

110TH CONGRESS
2D SESSION

S. 2611

To make bills implementing trade agreements subject to a point of order unless certain conditions are met, and for other purposes.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 7 (legislative day, FEBRUARY 6), 2008

Mr. DORGAN (for himself, Mr. BROWN, and Mr. CASEY) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To make bills implementing trade agreements subject to a point of order unless certain conditions are met, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Trade Agreement
5 Benchmarks and Accountability Act”.

6 **SEC. 2. LIMITATIONS ON BILLS IMPLEMENTING TRADE
7 AGREEMENTS.**

8 (a) IN GENERAL.—Notwithstanding section 151 of
9 the Trade Act of 1974 (19 U.S.C. 2191) or any other pro-
10 vision of law, any bill implementing a trade agreement be-

1 tween the United States and another country shall be sub-
2 ject to a point of order pursuant to subsection (c) unless
3 the bill—

4 (1) is accompanied by a statement of the bench-
5 marks described in subsection (b)(1) and that state-
6 ment is approved as part of the implementing bill;
7 and

8 (2) contains the reporting provisions described
9 in subsection (b)(2).

10 (b) BENCHMARKS AND REPORTING PROVISIONS.—

11 (1) BENCHMARKS.—

12 (A) IN GENERAL.—Each bill implementing
13 a trade agreement shall be accompanied by a
14 statement that contains benchmarks described
15 in subparagraph (B) and predictions made by
16 the International Trade Commission, the
17 United States Trade Representative, and other
18 Federal agencies, of the impact the implementa-
19 tion of the agreement will have on the United
20 States economy.

21 (B) DESCRIPTION OF BENCHMARKS.—The
22 benchmarks described in this subparagraph are
23 as follows:

24 (i) An estimate of the number of new
25 jobs that will be created, the number of ex-

7 (ii) An assessment and quantitative
8 analysis of the extent to which the agree-
9 ment will result in an improvement in
10 wages for workers in the United States.

11 (iii) An assessment and quantitative
12 analysis of how each country that is a
13 party to the agreement is implementing
14 and enforcing the labor and environmental
15 standards that are part of the agreement.

16 (iv) A quantitative analysis of the ex-
17 tent to which the agreement will result in
18 an increase in the access by United States
19 businesses to the market of each country
20 that is a party to the agreement, particu-
21 larly those sectors identified by the United
22 States Trade Representative as of special
23 importance with respect to the agreement.

24 (2) REPORTING PROVISIONS.—The reporting
25 provisions described in this subsection are that each

1 bill implementing a trade agreement shall contain a
2 requirement that not later than 5 years after the
3 date the agreement enters into force with respect to
4 the United States, and every 5 years thereafter, the
5 International Trade Commission shall submit to
6 Congress a report that provides an assessment and
7 quantitative analysis of how the trade agreement has
8 resulted in meeting the benchmarks described in
9 paragraph (1).

10 (3) CONTENTS AND CONCLUSIONS OF RE-
11 PORT.—The International Trade Commission shall
12 determine in any report required by this section re-
13 garding an agreement whether the benchmarks and
14 predictions described in paragraph (1)(B) (i) and
15 (ii) have been met with respect to that agreement.

16 (c) POINT OF ORDER IN SENATE.—The Senate shall
17 cease consideration of a bill to implement a trade agree-
18 ment, if—

19 (1) a point of order is made by any Senator
20 against any bill implementing a trade agreement
21 that is not accompanied by statement regarding the
22 benchmarks to be achieved by the agreement or does
23 not contain the reporting provisions regarding the
24 benchmarks described in subsection (b); and

3 (d) WITHDRAWAL OF APPROVAL.—

13 (2) PROCEDURAL PROVISIONS.—

14 (A) IN GENERAL.—The requirements of
15 this paragraph are met if the joint resolution is
16 enacted under subsection (e), and—

11 (B) INTRODUCTION.—A joint resolution to
12 which this section applies may be introduced at
13 any time on or after the date on which the
14 International Trade Commission transmits to
15 Congress a report described in subsection (b),
16 and before the end of the 1-year period referred
17 to in subparagraph (A)(i).

18 (e) JOINT RESOLUTIONS.—

19 (1) JOINT RESOLUTIONS.—For purposes of this
20 section, the term “joint resolution” means only a
21 joint resolution of the 2 Houses of Congress, the
22 matter after the resolving clause of which is as fol-
23 lows: “That Congress withdraws its approval, pro-
24 vided under section _____ of the
25 _____, of the _____

1 Agreement.”, with the first blank space being filled
2 with the section of the Act implementing and ap-
3 proving the applicable agreement, the second blank
4 space being filled with the name of the Act imple-
5 menting and approving the agreement, and the third
6 blank space being filled with the title of the agree-
7 ment.

8 (2) PROCEDURES.—

9 (A) INTRODUCTION AND REFERRAL.—

10 (i) HOUSE OF REPRESENTATIVES.—
11 Joint Resolutions in the House of Rep-
12 resentatives—

13 (I) may be introduced by any
14 Member of the House;

15 (II) shall be referred to the Com-
16 mittee on Ways and Means and, in
17 addition, to the Committee on Rules;
18 and

19 (III) may not be amended by ei-
20 ther Committee.

21 (ii) SENATE.—Joint Resolutions in
22 the Senate—

23 (I) may be introduced by any
24 Member of the Senate;

1 (II) shall be referred to the Com-
2 mittee on Finance; and

3 (III) may not be amended.

4 (B) CONSIDERATION BY COMMITTEES.—

11 (ii) SENATE.—It is not in order for
12 the Senate to consider any resolution that
13 is not reported by the Committee on Fi-
14 nance.

15 (C) APPLICATION OF OTHER PROVI-
16 SIONS.—The provisions of section 152 (c), (d),
17 and (e) of the Trade Act of 1974 (19 U.S.C.
18 2192 (c), (d), and (e)) (relating to discharge of
19 committees and floor consideration of certain
20 resolutions in the House and Senate) shall
21 apply to joint resolutions under this section to
22 the same extent as such provisions apply to res-
23 olutions under such section.

4 (A) as an exercise of the rulemaking power
5 of the House of Representatives and the Sen-
6 ate, respectively, and as such is deemed a part
7 of the rules of each House, respectively, and
8 such procedures supersede other rules only to
9 the extent that they are inconsistent with such
10 other rules; and

11 (B) with the full recognition of the con-
12 stitutional right of either House to change the
13 rules (so far as relating to the procedures of
14 that House) at any time, in the same manner
15 and to the same extent as any other rule of that
16 House.

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