

110TH CONGRESS  
1ST SESSION

# S. 2396

To amend title XI of the Social Security Act to modernize the quality improvement organization (QIO) program.

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IN THE SENATE OF THE UNITED STATES

NOVEMBER 16, 2007

Mr. HATCH (for himself, Mr. ROCKEFELLER, Mr. LOTT, and Mr. KENNEDY) introduced the following bill; which was read twice and referred to the Committee on Finance

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## A BILL

To amend title XI of the Social Security Act to modernize the quality improvement organization (QIO) program.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the  
5 “Medicare Quality Improvement Organization Moderniza-  
6 tion Act of 2007”.

7 (b) **TABLE OF CONTENTS.**—The table of contents of  
8 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Quality improvement activities.
- Sec. 3. Improved program administration.
- Sec. 4. Data disclosure.

Sec. 5. Use of evaluation and competition.

Sec. 6. Quality improvement organization program funding.

Sec. 7. Qualifications of QIOs.

Sec. 8. Conforming name to “quality improvement organizations”.

1 **SEC. 2. QUALITY IMPROVEMENT ACTIVITIES.**

2 (a) INCLUSION OF QUALITY IMPROVEMENT FUNC-  
 3 TIONS.—Section 1154(a) of the Social Security Act (42  
 4 U.S.C. 1320c–3(a)) is amended by adding at the end the  
 5 following new paragraph:

6 “(18)(A) The organization shall offer quality  
 7 improvement assistance to providers and practi-  
 8 tioners who provide health care items and services to  
 9 individuals who are dually eligible for benefits under  
 10 titles XVIII and XIX, including such individuals  
 11 with mental and cognitive disabilities, and programs  
 12 that provide items and services to such individuals.

13 “(B) In this paragraph, the term ‘quality im-  
 14 provement assistance’ includes the following:

15 “(i) Education on quality improvement ini-  
 16 tiatives, strategies, and techniques.

17 “(ii) Instruction on how to collect, submit,  
 18 aggregate, and interpret data on measures that  
 19 may be used for quality improvement, public re-  
 20 porting, and payment.

21 “(iii) Technical assistance to support qual-  
 22 ity improvement.

1           “(iv) Technical assistance and instruction  
2           in the conduct of root-cause analyses.

3           “(v) Technical assistance for providers and  
4           practitioners in beneficiary education to facili-  
5           tate patient self-management and improve pa-  
6           tient health literacy.

7           “(vi) Facilitating cooperation among var-  
8           ious local stakeholders in quality improvement.

9           “(vii) Facilitating adoption of procedures  
10          that encourage timely candid feedback from pa-  
11          tients and their families concerning perceived  
12          problems.

13          “(viii) Guidance on redesigning clinical  
14          processes, including the adoption and effective  
15          use of health information technology, to im-  
16          prove the coordination, effectiveness, and safety  
17          of care.

18          “(ix) Assistance in improving the quality of  
19          care delivered in rural and frontier areas and  
20          reducing health care disparities among racial  
21          and ethnic minorities, as well as gender dispari-  
22          ties, including efforts to prevent or address any  
23          disparities or delays in the rate of adoption of  
24          health information technology and in the effec-  
25          tive use of such technology among such entities

1 that serve communities designated by the Sec-  
 2 retary as medically underserved communities or  
 3 individuals dually eligible for benefits under ti-  
 4 tles XVIII and XIX or that furnish such serv-  
 5 ices in rural areas.

6 “(x) Assistance in improving coordination  
 7 of care as patients transition between providers  
 8 and practitioners, including developing the ca-  
 9 pacity to securely exchange electronic health in-  
 10 formation and helping providers and practi-  
 11 tioners to effectively use secure electronic health  
 12 information to improve quality.

13 “(xi) Outreach to beneficiaries.

14 “(C)(i) The organization should give priority to  
 15 funding quality improvement assistance described in  
 16 subparagraph (B)(iv).

17 “(ii) In this paragraph, the term ‘root-cause  
 18 analysis’ means the systematic examination of mana-  
 19 gerial processes behind a series of actions that lead  
 20 up to an event.”.

21 (b) MEDICARE QUALITY ACCOUNTABILITY PROGRAM  
 22 AND MEDICAL REVIEW AUDIT.—

23 (1) MEDICARE QUALITY ACCOUNTABILITY PRO-  
 24 GRAM.—Paragraph (14) of section 1154(a) of such

1 Act (42 U.S.C. 1320c-3(a)) is amended to read as  
2 follows:

3 “(14)(A) The organization shall conduct a re-  
4 view of all written complaints about the quality of  
5 services (for which payment may otherwise be made  
6 under title XVIII) not meeting professionally recog-  
7 nized standards of health care, if the complaint is  
8 filed with the organization by an individual entitled  
9 to benefits for such services under such title (or a  
10 person acting on the individual’s behalf). Before the  
11 organization concludes that the quality of services  
12 does not meet professionally recognized standards of  
13 health care, the organization must provide the prac-  
14 titioner, plan, or person concerned with reasonable  
15 notice and opportunity for discussion.

16 “(B) The organization shall establish and oper-  
17 ate a Medicare quality accountability program con-  
18 sistent with the following:

19 “(i) The organization shall actively educate  
20 Medicare beneficiaries of their right to bring  
21 quality concerns to quality improvement organi-  
22 zations.

23 “(ii) The organization shall report findings  
24 of its investigations to the beneficiary involved  
25 or a representative of such beneficiary, regard-

1 less of whether such findings involve a provider,  
2 physician, or other practitioner. Such report  
3 shall describe whether the organization confirms  
4 the allegations in the complaint and any actions  
5 taken by the provider, practitioner, or plan, re-  
6 spectively, with respect to such findings. Such  
7 findings may not be used in any form in a med-  
8 ical malpractice action.

9 “(iii) The organization shall assist pro-  
10 viders, practitioners, and plans in adopting best  
11 practices for soliciting and welcoming feedback  
12 about patient concerns, and assist providers,  
13 practitioners, and plans in remedying patient-  
14 reported problems that are confirmed by the or-  
15 ganization and shall report findings of patient-  
16 reported problems to the provider, practitioner,  
17 or plan involved before disclosing investigation  
18 results to the patient or patient’s representa-  
19 tive.

20 “(iv) The organization shall determine  
21 whether the complaint allegations about clinical  
22 quality of care are confirmed and assist pro-  
23 viders, practitioners, and plans in remedying  
24 confirmed complaints.

1           “(v) The organization shall assist pro-  
2           viders, practitioners, and plans in preventing re-  
3           currence of quality problems caused by unsafe  
4           processes of care, and refer to an appropriate  
5           regulatory body providers, practitioners, or  
6           plans that are unwilling or unable to improve.

7           “(vi) The organization shall publish annual  
8           reports on the quality of care provided to indi-  
9           viduals entitled to benefits for services under  
10          title XVIII in each State in which the organiza-  
11          tion functions under a contract under this sec-  
12          tion, including aggregate complaint data.

13          “(vii) The organization shall promote bene-  
14          ficiary awareness of standardized quality meas-  
15          ures that may be used for evaluating care and  
16          for choosing providers, practitioners, and plans.

17          “(C) If an individual entitled to benefits for  
18          services under title XVIII (or a person acting on the  
19          individual’s behalf) makes a credible written request  
20          for additional review of a written complaint sub-  
21          mitted by such individual (or such a person) to the  
22          organization and reviewed under subparagraph (A),  
23          the Secretary shall provide for prompt binding inde-  
24          pendent review of the complaint determination made  
25          by the organization as a result of such review.

1           “(D) The Secretary shall monitor and report to  
2 Congress, regarding—

3           “(i) the reliability of complaint determina-  
4 tions made by quality improvement organiza-  
5 tions; and

6           “(ii) the effect of the disclosure of com-  
7 plaint findings on the availability of primary-  
8 and specialty-care physician reviewers.”.

9           (2) MEDICAL REVIEW AUDIT.—Section 1156 of  
10 the Social Security Act (42 U.S.C. 1320c-5) is  
11 amended by adding at the end the following new  
12 subsection:

13           “(d) MEDICAL REVIEW AUDIT.—

14           “(1) The Secretary, acting through the Inspec-  
15 tor General of the Department of Health and  
16 Human Services, shall enter into a contract with an  
17 entity under which the entity shall conduct a medical  
18 review audit to evaluate whether quality improve-  
19 ment organizations are making appropriate deter-  
20 minations and recommendations to the Secretary  
21 under subsection (b). Such audit shall be conducted  
22 in accordance with the following requirements:

23           “(A) The audit shall consist of a medical  
24 review of a randomly selected sample of clinical  
25 records involved in not less than 10 percent of

1 all reviews of complaints about the quality of  
2 services filed by an individual entitled to bene-  
3 fits for such services under title XVIII (or a  
4 person acting on the individual's behalf) that  
5 are conducted by quality improvement organiza-  
6 tions in 1 year during each 5-year contract pe-  
7 riod beginning on or after the date of enact-  
8 ment of this subsection, except that—

9 “(i) not more than 50 of such com-  
10 plaint reviews conducted by each quality  
11 improvement organization shall be selected  
12 for such medical review in the year; and

13 “(ii) in the case where a quality im-  
14 provement organization conducted a total  
15 of 30 or less of such complaint reviews  
16 during the sampling period, all such com-  
17 plaint reviews conducted shall be selected  
18 for such medical review in the year.

19 “(B) The complaint reviews selected for  
20 medical review under subparagraph (A) with re-  
21 spect to a year during a contract period shall  
22 be reviews which were initiated and with respect  
23 to which action has been completed by the qual-  
24 ity improvement organization during that con-  
25 tract period.

1           “(C) The Secretary shall ensure that the  
2           entity the Secretary contracts with to conduct  
3           the medical review audit under this paragraph  
4           retains appropriately qualified individuals, in  
5           accordance with subsections (a)(7)(A) and (b)  
6           of section 1154, to conduct the medical review  
7           of clinical records under subparagraph (A).

8           “(D) In evaluating whether quality im-  
9           provement organizations are making appro-  
10          priate determinations and recommendations to  
11          the Secretary under subsection (b), the entity  
12          the Secretary contracts with to conduct the  
13          medical review audit under this paragraph  
14          shall—

15                   “(i) rely on the conclusions reached by  
16                   a panel of physicians who have—

17                           “(I) reviewed the same clinical  
18                           information the quality improvement  
19                           organization reviewed with respect to  
20                           each complaint review selected for the  
21                           medical review under subparagraph  
22                           (A); and

23                           “(II) come to an agreement with  
24                           respect to whether a sanction rec-  
25                           ommendation was appropriate with re-

1                   spect to each such complaint review  
2                   selected; and

3                   “(ii) ensure that the individuals con-  
4                   ducting the medical review under subpara-  
5                   graph (A), and any other individuals in-  
6                   volved in the medical review audit process  
7                   under this paragraph, adhere to the proce-  
8                   dures and rules applicable to entities that  
9                   contracted with quality improvement orga-  
10                  nizations at the time the complaint reviews  
11                  selected for such medical review were origi-  
12                  nally conducted by the quality improve-  
13                  ment organization.

14                  “(E) A quality improvement organization  
15                  shall disclose any data and information needed  
16                  to conduct the medical review audit under this  
17                  paragraph to the entity the Secretary contracts  
18                  with to conduct such audit. Such disclosure  
19                  shall be considered necessary to carry out the  
20                  purposes of this part and subject to the excep-  
21                  tion to the prohibition against disclosure under  
22                  section 1160(a)(1), except that any subsequent  
23                  disclosure of such data and information that  
24                  identifies a patient or practitioner by any indi-  
25                  vidual associated with such audit shall be sub-

1           ject to the prohibition against disclosure under  
2           section 1160(a).

3           “(2) Not later than 180 days after the date on  
4           which the medical review audit under paragraph (1)  
5           is completed with respect to a year during the first  
6           contract period beginning after the date of enact-  
7           ment of this subsection, the Inspector General of the  
8           Department of Health and Human Services shall  
9           submit a report to the Committee on Finance of the  
10          Senate and the Committee on Ways and Means and  
11          the Committee on Energy and Commerce of the  
12          House of Representatives containing the results of  
13          the medical review audit with respect to such year,  
14          including—

15                 “(A) a brief review of the peer-reviewed lit-  
16                 erature relevant to such medical review audit  
17                 that is published prior to such year;

18                 “(B) a characterization of the quality of  
19                 care issues identified in complaints selected for  
20                 the medical review under paragraph (1)(A) with  
21                 respect to such year;

22                 “(C) a review of published studies on con-  
23                 sumer complaint behavior within and outside of  
24                 the health care field;

1           “(D) a description of actions taken by  
2           quality improvement organizations to address  
3           issues alleged in complaints selected for such  
4           medical review with respect to such year (in-  
5           cluding facilitated mediation, agreements with  
6           providers and practitioners, referrals to State or  
7           Federal authorities for regulatory action, and  
8           any other actions taken by such organizations  
9           to address such issues);

10           “(E) information on the extent to which—

11                   “(i) the panel of physicians described  
12                   in paragraph (1)(D)(i) comes to an agree-  
13                   ment that a sanction recommendation was  
14                   appropriate with respect to such com-  
15                   plaints; and

16                   “(ii) such agreement differs from the  
17                   recommendations of the quality improve-  
18                   ment organization that originally reviewed  
19                   such complaint;

20           “(F) a description of the disposition by the  
21           Secretary of recommendations received from  
22           quality improvement organizations pursuant to  
23           subsection (b), including the reasons for such  
24           disposition; and

1           “(G) recommendations for improving the  
2           sanction referral process with respect to com-  
3           plaints about the quality of services that are  
4           filed with a quality improvement organization  
5           by an individual entitled to benefits for such  
6           services under title XVIII (or a person acting  
7           on the individual’s behalf).

8           “(3) The Secretary shall—

9           “(A) take into consideration the findings of  
10          the medical review audit under paragraph (1) in  
11          evaluating the performance of a quality im-  
12          provement organization during each contract  
13          period beginning after the date enactment of  
14          this subsection; and

15          “(B) require that a quality improvement  
16          organization take corrective action when appro-  
17          priate.

18          “(4) The cost of implementing the medical re-  
19          view audit under paragraph (1) (including the cost  
20          of entering into a contract with an entity to conduct  
21          such medical review audit) shall be payable as an ex-  
22          pense under section 1159.”.

23          (c) BUSINESS AGREEMENTS.—Section 1154 of the  
24          Social Security Act (42 U.S.C. 1320e-3) is amended by  
25          adding at the end the following new subsection:

1       “(d)(1) A quality improvement organization may  
2 enter into business agreements with public or private enti-  
3 ties, including health care plans, providers, practitioners,  
4 and purchasers, to provide quality improvement technical  
5 assistance or other services, if—

6           “(A) the services provided to a specific business  
7 partner by the organization are not already being  
8 paid for under a contract with the organization  
9 under this part; and

10          “(B) the organization has a qualifying arrange-  
11 ment under this subsection to avoid or mitigate po-  
12 tential conflicts of interest.

13       “(2) A quality improvement organization shall be  
14 deemed to have a qualifying arrangement under this sub-  
15 section that permits the organization to enter into a busi-  
16 ness agreement with a public or private entity without the  
17 Secretary’s approval if the arrangement satisfies 1 or  
18 more of the following criteria:

19           “(A) The organization’s business agreement is  
20 with an entity that is not subject to review by the  
21 organization under its contract under this part.

22           “(B) The organization’s business agreement  
23 with the entity yields revenue of less than 5 percent  
24 of the total annual revenue yielded by the organiza-  
25 tion under its contract under this part.

1           “(C) The organization’s business agreement is  
2 with an agency of local, State, or national govern-  
3 ment, including a nation other than the United  
4 States, unless that agency is an individual provider  
5 or practitioner that is subject to review by the orga-  
6 nization under its contract under this part.

7           “(D) The organization’s business agreement is  
8 with an association or other group of plans, pro-  
9 viders, or practitioners that represent a significant  
10 number of entities engaged in competition with one  
11 another.

12           “(E) The organization has arranged for another  
13 quality improvement organization to make review de-  
14 terminations that may arise pertaining to a plan,  
15 provider, or practitioner that is paying the organiza-  
16 tion for services and which would otherwise be sub-  
17 ject to review by the organization under its contract  
18 under this part. Under such arrangement, review de-  
19 terminations shall be made by reviewers that are li-  
20 censed in the State where the health care services  
21 under review are provided.

22           “(3) A quality improvement organization may apply  
23 to the Secretary for approval of an arrangement for avoid-  
24 ing or mitigating a potential conflict of interest that is  
25 not an arrangement described in paragraph (2). If the

1 Secretary does not formally respond to the application in  
 2 writing, accompanied by an explanation of the reasons for  
 3 any adverse decision, by not later than the 30th business  
 4 day following receipt of the application, the application  
 5 shall be deemed approved. In the case where the Secretary  
 6 makes an adverse decision with respect to an application,  
 7 the organization may submit a revised application. If the  
 8 Secretary does not formally responded to the revised appli-  
 9 cation in writing, accompanied by an explanation of the  
 10 reasons for any adverse decision, by not later than the  
 11 30th business day following receipt of the revised applica-  
 12 tion, the revised application shall be deemed approved.

13       “(4) The Secretary may be reimbursed from funds  
 14 available to administer the provisions of this part for the  
 15 reasonable costs—

16               “(A) of training and maintaining qualified per-  
 17 sonnel to review proposed arrangements to avoid or  
 18 mitigate potential conflicts of interest; and

19               “(B) of establishing and maintaining agree-  
 20 ments with 1 or more independent review entities.”.

21 **SEC. 3. IMPROVED PROGRAM ADMINISTRATION.**

22       Part B of title XI of the Social Security Act is  
 23 amended by adding at the end the following new section:

24 **“SEC. 1164. PROGRAM ADMINISTRATION.**

25       “(a) IMPROVED PROGRAM MANAGEMENT.—

1           “(1) REPORT ON MANAGEMENT OF THE QIO  
2 PROGRAM.—The Comptroller General of the United  
3 States shall submit to Congress reports on the im-  
4 plementation by the Secretary and the Director of  
5 the Office of Management and Budget of this part  
6 and their overall management of the program under  
7 this part, according to the following schedule:

8           “(A) Not later than 1 year after the date  
9 of enactment of this section, a report with re-  
10 spect to the review conducted under subpara-  
11 graphs (F), (G), and (I) of paragraph (2).

12           “(B) Not later than 1 year following the  
13 end of the first statement of work that begins  
14 after the date of enactment of this section, a re-  
15 port with respect to the review conducted under  
16 subparagraphs (A), (B), (C), (D), (E), and (H)  
17 of such paragraph.

18           “(2) PROGRAM MANAGEMENT.—In accordance  
19 with the schedule under paragraph (1), the reports  
20 under such paragraph shall include a review of the  
21 following:

22           “(A) Implementation of the priorities, rec-  
23 ommendations, and strategies of the strategic  
24 advisory committee under subsection (c).

1           “(B) Implementation of appropriate pro-  
2           gram and quality improvement organization  
3           evaluation.

4           “(C) Ensuring timely issuance of state-  
5           ments of work.

6           “(D) Ensuring timely and priority QIO ac-  
7           cess to Medicare data for quality improvement  
8           purposes.

9           “(E) Ensuring timely apportionment of  
10          funding.

11          “(F) Ensuring funding levels are commen-  
12          surate with new work added to the QIO con-  
13          tract, as described in the second sentence of  
14          section 1159(b)(1).

15          “(G) The process of developing the appor-  
16          tionment request and determining the funding  
17          allocation to QIOs.

18          “(H) The identification of, and progress  
19          toward, measures of effective management by  
20          the Secretary of the QIO program.

21          “(I) A review of the experience and quali-  
22          fications of staff of the Centers for Medicare &  
23          Medicaid Services in overseeing the program.

24          “(3) INNOVATION.—The Secretary shall ensure  
25          that quality improvement organizations are provided

1 flexibility in designing and applying intervention  
2 strategies for local quality improvement, but must  
3 comply with national topic assignments and stand-  
4 ardized measures.

5 “(b) ASSURING DATA ACCESS.—The Secretary shall  
6 ensure that quality improvement organizations have timely  
7 access to data for all parts of the program under title  
8 XVIII that are pertinent to contract activities, in a form  
9 allowing the data to be integrated and analyzed by such  
10 organizations according to the needs of partners and  
11 Medicare beneficiaries in each jurisdiction.

12 “(c) DETERMINATION OF STRATEGIC PRIORITIES.—

13 “(1) APPOINTMENT OF STRATEGIC ADVISORY  
14 COMMITTEE.—The Secretary shall appoint an inde-  
15 pendent strategic advisory committee chaired by the  
16 Director of the Agency for Healthcare Research and  
17 Quality, composed of national quality measurement  
18 and improvement experts and a diverse range of  
19 stakeholders, such as the following:

20 “(A) Medicare beneficiaries.

21 “(B) The Health Resources and Services  
22 Administration.

23 “(C) The Federal Employee Health Bene-  
24 fits Program.

25 “(D) The Indian Health Service.

1 “(E) The TRICARE program.

2 “(F) The Veterans Health Affairs pro-  
3 gram.

4 “(G) State Medicaid programs.

5 “(H) Private purchasers.

6 “(I) Health care providers.

7 “(J) Physicians.

8 “(K) Pharmacists.

9 “(L) Nurses.

10 “(M) quality improvement organizations.

11 “(2) DUTIES OF COMMITTEE.—Such committee  
12 shall—

13 “(A) advise the Secretary on methods to  
14 ensure that the quality measures used under  
15 the program under this part are—

16 “(i) the same as or coordinated with  
17 measures under other Federal and non-  
18 Federal quality programs; and

19 “(ii) reliable and valid (as used under  
20 the program for measuring the quality of  
21 care provided and the performance of qual-  
22 ity improvement organizations);

23 “(B) advise the Secretary as to how the  
24 function and structure of the program under  
25 this part may be made to better correspond

1 with the strategic priorities for improvement in  
2 the quality of care recommended by the Insti-  
3 tute of Medicine’s 6 aims for health care im-  
4 provement, including safety, effectiveness, pa-  
5 tient centeredness, timeliness, efficiency, and  
6 equity;

7 “(C) advise the Secretary as to how eval-  
8 uation of quality improvement organizations  
9 under the program under this part may be im-  
10 proved, taking into account—

11 “(i) the value of longitudinal tracking  
12 of performance and comparison groups in  
13 assessing change attributable to the pro-  
14 gram;

15 “(ii) the value of stakeholder partner-  
16 ships;

17 “(iii) the activities of stakeholders  
18 that may affect evaluation of the perform-  
19 ance of those partnering with quality im-  
20 provement organizations;

21 “(iv) the availability of timely, valid,  
22 and reliable data for evaluating the per-  
23 formance of quality improvement organiza-  
24 tions; and

1                   “(v) the cost of such performance  
2                   evaluation; and

3                   “(D) prepare and provide for public com-  
4                   ment a draft statement of work for each pro-  
5                   gram cycle.

6                   “(3) FUNDING.—The Secretary shall apportion  
7                   funds for the strategic advisory committee under  
8                   this subsection from the Federal Hospital Insurance  
9                   Trust Fund and the Federal Supplementary Medical  
10                  Insurance Trust Fund in the same manner, and in  
11                  addition to, the amounts that would otherwise be ap-  
12                  portioned for contracts with organizations under sec-  
13                  tion 1159(b).

14                  “(d) TAKING INTO ACCOUNT RECOMMENDATIONS  
15 FROM STAKEHOLDERS IN STATEMENTS OF WORK.—Each  
16 statement of work under this part for a contract period  
17 beginning on or after August 1, 2008, shall include a task  
18 for the contracting quality improvement organization to  
19 convene stakeholders to identify high priority quality prob-  
20 lems for work in the next contract period that are relevant  
21 to Medicare beneficiaries in the State. Each such organi-  
22 zation shall propose, to be incorporated as part of such  
23 statement, 1 or more projects to the Secretary taking into  
24 consideration the recommendations of such stakeholders,

1 along with suggested performance measures to evaluate  
2 progress on such projects.

3 “(e) **QUALITY COORDINATION.**—quality improvement  
4 organizations holding contracts under this part shall be  
5 an integral part of Federal performance improvement ini-  
6 tiatives and each organization’s activities shall be coordi-  
7 nated with initiatives developed by the Secretary and other  
8 Federal agencies.”.

9 **SEC. 4. DATA DISCLOSURE.**

10 Section 1160 of the Social Security Act (42 U.S.C.  
11 1320c–9) is amended—

12 (1) in subsection (a)(3), by striking “subsection  
13 (b)” and inserting “subsections (b) and (f)”; and

14 (2) by adding at the end the following new sub-  
15 section:

16 “(f)(1) An organization with a contract with the Sec-  
17 retary under this part may share individual-specific data  
18 with a physician treating the individual, for quality im-  
19 provement and patient safety purposes.

20 “(2) The Secretary shall promulgate, not later than  
21 180 days after the date of the enactment of this sub-  
22 section, a regulation that permits the sharing of data  
23 under paragraph (1).

24 “(3) Nothing in this subsection shall be construed to  
25 limit, alter, or affect the requirements imposed by the reg-

1 ulations promulgated under section 264(c) of the Health  
2 Insurance Portability and Accountability Act of 1996.”.

3 **SEC. 5. USE OF EVALUATION AND COMPETITION.**

4 Section 1153 of the Social Security Act (42 U.S.C.  
5 1320c-2) is amended—

6 (1) by amending paragraph (3) of subsection  
7 (c) to read as follows:

8 “(3) contract terms are consistent with sub-  
9 section (j);”;

10 (2) in subsection (c)(1), by inserting “, at the  
11 sole discretion of the organization,” after “or may  
12 subcontract”;

13 (3) in subsection (e), by striking paragraph (1)  
14 and inserting the following:

15 “(1) Contracting authority of the Secretary  
16 under this section shall be carried out in accordance  
17 with the Federal Acquisition Regulation issued in  
18 accordance with section 25 of the Office of Federal  
19 Procurement Policy Act (41 U.S.C. 421).”; and

20 (4) by adding at the end the following new sub-  
21 sections:

22 “(j)(1) Subject to the succeeding provisions of this  
23 subsection, each contract with an organization under this  
24 section shall be for an initial term of 5 years, beginning  
25 and ending on a common date for all quality improvement

1 organizations as required under this subsection and shall  
2 be renewable for 5 year terms thereafter.

3       “(2) Before publishing a request for proposals for a  
4 contract period, the Secretary shall, in consultation with  
5 the strategic advisory committee appointed under section  
6 1164(c)(1) establish measurable goals for each task to be  
7 included in such proposal. The contract shall include per-  
8 formance thresholds by which an organization holding a  
9 contract under this section may demonstrate excellent per-  
10 formance. The Secretary may not establish such perform-  
11 ance thresholds in such a way as to predetermine or limit  
12 either the number or percentage of organizations which  
13 may demonstrate excellent performance.

14       “(3) In evaluating proposals from bidders for a con-  
15 tract under this section, the Secretary shall consider the  
16 performance of the incumbent contractor bidding in each  
17 State, and if the incumbent contractor has demonstrated  
18 excellent performance (as defined under the process de-  
19 scribed in paragraph (2)) in fulfilling the terms of the con-  
20 tract during the previous contract period, the Secretary  
21 shall add to the score of the technical proposal of such  
22 contractor a bonus equivalent to 10 percent of the total  
23 possible score for the proposal.

1       “(4) The Secretary shall publish the request for pro-  
2       posals not later than 4 months prior to the beginning of  
3       each contract period.

4       “(5) The Secretary shall utilize the strategic advisory  
5       committee appointed under section 1164(c)(1) to qualify  
6       the performance measures to be used in evaluating the  
7       performance of the quality improvement organizations on  
8       a program-wide basis and individually.

9       “(6) The Secretary may not reduce the amount of  
10      a contract award below the amount proposed by the bidder  
11      prevailing in a competitive bidding process unless the  
12      scope of work has been reduced. In the case where the  
13      scope of work has been reduced, any reduction in the con-  
14      tract award shall be commensurate with the reduction in  
15      the scope of work.

16      “(7) The Secretary shall design the process for per-  
17      formance evaluation of contracts under this section—

18              “(A) to hold harmless and not penalize quality  
19      improvement organizations when performance is im-  
20      paired or delayed by failures of the Secretary, per-  
21      sonnel of the Department of Health and Human  
22      Services, or entities or individuals that contract with  
23      the Secretary, to provide timely deliverables;

1           “(B) to use a continuous measurement strategy  
2           with provision for frequent performance updates for  
3           evaluating interim progress; and

4           “(C) to require that evaluation metrics be mon-  
5           itored and permit their adjustment based on experi-  
6           ence or evolving science over the course of a contract  
7           cycle, subject to subparagraph (A).

8           “(k)(1) Notwithstanding the provisions of section  
9           1153(c)(3), the Secretary shall extend each contract under  
10          this section for which the contract period began on or after  
11          August 1, 2005, to ensure that the subsequent contract  
12          period for all quality improvement organizations begins on  
13          October 1, 2009.

14          “(2) The Secretary shall apportion adequate funding  
15          so that organizations with contracts extended under this  
16          subsection can perform existing and new tasks, as deter-  
17          mined by the Secretary, during the period of the contract  
18          extension.

19          “(3) There are authorized to be appropriated such  
20          sums as are necessary to respond to increased personnel  
21          requirements resulting from starting all contracts simulta-  
22          neously, as provided under this subsection.”.

1 **SEC. 6. QUALITY IMPROVEMENT ORGANIZATION PROGRAM**  
2 **FUNDING.**

3 Section 1159 of the Social Security Act (42 U.S.C.  
4 1320c-8) is amended—

5 (1) by inserting “(a)” before “Expenses in-  
6 curred”; and

7 (2) by adding at the end the following new sub-  
8 sections:

9 “(b)(1) The aggregate annual funding for contracts  
10 under this part that begin after August 1, 2008, shall not  
11 be less than \$421,666,000. In addition, there are author-  
12 ized to be apportioned for contract periods in subsequent  
13 years such additional amounts as may be necessary to ade-  
14 quately fund any resource needs in excess of the amount  
15 provided under the previous sentence.

16 “(2) The Secretary shall determine the total program  
17 resource needs for a contract period. The determination  
18 shall take into account factors including any new work  
19 added via contract modification during the course of the  
20 contract period or added from 1 contract cycle to the next  
21 cycle. New work includes—

22 “(A) additional core contract tasks, require-  
23 ments, deliverables, and performance thresholds;

24 “(B) technical assistance for additional pro-  
25 viders, practitioners, and health plans and in addi-  
26 tional provider settings;

1           “(C) increased outreach and communications to  
2 Medicare beneficiaries, providers, practitioners, and  
3 plans; and

4           “(D) increased volume of medical reviews.

5 Nothing in this paragraph shall be construed as limiting  
6 the ability of the Secretary to negotiate contracts under  
7 this part individually with each quality improvement orga-  
8 nization.

9           “(3) With respect to the apportionment of funds  
10 under this part for a contract period—

11           “(A) the Secretary shall submit a proposed ap-  
12 portionment to the Director of the Office of Manage-  
13 ment and Budget not later than 1 year before the  
14 first date of the contract period;

15           “(B) such Director shall approve an apportion-  
16 ment not later than 9 months before the first date  
17 of such contract period;

18           “(C) for tasks the Secretary proposes to con-  
19 tinue from the previous contract period, if the ap-  
20 portionment is not authorized by the deadline speci-  
21 fied in subparagraph (B), funding shall continue for  
22 the next contract period at a level no less than the  
23 level for the previous contract period, increased by  
24 the percentage increase in the consumer price index

1 for all urban consumers during the most recent 12-  
2 month period.

3 “(4) A quality improvement organization shall have  
4 the ability to meet the terms of its contract under this  
5 part by allocating funds to the functions provided under  
6 such contract at its discretion. The Secretary shall review  
7 whether the organization met the functions and goals set  
8 out for the organization, without regard to the allocation  
9 of funds at the time of the initial acceptance of the con-  
10 tract.

11 “(5) Organizations with a contract under this part  
12 may utilize funding allocated to such contracts to pay for  
13 food costs at meetings and conferences if—

14 “(A) meals and refreshments are incidental to  
15 the meeting or conference;

16 “(B) attendance at the meals and when refresh-  
17 ments are provided is important for the host agency  
18 to ensure full participation in essential discussions,  
19 lectures, or speeches concerning the purpose of the  
20 meeting or conference; and

21 “(C) the meals and refreshments are part of a  
22 formal conference that includes (in addition to the  
23 meals and refreshment) discussions, speeches, or  
24 other business that may take place when the meals  
25 and refreshments are served and also includes sub-

1       stantial functions occurring separately from when  
2       the food is served.

3       “(c)(1) Not later than 180 days after the date of en-  
4       actment of this subsection, the Secretary shall enter into  
5       an arrangement under which the Institute of Medicine of  
6       the National Academy of Sciences (in this subsection re-  
7       ferred to as the ‘Institute’) shall conduct a study on—

8               “(A) the adequacy of overall funding of the pro-  
9               gram under this part to meet program goals, based  
10              on the most recent statement of work for which the  
11              Office of Management and Budget has made a fund-  
12              ing decision;

13             “(B) a recommended national percentage of  
14             funding for quality improvement organizations, to be  
15             used for the core contract work with providers, prac-  
16             titioners, plans, and beneficiaries and on national  
17             initiatives established by the Secretary;

18             “(C) a recommended national percentage of  
19             such funding to be used for local initiatives, identi-  
20             fied by quality improvement organizations in con-  
21             sultation with stakeholders in each State; and

22             “(D) a recommended national percentage of  
23             overall funds under the program under this part  
24             that will not be available for the work of quality im-  
25             provement organizations in the field and that may

1 be used by the Secretary for central management of  
2 the program.

3 “(2) Not later than 2 years after the date of enact-  
4 ment of this subsection, the Institute shall submit a report  
5 to the Committee on Finance of the Senate and the Com-  
6 mittees on Ways and Means and Energy and Commerce  
7 of the House of Representatives, containing the results of  
8 the study conducted under paragraph (1) together with  
9 recommendations for such legislation and administrative  
10 action as the Institute determines appropriate.

11 “(3)(A) On or before the date that the proposal for  
12 each statement of work is submitted to the Office of Man-  
13 agement and Budget, the Secretary shall enter into an ar-  
14 rangement under which the Institute shall conduct a study  
15 on the issues described in subparagraphs (A) through (D)  
16 of paragraph (1).

17 “(B) Not later than 180 days after the date on which  
18 the proposal for each statement of work is submitted to  
19 the Office of Management and Budget, the Institute shall  
20 submit a report to the Committee on Finance of the Sen-  
21 ate and the Committees on Ways and Means and Energy  
22 and Commerce of the House of Representatives, con-  
23 taining the results of the studies conducted under sub-  
24 paragraph (A) and paragraph (1) together with rec-

1 ommendations for such legislation and administrative ac-  
 2 tion as the Institute determines appropriate.

3 “(4) The Secretary shall apportion funds for the  
 4 studies conducted by the Institute of Medicine under this  
 5 subsection from the Federal Hospital Insurance Trust  
 6 Fund and the Federal Supplementary Medical Insurance  
 7 Trust Fund in the same manner, and in addition to, the  
 8 amounts that would otherwise be apportioned for con-  
 9 tracts with organizations under subsection (b).”.

10 **SEC. 7. QUALIFICATIONS OF QIOS.**

11 (a) IN GENERAL.—Subsection (b) of section 1153 of  
 12 the Social Security Act (42 U.S.C. 1320c–2) is amended  
 13 by adding at the end the following new paragraph:

14 “(4)(A) The Secretary shall not enter into or  
 15 renew a contract under this section with an entity  
 16 unless the entity has demonstrated success in facili-  
 17 tating clinical and administrative system redesign to  
 18 improve the coordination, effectiveness, and safety of  
 19 health care, and in facilitating cooperation among  
 20 stakeholders in quality improvement.

21 “(B) The Secretary shall ensure that the entity  
 22 complies with standards to ensure organizational in-  
 23 tegrity, including—

24 “(i) appropriate representation of con-  
 25 sumers, quality assurance experts, and stake-

1 holders in the composition of the governing  
2 body;

3 “(ii) market-based compensation of board  
4 members and executives;

5 “(iii) avoidance and mitigation of board  
6 member conflict of interest; and

7 “(iv) safeguards to ensure appropriate  
8 travel expenses.

9 To the extent practicable, the Secretary shall utilize  
10 standards developed in the private sector for pur-  
11 poses of carrying out this subparagraph and shall  
12 conduct audits as necessary to ensure compliance  
13 with such standards.”.

14 (b) USE OF STATES FOR GEOGRAPHIC AREAS.—Sub-  
15 section (a) of such section is amended to read as follows:

16 “(a) The Secretary shall designate each State as a  
17 geographic area with respect to which contracts under this  
18 part will be made.”.

19 (c) REMOVAL OF PHYSICIAN-ACCESS AND PHYSI-  
20 CIAN-SPONSORED REQUIREMENTS FOR ORGANIZA-  
21 TIONS.—

22 (1) IN GENERAL.—Section 1152 of the Social  
23 Security Act (42 U.S.C. 1320c-1) is amended by  
24 striking paragraph (1).

