110TH CONGRESS 1ST SESSION

H. R. 1561

To amend the Public Health Service Act and the Federal Food, Drug, and Cosmetic Act to improve drug safety and oversight, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 19, 2007

Mr. WAXMAN (for himself and Mr. MARKEY) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

- To amend the Public Health Service Act and the Federal Food, Drug, and Cosmetic Act to improve drug safety and oversight, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Enhancing Drug Safe-
 - 5 ty and Innovation Act of 2007".
 - 6 SEC. 2. TABLE OF CONTENTS.
 - 7 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

TITLE I—RISK EVALUATION AND MITIGATION STRATEGIES

- Sec. 101. Risk evaluation and mitigation strategies.
- Sec. 102. Enforcement.
- Sec. 103. Regulation of biological products.
- Sec. 104. No effect on withdrawal or suspension of approval.
- Sec. 105. Drugs subject to an abbreviated new drug application.
- Sec. 106. Conforming amendments.
- Sec. 107. Resources.
- Sec. 108. Drug labeling.
- Sec. 109. Factory inspections.
- Sec. 110. Study on integration of expertise of Office of Surveillance and Epidemiology.
- Sec. 111. Benefit-risk assessments.
- Sec. 112. Effective date and applicability.
- Sec. 113. Rule of construction regarding pediatric studies.
- Sec. 114. Authorization of appropriations.

TITLE II—REAGAN-UDALL INSTITUTE FOR APPLIED BIOMEDICAL RESEARCH

Sec. 201. The Reagan-Udall Institute for Applied Biomedical Research.

TITLE III—CLINICAL TRIALS

Sec. 301. Clinical trial registry database and clinical trial results database.

TITLE IV—CONFLICTS OF INTEREST

Sec. 401. Conflicts of interest.

1 TITLE I—RISK EVALUATION AND 2 MITIGATION STRATEGIES

- 3 SEC. 101. RISK EVALUATION AND MITIGATION STRATEGIES.
- 4 Section 505 of the Federal Food, Drug, and Cosmetic
- 5 Act (21 U.S.C. 355) is amended by adding at the end the
- 6 following:
- 7 "(o) Risk Evaluation and Mitigation Strat-
- 8 EGY.—
- 9 "(1) IN GENERAL.—In the case of any drug
- subject to subsection (b) or to section 351 of the
- 11 Public Health Service Act for which a risk evalua-
- tion and mitigation strategy is approved as provided

| 1 | for in this subsection, the applicant shall comply |
|----|--|
| 2 | with the requirements of such strategy. |
| 3 | "(2) Definitions.—In this subsection: |
| 4 | "(A) Adverse drug experience.—The |
| 5 | term 'adverse drug experience' means any ad- |
| 6 | verse event associated with the use of a drug in |
| 7 | humans, whether or not considered drug re- |
| 8 | lated, including— |
| 9 | "(i) an adverse event occurring in the |
| 10 | course of the use of the drug in profes- |
| 11 | sional practice; |
| 12 | "(ii) an adverse event occurring from |
| 13 | an overdose of the drug, whether acci- |
| 14 | dental or intentional; |
| 15 | "(iii) an adverse event occurring from |
| 16 | abuse of the drug; |
| 17 | "(iv) an adverse event occurring from |
| 18 | withdrawal of the drug; and |
| 19 | "(v) any failure of expected pharma- |
| 20 | cological action of the drug. |
| 21 | "(B) Serious adverse drug experi- |
| 22 | ENCE.—The term 'serious adverse drug experi- |
| 23 | ence' is an adverse event that— |
| 24 | "(i) results in— |
| 25 | "(I) death; |

| 1 | "(II) an adverse drug experience |
|----|--|
| 2 | that places the patient at immediate |
| 3 | risk of death from the adverse drug |
| 4 | experience as it occurred (not includ- |
| 5 | ing an adverse drug experience that |
| 6 | might have caused death had it oc- |
| 7 | curred in a more severe form); |
| 8 | "(III) inpatient hospitalization or |
| 9 | prolongation of existing hospitaliza- |
| 10 | tion; |
| 11 | "(IV) a persistent or significant |
| 12 | incapacity or substantial disruption of |
| 13 | the ability to conduct normal life |
| 14 | functions; or |
| 15 | "(V) a congenital anomaly or |
| 16 | birth defect; or |
| 17 | "(ii) based on appropriate medical |
| 18 | judgment, may jeopardize the patient and |
| 19 | may require a medical or surgical interven- |
| 20 | tion to prevent an outcome described under |
| 21 | clause (i). |
| 22 | "(C) Serious Risk.—The term 'serious |
| 23 | risk' means a risk of a serious adverse drug ex- |
| 24 | perience. |

| 1 | "(D) UNEXPECTED SERIOUS RISK.—The |
|----|---|
| 2 | term 'unexpected serious risk' means a serious |
| 3 | adverse drug experience that is not listed in the |
| 4 | labeling of a drug, or that may be sympto- |
| 5 | matically and pathophysiologically related to an |
| 6 | adverse drug experience identified in the label- |
| 7 | ing, but differs from such adverse drug experi- |
| 8 | ence because of greater severity, specificity, or |
| 9 | prevalence. |
| 10 | "(E) Signal of a serious risk.—The |
| 11 | term 'signal of a serious risk' means informa- |
| 12 | tion related to a serious adverse drug experi- |
| 13 | ence associated with use of a drug and derived |
| 14 | from— |
| 15 | "(i) a clinical trial; |
| 16 | "(ii) adverse event reports; |
| 17 | "(iii) a post-approval study, including |
| 18 | a study under paragraph (4)(D); or |
| 19 | "(iv) peer-reviewed biomedical lit- |
| 20 | erature. |
| 21 | "(F) NEW SAFETY INFORMATION.—The |
| 22 | term 'new safety information' with respect to a |
| 23 | drug means information about— |
| 24 | "(i) a serious risk or an unexpected |
| 25 | serious risk associated with use of the drug |

| 1 | that the Secretary has become aware of |
|----|---|
| 2 | since the last assessment of the approved |
| 3 | risk evaluation and mitigation strategy for |
| 4 | the drug; or |
| 5 | "(ii) the effectiveness of the approved |
| 6 | risk evaluation and mitigation strategy for |
| 7 | the drug obtained since the last assessment |
| 8 | of such strategy. |
| 9 | "(3) Required elements of a risk evalua- |
| 10 | TION AND MITIGATION STRATEGY.—The risk evalua- |
| 11 | tion and mitigation strategy for a drug shall re- |
| 12 | quire— |
| 13 | "(A)(i) labeling for the drug for use by |
| 14 | health care providers as approved under sub- |
| 15 | section (c); and |
| 16 | "(ii) for the first 2 years (or for such pe- |
| 17 | riod as the Secretary determines on a case-by- |
| 18 | case basis to be appropriate) after the drug or |
| 19 | a new indication for the drug is approved, inclu- |
| 20 | sion in the labeling and any direct-to-consumer |
| 21 | advertisements of a unique symbol indicating |
| 22 | the newly approved status of the drug or indica- |
| 23 | tion; |
| 24 | "(B)(i) submission of reports for the drug |
| 25 | as required under subsection (k); and |

| 1 | "(ii) for a drug that is a vaccine— |
|----|--|
| 2 | "(I) analysis of reports to the Vaccine |
| 3 | Adverse Event Reporting Systems |
| 4 | (VAERS); or |
| 5 | "(II) surveillance using the Vaccine |
| 6 | Safety Datalink (VSD) or successor data- |
| 7 | bases; |
| 8 | "(C) a pharmacovigilance statement— |
| 9 | "(i) as to whether the reports under |
| 10 | subparagraph (B)(i) or, for a vaccine, the |
| 11 | analysis and surveillance under subpara- |
| 12 | graph (B)(ii), and the periodic assessment |
| 13 | under subparagraph (E), are sufficient to |
| 14 | assess the serious risks and to identify un- |
| 15 | expected serious risks of the drug; and |
| 16 | "(ii) if such reports, such analysis and |
| 17 | surveillance, and such periodic assessment |
| 18 | are not sufficient to assess the serious |
| 19 | risks and to identify unexpected serious |
| 20 | risks of the drug, that describes what |
| 21 | study or studies of the drug are required |
| 22 | under paragraph (4)(D) or what clinical |
| 23 | trial or trials of the drug are required |
| 24 | under paragraph (4)(E); |

| 1 | "(D) a justification for the |
|----|--|
| 2 | pharmacovigilance statement in subparagraph |
| 3 | (C) that takes into consideration— |
| 4 | "(i) the estimated size of the treat- |
| 5 | ment population for the drug; |
| 6 | "(ii) the seriousness of the disease or |
| 7 | condition that the drug is used to treat or |
| 8 | prevent; |
| 9 | "(iii) the expected or actual duration |
| 10 | of treatment with the drug; |
| 11 | "(iv) the availability and safety of a |
| 12 | drug or other treatment, if any, for such |
| 13 | disease or condition to which the safety of |
| 14 | the drug may be compared; and |
| 15 | "(v) the seriousness of the risk at |
| 16 | issue and its background incidence in the |
| 17 | population; and |
| 18 | "(E) a timetable for submission of assess- |
| 19 | ments of the strategy, that— |
| 20 | "(i) shall be no less frequently than |
| 21 | once annually for the first 3 years after |
| 22 | the drug is initially approved under sub- |
| 23 | section (c) or licensed under section 351 of |
| 24 | the Public Health Service Act; |

| 1 | "(ii) shall include an assessment in |
|----|--|
| 2 | the seventh year after the drug is so ap- |
| 3 | proved; and |
| 4 | "(iii) subject to clause (ii), for subse- |
| 5 | quent years— |
| 6 | "(I) shall be at a frequency speci- |
| 7 | fied in the strategy; |
| 8 | "(II) may be increased or re- |
| 9 | duced in frequency as necessary as |
| 10 | provided for in paragraph |
| 11 | (6)(B)(iv)(VI); and |
| 12 | "(III) may be eliminated after |
| 13 | the 3-year period described in clause |
| 14 | (i) if the Secretary determines that se- |
| 15 | rious risks of the drug have been ade- |
| 16 | quately identified and assessed and |
| 17 | are being adequately managed. |
| 18 | "(4) Additional potential elements of a |
| 19 | RISK EVALUATION AND MITIGATION STRATEGY.— |
| 20 | "(A) IN GENERAL.—The Secretary may re- |
| 21 | quire that the risk evaluation and mitigation |
| 22 | strategy for a drug include 1 or more of the ad- |
| 23 | ditional elements described in this paragraph, |
| 24 | so long as the Secretary makes the determina- |

| 1 | tion required with respect to each additional in- |
|----|---|
| 2 | cluded element. |
| 3 | "(B) Medguide; patient package in- |
| 4 | SERT.—The risk evaluation and mitigation |
| 5 | strategy for a drug may require that the appli- |
| 6 | cant develop for distribution to each patient |
| 7 | when the drug is dispensed— |
| 8 | "(i) a Medication Guide, as provided |
| 9 | for under part 208 of title 21, Code of |
| 10 | Federal Regulations (or any successor reg- |
| 11 | ulations); or |
| 12 | "(ii) a patient package insert, if the |
| 13 | Secretary determines that such insert may |
| 14 | help mitigate a serious risk of the drug. |
| 15 | "(C) COMMUNICATION PLAN.—The risk |
| 16 | evaluation and mitigation strategy for a drug |
| 17 | may require that the applicant conduct a com- |
| 18 | munication plan to health care providers, if |
| 19 | with respect to such drug, the Secretary deter- |
| 20 | mines that such plan may support implementa- |
| 21 | tion of an element of the strategy. Such plan |
| 22 | may include— |
| 23 | "(i) sending letters to health care pro- |
| 24 | viders; |

the elements of the risk evaluation and mitigation strategy to encourage implementation by health care providers of components that apply to such health care providers, or to explain certain safety protocols (such as medical monitoring by periodic laboratory tests); or

"(iii) disseminating information to health care providers through professional societies about any serious risks of the drug and any protocol to assure safe use.

"(D) Post-Approval studies.—The risk evaluation and mitigation strategy for a drug may require that the applicant conduct, or provide that the Secretary will conduct, an appropriate post-approval study, such as a prospective or retrospective observational study (including through the systematic use of established health care networks and databases), of the drug (with a target schedule for completing the study and reporting the results to the Secretary), if the Secretary determines the reports, analysis and surveillance, and periodic assess-

1 ments referred to in paragraph (3)(C) are not 2 sufficient to—

- "(i) assess evidence of a serious risk related to the safety or effectiveness of the drug; or
- "(ii) identify unexpected serious risks in domestic populations who use the drug, including populations not included in studies used to approve the drug (such as older people, people with comorbidities, pregnant women, or children).

"(E) Post-approval clinical trials.—
The risk evaluation and mitigation strategy for a drug may require that the applicant for a drug for which there is no effective approved application under subsection (j) of this section as of the date that the requirement is first imposed conduct an appropriate post-approval clinical trial of the drug (with a target schedule for completing the clinical trial and reporting the results to the Secretary) to be included in the clinical trial registry database and clinical trial results database provided for under section 402(i) of the Public Health Service Act, if the Secretary determines that a study or studies

| 1 | under subparagraph (D) will likely be inad- |
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| 2 | equate to assess evidence of a serious risk re- |
| 3 | lated to the safety or effectiveness of the drug. |
| 4 | "(F) Preclearance.— |
| 5 | "(i) In general.—The risk evalua- |
| 6 | tion and mitigation strategy for a drug |
| 7 | may require that the applicant submit to |
| 8 | the Secretary advertisements of the drug |
| 9 | for preclearance, if the Secretary deter- |
| 10 | mines that such preclearance is necessary |
| 11 | to ensure compliance with section 502(n) |
| 12 | with respect to the disclosure of informa- |
| 13 | tion about a serious risk listed in the label- |
| 14 | ing of the drug. The advertisements re- |
| 15 | quired to be submitted under the preceding |
| 16 | sentence shall be reviewed and cleared by |
| 17 | the Secretary within 45 days of submis- |
| 18 | sion. |
| 19 | "(ii) Specification of advertise- |
| 20 | MENTS.—The Secretary may specify the |
| 21 | advertisements required to be submitted |
| 22 | under clause (i). |
| 23 | "(G) Specific disclosures.— |
| 24 | "(i) In general.—The risk evalua- |
| 25 | tion and mitigation strategy for a drug |

| 1 | may require that the applicant include in |
|----|--|
| 2 | advertisements of the drug a specific dis- |
| 3 | closure— |
| 4 | "(I) of the date the drug was ap- |
| 5 | proved and that the existing informa- |
| 6 | tion may not have identified or al- |
| 7 | lowed for full assessment of all serious |
| 8 | risks of using the drug, if the Sec- |
| 9 | retary determines that such disclosure |
| 10 | is necessary to protect public health |
| 11 | and safety; or |
| 12 | "(II) about a serious adverse |
| 13 | event listed in the labeling of the drug |
| 14 | or a protocol to ensure safe use de- |
| 15 | scribed in the labeling of the drug, if |
| 16 | the Secretary determines that such |
| 17 | advertisements lacking such disclosure |
| 18 | would be false or misleading. |
| 19 | "(ii) Specification of advertise- |
| 20 | MENTS.—The Secretary may specify the |
| 21 | advertisements required to include a spe- |
| 22 | cific disclosure under clause (i). |
| 23 | "(H) Temporary moratorium.—The |
| 24 | risk evaluation and mitigation strategy for a |
| 25 | drug may require that for a fixed period after |

| 1 | initial approval, not to exceed 3 years, the ap- |
|----|--|
| 2 | plicant not issue or cause to be issued direct- |
| 3 | to-consumer advertisements of the drug, if the |
| 4 | Secretary determines that disclosure under sub- |
| 5 | paragraph (G) is inadequate to protect public |
| 6 | health and safety, and that such prohibition is |
| 7 | necessary to protect public health and safety |
| 8 | while additional information about serious risks |
| 9 | of the drug is collected, considering— |
| 10 | "(i) the number of patients who may |
| 11 | be treated with the drug; |
| 12 | "(ii) the seriousness of the condition |
| 13 | for which the drug will be used; |
| 14 | "(iii) the serious adverse events listed |
| 15 | in the labeling of the drug; |
| 16 | "(iv) the extent to which patients have |
| 17 | access to other approved drugs in the |
| 18 | pharmacological class of the drug and with |
| 19 | the same intended use as the drug; and |
| 20 | "(v) the extent to which clinical trials |
| 21 | used to approve the drug may not have |
| 22 | identified serious risks that might occur |
| 23 | among patients expected to be treated with |
| 24 | the drug. |

| 1 | "(5) Restrictions on distribution or |
|----|---|
| 2 | USE.— |
| 3 | "(A) IN GENERAL.—If the Secretary deter- |
| 4 | mines that a drug shown to be effective can be |
| 5 | safely used only if distribution or use of such |
| 6 | drug is restricted, the Secretary may require as |
| 7 | elements of the risk evaluation and mitigation |
| 8 | strategy such restrictions on distribution or use |
| 9 | as are needed to ensure safe use of the drug. |
| 10 | "(B) Limits on restrictions.—Such re- |
| 11 | strictions under subparagraph (A) shall— |
| 12 | "(i) be commensurate with the spe- |
| 13 | cific risk presented by the drug; |
| 14 | "(ii) not be unduly burdensome on pa- |
| 15 | tient access to the drug, particularly for |
| 16 | patients with serious or life-threatening |
| 17 | diseases or conditions; and |
| 18 | "(iii) to the extent practicable, con- |
| 19 | form with restrictions on distribution or |
| 20 | use for other drugs with similar risks, so |
| 21 | as to minimize the burden on the health |
| 22 | care delivery system. |
| 23 | "(C) Elements.—The restrictions on dis- |
| 24 | tribution or use described in subparagraph (A) |
| 25 | shall include 1 or more goals to evaluate or |

| 1 | mitigate a serious risk listed in the labeling of |
|----|---|
| 2 | the drug and may require that— |
| 3 | "(i) health care providers that pre- |
| 4 | scribe the drug have special training or ex- |
| 5 | perience, or are specially certified; |
| 6 | "(ii) pharmacies, practitioners, or |
| 7 | health care settings that dispense the drug |
| 8 | are specially certified; |
| 9 | "(iii) the drug be dispensed to pa- |
| 10 | tients only in certain health care settings, |
| 11 | such as hospitals; |
| 12 | "(iv) the drug be dispensed to pa- |
| 13 | tients with evidence or other documenta- |
| 14 | tion of safe-use conditions, such as labora- |
| 15 | tory test results; |
| 16 | "(v) each patient using the drug be |
| 17 | subject to certain monitoring; or |
| 18 | "(vi) each patient using the drug be |
| 19 | enrolled in a registry. |
| 20 | "(D) Implementation system.—The re- |
| 21 | strictions on distribution or use described in |
| 22 | subparagraph (A) may require a system |
| 23 | through which the applicant is able to— |
| 24 | "(i) monitor and evaluate implementa- |
| 25 | tion of the restrictions by health care pro- |

| 1 | viders, pharmacists, patients, and other |
|----|---|
| 2 | parties in the health care system who are |
| 3 | responsible for implementing the restric- |
| 4 | tions; |
| 5 | "(ii) work to improve implementation |
| 6 | of the restrictions by health care providers, |
| 7 | pharmacists, patients, and other parties in |
| 8 | the health care system who are responsible |
| 9 | for implementing the restrictions; and |
| 10 | "(iii) stop distribution of the drug to |
| 11 | those health care providers, pharmacists, |
| 12 | and other parties in the health care sys- |
| 13 | tem— |
| 14 | "(I) who are responsible for im- |
| 15 | plementing the restrictions; and |
| 16 | "(II) whom the applicant knows |
| 17 | have failed to meet their responsibil- |
| 18 | ities for implementing the restrictions, |
| 19 | after the applicant has informed such |
| 20 | party of such failure and such party |
| 21 | has not remedied such failure. |
| 22 | "(E) Patents.—The Secretary shall not |
| 23 | approve a risk evaluation and mitigation strat- |
| 24 | egy for a drug, or any modification to the strat- |
| 25 | egy, under paragraph (6) if— |

| 1 | "(i) the strategy includes a restriction |
|----|---|
| 2 | on distribution or use described in sub- |
| 3 | paragraph (A) that is protected by a pat- |
| 4 | $\mathrm{ent};$ |
| 5 | "(ii) such patent was issued after the |
| 6 | date of the enactment of this subsection; |
| 7 | and |
| 8 | "(iii) such patent would prohibit or |
| 9 | impair the application of such restriction |
| 10 | under section $505(j)(2)(E)(i)(VII)$ to a |
| 11 | drug that is the subject of an abbreviated |
| 12 | new drug application. |
| 13 | "(6) Submission and review of risk eval- |
| 14 | UATION AND MITIGATION STRATEGY.— |
| 15 | "(A) Proposed risk evaluation and |
| 16 | MITIGATION STRATEGY.— |
| 17 | "(i) Initial approval.—An appli- |
| 18 | cant shall include a proposed risk evalua- |
| 19 | tion and mitigation strategy in an applica- |
| 20 | tion under subsection (b) or section 351 of |
| 21 | the Public Health Service Act for initial |
| 22 | approval of the drug. |
| 23 | "(ii) Approval of New Indica- |
| 24 | TION.—If no risk evaluation and mitiga- |
| 25 | tion strategy for the drug is in effect under |

| 1 | this subsection and the drug may not be |
|----|--|
| 2 | dispensed without a prescription, the appli- |
| 3 | cant shall include a proposed risk evalua- |
| 4 | tion and mitigation strategy in an applica- |
| 5 | tion, including in a supplemental applica- |
| 6 | tion, seeking a new indication for such |
| 7 | drug. |
| 8 | "(iii) Contents.—A proposed risk |
| 9 | evaluation and mitigation strategy— |
| 10 | "(I) shall include the minimal |
| 11 | elements required under paragraph |
| 12 | (3); and |
| 13 | "(II) may also include additional |
| 14 | elements as provided for under para- |
| 15 | graphs (4) and (5). |
| 16 | "(B) Assessment and modification of |
| 17 | A RISK EVALUATION AND MITIGATION STRAT- |
| 18 | EGY.— |
| 19 | "(i) Voluntary assessments.—The |
| 20 | applicant may submit to the Secretary an |
| 21 | assessment of, and propose a modification |
| 22 | to, the approved risk evaluation and miti- |
| 23 | gation strategy for a drug at any time. |
| 24 | "(ii) Required assessments.—The |
| 25 | applicant shall submit an assessment of. |

| 1 | and may propose a modification to, the ap- |
|----|--|
| 2 | proved risk evaluation and mitigation |
| 3 | strategy for a drug— |
| 4 | "(I) when submitting a supple- |
| 5 | mental application for a new indica- |
| 6 | tion under subsection (b) or section |
| 7 | 351 of the Public Health Service Act, |
| 8 | unless the drug may be dispensed |
| 9 | without a prescription and the risk |
| 10 | evaluation and mitigation strategy for |
| 11 | the drug includes only the elements |
| 12 | under paragraph (3); |
| 13 | "(II) when required by the strat- |
| 14 | egy, as provided for in the timetable |
| 15 | under paragraph (3)(E); |
| 16 | "(III) within a time specified by |
| 17 | the Secretary, not to be less than 45 |
| 18 | days, when ordered by the Secretary, |
| 19 | if the Secretary determines that new |
| 20 | safety or effectiveness information in- |
| 21 | dicates that an element under para- |
| 22 | graph (3) or (4) should be modified or |
| 23 | included in the strategy; |
| 24 | "(IV) within 90 days when or- |
| 25 | dered by the Secretary, if the Sec- |

| 1 | retary determines that new safety or |
|----|---|
| 2 | effectiveness information indicates |
| 3 | that an element under paragraph (5) |
| 4 | should be modified or included in the |
| 5 | strategy; or |
| 6 | "(V) within 15 days when or- |
| 7 | dered by the Secretary, if the Sec- |
| 8 | retary determines that there may be a |
| 9 | cause for action by the Secretary |
| 10 | under subsection (e). |
| 11 | "(iii) Assessment.—An assessment |
| 12 | of the approved risk evaluation and mitiga- |
| 13 | tion strategy for a drug shall include— |
| 14 | "(I) with respect to any goal |
| 15 | under paragraph (5), an assessment |
| 16 | of how well the restrictions on dis- |
| 17 | tribution or use are meeting the goal |
| 18 | or whether the goal or such restric- |
| 19 | tions should be modified; |
| 20 | "(II) with respect to any post-ap- |
| 21 | proval study required under para- |
| 22 | graph (4)(D), the status of such |
| 23 | study, including whether any difficul- |
| 24 | ties completing the study have been |
| 25 | encountered; and |

| 1 | "(III) with respect to any post- |
|----|---|
| 2 | approval clinical trial required under |
| 3 | paragraph (4)(E), the status of such |
| 4 | clinical trial, including whether enroll- |
| 5 | ment has begun, the number of par- |
| 6 | ticipants enrolled, the expected com- |
| 7 | pletion date, whether any difficulties |
| 8 | completing the clinical trial have been |
| 9 | encountered, and registration informa- |
| 10 | tion with respect to requirements |
| 11 | under section 402(i) of the Public |
| 12 | Health Service Act. |
| 13 | "(iv) Modification.—A modification |
| 14 | (whether an enhancement or a reduction) |
| 15 | to the approved risk evaluation and mitiga- |
| 16 | tion strategy for a drug may include the |
| 17 | addition or modification of any element |
| 18 | under subparagraph (A), (C), or (D) of |
| 19 | paragraph (3) or the addition, modifica- |
| 20 | tion, or removal of any element under |
| 21 | paragraph (4) or (5), such as— |
| 22 | "(I) a labeling change, including |
| 23 | the addition of a boxed warning; |
| 24 | "(II) adding a post-approval |
| 25 | study or clinical trial requirement; |

| 1 | "(III) modifying a post-approval |
|----|---|
| 2 | study or clinical trial requirement |
| 3 | (such as a change in trial design due |
| 4 | to legitimate difficulties recruiting |
| 5 | participants); |
| 6 | "(IV) adding, modifying, or re- |
| 7 | moving a restriction on advertising |
| 8 | under subparagraph (F), (G), and |
| 9 | (H) of paragraph (4); |
| 10 | "(V) adding, modifying, or re- |
| 11 | moving a restriction on distribution or |
| 12 | use under paragraph (5); or |
| 13 | "(VI) modifying the timetable for |
| 14 | assessments of the strategy under |
| 15 | paragraph (3)(E), including to elimi- |
| 16 | nate assessments. |
| 17 | "(C) Review.— |
| 18 | "(i) In General.—The Secretary |
| 19 | shall promptly review the proposed risk |
| 20 | evaluation and mitigation strategy for a |
| 21 | drug submitted under subparagraph (A), |
| 22 | or an assessment of the approved risk eval- |
| 23 | uation and mitigation strategy for a drug |
| 24 | submitted under subparagraph (B). |

"(ii) Marketing plan.—As part of a review conducted under this subparagraph, the Secretary may require the applicant to submit its marketing plan for the drug, so as to allow the Secretary to determine whether any of the proposed or ongoing marketing activities undermine any of the requirements of the risk evaluation and mitigation strategy.

"(D) DISCUSSION.—The Secretary shall initiate discussions of the proposed risk evaluation and mitigation strategy for a drug submitted under subparagraph (A), or of an assessment of the approved risk evaluation and mitigation strategy for a drug submitted under subparagraph (B), with the applicant to determine a strategy—

"(i) if the proposed strategy or assessment is submitted as part of an application or supplemental application under subparagraph (A) or (B)(ii)(I), not less than 60 days before the action deadline for the application that has been agreed to by the Secretary and that has been set forth in goals identified in letters of the Secretary

| 1 | (relating to the use of fees collected under |
|----|--|
| 2 | section 736 to expedite the drug develop- |
| 3 | ment process and the review of human |
| 4 | drug applications); |
| 5 | "(ii) if the assessment is submitted |
| 6 | under subclause (II) or (III) of subpara- |
| 7 | graph (B)(ii), not later than 20 days after |
| 8 | such submission; |
| 9 | "(iii) if the assessment is submitted |
| 10 | under subparagraph (B)(i) or under sub- |
| 11 | paragraph (B)(ii)(IV), not later than 30 |
| 12 | days after such submission; or |
| 13 | "(iv) if the assessment is submitted |
| 14 | under subparagraph (B)(ii)(V), not later |
| 15 | than 10 days after such submission. |
| 16 | "(E) Action.— |
| 17 | "(i) In general.—Unless the appli- |
| 18 | cant requests the dispute resolution proc- |
| 19 | ess described under subparagraph (F), the |
| 20 | Secretary shall approve and describe the |
| 21 | risk evaluation and mitigation strategy for |
| 22 | a drug, or any modification to the strat- |
| 23 | egy— |
| 24 | "(I) as part of the action letter |
| 25 | on the application, when a proposed |

| 1 | strategy is submitted under subpara- |
|----|--|
| 2 | graph (A) or an assessment of the |
| 3 | strategy is submitted under subpara- |
| 4 | graph $(B)(ii)(I)$; or |
| 5 | "(II) in an order issued not later |
| 6 | than 50 days after the date discus- |
| 7 | sions of such modification begin under |
| 8 | subparagraph (C), when an assess- |
| 9 | ment of the strategy is under sub- |
| 10 | paragraph (B)(i) or under subclause |
| 11 | (II), (III), (IV), or (V) of subpara- |
| 12 | graph (B)(ii). |
| 13 | "(ii) INACTION.—An approved risk |
| 14 | evaluation and mitigation strategy shall re- |
| 15 | main in effect until the Secretary acts, if |
| 16 | the Secretary fails to act as provided under |
| 17 | clause (i). |
| 18 | "(iii) Public availability.—Any ac- |
| 19 | tion letter described in clause (i)(I) or |
| 20 | order described in clause (i)(II) shall be |
| 21 | made publicly available. |
| 22 | "(F) DISPUTE RESOLUTION.— |
| 23 | "(i) Request for review.—Not |
| 24 | earlier than 15 days, and not later than 35 |
| 25 | days, after discussions under subparagraph |

| 1 | (D) have begun, the applicant may request |
|----|--|
| 2 | in writing that a dispute about the strat- |
| 3 | egy be reviewed by the Drug Safety Over- |
| 4 | sight Board. Upon receipt of such a re- |
| 5 | quest, the Secretary shall schedule the dis- |
| 6 | pute for review under clause (ii) and, not |
| 7 | later than 5 business days of scheduling |
| 8 | the dispute for review, shall publish by |
| 9 | posting on the Internet or otherwise a no- |
| 10 | tice that the dispute will be reviewed by |
| 11 | the Drug Safety Oversight Board. |
| 12 | "(ii) Scheduling review.—If the |
| 13 | applicant requests review under clause (i), |
| 14 | the Secretary— |
| 15 | "(I) shall schedule the dispute |
| 16 | for review at 1 of the next 2 regular |
| 17 | meetings of the Drug Safety Over- |
| 18 | sight Board, whichever meeting date |
| 19 | is more practicable; or |
| 20 | "(II) may convene a special |
| 21 | meeting of the Drug Safety Oversight |
| 22 | Board to review the matter more |
| 23 | promptly, including to meet an action |
| 24 | deadline on an application (including |
| 25 | a supplemental application). |

| 1 | "(iii) Agreement after discussion |
|----|--|
| 2 | OR ADMINISTRATIVE APPEALS.— |
| 3 | "(I) Further discussion or |
| 4 | ADMINISTRATIVE APPEALS.—A re- |
| 5 | quest for review under clause (i) shall |
| 6 | not preclude further discussions to |
| 7 | reach agreement on the risk evalua- |
| 8 | tion and mitigation strategy, and such |
| 9 | a request shall not preclude the use of |
| 10 | administrative appeals within the |
| 11 | Food and Drug Administration to |
| 12 | reach agreement on the strategy, in- |
| 13 | cluding appeals as described in letters |
| 14 | of the Secretary (relating to the use of |
| 15 | fees collected under section 736 to ex- |
| 16 | pedite the drug development process |
| 17 | and the review of human drug appli- |
| 18 | cations) for procedural or scientific |
| 19 | matters involving the review of human |
| 20 | drug applications and supplemental |
| 21 | applications that cannot be resolved at |
| 22 | the divisional level. |
| 23 | "(II) AGREEMENT TERMINATES |
| 24 | DISPUTE RESOLUTION.—At any time |
| 25 | before a decision and order is issued |

| 1 | under clause (vii), the Secretary and |
|----|---|
| 2 | the applicant may reach an agreement |
| 3 | on the risk evaluation and mitigation |
| 4 | strategy through further discussion or |
| 5 | administrative appeals, terminating |
| 6 | the dispute resolution process, and the |
| 7 | Secretary shall issue an action letter |
| 8 | or order, as appropriate, that de- |
| 9 | scribes the strategy. |
| 10 | "(iv) Meeting of the board.—At |
| 11 | the meeting of the Drug Safety Oversight |
| 12 | Board described in clause (ii), the Board |
| 13 | shall— |
| 14 | "(I) hear from both parties; and |
| 15 | "(II) review the dispute. |
| 16 | "(v) RECORD OF PROCEEDINGS.—The |
| 17 | Secretary shall ensure that the proceedings |
| 18 | of any such meeting are recorded, tran- |
| 19 | scribed, and made public within 30 days of |
| 20 | the meeting. The Secretary shall redact the |
| 21 | transcript to protect any trade secrets or |
| 22 | other confidential information described in |
| 23 | section 552(b)(4) of title 5, United States |
| 24 | Code. |

| 1 | "(vi) Recommendation of the |
|----|--|
| 2 | BOARD.—Not later than 5 days after any |
| 3 | such meeting, the Drug Safety Oversight |
| 4 | Board shall provide a written recommenda- |
| 5 | tion on resolving the dispute to the Sec- |
| 6 | retary. Not later than 5 days after the |
| 7 | Board provides such written recommenda- |
| 8 | tion to the Secretary, the Secretary shall |
| 9 | make the recommendation available to the |
| 10 | public. |
| 11 | "(vii) Action by the secretary.— |
| 12 | "(I) ACTION LETTER.—With re- |
| 13 | spect to a proposed risk evaluation |
| 14 | and mitigation strategy submitted |
| 15 | under subparagraph (A) or to an as- |
| 16 | sessment of the strategy submitted |
| 17 | under subparagraph (B)(ii)(I), the |
| 18 | Secretary shall issue an action letter |
| 19 | that resolves the dispute not later |
| 20 | than the later of— |
| 21 | "(aa) the action deadline re- |
| 22 | ferred to in subparagraph (D)(i); |
| 23 | or |

| 1 | "(bb) 7 days after receiving |
|----|--|
| 2 | the recommendation of the Drug |
| 3 | Safety Oversight Board. |
| 4 | "(II) Order.—With respect to |
| 5 | an assessment of the risk evaluation |
| 6 | and mitigation strategy under sub- |
| 7 | paragraph (B)(i) or under subclause |
| 8 | (II), (III), (IV), or (V) of subpara- |
| 9 | graph (B)(ii), the Secretary shall |
| 10 | issue an order, which shall be made |
| 11 | public, that resolves the dispute not |
| 12 | later than 7 days after receiving the |
| 13 | recommendation of the Drug Safety |
| 14 | Oversight Board. |
| 15 | "(viii) INACTION.—An approved risk |
| 16 | evaluation and mitigation strategy shall re- |
| 17 | main in effect until the Secretary acts, if |
| 18 | the Secretary fails to act as provided for |
| 19 | under clause (vii). |
| 20 | "(ix) Effect on action dead- |
| 21 | LINE.—With respect to the application or |
| 22 | supplemental application in which a pro- |
| 23 | posed risk evaluation and mitigation strat- |
| 24 | egy is submitted under subparagraph (A) |
| 25 | or in which an assessment of the strategy |

| 1 | is submitted under subparagraph |
|----|---|
| 2 | (B)(ii)(I), the Secretary shall be considered |
| 3 | to have met the action deadline referred to |
| 4 | in subparagraph (D)(i) with respect to |
| 5 | such application if the applicant requests |
| 6 | the dispute resolution process described in |
| 7 | this subparagraph and if the Secretary— |
| 8 | "(I) has initiated the discussions |
| 9 | described under subparagraph (D) not |
| 10 | less than 60 days before such action |
| 11 | deadline; and |
| 12 | "(II) has complied with the tim- |
| 13 | ing requirements of scheduling review |
| 14 | by the Drug Safety Oversight Board, |
| 15 | providing a written recommendation, |
| 16 | and issuing an action letter under |
| 17 | clauses (ii), (vi), and (vii), respec- |
| 18 | tively. |
| 19 | "(x) Disqualification.—No indi- |
| 20 | vidual who is an employee of the Food and |
| 21 | Drug Administration and who reviews a |
| 22 | drug or who participated in an administra- |
| 23 | tive appeal under clause (iii)(I) with re- |
| 24 | spect to such drug may serve on the Drug |
| 25 | Safety Oversight Board at a meeting under |

| 1 | clause (iv) to review a dispute about the |
|----|--|
| 2 | risk evaluation and mitigation strategy for |
| 3 | such drug. |
| 4 | "(xi) Additional expertise.—The |
| 5 | Drug Safety Oversight Board may add |
| 6 | members with relevant expertise from the |
| 7 | Food and Drug Administration, including |
| 8 | the Office of Pediatrics, the Office of |
| 9 | Women's Health, or the Office of Rare |
| 10 | Diseases, or from other Federal public |
| 11 | health or health care agencies, for a meet- |
| 12 | ing under clause (iv) of the Drug Safety |
| 13 | Oversight Board. |
| 14 | "(G) Use of advisory committees.— |
| 15 | The Secretary may convene a meeting of 1 or |
| 16 | more advisory committees of the Food and |
| 17 | Drug Administration to— |
| 18 | "(i) review a concern about the safety |
| 19 | of a drug or class of drugs, including be- |
| 20 | fore an assessment of the risk evaluation |
| 21 | and mitigation strategy or strategies of |
| 22 | such drug or drugs is required to be sub- |
| 23 | mitted under subclause (II), (III), (IV), or |
| 24 | (V) of subparagraph (B)(ii); |

| 1 | "(ii) review the risk evaluation and |
|----|---|
| 2 | mitigation strategy or strategies of a drug |
| 3 | or group of drugs; or |
| 4 | "(iii) review a dispute under subpara- |
| 5 | graph (F). |
| 6 | "(H) Process for addressing drug |
| 7 | CLASS EFFECTS.— |
| 8 | "(i) In general.—When a concern |
| 9 | about a serious risk of a drug may be re- |
| 10 | lated to the pharmacological class of the |
| 11 | drug, the Secretary may defer assessments |
| 12 | of the approved risk evaluation and mitiga- |
| 13 | tion strategies for such drugs until the |
| 14 | Secretary has convened 1 or more public |
| 15 | meetings to consider possible responses to |
| 16 | such concern. If the Secretary defers an |
| 17 | assessment under this clause, the Sec- |
| 18 | retary shall give notice to the public of the |
| 19 | deferral not later than 5 days of the defer- |
| 20 | ral. |
| 21 | "(ii) Public meetings.—Such public |
| 22 | meetings may include— |
| 23 | "(I) 1 or more meetings of the |
| 24 | applicants for such drugs: |

| 1 | "(II) 1 or more meetings of 1 or |
|----|---|
| 2 | more advisory committees of the Food |
| 3 | and Drug Administration, as provided |
| 4 | for under subparagraph (G); or |
| 5 | "(III) 1 or more workshops of |
| 6 | scientific experts and other stake- |
| 7 | holders. |
| 8 | "(iii) Action.—After considering the |
| 9 | discussions from any meetings under |
| 10 | clause (ii), the Secretary may— |
| 11 | "(I) announce in the Federal |
| 12 | Register a planned regulatory action, |
| 13 | including a modification to each risk |
| 14 | evaluation and mitigation strategy, for |
| 15 | drugs in the pharmacological class; |
| 16 | "(II) seek public comment about |
| 17 | such action; and |
| 18 | "(III) after seeking such com- |
| 19 | ment, issue an order addressing such |
| 20 | regulatory action. |
| 21 | "(I) International coordination.— |
| 22 | The Secretary may coordinate the timetable for |
| 23 | submission of assessments under paragraph |
| 24 | (3)(E), a study under paragraph (4)(D), or a |
| 25 | clinical trial under paragraph (4)(E), with ef- |

forts to identify and assess the serious risks of such drug by the marketing authorities of other countries whose drug approval and risk management processes the Secretary deems comparable to the drug approval and risk management processes of the United States. If the Secretary takes action to coordinate such timetable, the Secretary shall give notice to the public of the action not later than 5 days after the action.

"(J) Effect.—Use of the processes described in subparagraphs (H) and (I) shall not delay action on an application or a supplement to an application for a drug.

"(K) NO EFFECT ON LABELING CHANGES
THAT DO NOT REQUIRE PREAPPROVAL.—In the
case of a labeling change to which section
314.70 of title 21, Code of Federal Regulations
(or any successor regulation), applies for which
the submission of a supplemental application is
not required or for which distribution of the
drug involved may commence upon the receipt
by the Secretary of a supplemental application
for the change, the submission of an assessment
of the approved risk evaluation and mitigation

| 1 | strategy for the drug under this subsection is |
|----|--|
| 2 | not required. |
| 3 | "(7) Drug safety oversight board.— |
| 4 | "(A) IN GENERAL.—There is established a |
| 5 | Drug Safety Oversight Board. |
| 6 | "(B) Composition; Meetings.—The |
| 7 | Drug Safety Oversight Board shall— |
| 8 | "(i) be composed of scientists and |
| 9 | health care practitioners appointed by the |
| 10 | Secretary, each of whom is an employee of |
| 11 | the Federal Government; |
| 12 | "(ii) include representatives from of- |
| 13 | fices throughout the Food and Drug Ad- |
| 14 | ministration; |
| 15 | "(iii) include at least 1 representative |
| 16 | from each of the National Institutes of |
| 17 | Health, the Department of Health and |
| 18 | Human Services (other than the Food and |
| 19 | Drug Administration), and the Veterans |
| 20 | Health Administration; and |
| 21 | "(iv) meet at least monthly to provide |
| 22 | oversight and advice to the Secretary on |
| 23 | the management of important drug safety |
| 24 | issues.". |

1 SEC. 102. ENFORCEMENT.

- 2 (a) Misbranding.—Section 502 of the Federal
- 3 Food, Drug, and Cosmetic Act (21 U.S.C. 352) is amend-
- 4 ed by adding at the end the following:
- 5 "(y) If it is a drug subject to an approved risk evalua-
- 6 tion and mitigation strategy under section 505(o) and the
- 7 applicant for such drug fails to—
- 8 "(1) make a labeling change required by such
- 9 strategy after the Secretary has completed review of,
- and acted on, an assessment of such strategy under
- 11 paragraph (6) of such section; or
- 12 "(2) comply with a requirement of such strat-
- egy provided for under paragraph (3), (4), or (5) of
- such section.
- 15 "(z) Failure to conduct a postmarket study required
- 16 under section 506 (or any regulation thereunder).".
- 17 (b) CIVIL PENALTIES.—Section 303(f) of the Federal
- 18 Food, Drug, and Cosmetic Act (21 U.S.C. 333(f)) is
- 19 amended—
- 20 (1) by redesignating paragraphs (3), (4), and
- 21 (5) as paragraphs (4), (5), and (6), respectively;
- 22 (2) by inserting after paragraph (2) the fol-
- lowing:
- 24 "(3) Any person who violates a requirement of this
- 25 Act which relates to drugs shall be liable to the United
- 26 States for a civil penalty in an amount not less than

- 1 \$50,000 for each such violation and, for all such violations
- 2 adjudicated in a single proceeding, in an amount not to
- 3 exceed the following:
- 4 "(A) For drugs on the market for at least one year,
- 5 10 percent of the annual United States sales revenue dur-
- 6 ing the year prior to which the person is subject to the
- 7 civil penalty, based upon data from IMS Health Inc.'s Re-
- 8 tail and Provider Prospective Combined Purchases on the
- 9 United States sales revenue of the drug or, in the event
- 10 IMS data is not available, based upon any comparable
- 11 data.
- 12 "(B) For drugs on the market for less than one year,
- 13 \$1,000,000.";
- 14 (3) in paragraph (2)(C), by striking "paragraph
- 15 (3)(A)" and inserting "paragraph (4)(A)";
- 16 (4) in paragraph (4), as so redesignated, by
- striking "paragraph (1) or (2)" each place it ap-
- pears and inserting "paragraph (1), (2), or (3)";
- 19 and
- 20 (5) in paragraph (6), as so redesignated, by
- 21 striking "paragraph (4)" each place it appears and
- inserting "paragraph (5)".
- 23 SEC. 103. REGULATION OF BIOLOGICAL PRODUCTS.
- Section 351 of the Public Health Service Act (42)
- 25 U.S.C. 262) is amended—

1 (1) in subsection (a)(2), by adding at the end 2 the following: 3 "(D) RISK EVALUATION AND MITIGATION STRAT-EGY.—A person that submits an application for a license 5 under this paragraph shall submit to the Secretary as part 6 of the application a proposed risk evaluation and mitiga-7 tion strategy as described under section 505(o) of the Fed-8 eral Food, Drug, and Cosmetic Act."; and (2) in subsection (j), by inserting ", including 9 10 the requirements under section 505(o) of such Act," after ", and Cosmetic Act". 11 12 SEC. 104. NO EFFECT ON WITHDRAWAL OR SUSPENSION OF 13 APPROVAL. 14 Section 505(e) of the Federal Food, Drug, and Cos-15 metic Act (21 U.S.C. 355(e)) is amended by adding at the end the following: "The Secretary may withdraw the 16 17 approval of an application submitted under this section, 18 or suspend the approval of such an application, as pro-19 vided under this subsection, without first ordering the ap-20 plicant to submit an assessment of the approved risk eval-21 uation and mitigation strategy for the drug under sub-22 section (o)(6)(B)(ii)(V).".

| 1 | SEC. 105. DRUGS SUBJECT TO AN ABBREVIATED NEW DRUG |
|----|---|
| 2 | APPLICATION. |
| 3 | Section 505(j)(2) of the Federal Food, Drug, and |
| 4 | Cosmetic Act (21 U.S.C. 355(j)(2)) is amended by adding |
| 5 | at the end the following: |
| 6 | "(E) RISK EVALUATION AND MITIGATION STRATEGY |
| 7 | REQUIREMENT.— |
| 8 | "(i) In general.—A drug that is the subject |
| 9 | of an abbreviated new drug application under this |
| 10 | subsection shall be subject to only the following ele- |
| 11 | ments of the risk evaluation and mitigation strategy |
| 12 | required under subsection (o) for the applicable list- |
| 13 | ed drug: |
| 14 | "(I) Labeling, as required under subsection |
| 15 | (o)(3)(A) for the applicable listed drug. |
| 16 | "(II) Submission of reports, as required |
| 17 | under subsection (o)(3)(B)(i) for the applicable |
| 18 | listed drug. |
| 19 | "(III) A Medication Guide or patient pack- |
| 20 | age insert, if required under subsection |
| 21 | (o)(4)(B) for the applicable listed drug. |
| 22 | "(IV) Preclearance of advertising, if re- |
| 23 | quired under subsection (o)(4)(F) for the appli- |
| 24 | cable listed drug. |

| 1 | "(V) Specific disclosures in advertising, if |
|----|---|
| 2 | required under subsection (o)(4)(G) for the ap- |
| 3 | plicable listed drug. |
| 4 | "(VI) A temporary moratorium on direct- |
| 5 | to-consumer advertising, if required under sub- |
| 6 | section (o)(4)(H) for the applicable listed drug. |
| 7 | "(VII) Restrictions on distribution or use, |
| 8 | if required under subsection (o)(5) for the listed |
| 9 | drug. A drug that is the subject of an abbre- |
| 10 | viated new drug application and the listed drug |
| 11 | shall use a single, shared system under sub- |
| 12 | section (o)(5)(D). The Secretary may waive the |
| 13 | requirement under the preceding sentence for a |
| 14 | drug that is the subject of an abbreviated new |
| 15 | drug application if the Secretary determines |
| 16 | that (aa) it is not practical for the drug to use |
| 17 | such single, shared system or (bb) the burden |
| 18 | of using the single, shared system outweighs |
| 19 | the benefit of using the single system. |
| 20 | "(ii) Action by secretary.—For an applica- |
| 21 | ble listed drug for which a drug is approved under |
| 22 | this subsection, the Secretary— |
| 23 | "(I) shall undertake any communication |
| 24 | plan to health care providers required under |
| 25 | section $(o)(4)(C)$ for the applicable listed drug: |

| 1 | "(II) shall conduct any post-approval study |
|----|--|
| 2 | required under subsection $(o)(4)(D)$ for the ap- |
| 3 | plicable listed drug; and |
| 4 | "(III) shall inform the applicant for a drug |
| 5 | approved under this subsection if the risk eval- |
| 6 | uation and mitigation strategy for the applica- |
| 7 | ble listed drug is modified.". |
| 8 | SEC. 106. CONFORMING AMENDMENTS. |
| 9 | (a) Preclearance of Advertisements.—Section |
| 10 | 502(n)(3)(A) of the Federal Food, Drug, and Cosmetic |
| 11 | Act (21 U.S.C. 352(n)(3)(A)) is amended by inserting |
| 12 | "(or when required under section $505(o)(4)(F)$)" after |
| 13 | "except in extraordinary circumstances". |
| 14 | (b) Content of New Drug Application.—Section |
| 15 | 505(b)(1) of the Federal Food, Drug, and Cosmetic Act |
| 16 | (21 U.S.C. 355(b)) is amended— |
| 17 | (1) in subparagraph (F), by striking "and"; |
| 18 | and |
| 19 | (2) in subparagraph (G), by striking the period |
| 20 | and inserting the following: ", and (H) a proposed |
| 21 | risk evaluation and mitigation strategy as described |
| 22 | under subsection (o).". |

1 SEC. 107. RESOURCES.

- 2 (a) User Fees.—Subparagraph (F) of section
- 3 735(6) of the Federal Food, Drug, and Cosmetic Act (21
- 4 U.S.C. 379g(6)) is amended to read as follows:
- 5 "(F) Reviewing and implementing risk
- 6 evaluation and mitigation strategies, and col-
- 7 lecting, developing, and reviewing safety or ef-
- 8 fectiveness information on drugs, including ad-
- 9 verse event reports.".
- 10 (b) Workload Adjustment.—Subparagraph (A) of
- 11 section 736(c)(2) of the Federal Food, Drug, and Cos-
- 12 metic Act (21 U.S.C. 379h(c)(2)) is amended to read as
- 13 follows:
- 14 "(A) The adjustment shall be determined
- by the Secretary based on a weighted average
- of the change in the total number of human
- drug applications; commercial investigational
- new drug applications; efficacy supplements;
- manufacturing supplements; implementation,
- assessment, review, and enforcement activities
- 21 for risk evaluation and mitigation strategies;
- and uses of dispute resolution under the process
- for reviewing and assessing risk evaluation and
- 24 mitigation strategies. The Secretary shall pub-
- lish in the Federal Register the fee revenues

| 1 | and fees resulting from the adjustment and |
|----|---|
| 2 | supporting methodologies.". |
| 3 | (c) Strategic Plan for Information Tech- |
| 4 | NOLOGY.—Not later than 1 year after the date of enact- |
| 5 | ment of this title, the Secretary of Health and Human |
| 6 | Services (referred to in this Act as the "Secretary") shall |
| 7 | submit to the Committee on Health, Education, Labor, |
| 8 | and Pensions and the Committee on Appropriations of the |
| 9 | Senate and the Committee on Energy and Commerce and |
| 10 | the Committee on Appropriations of the House of Rep- |
| 11 | resentatives, a strategic plan on information technology |
| 12 | that includes— |
| 13 | (1) an assessment of the information technology |
| 14 | infrastructure, including systems for data collection, |
| 15 | access to data in external health care databases (in- |
| 16 | cluding databases of the Centers for Medicare & |
| 17 | Medicaid Services and the Department of Veterans |
| 18 | Affairs), data mining capabilities, personnel, and |
| 19 | personnel training programs, needed by the Food |
| 20 | and Drug Administration to— |
| 21 | (A) comply with the requirements of this |
| 22 | title (and the amendments made by this title); |
| 23 | (B) achieve interoperability within and |
| 24 | among the Centers of the Food and Drug Ad- |
| 25 | ministration and between the Food and Drug |

| Administration and product application spon- |
|--|
| sors; and |
| (C) utilize electronic health records; |
| (2) an assessment of the extent to which the |
| current information technology assets of the Food |
| and Drug Administration are sufficient to meet the |
| needs assessments under paragraph (1); |
| (3) a plan for enhancing the information tech- |
| nology assets of the Food and Drug Administration |
| toward meeting the needs assessments under para- |
| graph (1); and |
| (4) an assessment of additional resources need- |
| ed to so enhance the information technology assets |
| of the Food and Drug Administration. |
| SEC. 108. DRUG LABELING. |
| (a) Accessible Repository of Drug Label- |
| ING.—Not later than the effective date of this title, the |
| Secretary, through the Commissioner of Food and Drugs, |
| and the Director of the National Institutes of Health, shall |
| establish a searchable repository of structured, electronic |
| product information (including health warnings, Dear |
| Doctor letters, and the approved professional labeling and |
| any required patient labeling of each drug approved under |
| section 505 of the Federal Food, Drug, and Cosmetic Act |
| |

(21 U.S.C. 355) or licensed under section 351 of the Pub-

- 1 lie Health Service Act (42 U.S.C. 262)) in order to im-
- 2 prove patient safety through accessible product informa-
- 3 tion, support initiatives to improve patient care by better
- 4 management of health care information, and provide
- 5 standards for drug information. Such repository shall be
- 6 made publicly accessible on the Internet website of the Na-
- 7 tional Library of Medicine and through a link on the
- 8 homepage of the Internet website of the Food and Drug
- 9 Administration.
- 10 (b) Posting Upon Approval.—The Secretary shall
- 11 post in the repository under subsection (a) the approved
- 12 professional labeling and any required patient labeling of
- 13 a drug approved under such section 505 or licensed under
- 14 such section 351 not later than 21 days after the date
- 15 the drug is approved, including in a supplemental applica-
- 16 tion with respect to a labeling change.
- 17 (c) Report.—The Secretary shall report annually to
- 18 the Committee on Health, Education, Labor and Pensions
- 19 of the Senate and the Committee on Energy and Com-
- 20 merce of the House of Representatives on the status of
- 21 the repository under subsection (a), and on progress in
- 22 posting structured electronic product information, includ-
- 23 ing posting of information regarding drugs approved prior
- 24 to the effective date of this title.

- 1 (d) Medication Guides.—Not later than the effec-
- 2 tive date of this title, the Secretary, through the Commis-
- 3 sioner of Food and Drugs, shall establish on the Internet
- 4 website for the repository under subsection (a), a link to
- 5 a list of each drug, whether approved under such section
- 6 505 or licensed under such section 351, for which a Medi-
- 7 cation Guide, as provided for under part 208 of title 21,
- 8 Code of Federal Regulations (or any successor regula-
- 9 tions), is required.
- 10 SEC. 109. FACTORY INSPECTIONS.
- 11 Paragraph (1) of section 704(a) of the Federal Food,
- 12 Drug, and Cosmetic Act (21 U.S.C. 374(a)) is amended
- 13 by inserting "or marketing data" after "No inspection au-
- 14 thorized by the preceding sentence or by paragraph (3)
- 15 shall extend to financial data, sales data other than ship-
- 16 ment data".
- 17 SEC. 110. STUDY ON INTEGRATION OF EXPERTISE OF OF-
- 18 FICE OF SURVEILLANCE AND EPIDEMI-
- 19 **OLOGY.**
- Not later than 1 year after the date of the enactment
- 21 of this Act, the Commissioner of Food and Drugs shall
- 22 submit a report to the Congress on the Commissioner's
- 23 efforts to integrate the expertise of the Office of Surveil-
- 24 lance and Epidemiology into the Food and Drug Adminis-

tration's approval, labeling, and post-approval safety decisions. 2 SEC. 111. BENEFIT-RISK ASSESSMENTS. 4 Not later than 1 year after the date of the enactment of this Act, the Commissioner of Food and Drugs shall submit to the Congress a report on how best to communicate to the public the risks and benefits of new drugs 8 and the role of the risk evaluation and mitigation strategy in assessing such risks and benefits. SEC. 112. EFFECTIVE DATE AND APPLICABILITY. 11 (a) Effective Date.—This title shall take effect 12 180 days after the date of enactment of this Act. 13 (b) Drugs Deemed To Have Risk Evaluation 14 AND MITIGATION STRATEGIES.— 15 (1) In General.—A drug that was approved 16 before the effective date of this title shall be deemed 17 to have an approved risk evaluation and mitigation 18 strategy under section 505(o) of the Federal Food, 19 Drug, and Cosmetic Act (as added by this title) if 20 there are in effect on the effective date of this title 21 restrictions on distribution or use— 22 (A) required under section 314.520 or sec-23 tion 601.42 of title 21, Code of Federal Regula-

tions; or

24

| 1 | (B) otherwise agreed to by the applicant |
|----|--|
| 2 | and the Secretary for such drug. |
| 3 | (2) Risk evaluation and mitigation strat- |
| 4 | EGY.—The approved risk evaluation and mitigation |
| 5 | strategy deemed in effect for a drug under para- |
| 6 | graph (1) shall consist of the elements described in |
| 7 | subparagraphs (A) and (B) of paragraph (3) of such |
| 8 | section 505(o) and any other additional elements |
| 9 | under paragraphs (4) and (5) in effect for such drug |
| 10 | on the effective date of this title. |
| 11 | (3) NOTIFICATION.—Not later than 30 days |
| 12 | after the effective date of this title, the Secretary |
| 13 | shall notify the applicant for each drug described in |
| 14 | paragraph (1)— |
| 15 | (A) that such drug is deemed to have an |
| 16 | approved risk evaluation and mitigation strat- |
| 17 | egy pursuant to such paragraph; and |
| 18 | (B) of the date, which shall be no earlier |
| 19 | than 6 months after the applicant is so notified, |
| 20 | by which the applicant shall submit to the Sec- |
| 21 | retary an assessment of such approved strategy |
| 22 | under paragraph (6)(B) of such section 505(o). |
| 23 | (c) Other Drugs Approved Before the Effec- |
| 24 | TIVE DATE.—The Secretary, on a case-by-case basis, may |

25 require the applicant for a drug approved before the effec-

- 1 tive date of this title to which subsection (b) does not
- 2 apply to submit a proposed risk evaluation and mitigation
- 3 strategy in accordance with the timeframes provided for
- 4 in subclause (III), (IV), or (V), as applicable, of paragraph
- 5 (6)(B)(ii) of such section 505(o) if the Secretary deter-
- 6 mines (with respect to such drug or with respect to the
- 7 group of drugs to which such drug belongs) that—
- 8 (1) an element described under paragraph
- 9 (3)(A) of such section 505(o) may require modifica-
- tion; or
- 11 (2) a standard for adding an element described
- in paragraph (4) or (5) of such section 505(o) that
- is not in effect with respect to such drug or class of
- drugs may apply.
- 15 (d) Use of Advisory Committees; Process for
- 16 Addressing Drug Class Effects.—In imposing a re-
- 17 quirement under subsection (c), the Secretary—
- 18 (1) may convene a meeting of 1 or more advi-
- sory committees of the Food and Drug Administra-
- 20 tion in accordance with paragraph (6)(G) of such
- section 505(0); and
- 22 (2) may use the process described in paragraph
- 23 (6)(H) of such section 505(o) (relating to addressing
- 24 drug class effects).

SEC. 113. RULE OF CONSTRUCTION REGARDING PEDIATRIC

- 2 STUDIES.
- 3 Nothing in this Act or the amendments made by this
- 4 Act shall be construed to affect the authority of the Sec-
- 5 retary or the Commissioner of Food and Drugs to require
- 6 pediatric studies under section 505A of the Federal Food,
- 7 Drug, and Cosmetic Act (21 U.S.C. 355a).
- 8 SEC. 114. AUTHORIZATION OF APPROPRIATIONS.
- 9 (a) IN GENERAL.—For carrying out this title and the
- 10 amendments made by this title, there is authorized to be
- 11 appropriated \$25,000,000 for each of fiscal years 2008
- 12 through 2012.
- 13 (b) Relation to Other Funding.—The authoriza-
- 14 tion of appropriations under subsection (a) is in addition
- 15 to any other funds available for carrying out this title and
- 16 the amendments made by this title.
- 17 TITLE II—REAGAN-UDALL INSTI-
- 18 TUTE FOR APPLIED BIO-
- 19 **MEDICAL RESEARCH**
- 20 SEC. 201. THE REAGAN-UDALL INSTITUTE FOR APPLIED
- 21 BIOMEDICAL RESEARCH.
- 22 (a) In General.—Chapter VII of the Federal Food,
- 23 Drug, and Cosmetic Act (21 U.S.C. 371 et seq.), as
- 24 amended by Public Law 109-462, is amended by adding
- 25 at the end the following:

| 1 | "Subchapter I—Reagan-Udall Institute for |
|----|---|
| 2 | Applied Biomedical Research |
| 3 | "SEC. 770. ESTABLISHMENT AND FUNCTIONS OF THE INSTI- |
| 4 | TUTE. |
| 5 | "(a) In General.—The Secretary shall establish a |
| 6 | nonprofit corporation to be known as the Reagan-Udall |
| 7 | Institute for Applied Biomedical Research (referred to in |
| 8 | this subchapter as the 'Institute'). The Institute shall be |
| 9 | headed by an Executive Director, appointed by the mem- |
| 10 | bers of the Board of Directors under subsection (e). The |
| 11 | Institute shall not be an agency or instrumentality of the |
| 12 | United States Government. |
| 13 | "(b) Purpose of Institute.—The purpose of the |
| 14 | Institute is to advance the Critical Path Initiative of the |
| 15 | Food and Drug Administration to modernize medical |
| 16 | product development, accelerate innovation, and enhance |
| 17 | product safety. |
| 18 | "(c) Duties of the Institute.—The Institute |
| 19 | shall— |
| 20 | "(1) taking into consideration the 2004 report |
| 21 | published by the Food and Drug Administration en- |
| 22 | titled 'Innovation or Stagnation? Challenge and Op- |
| 23 | portunity on the Critical Path to New Medical Prod- |
| 24 | ucts', identify unmet needs in the sciences of devel- |
| 25 | oping, manufacturing, and evaluating the safety and |

| 1 | effectiveness of diagnostics, devices, biologics, and |
|----|---|
| 2 | drugs, including— |
| 3 | "(A) the identification and validation of |
| 4 | biomarkers for use in diagnostic, device, bio- |
| 5 | logic, and drug development; |
| 6 | "(B) the development and validation of |
| 7 | animal models for human disease and medical |
| 8 | product safety; |
| 9 | "(C) pharmacogenomics and inter-indi- |
| 10 | vidual variability in drug, biologic, and device |
| 11 | response; |
| 12 | "(D) the development of data analysis |
| 13 | technology and methodology for use in device |
| 14 | biologic, drug, and diagnostic development; |
| 15 | "(E) advancing improvements to the de- |
| 16 | sign and conduct of clinical trials; |
| 17 | "(F) toxicological quality assessment tech- |
| 18 | nologies; |
| 19 | "(G) diagnostic, device, biologic, and drug |
| 20 | manufacturing, design, and materials science; |
| 21 | "(H) failure mode assessment for medical |
| 22 | product development; |
| 23 | "(I) improving adverse event reporting and |
| 24 | analysis; |

| 1 | "(J) bridging engineering data and clinical |
|----|--|
| 2 | performance for devices; and |
| 3 | "(K) computer modeling; |
| 4 | "(2) establish goals and priorities in order to |
| 5 | meet the unmet needs identified in paragraph (1); |
| 6 | "(3) in consultation with the Secretary, assess |
| 7 | existing and proposed Federal intramural and extra- |
| 8 | mural research and development programs relating |
| 9 | to the goals and priorities established under para- |
| 10 | graph (2) and facilitate and encourage interagency |
| 11 | coordination of such programs; |
| 12 | "(4) award grants to, or enter into contracts or |
| 13 | cooperative agreements with, scientists and entities |
| 14 | to advance the goals and priorities established under |
| 15 | paragraph (2); |
| 16 | "(5) recruit meeting participants and hold or |
| 17 | sponsor (in whole or in part) meetings as appro- |
| 18 | priate to further the goals and priorities established |
| 19 | under paragraph (2); |
| 20 | "(6) release and publish information and data |
| 21 | and, to the extent practicable, license, distribute, |
| 22 | and release material, reagents, and techniques to |
| 23 | maximize, promote, and coordinate the availability of |
| 24 | such material, reagents, and techniques for use by |
| 25 | the Food and Drug Administration, nonprofit orga- |

| 1 | nizations, and academic and industrial researchers |
|----|---|
| 2 | to further the goals and priorities established under |
| 3 | paragraph (2); |
| 4 | "(7) ensure that— |
| 5 | "(A) action is taken as necessary to obtain |
| 6 | patents for inventions developed by the Insti- |
| 7 | tute or with funds from the Institute; |
| 8 | "(B) action is taken as necessary to enable |
| 9 | the licensing of inventions developed by the In- |
| 10 | stitute or with funds from the Institute; and |
| 11 | "(C) executed licenses, memoranda of un- |
| 12 | derstanding, material transfer agreements, con- |
| 13 | tracts, and other such instruments promote, to |
| 14 | the maximum extent practicable, the broadest |
| 15 | conversion to commercial and noncommercial |
| 16 | applications of licensed and patented inventions |
| 17 | of the Institute to further the goals and prior- |
| 18 | ities established under paragraph (2); |
| 19 | "(8) provide objective clinical and scientific in- |
| 20 | formation to the Food and Drug Administration |
| 21 | and, upon request, to other Federal agencies to as- |
| 22 | sist in agency determinations of how to ensure that |
| 23 | regulatory policy accommodates scientific advances; |
| 24 | "(9) conduct annual assessments of the unmet |
| 25 | needs identified in paragraph (1); and |

| 1 | "(10) carry out such other activities consistent |
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| 2 | with the purposes of the Institute as the Board de- |
| 3 | termines appropriate. |
| 4 | "(d) Board of Directors.— |
| 5 | "(1) Establishment.— |
| 6 | "(A) In general.—The Institute shall |
| 7 | have a Board of Directors (referred to in this |
| 8 | subchapter as the 'Board'), which shall be com- |
| 9 | posed of ex officio and appointed members in |
| 10 | accordance with this subsection. All appointed |
| 11 | members of the Board shall be voting members. |
| 12 | "(B) Ex officio members.—The ex offi- |
| 13 | cio members of the Board shall be— |
| 14 | "(i) the immediate past Chair of the |
| 15 | Board of Directors of the Institute; |
| 16 | "(ii) the Commissioner of Food and |
| 17 | Drugs; |
| 18 | "(iii) the Director of the National In- |
| 19 | stitutes of Health; |
| 20 | "(iv) the Director of the Centers for |
| 21 | Disease Control and Prevention; and |
| 22 | "(v) the Director of the Agency for |
| 23 | Healthcare Research and Quality. |
| 24 | "(C) Appointed members.— |

| 1 | "(i) In general.—The ex officio |
|----|---|
| 2 | members of the Board under subparagraph |
| 3 | (B) shall, by majority vote, appoint to the |
| 4 | Board 12 individuals. Of such appointed |
| 5 | members— |
| 6 | "(I) 3 shall be representatives of |
| 7 | the general pharmaceutical, device, |
| 8 | and biotechnology industries; |
| 9 | "(II) 3 shall be representatives of |
| 10 | academic research organizations; |
| 11 | "(III) 2 shall be representatives |
| 12 | of Government agencies, including the |
| 13 | Food and Drug Administration and |
| 14 | the National Institutes of Health; |
| 15 | "(IV) 3 shall be representatives |
| 16 | of patient advocacy and consumer or- |
| 17 | ganizations; and |
| 18 | "(V) 1 shall be a representative |
| 19 | of health care providers. |
| 20 | "(ii) Requirement.—The ex officio |
| 21 | members shall ensure the Board member- |
| 22 | ship includes individuals with expertise in |
| 23 | areas including clinical pharmacology, bio- |
| 24 | medical informatics, product safety, proc- |
| 25 | ess improvement and pharmaceutical |

| 1 | sciences, and medical device and bio- |
|----|---|
| 2 | medical engineering. |
| 3 | "(D) Initial meeting.— |
| 4 | "(i) In general.—Not later than 30 |
| 5 | days after the date of the enactment of the |
| 6 | Enhancing Drug Safety and Innovation |
| 7 | Act of 2007, the Secretary shall convene a |
| 8 | meeting of the ex officio members of the |
| 9 | Board to— |
| 10 | "(I) incorporate the Institute; |
| 11 | and |
| 12 | "(II) appoint the members of the |
| 13 | Board in accordance with subpara- |
| 14 | graph (C). |
| 15 | "(ii) Service of ex officio mem- |
| 16 | BERS.—Upon the appointment of the |
| 17 | members of the Board under clause (i)(II), |
| 18 | the terms of service of the ex officio mem- |
| 19 | bers of the Board as members of the |
| 20 | Board shall terminate. |
| 21 | "(iii) Chair.—The ex officio members |
| 22 | of the Board under subparagraph (B) shall |
| 23 | designate an appointed member of the |
| 24 | Board to serve as the Chair of the Board. |
| 25 | "(2) Duties of board.—The Board shall— |

| 1 | "(A) establish bylaws for the Institute |
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| 2 | that— |
| 3 | "(i) are published in the Federal Reg- |
| 4 | ister and available for public comment; |
| 5 | "(ii) establish policies for the selection |
| 6 | of the officers, employees, agents, and con- |
| 7 | tractors of the Institute; |
| 8 | "(iii) establish policies, including eth- |
| 9 | ical standards, for the acceptance, solicita- |
| 10 | tion, and disposition of donations and |
| 11 | grants to the Institution and for the dis- |
| 12 | position of the assets of the Institute; |
| 13 | "(iv) establish policies whereby any |
| 14 | individual who is an officer, employee, or |
| 15 | member of the Board of the Institute may |
| 16 | not personally or substantially participate |
| 17 | in the consideration or determination by |
| 18 | the Institute of any matter that would di- |
| 19 | rectly or predictably affect any financial |
| 20 | interest of the individual or a relative (as |
| 21 | such term is defined in section 109(16) of |
| 22 | the Ethics in Government Act of 1978) of |
| 23 | the individual, of any business organization |
| 24 | or other entity, or of which the individual |
| 25 | is an officer or employee or is negotiating |

| 1 | for employment, or in which the individual |
|----|--|
| 2 | has any other financial interest; |
| 3 | "(v) establish licensing, distribution |
| 4 | and publication policies that support the |
| 5 | widest and least restrictive use by the pub- |
| 6 | lic of information and inventions developed |
| 7 | by the Institute or with Institute funds to |
| 8 | carry out the duties described in para- |
| 9 | graphs (6) and (7) of subsection (c); |
| 10 | "(vi) specify principles for the review |
| 11 | of proposals and awarding of grants and |
| 12 | contracts that include peer review and that |
| 13 | are substantially consistent with those of |
| 14 | the Foundation for the National Institutes |
| 15 | of Health; |
| 16 | "(vii) specify a process for annual |
| 17 | Board review of the operations of the Insti- |
| 18 | tute; and |
| 19 | "(viii) establish specific duties of the |
| 20 | Executive Director; |
| 21 | "(B) prioritize and provide overall direc- |
| 22 | tion to the activities of the Institute; |
| 23 | "(C) evaluate the performance of the Exec- |
| 24 | utive Director; and |

| 1 | "(D) carry out any other necessary activi- |
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| 2 | ties regarding the functioning of the Institute. |
| 3 | "(3) Additional Board Functions.—The |
| 4 | Board may coordinate and collaborate with other en- |
| 5 | tities to conduct research, education, and outreach, |
| 6 | and to modernize the sciences of developing, manu- |
| 7 | facturing, and evaluating the safety and effective- |
| 8 | ness of diagnostics, devices, biologics, and drugs. |
| 9 | "(4) Terms and vacancies.— |
| 10 | "(A) TERM.—The term of office of each |
| 11 | member of the Board appointed under para- |
| 12 | graph (1)(C) shall be 4 years, except that the |
| 13 | terms of offices for the initial appointed mem- |
| 14 | bers of the Board shall expire on a staggered |
| 15 | basis as determined by the ex officio members. |
| 16 | "(B) VACANCY.—Any vacancy in the mem- |
| 17 | bership of the Board— |
| 18 | "(i) shall not affect the power of the |
| 19 | remaining members to execute the duties |
| 20 | of the Board; and |
| 21 | "(ii) shall be filled by appointment by |
| 22 | the individuals described in clauses (i) |
| 23 | through (v) of paragraph (1)(B) by major- |
| 24 | ity vote. |

1 "(C) Partial term.—If a member of the
2 Board does not serve the full term applicable
3 under subparagraph (A), the individual ap4 pointed under subparagraph (B) to fill the re5 sulting vacancy shall be appointed for the re6 mainder of the term of the predecessor of the
7 individual.

- "(D) SERVING PAST TERM.—A member of the Board may continue to serve after the expiration of the term of the member until a successor is appointed.
- "(5) Compensation.—Members of the Board
 may not receive compensation for service on the
 Board. Such members may be reimbursed for travel,
 subsistence, and other necessary expenses incurred
 in carrying out the duties of the Board, as set forth
 in the bylaws issued by the Board.
- 18 "(e) Incorporation.—The ex officio members of the 19 Board shall serve as incorporators and shall take whatever 20 actions necessary to incorporate the Institute.
- "(f) Nonprofit Status.—The Institute shall be considered to be a corporation under section 501(c) of the Internal Revenue Code of 1986, and shall be subject to the provisions of such section.
- 25 "(g) Executive Director.—

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| 1 | "(1) IN GENERAL.—The Board shall appoint an |
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| 2 | Executive Director who shall serve at the pleasure of |
| 3 | the Board. The Executive Director shall be respon- |
| 4 | sible for the day-to-day operations of the Institute |
| 5 | and shall have such specific duties and responsibil- |
| 6 | ities as the Board shall prescribe. |
| 7 | "(2) Compensation.—The compensation of |
| 8 | the Executive Director shall be fixed by the Board |
| 9 | but shall not be greater than the compensation of |
| 10 | the Commissioner of Food and Drugs. |
| 11 | "(h) Administrative Powers.—In carrying out |
| 12 | this subchapter, the Board, acting through the Executive |
| 13 | Director, may— |
| 14 | "(1) adopt, alter, and use a corporate seal, |
| 15 | which shall be judicially noticed; |
| 16 | "(2) hire, promote, compensate, and discharge |
| 17 | 1 or more officers, employees, and agents, as may be |
| 18 | necessary, and define their duties; |
| 19 | "(3) prescribe the manner in which— |
| 20 | "(A) real or personal property of the Insti- |
| 21 | tute is acquired, held, and transferred; |
| 22 | "(B) general operations of the Institute |
| 23 | are to be conducted; and |
| 24 | "(C) the privileges granted to the Board |
| 25 | by law are exercised and enjoyed; |

| 1 | "(4) with the consent of the applicable executive |
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| 2 | department or independent agency, use the informa- |
| 3 | tion, services, and facilities of such department or |
| 4 | agencies in carrying out this section; |
| 5 | "(5) enter into contracts with public and pri- |
| 6 | vate organizations for the writing, editing, printing, |
| 7 | and publishing of books and other material; |
| 8 | "(6) hold, administer, invest, and spend any |
| 9 | gift, devise, or bequest of real or personal property |
| 10 | made to the Institute under subsection (i); |
| 11 | "(7) enter into such other contracts, leases, co- |
| 12 | operative agreements, and other transactions as the |
| 13 | Board considers appropriate to conduct the activities |
| 14 | of the Institute; |
| 15 | "(8) modify or consent to the modification of |
| 16 | any contract or agreement to which it is a party or |
| 17 | in which it has an interest under this subchapter; |
| 18 | "(9) take such action as may be necessary to |
| 19 | obtain patents and licenses for devices and proce- |
| 20 | dures developed by the Institute and its employees; |
| 21 | "(10) sue and be sued in its corporate name, |
| 22 | and complain and defend in courts of competent ju- |
| 23 | risdiction; |

- 1 "(11) appoint other groups of advisors as may
- 2 be determined necessary to carry out the functions
- of the Institute; and
- 4 "(12) exercise other powers as set forth in this
- 5 section, and such other incidental powers as are nec-
- 6 essary to carry out its powers, duties, and functions
- 7 in accordance with this subchapter.
- 8 "(i) Acceptance of Funds From Other
- 9 Sources.—The Executive Director may solicit and accept
- 10 on behalf of the Institute, any funds, gifts, grants, devises,
- 11 or bequests of real or personal property made to the Insti-
- 12 tute, including from private entities, for the purposes of
- 13 carrying out the duties of the Institute.
- 14 "(j) Service of Federal Employees.—Federal
- 15 Government employees may serve on committees advisory
- 16 to the Institute and otherwise cooperate with and assist
- 17 the Institute in carrying out its functions, so long as such
- 18 employees do not direct or control Institute activities.
- 19 "(k) Detail of Government Employees.—Fed-
- 20 eral Government employees may be detailed from Federal
- 21 agencies with or without reimbursement to those agencies
- 22 to the Institute at any time, and such detail shall be with-
- 23 out interruption or loss of civil service status or privilege.
- 24 Each such employee shall abide by the statutory, regu-
- 25 latory, ethical, and procedural standards applicable to the

| 1 | employees of the agency from which such employee is de- |
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| 2 | tailed and those of the Institute. |
| 3 | "(l) Annual Reports.— |
| 4 | "(1) Reports to institute.—Any recipient of |
| 5 | a grant, contract, or cooperative agreement from the |
| 6 | Institute under this section shall submit to the Insti- |
| 7 | tute a report on an annual basis for the duration of |
| 8 | such grant, contract, or cooperative agreement, that |
| 9 | describes the activities carried out under such grant, |
| 10 | contract, or cooperative agreement. |
| 11 | "(2) Report to FDA.—Beginning with fiscal |
| 12 | year 2009, the Executive Director shall submit to |
| 13 | the Commissioner an annual report that— |
| 14 | "(A) details the progress of the Institute in |
| 15 | furthering the goals and priorities established |
| 16 | under subsection $(e)(2)$; and |
| 17 | "(B) provides recommendations for incor- |
| 18 | porating such progress into regulatory and |
| 19 | product review activities of the Food and Drug |
| 20 | Administration. |
| 21 | "(3) Report to congress.—Beginning with |
| 22 | fiscal year 2009, the Executive Director shall submit |
| 23 | to the Committee on Health, Education, Labor, and |
| 24 | Pensions and the Committee on Appropriations of |
| 25 | the Senate and the Committee on Energy and Com- |

| 1 | merce and the Committee on Appropriations of the |
|----|---|
| 2 | House of Representatives an annual report that— |
| 3 | "(A) describes the activities of the Insti- |
| 4 | tute and of the recipients of a grant, contract, |
| 5 | or cooperative agreement under this section, in- |
| 6 | cluding the practical impact of the Institute on |
| 7 | medical product development; |
| 8 | "(B) provides a specific accounting of the |
| 9 | source of all funds used by the Institute to |
| 10 | carry out such activities; and |
| 11 | "(C) describes how such funds were used |
| 12 | by the Institute. |
| 13 | "(m) SEPARATION OF FUNDS.—The Executive Di- |
| 14 | rector shall ensure that the funds received from the Treas- |
| 15 | ury are held in separate accounts from funds received |
| 16 | from entities under subsection (i). |
| 17 | "(n) AUTHORIZATION OF APPROPRIATIONS.—There |
| 18 | are authorized to be appropriated such sums as may be |
| 19 | necessary for each of fiscal years 2008 through 2013 to |
| 20 | carry out subsections (a), (b), and (d) through (m).". |
| 21 | (b) Other Institute Provisions.—Chapter VII |
| 22 | (21 U.S.C. 371 et seq.) (as amended by subsection (a)) |
| 23 | is amended by adding at the end the following: |

1 "SEC. 771. LOCATION OF INSTITUTE.

- 2 "(a) IN GENERAL.—The Institute shall, if prac-
- 3 ticable, be located not more than 20 miles from the Dis-
- 4 trict of Columbia.
- 5 "(b) USE OF SPACE.—The Secretary shall consult
- 6 with the Administrator of General Services to ensure the
- 7 most cost-efficient arrangement for the leasing or pur-
- 8 chase of real property for adequate facilities which, if
- 9 practicable, shall be located at the Food and Drug Admin-
- 10 istration, to meet the needs of the Institute in carrying
- 11 out this subchapter.
- 12 "SEC. 772. ACTIVITIES OF THE FOOD AND DRUG ADMINIS-
- 13 TRATION.
- 14 "(a) IN GENERAL.—The Commissioner shall receive
- 15 and assess the report submitted to the Commissioner by
- 16 the Executive Director of the Institute under section
- 17 770(1)(2).
- 18 "(b) Report to Congress.—The Commissioner
- 19 shall submit to the Committee on Health, Education,
- 20 Labor, and Pensions and the Committee on Appropria-
- 21 tions of the Senate and the Committee on Energy and
- 22 Commerce and the Committee on Appropriations of the
- 23 House of Representatives an annual report that describes
- 24 the implementation of any recommendations included in
- 25 the report described under subsection (a).".

1 TITLE III—CLINICAL TRIALS

| 2 | SEC. 301. CLINICAL TRIAL REGISTRY DATABASE AND CLIN- |
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| 3 | ICAL TRIAL RESULTS DATABASE. |
| 4 | (a) In General.—Subsection (i) of section 402 of |
| 5 | the Public Health Service Act (42 U.S.C. 282), as amend- |
| 6 | ed by Public Law 109–482, is amended to read as follows: |
| 7 | "(i) CLINICAL TRIAL REGISTRY DATABASE; CLIN- |
| 8 | ICAL TRIAL RESULTS DATABASE.— |
| 9 | "(1) Definitions.—In this subsection: |
| 10 | "(A) APPLICABLE CLINICAL TRIAL.—The |
| 11 | term 'applicable clinical trial'— |
| 12 | "(i) means a clinical trial that is con- |
| 13 | ducted to test the safety or effectiveness |
| 14 | (including comparative effectiveness) of a |
| 15 | drug or device (irrespective of whether the |
| 16 | clinical trial is federally or privately fund- |
| 17 | ed, and whether the clinical trial involves |
| 18 | an approved or unapproved drug or de- |
| 19 | vice); |
| 20 | "(ii) includes such a clinical trial that |
| 21 | is conducted outside of the United States |
| 22 | if— |
| 23 | "(I) there is an application or |
| 24 | premarket notification pending before |
| 25 | the Food and Drug Administration |

| 1 | for approval or clearance of the drug |
|----|---|
| 2 | or device involved under section 505, |
| 3 | 510(k), or 515 of the Federal Food, |
| 4 | Drug, and Cosmetic Act or section |
| 5 | 351 of this Act; or |
| 6 | "(II) the drug or device involved |
| 7 | is so approved or cleared; and |
| 8 | "(iii) notwithstanding subclauses (I) |
| 9 | and (II), excludes— |
| 10 | "(I) a clinical trial to determine |
| 11 | the safety of a use of a drug that is |
| 12 | designed solely to detect major |
| 13 | toxicities in the drug or to investigate |
| 14 | pharmacokinetics, unless the clinical |
| 15 | trial is designed to investigate phar- |
| 16 | macokinetics in a special population |
| 17 | or populations; and |
| 18 | "(II) a small clinical trial to de- |
| 19 | termine the feasibility of a device, or |
| 20 | a clinical trial to test prototype de- |
| 21 | vices where the primary focus is feasi- |
| 22 | bility. |
| 23 | "(B) CLINICAL TRIAL INFORMATION.—The |
| 24 | term 'clinical trial information' means those |
| 25 | data elements that are necessary to complete an |

| 1 | entry in the clinical trial registry database |
|----|---|
| 2 | under paragraph (2) or the clinical trial results |
| 3 | database under paragraph (3), as applicable. |
| 4 | "(C) COMPLETION DATE.—The term 'com- |
| 5 | pletion date' means the date of the final collec- |
| 6 | tion of data from subjects in the clinical trial |
| 7 | for the primary and secondary outcomes to be |
| 8 | examined in the trial. |
| 9 | "(D) DEVICE.—The term 'device' has the |
| 10 | meaning given to that term in section 201(h) of |
| 11 | the Federal Food, Drug, and Cosmetic Act. |
| 12 | "(E) Drug.—The term 'drug' means a |
| 13 | drug as defined in section 201(g) of the Federal |
| 14 | Food, Drug, and Cosmetic Act or a biological |
| 15 | product as defined in section 351 of this Act. |
| 16 | "(F) RESPONSIBLE PARTY.—The term 're- |
| 17 | sponsible party', with respect to an applicable |
| 18 | clinical trial, means— |
| 19 | "(i) the primary sponsor (as defined |
| 20 | in the International Clinical Trials Reg- |
| 21 | istry Platform trial registration data set of |
| 22 | the World Health Organization) of the |
| 23 | clinical trial; or |
| 24 | "(ii) the principal investigator of such |
| 25 | clinical trial if so designated by such spon- |

| 1 | sor, so long as the principal investigator is |
|----|---|
| 2 | responsible for conducting the trial, has ac- |
| 3 | cess to and control over the data, has the |
| 4 | right to publish the results of the trial, and |
| 5 | has the responsibility to meet all of the re- |
| 6 | quirements under this section that are ap- |
| 7 | plicable to responsible parties. |
| 8 | "(2) CLINICAL TRIALS REGISTRY DATABASE.— |
| 9 | "(A) Establishment.—To enhance pa- |
| 10 | tient enrollment and provide a mechanism to |
| 11 | track subsequent progress of clinical trials, the |
| 12 | Secretary, acting through the Director of NIH, |
| 13 | shall establish and administer a clinical trial |
| 14 | registry database in accordance with this sub- |
| 15 | section (referred to in this subsection as the |
| 16 | 'registry database'). The Director of NIH shall |
| 17 | ensure that the registry database is made pub- |
| 18 | licly available through the Internet. |
| 19 | "(B) Content.—The Secretary shall pro- |
| 20 | mulgate regulations for the submission to the |
| 21 | registry database of clinical trial information |
| 22 | that— |
| 23 | "(i) conforms to the International |
| 24 | Clinical Trials Registry Platform trial reg- |

| 1 | istration data set of the World Health Or- |
|----|---|
| 2 | ganization; |
| 3 | "(ii) includes the city, State, and zip |
| 4 | code for each clinical trial location; |
| 5 | "(iii) includes a statement of the esti- |
| 6 | mated completion date for the clinical trial; |
| 7 | "(iv) includes the identity and contact |
| 8 | information of the responsible party; |
| 9 | "(v) if the drug is not approved under |
| 10 | section 505 of the Federal Food, Drug, |
| 11 | and Cosmetic Act or licensed under section |
| 12 | 351 of this Act, or the device is not cleared |
| 13 | under section 510(k) or approved under |
| 14 | section 515 of the Federal Food, Drug, |
| 15 | and Cosmetic Act, specifies whether or not |
| 16 | there is expanded access to the drug or de- |
| 17 | vice under section 561 of the Federal |
| 18 | Food, Drug, and Cosmetic Act for those |
| 19 | who do not qualify for enrollment in the |
| 20 | clinical trial and how to obtain information |
| 21 | about such access; |
| 22 | "(vi) includes, with respect to any in- |
| 23 | dividual who is not an employee of the re- |
| 24 | sponsible party for the clinical trial or of |
| 25 | the manufacturer of the drug or device in- |

| 1 | volved, information on any agreement that |
|----|--|
| 2 | the responsible party or manufacturer has |
| 3 | entered into with such individual that re- |
| 4 | stricts in any manner the ability of the in- |
| 5 | dividual— |
| 6 | "(I) to discuss the results of the |
| 7 | trial at a scientific meeting or any |
| 8 | other public or private forum; or |
| 9 | "(II) to publish the results of the |
| 10 | trial, or a description or discussion of |
| 11 | the results of the trial, in a scientific |
| 12 | or academic journal; and |
| 13 | "(vii) requires the inclusion of such |
| 14 | other data elements to the registry data- |
| 15 | base as appropriate. |
| 16 | "(C) FORMAT AND STRUCTURE.— |
| 17 | "(i) Searchable categories.—The |
| 18 | Director of NIH shall ensure that the pub- |
| 19 | lic may search the entries in the registry |
| 20 | database by 1 or more of the following cri- |
| 21 | teria: |
| 22 | "(I) The indication being studied |
| 23 | in the clinical trial, using Medical |
| 24 | Subject Headers (MeSH) descriptors. |

| 1 | "(II) The safety issue being stud- |
|----|---|
| 2 | ied in the clinical trial. |
| 3 | "(III) The enrollment status of |
| 4 | the clinical trial. |
| 5 | "(IV) The sponsor of the clinical |
| 6 | trial. |
| 7 | "(ii) FORMAT.—The Director of the |
| 8 | NIH shall ensure that the registry data- |
| 9 | base is easily used by patients, and that |
| 10 | entries are easily compared. |
| 11 | "(D) Data submission.—The responsible |
| 12 | party for an applicable clinical trial shall submit |
| 13 | to the Director of NIH for inclusion in the reg- |
| 14 | istry database the clinical trial information de- |
| 15 | scribed in subparagraph (B). |
| 16 | "(E) Truthful clinical trial infor- |
| 17 | MATION.— |
| 18 | "(i) In general.—The clinical trial |
| 19 | information submitted by a responsible |
| 20 | party under this paragraph shall not be |
| 21 | false or misleading in any particular. |
| 22 | "(ii) Effect.—Clause (i) shall not |
| 23 | have the effect of requiring clinical trial in- |
| 24 | formation to include information from any |
| 25 | source other than the clinical trial involved. |

| 1 | "(F) Timing of submission.—Except as |
|----|---|
| 2 | provided in subparagraph (G), the clinical trial |
| 3 | information for a clinical trial required to be |
| 4 | submitted under this paragraph shall be sub- |
| 5 | mitted not later than 14 days after the first pa- |
| 6 | tient is enrolled in such clinical trial. |
| 7 | "(G) UPDATES.—The responsible party for |
| 8 | an applicable clinical trial shall submit to the |
| 9 | Director of NIH for inclusion in the registry |
| 10 | database periodic updates to reflect changes to |
| 11 | the clinical trial information submitted under |
| 12 | this paragraph. Such updates— |
| 13 | "(i) shall be provided not less than |
| 14 | once every six months until information on |
| 15 | the results of the trial is submitted under |
| 16 | paragraph (3); |
| 17 | "(ii) shall include identification of the |
| 18 | dates of any such changes; |
| 19 | "(iii) not later than 30 days after the |
| 20 | enrollment status of such clinical trial |
| 21 | changes, shall include an update of the en- |
| 22 | rollment status; and |
| 23 | "(iv) not later than 30 days after the |
| 24 | completion date of the clinical trial, shall |

| 1 | include a report to the Director that such |
|----|---|
| 2 | clinical trial is complete. |
| 3 | "(3) CLINICAL TRIALS RESULTS DATABASE.— |
| 4 | "(A) Establishment.—To ensure that |
| 5 | results of clinical trials are made public and |
| 6 | that patients and providers have current infor- |
| 7 | mation regarding the results of clinical trials, |
| 8 | the Secretary, acting through the Director of |
| 9 | NIH, shall establish and administer a clinical |
| 10 | trial results database in accordance with this |
| 11 | subsection (referred to in this subsection as the |
| 12 | 'results database'). |
| 13 | "(B) Searchable categories.—The Di- |
| 14 | rector of NIH shall ensure that the public may |
| 15 | search the entries in the results database by 1 |
| 16 | or more of the following: |
| 17 | "(i) The indication studied in the clin- |
| 18 | ical trial, using Medical Subject Headers |
| 19 | (MeSH) descriptors. |
| 20 | "(ii) The safety issue studied in the |
| 21 | clinical trial. |
| 22 | "(iii) Whether an application for the |
| 23 | tested indication is approved, pending ap- |
| 24 | proval, withdrawn, or not submitted. |
| 25 | "(iv) The phase of the clinical trial. |

| 1 | "(v) The name of the drug or device |
|----|--|
| 2 | that is the subject of the clinical trial. |
| 3 | "(vi) Within the documents described |
| 4 | in subclauses (II) and (III) of subpara- |
| 5 | graph (C)(ii), the following information, as |
| 6 | applicable: |
| 7 | "(I) The sponsor of the clinical |
| 8 | trial. |
| 9 | "(II) Each financial sponsor of |
| 10 | the clinical trial. |
| 11 | "(C) Contents.— |
| 12 | "(i) In general.—The responsible |
| 13 | party for an applicable clinical trial shall |
| 14 | submit to the Director of NIH for inclu- |
| 15 | sion in the results database the clinical |
| 16 | trial information described in clause (ii). |
| 17 | "(ii) Required elements.—In sub- |
| 18 | mitting clinical trial information for a clin- |
| 19 | ical trial to the Director of NIH for inclu- |
| 20 | sion in the results database, the respon- |
| 21 | sible party shall include, with respect to |
| 22 | such clinical trial, the following informa- |
| 23 | tion: |

| 1 | "(I) The information described in |
|----|--|
| 2 | clauses (i) through (v) of subpara- |
| 3 | graph (B). |
| 4 | "(II) A non-promotional sum- |
| 5 | mary document that is written in non- |
| 6 | technical, understandable language for |
| 7 | patients that includes the following: |
| 8 | "(aa) The purpose of the |
| 9 | clinical trial. |
| 10 | "(bb) The sponsor of the |
| 11 | clinical trial. |
| 12 | "(cc) A point of contact for |
| 13 | information about the clinical |
| 14 | trial. |
| 15 | "(dd) A description of the |
| 16 | patient population tested in the |
| 17 | clinical trial. |
| 18 | "(ee) A general description |
| 19 | of the clinical trial and results, |
| 20 | including a description of and the |
| 21 | reasons for any changes in the |
| 22 | clinical trial design that occurred |
| 23 | since the date of submission of |
| 24 | clinical trial information for in- |
| 25 | clusion in the registry database |

| 1 | established under paragraph (2) |
|----|-------------------------------------|
| 2 | and a description of any signifi- |
| 3 | cant safety information. |
| 4 | "(III) A non-promotional sum- |
| 5 | mary document that is technical in |
| 6 | nature that includes the following: |
| 7 | "(aa) The purpose of the |
| 8 | clinical trial. |
| 9 | "(bb) The sponsor of the |
| 10 | clinical trial. |
| 11 | "(cc) Each financial sponsor |
| 12 | of the clinical trial. |
| 13 | "(dd) A point of contact for |
| 14 | scientific information about the |
| 15 | clinical trial. |
| 16 | "(ee) A description of the |
| 17 | patient population tested in the |
| 18 | clinical trial. |
| 19 | "(ff) A general description |
| 20 | of the clinical trial and results, |
| 21 | including a description of and the |
| 22 | reasons for any changes in the |
| 23 | clinical trial design that occurred |
| 24 | since the date of submission of |
| 25 | clinical trial information for the |

| 1 | clinical trial in the registry data- |
|----|---------------------------------------|
| 2 | base established under paragraph |
| 3 | (2). |
| 4 | "(gg) Summary data de- |
| 5 | scribing the results, including— |
| 6 | "(AA) whether the pri- |
| 7 | mary endpoint was achieved, |
| 8 | including relevant statistics; |
| 9 | "(BB) an assessment of |
| 10 | any secondary endpoints, if |
| 11 | applicable, including relevant |
| 12 | statistics; and |
| 13 | "(CC) any significant |
| 14 | safety information, including |
| 15 | a summary of the incidence |
| 16 | of serious adverse events ob- |
| 17 | served in the clinical trial |
| 18 | and a summary of the most |
| 19 | common adverse events ob- |
| 20 | served in the clinical trial |
| 21 | and the frequencies of such |
| 22 | events. |
| 23 | "(IV) With respect to the group |
| 24 | of subjects receiving the drug or de- |
| 25 | vice involved, and each comparison |

| 1 | group of subjects, the percentage of |
|----|--|
| 2 | individuals who ceased participation |
| 3 | as subjects and their reasons for ceas- |
| 4 | ing participation. |
| 5 | "(V) With respect to an indi- |
| 6 | vidual who is not an employee of the |
| 7 | responsible party for the clinical trial |
| 8 | or of the manufacturer of the drug or |
| 9 | device involved, information (to the |
| 10 | extent not submitted under paragraph |
| 11 | (2)(B)(vi)) on any agreement that the |
| 12 | responsible party or manufacturer has |
| 13 | entered into with such individual that |
| 14 | restricts in any manner the ability of |
| 15 | the individual— |
| 16 | "(aa) to discuss the results |
| 17 | of the trial at a scientific meeting |
| 18 | or any other public or private |
| 19 | forum; or |
| 20 | "(bb) to publish the results |
| 21 | of the trial, or a description or |
| 22 | discussion of the results of the |
| 23 | trial, in a scientific or academic |
| 24 | journal. |

| 1 | "(VI) A link to available peer-re- |
|----|--|
| 2 | viewed publications based on the re- |
| 3 | sults of the clinical trial. |
| 4 | "(VII) The completion date of |
| 5 | the clinical trial. |
| 6 | "(VIII) A link to the Internet |
| 7 | web posting of any adverse regulatory |
| 8 | actions taken by the Food and Drug |
| 9 | Administration, such as a warning let- |
| 10 | ter, that was substantively based on |
| 11 | the clinical trial design, outcome, or |
| 12 | representation made by the applicant |
| 13 | about the design or outcome of the |
| 14 | clinical trial. |
| 15 | "(D) TIMING.— |
| 16 | "(i) In general.—Except as pro- |
| 17 | vided in clauses (ii) and (iii), a responsible |
| 18 | party shall submit to the Director of NIH |
| 19 | for inclusion in the results database clin- |
| 20 | ical trial information for an applicable clin- |
| 21 | ical trial not later than 1 year after the |
| 22 | earlier of— |
| 23 | "(I) the estimated completion |
| 24 | date of the trial, as submitted under |
| 25 | paragraph (2)(B); or |

| 1 | "(II) the actual date of the com- |
|----|--|
| 2 | pletion, or termination before comple- |
| 3 | tion, of the trial, as applicable. |
| 4 | "(ii) Extensions.—The Director of |
| 5 | NIH may provide an extension of the |
| 6 | deadline for submission of clinical trial in- |
| 7 | formation under clause (i) if the respon- |
| 8 | sible party for the trial submits to the Di- |
| 9 | rector a written request that demonstrates |
| 10 | good cause for the extension and provides |
| 11 | an estimate of the date on which the infor- |
| 12 | mation will be submitted. The Director of |
| 13 | NIH may grant more than one such exten- |
| 14 | sion for the clinical trial involved. |
| 15 | "(iii) Updates.—The responsible |
| 16 | party for an applicable clinical trial shall |
| 17 | submit to the Director of NIH for inclu- |
| 18 | sion in the results database periodic up- |
| 19 | dates to reflect changes in the clinical trial |
| 20 | information submitted under this para- |
| 21 | graph. Such updates— |
| 22 | "(I) shall be provided not less |
| 23 | frequently than once every six months |
| 24 | during the 10-year period beginning |

| 1 | on the date on which information is |
|----|---|
| 2 | due under clause (i); and |
| 3 | "(II) shall identify the dates on |
| 4 | which the changes were made; and |
| 5 | "(III) shall include, not later |
| 6 | than 30 days after any change in the |
| 7 | regulatory status of the drug or device |
| 8 | involved, an update informing the Di- |
| 9 | rector of NIH of such change. |
| 10 | "(E) Truthful clinical trial infor- |
| 11 | MATION.— |
| 12 | "(i) In general.—The clinical trial |
| 13 | information submitted by a responsible |
| 14 | party under this paragraph shall not be |
| 15 | false or misleading in any particular. |
| 16 | "(ii) Effect.—Clause (i) shall not |
| 17 | have the effect of requiring clinical trial in- |
| 18 | formation with respect to a clinical trial to |
| 19 | include information from any source other |
| 20 | than such clinical trial. |
| 21 | "(F) Public availability of Re- |
| 22 | SULTS.— |
| 23 | "(i) Pre-approval studies.—Ex- |
| 24 | cept as provided in clause (v), with respect |
| 25 | to an applicable clinical trial that is com- |

| 1 | pleted before the drug is initially approved |
|----|---|
| 2 | under section 505 of the Federal Food, |
| 3 | Drug, and Cosmetic Act or initially li- |
| 4 | censed under section 351 of this Act, or |
| 5 | the device is initially cleared under section |
| 6 | 510(k) or approved under section 515 of |
| 7 | the Federal Food, Drug, and Cosmetic |
| 8 | Act, the Director of NIH shall make pub- |
| 9 | licly available on the results database the |
| 10 | clinical trial information submitted for |
| 11 | such clinical trial not later than 30 days |
| 12 | after— |
| 13 | "(I) the drug or device is ap- |
| 14 | proved under such section 505, li- |
| 15 | censed under such section 351, |
| 16 | cleared under such section 510(k), or |
| 17 | approved under such section 515, as |
| 18 | applicable; or |
| 19 | "(II) the Secretary issues a not |
| 20 | approvable letter or a not substan- |
| 21 | tially equivalent letter for the drug or |
| 22 | device under such section 505, 351, |
| 23 | 510(k), or 515, as applicable. |
| 24 | "(ii) Medical and clinical phar- |
| 25 | MACOLOGY REVIEWS OF PRE-APPROVAL |

STUDIES.—Not later than 90 days after the date applicable under subclause (I) or (II) of clause (i) with respect to an applicable clinical trial, the Director of NIH shall make publicly available on the results database a summary of the available med-ical and clinical pharmacology reviews con-ducted by the Food and Drug Administra-tion for such trial. "(iii) Post-approval studies.—Ex-

"(iii) Post-approval studies.—Except as provided in clauses (iv) and (v), with respect to an applicable clinical trial that is completed after the drug is initially approved under such section 505 or licensed under such section 351, or the device is initially cleared under such section 510(k) or approved under such section 515, the Director of NIH shall make publicly available on the results database the clinical trial information submitted for such clinical trial not later than 30 days after the date of such submission.

"(iv) SEEKING APPROVAL OF A NEW USE FOR THE DRUG OR DEVICE.—

| 1 | "(I) In general.—If the manu- |
|----|---|
| 2 | facturer of the drug or device is the |
| 3 | sponsor or a financial sponsor of an |
| 4 | applicable clinical trial, and such man- |
| 5 | ufacturer certifies to the Director of |
| 6 | NIH that such manufacturer has |
| 7 | filed, or will file within 1 year, an ap- |
| 8 | plication seeking approval under such |
| 9 | section 505, licensing under such sec- |
| 10 | tion 351, clearance under such section |
| 11 | 510(k), or approval under such sec- |
| 12 | tion 515 for the use studied in such |
| 13 | clinical trial (which use is not included |
| 14 | in the labeling of the approved drug |
| 15 | or device), then the Director of NIH |
| 16 | shall make publicly available on the |
| 17 | results database the clinical trial in- |
| 18 | formation submitted for such clinical |
| 19 | trial on the earlier of the date that is |
| 20 | 30 days after the date— |
| 21 | "(aa) the new use of the |
| 22 | drug or device is approved under |
| 23 | such section 505, licensed under |
| 24 | such section 351, cleared under |

| 1 | such section 510(k), or approved |
|----|--|
| 2 | under such section 515; |
| 3 | "(bb) the Secretary issues a |
| 4 | not approvable letter or a not |
| 5 | substantially equivalent letter for |
| 6 | the new use of the drug or device |
| 7 | under such section 505, 351, |
| 8 | 510(k), or 515; or |
| 9 | "(ce) the application or pre- |
| 10 | market notification under such |
| 11 | section 505, 351, 510(k), or 515 |
| 12 | is withdrawn. |
| 13 | "(II) Limitation on certifi- |
| 14 | CATION.—If a manufacturer makes a |
| 15 | certification under subclause (I) with |
| 16 | respect to a clinical trial, the manu- |
| 17 | facturer shall make such a certifi- |
| 18 | cation with respect to each applicable |
| 19 | clinical trial that is required to be |
| 20 | submitted in an application for ap- |
| 21 | proval of the use studied in the clin- |
| 22 | ical trial. |
| 23 | "(III) 2-YEAR LIMITATION.—The |
| 24 | clinical trial information subject to |
| 25 | subclause (I) shall be made publicly |

| 1 | available on the results database on |
|----|---|
| 2 | the date that is 2 years after the date |
| 3 | the certification referred to in sub- |
| 4 | clause (I) was made to the Director of |
| 5 | NIH, if a regulatory action referred to |
| 6 | in item (aa), (bb), or (cc) of subclause |
| 7 | (I) has not occurred by such date. |
| 8 | "(IV) MEDICAL AND CLINICAL |
| 9 | PHARMACOLOGY REVIEWS.—Not later |
| 10 | than 90 days after the date applicable |
| 11 | under item (aa), (bb), or (cc) of sub- |
| 12 | clause (I) or subclause (III) with re- |
| 13 | spect to an applicable clinical trial, |
| 14 | the Director of NIH shall make pub- |
| 15 | licly available on the results database |
| 16 | a summary of the available medical |
| 17 | and clinical pharmacology reviews |
| 18 | conducted by the Food and Drug Ad- |
| 19 | ministration for such trial. |
| 20 | "(v) SEEKING PUBLICATION.— |
| 21 | "(I) In general.—If the prin- |
| 22 | cipal investigator of an applicable clin- |
| 23 | ical trial is seeking publication in a |
| 24 | peer-reviewed biomedical journal of a |

manuscript based on the results of the

| 1 | clinical trial and the responsible party |
|----|--|
| 2 | so certifies to the Director of NIH— |
| 3 | "(aa) the responsible party |
| 4 | shall notify the Director of NIH |
| 5 | of the publication date of such |
| 6 | manuscript not later than 15 |
| 7 | days after such date; and |
| 8 | "(bb) the Director of NIH |
| 9 | shall make publicly available on |
| 10 | the results database the clinical |
| 11 | trial information submitted for |
| 12 | such clinical trial on the date |
| 13 | that is 30 days after the publica- |
| 14 | tion date of such manuscript. |
| 15 | "(II) Limitations.—The clinical |
| 16 | trial information subject to subclause |
| 17 | (I)— |
| 18 | "(aa) shall be made publicly |
| 19 | available on the results database |
| 20 | on the date that is 2 years after |
| 21 | the date that the clinical trial in- |
| 22 | formation was required to be |
| 23 | submitted to the Director of NIH |
| 24 | if the manuscript referred to in |

| 1 | such subclause has not been pub- |
|----|---|
| 2 | lished by such date; and |
| 3 | "(bb) shall not be required |
| 4 | to be made publicly available |
| 5 | under section 552 of title 5, |
| 6 | United States Code (commonly |
| 7 | known as the 'Freedom of Infor- |
| 8 | mation Act'), prior to the date |
| 9 | applicable to such clinical trial |
| 10 | information under this clause. |
| 11 | "(G) Verification of Submission Prior |
| 12 | TO PUBLIC AVAILABILITY.—In the case of clin- |
| 13 | ical trial information that is submitted under |
| 14 | this paragraph, but is not made publicly avail- |
| 15 | able pending either regulatory action or publica- |
| 16 | tion under clause (iv) or (v) of subparagraph |
| 17 | (F), as applicable, the Director of NIH shall re- |
| 18 | spond to inquiries from other Federal agencies |
| 19 | and peer-reviewed journals to confirm that such |
| 20 | clinical trial information has been submitted |
| 21 | but has not yet been made publicly available on |
| 22 | the results database. |
| 23 | "(4) Hedates, tracking of changes in Sub- |

"(4) UPDATES; TRACKING OF CHANGES IN SUB-MITTED INFORMATION.—The Director of NIH shall ensure that updates submitted to the Director under

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paragraphs (2)(G) and (3)(D) do not result in the removal from the registry database or the results database of the original submissions or of any preceding updates, and that information in such databases is presented in a manner that enables users to readily access each original submission and to track the changes made by the updates.

"(5) COORDINATION AND COMPLIANCE.—

"(A) CLINICAL TRIALS SUPPORTED BY GRANTS FROM FEDERAL AGENCIES.—

"(i) IN GENERAL.—No Federal agency may release funds under a research grant to a person who has not complied with paragraphs (2) and (3) for any applicable clinical trial for which such person is the responsible party.

"(ii) Grants from Certain federal agencies.—If an applicable clinical trial is funded in whole or in part by a grant from the National Institutes of Health, the Agency for Healthcare Research and Quality, or the Department of Veterans Affairs, any grant or progress report forms required under such grant shall include a certification that the responsible

| 1 | party has made all required submissions to |
|----|--|
| 2 | the Director of NIH under paragraphs (2) |
| 3 | and (3). |
| 4 | "(iii) Verification by federal |
| 5 | AGENCIES.—The heads of the agencies re- |
| 6 | ferred to in clause (ii), as applicable, shall |
| 7 | verify that the clinical trial information for |
| 8 | each applicable clinical trial for which a |
| 9 | grantee is the responsible party has been |
| 10 | submitted under paragraph (2) and (3), as |
| 11 | applicable, before releasing funding for a |
| 12 | grant to such grantee. |
| 13 | "(iv) Notice and opportunity to |
| 14 | REMEDY.—If the head of an agency re- |
| 15 | ferred to in clause (ii), as applicable, |
| 16 | verifies that a grantee has not submitted |
| 17 | clinical trial information as described in |
| 18 | clause (iii), such agency head shall provide |
| 19 | notice to such grantee of such noncompli- |
| 20 | ance and allow such grantee 30 days to |
| 21 | correct such noncompliance and submit the |
| 22 | required clinical trial information. |
| 23 | "(v) Consultation with other |
| 24 | FEDERAL AGENCIES.—The Secretary |
| 25 | shall— |

| 1 | "(I) consult with other agencies |
|----|---|
| 2 | that conduct human studies in accord- |
| 3 | ance with part 46 of title 45, Code of |
| 4 | Federal Regulations (or any successor |
| 5 | regulations), to determine if any such |
| 6 | studies are applicable clinical trials; |
| 7 | and |
| 8 | "(II) develop with such agencies |
| 9 | procedures comparable to those de- |
| 10 | scribed in clauses (ii), (iii), and (iv) to |
| 11 | ensure that clinical trial information |
| 12 | for such applicable clinical trials is |
| 13 | submitted under paragraphs (2) and |
| 14 | (3). |
| 15 | "(B) Coordination of registry data- |
| 16 | BASE AND RESULTS DATABASE.— |
| 17 | "(i) In general.—Each entry in the |
| 18 | registry database under paragraph (2) or |
| 19 | the results database under paragraph (3) |
| 20 | shall include a link to the corresponding |
| 21 | entry in the results database or the reg- |
| 22 | istry database, respectively. |
| 23 | "(ii) Missing entries.— |
| 24 | "(I) IN GENERAL.—If, based on |
| 25 | a review of the entries in the registry |

1 database under paragraph (2), the Di-2 rector of NIH determines that a re-3 sponsible party has failed to submit 4 required clinical trial information to the results database under paragraph 6 (3), the Director of NIH shall inform 7 the responsible party involved of such 8 failure and permit the responsible 9 party to correct the failure within 30 10 days. "(II) FAILURE TO CORRECT.—If 11 12 the responsible party does not correct 13 a failure to submit required clinical 14 trial information within the 30-day 15 period described under subclause (I), 16 the Director of NIH shall report such 17 noncompliance to the scientific peer 18 review committees of the Federal re-19 search agencies and to the Office of 20 Human Research Protections. "(III) PUBLIC NOTICE OF FAIL-21 22 URE TO CORRECT.—The Director of 23 NIH shall include in the clinical trial 24 registry database entry and the clin-25 ical trial results database entry for

| 1 | each applicable clinical trial a notice |
|----|--|
| 2 | of any uncorrected failure to submit |
| 3 | required clinical trial information and |
| 4 | shall provide that the public may eas- |
| 5 | ily search for such entries. |
| 6 | "(C) ACTION ON APPLICATIONS.— |
| 7 | "(i) Verification prior to fil- |
| 8 | ING.—The Secretary, acting through the |
| 9 | Commissioner of Food and Drugs, shall |
| 10 | verify that the clinical trial information re- |
| 11 | quired under paragraphs (2) and (3) for |
| 12 | an applicable clinical trial is submitted |
| 13 | pursuant to such paragraphs, as applica- |
| 14 | ble— |
| 15 | "(I) when considering a drug or |
| 16 | device for an exemption under section |
| 17 | 505(i) or section 520(g) of the Fed- |
| 18 | eral Food, Drug, and Cosmetic Act; |
| 19 | and |
| 20 | "(II) prior to filing an applica- |
| 21 | tion or premarket notification under |
| 22 | section 505, 510(k), or 515 of the |
| 23 | Federal Food, Drug, and Cosmetic |
| 24 | Act or section 351 of this Act, that |

| 1 | includes information from such clin- |
|----|--|
| 2 | ical trial. |
| 3 | "(ii) Notification.—If the Secretary |
| 4 | determines under clause (i) that clinical |
| 5 | trial information has not been submitted |
| 6 | as required by paragraph (2) or (3), the |
| 7 | Secretary shall notify the applicant and the |
| 8 | responsible party of such noncompliance |
| 9 | and require submission of such information |
| 10 | within 30 days. |
| 11 | "(iii) Refusal to file.—If the re- |
| 12 | sponsible party does not remedy such non- |
| 13 | compliance within 30 days of receipt of no- |
| 14 | tification under clause (ii), the Secretary |
| 15 | shall refuse to file, approve, or clear such |
| 16 | application or premarket notification. |
| 17 | "(D) Content review.— |
| 18 | "(i) IN GENERAL.—To ensure that |
| 19 | the summary documents described in para- |
| 20 | graph (3)(C) are non-promotional, and are |
| 21 | not false or misleading in any particular |
| 22 | under paragraph (3)(E), the Secretary |
| 23 | shall compare such documents to the re- |
| 24 | sults data of the clinical trial for a rep- |

| 1 | resentative sample of applicable clinical |
|----|---|
| 2 | trials by— |
| 3 | "(I) acting through the Commis- |
| 4 | sioner of Food and Drugs to examine |
| 5 | the results data for such clinical trials |
| 6 | submitted to Secretary when such |
| 7 | data are submitted— |
| 8 | "(aa) for review as part of |
| 9 | an application under section 505 |
| 10 | or 515 of the Federal Food, |
| 11 | Drug, and Cosmetic Act or under |
| 12 | section 351 of this Act or a pre- |
| 13 | market notification under section |
| 14 | 510(k) of the Federal Food, |
| 15 | Drug, and Cosmetic Act; or |
| 16 | "(bb) in an annual status |
| 17 | report on the drug or device |
| 18 | under such application; |
| 19 | "(II) acting with the Federal |
| 20 | agency that funds such clinical trial in |
| 21 | whole or in part by a grant to exam- |
| 22 | ine the results data for such clinical |
| 23 | trials; and |
| 24 | "(III) acting through inspections |
| 25 | under section 704 of the Federal |

| 1 | Food, Drug, and Cosmetic Act to ex- |
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| 2 | amine results data for such clinical |
| 3 | trials not described in subclause (I) or |
| 4 | (II). |
| 5 | "(ii) Notice of noncompliance.— |
| 6 | If the Secretary determines that the clin- |
| 7 | ical trial information submitted in such a |
| 8 | summary document is promotional, or false |
| 9 | or misleading in any particular, the Sec- |
| 10 | retary shall notify the responsible party |
| 11 | and give such party an opportunity to rem- |
| 12 | edy such noncompliance by submitting the |
| 13 | required revised clinical trial information |
| 14 | within 30 days of such notification. |
| 15 | "(6) Penalties for noncompliance.— |
| 16 | "(A) IN GENERAL.—The following acts |
| 17 | and the causing thereof are deemed to be pro- |
| 18 | hibited by section 301 of the Federal Food, |
| 19 | Drug, and Cosmetic Act: |
| 20 | "(i) The failure to submit clinical trial |
| 21 | information as required by this section. |
| 22 | "(ii) The submission of clinical trial |
| 23 | information under this section that is pro- |
| 24 | motional or false or misleading in any par- |

| 1 | ticular in violation of paragraph $(2)(E)$ or |
|----|---|
| 2 | (3)(E). |
| 3 | "(B) Considerations.—In determining |
| 4 | whether to apply a penalty under the Federal |
| 5 | Food, Drug, and Cosmetic Act or under sub- |
| 6 | paragraph (C) of this paragraph for a violation |
| 7 | described in subparagraph (A), the Secretary, |
| 8 | acting through the Commissioner of Food and |
| 9 | Drugs, shall consider— |
| 10 | "(i) whether the responsible party |
| 11 | promptly corrects the noncompliance when |
| 12 | provided notice; |
| 13 | "(ii) whether the responsible party |
| 14 | has engaged in a pattern or practice of |
| 15 | noncompliance; and |
| 16 | "(iii) the extent to which the non- |
| 17 | compliance involved may have significantly |
| 18 | misled health care providers or patients |
| 19 | concerning the safety or effectiveness of |
| 20 | the drug involved. |
| 21 | "(C) CIVIL PENALTIES.— |
| 22 | "(i) In general.—A person is sub- |
| 23 | ject to a civil penalty in accordance with |
| 24 | this subparagraph if the person commits a |
| 25 | violation described in subparagraph (A) |

| and fails to correct the violation by the end |
|---|
| of the 30-day period described in clause |
| (ii). |
| "(ii) Notification.—If a person is |
| in violation of subparagraph (A), the Sec- |
| retary shall notify the person of such non- |
| compliance and give the person a 30-day |
| period to correct such violation before im- |
| posing a civil penalty under this subpara- |
| graph. |
| "(iii) Amount of Penalty.—The |
| amount of a civil penalty under this para- |
| graph shall be not more than a total of |
| \$15,000 for all violations adjudicated in a |
| single proceeding in the case of an indi- |
| vidual, and not more than \$10,000 per day |
| until the violation is corrected in the case |
| of any other person, except that if the per- |
| son is a nonprofit entity the penalty may |
| not exceed a total of \$15,000 for all viola- |
| tions adjudicated in a single proceeding. |
| "(iv) Procedures.—The provisions |
| of paragraphs (4) through (6) of section |
| 303(f) of the Federal Food, Drug, and |
| Cosmetic Act apply to the imposition of a |
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| 1 | penalty under this paragraph to the same |
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| 2 | extent and in the same manner as such |
| 3 | provisions apply to a penalty imposed |
| 4 | under such section 303(f). |
| 5 | "(7) Authorization of appropriations.— |
| 6 | There are authorized to be appropriated to carry out |
| 7 | this subsection \$10,000,000 for each fiscal year.". |
| 8 | (b) Conforming Amendments.— |
| 9 | (1) Investigational New Drugs.—Section |
| 10 | 505(i) of the Federal Food, Drug, and Cosmetic Act |
| 11 | (21 U.S.C. 355(i)) is amended— |
| 12 | (A) in paragraph (1)— |
| 13 | (i) in subparagraph (C), by striking |
| 14 | "and" after the semicolon; |
| 15 | (ii) in subparagraph (D)— |
| 16 | (I) by aligning the indentation of |
| 17 | such subparagraph with the indenta- |
| 18 | tion of subparagraphs (A), (B), and |
| 19 | (C); and |
| 20 | (II) by striking the period at the |
| 21 | end and inserting "; and"; and |
| 22 | (iii) by adding at the end the fol- |
| 23 | lowing: |
| 24 | "(E) the submission to the Director of NIH of |
| 25 | clinical trial information for the clinical investigation |

| 1 | at issue required under section 402(i) of the Public |
|----|--|
| 2 | Health Service Act for inclusion in the registry data- |
| 3 | base and the results database described in such sec- |
| 4 | tion."; |
| 5 | (B) in paragraph (3)(B)— |
| 6 | (i) in clause (i), by striking "or" after |
| 7 | the semicolon; |
| 8 | (ii) in clause (ii), by striking the pe- |
| 9 | riod at the end and inserting "; or"; and |
| 10 | (iii) by adding at the end the fol- |
| 11 | lowing: |
| 12 | "(iii) clinical trial information for the clinical |
| 13 | investigation at issue was not submitted in compli- |
| 14 | ance with section 402(i) of the Public Health Service |
| 15 | Act."; and |
| 16 | (C) in paragraph (4), by adding at the end |
| 17 | the following: "The Secretary shall update such |
| 18 | regulations to require inclusion in the informed |
| 19 | consent form a statement that clinical trial in- |
| 20 | formation for such clinical investigation will be |
| 21 | submitted for inclusion in the registry database |
| 22 | and results database, as applicable, described in |
| 23 | section 402(i) of the Public Health Service |
| 24 | Act.". |

| 1 | (2) Refusal to approve new drug applica- |
|----|--|
| 2 | TION.—Section 505(d) of the Federal Food, Drug, |
| 3 | and Cosmetic Act (21 U.S.C. 355(d)) is amended— |
| 4 | (A) in the first sentence, by inserting after |
| 5 | "or any particular;" the following: "or (8) the |
| 6 | applicant failed to submit the clinical trial in- |
| 7 | formation for any applicable clinical trial as re- |
| 8 | quired by section 402(i) of the Public Health |
| 9 | Service Act;"; and |
| 10 | (B) in the second sentence, by striking |
| 11 | "clauses (1) through (6)" and inserting "para- |
| 12 | graphs (1) through (8)". |
| 13 | (3) Investigational new devices.—Sub- |
| 14 | paragraph (B) of section 520(g)(2) of the Federal |
| 15 | Food, Drug, and Cosmetic Act (21 U.S.C. |
| 16 | 360j(g)(2)) is amended— |
| 17 | (A) by redesignating clause (iii) as clause |
| 18 | (iv); and |
| 19 | (B) by inserting after clause (ii) the fol- |
| 20 | lowing: |
| 21 | "(iii) A requirement that the person |
| 22 | applying for an exemption for a device as- |
| 23 | sure that such person is in compliance with |
| 24 | the requirements of section 402(i) of the |
| 25 | Public Health Service Act for the submis- |

| 1 | sion of clinical trial information for inclu- |
|----|---|
| 2 | sion in the registry database and the re- |
| 3 | sults database described in such section.". |
| 4 | (4) Refusal to clear new device pre- |
| 5 | MARKET NOTIFICATION REPORT.—Subsection (k) of |
| 6 | section 510 of the Federal Food, Drug, and Cos- |
| 7 | metic Act (21 U.S.C. 360) is amended— |
| 8 | (A) in paragraph (1), by striking "and" at |
| 9 | the end; and |
| 10 | (B) in paragraph (2), by striking the pe- |
| 11 | riod at the end and inserting ", and"; and |
| 12 | (C) by adding at the end the following: |
| 13 | "(3) action taken by such person to comply |
| 14 | with requirements under section 402(i) of the Public |
| 15 | Health Service Act for the submission of clinical |
| 16 | trial information for inclusion in the registry data- |
| 17 | base and the results database described in such sec- |
| 18 | tion.". |
| 19 | (5) Refusal to approve new device appli- |
| 20 | CATION.—Paragraph (2) of section 515(d) of the |
| 21 | Federal Food, Drug, and Cosmetic Act (21 U.S.C. |
| 22 | 360e(d)) is amended— |
| 23 | (A) in subparagraph (D), by striking "or" |
| 24 | at the end: |

| 1 | (B) in subparagraph (E), by striking the |
|----|--|
| 2 | period at the end and inserting "; or"; and |
| 3 | (C) by adding at the end the following: |
| 4 | "(F) the applicant is in violation of the re- |
| 5 | quirements under section 402(i) of the Public |
| 6 | Health Service Act for the submission of clin- |
| 7 | ical trial information for inclusion in the reg- |
| 8 | istry database or the results database described |
| 9 | in such section.". |
| 10 | (c) GUIDANCE.—Not later than 180 days after the |
| 11 | date of enactment of this Act, the Commissioner of Food |
| 12 | and Drugs, in consultation with the Director of the Na- |
| 13 | tional Institutes of Health, shall issue guidance to clarify |
| 14 | which clinical trials are applicable clinical trials (as de- |
| 15 | fined in section 402(i)(2) of the Public Health Service Act, |
| 16 | as amended by this section) and required to be submitted |
| 17 | for inclusion in the clinical trial registry database de- |
| 18 | scribed in such section. |
| 19 | (d) Preemption.— |
| 20 | (1) In general.—No State or political subdivi- |
| 21 | sion of a State may establish or continue in effect |
| 22 | any requirement for the registration of clinical trials |
| 23 | or for the inclusion of information relating to the re- |
| 24 | sults of clinical trials in a database. |

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(2) Rule of construction.—The fact of submission of clinical trial information, if submitted in compliance with section 402(i) of the Public Health Service Act (as amended by this section), that relates to a use of a drug or device not included in the official labeling of the approved drug or device shall not be construed by the Secretary or in any administrative or judicial proceeding, as evidence of a new intended use of the drug or device that is different from the intended use of the drug or device set forth in the official labeling of the drug or device. The availability of clinical trial information through the databases under paragraphs (2) and (3) of such section 402(i), if submitted in compliance with such section 402(i), shall not be considered as labeling, adulteration, or misbranding of the drug or device under the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.).

(e) Effective Dates.—

(1) ESTABLISHMENT OF REGISTRY DATABASE AND RESULTS DATABASE.—Not later than 1 year after the date of enactment of this Act, the Director of NIH shall establish the registry database and the results database of clinical trials of drugs and de-

- vices in accordance with section 402(i) of the Public

 Health Service Act (as amended by subsection (a)).
 - (2) CLINICAL TRIALS INITIATED PRIOR TO OPERATION OF REGISTRY DATABASE.—The responsible party (as defined in such section 402(i)) for an applicable clinical trial (as defined in such section 402(i)) that is initiated after the date of enactment of this Act and before the date such registry database is established under paragraph (1) of this subsection, shall submit required clinical trial information not later than 120 days after the date such registry database is established.
 - (3) CLINICAL TRIALS INITIATED AFTER OPERATION OF REGISTRY DATABASE.—The responsible party (as defined in such section 402(i)) for an applicable clinical trial (as defined in such section 402(i)) that is initiated after the date such registry database is established under paragraph (1) of this subsection shall submit required clinical trial information in accordance with paragraph (2) of such section 402(i).
 - (4) Trials completed before operation of results database.—
- 24 (A) IN GENERAL.—Paragraph (3) of such 25 section 402(i) shall take effect 90 days after

| 1 | the date the results database is established |
|----|---|
| 2 | under paragraph (1) of this subsection with re- |
| 3 | spect to any applicable clinical trial (as defined |
| 4 | in such section 402(i)) that— |
| 5 | (i) involves a drug to treat a serious |
| 6 | or life-threatening condition; and |
| 7 | (ii) is completed between the date of |
| 8 | enactment of this Act and such date of es- |
| 9 | tablishment under paragraph (1) of this |
| 10 | subsection. |
| 11 | (B) Other trials.—Except as provided |
| 12 | in subparagraph (A), paragraph (3) of such |
| 13 | section 402(i) shall take effect 180 days after |
| 14 | the date that the results database is established |
| 15 | under paragraph (1) of this subsection with re- |
| 16 | spect to any applicable clinical trial that is com- |
| 17 | pleted between the date of enactment of this |
| 18 | Act and such date of establishment under para- |
| 19 | graph (1). |
| 20 | (5) Trials completed after establish- |
| 21 | MENT OF RESULTS DATABASE.—Paragraph (3) of |
| 22 | such section 402(i) shall apply to any clinical trial |
| 23 | that is completed after the date that the results |
| 24 | database is established under paragraph (1) of this |

subsection.

| 1 | (6) Retroactivity of database.— |
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| 2 | (A) VOLUNTARY SUBMISSIONS.—The Sec- |
| 3 | retary of Health and Human Services (referred |
| 4 | to in this paragraph as the "Secretary") shall |
| 5 | establish procedures and mechanisms to allow |
| 6 | for the voluntary submission to the Secretary— |
| 7 | (i) of clinical trial information for in- |
| 8 | clusion in the registry database (as defined |
| 9 | in such section 402(i)) on applicable clin- |
| 10 | ical trials (as defined in such section |
| 11 | 402(i)) initiated before the date of the en- |
| 12 | actment of this Act; and |
| 13 | (ii) of clinical trial information for in- |
| 14 | clusion in the results database (as defined |
| 15 | in such section 402(i)) on applicable clin- |
| 16 | ical trials (as defined in such section |
| 17 | 402(i)) completed before the date of the |
| 18 | enactment of this Act. |
| 19 | (B) REQUIRED SUBMISSIONS.—Notwith- |
| 20 | standing the preceding paragraphs of this sub- |
| 21 | section, in any case in which the Secretary de- |
| 22 | termines that submission of clinical trial infor- |
| 23 | mation for an applicable clinical trial (as de- |
| | |

fined in such section 402(i)) described in clause

| 1 | (i) or (ii) of subparagraph (A) is in the interest |
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| 2 | of the public health— |
| 3 | (i) the Secretary may require that |
| 4 | such information be submitted to the Sec- |
| 5 | retary in accordance with such section |
| 6 | 402(i); and |
| 7 | (ii) failure to comply with such a re- |
| 8 | quirement shall be treated as a violation of |
| 9 | the corresponding requirement of such sec- |
| 10 | tion 402(i). |
| 11 | (7) Funding restrictions.—Subparagraph |
| 12 | (A) of paragraph (5) of such section 402(i) shall |
| 13 | take effect 210 days after the date that the clinical |
| 14 | trial registry database and the clinical trial results |
| 15 | database are established under paragraph (1) of this |
| 16 | subsection. |
| 17 | (8) Status of Clinicaltrials.gov |
| 18 | WEBSITE.— |
| 19 | (A) IN GENERAL.—After receiving public |
| 20 | comment and not later than 90 days after the |
| 21 | date of enactment of this Act, the Secretary |
| 22 | shall publish in the Federal Register a notice |
| 23 | determining the more efficient approach to es- |
| 24 | tablishing the registry database described in |

| 1 | paragraph (2) of such section 402(i) and |
|----|--|
| 2 | whether such approach is— |
| 3 | (i) that such registry database should |
| 4 | expand and build upon the database de- |
| 5 | scribed in section 402(i) of the Public |
| 6 | Health Service Act (as in effect on the day |
| 7 | before the date of enactment of this Act); |
| 8 | or |
| 9 | (ii) that such registry database should |
| 10 | supplant the database described in such |
| 11 | section 402(i) (as in effect on the day be- |
| 12 | fore the date of enactment of this Act). |
| 13 | (B) CLINICALTRIALS.GOV SUPPLANTED.— |
| 14 | If the Secretary determines to apply the ap- |
| 15 | proach described under subparagraph (A)(ii), |
| 16 | the Secretary shall maintain an archive of the |
| 17 | database described in such section 402(i) (as in |
| 18 | effect on the day before the date of enactment |
| 19 | of this Act) on the Internet website of the Na- |
| 20 | tional Library of Medicine. |

TITLE IV—CONFLICTS OF 1 **INTEREST** 2 3 SEC. 401. CONFLICTS OF INTEREST. (a) IN GENERAL.—Subchapter A of chapter VII of 4 the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 371 5 et seg.) is amended by inserting at the end the following: 7 "SEC. 712. CONFLICTS OF INTEREST. "(a) Definitions.—For purposes of this section: 8 9 "(1) Advisory committee.—The term 'advi-10 sory committee' means an advisory committee under 11 the Federal Advisory Committee Act that provides 12 advice or recommendations to the Secretary regard-13 ing activities of the Food and Drug Administration. 14 "(2) FINANCIAL INTEREST.—The term 'finan-15 cial interest' means a financial interest under section 16 208(a) of title 18, United States Code. 17

- "(3) Industry financial interest', with respect to appointment for a term to an advisory committee, means an interest in a company that is a member of the relevant industry that would be a financial interest were an advisory committee to consider a particular matter involving such company.
- 24 "(4) RELEVANT INDUSTRY.—The term 'rel-25 evant industry' means—

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| 1 | "(A) with respect to an advisory committee |
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| 2 | that advises the Secretary on human drugs, bio- |
| 3 | logics, or devices, the pharmaceutical, bio- |
| 4 | technology, and device industries; |
| 5 | "(B) with respect to an advisory committee |
| 6 | that advises the Secretary on animal drugs or |
| 7 | devices, the animal drug and the animal device |
| 8 | industries; and |
| 9 | "(C) with respect to an advisory committee |
| 10 | that advises the Secretary on foods, the food in- |
| 11 | dustry. |
| 12 | "(b) Appointments to Advisory Committees.— |
| 13 | "(1) Disclosure of industry financial in- |
| 14 | TERESTS.—Each individual under consideration for |
| 15 | a term appointment to an advisory committee shall |
| 16 | disclose to the Secretary all industry financial inter- |
| 17 | ests. |
| 18 | "(2) Disclosures not publicly avail- |
| 19 | ABLE.—No disclosure required under paragraph (1) |
| 20 | shall be made available to the public. |
| 21 | "(3) EVALUATION AND CRITERIA.—When con- |
| 22 | sidering a term appointment to an advisory com- |
| 23 | mittee, the Secretary— |
| 24 | "(A) shall review the expertise and the in- |
| 25 | dustry financial interests, as disclosed under |

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paragraph (1), of each individual under consideration for the appointment, so as to appoint the individuals, from among those individuals under consideration for appointment, who are the most qualified relative to their industry financial interests that could require a written determination as referred in section to 208(b)(1) of title 18, United States Code, a written certification as referred to in section 208(b)(3) of title 18, United States Code, or a waiver as referred to in subsection (c)(3) for service on the committee at a meeting of the committee; and

"(B) may appoint 2 or more qualified individuals with similar expertise and whose industry financial interests are nonoverlapping or minimally overlapping, so as to minimize the likelihood that an advisory committee will need the expertise of an appointed individual who requires a written determination as referred to in section 208(b)(1) of title 18, United States Code, a written certification as referred to in section 208(b)(3) of title 18, United States Code, or a waiver as referred to in subsection

| 1 | (c)(3) for service on the committee at a meeting |
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| 2 | of the committee. |

- "(c) Granting and Disclosure of Waivers.—
- "(1) IN GENERAL.—Not later then 45 days before a meeting of an advisory committee, each member of the committee shall disclose to the Secretary all financial interests in accordance with section 208(b) of title 18, United States Code.
 - "(2) Financial gain of advisory committee may with respect to any advisory committee may vote with respect to any matter considered by the advisory committee if such member or an immediate family member of such member could gain financially from the advice given to the Secretary with respect to such matter.
 - "(3) WAIVER.—In addition to considerations under section 208(b) of title 18, United States Code, the Secretary may grant a waiver of a conflict of interest requirement if such waiver is necessary to afford the advisory committee essential expertise.
 - "(4) LIMITATION.—In no case may the Secretary grant a waiver under paragraph (3) for a member of an advisory committee if the scientific work of such member is under consideration by the committee.

| 1 | "(5) DISCLOSURE OF WAIVER.— |
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| 2 | "(A) More than 15 days in advance.— |
| 3 | As soon as practicable, but in no case later |
| 4 | than 15 days prior to a meeting of an advisory |
| 5 | committee to which a written determination as |
| 6 | referred to in section 208(b)(1) of title 18 |
| 7 | United States Code, a written certification as |
| 8 | referred to in section 208(b)(3) of title 18 |
| 9 | United States Code, or a waiver as referred to |
| 10 | in paragraph (3) applies, the Secretary shal |
| 11 | disclose (other than information exempted from |
| 12 | disclosure under section 552 of title 5, United |
| 13 | States Code, and section 552a of title 5, United |
| 14 | States Code (popularly known as the Freedom |
| 15 | of Information Act and the Privacy Act of |
| 16 | 1974, respectively)) on the Internet website of |
| 17 | the Food and Drug Administration— |
| 18 | "(i) the financial interests of the advi- |
| 19 | sory committee member to which such de- |
| 20 | termination, certification, or waiver ap- |
| 21 | plies; and |
| 22 | "(ii) the reasons of the Secretary for |
| 23 | such determination, certification, or waive |
| 24 | ${ m er.}$ |

1 "(B) Less than 15 days in advance.— 2 In the case of a financial interest that becomes 3 known to the Secretary less than 30 days prior 4 to a meeting of an advisory committee to which a written determination as referred to in section 6 208(b)(1) of title 18, United States Code, a 7 written certification as referred to in section 8 208(b)(3) of title 18, United States Code, or a 9 waiver as referred to in paragraph (3) applies, 10 the Secretary shall disclose (other than infor-11 mation exempted from disclosure under section 12 552 of title 5, United States Code, and section 13 552a of title 5, United States Code) on the 14 Internet website of the Food and Drug Admin-15 istration, the information described in clauses 16 (i) and (ii) of subparagraph (A) as soon as the 17 Secretary makes such determination, certifi-18 cation, or waiver, but in no event later than the 19 date of such meeting. 20 "(d) Public Record.—The Secretary shall ensure

that the public record and transcript of each meeting of an advisory committee includes the disclosure required under subsection (c)(5) (other than information exempted from disclosure under section 552 of title 5, United States Code, and section 552a of title 5, United States Code).

| 1 | "(e) Annual Report.—Not later than January 15 |
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| 2 | of each year, the Secretary shall submit a report to the |
| 3 | Inspector General of the Department of Health and |
| 4 | Human Services, the Committee on Appropriations and |
| 5 | the Committee on Health, Education, Labor, and Pen- |
| 6 | sions of the Senate, and the Committee on Appropriations |
| 7 | and the Committee on Energy and Commerce of the |
| 8 | House of Representatives— |
| 9 | "(1) with respect to the fiscal year that ended |
| 10 | on September 30 of the previous year, the number |
| 11 | of vacancies on each advisory committee, the number |
| 12 | of nominees received for each committee, and the |
| 13 | number of such nominees willing to serve; |
| 14 | "(2) with respect to such year, the aggregate |
| 15 | number of disclosures required under subsection |
| 16 | (c)(5) for each meeting of each advisory committee |
| 17 | and the percentage of individuals to whom such dis- |
| 18 | closures did not apply who served on such committee |
| 19 | for each such meeting; |
| 20 | "(3) with respect to such year, the number of |
| 21 | times the disclosures required under subsection |
| 22 | (c)(5) occurred under subparagraph (B) of such sub- |
| 23 | section; and |

1 "(4) how the Secretary plans to reduce the 2 number of vacancies reported under paragraph (1) 3 during the fiscal year following such year.".

(b) Guidance.—

- (1) Nominations.—Not later than 270 days after the date of enactment of this Act, and after seeking input from professional medical and scientific societies, the Secretary shall publish in the Federal Register for public comment a proposed mechanism for encouraging the nomination of individuals who are classified by the Food and Drug Administration as academicians or practitioners for service on an advisory committee.
- (2) WAIVER DETERMINATIONS.—Not later than 270 days after the date of enactment of this Act the Secretary shall issue or revise guidance—
 - (A) that clarifies the circumstances in which the Secretary may make a written determination as referred to in section 208(b)(1) of title 18, United States Code, make a written certification as referred to in section 208(b)(3) of title 18, United States Code, or grant a waiver as referred to section 712(c)(3) of the Federal Food, Drug, and Cosmetic Act (as added

| 1 | by this section), including those circumstances |
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| 2 | that— |
| 3 | (i) favor the inclusion of an individual |
| 4 | on an advisory committee; |
| 5 | (ii) favor making such a determina- |
| 6 | tion, certification, or waiver for an indi- |
| 7 | vidual on an advisory committee; |
| 8 | (iii) favor limitations on an individ- |
| 9 | ual's ability to act when making such a de- |
| 10 | termination, certification, or waiver for the |
| 11 | individual on an advisory committee; and |
| 12 | (iv) disfavor the inclusion of an indi- |
| 13 | vidual on an advisory committee; |
| 14 | (B) that defines how financial interests im- |
| 15 | puted to an individual bear upon his or her eli- |
| 16 | gibility for service on an advisory committee or |
| 17 | for service at a meeting of an advisory com- |
| 18 | mittee; and |
| 19 | (C) to ensure consistency within and |
| 20 | among the centers of the Food and Drug Ad- |
| 21 | ministration in applying section 208(b) of title |
| 22 | 18, United States Code, and such section |
| 23 | 712(e)(3). |
| 24 | (3) Periodic Review.—At least once every 5 |
| 25 | vears, the Secretary shall review the guidance de- |

scribed under paragraph (2) and update such guidance as necessary.

(c) REVIEW BY INSPECTOR GENERAL.—

- (1) In General.—The Inspector General of the Department of Health and Human Services shall conduct a review, which may include surveys of past or current members of advisory committees, of the processes of the Food and Drug Administration for—
 - (A) evaluating the financial interests of a member of such an advisory committee while the member serves on such a committee and after the member has served on such a committee; and
 - (B) assuring the completeness and accuracy of information contained in the disclosures described in subsections (b)(1) and (c)(1) of such section 712 of the Federal Food, Drug, and Cosmetic Act (as added by this section).
- (2) Submission of Report.—Not later than 18 months after the effective date of this section, the Inspector General of the Department of Health and Human Services shall submit to Congress a report based on the review required under paragraph

- 1 (1), and include any recommendations for the im-
- 2 provement of such processes.
- 3 (d) Definitions.—For purposes of this section, the
- 4 terms "advisory committee" and "financial interest" have
- 5 the meaning given such terms in section 712 of the Fed-
- 6 eral Food, Drug, and Cosmetic Act (as added by this sec-
- 7 tion).
- 8 (e) Conforming Amendment.—Section 505(n) of
- 9 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 10 355(n) is amended by—
- 11 (1) striking paragraph (4); and
- 12 (2) redesignating paragraphs (5), (6), (7), and
- 13 (8) as paragraphs (4), (5), (6), and (7), respectively.
- 14 (f) Effective Date.—The amendments made by
- 15 this section shall take effect on October 1, 2007.

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