

110TH CONGRESS  
1ST SESSION

# H. R. 750

To amend the Immigration and Nationality Act to comprehensively reform immigration law, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 31, 2007

Ms. JACKSON-LEE of Texas introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committees on Homeland Security and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To amend the Immigration and Nationality Act to comprehensively reform immigration law, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

### 3 **SECTION 1. SHORT TITLE; REFERENCES TO ACT.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Save America Comprehensive Immigration Act of 2007”.

6 (b) REFERENCES TO THE IMMIGRATION AND NA-  
7 TIONALITY ACT.—Except as otherwise expressly provided,  
8 whenever in this Act an amendment or repeal is expressed

1 in terms of an amendment to, or repeal of, a section or  
 2 other provision, the reference shall be considered to be  
 3 made to a section or other provision of the Immigration  
 4 and Nationality Act.

## 5 **TITLE I—FACILITATING FAMILY-** 6 **BASED IMMIGRATION**

### 7 **SEC. 101. INCREASING THE ALLOCATION OF FAMILY-BASED** 8 **IMMIGRANT VISAS.**

9 Section 201(c)(8 U.S.C. 115(c)) is amended to read  
 10 as follows:

11 “(c) WORLDWIDE LEVEL OF FAMILY-SPONSORED  
 12 IMMIGRANTS.—The worldwide level of family-sponsored  
 13 immigrants under this subsection for a fiscal year shall  
 14 be no more than 960,000.”.

### 15 **SEC. 102. PROTECTION AGAINST PROCESSING DELAYS.**

16 (a) AGE-OUT PROTECTION FOR CHILDREN.—

17 (1) IN GENERAL.—Chapter 1 of title IV (8  
 18 U.S.C. 1101 note) is amended by adding at the end  
 19 the following:

20 “AGE-OUT PROTECTION FOR CHILDREN

21 “SEC. 408. (a) IN GENERAL.—In the case of an ap-  
 22 plication initially to grant a benefit under this Act (other  
 23 than an application for naturalization) that otherwise  
 24 would be granted only after a determination that the bene-  
 25 ficiary of the application is a child (such as classification  
 26 as an immediate relative under section 201(b)(2)(A)(i)),

1 if the application is neither approved nor denied (on proce-  
 2 dural or substantive grounds) during the 90-day period  
 3 beginning on the date of the filing of the application, the  
 4 beneficiary shall be considered to be a child for all pur-  
 5 poses related to the receipt of the benefit if the beneficiary  
 6 was a child on the last day of such 90-day period, and  
 7 the beneficiary shall not otherwise be prejudiced with re-  
 8 spect to such determination by such delay, and shall be  
 9 considered to be a child under this Act for all purposes  
 10 related to such application.

11 “(b) TERMINATION OF BENEFIT.—Subsection (a)  
 12 shall remain in effect until the termination of the 1-year  
 13 period beginning on the date on which the application de-  
 14 scribed in such paragraph is approved.”.

15 (2) CLERICAL AMENDMENT.—The table of con-  
 16 tents is amended by inserting after the item relating  
 17 to section 407 the following:

“Sec. 408. Age-out protection for children.”.

18 (b) TIMELINESS OF ADOPTION FOR IMMIGRATION  
 19 PURPOSES.—

20 (1) IN GENERAL.—Section 101(b)(1)(E)(i) (8  
 21 U.S.C. 1101(b)(1)(E)(i)) is amended by striking “a  
 22 child adopted while under the age of sixteen years”  
 23 and inserting “a child, under the age of 16 when  
 24 adoption proceedings were initiated,”.

1           (2) SPECIAL RULE FOR SIBLINGS.—Section  
 2       101(b)(1)(E)(ii)(III)                   (8           U.S.C.  
 3       1101(b)(1)(E)(ii)(III)) is amended by striking  
 4       “adopted while under the age of 18 years” and in-  
 5       serting “under the age of 18 when adoption pro-  
 6       ceedings were initiated”.

7   **SEC. 103. TEMPORARY STATUS PENDING RECEIPT OF PER-**  
 8                                   **MANENT RESIDENT STATUS.**

9       (a) CLASSES OF NONIMMIGRANT ALIENS.—Section  
 10   101(a)(15)(K) (8 U.S.C. 1101(a)(15)(K)) is amended—  
 11           (1) by striking “or” at the end of clause (ii);  
 12           (2) by adding “or” at the end of clause (iii);  
 13       and  
 14           (3) by adding at the end the following:

15                   “(iv)(I) has concluded a valid mar-  
 16                   riage with an alien lawfully admitted for  
 17                   permanent residence, is the parent of a cit-  
 18                   izen of the United States, or is the child,  
 19                   son, or daughter of an alien lawfully ad-  
 20                   mitted for permanent residence or a citizen  
 21                   of the United States; (II) is the beneficiary  
 22                   of an approved petition to accord immi-  
 23                   grant status on the basis of such family re-  
 24                   lationship that was filed under section 204  
 25                   by such family member; (III) has available

1 to the alien an immigrant visa number;  
 2 (IV) has waited more than 6 months for  
 3 the issuance of an immigrant visa based  
 4 upon an application made by the alien; and  
 5 (V) seeks to enter the United States to  
 6 await such issuance;”.

7 (b) ADMISSION OF NONIMMIGRANTS.—Section  
 8 214(d) (8 U.S.C. 1184(d)) is amended—

9 (1) by striking “(d)” and inserting “(d)(1)”;  
 10 and

11 (2) by adding at the end the following:

12 **SEC. 104. ELIMINATION OF AFFIDAVIT OF SUPPORT RE-**  
 13 **QUIREMENT.**

14 (a) GROUNDS FOR INELIGIBILITY FOR ADMISSION.—  
 15 Section 212(a)(4) (8 U.S.C. 1182(a)(4)) is amended—

16 (1) by amending subparagraph (B)(ii) to read  
 17 as follows:

18 “(ii) If an alien submits an affidavit of  
 19 support described in section 213A, in addition  
 20 to the factors under clause (i), the consular of-  
 21 ficer or the Attorney General shall also consider  
 22 such affidavit in determining whether the alien  
 23 is inadmissible under this paragraph.”; and  
 24 (2) by striking subparagraphs (C) and (D).

1 (b) REQUIREMENTS FOR SPONSOR’S AFFIDAVIT OF  
 2 SUPPORT.—Subsections (a)(1)(A), (f)(1)(E), and  
 3 (f)(4)(B)(i) of section 213A (8 U.S.C. 1183a(a)(1)(A),  
 4 (f)(1)(E), and (f)(4)(B)(i)) are amended by striking  
 5 “125” and inserting “100”.

6 “(2) A visa shall not be issued under the provisions  
 7 of section 101(a)(15)(K)(iv) until the consular officer has  
 8 received a petition filed in the United States by the lawful  
 9 permanent resident or citizen relative of the applying alien  
 10 and approved by the Secretary of Homeland Security. The  
 11 petition shall be in such form and contain such informa-  
 12 tion as the Secretary shall, by regulation, prescribe.”.

## 13 **TITLE II—ESTABLISHMENT OF A** 14 **BOARD OF VISA APPEALS FOR** 15 **FAMILY-BASED VISAS**

### 16 **SEC. 201. ESTABLISHMENT OF A BOARD OF VISA APPEALS.**

17 (a) IN GENERAL.—The Immigration and Nationality  
 18 Act is amended by inserting after section 224 the following  
 19 new section:

20 “BOARD OF VISA APPEALS

21 “SEC. 225. (a) ESTABLISHMENT.—The Secretary of  
 22 State shall establish within the Department of State a  
 23 Board of Family-based Visa Appeals. The Board shall be  
 24 composed of 5 members who shall be appointed by the  
 25 Secretary. Not more than 2 members of the Board may

1 be consular officers. The Secretary shall designate a mem-  
2 ber who shall be chairperson of the Board.

3 “(b) AUTHORITY AND FUNCTIONS.—The Board shall  
4 have authority to review any discretionary decision of a  
5 consular officer with respect to an alien concerning the  
6 denial, revocation, or cancellation of an immigrant visa of  
7 someone who has the immediate relative status described  
8 in section 201(2)(A)(i) and (ii); or a preference classifica-  
9 tion described in section 203(a). The review of the Board  
10 shall be made upon the record for decision of the consular  
11 officer, including all documents, notes, and memoranda  
12 filed with the consular officer, supplemented by affidavits  
13 and other writings if offered by the consular officer or  
14 alien. Upon a showing that the decision of the consular  
15 official is contrary to the preponderance of the evidence,  
16 the Board shall have authority to overrule, or remand for  
17 further consideration, the decision of such consular officer.

18 “(c) PROCEDURE.—Proceedings before the Board  
19 shall be in accordance with such regulations, not incon-  
20 sistent with this Act and sections 556 and 557 of title  
21 5, United States Code, as the Secretary of State shall pre-  
22 scribe. Such regulations shall include requirements that  
23 provide that—

24 “(1) at the time of any decision of a consular  
25 officer under subsection (b), the interested party de-

1        fined in subsection (d) shall be given notice of the  
2        availability of the review process and the necessary  
3        steps to request such review;

4            “(2) a written record of the proceedings and de-  
5        cision of the consular officer (in accordance with sec-  
6        tions 556 and 557 of title 5, United States Code)  
7        shall be available to the Board, and on payment of  
8        lawfully prescribed costs, shall be made available to  
9        the alien;

10           “(3) upon receipt of request for review under  
11        this section, the Board shall, within 30 days, notify  
12        the consular officer with respect to whose decision  
13        review is sought, and, upon receipt of such notice,  
14        such officer shall promptly (but in no event more  
15        than 30 days after such receipt) forward to the  
16        Board the record of proceeding as described in sub-  
17        section (b);

18           “(4) the appellant shall be given notice, reason-  
19        able under all the circumstances of the time and  
20        place at which the Board proceedings will be held;

21           “(5) the appellant may be represented (at no  
22        expense to the Government) by such counsel, author-  
23        ized to practice in such proceedings, as the appellant  
24        shall choose; and



1           “(6) a request for review under this section  
2           must be made in writing to the Board within 60  
3           days after receipt of notice of the denial, revocation,  
4           or cancellation.

5           “(d) INTERESTED PARTIES.—The Board shall review  
6           each decision described in subsection (b) upon request by  
7           the petitioner of an immigrant visa petition approved  
8           under section 201(2)(A)(i) and (ii) or 203(a).

9           “(e) CONSTRUCTION.—This section may not be con-  
10          strued to restrict any right to further administrative or  
11          judicial review established under any other provision of  
12          law.

13          “(f) FEES.—The Secretary of State shall charge, and  
14          collect, an appropriate fee associated with a request to the  
15          Board for a review. Such fee shall be sufficient to cover  
16          the cost of the administration of this section.”.

17          (b) TECHNICAL AMENDMENTS.—

18                 (1) Section 222(f) (8 U.S.C. 1202(f)) is amend-  
19                 ed by adding at the end: “An interested party under  
20                 section 225(d) or court shall be permitted to inspect  
21                 the record of proceeding as described in subsections  
22                 (c)(2) and (c)(3) of section 225.”.

23                 (2) Section 104(a)(1) (8 U.S.C. 1104(a)(1)) is  
24                 amended by striking the “except” and inserting “in-  
25                 cluding”.

1           (3) The table of contents is amended by insert-  
 2           ing after the item relating to section 224 the fol-  
 3           lowing new item:

“Sec. 225. Board of Visa Appeals.”.

## 4           **TITLE III—ELIMINATION OF** 5           **UNFAIR RESTRICTIONS**

### 6   **SEC. 301. ACQUISITION OF CITIZENSHIP FOR CHILDREN** 7           **BORN ABROAD AND OUT OF WEDLOCK TO A** 8           **UNITED STATES CITIZEN FATHER.**

9           (a) REQUIREMENTS FOR CITIZENSHIP ELIGI-  
 10          BILITY.—Section 309(a) (8 U.S.C. 1409(a)) is amended—

11           (1) in paragraph (2), by adding “and” at the  
 12          end;

13           (2) by striking paragraph (3);

14           (3) in paragraph (4), by striking “while the  
 15          person is under the age of 18 years—” and inserting  
 16          “at any time—”; and

17           (4) by redesignating paragraph (4) as para-  
 18          graph (3).

19          (b) CLARIFICATION REGARDING DECEASED PAR-  
 20          ENTS OF CHILDREN BORN ABROAD AND OUT OF WED-  
 21          LOCK.—Section 309 (8 U.S.C. 1409) is amended by add-  
 22          ing at the end the following:

23           “(d) Nothing in this section shall be construed to pre-  
 24          clude a person who is a citizen or national of the United  
 25          States by virtue of a provision of this section from estab-

1 lishing such status under this title after the death of the  
2 person’s father, mother, or parents.”.

3 (c) APPLICATION OF CITIZENSHIP PROVISIONS.—

4 The amendments made by this Act shall apply to persons  
5 born out of wedlock who are alive on or after the date  
6 of the enactment of this Act.

7 **SEC. 302. ALLOW AUNTS AND UNCLES OR GRANDPARENTS**  
8 **TO ADOPT ORPHANED OR ABANDONED CHIL-**  
9 **DREN OF THE DECEASED RELATIVE.**

10 Section 101(b) is amended by—

11 (1) striking “or” at the end of subparagraph  
12 (E) and inserting a semicolon;

13 (2) striking the period at the end of subpara-  
14 graph (F) and inserting “; or”; and

15 (3) by inserting the following subparagraph:

16 “(G) a child adopted in the United States  
17 or abroad or who is coming to the United  
18 States for adoption by a grandparent, aunt or  
19 uncle while under the age of eighteen years,  
20 who has suffered the death or disappearance of,  
21 abandonment or desertion by, or separation or  
22 loss from, both parents, or for whom the sole or  
23 surviving parent is incapable of providing prop-  
24 er care and has consented in writing to the  
25 adoption, if the Secretary of Homeland Security

1 is satisfied that proper care will be furnished  
2 the child if admitted to the United States. No  
3 natural parent or prior adoptive parent of any  
4 such child shall thereafter, by virtue of such  
5 parentage, be accorded any right, privilege, or  
6 status under this Act. Nothing in this sub-  
7 section shall be construed to require the child to  
8 be released to an orphanage as a prerequisite  
9 for eligibility.”.

10 **SEC. 303. RELIEF FOR SURVIVING SPOUSES, CHILDREN**  
11 **AND PARENTS.**

12 (a) IN GENERAL.—The second sentence of section  
13 201(b)(2)(A)(i) of the Immigration and Nationality Act  
14 (8 U.S.C. 1151 (b)(2)(A)(i)) is amended by striking “for  
15 at least 2 years” and inserting “, and if married for less  
16 than two years at the time of the citizen’s death proves  
17 by a preponderance of the evidence that the marriage was  
18 entered into in good faith and not solely for the purpose  
19 of obtaining an immigration benefit,” after “within 2  
20 years after such date”; and by inserting the following sen-  
21 tence after the sentence ending with “remarries”: “In the  
22 case of an alien who was the child or parent of a citizen  
23 of the United States at the time of the citizen’s death,  
24 the alien shall be considered, for purposes of this sub-  
25 section, to remain an immediate relative after the date of

1 the citizen’s death but only if the alien files a petition  
2 under section 204(a)(1)(A)(ii), as amended, within two  
3 years after such date in the case of a parent, or prior to  
4 reaching the age of 21 in the case of a child.”.

5 (b) PETITION.—Section 204(a)(1)(A)(ii) of the Im-  
6 migration and Nationality Act (8 U.S.C. 1154  
7 (a)(1)(A)(ii) is amended by inserting “or an alien child  
8 or alien parent described in the third sentence of section  
9 201(b)(2)(A)(i)” after “section 201(b)(2)(A)(i)”.

10 (c) TRANSITION PERIOD.—In applying section  
11 201(b)(2)(A)(i) of the Immigration and Nationality Act,  
12 as amended, in the case of an alien whose citizen relative  
13 died before the date of the enactment of this Act, the alien  
14 relative may (notwithstanding the deadlines specified in  
15 such subsection) file the classification petition referred to  
16 in such subsection within 2 years after the date of the  
17 enactment of this Act. In the case of an alien who was  
18 excluded, deported, removed or departed voluntarily before  
19 the date of the enactment of this Act, such alien shall be  
20 eligible for parole into the United States pursuant to the  
21 Attorney General’s authority under section 212(d)(5), and  
22 such alien’s application for adjustment of status shall be  
23 considered notwithstanding section 212(a)(9).

1 (d) ADJUSTMENT OF STATUS.—Section 245 (8  
2 U.S.C. 1255) of the Immigration and Nationality Act is  
3 amended by adding at the end the following:

4 “(n) APPLICATIONS FOR ADJUSTMENT OF STATUS  
5 BY SURVIVING SPOUSES, CHILDREN AND PARENTS.—

6 “(1) IN GENERAL.—Any alien described in  
7 paragraph (2) who applied for adjustment of status  
8 prior to the death of the qualifying relative, may  
9 have such application adjudicated as if such death  
10 had not occurred.

11 “(2) ALIEN DESCRIBED.—An alien described in  
12 this paragraph is an alien who—

13 “(A) is an immediate relative as described  
14 in section 201(b)(2)(A)(i);

15 “(B) is a family-sponsored immigrant as  
16 described in section 203(a) or (d);

17 “(C) is a derivative beneficiary of an em-  
18 ployment-based immigrant under section  
19 203(b), as described in section 203(d); or

20 “(D) is a derivative beneficiary of a diver-  
21 sity immigrant as described in section 203(c).”.

22 (e) TRANSITION PERIOD.—Notwithstanding a denial  
23 of an application for adjustment of status, in the case of  
24 an alien whose qualifying relative died before the date of  
25 the enactment of this Act, such application may be re-

1 newed by the alien through a motion to reopen, without  
2 fee, filed within two years after the date of the enactment  
3 of this Act. In the case of an alien who was excluded, de-  
4 ported, removed or departed voluntarily before the date  
5 of the enactment of this Act, such alien shall be eligible  
6 for parole into the United States pursuant to the Attorney  
7 General's authority under section 212(d)(5), and such  
8 alien's application for adjustment of status shall be consid-  
9 ered notwithstanding section 212(a)(9).

10 (f) STATE DEPARTMENT PROCESSING OF IMMIGRANT  
11 VISAS.—Section 204(b) of the Immigration and Nation-  
12 ality Act (8 U.S.C. 1154) is amended by adding at the  
13 end the following:

14 “(7) EFFECT OF DEATH.—

15 “(A) IN GENERAL.—Any alien described in  
16 subparagraph (B) whose qualifying relative died  
17 prior to completion of immigrant visa proc-  
18 essing may have an immigrant visa application  
19 adjudicated as if such death had not occurred,  
20 and any immigrant visa issued prior to the  
21 death of the qualifying relative shall remain  
22 valid.

23 “(B) ALIEN DESCRIBED.—An alien de-  
24 scribed in this subparagraph is an alien who—

1 “(i) is an immediate relative as de-  
2 scribed in section 201(b)(2)(A)(i);

3 “(ii) is a family-sponsored immigrant  
4 as described in section 203(a) or (d);

5 “(iii) is a derivative beneficiary of an  
6 employment-based immigrant under section  
7 203(b), as described in section 203(d); or

8 “(iv) is a derivative beneficiary of a  
9 diversity immigrant as described in section  
10 203(c).”.

11 (g) TRANSITION PERIOD.—Notwithstanding a denial  
12 or revocation of an application for an immigrant visa, in  
13 the case of an alien whose qualifying relative died before  
14 the date of the enactment of this Act, such application  
15 may be renewed by the alien through a motion to reopen,  
16 without fee, filed within two years after the date of the  
17 enactment of this Act. In the case of an alien who was  
18 excluded, deported, removed or departed voluntarily before  
19 the date of the enactment of this Act, such alien’s applica-  
20 tion for an immigrant visa shall be considered notwith-  
21 standing section 212(a)(9).

22 (h) NATURALIZATION.—Section 319(a) of the Immi-  
23 gration and Nationality Act (8 U.S.C. 1429(a)) is amend-  
24 ed by inserting “or, if the spouse is deceased, the spouse



1 was a citizen of the United States,” after “(a) Any person  
2 whose spouse is a citizen of the United States,”.

3 **SEC. 304. ELIMINATING THE WIDOWED PERMANENT RESI-**  
4 **DENT’S NATURALIZATION PENALTY.**

5 Section 319(a) (8 U.S.C. 1429(a)) is amended by in-  
6 serting “or, if the spouse is deceased, the spouse was a  
7 citizen of the United States,” after “(a) Any person whose  
8 spouse is a citizen of the United States,”.

9 **TITLE IV—PREVENTING SEX OF-**  
10 **FENDERS FROM USING OUR**  
11 **IMMIGRATION LAWS TO**  
12 **BRING INNOCENT,**  
13 **UNSUSPECTING VICTIMS**  
14 **INTO THE UNITED STATES**

15 **SEC. 401. FINDINGS.**

16 The Congress finds the following:

17 (1) Immigration law allows citizens and aliens  
18 lawfully admitted for permanent residence to bring  
19 foreign family members to the United States on the  
20 basis of immediate relative status or a preference  
21 classification.

22 (2) Immediate relative status and preference  
23 classifications are obtained by filing petitions with  
24 the Secretary of Homeland Security.

1           (3) For national security purposes, the Sec-  
2       retary of Homeland Security conducts background  
3       checks on the beneficiaries of such petitions and,  
4       since September 11, 2001, on the petitioners as well.

5           (4) The Government Accountability Office  
6       (GAO) has determined that, in fiscal year 2005, at  
7       least 398 of the petitioners who filed family-based  
8       visa petitions were on the National Sex Offender  
9       Registry maintained by the Federal Bureau of In-  
10      vestigations.

11          (5) GAO was only able to ascertain the nature  
12      of the sex offense for 194 of the 398 petitioners.

13          (6) GAO was able to ascertain, however, that  
14      119 of the convictions were for sex assault, 35 for  
15      child fondling, 9 for strong arm rape, 9 for carnal  
16      abuse combined with a sexual assault, 7 were for  
17      statutory rape, 4 for crimes against persons, 3 for  
18      indecent exposure, 2 for kidnapping, 2 for obscene  
19      material possession, 1 for exploitation of a minor  
20      with photographs, 1 for incest with a minor, 1 for  
21      sodomizing a boy, and 1 for restricting movement.

22          (7) At least 14 of the 398 petitioners were clas-  
23      sified as “sexual predators”, which means a deter-  
24      mination had been made that they are likely to com-  
25      mit additional sex offenses.

1           (8) At least 45 of the petitioners were convicted  
2 of sex offenses against children.

3           (9) The Immigration and Nationality Act does  
4 not provide the Secretary of Homeland Security with  
5 authorization to deny family-based petitions on the  
6 basis of a petitioner’s conviction for a sex offense,  
7 even when the conviction record indicates that a  
8 spouse or a child beneficiary may be in grave dan-  
9 ger.

10 **SEC. 402. DISCRETIONARY AUTHORITY TO DENY FAMILY-**  
11 **SPONSORED CLASSIFICATION PETITION BY**  
12 **PETITIONER LISTED ON NATIONAL SEX OF-**  
13 **FENDER REGISTRY.**

14       Section 204 of the Immigration and Nationality Act  
15 (8 U.S.C. 1154) is amended by adding at the end the fol-  
16 lowing:

17       “(1) AUTHORITY TO DENY FAMILY-BASED PETITION  
18 BY PETITIONER LISTED ON NATIONAL SEX OFFENDER  
19 REGISTRY.—

20           “(1) IN GENERAL.—The Secretary Homeland  
21 Security may, in the discretion of the Secretary,  
22 deny a petition under subsection (a) for classifica-  
23 tion of a spouse or child if—

24           “(A) the Secretary has confirmed that the  
25 petitioner is on the national sex offender reg-

1           istry maintained by the Federal Bureau of In-  
2           vestigation for a conviction that individually  
3           (disregarding any aggregation due to any other  
4           conviction) resulted in incarceration for more  
5           than 1 year;

6           “(B) the petitioner has been given at least  
7           90 days to establish that the petitioner is not  
8           the person named on the registry or that the  
9           conviction did not result in incarceration for  
10          more than 1 year and has failed to establish  
11          such fact; and

12          “(C) the Secretary finds that granting the  
13          petition would put a primary or derivative  
14          spouse or child beneficiary in grave danger of  
15          being sexually abused.

16          “(2) DETERMINING DANGER.—In making the  
17          determination under paragraph (1)(C), the Secretary  
18          shall use the following principles:

19                 “(A) NATURE OF THE RELATIONSHIP.—In  
20                 evaluating a petitioner who has filed a petition  
21                 for a spouse, consideration should be given to  
22                 indications of how well the petitioner and the  
23                 spouse know each other. Petitions filed on the  
24                 basis of marriages between men and women  
25                 who have had little direct, personal contact with

1 each other should be viewed with suspicion. In  
2 cases where the petitioner and the spouse have  
3 had little direct, personal contact with each  
4 other, evidence should be submitted to establish  
5 that they have gotten to know each other in  
6 some other way.

7 “(B) NATURE OF THE SEX OFFENSE.—  
8 Consideration should be given to when each of-  
9 fense occurred for which the petitioner was in-  
10 carcerated for more than a year, how serious it  
11 was, the sentence that was imposed, how long  
12 the petitioner was incarcerated, the age of the  
13 petitioner when it was committed, and the char-  
14 acteristics of the victim.

15 “(C) REHABILITATION.—Evidence of reha-  
16 bilitation should be evaluated with respect to  
17 whether it diminishes the risk of sexual abuse  
18 to the primary or derivative spouse or child  
19 beneficiaries.

20 “(D) PREVIOUS VISA PETITIONS.—The  
21 records for any previous petitions shall be ex-  
22 amined to determine whether they provide or  
23 might lead to evidence that is pertinent to de-  
24 termining whether granting the petition would  
25 put a primary or derivative spouse or child ben-

1            beneficiary in grave danger of being sexually  
2            abused.

3            “(3) REBUTTAL.—If the Secretary intends to  
4            deny a petition under paragraph (1), the Secretary  
5            shall provide the petitioner with a notice that states  
6            the reasons for the intended denial and provides the  
7            petitioner with at least 90 days to submit rebuttal  
8            evidence. Rebuttal should focus primarily on the fac-  
9            tors that led the Secretary to believe that granting  
10           the petition would put a primary or derivative  
11           spouse or child beneficiary in grave danger of being  
12           sexually abused.

13           “(4) POST-DENIAL REMEDIES.—

14           “(A) APPEAL.—All final denials under  
15           paragraph (1) may be appealed to the Board of  
16           Immigration Appeals.

17           “(B) NEW PETITION.—The petitioner may  
18           file a new petition whenever the petitioner has  
19           additional evidence that the petitioner believes  
20           might be sufficient to warrant granting the new  
21           petition.

22           “(5) DISCLOSURE BY THE SECRETARY OF  
23           HOMELAND SECURITY TO BENEFICIARIES.—In all  
24           cases in which it has been confirmed that the name  
25           of a petitioner under subsection (a) is listed on the

1 national sex offender registry maintained by the  
2 Federal Bureau of Investigation, and regardless of  
3 whether the Secretary may exercise discretion under  
4 paragraph (1), the Secretary shall give the petitioner  
5 at least 90 days to establish that the petitioner is  
6 not the person named on the registry. If the peti-  
7 tioner fails to establish that the petitioner is not the  
8 person named on the registry within the time allot-  
9 ted, the Secretary shall provide the beneficiaries with  
10 a written copy of the information on the registry  
11 that is available to the public before making a deci-  
12 sion on the petition. The beneficiary shall be in-  
13 formed that the registry information is based on  
14 available records and may not be complete.

15 “(6) DISCLOSURE TO DEPARTMENT OF  
16 STATE.—In all cases in which it has been confirmed  
17 that the name of a petitioner under subsection (a)  
18 is listed on the national sex offender registry main-  
19 tained by the Federal Bureau of Investigation, and  
20 regardless of whether the Secretary may exercise  
21 discretion under paragraph (1), the Secretary shall  
22 provide the Secretary of State with—

23 “(A) a separate document with information  
24 about the record on the national sex offender  
25 registry that is available to the public;

1           “(B) any additional information it has that  
2           raises concern that a primary or derivative  
3           spouse or child beneficiary may be subject to  
4           sexual abuse, including information from the  
5           registry that is not available to the public; and

6           “(C) information about any previous peti-  
7           tions under subsection (a) filed by the peti-  
8           tioner.

9           “(7) DISCLOSURE BY CONSULAR OFFICER TO  
10          BENEFICIARIES.—When a petition under subsection  
11          (a) is granted, if the petition is filed by a petitioner  
12          who has failed to make the demonstration of mis-  
13          identification described in paragraph (5), the con-  
14          sular officer shall conduct an interview with the pri-  
15          mary or derivative spouse or child beneficiary of the  
16          petition before issuing a visa to the beneficiary. At  
17          least part of the interview must be held without the  
18          presence of the petitioner. During the private part of  
19          the interview, the beneficiary will be given a written  
20          copy of the information about the petitioner from  
21          the registry that is available to the public. This doc-  
22          ument must be written in the beneficiary’s primary  
23          language. The consular officer is required to advise  
24          the beneficiary that approval of the visa petition



1 does not mean that there are no reasons to be con-  
2 cerned about his or her safety.

3 “(8) ADDITIONAL RESPONSIBILITIES OF CON-  
4 SULAR OFFICER.—The consular officer may return  
5 files to the Secretary of Homeland Security for fur-  
6 ther consideration in cases where the consular offi-  
7 cer is concerned that granting the visa might put a  
8 primary or derivative spouse or child beneficiary in  
9 grave danger of being sexually abused. When return-  
10 ing a file under the previous sentence, the consular  
11 officer may add any additional information or obser-  
12 vations the officer has that might have a bearing on  
13 whether the visa should be granted, including the re-  
14 sults of any field examination that has been con-  
15 ducted.”.

16 **SEC. 403. REMOVAL OF CONDITIONAL PERMANENT RESI-**  
17 **DENT STATUS.**

18 (a) IDENTIFY AND PROVIDE ASSISTANCE FOR  
19 SPOUSES AND CHILDREN WHO ARE SUBJECT TO SEXUAL  
20 ABUSE OR RELATED TYPES OF HARM.—Section  
21 216(d)(3) of the Immigration and Nationality Act (8  
22 U.S.C. 1186a(d)(3)) is amended—

23 (1) by inserting before “The interview” the fol-  
24 lowing:

“(A) IN GENERAL.—Subject to subparagraph (B), the interview”; and

(2) by adding at the end the following:

“(B) PETITIONER LISTED ON NATIONAL SEX OFFENDER REGISTRY.—In all cases where the Secretary of Homeland Security has confirmed that a petitioning spouse is listed on the national sex offender registry maintained by the Federal Bureau of Investigation, an interview with the alien spouse, and any alien sons or daughters, shall be required prior to removal of the conditional status, and at least part of the interview shall be held without the presence of the petitioning spouse. During the private portion of the interview, questions will be asked to determine whether an investigation should be conducted regarding the welfare of the alien spouse, or any alien son or daughter. If it is determined that any alien spouse, son, or daughter is being abused or harmed by the petitioning spouse, the victim shall be offered whatever assistance is appropriate, including information on ways to remain in the United State that do not depend on continuing the qualifying marriage.”.

1 (b) HARDSHIP WAIVER IN CASES WHERE THE ALIEN  
 2 SPOUSE OR CHILD IS SUBJECT TO SEXUAL ABUSE.—Sec-  
 3 tion 216(c)(4) of the Immigration and Nationality Act (8  
 4 U.S.C. 1186a(c)(4)) is amended—

5 (1) in subparagraph (B), by striking “or” at  
 6 the end

7 (2) in subparagraph (C), by striking the period  
 8 at the end and inserting “, or”; and

9 (3) by inserting after subparagraph (C) the fol-  
 10 lowing:

11 “(D) the qualifying marriage was entered  
 12 into in good faith by the alien spouse and dur-  
 13 ing the marriage the alien spouse, or a son or  
 14 daughter of the spouse, was sexually abused  
 15 and the alien was not at fault in failing to meet  
 16 the requirements of paragraph (1).”.

17 **SEC. 404. SPECIAL TASK FORCE TO IDENTIFY PEOPLE**  
 18 **NAMED ON THE NATIONAL SEX OFFENDER**  
 19 **REGISTRY WHO HAVE FILED FAMILY-BASED**  
 20 **CLASSIFICATION PETITIONS.**

21 (a) IN GENERAL.—The Secretary of Homeland Secu-  
 22 rity shall establish a task force, to be known as the “Task  
 23 Force to Rescue Immigrant Victims of American Sex Of-  
 24 fenders”. The task force shall consist of officials from  
 25 Federal, State, and local law enforcement agencies with

1 experience in domestic violence, sex crimes, immigration  
2 law, trafficking in humans, organized crime, or any other  
3 area of experience which may be useful in completing the  
4 duties described in subsection (b).

5 (b) DUTIES.—The duties of the task force shall be  
6 the following:

7 (1) Working back in time from the date of the  
8 establishment of the task force, identifying individ-  
9 uals on the Federal Bureau of Investigation’s sex of-  
10 fender registry who have filed family-based petitions  
11 under section 204(a) of the Immigration and Na-  
12 tionality Act. When a confirmed match has been  
13 made with the sex offender registry, the task force  
14 should ascertain whether the petitioner filed previous  
15 petitions.

16 (2) Maintaining the information about the peti-  
17 tioners in a comprehensive database.

18 (3) Prioritizing the information according to  
19 the likelihood that primary or derivative spouse or  
20 child beneficiaries are in danger of sexual abuse.

21 (4) Developing a system for investigating the  
22 cases in which beneficiaries may be at risk and pro-  
23 viding them with information on how to seek assist-  
24 ance if they are abused.

1           (5) Except for information on the registry that  
2           is available to the public, protecting the information  
3           produced by its investigations in accordance with the  
4           privacy rights of everyone involved in the investiga-  
5           tion.

6           (6) Taking whatever other actions as are rea-  
7           sonable and appropriate when investigations lead to  
8           information about sexual abuse or other criminal ac-  
9           tivities, including notifying State and local police de-  
10          partments, government offices, public organizations  
11          that provide assistance to victims of sexual abuse,  
12          and religious organizations.

13          (c) REPORT TO CONGRESS.—Not later than 270 days  
14          after the date of the enactment of this Act, the Secretary  
15          shall submit to the Congress a report on the findings and  
16          recommendations of the task force. The report shall in-  
17          clude the following:

18                (1) An analysis of the information obtained in  
19                searching visa petition and national sex offender reg-  
20                istry records.

21                (2) The results of any investigations conducted  
22                by the task force.

23                (3) Recommendations on administrative and  
24                legislative actions that would assist in identifying

1 and protecting immigrant victims of sexual abuse or  
2 related harm.

3 **SEC. 405. AUTHORIZATION OF APPROPRIATIONS.**

4 There are authorized to be appropriated such sums  
5 as may be necessary to carry out the provisions of this  
6 Act. Amounts appropriated under this section shall remain  
7 available until expended.

8 **SEC. 406. REGULATIONS.**

9 Regulations implementing this Act shall be promul-  
10 gated in final form not later than 180 days after the date  
11 of the enactment of this Act.

12 **TITLE V—LEGALIZATION FOR**  
13 **LONG-TERM RESIDENTS**

14 **SEC. 501. EARNED ACCESS TO LEGALIZATION.**

15 (a) IN GENERAL.—Chapter 5 of title II (8 U.S.C.  
16 1255 et seq.) is amended by inserting after section 245A  
17 the following:

18 “ADJUSTMENT OF STATUS ON THE BASIS OF EARNED  
19 ACCESS TO LEGALIZATION

20 “SEC. 245B. (a) IN GENERAL.—The Secretary of  
21 Homeland Security may adjust the status of an alien to  
22 that of an alien lawfully admitted for permanent residence  
23 if the alien—

24 “(1) was physically present in the United  
25 States for a continuous period of not less than 5  
26 years immediately preceding the date on which this

1 provision was enacted and has maintained contin-  
2 uous physical presence since then;

3 “(2) has at all times been a person of good  
4 moral character;

5 “(3) has never been convicted of a criminal of-  
6 fense in the United States;

7 “(4) in the case of an alien who is 18 years of  
8 age or older, but who is not over the age of 65, has  
9 successfully completed a course on reading, writing,  
10 and speaking words in ordinary usage in the English  
11 language, unless unable to do so on account of phys-  
12 ical or developmental disability or mental impair-  
13 ment;

14 “(5) in the case of an alien 18 years of age or  
15 older, has accepted the values and cultural life of the  
16 United States; and

17 “(6) in the case of an alien 18 years of age or  
18 older, has performed at least 40 hours of community  
19 service.

20 “(b) TREATMENT OF BRIEF, CASUAL, AND INNO-  
21 CENT ABSENCES.—An alien shall not be considered to  
22 have failed to maintain a continuous presence in the  
23 United States for purposes of subsection (a)(1) by virtue  
24 of brief, casual, and innocent absences from the United  
25 States.

1 “(c) ADMISSIBLE AS IMMIGRANT.—

2 “(1) IN GENERAL.—The alien shall establish  
3 that the alien is admissible to the United States as  
4 immigrant, except as otherwise provided in para-  
5 graph (2).

6 “(2) EXCEPTIONS.—The provisions of para-  
7 graphs (5), (6)(A), (6)(B), (6)(C), (6)(F), (6)(G),  
8 (7)(A), (9)(B), and (9)(C)(i)(I) of section 212(a)  
9 shall not apply in the determination of an alien’s ad-  
10 missibility under this section.

11 “(d) SECURITY AND LAW ENFORCEMENT CLEAR-  
12 ANCES.—The alien, if over 15 years of age, shall submit  
13 fingerprints in accordance with procedures established by  
14 the Secretary of Homeland Security. Such fingerprints  
15 shall be submitted to relevant Federal agencies to be  
16 checked against existing databases for information relat-  
17 ing to criminal, national security, or other law enforce-  
18 ment actions that would render the alien ineligible for ad-  
19 justment of status under this section. The Secretary of  
20 Homeland Security shall provide a process for challenging  
21 the accuracy of matches that result in a finding of ineligi-  
22 bility for adjustment of status.

23 “(e) INAPPLICABILITY OF NUMERICAL LIMITA-  
24 TIONS.—When an alien is granted lawful permanent resi-  
25 dent status under this subsection, the number of immi-



1 grant visas authorized to be issued under any provision  
 2 of this Act shall not be reduced. The numerical limitations  
 3 of sections 201 and 202 shall not apply to adjustment of  
 4 status under this section.

5 “(f) TERMINATION OF PROCEEDINGS.—The Sec-  
 6 retary of Homeland Security may terminate removal pro-  
 7 ceedings without prejudice pending the outcome of an  
 8 alien’s application for adjustment of status under this sec-  
 9 tion on the basis of a prima facie showing of eligibility  
 10 for relief under this section.”.

11 (b) CLERICAL AMENDMENT.—The table of contents  
 12 is amended by inserting after the item relating to section  
 13 245A the following:

“Sec. 245B. Adjustment of status on the basis of earned access to legaliza-  
 tion.”.

14 **SEC. 502. LEGALIZATION PROVISIONS FOR CHILDREN.**

15 (a) IN GENERAL.—Chapter 5 of title II (8 U.S.C.  
 16 1255 et seq.), as amended by section 201, is further  
 17 amended by inserting after section 245B the following:

18 “ADJUSTMENT OF STATUS FOR CERTAIN CHILDREN

19 “SEC. 245C. (a) IN GENERAL.—The Secretary of  
 20 Homeland Security may adjust the status of an alien to  
 21 that of an alien lawfully admitted for permanent residence  
 22 if the alien is a child at the time of filing the application  
 23 for such adjustment and establishes that the alien, at such  
 24 time—

1           “(1) has been physically present and enrolled in  
2           school in the United States for a continuous period  
3           of not less than 5 years immediately preceding the  
4           date of such application, and during that period has  
5           been a person of good moral character;

6           “(2) has fully integrated into life in the United  
7           States;

8           “(3) has learned English or is satisfactorily  
9           pursuing a course of study to achieve an under-  
10          standing of English;

11          “(4) is successfully pursuing an elementary  
12          school, middle school, high school, or college-level  
13          education; and

14          “(5) if older than 13 years of age, has per-  
15          formed at least 60 hours of community service.

16          “(b) TREATMENT OF BRIEF, CASUAL, AND INNO-  
17          CENT ABSENCES.—An alien shall not be considered to  
18          have failed to maintain a continuous presence in the  
19          United States for purposes of subsection (a)(1) by virtue  
20          of brief, casual, and innocent absences from the United  
21          States.

22          “(c) ADMISSIBLE AS IMMIGRANT.—

23                 “(1) IN GENERAL.—The alien shall establish  
24                 that the alien is admissible to the United States as

1 an immigrant, except as otherwise provided in para-  
2 graph (2).

3 “(2) APPLICABILITY OF CERTAIN PROVI-  
4 SIONS.—

5 “(A) GROUNDS OF INADMISSIBILITY NOT  
6 APPLIED.—The provisions of paragraphs (5),  
7 (6)(A), (6)(B), (6)(C), (6)(F), (6)(G), (7)(A),  
8 (9)(B), and (9)(C) of section 212(a) shall not  
9 apply in the determination of an alien’s admis-  
10 sibility under this section.

11 “(B) WAIVER OF OTHER GROUNDS.—

12 “(i) IN GENERAL.—Except as pro-  
13 vided in clause (ii), the Secretary of Home-  
14 land Security may waive any other provi-  
15 sion of section 212(a) in the case of an in-  
16 dividual alien for humanitarian purposes,  
17 to assure family unity, or when it is other-  
18 wise in the public interest.

19 “(ii) GROUNDS THAT MAY NOT BE  
20 WAIVED.—The following provisions of sec-  
21 tion 212(a) may not be waived by the Sec-  
22 retary under clause (i):

23 “(I) Paragraphs (2)(A) and  
24 (2)(B) (relating to criminals).

1                   “(II) Paragraph (2)(C) (relating  
2                   to drug offenses), except for so much  
3                   of such paragraph as relates to a sin-  
4                   gle offense of simple possession of 30  
5                   grams or less of marijuana.

6                   “(III) Paragraph (3) (relating to  
7                   security and related grounds).

8           “(d) NO NUMERICAL LIMITATIONS.—The numerical  
9   limitations of sections 201 and 202 shall not apply to ad-  
10 justment of status under this section.

11          “(e) CONFIDENTIALITY OF INFORMATION.—Except  
12 as provided in this section, neither the Secretary of Home-  
13 land Security, nor any other official or employee of the  
14 Department of Homeland Security, may—

15               “(1) use information furnished by applicant for  
16   an application filed under this section for any pur-  
17   pose other than to make a determination on the ap-  
18   plication;

19               “(2) make any publication whereby the infor-  
20   mation furnished by any particular applicant can be  
21   identified; or

22               “(3) permit anyone other than the sworn offi-  
23   cers and employees of the Department, the appli-  
24   cant, or a representative of the applicant to examine  
25   individual applications.

1       “(f) DISSEMINATION OF INFORMATION.—The Sec-  
 2       retary of Homeland Security shall broadly disseminate in-  
 3       formation respecting the benefits which aliens may receive  
 4       under this section and the requirements to obtain such  
 5       benefits.”.

6       (b) CLERICAL AMENDMENT.—The table of contents,  
 7       as amended by section 201, is amended further by insert-  
 8       ing after the item relating to section 245B the following:

9       **SEC. 503. UPDATED REGISTRY PROVISION.**

10       (a) IN GENERAL.—Section 249 (8 U.S.C. 1259) is  
 11       amended—

12               (1) in the section heading by striking “1972”  
 13       and inserting “1986”; and

14               (2) in paragraph (a), by striking “1972” and  
 15       inserting “1986”.

16       (b) CLERICAL AMENDMENT.—The table of sections  
 17       is amended in the item relating to section 249 by striking  
 18       “1972” and inserting “1986”.

“Sec. 245C. Adjustment of status for certain children.”.

**TITLE VI—BORDER SECURITY  
PROVISIONS**

**Subtitle A—Rapid Response  
Measures**

**SEC. 601. EMERGENCY DEPLOYMENT OF UNITED STATES  
BORDER PATROL AGENTS.**

(a) IN GENERAL.—If the Governor of a State on an international border of the United States declares an international border security emergency and requests additional United States Border Patrol agents from the Secretary of Homeland Security, the Secretary is authorized, subject to subsections (b) and (c), to provide the State with up to 1,000 additional United States Border Patrol agents for the purpose of patrolling and defending the international border, in order to prevent individuals from crossing the international border and entering the United States at any location other than an authorized port of entry.

(b) CONSULTATION.—The Secretary of Homeland Security shall consult with the President upon receipt of a request under subsection (a), and shall grant it to the extent that providing the requested assistance will not significantly impair the Department of Homeland Security's ability to provide border security for any other State.

1 (c) COLLECTIVE BARGAINING.—Emergency deploy-  
2 ments under this section shall be made in conformance  
3 with all collective bargaining agreements and obligations.

4 **SEC. 602. ELIMINATION OF FIXED DEPLOYMENT OF UNITED**  
5 **STATES BORDER PATROL AGENTS.**

6 The Secretary of Homeland Security shall ensure  
7 that no United States Border Patrol agent is precluded  
8 from performing patrol duties and apprehending violators  
9 of law, except in unusual circumstances where the tem-  
10 porary use of fixed deployment positions is necessary.

11 **SEC. 603. HELICOPTERS AND POWER BOATS.**

12 (a) IN GENERAL.—The Secretary of Homeland Secu-  
13 rity shall increase by not less than 100 the number of  
14 United States Border Patrol helicopters, and shall in-  
15 crease by not less than 250 the number of United States  
16 Border Patrol power boats. The Secretary of Homeland  
17 Security shall ensure that appropriate types of helicopters  
18 are procured for the various missions being performed.  
19 The Secretary of Homeland Security also shall ensure that  
20 the types of power boats that are procured are appropriate  
21 for both the waterways in which they are used and the  
22 mission requirements.

23 (b) USE AND TRAINING.—The Secretary of Home-  
24 land Security shall establish an overall policy on how the  
25 helicopters and power boats described in subsection (a)

1 will be used and implement training programs for the  
2 agents who use them, including safe operating procedures  
3 and rescue operations.

4 **SEC. 604. CONTROL OF UNITED STATES BORDER PATROL**  
5 **ASSETS.**

6 The United States Border Patrol shall have complete  
7 and exclusive administrative and operational control over  
8 all the assets utilized in carrying out its mission, includ-  
9 ing, aircraft, watercraft, vehicles, detention space, trans-  
10 portation, and all of the personnel associated with such  
11 assets.

12 **SEC. 605. MOTOR VEHICLES.**

13 The Secretary of Homeland Security shall establish  
14 a fleet of motor vehicles appropriate for use by the United  
15 States Border Patrol that will permit a ratio of at least  
16 one police-type vehicle per every 3 United States Border  
17 Patrol agents. Additionally, the Secretary of Homeland  
18 Security shall ensure that there are sufficient numbers  
19 and types of other motor vehicles to support the mission  
20 of the United States Border Patrol. All vehicles will be  
21 chosen on the basis of appropriateness for use by the  
22 United States Border Patrol, and each vehicle shall have  
23 a “panic button” and a global positioning system device  
24 that is activated solely in emergency situations for the  
25 purpose of tracking the location of an agent in distress.



1 The police-type vehicles shall be replaced at least every  
2 3 years.

3 **SEC. 606. PORTABLE COMPUTERS.**

4 The Secretary of Homeland Security shall ensure  
5 that each police-type motor vehicle in the fleet of the  
6 United States Border Patrol is equipped with a portable  
7 computer with access to all necessary law enforcement  
8 databases and otherwise suited to the unique operational  
9 requirements of the United States Border Patrol.

10 **SEC. 607. RADIO COMMUNICATIONS.**

11 The Secretary of Homeland Security shall augment  
12 the existing radio communications system so all law en-  
13 forcement personnel working in every area where United  
14 States Border Patrol operations are conducted have clear  
15 and encrypted two-way radio communication capabilities  
16 at all times. Each portable communications device shall  
17 be equipped with a “panic button” and a global posi-  
18 tioning system device that is activated solely in emergency  
19 situations for the purpose of tracking the location of the  
20 agent in distress.

21 **SEC. 608. HAND-HELD GLOBAL POSITIONING SYSTEM DE-**  
22 **VICES.**

23 The Secretary of Homeland Security shall ensure  
24 that each United States Border Patrol agent is issued a

1 state-of-the-art hand-held global positioning system device  
2 for navigational purposes.

3 **SEC. 609. NIGHT VISION EQUIPMENT.**

4 The Secretary of Homeland Security shall ensure  
5 that sufficient quantities of state-of-the-art night vision  
6 equipment are procured and maintained to enable each  
7 United States Border Patrol agent working during the  
8 hours of darkness to be equipped with a portable night  
9 vision device.

10 **SEC. 610. BORDER ARMOR.**

11 The Secretary of Homeland Security shall ensure  
12 that every United States Border Patrol agent is issued  
13 high-quality body armor that is appropriate for the climate  
14 and risks faced by the individual officer. Each officer shall  
15 be allowed to select from among a variety of approved  
16 brands and styles. Officers shall be strongly encouraged,  
17 but not mandated, to wear such body armor whenever  
18 practicable. All body armor shall be replaced at least every  
19 5 years.

20 **SEC. 611. WEAPONS.**

21 The Secretary of Homeland Security shall ensure  
22 that United States Border Patrol agents are equipped  
23 with weapons that are reliable and effective to protect  
24 themselves, their fellow officers, and innocent third parties  
25 from the threats posed by armed criminals. In addition,

1 the Secretary shall ensure that the Department's policies  
2 allow all such officers to carry weapons that are suited  
3 to the potential threats that they face.

4 **SEC. 612. UNIFORMS.**

5 The Secretary of Homeland Security shall ensure  
6 that all United States Border Patrol agents are provided  
7 with all necessary uniform items, including outerwear suit-  
8 ed to the climate, footwear, belts, holsters, and personal  
9 protective equipment, at no cost to such agents. Such  
10 items shall be replaced at no cost to such agents as they  
11 become worn, unserviceable, or no longer fit properly.

12 **Subtitle B—Detention Pending**  
13 **Removal**

14 **SEC. 621. DETENTION FACILITIES FOR ALIENS ARRESTED**  
15 **FOR ILLEGAL ENTRY.**

16 The Secretary of Homeland Security shall make ar-  
17 rangements for the availability of 100,000 additional beds  
18 for detaining aliens taken into custody by immigration of-  
19 ficials. Some of these beds shall be rented from Federal,  
20 State, and local detention facilities. The remainder of the  
21 100,000 shall be constructed to meet this demand on a  
22 temporary basis and then converted to other use when  
23 they are no longer needed as detention facilities.

1 **SEC. 622. EXPANSION AND EFFECTIVE MANAGEMENT OF**  
2 **DETENTION FACILITIES.**

3 (a) IN GENERAL.—Subject to the availability of ap-  
4 propriations, the Secretary of Homeland Security shall  
5 fully utilize—

6 (1) all available detention facilities operated or  
7 contracted by the Department of Homeland Secu-  
8 rity;

9 (2) all possible options to cost effectively in-  
10 crease available detention capacities, including the  
11 use of State and local correctional facilities, private  
12 space, and secure alternatives to detention; and

13 (3) the Department's Office of Civil Rights and  
14 Civil Liberties shall monitor all facilities that are  
15 being used to hold detainees for more than 72 hours.  
16 The monitoring will include an evaluation of whether there  
17 is compliance with the requirements of the Department's  
18 Detention Operations Manual.

19 (b) SECURE ALTERNATIVES TO DETENTION PRO-  
20 GRAM.—

21 (1) NATURE OF THE PROGRAM.—For purposes  
22 of this section, the secure alternatives to detention  
23 referred to in subsection (a) is a program under  
24 which eligible aliens are released to the custody of  
25 suitable individual or organizational sponsors who  
26 will supervise them, use appropriate safeguards to

1 prevent them from absconding, and ensure that they  
2 make required appearances.

3 (2) PROGRAM DEVELOPMENT.—The program  
4 shall be developed in accordance with the following  
5 guidelines:

6 (A) The Secretary shall design the pro-  
7 gram in consultation with nongovernmental or-  
8 ganizations and academic experts in both the  
9 immigration and the criminal justice fields.  
10 Consideration should be given to methods that  
11 have proven successful in appearance assistance  
12 programs, such as the appearance assistance  
13 program developed by the Vera Institute and  
14 the Department of Homeland Security’s Inten-  
15 sive Supervision Appearance Program.

16 (B) The program shall utilize a continuum  
17 of alternatives based on the alien’s need for su-  
18 pervision, including placement of the alien with  
19 an individual or organizational sponsor, a su-  
20 pervised group home, or in a supervised, non-  
21 penal community setting that has guards sta-  
22 tioned along its perimeter.

23 (C) The Secretary shall enter into con-  
24 tracts with nongovernmental organizations and

1 individuals to implement the secure alternatives  
2 to detention program.

3 (c) ELIGIBILITY AND OPERATIONS.—

4 (1) SELECTION OF PARTICIPANTS.—The Sec-  
5 retary shall select aliens to participate in the pro-  
6 gram from designated groups specified in paragraph  
7 (4) if the Secretary determines that such aliens are  
8 not flight risks or dangers to the community.

9 (2) VOLUNTARY PARTICIPATION.—An alien's  
10 participation in the program is voluntary and shall  
11 not confer any rights or benefits to the alien under  
12 the Immigration and Nationality Act (8 U.S.C. 1101  
13 et seq.).

14 (3) LIMITATION ON PARTICIPATION.—

15 (A) IN GENERAL.—Only aliens who are in  
16 expedited removal proceedings under section  
17 236 of the Immigration and Nationality Act (8  
18 U.S.C. 1226) may participate in the program.

19 (B) RULES OF CONSTRUCTION.—

20 (i) ALIENS APPLYING FOR ASYLUM.—  
21 Aliens who have established a credible fear  
22 of persecution and have been referred to  
23 the Executive Office for Immigration Re-  
24 view for an asylum hearing shall not be  
25 considered to be in expedited removal pro-

1           ceedings and the custody status of such  
2           aliens after service of a Notice to Appear  
3           shall be determined in accordance with the  
4           procedures governing aliens in removal  
5           proceedings under section 240 of such Act  
6           (8 U.S.C. 1229a).

7                   (ii) UNACCOMPANIED ALIEN CHIL-  
8           DREN.—Unaccompanied alien children (as  
9           defined in section 462(g)(2) of the Home-  
10          land Security Act (6 U.S.C. 279(g)(2)))  
11          shall be considered to be in the care and  
12          exclusive custody of the Department of  
13          Health and Human Services and shall not  
14          be subject to expedited removal and shall  
15          not be permitted to participate in the pro-  
16          gram.

17           (4) DESIGNATED GROUPS.—The designated  
18          groups referred to in paragraph (1) are the fol-  
19          lowing:

20                   (A) Alien parents who are being detained  
21          with one or more of their children, and their de-  
22          tained children.

23                   (B) Aliens who have serious medical or  
24          mental health needs.

1 (C) Aliens who are mentally retarded or  
2 autistic.

3 (D) Pregnant alien women.

4 (E) Elderly aliens who are over the age of  
5 65.

6 (F) Aliens placed in expedited removal pro-  
7 ceedings after being rescued from trafficking or  
8 criminal operations by Government authorities.

9 (G) Other groups designated in regulations  
10 promulgated by the Secretary.

11 (5) IMPLEMENTING REGULATIONS.—Not later  
12 than 180 days after the date of the enactment of  
13 this Act, the Secretary shall promulgate regulations  
14 to implement the secure alternatives to detention  
15 program and to standardize the care and treatment  
16 of aliens in immigration custody based on the Deten-  
17 tion Operations Manual of the Department of  
18 Homeland Security.

19 (6) DECISIONS REGARDING PROGRAM NOT RE-  
20 VIEWABLE.—The decisions of the Secretary regard-  
21 ing when to utilize the program and to what extent  
22 and the selection of aliens to participate in the pro-  
23 gram shall not be subject to administrative or judi-  
24 cial review.



1       (d) REPORTING REQUIREMENTS.—Not later than  
2 180 days after the date of the enactment of this Act and  
3 annually thereafter, the Secretary shall submit to the  
4 Committee on Homeland Security of the House of Rep-  
5 resentatives, the Committee on the Judiciary of the House  
6 of Representatives, the Committee on Homeland Security  
7 and Governmental Affairs of the Senate, and the Com-  
8 mittee on the Judiciary of the Senate a report that details  
9 all policies, regulations, and actions taken to comply with  
10 the provisions in this section, including maximizing deten-  
11 tion capacity and increasing the cost-effectiveness of de-  
12 tention by implementing the secure alternatives to deten-  
13 tion program, and a description of efforts taken to ensure  
14 that all aliens in expedited removal proceedings are resid-  
15 ing under conditions that are safe, secure, and healthy.

16       (e) AUTHORIZATION OF APPROPRIATIONS.—There  
17 are authorized to be appropriated to the Secretary of  
18 Homeland Security such sums as may be necessary to  
19 carry out this section. Amounts appropriated pursuant to  
20 this section shall remain available until expended.

1 **Subtitle C—Recruitment and Re-**  
2 **tention of Additional Immigra-**  
3 **tion Law Enforcement Per-**  
4 **sonnel**

5 **SEC. 631. ADDITIONAL UNITED STATES BORDER PATROL**  
6 **AGENTS.**

7 The Secretary of Homeland Security shall increase  
8 the number of United States Border Patrol agents by—

9 (1) 2,500 in fiscal year 2008;

10 (2) 2,750 in fiscal year 2009;

11 (3) 3,000 in fiscal year 2010;

12 (4) 3,250 in fiscal year 2011; and

13 (5) 3,500 in fiscal year 2012.

14 **SEC. 632. PROVISIONS RELATING TO THE EXERCISE OF**  
15 **CERTAIN APPOINTMENT AND OTHER SIMI-**  
16 **LAR AUTHORITIES WITH RESPECT TO THE**  
17 **UNITED STATES BORDER PATROL.**

18 (a) IN GENERAL.—Notwithstanding any other provi-  
19 sion of law—

20 (1) all authority described in subsection (b)  
21 that (but for this section) would otherwise be vested  
22 in the Secretary of Homeland Security shall instead  
23 be vested in the head of the United States Border  
24 Patrol;

1           (2) an individual may not be appointed or con-  
2       tinue to serve as the head of the United States Bor-  
3       der Patrol if, at the time of appointment, such indi-  
4       vidual has not completed at least 20 years of service,  
5       within the competitive service (as defined by section  
6       2102 of title 5, United States Code), as a United  
7       States Border Patrol agent; and

8           (3) all activities described in subsection (b)  
9       shall be considered inherently Governmental func-  
10      tions and may not be carried out by any persons  
11      other than employees of the United States Border  
12      Patrol.

13      (b) AUTHORITIES DESCRIBED.—This section applies  
14      with respect to any authority relating to the recruitment,  
15      selection, and appointment of applicants (including the  
16      conducting of any investigation necessary to approve or  
17      grant security clearances) for United States Border Patrol  
18      agents, law enforcement officers (other than United States  
19      Border Patrol agents), and such other positions within the  
20      United States Border Patrol as the head of the United  
21      States Border Patrol may by regulation determine.

22      (c) REGULATIONS.—The head of the United States  
23      Border Patrol shall by regulation identify the specific au-  
24      thorities, including citations to the relevant provisions of  
25      law, rule, or regulation, to which this section applies.

1 **SEC. 633. TRAINING FACILITIES.**

2       The Secretary of Homeland Security shall ensure  
3 that the training facilities used to train newly-hired  
4 United States Border Patrol agents are sufficiently spa-  
5 cious and modern to ensure that all recruits are afforded  
6 the highest possible quality training, as well as reasonably  
7 comfortable living conditions. All dormitories shall be con-  
8 structed so that each trainee is housed in separate quar-  
9 ters. Moreover, the Secretary shall ensure that the train-  
10 ing sites selected contains adequate housing for all perma-  
11 nent and temporary instructors within the local com-  
12 muniting area.

13 **SEC. 634. OPERATIONAL FACILITIES.**

14       The Secretary of Homeland Security shall ensure  
15 that all operational facilities of the United States Border  
16 Patrol are well-equipped and sufficiently spacious and  
17 modern to enable all of the personnel assigned to such fa-  
18 cilities to efficiently accomplish the agency's mission.

19 **SEC. 635. MAXIMUM STUDENT LOAN REPAYMENTS FOR**  
20 **UNITED STATES BORDER PATROL AGENTS.**

21       Section 5379(b) of title 5, United States Code, is  
22 amended by adding at the end the following:

23       “(4) In the case of an employee (otherwise eligible  
24 for benefits under this section) who is serving as a full-  
25 time active-duty United States Border Patrol agent within  
26 the Department of Homeland Security—

1 “(A) paragraph (2)(A) shall be applied by sub-  
 2 stituting ‘\$20,000’ for ‘\$10,000’; and

3 “(B) paragraph (2)(B) shall be applied by sub-  
 4 stituting ‘\$80,000’ for ‘\$60,000’.”.

5 **SEC. 636. RECRUITMENT AND RELOCATION BONUSES AND**  
 6 **RETENTION ALLOWANCES FOR PERSONNEL**  
 7 **OF THE DEPARTMENT OF HOMELAND SECU-**  
 8 **RITY.**

9 The Secretary of Homeland Security shall ensure  
 10 that the authority to pay recruitment and relocation bo-  
 11 nuses under section 5753 of title 5, United States Code,  
 12 the authority to pay retention bonuses under section 5754  
 13 of such title, and any other similar authorities available  
 14 under any other provision of law, rule, or regulation, are  
 15 exercised to the fullest extent allowable in order to encour-  
 16 age service in the Department of Homeland Security.

17 **SEC. 637. REPEAL OF THE DEPARTMENT OF HOMELAND SE-**  
 18 **CURITY HUMAN RESOURCES MANAGEMENT**  
 19 **SYSTEM.**

20 (a) REPEAL.—

21 (1) IN GENERAL.—Effective as of the date  
 22 specified in section 4 of the Homeland Security Act  
 23 of 2002 (6 U.S.C. 101 note), chapter 97 of title 5,  
 24 United States Code (as added by section 841(a)(2)  
 25 of such Act), section 841(b)(3) of such Act, and sub-

1 sections (c) and (e) of section 842 of such Act are  
2 repealed.

3 (2) REGULATIONS.—Any regulations prescribed  
4 under authority of chapter 97 of title 5, United  
5 States Code, are void ab initio.

6 (b) NULLIFICATION OF PREVIOUS EXCLUSIONS.—  
7 Effective as of the date of the enactment of this Act, all  
8 previous determinations as to whether—

9 (1) an agency or subdivision of the Department  
10 of Homeland Security (or a predecessor agency or  
11 subdivision transferred into the Department) is ex-  
12 cluded from coverage under chapter 71 of title 5,  
13 United States Code,

14 (2) a unit or subdivision of a unit within the  
15 Department of Homeland Security (or a predecessor  
16 agency or subdivision transferred into the Depart-  
17 ment) is not appropriate for representation by a  
18 labor organization under such chapter, or

19 (3) an employee or position within the Depart-  
20 ment of Homeland Security (or a predecessor agency  
21 or subdivision transferred into the Department) is  
22 within a unit that is not appropriate for representa-  
23 tion by a labor organization under such chapter,

24 are null and void, except to the extent that such deter-  
25 minations were made in accordance with the criteria out-

1 lined in paragraph (1), (2), (3), (4), or (7) of section  
2 7112(b) of such title 5.

3 (c) CLERICAL AMENDMENT.—The table of chapters  
4 for part III of title 5, United States Code, is amended  
5 by striking the item relating to chapter 97.

6 **SEC. 638. ESTABLISHMENT OF SPECIALIZED INSPECTOR**  
7 **OCCUPATIONS.**

8 The Secretary of Homeland Security shall establish  
9 within the Bureau of Customs and Border Protection 3  
10 distinct inspectional occupations: immigration, customs,  
11 and agriculture. These divisions shall coordinate closely  
12 with each other under the direction of a high-level official  
13 within the Bureau, but shall report to separate operational  
14 chains of command.

15 **SEC. 639. INCREASE IN INSPECTORS AT AIRPORT AND**  
16 **LAND BORDER INSPECTION STATIONS.**

17 In each of the fiscal years 2008 through 2012, the  
18 Secretary of Homeland Security shall increase by not less  
19 than 1,000 the number of positions for full-time active  
20 duty immigration inspectors at airport and land border in-  
21 spection stations within the Department of Homeland Se-  
22 curity above the number of such positions for which funds  
23 were allotted for the preceding fiscal year.

1 **SEC. 640. LAW ENFORCEMENT RETIREMENT COVERAGE**  
2 **FOR INSPECTION OFFICERS AND OTHER EM-**  
3 **PLOYEES.**

4 (a) AMENDMENTS.—

5 (1) FEDERAL EMPLOYEES' RETIREMENT SYS-  
6 TEM.—

7 (A) Paragraph (17) of section 8401 of title  
8 5, United States Code, is amended by striking  
9 “and” at the end of subparagraph (C), and by  
10 adding at the end the following:

11 “(E) an employee (not otherwise covered  
12 by this paragraph)—

13 “(i) the duties of whose position in-  
14 clude the investigation or apprehension of  
15 individuals suspected or convicted of of-  
16 fenses against the criminal laws of the  
17 United States; and

18 “(ii) who is authorized to carry a fire-  
19 arm; and

20 “(F) an employee of the Internal Revenue  
21 Service, the duties of whose position are pri-  
22 marily the collection of delinquent taxes and the  
23 securing of delinquent returns;”.

24 (B) CONFORMING AMENDMENT.—Section  
25 8401(17)(C) of title 5, United States Code, is



1           amended by striking “(A) and (B)” and insert-  
2           ing “(A), (B), (E), and (F)”.

3           (2) CIVIL SERVICE RETIREMENT SYSTEM.—  
4       Paragraph (20) of section 8331 of title 5, United  
5       States Code, is amended by inserting after “posi-  
6       tion.” (in the matter before subparagraph (A)) the  
7       following: “For the purpose of this paragraph, the  
8       employees described in the preceding provision of  
9       this paragraph (in the matter before”including“)  
10      shall be considered to include an employee, not oth-  
11      erwise covered by this paragraph, who satisfies  
12      clauses (i)–(ii) of section 8401(17)(E) and an em-  
13      ployee of the Internal Revenue Service the duties of  
14      whose position are as described in section  
15      8401(17)(F).”.

16          (3) EFFECTIVE DATE.—Except as provided in  
17      subsection (b), the amendments made by this sub-  
18      section shall take effect on the date of the enactment  
19      of this Act, and shall apply only in the case of any  
20      individual first appointed (or seeking to be first ap-  
21      pointed) as a law enforcement officer (within the  
22      meaning of those amendments) on or after such  
23      date.

24          (b) TREATMENT OF SERVICE PERFORMED BY IN-  
25      CUMBENTS.—

1           (1) LAW ENFORCEMENT OFFICER AND SERVICE  
2 DESCRIBED.—

3           (A) LAW ENFORCEMENT OFFICER.—Any  
4 reference to a law enforcement officer described  
5 in this paragraph refers to an individual who  
6 satisfies the requirements of section 8331(20)  
7 or 8401(17) of title 5, United States Code (re-  
8 lating to the definition of a law enforcement of-  
9 ficer) by virtue of the amendments made by  
10 subsection (a).

11           (B) SERVICE.—Any reference to service  
12 described in this paragraph refers to service  
13 performed as a law enforcement officer (as de-  
14 scribed in this paragraph).

15           (2) INCUMBENT DEFINED.—For purposes of  
16 this subsection, the term “incumbent” means an in-  
17 dividual who—

18           (A) is first appointed as a law enforcement  
19 officer (as described in paragraph (1)) before  
20 the date of the enactment of this Act; and

21           (B) is serving as such a law enforcement  
22 officer on such date.

23           (3) TREATMENT OF SERVICE PERFORMED BY  
24 INCUMBENTS.—

1           (A) IN GENERAL.—Service described in  
2 paragraph (1) which is performed by an incum-  
3 bent on or after the date of the enactment of  
4 this Act shall, for all purposes (other than those  
5 to which subparagraph (B) pertains), be treated  
6 as service performed as a law enforcement offi-  
7 cer (within the meaning of section 8331(20) or  
8 8401(17) of title 5, United States Code, as ap-  
9 propriate), irrespective of how such service is  
10 treated under subparagraph (B).

11           (B) RETIREMENT.—Service described in  
12 paragraph (1) which is performed by an incum-  
13 bent before, on, or after the date of the enact-  
14 ment of this Act shall, for purposes of sub-  
15 chapter III of chapter 83 and chapter 84 of  
16 title 5, United States Code, be treated as serv-  
17 ice performed as a law enforcement officer  
18 (within the meaning of such section 8331(20)  
19 or 8401(17), as appropriate), but only if an ap-  
20 propriate written election is submitted to the  
21 Office of Personnel Management within 5 years  
22 after the date of the enactment of this Act or  
23 before separation from Government service,  
24 whichever is earlier.

1           (4) INDIVIDUAL CONTRIBUTIONS FOR PRIOR  
2 SERVICE.—

3           (A) IN GENERAL.—An individual who  
4 makes an election under paragraph (3)(B) may,  
5 with respect to prior service performed by such  
6 individual, contribute to the Civil Service Re-  
7 tirement and Disability Fund the difference be-  
8 tween the individual contributions that were ac-  
9 tually made for such service and the individual  
10 contributions that should have been made for  
11 such service if the amendments made by sub-  
12 section (a) had then been in effect.

13           (B) EFFECT OF NOT CONTRIBUTING.—If  
14 no part of or less than the full amount required  
15 under subparagraph (A) is paid, all prior serv-  
16 ice of the incumbent shall remain fully cred-  
17 itable as law enforcement officer service, but  
18 the resulting annuity shall be reduced in a man-  
19 ner similar to that described in section  
20 8334(d)(2) of title 5, United States Code, to  
21 the extent necessary to make up the amount  
22 unpaid.

23           (C) PRIOR SERVICE DEFINED.—For pur-  
24 poses of this subsection, the term “prior serv-  
25 ice” means, with respect to any individual who

1 makes an election under paragraph (3)(B),  
2 service (described in paragraph (1)) performed  
3 by such individual before the date as of which  
4 appropriate retirement deductions begin to be  
5 made in accordance with such election.

6 (5) GOVERNMENT CONTRIBUTIONS FOR PRIOR  
7 SERVICE.—

8 (A) IN GENERAL.—If an incumbent makes  
9 an election under paragraph (3)(B), the agency  
10 in or under which that individual was serving at  
11 the time of any prior service (referred to in  
12 paragraph (4)) shall remit to the Office of Per-  
13 sonnel Management, for deposit in the Treasury  
14 of the United States to the credit of the Civil  
15 Service Retirement and Disability Fund, the  
16 amount required under subparagraph (B) with  
17 respect to such service.

18 (B) AMOUNT REQUIRED.—The amount an  
19 agency is required to remit is, with respect to  
20 any prior service, the total amount of additional  
21 Government contributions to the Civil Service  
22 Retirement and Disability Fund (above those  
23 actually paid) that would have been required if  
24 the amendments made by subsection (a) had  
25 then been in effect.

1 (C) CONTRIBUTIONS TO BE MADE RAT-  
2 ABLY.—Government contributions under this  
3 paragraph on behalf of an incumbent shall be  
4 made by the agency ratably (on at least an an-  
5 nual basis) over the 10-year period beginning  
6 on the date referred to in paragraph (4)(C).

7 (6) EXEMPTION FROM MANDATORY SEPARA-  
8 TION.—Nothing in section 8335(b) or 8425(b) of  
9 title 5, United States Code, shall cause the involun-  
10 tary separation of a law enforcement officer (as de-  
11 scribed in paragraph (1)) before the end of the 3-  
12 year period beginning on the date of the enactment  
13 of this Act.

14 (7) REGULATIONS.—The Office shall prescribe  
15 regulations to carry out this section, including—

16 (A) provisions in accordance with which in-  
17 terest on any amount under paragraph (4) or  
18 (5) shall be computed, based on section 8334(e)  
19 of title 5, United States Code; and

20 (B) provisions for the application of this  
21 subsection in the case of—

22 (i) any individual who—

23 (I) satisfies subparagraph (A)  
24 (but not subparagraph (B)) of para-  
25 graph (2); and

1 (II) serves as a law enforcement  
2 officer (as described in paragraph (1))  
3 after the date of the enactment of this  
4 Act; and

5 (ii) any individual entitled to a sur-  
6 vivor annuity (based on the service of an  
7 incumbent, or of an individual under  
8 clause (i), who dies before making an elec-  
9 tion under paragraph (3)(B)), to the ex-  
10 tent of any rights that would then be avail-  
11 able to the decedent (if still living).

12 (8) RULE OF CONSTRUCTION.—Nothing in this  
13 subsection shall be considered to apply in the case  
14 of a reemployed annuitant.

15 **SEC. 641. REESTABLISHMENT OF THE UNITED STATES BOR-**  
16 **DER PATROL ANTI-SMUGGLING UNIT.**

17 The Secretary of Homeland Security shall reestablish  
18 the Anti-Smuggling Unit within the Office of United  
19 States Border Patrol, and shall immediately staff such of-  
20 fice with a minimum of 500 criminal investigators selected  
21 from within the ranks of the United States Border Patrol.  
22 Staffing levels shall be adjusted upward periodically in ac-  
23 cordance with workload requirements.

1 **SEC. 642. ESTABLISHMENT OF SPECIALIZED CRIMINAL IN-**  
2 **VESTIGATOR OCCUPATIONS.**

3 The Secretary of Homeland Security shall establish  
4 specialized Criminal Investigator occupations within the  
5 Department: one for the investigation of violations of im-  
6 migration laws, another for customs laws, and a third for  
7 agriculture laws. These divisions shall coordinate closely  
8 with each other under the direction of a high-level official  
9 within the Department, but shall report to separate oper-  
10 ational chains of command.

11 **SEC. 643. ESTABLISHMENT OF CAREER PATHS TO CRIMI-**  
12 **NAL INVESTIGATOR POSITIONS.**

13 The Secretary of Homeland Security shall ensure  
14 that all persons selected for criminal investigator positions  
15 within the Department of Homeland Security possess a  
16 minimum of 3 years of field experience within the Depart-  
17 ment or its predecessor agencies in the specialized area  
18 of law that will be investigated.

19 **SEC. 644. ADDITIONAL IMMIGRATION ENFORCEMENT**  
20 **AGENTS.**

21 In each of fiscal years 2008 through 2012, the Sec-  
22 retary of Homeland Security shall increase by not less  
23 than 500 the number of positions for full-time active duty  
24 immigration enforcement agents responsible for trans-  
25 porting and guarding detained aliens above the number



1 of such positions for which funds were allotted for the pre-  
2 ceding fiscal year.

3 **SEC. 645. INCREASE UNITED STATES BORDER PATROL**  
4 **AGENT AND INSPECTOR PAY.**

5 (a) IN GENERAL.—Effective as of the first day of the  
6 first applicable pay period beginning on or after the date  
7 of the enactment of this Act, the rate of basic pay for  
8 all employees of the Department of Homeland Security de-  
9 scribed in subsection (b) shall be increased in accordance  
10 with subsection (c).

11 (b) EMPLOYEES DESCRIBED.—This section applies  
12 to any individual who, as of the date of the enactment  
13 of this Act—

14 (1) is a journey level United States Border Pa-  
15 trol agent or immigration, customs, or agriculture  
16 inspector within the Department of Homeland Secu-  
17 rity, whose primary duties consist of enforcing the  
18 immigration, customs, or agriculture laws of the  
19 United States;

20 (2) has completed at least one year of service  
21 as a United States Border Patrol agent or inspector  
22 (whether as an employee of the Department of  
23 Homeland Security, the Department of Justice, or  
24 both agencies combined); and

1           (3) is receiving an annual rate of basic pay for  
 2           positions at GS–11 of the General Schedule under  
 3           section 5332 of title 5, United States Code.

4           (c) INCREASE DESCRIBED.—The basic rate of pay for  
 5           the employees described in this subsection shall increase  
 6           from the annual rate of basic pay for positions at GS–  
 7           11 of the General Schedule to the annual rate of basic  
 8           pay for positions at GS–13 of such schedule.

9   **SEC. 646. FAIR LABOR STANDARDS ACT OVERTIME.**

10          Notwithstanding any other provision of law, all over-  
 11          time hours worked on and after the date of the enactment  
 12          of this Act by all employees of the Department of Home-  
 13          land Security who are at or below the second-line level of  
 14          field supervision shall be compensated in accordance with  
 15          the provisions of the Fair Labor Standards Act.

16   **Subtitle D—Enforcement Tools to**  
 17       **Diminish Entries Using Fraudu-**  
 18       **lent Documents and Commer-**  
 19       **cial Alien Smuggling**

20   **SEC. 651. FOREIGN LANGUAGE TRAINING.**

21          The Secretary of Homeland Security shall require all  
 22          officers of the Department of Homeland Security who  
 23          come into contact with aliens who have crossed the border  
 24          illegally to take Spanish and other appropriate foreign lan-

1 guage training courses to facilitate communication with  
2 the aliens.

3 **SEC. 652. FOREIGN LANGUAGE AWARDS.**

4 (a) SPECIAL RULES.—The Secretary of Homeland  
5 Security shall apply section 4523 of title 5, United States  
6 Code, in conformance with the following:

7 (1) Any law enforcement officer within the De-  
8 partment of Homeland Security whose primary du-  
9 ties involve—

10 (A) the enforcement of the immigration  
11 laws of the United States,

12 (B) the detention or transportation of vio-  
13 lators of the immigration laws of the United  
14 States, or

15 (C) both,  
16 shall, for purposes of such section 4523, be pre-  
17 sumed to make substantial use of a foreign language  
18 in the performance of such officer's official duties.

19 (2)(A) Any individual who successfully com-  
20 pletes a foreign language program as part of their  
21 agency-sponsored or agency-approved training shall  
22 be deemed to possess the foreign language pro-  
23 ficiency necessary to qualify for an award under  
24 such section for so long as such individual serves as

1 a law enforcement officer within the Department of  
2 Homeland Security.

3 (B) Nothing in this paragraph shall, in the case  
4 of any individual who does not satisfy subparagraph  
5 (A), prevent such individual from being allowed to  
6 demonstrate foreign language proficiency in accord-  
7 ance with the criteria and procedures that would  
8 otherwise apply under such section.

9 (3) For purposes of applying subsection (a) of  
10 such section 4523, substitute “equal to” for “up to”.

11 (b) DEFINITION.—For purposes of this section, the  
12 term “law enforcement officer” has the meaning given  
13 such term by section 4521 of such title 5.

14 **SEC. 653. ADDITIONAL PERSONNEL FOR INVESTIGATION OF**  
15 **FRAUDULENT SCHEMES AND DOCUMENT**  
16 **FRAUD.**

17 The Secretary of Homeland Security shall hire at  
18 least 1000 additional investigators for investigating fraud-  
19 ulent schemes, including benefit application schemes, and  
20 fraudulent documents used to enter or remain in the  
21 United States unlawfully.

1 **SEC. 654. ESTABLISH A SPECIAL TASK FORCE FOR COORDI-**  
2 **NATING AND DISTRIBUTING INFORMATION**  
3 **ON FRAUDULENT IMMIGRATION DOCU-**  
4 **MENTS.**

5 (a) IN GENERAL.—The Secretary of Homeland Secu-  
6 rity shall establish a Fraudulent Documents Task Force  
7 to carry out the following:

8 (1) Collect information from Federal, State,  
9 and local law enforcement agencies, and foreign gov-  
10 ernments on the production, sale, distribution and  
11 use of fraudulent documents intended to be used to  
12 enter, travel or remain within the United States un-  
13 lawfully.

14 (2) Maintain the information described in sub-  
15 part (1) in a comprehensive database.

16 (3) Maintain a repository of genuine and fraud-  
17 ulent travel and identity document exemplars.

18 (4) Convert the information collected into re-  
19 ports that provide guidance to government officials  
20 in identifying fraudulent documents being used to  
21 enter into, travel within or remain in the United  
22 States.

23 (5) Develop a system for distributing these re-  
24 ports on an ongoing basis to appropriate Federal,  
25 State, and local law enforcement agencies.

1 (b) DISTRIBUTION OF INFORMATION.—The task  
2 force will distribute the reports to appropriate Federal,  
3 State, and local law enforcement agencies on an ongoing  
4 basis.

5 **SEC. 655. NEW NONIMMIGRANT VISA CLASSIFICATION TO**  
6 **ENABLE INFORMANTS TO ENTER THE**  
7 **UNITED STATES AND REMAIN TEMPORARILY.**

8 (a) IN GENERAL.—Section 101(a)(15)(S) (8 U.S.C.  
9 1101(a)(15)(S)) is amended

10 (1) in clause (i), by striking “or” at the end;

11 (2) in clause (ii), by striking the comma at the  
12 end and inserting “; or”;

13 (3) by inserting after clause (ii) the following:

14 “(iii) who the Secretary of Homeland  
15 Security, the Secretary of State, or the At-  
16 torney General determines—

17 “(I) is in possession of critical re-  
18 liable information concerning a com-  
19 mercial alien smuggling organization  
20 or enterprise or a commercial oper-  
21 ation for making or trafficking in doc-  
22 uments to be used for entering or re-  
23 maining in the United States unlaw-  
24 fully;

1 “(II) is willing to supply or has  
2 supplied such information to a Fed-  
3 eral or State court; or

4 “(III) whose presence in the  
5 United States the Secretary of Home-  
6 land Security, the Secretary of State,  
7 or the Attorney General determines is  
8 essential to the success of an author-  
9 ized criminal investigation, the suc-  
10 cessful prosecution of an individual in-  
11 volved in the commercial alien smug-  
12 gling organization or enterprise, or  
13 the disruption of such organization or  
14 enterprise or a commercial operation  
15 for making or trafficking in docu-  
16 ments to be used for entering or re-  
17 maining in the United States unlaw-  
18 fully.”;

19 (4) by inserting “, or with respect to clause  
20 (iii), the Secretary of Homeland Security, the Sec-  
21 retary of State, or the Attorney General” after  
22 “jointly”; and

23 (5) by striking “(i) or (ii)” and inserting “(i),  
24 (ii), or (iii)”.

1 (b) ADMISSION OF NONIMMIGRANTS.—Section  
2 214(k) (8 U.S.C. 1184(k)) is amended—

3 (1) by adding at the end of paragraph (1) the  
4 following: “The number of aliens who may be pro-  
5 vided a visa as nonimmigrants under section  
6 101(a)(15)(S)(iii) in any fiscal year may not exceed  
7 400.”; and

8 (2) by adding at the end the following:

9 “(5) If the Secretary of Homeland Security, the  
10 Secretary of State, or the Attorney General deter-  
11 mines that a nonimmigrant described in clause (iii)  
12 of section 101(a)(15)(S), or that of any family mem-  
13 ber of such a nonimmigrant who is provided non-  
14 immigrant status pursuant to such section, must be  
15 protected, such official may take such lawful action  
16 as the official considers necessary to effect such pro-  
17 tection.”.

18 **SEC. 656. ADJUSTMENT OF STATUS WHEN NEEDED TO PRO-**  
19 **TECT INFORMANTS.**

20 Section 245(j) (8 U.S.C. 1255(j)) is amended—

21 (1) in paragraph (3), by striking “(1) or (2),”  
22 and inserting “(1), (2), (3), or (4),”;

23 (2) by redesignating paragraph (3) as para-  
24 graph (5);



1           (3) by inserting after paragraph (2) the fol-  
2       lowing:

3           “(3) if, in the opinion of the Secretary of  
4       Homeland Security, the Secretary of State, or the  
5       Attorney General—

6           “(A) a nonimmigrant admitted into the  
7       United States under section 101(a)(15)(S)(iii)  
8       has supplied information described in subclause  
9       (I) of such section; and

10          “(B) the provision of such information has  
11       substantially contributed to the success of a  
12       commercial alien smuggling investigation or an  
13       investigation of the sale or production of fraud-  
14       ulent documents to be used for entering or re-  
15       maining in the United States unlawfully, the  
16       disruption of such an enterprise, or the pros-  
17       ecution of an individual described in subclause  
18       (III) of that section,

19       the Secretary of Homeland Security may adjust the  
20       status of the alien (and the spouse, children, mar-  
21       ried and unmarried sons and daughters, and parents  
22       of the alien if admitted under that section) to that  
23       of an alien lawfully admitted for permanent resi-  
24       dence if the alien is not described in section  
25       212(a)(3)(E).

1           “(4) The Secretary of Homeland Security may  
2       adjust the status of a nonimmigrant admitted into  
3       the United States under section 101(a)(15)(S)(iii)  
4       (and the spouse, children, married and unmarried  
5       sons and daughters, and parents of the non-  
6       immigrant if admitted under that section) to that of  
7       an alien lawfully admitted for permanent residence  
8       on the basis of a recommendation of the Secretary  
9       of State or the Attorney General.”; and

10           (4) by adding at the end the following:

11           “(6) If the Secretary of Homeland Security, the  
12       Secretary of State, or the Attorney General deter-  
13       mines that a person whose status is adjusted under  
14       this subsection must be protected, such official may  
15       take such lawful action as the official considers nec-  
16       essary to effect such protection.”.

17 **SEC. 657. REWARDS PROGRAM.**

18       (a) REWARDS PROGRAM.—Section 274 (8 U.S.C.  
19 1324) is amended by adding at the end the following:

20       “(e) REWARDS PROGRAM.—

21           “(1) IN GENERAL.—There is established in the  
22       Department of Homeland Security a program for  
23       the payment of rewards to carry out the purposes of  
24       this section.

1           “(2) PURPOSE.—The rewards program shall be  
2           designed to assist in the elimination of commercial  
3           operations to produce or sell fraudulent documents  
4           to be used for entering or remaining in the United  
5           States unlawfully and to assist in the investigation,  
6           prosecution, or disruption of a commercial alien  
7           smuggling operation.

8           “(3) ADMINISTRATION.—The rewards program  
9           shall be administered by the Secretary of Homeland  
10          Security, in consultation, as appropriate, with the  
11          Attorney General and the Secretary of State.

12          “(4) REWARDS AUTHORIZED.—In the sole dis-  
13          cretion of the Secretary of Homeland Security, such  
14          Secretary, in consultation, as appropriate, with the  
15          Attorney General and the Secretary of State, may  
16          pay a reward to any individual who furnishes infor-  
17          mation or testimony leading to—

18                 “(A) the arrest or conviction of any indi-  
19                 vidual conspiring or attempting to produce or  
20                 sell fraudulent documents to be used for enter-  
21                 ing or remaining in the United States unlaw-  
22                 fully or to commit an act of commercial alien  
23                 smuggling involving the transportation of  
24                 aliens;

1           “(B) the arrest or conviction of any indi-  
2           vidual committing such an act;

3           “(C) the arrest or conviction of any indi-  
4           vidual aiding or abetting the commission of  
5           such an act;

6           “(D) the prevention, frustration, or favor-  
7           able resolution of such an act, including the dis-  
8           mantling of an operation to produce or sell  
9           fraudulent documents to be used for entering or  
10          remaining in the United States, or commercial  
11          alien smuggling operations, in whole or in sig-  
12          nificant part; or

13          “(E) the identification or location of an in-  
14          dividual who holds a key leadership position in  
15          an operation to produce or sell fraudulent docu-  
16          ments to be used for entering or remaining in  
17          the United States unlawfully or a commercial  
18          alien smuggling operation involving the trans-  
19          portation of aliens.

20          “(5) AUTHORIZATION OF APPROPRIATIONS.—  
21          There are authorized to be appropriated such sums  
22          as may be necessary to carry out this subsection.  
23          Amounts appropriated under this paragraph shall  
24          remain available until expended.

1           “(6) INELIGIBILITY.—An officer or employee of  
2           any Federal, State, local, or foreign government  
3           who, while in performance of his or her official du-  
4           ties, furnishes information described in paragraph  
5           (4) shall not be eligible for a reward under this sub-  
6           section for such furnishing.

7           “(7) PROTECTION MEASURES.—If the Secretary  
8           of Homeland Security, the Secretary of State, or the  
9           Attorney General determines that an individual who  
10          furnishes information or testimony described in  
11          paragraph (4), or any spouse, child, parent, son, or  
12          daughter of such an individual, must be protected,  
13          such official may take such lawful action as the offi-  
14          cial considers necessary to effect such protection.

15          “(8) LIMITATIONS AND CERTIFICATION.—

16               “(A) MAXIMUM AMOUNT.—No reward  
17               under this subsection may exceed \$100,000, ex-  
18               cept as personally authorized by the Secretary  
19               of Homeland Security.

20               “(B) APPROVAL.—Any reward under this  
21               subsection exceeding \$50,000 shall be person-  
22               ally approved by the Secretary of Homeland Se-  
23               curity.

24               “(C) CERTIFICATION FOR PAYMENT.—Any  
25               reward granted under this subsection shall be

1 certified for payment by the Secretary of Home-  
2 land Security.”.

3 **SEC. 658. OUTREACH PROGRAM.**

4 Section 274 (8 U.S.C. 1324), as amended by sub-  
5 section (a), is further amended by adding at the end the  
6 following:

7 “(f) OUTREACH PROGRAM.—The Secretary of Home-  
8 land Security, in consultation, as appropriate, with the At-  
9 torney General and the Secretary of State, shall develop  
10 and implement an outreach program to educate the public  
11 in the United States and abroad about—

12 “(1) the penalties for—

13 “(A) bringing in and harboring aliens in  
14 violation of this section; and

15 “(B) participating in a commercial oper-  
16 ation for making, or trafficking in, documents  
17 to be used for entering or remaining in the  
18 United States unlawfully; and

19 “(2) the financial rewards and other incentives  
20 available for assisting in the investigation, disrup-  
21 tion, or prosecution of a commercial smuggling oper-  
22 ation or a commercial operation for making, or traf-  
23 ficking in, documents to be used for entering or re-  
24 maining in the United States unlawfully.”.

1 **TITLE VII—EMPLOYMENT-BASED**  
2 **IMMIGRATION**

3 **SEC. 701. UNFAIR IMMIGRATION-RELATED EMPLOYMENT**  
4 **PRACTICES.**

5 Section 274B (8 U.S.C. 1324b) is amended—

6 (1) in subsection (a)(5)—

7 (A) by amending the paragraph heading to  
8 read “PROHIBITION OF INTIMIDATION, RETAL-  
9 IATION, OR UNLAWFUL DISCRIMINATION IN  
10 EMPLOYMENT”;

11 (B) by moving the text down and to the  
12 right 2 ems;

13 (C) by inserting before such text the fol-  
14 lowing: “(A) IN GENERAL.—”; and

15 (D) by adding at the end the following:

16 “(B) FEDERAL LABOR OR EMPLOYMENT  
17 LAWS.—It is an unfair employment practice for  
18 any employer to directly or indirectly threaten  
19 any individual with removal or any other ad-  
20 verse consequences pertaining to that individ-  
21 ual’s immigration status or employment bene-  
22 fits for the purpose of intimidating, pressuring,  
23 or coercing any such individual not to exercise  
24 any right protected by State or Federal labor or  
25 employment law (including section 7 of the Na-

1           tional Labor Relations Act (29 U.S.C. 157)), or  
2           for the purpose of retaliating against any such  
3           individual for having exercised or having stated  
4           an intention to exercise any such right.

5           “(C) DISCRIMINATION BASED ON IMMIGRA-  
6           TION STATUS.—It is an unfair employment  
7           practice for any employer, except to the extent  
8           specifically authorized or required by law, to  
9           discriminate in any term or condition of em-  
10          ployment against any individual employed by  
11          such employer on the basis of such individual’s  
12          immigration status.”; and

13          (2) in subsection (c)(2), by adding at the end  
14          the following: “The Special Counsel shall not dis-  
15          close to the Secretary of Homeland Security or any  
16          other government agency or employee, and shall not  
17          cause to be published in a manner that discloses to  
18          the Secretary of Homeland Security or any other  
19          government agency or employee, any information ob-  
20          tained by the Special Counsel in any manner con-  
21          cerning the immigration status of any individual who  
22          has filed a charge under this section, or the identity  
23          of any individual or entity that is a party or witness  
24          to a proceedings brought pursuant to such charge.  
25          The Secretary of Homeland Security may not rely,



1 in whole or in part, in any enforcement action or re-  
2 moval proceeding, upon any information obtained as  
3 a result of the filing or prosecution of an unfair im-  
4 migration-related employment practice charge. For  
5 purposes of this paragraph, the term ‘Special Coun-  
6 sel’ includes individuals formerly appointed to the  
7 position of Special Counsel and any current or  
8 former employee of the office of the Special Counsel.  
9 Whoever knowingly uses, publishes, or permits infor-  
10 mation to be used in violation of this paragraph  
11 shall be fined not more than \$10,000.”.

12 **SEC. 702. DEPARTMENT OF LABOR TASK FORCE.**

13 The Secretary of Labor, in consultation with the At-  
14 torney General and the Secretary of Homeland Security,  
15 shall conduct a national study of American workplaces to  
16 determine the causes, extent, circumstances, and con-  
17 sequences, of exploitation of undocumented alien workers  
18 by their employers. As part of this study, the Secretary  
19 of Labor shall create a plan for targeted review of Federal  
20 labor law enforcement in industries with a substantial im-  
21 migrant workforce, for the purpose of identifying, moni-  
22 toring, and deterring frequent or egregious violators of  
23 wage and hour, antidiscrimination, National Labor Rela-  
24 tions Act, and workplace safety and health requirements.  
25 Not later than 18 months after the date of the enactment

1 of this Act, the Secretary of Labor shall submit to the  
2 Congress a report describing the results of the study and  
3 the Secretary's recommendations based on the study.

4 **SEC. 703. RECRUITMENT OF AMERICAN WORKERS.**

5 Section 214 is amended—

6 (1) by redesignating subsections (m) (as added  
7 by section 105 of Public Law 106–313), (n) (as  
8 added by section 107(e) of Public Law 106–386),  
9 (o) (as added by section 1513(c) of Public Law 106–  
10 386), (o) (as added by section 1102(b) of the Legal  
11 Immigration Family Equity Act), and (p) (as added  
12 by section 1503(b) of the Legal Immigration Family  
13 Equity Act) as subsections (n), (o), (p), (q), and (r),  
14 respectively; and

15 (2) by adding at the end the following:

16 “(s)(1) No petition to accord employment status  
17 under the nonimmigrant classifications described in sec-  
18 tions 101(a)(15)(E)(iii) and (H) shall be granted in the  
19 absence of an affidavit from the petitioner describing the  
20 efforts that were made to recruit an alien lawfully admit-  
21 ted for permanent residence or a citizen of the United  
22 States before resorting to a petition to obtain a foreign  
23 employee. The recruitment efforts must have included sub-  
24 stantial attempts to find employees in minority commu-  
25 nities. Recruitment efforts in minority communities should

1 include at least one of the following, if appropriate for the  
2 employment being advertised:

3 “(A) Advertise the availability of the job oppor-  
4 tunity for which the employer is seeking a worker in  
5 local newspapers in the labor market that is likely  
6 to be patronized by a potential worker for at least  
7 5 consecutive days.

8 “(B) Undertake efforts to advertise the avail-  
9 ability of the job opportunity for which the employer  
10 is seeking a worker through advertisements in public  
11 transportation systems.

12 “(C) To the extent permitted by local laws and  
13 regulations, engage in recruitment activities in sec-  
14 ondary schools, recreation centers, community cen-  
15 ters, and other places throughout the communities  
16 within 50 miles of the job site that serve minorities.

17 “(2)(A) The Secretary of Homeland Security shall  
18 impose a 10 percent surcharge on all fees collected for pe-  
19 titions to accord employment status and shall use these  
20 funds to establish an employment training program which  
21 will include unemployed workers in the United States who  
22 need to be trained or retrained. The purpose of this pro-  
23 gram shall be to increase the number of lawful permanent  
24 residents and citizens of the United States who are avail-  
25 able for employment in the occupations that are the sub-

1 jects of such petitions. At least 50 percent of the funds  
 2 generated by this provision must be used to train Amer-  
 3 ican workers in rural and inner-city areas.

4 “(B) The Secretary of Homeland Security shall re-  
 5 serve and make available to the Secretary of Labor a por-  
 6 tion of the funds collected under this paragraph. Such  
 7 funds shall be used by the Secretary of Labor to establish  
 8 an ‘Office to Preserve American Jobs’ within the Depart-  
 9 ment of Labor. The purpose of this office shall be to estab-  
 10 lish policies intended to ensure that employers in the  
 11 United States will hire available workers in the United  
 12 States before resorting to foreign labor, giving substantial  
 13 emphasis to hiring minority workers in the United  
 14 States.”.

## 15 **TITLE VIII—FAIRNESS IN** 16 **REMOVAL PROCEEDINGS**

### 17 **SEC. 801. RIGHT TO COUNSEL.**

18 Section 292 (8 U.S.C. 1362) is amended by striking  
 19 the matter after the section designation and inserting the  
 20 following: “In any bond, custody, detention, or removal  
 21 proceedings before the Attorney General and in any appeal  
 22 proceedings before the Attorney General from any such  
 23 proceedings, the person concerned shall have the privilege  
 24 of being represented (at no expense to the government)  
 25 by such counsel, authorized to practice in such pro-

1 ceedings, as he shall choose. With consent of their clients,  
 2 counsel may enter appearances limited to bond, custody,  
 3 or other specific proceedings.”.

4 **SEC. 802. PRESUMPTION IN FAVOR OF WITHDRAWAL OF AP-**  
 5 **PLICATION FOR ADMISSION.**

6 Section 235(a)(4) (8 U.S.C. 1225(a)(4)) is amended  
 7 to read as follows:

8 “(4) WITHDRAWAL OF APPLICATION FOR AD-  
 9 MISSION.—

10 “(A) PRESUMPTION IN FAVOR OF WITH-  
 11 DRAWAL.—The Attorney General shall permit  
 12 an alien applying for admission to withdraw the  
 13 application and depart immediately from the  
 14 United States at any time, unless an immigra-  
 15 tion judge has rendered a decision with respect  
 16 to the admissibility of the alien, except that the  
 17 Attorney General may deny permission for the  
 18 withdrawal when warranted by unusual cir-  
 19 cumstances.

20 “(B) PERMISSIVE WITHDRAWAL.—Except  
 21 as provided in subparagraph (A), an alien ap-  
 22 plying for admission may, in the discretion of  
 23 the Attorney General and at any time after a  
 24 decision described in such subparagraph has  
 25 been rendered, be permitted to withdraw the

1 application and depart immediately from the  
2 United States.”.

3 **SEC. 803. ABSENCES OUTSIDE THE CONTROL OF THE**  
4 **ALIEN.**

5 Section 101(a)(13)(C) (8 U.S.C. 1101(a)(13)(C)) is  
6 amended by amending clause (ii) to read as follows:

7 “(ii) has been absent from the United  
8 States for a continuous period in excess of  
9 one year unless the alien’s return was im-  
10 peded by emergency or extenuating cir-  
11 cumstances outside the control of the  
12 alien,”.

13 **SEC. 804. REINSTATEMENT OF REMOVAL ORDERS AGAINST**  
14 **ALIENS ILLEGALLY REENTERING.**

15 Section 241(a)(5) (8 U.S.C. 1231(a)(5)) is amend-  
16 ed—

17 (1) by inserting “, after a hearing by an immi-  
18 gration judge,” after “If”;

19 (2) by inserting “, on or after September 30,  
20 1996,” after “alien has”;

21 (3) by striking “is reinstated” and inserting  
22 “may be deemed to be reinstated”;

23 (4) by striking “and is not subject” and all that  
24 follows through “under this Act”; and

1           (5) by striking the period at the end and insert-  
2           ing the following: “subject to reopening and review  
3           of the previous order. Nothing in this section shall  
4           preclude an alien from applying for any relief from  
5           removal under this Act.”.

6 **SEC. 805. PERMANENT APPLICATION OF SECTION 245(i).**

7           Section 245(i) (8 U.S.C. 1255(i)) is amended—

8           (1) by inserting “and” at the end of paragraph  
9           (1)(A);

10          (2) by amending paragraph (1)(B) to read as  
11          follows:

12                   “(B) who is the beneficiary (including a  
13                   spouse or child of the principal alien) of—

14                           “(i) a petition for classification under  
15                           section 204; or

16                           “(ii) an application for a labor certifi-  
17                           cation under section 212(a)(5)(A);”;

18          (3) by striking paragraph (1)(C); and

19          (4) by striking “Attorney General” each place  
20          such term appears and inserting “Secretary of  
21          Homeland Security”.

1 **SEC. 806. DISCRETIONARY WAIVER OF INADMISSIBILITY**  
2 **BASED ON UNLAWFUL PRESENCE, FAILURE**  
3 **TO ATTEND REMOVAL PROCEEDINGS, AND**  
4 **MISREPRESENTATIONS.**

5 (a) IN GENERAL.—Section 212(i) (8 U.S.C. 1182(i))  
6 is amended to read as follows:

7 “(i) The Secretary of Homeland Security may waive  
8 the application of subparagraph (A)(i) or (B), or clause  
9 (i) or (ii) of subparagraph (C), of subsection (a)(6) in the  
10 case of an immigrant who is the parent, spouse, child, son,  
11 or daughter of a United States citizen or of an alien law-  
12 fully admitted to the United States for permanent resi-  
13 dence, if it is established to the satisfaction of the Sec-  
14 retary that the refusal of admission to the United States  
15 of such immigrant would result in hardship to the immi-  
16 grant or to such citizen or lawful permanent resident par-  
17 ent, spouse, child, son, or daughter.”.

18 (b) CONFORMING AMENDMENTS.—Section 212(a)(6)  
19 (8 U.S.C. 1182(a)(6)) is amended—

20 (1) in subparagraph (A), by adding at the end  
21 the following:

22 “(iii) WAIVER AUTHORIZED.—For a  
23 provision authorizing the waiver of clause  
24 (i), see subsection (i).”;

25 (2) in subparagraph (B)—



1 (A) by inserting “(i)” after the subpara-  
 2 graph heading; and

3 (B) by adding at the end the following:

4 “(ii) WAIVER AUTHORIZED.—For a  
 5 provision authorizing the waiver of clause  
 6 (i), see subsection (i).”; and

7 (3) in subparagraph (C)(iii), by inserting “or  
 8 (ii)” after “(i)”.

9 **SEC. 807. WAIVER OF INADMISSIBILITY FOR MINOR CRIMI-**  
 10 **NAL OFFENSES.**

11 Section 212(h) (8 U.S.C. 1182(h)) is amended—

12 (1) in the matter preceding paragraph (1), by  
 13 striking “offense of simple possession of 30 grams or  
 14 less of marijuana” and inserting “controlled sub-  
 15 stance offense for which the alien was not incarcer-  
 16 ated for a period exceeding 1 year”; and

17 (2) by striking the final two sentences.

18 **SEC. 808. GENERAL WAIVER FOR ALIENS PREVIOUSLY RE-**  
 19 **MOVED AND FOR THE UNLAWFUL PRESENCE**  
 20 **BARS.**

21 (a) IN GENERAL.—Section 212(d) (8 U.S.C.  
 22 1182(d)) is amended by adding at the end the following:

23 “(14) The Secretary of Homeland Security may, in  
 24 the discretion of the Secretary, for humanitarian purposes,  
 25 to assure family unity, or when it is otherwise in the public

1 interest, waive the application of subparagraph (A) or  
 2 (B)(i) of subsection (a)(9).”.

3 (b) CONFORMING AMENDMENT.—Section  
 4 212(a)(9)(B) of such Act (8 U.S.C. 1182(a)(9)(B)) is  
 5 amended by striking clause (v).

6 **SEC. 809. WAIVER OF AGGRAVATED FELONY CON-**  
 7 **SEQUENCES.**

8 Section 101 (8 U.S.C. 1101) is amended by adding  
 9 at the end the following:

10 “(j) For purposes of this Act, and notwithstanding  
 11 subsection (a)(43), the Secretary of Homeland Security  
 12 may treat any conviction that did not result in incarcer-  
 13 ation for more than 1 year as if such conviction were not  
 14 a conviction for an aggravated felony. This discretion may  
 15 be exercised for humanitarian purposes, to assure family  
 16 unity, or when it is otherwise in the public interest.”.

17 **SEC. 810. DISCRETIONARY WAIVER TO ADMIT PERSONS IN**  
 18 **UNUSUAL CIRCUMSTANCES.**

19 (a) NEW GENERAL WAIVER.—Section 212(d) (8  
 20 U.S.C. 1182(d)) is amended by adding at the end the fol-  
 21 lowing:

22 “(13) The Secretary of Homeland Security  
 23 may, in the discretion of such Secretary for humani-  
 24 tarian purposes, to assure family unity, or when it  
 25 is otherwise in the public interest, waive the applica-

tion of subparagraph (B) or (G) of subsection (a)(6), clause (i) or (ii) of subsection (a)(9)(A), or subsection (a)(9)(B)(i), in unusual circumstances. For purposes of the preceding sentence, an instance of battering or extreme cruelty is deemed to constitute unusual circumstances in the case where it is inflicted on an alien (or a child of an alien) by the alien's United States citizen or lawful permanent resident spouse, parent, child, son, or daughter.”.

(b) WAIVER FOR ALIENS PREVIOUSLY REMOVED.—

(1) CERTAIN ALIENS PREVIOUSLY REMOVED.—Section 212(a)(9)(A) (8 U.S.C. 1182(a)(9)(A)) is amended by adding at the end the following:

“(iv) WAIVER AUTHORIZED.—For provision authorizing waiver of clause (i) or (ii), see subsection (d)(13).”.

(2) ALIENS UNLAWFULLY PRESENT.—Section 212(a)(9)(B)(v) (8 U.S.C. 1182(A)(9)(B)(v)) is amended to read as follows:

“(v) WAIVER AUTHORIZED.—For provision authorizing waiver of clause (i), see subsection (d)(13).”.

1 **SEC. 811. RESTORATION OF SUSPENSION OF DEPORTA-**  
2 **TION.**

3 (a) CANCELLATION OF REMOVAL.—Section  
4 240A(a)(3) (8 U.S.C. 1229b(a)(3)) is amended to read as  
5 follows:

6 “(3) has not been convicted of an aggravated  
7 felony for which the sentence imposed is five years  
8 or more.”.

9 (b) REPEAL OF RULE FOR TERMINATION OF CON-  
10 TINUOUS PERIOD.—

11 (1) Section 240A(d)(1) (8 U.S.C. 1229b(d)(1))  
12 (8 U.S.C. 1229b(a)) is repealed.

13 (2) Section 240A(d) (8 U.S.C. 1229b) is  
14 amended—

15 (A) by redesignating paragraphs (2) and  
16 (3) as paragraphs (1) and (2), respectively; and

17 (B) by inserting before the period at the  
18 end of paragraph (1) (as redesignated) the fol-  
19 lowing: “, unless the alien’s departure from the  
20 United States was due to a temporary trip  
21 abroad required by emergency or extenuating  
22 circumstances outside the control of the alien”.

23 (c) CANCELLATION OF REMOVAL AND ADJUSTMENT  
24 FOR CERTAIN NONPERMANENT RESIDENTS.—Section  
25 240A(b)(1) (8 U.S.C. 1229b(b)(1)) is amended to read as  
26 follows:

1           “(1) IN GENERAL.—The Attorney General may  
2           cancel removal in the case of an alien who is inad-  
3           missible or deportable from the United States if the  
4           alien—

5                   “(A) has been physically present in the  
6           United States for a continuous period of—

7                           “(i) 7 years immediately preceding the  
8                           date of application in the case of an  
9                           alien—

10                                   “(I) who is deportable on any  
11                                   ground other than a ground specified  
12                                   in clause (ii)(I); and

13   “(II) whose deportation would, in  
14   the opinion of the Attorney General,  
15   result in extreme hardship to the alien  
16   or the alien’s spouse, child, parent,  
17   son, or daughter, who is a citizen of  
18   the United States or an alien lawfully  
19   admitted for permanent residence; or

20   “(ii) 10 years immediately preceding  
21   the date of application in the case of an  
22   alien—

23   “(I) who is deportable for convic-  
24   tion of an offense under section

1                   212(a)(2), 237(a)(2), or 237(a)(3);  
 2                   and

3                   “(II) whose deportation would, in  
 4                   the opinion of the Attorney General,  
 5                   result in exceptional and extremely  
 6                   unusual hardship to the alien or the  
 7                   alien’s spouse, parent, child, son, or  
 8                   daughter, who is a citizen of the  
 9                   United States or an alien lawfully ad-  
 10                  mitted for permanent residence; and

11                  “(B) has been a person of good moral  
 12                  character during such period.”.

13           (d) ELIMINATION OF ANNUAL LIMITATION.—Section  
 14 240A (8 U.S.C. 1229b) is amended by striking subsection  
 15 (e).

## 16   **TITLE IX—REMOVAL GROUNDS** 17   **BASED ON CRIMINAL OFFENSES**

### 18   **SEC. 901. DEFINITION OF MORAL TURPITUDE.**

19           (a) EQUITABLE DEFINITION OF “MORAL TURPI-  
 20           TUDE”.—

21                  (1) CONVICTION OF CERTAIN CRIMES.—Section  
 22           212(a)(2)(A)(i) (8 U.S.C. 1182(a)(2)(A)(i)) is  
 23           amended by striking “of, or who admits having com-  
 24           mitted, or who admits committing acts which con-

1       stitute the essential elements of—” and inserting  
2       “of—”.

3               (2) EXCEPTION.—Section 212(a)(2)(A)(ii)(II)  
4       (8 U.S.C. 1182(a)(2)(A)(ii)(II)) is amended—

5               (A) by striking “the maximum” and all  
6       that follows through “such crime,”; and

7               (B) by striking “6 months” and inserting  
8       “1 year”.

9       (b) EQUITABLE DEFINITION OF “CRIMES OF MORAL  
10   TURPITUDE”.—Section 237(a)(2)(A)(i)(II) (8 U.S.C.  
11   1227(a)(2)(A)(i)(II)) is amended to read as follows:

12               “(II) for which the alien has been  
13       incarcerated for a period exceeding  
14       one year,”.

15   **SEC. 902. “AGGRAVATED FELONY” DEFINITIONS.**

16       (a) IN GENERAL.—Section 101(a)(43) (8 U.S.C.  
17   1101(a)(43)) is amended by striking “The term ‘aggra-  
18   vated felony’ means” and inserting “Aggravated felony  
19   means a felony”.

20       (b) ILLICIT TRAFFICKING.—Section 101(a)(43)(B)  
21   (8 U.S.C. 1101(a)(43)(B)) is amended by striking  
22   “Code);” and inserting “Code), except it does not include  
23   simple possession of a controlled substance;”.

24       (c) CRIMES OF VIOLENCE AND THEFT OFFENSES.—  
25   Subparagraphs (F), (G), (R), and (S) of section

1 101(a)(43) (8 U.S.C. 1101(a)(43)(F), (G), (R), and (S))  
 2 are each amended by striking “imprisonment” and all that  
 3 follows through the semicolon and inserting “imprison-  
 4 ment of more than five years;”.

5 (d) CORRUPT ORGANIZATIONS AND GAMBLING OF-  
 6 FENSES.—Section 101(a)(43)(J) is amended by inserting  
 7 “more than five years” after the words “sentence of”.

8 (e) ALIEN SMUGGLING.—Section 101(a)(43)(N) (8  
 9 U.S.C. 101(a)(43)(N)) is amended—

10 (1) by inserting “committed for the purpose of  
 11 commercial advantage,” after “smuggling,”; and

12 (2) by adding at the end a semicolon.

13 (f) DISCRETIONARY WAIVER IN CASES OF OTHER  
 14 MINOR FELONIES.—Section 101 (8 U.S.C. 1101) is  
 15 amended by adding at the end the following:

16 **SEC. 903. DEFINITIONS OF “CONVICTION” AND “TERM OF**  
 17 **IMPRISONMENT”.**

18 Section 101(a)(48) (8 U.S.C. 1101(a)(48)) is amend-  
 19 ed—

20 (1) in subparagraph (A), by striking “court”  
 21 and all that follows through the period at the end  
 22 and inserting “court. An adjudication or judgment  
 23 of guilt that has been expunged, deferred, annulled,  
 24 invalidated, withheld, or vacated, an order of proba-  
 25 tion without entry of judgment, or any similar dis-



1 position shall not be considered a conviction for pur-  
 2 poses of this Act.”; and

3 (2) in subparagraph (B)—

4 (A) by inserting “only” after “deemed to  
 5 include”; and

6 (B) by striking “court of law” and all that  
 7 follows through the period at the end and in-  
 8 serting “court of law. Any such reference shall  
 9 not be deemed to include any suspension of the  
 10 imposition or execution of that imprisonment or  
 11 sentence in whole or in part.”.

12 “(i) For purposes of this Act, and notwithstanding  
 13 subsection (a)(43), the Attorney General may treat any  
 14 conviction that did not result in incarceration for more  
 15 than 1 year as if such conviction were not a conviction  
 16 for an aggravated felony.”.

17 **SEC. 904. ELIMINATING RETROACTIVE CHANGES IN RE-**  
 18 **MOVAL GROUNDS.**

19 (a) APPLICATION OF AGGRAVATED FELONY DEFINI-  
 20 TION.—The last sentence of section 101(a)(43) (8 U.S.C.  
 21 1101(a)(43)) is amended to read as follows: “The term  
 22 shall not apply to any offense that was not covered by  
 23 the term on the date on which the offense occurred.”.

1 (b) GROUNDS OF DEPORTABILITY.—Section 237 (8  
 2 U.S.C. 1227) is amended by adding at the end the fol-  
 3 lowing new subsection:

4 “(d) Notwithstanding any other provision of this sec-  
 5 tion, an alien is not deportable by reason of committing  
 6 any offense that was not a ground of deportability on the  
 7 date the offense occurred.”.

8 (c) GROUNDS OF INADMISSIBILITY.—Section 212 (8  
 9 U.S.C. 1182) is amended by adding at the end the fol-  
 10 lowing new subsection:

11 “(p) Notwithstanding any other provision of this sec-  
 12 tion, an alien is not inadmissible by reason of committing  
 13 any offense that was not a ground of inadmissibility on  
 14 the date the offense occurred.”.

15 **SEC. 905. ELIMINATING UNFAIR RETROACTIVE CHANGES IN**  
 16 **REMOVAL RULES FOR PERSONS PREVIOUSLY**  
 17 **REMOVED.**

18 (a) IN GENERAL.—The Attorney General shall estab-  
 19 lish a process by which an alien described in subsection  
 20 (b) may apply for reopening a proceeding so as to seek  
 21 relief from exclusion, deportation, or removal under sec-  
 22 tion 212(c) of the Immigration and Nationality Act, as  
 23 such section was in effect prior to the enactment of the  
 24 Antiterrorism and Effective Death Penalty Act of 1996,

1 or section 240A of the Immigration and Nationality Act,  
2 as amended by this Act.

3 (b) ALIEN DESCRIBED.—An alien referred to in sub-  
4 section (a) is an alien who received a final order of exclu-  
5 sion, deportation, or removal, or a decision on a petition  
6 for review or petition for habeas corpus, on or after Sep-  
7 tember 30, 1996, and who was—

8 (1) excluded, deported, or removed from the  
9 United States by reason of having committed a  
10 criminal offense that was not a basis for removal,  
11 exclusion, or deportation on the date on which the  
12 offense was committed;

13 (2) excluded, deported, or removed from the  
14 United States by reason of having committed a  
15 criminal offense that is not a basis for removal, ex-  
16 clusion, or deportation on the date of enactment of  
17 this Act; or

18 (3) excluded, deported, or removed from the  
19 United States by reason of having committed a  
20 criminal offense prior to April 24, 1996, for which  
21 there was relief from exclusion, deportation, or re-  
22 moval available prior to such date.

23 (c) PAROLE.—The Attorney General may in her dis-  
24 cretion exercise the parole authority under section  
25 212(d)(5)(A) of the Immigration and Nationality Act (8

1 U.S.C. 1182(d)(5)(A)) for the purpose of permitting  
 2 aliens excluded, deported, or removed from the United  
 3 States to participate in the process established under sub-  
 4 section (a), if the alien establishes prima facie eligibility  
 5 for the relief.

## 6 **TITLE X—DIVERSITY VISAS**

### 7 **SEC. 1001. INCREASE IN WORLDWIDE LEVEL OF DIVERSITY** 8 **IMMIGRANTS.**

9 Section 201(e) (8 U.S.C. 1151(e)) is amended by  
 10 striking “55,000” and inserting “110,000”.

## 11 **TITLE XI—HAITIAN PARITY**

### 12 **SEC. 1101. ADJUSTMENT OF STATUS FOR HAITIANS.**

13 (a) IN GENERAL.—Chapter 5 of title II (8 U.S.C.  
 14 1255 et seq.), as amended by section 202, is further  
 15 amended by inserting after section 245C the following:

16 “ADJUSTMENT OF STATUS OF CERTAIN HAITIAN  
 17 NATIONALS

18 “SEC. 245D. Notwithstanding the provisions of sec-  
 19 tion 245(c), the status of any alien who is a national or  
 20 citizen of Haiti, and who has been physically present in  
 21 the United States for at least one year, may be adjusted  
 22 by the Secretary of Homeland Security, in the Secretary’s  
 23 discretion and under such regulations as the Secretary  
 24 may prescribe, to that of an alien lawfully admitted for  
 25 permanent residence, if the alien makes an application for  
 26 such adjustment and the alien is eligible to receive an im-

1 migrant visa and is admissible to the United States for  
 2 permanent residence. Upon approval of such an applica-  
 3 tion for adjustment of status, the Secretary shall create  
 4 a record of the alien’s admission for permanent residence  
 5 as of a date 30 months prior to the filing of such an appli-  
 6 cation or the date of the alien’s last arrival into the United  
 7 States, whichever date is later. The provisions of this Act  
 8 shall be applicable to the spouse and child of any alien  
 9 described in this section, regardless of their citizenship  
 10 and place of birth, if the spouse or child is residing with  
 11 such alien in the United States.”.

12 (b) CLERICAL AMENDMENT.—The table of contents  
 13 as amended by section 202, is further amended by insert-  
 14 ing after the item relating to section 245C the following:

“Sec. 245D. Adjustment of status of certain Haitian nationals.”.

15 (c) SUNSET.—The amendments made by this section  
 16 shall cease to be effective on the date that is 3 years after  
 17 the date of the enactment of this Act.

18 **SEC. 1102. LIMITATION OF ATTORNEY GENERAL’S BOND**  
 19 **DISCRETION.**

20 Section 236 (8 U.S.C. 1226) is amended by adding  
 21 at the end the following:

22 “(f) EXERCISE OF AUTHORITY FOR ARREST, DETEN-  
 23 TION, AND RELEASE.—The Secretary of Homeland Secu-  
 24 rity shall exercise the discretion afforded under subsection  
 25 (a) on a case-by-case basis. If bond is to be denied on

1 the ground that the alien's release would give rise to ad-  
 2 verse consequences for national security or national immi-  
 3 gration policy, the finding of such adverse consequences  
 4 shall be based on circumstances pertaining to the indi-  
 5 vidual alien whose release is being considered.”.

6 **SEC. 1103. ELIMINATION OF MANDATORY DETENTION IN**  
 7 **EXPEDITED REMOVAL PROCEEDINGS.**

8 Section 235(b)(1)(B)(iii)(IV) (8 U.S.C.  
 9 1225(b)(1)(B)(iii)(IV)) is amended to read as follows:

10 “(IV) DETENTION.—Aliens sub-  
 11 ject to the procedures under this  
 12 clause shall be detained in accordance  
 13 with section 236.”.

14 **SEC. 1104. AMENDMENTS TO HAITIAN AND IMMIGRANT**  
 15 **FAIRNESS ACT OF 1998.**

16 (a) GROUND FOR INADMISSIBILITY FOR DOCUMENT  
 17 FRAUD DOES NOT APPLY.—The Haitian Refugee Immi-  
 18 gration Fairness Act of 1998 (8 U.S.C. 1255 note) is  
 19 amended in subsections (a)(1)(B) and (d)(1)(D) of section  
 20 902 by inserting “(6)(C)(i),” after “(6)(A),”.

21 (b) DETERMINATIONS WITH RESPECT TO CHIL-  
 22 DREN.—Section 902(d) of such Act is amended by adding  
 23 at the end the following:

24 “(3) DETERMINATIONS WITH RESPECT TO  
 25 CHILDREN.—

1           “(A) USE OF APPLICATION FILING  
2           DATE.—Determinations made under this sub-  
3           section as to whether an individual is a child of  
4           a parent shall be made using the age and status  
5           of the individual on the date of the enactment  
6           of this section.

7           “(B) APPLICATION SUBMISSION BY PAR-  
8           ENT.—Notwithstanding paragraph (1)(C), an  
9           application under this subsection filed based on  
10          status as a child may be filed for the benefit of  
11          such child by a parent or guardian of the child,  
12          if the child is physically present in the United  
13          States on such filing date.”.

14 **SEC. 1105. NEW APPLICATIONS AND MOTIONS TO REOPEN.**

15          (a) NEW APPLICATIONS.—Notwithstanding section  
16          902(a)(1)(A) of the Haitian and Immigrant Fairness Act  
17          of 1998, an alien who is eligible for adjustment of status  
18          under such Act, as amended by section 804 of this Act,  
19          may submit an application for adjustment of status under  
20          such Act not later than the later of—

21                (1) 2 years after the date of the enactment of  
22          this Act; and

23                (2) 1 year after the date on which final regula-  
24          tions implementing section 804 are promulgated.

1 (b) MOTIONS TO REOPEN.—The Secretary of Home-  
2 land Security shall establish procedures for the reopening  
3 and reconsideration of applications for adjustment of sta-  
4 tus under the Haitian Refugee Immigration Fairness Act  
5 of 1998 that are affected by the amendments under sec-  
6 tion 804 of this Act.

7 (c) RELATIONSHIP OF APPLICATION TO CERTAIN OR-  
8 DERS.—Section 902(a)(3) of the Haitian and Immigrant  
9 Fairness Act of 1998 shall apply to an alien present in  
10 the United States who has been ordered excluded, de-  
11 ported, removed, or ordered to depart voluntarily, and who  
12 files an application under subsection (a), or a motion  
13 under subsection (b), in the same manner as such section  
14 902(a)(3) applied to aliens filing applications for adjust-  
15 ment of status under such Act before April 1, 2000.

16 **SEC. 1106. TEMPORARY PROTECTED STATUS FOR HAI-**  
17 **TIANS.**

18 It is the sense of the Congress that the Secretary of  
19 Homeland Security should be more liberal with respect to  
20 Haiti in deciding whether to designate that country for  
21 temporary protected status under section 244(b)(1)(A) of  
22 the Immigration and Nationality (8 U.S.C.  
23 1254(b)(1)(A)). It is the sense of the Congress that this  
24 decision has sometimes been made without due regard to  
25 the serious threat to personal safety that results from



1 sending Haitians back to Haiti during a period of ongoing  
2 armed conflict in that country.

3 **TITLE XII—FAIRNESS IN ASYLUM**  
4 **AND REFUGEE PROCEEDINGS**

5 **SEC. 1201. REFUGEE STATUS FOR UNMARRIED SONS AND**  
6 **DAUGHTERS OF REFUGEES.**

7 Section 207(c)(2) (8 U.S.C. 1157(c)(2)) is amended  
8 by adding at the end the following:

9 “(C) When warranted by unusual cir-  
10 cumstances or to preserve family unity, the At-  
11 torney General may, in the Attorney General’s  
12 discretion, consider an unmarried son or daugh-  
13 ter of a refugee to be a child of the refugee for  
14 purposes of this paragraph.”.

15 **SEC. 1202. ASYLEE STATUS FOR UNMARRIED SONS AND**  
16 **DAUGHTERS OF ASYLEES.**

17 Section 208(b)(3) (8 U.S.C. 1158(b)(3)) is amended  
18 by adding at the end the following:

19 “(C) When warranted by unusual cir-  
20 cumstances or to preserve family unity, the At-  
21 torney General may, in the Attorney General’s  
22 discretion, consider an unmarried son or daugh-  
23 ter of an alien who is granted asylum under  
24 this subsection to be a child of the alien for  
25 purposes of this paragraph.”.

1 **SEC. 1203. ELIMINATION OF ARBITRARY TIME LIMITS ON**  
2 **ASYLUM APPLICATIONS.**

3 Section 208(a)(2) (8 U.S.C. 1158(a)(2)) is amend-  
4 ed—

5 (1) by striking subparagraph (B);

6 (2) in subparagraph (C), by striking “(D),” and  
7 inserting “(C),”;

8 (3) in subparagraph (D)—

9 (A) by striking “subparagraphs (B) and  
10 (C),” and inserting “subparagraph (B),”;

11 (B) by striking “either”; and

12 (C) by striking “asylum or extraordinary”  
13 and all that follows through the period at the  
14 end and inserting “asylum.”; and

15 (4) by redesignating subparagraphs (C) and  
16 (D) as subparagraphs (B) and (C), respectively.

17 **SEC. 1204. GENDER-BASED PERSECUTION.**

18 (a) TREATMENT AS REFUGEE.—Section 101(a)(42)  
19 (8 U.S.C. 1101(a)(42)) is amended by adding at the end  
20 the following:

21 “(C) For purposes of determinations under  
22 this Act, a person who establishes that he or  
23 she suffered persecution in the past, or has a  
24 well-founded fear of persecution, on account of  
25 gender shall be considered to have suffered per-  
26 secution, or to have a well-founded fear of per-

1           secution, on account of membership in a par-  
2           ticular social group.”.

3           (b) RESTRICTION ON REMOVAL TO COUNTRY WHERE  
4   ALIEN WOULD BE THREATENED.—Section 241(b)(3) of  
5   such Act (8 U.S.C. 1231(b)(3)) is amended by adding at  
6   the end the following:

7                   “(C) GENDER-BASED PERSECUTION.—For  
8           purposes of determinations under this para-  
9           graph, an alien who establishes that the alien’s  
10          life or freedom would be threatened in a coun-  
11          try on account of gender shall be considered to  
12          have established that the alien’s life or freedom  
13          would be threatened in that country on account  
14          of membership in a particular social group.”.

## 15                   **TITLE XIII—TEMPORARY** 16                   **PROTECTED STATUS**

17   **SEC. 1301. ADJUSTMENT OF STATUS FOR CERTAIN RECIPI-**  
18                   **ENTS OF TEMPORARY PROTECTED STATUS.**

19          (a) IN GENERAL.—Section 245 (8 U.S.C. 1255) is  
20   amended by adding at the end the following:

21          “(n)(1) If, in the opinion of the Secretary of the  
22   Homeland Security Department, a person granted tem-  
23   porary protected status under section 244—

1           “(A) has been physically present in the United  
2       States in that status for a continuous period of at  
3       least 5 years;

4           “(B) has at all times been a person of good  
5       moral character;

6           “(C) has never been convicted of a criminal of-  
7       fense in the United States;

8           “(D) in the case of an alien who is 18 years of  
9       age or older, but who is not over the age of 65, has  
10      successfully completed a course on reading, writing,  
11      and speaking words in ordinary usage in the English  
12      language, unless unable to do so on account of phys-  
13      ical or developmental disability or mental impair-  
14      ment;

15          “(E) in the case of an alien 18 years of age or  
16      older, has accepted the values and cultural life of the  
17      United States; and

18          “(F) in the case of an alien 18 years of age or  
19      older, has performed at least 40 hours of community  
20      service;

21   the Secretary may adjust the status of the alien to that  
22   of an alien lawfully admitted for permanent residence.

23          “(2) An alien shall not be considered to have failed  
24   to maintain a continuous presence in the United States

1 for purposes of subsection (a)(1) by virtue of brief, casual,  
2 and innocent absences from the United States.

3 “(3)(A) The alien shall establish that the alien is ad-  
4 missible to the United States as immigrant, except as oth-  
5 erwise provided in paragraph (2).

6 “(B) The provisions of paragraphs (5), (6)(A),  
7 (6)(B), (6)(C), (6)(F), (6)(G), (7)(A), (9)(B), and  
8 (9)(C)(i)(I) of section 212(a) shall not apply in the deter-  
9 mination of an alien’s admissibility under this section.

10 “(4) When an alien is granted lawful permanent resi-  
11 dent status under this subsection, the number of immi-  
12 grant visas authorized to be issued under any provision  
13 of this Act shall not be reduced. The numerical limitations  
14 of sections 201 and 202 shall not apply to adjustment of  
15 status under this section.

16 “(5) The Secretary of Homeland Security may termi-  
17 nate removal proceedings without prejudice pending the  
18 outcome of an alien’s application for adjustment of status  
19 under this section on the basis of a prima facie showing  
20 of eligibility for relief under this section.”.

21 (b) LIMITATION ON CONSIDERATION IN THE SENATE  
22 OF LEGISLATION ADJUSTING STATUS.—Section 244 (8  
23 U.S.C. 1254a) is amended by striking subsection (h) and  
24 redesignating subsection (i) as subsection (h).

1 **SEC. 1302. FOREIGN STATE DESIGNATIONS.**

2 Section 244(b)(1)(C) (8 U.S.C. 1254a(b)(1)(C)) is  
3 amended to change the following phrase “the Attorney  
4 General finds that there exist extraordinary and tem-  
5 porary conditions in the foreign state that prevent aliens  
6 who are nationals of the state from returning to the state  
7 in safety,” so that it reads as follows: “the Secretary of  
8 Homeland Security finds that extraordinary and tem-  
9 porary conditions in the foreign state make returning  
10 aliens to the state undesirable for humanitarian reasons,”.

11 **TITLE XIV—MISCELLANEOUS**  
12 **PROVISIONS**

13 **SEC. 1401. NATURALIZATION PROVISIONS.**

14 (a) PHYSICAL PRESENCE REQUIREMENT.—Section  
15 316(a) (8 U.S.C. 1427) is amended by adding at the end  
16 the following:

17 “(g) When warranted by extraordinary cir-  
18 cumstances, the Secretary of Homeland Security may re-  
19 duce, by not more than 90 days, the physical presence re-  
20 quirement described in the preceding sentence.”.

21 (b) ABSENCES FROM THE UNITED STATES.—Section  
22 316(b) (8 U.S.C. 1427(b)) is amended—

23 (1) in the first sentence, by striking “one year”  
24 and inserting “18 months”; and

1           (2) in the second sentence, by striking “contin-  
2       uous period of one year” and inserting “continuous  
3       period of 18 months”.

4 **SEC. 1402. PREVENTING INAPPROPRIATE STATE AND**  
5 **LOCAL GOVERNMENT INVOLVEMENT IN THE**  
6 **ENFORCEMENT OF CIVIL IMMIGRATION PRO-**  
7 **VISIONS UNDER THE IMMIGRATION AND NA-**  
8 **TIONALITY ACT.**

9       (a) ELIMINATION OF BAN ON STATE AND LOCAL  
10 GOVERNMENTS FROM PREVENTING COMMUNICATIONS  
11 WITH THE DEPARTMENT OF HOMELAND SECURITY.—

12           (1) IN GENERAL.—Section 642 of the Illegal  
13 Immigration Reform and Immigrant Responsibility  
14 Act of 1996 (8 U.S.C. 1373) is repealed.

15           (2) VERIFICATION OF ELIGIBILITY FOR FED-  
16 ERAL PUBLIC BENEFITS.—Section 432 of the Per-  
17 sonal Responsibility and Work Opportunity Rec-  
18 onciliation Act of 1996 (8 U.S.C. 1642) is repealed.

19       (b) ELIMINATION OF AUTHORITY TO PERMIT STATE  
20 PERSONNEL TO CARRY OUT IMMIGRATION OFFICER  
21 FUNCTIONS.—Section 287(g) (8 U.S.C. 1357(g)) is re-  
22 pealed.

1 **SEC. 1403. NONIMMIGRANT CATEGORY FOR FASHION MOD-**  
2 **ELS.**

3 (a) ELIMINATION OF H-1B CLASSIFICATION FOR  
4 FASHION MODELS.—Section 101(a)(15)(H)(i)(b) of the  
5 Immigration and Nationality Act (8 U.S.C.  
6 1101(a)(15)(H)(i)(b)) is amended—

- 7 (1) by striking “or as a fashion model”; and  
8 (2) by striking “or, in the case of a fashion  
9 model, is of distinguished merit and ability”.

10 (b) NEW CLASSIFICATION.—Section 101(a)(15)(O)  
11 of the Immigration and Nationality Act (8 U.S.C.  
12 1101(a)(15)(O)) is amended—

- 13 (1) in clause (iii), by striking “clause (i) or (ii)”  
14 and inserting “clause (i), (ii), or (iii)” and by redes-  
15 ignating clause (iii) as clause (iv); and  
16 (2) by inserting after clause (ii) the following  
17 new clause:

18 “(iii) is a fashion model who is of distin-  
19 guished merit and ability and who is seeking to  
20 enter the United States temporarily to perform  
21 fashion modeling services that involve events or  
22 productions which have a distinguished reputa-  
23 tion or that are performed for an organization  
24 or establishment that has a distinguished rep-  
25 utation for, or a record of, utilizing prominent  
26 modeling talent; or”.



1 (c) EFFECTIVE DATE AND IMPLEMENTATION.—

2 (1) IN GENERAL.—The amendments made by  
3 this section shall take effect on the date of the en-  
4 actment of this Act.

5 (2) REGULATIONS, GUIDELINES, AND PRECE-  
6 DENTS.—The regulations, guidelines, and precedents  
7 in effect on the date of the enactment of this Act for  
8 the adjudication of petitions for fashion models  
9 under section 101(a)(15)(H)(i)(b) of the Immigra-  
10 tion and Nationality Act (8 U.S.C.  
11 1101(a)(15)(H)(i)(b)) shall be applied to petitions  
12 for fashion model under section 101(a)(15)(O)(iii) of  
13 the Immigration and Nationality Act (8 U.S.C.  
14 1101(a)(15)(O)(iii)), as added by this section, except  
15 that the duration of status approvals shall be based  
16 on regulations applicable to other occupations under  
17 section 101(a)(15)(O) of the Immigration and Na-  
18 tionality Act (8 U.S.C. 1101(a)(15)(O)).

19 (3) CONSTRUCTION.—Nothing in this section,  
20 or the amendments made by this section, shall be  
21 construed as preventing an alien who is a fashion  
22 model from obtaining nonimmigrant status under  
23 section 101(a)(15)(O)(i) of the Immigration and Na-  
24 tionality Act (8 U.S.C. 1101(a)(15)(O)(i)) if such  
25 alien is otherwise qualified for such status.

1           (4) TREATMENT OF PENDING PETITIONS.—Pe-  
2       titions filed on behalf of fashion models under sec-  
3       tion 101(a)(15)(H)(i)(b) of the Immigration and  
4       Nationality Act (8 U.S.C. 1101(a)(15)(H)(i)(b))  
5       that are pending on the date of the enactment of  
6       this Act shall be treated as if they had been filed  
7       under section 101(a)(15)(O)(iii) of the Immigration  
8       and Nationality Act (8 U.S.C. 1101(a)(15)(O)(iii)),  
9       as added by this section.

10          (5) VISA VALIDITY PERIOD.—The validity pe-  
11       riod for visas issued to beneficiaries of petitions filed  
12       under section 101(a)(15)(O)(iii) of the Immigration  
13       and Nationality Act (8 U.S.C. 1101(a)(15)(O)(iii))  
14       shall be for the full period of approval notwith-  
15       standing the reciprocity validity periods that would  
16       otherwise be applicable.

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