

110TH CONGRESS
1ST SESSION

H. R. 3198

To provide for quadrennial national security reviews, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 26, 2007

Mr. LANGEVIN (for himself, Mr. THORNBERRY, Mr. LANTOS, Mr. SKELTON, Mr. THOMPSON of Mississippi, Mr. CARTER, Mr. BOUSTANY, Mr. FORTENBERRY, Mr. GONZALEZ, Ms. HARMAN, Mr. ISRAEL, Mrs. TAUSCHER, Mr. WICKER, and Mrs. WILSON of New Mexico) introduced the following bill; which was referred to the Committee on Armed Services

A BILL

To provide for quadrennial national security reviews, and
for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Quadrennial National
5 Security Review Act”.

6 **SEC. 2. QUADRENNIAL NATIONAL SECURITY REVIEWS.**

7 (a) IN GENERAL.—The National Security Act of
8 1947 is amended by inserting after section 108 (50 U.S.C.
9 404a) the following:

1 **“SEC. 108A. QUADRENNIAL NATIONAL SECURITY REVIEWS.**

2 “(a) QNSR REQUIRED.—Every four years, during a
3 year following a year evenly divisible by four, the President
4 shall, in consultation with the Director of the Office of
5 Management and Budget, Congress, and the heads of
6 other appropriate departments and agencies responsible
7 for national security, conduct a quadrennial national secu-
8 rity review (in this section referred to as a ‘QNSR’) to
9 set forth the security goals, including long-term and short-
10 term security goals, of the United States.

11 “(b) REPORT.—

12 “(1) IN GENERAL.—In a year following the year
13 in which a QNSR is conducted under this section,
14 but not later than the date on which the President
15 submits the budget for the next fiscal year to Con-
16 gress under section 1105(a) of title 31, United
17 States Code, the President shall submit to Congress
18 a report on such QNSR. Such report shall include—

19 “(A) a discussion of the worldwide inter-
20 ests, goals, and objectives of the United States
21 that are vital to the national security of the
22 United States;

23 “(B) a prioritization of the goals described
24 in subparagraph (A);

25 “(C) a description of—

1 “(i) which agencies and departments
2 of the Federal Government will be respon-
3 sible for achieving such goals; and

4 “(ii) the organizational, policy, and
5 budget requirements of agencies and de-
6 partments of the Federal Government to
7 achieve such goals;

8 “(D) an assessment of potential risks to
9 the United States, citizens of the United States,
10 and interests of the United States and any
11 challenges to the pursuit or attainment of such
12 goals by the United States;

13 “(E) an assessment of the role of other na-
14 tions in the attainment of such goals by the
15 United States, including an assessment of polit-
16 ical, economic, or cultural trends at the global,
17 regional, or national level that will affect such
18 attainment;

19 “(F) a discussion of the foreign policy, na-
20 tional defense capabilities, international cooper-
21 ative efforts, and other relevant means by which
22 to deter aggression and implement such goals
23 and policies;

24 “(G) an evaluation of the capacity of the
25 departments and agencies involved with imple-

1 menting national security strategy to conduct
2 strategic planning and national security-related
3 operations with other agencies and depart-
4 ments;

5 “(H) an identification of the elements of
6 national power (including political, military,
7 economic, intelligence, legal, cultural, and edu-
8 cational assets and capabilities) needed to deter
9 aggression and implement such goals and poli-
10 cies, including description of existing assets and
11 capabilities available to the United States;

12 “(I) a description of how the Federal Gov-
13 ernment will coordinate elements of national
14 power among agencies and departments of the
15 Federal Government to produce unity of effort
16 in pursuing such goals and policies;

17 “(J) an assessment of any additional re-
18 sources, policy recommendations, or other
19 changes needed to maximize the ability of the
20 United States to achieve the interests, goals,
21 and objectives discussed in the QNSR;

22 “(K) the national security strategy report
23 required under section 108(a)(3); and

24 “(L) a projection of the costs of imple-
25 menting the goals described in subparagraph

1 (A) for the five fiscal years following the fiscal
2 year in which the QNSR is submitted, including
3 the cost for each agency and department and a
4 prioritization of each program within a depart-
5 ment or agency and an explanation of the stra-
6 tegic importance of such program.

7 “(2) FORM OF QNSR.—Each QNSR shall be
8 submitted in unclassified form, but may include a
9 classified annex.

10 “(c) QNSR ADVISORY COMMISSION.—

11 “(1) ESTABLISHMENT.—There is established a
12 commission to be known as the ‘QNSR Advisory
13 Commission’ (in this subsection referred to as the
14 ‘Commission’).

15 “(2) DUTIES.—The Commission shall assess
16 each report submitted under subsection (b)(1) (in-
17 cluding the national security strategy report re-
18 quired under section 108(a)(3)) and the national se-
19 curity budget.

20 “(3) MEMBERSHIP.—

21 “(A) IN GENERAL.—The Commission shall
22 be composed of 15 members, of whom—

23 “(i) three shall be appointed by the
24 President;

1 “(ii) three shall be appointed by the
2 Speaker of the House of Representatives;

3 “(iii) two shall be appointed by the
4 minority leader of the House of Represent-
5 atives;

6 “(iv) three shall be appointed by the
7 majority leader of the Senate;

8 “(v) two shall be appointed by the mi-
9 nority leader of the Senate;

10 “(vi) one shall be appointed jointly by
11 the Speaker and the minority leader of the
12 House of Representatives; and

13 “(vii) one shall be appointed jointly by
14 the majority leader and the minority leader
15 of the Senate.

16 “(B) QUALIFICATIONS.—

17 “(i) POLITICAL PARTY AFFILI-
18 ATION.—Not more than eight members of
19 the Commission shall be from the same po-
20 litical party.

21 “(ii) NONGOVERNMENTAL EMPLOY-
22 EES.—An individual appointed to the Com-
23 mission may not be an officer or employee
24 of the Federal Government or any State or
25 local government.

1 “(iii) OTHER QUALIFICATIONS.—It is
2 the sense of Congress that individuals ap-
3 pointed to the Commission should be
4 prominent United States citizens, with na-
5 tional recognition and significant depth of
6 experience in such professions as govern-
7 mental service, law enforcement, the armed
8 services, law, public administration, intel-
9 ligence gathering, commerce, public diplo-
10 macy, international development, conflict
11 resolution, economics, trade, finance, and
12 foreign affairs.

13 “(C) CHAIR; VICE CHAIR.—

14 “(i) ODD NUMBERED REPORTS.—
15 During the period beginning on the date
16 on which the Commission is established for
17 the first time under paragraph (1) and
18 ending on the date on which the Commis-
19 sion is subsequently terminated pursuant
20 to paragraph (7)(A), and during the period
21 beginning every eight years thereafter and
22 ending on the date on which the Commis-
23 sion is subsequently terminated pursuant
24 to paragraph (7)(A), the member ap-
25 pointed under subparagraph (A)(vi) shall

1 serve as the Chair of the Commission and
2 the member appointed under subparagraph
3 (A)(vii) shall serve as the Vice Chair of the
4 Commission.

5 “(ii) EVEN NUMBERED REPORTS.—

6 During the period beginning on the date
7 on which the Commission is reestablished
8 for the first time under paragraph (7)(B)
9 and ending on the date on which the Com-
10 mission is subsequently terminated pursu-
11 ant to paragraph (7)(A), and during the
12 period beginning every eight years there-
13 after and ending on the date on which the
14 Commission is subsequently terminated
15 pursuant to paragraph (7)(A), the member
16 appointed under subparagraph (A)(vii)
17 shall serve as the Chair of the Commission
18 and the member appointed under subpara-
19 graph (A)(vi) shall serve as the Vice Chair
20 of the Commission.

21 “(D) DATE OF APPOINTMENT.—All mem-

22 bers of the Commission shall be appointed not
23 later than 180 days after the date on which a
24 report is submitted under subsection (b)(1).

1 “(E) TERM.—Each member appointed
2 under subparagraph (A) shall serve a term of 2
3 years.

4 “(F) QUORUM.—Eight members of the
5 Commission shall constitute a quorum but a
6 lesser number may hold hearings.

7 “(G) VACANCY.—A vacancy on the Com-
8 mission shall be filled in the same manner as
9 the original appointment.

10 “(H) TRAVEL EXPENSES.—Each member
11 shall receive travel expenses, including per diem
12 in lieu of subsistence, in accordance with appli-
13 cable provisions under subchapter I of chapter
14 57 of title 5, United States Code.

15 “(4) STAFF.—The Commission may appoint
16 and fix the pay of personnel as the Commission con-
17 siders appropriate.

18 “(5) POWERS.—

19 “(A) HEARINGS.—The Commission may,
20 for the purpose of carrying out this section,
21 hold hearings, sit and act at times and places,
22 take testimony, and receive evidence as the
23 Commission considers appropriate.

24 “(B) SUBPOENAS.—

1 “(i) IN GENERAL.—The Commission
2 may issue subpoenas requiring the attend-
3 ance and testimony of witnesses and the
4 production of any evidence relating to any
5 matter relating to the assessment of the
6 report submitted under subsection (b)(1)
7 and the national security budget.

8 “(ii) FAILURE TO OBEY A SUB-
9 POENA.—If a person refuses to obey a sub-
10 poena issued under clause (i), the Commis-
11 sion may apply to a United States district
12 court for an order requiring that person to
13 appear before the Commission to give testi-
14 mony, produce evidence, or both, relating
15 to the matter under investigation. The ap-
16 plication may be made within the judicial
17 district where the hearing is conducted or
18 where that person is found, resides, or
19 transacts business. Any failure to obey the
20 order of the court may be punished by the
21 court as civil contempt.

22 “(iii) SERVICE OF SUBPOENAS.—The
23 subpoenas of the Commission shall be
24 served in the manner provided for sub-
25 poenas issued by a United States district

1 court under the Federal Rules of Civil Pro-
2 cedure for the United States district
3 courts.

4 “(iv) SERVICE OF PROCESS.—All
5 process of any court to which application is
6 made under clause (ii) may be served in
7 the judicial district in which the person re-
8 quired to be served resides or may be
9 found.

10 “(C) INFORMATION FROM FEDERAL AGEN-
11 CIES.—The Commission may secure directly
12 from any department or agency of the United
13 States information necessary to enable it to
14 carry out this section. Upon request of the
15 Chair of the Commission, the head of that de-
16 partment or agency shall furnish that informa-
17 tion to the Commission.

18 “(D) SUPPORT FROM OTHER FEDERAL
19 AGENCIES.—

20 “(i) ADMINISTRATIVE.—Upon the re-
21 quest of the Commission, the Adminis-
22 trator of General Services shall provide to
23 the Commission, on a reimbursable basis,
24 the administrative support services nec-

1 essary for the Commission to carry out its
2 responsibilities under this section.

3 “(ii) STAFF.—Upon request of the
4 Commission, the head of any Federal de-
5 partment or agency may detail, on a reim-
6 bursable basis, any of the personnel of that
7 department or agency to the Commission
8 to assist it in carrying out its duties under
9 this section.

10 “(E) GIFTS, BEQUESTS, AND DEVISES.—
11 The Commission may accept, use, and dispose
12 of gifts, bequests, or devises of services or prop-
13 erty, both real and personal, for the purpose of
14 aiding or facilitating the work of the Commis-
15 sion.

16 “(F) POSTAL SERVICE.—The Commission
17 may use the United States mails in the same
18 manner and under the same conditions as other
19 departments and agencies of the United States.

20 “(G) CONTRACTING.—The Commission
21 may, to such extent and in such amounts as are
22 provided in appropriation Acts, enter into con-
23 tracts to enable the Commission to discharge its
24 duties under this section.

1 “(6) REPORT.—Not later than two years after
2 the date on which a report on the QNSR is sub-
3 mitted under subsection (b)(1), the Commission
4 shall submit to Congress a report containing the as-
5 sessment of the Commission of such report on the
6 QNSR and the national security budget.

7 “(7) TERMINATION; REESTABLISHMENT; FED-
8 ERAL ADVISORY COMMITTEE ACT.—

9 “(A) TERMINATION.—Subject to subpara-
10 graph (B), the Commission shall terminate on
11 the date that is 30 days after the date on which
12 the Commission submits a report under para-
13 graph (6).

14 “(B) REESTABLISHMENT.—The Commis-
15 sion shall be reestablished on the date on which
16 a report on the QNSR is submitted under sub-
17 section (b)(1).

18 “(C) INAPPLICABILITY OF FEDERAL ADVI-
19 SORY COMMITTEE ACT.—Section 14(a)(2) of the
20 Federal Advisory Committee Act (5 U.S.C.
21 App.; relating to the termination of advisory
22 committees) shall not apply to the Commis-
23 sion.”.

1 (b) NATIONAL SECURITY STRATEGY REPORT.—Sec-
2 tion 108 of the National Security Act of 1947 (50 U.S.C.
3 404a) is amended—

4 (1) in subsection (a)(3)—

5 (A) by striking “(3) Not” and inserting
6 “(3)(A) Subject to subparagraph (B), not”; and

7 (B) by adding at the end the following new
8 subparagraph:

9 “(B) Notwithstanding subparagraph (A), in a
10 year when a quadrennial national security review is
11 required to be submitted under section 108A, the
12 President shall submit the national security strategy
13 report with the quadrennial national security review
14 in accordance with such section.”; and

15 (2) in subsection (b)—

16 (A) by redesignating paragraph (5) as
17 paragraph (6); and

18 (B) by inserting after paragraph (4) the
19 following new paragraph:

20 “(4) Specific recommendations and initiatives
21 with regard to organizational structure and resource
22 allocation.”.

23 (c) CONFORMING AMENDMENT.—The table of sec-
24 tions in the first section of the National Security Act of

1 1947 is amended by adding after the item relating to sec-
2 tion 108 the following new item:

“108A. Quadrennial national security reviews.”.

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