

110TH CONGRESS  
1ST SESSION

# S. 115

To suspend royalty relief, to repeal certain provisions of the Energy Policy Act of 2005, and to amend the Internal Revenue Code of 1986 to repeal certain tax incentives for the oil and gas industry.

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IN THE SENATE OF THE UNITED STATES

JANUARY 4, 2007

Mr. OBAMA introduced the following bill; which was read twice and referred to the Committee on Finance

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## A BILL

To suspend royalty relief, to repeal certain provisions of the Energy Policy Act of 2005, and to amend the Internal Revenue Code of 1986 to repeal certain tax incentives for the oil and gas industry.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Oil Subsidy Elimination for New Strategies on Energy  
6 Act” or the “Oil SENSE Act”.

7 (b) TABLE OF CONTENTS.—The table of contents for  
8 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Findings.

TITLE I—TERMINATION OF CERTAIN PROVISIONS OF THE  
ENERGY POLICY ACT OF 2005

Sec. 101. Termination of certain provisions of the Energy Policy Act of 2005.

TITLE II—SUSPENSION OF ROYALTY RELIEF

Sec. 201. Suspension of royalty relief.

Sec. 202. Renegotiation of existing leases.

TITLE III—REPEAL OF CERTAIN ENERGY TAX INCENTIVES

Sec. 301. Repeal of tax subsidies enacted by the Energy Policy Act of 2005 for oil and gas.

**1 SEC. 2. FINDINGS.**

2 Congress finds that—

3 (1) record highs in oil and natural gas prices  
4 have resulted in record profits for oil and natural  
5 gas producers and refiners;

6 (2) oil prices are projected to remain high for  
7 the foreseeable future;

8 (3) the Department of the Interior estimates  
9 that as much as \$66,000,000,000 worth of oil and  
10 natural gas taken from the deep waters of the Gulf  
11 of Mexico over the next 5 years will be exempt from  
12 Government royalty payments, which could amount  
13 to the Government losing an estimated  
14 \$7,000,000,000 to \$9,500,000,000 based on antici-  
15 pated production and current price projections for  
16 oil and gas, according to an analysis in the 5-year  
17 budget plan of the Department of the Interior;

1           (4) the chief executive officers of the top 5 oil  
2 companies stated at a November 9, 2005, joint hear-  
3 ing of the Committee on Energy and Natural Re-  
4 source of the Senate and the Committee on Environ-  
5 ment and Public Works of the Senate that their  
6 companies did not need the Federal tax incentives  
7 provided in the Energy Policy Act of 2005 (42  
8 U.S.C. 15801 et seq.);

9           (5) the Statement of Administration Policy of  
10 June 14, 2005, on the energy bill that would become  
11 the Energy Policy Act of 2005 states, “The Presi-  
12 dent believes that additional taxpayer subsidies for  
13 oil-and-gas exploration are unwarranted in today’s  
14 price environment, and urges the Senate to eliminate  
15 the Federal oil-and-gas subsidies and other explo-  
16 ration incentives contained in the bill.”; and

17           (6) incentives for the energy industry should be  
18 focused on the development of renewable energy re-  
19 sources in the United States that will also promote,  
20 jobs, investment, innovation, and economic develop-  
21 ment in rural, agriculture-dependent areas.

1 **TITLE I—TERMINATION OF CER-**  
2 **TAIN PROVISIONS OF THE EN-**  
3 **ERGY POLICY ACT OF 2005**

4 **SEC. 101. TERMINATION OF CERTAIN PROVISIONS OF THE**  
5 **ENERGY POLICY ACT OF 2005.**

6 (a) IN GENERAL.—The following provisions of the  
7 Energy Policy Act of 2005 are repealed as of the date  
8 of enactment of this Act:

9 (1) Section 343 (42 U.S.C. 15903) (relating to  
10 marginal property production incentives).

11 (2) Section 344 (42 U.S.C. 15904) (relating to  
12 incentives for natural gas production from deep wells  
13 in the shallow waters of the Gulf of Mexico).

14 (3) Section 345 (42 U.S.C. 15905) (relating to  
15 royalty relief for deep water production).

16 (4) Section 346 (Public Law 109-58; 119 Stat.  
17 794) (relating to Alaska offshore royalty suspen-  
18 sion).

19 (5) Section 357 (42 U.S.C. 15912) (relating to  
20 comprehensive inventory of OCS oil and natural gas  
21 resources).

22 (6) Section 362 (42 U.S.C. 15921) (relating to  
23 management of Federal oil and gas leasing pro-  
24 grams).

1           (7) Subtitle J of title IX (42 U.S.C. 16371 et  
2           seq.) (relating to ultra-deepwater and unconventional  
3           natural gas and other petroleum resources).

4           (b) TERMINATION OF ALASKA OFFSHORE ROYALTY  
5           SUSPENSION.—

6           (1) IN GENERAL.—Section 8(a)(3)(B) of the  
7           Outer Continental Shelf Lands Act (43 U.S.C.  
8           1337(a)(3)(B)) is amended by striking “and in the  
9           Planning Areas offshore Alaska”.

10          (2) EFFECTIVE DATE.—The amendment made  
11          by this subsection shall take effect as of the date of  
12          enactment of this Act.

13                   **TITLE II—SUSPENSION OF**  
14                   **ROYALTY RELIEF**

15           **SEC. 201. SUSPENSION OF ROYALTY RELIEF.**

16          (a) IN GENERAL.—Subject to subsection (c), the Sec-  
17          retary of the Interior (referred to in this title as the “Sec-  
18          retary”) shall suspend the application of any provision of  
19          Federal law under which a person would otherwise be pro-  
20          vided relief from a requirement to pay a royalty for the  
21          production of oil or natural gas from Federal land (includ-  
22          ing submerged land) occurring after the date of enactment  
23          of this Act during any period in which—

24                  (1) for the production of oil, the average price  
25                  of crude oil in the United States during the 4-week

1 period immediately preceding the suspension is  
2 greater than \$34.71 per barrel; and

3 (2) for the production of natural gas, the aver-  
4 age wellhead price of natural gas in the United  
5 States during the 4-week period immediately pre-  
6 ceding the suspension is greater than \$4.34 per  
7 1,000 cubic feet.

8 (b) DETERMINATION OF AVERAGE PRICES.—For  
9 purposes of subsection (a), the Secretary shall determine  
10 average prices, taking into consideration the most recent  
11 data reported by the Energy Information Administration.

12 (c) REQUIRED ADJUSTMENT.—For fiscal year 2008  
13 and each subsequent fiscal year, each dollar amount speci-  
14 fied in subsection (a) shall be adjusted to reflect changes  
15 for the 1-year period ending the preceding November 30  
16 in the Consumer Price Index for All Urban Consumers  
17 published by the Bureau of Labor Statistics of the Depart-  
18 ment of Labor.

19 **SEC. 202. RENEGOTIATION OF EXISTING LEASES.**

20 (a) REQUIREMENT.—The Secretary shall renegotiate  
21 each lease authorizing production of oil or natural gas on  
22 Federal land (including submerged land) issued by the  
23 Secretary before the date of enactment of this Act as the  
24 Secretary determines to be necessary to modify the terms  
25 of the lease to ensure that a suspension of a requirement

1 to pay royalties under the lease does not apply to produc-  
 2 tion described in section 201(a).

3 (b) FAILURE TO RENEGOTIATE AND MODIFY.—Be-  
 4 ginning on the date that is 1 year after the date of enact-  
 5 ment of this Act, a lessee under a lease described in sub-  
 6 section (a) shall not be eligible—

7 (1) to enter into a new lease described in that  
 8 subsection; or

9 (2) to obtain by sale or other transfer any lease  
 10 issued before that date, unless the lessee—

11 (A) renegotiates the lease; and

12 (B) enters into an agreement with the Sec-  
 13 retary to modify the terms of the lease in ac-  
 14 cordance with subsection (a).

## 15 **TITLE III—REPEAL OF CERTAIN** 16 **ENERGY TAX INCENTIVES**

### 17 **SEC. 301. REPEAL OF CERTAIN PROVISIONS OF THE EN-** 18 **ERGY POLICY ACT OF 2005 PROVIDING TAX** 19 **SUBSIDIES FOR THE OIL AND GAS INDUSTRY.**

20 (a) REPEAL OF ELECTION TO EXPENSE CERTAIN  
 21 REFINERIES.—

22 (1) IN GENERAL.—Subparagraph (B) of section  
 23 179C(c)(1) of the Internal Revenue Code of 1986  
 24 (relating to qualified refinery property) is amended  
 25 by striking “January 1, 2012” and inserting “the

1 date of the enactment of the Oil Subsidy Elimination for New Strategies on Energy Act”.

3 (2) EFFECTIVE DATE.—The amendment made  
4 by paragraph (1) shall apply to property placed in  
5 service after the date of the enactment of this Act.

6 (b) REPEAL OF TREATMENT OF NATURAL GAS DIS-  
7 TRIBUTION LINES AS 15-YEAR PROPERTY.—

8 (1) IN GENERAL.—Clause (viii) of section  
9 168(e)(3)(E) of such Code (relating to 15-year prop-  
10 erty) is amended by striking “January 1, 2011” and  
11 inserting “the Oil Subsidy Elimination for New  
12 Strategies on Energy Act”.

13 (2) EFFECTIVE DATE.—The amendment made  
14 by paragraph (1) shall apply to property placed in  
15 service after the date of the enactment of this Act.

16 (c) REPEAL OF TREATMENT OF NATURAL GAS  
17 GATHERING LINES AS 7-YEAR PROPERTY.—

18 (1) IN GENERAL.—Clause (iv) of section  
19 168(e)(3)(C) of such Code (relating to 7-year prop-  
20 erty) is amended by inserting “and which is placed  
21 in service before the date of the enactment of the Oil  
22 Subsidy Elimination for New Strategies on Energy  
23 Act” after “April 11, 2005,”.

1           (2) EFFECTIVE DATE.—The amendment made  
2           by paragraph (1) shall apply to property placed in  
3           service after the date of the enactment of this Act.

4           (d) REPEAL OF NEW RULE FOR DETERMINING  
5           SMALL REFINER EXCEPTION TO OIL DEPLETION DEDUC-  
6           TION.—

7           (1) IN GENERAL.—Paragraph (4) of section  
8           613A(d) of such Code (relating to certain refiners  
9           excluded) is amended to read as follows:

10           “(4) CERTAIN REFINERS EXCLUDED.—If the  
11           taxpayer or a related person engages in the refining  
12           of crude oil, subsection (c) shall not apply to such  
13           taxpayer if on any day during the taxable year the  
14           refinery runs of the taxpayer and such person exceed  
15           50,000 barrels.”.

16           (2) EFFECTIVE DATE.—The amendment made  
17           by paragraph (1) shall apply to taxable years begin-  
18           ning after the date of the enactment of this Act.

19           (e) REPEAL OF AMORTIZATION OF GEOLOGICAL AND  
20           GEOPHYSICAL EXPENDITURES.—

21           (1) IN GENERAL.—Section 167 of such Code  
22           (relating to depreciation) is amended by striking  
23           subsection (h) and redesignating subsection (i) as  
24           subsection (h).

1           (2) CONFORMING AMENDMENT.—Section  
2           263A(c)(3) of such Code is amended by striking  
3           “167(h),”.

4           (3) EFFECTIVE DATE.—The amendments made  
5           by this subsection shall apply to amounts paid or in-  
6           curred after the date of the enactment of this Act.

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