

110TH CONGRESS  
1ST SESSION

# H. R. 979

To amend title I of the Employee Retirement Income Security Act of 1974, title XXVII of the Public Health Service Act, and the Internal Revenue Code of 1986 to protect consumers in managed care plans and other health coverage.

---

## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 12, 2007

Mr. NORWOOD (for himself and Mr. DINGELL) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committees on Education and Labor and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

---

## A BILL

To amend title I of the Employee Retirement Income Security Act of 1974, title XXVII of the Public Health Service Act, and the Internal Revenue Code of 1986 to protect consumers in managed care plans and other health coverage.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) **SHORT TITLE.**—This Act may be cited as the  
 3 “Bipartisan Consensus Managed Care Improvement Act  
 4 of 2007”.

5 (b) **TABLE OF CONTENTS.**—The table of contents of  
 6 this Act is as follows:

Sec. 1. Short title; table of contents.

**TITLE I—IMPROVING MANAGED CARE**

**Subtitle A—Grievance and Appeals**

Sec. 101. Utilization review activities.  
 Sec. 102. Internal appeals procedures.  
 Sec. 103. External appeals procedures.  
 Sec. 104. Establishment of a grievance process.

**Subtitle B—Access to Care**

Sec. 111. Consumer choice option.  
 Sec. 112. Choice of health care professional.  
 Sec. 113. Access to emergency care.  
 Sec. 114. Access to specialty care.  
 Sec. 115. Access to obstetrical and gynecological care.  
 Sec. 116. Access to pediatric care.  
 Sec. 117. Continuity of care.  
 Sec. 118. Access to needed prescription drugs.  
 Sec. 119. Coverage for individuals participating in approved clinical trials.

**Subtitle C—Access to Information**

Sec. 121. Patient access to information.

**Subtitle D—Protecting the Doctor-Patient Relationship**

Sec. 131. Prohibition of interference with certain medical communications.  
 Sec. 132. Prohibition of discrimination against providers based on licensure.  
 Sec. 133. Prohibition against improper incentive arrangements.  
 Sec. 134. Payment of claims.  
 Sec. 135. Protection for patient advocacy.

**Subtitle E—Definitions**

Sec. 151. Definitions.  
 Sec. 152. Preemption; State flexibility; construction.  
 Sec. 153. Exclusions.  
 Sec. 154. Coverage of limited scope plans.

Sec. 155. Regulations.

TITLE II—APPLICATION OF QUALITY CARE STANDARDS TO GROUP HEALTH PLANS AND HEALTH INSURANCE COVERAGE UNDER THE PUBLIC HEALTH SERVICE ACT

Sec. 201. Application to group health plans and group health insurance coverage.

Sec. 202. Application to individual health insurance coverage.

TITLE III—AMENDMENTS TO THE EMPLOYEE RETIREMENT INCOME SECURITY ACT OF 1974

Sec. 301. Application of patient protection standards to group health plans and group health insurance coverage under the Employee Retirement Income Security Act of 1974.

Sec. 302. ERISA preemption not to apply to certain actions involving health insurance policyholders.

TITLE IV—APPLICATION TO GROUP HEALTH PLANS UNDER THE INTERNAL REVENUE CODE OF 1986

Sec. 401. Amendments to the Internal Revenue Code of 1986.

TITLE V—EFFECTIVE DATES; COORDINATION IN IMPLEMENTATION

Sec. 501. Effective dates.

Sec. 502. Coordination in implementation.

TITLE VI—HEALTH CARE PAPERWORK SIMPLIFICATION

Sec. 601. Health care paperwork simplification.

1 **TITLE I—IMPROVING MANAGED**  
2 **CARE**

3 **Subtitle A—Grievance and Appeals**

4 **SEC. 101. UTILIZATION REVIEW ACTIVITIES.**

5 (a) COMPLIANCE WITH REQUIREMENTS.—

6 (1) IN GENERAL.—A group health plan, and a  
7 health insurance issuer that provides health insur-  
8 ance coverage, shall conduct utilization review activi-  
9 ties in connection with the provision of benefits  
10 under such plan or coverage only in accordance with

1 a utilization review program that meets the require-  
2 ments of this section.

3 (2) USE OF OUTSIDE AGENTS.—Nothing in this  
4 section shall be construed as preventing a group  
5 health plan or health insurance issuer from arrang-  
6 ing through a contract or otherwise for persons or  
7 entities to conduct utilization review activities on be-  
8 half of the plan or issuer, so long as such activities  
9 are conducted in accordance with a utilization review  
10 program that meets the requirements of this section.

11 (3) UTILIZATION REVIEW DEFINED.—For pur-  
12 poses of this section, the terms “utilization review”  
13 and “utilization review activities” mean procedures  
14 used to monitor or evaluate the use or coverage,  
15 clinical necessity, appropriateness, efficacy, or effi-  
16 ciency of health care services, procedures or settings,  
17 and includes prospective review, concurrent review,  
18 second opinions, case management, discharge plan-  
19 ning, or retrospective review.

20 (b) WRITTEN POLICIES AND CRITERIA.—

21 (1) WRITTEN POLICIES.—A utilization review  
22 program shall be conducted consistent with written  
23 policies and procedures that govern all aspects of the  
24 program.

25 (2) USE OF WRITTEN CRITERIA.—

1 (A) IN GENERAL.—Such a program shall  
2 utilize written clinical review criteria developed  
3 with input from a range of appropriate actively  
4 practicing health care professionals, as deter-  
5 mined by the plan, pursuant to the program.  
6 Such criteria shall include written clinical re-  
7 view criteria that are based on valid clinical evi-  
8 dence where available and that are directed spe-  
9 cifically at meeting the needs of at-risk popu-  
10 lations and covered individuals with chronic  
11 conditions or severe illnesses, including gender-  
12 specific criteria and pediatric-specific criteria  
13 where available and appropriate.

14 (B) CONTINUING USE OF STANDARDS IN  
15 RETROSPECTIVE REVIEW.—If a health care  
16 service has been specifically pre-authorized or  
17 approved for an enrollee under such a program,  
18 the program shall not, pursuant to retrospective  
19 review, revise or modify the specific standards,  
20 criteria, or procedures used for the utilization  
21 review for procedures, treatment, and services  
22 delivered to the enrollee during the same course  
23 of treatment.

24 (C) REVIEW OF SAMPLE OF CLAIMS DENI-  
25 ALS.—Such a program shall provide for an

1 evaluation of the clinical appropriateness of at  
2 least a sample of denials of claims for benefits.

3 (c) CONDUCT OF PROGRAM ACTIVITIES.—

4 (1) ADMINISTRATION BY HEALTH CARE PRO-  
5 FESSIONALS.—A utilization review program shall be  
6 administered by qualified health care professionals  
7 who shall oversee review decisions.

8 (2) USE OF QUALIFIED, INDEPENDENT PER-  
9 SONNEL.—

10 (A) IN GENERAL.—A utilization review  
11 program shall provide for the conduct of utiliza-  
12 tion review activities only through personnel  
13 who are qualified and have received appropriate  
14 training in the conduct of such activities under  
15 the program.

16 (B) PROHIBITION OF CONTINGENT COM-  
17 PENSATION ARRANGEMENTS.—Such a program  
18 shall not, with respect to utilization review ac-  
19 tivities, permit or provide compensation or any-  
20 thing of value to its employees, agents, or con-  
21 tractors in a manner that encourages denials of  
22 claims for benefits.

23 (C) PROHIBITION OF CONFLICTS.—Such a  
24 program shall not permit a health care profes-  
25 sional who is providing health care services to

1 an individual to perform utilization review ac-  
2 tivities in connection with the health care serv-  
3 ices being provided to the individual.

4 (3) ACCESSIBILITY OF REVIEW.—Such a pro-  
5 gram shall provide that appropriate personnel per-  
6 forming utilization review activities under the pro-  
7 gram, including the utilization review administrator,  
8 are reasonably accessible by toll-free telephone dur-  
9 ing normal business hours to discuss patient care  
10 and allow response to telephone requests, and that  
11 appropriate provision is made to receive and respond  
12 promptly to calls received during other hours.

13 (4) LIMITS ON FREQUENCY.—Such a program  
14 shall not provide for the performance of utilization  
15 review activities with respect to a class of services  
16 furnished to an individual more frequently than is  
17 reasonably required to assess whether the services  
18 under review are medically necessary or appropriate.

19 (d) DEADLINE FOR DETERMINATIONS.—

20 (1) PRIOR AUTHORIZATION SERVICES.—

21 (A) IN GENERAL.—Except as provided in  
22 paragraph (2), in the case of a utilization re-  
23 view activity involving the prior authorization of  
24 health care items and services for an individual,  
25 the utilization review program shall make a de-

1 termination concerning such authorization, and  
2 provide notice of the determination to the indi-  
3 vidual or the individual's designee and the indi-  
4 vidual's health care provider by telephone and  
5 in printed form, as soon as possible in accord-  
6 ance with the medical exigencies of the case,  
7 and in no event later than the deadline specified  
8 in subparagraph (B).

9 (B) DEADLINE.—

10 (i) IN GENERAL.—Subject to clauses  
11 (ii) and (iii), the deadline specified in this  
12 subparagraph is 14 days after the date of  
13 receipt of the request for prior authoriza-  
14 tion.

15 (ii) EXTENSION PERMITTED WHERE  
16 NOTICE OF ADDITIONAL INFORMATION RE-  
17 QUIRED.—If a utilization review pro-  
18 gram—

19 (I) receives a request for a prior  
20 authorization,

21 (II) determines that additional  
22 information is necessary to complete  
23 the review and make the determina-  
24 tion on the request, and

1 (III) notifies the requester, not  
2 later than 5 business days after the  
3 date of receiving the request, of the  
4 need for such specified additional in-  
5 formation,

6 the deadline specified in this subparagraph  
7 is 14 days after the date the program re-  
8 ceives the specified additional information,  
9 but in no case later than 28 days after the  
10 date of receipt of the request for the prior  
11 authorization. This clause shall not apply  
12 if the deadline is specified in clause (iii).

13 (iii) EXPEDITED CASES.—In the case  
14 of a situation described in section  
15 102(c)(1)(A), the deadline specified in this  
16 subparagraph is 72 hours after the time of  
17 the request for prior authorization.

18 (2) ONGOING CARE.—

19 (A) CONCURRENT REVIEW.—

20 (i) IN GENERAL.—Subject to subpara-  
21 graph (B), in the case of a concurrent re-  
22 view of ongoing care (including hospitaliza-  
23 tion), which results in a termination or re-  
24 duction of such care, the plan must provide  
25 by telephone and in printed form notice of

1 the concurrent review determination to the  
2 individual or the individual's designee and  
3 the individual's health care provider as  
4 soon as possible in accordance with the  
5 medical exigencies of the case, with suffi-  
6 cient time prior to the termination or re-  
7 duction to allow for an appeal under sec-  
8 tion 102(c)(1)(A) to be completed before  
9 the termination or reduction takes effect.

10 (ii) CONTENTS OF NOTICE.—Such no-  
11 tice shall include, with respect to ongoing  
12 health care items and services, the number  
13 of ongoing services approved, the new total  
14 of approved services, the date of onset of  
15 services, and the next review date, if any,  
16 as well as a statement of the individual's  
17 rights to further appeal.

18 (B) EXCEPTION.—Subparagraph (A) shall  
19 not be interpreted as requiring plans or issuers  
20 to provide coverage of care that would exceed  
21 the coverage limitations for such care.

22 (3) PREVIOUSLY PROVIDED SERVICES.—In the  
23 case of a utilization review activity involving retro-  
24 spective review of health care services previously pro-  
25 vided for an individual, the utilization review pro-

1 gram shall make a determination concerning such  
2 services, and provide notice of the determination to  
3 the individual or the individual's designee and the  
4 individual's health care provider by telephone and in  
5 printed form, within 30 days of the date of receipt  
6 of information that is reasonably necessary to make  
7 such determination, but in no case later than 60  
8 days after the date of receipt of the claim for bene-  
9 fits.

10 (4) FAILURE TO MEET DEADLINE.—In a case  
11 in which a group health plan or health insurance  
12 issuer fails to make a determination on a claim for  
13 benefit under paragraph (1), (2)(A), or (3) by the  
14 applicable deadline established under the respective  
15 paragraph, the failure shall be treated under this  
16 subtitle as a denial of the claim as of the date of the  
17 deadline.

18 (5) REFERENCE TO SPECIAL RULES FOR EMER-  
19 GENCY SERVICES, MAINTENANCE CARE, AND POST-  
20 STABILIZATION CARE.—For waiver of prior author-  
21 ization requirements in certain cases involving emer-  
22 gency services and maintenance care and post-sta-  
23 bilization care, see subsections (a)(1) and (b) of sec-  
24 tion 113, respectively.

1 (e) NOTICE OF DENIALS OF CLAIMS FOR BENE-  
2 FITS.—

3 (1) IN GENERAL.—Notice of a denial of claims  
4 for benefits under a utilization review program shall  
5 be provided in printed form and written in a manner  
6 calculated to be understood by the participant, bene-  
7 ficiary, or enrollee and shall include—

8 (A) the reasons for the denial (including  
9 the clinical rationale);

10 (B) instructions on how to initiate an ap-  
11 peal under section 102; and

12 (C) notice of the availability, upon request  
13 of the individual (or the individual's designee)  
14 of the clinical review criteria relied upon to  
15 make such denial.

16 (2) SPECIFICATION OF ANY ADDITIONAL INFOR-  
17 MATION.—Such a notice shall also specify what (if  
18 any) additional necessary information must be pro-  
19 vided to, or obtained by, the person making the de-  
20 nial in order to make a decision on such an appeal.

21 (f) CLAIM FOR BENEFITS AND DENIAL OF CLAIM  
22 FOR BENEFITS DEFINED.—For purposes of this subtitle:

23 (1) CLAIM FOR BENEFITS.—The term “claim  
24 for benefits” means any request for coverage (in-  
25 cluding authorization of coverage), for eligibility, or

1 for payment in whole or in part, for an item or serv-  
2 ice under a group health plan or health insurance  
3 coverage.

4 (2) DENIAL OF CLAIM FOR BENEFITS.—The  
5 term “denial” means, with respect to a claim for  
6 benefits, means a denial, or a failure to act on a  
7 timely basis upon, in whole or in part, the claim for  
8 benefits and includes a failure to provide benefits  
9 (including items and services) required to be pro-  
10 vided under this title.

11 **SEC. 102. INTERNAL APPEALS PROCEDURES.**

12 (a) RIGHT OF REVIEW.—

13 (1) IN GENERAL.—Each group health plan, and  
14 each health insurance issuer offering health insur-  
15 ance coverage—

16 (A) shall provide adequate notice in writ-  
17 ing to any participant or beneficiary under such  
18 plan, or enrollee under such coverage, whose  
19 claim for benefits under the plan or coverage  
20 has been denied (within the meaning of section  
21 101(f)(2)), setting forth the specific reasons for  
22 such denial of claim for benefits and rights to  
23 any further review or appeal, written in a man-  
24 ner calculated to be understood by the partici-  
25 pant, beneficiary, or enrollee; and

1 (B) shall afford such a participant, bene-  
2 ficiary, or enrollee (and any provider or other  
3 person acting on behalf of such an individual  
4 with the individual's consent or without such  
5 consent if the individual is medically unable to  
6 provide such consent) who is dissatisfied with  
7 such a denial of claim for benefits a reasonable  
8 opportunity (of not less than 180 days) to re-  
9 quest and obtain a full and fair review by a  
10 named fiduciary (with respect to such plan) or  
11 named appropriate individual (with respect to  
12 such coverage) of the decision denying the  
13 claim.

14 (2) TREATMENT OF ORAL REQUESTS.—The re-  
15 quest for review under paragraph (1)(B) may be  
16 made orally, but, in the case of an oral request, shall  
17 be followed by a request in writing.

18 (b) INTERNAL REVIEW PROCESS.—

19 (1) CONDUCT OF REVIEW.—

20 (A) IN GENERAL.—A review of a denial of  
21 claim under this section shall be made by an in-  
22 dividual who—

23 (i) in a case involving medical judg-  
24 ment, shall be a physician or, in the case  
25 of limited scope coverage (as defined in

1           subparagraph (B), shall be an appropriate  
2           specialist;

3                   (ii) has been selected by the plan or  
4           issuer; and

5                   (iii) did not make the initial denial in  
6           the internally appealable decision.

7           (B) LIMITED SCOPE COVERAGE DE-  
8           FINED.—For purposes of subparagraph (A), the  
9           term “limited scope coverage” means a group  
10          health plan or health insurance coverage the  
11          only benefits under which are for benefits de-  
12          scribed in section 2791(c)(2)(A) of the Public  
13          Health Service Act (42 U.S.C. 300gg–91(c)(2)).

14          (2) TIME LIMITS FOR INTERNAL REVIEWS.—

15                  (A) IN GENERAL.—Having received such a  
16          request for review of a denial of claim, the plan  
17          or issuer shall, in accordance with the medical  
18          exigencies of the case but not later than the  
19          deadline specified in subparagraph (B), com-  
20          plete the review on the denial and transmit to  
21          the participant, beneficiary, enrollee, or other  
22          person involved a decision that affirms, re-  
23          verses, or modifies the denial. If the decision  
24          does not reverse the denial, the plan or issuer  
25          shall transmit, in printed form, a notice that

1 sets forth the grounds for such decision and  
2 that includes a description of rights to any fur-  
3 ther appeal. Such decision shall be treated as  
4 the final decision of the plan. Failure to issue  
5 such a decision by such deadline shall be treat-  
6 ed as a final decision affirming the denial of  
7 claim.

8 (B) DEADLINE.—

9 (i) IN GENERAL.—Subject to clauses  
10 (ii) and (iii), the deadline specified in this  
11 subparagraph is 14 days after the date of  
12 receipt of the request for internal review.

13 (ii) EXTENSION PERMITTED WHERE  
14 NOTICE OF ADDITIONAL INFORMATION RE-  
15 QUIRED.—If a group health plan or health  
16 insurance issuer—

17 (I) receives a request for internal  
18 review,

19 (II) determines that additional  
20 information is necessary to complete  
21 the review and make the determina-  
22 tion on the request, and

23 (III) notifies the requester, not  
24 later than 5 business days after the  
25 date of receiving the request, of the

1                   need for such specified additional in-  
2                   formation,  
3                   the deadline specified in this subparagraph  
4                   is 14 days after the date the plan or issuer  
5                   receives the specified additional informa-  
6                   tion, but in no case later than 28 days  
7                   after the date of receipt of the request for  
8                   the internal review. This clause shall not  
9                   apply if the deadline is specified in clause  
10                  (iii).

11                  (iii) EXPEDITED CASES.—In the case  
12                  of a situation described in subsection  
13                  (c)(1)(A), the deadline specified in this  
14                  subparagraph is 72 hours after the time of  
15                  the request for review.

16                  (c) EXPEDITED REVIEW PROCESS.—

17                  (1) IN GENERAL.—A group health plan, and a  
18                  health insurance issuer, shall establish procedures in  
19                  writing for the expedited consideration of requests  
20                  for review under subsection (b) in situations—

21                  (A) in which, as determined by the plan or  
22                  issuer or as certified in writing by a treating  
23                  health care professional, the application of the  
24                  normal timeframe for making a determination  
25                  could seriously jeopardize the life or health of

1 the participant, beneficiary, or enrollee or such  
2 an individual's ability to regain maximum func-  
3 tion; or

4 (B) described in section 101(d)(2) (relat-  
5 ing to requests for continuation of ongoing care  
6 which would otherwise be reduced or termi-  
7 nated).

8 (2) PROCESS.—Under such procedures—

9 (A) the request for expedited review may  
10 be submitted orally or in writing by an indi-  
11 vidual or provider who is otherwise entitled to  
12 request the review;

13 (B) all necessary information, including  
14 the plan's or issuer's decision, shall be trans-  
15 mitted between the plan or issuer and the re-  
16 quester by telephone, facsimile, or other simi-  
17 larly expeditious available method; and

18 (C) the plan or issuer shall expedite the re-  
19 view in the case of any of the situations de-  
20 scribed in subparagraph (A) or (B) of para-  
21 graph (1).

22 (3) DEADLINE FOR DECISION.—The decision on  
23 the expedited review must be made and commu-  
24 nicated to the parties as soon as possible in accord-  
25 ance with the medical exigencies of the case, and in

1 no event later than 72 hours after the time of re-  
2 ceipt of the request for expedited review, except that  
3 in a case described in paragraph (1)(B), the decision  
4 must be made before the end of the approved period  
5 of care.

6 (d) WAIVER OF PROCESS.—A plan or issuer may  
7 waive its rights for an internal review under subsection  
8 (b). In such case the participant, beneficiary, or enrollee  
9 involved (and any designee or provider involved) shall be  
10 relieved of any obligation to complete the review involved  
11 and may, at the option of such participant, beneficiary,  
12 enrollee, designee, or provider, proceed directly to seek  
13 further appeal through any applicable external appeals  
14 process.

15 **SEC. 103. EXTERNAL APPEALS PROCEDURES.**

16 (a) RIGHT TO EXTERNAL APPEAL.—

17 (1) IN GENERAL.—A group health plan, and a  
18 health insurance issuer offering health insurance  
19 coverage, shall provide for an external appeals proc-  
20 ess that meets the requirements of this section in  
21 the case of an externally appealable decision de-  
22 scribed in paragraph (2), for which a timely appeal  
23 is made either by the plan or issuer or by the partic-  
24 ipant, beneficiary, or enrollee (and any provider or  
25 other person acting on behalf of such an individual

1 with the individual's consent or without such consent  
2 if such an individual is medically unable to provide  
3 such consent). The appropriate Secretary shall es-  
4 tablish standards to carry out such requirements.

5 (2) EXTERNALLY APPEALABLE DECISION DE-  
6 FINED.—

7 (A) IN GENERAL.—For purposes of this  
8 section, the term “externally appealable deci-  
9 sion” means a denial of claim for benefits (as  
10 defined in section 101(f)(2))—

11 (i) that is based in whole or in part on  
12 a decision that the item or service is not  
13 medically necessary or appropriate or is in-  
14 vestigational or experimental; or

15 (ii) in which the decision as to wheth-  
16 er a benefit is covered involves a medical  
17 judgment.

18 (B) INCLUSION.—Such term also includes  
19 a failure to meet an applicable deadline for in-  
20 ternal review under section 102.

21 (C) EXCLUSIONS.—Such term does not in-  
22 clude—

23 (i) specific exclusions or express limi-  
24 tations on the amount, duration, or scope

1 of coverage that do not involve medical  
2 judgment; or

3 (ii) a decision regarding whether an  
4 individual is a participant, beneficiary, or  
5 enrollee under the plan or coverage.

6 (3) EXHAUSTION OF INTERNAL REVIEW PROC-  
7 ESS.—Except as provided under section 102(d), a  
8 plan or issuer may condition the use of an external  
9 appeal process in the case of an externally appeal-  
10 able decision upon a final decision in an internal re-  
11 view under section 102, but only if the decision is  
12 made in a timely basis consistent with the deadlines  
13 provided under this subtitle.

14 (4) FILING FEE REQUIREMENT.—

15 (A) IN GENERAL.—Subject to subpara-  
16 graph (B), a plan or issuer may condition the  
17 use of an external appeal process upon payment  
18 to the plan or issuer of a filing fee that does  
19 not exceed \$25.

20 (B) EXCEPTION FOR INDIGENCY.—The  
21 plan or issuer may not require payment of the  
22 filing fee in the case of an individual partici-  
23 pant, beneficiary, or enrollee who certifies (in a  
24 form and manner specified in guidelines estab-  
25 lished by the Secretary of Health and Human

1 Services) that the individual is indigent (as de-  
2 fined in such guidelines).

3 (C) REFUNDING FEE IN CASE OF SUCCESS-  
4 FUL APPEALS.—The plan or issuer shall refund  
5 payment of the filing fee under this paragraph  
6 if the recommendation of the external appeal  
7 entity is to reverse or modify the denial of a  
8 claim for benefits which is the subject of the  
9 appeal.

10 (b) GENERAL ELEMENTS OF EXTERNAL APPEALS  
11 PROCESS.—

12 (1) CONTRACT WITH QUALIFIED EXTERNAL AP-  
13 PEAL ENTITY.—

14 (A) CONTRACT REQUIREMENT.—Except as  
15 provided in subparagraph (D), the external ap-  
16 peal process under this section of a plan or  
17 issuer shall be conducted under a contract be-  
18 tween the plan or issuer and one or more quali-  
19 fied external appeal entities (as defined in sub-  
20 section (c)).

21 (B) LIMITATION ON PLAN OR ISSUER SE-  
22 LECTION.—The applicable authority shall im-  
23 plement procedures—

24 (i) to assure that the selection process  
25 among qualified external appeal entities

1 will not create any incentives for external  
2 appeal entities to make a decision in a bi-  
3 ased manner, and

4 (ii) for auditing a sample of decisions  
5 by such entities to assure that no such de-  
6 cisions are made in a biased manner.

7 (C) OTHER TERMS AND CONDITIONS.—

8 The terms and conditions of a contract under  
9 this paragraph shall be consistent with the  
10 standards the appropriate Secretary shall estab-  
11 lish to assure there is no real or apparent con-  
12 flict of interest in the conduct of external ap-  
13 peal activities. Such contract shall provide that  
14 all costs of the process (except those incurred  
15 by the participant, beneficiary, enrollee, or  
16 treating professional in support of the appeal)  
17 shall be paid by the plan or issuer, and not by  
18 the participant, beneficiary, or enrollee. The  
19 previous sentence shall not be construed as ap-  
20 plying to the imposition of a filing fee under  
21 subsection (a)(4).

22 (D) STATE AUTHORITY WITH RESPECT  
23 QUALIFIED EXTERNAL APPEAL ENTITY FOR  
24 HEALTH INSURANCE ISSUERS.—With respect to  
25 health insurance issuers offering health insur-

1           ance coverage in a State, the State may provide  
2           for external review activities to be conducted by  
3           a qualified external appeal entity that is des-  
4           ignated by the State or that is selected by the  
5           State in a manner determined by the State to  
6           assure an unbiased determination.

7           (2) ELEMENTS OF PROCESS.—An external ap-  
8           peal process shall be conducted consistent with  
9           standards established by the appropriate Secretary  
10          that include at least the following:

11           (A) FAIR AND DE NOVO DETERMINA-  
12          TION.—The process shall provide for a fair, de  
13          novo determination. However, nothing in this  
14          paragraph shall be construed as providing for  
15          coverage of items and services for which bene-  
16          fits are specifically excluded under the plan or  
17          coverage.

18           (B) STANDARD OF REVIEW.—An external  
19          appeal entity shall determine whether the plan’s  
20          or issuer’s decision is in accordance with the  
21          medical needs of the patient involved (as deter-  
22          mined by the entity) taking into account, as of  
23          the time of the entity’s determination, the pa-  
24          tient’s medical condition and any relevant and  
25          reliable evidence the entity obtains under sub-

1 paragraph (D). If the entity determines the de-  
2 cision is in accordance with such needs, the en-  
3 tity shall affirm the decision and to the extent  
4 that the entity determines the decision is not in  
5 accordance with such needs, the entity shall re-  
6 verse or modify the decision.

7 (C) CONSIDERATION OF PLAN OR COV-  
8 ERAGE DEFINITIONS.—In making such deter-  
9 mination, the external appeal entity shall con-  
10 sider (but not be bound by) any language in the  
11 plan or coverage document relating to the defi-  
12 nitions of the terms medical necessity, medically  
13 necessary or appropriate, or experimental, in-  
14 vestigational, or related terms.

15 (D) EVIDENCE.—

16 (i) IN GENERAL.—An external appeal  
17 entity shall include, among the evidence  
18 taken into consideration—

19 (I) the decision made by the plan  
20 or issuer upon internal review under  
21 section 102 and any guidelines or  
22 standards used by the plan or issuer  
23 in reaching such decision;

24 (II) any personal health and  
25 medical information supplied with re-

1                   spect to the individual whose denial of  
2                   claim for benefits has been appealed;  
3                   and

4                   (III) the opinion of the individ-  
5                   ual's treating physician or health care  
6                   professional.

7                   (ii) **ADDITIONAL EVIDENCE.**—Such  
8                   entity may also take into consideration but  
9                   not be limited to the following evidence (to  
10                  the extent available):

11                  (I) The results of studies that  
12                  meet professionally recognized stand-  
13                  ards of validity and replicability or  
14                  that have been published in peer-re-  
15                  viewed journals.

16                  (II) The results of professional  
17                  consensus conferences conducted or fi-  
18                  nanced in whole or in part by one or  
19                  more government agencies.

20                  (III) Practice and treatment  
21                  guidelines prepared or financed in  
22                  whole or in part by government agen-  
23                  cies.

24                  (IV) Government-issued coverage  
25                  and treatment policies.

1 (V) Community standard of care  
2 and generally accepted principles of  
3 professional medical practice.

4 (VI) To the extent that the entity  
5 determines it to be free of any conflict  
6 of interest, the opinions of individuals  
7 who are qualified as experts in one or  
8 more fields of health care which are  
9 directly related to the matters under  
10 appeal.

11 (VII) To the extent that the enti-  
12 ty determines it to be free of any con-  
13 flict of interest, the results of peer re-  
14 views conducted by the plan or issuer  
15 involved.

16 (E) DETERMINATION CONCERNING EXTER-  
17 NALLY APPEALABLE DECISIONS.—A qualified  
18 external appeal entity shall determine—

19 (i) whether a denial of claim for bene-  
20 fits is an externally appealable decision  
21 (within the meaning of subsection (a)(2));

22 (ii) whether an externally appealable  
23 decision involves an expedited appeal; and

1 (iii) for purposes of initiating an ex-  
2 ternal review, whether the internal review  
3 process has been completed.

4 (F) OPPORTUNITY TO SUBMIT EVI-  
5 DENCE.—Each party to an externally appeal-  
6 able decision may submit evidence related to the  
7 issues in dispute.

8 (G) PROVISION OF INFORMATION.—The  
9 plan or issuer involved shall provide timely ac-  
10 cess to the external appeal entity to information  
11 and to provisions of the plan or health insur-  
12 ance coverage relating to the matter of the ex-  
13 ternally appealable decision, as determined by  
14 the entity.

15 (H) TIMELY DECISIONS.—A determination  
16 by the external appeal entity on the decision  
17 shall—

18 (i) be made orally or in writing and,  
19 if it is made orally, shall be supplied to the  
20 parties in writing as soon as possible;

21 (ii) be made in accordance with the  
22 medical exigencies of the case involved, but  
23 in no event later than 21 days after the  
24 date (or, in the case of an expedited ap-

1           peal, 72 hours after the time) of requesting  
2           an external appeal of the decision;

3           (iii) state, in layperson's language, the  
4           basis for the determination, including, if  
5           relevant, any basis in the terms or condi-  
6           tions of the plan or coverage; and

7           (iv) inform the participant, bene-  
8           ficiary, or enrollee of the individual's rights  
9           (including any limitation on such rights) to  
10          seek further review by the courts (or other  
11          process) of the external appeal determina-  
12          tion.

13          (I) COMPLIANCE WITH DETERMINATION.—

14          If the external appeal entity reverses or modi-  
15          fies the denial of a claim for benefits, the plan  
16          or issuer shall—

17                 (i) upon the receipt of the determina-  
18                 tion, authorize benefits in accordance with  
19                 such determination;

20                 (ii) take such actions as may be nec-  
21                 essary to provide benefits (including items  
22                 or services) in a timely manner consistent  
23                 with such determination; and

1 (iii) submit information to the entity  
2 documenting compliance with the entity's  
3 determination and this subparagraph.

4 (c) QUALIFICATIONS OF EXTERNAL APPEAL ENTI-  
5 TIES.—

6 (1) IN GENERAL.—For purposes of this section,  
7 the term “qualified external appeal entity” means,  
8 in relation to a plan or issuer, an entity that is cer-  
9 tified under paragraph (2) as meeting the following  
10 requirements:

11 (A) The entity meets the independence re-  
12 quirements of paragraph (3).

13 (B) The entity conducts external appeal  
14 activities through a panel of not fewer than 3  
15 clinical peers.

16 (C) The entity has sufficient medical, legal,  
17 and other expertise and sufficient staffing to  
18 conduct external appeal activities for the plan  
19 or issuer on a timely basis consistent with sub-  
20 section (b)(2)(G).

21 (D) The entity meets such other require-  
22 ments as the appropriate Secretary may im-  
23 pose.

24 (2) INITIAL CERTIFICATION OF EXTERNAL AP-  
25 PEAL ENTITIES.—

1 (A) IN GENERAL.—In order to be treated  
2 as a qualified external appeal entity with re-  
3 spect to—

4 (i) a group health plan, the entity  
5 must be certified (and, in accordance with  
6 subparagraph (B), periodically recertified)  
7 as meeting the requirements of paragraph  
8 (1)—

9 (I) by the Secretary of Labor;

10 (II) under a process recognized  
11 or approved by the Secretary of  
12 Labor; or

13 (III) to the extent provided in  
14 subparagraph (C)(i), by a qualified  
15 private standard-setting organization  
16 (certified under such subparagraph);

17 or

18 (ii) a health insurance issuer oper-  
19 ating in a State, the entity must be cer-  
20 tified (and, in accordance with subpara-  
21 graph (B), periodically recertified) as  
22 meeting such requirements—

23 (I) by the applicable State au-  
24 thority (or under a process recognized  
25 or approved by such authority); or

1                   (II) if the State has not estab-  
2                   lished a certification and recertifi-  
3                   cation process for such entities, by the  
4                   Secretary of Health and Human Serv-  
5                   ices, under a process recognized or ap-  
6                   proved by such Secretary, or to the  
7                   extent provided in subparagraph  
8                   (C)(ii), by a qualified private stand-  
9                   ard-setting organization (certified  
10                  under such subparagraph).

11                  (B) RECERTIFICATION PROCESS.—The ap-  
12                  propriate Secretary shall develop standards for  
13                  the recertification of external appeal entities.  
14                  Such standards shall include a review of—

- 15                         (i) the number of cases reviewed;  
16                         (ii) a summary of the disposition of  
17                         those cases;  
18                         (iii) the length of time in making de-  
19                         terminations on those cases;  
20                         (iv) updated information of what was  
21                         required to be submitted as a condition of  
22                         certification for the entity’s performance of  
23                         external appeal activities; and  
24                         (v) such information as may be nec-  
25                         essary to assure the independence of the

1 entity from the plans or issuers for which  
2 external appeal activities are being con-  
3 ducted.

4 (C) CERTIFICATION OF QUALIFIED PRI-  
5 VATE STANDARD-SETTING ORGANIZATIONS.—

6 (i) FOR EXTERNAL REVIEWS UNDER  
7 GROUP HEALTH PLANS.—For purposes of  
8 subparagraph (A)(i)(III), the Secretary of  
9 Labor may provide for a process for certifi-  
10 cation (and periodic recertification) of  
11 qualified private standard-setting organiza-  
12 tions which provide for certification of ex-  
13 ternal review entities. Such an organization  
14 shall only be certified if the organization  
15 does not certify an external review entity  
16 unless it meets standards required for cer-  
17 tification of such an entity by such Sec-  
18 retary under subparagraph (A)(i)(I).

19 (ii) FOR EXTERNAL REVIEWS OF  
20 HEALTH INSURANCE ISSUERS.—For pur-  
21 poses of subparagraph (A)(ii)(II), the Sec-  
22 retary of Health and Human Services may  
23 provide for a process for certification (and  
24 periodic recertification) of qualified private  
25 standard-setting organizations which pro-

1           vide for certification of external review en-  
2           tities. Such an organization shall only be  
3           certified if the organization does not certify  
4           an external review entity unless it meets  
5           standards required for certification of such  
6           an entity by such Secretary under subpara-  
7           graph (A)(ii)(II).

8           (3) INDEPENDENCE REQUIREMENTS.—

9           (A) IN GENERAL.—A clinical peer or other  
10          entity meets the independence requirements of  
11          this paragraph if—

12                 (i) the peer or entity does not have a  
13                 familial, financial, or professional relation-  
14                 ship with any related party;

15                 (ii) any compensation received by such  
16                 peer or entity in connection with the exter-  
17                 nal review is reasonable and not contingent  
18                 on any decision rendered by the peer or en-  
19                 tity;

20                 (iii) except as provided in paragraph  
21                 (4), the plan and the issuer have no re-  
22                 course against the peer or entity in connec-  
23                 tion with the external review; and

24                 (iv) the peer or entity does not other-  
25                 wise have a conflict of interest with a re-

1           lated party as determined under any regu-  
2           lations which the Secretary may prescribe.

3           (B) RELATED PARTY.—For purposes of  
4           this paragraph, the term “related party”  
5           means—

6                   (i) with respect to—

7                           (I) a group health plan or health  
8                           insurance coverage offered in connec-  
9                           tion with such a plan, the plan or the  
10                          health insurance issuer offering such  
11                          coverage, or

12                          (II) individual health insurance  
13                          coverage, the health insurance issuer  
14                          offering such coverage,

15                          or any plan sponsor, fiduciary, officer, di-  
16                          rector, or management employee of such  
17                          plan or issuer;

18                          (ii) the health care professional that  
19                          provided the health care involved in the  
20                          coverage decision;

21                          (iii) the institution at which the health  
22                          care involved in the coverage decision is  
23                          provided;

1 (iv) the manufacturer of any drug or  
2 other item that was included in the health  
3 care involved in the coverage decision; or

4 (v) any other party determined under  
5 any regulations which the Secretary may  
6 prescribe to have a substantial interest in  
7 the coverage decision.

8 (4) LIMITATION ON LIABILITY OF REVIEW-  
9 ERS.—No qualified external appeal entity having a  
10 contract with a plan or issuer under this part and  
11 no person who is employed by any such entity or  
12 who furnishes professional services to such entity,  
13 shall be held by reason of the performance of any  
14 duty, function, or activity required or authorized  
15 pursuant to this section, to have violated any crimi-  
16 nal law, or to be civilly liable under any law of the  
17 United States or of any State (or political subdivi-  
18 sion thereof) if due care was exercised in the per-  
19 formance of such duty, function, or activity and  
20 there was no actual malice or gross misconduct in  
21 the performance of such duty, function, or activity.

22 (d) EXTERNAL APPEAL DETERMINATION BINDING  
23 ON PLAN.—The determination by an external appeal enti-  
24 ty under this section is binding on the plan and issuer  
25 involved in the determination.

1 (e) PENALTIES AGAINST AUTHORIZED OFFICIALS  
2 FOR REFUSING TO AUTHORIZE THE DETERMINATION OF  
3 AN EXTERNAL REVIEW ENTITY.—

4 (1) MONETARY PENALTIES.—In any case in  
5 which the determination of an external review entity  
6 is not followed by a group health plan, or by a  
7 health insurance issuer offering health insurance  
8 coverage, any person who, acting in the capacity of  
9 authorizing the benefit, causes such refusal may, in  
10 the discretion in a court of competent jurisdiction,  
11 be liable to an aggrieved participant, beneficiary, or  
12 enrollee for a civil penalty in an amount of up to  
13 \$1,000 a day from the date on which the determina-  
14 tion was transmitted to the plan or issuer by the ex-  
15 ternal review entity until the date the refusal to pro-  
16 vide the benefit is corrected.

17 (2) CEASE AND DESIST ORDER AND ORDER OF  
18 ATTORNEY'S FEES.—In any action described in  
19 paragraph (1) brought by a participant, beneficiary,  
20 or enrollee with respect to a group health plan, or  
21 a health insurance issuer offering health insurance  
22 coverage, in which a plaintiff alleges that a person  
23 referred to in such paragraph has taken an action  
24 resulting in a refusal of a benefit determined by an  
25 external appeal entity in violation of such terms of

1 the plan, coverage, or this subtitle, or has failed to  
2 take an action for which such person is responsible  
3 under the plan, coverage, or this title and which is  
4 necessary under the plan or coverage for authorizing  
5 a benefit, the court shall cause to be served on the  
6 defendant an order requiring the defendant—

7 (A) to cease and desist from the alleged  
8 action or failure to act; and

9 (B) to pay to the plaintiff a reasonable at-  
10 torney's fee and other reasonable costs relating  
11 to the prosecution of the action on the charges  
12 on which the plaintiff prevails.

13 (3) ADDITIONAL CIVIL PENALTIES.—

14 (A) IN GENERAL.—In addition to any pen-  
15 alty imposed under paragraph (1) or (2), the  
16 appropriate Secretary may assess a civil penalty  
17 against a person acting in the capacity of au-  
18 thorizing a benefit determined by an external  
19 review entity for one or more group health  
20 plans, or health insurance issuers offering  
21 health insurance coverage, for—

22 (i) any pattern or practice of repeated  
23 refusal to authorize a benefit determined  
24 by an external appeal entity in violation of

1 the terms of such a plan, coverage, or this  
2 title; or

3 (ii) any pattern or practice of re-  
4 peated violations of the requirements of  
5 this section with respect to such plan or  
6 plans or coverage.

7 (B) STANDARD OF PROOF AND AMOUNT OF  
8 PENALTY.—Such penalty shall be payable only  
9 upon proof by clear and convincing evidence of  
10 such pattern or practice and shall be in an  
11 amount not to exceed the lesser of—

12 (i) 25 percent of the aggregate value  
13 of benefits shown by the appropriate Sec-  
14 retary to have not been provided, or unlaw-  
15 fully delayed, in violation of this section  
16 under such pattern or practice, or

17 (ii) \$500,000.

18 (4) REMOVAL AND DISQUALIFICATION.—Any  
19 person acting in the capacity of authorizing benefits  
20 who has engaged in any such pattern or practice de-  
21 scribed in paragraph (3)(A) with respect to a plan  
22 or coverage, upon the petition of the appropriate  
23 Secretary, may be removed by the court from such  
24 position, and from any other involvement, with re-  
25 spect to such a plan or coverage, and may be pre-

1       cluded from returning to any such position or in-  
2       volvement for a period determined by the court.

3       (f) PROTECTION OF LEGAL RIGHTS.—Nothing in  
4 this subtitle shall be construed as altering or eliminating  
5 any cause of action or legal rights or remedies of partici-  
6 pants, beneficiaries, enrollees, and others under State or  
7 Federal law (including sections 502 and 503 of the Em-  
8 ployee Retirement Income Security Act of 1974), includ-  
9 ing the right to file judicial actions to enforce actions.

10 **SEC. 104. ESTABLISHMENT OF A GRIEVANCE PROCESS.**

11       (a) ESTABLISHMENT OF GRIEVANCE SYSTEM.—

12           (1) IN GENERAL.—A group health plan, and a  
13 health insurance issuer in connection with the provi-  
14 sion of health insurance coverage, shall establish and  
15 maintain a system to provide for the presentation  
16 and resolution of oral and written grievances  
17 brought by individuals who are participants, bene-  
18 ficiaries, or enrollees, or health care providers or  
19 other individuals acting on behalf of an individual  
20 and with the individual’s consent or without such  
21 consent if the individual is medically unable to pro-  
22 vide such consent, regarding any aspect of the plan’s  
23 or issuer’s services.

24           (2) GRIEVANCE DEFINED.—In this section, the  
25 term “grievance” means any question, complaint, or

1 concern brought by a participant, beneficiary or en-  
2 rollee that is not a claim for benefits (as defined in  
3 section 101(f)(1)).

4 (b) GRIEVANCE SYSTEM.—Such system shall include  
5 the following components with respect to individuals who  
6 are participants, beneficiaries, or enrollees:

7 (1) Written notification to all such individuals  
8 and providers of the telephone numbers and business  
9 addresses of the plan or issuer personnel responsible  
10 for resolution of grievances and appeals.

11 (2) A system to record and document, over a  
12 period of at least 3 previous years, all grievances  
13 and appeals made and their status.

14 (3) A process providing for timely processing  
15 and resolution of grievances.

16 (4) Procedures for follow-up action, including  
17 the methods to inform the person making the griev-  
18 ance of the resolution of the grievance.

19 Grievances are not subject to appeal under the previous  
20 provisions of this subtitle.

## 21 **Subtitle B—Access to Care**

### 22 **SEC. 111. CONSUMER CHOICE OPTION.**

23 (a) IN GENERAL.—If a health insurance issuer offers  
24 to enrollees health insurance coverage in connection with  
25 a group health plan which provides for coverage of services

1 only if such services are furnished through health care  
2 professionals and providers who are members of a network  
3 of health care professionals and providers who have en-  
4 tered into a contract with the issuer to provide such serv-  
5 ices, the issuer shall also offer to such enrollees (at the  
6 time of enrollment and during an annual open season as  
7 provided under subsection (c)) the option of health insur-  
8 ance coverage which provides for coverage of such services  
9 which are not furnished through health care professionals  
10 and providers who are members of such a network unless  
11 enrollees are offered such non-network coverage through  
12 another group health plan or through another health in-  
13 surance issuer in the group market.

14 (b) ADDITIONAL COSTS.—The amount of any addi-  
15 tional premium charged by the health insurance issuer for  
16 the additional cost of the creation and maintenance of the  
17 option described in subsection (a) and the amount of any  
18 additional cost sharing imposed under such option shall  
19 be borne by the enrollee unless it is paid by the health  
20 plan sponsor through agreement with the health insurance  
21 issuer.

22 (c) OPEN SEASON.—An enrollee may change to the  
23 offering provided under this section only during a time pe-  
24 riod determined by the health insurance issuer. Such time  
25 period shall occur at least annually.

1 **SEC. 112. CHOICE OF HEALTH CARE PROFESSIONAL.**

2 (a) PRIMARY CARE.—If a group health plan, or a  
3 health insurance issuer that offers health insurance cov-  
4 erage, requires or provides for designation by a partici-  
5 pant, beneficiary, or enrollee of a participating primary  
6 care provider, then the plan or issuer shall permit each  
7 participant, beneficiary, and enrollee to designate any par-  
8 ticipating primary care provider who is available to accept  
9 such individual.

10 (b) SPECIALISTS.—

11 (1) IN GENERAL.—Subject to paragraph (2), a  
12 group health plan and a health insurance issuer that  
13 offers health insurance coverage shall permit each  
14 participant, beneficiary, or enrollee to receive medi-  
15 cally necessary or appropriate specialty care, pursu-  
16 ant to appropriate referral procedures, from any  
17 qualified participating health care professional who  
18 is available to accept such individual for such care.

19 (2) LIMITATION.—Paragraph (1) shall not  
20 apply to specialty care if the plan or issuer clearly  
21 informs participants, beneficiaries, and enrollees of  
22 the limitations on choice of participating health care  
23 professionals with respect to such care.

24 **SEC. 113. ACCESS TO EMERGENCY CARE.**

25 (a) COVERAGE OF EMERGENCY SERVICES.—

1           (1) IN GENERAL.—If a group health plan, or  
2 health insurance coverage offered by a health insur-  
3 ance issuer, provides any benefits with respect to  
4 services in an emergency department of a hospital,  
5 the plan or issuer shall cover emergency services (as  
6 defined in paragraph (2)(B))—

7                   (A) without the need for any prior author-  
8 ization determination;

9                   (B) whether or not the health care pro-  
10 vider furnishing such services is a participating  
11 provider with respect to such services;

12                   (C) in a manner so that, if such services  
13 are provided to a participant, beneficiary, or en-  
14 rollee—

15                           (i) by a nonparticipating health care  
16 provider with or without prior authoriza-  
17 tion, or

18                           (ii) by a participating health care pro-  
19 vider without prior authorization,

20 the participant, beneficiary, or enrollee is not  
21 liable for amounts that exceed the amounts of  
22 liability that would be incurred if the services  
23 were provided by a participating health care  
24 provider with prior authorization; and

1 (D) without regard to any other term or  
2 condition of such coverage (other than exclusion  
3 or coordination of benefits, or an affiliation or  
4 waiting period, permitted under section 2701 of  
5 the Public Health Service Act, section 701 of  
6 the Employee Retirement Income Security Act  
7 of 1974, or section 9801 of the Internal Rev-  
8 enue Code of 1986, and other than applicable  
9 cost-sharing).

10 (2) DEFINITIONS.—In this section:

11 (A) EMERGENCY MEDICAL CONDITION  
12 BASED ON PRUDENT LAYPERSON STANDARD.—  
13 The term “emergency medical condition” means  
14 a medical condition manifesting itself by acute  
15 symptoms of sufficient severity (including se-  
16 vere pain) such that a prudent layperson, who  
17 possesses an average knowledge of health and  
18 medicine, could reasonably expect the absence  
19 of immediate medical attention to result in a  
20 condition described in clause (i), (ii), or (iii) of  
21 section 1867(e)(1)(A) of the Social Security  
22 Act.

23 (B) EMERGENCY SERVICES.—The term  
24 “emergency services” means—

1 (i) a medical screening examination  
2 (as required under section 1867 of the So-  
3 cial Security Act) that is within the capa-  
4 bility of the emergency department of a  
5 hospital, including ancillary services rou-  
6 tinely available to the emergency depart-  
7 ment to evaluate an emergency medical  
8 condition (as defined in subparagraph  
9 (A)), and

10 (ii) within the capabilities of the staff  
11 and facilities available at the hospital, such  
12 further medical examination and treatment  
13 as are required under section 1867 of such  
14 Act to stabilize the patient.

15 (C) STABILIZE.—The term “to stabilize”  
16 means, with respect to an emergency medical  
17 condition, to provide such medical treatment of  
18 the condition as may be necessary to assure,  
19 within reasonable medical probability, that no  
20 material deterioration of the condition is likely  
21 to result from or occur during the transfer of  
22 the individual from a facility.

23 (b) REIMBURSEMENT FOR MAINTENANCE CARE AND  
24 POST-STABILIZATION CARE.—If benefits are available  
25 under a group health plan, or under health insurance cov-

1 erage offered by a health insurance issuer, with respect  
2 to maintenance care or post-stabilization care covered  
3 under the guidelines established under section 1852(d)(2)  
4 of the Social Security Act, the plan or issuer shall provide  
5 for reimbursement with respect to such services provided  
6 to a participant, beneficiary, or enrollee other than  
7 through a participating health care provider in a manner  
8 consistent with subsection (a)(1)(C) (and shall otherwise  
9 comply with such guidelines).

10 **SEC. 114. ACCESS TO SPECIALTY CARE.**

11 (a) SPECIALTY CARE FOR COVERED SERVICES.—

12 (1) IN GENERAL.—If—

13 (A) an individual is a participant or bene-  
14 ficiary under a group health plan or an enrollee  
15 who is covered under health insurance coverage  
16 offered by a health insurance issuer,

17 (B) the individual has a condition or dis-  
18 ease of sufficient seriousness and complexity to  
19 require treatment by a specialist, and

20 (C) benefits for such treatment are pro-  
21 vided under the plan or coverage,

22 the plan or issuer shall make or provide for a refer-  
23 ral to a specialist who is available and accessible to  
24 provide the treatment for such condition or disease.

1           (2) SPECIALIST DEFINED.—For purposes of  
2 this subsection, the term “specialist” means, with  
3 respect to a condition, a health care practitioner, fa-  
4 cility, or center that has adequate expertise through  
5 appropriate training and experience (including, in  
6 the case of a child, appropriate pediatric expertise)  
7 to provide high quality care in treating the condi-  
8 tion.

9           (3) CARE UNDER REFERRAL.—A group health  
10 plan or health insurance issuer may require that the  
11 care provided to an individual pursuant to such re-  
12 ferral under paragraph (1) be—

13           (A) pursuant to a treatment plan, only if  
14 the treatment plan is developed by the specialist  
15 and approved by the plan or issuer, in consulta-  
16 tion with the designated primary care provider  
17 or specialist and the individual (or the individ-  
18 ual’s designee), and

19           (B) in accordance with applicable quality  
20 assurance and utilization review standards of  
21 the plan or issuer.

22 Nothing in this subsection shall be construed as pre-  
23 venting such a treatment plan for an individual from  
24 requiring a specialist to provide the primary care  
25 provider with regular updates on the specialty care

1 provided, as well as all necessary medical informa-  
2 tion.

3 (4) REFERRALS TO PARTICIPATING PRO-  
4 VIDERS.—A group health plan or health insurance  
5 issuer is not required under paragraph (1) to pro-  
6 vide for a referral to a specialist that is not a par-  
7 ticipating provider, unless the plan or issuer does  
8 not have an appropriate specialist that is available  
9 and accessible to treat the individual's condition and  
10 that is a participating provider with respect to such  
11 treatment.

12 (5) TREATMENT OF NONPARTICIPATING PRO-  
13 VIDERS.—If a plan or issuer refers an individual to  
14 a nonparticipating specialist pursuant to paragraph  
15 (1), services provided pursuant to the approved  
16 treatment plan (if any) shall be provided at no addi-  
17 tional cost to the individual beyond what the indi-  
18 vidual would otherwise pay for services received by  
19 such a specialist that is a participating provider.

20 (b) SPECIALISTS AS GATEKEEPER FOR TREATMENT  
21 OF ONGOING SPECIAL CONDITIONS.—

22 (1) IN GENERAL.—A group health plan, or a  
23 health insurance issuer, in connection with the provi-  
24 sion of health insurance coverage, shall have a proce-  
25 dure by which an individual who is a participant,

1 beneficiary, or enrollee and who has an ongoing spe-  
2 cial condition (as defined in paragraph (3)) may re-  
3 quest and receive a referral to a specialist for such  
4 condition who shall be responsible for and capable of  
5 providing and coordinating the individual's care with  
6 respect to the condition. Under such procedures if  
7 such an individual's care would most appropriately  
8 be coordinated by such a specialist, such plan or  
9 issuer shall refer the individual to such specialist.

10 (2) TREATMENT FOR RELATED REFERRALS.—

11 Such specialists shall be permitted to treat the indi-  
12 vidual without a referral from the individual's pri-  
13 mary care provider and may authorize such refer-  
14 rals, procedures, tests, and other medical services as  
15 the individual's primary care provider would other-  
16 wise be permitted to provide or authorize, subject to  
17 the terms of the treatment (referred to in subsection  
18 (a)(3)(A)) with respect to the ongoing special condi-  
19 tion.

20 (3) ONGOING SPECIAL CONDITION DEFINED.—

21 In this subsection, the term “ongoing special condi-  
22 tion” means a condition or disease that—

23 (A) is life-threatening, degenerative, or dis-

24 abling, and

1 (B) requires specialized medical care over  
2 a prolonged period of time.

3 (4) TERMS OF REFERRAL.—The provisions of  
4 paragraphs (3) through (5) of subsection (a) apply  
5 with respect to referrals under paragraph (1) of this  
6 subsection in the same manner as they apply to re-  
7 ferrals under subsection (a)(1).

8 (c) STANDING REFERRALS.—

9 (1) IN GENERAL.—A group health plan, and a  
10 health insurance issuer in connection with the provi-  
11 sion of health insurance coverage, shall have a proce-  
12 dure by which an individual who is a participant,  
13 beneficiary, or enrollee and who has a condition that  
14 requires ongoing care from a specialist may receive  
15 a standing referral to such specialist for treatment  
16 of such condition. If the plan or issuer, or if the pri-  
17 mary care provider in consultation with the medical  
18 director of the plan or issuer and the specialist (if  
19 any), determines that such a standing referral is ap-  
20 propriate, the plan or issuer shall make such a refer-  
21 ral to such a specialist if the individual so desires.

22 (2) TERMS OF REFERRAL.—The provisions of  
23 paragraphs (3) through (5) of subsection (a) apply  
24 with respect to referrals under paragraph (1) of this

1 subsection in the same manner as they apply to re-  
2 ferrals under subsection (a)(1).

3 **SEC. 115. ACCESS TO OBSTETRICAL AND GYNECOLOGICAL**  
4 **CARE.**

5 (a) IN GENERAL.—If a group health plan, or a health  
6 insurance issuer in connection with the provision of health  
7 insurance coverage, requires or provides for a participant,  
8 beneficiary, or enrollee to designate a participating pri-  
9 mary care health care professional, the plan or issuer—

10 (1) may not require authorization or a referral  
11 by the individual’s primary care health care profes-  
12 sional or otherwise for coverage of gynecological care  
13 (including preventive women’s health examinations)  
14 and pregnancy-related services provided by a partici-  
15 pating health care professional, including a physi-  
16 cian, who specializes in obstetrics and gynecology to  
17 the extent such care is otherwise covered, and

18 (2) shall treat the ordering of other obstetrical  
19 or gynecological care by such a participating profes-  
20 sional as the authorization of the primary care  
21 health care professional with respect to such care  
22 under the plan or coverage.

23 (b) CONSTRUCTION.—Nothing in subsection (a) shall  
24 be construed to—

1           (1) waive any exclusions of coverage under the  
2 terms of the plan or health insurance coverage with  
3 respect to coverage of obstetrical or gynecological  
4 care; or

5           (2) preclude the group health plan or health in-  
6 surance issuer involved from requiring that the ob-  
7 stetrical or gynecological provider notify the primary  
8 care health care professional or the plan or issuer of  
9 treatment decisions.

10 **SEC. 116. ACCESS TO PEDIATRIC CARE.**

11           (a) PEDIATRIC CARE.—If a group health plan, or a  
12 health insurance issuer in connection with the provision  
13 of health insurance coverage, requires or provides for an  
14 enrollee to designate a participating primary care provider  
15 for a child of such enrollee, the plan or issuer shall permit  
16 the enrollee to designate a physician who specializes in pe-  
17 diatrics as the child’s primary care provider.

18           (b) CONSTRUCTION.—Nothing in subsection (a) shall  
19 be construed to waive any exclusions of coverage under  
20 the terms of the plan or health insurance coverage with  
21 respect to coverage of pediatric care.

22 **SEC. 117. CONTINUITY OF CARE.**

23           (a) IN GENERAL.—

24           (1) TERMINATION OF PROVIDER.—If a contract  
25 between a group health plan, or a health insurance

1 issuer in connection with the provision of health in-  
2 surance coverage, and a health care provider is ter-  
3 minated (as defined in paragraph (3)(B)), or bene-  
4 fits or coverage provided by a health care provider  
5 are terminated because of a change in the terms of  
6 provider participation in a group health plan, and an  
7 individual who is a participant, beneficiary, or en-  
8 rollee in the plan or coverage is undergoing treat-  
9 ment from the provider for an ongoing special condi-  
10 tion (as defined in paragraph (3)(A)) at the time of  
11 such termination, the plan or issuer shall—

12 (A) notify the individual on a timely basis  
13 of such termination and of the right to elect  
14 continuation of coverage of treatment by the  
15 provider under this section; and

16 (B) subject to subsection (c), permit the  
17 individual to elect to continue to be covered  
18 with respect to treatment by the provider of  
19 such condition during a transitional period  
20 (provided under subsection (b)).

21 (2) TREATMENT OF TERMINATION OF CON-  
22 TRACT WITH HEALTH INSURANCE ISSUER.—If a  
23 contract for the provision of health insurance cov-  
24 erage between a group health plan and a health in-  
25 surance issuer is terminated and, as a result of such

1 termination, coverage of services of a health care  
2 provider is terminated with respect to an individual,  
3 the provisions of paragraph (1) (and the succeeding  
4 provisions of this section) shall apply under the plan  
5 in the same manner as if there had been a contract  
6 between the plan and the provider that had been ter-  
7 minated, but only with respect to benefits that are  
8 covered under the plan after the contract termi-  
9 nation.

10 (3) DEFINITIONS.—For purposes of this sec-  
11 tion:

12 (A) ONGOING SPECIAL CONDITION.—The  
13 term “ongoing special condition” has the mean-  
14 ing given such term in section 114(b)(3), and  
15 also includes pregnancy.

16 (B) TERMINATION.—The term “termi-  
17 nated” includes, with respect to a contract, the  
18 expiration or nonrenewal of the contract, but  
19 does not include a termination of the contract  
20 by the plan or issuer for failure to meet applica-  
21 ble quality standards or for fraud.

22 (b) TRANSITIONAL PERIOD.—

23 (1) IN GENERAL.—Except as provided in para-  
24 graphs (2) through (4), the transitional period under  
25 this subsection shall extend up to 90 days (as deter-

1 mined by the treating health care professional) after  
2 the date of the notice described in subsection  
3 (a)(1)(A) of the provider's termination.

4 (2) SCHEDULED SURGERY AND ORGAN TRANS-  
5 PLANTATION.—If surgery or organ transplantation  
6 was scheduled for an individual before the date of  
7 the announcement of the termination of the provider  
8 status under subsection (a)(1)(A) or if the individual  
9 on such date was on an established waiting list or  
10 otherwise scheduled to have such surgery or trans-  
11 plantation, the transitional period under this sub-  
12 section with respect to the surgery or transplan-  
13 tation shall extend beyond the period under para-  
14 graph (1) and until the date of discharge of the indi-  
15 vidual after completion of the surgery or transplan-  
16 tation.

17 (3) PREGNANCY.—If—

18 (A) a participant, beneficiary, or enrollee  
19 was determined to be pregnant at the time of  
20 a provider's termination of participation, and

21 (B) the provider was treating the preg-  
22 nancy before date of the termination,

23 the transitional period under this subsection with re-  
24 spect to provider's treatment of the pregnancy shall

1 extend through the provision of post-partum care di-  
2 rectly related to the delivery.

3 (4) TERMINAL ILLNESS.—If—

4 (A) a participant, beneficiary, or enrollee  
5 was determined to be terminally ill (as deter-  
6 mined under section 1861(dd)(3)(A) of the So-  
7 cial Security Act) at the time of a provider’s  
8 termination of participation, and

9 (B) the provider was treating the terminal  
10 illness before the date of termination,  
11 the transitional period under this subsection shall  
12 extend for the remainder of the individual’s life for  
13 care directly related to the treatment of the terminal  
14 illness or its medical manifestations.

15 (c) PERMISSIBLE TERMS AND CONDITIONS.—A  
16 group health plan or health insurance issuer may condi-  
17 tion coverage of continued treatment by a provider under  
18 subsection (a)(1)(B) upon the individual notifying the plan  
19 of the election of continued coverage and upon the pro-  
20 vider agreeing to the following terms and conditions:

21 (1) The provider agrees to accept reimburse-  
22 ment from the plan or issuer and individual involved  
23 (with respect to cost-sharing) at the rates applicable  
24 prior to the start of the transitional period as pay-  
25 ment in full (or, in the case described in subsection

1 (a)(2), at the rates applicable under the replacement  
2 plan or issuer after the date of the termination of  
3 the contract with the health insurance issuer) and  
4 not to impose cost-sharing with respect to the indi-  
5 vidual in an amount that would exceed the cost-shar-  
6 ing that could have been imposed if the contract re-  
7 ferred to in subsection (a)(1) had not been termi-  
8 nated.

9 (2) The provider agrees to adhere to the quality  
10 assurance standards of the plan or issuer responsible  
11 for payment under paragraph (1) and to provide to  
12 such plan or issuer necessary medical information  
13 related to the care provided.

14 (3) The provider agrees otherwise to adhere to  
15 such plan's or issuer's policies and procedures, in-  
16 cluding procedures regarding referrals and obtaining  
17 prior authorization and providing services pursuant  
18 to a treatment plan (if any) approved by the plan or  
19 issuer.

20 (d) CONSTRUCTION.—Nothing in this section shall be  
21 construed to require the coverage of benefits which would  
22 not have been covered if the provider involved remained  
23 a participating provider.

1 **SEC. 118. ACCESS TO NEEDED PRESCRIPTION DRUGS.**

2 If a group health plan, or health insurance issuer that  
3 offers health insurance coverage, provides benefits with re-  
4 spect to prescription drugs but the coverage limits such  
5 benefits to drugs included in a formulary, the plan or  
6 issuer shall—

7 (1) ensure participation of participating physi-  
8 cians and pharmacists in the development of the for-  
9 mulary;

10 (2) disclose to providers and, disclose upon re-  
11 quest under section 121(c)(5) to participants, bene-  
12 ficiaries, and enrollees, the nature of the formulary  
13 restrictions; and

14 (3) consistent with the standards for a utiliza-  
15 tion review program under section 101, provide for  
16 exceptions from the formulary limitation when a  
17 non-formulary alternative is medically indicated.

18 **SEC. 119. COVERAGE FOR INDIVIDUALS PARTICIPATING IN**  
19 **APPROVED CLINICAL TRIALS.**

20 (a) COVERAGE.—

21 (1) IN GENERAL.—If a group health plan, or  
22 health insurance issuer that is providing health in-  
23 surance coverage, provides coverage to a qualified in-  
24 dividual (as defined in subsection (b)), the plan or  
25 issuer—

1           (A) may not deny the individual participa-  
2           tion in the clinical trial referred to in subsection  
3           (b)(2);

4           (B) subject to subsection (c), may not deny  
5           (or limit or impose additional conditions on) the  
6           coverage of routine patient costs for items and  
7           services furnished in connection with participa-  
8           tion in the trial; and

9           (C) may not discriminate against the indi-  
10          vidual on the basis of the enrollee's participa-  
11          tion in such trial.

12          (2) EXCLUSION OF CERTAIN COSTS.—For pur-  
13          poses of paragraph (1)(B), routine patient costs do  
14          not include the cost of the tests or measurements  
15          conducted primarily for the purpose of the clinical  
16          trial involved.

17          (3) USE OF IN-NETWORK PROVIDERS.—If one  
18          or more participating providers is participating in a  
19          clinical trial, nothing in paragraph (1) shall be con-  
20          strued as preventing a plan or issuer from requiring  
21          that a qualified individual participate in the trial  
22          through such a participating provider if the provider  
23          will accept the individual as a participant in the  
24          trial.

1 (b) QUALIFIED INDIVIDUAL DEFINED.—For pur-  
2 poses of subsection (a), the term “qualified individual”  
3 means an individual who is a participant or beneficiary  
4 in a group health plan, or who is an enrollee under health  
5 insurance coverage, and who meets the following condi-  
6 tions:

7 (1)(A) The individual has a life-threatening or  
8 serious illness for which no standard treatment is ef-  
9 fective.

10 (B) The individual is eligible to participate in  
11 an approved clinical trial according to the trial pro-  
12 tocol with respect to treatment of such illness.

13 (C) The individual’s participation in the trial  
14 offers meaningful potential for significant clinical  
15 benefit for the individual.

16 (2) Either—

17 (A) the referring physician is a partici-  
18 pating health care professional and has con-  
19 cluded that the individual’s participation in  
20 such trial would be appropriate based upon the  
21 individual meeting the conditions described in  
22 paragraph (1); or

23 (B) the participant, beneficiary, or enrollee  
24 provides medical and scientific information es-  
25 tablishing that the individual’s participation in

1           such trial would be appropriate based upon the  
2           individual meeting the conditions described in  
3           paragraph (1).

4           (c) PAYMENT.—

5           (1) IN GENERAL.—Under this section a group  
6           health plan or health insurance issuer shall provide  
7           for payment for routine patient costs described in  
8           subsection (a)(2) but is not required to pay for costs  
9           of items and services that are reasonably expected  
10          (as determined by the Secretary) to be paid for by  
11          the sponsors of an approved clinical trial.

12          (2) PAYMENT RATE.—In the case of covered  
13          items and services provided by—

14                  (A) a participating provider, the payment  
15                  rate shall be at the agreed upon rate, or

16                  (B) a nonparticipating provider, the pay-  
17                  ment rate shall be at the rate the plan or issuer  
18                  would normally pay for comparable services  
19                  under subparagraph (A).

20          (d) APPROVED CLINICAL TRIAL DEFINED.—

21          (1) IN GENERAL.—In this section, the term  
22          “approved clinical trial” means a clinical research  
23          study or clinical investigation approved and funded  
24          (which may include funding through in-kind con-  
25          tributions) by one or more of the following:

1 (A) The National Institutes of Health.

2 (B) A cooperative group or center of the  
3 National Institutes of Health.

4 (C) Either of the following if the condi-  
5 tions described in paragraph (2) are met:

6 (i) The Department of Veterans Af-  
7 fairs.

8 (ii) The Department of Defense.

9 (2) CONDITIONS FOR DEPARTMENTS.—The  
10 conditions described in this paragraph, for a study  
11 or investigation conducted by a Department, are  
12 that the study or investigation has been reviewed  
13 and approved through a system of peer review that  
14 the Secretary determines—

15 (A) to be comparable to the system of peer  
16 review of studies and investigations used by the  
17 National Institutes of Health, and

18 (B) assures unbiased review of the highest  
19 scientific standards by qualified individuals who  
20 have no interest in the outcome of the review.

21 (e) CONSTRUCTION.—Nothing in this section shall be  
22 construed to limit a plan's or issuer's coverage with re-  
23 spect to clinical trials.

## 1   **Subtitle C—Access to Information**

### 2   **SEC. 121. PATIENT ACCESS TO INFORMATION.**

#### 3       (a) DISCLOSURE REQUIREMENT.—

4           (1) GROUP HEALTH PLANS.—A group health  
5       plan shall—

6           (A) provide to participants and bene-  
7       ficiaries at the time of initial coverage under  
8       the plan (or the effective date of this section, in  
9       the case of individuals who are participants or  
10      beneficiaries as of such date), and at least an-  
11     nually thereafter, the information described in  
12     subsection (b) in printed form;

13          (B) provide to participants and bene-  
14      ficiaries, within a reasonable period (as speci-  
15      fied by the appropriate Secretary) before or  
16      after the date of significant changes in the in-  
17      formation described in subsection (b), informa-  
18      tion in printed form on such significant  
19      changes; and

20          (C) upon request, make available to par-  
21      ticipants and beneficiaries, the applicable au-  
22      thority, and prospective participants and bene-  
23      ficiaries, the information described in sub-  
24      section (b) or (c) in printed form.

1           (2) HEALTH INSURANCE ISSUERS.—A health  
2 insurance issuer in connection with the provision of  
3 health insurance coverage shall—

4           (A) provide to individuals enrolled under  
5 such coverage at the time of enrollment, and at  
6 least annually thereafter, the information de-  
7 scribed in subsection (b) in printed form;

8           (B) provide to enrollees, within a reason-  
9 able period (as specified by the appropriate Sec-  
10 retary) before or after the date of significant  
11 changes in the information described in sub-  
12 section (b), information in printed form on such  
13 significant changes; and

14           (C) upon request, make available to the  
15 applicable authority, to individuals who are pro-  
16 spective enrollees, and to the public the infor-  
17 mation described in subsection (b) or (c) in  
18 printed form.

19           (b) INFORMATION PROVIDED.—The information de-  
20 scribed in this subsection with respect to a group health  
21 plan or health insurance coverage offered by a health in-  
22 surance issuer includes the following:

23           (1) SERVICE AREA.—The service area of the  
24 plan or issuer.

1           (2) BENEFITS.—Benefits offered under the  
2 plan or coverage, including—

3           (A) covered benefits, including benefit lim-  
4 its and coverage exclusions;

5           (B) cost sharing, such as deductibles, coin-  
6 surance, and copayment amounts, including any  
7 liability for balance billing, any maximum limi-  
8 tations on out of pocket expenses, and the max-  
9 imum out of pocket costs for services that are  
10 provided by nonparticipating providers or that  
11 are furnished without meeting the applicable  
12 utilization review requirements;

13           (C) the extent to which benefits may be ob-  
14 tained from nonparticipating providers;

15           (D) the extent to which a participant, ben-  
16 efiary, or enrollee may select from among par-  
17 ticipating providers and the types of providers  
18 participating in the plan or issuer network;

19           (E) process for determining experimental  
20 coverage; and

21           (F) use of a prescription drug formulary.

22           (3) ACCESS.—A description of the following:

23           (A) The number, mix, and distribution of  
24 providers under the plan or coverage.

1 (B) Out-of-network coverage (if any) pro-  
2 vided by the plan or coverage.

3 (C) Any point-of-service option (including  
4 any supplemental premium or cost-sharing for  
5 such option).

6 (D) The procedures for participants, bene-  
7 ficiaries, and enrollees to select, access, and  
8 change participating primary and specialty pro-  
9 viders.

10 (E) The rights and procedures for obtain-  
11 ing referrals (including standing referrals) to  
12 participating and nonparticipating providers.

13 (F) The name, address, and telephone  
14 number of participating health care providers  
15 and an indication of whether each such provider  
16 is available to accept new patients.

17 (G) Any limitations imposed on the selec-  
18 tion of qualifying participating health care pro-  
19 viders, including any limitations imposed under  
20 section 112(b)(2).

21 (H) How the plan or issuer addresses the  
22 needs of participants, beneficiaries, and enroll-  
23 ees and others who do not speak English or  
24 who have other special communications needs in  
25 accessing providers under the plan or coverage,

1 including the provision of information described  
2 in this subsection and subsection (c) to such in-  
3 dividuals.

4 (4) OUT-OF-AREA COVERAGE.—Out-of-area cov-  
5 erage provided by the plan or issuer.

6 (5) EMERGENCY COVERAGE.—Coverage of  
7 emergency services, including—

8 (A) the appropriate use of emergency serv-  
9 ices, including use of the 911 telephone system  
10 or its local equivalent in emergency situations  
11 and an explanation of what constitutes an  
12 emergency situation;

13 (B) the process and procedures of the plan  
14 or issuer for obtaining emergency services; and

15 (C) the locations of (i) emergency depart-  
16 ments, and (ii) other settings, in which plan  
17 physicians and hospitals provide emergency  
18 services and post-stabilization care.

19 (6) PERCENTAGE OF PREMIUMS USED FOR  
20 BENEFITS (LOSS-RATIOS).—In the case of health in-  
21 surance coverage only (and not with respect to group  
22 health plans that do not provide coverage through  
23 health insurance coverage), a description of the over-  
24 all loss-ratio for the coverage (as defined in accord-

1       ance with rules established or recognized by the Sec-  
2       retary of Health and Human Services).

3               (7) PRIOR AUTHORIZATION RULES.—Rules re-  
4       garding prior authorization or other review require-  
5       ments that could result in noncoverage or non-  
6       payment.

7               (8) GRIEVANCE AND APPEALS PROCEDURES.—  
8       All appeal or grievance rights and procedures under  
9       the plan or coverage, including the method for filing  
10      grievances and the time frames and circumstances  
11      for acting on grievances and appeals, who is the ap-  
12      plicable authority with respect to the plan or issuer.

13              (9) QUALITY ASSURANCE.—Any information  
14      made public by an accrediting organization in the  
15      process of accreditation of the plan or issuer or any  
16      additional quality indicators the plan or issuer  
17      makes available.

18              (10) INFORMATION ON ISSUER.—Notice of ap-  
19      propriate mailing addresses and telephone numbers  
20      to be used by participants, beneficiaries, and enroll-  
21      ees in seeking information or authorization for treat-  
22      ment.

23              (11) NOTICE OF REQUIREMENTS.—Notice of  
24      the requirements of this title.

1           (12) AVAILABILITY OF INFORMATION ON RE-  
2           QUEST.—Notice that the information described in  
3           subsection (c) is available upon request.

4           (c) INFORMATION MADE AVAILABLE UPON RE-  
5           QUEST.—The information described in this subsection is  
6           the following:

7           (1) UTILIZATION REVIEW ACTIVITIES.—A de-  
8           scription of procedures used and requirements (in-  
9           cluding circumstances, time frames, and appeal  
10          rights) under any utilization review program under  
11          section 101, including under any drug formulary  
12          program under section 118.

13          (2) GRIEVANCE AND APPEALS INFORMATION.—  
14          Information on the number of grievances and ap-  
15          peals and on the disposition in the aggregate of such  
16          matters.

17          (3) METHOD OF PHYSICIAN COMPENSATION.—  
18          A general description by category (including salary,  
19          fee-for-service, capitation, and such other categories  
20          as may be specified in regulations of the Secretary)  
21          of the applicable method by which a specified pro-  
22          spective or treating health care professional is (or  
23          would be) compensated in connection with the provi-  
24          sion of health care under the plan or coverage.

1           (4) SPECIFIC INFORMATION ON CREDENTIALS  
2           OF PARTICIPATING PROVIDERS.—In the case of each  
3           participating provider, a description of the creden-  
4           tials of the provider.

5           (5) FORMULARY RESTRICTIONS.—A description  
6           of the nature of any drug formula restrictions.

7           (6) PARTICIPATING PROVIDER LIST.—A list of  
8           current participating health care providers.

9           (d) CONSTRUCTION.—Nothing in this section shall be  
10          construed as requiring public disclosure of individual con-  
11          tracts or financial arrangements between a group health  
12          plan or health insurance issuer and any provider.

## 13       **Subtitle D—Protecting the Doctor-** 14       **Patient Relationship**

### 15       **SEC. 131. PROHIBITION OF INTERFERENCE WITH CERTAIN** 16       **MEDICAL COMMUNICATIONS.**

17          (a) GENERAL RULE.—The provisions of any contract  
18          or agreement, or the operation of any contract or agree-  
19          ment, between a group health plan or health insurance  
20          issuer in relation to health insurance coverage (including  
21          any partnership, association, or other organization that  
22          enters into or administers such a contract or agreement)  
23          and a health care provider (or group of health care pro-  
24          viders) shall not prohibit or otherwise restrict a health  
25          care professional from advising such a participant, bene-

1 ficiary, or enrollee who is a patient of the professional  
2 about the health status of the individual or medical care  
3 or treatment for the individual's condition or disease, re-  
4 gardless of whether benefits for such care or treatment  
5 are provided under the plan or coverage, if the professional  
6 is acting within the lawful scope of practice.

7 (b) NULLIFICATION.—Any contract provision or  
8 agreement that restricts or prohibits medical communica-  
9 tions in violation of subsection (a) shall be null and void.

10 **SEC. 132. PROHIBITION OF DISCRIMINATION AGAINST PRO-**  
11 **VIDERS BASED ON LICENSURE.**

12 (a) IN GENERAL.—A group health plan and a health  
13 insurance issuer offering health insurance coverage shall  
14 not discriminate with respect to participation or indem-  
15 nification as to any provider who is acting within the scope  
16 of the provider's license or certification under applicable  
17 State law, solely on the basis of such license or certifi-  
18 cation.

19 (b) CONSTRUCTION.—Subsection (a) shall not be con-  
20 strued—

21 (1) as requiring the coverage under a group  
22 health plan or health insurance coverage of par-  
23 ticular benefits or services or to prohibit a plan or  
24 issuer from including providers only to the extent  
25 necessary to meet the needs of the plan's or issuer's

1 participants, beneficiaries, or enrollees or from es-  
2 tablishing any measure designed to maintain quality  
3 and control costs consistent with the responsibilities  
4 of the plan or issuer;

5 (2) to override any State licensure or scope-of-  
6 practice law; or

7 (3) as requiring a plan or issuer that offers net-  
8 work coverage to include for participation every will-  
9 ing provider who meets the terms and conditions of  
10 the plan or issuer.

11 **SEC. 133. PROHIBITION AGAINST IMPROPER INCENTIVE**  
12 **ARRANGEMENTS.**

13 (a) IN GENERAL.—A group health plan and a health  
14 insurance issuer offering health insurance coverage may  
15 not operate any physician incentive plan (as defined in  
16 subparagraph (B) of section 1876(i)(8) of the Social Secu-  
17 rity Act) unless the requirements described in clauses (i),  
18 (ii)(I), and (iii) of subparagraph (A) of such section are  
19 met with respect to such a plan.

20 (b) APPLICATION.—For purposes of carrying out  
21 paragraph (1), any reference in section 1876(i)(8) of the  
22 Social Security Act to the Secretary, an eligible organiza-  
23 tion, or an individual enrolled with the organization shall  
24 be treated as a reference to the applicable authority, a  
25 group health plan or health insurance issuer, respectively,

1 and a participant, beneficiary, or enrollee with the plan  
2 or organization, respectively.

3 (c) CONSTRUCTION.—Nothing in this section shall be  
4 construed as prohibiting all capitation and similar ar-  
5 rangements or all provider discount arrangements.

6 **SEC. 134. PAYMENT OF CLAIMS.**

7 A group health plan, and a health insurance issuer  
8 offering group health insurance coverage, shall provide for  
9 prompt payment of claims submitted for health care serv-  
10 ices or supplies furnished to a participant, beneficiary, or  
11 enrollee with respect to benefits covered by the plan or  
12 issuer, in a manner consistent with the provisions of sec-  
13 tions 1816(c)(2) and 1842(c)(2) of the Social Security Act  
14 (42 U.S.C. 1395h(c)(2) and 42 U.S.C. 1395u(c)(2)), ex-  
15 cept that for purposes of this section, subparagraph (C)  
16 of section 1816(c)(2) of the Social Security Act shall be  
17 treated as applying to claims received from a participant,  
18 beneficiary, or enrollee as well as claims referred to in  
19 such subparagraph.

20 **SEC. 135. PROTECTION FOR PATIENT ADVOCACY.**

21 (a) PROTECTION FOR USE OF UTILIZATION REVIEW  
22 AND GRIEVANCE PROCESS.—A group health plan, and a  
23 health insurance issuer with respect to the provision of  
24 health insurance coverage, may not retaliate against a par-  
25 ticipant, beneficiary, enrollee, or health care provider

1 based on the participant's, beneficiary's, enrollee's or pro-  
2 vider's use of, or participation in, a utilization review proc-  
3 ess or a grievance process of the plan or issuer (including  
4 an internal or external review or appeal process) under  
5 this title.

6 (b) PROTECTION FOR QUALITY ADVOCACY BY  
7 HEALTH CARE PROFESSIONALS.—

8 (1) IN GENERAL.—A group health plan or  
9 health insurance issuer may not retaliate or dis-  
10 criminate against a protected health care profes-  
11 sional because the professional in good faith—

12 (A) discloses information relating to the  
13 care, services, or conditions affecting one or  
14 more participants, beneficiaries, or enrollees of  
15 the plan or issuer to an appropriate public reg-  
16 ulatory agency, an appropriate private accredi-  
17 tation body, or appropriate management per-  
18 sonnel of the plan or issuer; or

19 (B) initiates, cooperates, or otherwise par-  
20 ticipates in an investigation or proceeding by  
21 such an agency with respect to such care, serv-  
22 ices, or conditions.

23 If an institutional health care provider is a partici-  
24 pating provider with such a plan or issuer or other-  
25 wise receives payments for benefits provided by such

1 a plan or issuer, the provisions of the previous sen-  
2 tence shall apply to the provider in relation to care,  
3 services, or conditions affecting one or more patients  
4 within an institutional health care provider in the  
5 same manner as they apply to the plan or issuer in  
6 relation to care, services, or conditions provided to  
7 one or more participants, beneficiaries, or enrollees;  
8 and for purposes of applying this sentence, any ref-  
9 erence to a plan or issuer is deemed a reference to  
10 the institutional health care provider.

11 (2) GOOD FAITH ACTION.—For purposes of  
12 paragraph (1), a protected health care professional  
13 is considered to be acting in good faith with respect  
14 to disclosure of information or participation if, with  
15 respect to the information disclosed as part of the  
16 action—

17 (A) the disclosure is made on the basis of  
18 personal knowledge and is consistent with that  
19 degree of learning and skill ordinarily possessed  
20 by health care professionals with the same li-  
21 censure or certification and the same experi-  
22 ence;

23 (B) the professional reasonably believes the  
24 information to be true;

1 (C) the information evidences either a vio-  
2 lation of a law, rule, or regulation, of an appli-  
3 cable accreditation standard, or of a generally  
4 recognized professional or clinical standard or  
5 that a patient is in imminent hazard of loss of  
6 life or serious injury; and

7 (D) subject to subparagraphs (B) and (C)  
8 of paragraph (3), the professional has followed  
9 reasonable internal procedures of the plan,  
10 issuer, or institutional health care provider es-  
11 tablished for the purpose of addressing quality  
12 concerns before making the disclosure.

13 (3) EXCEPTION AND SPECIAL RULE.—

14 (A) GENERAL EXCEPTION.—Paragraph (1)  
15 does not protect disclosures that would violate  
16 Federal or State law or diminish or impair the  
17 rights of any person to the continued protection  
18 of confidentiality of communications provided  
19 by such law.

20 (B) NOTICE OF INTERNAL PROCEDURES.—  
21 Subparagraph (D) of paragraph (2) shall not  
22 apply unless the internal procedures involved  
23 are reasonably expected to be known to the  
24 health care professional involved. For purposes  
25 of this subparagraph, a health care professional

1 is reasonably expected to know of internal pro-  
2 cedures if those procedures have been made  
3 available to the professional through distribu-  
4 tion or posting.

5 (C) INTERNAL PROCEDURE EXCEPTION.—  
6 Subparagraph (D) of paragraph (2) also shall  
7 not apply if—

8 (i) the disclosure relates to an immi-  
9 nent hazard of loss of life or serious injury  
10 to a patient;

11 (ii) the disclosure is made to an ap-  
12 propriate private accreditation body pursu-  
13 ant to disclosure procedures established by  
14 the body; or

15 (iii) the disclosure is in response to an  
16 inquiry made in an investigation or pro-  
17 ceeding of an appropriate public regulatory  
18 agency and the information disclosed is  
19 limited to the scope of the investigation or  
20 proceeding.

21 (4) ADDITIONAL CONSIDERATIONS.—It shall  
22 not be a violation of paragraph (1) to take an ad-  
23 verse action against a protected health care profes-  
24 sional if the plan, issuer, or provider taking the ad-  
25 verse action involved demonstrates that it would

1 have taken the same adverse action even in the ab-  
2 sence of the activities protected under such para-  
3 graph.

4 (5) NOTICE.—A group health plan, health in-  
5 surance issuer, and institutional health care provider  
6 shall post a notice, to be provided or approved by  
7 the Secretary of Labor, setting forth excerpts from,  
8 or summaries of, the pertinent provisions of this  
9 subsection and information pertaining to enforce-  
10 ment of such provisions.

11 (6) CONSTRUCTIONS.—

12 (A) DETERMINATIONS OF COVERAGE.—  
13 Nothing in this subsection shall be construed to  
14 prohibit a plan or issuer from making a deter-  
15 mination not to pay for a particular medical  
16 treatment or service or the services of a type of  
17 health care professional.

18 (B) ENFORCEMENT OF PEER REVIEW PRO-  
19 TOCOLS AND INTERNAL PROCEDURES.—Noth-  
20 ing in this subsection shall be construed to pro-  
21 hibit a plan, issuer, or provider from estab-  
22 lishing and enforcing reasonable peer review or  
23 utilization review protocols or determining  
24 whether a protected health care professional has  
25 complied with those protocols or from estab-

1           lishing and enforcing internal procedures for  
2           the purpose of addressing quality concerns.

3           (C) RELATION TO OTHER RIGHTS.—Noth-  
4           ing in this subsection shall be construed to  
5           abridge rights of participants, beneficiaries, en-  
6           rollees, and protected health care professionals  
7           under other applicable Federal or State laws.

8           (7) PROTECTED HEALTH CARE PROFESSIONAL  
9           DEFINED.—For purposes of this subsection, the  
10          term “protected health care professional” means an  
11          individual who is a licensed or certified health care  
12          professional and who—

13                 (A) with respect to a group health plan or  
14                 health insurance issuer, is an employee of the  
15                 plan or issuer or has a contract with the plan  
16                 or issuer for provision of services for which ben-  
17                 efits are available under the plan or issuer; or

18                 (B) with respect to an institutional health  
19                 care provider, is an employee of the provider or  
20                 has a contract or other arrangement with the  
21                 provider respecting the provision of health care  
22                 services.

1                   **Subtitle E—Definitions**

2   **SEC. 151. DEFINITIONS.**

3           (a) **INCORPORATION OF GENERAL DEFINITIONS.—**

4   Except as otherwise provided, the provisions of section  
5   2791 of the Public Health Service Act shall apply for pur-  
6   poses of this title in the same manner as they apply for  
7   purposes of title XXVII of such Act.

8           (b) **SECRETARY.—**Except as otherwise provided, the  
9   term “Secretary” means the Secretary of Health and  
10   Human Services, in consultation with the Secretary of  
11   Labor and the term “appropriate Secretary” means the  
12   Secretary of Health and Human Services in relation to  
13   carrying out this title under sections 2706 and 2751 of  
14   the Public Health Service Act and the Secretary of Labor  
15   in relation to carrying out this title under section 713 of  
16   the Employee Retirement Income Security Act of 1974.

17           (c) **ADDITIONAL DEFINITIONS.—**For purposes of this  
18   title:

19               (1) **ACTIVELY PRACTICING.—**The term “actively  
20   practicing” means, with respect to a physician or  
21   other health care professional, such a physician or  
22   professional who provides professional services to in-  
23   dividual patients on average at least two full days  
24   per week.

1           (2) APPLICABLE AUTHORITY.—The term “ap-  
2           plicable authority” means—

3                   (A) in the case of a group health plan, the  
4           Secretary of Health and Human Services and  
5           the Secretary of Labor; and

6                   (B) in the case of a health insurance issuer  
7           with respect to a specific provision of this title,  
8           the applicable State authority (as defined in  
9           section 2791(d) of the Public Health Service  
10          Act), or the Secretary of Health and Human  
11          Services, if such Secretary is enforcing such  
12          provision under section 2722(a)(2) or  
13          2761(a)(2) of the Public Health Service Act.

14          (3) CLINICAL PEER.—The term “clinical peer”  
15          means, with respect to a review or appeal, an ac-  
16          tively practicing physician (allopathic or osteopathic)  
17          or other actively practicing health care professional  
18          who holds a nonrestricted license, and who is appro-  
19          priately credentialed in the same or similar specialty  
20          or subspecialty (as appropriate) as typically handles  
21          the medical condition, procedure, or treatment under  
22          review or appeal and includes a pediatric specialist  
23          where appropriate; except that only a physician  
24          (allopathic or osteopathic) may be a clinical peer

1 with respect to the review or appeal of treatment  
2 recommended or rendered by a physician.

3 (4) ENROLLEE.—The term “enrollee” means,  
4 with respect to health insurance coverage offered by  
5 a health insurance issuer, an individual enrolled with  
6 the issuer to receive such coverage.

7 (5) GROUP HEALTH PLAN.—The term “group  
8 health plan” has the meaning given such term in  
9 section 733(a) of the Employee Retirement Income  
10 Security Act of 1974 and in section 2791(a)(1) of  
11 the Public Health Service Act.

12 (6) HEALTH CARE PROFESSIONAL.—The term  
13 “health care professional” means an individual who  
14 is licensed, accredited, or certified under State law  
15 to provide specified health care services and who is  
16 operating within the scope of such licensure, accredi-  
17 tation, or certification.

18 (7) HEALTH CARE PROVIDER.—The term  
19 “health care provider” includes a physician or other  
20 health care professional, as well as an institutional  
21 or other facility or agency that provides health care  
22 services and that is licensed, accredited, or certified  
23 to provide health care items and services under ap-  
24 plicable State law.

1           (8) NETWORK.—The term “network” means,  
2           with respect to a group health plan or health insur-  
3           ance issuer offering health insurance coverage, the  
4           participating health care professionals and providers  
5           through whom the plan or issuer provides health  
6           care items and services to participants, beneficiaries,  
7           or enrollees.

8           (9) NONPARTICIPATING.—The term “non-  
9           participating” means, with respect to a health care  
10          provider that provides health care items and services  
11          to a participant, beneficiary, or enrollee under group  
12          health plan or health insurance coverage, a health  
13          care provider that is not a participating health care  
14          provider with respect to such items and services.

15          (10) PARTICIPATING.—The term “partici-  
16          pating” means, with respect to a health care pro-  
17          vider that provides health care items and services to  
18          a participant, beneficiary, or enrollee under group  
19          health plan or health insurance coverage offered by  
20          a health insurance issuer, a health care provider that  
21          furnishes such items and services under a contract  
22          or other arrangement with the plan or issuer.

23          (11) PRIOR AUTHORIZATION.—The term “prior  
24          authorization” means the process of obtaining prior  
25          approval from a health insurance issuer or group

1 health plan for the provision or coverage of medical  
2 services.

3 **SEC. 152. PREEMPTION; STATE FLEXIBILITY; CONSTRUC-**  
4 **TION.**

5 (a) CONTINUED APPLICABILITY OF STATE LAW  
6 WITH RESPECT TO HEALTH INSURANCE ISSUERS.—

7 (1) IN GENERAL.—Subject to paragraph (2),  
8 this title shall not be construed to supersede any  
9 provision of State law which establishes, implements,  
10 or continues in effect any standard or requirement  
11 solely relating to health insurance issuers (in connec-  
12 tion with group health insurance coverage or other-  
13 wise) except to the extent that such standard or re-  
14 quirement prevents the application of a requirement  
15 of this title.

16 (2) CONTINUED PREEMPTION WITH RESPECT  
17 TO GROUP HEALTH PLANS.—Nothing in this title  
18 shall be construed to affect or modify the provisions  
19 of section 514 of the Employee Retirement Income  
20 Security Act of 1974 with respect to group health  
21 plans.

22 (b) DEFINITIONS.—For purposes of this section:

23 (1) STATE LAW.—The term “State law” in-  
24 cludes all laws, decisions, rules, regulations, or other  
25 State action having the effect of law, of any State.

1 A law of the United States applicable only to the  
2 District of Columbia shall be treated as a State law  
3 rather than a law of the United States.

4 (2) STATE.—The term “State” includes a  
5 State, the District of Columbia, Puerto Rico, the  
6 Virgin Islands, Guam, American Samoa, the North-  
7 ern Mariana Islands, any political subdivisions of  
8 such, or any agency or instrumentality of such.

9 **SEC. 153. EXCLUSIONS.**

10 (a) NO BENEFIT REQUIREMENTS.—Nothing in this  
11 title shall be construed to require a group health plan or  
12 a health insurance issuer offering health insurance cov-  
13 erage to include specific items and services (including  
14 abortions) under the terms of such plan or coverage, other  
15 than those provided under the terms of such plan or cov-  
16 erage.

17 (b) EXCLUSION FROM ACCESS TO CARE MANAGED  
18 CARE PROVISIONS FOR FEE-FOR-SERVICE COVERAGE.—

19 (1) IN GENERAL.—The provisions of sections  
20 111 through 117 shall not apply to a group health  
21 plan or health insurance coverage if the only cov-  
22 erage offered under the plan or coverage is fee-for-  
23 service coverage (as defined in paragraph (2)).

24 (2) FEE-FOR-SERVICE COVERAGE DEFINED.—  
25 For purposes of this subsection, the term “fee-for-

1 service coverage” means coverage under a group  
2 health plan or health insurance coverage that—

3 (A) reimburses hospitals, health profes-  
4 sionals, and other providers on the basis of a  
5 rate determined by the plan or issuer on a fee-  
6 for-service basis without placing the provider at  
7 financial risk;

8 (B) does not vary reimbursement for such  
9 a provider based on an agreement to contract  
10 terms and conditions or the utilization of health  
11 care items or services relating to such provider;

12 (C) does not restrict the selection of pro-  
13 viders among those who are lawfully authorized  
14 to provide the covered services and agree to ac-  
15 cept the terms and conditions of payment estab-  
16 lished under the plan or by the issuer; and

17 (D) for which the plan or issuer does not  
18 require prior authorization before providing cov-  
19 erage for any services.

20 **SEC. 154. COVERAGE OF LIMITED SCOPE PLANS.**

21 Only for purposes of applying the requirements of  
22 this title under sections 2707 and 2753 of the Public  
23 Health Service Act and section 714 of the Employee Re-  
24 tirement Income Security Act of 1974, section  
25 2791(c)(2)(A), and section 733(c)(2)(A) of the Employee

1 Retirement Income Security Act of 1974 shall be deemed  
2 not to apply.

3 **SEC. 155. REGULATIONS.**

4 The Secretaries of Health and Human Services and  
5 Labor shall issue such regulations as may be necessary  
6 or appropriate to carry out this title. Such regulations  
7 shall be issued consistent with section 104 of Health In-  
8 surance Portability and Accountability Act of 1996. Such  
9 Secretaries may promulgate any interim final rules as the  
10 Secretaries determine are appropriate to carry out this  
11 title.

12 **TITLE II—APPLICATION OF**  
13 **QUALITY CARE STANDARDS**  
14 **TO GROUP HEALTH PLANS**  
15 **AND HEALTH INSURANCE**  
16 **COVERAGE UNDER THE PUB-**  
17 **LIC HEALTH SERVICE ACT**

18 **SEC. 201. APPLICATION TO GROUP HEALTH PLANS AND**  
19 **GROUP HEALTH INSURANCE COVERAGE.**

20 (a) IN GENERAL.—Subpart 2 of part A of title  
21 XXVII of the Public Health Service Act is amended by  
22 adding at the end the following new section:

23 **“SEC. 2707. PATIENT PROTECTION STANDARDS.**

24 “(a) IN GENERAL.—Each group health plan shall  
25 comply with patient protection requirements under title I

1 of the Bipartisan Consensus Managed Care Improvement  
2 Act of 2007, and each health insurance issuer shall comply  
3 with patient protection requirements under such title with  
4 respect to group health insurance coverage it offers, and  
5 such requirements shall be deemed to be incorporated into  
6 this subsection.

7 “(b) NOTICE.—A group health plan shall comply with  
8 the notice requirement under section 711(d) of the Em-  
9 ployee Retirement Income Security Act of 1974 with re-  
10 spect to the requirements referred to in subsection (a) and  
11 a health insurance issuer shall comply with such notice  
12 requirement as if such section applied to such issuer and  
13 such issuer were a group health plan.”

14 (b) CONFORMING AMENDMENT.—Section  
15 2721(b)(2)(A) of such Act (42 U.S.C. 300gg–21(b)(2)(A))  
16 is amended by inserting “(other than section 2707)” after  
17 “requirements of such subparts”.

18 **SEC. 202. APPLICATION TO INDIVIDUAL HEALTH INSUR-**  
19 **ANCE COVERAGE.**

20 Part B of title XXVII of the Public Health Service  
21 Act is amended by inserting after section 2752 the fol-  
22 lowing new section:

23 **“SEC. 2753. PATIENT PROTECTION STANDARDS.**

24 “(a) IN GENERAL.—Each health insurance issuer  
25 shall comply with patient protection requirements under

1 title I of the Bipartisan Consensus Managed Care Im-  
 2 provement Act of 2007 with respect to individual health  
 3 insurance coverage it offers, and such requirements shall  
 4 be deemed to be incorporated into this subsection.

5 “(b) NOTICE.—A health insurance issuer under this  
 6 part shall comply with the notice requirement under sec-  
 7 tion 711(d) of the Employee Retirement Income Security  
 8 Act of 1974 with respect to the requirements of such title  
 9 as if such section applied to such issuer and such issuer  
 10 were a group health plan.”.

11 **TITLE III—AMENDMENTS TO**  
 12 **THE EMPLOYEE RETIREMENT**  
 13 **INCOME SECURITY ACT OF**  
 14 **1974**

15 **SEC. 301. APPLICATION OF PATIENT PROTECTION STAND-**  
 16 **ARDS TO GROUP HEALTH PLANS AND GROUP**  
 17 **HEALTH INSURANCE COVERAGE UNDER THE**  
 18 **EMPLOYEE RETIREMENT INCOME SECURITY**  
 19 **ACT OF 1974.**

20 (a) Subpart B of part 7 of subtitle B of title I of  
 21 the Employee Retirement Income Security Act of 1974 is  
 22 amended by adding at the end the following new section:

23 **“SEC. 714. PATIENT PROTECTION STANDARDS.**

24 “(a) IN GENERAL.—Subject to subsection (b), a  
 25 group health plan (and a health insurance issuer offering

1 group health insurance coverage in connection with such  
2 a plan) shall comply with the requirements of title I of  
3 the Bipartisan Consensus Managed Care Improvement  
4 Act of 2007 (as in effect as of the date of the enactment  
5 of such Act), and such requirements shall be deemed to  
6 be incorporated into this subsection.

7 “(b) PLAN SATISFACTION OF CERTAIN REQUIRE-  
8 MENTS.—

9 “(1) SATISFACTION OF CERTAIN REQUIRE-  
10 MENTS THROUGH INSURANCE.—For purposes of  
11 subsection (a), insofar as a group health plan pro-  
12 vides benefits in the form of health insurance cov-  
13 erage through a health insurance issuer, the plan  
14 shall be treated as meeting the following require-  
15 ments of title I of the Bipartisan Consensus Man-  
16 aged Care Improvement Act of 2007 with respect to  
17 such benefits and not be considered as failing to  
18 meet such requirements because of a failure of the  
19 issuer to meet such requirements so long as the plan  
20 sponsor or its representatives did not cause such  
21 failure by the issuer:

22 “(A) Section 112 (relating to choice of pro-  
23 viders).

24 “(B) Section 113 (relating to access to  
25 emergency care).

1           “(C) Section 114 (relating to access to  
2 specialty care).

3           “(D) Section 115 (relating to access to ob-  
4 stetrical and gynecological care).

5           “(E) Section 116 (relating to access to pe-  
6 diatric care).

7           “(F) Section 117(a)(1) (relating to con-  
8 tinuity in case of termination of provider con-  
9 tract) and section 117(a)(2) (relating to con-  
10 tinuity in case of termination of issuer con-  
11 tract), but only insofar as a replacement issuer  
12 assumes the obligation for continuity of care.

13           “(G) Section 118 (relating to access to  
14 needed prescription drugs).

15           “(H) Section 119 (relating to coverage for  
16 individuals participating in approved clinical  
17 trials.)

18           “(I) Section 134 (relating to payment of  
19 claims).

20           “(2) INFORMATION.—With respect to informa-  
21 tion required to be provided or made available under  
22 section 121, in the case of a group health plan that  
23 provides benefits in the form of health insurance  
24 coverage through a health insurance issuer, the Sec-  
25 retary shall determine the circumstances under

1       which the plan is not required to provide or make  
2       available the information (and is not liable for the  
3       issuer’s failure to provide or make available the in-  
4       formation), if the issuer is obligated to provide and  
5       make available (or provides and makes available)  
6       such information.

7               “(3) GRIEVANCE AND INTERNAL APPEALS.—  
8       With respect to the internal appeals process and the  
9       grievance system required to be established under  
10      sections 102 and 104, in the case of a group health  
11      plan that provides benefits in the form of health in-  
12      surance coverage through a health insurance issuer,  
13      the Secretary shall determine the circumstances  
14      under which the plan is not required to provide for  
15      such process and system (and is not liable for the  
16      issuer’s failure to provide for such process and sys-  
17      tem), if the issuer is obligated to provide for (and  
18      provides for) such process and system.

19              “(4) EXTERNAL APPEALS.—Pursuant to rules  
20      of the Secretary, insofar as a group health plan en-  
21      ters into a contract with a qualified external appeal  
22      entity for the conduct of external appeal activities in  
23      accordance with section 103, the plan shall be treat-  
24      ed as meeting the requirement of such section and

1 is not liable for the entity's failure to meet any re-  
2 quirements under such section.

3 “(5) APPLICATION TO PROHIBITIONS.—Pursu-  
4 ant to rules of the Secretary, if a health insurance  
5 issuer offers health insurance coverage in connection  
6 with a group health plan and takes an action in vio-  
7 lation of any of the following sections, the group  
8 health plan shall not be liable for such violation un-  
9 less the plan caused such violation:

10 “(A) Section 131 (relating to prohibition of  
11 interference with certain medical communica-  
12 tions).

13 “(B) Section 132 (relating to prohibition  
14 of discrimination against providers based on li-  
15 censure).

16 “(C) Section 133 (relating to prohibition  
17 against improper incentive arrangements).

18 “(D) Section 135 (relating to protection  
19 for patient advocacy).

20 “(6) CONSTRUCTION.—Nothing in this sub-  
21 section shall be construed to affect or modify the re-  
22 sponsibilities of the fiduciaries of a group health  
23 plan under part 4 of subtitle B.

24 “(7) APPLICATION TO CERTAIN PROHIBITIONS  
25 AGAINST RETALIATION.—With respect to compliance

1 with the requirements of section 135(b)(1) of the Bi-  
2 partisan Consensus Managed Care Improvement Act  
3 of 2007, for purposes of this subtitle the term  
4 ‘group health plan’ is deemed to include a reference  
5 to an institutional health care provider.

6 “(c) ENFORCEMENT OF CERTAIN REQUIREMENTS.—

7 “(1) COMPLAINTS.—Any protected health care  
8 professional who believes that the professional has  
9 been retaliated or discriminated against in violation  
10 of section 135(b)(1) of the Bipartisan Consensus  
11 Managed Care Improvement Act of 2007 may file  
12 with the Secretary a complaint within 180 days of  
13 the date of the alleged retaliation or discrimination.

14 “(2) INVESTIGATION.—The Secretary shall in-  
15 vestigate such complaints and shall determine if a  
16 violation of such section has occurred and, if so,  
17 shall issue an order to ensure that the protected  
18 health care professional does not suffer any loss of  
19 position, pay, or benefits in relation to the plan,  
20 issuer, or provider involved, as a result of the viola-  
21 tion found by the Secretary.

22 “(d) CONFORMING REGULATIONS.—The Secretary  
23 may issue regulations to coordinate the requirements on  
24 group health plans under this section with the require-  
25 ments imposed under the other provisions of this title.”.

1 (b) SATISFACTION OF ERISA CLAIMS PROCEDURE

2 REQUIREMENT.—Section 503 of such Act (29 U.S.C.

3 1133) is amended by inserting “(a)” after “SEC. 503.”

4 and by adding at the end the following new subsection:

5 “(b) In the case of a group health plan (as defined

6 in section 733) compliance with the requirements of sub-

7 title A of title I of the Bipartisan Consensus Managed

8 Care Improvement Act of 2007 in the case of a claims

9 denial shall be deemed compliance with subsection (a) with

10 respect to such claims denial.”.

11 (c) CONFORMING AMENDMENTS.—(1) Section 732(a)

12 of such Act (29 U.S.C. 1185(a)) is amended by striking

13 “section 711” and inserting “sections 711 and 714”.

14 (2) The table of contents in section 1 of such Act

15 is amended by inserting after the item relating to section

16 713 the following new item:

“Sec. 714. Patient protection standards.”.

17 (3) Section 502(b)(3) of such Act (29 U.S.C.

18 1132(b)(3)) is amended by inserting “(other than section

19 135(b) of the Bipartisan Consensus Managed Care Im-

20 provement Act of 2007, as incorporated into this sub-

21 section under section 714 of this Act)” after “part 7”.

1 **SEC. 302. ERISA PREEMPTION NOT TO APPLY TO CERTAIN**  
2 **ACTIONS INVOLVING HEALTH INSURANCE**  
3 **POLICYHOLDERS.**

4 (a) IN GENERAL.—Section 514 of the Employee Re-  
5 tirement Income Security Act of 1974 (29 U.S.C. 1144)  
6 is amended by adding at the end the following subsection:

7 “(f) PREEMPTION NOT TO APPLY TO CERTAIN AC-  
8 TIONS ARISING OUT OF PROVISION OF HEALTH BENE-  
9 FITS.—

10 “(1) NON-PREEMPTION OF CERTAIN CAUSES OF  
11 ACTION.—

12 “(A) IN GENERAL.—Except as provided in  
13 this subsection, nothing in this title shall be  
14 construed to invalidate, impair, or supersede  
15 any cause of action by a participant or bene-  
16 ficiary (or the estate of a participant or bene-  
17 ficiary) under State law to recover damages re-  
18 sulting from personal injury or for wrongful  
19 death against any person—

20 “(i) in connection with the provision  
21 of insurance, administrative services, or  
22 medical services by such person to or for  
23 a group health plan as defined in section  
24 733), or

25 “(ii) that arises out of the arrange-  
26 ment by such person for the provision of

1           such insurance, administrative services, or  
2           medical services by other persons.

3           “(B) LIMITATION ON PUNITIVE DAM-  
4           AGES.—The plan or issuer is not liable for any  
5           punitive, exemplary, or similar damages in the  
6           case of a cause of action brought under sub-  
7           paragraph (A) if—

8                   “(i) it relates to an externally appeal-  
9                   able decision (as defined in subsection  
10                   (a)(2) of section 103 of the Bipartisan  
11                   Consensus Managed Care Improvement  
12                   Act of 2007);

13                   “(ii) an external appeal with respect  
14                   to such decision was completed under such  
15                   section 103;

16                   “(iii) in the case such external appeal  
17                   was initiated by the plan or issuer filing  
18                   the request for the external appeal, the re-  
19                   quest was filed on a timely basis before the  
20                   date the action was brought or, if later,  
21                   within 30 days after the date the exter-  
22                   nally appealable decision was made; and

23                   “(iv) the plan or issuer complied with  
24                   the determination of the external appeal

1           entity upon receipt of the determination of  
2           the external appeal entity.

3           The provisions of this subparagraph supersede  
4           any State law or common law to the contrary.

5           “(C) PERSONAL INJURY DEFINED.—For  
6           purposes of this subsection, the term ‘personal  
7           injury’ means a physical injury and includes an  
8           injury arising out of the treatment (or failure  
9           to treat) a mental illness or disease.

10          “(2) EXCEPTION FOR EMPLOYERS AND OTHER  
11          PLAN SPONSORS.—

12                 “(A) IN GENERAL.—Subject to subpara-  
13                 graph (B), paragraph (1) does not authorize—

14                         “(i) any cause of action against an  
15                         employer or other plan sponsor maintain-  
16                         ing the group health plan (or against an  
17                         employee of such an employer or sponsor  
18                         acting within the scope of employment), or

19                         “(ii) a right of recovery or indemnity  
20                         by a person against an employer or other  
21                         plan sponsor (or such an employee) for  
22                         damages assessed against the person pur-  
23                         suant to a cause of action under paragraph  
24                         (1).

1           “(B) SPECIAL RULE.—Subparagraph (A)  
2 shall not preclude any cause of action described  
3 in paragraph (1) against an employer or other  
4 plan sponsor (or against an employee of such  
5 an employer or sponsor acting within the scope  
6 of employment) if—

7           “(i) such action is based on the em-  
8 ployer’s or other plan sponsor’s (or em-  
9 ployee’s) exercise of discretionary authority  
10 to make a decision on a claim for benefits  
11 covered under the plan or health insurance  
12 coverage in the case at issue; and

13           “(ii) the exercise by such employer or  
14 other plan sponsor (or employee) of such  
15 authority resulted in personal injury or  
16 wrongful death.

17           “(C) EXCEPTION.—The exercise of discre-  
18 tionary authority described in subparagraph  
19 (B)(i) shall not be construed to include—

20           “(i) the decision to include or exclude  
21 from the plan any specific benefit;

22           “(ii) any decision to provide extra-con-  
23 tractual benefits; or

1                   “(iii) any decision not to consider the  
2                   provision of a benefit while internal or ex-  
3                   ternal review is being conducted.

4                   “(3) FUTILITY OF EXHAUSTION.—An individual  
5                   bringing an action under this subsection is not re-  
6                   quired to exhaust administrative processes under  
7                   section 102 or 103 of the Bipartisan Consensus  
8                   Managed Care Improvement Act of 2007 where the  
9                   injury to or death of such individual has occurred  
10                  before the completion of such processes.

11                  “(4) CONSTRUCTION.—Nothing in this sub-  
12                  section shall be construed as—

13                         “(A) permitting a cause of action under  
14                         State law for the failure to provide an item or  
15                         service which is specifically excluded under the  
16                         group health plan involved; or

17                         “(B) as preempting a State law which re-  
18                         quires an affidavit or certificate of merit in a  
19                         civil action.”.

20                  (b) EFFECTIVE DATE.—The amendment made by  
21                  subsection (a) shall apply to acts and omissions occurring  
22                  on or after the date of the enactment of this Act from  
23                  which a cause of action arises.

1 **TITLE IV—APPLICATION TO**  
2 **GROUP HEALTH PLANS**  
3 **UNDER THE INTERNAL REV-**  
4 **ENUE CODE OF 1986**

5 **SEC. 401. AMENDMENTS TO THE INTERNAL REVENUE CODE**  
6 **OF 1986.**

7 (a) **IN GENERAL.**—Subchapter B of chapter 100 of  
8 the Internal Revenue Code of 1986 is amended by adding  
9 at the end the following:

10 **“SEC. 9813. STANDARD RELATING TO PATIENT FREEDOM**  
11 **OF CHOICE.**

12 “A group health plan shall comply with the require-  
13 ments of title I of the Bipartisan Consensus Managed  
14 Care Improvement Act of 2007 (as in effect as of the date  
15 of the enactment of such Act), and such requirements  
16 shall be deemed to be incorporated into this section.”.

17 (b) **CONFORMING AMENDMENT.**—The table of sec-  
18 tions of such subchapter is amended by adding at the end  
19 the following new item:

“Sec. 9813. Standard relating to patient freedom of choice.”.

20 **TITLE V—EFFECTIVE DATES; CO-**  
21 **ORDINATION IN IMPLEMEN-**  
22 **TATION**

23 **SEC. 501. EFFECTIVE DATES.**

24 (a) **GROUP HEALTH COVERAGE.**—

1           (1) IN GENERAL.—Subject to paragraph (2),  
2           the amendments made by sections 201(a), 301, and  
3           401 (and title I insofar as it relates to such sections)  
4           shall apply with respect to group health plans, and  
5           health insurance coverage offered in connection with  
6           group health plans, for plan years beginning on or  
7           after January 1, 2008 (in this section referred to as  
8           the “general effective date”) and also shall apply to  
9           portions of plan years occurring on and after such  
10          date.

11          (2) TREATMENT OF COLLECTIVE BARGAINING  
12          AGREEMENTS.—In the case of a group health plan  
13          maintained pursuant to 1 or more collective bar-  
14          gaining agreements between employee representa-  
15          tives and 1 or more employers ratified before the  
16          date of enactment of this Act, the amendments made  
17          by sections 201(a), 301, and 401 (and title I insofar  
18          as it relates to such sections) shall not apply to plan  
19          years beginning before the later of—

20                 (A) the date on which the last collective  
21                 bargaining agreements relating to the plan ter-  
22                 minates (determined without regard to any ex-  
23                 tension thereof agreed to after the date of en-  
24                 actment of this Act), or

25                 (B) the general effective date.

1 For purposes of subparagraph (A), any plan amend-  
2 ment made pursuant to a collective bargaining  
3 agreement relating to the plan which amends the  
4 plan solely to conform to any requirement added by  
5 this Act shall not be treated as a termination of  
6 such collective bargaining agreement.

7 (b) INDIVIDUAL HEALTH INSURANCE COVERAGE.—  
8 The amendments made by section 202 shall apply with  
9 respect to individual health insurance coverage offered,  
10 sold, issued, renewed, in effect, or operated in the indi-  
11 vidual market on or after the general effective date.

12 **SEC. 502. COORDINATION IN IMPLEMENTATION.**

13 The Secretary of Labor, the Secretary of Health and  
14 Human Services, and the Secretary of the Treasury shall  
15 ensure, through the execution of an interagency memo-  
16 randum of understanding among such Secretaries, that—

17 (1) regulations, rulings, and interpretations  
18 issued by such Secretaries relating to the same mat-  
19 ter over which such Secretaries have responsibility  
20 under the provisions of this Act (and the amend-  
21 ments made thereby) are administered so as to have  
22 the same effect at all times; and

23 (2) coordination of policies relating to enforcing  
24 the same requirements through such Secretaries in  
25 order to have a coordinated enforcement strategy

1 that avoids duplication of enforcement efforts and  
2 assigns priorities in enforcement.

3 **TITLE VI—HEALTH CARE**  
4 **PAPERWORK SIMPLIFICATION**

5 **SEC. 601. HEALTH CARE PAPERWORK SIMPLIFICATION.**

6 (a) ESTABLISHMENT OF PANEL.—

7 (1) ESTABLISHMENT.—There is established a  
8 panel to be known as the Health Care Panel to De-  
9 vise a Uniform Explanation of Benefits (in this sec-  
10 tion referred to as the “Panel”).

11 (2) DUTIES OF PANEL.—

12 (A) IN GENERAL.—The Panel shall devise  
13 a single form for use by third-party health care  
14 payers for the remittance of claims to providers.

15 (B) DEFINITION.—For purposes of this  
16 section, the term “third-party health care  
17 payer” means any entity that contractually  
18 pays health care bills for an individual.

19 (3) MEMBERSHIP.—

20 (A) SIZE AND COMPOSITION.—The Sec-  
21 retary of Health and Human Services shall de-  
22 termine the number of members and the com-  
23 position of the Panel. Such Panel shall include  
24 equal numbers of representatives of private in-  
25 surance organizations, consumer groups, State

1 insurance commissioners, State medical soci-  
2 eties, State hospital associations, and State  
3 medical specialty societies.

4 (B) TERMS OF APPOINTMENT.—The mem-  
5 bers of the Panel shall serve for the life of the  
6 Panel.

7 (C) VACANCIES.—A vacancy in the Panel  
8 shall not affect the power of the remaining  
9 members to execute the duties of the Panel, but  
10 any such vacancy shall be filled in the same  
11 manner in which the original appointment was  
12 made.

13 (4) PROCEDURES.—

14 (A) MEETINGS.—The Panel shall meet at  
15 the call of a majority of its members.

16 (B) FIRST MEETING.—The Panel shall  
17 convene not later than 60 days after the date  
18 of the enactment of the Bipartisan Consensus  
19 Managed Care Improvement Act of 2007.

20 (C) QUORUM.—A quorum shall consist of  
21 a majority of the members of the Panel.

22 (D) HEARINGS.—For the purpose of car-  
23 rying out its duties, the Panel may hold such  
24 hearings and undertake such other activities as

1 the Panel determines to be necessary to carry  
2 out its duties.

3 (5) ADMINISTRATION.—

4 (A) COMPENSATION.—Except as provided  
5 in subparagraph (B), members of the Panel  
6 shall receive no additional pay, allowances, or  
7 benefits by reason of their service on the Panel.

8 (B) TRAVEL EXPENSES AND PER DIEM.—  
9 Each member of the Panel who is not an officer  
10 or employee of the Federal Government shall  
11 receive travel expenses and per diem in lieu of  
12 subsistence in accordance with sections 5702  
13 and 5703 of title 5, United States Code.

14 (C) CONTRACT AUTHORITY.—The Panel  
15 may contract with and compensate government  
16 and private agencies or persons for items and  
17 services, without regard to section 3709 of the  
18 Revised Statutes (41 U.S.C. 5).

19 (D) USE OF MAILS.—The Panel may use  
20 the United States mails in the same manner  
21 and under the same conditions as Federal agen-  
22 cies and shall, for purposes of the frank, be  
23 considered a commission of Congress as de-  
24 scribed in section 3215 of title 39, United  
25 States Code.

1           (E) ADMINISTRATIVE SUPPORT SERV-  
2           ICES.—Upon the request of the Panel, the Sec-  
3           retary of Health and Human Services shall pro-  
4           vide to the Panel on a reimbursable basis such  
5           administrative support services as the Panel  
6           may request.

7           (6) SUBMISSION OF FORM.—Not later than 2  
8           years after the first meeting, the Panel shall submit  
9           a form to the Secretary of Health and Human Serv-  
10          ices for use by third-party health care payers.

11          (7) TERMINATION.—The Panel shall terminate  
12          on the day after submitting the form under para-  
13          graph (6).

14          (b) REQUIREMENT FOR USE OF FORM BY THIRD-  
15          PARTY CARE PAYERS.—A third-party health care payer  
16          shall be required to use the form devised under subsection  
17          (a) for plan years beginning on or after 5 years following  
18          the date of the enactment of this Act.

○