### 110TH CONGRESS 1ST SESSION

# H. R. 2646

To amend the Public Health Service Act to establish grant programs to provide funding for mental health services in response to public health emergencies, for statewide plans for providing such services in response to such emergencies, and for the training of mental health professionals with respect to the treatment of victims of such emergencies, and to establish the National Mental Health Crisis Response Technical Assistance Center.

#### IN THE HOUSE OF REPRESENTATIVES

June 11, 2007

Mr. Jefferson introduced the following bill; which was referred to the Committee on Energy and Commerce

## A BILL

To amend the Public Health Service Act to establish grant programs to provide funding for mental health services in response to public health emergencies, for statewide plans for providing such services in response to such emergencies, and for the training of mental health professionals with respect to the treatment of victims of such emergencies, and to establish the National Mental Health Crisis Response Technical Assistance Center.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Mental Health Services
- 3 in Public Health Emergencies Act".
- 4 SEC. 2. GRANTS TO STATES AND POLITICAL SUBDIVISIONS
- 5 FOR MENTAL HEALTH SERVICES IN RE-
- 6 SPONSE TO PUBLIC HEALTH EMERGENCIES.
- 7 Subpart 3 of part B of title V of the Public Health
- 8 Service Act (42 U.S.C. 290bb-31 et seq.) is amended by
- 9 adding at the end the following:
- 10 "SEC. 520K. GRANTS TO STATES AND POLITICAL SUBDIVI-
- 11 SIONS FOR MENTAL HEALTH SERVICES IN
- 12 RESPONSE TO PUBLIC HEALTH EMER-
- 13 GENCIES.
- 14 "(a) IN GENERAL.—The Secretary, acting through
- 15 the Director of the Center for Mental Health Services,
- 16 may make grants to States and political subdivisions of
- 17 States for the purpose of providing the mental health serv-
- 18 ices described in subsection (b) in response to public
- 19 health emergencies, including diseases or disorders that
- 20 present such emergencies, natural disasters, major trans-
- 21 portation accidents, technological disasters, and disasters
- 22 resulting from terrorism.
- 23 "(b) Services.—The mental health services referred
- 24 to in subsection (a) with respect to a public health emer-
- 25 gency are the following:

1	"(1) Crisis counseling in the aftermath of such
2	emergency.
3	"(2) In the case of children, adolescents, and
4	adults at risk of developing mental health disorders
5	as a result of such emergency—
6	"(A) outreach and screening programs to
7	identify such individuals; and
8	"(B) early intervention services, including
9	counseling.
10	"(3) Mental health services beyond such crisis
11	counseling (referred to in this section as 'extended
12	therapeutic services') that—
13	"(A) are provided to individuals with diag-
14	nosed mental health disorders resulting from or
15	exacerbated by the emergency, including dis-
16	aster survivors, family members of victims, first
17	responders, and others with such disorders; and
18	"(B) are provided by mental health profes-
19	sionals who are licensed or otherwise regulated
20	by a State agency.
21	"(4) Assessments of the need for extended
22	therapeutic services.
23	"(5) Case finding and other outreach services
24	to inform the public of the availability of crisis coun-
25	seling and extended therapeutic services.

1	"(c) Relation to Other Sources of Funding.—
2	A condition for the receipt of a grant under subsection
3	(a) is that the applicant involved agrees as follows:
4	"(1) With respect to activities for which the
5	grant is authorized to be expended, the applicant
6	will maintain expenditures of non-Federal amounts
7	for such activities at a level that is not less than the
8	level of such expenditures maintained by the appli-
9	cant for the fiscal year preceding the first fiscal year
10	for which the applicant receives such a grant.
11	"(2) The grant will not be expended to make
12	payment for the provision of extended therapeutic
13	services for an individual to the extent that payment
14	has been made, or can reasonably be expected to be
15	made, for the services—
16	"(A) under a State compensation program,
17	under an insurance policy, or under a Federal
18	or State health benefits program; or
19	"(B) by an entity that provides health
20	services on a prepaid basis.
21	"(3) The grant will not be expended to make
22	payment for the provision of mental health services
23	to the extent that such services are available pursu-
24	ant to responses to the public health emergency in-

volved by the Federal Emergency Management

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- 1 Agency, or by other Federal or State agencies or
- 2 programs that provide for emergency medical serv-
- 3 ices.
- 4 "(d) Statewide Mental Health Disaster
- 5 Plan.—
- 6 "(1) IN GENERAL.—For fiscal year 2008 and
- 7 each subsequent fiscal year, a condition for the re-
- 8 ceipt of a grant under subsection (a) by a State or
- 9 a political subdivision is that, in accordance with cri-
- teria established by the Secretary, the State has de-
- veloped a statewide plan for the provision of mental
- health services in response to public health emer-
- gencies. The preceding sentence applies without re-
- gard to whether the State receives a grant under
- section 520L.
- 16 "(2) CERTAIN CRITERIA OF SECRETARY.—The
- criteria of the Secretary under paragraph (1) shall
- include criteria for coordinating the program under
- this section with programs of the Federal Emer-
- 20 gency Management Agency and with other Federal
- or State programs regarding the provision of emer-
- gency medical services, including mental health serv-
- ices.
- 24 "(e) Administration of Grant Through State
- 25 AND LOCAL MENTAL HEALTH AGENCIES.—A condition

- 1 for the receipt of a grant under subsection (a) is that the
- 2 applicant involved agrees that the grant and activities
- 3 under the grant will be administered through the agency
- 4 of the State or political subdivision (as the case may be)
- 5 that has the principal responsibility for carrying out men-
- 6 tal health programs.
- 7 "(f) CERTAIN REQUIREMENTS.—With respect to an
- 8 application that, pursuant to section 501(l), is submitted
- 9 to the Secretary for a grant under subsection (a), the Sec-
- 10 retary may make the grant only if the application con-
- 11 tains—
- "(1) a description of the purposes for which the
- applicant intends to expend the grant;
- "(2) an assurance that the activities to be car-
- ried out under the grant are consistent with the
- 16 State plan referred to in subsection (d)(1), as appli-
- cable, together with a description of the manner in
- which the grant activities will be coordinated with
- the State plan;
- 20 "(3) an assurance that the applicant will co-
- ordinate activities under the grant with other public
- or private providers of mental health services, to-
- gether with a description of the manner in which the
- 24 grant activities will be so coordinated; and

- 1 "(4) in the case of an application from a polit-
- 2 ical subdivision, an assurance that the application
- was developed in consultation with the State agency
- 4 referred to in subsection (e).
- 5 "(g) DURATION OF GRANT.—The period during
- 6 which payments are made to an applicant from a grant
- 7 under subsection (a) may not exceed three years. The pro-
- 8 vision of such payments are subject to annual approval
- 9 by the Secretary of the payments and to the availability
- 10 of appropriations for the fiscal year involved to make the
- 11 payments. This subsection may not be construed as estab-
- 12 lishing a limitation on the number of grants under such
- 13 subsection that may be made to an applicant.
- 14 "(h) TECHNICAL ASSISTANCE.—The Secretary may,
- 15 directly or through grants or contracts, provide technical
- 16 assistance to grantees under subsection (a) in carrying out
- 17 the purpose described in such subsection.
- 18 "(i) Funding.—
- 19 "(1) AUTHORIZATION OF APPROPRIATIONS.—
- For the purpose of carrying out this section, there
- are authorized to be appropriated such sums as may
- be necessary for each of the fiscal years 2008
- 23 through 2010.
- 24 "(2) Allocation.—Of the amounts appro-
- priated under paragraph (1) for a fiscal year, the

1	Secretary may obligate not more than 5 percent for
2	the administrative expenses of the Secretary in car-
3	rying out this section.".
4	SEC. 3. GRANTS TO STATES FOR STATEWIDE MENTAL
5	HEALTH DISASTER PLANS.
6	Subpart 3 of part B of title V of the Public Health
7	Service Act (42 U.S.C. 290bb-31 et seq.), as amended by
8	section 2, is amended by adding at the end the following:
9	"SEC. 520L. GRANTS TO STATES FOR STATEWIDE MENTAL
10	HEALTH DISASTER PLANS.
11	"(a) In General.—The Secretary, acting through
12	the Director of the Center for Mental Health Services,
13	may make grants to States for the purpose of—
14	"(1) developing, and periodically reviewing and
15	as appropriate revising, statewide plans for pro-
16	viding mental health services in response to public
17	health emergencies;
18	"(2) training personnel to implement such plan
19	effectively; and
20	"(3) carrying out other activities determined
21	appropriate by the Secretary to prepare for the pro-
22	vision of mental health services in response to such
23	emergencies.
24	"(b) Certain Requirements.—A condition for the
25	receipt of a grant under subsection (a) is that the State

- 1 involved agrees that the statewide plan under such sub-
- 2 section will with respect to public health emergencies in-
- 3 clude provisions for each of the following:
- "(1) Providing mental health services relating to crisis counseling, outreach and screening programs, early intervention services, extended therapeutic services, needs assessments, and case finding and other outreach services, taking into account the need for increased capacity to provide services pursuant to such emergencies.
  - "(2) As necessary, carrying out paragraph (1) with respect to special populations such as children, the elderly, individuals with disabilities, and individuals with pre-existing mental health disorders.
  - "(3) Coordinating the provision of mental health services with appropriate public and private providers of emergency medical services and with Federal, State, and local programs that provide funding for such services.
- 20 "(4) Coordinating with local educational agen-21 cies.
- 22 "(5) Providing information and education to 23 the public during public health emergencies.

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- 1 "(6) Providing, at times other than public 2 health emergencies, information and education to 3 the public regarding the statewide plan.
- 4 "(7) Designation of the State official who will
- 5 have the principal responsibility for administering
- 6 such plan, including the initial implementation of
- 7 the plan.
- 8 "(c) Authorization of Appropriations.—For the
- 9 purpose of carrying out this section, there is authorized
- 10 to be appropriated \$65,000,000 for each of the fiscal years
- 11 2008 through 2010.".
- 12 SEC. 4. NATIONAL MENTAL HEALTH CRISIS RESPONSE
- 13 TECHNICAL ASSISTANCE CENTER.
- Subpart 3 of part B of title V of the Public Health
- 15 Service Act (42 U.S.C. 290bb–31 et seq.), as amended by
- 16 sections 2 and 3, is further amended by adding at the end
- 17 the following:
- 18 "SEC. 520M. NATIONAL MENTAL HEALTH CRISIS RESPONSE
- 19 TECHNICAL ASSISTANCE CENTER.
- 20 "(a) In General.—The Secretary, acting through
- 21 the Director of the Center for Mental Health Services,
- 22 shall establish within such center an administrative unit
- 23 to be known as the National Mental Health Crisis Re-
- 24 sponse Technical Assistance Center (referred to in this
- 25 section as the 'Technical Assistance Center').

- 1 "(b) Duties.—The purpose of the Technical Assist-
- 2 ance Center is to carry out, in accordance with policies
- 3 of the Director of the Center for Mental Health Services,
- 4 the following functions:

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- 5 "(1) Provide consultation and technical assist-6 ance to the Director, and to State and local govern-7 mental providers of mental health services, on devel-8 oping and implementing plans for providing appro-9 priate mental health services in response to public 10 health emergencies, including statewide plans under 11 section 520K(d).
  - "(2) Provide technical expertise on planning, preparedness, and response evaluation activities.
  - "(3) Develop policy guidelines on mental health concerns related to crisis incidents and develop recommendations for proposed regulations and legislative proposals.
  - "(4) Develop and conduct training events and conferences on mental health needs of disaster victims and witnesses.
  - "(5) Serve as the principal clearinghouse operated by the Secretary for the collection and dissemination of information concerning the mental health aspects of public health emergencies, including information on published documents, information on

- 1 technical assistance resources, and information on
- 2 relevant Internet sites.
- 3 "(6) Assist States in preparing for the behav-
- 4 ioral health consequences of terrorism.
- 5 "(7) Provide onsite technical expertise during
- 6 public health emergencies, when requested by a
- 7 State.
- 8 "(c) CERTAIN AUTHORITY.—The Technical Assist-
- 9 ance Center may carry out the functions under subsection
- 10 (b) directly or through grant or contract, subject to the
- 11 approval of the Director of the Center for Mental Health
- 12 Services.
- 13 "(d) AUTHORIZATION OF APPROPRIATIONS.—For the
- 14 purpose of carrying out this section, there is authorized
- 15 to be appropriated \$6,000,000 for each of the fiscal years
- 16 2008 through 2010.".
- 17 SEC. 5. MENTAL HEALTH PROFESSIONALS TRAINING
- 18 GRANTS.
- 19 Subpart 3 of part B of title V of the Public Health
- 20 Service Act (42 U.S.C. 290bb-31 et seq.), as amended by
- 21 sections 2, 3, and 4, is further amended by adding at the
- 22 end the following:

1	"SEC. 520N. MENTAL HEALTH PROFESSIONALS TRAINING
2	GRANTS.
3	"(a) In General.—The Secretary, acting through
4	the Director of the Center for Mental Health Services,
5	shall award grants to eligible entities to enable such enti-
6	ties to provide for the training of mental health profes-
7	sionals with respect to the treatment of individuals who
8	are victims of disasters.
9	"(b) Eligibility.—To be eligible to receive a grant
10	under subsection (a) an entity shall—
11	"(1) be a—
12	"(A) regional center of excellence; or
13	"(B) a mental health professional society;
14	and
15	"(2) prepare and submit to the Secretary an
16	application at such time, in such manner, and con-
17	taining such information as the Secretary may re-
18	quire.
19	"(c) Use of Funds.—An entity that receives a grant
20	under this section shall use amounts received under the
21	grant to provide for the training of mental health profes-
22	sionals to enable such professionals to appropriately diag-
23	nose individuals who are the victims of disasters with re-
24	spect to their mental health and to provide for the proper
25	treatment of the mental health needs of such individuals

- 1 "(d) Training Materials and Procedures.—The
- 2 Director of the Center for Mental Health Services, in con-
- 3 sultation with the Director of the National Institute of
- 4 Mental Health, the National Center for Post-Traumatic
- 5 Stress Disorder, the International Society for Traumatic
- 6 Stress Studies, and the heads of other similar entities,
- 7 shall develop training materials and procedures to assist
- 8 grantees under this section.
- 9 "(e) Definition.—In this section, the term 'mental
- 10 health professional' includes psychiatrists, psychologists,
- 11 psychiatric nurses, mental health counselors, marriage and
- 12 family therapists, social workers, pastoral counselors,
- 13 school psychologists, licensed professional counselors,
- 14 school guidance counselors, and any other individual prac-
- 15 ticing in a mental health profession that is licensed or reg-
- 16 ulated by a State agency.
- 17 "(f) Authorization of Appropriations.—There
- 18 are authorized to be appropriated to carry out this section
- 19 such sums as may be necessary for each of the fiscal years
- 20 2008 through 2010.
- 21 "(g) Program Management.—In carrying out this
- 22 section, the Secretary may use amounts appropriated
- 23 under subsection (f) for the administration of the program
- 24 under this section.".