110TH CONGRESS 1ST SESSION

H. R. 3533

To extend by one year the moratorium on implementation of a rule relating to the Federal-State financial partnership under Medicaid and the State Children's Health Insurance Program and on finalization of a Medicaid rule regarding graduate medical education.

IN THE HOUSE OF REPRESENTATIVES

September 14, 2007

Mr. Engel (for himself and Mrs. Myrick) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To extend by one year the moratorium on implementation of a rule relating to the Federal-State financial partnership under Medicaid and the State Children's Health Insurance Program and on finalization of a Medicaid rule regarding graduate medical education.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as "The Public and Teaching
- 5 Hospital Preservation Act".

1	SEC. 2. EXTENSION OF MORATORIUM ON IMPLEMENTA-
2	TION OF RULE RELATING TO THE FEDERAL-
3	STATE FINANCIAL PARTNERSHIP UNDER
4	MEDICAID AND SCHIP AND ON FINALIZATION
5	OF A RULE RELATING TO THE TREATMENT
6	OF GRADUATE MEDICAL EDUCATION UNDER
7	MEDICAID.
8	(a) Findings.—Congress makes the following find-
9	ings:
10	(1) A proposed rule was published on January
11	18, 2007, on pages 2236 through 2248 of volume
12	72, Federal Register, and a rule purporting to final-
13	ize that rule was published on May 29, 2007, on
14	pages 29748 through 29836 of volume 72, Federal
15	Register (relating to parts 433, 447, and 457 of title
16	42, Code of Federal Regulations). This rule would
17	significantly change the Federal-State financial part-
18	nership under the Medicaid and the State Children's
19	Health Insurance Programs by—
20	(A) imposing a cost limit on payments
21	made under such programs to governmentally
22	operated providers;
23	(B) limiting the permissible sources of the
24	non-Federal shares required under such pro-
25	grams and the types of entities permitted to
26	contribute to such shares; and

- 1 (C) imposing new requirements on partici-2 pating providers and States under such pro-3 grams.
 - (2) A proposed rule was published on May 23, 2007, on pages 28930 through 28936 of volume 72, Federal Register (relating to parts 438 and 447 of title 42, Code of Federal Regulations) that would significantly change the scope of permissible payments under Medicaid by removing the ability for States to make payments related to graduate medical education.
 - (3) Permitting these rules to take effect would drastically alter the Federal-State financial partnership in Medicaid and the State Children's Health Insurance Programs, undermine the discretion traditionally accorded States, and have a negative impact on States, providers, and beneficiaries in the following manner:
 - (A) Implementation of the rule regarding the Federal-State financial partnership would force billions of dollars of payment reductions to providers, thus hampering the ability of impacted providers to provide essential services including allowing those providers to be ready and available for emergency situations and to

- provide care to the increasing numbers of uninsured.
 - (B) Implementation of the rule regarding graduate medical education would force billions of dollars in payment reductions to teaching hospitals, thus hampering the ability of those providers to provide essential services including the education of the next generation of medical professionals despite a shortage of medical professionals.
 - (4) By including a one-year moratorium in the U.S. Troop Readiness, Veterans' Care, Katrina Recovery, and Iraq Accountability Appropriations Act of 2007, Congress intended to forestall administrative action to allow itself time to assess the proposals and consider alternatives that would not negatively impact States, providers, and beneficiaries.
 - (5) After Congressional approval of the moratorium contained in the U.S. Troop Readiness, Veterans' Care, Katrina Recovery, and Iraq Accountability Appropriations Act of 2007, the Centers for Medicare & Medicaid Services on May 25, 2007, submitted for publication its final rule, which was not significantly different from the January proposed regulation.

l	(6) The publication of a final rule in May re-
2	garding the Federal-State financial partnership was
3	not anticipated by Congress and accelerates the neg-
4	ative impact on States, providers, and beneficiaries,
5	thus undermining the intent of the moratorium
5	passed by Congress.

- (7) The publication of a proposed rule in May regarding graduate medical education was not anticipated by Congress and undermines the intent of the moratorium passed by Congress.
- 11 (8) Extension of the moratorium is necessary to 12 effectuate Congressional intent.
- 13 (b) EXTENSION OF PROHIBITION.—Section 14 7002(a)(1) of the U.S. Troop Readiness, Veterans' Care, 15 Katrina Recovery, and Iraq Accountability Appropriations 16 Act of 2007 (Public Law 110–28), is amended by striking 17 "1 year" and inserting "2 years".

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