	(A) major changes made by the amend-
2	ments in sections 3 and 4, and how such
3	changes affect the current tenants occupying
4	such units; and
5	(B) potential effects of such changes on
6	current tenants in general.

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