

109TH CONGRESS
1ST SESSION

S. 516

To advance and strengthen democracy globally through peaceful means and to assist foreign countries to implement democratic forms of government, to strengthen respect for individual freedom, religious freedom, and human rights in foreign countries through increased United States advocacy, to strengthen alliances of democratic countries, to increase funding for programs of nongovernmental organizations, individuals, and private groups that promote democracy, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MARCH 3, 2005

Mr. MCCAIN (for himself and Mr. LIEBERMAN) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

A BILL

To advance and strengthen democracy globally through peaceful means and to assist foreign countries to implement democratic forms of government, to strengthen respect for individual freedom, religious freedom, and human rights in foreign countries through increased United States advocacy, to strengthen alliances of democratic countries, to increase funding for programs of nongovernmental organizations, individuals, and private groups that promote democracy, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) **SHORT TITLE.**—This Act may be cited as the
 3 “Advance Democratic Values, Address Nondemocratic
 4 Countries, and Enhance Democracy Act of 2005” or the
 5 “ADVANCE Democracy Act of 2005”.

6 (b) **TABLE OF CONTENTS.**—The table of contents for
 7 this Act is as follows:

Sec. 1. Short title; table of contents
 Sec. 2. Findings
 Sec. 3. Statement of policy
 Sec. 4. Definitions

TITLE I—DEPARTMENT OF STATE ACTIVITIES

Sec. 101. Promotion of democracy in foreign countries
 Sec. 102. Reports
 Sec. 103. Translation of annual Department of State reports
 Sec. 104. Strategies to enhance the promotion of democracy in foreign countries
 Sec. 105. Activities by the United States to promote democracy and human
 rights in foreign countries
 Sec. 106. Democracy Promotion and Human Rights Advisory Board
 Sec. 107. Establishment and maintenance of Internet site for global democracy
 and human rights
 Sec. 108. Programs by United States missions in foreign countries and activities
 of chiefs of mission
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TITLE II—ALLIANCES WITH OTHER DEMOCRATIC COUNTRIES

Sec. 201. Alliances with other democratic countries
 Sec. 202. Sense of Congress regarding the establishment of a Democracy Caucus
 Sec. 203. Annual diplomatic missions on multilateral issues
 Sec. 204. Strengthening the Community of Democracies
 Sec. 205. Funding for nongovernmental organizations supporting a Community
 of Democracies
 Sec. 206. Reports

TITLE III—FUNDING FOR PROMOTION OF DEMOCRACY

Sec. 301. Policy
 Sec. 302. Human Rights and Democracy Fund

TITLE IV—SUPPORT FOR SPECIAL AND REGIONAL INITIATIVES

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 Sec. 402. Sense of Congress regarding support for regional initiatives

TITLE V—PRESIDENTIAL ACTIONS

Sec. 501. Description of Presidential actions

Sec. 502. Investigation of violations of international humanitarian law

Sec. 503. Presidential communications

TITLE VI—NATIONAL SECURITY COUNCIL

Sec. 601. Special Assistant on Nondemocratic Countries

1 **SEC. 2. FINDINGS.**

2 Congress finds the following:

3 (1) All human beings are created equal and
4 possess certain rights and freedoms, including the
5 fundamental right to participate in the political life
6 and government of their respective countries. These
7 inalienable rights are recognized in the Declaration
8 of Independence of the United States and in the
9 Universal Declaration of Human Rights of the
10 United Nations.

11 (2) Political legitimacy derives from the consent
12 of the governed, whether expressed directly or
13 through representatives chosen by free, fair, and
14 open elections.

15 (3) In his Inaugural Address and State of the
16 Union Address, President George W. Bush upheld
17 the pursuit of freedom as the driving ideal of the
18 foreign policy of the United States and made clear
19 that the best way to defend freedom is to spread lib-
20 erty to the places where tyranny thrives, opportunity
21 is stifled, and terrorism grows.

1 (4) The right to democracy was affirmed as a
2 human right by the United Nations Commission on
3 Human Rights on April 27, 1999, by a vote of 50-
4 0 with only two abstentions. The resolution recog-
5 nized that democracy is based on free, fair, and open
6 elections, a foundation of open and transparent civil
7 institutions, an independent judiciary, the rule of
8 law, a free press, the right of peaceful assembly, the
9 freedom of religion, and the right of every citizen to
10 participate fully in the political life of the citizen's
11 country.

12 (5) Over the past three decades, the number of
13 fully democratic countries has more than doubled to
14 89 from 41, while the number of countries governed
15 by a dictator or a totalitarian government decreased
16 by 37 percent, often as a result of nonviolent resist-
17 ance by the peoples of such countries, aided by sup-
18 port from democratic countries.

19 (6) According to the annual Freedom in the
20 World report published by Freedom House (an an-
21 nual comparative assessment of the state of political
22 rights and civil liberties in 192 countries and 18 re-
23 lated and disputed territories), 75 percent of the
24 population of the world currently lives in countries

1 categorized as “entirely free” or “partly free”, as
2 opposed to only 57 percent in 1973.

3 (7) These changes have been achieved in part
4 through sustained and comprehensive efforts by
5 democratic countries, including the United States
6 and the democratic countries of Europe, to support
7 dissidents and democracy activists in non-democratic
8 countries.

9 (8) The continued lack of democracy, freedom,
10 and fundamental human rights in some countries is
11 inconsistent with the universal values on which the
12 United States is based, the promotion of which com-
13 prises a fundamental element of United States for-
14 eign policy.

15 (9) The continued lack of democracy, freedom,
16 and fundamental human rights in some countries
17 also poses a security threat to the United States, its
18 interests, and its friends, as it is in such countries
19 that radicalism, extremism, and terrorism can flour-
20 ish.

21 (10) There is a correlation between nondemo-
22 cratic rule and other threats to international peace
23 and security, including war, genocide, famine, pov-
24 erty, drug trafficking, corruption, refugee flows,
25 human trafficking, religious persecution, environ-

1 mental degradation, and discrimination against
2 women.

3 (11) Wars between or among democratic coun-
4 tries are exceedingly rare, while wars between and
5 among nondemocratic countries are commonplace,
6 with nearly 170,000,000 people having lost their
7 lives because of the policies of totalitarian govern-
8 ments.

9 (12) There is a strong correlation between non-
10 democratic rule and famine.

11 (13) Seventy-seven percent of refugees in the
12 world come from countries that lack electoral democ-
13 racy.

14 (14) In nondemocratic countries, women are
15 often exposed to particular hardships and a lack of
16 opportunity, and trafficking in women and children
17 often flourishes.

18 (15) There is a positive correlation between eco-
19 nomic and political freedom and preservation of the
20 environment.

21 (16) A world that fully reflects fundamental
22 human and political rights would be free of dictator-
23 ship. Such a world would be profoundly safer and
24 more just, peaceful, prosperous, and stable. Coun-
25 tries that lack freedom and democracy necessarily

1 limit the full flourishing of human potential and, as
2 such, a goal of United States foreign policy is to
3 promote universal democracy.

4 (17) The transition to democracy must be led
5 from within nondemocratic countries and by nation-
6 als of such countries who live abroad. Nevertheless,
7 democratic countries have a number of instruments
8 available for supporting democratic reformers who
9 are committed to promoting effective, nonviolent
10 change in nondemocratic countries.

11 (18) United States efforts to promote democ-
12 racy in countries where it is lacking can be strength-
13 ened. A full evaluation of United States funds ex-
14 pended for the support of democracy is necessary to
15 ensure an efficient and effective use of such funds.

16 (19) In 2002, Congress passed the Freedom In-
17 vestment Act of 2002 (subtitle E of title VI of divi-
18 sion A of the Foreign Relations Authorization Act,
19 Fiscal Year 2003) to increase the focus on pro-
20 moting human rights and democracy as an element
21 of United States foreign policy.

22 (20) United States ambassadors and diplomats
23 can play a critical role in the effort to promote de-
24 mocracy by publicly demonstrating support for
25 democratic principles, by discussing democratic, so-

1 cial, and economic freedoms with citizens and lead-
2 ers of non-democratic countries, and by building re-
3 lationships with citizens that promote democratic
4 principles, practices, and values. United States mis-
5 sions in non-democratic countries are potential “is-
6 lands of freedom” in such countries. Training and
7 incentives are needed to assist United States offi-
8 cials in strengthening the techniques and skills re-
9 quired to promote democracy.

10 (21) Nongovernmental organizations and pri-
11 vate individuals and movements also play a vital role
12 in promoting democracy, and the United States
13 must expand its support of such organizations, indi-
14 viduals, and movements.

15 (22) The promotion of democracy requires a
16 broad-based effort with collaboration between all
17 democratic countries. One forum for advancing this
18 effort is the Community of Democracies, which first
19 met in Warsaw, Poland, in June 2000, and which is
20 scheduled to meet in 2005 in Santiago, Chile.

21 (23) The promotion of such universal democ-
22 racy constitutes a long-term challenge that does not
23 always lead to an immediate transition to full de-
24 mocracy, but universal democracy is achievable.

1 **SEC. 3. STATEMENT OF POLICY.**

2 It shall be the policy of the United States —

3 (1) to promote freedom and democracy in for-
4 eign countries as a fundamental component of
5 United States foreign policy;

6 (2) to affirm fundamental freedoms and human
7 rights in foreign countries and to condemn offenses
8 against those freedoms and rights as a fundamental
9 component of United States foreign policy;

10 (3) to use all instruments of United States in-
11 fluence to support, promote, and strengthen demo-
12 cratic principles, practices, and values in foreign
13 countries, including the right to free, fair, and open
14 elections, secret balloting, and universal suffrage;

15 (4) to protect and promote fundamental polit-
16 ical, social, and economic freedoms and rights, in-
17 cluding the freedom of association, of expression, of
18 the press, and of religion, and the right to own pri-
19 vate property;

20 (5) to protect and promote respect for and ad-
21 herence to the rule of law in foreign countries;

22 (6) to provide appropriate support to organiza-
23 tions, individuals, and movements located in non-
24 democratic countries that aspire to live in freedom
25 and establish full democracy in such countries;

1 (7) to provide, political, economic, and other
2 support to foreign countries that are willingly under-
3 taking a transition to democracy;

4 (8) to commit United States foreign policy to
5 the long-term challenge of promoting universal de-
6 mocracy; and

7 (9) to strengthen alliances and relationships
8 with other democratic countries in order to better
9 promote and defend shared values and ideals.

10 **SEC. 4. DEFINITIONS.**

11 In this Act:

12 (1) ANNUAL REPORT ON DEMOCRACY.—The
13 term “Annual Report on Democracy” means the An-
14 nual Report on Democracy required under section
15 102(b).

16 (2) ANNUAL REPORT ON THE STATUS OF
17 DEMOCRATIC ALLIANCES OF THE UNITED STATES.—
18 The term “Annual Report on the Status of Demo-
19 cratic Alliances of the United States” means the An-
20 nual Report on the Status of Democratic Alliances
21 of the United States required under section 206(a).

22 (3) APPROPRIATE CONGRESSIONAL COMMIT-
23 TEES.—The term “appropriate congressional com-
24 mittees” means—

1 (A) the Committee on International Rela-
2 tions of the House of Representatives; and

3 (B) the Committee on Foreign Relations of
4 the Senate.

5 (4) COMMUNITY OF DEMOCRACIES AND COMMU-
6 NITY.—The terms “Community of Democracies”
7 and “Community” mean the association of demo-
8 cratic countries committed to the global promotion
9 of democratic principles, practices, and values, which
10 held its First Ministerial Conference in Warsaw, Po-
11 land, in June 2000.

12 (5) DEPARTMENT.—The term “Department”
13 means the Department of State.

14 (6) ELIGIBLE ENTITY.—The term “eligible enti-
15 ty” means any nongovernmental organization, inter-
16 national organization, multilateral institution, pri-
17 vate foundation, corporation, partnership, associa-
18 tion, or other entity, organization, or group engaged
19 in (or with plans to engage in) the promotion of de-
20 mocracy and fundamental rights and freedoms in
21 foreign countries categorized as “partly democratic”
22 or “nondemocratic” in the most recent Annual Re-
23 port on Democracy.

24 (7) ELIGIBLE INDIVIDUAL.—The term “eligible
25 individual” means any individual engaged in, or who

1 intends to engage in, the promotion of democracy
2 and fundamental rights and freedoms in foreign
3 countries categorized as “partly democratic” or
4 “nondemocratic” in the most recent Annual Report
5 on Democracy.

6 (8) HELSINKI PROCESS.—The term “Helsinki
7 Process” means the multilateral process adopted at
8 the Conference on Security and Cooperation in Eu-
9 rope by member countries of the Organization for
10 Security and Cooperation in Europe to achieve the
11 security, economic, and humanitarian goals as
12 agreed to in the Helsinki Final Act of 1975 of the
13 Conference on Security and Cooperation in Europe
14 (1 August 1975), and as reinforced in subsequent
15 agreements, including the Vienna Concluding Docu-
16 ment of 1983 of the Conference on Security and Co-
17 operation in Europe (15 January 1983), the Madrid
18 Concluding Document of 1983 of the Conference on
19 Security and Cooperation in Europe (6 September
20 1983), and the Copenhagen Document of 1990 on
21 the Human Dimension of the Conference on Secu-
22 rity and Cooperation in Europe (29 June 1990).

23 (9) INTERNATIONAL FINANCIAL INSTITU-
24 TION.—The term “international financial institu-
25 tion” means the International Bank for Reconstruc-

1 tion and Development, the International Develop-
2 ment Association, the International Monetary Fund,
3 the International Finance Corporation, the Inter-
4 American Development Bank, the African Develop-
5 ment Bank, the African Development Fund, the
6 Asian Development Bank, the European Bank for
7 Reconstruction and Development, and the Multilat-
8 eral Investment Guarantee Agency.

9 (10) REGIONAL DEMOCRACY HUB AND HUB.—

10 The terms “Regional Democracy Hub” and “Hub”
11 mean the Regional Democracy Hubs established
12 under section 101(d)(2).

13 (11) SECRETARY.—The term “Secretary”

14 means the Secretary of State.

15 (12) SPECIAL ASSISTANT.—The term “Special

16 Assistant” means the Special Assistant to the Presi-
17 dent on Nondemocratic Countries established under
18 subsection (l) of section 101 of the National Security
19 Act of 1947 (50 U.S.C. 402), as added by section
20 601 of this Act.

21 (13) UNDER SECRETARY.—The term “Under

22 Secretary” means the Under Secretary of State for
23 Global Affairs established under section 1(b) of the
24 State Department Basic Authorities Act of 1956 (22

1 U.S.C. 2651a(b)), as amended by section 101(a)(2)
2 of this Act.

3 **TITLE I—DEPARTMENT OF**
4 **STATE ACTIVITIES**

5 **SEC. 101. PROMOTION OF DEMOCRACY IN FOREIGN COUN-**
6 **TRIES.**

7 (a) CODIFICATION OF UNDER SECRETARY OF STATE
8 FOR GLOBAL AFFAIRS.—Section 1(b) of the State Depart-
9 ment Basic Authorities Act of 1956 (22 U.S.C. 2651a(b))
10 is amended—

11 (1) by redesignating paragraph (4) as para-
12 graph (5); and

13 (2) by inserting after paragraph (3) the fol-
14 lowing new paragraph:

15 “(4) UNDER SECRETARY OF STATE FOR GLOB-
16 AL AFFAIRS.—There shall be in the Department of
17 State, among the Under Secretaries authorized by
18 paragraph (1), an Under Secretary of State for
19 Global Affairs, who shall have primary responsibility
20 to assist the Secretary and the Deputy Secretary in
21 the formulation and implementation of United
22 States policies and activities relating to the transi-
23 tion to and development of democracy in nondemo-
24 cratic countries and to coordinate United States pol-
25 icy on global issues, including issues related to

1 human rights, women’s rights, freedom of religion,
2 labor standards and relations, the preservation of
3 the global environment, the status and protection of
4 the oceans, scientific cooperation, narcotics control,
5 law enforcement, population issues, refugees, migra-
6 tion, war crimes, and trafficking in persons. The
7 Secretary may assign such other responsibilities to
8 the Under Secretary for Global Affairs as the Sec-
9 retary determines appropriate or necessary. In par-
10 ticular, the Under Secretary for Global Affairs shall
11 have the following responsibilities:

12 “(A) Promoting democracy and funda-
13 mental rights and freedoms in foreign coun-
14 tries, condemning violations of the right of an
15 individual to participate in the government and
16 political life of the country of the individual, ei-
17 ther directly or through representatives chosen
18 in free, fair, and open elections, and recom-
19 mending appropriate actions to be undertaken
20 by the United States whenever such right is vio-
21 lated or is in danger of being violated.

22 “(B) Coordinating with the Under Sec-
23 retary for Public Diplomacy and Public Affairs
24 and employees and officers from the regional
25 bureaus of the Department of State to—

1 “(i) promote the transition to and de-
2 velopment of democracy in nondemocratic
3 countries; and

4 “(ii) promote and strengthen the de-
5 velopment of democracy in countries that
6 are in transition to democracy.

7 “(C) Developing, in consultation with other
8 appropriate executive agencies having programs
9 and responsibilities related to democracy pro-
10 motion, a strategic plan to promote transition
11 to and development of democracy in nondemo-
12 cratic countries and overseeing implementation
13 of the plan through an appropriate interagency
14 process.

15 “(D) Advising the Secretary regarding any
16 recommendation requested by any official of
17 any other agency that relates to the human
18 rights situation in a foreign country or the ef-
19 fects on human rights or democracy in a for-
20 eign country of an agency program of such offi-
21 cial.

22 “(E) Assisting the Secretary in the prepa-
23 ration of the reports required under section 102
24 of the Advance Democratic Values, Address

1 Nondemocratic Countries, and Enhance Democ-
2 racy Act of 2005.”.

3 (b) ADDITIONAL DUTIES FOR ASSISTANT SEC-
4 RETARY OF STATE FOR DEMOCRACY, HUMAN RIGHTS,
5 AND LABOR.—Section 1(c)(2) of the State Department
6 Basic Authorities Act of 1956 (22 U.S.C. 2651a(c)(2)) is
7 amended—

8 (1) in subparagraph (A), by inserting after the
9 first sentence the following new sentence: “The As-
10 sistant Secretary of State for Democracy, Human
11 Rights, and Labor shall also be responsible to the
12 Under Secretary of State for Global Affairs for mat-
13 ters relating to the transition to and development of
14 democracy in nondemocratic countries, including
15 promoting and strengthening the development of de-
16 mocracy in foreign countries that are in the early
17 stages of a transition to democracy.”;

18 (2) by adding after subparagraph (B) the fol-
19 lowing new subparagraph:

20 “(C) The Assistant Secretary of State for De-
21 mocracy, Human Rights, and Labor shall maintain
22 continuous observation of and review all matters
23 pertaining to the transition to and promotion and
24 development of democracy in foreign countries. In

1 particular, the Assistant Secretary shall have the fol-
2 lowing responsibilities:

3 “(i) Assisting the Under Secretary of State
4 for Global Affairs in the preparation of the re-
5 ports required under section 102 of the Ad-
6 vance Democratic Values, Address Non-Demo-
7 cratic Countries, and Enhance Democracy Act
8 of 2005.

9 “(ii) Making recommendations to the
10 Under Secretary of State for Global Affairs re-
11 garding the promotion of democracy in foreign
12 countries, including assisting the Under Sec-
13 retary to—

14 “(I) promote transition to and devel-
15 opment of democracy in nondemocratic
16 countries;

17 “(II) promote and strengthen the de-
18 velopment of democracy in foreign coun-
19 tries that are in the early stages of a tran-
20 sition to democracy; and

21 “(III) support and promote the aca-
22 demic and intellectual study and discussion
23 of democracy in democratic, partly demo-
24 cratic, and nondemocratic countries.

1 “(iii) Gathering detailed information that
2 furthers—

3 “(I) the identification of foreign coun-
4 tries that are democracies, the extent to
5 which democracy is established in such
6 countries, and the extent to which such
7 countries are committed to promoting
8 democratic principles, practices, and val-
9 ues;

10 “(II) the understanding of the most
11 effective means of change and methods of
12 nonviolent action to promote and achieve
13 transition to democracy in a foreign coun-
14 try;

15 “(III) the identification of and con-
16 sultation with nongovernmental organiza-
17 tions, individuals, and movements that pro-
18 mote democratic principles, practices, and
19 values in partly democratic and nondemo-
20 cratic countries to obtain the views of such
21 organizations, individuals, and movements
22 on the approaches that the United States
23 should take to promote the transition of
24 the governments of such countries to full
25 democracies; and

1 “(IV) the documentation of human
2 rights abuses condoned or encouraged by
3 leaders of nondemocratic countries, includ-
4 ing an identification of such leaders.

5 “(iv) Consulting with nongovernmental or-
6 ganizations, individuals, and movements com-
7 mitted to the peaceful promotion of democracy,
8 democratic principles, practices and values, and
9 fundamental rights and freedoms.

10 “(v) Coordinating United States Govern-
11 ment assistance to promote democracy abroad,
12 including designing and coordinating an overall
13 assistance strategy, pursuing coordination with
14 other countries and international organizations,
15 ensuring proper management, implementation,
16 and oversight by United States agencies, and
17 resolving policy and program disputes among
18 such agencies.

19 “(vi) Performing such other responsibilities
20 which serve to promote and develop democracy
21 in foreign countries.”.

22 (c) AUTHORIZATION OF APPROPRIATIONS.—In addi-
23 tion to amounts otherwise authorized, there is authorized
24 to be appropriated to the Secretary of State \$10,000,000
25 for fiscal year 2006, and such sums as may be necessary

1 in each fiscal year thereafter, for the hiring of staff and
2 the conduct of the business of the offices of the Under
3 Secretary of State for Global Affairs and the Assistant
4 Secretary of State for Democracy, Human Rights, and
5 Labor.

6 (d) DEPARTMENT OF STATE AND UNITED STATES
7 MISSIONS ABROAD.—

8 (1) OFFICE OF DEMOCRATIC MOVEMENTS AND
9 TRANSITIONS.—

10 (A) ESTABLISHMENT.—There is estab-
11 lished within the Bureau of Democracy, Human
12 Rights, and Labor of the Department of State
13 an Office of Democratic Movements and Tran-
14 sitions.

15 (B) PURPOSE.—The Office shall promote
16 transitions to full democracy in countries that
17 have been designated as nondemocratic or part-
18 ly democratic in the most recent Annual Report
19 on Democracy required under section 102(b).

20 (C) DIRECTOR.—The Secretary, after con-
21 sultation with the Assistant Secretary of State
22 for Democracy, Human Rights, and Labor,
23 shall appoint a Director to head the Office, who
24 shall report to the Assistant Secretary. The in-
25 dividual chosen as Director should possess

1 clearly demonstrated competence in and com-
2 mitment to the promotion of democracy, includ-
3 ing competence in promoting democratic prin-
4 ciples, practices, values, and ideals through
5 nonviolent means.

6 (D) RESPONSIBILITIES.—The Director of
7 the Office shall—

8 (i) develop relations with, consult
9 with, and provide assistance to nongovern-
10 mental organizations, individuals, and
11 movements that are committed to the
12 peaceful promotion of democracy, demo-
13 cratic principles, practices, and values, and
14 fundamental rights and freedoms in coun-
15 tries described in subparagraph (B);

16 (ii) develop strategies and programs
17 to promote peaceful change in such coun-
18 tries;

19 (iii) provide political, financial, and
20 other support to nongovernmental organi-
21 zations, individuals, and movements that
22 promote democratic principles, practices,
23 and values in such countries, including
24 providing training in the strategy and tac-
25 tics of nonviolent change and providing

1 training equipment related to such pur-
2 pose;

3 (iv) foster relationships between non-
4 governmental organizations, individuals,
5 and movements and the United States and
6 the governments of other democratic coun-
7 tries, and establish common positions with
8 other democratic countries and the Com-
9 munity of Democracies to promote demo-
10 cratic transitions in countries described in
11 subparagraph (B);

12 (v) foster dialogue, to the extent prac-
13 ticable, between the leaders of such non-
14 governmental organizations, individuals,
15 and movements and the officials of such
16 countries;

17 (vi) evaluate recommendations by the
18 Democracy Promotion and Human Rights
19 Advisory Board, established under section
20 106, regarding strategies to promote de-
21 mocracy in such countries;

22 (vii) communicate with the leaders
23 and other senior government officials of
24 such countries concerning respect for lib-

1 erty, democracy, and political, social, and
2 economic freedoms;

3 (viii) communicate with opposition po-
4 litical parties within such countries that
5 support democratic values and respect for
6 human rights;

7 (ix) create narratives and histories re-
8 quired under section 107(b) for the Inter-
9 net site for global democracy and human
10 rights and assist in the preparation of the
11 Annual Report on Democracy required
12 under section 102; and

13 (x) facilitate, in coordination with
14 public affairs officers and offices of the
15 Department of State responsible for public
16 diplomacy programs in such countries, de-
17 bates and discussions, including among
18 young people in other countries, regarding
19 the values and benefits of democracy and
20 human rights at academic institutions in
21 such countries.

22 (2) REGIONAL DEMOCRACY HUBS AT UNITED
23 STATES MISSIONS ABROAD.—

24 (A) ESTABLISHMENT.—

1 (i) IN GENERAL.—The Secretary shall
2 establish at least one Regional Democracy
3 Hub at one United States mission in each
4 of the following geographic regions:

5 (I) the Western Hemisphere;

6 (II) Europe;

7 (III) South Asia;

8 (IV) the Near East;

9 (V) East Asia and the Pacific;

10 and

11 (VI) Africa.

12 (ii) DIRECTOR.—Each Regional De-
13 mocracy Hub shall be headed by a Direc-
14 tor. The Director and the associated staff
15 shall be selected by the Secretary in con-
16 sultation with the Assistant Secretary for
17 Democracy, Human Rights, and Labor.

18 (B) RESPONSIBILITIES.—Each Regional
19 Democracy Hub shall support the appropriate
20 United States ambassador and United States
21 employees assigned to United States missions in
22 each such geographic region to carry out the re-
23 sponsibilities described in this Act, including—

24 (i) assisting the Assistant Secretary
25 for Democracy, Human Rights, and Labor

1 and the Under Secretary to conceive and
2 implement strategies for transitions to de-
3 mocracy for each nondemocratic country in
4 the geographic region for which such Hub
5 is responsible, including regional strategies
6 as appropriate, and assisting such United
7 States missions to prepare the reports re-
8 quired under section 102;

9 (ii) helping to design and implement
10 programs funded by the Human Rights
11 and Democracy Fund described in section
12 302, including making proposals directly to
13 the Assistant Secretary for Democracy,
14 Human Rights, and Labor regarding the
15 use of the Fund; and

16 (iii) supporting the implementation of
17 other requirements of this Act, including
18 identifying opportunities for United States
19 officials to speak directly to citizens, par-
20 ticularly to young people, in such coun-
21 tries.

22 (C) ACCREDITATION.—As appropriate, the
23 Department shall seek accreditation for the Di-
24 rector to all nondemocratic countries in each

1 geographic region for which each Hub is re-
2 sponsible.

3 (D) TERMINATION.—No earlier than two
4 years after a geographic region has ceased to
5 include any nondemocratic or partly democratic
6 country, the Secretary may terminate the Hub
7 for such region.

8 (E) AUTHORIZATION OF APPROPRIA-
9 TIONS.—There are authorized to be appro-
10 priated to the Secretary such sums as may be
11 necessary to carry out the responsibilities de-
12 scribed in subparagraph (B), including hiring
13 additional staff to carry out such responsibil-
14 ities.

15 (3) RESPONSIBILITIES OF THE BUREAU OF IN-
16 TELLIGENCE AND RESEARCH.—The Assistant Sec-
17 retary for Intelligence and Research shall coordinate
18 with the Department of the Treasury, the Depart-
19 ment of Justice, the Central Intelligence Agency,
20 other appropriate intelligence agencies, and, as ap-
21 propriate, with foreign governments to—

22 (A) monitor and document financial assets
23 inside and outside the United States held by
24 leaders of countries determined to be nondemo-

1 cratic for purposes of the Annual Report on De-
2 mocracy required under section 102;

3 (B) identify close associates of such lead-
4 ers; and

5 (C) monitor and document financial assets
6 inside and outside the United States held by
7 such close associates.

8 (4) COORDINATION.—

9 (A) DEPUTY ASSISTANT SECRETARY OF
10 STATE FOR DEMOCRACY, HUMAN RIGHTS, AND
11 LABOR.—There shall be in the Department a
12 Deputy Assistant Secretary of State for Democ-
13 racy, Human Rights, and Labor who shall re-
14 port to the Assistant Secretary of State for De-
15 mocracy, Human Rights, and Labor. Such Dep-
16 uty Assistant Secretary shall be in addition to
17 the current number of such other Deputy As-
18 sistant Secretaries so reporting. In addition to
19 considering qualified noncareer candidates, the
20 Secretary shall seek to recruit senior members
21 of the Senior Foreign Service to serve in such
22 position.

23 (B) RESPONSIBILITIES.—In addition to
24 such other duties as the Secretary or Assistant
25 Secretary of State for Democracy, Human

1 Rights, and Labor may from time to time des-
2 ignate, the Deputy Assistant Secretary of State
3 for Democracy, Human Rights, and Labor
4 shall—

5 (i) coordinate the work of the Office
6 of Democratic Movements and Transitions
7 with the work of other offices and bureaus
8 at the Department;

9 (ii) coordinate the work of the Office
10 of Democratic Movements and Transitions
11 with the work of other United States Gov-
12 ernment agencies;

13 (iii) forge connections between the
14 United States and nongovernmental orga-
15 nizations, individuals, and movements com-
16 mitted to the promotion of democracy and
17 democratic principles, practices, and val-
18 ues; and

19 (iv) seek ways to promote and en-
20 hance the work of nongovernmental organi-
21 zations, individuals, and movements com-
22 mitted to the promotion of democracy and
23 democratic principles, practices, and val-
24 ues.

1 (5) RECRUITMENT.—The Secretary shall seek
2 to ensure that no later than December 31, 2012, not
3 less than 50 percent of the nonadministrative em-
4 ployees serving in the Bureau of Democracy, Human
5 Rights, and Labor are members of the Foreign Serv-
6 ice.

7 **SEC. 102. REPORTS.**

8 (a) PORTIONS OF ANNUAL HUMAN RIGHTS RE-
9 PORTS.—The Under Secretary shall assist the Secretary
10 in the preparation of those portions of the reports and
11 other information provided to Congress required under
12 sections 116 and 502B of the Foreign Assistance Act of
13 1961 (22 U.S.C. 2151n and 2304) that relate to freedom
14 and political rights as set forth in the Universal Declara-
15 tion of Human Rights.

16 (b) ANNUAL REPORT ON DEMOCRACY.—

17 (1) PREPARATION AND DEADLINE FOR SUBMIS-
18 SION.—The Secretary shall prepare an Annual Re-
19 port on Democracy. The Under Secretary, with the
20 assistance of the Assistant Secretary of State for
21 Democracy, Human Rights, and Labor, shall have
22 the principal responsibility of assisting the Secretary
23 in the preparation of the Annual Report. The Under
24 Secretary and Assistant Secretary shall consult with
25 the regional bureaus of the Department in the prep-

1 aration of the Annual Report. Not later than July
2 1 of each year, the Secretary shall submit to the ap-
3 propriate congressional committees the Annual Re-
4 port on Democracy.

5 (2) CONTENTS.—The Annual Report on De-
6 mocracy shall contain the following:

7 (A) EXECUTIVE SUMMARY.—An Executive
8 Summary with a table listing every foreign
9 country, together with a categorization of each
10 country as “fully democratic”, “partly demo-
11 cratic”, or “nondemocratic”. The Executive
12 Summary shall contain a short narrative high-
13 lighting the status of democracy in each coun-
14 try categorized as partly democratic or non-
15 democratic.

16 (i) DETERMINATION OF CATEGORIZA-
17 TION.—With respect to a country listed in
18 the Executive Summary, the Secretary
19 shall determine which of the categoriza-
20 tions specified under subparagraph (A) is
21 appropriate by reference to the principles
22 enshrined in the United Nations Charter,
23 the Universal Declaration of Human
24 Rights, the International Covenant on Civil
25 and Political Rights, the United Nations

1 Commission on Human Rights Resolution
2 1499/57 (entitled “Promotion of the Right
3 to Democracy”), the assessments used to
4 determine eligibility for financial assistance
5 disbursed from the Millennium Challenge
6 Account, the assessments of nongovern-
7 mental organizations used to determine eli-
8 gibility to participate in the meetings of
9 the Community of Democracies, and the
10 standards established and adopted by the
11 Community of Democracies. In addition,
12 the categorization of a country should be
13 informed by the general consensus regard-
14 ing the status of civil and political rights
15 in such country by major nongovernmental
16 organizations that conduct assessments of
17 such conditions in such countries.

18 (ii) DETERMINATION OF NONDEMO-
19 CRATIC CATEGORIZATION.—

20 (I) IN GENERAL.—The Secretary
21 shall categorize a country as non-
22 democratic if such country fails to
23 satisfy any of the following require-
24 ments:

1 (aa) All citizens of such
2 country have the right to, and
3 are not restricted in practice
4 from, fully and freely partici-
5 pating in the political life of such
6 country regardless of gender,
7 race, language, religion, or be-
8 liefs.

9 (bb) The national legislative
10 body of such country and, if di-
11 rectly elected, the head of govern-
12 ment of such country, are chosen
13 by free, fair, open, and periodic
14 elections, by universal and equal
15 suffrage, and by secret ballot.

16 (cc) More than one political
17 party in such country has can-
18 didates who seek elected office at
19 the national level and such par-
20 ties are not restricted in their po-
21 litical activities or their process
22 for selecting such candidates ex-
23 cept for reasonable administra-
24 tive requirements commonly ap-

1 plied in countries categorized as
2 fully democratic.

3 (dd) All citizens in such
4 country have a right to, and are
5 not restricted in practice from,
6 fully exercising the freedoms of
7 thought, conscience, belief, peace-
8 ful assembly and association,
9 speech, opinion, and expression,
10 and such country has a free,
11 independent, and pluralistic
12 media.

13 (ee) The current government
14 of such country did not come to
15 power in a manner contrary to
16 the rule of law.

17 (ff) Such country possesses
18 an independent judiciary and the
19 government of such country gen-
20 erally respects the rule of law.

21 (II) ADDITIONAL CONSIDER-
22 ATIONS.—Notwithstanding the satis-
23 faction by a country of the require-
24 ments specified under subclause (I),
25 the Secretary may categorize a coun-

1 try as nondemocratic if the Secretary
2 determines that such is appropriate
3 after consideration of the principles
4 specified under clause (i) with respect
5 to such country.

6 (B) STATUS OF DEMOCRACY.—A descrip-
7 tion of each country categorized as partly demo-
8 cratic or nondemocratic in the Executive Sum-
9 mary, including—

10 (i) an evaluation of trends over the
11 preceding 12 months towards improvement
12 or deterioration in the commitment to and
13 protection of democratic principles, prac-
14 tices, values, institutions, and processes in
15 each such country;

16 (ii) an evaluation of the political
17 rights and freedoms enjoyed by individuals
18 in each such country and an evaluation of
19 the factors that prevent each such country
20 from being categorized as fully democratic;
21 and

22 (iii) for each country previously cat-
23 egorized as nondemocratic in the Executive
24 Summary from the preceding year, an
25 evaluation of any progress made over the

1 previous calendar year towards achieving a
2 categorization of partly democratic or fully
3 democratic.

4 (C) STRATEGY FOR NONDEMOCRATIC
5 COUNTRIES.—An in-depth examination of each
6 country categorized as nondemocratic in the
7 Executive Summary, including—

8 (i) a specific action plan developed fol-
9 lowing consultations with nongovernmental
10 organizations, individuals, and movements
11 that promote democratic principles, prac-
12 tices, and values in each such country to
13 promote and achieve transition to full de-
14 mocracy in each such country, including a
15 summary of actions taken by the United
16 States in furtherance of such goal in the
17 preceding 12 months;

18 (ii) a summary of any actions taken
19 by the President pursuant to section 501
20 with respect to any such country, the ef-
21 fects of any such actions, and if no such
22 actions have been taken, a statement ex-
23 plaining why not;

24 (iii) a summary of any actions taken
25 by the chief of mission and officials of the

1 United States in each such country with
2 which the United States maintains diplo-
3 matic and consular posts with respect to
4 promoting such a transition within that
5 country and any activities of the embassy
6 or consulate in that country to support in-
7 dividuals and organizations in that country
8 that actively advocate for such a transition;

9 (iv) a summary of efforts taken by of-
10 ficials of the United States to speak di-
11 rectly to the people in each country, and in
12 particular, a description of any visits taken
13 by the chief of mission and other officials
14 of the United States in each such country
15 to the colleges and universities and other
16 institutions in the country where young
17 people congregate and learn; and

18 (v) a summary of any communications
19 between United States Government offi-
20 cials, including the chief of mission, and
21 the leader and other high government offi-
22 cials of each such country concerning re-
23 spect for liberty, democracy, and political,
24 social, and economic freedoms.

1 (D) UNITED STATES POLICIES.—A de-
2 scription of United States actions and policies
3 aimed at promoting democracy in foreign coun-
4 tries categorized as partly democratic or non-
5 democratic, and the extent to which such ac-
6 tions and policies were undertaken in coordina-
7 tion with other democratic countries.

8 (E) PEACEFUL TRANSFERS OF POLITICAL
9 POWER.—A description of peaceful transfers of
10 political power in each country categorized as
11 partly democratic or nondemocratic in the Ex-
12 ecutive Summary that have occurred between
13 rival political entities according to established
14 rules and without violence.

15 (3) CLASSIFIED ADDENDUM.—If the Secretary
16 determines that it is in the national security inter-
17 ests of the United States, is necessary for the safety
18 of individuals identified in the Annual Report on De-
19 mocracy, or is necessary to further the purposes of
20 this Act, any information required by paragraph (2),
21 including policies adopted or actions taken by the
22 United States, may be summarized in the Annual
23 Report on Democracy or the Executive Summary
24 and submitted to the appropriate congressional com-
25 mittees in more detail in a classified addendum.

1 (4) PUBLIC DISCLOSURE.—The Executive Sum-
2 mary shall be made available on the Department of
3 State Internet site, except for information that is
4 classified under paragraph (3).

5 (c) ONE-TIME REPORT ON TRAINING AND GUIDE-
6 LINES FOR FOREIGN SERVICE OFFICERS AND CHIEFS OF
7 MISSION.—The Secretary, in consultation with the Under
8 Secretary, shall submit to the appropriate congressional
9 committees a one-time report containing a description of
10 the training provided under section 708(c) of the Foreign
11 Service Act of 1980 (22 U.S.C. 4028(c)), as added by sec-
12 tion 109(a), for foreign service officers, including chiefs
13 of mission serving or preparing to serve in countries cat-
14 egorized as partly democratic or nondemocratic or chiefs
15 of mission in fully democratic countries whose job per-
16 formance could benefit from such training, with respect
17 to methods to promote and achieve transition to full de-
18 mocracy in each such country, including nonviolent action.
19 The Secretary shall submit the report together with the
20 first Annual Report on Democracy required under sub-
21 section (b).

22 **SEC. 103. TRANSLATION OF ANNUAL DEPARTMENT OF**
23 **STATE REPORTS.**

24 (a) TRANSLATION.—The Secretary shall ensure that
25 the relevant country specific sections of the reports listed

1 in subsection (b) that relate to a particular country are
2 translated into the principal languages of such country
3 and made available in such country.

4 (b) REPORTS.—The relevant country specific sections
5 of the reports referred to in subsection (a) are the fol-
6 lowing:

7 (1) Country specific sections of the most recent
8 Annual Report on Democracy.

9 (2) Country specific sections of the most recent
10 annual Trafficking in Persons Report prepared by
11 the Office to Monitor and Combat Trafficking in
12 Persons of the Department of State.

13 (3) Country specific sections of the most recent
14 Annual Report on International Religious Freedom
15 prepared by the Office of International Religious
16 Freedom in the Bureau of Democracy, Human
17 Rights, and Labor of the Department of State.

18 (4) Country specific sections of the most recent
19 annual Country Reports on Human Rights Practices
20 prepared by the Bureau of Democracy, Human
21 Rights, and Labor of the Department of State.

22 (c) DATE FOR COMPLETION.—Not later than 120
23 days after the completion of each report described in sub-
24 section (a), the Secretary shall ensure the translation of
25 each such report.

1 (d) AUTHORIZATION OF APPROPRIATIONS.—In addi-
2 tion to amounts that are otherwise available for the trans-
3 lation of Department reports, there is authorized to be ap-
4 propriated to the Secretary such sums as may be nec-
5 essary to carry out this section.

6 **SEC. 104. STRATEGIES TO ENHANCE THE PROMOTION OF**
7 **DEMOCRACY IN FOREIGN COUNTRIES.**

8 (a) WORKING GROUP ON NONDEMOCRATIC COUN-
9 TRIES.—Beginning in the year after the second Annual
10 Report on Democracy required under section 102(b) is
11 submitted and not less than once each year thereafter, the
12 Under Secretary shall convene a working group under sub-
13 section (c) focused on each country designated as non-
14 democratic in the most recent such report in order to—

15 (1) review progress on the action plan with re-
16 spect to each such country to promote and achieve
17 the transition to full democracy in such country; and

18 (2) receive recommendations regarding further
19 action that should be taken with respect to such
20 plan.

21 (b) WORKING GROUP ON COUNTRIES IN TRANSI-
22 TION.—Beginning in the year after the second Annual Re-
23 port on Democracy required under section 102(b) is sub-
24 mitted and not less than once each year thereafter, the
25 Under Secretary should also convene a working group

1 under subsection (c) focused on the progress towards a
2 fully democratic form of governance in each country des-
3 ignated as “partly democratic” in the most recent annual
4 report that was designated as “nondemocratic” in any of
5 the previous annual reports.

6 (c) MEMBERS OF WORKING GROUPS.—The working
7 groups referred to in subsections (a) and (b) shall include
8 officers and employees of the Department and appropriate
9 representatives from other relevant government agencies,
10 including the United States Agency for International De-
11 velopment, the Department of the Treasury, and the De-
12 partment of Defense.

13 (d) CONSULTATIONS WITH CHIEFS OF MISSIONS.—
14 The chief of mission for each country designated as non-
15 democratic or partly democratic in the most recent Annual
16 Report on Democracy shall meet with the Under Secretary
17 at least once each year to discuss the transition to full
18 democracy in such country, including any actions the chief
19 of mission has taken to implement the action plan for such
20 country included in such report.

1 **SEC. 105. ACTIVITIES BY THE UNITED STATES TO PROMOTE**
2 **DEMOCRACY AND HUMAN RIGHTS IN FOR-**
3 **EIGN COUNTRIES.**

4 (a) FREEDOM INVESTMENT ACT OF 2002.—The
5 Freedom Investment Act of 2002 (subtitle E of title VI
6 of Public Law 107–228) is amended—

7 (1) in Section 663(a), (relating to human rights
8 activities at the Department of State)—

9 (A) in paragraph (1), by striking “and” at
10 the end;

11 (B) by redesignating paragraph (2) as
12 paragraph (4);

13 (C) by inserting after paragraph (1) the
14 following new paragraphs:

15 “(2) a United States mission abroad in a coun-
16 try that has been designated as nondemocratic in
17 the most recent Annual Report on Democracy (as
18 required under section 102(b) of the Advance Demo-
19 cratic Values, Address Nondemocratic Countries,
20 and Enhance Democracy Act of 2005) should have
21 at least one political officer who shall have primary
22 responsibility for monitoring and promoting democ-
23 racy and human rights in such country;

24 “(3) the level of seniority of any such political
25 officer should be in direct relationship to the severity
26 of the problems associated with the establishment of

1 full democracy and respect for human rights in such
2 country; and”;

3 (D) in paragraph (4), as so redesignated,
4 by striking “monitoring human rights develop-
5 ments” and all that follows through “rec-
6 ommendation” and inserting the following:
7 “monitoring and promoting democracy and
8 human rights, including a political officer de-
9 scribed in paragraphs (2) and (3), in a foreign
10 country should be made after consultation with
11 and upon the recommendation”;

12 (2) in section 665(c) (relating to reports on ac-
13 tions taken by the United States to encourage re-
14 spect for human rights), by striking the second sen-
15 tence and adding at the end the following new sen-
16 tences: “If the Secretary elects to submit such infor-
17 mation as a separate report, such report may be
18 submitted as part of the Annual Report on Democ-
19 racy required under section 102(b) of the Advance
20 Democratic Values, Address Nondemocratic Coun-
21 tries, and Enhance Democracy Act of 2005. If the
22 Secretary makes such an election, such report shall
23 be organized so as to contain a separate section for
24 each country to which such information applies, to-
25 gether with a short narrative describing the

1 extrajudicial killing, torture, or other serious viola-
2 tions of human rights that are indicated to have oc-
3 curred in each such country.”.

4 (b) FOREIGN ASSISTANCE ACT OF 1961.—The For-
5 eign Assistance Act of 1961 (22 U.S.C. 2151 et seq.) is
6 amended—

7 (1) in section 116(d) (22 U.S.C. 2151n(d)), by
8 striking paragraph 10 and inserting the following
9 new paragraph:

10 “(10) for each country with respect to which
11 the report indicates that extrajudicial killings, tor-
12 ture, or other serious violations of human rights
13 have occurred in the country, a strategy, including
14 a specific list of priorities and an action plan, to end
15 such practices in the country, and any actions taken
16 in the previous year to end such practices in the
17 country; and”;

18 (2) in section 502B(b) (22 U.S.C. 2304(b)), by
19 striking the sixth sentence and inserting the fol-
20 lowing new sentence: “Such report shall also include,
21 for each country with respect to which the report in-
22 dicates that extrajudicial killings, torture, or other
23 serious violations of human rights have occurred in
24 the country, a strategy, including a specific list of
25 priorities and an action plan, to end such practices

1 in the country, and any actions taken in the previous
2 year to end such practices in the country.”.

3 **SEC. 106. DEMOCRACY PROMOTION AND HUMAN RIGHTS**

4 **ADVISORY BOARD.**

5 (a) ESTABLISHMENT.—There is established a De-
6 mocracy Promotion and Human Rights Advisory Board.

7 (b) PURPOSE AND DUTIES.—The Board shall advise
8 and provide recommendations to the Secretary, the Under
9 Secretary of State, the Assistant Secretary of State for
10 Democracy, Human Rights, and Labor, and the Assistant
11 Administrator for the Bureau of Democracy, Conflict and
12 Humanitarian Assistance of the United States Agency for
13 International Development concerning United States poli-
14 cies regarding the promotion of democracy and the estab-
15 lishment of universal democracy, including the following:

16 (1) Reviewing and making recommendations re-
17 garding the overall United States strategy for pro-
18 moting democracy and human rights in partly demo-
19 cratic and nondemocratic countries, including meth-
20 ods for incorporating the promotion of democracy
21 and human rights into United States diplomacy, the
22 use of international organizations to further United
23 States democracy promotion goals, and ways in
24 which the United States can work with other coun-

1 tries and the Community of Democracies to further
2 such purposes.

3 (2) Recommendations regarding specific strate-
4 gies to promote democracy in countries categorized
5 as nondemocratic in the most recent Annual Report
6 on Democracy submitted under section 102(b), in
7 countries that are in a transition to democracy, and
8 methods for consulting and coordinating with indi-
9 viduals (including expatriates) and nongovernmental
10 organizations that promote democratic principles,
11 practices, and ideals.

12 (3) Recommendations regarding the use of—

13 (A) programs related to the promotion of
14 democracy and human rights administered by
15 the United States Agency for International De-
16 velopment; and

17 (B) the Human Rights and Democracy
18 Fund, established under section 664 of the
19 Freedom Investment Act of 2002 (subtitle E of
20 title VI of Public Law 107–228).

21 (4) Recommendations regarding regulations to
22 be promulgated concerning—

23 (A) the standards of performance to be
24 met by members of the Foreign Service, includ-
25 ing chiefs of mission, under section 405(d) of

1 the Foreign Service Act of 1980 (22 U.S.C.
2 3965(d)); and

3 (B) the development of programs to pro-
4 mote democracy in foreign countries under sec-
5 tion 108, relating to programs undertaken by
6 United States missions in foreign countries and
7 the activities of chiefs of mission.

8 (c) STUDY ON DEMOCRACY ASSISTANCE.—

9 (1) IN GENERAL.—Not later than 18 months
10 after the appointment of five members of the Board,
11 the Board shall submit to the President, Congress,
12 and the Secretary a study on United States democ-
13 racy assistance.

14 (2) TRANSMITTAL.—Copies of the report shall
15 be transmitted to the Under Secretary, the Assistant
16 Secretary of State for Democracy, Human Rights,
17 and Labor, the Broadcasting Board of Governors,
18 the Administrator of the United States Agency for
19 International Development, the President of the Na-
20 tional Endowment for Democracy, the President of
21 the Center for International Private Enterprise, the
22 President of the International Republican Institute,
23 the President of the National Democratic Institute
24 for International Affairs, and the President of the
25 Free Trade Union Institute.

1 (3) CONTENTS.—The study shall include—

2 (A) a comprehensive review and an overall
3 evaluation of the efficiency and effectiveness of
4 United States appropriations for the promotion
5 of democracy, including—

6 (i) information regarding the amount
7 of money dedicated to such purpose each
8 fiscal year;

9 (ii) an identification of the inter-
10 national organizations, nongovernmental
11 organizations, multilateral institutions, in-
12 dividuals, private groups (including cor-
13 porations and other businesses), and gov-
14 ernment agencies and departments receiv-
15 ing such funds for such purpose;

16 (iii) information regarding the effi-
17 ciency and effectiveness of the use of such
18 funds to promote a transition to democracy
19 in nondemocratic countries with a special
20 emphasis on activities related to the pro-
21 motion of democracy under section 302(b),
22 relating to the Human Rights and Democ-
23 racy Fund; and

24 (iv) information regarding the effi-
25 ciency and effectiveness of the use of such

1 funds to promote and sustain democracy in
2 countries that are already fully democratic
3 or partly democratic;

4 (B) a review of—

5 (i) the ability of the Broadcasting
6 Board of Governors to provide 24-hour
7 service seven days a week to all countries
8 categorized as nondemocratic in the most
9 recent Annual Report on Democracy and
10 the influence such broadcasts may have on
11 the views of citizens of such countries, in-
12 cluding information relating to program-
13 ming on the means of nonviolent protest
14 and successful movements for democratic
15 change in other countries around the
16 world; and

17 (ii) the advisability of supporting pri-
18 vate media sources that are not controlled
19 or owned by the United States, including
20 by providing grants, loans, or loan guaran-
21 tees and by establishing a new entity that
22 would manage such a program to promote
23 a wider range of view that have no connec-
24 tion to the United States;

1 (C) policy recommendations to the Presi-
2 dent and Congress regarding ways to improve
3 United States programs for the promotion of
4 democracy; and

5 (D) recommendations for reform of United
6 States Government agencies involved in the pro-
7 motion of democracy.

8 (d) MEMBERSHIP.—

9 (1) APPOINTMENT.—The Board shall be com-
10 posed of nine members, who shall be citizens of the
11 United States and who shall not be officers or em-
12 ployees of the United States. The members shall be
13 appointed as follows:

14 (A) Three members shall be appointed by
15 the President.

16 (B) Three members shall be appointed by
17 the Speaker of the House of Representatives, of
18 whom two members shall be appointed upon the
19 recommendation of the leader in the House of
20 the political party that is not the political party
21 of the President, and of whom one member
22 shall be appointed upon the recommendation of
23 the leader in the House of the other political
24 party.

1 (C) Three members shall be appointed by
2 the President pro tempore of the Senate, of
3 whom two members shall be appointed upon the
4 recommendation of the leader in the Senate of
5 the political party that is not the political party
6 of the President, of whom one member shall be
7 appointed upon the recommendation of the
8 leader in the Senate of the other party.

9 (2) SELECTION AND VACANCIES.—Members of
10 the Board shall be selected from among distin-
11 guished individuals noted for their knowledge and
12 experience in fields relevant to the issues to be con-
13 sidered by the Board, including issues related to the
14 promotion of democracy, international relations,
15 management and organization of foreign assistance
16 or comparable programs, methods and means of
17 nonviolent protest, academic study and debate of de-
18 mocracy, human rights, and international law. A va-
19 cancy on the Board shall not affect its powers, but
20 shall be filled in the manner in which the original
21 appointment was made.

22 (3) TIME FOR APPOINTMENT.—The appoint-
23 ment of members to the Board under paragraph (1)
24 shall be made not later than 120 days after the date
25 of the enactment of this Act.

1 (4) TERM OF SERVICE AND SUNSET.—Each
2 member shall be appointed to the Board for a term
3 that shall expire on the date that is one year after
4 the date of the submission of the report under sub-
5 section (c). The Board shall terminate on the date
6 that is one year after the date of the submission of
7 the report under such subsection.

8 (5) SECURITY CLEARANCES.—The Secretary
9 shall ensure that all members of the Board, and ap-
10 propriate experts and consultants under paragraph
11 (6)(H), obtain relevant security clearances in an ex-
12 peditious manner.

13 (6) OPERATION.—

14 (A) CHAIRPERSON.—Not later than 15
15 days after the completion of the appointment of
16 all members to the Board under paragraph (1),
17 the President shall appoint a chairperson for
18 the Board from among the members.

19 (B) MEETINGS.—The Board shall meet at
20 the call of the chairperson. The initial meeting
21 of the Board shall be held not later than 30
22 days after the appointment of the chairperson
23 under subparagraph (A).

24 (C) QUORUM.—A majority of the members
25 of the Board shall constitute a quorum to con-

1 duct business, but the Board may establish a
2 lesser quorum for conducting meetings sched-
3 uled by the Board.

4 (D) RULES.—The Board may establish by
5 majority vote any other rules for the operation
6 of the Board under this paragraph, if such
7 rules are not inconsistent with this Act or other
8 applicable law.

9 (E) TRAVEL EXPENSES.—Members of the
10 Board shall be allowed travel expenses, includ-
11 ing per diem in lieu of subsistence, at rates au-
12 thorized for employees of agencies under sub-
13 chapter I of chapter 57 of title 5, United States
14 Code, while away from their homes or regular
15 places of business in the performance of service
16 for the Board.

17 (F) OFFICE SPACE AND ADMINISTRATIVE
18 ASSISTANCE.—Upon the request of the chair-
19 person of the Board, the Secretary shall provide
20 reasonable and appropriate office space, sup-
21 plies, and administrative assistance.

22 (G) APPLICABILITY OF CERTAIN OTHER
23 LAWS.—Nothing in this section shall be con-
24 strued to cause the Board to be considered an
25 agency or establishment of the United States,

1 or to cause members of the Board to be consid-
2 ered officers or employees of the United States.
3 Executive branch agencies may conduct pro-
4 grams and activities and provide services in
5 support of the activities duties of the Board,
6 notwithstanding any other provision of law. The
7 Federal Advisory Committee Act (5 U.S.C.
8 App.) shall not apply to the Board.

9 (H) EXPERTS AND CONSULTANTS.—The
10 Board may procure temporary and intermittent
11 services under section 3109(b) of title 5, United
12 States Code.

13 (e) AUTHORIZATION OF APPROPRIATIONS.—There is
14 authorized to be appropriated to the Board \$2,000,000
15 for each of fiscal years 2006, 2007, and 2008.

16 **SEC. 107. ESTABLISHMENT AND MAINTENANCE OF INTER-**
17 **NET SITE FOR GLOBAL DEMOCRACY AND**
18 **HUMAN RIGHTS.**

19 (a) ESTABLISHMENT.—In order to facilitate access
20 by individuals and nongovernmental organizations in for-
21 eign countries to documents, streaming video and audio,
22 and other media regarding democratic principles, prac-
23 tices, and values, and the promotion and strengthening of
24 democracy, the Secretary, in cooperation with the Under
25 Secretary, the Under Secretary for Public Diplomacy and

1 Public Affairs, and the Assistant Secretary of State for
2 Democracy, Human Rights, and Labor, shall establish and
3 maintain an Internet site for global democracy and human
4 rights.

5 (b) CONTENTS.—The Internet site for global democ-
6 racy established under subsection (a) shall contain the fol-
7 lowing information:

8 (1) The Executive Summary prepared under
9 section 102(b)(2)(A), but only to the extent that in-
10 formation contained therein is not classified.

11 (2) The texts of the founding documents of the
12 United States, including the Declaration of Inde-
13 pendence, the Constitution, appropriate excerpts
14 from the Federalist Papers, and other documents
15 that the Under Secretary determines appropriate.

16 (3) Selected texts of the founding documents of
17 the leading democratic countries that the Under Sec-
18 retary determines appropriate.

19 (4) Narratives and histories of significant
20 democratic movements in foreign countries, particu-
21 larly regarding successful nonviolent campaigns to
22 oust dictatorships.

23 (5) Narratives relating to the importance of the
24 establishment of and respect for fundamental free-
25 doms.

1 (6) The annual Trafficking in Persons Report
2 prepared by the Office to Monitor and Combat Traf-
3 ficking in Persons of the Department of State.

4 (7) The annual International Religious Free-
5 dom Report prepared by the Office of International
6 Religious Freedom in the Bureau of Human Rights
7 and Labor of the Department of State.

8 (8) The annual Country Reports on Human
9 Rights Practices prepared by the Bureau of Human
10 Rights and Labor of the Department of State.

11 (9) Any other documents, references, or links to
12 external Internet sites the Secretary or Under Sec-
13 retary determines appropriate, including reference to
14 or links to training materials regarding successful
15 movements in the past.

16 (c) TRANSLATION.—

17 (1) IN GENERAL.—The Secretary shall ensure
18 that the relevant country specific sections of the An-
19 nual Report on Democracy and the country specific
20 sections of the content described in paragraphs (7)
21 through (9) of subsection (b) that relate to par-
22 ticular countries are translated into the principal
23 languages of such countries and posted on the Inter-
24 net website described in such subsection.

1 (2) DATE FOR POSTING.—Not later than 120
2 days after the submission of the Annual Report on
3 Democracy, the translations required by this sub-
4 section shall be completed.

5 **SEC. 108. PROGRAMS BY UNITED STATES MISSIONS IN FOR-**
6 **EIGN COUNTRIES AND ACTIVITIES OF CHIEFS**
7 **OF MISSION.**

8 (a) DEVELOPMENT OF PROGRAMS TO PROMOTE DE-
9 MOCRACY IN FOREIGN COUNTRIES.—The Secretary shall
10 direct each chief of mission in each foreign country cat-
11 egorized as nondemocratic in the most recent Annual Re-
12 port on Democracy to—

13 (1) develop, as part of annual program plan-
14 ning, a strategy to promote democracy in the foreign
15 country and to provide visible and material support
16 to individuals and nongovernmental organizations in
17 that country that are committed to democratic prin-
18 ciples, practices, and values, such as—

19 (A) consulting and coordinating with such
20 individuals and organizations regarding the pro-
21 motion of democracy;

22 (B) visiting local landmarks and other
23 local sites associated with nonviolent protest in
24 support of democracy and freedom from oppres-
25 sion;

1 (C) holding periodic public meetings with
2 such individuals and organizations to discuss
3 democracy and political, social, and economic
4 freedoms;

5 (D) issuing public condemnation of severe
6 violations of internationally recognized human
7 rights (as such term is described in section
8 116(a) of the Foreign Assistance Act of 1961
9 (22 U.S.C. 2151n(a)), violations of religious
10 freedom, including particularly severe violations
11 of religious freedom (as such terms are defined
12 in paragraphs (11) and (13) of section 3 of the
13 International Religious Freedom Act of 1998
14 (22 U.S.C. 6402)), political repression, and
15 government-tolerated or condoned trafficking in
16 persons; and

17 (E) providing technical, financial, and such
18 other support to such individuals and organiza-
19 tions;

20 (2) hold ongoing discussions with the leaders of
21 the nondemocratic country regarding a transition to
22 full democracy and the development of political, so-
23 cial, and economic freedoms and respect for human
24 rights, including freedom of religion or belief, in the
25 country; and

1 (3) conduct meetings with civil society, inter-
2 views with media that can directly reach citizens of
3 such country, and discussions with students and
4 young people of the nondemocratic country regard-
5 ing a transition to democracy and the development
6 of political, social, and economic freedoms in the
7 country.

8 (b) PUBLIC OUTREACH IN FOREIGN COUNTRIES.—

9 Each chief of mission or principal officer should spend a
10 substantial amount of time at universities and other insti-
11 tutions of higher learning to—

12 (1) debate and discuss values and policies that
13 promote democracy; and

14 (2) communicate, promote, and defend such
15 United States values and policies.

16 (c) ACCESS TO UNITED STATES MISSIONS.—The

17 Secretary is authorized and encouraged to allow access to
18 a United States diplomatic or consular mission in each
19 foreign country categorized as partly democratic or non-
20 democratic in the most recent Annual Report on Democ-
21 racy by individuals and representatives of nongovern-
22 mental organizations in that country who are committed
23 to democratic principles, practices, and values in that
24 country.

1 **SEC. 109. TRAINING FOR FOREIGN SERVICE OFFICERS.**

2 (a) TRAINING IN DEMOCRACY AND THE PROMOTION
3 OF DEMOCRACY AND HUMAN RIGHTS.—Section 708 of
4 the Foreign Service Act of 1980 (22 U.S.C. 4028) is
5 amended by adding at the end the following new sub-
6 section:

7 “(c) TRAINING ON GLOBAL DEMOCRACY PRO-
8 MOTION.—

9 “(1) IN GENERAL.—In addition to the training
10 required under subsections (a) and (b), the Sec-
11 retary of State, in cooperation with other relevant
12 officials, including the Under Secretary of State for
13 Global Affairs, and the Director of the National
14 Foreign Affairs Training Center of the Foreign
15 Service Institute of the Department of State, shall
16 establish as part of the training provided after De-
17 cember 31, 2006, for members of the Service, in-
18 cluding all chiefs of mission and deputy chiefs of
19 mission, instruction in how to strengthen and pro-
20 mote democracy through peaceful means in consulta-
21 tion with individuals and nongovernmental organiza-
22 tions that support democratic principles, practice
23 and values. In particular, such instruction shall be
24 mandatory for members of the Service having re-
25 porting or other responsibilities relating to internal
26 political developments and human rights, including

1 religious freedom, in nondemocratic or partly demo-
2 cratic countries, including for chiefs of mission and
3 deputy chiefs of mission, and shall be completed be-
4 fore the time that such member or chief of mission
5 assumes a post (or, if such is not practical, within
6 the first year of assuming such post).

7 “(2) CONTENTS OF TRAINING.—The training
8 required under paragraph (1) shall include instruc-
9 tion, a training manual, and other materials regard-
10 ing the following:

11 “(A) International documents and United
12 States policy regarding electoral democracy and
13 respect for human rights.

14 “(B) United States policy regarding the
15 promotion and strengthening of democracy
16 around the world, with particular emphasis on
17 the transition to democracy in nondemocratic
18 countries.

19 “(C) For any member, chief of mission, or
20 deputy chief of mission who is to be assigned to
21 a foreign country that is categorized as non-
22 democratic in the Annual Report on Democracy
23 required under section 102(b) of the Advance
24 Democratic Values, Address Nondemocratic

1 Countries, and Enhance Democracy Act of
2 2005, instruction regarding—

3 “(i) the status of political rights in
4 such country;

5 “(ii) ways to promote democracy in
6 such country including building relation-
7 ships and consulting with individuals and
8 nongovernmental organizations in such
9 country that support democratic principles,
10 practices, and values;

11 “(iii) providing technical, financial,
12 and other support to individuals (including
13 expatriated citizens) and nongovernmental
14 organizations in such country that support
15 democratic principles, practices, and val-
16 ues;

17 “(iv) visiting local landmarks and
18 other local sites associated with nonviolent
19 protest in support of democracy and free-
20 dom from oppression;

21 “(v) conducting discussions with the
22 leaders of such country regarding—

23 “(I) a transition to full democ-
24 racy;

1 “(II) political, social, and eco-
2 nomic freedoms;

3 “(III) United States policy to
4 promote democracy in foreign coun-
5 tries; and

6 “(IV) the possibility that such
7 leaders might voluntarily cede power;

8 “(vi) conducting discussions with the
9 students and young people of such country
10 regarding—

11 “(I) a transition to full democ-
12 racy;

13 “(II) political, social, and eco-
14 nomic freedoms; and

15 “(III) United States policy to
16 promote democracy in foreign coun-
17 tries;

18 “(vii) the methods of nonviolent action
19 and the most effective manner to share
20 such information with individuals and non-
21 governmental organizations in such coun-
22 try that support democratic principles,
23 practices, and values; and

24 “(viii) the investigation and docu-
25 mentation of violations of internationally

1 recognized human rights in coordination
2 with nongovernmental human rights orga-
3 nizations, violations of religious freedom,
4 including particularly severe violations of
5 religious freedom (as such terms are de-
6 fined in paragraphs (11) and (13) of sec-
7 tion 3 of the International Religious Free-
8 dom Act of 1998 (22 U.S.C. 6402)), polit-
9 ical repression, and government-tolerated
10 or condoned trafficking in persons that
11 occur in such country.

12 “(D) The protection of internationally rec-
13 ognized human rights (including the protection
14 of religious freedom) and standards related to
15 such rights, provisions of United States law re-
16 lated to such rights, the various aspects and
17 manifestations of violations of such rights, dip-
18 lomatic tools to promote respect for such rights,
19 the protection of individuals who have fled their
20 countries due to violations of such rights (in-
21 cluding the role of United States embassies in
22 providing access to the United States Refugee
23 Admissions Program) and the relationship be-
24 tween respect for such rights and democratic
25 development and national security. The Direc-

1 tor of the National Foreign Affairs Training
2 Center of the Foreign Service Institute of the
3 Department of State shall consult with non-
4 governmental organizations involved in the pro-
5 tection and promotion of such rights and the
6 United States Commission on International Re-
7 ligious Freedom (established under section
8 201(a) of the International Religious Freedom
9 Act of 1998 (22 U.S.C. 6431(a)) in developing
10 the training required by this subparagraph.”.

11 (b) OTHER TRAINING.—The Secretary shall ensure
12 that the training described in subsection (a) is provided
13 to members of the civil service who are assigned in the
14 United States or abroad who have reporting or other re-
15 sponsibilities relating to internal political developments
16 and human rights in countries that are categorized as
17 partly democratic or nondemocratic in the Annual Report
18 on Democracy required under section 102(b).

19 (c) AUTHORIZATION OF APPROPRIATIONS.—There
20 are authorized to be appropriated such sums as may be
21 necessary to develop appropriate programs and materials
22 to accomplish the training required under subsection (c)
23 of section 708 of the Foreign Service Act of 1980 (22
24 U.S.C. 4028), as added by subsection (a).

1 (d) CLERICAL AMENDMENTS.—Section 708 of the
2 Foreign Service Act of 1980 is further amended—

3 (1) in subsection (a) by striking “(a) The” and
4 inserting “(a) TRAINING ON HUMAN RIGHTS.—
5 The”; and

6 (2) in subsection (b) by striking “(b) The” and
7 inserting “(b) TRAINING ON REFUGEE LAW AND
8 RELIGIOUS PERSECUTION.—The”.

9 **SEC. 110. PERFORMANCE PAY; PROMOTIONS; FOREIGN**
10 **SERVICE AWARDS.**

11 (a) PERFORMANCE PAY.—Section 405(d) of the For-
12 eign Service Act of 1980 (22 U.S.C. 3965(d)) is amended
13 by inserting after the second sentence the following new
14 sentence: “Meritorious or distinguished service in the pro-
15 motion of democracy in foreign countries, including con-
16 tact with and support of individuals and nongovernmental
17 organizations that promote democracy in a foreign country
18 categorized as nondemocratic in the most recent Annual
19 Report on Democracy (as required under section 102(b)
20 of the Advance Democratic Values, Address Nondemo-
21 cratic Countries, and Enhance Democracy Act of 2005),
22 shall also serve as a basis for granting awards under this
23 section.”.

24 (b) PROMOTIONS.—Section 603(b) of the Foreign
25 Service Act of 1980 (22 U.S.C. 4003(b)) is amended by

1 adding at the end the following new sentence: “Precepts
2 for selection boards shall also, where applicable, include
3 an evaluation of whether members of the Service and
4 members of the Senior Foreign Service have met the
5 standards of performance established by the Secretary
6 pursuant to section 110(c) of the Advance Democratic
7 Values, Address Nondemocratic Countries, and Enhance
8 Democracy Act of 2005, or have served in a position in
9 which the primary responsibility is to monitor or promote
10 democracy or human rights.”.

11 (c) REGULATIONS AND EVALUATIONS CONCERNING
12 STANDARDS OF PERFORMANCE AND PROGRAMS TO PRO-
13 MOTE DEMOCRACY.—With respect to members of the For-
14 eign Service, including all chiefs of mission, who are as-
15 signed to foreign countries categorized as nondemocratic
16 in the most recent Annual Report on Democracy, the Sec-
17 retary shall prescribe regulations concerning the standards
18 of performance to be met under sections 405(d) and
19 603(b) of the Foreign Service Act of 1980 (22 U.S.C.
20 3965(d) and 4003(b)), as amended by subsections (a) and
21 (b), respectively, and the development of programs to pro-
22 mote democracy in foreign countries under section 108.
23 The requirements of sections 108 and 109(a) shall serve
24 as one of the bases for performance criteria in evaluating

1 chiefs of mission and those officers at posts so designated
2 by the chief of mission.

3 (d) FOREIGN SERVICE AWARDS.—Section 614 of the
4 Foreign Service Act of 1980 (22 U.S.C. 4013) is amended
5 by adding at the end the following new sentence: “Distin-
6 guished or meritorious service in the promotion of democ-
7 racy in foreign countries, including contact with and sup-
8 port of individuals and nongovernmental organizations
9 that promote democracy in a foreign country categorized
10 as nondemocratic in the most recent Annual Report on
11 Democracy (as required under section 102(b) of the Ad-
12 vance Democratic Values, Address Nondemocratic Coun-
13 tries, and Enhance Democracy Act of 2005), shall also
14 serve as a basis for granting awards under this section.”.

15 (e) CONGRESSIONAL DEMOCRACY AWARD.—

16 (1) ESTABLISHMENT.—There is established a
17 Congressional Award for Outstanding Achievements
18 in Advancing Democracy to be awarded to officers
19 or employees of the Government of the United
20 States. The Award shall be in addition to any other
21 award issued by the Assistant Secretary for Democ-
22 racy, Human Rights, and Labor for the promotion
23 of human rights in such countries.

24 (2) SELECTION.—The Secretary shall establish
25 procedures for selecting recipients of the Award. The

1 criteria for selecting recipients of the Award shall in-
2 clude whether the candidate has made extraordinary
3 efforts to promote democracy.

4 (3) FINANCIAL AWARD.—The recipient of the
5 Award shall receive not less than \$5,000. Such sum
6 shall be in addition to any other compensation re-
7 ceived by the recipient. Amounts awarded shall be
8 drawn from amounts appropriated to the Depart-
9 ment.

10 (4) AWARD CEREMONY.—Congress shall host
11 an annual awards ceremony for the recipient of the
12 Award. Costs associated with travel by the recipient
13 to the ceremony shall be paid by the United States.

14 (5) AUTHORIZATION OF APPROPRIATIONS.—
15 There is authorized to be appropriated to the Sec-
16 retary such sums as may be necessary to award the
17 Award, including such sums as may be necessary to
18 cover costs associated with the Award.

19 **SEC. 111. APPOINTMENTS.**

20 (a) APPOINTMENTS BY THE PRESIDENT.—Section
21 302 of the Foreign Service Act of 1980 (22 U.S.C. 3942)
22 is amended by adding at the end the following new sub-
23 section:

24 “(c) If an individual (with respect to subsection (a))
25 or a member of the Service (with respect to subsection

1 (b) is appointed by the President to be and if such indi-
2 vidual or such member has previously served as a chief
3 of mission of the United States in a country at the time
4 such country was categorized as nondemocratic in an An-
5 nual Report on Democracy (required under section 102(b)
6 of the Advance Democratic Values, Address Non-Demo-
7 cratic Countries, and Enhance Democracy Act of 2005),
8 the President shall transmit to the Committee on Foreign
9 Relations of the Senate a written report summarizing the
10 actions that such individual or member took during the
11 period of such prior service to promote democracy and
12 human rights in such country, including actions in fur-
13 therance of the action plan contained in such report.”.

14 (b) CHIEFS OF MISSION.—Section 304(a)(1) of such
15 Act (22 U.S.C. 3944(a)(1)) is amended by adding at the
16 end the following new sentence: “If the country in which
17 the individual is to serve is categorized as nondemocratic
18 in the most recent Annual Report on Democracy (as re-
19 quired under section 102(b) of the Advance Democratic
20 Values, Address Non-Democratic Countries, and Enhance
21 Democracy Act of 2005), the individual should possess
22 clearly demonstrated competence in and commitment to
23 the promotion of democracy in that country, including
24 competence in promoting democratic practices, values, and
25 ideals through regular interaction with individuals, includ-

1 ing students and young people within that country, who
 2 support and advocate such principles, practices, and val-
 3 ues.”.

4 **TITLE II—ALLIANCES WITH**
 5 **OTHER DEMOCRATIC COUN-**
 6 **TRIES**

7 **SEC. 201. ALLIANCES WITH OTHER DEMOCRATIC COUN-**
 8 **TRIES.**

9 (a) FINDING.—Congress finds that it is in the na-
 10 tional interest of the United States, including for humani-
 11 tarian, economic, social, political, and security reasons, to
 12 forge alliances with democratic countries to work together
 13 to promote and protect—

14 (1) shared democratic principles, practices, and
 15 values; and

16 (2) political, social, and economic freedoms
 17 around the world.

18 (b) PURPOSES.—The purposes of this title are to en-
 19 courage new ways of forging alliances with democratic
 20 countries in order to—

21 (1) promote and protect democratic principles,
 22 practices, and values, including the right to free,
 23 fair, and open elections, secret balloting, and uni-
 24 versal suffrage;

1 (2) promote and protect fundamental shared
2 political, social, and economic freedoms, including
3 the freedoms of association, of expression, of the
4 press, of religion, and to own private property;

5 (3) promote and protect respect for the rule of
6 law;

7 (4) develop, adopt, and pursue strategies to ad-
8 vance common interests in international organiza-
9 tions and multilateral institutions to which members
10 of the alliance of democratic countries belong; and

11 (5) provide political, economic, and other nec-
12 essary support to countries that are undergoing a
13 transition to democracy.

14 (c) AUTHORIZATION.—The President is authorized to
15 take such actions as the President determines to be nec-
16 essary and appropriate to establish alliances with other
17 democratic countries to achieve the purposes described in
18 subsection (b).

19 (d) SENSE OF CONGRESS REGARDING PARTICIPA-
20 TION.—It is the sense of Congress that any foreign coun-
21 try that is categorized as nondemocratic in the most recent
22 Annual Report on Democracy submitted under section
23 102(b) should not participate in any alliance of democratic
24 countries aimed at working together to promote democ-
25 racy.

1 **SEC. 202. SENSE OF CONGRESS REGARDING THE ESTAB-**
2 **LISHMENT OF A DEMOCRACY CAUCUS.**

3 (a) FINDINGS.—Congress finds that with the passage
4 of the Intelligence Reform and Terrorism Prevention Act
5 of 2004 (Public Law 108–458), Congress—

6 (1) encouraged the establishment of a Democ-
7 racy Caucus within the United Nations, the United
8 Nations Human Rights Commission, the United Na-
9 tions Conference on Disarmament, and at other
10 broad-based international organizations; and

11 (2) required increased training in multilateral
12 diplomacy for members of the Foreign Service and
13 appropriate members of the Civil Service to support
14 such an establishment.

15 (b) SENSE OF CONGRESS.—It is the sense of Con-
16 gress that the creation of a Democracy Caucus in each
17 international organization and multilateral institution of
18 which the United States is a member will not only improve
19 the internal governance of such organizations but will also
20 strengthen the implementation of commitments by such
21 organizations and institutions regarding democracy and
22 human rights.

23 **SEC. 203. ANNUAL DIPLOMATIC MISSIONS ON MULTILAT-**
24 **ERAL ISSUES.**

25 The Secretary, acting through the principal officers
26 responsible for advising the Secretary on international or-

1 ganizations, shall ensure that a high level delegation from
2 the United States is sent on an annual basis to consult
3 with key foreign governments in every region to promote
4 United States policies, including issues related to democ-
5 racy and human rights, at key international fora, includ-
6 ing the United Nations General Assembly, the United Na-
7 tions Human Rights Commission, the Organization for Se-
8 curity and Cooperation in Europe, and the United Nations
9 Education, Science, and Cultural Organization.

10 **SEC. 204. STRENGTHENING THE COMMUNITY OF DEMOC-**
11 **RACIES.**

12 (a) SENSE OF CONGRESS.—It is the sense of Con-
13 gress that establishing a more formal structure for the
14 Community of Democracies may eventually be necessary
15 in the future, at which time the United States should
16 guide and strongly support such a development. It is the
17 sense of Congress that, if properly funded and supported,
18 the Community of Democracies can achieve great success
19 toward the global promotion of democratic principles,
20 practices, and values.

21 (b) MEMBERSHIP AUTHORIZED.—The President is
22 authorized to enter the United States into membership of
23 the Community of Democracies if the Community should
24 become an organization.

1 (c) REGIONAL GROUP IN THE COMMUNITY OF DE-
2 MOCRACIES.—It is the sense of Congress that regional
3 groups within the Community of Democracies should be
4 established and strengthened in order to facilitate coordi-
5 nation of common positions and action on multilateral
6 strategies to promote and consolidate democracy.

7 (d) AUTHORIZATION OF APPROPRIATIONS.—

8 (1) MEMBERSHIP IN COMMUNITY OF DEMOC-
9 RACIES.—There are authorized to be appropriated
10 such sums as may be necessary to pay the assessed
11 costs for membership of the United States in the
12 Community of Democracies.

13 (2) COST OF HEADQUARTERS.—There is au-
14 thorized to be appropriated to the Secretary
15 \$5,000,000 for fiscal year 2006 for a grant or vol-
16 untary contribution for the acquisition, refurbish-
17 ment, or construction of a headquarters building for
18 the Community of Democracies. Such funds may
19 also be applied toward the costs of meetings and
20 studies to formalize the location of such head-
21 quarters, the costs of providing equipment for such
22 headquarters, and other logistical matters related to
23 such headquarters. Amounts appropriated for these
24 purpose are authorized to remain available until ex-
25 pended.

1 (e) DEMOCRACY TRANSITION CENTER.—

2 (1) SENSE OF CONGRESS.—It is the sense of
3 Congress that the United States should support the
4 initiative of the Government of Hungary and the
5 governments of other European countries to estab-
6 lish a Democracy Transition Center to support tran-
7 sitions to full democracy.

8 (2) AUTHORIZATION OF APPROPRIATIONS.—

9 There is authorized to be appropriated to the Sec-
10 retary for a grant or voluntary contribution to the
11 Democracy Transition Center \$4,000,000 for fiscal
12 year 2006, \$3,000,000 for fiscal year 2007,
13 \$2,000,000 for fiscal year 2008, and \$1,000,000 for
14 fiscal year 2009. Amounts appropriated under this
15 paragraph shall remain available until expended.

16 (3) USE OF FUNDS.—Any grant or voluntary
17 contribution made in fiscal year 2006 by the Sec-
18 retary to the Democracy Transition Center under
19 paragraph (2) may be used for the establishment
20 and operations of the Center and for programs and
21 activities of the Center. Any grant or voluntary con-
22 tribution made in any subsequent fiscal year by the
23 Secretary to the Center under such paragraph may
24 be used for programs and activities of the Center.

1 (4) PROGRAMS AND ACTIVITIES.—The pro-
2 grams and activities of the Democracy Transition
3 Center referred to in paragraph (3) are programs
4 and activities that—

5 (A) develop, adopt, or pursue programs,
6 campaigns, and tactics to promote the peaceful
7 transition to democracy in nondemocratic coun-
8 tries and, in addition, to work with countries
9 that have gone through a transition to a partly
10 democratic form of government in order to con-
11 solidate and accelerate progress toward a fully
12 democratic form of government;

13 (B) provide political, financial, and other
14 necessary support to individuals and nongovern-
15 mental organizations that promote democratic
16 principles, practices, and values in each non-
17 democratic country, including training in non-
18 violent means of protest and resistance;

19 (C) support consultations with such indi-
20 viduals and nongovernmental organizations in
21 countries that are not fully democratic regard-
22 ing the best approaches to assist such countries
23 to make the transition to a fully democratic
24 form of government;

1 (D) establish a dialogue with the leaders of
2 each nondemocratic country to discuss demo-
3 cratic principles, practices, and values, funda-
4 mental freedoms and human rights, and the
5 possibility of such leaders voluntarily initiating
6 a transition to democracy;

7 (E) educate and train diplomats, military
8 attaches, and other appropriate individuals
9 from member countries of the Community of
10 Democracies in the means to promote democ-
11 racy within host countries that are nondemo-
12 cratic; and

13 (F) undertake any other appropriate or
14 necessary actions that are compatible with the
15 mission and goal of the Center.

16 **SEC. 205. FUNDING FOR NONGOVERNMENTAL ORGANIZA-**
17 **TIONS SUPPORTING A COMMUNITY OF DE-**
18 **MOCRACIES.**

19 (a) GRANTS.—The Secretary is authorized to make
20 grants to United States nongovernmental organizations
21 which have experience with the Community of Democ-
22 racies to assist the Community of Democracies and its
23 Convening Group to plan its interim and annual con-
24 ferences and other related activities with a focus on issues

1 related to the promotion of transitions to and consolida-
2 tion of democracy.

3 (b) AUTHORIZATION OF APPROPRIATIONS.—There
4 are authorized to be appropriated to the Secretary such
5 sums as may be necessary to carry out this section.

6 **SEC. 206. REPORTS.**

7 (a) ANNUAL REPORT ON THE STATUS OF DEMO-
8 CRATIC ALLIANCES OF THE UNITED STATES.—Not later
9 than October 1 of each year, the Secretary, in coordination
10 with the Under Secretary of State, the Assistant Secretary
11 of State for Democracy, Human Rights, and Labor, and
12 appropriate international organizations, shall submit to
13 the appropriate congressional committees an Annual Re-
14 port on the Status of Democratic Alliances of the United
15 States. Each Annual Report shall contain the following in-
16 formation:

17 (1) An evaluation of the efforts undertaken by
18 the United States to establish a caucus of demo-
19 cratic countries in international organizations, multi-
20 lateral institutions, and related bodies within such
21 organizations and institutions.

22 (2) An evaluation of efforts undertaken by the
23 United States to encourage a more formal frame-
24 work for the Community of Democracies, including
25 the creation of supporting institutions.

1 (3) An evaluation of the efforts undertaken by
2 the United States to establish the Democracy Tran-
3 sition Center.

4 (4) An evaluation of any other efforts under-
5 taken by the United States in furtherance of demo-
6 cratic alliances or cooperation with democratic coun-
7 tries to promote universal democracy.

8 (5) An evaluation of the efforts undertaken by
9 other democratic states belonging to the Community
10 of Democracies in furtherance of advancing democ-
11 racy around the world, including through the Com-
12 munity of Democracies, relevant bodies of the
13 United Nations, democracy caucuses, regional orga-
14 nizations, and bilateral policies and foreign assist-
15 ance.

16 (b) REPORT REGARDING ELECTION TO A LEADER-
17 SHIP POST IN INTERNATIONAL ORGANIZATIONS, MULTI-
18 LATERAL INSTITUTIONS, OR BODIES THEREOF.—In the
19 event of an election or rotation of any country, or rep-
20 resentative of any country, to a leadership position in an
21 international organization or multilateral institution (or
22 related body thereof) with a mandate to vote on issues
23 related to democracy and human rights, if such country
24 is subject to a determination by the Secretary under sec-
25 tion 620A of the Foreign Assistance Act of 1961 (22

1 U.S.C. 2371), section 40 of the Arms Export Control Act
2 (22 U.S.C. 2780), or section 6(j) of the Export Adminis-
3 tration Act of 1979 (50 U.S.C. 2405(j)), or if such coun-
4 try is categorized as nondemocratic in the most recent An-
5 nual Report on Democracy submitted under section
6 102(b), the Secretary shall, not later than 15 days after
7 such election or rotation, notify the appropriate congres-
8 sional committees of such election or rotation and submit
9 a classified report evaluating any steps or actions taken
10 by the United States to prevent such election or rotation
11 and recommendations for appropriate further steps or ac-
12 tions.

13 **TITLE III—FUNDING FOR**
14 **PROMOTION OF DEMOCRACY**

15 **SEC. 301. POLICY.**

16 It shall be the policy of the United States to provide
17 financial assistance to eligible entities and eligible individ-
18 uals in order to assist such entities and individuals in the
19 promotion of democracy in countries categorized as non-
20 democratic in the most recent Annual Report on Democ-
21 racy submitted under section 102(b).

22 **SEC. 302. HUMAN RIGHTS AND DEMOCRACY FUND.**

23 (a) FINDINGS.—

24 (1) The Human Rights and Democracy Fund,
25 established under section 664 of the Freedom In-

1 vestment Act of 2002 (subtitle E of title VI of Pub-
2 lic Law 107–228) provides critical support for
3 unique projects that promote democracy and human
4 rights in foreign countries of strategic significance to
5 the United States.

6 (2) Support for such projects underscores the
7 commitment of the United States to—

8 (A) promote democracy and human rights;

9 and

10 (B) fight against terrorism.

11 (3) Funds allocated to the Human Rights and
12 Democracy Fund for fiscal years 2000, 2001, 2002,
13 and 2003 have been \$9,000,000, \$13,421,000,
14 \$13,000,000 and \$31,448,000, respectively.

15 (4) Additional funding for the Human Rights
16 and Democracy Fund is in the national interests of
17 the United States.

18 (b) PURPOSES OF THE HUMAN RIGHTS AND DEMOC-
19 RACY FUND.—In addition to uses currently approved for
20 the Human Rights and Democracy Fund, the Secretary,
21 acting through the Assistant Secretary of State for De-
22 mocracy, Human Rights, and Labor shall use amounts ap-
23 propriated to the Human Rights and Democracy Fund
24 under subsection (f) to provide assistance to eligible enti-
25 ties and eligible individuals to promote democracy in for-

1 eign countries categorized as nondemocratic in the most
2 recent Annual Report on Democracy submitted under sec-
3 tion 102(b). The promotion of democracy in such coun-
4 tries for which such assistance may be provided may in-
5 clude the following activities:

6 (1) The publication and distribution of books
7 and the creation and distribution of other media, in-
8 cluding audio and video cassettes, compact discs and
9 digital video discs, and other audio and video publi-
10 cations, and the purchase and distribution of any
11 equipment needed to review such books and other
12 media. Such books and other media should include—

13 (A) factual news and related information
14 about current and relevant events and develop-
15 ments in such country and elsewhere in the
16 world; and

17 (B) educational programming designed to
18 provide information regarding democracy, the
19 rule of law, free, fair and open elections, free
20 market economics, fundamental human rights
21 (including the rights of freedom of speech and
22 of religion and the rights to be free from slav-
23 ery and bondage), and successful democratic
24 movements in history.

1 (2) The translation into languages spoken in
2 such countries of relevant programming and existing
3 books, videos, and other publications relating to the
4 subjects specified in subparagraphs (A) and (B) of
5 paragraph (1).

6 (3) The promotion of political pluralism within
7 such countries, including the promotion of non-
8 governmental organizations and movements that
9 promote democratic principles, practices, and values.

10 (4) The promotion of the rule of law and the
11 protection of minorities.

12 (5) The creation of educational programs for
13 leaders and members of democratic movements to
14 convey information to such individuals regarding the
15 means of nonviolent force and the methods of non-
16 violent action.

17 (6) The creation of programs for student
18 groups to work with citizens of such countries who
19 are committed to democratic reforms and to the pro-
20 motion of a transition to democracy.

21 (7) The production and distribution of mate-
22 rials that promote and celebrate democracy and the
23 equipment needed to produce such materials.

1 (8) The creation of cultural exchanges between
2 citizens of such countries and citizens of the United
3 States.

4 (9) The creation of projects to strengthen the
5 parliaments and parliamentary staff in such coun-
6 tries.

7 (10) The creation of programs to ensure trans-
8 parency and accountability for government revenues
9 and expenditures, with particular emphasis on reve-
10 nues derived from extractive industries.

11 (11) The creation of training programs for citi-
12 zens of such countries concerning international legal
13 obligations to support democracy and human rights,
14 including religious freedom.

15 (12) Any other activities related to the pro-
16 motion of democracy or the transition of such coun-
17 tries to democracy that the Under Secretary deter-
18 mines appropriate.

19 (c) FREEDOM INVESTMENT ACT OF 2002.—Section
20 664(b) of the Freedom Investment Act of 2002 (subtitle
21 E of title VI of Public Law 107–228), relating to the pur-
22 poses of the Human Rights and Democracy Fund, is
23 amended—

24 (1) in paragraph (4), by striking “and” at the
25 end;

1 (2) by redesignating paragraph (5) as para-
2 graph (6);

3 (3) by inserting after paragraph (4) the fol-
4 lowing new paragraph:

5 “(5) to support the study of democracy abroad,
6 including support for debates and discussions at aca-
7 demic institutions, regarding the values and benefits
8 of democracy; and”;

9 (4) in paragraph (6), as redesignated by para-
10 graph (2) of this subsection, by striking “(4)” and
11 inserting “(5)”.

12 (d) ADMINISTRATIVE AUTHORITIES.—Assistance
13 provided through the Human Rights and Democracy Fund
14 may be provided to eligible entities and eligible individuals
15 in foreign countries notwithstanding any provisions of law
16 that prohibit assistance to a foreign country or to a gov-
17 ernment of a foreign country.

18 (e) ANNUAL REPORT ON THE STATUS OF THE
19 HUMAN RIGHTS AND DEMOCRACY FUND.—Within 60
20 days of the conclusion of each fiscal year, the Assistant
21 Secretary of State for Democracy, Human Rights, and
22 Labor shall submit to the appropriate congressional com-
23 mittees an annual report on the status of the Human
24 Rights and Democracy Fund. Each such annual report
25 shall contain the following information:

1 (1) An identification of each eligible entity and
2 eligible individual who received assistance during the
3 previous fiscal year under subsection (b) and a sum-
4 mary of the activities of each such recipient.

5 (2) An account of projects funded and outside
6 contributions received during the previous fiscal
7 year.

8 (3) A balance sheet of income and outlays cur-
9 rent as of the conclusion of fiscal year to which such
10 report is relevant.

11 (f) AUTHORIZATION OF APPROPRIATIONS.—

12 (1) IN GENERAL.—There are authorized to be
13 appropriated to the Human Rights and Democracy
14 Fund to carry out the purposes of this section
15 \$100,000,000 for fiscal year 2006 and
16 \$150,000,000 for fiscal year 2007. Amounts appro-
17 priated under this section shall remain available
18 until expended.

19 (2) ADMINISTRATIVE EXPENSES.—Not more
20 than five percent of amounts appropriated to the
21 Human Rights and Democracy Fund for each fiscal
22 year may be applied toward administrative expenses
23 of the carrying out this section.

24 (3) CONTRIBUTIONS.—The Secretary may ac-
25 cept contributions to the Human Rights and Democ-

1 racy Fund from the governments of other demo-
2 cratic countries, private foundations, private citizens,
3 and other nongovernmental sources.

4 **TITLE IV—SUPPORT FOR SPE-**
5 **CIAL AND REGIONAL INITIA-**
6 **TIVES**

7 **SEC. 401. FINDINGS.**

8 Congress makes the following findings:

9 (1) The Helsinki Final Act of 1975 of the Con-
10 ference on Security and Cooperation in Europe (1
11 August 1975) and the Helsinki Process empowered
12 democrats living in nondemocratic countries to orga-
13 nize and insist that the governments of such coun-
14 tries honor the commitments to economic and
15 human rights that such governments had pledged.
16 These local democrats and the Helsinki Process
17 played a fundamental role in bringing about the
18 peaceful end to the communist dictatorships of East-
19 ern Europe.

20 (2) Since 1975, Algeria, Egypt, Israel, Jordan,
21 Morocco, and Tunisia have been “Mediterranean
22 Partners for Cooperation” with the Organization for
23 Security and Cooperation in Europe.

24 (3) Conferences regarding security and coopera-
25 tion in the regions of Africa, Asia, and the Middle

1 East present an opportunity to establish an agree-
2 ment concerning organizing principles and processes
3 to guide the countries of these regions in the transi-
4 tion to greater security, prosperity, justice, and free-
5 dom.

6 (4) At the Second Ministerial Conference of the
7 Community of Democracies in Seoul, South Korea,
8 all participating governments endorsed the impor-
9 tance of furthering democracy through the formation
10 of regional groups and initiatives. United States sup-
11 port for this regional approach would have a bene-
12 ficial impact on the promotion of democracy in non-
13 democratic countries.

14 **SEC. 402. SENSE OF CONGRESS REGARDING SUPPORT FOR**
15 **REGIONAL INITIATIVES.**

16 It is the sense of Congress that the President, acting
17 through the Secretary, the Under Secretary, and relevant
18 United States chiefs of mission, should support the efforts
19 of countries and groups in the regions of the Mediterra-
20 nean, the Middle East, Asia, and Africa to organize re-
21 gional processes similar to the Helsinki Process to pro-
22 mote better relations among each other and among the
23 other countries of the world, to promote peaceful relations,
24 to strengthen regional security, and to promote funda-
25 mental rights and political, economic, and social progress.

1 **TITLE V—PRESIDENTIAL**
2 **ACTIONS**

3 **SEC. 501. DESCRIPTION OF PRESIDENTIAL ACTIONS.**

4 (a) **AUTHORIZATION.**—With respect to a foreign
5 country categorized as nondemocratic in the most recent
6 Annual Report on Democracy submitted under section
7 102(b), the President is authorized to—

8 (1) issue a private or public demarche to, or a
9 public condemnation of, the government or any offi-
10 cial of the government of such country;

11 (2) issue a public condemnation within one or
12 more multilateral fora to the government or any offi-
13 cial of the government of such country;

14 (3) recall the chief of mission to such country;

15 (4) investigate, block during the pendency of an
16 investigation, regulate, direct and compel, nullify,
17 void, prevent, or prohibit any acquisition, holding,
18 withholding, use, transfer, withdrawal, transpor-
19 tation, importation or exportation of, or dealing in,
20 or exercising any right, power, or privilege with re-
21 spect to, or transactions involving, any property sub-
22 ject to the jurisdiction of the United States in which
23 the government of such country or any official of the
24 government of such country has any interest;

1 (5) instruct, through the Secretary of the
2 Treasury, the United States executive directors to
3 each international financial institution to vote
4 against and actively oppose any extension by the re-
5 spective institution of any loan, credit, or guarantee
6 to or for the benefit of the government, or any speci-
7 fied official of the government, of such country;

8 (6) direct the Overseas Private Investment Cor-
9 poration, and the Trade and Development Agency,
10 as appropriate, to not approve the issuance of any
11 (or a specified number of) guarantees, insurance, ex-
12 tensions of credit, or participations in the extension
13 of credit for the benefit of or with respect to the
14 government, or any specified official of the govern-
15 ment, of such country;

16 (7) prohibit the United States from procuring,
17 or entering into any contract for the procurement of,
18 any goods or services from any specified official of
19 the government of such country;

20 (8) order the heads of appropriate United
21 States agencies to not issue any (or a specified num-
22 ber of) specific licenses, and to not grant any other
23 specific authority (or a specified number of authori-
24 ties), to export any goods or technology to any speci-
25 fied official of the government of such country, or to

1 any other specified resident of such country,
2 under—

3 (A) the Export Administration Act of 1979
4 (50 U.S.C. App. 2401 et seq.);

5 (B) the Arms Export Control Act (22
6 U.S.C. 2751 et seq.);

7 (C) the Atomic Energy Act of 1954 (42
8 U.S.C. 2011 et seq.); or

9 (D) any other Federal law that requires
10 the prior review and approval of the United
11 States as a condition for the export or reexport
12 of goods or services; and

13 (9) consistent with section 212(f) of the Immi-
14 gration and Nationality Act (8 U.S.C 1182(f)), deny
15 entry into the United States of any specified alien
16 who—

17 (A) is an official of the government of such
18 country; or

19 (B) is a spouse, minor child, or agent of
20 such an official.

21 (b) NO EFFECT ON EXISTING LAW.—The encourage-
22 ment to Presidential action provided under this section is
23 in addition to and shall not supersede United States obli-
24 gations under domestic law or international agreement.

1 (c) REGULATIONS.—The President may issue such
2 regulations, including regulations prescribing definitions,
3 as may be necessary for the exercise of the actions de-
4 scribed in this section.

5 **SEC. 502. INVESTIGATION OF VIOLATIONS OF INTER-**
6 **NATIONAL HUMANITARIAN LAW.**

7 (a) IN GENERAL.—The President, with the assist-
8 ance of the Secretary, the Under Secretary, and the Am-
9 bassador-at-Large for War Crimes Issues, shall collect in-
10 formation regarding incidents that may constitute crimes
11 against humanity, genocide, slavery, or other violations of
12 international humanitarian law by leaders or other govern-
13 ment officials of foreign countries categorized as nondemo-
14 cratic in the most recent Annual Report on Democracy
15 submitted under section 102(b).

16 (b) REPORT.—Not later than January 15 of each
17 year, the President, acting through the Secretary, with the
18 assistance of the Under Secretary and the Ambassador-
19 at-Large for War Crimes Issues, shall submit to the ap-
20 propriate congressional committees a report concerning
21 the information collected under subsection (a) and any
22 findings, determinations, or recommendations made on the
23 basis of such information.

24 (c) ACCOUNTABILITY.—The President shall consider
25 what actions can be taken to ensure that the leaders or

1 other government officials of foreign countries who are
2 identified in accordance with subsection (a) as responsible
3 for crimes against humanity, genocide, slavery, or other
4 violations of international humanitarian law are brought
5 to account for such crimes in an appropriately constituted
6 tribunal.

7 (d) LIMITATION ON DISCLOSURE.—Nothing con-
8 tained in this section shall require the disclosure, on a
9 classified or unclassified basis, of information that the
10 President determines would jeopardize sensitive sources
11 and methods or other national security interests of the
12 United States.

13 **SEC. 503. PRESIDENTIAL COMMUNICATIONS.**

14 (a) FINDING.—Congress finds that direct commu-
15 nications from the President to citizens of countries that
16 are categorized as nondemocratic in the most recent An-
17 nual Report on Democracy submitted under section
18 102(b) would be extremely beneficial to demonstrate that
19 the United States supports such citizens and the efforts
20 and actions of such citizens to promote and achieve transi-
21 tion to democracy in such countries.

22 (b) SENSE OF CONGRESS.—It is the sense of Con-
23 gress that—

24 (1) from time to time as the President shall de-
25 termine appropriate, the President should broadcast

1 a message to the citizens of countries categorized as
2 nondemocratic in the most recent Annual Report on
3 Democracy submitted under section 102(b) express-
4 ing the support of the United States for such citi-
5 zens, discussing democratic principles, practices, and
6 values, and political, social, and economic freedoms,
7 and condemning violations of internationally recog-
8 nized human rights (as such term is described in
9 section 116(a) of the Foreign Assistance Act of
10 1961 (22 U.S.C. 2151n(a))), violations of religious
11 freedom, including particularly severe violations of
12 religious freedom (as such terms are defined in
13 paragraphs (11) and (13) of section 3 of the Inter-
14 national Religious Freedom Act of 1998 (22 U.S.C.
15 6402)), political repression, and government-toler-
16 ated or condoned trafficking in persons that occur in
17 such country; and

18 (2) the President should encourage leaders of
19 other democratic countries to make similar broad-
20 casts.

1 **TITLE VI—NATIONAL SECURITY**
2 **COUNCIL**

3 **SEC. 601. SPECIAL ASSISTANT ON NONDEMOCRATIC COUN-**
4 **TRIES.**

5 Section 101 of the National Security Act of 1947 (50
6 U.S.C. 402) is amended—

7 (1) by redesignating the second subsection (i),
8 as added by section 301 of the International Reli-
9 gious Freedom Act of 1998 (Public Law 105–292),
10 as subsection (k); and

11 (2) by adding at the end the following new sub-
12 section:

13 “(l) It is the sense of Congress that there should be
14 within the staff of the National Security Council a Special
15 Assistant to the President on Nondemocratic Countries
16 and Transition to Democracy whose position should be
17 comparable to that of a senior director within the Execu-
18 tive Office of the President. The Special Assistant should
19 serve as liaison with the Under Secretary of State for
20 Global Affairs, Congress and, as advisable, nongovern-
21 mental organizations committed to the promotion of de-
22 mocracy. The Special Assistant should serve as a resource
23 for executive branch officials to—

24 “(1) compile and maintain information on the
25 facts and circumstances of actions by the leaders of

1 nondemocratic countries and any threats to national
2 and global security posed by such countries;

3 “(2) support interagency meetings either at the
4 Deputy or Assistant Secretary level to discuss—

5 “(A) the promotion of democracy;

6 “(B) the protection of human rights; and

7 “(C) individualized strategies for the pro-
8 motion of democracy in nondemocratic and
9 partly democratic countries;

10 “(3) facilitate transition to a fully democratic
11 form of government for countries that are partly
12 democratic; and

13 “(4) make policy recommendations.”.

○