### 110TH CONGRESS 1ST SESSION

# H. R. 4263

To amend the Internal Revenue Code of 1986 to allow a tax credit for charitable contributions to private, nonprofit charities providing health insurance premium assistance and drug co-payment assistance, thereby transitioning uninsured Americans into private insurance and transitioning Medicaid patients into private insurance, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

**DECEMBER 4, 2007** 

Mr. Melancon (for himself and Mr. Gerlach) introduced the following bill; which was referred to the Committee on Ways and Means

## A BILL

To amend the Internal Revenue Code of 1986 to allow a tax credit for charitable contributions to private, non-profit charities providing health insurance premium assistance and drug co-payment assistance, thereby transitioning uninsured Americans into private insurance and transitioning Medicaid patients into private insurance, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Health Insurance Tax
- 3 Credit Assistance Act of 2007".
- 4 SEC. 2. FINDINGS.
- 5 Congress makes the following findings:
- 6 (1) Health care spending in the United States
- 7 has grown rapidly to a rate of approximately 10 per-
- 8 cent a year.
- 9 (2) According to the Congressional Budget Of-
- 10 fice, with the cost of health care rising rapidly,
- spending for Medicare and Medicaid is projected to
- grow even faster—in the range of 7 percent to 8
- percent annually.
- 14 (3) More and more Americans with health in-
- surance coverage are experiencing increases in out-
- of-pocket expenses for health care.
- 17 (4) The rising costs of healthcare is driving
- more citizens to be uninsured or underinsured. Ac-
- cording to the Bureau of the Census, Department of
- 20 Commerce, the number of Americans without health
- 21 insurance in 2005 increased by 800,000 to
- 22 46,600,000 from 45,800,000 in 2004.
- 23 (5) Many of these uninsured, nonelderly adults
- face chronic conditions.
- 25 (6) The rising costs of healthcare are com-
- pounded for Americans who suffer from a chronic

- disease that requires expensive treatments. Some of these uninsured adults with chronic conditions forgo needed medical care or prescription drugs, due to the prohibitive costs.
  - (7) Many families who have a loved one with an expensive chronic condition often face a difficult dilemma: if they receive public assistance through State Medicaid programs, they must meet and maintain a certain income threshold and if they leave public assistance for private insurance, they must then be able to meet higher premiums, co-payments and drug costs.
  - (8) Currently, nonprofit charitable organizations have recognized a need to develop financial assistance programs for patients with expensive chronic illnesses to access treatment and therapies to lead productive and healthy lives.
  - (9) These patient assistance organizations (PAOs) prevent patients with expensive chronic illnesses and conditions from depleting financial resources to qualify for public assistance programs by subsidizing health insurance premiums; pharmacy and treatment co-payments; and expense associated with Medicare.

- 1 (10) The Federal Government should be looking
  2 for ways to reduce the costs to public programs like
  3 Medicaid at the same time transitioning beneficiaries
  4 into the private health market. One way to do this
  5 is to create incentives for beneficiaries and their
  6 families to enter the workforce, earn a better living
  7 and ultimately, participate in the private health in8 surance market.
  - (11) A targeted tax credit is one way the Federal Government could encourage citizens to donate to qualified PAOs.
  - (12) The benefits of a tax credit provides the Federal Government with a greater savings than the cost of the tax credits themselves by transitioning patients off public programs such as Medicaid, lifting them out of poverty, and enabling them to access health insurance coverage.
  - (13) This tax credit also contributes to PAOs that can cover the "TrOOP" or "doughnut hole" expenses that Medicare part D does not cover for disabled and senior citizens.
  - (14) This tax credit in the end fosters a tax policy that addresses three major areas of public policy concern—
- 25 (A) uninsured and underinsured citizens;

1	(B) treatment for Medicare beneficiaries
2	("doughnut hole"); and
3	(C) cost savings for Medicaid.
4	SEC. 3. CREDIT FOR CHARITABLE CONTRIBUTIONS TO CER
5	TAIN PRIVATE CHARITIES PROVIDING
6	HEALTH INSURANCE PREMIUM ASSISTANCE
7	AND DRUG COPAYMENT ASSISTANCE TO THE
8	UNINSURED AND UNDERINSURED.
9	(a) IN GENERAL.—Subpart A of part IV of chapter
10	1 of the Internal Revenue Code of 1986 (relating to non-
11	refundable personal credits) is amended by inserting after
12	section 25D the following new section:
13	"SEC. 25E. CREDIT FOR CONTRIBUTIONS TO THE CHRON-
14	ICALLY ILL UNINSURED AND UNDER
15	INSURED.
	INSCIED.
16	"(a) In General.—In the case of an individual
17	"(a) In General.—In the case of an individual
17 18	"(a) In General.—In the case of an individual, there shall be allowed as a credit against the tax imposed
17 18 19	"(a) IN GENERAL.—In the case of an individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to
17 18 19	"(a) In General.—In the case of an individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to the qualified charitable contributions made by the tax-
17 18 19 20 21	"(a) IN GENERAL.—In the case of an individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to the qualified charitable contributions made by the taxable payer.
117 118 119 220 221 222	"(a) In General.—In the case of an individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to the qualified charitable contributions made by the taxabayer.  "(b) Limitation.—The amount allowed as a credit
117 118 119 220 221 222	"(a) In General.—In the case of an individual, there shall be allowed as a credit against the tax imposed by this chapter for the taxable year an amount equal to the qualified charitable contributions made by the tax-payer.  "(b) Limitation.—The amount allowed as a credit to the taxpayer under subsection (a) shall not exceed

1	contribution' means a charitable contribution (as defined
2	in section 170(c)) made in cash to a qualified charity.
3	"(d) QUALIFIED CHARITY.—For purposes of this sec-
4	tion—
5	"(1) IN GENERAL.—The term 'qualified charity'
6	means an organization described in section 501(c)(3)
7	and exempt from tax under section 501(a)—
8	"(A) which is certified by the Office of In-
9	spector General of the Department of Health
10	and Human Services as meeting the require-
11	ments of paragraph (2), and
12	"(B) which is organized under the laws of
13	a State at the time the contribution is made
14	and is exempt from income taxation (if any) by
15	such State.
16	"(2) Charity must work to assist chron-
17	ICALLY ILL PATIENTS WITH HEALTH INSURANCE
18	PREMIUM ASSISTANCE AND COPAYMENT ASSIST-
19	ANCE.—An organization meets the requirements of
20	this paragraph only if the predominant activity of
21	such organization is the subsidizing of health insur-
22	ance premiums and pharmacy co-payments of indi-
23	viduals who are uninsured or cannot otherwise af-
24	ford health insurance or drug treatments.

- 1 "(e) Denial of Double Benefit.—No deduction
- 2 shall be allowed under any other provision of this chapter
- 3 for any contribution for which a deduction or credit is al-
- 4 lowed under subsection (a).
- 5 "(f) Election to Not Take Credit.—No credit
- 6 shall be allowed under subsection (a) for any contribution
- 7 if the taxpayer elects to not have this section apply to such
- 8 contribution.".
- 9 (b) CLERICAL AMENDMENTS.—The table of sections
- 10 of such subpart is amended by inserting after the item
- 11 relating to section 25D the following new item:
  - "Sec. 25E. Credit for contributions to the chronically ill uninsured and underinsured.".
- 12 (c) Effective Date.—The amendments made by
- 13 this section shall apply to taxable years beginning after
- 14 the date of the enactment of this Act.

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