109TH CONGRESS 2D SESSION

## S. 2610

To enhance the management and disposal of spent nuclear fuel and highlevel radioactive waste, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

APRIL 7, 2006

Mr. Inhofe introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

## A BILL

To enhance the management and disposal of spent nuclear fuel and high-level radioactive waste, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. DEFINITIONS FROM NUCLEAR WASTE POLICY
- 4 **ACT OF 1982.**
- 5 In this Act, the terms "Commission", "disposal",
- 6 "high-level radioactive waste", "repository", "Secretary",
- 7 "State", "spent nuclear fuel", and "Yucca Mountain site"
- 8 have the meanings given those terms in section 2 of the
- 9 Nuclear Waste Policy Act of 1982 (42 U.S.C. 10101).

1	SEC. 2. APPLICATION PROCEDURES AND INFRASTRUCTURE
2	ACTIVITIES.
3	(a) Application.—Section 114(b) of the Nuclear
4	Waste Policy Act of 1982 (42 U.S.C. 10134(b)) is amend-
5	ed—
6	(1) by striking "If the President" and inserting
7	the following:
8	"(1) IN GENERAL.—If the President"; and
9	(2) by adding at the end the following
10	"(2) Required information.—An application
11	for construction authorization shall not be required
12	to contain information relating to any surface facil-
13	ity other than surface facilities necessary for initial
14	operation of the repository.".
15	(b) Application Procedures and Infrastruc-
16	TURE ACTIVITIES.—Section 114(d) of the Nuclear Waste
17	Policy Act of 1982 (42 U.S.C. 10134(d)) is amended—
18	(1) in the first sentence, by striking "The Com-
19	mission shall consider" and inserting the following:
20	"(1) In general.—The Commission shall con-
21	sider'';
22	(2) by striking the last 2 sentences; and
23	(3) by inserting after paragraph (1) (as des-
24	ignated by paragraph (1)) the following:
25	"(2) Amendments to application for con-
26	STRUCTION AUTHORIZATION.—

"(A) IN GENERAL.—If the Commission approves an application for construction authorization and the Secretary submits an application to amend the authorization to obtain permission to receive and possess spent nuclear fuel and high-level radioactive waste, or to undertake any other action concerning the repository, the Commission shall consider the application using expedited, informal procedures, including discovery procedures that minimize the burden on the parties to produce documents that the Commission does not need to render a decision on an action under this section.

"(B) Final decision.—The Commission shall issue a final decision on whether to grant permission to receive and possess spent nuclear fuel and high-level radioactive waste, or on any other application, by the date that is 1 year after the date of submission of the application, except that the Commission may extend that deadline by not more than 180 days if, not less than 30 days before the deadline, the Commission complies with the reporting requirements under subsection (e)(2).

"(3) Infrastructure activities.—

1	"(A) In general.—At any time before or
2	after the Commission issues a final decision on
3	an application from the Secretary for construc-
4	tion authorization under this subsection, the
5	Secretary may undertake infrastructure activi-
6	ties that the Secretary determines to be nec-
7	essary or appropriate to support construction or
8	operation of a repository at the Yucca Moun-
9	tain site or transportation to the Yucca Moun-
10	tain site of spent nuclear fuel and high level ra-
11	dioactive waste, including infrastructure activi-
12	ties such as—
13	"(i) safety upgrades;
14	"(ii) site preparation;
15	"(iii) the construction of a rail line to
16	connect the Yucca Mountain site with the
17	national rail network, including any facili-
18	ties to facilitate rail operations; and
19	"(iv) construction, upgrade, acquisi-
20	tion, or operation of electrical grids or fa-
21	cilities, other utilities, communication fa-
22	cilities, access roads, rail lines, and non-
23	nuclear support facilities.
24	"(B) Compliance.—

1	"(i) In General.—The Secretary
2	shall comply with all applicable require-
3	ments under the National Environmental
4	Policy Act of 1969 (42 U.S.C. 4321 et
5	seq.) with respect to an infrastructure ac-
6	tivity undertaken under this paragraph.
7	"(ii) EIS.—If the Secretary deter-
8	mines that an environmental impact state-
9	ment or similar analysis under the Na-
10	tional Environmental Policy Act of 1969 is
11	required in connection with an infrastruc-
12	ture activity undertaken under this para-
13	graph, the Secretary shall not be required
14	to consider the need for the action, alter-
15	native actions, or a no-action alternative.
16	"(iii) Other agencies.—
17	"(I) In general.—To the extent
18	that a Federal agency is required to
19	consider the potential environmental
20	impact of an infrastructure activity
21	undertaken under this paragraph, the
22	Federal agency shall adopt, to the
23	maximum extent practicable, an envi-

ronmental impact statement or similar

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1	analysis prepared under this para-
2	graph without further action.
3	"(II) EFFECT OF ADOPTION OF
4	STATEMENT.—Adoption of an envi-
5	ronmental impact statement or similar
6	analysis described in subclause (I)
7	shall be considered to satisfy the re-
8	sponsibilities of the adopting agency
9	under the National Environmental
10	Policy Act of 1969 (42 U.S.C. 4321
11	et seq.), and no further action for the
12	activity covered by the statement or
13	analysis shall be required by the agen-
14	cy.
15	"(C) Denials of Authorization.—The
16	Commission may not deny construction author-
17	ization, permission to receive and possess spent
18	nuclear fuel or high-level radioactive waste, or
19	any other action concerning the repository on
20	the ground that the Secretary undertook an in-
21	frastructure activity under this paragraph.".
22	(c) CONNECTED ACTIONS.—Section 114(f)(6) of the
23	Nuclear Waste Policy Act of 1982 (42 U.S.C.
24	10134(f)(6)) is amended—
25	(1) by striking "or"; and

1	(2) by inserting before the period at the end the
2	following: ", or an action connected or otherwise re-
3	lating to the repository, to the extent the action is
4	undertaken outside the geologic repository oper-
5	ations area and does not require a license from the
6	Commission".
7	(d) Expedited Authorizations.—Section 120 of
8	the Nuclear Waste Policy Act of 1982 (42 U.S.C. 10140)
9	is amended—
10	(1) in subsection $(a)(1)$ —
11	(A) in the first sentence, by inserting ", or
12	the conduct of an infrastructure activity," after
13	"repository";
14	(B) by inserting ", State, local, or tribal"
15	after "Federal" each place it appears; and
16	(C) in the second sentence, by striking "re-
17	positories" and inserting "a repository or infra-
18	structure activity";
19	(2) in subsection (b), by striking ", and may in-
20	clude terms and conditions permitted by law"; and
21	(3) by adding at the end the following:
22	"(c) Failure to Grant Authorization.—Ar
23	agency or officer that fails to grant authorization by the
24	date that is 1 year after the date of receipt of an applica-
25	tion or request from the Secretary subject to subsection

- 1 (a) shall submit to Congress a written report that explains
- 2 the reason for not meeting that deadline or rejecting the
- 3 application or request.
- 4 "(d) Treatment of Actions.—For the purpose of
- 5 applying any Federal, State, local, or tribal law or require-
- 6 ment, the taking of an action relating to a repository or
- 7 an infrastructure activity shall be considered to be—
- 8 "(1) beneficial, and not detrimental, to the pub-
- 9 lic interest and interstate commerce; and
- 10 "(2) consistent with the public convenience and
- 11 necessity.".

## 12 SEC. 3. REGULATORY REQUIREMENTS.

- 13 (a) Material Requirements.—Notwithstanding
- 14 any other provision of law, no Federal, State, interstate,
- 15 or local requirement, either substantive or procedural, that
- 16 is referred to in section 6001(a) of the Solid Waste Dis-
- 17 posal Act (42 U.S.C. 6961(a)), applies to—
- 18 (1) any material owned by the Secretary, if the
- material is transported or stored in a package, cask,
- or other container that the Commission has certified
- 21 for transportation or storage of that type of mate-
- 22 rial; or
- 23 (2) any material located at the Yucca Mountain
- site for disposal, if the management and disposal of

- 1 the material is subject to a license issued by the
- 2 Commission.
- 3 (b) Permits.—
- 4 (1) IN GENERAL.—The Environmental Protec-5 tion Agency shall be the permitting agency for pur-6 poses of issuing, administering, or enforcing any new 7 or existing air quality permit or requirement applica-8 ble to a Federal facility that is subject to the Nu-9 clear Waste Policy Act of 1982 (42 U.S.C. 10101 et 10 seq.).
- 11 (2) STATE AND LOCAL ACTIVITY.—A State or 12 unit of local government shall not issue, administer, 13 or enforce a new or existing air quality permit or re-14 quirement affecting a Federal facility or activity that 15 is subject to the Nuclear Waste Policy Act of 1982 16 (42 U.S.C. 10101 et seq.).
- 17 SEC. 4. CONFIDENCE IN AVAILABILITY OF WASTE DIS-
- 18 POSAL.
- 19 Notwithstanding any other provision of law, in decid-
- 20 ing whether to permit the construction or operation of a
- 21 nuclear reactor or any related facilities, the Commission
- 22 shall deem, without further consideration, that sufficient
- 23 capacity will be available in a timely manner to dispose
- 24 of the spent nuclear fuel and high-level radioactive waste

- 1 resulting from the operation of the reactor and related fa-
- 2 cilities.

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