

110TH CONGRESS  
1ST SESSION

# H. R. 4102

To phase out the use of private military contractors.

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## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 7, 2007

Ms. SCHAKOWSKY (for herself, Mr. MCGOVERN, Mr. FILNER, Mr. COHEN, Mr. ALLEN, Mr. GONZALEZ, Mr. RAHALL, Mr. ELLISON, Mr. GRIJALVA, and Mr. STARK) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on Armed Services and Select Intelligence (Permanent Select), for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To phase out the use of private military contractors.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

### 3   **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Stop Outsourcing Se-  
5       curity Act”.

### 6   **SEC. 2. FINDINGS.**

7       Congress finds the following:

8               (1) The United States is increasingly relying on  
9       private security contractors to perform mission crit-

1 ical and emergency essential functions that histori-  
2 cally have been performed by United States military  
3 or government personnel.

4 (2) The number of private security contractors  
5 in Iraq is reported to be at least 48,000 and Depart-  
6 ment of State funding for private security and law  
7 enforcement contractors is estimated to have in-  
8 creased from \$1,000,000,000 to \$4,000,000,000.

9 (3) The Congressional Research Service reports  
10 that about one-quarter of private security contrac-  
11 tors are third-party nationals.

12 (4) On October 18, 2007, Secretary of Defense  
13 Robert Gates said that the work of many contractors  
14 in Iraq was “at cross-purposes to our larger mission  
15 in Iraq”, and that “right now those missions are in  
16 conflict ...”.

17 (5) A December 2006 report by the Govern-  
18 ment Accountability Office found multiple defi-  
19 ciencies in the Army’s oversight of contractors in  
20 Iraq, including “limited visibility over contractors”,  
21 a lack of “adequate contractor oversight personnel”,  
22 and “little or no training on the use of contractors”.

23 (6) The Congress does not have access to secu-  
24 rity contracts, the number of private security con-  
25 tractors working in Iraq, Afghanistan and other

1 combat zones, the number of contractors who have  
2 died or any disciplinary actions taken against them.

3 (7) The relationship between the governments  
4 of the United States and Iraq has been negatively  
5 impacted by violent incidents involving private mili-  
6 tary contractors and Iraqi citizens, including a De-  
7 cember 24, 2006, shooting of the guard of the Iraqi  
8 Vice President and a September 16, 2007, shooting  
9 by Blackwater employees that killed 17 Iraqi citizens  
10 and wounded 24.

11 (8) The Government of Iraq has demanded that  
12 the United States Government sever all contracts in  
13 Iraq with Blackwater and expel the company from  
14 Iraq within six months, highlighting the danger in  
15 relying on private security contractors for mission  
16 critical functions.

17 (9) The use of private security contractors for  
18 mission critical functions undermines the mission,  
19 jeopardizes the safety of American troops conducting  
20 military operations in Iraq and other combat zones,  
21 and should be phased out.

22 **SEC. 3. DEFINITIONS.**

23 In this Act:

1           (1) MISSION CRITICAL OR EMERGENCY ESSEN-  
2           TIAL FUNCTIONS.—The term “mission critical or  
3           emergency essential functions”—

4                   (A) means—

5                           (i) activities for which continued per-  
6                           formance is considered essential to support  
7                           combat systems and operational activities;  
8                           or

9                           (ii) activities whose delay, absence, or  
10                          failure of performance would significantly  
11                          affect the broader success or failure of a  
12                          military operation; and

13                   (B) includes—

14                           (i) the provision of protective services;

15                           (ii) the provision of security advice  
16                          and planning;

17                           (iii) military and police training;

18                           (iv) repair and maintenance for weap-  
19                          ons systems;

20                           (v) prison administration;

21                           (vi) interrogation; and

22                           (vii) intelligence.

23           (2) SPECIFIED CONGRESSIONAL COMMITTEE.—

24           The term “specified congressional committee” means  
25           each of the following committees:

(A) The Committees on Armed Services, Oversight and Government Reform, Appropriations, and Foreign Affairs, and the Permanent Select Committee on Intelligence, of the House of Representatives.

(B) The Committees on Armed Services, Homeland Security and Governmental Affairs, Appropriations, and Foreign Relations, and the Select Committee on Intelligence, of the Senate.

**SEC. 4. REQUIREMENT FOR GOVERNMENT PERSONNEL TO  
PERFORM DIPLOMATIC SECURITY IN IRAQ.**

Not later than 6 months after the date of the enactment of this Act, the Secretary of State shall ensure that all personnel at any United States diplomatic or consular mission in Iraq are provided security services only by Federal Government personnel.

**SEC. 5. REQUIREMENTS RELATING TO CONTRACTORS PER-  
FORMING MISSION CRITICAL OR EMERGENCY  
ESSENTIAL FUNCTIONS IN ALL CONFLICT  
ZONES IN WHICH CONGRESS HAS AUTHOR-  
IZED THE USE OF FORCE.**

(a) REPORT BY PRESIDENT.—

(1) REQUIREMENT.—Not later than June 1, 2008, the President shall submit to each specified congressional committee a report on the status of

1 planning for the transition away from the use of pri-  
2 vate contractors for mission critical or emergency es-  
3 sential functions by January 1, 2009, in all conflict  
4 zones in which Congress has authorized the use of  
5 force.

6 (2) ADDITIONAL MATTERS COVERED.—If the  
7 report states that the relevant agencies will not be  
8 able to transition to government and military per-  
9 sonnel for such functions by January 1, 2009, the  
10 President shall include the following in the report:

11 (A) A statement of the reasons why the  
12 relevant agencies are unable to do so, the date  
13 by which they will be able to do so, and the  
14 plan to ensure that they will be able to do so  
15 by that date.

16 (B) A certification that—

17 (i) all contract employees have under-  
18 gone background checks to ensure that  
19 they do not have criminal records and have  
20 not been accused of human rights abuses;

21 (ii) contract employees cannot have  
22 been charged with crime in other employ-  
23 ment if that charge is still pending;

24 (iii) contract employees are under the  
25 jurisdiction of section 3261 of title 18,

1 United States Code (relating to military  
2 extraterritorial jurisdiction);

3 (iv) contract employees, if accused of  
4 crimes by the host country, must remain in  
5 United States custody; and

6 (v) contracts include whistleblower  
7 protections for employees to provide good  
8 faith information to management, govern-  
9 ment agencies, and Congress of any con-  
10 tract violations, human rights abuses, or  
11 criminal actions.

12 (3) FORM OF REPORT.—The report required by  
13 this subsection shall be submitted in unclassified  
14 form, to the maximum extent possible, but may con-  
15 tain a classified annex, if necessary.

16 (b) EXAMINATION OF CONTRACTOR ACCOUNTING  
17 PRACTICES.—Any individual or entity under contract with  
18 the Federal Government to provide mission critical or  
19 emergency essential functions after January 1, 2009, shall  
20 allow the specified congressional committees to examine  
21 their accounting practices with respect to any such con-  
22 tract quarterly and upon request.

23 (c) REQUIREMENTS RELATING TO CONTRACT RE-  
24 NEWALS.—Any contract with the Federal Government re-  
25 quiring personnel to perform mission critical or emergency

1 essential functions that is proposed to be renewed after  
2 the date of the enactment of this Act may be renewed only  
3 if—

4 (1) the President reports to the specified con-  
5 gressional committees that the relevant agency does  
6 not have adequate personnel to perform the duties  
7 stipulated in the contract; and

8 (2) the President certifies that—

9 (A) all contract employees have undergone  
10 background checks to ensure that they do not  
11 have criminal records and have not been ac-  
12 cused of human rights abuses;

13 (B) contract employees are under force of  
14 law and cannot have been charged with crime  
15 in other employment if that charge is still pend-  
16 ing;

17 (C) contract employees, if accused of  
18 crimes by the host country, must remain in the  
19 custody of the United States;

20 (D) the contract includes whistleblower  
21 protections for employees to provide good faith  
22 information to management, government agen-  
23 cies, and Congress of any contract violations,  
24 human rights abuses, or criminal actions.



1 **SEC. 6. CONGRESSIONAL ACCESS TO CONTRACTS.**

2 (a) REQUIREMENT TO ALLOW CONGRESS ACCESS TO  
3 COPIES AND DESCRIPTIONS OF CONTRACTS AND TASK  
4 ORDERS IN EXCESS OF \$5,000,000 FOR WORK TO BE  
5 PERFORMED IN IRAQ AND AFGHANISTAN.—

6 (1) REQUIREMENT REGARDING CONTRACTS  
7 AND TASK ORDERS BEFORE ENACTMENT.—The Sec-  
8 retary of Defense, the Secretary of State, the Sec-  
9 retary of the Interior, and the Administrator of the  
10 United States Agency for International Development  
11 shall allow the chairman and the ranking minority  
12 member of each specified congressional committee  
13 access to a copy of, and a description of the work  
14 performed or to be performed under, each contract,  
15 and each task order issued under an existing con-  
16 tract, in an amount greater than \$5,000,000 entered  
17 into by the Department of Defense, the Department  
18 of State, the Department of the Interior, and the  
19 Agency for International Development, respectively,  
20 during the period beginning October 1, 2001, and  
21 ending on the last day of the month during which  
22 this Act is enacted for work to be performed in Iraq  
23 and Afghanistan.

24 (2) FORM OF SUBMISSIONS.—The copies and  
25 descriptions required by paragraph (1) shall be sub-  
26 mitted in unclassified form, to the maximum extent

1 possible, but may contain a classified annex, if nec-  
2 essary.

3 (b) REPORTS ON IRAQ AND AFGHANISTAN CON-  
4 TRACTS.—The Secretary of Defense, the Secretary of  
5 State, the Secretary of the Interior, and the Administrator  
6 of the United States Agency for International Develop-  
7 ment shall each submit to each specified congressional  
8 committee a report not later than 60 days after the date  
9 of the enactment of this Act that contains the following  
10 information:

11 (1) The number of persons performing work in  
12 Iraq and Afghanistan under contracts (and sub-  
13 contracts at any tier) entered into by Department of  
14 Defense, the Department of State, the Department  
15 of the Interior, and the United States Agency for  
16 International Development, respectively.

17 (2) The total cost of such contracts.

18 (3) The total number of persons who have been  
19 wounded or killed in performing work under such  
20 contracts.

21 (4) A description of the disciplinary actions  
22 that have been taken against persons performing  
23 work under such contracts by the contractor, the

- 1 United States Government, or the Government of
- 2 Iraq or Afghanistan.

