

**Calendar No. 180**

110TH CONGRESS  
1ST SESSION

**S. 239**

To require Federal agencies, and persons engaged in interstate commerce, in possession of data containing sensitive personally identifiable information, to disclose any breach of such information.

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IN THE SENATE OF THE UNITED STATES

JANUARY 10, 2007

Mrs. FEINSTEIN introduced the following bill; which was read twice and referred to the Committee on the Judiciary

MAY 31, 2007

Reported under authority of the order of the Senate of May 25, 2007, by Mr. LEAHY, with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

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**A BILL**

To require Federal agencies, and persons engaged in interstate commerce, in possession of data containing sensitive personally identifiable information, to disclose any breach of such information.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Notification of Risk  
3 to Personal Data Act of 2007”.

4 **SEC. 2. NOTICE TO INDIVIDUALS.**

5 (a) ~~IN GENERAL.~~—Any agency, or business entity en-  
6 gaged in interstate commerce, that uses, accesses, trans-  
7 mits, stores, disposes of or collects sensitive personally  
8 identifiable information shall, following the discovery of a  
9 security breach of such information notify any resident of  
10 the United States whose sensitive personally identifiable  
11 information has been, or is reasonably believed to have  
12 been, accessed, or acquired.

13 (b) ~~OBLIGATION OF OWNER OR LICENSEE.~~—

14 (1) ~~NOTICE TO OWNER OR LICENSEE.~~—Any  
15 agency, or business entity engaged in interstate com-  
16 merce, that uses, accesses, transmits, stores, dis-  
17 poses of, or collects sensitive personally identifiable  
18 information that the agency or business entity does  
19 not own or license shall notify the owner or licensee  
20 of the information following the discovery of a secu-  
21 rity breach involving such information.

22 (2) ~~NOTICE BY OWNER, LICENSEE OR OTHER~~  
23 ~~DESIGNATED THIRD PARTY.~~—Nothing in this Act  
24 shall prevent or abrogate an agreement between an  
25 agency or business entity required to give notice  
26 under this section and a designated third party, in-

cluding an owner or licensee of the sensitive personally identifiable information subject to the security breach, to provide the notifications required under subsection (a).

~~(3) BUSINESS ENTITY RELIEVED FROM GIVING NOTICE.~~—A business entity obligated to give notice under subsection (a) shall be relieved of such obligation if an owner or licensee of the sensitive personally identifiable information subject to the security breach, or other designated third party, provides such notification.

~~(c) TIMELINESS OF NOTIFICATION.~~—

~~(1) IN GENERAL.~~—All notifications required under this section shall be made without unreasonable delay following the discovery by the agency or business entity of a security breach.

~~(2) REASONABLE DELAY.~~—Reasonable delay under this subsection may include any time necessary to determine the scope of the security breach, prevent further disclosures, and restore the reasonable integrity of the data system and provide notice to law enforcement when required.

~~(3) BURDEN OF PROOF.~~—The agency, business entity, owner, or licensee required to provide notification under this section shall have the burden of

1 demonstrating that all notifications were made as re-  
2 quired under this Act, including evidence dem-  
3 onstrating the necessity of any delay.

4 (d) DELAY OF NOTIFICATION AUTHORIZED FOR LAW  
5 ENFORCEMENT PURPOSES.—

6 (1) IN GENERAL.—If a Federal law enforce-  
7 ment agency determines that the notification re-  
8 quired under this section would impede a criminal  
9 investigation, such notification shall be delayed upon  
10 written notice from such Federal law enforcement  
11 agency to the agency or business entity that experi-  
12 enced the breach.

13 (2) EXTENDED DELAY OF NOTIFICATION.—If  
14 the notification required under subsection (a) is de-  
15 layed pursuant to paragraph (1), an agency or busi-  
16 ness entity shall give notice 30 days after the day  
17 such law enforcement delay was invoked unless a  
18 Federal law enforcement agency provides written no-  
19 tification that further delay is necessary.

20 (3) LAW ENFORCEMENT IMMUNITY.—No cause  
21 of action shall lie in any court against any law en-  
22 forcement agency for acts relating to the delay of  
23 notification for law enforcement purposes under this  
24 Act.

1 **SEC. 3. EXEMPTIONS.**

2       ~~(a) EXEMPTION FOR NATIONAL SECURITY AND LAW~~  
3 ~~ENFORCEMENT.—~~

4           ~~(1) IN GENERAL.—~~Section 2 shall not apply to  
5       an agency if the agency certifies, in writing, that no-  
6       tification of the security breach as required by sec-  
7       tion 2 reasonably could be expected to—

8                   ~~(A) cause damage to the national security;~~  
9                   ~~or~~

10                   ~~(B) hinder a law enforcement investigation~~  
11                   ~~or the ability of the agency to conduct law en-~~  
12                   ~~forcement investigations.~~

13       ~~(2) LIMITS ON CERTIFICATIONS.—~~An agency  
14       may not execute a certification under paragraph ~~(1)~~  
15       to—

16                   ~~(A) conceal violations of law, inefficiency,~~  
17                   ~~or administrative error;~~

18                   ~~(B) prevent embarrassment to a business~~  
19                   ~~entity, organization, or agency; or~~

20                   ~~(C) restrain competition.~~

21       ~~(3) NOTICE.—~~In every case in which an agency  
22       issues a certification under paragraph ~~(1)~~, the cer-  
23       tification, accompanied by a description of the fac-  
24       tual basis for the certification, shall be immediately  
25       provided to the United States Secret Service.

1       (b) ~~SAFE HARBOR.~~—An agency or business entity  
 2 will be exempt from the notice requirements under section  
 3 ~~2~~, if—

4           (1) a risk assessment concludes that there is no  
 5 significant risk that the security breach has resulted  
 6 in, or will result in, harm to the individuals whose  
 7 sensitive personally identifiable information was sub-  
 8 ject to the security breach;

9           (2) without unreasonable delay, but not later  
 10 than 45 days after the discovery of a security  
 11 breach, unless extended by the United States Secret  
 12 Service, the agency or business entity notifies the  
 13 United States Secret Service, in writing, of—

14                   (A) the results of the risk assessment; and

15                   (B) its decision to invoke the risk assess-  
 16 ment exemption; and

17           (3) the United States Secret Service does not  
 18 indicate, in writing, within 10 days from receipt of  
 19 the decision, that notice should be given.

20       (c) ~~FINANCIAL FRAUD PREVENTION EXEMPTION.~~—

21           (1) ~~IN GENERAL.~~—A business entity will be ex-  
 22 empt from the notice requirement under section 2 if  
 23 the business entity utilizes or participates in a secu-  
 24 rity program that—

1           (A) is designed to block the use of the sen-  
 2           sitive personally identifiable information to ini-  
 3           tiate unauthorized financial transactions before  
 4           they are charged to the account of the indi-  
 5           vidual; and

6           (B) provides for notice to affected individ-  
 7           uals after a security breach that has resulted in  
 8           fraud or unauthorized transactions.

9           (2) LIMITATION.—The exemption by this sub-  
 10          section does not apply if the information subject to  
 11          the security breach includes sensitive personally  
 12          identifiable information in addition to the sensitive  
 13          personally identifiable information identified in sec-  
 14          tion 13.

#### 15 **SEC. 4. METHODS OF NOTICE.**

16          An agency, or business entity shall be in compliance  
 17          with section 2 if it provides both:

18           (1) INDIVIDUAL NOTICE.—

19           (A) Written notification to the last known  
 20           home mailing address of the individual in the  
 21           records of the agency or business entity;

22           (B) telephone notice to the individual per-  
 23           sonally; or

24           (C) e-mail notice, if the individual has con-  
 25           sented to receive such notice and the notice is

consistent with the provisions permitting electronic transmission of notices under section 101 of the Electronic Signatures in Global and National Commerce Act (15 U.S.C. 7001).

(2) MEDIA NOTICE.—Notice to major media outlets serving a State or jurisdiction, if the number of residents of such State whose sensitive personally identifiable information was, or is reasonably believed to have been, acquired by an unauthorized person exceeds 5,000.

#### SEC. 5. CONTENT OF NOTIFICATION.

(a) IN GENERAL.—Regardless of the method by which notice is provided to individuals under section 4, such notice shall include, to the extent possible—

(1) a description of the categories of sensitive personally identifiable information that was, or is reasonably believed to have been, acquired by an unauthorized person;

(2) a toll-free number—

(A) that the individual may use to contact the agency or business entity, or the agent of the agency or business entity; and

(B) from which the individual may learn what types of sensitive personally identifiable



1 information the agency or business entity main-  
 2 tained about that individual; and

3 ~~(3) the toll-free contact telephone numbers and~~  
 4 ~~addresses for the major credit reporting agencies.~~

5 (b) **ADDITIONAL CONTENT.**—Notwithstanding sec-  
 6 tion 10, a State may require that a notice under sub-  
 7 section (a) shall also include information regarding victim  
 8 protection assistance provided for by that State.

9 **SEC. 6. COORDINATION OF NOTIFICATION WITH CREDIT**  
 10 **REPORTING AGENCIES.**

11 If an agency or business entity is required to provide  
 12 notification to more than 1,000 individuals under section  
 13 2(a), the agency or business entity shall also notify, with-  
 14 out unreasonable delay, all consumer reporting agencies  
 15 that compile and maintain files on consumers on a nation-  
 16 wide basis (as defined in section 603(p) of the Fair Credit  
 17 Reporting Act (15 U.S.C. 1681a(p)) of the timing and dis-  
 18 tribution of the notices.

19 **SEC. 7. NOTICE TO LAW ENFORCEMENT.**

20 (a) **SECRET SERVICE.**—Any business entity or agen-  
 21 cy shall give notice of a security breach to the United  
 22 States Secret Service if—

23 (1) the number of individuals whose sensitive  
 24 personally identifying information was, or is reason-

ably believed to have been acquired by an unauthorized person exceeds 10,000;

(2) the security breach involves a database, networked or integrated databases, or other data system containing the sensitive personally identifiable information of more than 1,000,000 individuals nationwide;

(3) the security breach involves databases owned by the Federal Government; or

(4) the security breach involves primarily sensitive personally identifiable information of employees and contractors of the Federal Government involved in national security or law enforcement.

(b) NOTICE TO OTHER LAW ENFORCEMENT AGENCIES.—The United States Secret Service shall be responsible for notifying—

(1) the Federal Bureau of Investigation, if the security breach involves espionage, foreign counterintelligence, information protected against unauthorized disclosure for reasons of national defense or foreign relations, or Restricted Data (as that term is defined in section 11y of the Atomic Energy Act of 1954 (42 U.S.C. 2014(y))), except for offenses affecting the duties of the United States Secret Serv-

1       ice under section 3056(a) of title 18, United States  
2       Code;

3           (2) the United States Postal Inspection Service;  
4       if the security breach involves mail fraud; and  
5           (3) the attorney general of each State affected  
6       by the security breach.

7       (c) ~~14-DAY RULE.~~—The notices to Federal law en-  
8       forcement and the attorney general of each State affected  
9       by a security breach required under this section shall be  
10      delivered as promptly as possible, but not later than 14  
11      days after discovery of the events requiring notice.

12   **SEC. 8. ENFORCEMENT.**

13       (a) ~~CIVIL ACTIONS BY THE ATTORNEY GENERAL.~~—  
14      The Attorney General may bring a civil action in the ap-  
15      propriate United States district court against any business  
16      entity that engages in conduct constituting a violation of  
17      this Act and, upon proof of such conduct by a preponder-  
18      ance of the evidence, such business entity shall be subject  
19      to a civil penalty of not more than \$1,000 per day per  
20      individual whose sensitive personally identifiable informa-  
21      tion was, or is reasonably believed to have been, accessed  
22      or acquired by an unauthorized person, up to a maximum  
23      of \$50,000 per person.

24       (b) ~~INJUNCTIVE ACTIONS BY THE ATTORNEY GEN-~~  
25      ~~ERAL.~~—

1           (1) IN GENERAL.—If it appears that a business  
 2           entity has engaged, or is engaged, in any act or  
 3           practice constituting a violation of this Act, the At-  
 4           torney General may petition an appropriate district  
 5           court of the United States for an order—

6                     (A) enjoining such act or practice; or

7                     (B) enforcing compliance with this Act.

8           (2) ISSUANCE OF ORDER.—A court may issue  
 9           an order under paragraph (1), if the court finds that  
 10          the conduct in question constitutes a violation of this  
 11          Act.

12          (c) OTHER RIGHTS AND REMEDIES.—The rights and  
 13          remedies available under this Act are cumulative and shall  
 14          not affect any other rights and remedies available under  
 15          law.

16          (d) FRAUD ALERT.—Section 605A(b)(1) of the Fair  
 17          Credit Reporting Act (15 U.S.C. 1681e–1(b)(1)) is  
 18          amended by inserting “, or evidence that the consumer  
 19          has received notice that the consumer’s financial informa-  
 20          tion has or may have been compromised,” after “identity  
 21          theft report”.

22   **SEC. 9. ENFORCEMENT BY STATE ATTORNEYS GENERAL.**

23          (a) IN GENERAL.—

24                     (1) CIVIL ACTIONS.—In any case in which the  
 25          attorney general of a State or any State or local law

1 enforcement agency authorized by the State attorney  
2 general or by State statute to prosecute violations of  
3 consumer protection law, has reason to believe that  
4 an interest of the residents of that State has been  
5 or is threatened or adversely affected by the engage-  
6 ment of a business entity in a practice that is pro-  
7 hibited under this Act, the State or the State or  
8 local law enforcement agency on behalf of the resi-  
9 dents of the agency's jurisdiction, may bring a civil  
10 action on behalf of the residents of the State or ju-  
11 risdiction in a district court of the United States of  
12 appropriate jurisdiction or any other court of com-  
13 petent jurisdiction, including a State court, to—

14 (A) enjoin that practice;

15 (B) enforce compliance with this Act; or

16 (C) obtain civil penalties of not more than  
17 \$1,000 per day per individual whose sensitive  
18 personally identifiable information was, or is  
19 reasonably believed to have been, accessed or  
20 acquired by an unauthorized person, up to a  
21 maximum of \$50,000 per day.

22 (2) NOTICE.—

23 (A) IN GENERAL.—Before filing an action  
24 under paragraph (1), the attorney general of

the State involved shall provide to the Attorney General of the United States—

(i) written notice of the action; and

(ii) a copy of the complaint for the action.

(B) EXEMPTION.—

(i) IN GENERAL.—Subparagraph (A) shall not apply with respect to the filing of an action by an attorney general of a State under this Act, if the State attorney general determines that it is not feasible to provide the notice described in such subparagraph before the filing of the action.

(ii) NOTIFICATION.—In an action described in clause (i), the attorney general of a State shall provide notice and a copy of the complaint to the Attorney General at the time the State attorney general files the action.

(b) FEDERAL PROCEEDINGS.—Upon receiving notice under subsection (a)(2), the Attorney General shall have the right to—

(1) move to stay the action, pending the final disposition of a pending Federal proceeding or action;

1           (2) initiate an action in the appropriate United  
2       States district court under section 8 and move to  
3       consolidate all pending actions, including State ac-  
4       tions, in such court;

5           (3) intervene in an action brought under sub-  
6       section (a)(2); and

7           (4) file petitions for appeal.

8       (c) PENDING PROCEEDINGS.—If the Attorney Gen-  
9       eral has instituted a proceeding or action for a violation  
10      of this Act or any regulations thereunder, no attorney gen-  
11      eral of a State may, during the pendency of such pro-  
12      ceeding or action, bring an action under this Act against  
13      any defendant named in such criminal proceeding or civil  
14      action for any violation that is alleged in that proceeding  
15      or action.

16      (d) RULE OF CONSTRUCTION.—For purposes of  
17      bringing any civil action under subsection (a), nothing in  
18      this Act regarding notification shall be construed to pre-  
19      vent an attorney general of a State from exercising the  
20      powers conferred on such attorney general by the laws of  
21      that State to—

22           (1) conduct investigations;

23           (2) administer oaths or affirmations; or

24           (3) compel the attendance of witnesses or the  
25      production of documentary and other evidence.

1       ~~(e) VENUE; SERVICE OF PROCESS.—~~

2               ~~(1) VENUE.—Any action brought under sub-~~  
 3       ~~section (a) may be brought in—~~

4               ~~(A) the district court of the United States~~  
 5               ~~that meets applicable requirements relating to~~  
 6               ~~venue under section 1391 of title 28, United~~  
 7               ~~States Code; or~~

8               ~~(B) another court of competent jurisdic-~~  
 9               ~~tion.~~

10       ~~(2) SERVICE OF PROCESS.—In an action~~  
 11       ~~brought under subsection (a), process may be served~~  
 12       ~~in any district in which the defendant—~~

13               ~~(A) is an inhabitant; or~~

14               ~~(B) may be found.~~

15       ~~(f) NO PRIVATE CAUSE OF ACTION.—Nothing in this~~  
 16       ~~Act establishes a private cause of action against a business~~  
 17       ~~entity for violation of any provision of this Act.~~

18       **SEC. 10. EFFECT ON FEDERAL AND STATE LAW.**

19       The provisions of this Act shall supersede any other  
 20       provision of Federal law or any provision of law of any  
 21       State relating to notification of a security breach, except  
 22       as provided in section 5(b).

23       **SEC. 11. AUTHORIZATION OF APPROPRIATIONS.**

24       There are authorized to be appropriated such sums  
 25       as may be necessary to cover the costs incurred by the



1 United States Secret Service to carry out investigations  
 2 and risk assessments of security breaches as required  
 3 under this Act.

4 **SEC. 12. REPORTING ON RISK ASSESSMENT EXEMPTIONS.**

5 The United States Secret Service shall report to Con-  
 6 gress not later than 18 months after the date of enactment  
 7 of this Act, and upon the request by Congress thereafter,  
 8 on—

9 (1) the number and nature of the security  
 10 breaches described in the notices filed by those busi-  
 11 ness entities invoking the risk assessment exemption  
 12 under section 3(b) of this Act and the response of  
 13 the United States Secret Service to such notices;  
 14 and

15 (2) the number and nature of security breaches  
 16 subject to the national security and law enforcement  
 17 exemptions under section 3(a) of this Act.

18 **SEC. 13. DEFINITIONS.**

19 In this Act, the following definitions shall apply:

20 (1) AGENCY.—The term “agency” has the same  
 21 meaning given such term in section 551 of title 5,  
 22 United States Code.

23 (2) AFFILIATE.—The term “affiliate” means  
 24 persons related by common ownership or by cor-  
 25 porate control.

1           (3) BUSINESS ENTITY.—The term “business  
2           entity” means any organization, corporation, trust,  
3           partnership, sole proprietorship, unincorporated as-  
4           sociation, venture established to make a profit, or  
5           nonprofit, and any contractor, subcontractor, affil-  
6           iate, or licensee thereof engaged in interstate com-  
7           merce.

8           (4) PERSONALLY IDENTIFIABLE INFORMA-  
9           TION.—The term “personally identifiable informa-  
10          tion” means any information, or compilation of in-  
11          formation, in electronic or digital form serving as a  
12          means of identification, as defined by section  
13          1028(d)(7) of title 18, United State Code.

14          (5) SECURITY BREACH.—

15               (A) IN GENERAL.—The term “security  
16               breach” means compromise of the security, con-  
17               fidentiality, or integrity of computerized data  
18               through misrepresentation or actions that result  
19               in, or there is a reasonable basis to conclude  
20               has resulted in, acquisition of or access to sen-  
21               sitive personally identifiable information that is  
22               unauthorized or in excess of authorization.

23               (B) EXCLUSION.—The term “security  
24               breach” does not include—

1           (i) a good faith acquisition of sensitive  
 2           personally identifiable information by a  
 3           business entity or agency, or an employee  
 4           or agent of a business entity or agency, if  
 5           the sensitive personally identifiable infor-  
 6           mation is not subject to further unauthor-  
 7           ized disclosure; or

8           (ii) the release of a public record not  
 9           otherwise subject to confidentiality or non-  
 10          disclosure requirements.

11          (6) SENSITIVE PERSONALLY IDENTIFIABLE IN-  
 12          FORMATION.—The term “sensitive personally identi-  
 13          fiable information” means any information or com-  
 14          pilation of information, in electronic or digital form  
 15          that includes—

16               (A) an individual’s first and last name or  
 17               first initial and last name in combination with  
 18               any 1 of the following data elements:

19                   (i) A non-truncated social security  
 20                   number, driver’s license number, passport  
 21                   number, or alien registration number.

22                   (ii) Any 2 of the following:

23                               (I) Home address or telephone  
 24                               number.

1                   (HI) Mother's maiden name, if  
2                   identified as such.

3                   (III) Month, day, and year of  
4                   birth.

5                   (iii) Unique biometric data such as a  
6                   finger print, voice print, a retina or iris  
7                   image, or any other unique physical rep-  
8                   resentation.

9                   (iv) A unique account identifier, elec-  
10                  tronic identification number, user name, or  
11                  routing code in combination with any asso-  
12                  ciated security code, access code, or pass-  
13                  word that is required for an individual to  
14                  obtain money, goods, services or any other  
15                  thing of value; or

16                  (B) a financial account number or credit  
17                  or debit card number in combination with any  
18                  security code, access code or password that is  
19                  required for an individual to obtain money,  
20                  goods, services or any other thing of value.

21 **SEC. 14. EFFECTIVE DATE.**

22           This Act shall take effect on the expiration of the  
23   date which is 90 days after the date of enactment of this  
24   Act.

1 **SECTION 1. SHORT TITLE.**

2       *This Act may be cited as the “Notification of Risk to*  
 3 *Personal Data Act of 2007”.*

4 **SEC. 2. NOTICE TO INDIVIDUALS.**

5       (a) *IN GENERAL.*—Any agency, or business entity en-  
 6 *gaged in interstate commerce, that uses, accesses, transmits,*  
 7 *stores, disposes of or collects sensitive personally identifiable*  
 8 *information shall, following the discovery of a security*  
 9 *breach of such information notify any resident of the United*  
 10 *States whose sensitive personally identifiable information*  
 11 *has been, or is reasonably believed to have been, accessed,*  
 12 *or acquired.*

13       (b) *OBLIGATION OF OWNER OR LICENSEE.*—

14           (1) *NOTICE TO OWNER OR LICENSEE.*—Any  
 15 *agency, or business entity engaged in interstate com-*  
 16 *merce, that uses, accesses, transmits, stores, disposes*  
 17 *of, or collects sensitive personally identifiable infor-*  
 18 *mation that the agency or business entity does not*  
 19 *own or license shall notify the owner or licensee of the*  
 20 *information following the discovery of a security*  
 21 *breach involving such information.*

22           (2) *NOTICE BY OWNER, LICENSEE OR OTHER*  
 23 *DESIGNATED THIRD PARTY.*—Nothing in this Act  
 24 *shall prevent or abrogate an agreement between an*  
 25 *agency or business entity required to give notice*  
 26 *under this section and a designated third party, in-*

cluding an owner or licensee of the sensitive personally identifiable information subject to the security breach, to provide the notifications required under subsection (a).

(3) *BUSINESS ENTITY RELIEVED FROM GIVING NOTICE.*—A business entity obligated to give notice under subsection (a) shall be relieved of such obligation if an owner or licensee of the sensitive personally identifiable information subject to the security breach, or other designated third party, provides such notification.

(c) *TIMELINESS OF NOTIFICATION.*—

(1) *IN GENERAL.*—All notifications required under this section shall be made without unreasonable delay following the discovery by the agency or business entity of a security breach.

(2) *REASONABLE DELAY.*—Reasonable delay under this subsection may include any time necessary to determine the scope of the security breach, prevent further disclosures, and restore the reasonable integrity of the data system and provide notice to law enforcement when required.

(3) *BURDEN OF PROOF.*—The agency, business entity, owner, or licensee required to provide notification under this section shall have the burden of dem-

1        *onstrating that all notifications were made as re-*  
 2        *quired under this Act, including evidence dem-*  
 3        *onstrating the reasons for any delay.*

4        *(d) DELAY OF NOTIFICATION AUTHORIZED FOR LAW*  
 5        *ENFORCEMENT PURPOSES.—*

6                *(1) IN GENERAL.—If a Federal law enforcement*  
 7        *agency determines that the notification required*  
 8        *under this section would impede a criminal investiga-*  
 9        *tion, such notification shall be delayed upon written*  
 10       *notice from such Federal law enforcement agency to*  
 11       *the agency or business entity that experienced the*  
 12       *breach.*

13               *(2) EXTENDED DELAY OF NOTIFICATION.—If the*  
 14       *notification required under subsection (a) is delayed*  
 15       *pursuant to paragraph (1), an agency or business en-*  
 16       *tity shall give notice 30 days after the day such law*  
 17       *enforcement delay was invoked unless a Federal law*  
 18       *enforcement agency provides written notification that*  
 19       *further delay is necessary.*

20               *(3) LAW ENFORCEMENT IMMUNITY.—No cause of*  
 21       *action shall lie in any court against any law enforce-*  
 22       *ment agency for acts relating to the delay of notifica-*  
 23       *tion for law enforcement purposes under this Act.*

1 **SEC. 3. EXEMPTIONS.**

2 (a) *EXEMPTION FOR NATIONAL SECURITY AND LAW*  
3 *ENFORCEMENT.*—

4 (1) *IN GENERAL.*—Section 2 shall not apply to  
5 an agency or business entity if the agency or business  
6 entity certifies, in writing, that notification of the se-  
7 curity breach as required by section 2 reasonably  
8 could be expected to—

9 (A) cause damage to the national security;

10 or

11 (B) hinder a law enforcement investigation  
12 or the ability of the agency to conduct law en-  
13 forcement investigations.

14 (2) *LIMITS ON CERTIFICATIONS.*—An agency or  
15 business entity may not execute a certification under  
16 paragraph (1) to—

17 (A) conceal violations of law, inefficiency,  
18 or administrative error;

19 (B) prevent embarrassment to a business  
20 entity, organization, or agency; or

21 (C) restrain competition.

22 (3) *NOTICE.*—In every case in which an agency  
23 or business entity issues a certification under para-  
24 graph (1), the certification, accompanied by a de-  
25 scription of the factual basis for the certification,



1       *shall be immediately provided to the United States*  
2       *Secret Service.*

3               (4) *SECRET SERVICE REVIEW OF CERTIFI-*  
4       *CATIONS.—*

5               (A) *IN GENERAL.—The United States Secret*  
6       *Service may review a certification provided by*  
7       *an agency under paragraph (3), and shall re-*  
8       *view a certification provided by a business entity*  
9       *under paragraph (3), to determine whether an*  
10       *exemption under paragraph (1) is merited. Such*  
11       *review shall be completed not later than 10 busi-*  
12       *ness days after the date of receipt of the certifi-*  
13       *cation, except as provided in paragraph (5)(C).*

14              (B) *NOTICE.—Upon completing a review*  
15       *under subparagraph (A) the United States Secret*  
16       *Service shall immediately notify the agency or*  
17       *business entity, in writing, of its determination*  
18       *of whether an exemption under paragraph (1) is*  
19       *merited.*

20              (C) *EXEMPTION.—The exemption under*  
21       *paragraph (1) shall not apply if the United*  
22       *States Secret Service determines under this*  
23       *paragraph that the exemption is not merited.*

24              (5) *ADDITIONAL AUTHORITY OF THE SECRET*  
25       *SERVICE.—*

1           (A) *IN GENERAL.*—*In determining under*  
 2           *paragraph (4) whether an exemption under*  
 3           *paragraph (1) is merited, the United States Se-*  
 4           *cret Service may request additional information*  
 5           *from the agency or business entity regarding the*  
 6           *basis for the claimed exemption, if such addi-*  
 7           *tional information is necessary to determine*  
 8           *whether the exemption is merited.*

9           (B) *REQUIRED COMPLIANCE.*—*Any agency*  
 10          *or business entity that receives a request for ad-*  
 11          *ditional information under subparagraph (A)*  
 12          *shall cooperate with any such request.*

13          (C) *TIMING.*—*If the United States Secret*  
 14          *Service requests additional information under*  
 15          *subparagraph (A), the United States Secret*  
 16          *Service shall notify the agency or business entity*  
 17          *not later than 10 business days after the date of*  
 18          *receipt of the additional information whether an*  
 19          *exemption under paragraph (1) is merited.*

20          (b) *SAFE HARBOR.*—

21               (1) *IN GENERAL.*—*An agency or business entity*  
 22               *shall be exempt from the notice requirements under*  
 23               *section 2, if—*

24                       (A) *a risk assessment concludes that there is*  
 25                       *no significant risk that a security breach has re-*

1           sulted in, or will result in, harm to the indi-  
 2           vidual whose sensitive personally identifiable in-  
 3           formation was subject to the security breach;

4           (B) without unreasonable delay, but not  
 5           later than 45 days after the discovery of a secu-  
 6           rity breach (unless extended by the United States  
 7           Secret Service), the agency or business entity no-  
 8           tifies the United States Secret Service, in writ-  
 9           ing, of—

10           (i) the results of the risk assessment;

11           and

12           (ii) its decision to invoke the risk as-  
 13           sessment exemption; and

14           (C) the United States Secret Service does  
 15           not indicate, in writing, and not later than 10  
 16           business days after the date of receipt of the deci-  
 17           sion described in subparagraph (B)(ii), that no-  
 18           tice should be given.

19           (2) *PRESUMPTIONS.*—There shall be a presump-  
 20           tion that no significant risk of harm to the individual  
 21           whose sensitive personally identifiable information  
 22           was subject to a security breach if such information—

23           (A) was encrypted; or

24           (B) was rendered indecipherable through the  
 25           use of best practices or methods, such as redac-

1            *tion, access controls, or other such mechanisms,*  
 2            *that are widely accepted as an effective industry*  
 3            *practice, or an effective industry standard.*

4            *(c) FINANCIAL FRAUD PREVENTION EXEMPTION.—*

5            *(1) IN GENERAL.—A business entity will be ex-*  
 6            *empt from the notice requirement under section 2 if*  
 7            *the business entity utilizes or participates in a secu-*  
 8            *urity program that—*

9                    *(A) is designed to block the use of the sen-*  
 10            *sitive personally identifiable information to ini-*  
 11            *tiate unauthorized financial transactions before*  
 12            *they are charged to the account of the individual;*  
 13            *and*

14                    *(B) provides for notice to affected individ-*  
 15            *uals after a security breach that has resulted in*  
 16            *fraud or unauthorized transactions.*

17            *(2) LIMITATION.—The exemption by this sub-*  
 18            *section does not apply if—*

19                    *(A) the information subject to the security*  
 20            *breach includes sensitive personally identifiable*  
 21            *information, other than a credit card number or*  
 22            *credit card security code, of any type; or*

23                    *(B) the information subject to the security*  
 24            *breach includes both the individual's credit card*  
 25            *number and the individual's first and last name.*

1 **SEC. 4. METHODS OF NOTICE.**

2 *An agency, or business entity shall be in compliance*  
 3 *with section 2 if it provides both:*

4 (1) *INDIVIDUAL NOTICE.*—

5 (A) *Written notification to the last known*  
 6 *home mailing address of the individual in the*  
 7 *records of the agency or business entity;*

8 (B) *telephone notice to the individual per-*  
 9 *sonally; or*

10 (C) *e-mail notice, if the individual has con-*  
 11 *sented to receive such notice and the notice is*  
 12 *consistent with the provisions permitting elec-*  
 13 *tronic transmission of notices under section 101*  
 14 *of the Electronic Signatures in Global and Na-*  
 15 *tional Commerce Act (15 U.S.C. 7001).*

16 (2) *MEDIA NOTICE.*—*Notice to major media out-*  
 17 *lets serving a State or jurisdiction, if the number of*  
 18 *residents of such State whose sensitive personally*  
 19 *identifiable information was, or is reasonably believed*  
 20 *to have been, acquired by an unauthorized person ex-*  
 21 *ceeds 5,000.*

22 **SEC. 5. CONTENT OF NOTIFICATION.**

23 (a) *IN GENERAL.*—*Regardless of the method by which*  
 24 *notice is provided to individuals under section 4, such no-*  
 25 *tice shall include, to the extent possible—*

1           (1) *a description of the categories of sensitive*  
 2           *personally identifiable information that was, or is*  
 3           *reasonably believed to have been, acquired by an un-*  
 4           *authorized person;*

5           (2) *a toll-free number—*

6                   (A) *that the individual may use to contact*  
 7                   *the agency or business entity, or the agent of the*  
 8                   *agency or business entity; and*

9                   (B) *from which the individual may learn*  
 10                  *what types of sensitive personally identifiable in-*  
 11                  *formation the agency or business entity main-*  
 12                  *tained about that individual; and*

13           (3) *the toll-free contact telephone numbers and*  
 14           *addresses for the major credit reporting agencies.*

15           (b) *ADDITIONAL CONTENT.—Notwithstanding section*  
 16           *10, a State may require that a notice under subsection (a)*  
 17           *shall also include information regarding victim protection*  
 18           *assistance provided for by that State.*

19           **SEC. 6. COORDINATION OF NOTIFICATION WITH CREDIT**  
 20                   **REPORTING AGENCIES.**

21           *If an agency or business entity is required to provide*  
 22           *notification to more than 5,000 individuals under section*  
 23           *2(a), the agency or business entity shall also notify all con-*  
 24           *sumer reporting agencies that compile and maintain files*  
 25           *on consumers on a nationwide basis (as defined in section*

1 603(p) of the Fair Credit Reporting Act (15 U.S.C.  
 2 1681a(p)) of the timing and distribution of the notices.  
 3 Such notice shall be given to the consumer credit reporting  
 4 agencies without unreasonable delay and, if it will not  
 5 delay notice to the affected individuals, prior to the dis-  
 6 tribution of notices to the affected individuals.

7 **SEC. 7. NOTICE TO LAW ENFORCEMENT.**

8 (a) *SECRET SERVICE*.—Any business entity or agency  
 9 shall notify the United States Secret Service of the fact that  
 10 a security breach has occurred if—

11 (1) the number of individuals whose sensitive  
 12 personally identifying information was, or is reason-  
 13 ably believed to have been acquired by an unauthor-  
 14 ized person exceeds 10,000;

15 (2) the security breach involves a database,  
 16 networked or integrated databases, or other data sys-  
 17 tem containing the sensitive personally identifiable  
 18 information of more than 1,000,000 individuals na-  
 19 tionwide;

20 (3) the security breach involves databases owned  
 21 by the Federal Government; or

22 (4) the security breach involves primarily sen-  
 23 sitive personally identifiable information of individ-  
 24 uals known to the agency or business entity to be em-

1        *ployees and contractors of the Federal Government in-*  
 2        *volved in national security or law enforcement.*

3        *(b) NOTICE TO OTHER LAW ENFORCEMENT AGEN-*  
 4        *CIES.—The United States Secret Service shall be responsible*  
 5        *for notifying—*

6                *(1) the Federal Bureau of Investigation, if the se-*  
 7        *curity breach involves espionage, foreign counterintel-*  
 8        *ligence, information protected against unauthorized*  
 9        *disclosure for reasons of national defense or foreign*  
 10       *relations, or Restricted Data (as that term is defined*  
 11       *in section 11y of the Atomic Energy Act of 1954 (42*  
 12       *U.S.C. 2014(y)), except for offenses affecting the du-*  
 13       *ties of the United States Secret Service under section*  
 14       *3056(a) of title 18, United States Code;*

15               *(2) the United States Postal Inspection Service,*  
 16       *if the security breach involves mail fraud; and*

17               *(3) the attorney general of each State affected by*  
 18       *the security breach.*

19        *(c) TIMING OF NOTICES.—The notices required under*  
 20        *this section shall be delivered as follows:*

21               *(1) Notice under subsection (a) shall be delivered*  
 22       *as promptly as possible, but not later than 14 days*  
 23       *after discovery of the events requiring notice.*

24               *(2) Notice under subsection (b) shall be delivered*  
 25       *not later than 14 days after the United States Secret*



1        *Service receives notice of a security breach from an*  
 2        *agency or business entity.*

3    **SEC. 8. ENFORCEMENT.**

4        *(a) CIVIL ACTIONS BY THE ATTORNEY GENERAL.—The*  
 5        *Attorney General may bring a civil action in the appro-*  
 6        *priate United States district court against any business en-*  
 7        *tity that engages in conduct constituting a violation of this*  
 8        *Act and, upon proof of such conduct by a preponderance*  
 9        *of the evidence, such business entity shall be subject to a*  
 10       *civil penalty of not more than \$1,000 per day per indi-*  
 11       *vidual whose sensitive personally identifiable information*  
 12       *was, or is reasonably believed to have been, accessed or ac-*  
 13       *quired by an unauthorized person, up to a maximum of*  
 14       *\$1,000,000 per violation, unless such conduct is found to*  
 15       *be willful or intentional.*

16       *(b) INJUNCTIVE ACTIONS BY THE ATTORNEY GEN-*  
 17       *ERAL.—*

18                *(1) IN GENERAL.—If it appears that a business*  
 19        *entity has engaged, or is engaged, in any act or prac-*  
 20        *tice constituting a violation of this Act, the Attorney*  
 21        *General may petition an appropriate district court of*  
 22        *the United States for an order—*

23                        *(A) enjoining such act or practice; or*

24                        *(B) enforcing compliance with this Act.*

1           (2) *ISSUANCE OF ORDER.*—A court may issue an  
 2           order under paragraph (1), if the court finds that the  
 3           conduct in question constitutes a violation of this Act.

4           (c) *OTHER RIGHTS AND REMEDIES.*—The rights and  
 5           remedies available under this Act are cumulative and shall  
 6           not affect any other rights and remedies available under  
 7           law.

8           (d) *FRAUD ALERT.*—Section 605A(b)(1) of the Fair  
 9           Credit Reporting Act (15 U.S.C. 1681c–1(b)(1)) is amended  
 10          by inserting “, or evidence that the consumer has received  
 11          notice that the consumer’s financial information has or  
 12          may have been compromised,” after “identity theft report”.

13       **SEC. 9. ENFORCEMENT BY STATE ATTORNEYS GENERAL.**

14          (a) *IN GENERAL.*—

15               (1) *CIVIL ACTIONS.*—In any case in which the  
 16               attorney general of a State or any State or local law  
 17               enforcement agency authorized by the State attorney  
 18               general or by State statute to prosecute violations of  
 19               consumer protection law, has reason to believe that an  
 20               interest of the residents of that State has been or is  
 21               threatened or adversely affected by the engagement of  
 22               a business entity in a practice that is prohibited  
 23               under this Act, the State or the State or local law en-  
 24               forcement agency on behalf of the residents of the  
 25               agency’s jurisdiction, may bring a civil action on be-

1      *half of the residents of the State or jurisdiction in a*  
 2      *district court of the United States of appropriate ju-*  
 3      *risdiction or any other court of competent jurisdic-*  
 4      *tion, including a State court, to—*

5                    *(A) enjoin that practice;*

6                    *(B) enforce compliance with this Act; or*

7                    *(C) obtain civil penalties of not more than*  
 8      *\$1,000 per day per individual whose sensitive*  
 9      *personally identifiable information was, or is*  
 10     *reasonably believed to have been, accessed or ac-*  
 11     *quired by an unauthorized person, up to a max-*  
 12     *imum of \$1,000,000 per violation, unless such*  
 13     *conduct is found to be willful or intentional.*

14            *(2) NOTICE.—*

15                    *(A) IN GENERAL.—Before filing an action*  
 16     *under paragraph (1), the attorney general of the*  
 17     *State involved shall provide to the Attorney Gen-*  
 18     *eral of the United States—*

19                    *(i) written notice of the action; and*

20                    *(ii) a copy of the complaint for the ac-*  
 21     *tion.*

22                    *(B) EXEMPTION.—*

23                    *(i) IN GENERAL.—Subparagraph (A)*  
 24     *shall not apply with respect to the filing of*  
 25     *an action by an attorney general of a State*

1                   under this Act, if the State attorney general  
 2                   determines that it is not feasible to provide  
 3                   the notice described in such subparagraph  
 4                   before the filing of the action.

5                   (ii) *NOTIFICATION*.—In an action de-  
 6                   scribed in clause (i), the attorney general of  
 7                   a State shall provide notice and a copy of  
 8                   the complaint to the Attorney General at  
 9                   the time the State attorney general files the  
 10                  action.

11           (b) *FEDERAL PROCEEDINGS*.—Upon receiving notice  
 12   under subsection (a)(2), the Attorney General shall have the  
 13   right to—

14                   (1) move to stay the action, pending the final  
 15                   disposition of a pending Federal proceeding or action;

16                   (2) initiate an action in the appropriate United  
 17                   States district court under section 8 and move to con-  
 18                   solidate all pending actions, including State actions,  
 19                   in such court;

20                   (3) intervene in an action brought under sub-  
 21                   section (a)(2); and

22                   (4) file petitions for appeal.

23           (c) *PENDING PROCEEDINGS*.—If the Attorney General  
 24   has instituted a proceeding or action for a violation of this  
 25   Act or any regulations thereunder, no attorney general of

1 *a State may, during the pendency of such proceeding or*  
 2 *action, bring an action under this Act against any defend-*  
 3 *ant named in such criminal proceeding or civil action for*  
 4 *any violation that is alleged in that proceeding or action.*

5 *(d) RULE OF CONSTRUCTION.—For purposes of bring-*  
 6 *ing any civil action under subsection (a), nothing in this*  
 7 *Act regarding notification shall be construed to prevent an*  
 8 *attorney general of a State from exercising the powers con-*  
 9 *ferred on such attorney general by the laws of that State*  
 10 *to—*

11 *(1) conduct investigations;*

12 *(2) administer oaths or affirmations; or*

13 *(3) compel the attendance of witnesses or the*  
 14 *production of documentary and other evidence.*

15 *(e) VENUE; SERVICE OF PROCESS.—*

16 *(1) VENUE.—Any action brought under sub-*  
 17 *section (a) may be brought in—*

18 *(A) the district court of the United States*  
 19 *that meets applicable requirements relating to*  
 20 *venue under section 1391 of title 28, United*  
 21 *States Code; or*

22 *(B) another court of competent jurisdiction.*

23 *(2) SERVICE OF PROCESS.—In an action brought*  
 24 *under subsection (a), process may be served in any*  
 25 *district in which the defendant—*

1                   (A) is an inhabitant; or

2                   (B) may be found.

3           (f) *NO PRIVATE CAUSE OF ACTION.*—*Nothing in this*  
 4 *Act establishes a private cause of action against a business*  
 5 *entity for violation of any provision of this Act.*

6   **SEC. 10. EFFECT ON FEDERAL AND STATE LAW.**

7           *The provisions of this Act shall supersede any other*  
 8 *provision of Federal law or any provision of law of any*  
 9 *State relating to notification by a business entity engaged*  
 10 *in interstate commerce or an agency of a security breach,*  
 11 *except as provided in section 5(b).*

12   **SEC. 11. AUTHORIZATION OF APPROPRIATIONS.**

13           *There are authorized to be appropriated such sums as*  
 14 *may be necessary to cover the costs incurred by the United*  
 15 *States Secret Service to carry out investigations and risk*  
 16 *assessments of security breaches as required under this Act.*

17   **SEC. 12. REPORTING ON RISK ASSESSMENT EXEMPTIONS.**

18           (a) *IN GENERAL.*—*The United States Secret Service*  
 19 *shall report to Congress not later than 18 months after the*  
 20 *date of enactment of this Act, and upon the request by Con-*  
 21 *gress thereafter, on—*

22                   (1) *the number and nature of the security*  
 23 *breaches described in the notices filed by those busi-*  
 24 *ness entities invoking the risk assessment exemption*

1        *under section 3(b) of this Act and the response of the*  
 2        *United States Secret Service to such notices; and*

3                *(2) the number and nature of security breaches*  
 4        *subject to the national security and law enforcement*  
 5        *exemptions under section 3(a) of this Act.*

6        *(b) REPORT.—Any report submitted under subsection*  
 7        *(a) shall not disclose the contents of any risk assessment*  
 8        *provided to the United States Secret Service under this Act.*

9        **SEC. 13. DEFINITIONS.**

10        *In this Act, the following definitions shall apply:*

11                *(1) AGENCY.—The term “agency” has the same*  
 12        *meaning given such term in section 551 of title 5,*  
 13        *United States Code.*

14                *(2) AFFILIATE.—The term “affiliate” means per-*  
 15        *sons related by common ownership or by corporate*  
 16        *control.*

17                *(3) BUSINESS ENTITY.—The term “business enti-*  
 18        *ty” means any organization, corporation, trust, part-*  
 19        *nership, sole proprietorship, unincorporated associa-*  
 20        *tion, venture established to make a profit, or non-*  
 21        *profit, and any contractor, subcontractor, affiliate, or*  
 22        *licensee thereof engaged in interstate commerce.*

23                *(4) ENCRYPTED.—The term “encrypted”—*

24                        *(A) means the protection of data in elec-*  
 25        *tronic form, in storage or in transit, using an*

1       *encryption technology that has been adopted by*  
 2       *an established standards setting body which ren-*  
 3       *ders such data indecipherable in the absence of*  
 4       *associated cryptographic keys necessary to enable*  
 5       *decryption of such data; and*

6               *(B) includes appropriate management and*  
 7       *safeguards of such cryptographic keys so as to*  
 8       *protect the integrity of the encryption.*

9       (5) *PERSONALLY IDENTIFIABLE INFORMATION.—*

10       *The term “personally identifiable information” means*  
 11       *any information, or compilation of information, in*  
 12       *electronic or digital form serving as a means of iden-*  
 13       *tification, as defined by section 1028(d)(7) of title 18,*  
 14       *United State Code.*

15       (6) *SECURITY BREACH.—*

16               *(A) IN GENERAL.—The term “security*  
 17       *breach” means compromise of the security, con-*  
 18       *fidentiality, or integrity of computerized data*  
 19       *through misrepresentation or actions that result*  
 20       *in, or there is a reasonable basis to conclude has*  
 21       *resulted in, acquisition of or access to sensitive*  
 22       *personally identifiable information that is unau-*  
 23       *thorized or in excess of authorization.*

24               *(B) EXCLUSION.—The term “security*  
 25       *breach” does not include—*



1                   (i) a good faith acquisition of sensitive  
 2                   personally identifiable information by a  
 3                   business entity or agency, or an employee or  
 4                   agent of a business entity or agency, if the  
 5                   sensitive personally identifiable information  
 6                   is not subject to further unauthorized disclo-  
 7                   sure; or

8                   (ii) the release of a public record not  
 9                   otherwise subject to confidentiality or non-  
 10                  disclosure requirements.

11               (7) SENSITIVE PERSONALLY IDENTIFIABLE IN-  
 12               FORMATION.—The term “sensitive personally identifi-  
 13               able information” means any information or com-  
 14               pilation of information, in electronic or digital form  
 15               that includes—

16               (A) an individual’s first and last name or  
 17               first initial and last name in combination with  
 18               any 1 of the following data elements:

19                   (i) A non-truncated social security  
 20                   number, driver’s license number, passport  
 21                   number, or alien registration number.

22                   (ii) Any 2 of the following:

23                       (I) Home address or telephone  
 24                       number.

1                   (II) *Mother's maiden name, if*  
 2                   *identified as such.*

3                   (III) *Month, day, and year of*  
 4                   *birth.*

5                   (iii) *Unique biometric data such as a*  
 6                   *finger print, voice print, a retina or iris*  
 7                   *image, or any other unique physical rep-*  
 8                   *resentation.*

9                   (iv) *A unique account identifier, elec-*  
 10                  *tronic identification number, user name, or*  
 11                  *routing code in combination with any asso-*  
 12                  *ciated security code, access code, or pass-*  
 13                  *word that is required for an individual to*  
 14                  *obtain money, goods, services or any other*  
 15                  *thing of value; or*

16                  (B) *a financial account number or credit or*  
 17                  *debit card number in combination with any se-*  
 18                  *curity code, access code or password that is re-*  
 19                  *quired for an individual to obtain credit, with-*  
 20                  *draw funds, or engage in a financial trans-*  
 21                  *action.*

22   **SEC. 14. EFFECTIVE DATE.**

23                  *This Act shall take effect on the expiration of the date*  
 24                  *which is 90 days after the date of enactment of this Act.*



Calendar No. 180

110TH CONGRESS  
1ST Session  
**S. 239**

**A BILL**

To require Federal agencies, and persons engaged in interstate commerce, in possession of data containing sensitive personally identifiable information, to disclose any breach of such information.

MAY 31, 2007

Reported with an amendment