109TH CONGRESS 2D SESSION

S. 2499

To provide for the expeditious disclosure of records relevant to the life and assassination of Reverend Doctor Martin Luther King, Jr.

IN THE SENATE OF THE UNITED STATES

APRIL 4, 2006

Mr. Kerry introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

A BILL

To provide for the expeditious disclosure of records relevant to the life and assassination of Reverend Doctor Martin Luther King, Jr.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Martin Luther King, Jr., Records Collection Act of
- 6 2006".
- 7 (b) Table of Contents.—The table of contents for
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings and declarations.
 - Sec. 3. Definitions.

- Sec. 4. Reverend Dr. Martin Luther King, Jr., Records Collection at the National Archives.
- Sec. 5. Review, identification, transmission to the National Archives, and public disclosure of related records by Government offices.
- Sec. 6. Postponement of public disclosure of records.
- Sec. 7. Establishment and powers of the Records Review Board.
- Sec. 8. Records Review Board personnel.
- Sec. 9. Review of records by the Records Review Board.
- Sec. 10. Disclosure of materials under seal of court.
- Sec. 11. Private right of action.
- Sec. 12. Rules of construction.
- Sec. 13. Termination of effect of Act.
- Sec. 14. Authorization of appropriations.
- Sec. 15. Records pending.
- Sec. 16. Whistleblower protection.
- Sec. 17. Severability.

1 SEC. 2. FINDINGS AND DECLARATIONS.

- 2 (a) Findings and Declarations.—The Congress
- 3 finds and declares that—
- 4 (1) all Government records related to the life
- 5 and assassination of Reverend Dr. Martin Luther
- 6 King, Jr., should be preserved for historical and gov-
- 7 ernmental purposes;
- 8 (2) all Government records concerning the life
- 9 and assassination of Reverend Dr. Martin Luther
- 10 King, Jr., should carry a presumption of immediate
- disclosure, and all records should be eventually dis-
- 12 closed to enable the public to become fully informed
- about the history surrounding his life and assassina-
- 14 tion;
- 15 (3) legislation is necessary to create an enforce-
- able, independent, and accountable process for the
- 17 public disclosure of such records:

- 1 (4) legislation is necessary because congres-2 sional records related to the life and assassination of 3 Reverend Dr. Martin Luther King, Jr., would not 4 otherwise be subject to public disclosure until at 5 least the year 2028;
 - (5) legislation is necessary because the Freedom of Information Act, as implemented by the executive branch, has prevented the timely public disclosure of records relating to the life and assassination of Reverend Dr. Martin Luther King, Jr.;
 - (6) legislation is necessary because Executive Order No. 12356, entitled "National Security Information", has eliminated the declassification and downgrading schedules relating to classified information across government and has prevented the timely public disclosure of records relating to the life and assassination of Reverend Dr. Martin Luther King, Jr.;
 - (7) legislation is necessary because records relating to the life and assassination of Reverend Dr. Martin Luther King, Jr., that were previously declassified and released to the public are being reevaluated for reclassification; and
 - (8) most of the records related to the life and assassination of Reverend Dr. Martin Luther King,

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1	Jr., are almost 35 years old, and only in the rarest
2	cases is there any legitimate need for continued pro-
3	tection of such records.
4	(b) Purposes.—The purposes of this Act are—
5	(1) to provide for the creation of the Reverend
6	Dr. Martin Luther King, Jr., Records Collection at
7	the National Archives; and
8	(2) to require the expeditious public trans-
9	mission to the Archivist and public disclosure (in-
10	cluding by electronic means) of such records.
11	SEC. 3. DEFINITIONS.
12	In this Act, the following definitions apply:
13	(1) The term "Archivist" means the Archivist
14	of the United States.
15	(2) The term "related record" includes all
16	records, public and private, regardless of how labeled
17	or identified, that document, describe, report on,
18	analyze or interpret activities, persons, or events
19	reasonably related to the life and assassination of
20	Dr. Martin Luther King, Jr., and investigations of
21	or inquiries into his life or death, including a
22	record—
23	(A) that was created or made available for
24	use by, obtained by, or otherwise came into the
25	possession of—

1	(i) the Commission on Central Intel-
2	ligence Agency Activities Within the
3	United States (the "Rockefeller Commis-
4	sion");
5	(ii) the Senate Select Committee to
6	Study Governmental Operations with Re-
7	spect to Intelligence Activities (the
8	"Church Committee");
9	(iii) the Select Committee on Assas-
10	sinations (the "House Assassinations Com-
11	mittee") of the House of Representatives;
12	(iv) the Select Committee on Intel-
13	ligence (the "Pike Committee") of the
14	House of Representatives;
15	(v) the Library of Congress;
16	(vi) the National Archives;
17	(vii) any Presidential library;
18	(viii) any Executive agency;
19	(ix) any independent agency;
20	(x) any Government office;
21	(xi) any State or local law enforce-
22	ment office that provided support or assist-
23	ance or performed work in connection with
24	a Federal inquiry into the life and assas-

1	sination of Reverend Dr. Martin Luther
2	King, Jr.; or
3	(xii) any donated deed or gift; or
4	(B) that is any of the following:
5	(i) A record created in the course of
6	a Federal, State, or local governmental in-
7	vestigation that is no longer in possession
8	of the Federal, State, or local government.
9	(ii) A record located at, or under the
10	control of—
11	(I) record repositories and ar-
12	chives of a Federal, State, or local
13	government;
14	(II) record repositories and ar-
15	chives of a university, library, histor-
16	ical society, or similar organization;
17	(III) an individual who possesses
18	the record by virtue of service with a
19	Government office;
20	(IV) a person, including an indi-
21	vidual or corporation, who obtained
22	such record from Government sources
23	or individuals identified in this Act; or
24	(V) a person, including an indi-
25	vidual or corporation, who created or

1	has obtained such record from sources
2	other than those identified in this
3	clause.
4	(iii) A record of a Federal or State
5	criminal or civil court, including a record
6	under seal released in accordance with sec-
7	tion 10.
8	(iv) A record generated by a foreign
9	government.
10	(v) A record in possession of a con-
11	tractor of the Federal Government.
12	(vi) All records collected by or seg-
13	regated by all Federal, State, and local
14	government agencies in conjunction with
15	any investigation or analysis of or inquiry
16	into the life and assassination of Dr. Mar-
17	tin Luther King, Jr., including any intra-
18	agency investigation or analysis, any inter-
19	agency communications, any request by the
20	Select Committee on Assassinations of the
21	House of Representatives to collect docu-
22	ments and other materials, or any intra-
23	agency collection or segregation of docu-

ments and other materials regarding the

1	life and assassination of Dr. Martin Lu-
2	ther King, Jr.
3	(vii) All documents used by Govern-
4	ment offices and agencies during their de-
5	classification review of related records as
6	well as all other documents, indices, and
7	other material, including but not limited to
8	those that disclose cryptonyms, code
9	names, or other identifiers that appear in
10	related records that would reasonably con-
11	stitute a related record or would assist in
12	the identification, evaluation, or interpreta-
13	tion of a related record, including—
14	(I) with respect to records that
15	are identified with respect to a par-
16	ticular person, all records relating to
17	that person that use or reflect the
18	true name or any other name, pseu-
19	donym, codeword, symbol, number,
20	cryptonym, or alias used to identify
21	that person;
22	(II) with respect to records that
23	are identified with respect to a par-
24	ticular operation or program, all
25	records pertaining to that program by

1	any other name, pseudonym,
2	codeword, symbol, number, or
3	cryptonym; and
4	(III) any other record that does
5	not fall within the scope of a related
6	record as described in the Act, but
7	which has the potential to enhance,
8	enrich, and broaden the historical
9	record of the life and death of Dr.
10	Martin Luther King, Jr.
11	(3) The term "Collection" means the Reverend
12	Dr. Martin Luther King, Jr., Records Collection es-
13	tablished under section 4.
14	(4) The term "Executive agency" means an Ex-
15	ecutive agency as defined in subsection 552(f) of
16	title 5, United States Code, and includes any Execu-
17	tive department, military department, Government
18	corporation, Government controlled corporation, or
19	other establishment in the executive branch of the
20	Government, including the Executive Office of the
21	President, or any independent regulatory agency.
22	(5) The term "Government office" includes—
23	(A) all current, past, and former depart-
24	ments, agencies, offices, divisions, foreign of-
25	fices, bureaus, and deliberative bodies of any

1	Federal, State, or local government and in-
2	cludes all inter- or intra-agency working groups,
3	committees, and meetings that possess or cre-
4	ated records relating to the life and assassina-
5	tion of Dr. Martin Luther King, Jr.; and
6	(B) any office of the Federal Government
7	that has possession or control of related
8	records, including—
9	(i) the House Committee on Adminis-
10	tration with regard to the Select Com-
11	mittee on Assassinations of the records of
12	the House of Representatives;
13	(ii) the Select Committee on Intel-
14	ligence of the Senate with regard to
15	records of the Senate Select Committee to
16	Study Governmental Operations with Re-
17	spect to Intelligence Activities and other
18	related records;
19	(iii) the Library of Congress;
20	(iv) the National Archives as custo-
21	dian of related records that it has obtained
22	or possesses, including the Commission on
23	Central Intelligence Agency Activities in
24	the United States; and

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1	(v) any other executive branch office
2	or agency, and any independent agency.
3	(6) The term "identification aid" means the
4	written description prepared by the Archivist for
5	each record as required by section 4.
6	(7) The term "National Archives" means the
7	National Archives and all components thereof, in-
8	cluding Presidential archival depositories established
9	under section 2112 of title 44, United States Code.
10	(8) The term "official investigation" means the
11	reviews of the activities or assassination of Reverend
12	Dr. Martin Luther King, Jr., conducted by any
13	Presidential commission, any authorized congres-
14	sional committee, and any Government agency either
15	independently, at the request of any Presidential
16	commission or congressional committee, or at the re-
17	quest of any Government official.
18	(9) The term "originating body" means the Ex-
19	ecutive agency, government commission, congres-
20	sional committee, or other governmental entity that
21	created a record or particular information within a
22	record.
23	(10) The term "public interest" means the

compelling interest in the prompt public disclosure

of related records for historical and governmental

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- 1 purposes and for the purpose of fully informing the
- 2 American people about the history surrounding the
- 3 life and assassination of Reverend Dr. Martin Lu-
- 4 ther King, Jr.
- 5 (11) The term "record" includes a book, paper,
- 6 map, photograph, sound or video recording, machine
- 7 readable material, computerized, digitized, or elec-
- 8 tronic information, regardless of the medium on
- 9 which it is stored, or other documentary material or
- physical evidence or artifact regardless of its phys-
- ical form or characteristics.
- 12 (12) The term "Review Board" means the
- Records Review Board established by section 7.
- 14 (13) The term "third agency" means a Govern-
- ment agency that originated a related record that is
- in the possession of another agency.
- 17 SEC. 4. REVEREND DR. MARTIN LUTHER KING, JR.,
- 18 RECORDS COLLECTION AT THE NATIONAL
- 19 ARCHIVES.
- 20 (a) IN GENERAL.—(1) Not later than 60 days after
- 21 the date of enactment of this Act, the National Archives
- 22 shall commence establishment of a collection of records to
- 23 be known as the "Reverend Dr. Martin Luther King, Jr.,
- 24 Records Collection." In so doing, the Archivist shall en-
- 25 sure the physical integrity and original provenance of all

1	records. The Collection shall consist of originals or record
2	copies of all Government records relating to the life and
3	assassination of Reverend Dr. Martin Luther King, Jr.,
4	which shall be transmitted to the National Archives in ac-
5	cordance with section 2107 of title 44, United States
6	Code. The Archivist shall prepare and publish a subject
7	guidebook and index to the collection, including the central
8	directory described in paragraph (2)(B), which shall be
9	available to the public and searchable electronically.
10	(2) The Collection shall include—
11	(A) all related records—
12	(i) that have been transmitted to the Na-
13	tional Archives or disclosed to the public in an
14	unredacted form prior to the date of enactment
15	of this Act, or were so transmitted or disclosed
16	and reclassified prior to such date of enact-
17	ment;
18	(ii) that are required to be transmitted to
19	the National Archives;
20	(iii) the disclosure of which is postponed
21	under this Act; or
22	(iv) that meets the definition of a related
23	record discovered after termination of the exist-
24	ence of the Records Review Roard

1	(B) a central directory comprised of identifica-
2	tion aids created for each record transmitted to the
3	Archivist under section 5; and
4	(C) all Review Board records as required by
5	this Act.
6	(b) Use of Secondary Location for Portion of
7	COLLECTION.—
8	(1) In general.—The Archivist shall enter
9	into an agreement with an entity outside the Na-
10	tional Archives for the establishment of a secondary
11	location for copies of such portion of the Collection
12	as the Archivist considers appropriate.
13	(2) Process for entering into agree-
14	MENT.—The Archivist shall enter into an agreement
15	under this subsection through the solicitation of pro-
16	posals from public and private institutions of higher
17	education, research institutions, museums, and other
18	archival institutions.
19	(3) Criteria for Selection.—In selecting
20	from the proposals submitted under paragraph (2)
21	the Archivist shall give preference to an entity—
22	(A) with a proven record of archival col-
23	lecting;

- 1 (B) which will provide a maximum level of 2 public access to copies of the portion of the Col-3 lection involved; and 4 (C) which will encourage continuing study 5 and education regarding the life and assassina-6 tion of Dr. Reverend Martin Luther King, Jr. 7 (4)TREATMENT OF COLLECTION AT SEC-8 ONDARY LOCATION.—The copies of the portion of 9 the Collection maintained at the secondary location 10 pursuant to this subsection, and the entity respon-11 sible for maintaining such copies of the collection 12 under the agreement under this subsection, shall be 13 subject to the same terms, conditions, and require-14 ments as apply under this Act to the portion of the 15 Collection maintained at the National Archives and 16 the Archivist. 17 (c) AVAILABILITY OF COLLECTION AT ARCHIVES AND 18 ELECTRONICALLY.—Each item in the Collection (as de-19 scribed in subsection (a)(2), other than an artifact or a 20 record the disclosure of which is postponed under this Act, 21 shall be available to the public for inspection and copying 22 at the National Archives and through an electronic format within 30 days after its transmission to the National Ar-24 chives.
- 25 (d) FEES FOR COPYING.—The Archivist shall—

- 1 (1) charge fees for copying such records; and
- 2 (2) grant waivers of such fees pursuant to the
- 3 standards established by section 552(a)(4) of title 5,
- 4 United States Code.
- 5 (e) Additional Requirements.—(1) The Collec-
- 6 tion shall be preserved, protected, archived, and made
- 7 available to the public at the National Archives.
- 8 (2) Whenever artifacts are included in the Collection,
- 9 it shall be sufficient to comply with this Act if the public
- 10 is provided with access to photographs, drawings, or simi-
- 11 lar materials depicting the artifacts. Additional display,
- 12 examination, or testing by the public of artifacts in the
- 13 Collection shall occur if there is a reasonable claim that
- 14 such examination or testing will reveal aspects of the arti-
- 15 fact that cannot be determined from such photographs or
- 16 depictions, and shall occur under the terms and conditions
- 17 established by the National Archives to ensure their pres-
- 18 ervation and protection for prosperity.
- 19 (3) The National Archives, in consultation with its
- 20 Information Security Oversight Office, shall ensure the se-
- 21 curity of the records in the Collection that qualify for post-
- 22 ponement of public disclosure pursuant to section 6.
- 23 (f) Oversight.—The Committee on Government Re-
- 24 form of the House of Representatives and the Committee
- 25 on Homeland Security and Governmental Affairs of the

1	Senate shall have continuing oversight jurisdiction with re-
2	spect to the Collection and shall conduct biannual hear-
3	ings, up to and including the final Archivist determination.
4	SEC. 5. REVIEW, IDENTIFICATION, TRANSMISSION TO THE
5	NATIONAL ARCHIVES, AND PUBLIC DISCLO-
6	SURE OF RELATED RECORDS BY GOVERN-
7	MENT OFFICES.
8	(a) In General.—
9	(1) Preparation for review.—As soon as
10	practicable after the date of enactment of this Act,
11	each Government office shall identify and organize
12	its records relating to the life and assassination of
13	Reverend Dr. Martin Luther King, Jr., and prepare
14	them for transmission to the Archivist for inclusion
15	in the Collection.
16	(2) Determination of use of originals or
17	COPIES.—
18	(A) For purposes of determining whether
19	originals or copies of related records are to be
20	made part of the Collection established under
21	this Act, the following shall apply:
22	(i) In the case of papers, maps, and
23	other documentary materials, the Review
24	Board may determine that record copies of
25	Government records, either the signed

1	original, original production, or a repro-
2	duction that has been treated as the offi-
3	cial record maintained to chronicle govern-
4	ment functions or activities may be placed
5	in the Collection.
6	(ii) In the case of other papers, maps,
7	and other documentary material, the Re-
8	view Board may determine that a true and
9	accurate copy of a record in lieu of the
10	original may be placed in the Collection.
11	(iii) In the case of photographs, the
12	original negative, whenever available (oth-
13	erwise the nearest generation print that is
14	a true and accurate copy), may be placed
15	in the Collection.
16	(iv) In the case of motion pictures,
17	the camera original, whenever available
18	(otherwise the earliest generation print
19	that is a true and accurate copy) may be
20	placed in the Collection.
21	(v) In the case of sound and video re-
22	cordings, the original recording, whenever
23	available (otherwise the earliest generation
24	copy that is a true and accurate copy) may
25	be placed in the Collection.

- 1 (vi) In the case of machine-readable
 2 information, a true and accurate copy of
 3 the original (duplicating all information
 4 contained in the original and in a format
 5 that permits retrieval of the information)
 6 may be placed in the Collection.
 - (vii) In the case of artifacts, the original objects themselves shall be placed in the Collection.
 - (B) To the extent records from foreign governments are included in the Collection, copies of the original records shall be sufficient for inclusion in the Collection.
 - (C) In cases where a copy, as defined in subparagraph (D), is authorized by the Review Board to be included in the Collection, the Review Board may require that a copy be certified if, in its discretion, it determines a certification to be necessary to ensure the integrity of the Collection. In cases where an original, as defined in subparagraph (A), is required for inclusion in the Collection, the Review Board may, at its discretion, accept the best available copy. In such cases that records included in the Collection, whether originals or copies, contain il-

- legible portions, such records shall have attached thereto a certified transcription of the illegible language to the extent practicable.
 - (D) For purposes of implementing this Act, the term "copy" means true and accurate photocopy duplication by a means appropriate to the medium of the original record that preserves and displays the integrity of the record and the information contained in it.
 - (E) Nothing in this paragraph shall be interpreted to suggest that additional copies of any related records contained in the Collection are not also related records that, at the Review Board's discretion, may also be placed in the Collection.
 - (F) Nothing in this paragraph shall be interpreted to prevent or to preclude copies of any electronic related records from being reformatted electronically in order to conform to different hardware or software requirements of audiovisual or machine readable formats if such is the professional judgment of the National Archives.

1 (3) Related records.—In carrying out this 2 section, a Government office may not destroy, alter, 3 or mutilate in any way a related record. 4 (4) Prior disclosure.— (A) Except as provided in subparagraph 6 (B), in carrying out this section, a Government 7 office may not withhold, redact, postpone for 8 public disclosure, or reclassify a related record 9 that was made available or disclosed to the pub-10 lic prior to the date of enactment of this Act. 11 (B) For purposes of subparagraph (A), a 12 Government office may withhold names or iden-13 tifies, consistent with the requirements of sec-14 tion 6, in a related record created by a person 15 or entity outside government. 16 (b) Custody of Related Records Pending Re-VIEW.—During the review by a Government office and pending review activity by the Review Board, the Govern-18 ment office shall retain custody of its related records for 19 purposes of preservation, security, and efficiency, unless— 21 (1) the Review Board requires the physical 22 transfer of records for purposes of conducting an 23 independent and impartial review; 24 (2) transfer is necessary for an administrative 25 hearing or other Review Board function;

1	(3) it is a third agency record described in sub-
2	section $(e)(2)(C)$; or
3	(4) any other records are transferred to the Ar-
4	chives for public disclosure.
5	(c) Review.—
6	(1) In general.—Not later than 180 days
7	after the date of enactment of this Act, each Gov-
8	ernment office shall review each related record in its
9	custody or possession in accordance with paragraph
10	(2).
11	(2) Related records.—In carrying out para-
12	graph (1), a Government office shall—
13	(A) determine which of its records are re-
14	lated records;
15	(B) determine which of its related records
16	have been officially disclosed or publicly avail-
17	able in a complete and unredacted form;
18	(C)(i) determine which of its related
19	records, or particular information contained in
20	such a record, was created by a third agency or
21	by another Government office; and
22	(ii) transmit to a third agency or other
23	Government office those records, or particular
24	information contained in those records, or com-
25	plete and accurate copies thereof;

1	(D)(i) determine whether its related
2	records or particular information in related
3	records are covered by the standards for post-
4	ponement of public disclosure under this Act;
5	and
6	(ii) specify on the identification aid re-
7	quired by subsection (d) the applicable post-
8	ponement provision contained in section 6;
9	(E) organize and make available to the Re-
10	view Board all related records identified under
11	subparagraph (D) the public disclosure of which
12	in whole or in part may be postponed under
13	this Act;
14	(F) organize and make available to the Re-
15	view Board any record concerning which the of-
16	fice has any uncertainty as to whether the
17	record is a related record governed by this Act;
18	(G) give priority to—
19	(i) the identification, review, and
20	transmission of all related records publicly
21	available or disclosed as of the date of en-
22	actment of this Act in a redacted or edited
23	form; and
24	(ii) the identification, review, and
25	transmission, under the standards for post-

1	ponement set forth in this Act, of related
2	records that on the date of enactment of
3	this Act are the subject of litigation under
4	section 552 of title 5, United States Code;
5	and
6	(H) make available to the Review Board
7	any additional information and records that the
8	Review Board has reason to believe it requires
9	for conducting a review under this Act, includ-
10	ing the following:
11	(i) All training manuals, instructional
12	materials and guidelines created or used by
13	the Government office in furtherance of its
14	review of related records.
15	(ii) All records, lists, and documents
16	describing the procedure by which the of-
17	fice identified or selected related records
18	for review.
19	(iii) Organizational charts of the of-
20	fice.
21	(iv) Records necessary and sufficient
22	to describe the office's—
23	(I) records policies and schedules;
24	(II) filing systems and organiza-
25	tion;

1	(III) storage facilities and loca-
2	tions;
3	(IV) indexing symbols, marks,
4	codes, instructions, guidelines, meth-
5	ods, and procedures; and
6	(V) search methods and proce-
7	dures used in the performance of the
8	duties of the office under this Act.
9	(v) Reclassification to a higher level,
10	transfer, destruction, or other information
11	(e.g., theft) regarding the status of related
12	records.
13	(3) Archival depositories.—The Director of
14	each archival depository established under section
15	2112 of title 44, United States Code, shall have as
16	a priority the expedited review for public disclosure
17	of related records in the possession and custody of
18	the depository, and shall make such records available
19	to the Review Board as required by this Act.
20	(d) Identification Aids.—
21	(1) In General.—
22	(A) STANDARD FORM.—Not later than 45
23	days after the date of enactment of this Act,
24	the Archivist, in consultation with the appro-
25	priate Government offices, shall prepare and

1	make available to all Government offices a
2	standard form of identification or finding aid
3	for use with each related record subject to re-
4	view under this Act.
5	(B) Uniform system.—The Archivist
6	shall ensure that the identification aid program
7	is established in such a manner as to result in
8	the creation of a uniform system of electronic
9	records by Government offices that are compat-
10	ible with each other and which shall be made
11	publicly available and searchable electronically.
12	(2) Printed Copies.—Upon completion of an
13	identification aid by the Archivist, a Government of-
14	fice shall—
1415	fice shall— (A) attach a printed copy to the record it
15	(A) attach a printed copy to the record it
15 16	(A) attach a printed copy to the record it describes;
15 16 17	(A) attach a printed copy to the record it describes;(B) transmit to the Review Board a print-
15 16 17 18	(A) attach a printed copy to the record it describes;(B) transmit to the Review Board a printed copy; and
15 16 17 18 19	 (A) attach a printed copy to the record it describes; (B) transmit to the Review Board a printed copy; and (C) attach a printed copy to each related
15 16 17 18 19 20	 (A) attach a printed copy to the record it describes; (B) transmit to the Review Board a printed copy; and (C) attach a printed copy to each related record it describes when it is transmitted to the
15 16 17 18 19 20 21	 (A) attach a printed copy to the record it describes; (B) transmit to the Review Board a printed copy; and (C) attach a printed copy to each related record it describes when it is transmitted to the Archivist.

which have been publicly available in their entirety

1	without redaction, shall be made available in the
2	Collection without any additional review by the Re-
3	view Board or another authorized office under this
4	Act.
5	(e) Transmission to the National Archives.—
6	Each Government office shall—
7	(1) transmit to the Archivist, and make imme-
8	diately available to the public, all related records
9	that can be publicly disclosed, including those that
10	are publicly available on the date of enactment of
11	this Act, without any redaction, adjustment, or with-
12	holding under the standards of this Act; and
13	(2) transmit to the Archivist upon approval for
14	postponement by the Review Board or upon comple-
15	tion of other action authorized by this Act, all re-
16	lated records the public disclosure of which has been
17	postponed, in whole or in part, under the standards
18	of this Act, to become part of the protected Collec-
19	tion.
20	(f) Record Availability.—Executive branch agen-
21	cies shall—
22	(1) charge fees for copying related records;
23	(2) grant waivers of such fees pursuant to the
24	standards established by section 552(a)(4) of title 5,
25	United States Code;

1	(3) permit, when not deemed a risk by the
2	Board, the use of personal copying devices, includ-
3	ing, but not limited to portable scanners, digital
4	cameras, and the like; and
5	(4) make available to the public electronic
6	versions of related records, identification aids, and
7	indexes.
8	SEC. 6. POSTPONEMENT OF PUBLIC DISCLOSURE OF
9	RECORDS.
10	(a) Grounds for Postponement.—Disclosure of
11	related records or particular information in related records
12	to the public may be postponed subject to the limitations
13	of this Act if there is clear and convincing evidence that—
14	(1) the threat, as of the time the postponement
15	decision is made, to the military defense, intelligence
16	operations, or conduct of foreign relations of the
17	United States posed by the public disclosure of the
18	related record is of such gravity that it outweighs
19	the public interest, and such public disclosure would
20	reveal—
21	(A) a living intelligence agent whose iden-
22	tity currently requires protection;
23	(B) an intelligence source or method which
24	is currently utilized, or reasonably expected to
25	be utilized by the United States Government

- and which has not been officially disclosed, the disclosure of which would interfere with the conduct of intelligence activities; or
 - (C) any other matter currently relating to the military defense, intelligence operations, or conduct of foreign relations of the United States, the disclosure of which would demonstrably impair the national security of the United States;
 - (2) the public disclosure of the related record would reveal the name or identity of a living person who provided confidential information to the United States and would pose a substantial risk of harm to that person;
 - (3) the public disclosure of the related record could reasonably be expected to constitute an unwarranted invasion of a living person's personal privacy, and that invasion of privacy is so substantial that it outweighs the public interest; or
 - (4) the public disclosure of the related record would compromise the existence of an understanding of confidentiality currently requiring protection between a Government agent and a living cooperating individual or a foreign government, and public dis-

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- 1 closure would be so harmful that it outweighs the
- 2 public interest.
- 3 (b) Custody of Postponed Related Records.—
- 4 A related record the public disclosure of which has been
- 5 postponed shall, pending transmission to the Archivist, be
- 6 held for reasons of security and preservation by the origi-
- 7 nating body until such time as the information security
- 8 program has been established at the National Archives as
- 9 required by section 4(e)(2).
- 10 (c) Annual Review of Postponed Related
- 11 Records.—(1) All postponed or redacted records shall be
- 12 reviewed annually by the originating agency and the Ar-
- 13 chivist consistent with the recommendations of the Review
- 14 Board under section 9(c)(3)(B).
- 15 (2) An annual review shall address the public disclo-
- 16 sure of additional related records in the Collection. Any
- 17 related records discovered since the preceding annual re-
- 18 view in possession of any Federal, State, or local agency,
- 19 Government office, organization, or person shall be added
- 20 to the Collection, and the annual review also shall address
- 21 the public disclosure of such records under the standard
- 22 of this Act.
- 23 (3) All postponed related records determined to re-
- 24 quire continued postponement shall require an unclassified
- 25 written description of the record and the reason for such

- 1 continued postponement. Such description shall be pro-
- 2 vided to the Archivist and published in the Federal Reg-
- 3 ister upon determination.
- 4 (4) The annual review of postponed related records
- 5 shall serve to downgrade and declassify security classified
- 6 information and implement the presumption of release re-
- 7 quired by section 15.
- 8 (d) Requirement to Disclose Postponed
- 9 Records.—Each related record shall be publicly disclosed
- 10 in full, and available in the Collection no later than 1 year
- 11 after the termination of the Review Board or the date that
- 12 is 8 years after the date of enactment of this Act, which-
- 13 ever is earlier, unless the President certifies, as required
- 14 by this Act, that continued postponement is made nec-
- 15 essary by—
- (1) a current and identifiable harm to the mili-
- tary defense, intelligence operations, law enforce-
- ment, or conduct of foreign relations; and
- 19 (2) the identifiable harm is of such gravity that
- 20 it outweighs the public interest in disclosure.
- 21 SEC. 7. ESTABLISHMENT AND POWERS OF THE RECORDS
- 22 **REVIEW BOARD.**
- (a) Establishment.—There is established as an
- 24 independent agency a board to be known as the "Martin
- 25 Luther King Records Review Board".

(b) Appointment.—

- (1) FIVE MEMBERS.—The President, by and with the advice and consent of the Senate, shall appoint, without regard to political affiliation, 5 citizens to serve as members of the Review Board to ensure and facilitate the review, transmission to the Archivist, and public disclosure of Government records related to the life and assassination of Reverend Dr. Martin Luther King, Jr.
 - (2) Three alternate members.—The President shall appoint, without regard to political affiliation, 3 citizens to serve as alternate members of the Review Board in the case of a vacancy. The appointments shall be made at the same time members under paragraph (1) are nominated.
 - (3) Nominations.—The President shall make nominations to the Review Board not later than 90 calendar days after the date of enactment of this Act.
 - (4) Additional nominations.—If the Senate votes not to confirm a nomination to the Review Board, the President shall make an additional nomination not later than 30 days thereafter.
- (5) RECOMMENDATIONS.—(A) The President shall make nominations to the Review Board after

- considering persons recommended by the Society of American Archivists, the National Bar Association, the Black Caucus of the American Library Association, Inc., and the National Conference of Black Political Scientists.
 - (B) If an organization described in subparagraph (A) does not recommend at least 2 nominees meeting the qualifications stated in paragraph (6) by the date that is 45 days after the date of enactment of this Act, the President shall consider for nomination the persons recommended by the other organizations described in subparagraph (A).
 - (C) The President may request an organization described in subparagraph (A) to submit additional nominations.
 - (6) Nominations.—Persons nominated to the Review Board—

(A) shall be impartial private citizens, none of whom is presently employed by any branch of the Government, none of whom shall have had any previous involvement with any official investigation or inquiry into the life or death of Dr. Martin Luther King, Jr., conducted by a Federal, State, or local government, and none of whom shall have been previously employed by

- any Federal intelligence or law enforcement agency, relating to the life or assassination of Reverend Dr. Martin Luther King, Jr.;
- 4 (B) shall be distinguished persons of high national professional reputation in their respec-6 tive fields who are capable of exercising the 7 independent and objective judgment necessary 8 to the fulfillment of their role in ensuring and 9 facilitating the review, transmission to the pub-10 lic, and public disclosure of records related to 11 the life and assassination of Dr. Reverend Mar-12 tin Luther King, Jr., and who possess an ap-13 preciation of the value of such material to the 14 public, scholars, and government; and
 - (C) shall include at least 1 professional historian, 1 attorney, 1 researcher, and 1 representative of the civil rights community.
- 18 (c) Security Clearances.—(1) All Review Board 19 nominees shall be granted the necessary security clear-20 ances in an accelerated manner, commensurate with that 21 of other executive nominations, subject to the standard 22 procedures for granting such clearances.
- 23 (2) All nominees shall qualify for the necessary secu-24 rity clearance prior to being considered for confirmation

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- 1 by the Committee on Homeland Security and Govern-
- 2 mental Affairs of the Senate.
- 3 (d) Confirmation Hearings.—(1) The Committee
- 4 on Homeland Security and Governmental Affairs of the
- 5 Senate shall hold confirmation hearings within 30 days in
- 6 which the Senate is in session after the nomination of 3
- 7 Review Board members.
- 8 (2) The Committee on Homeland Security and Gov-
- 9 ernmental Affairs shall vote on the nominations within 14
- 10 days in which the Senate is in session after the confirma-
- 11 tion hearings, and shall report its results to the full Senate
- 12 immediately.
- 13 (3) The Senate shall vote on each nominee to confirm
- 14 or reject within 14 days in which the Senate is in session
- 15 after reported by the Committee on Homeland Security
- 16 and Governmental Affairs.
- 17 (e) Vacancy.—A vacancy on the Review Board shall
- 18 be filled in the same manner as specified for original ap-
- 19 pointment within 30 days of the occurrence of the vacancy.
- 20 Nominations for a vacancy shall be made from among the
- 21 alternate members appointed under subsection (b)(2).
- 22 (f) Chairperson.—The Members of the Review
- 23 Board shall elect one of its members as chairperson at
- 24 its initial meeting.
- 25 (g) Removal of Review Board Member.—

1	(1) In general.—No member of the Review
2	Board shall be removed from office, other than—
3	(A) by impeachment and conviction; or
4	(B) by the action of the President for inef-
5	ficiency, neglect of duty, malfeasance in office,
6	physical disability, mental incapacity, failure to
7	meet or falsification of any qualifications under
8	subsection (b)(6), or any other condition that
9	substantially impairs the performance of the
10	member's duties.
11	(2) Report.—
12	(A) Facts and grounds.—If a member
13	of the Review Board is removed from office,
14	and that removal is by the President, not later
15	than 10 days after the removal the President
16	shall submit to the Committee on Government
17	Reform of the House of Representatives and
18	the Committee on Homeland Security and Gov-
19	ernmental Affairs of the Senate a report speci-
20	fying the facts found and the grounds for the
21	removal.
22	(B) Publication.—The President shall
23	publish in the Federal Register a report sub-
24	mitted under subparagraph (A), except that the
25	President may, if necessary to protect the

rights of a person named in the report or to prevent undue interference with any pending prosecution, postpone or refrain from publishing any or all of the report until the completion of such pending cases or pursuant to privacy protection requirements in law.

(3) Judicial Review.—

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- (A) CIVIL ACTION.—A member of the Review Board removed from office may obtain judicial review of the removal in a civil action commenced in the United States District Court for the District of Columbia.
- (B) REINSTATEMENT.—The member may be reinstated or granted other appropriate relief by order of the court.
- (h) Compensation of Members.—(1) A member of the Review Board shall be compensated at a rate equal to the daily equivalent of the annual rate of basic pay prescribed for level IV of the Executive Schedule under section 5315 of title 5, United States Code, for each day (including travel time) during which the member is engaged in the performance of the duties of the Review Board.
- 23 (2) A member of the Review Board shall be allowed 24 reasonable travel expenses, including per diem in lieu of 25 subsistence, at rates for employees of agencies under sub-

1	chapter I of chapter 57 of title 5, United States Code,
2	while away from the member's home or regular place of
3	business in the performance of services for the Review
4	Board.
5	(i) Duties of the Review Board.—The Review
6	Board shall carry out sections 9 and 10 of this Act and
7	any other duties of the Board as specified in this Act.
8	(j) Powers.—
9	(1) In General.—The Review Board shall
10	have the authority to act in a manner prescribed
11	under this Act including authority to—
12	(A) direct Government offices to complete
13	identification aids and organize related records;
14	(B) direct Government offices to transmit
15	to the Archivist related records as required
16	under this Act, including segregable portions of
17	related records, and substitutes and summaries
18	of related records that can be publicly disclosed
19	to the fullest extent;
20	(C)(i) obtain access to related records that
21	have been identified and organized by a Govern-
22	ment office;
23	(ii) direct a Government office to make
24	available to the Review Board, and if necessary
25	investigate the facts surrounding, additional in-

1	formation, records, or testimony from individ-
2	uals, which the Review Board has reason to be-
3	lieve is required to fulfill its functions and re-
4	sponsibilities under this Act; and
5	(iii) request the Attorney General to sub-
6	poena private persons and State and Federal
7	employees to compel testimony, records, and
8	other information relevant to its responsibilities
9	under this Act;
10	(D) require any Government office to ac-
11	count in writing for the previous destruction of
12	any records relating to the life or assassination
13	of Reverend Dr. Martin Luther King, Jr.;
14	(E) receive information from the public re-
15	garding the identification and public disclosure
16	of related records;
17	(F) hold hearings, administer oaths, and
18	subpoena witnesses and documents;
19	(G) use the Federal Supply Service in the
20	same manner and under the same conditions as
21	other departments and agencies of the United
22	States;
23	(H) use the United States mails in the
24	same manner and under the same conditions as

- other departments and agencies of the United States; and
- (I) appoint within 30 days after the appointment of the Review Board an independent citizen advisory committee, subject to the Federal Advisory Committee Act (5 U.S.C. App.), that includes members of the civil rights community and the King family.
- 9 (2) Enforcement.—A subpoena issued under 10 paragraph (1)(C)(iii) may be enforced by any appro-11 priate Federal court acting pursuant to a lawful re-12 quest of the Review Board.
- 13 (k) WITNESS IMMUNITY.—The Review Board shall 14 be considered to be an agency of the United States for 15 purposes of section 6001 of title 18, United States Code.
- (l) Oversight.—(1) The Committee on Government Reform of the House of Representatives and the Committee on Homeland Security and Governmental Affairs of the Senate shall have continuing oversight jurisdiction with respect to the official conduct of the Review Board and the disposition of postponed or newly discovered records after termination of the Review Board, shall conduct periodic hearings on the conduct of the board not

less than every 2 years for a period ending 2 years after

- 1 tification of the Archivist under section 13(b), and shall
- 2 have access to any records held or created by the Review
- 3 Board.
- 4 (2) The Review Board, all Federal Government agen-
- 5 cies, and the National Archives shall have the duty to co-
- 6 operate with the exercise of such oversight jurisdiction.
- 7 (m) Support Services.—The Administrator of the
- 8 General Services Administration shall provide administra-
- 9 tive services for the Review Board on a reimbursable basis.
- 10 (n) Interpretive Regulations.—The Review
- 11 Board may issue interpretive regulations.
- 12 (o) TERMINATION AND WINDING UP.—(1) The Re-
- 13 view Board and the terms of its members shall terminate
- 14 not later than 5 years after the enactment of this Act,
- 15 except that the Review Board may, by majority vote, ex-
- 16 tend its term for an additional 2-year period if it has not
- 17 completed its work within that 5-year period.
- 18 (2) Upon its termination, the Review Board shall
- 19 submit reports to the President and the Congress includ-
- 20 ing a complete and accurate accounting of expenditures
- 21 during its existence, and shall complete all other reporting
- 22 requirements under this Act.
- 23 (3) Upon termination and winding up, the Review
- 24 Board shall transfer all of its records to the Archivist for
- 25 inclusion in the Collection, and no record of the Review

- 1 Board shall be destroyed and records created in the course
- 2 of its duties will be released to the public within 60 days
- 3 of its termination.

4 SEC. 8. RECORDS REVIEW BOARD PERSONNEL.

5 (a) Executive Director.—

- (1) APPOINTMENT.—Not later than 45 days after the initial meeting of the Review Board, the Review Board shall appoint one citizen, without regard to political affiliation, to the position of Executive Director.
 - (2) QUALIFICATIONS.—The person appointed as Executive Director shall be a private citizen of integrity and impartiality who is a distinguished professional and who is not a present employee of any branch of the Government, has not previously been employed by an intelligence agency, and has had no previous involvement with any official investigation or inquiry relating to the life or assassination of Reverend Dr. Martin Luther King, Jr.

(3) Security Clearances.—

(A) A candidate for Executive Director shall be granted the necessary security clearances in an accelerated manner subject to the standard procedures for granting such clearances.

1	(B) A candidate shall qualify for the nec-
2	essary security clearance prior to being ap-
3	proved by the Review Board.
4	(4) Duties.—The Executive Director shall—
5	(A) serve as principal liaison to Govern-
6	ment offices;
7	(B) be responsible for the administration
8	and coordination of the Review Board's review
9	of records;
10	(C) be responsible for the administration
11	of all official activities conducted by the Review
12	Board; and
13	(D) have no authority to decide or deter-
14	mine whether any record should be disclosed to
15	the public or postponed for disclosure.
16	(5) Removal.—The Executive Director shall
17	not be removed for reasons other than by a majority
18	vote of the Review Board for cause on the grounds
19	of inefficiency, neglect of duty, malfeasance in office,
20	physical disability, mental incapacity, failure to meet
21	or falsification of any qualifications under paragraph
22	(2), or any other condition that substantially impairs
23	the performance of the responsibilities of the Execu-
24	tive Director or the staff of the Review Board.
25	(b) Staff.—

- (1) IN GENERAL.—The Review Board, without regard to the provisions of title 5, United States Code, governing appointments in the competitive service and without regard to the provisions of chap-ter 51 and chapter 53 of that title relating to classi-fication and General Service pay rates, may appoint and terminate additional personnel as are necessary to enable the Review Board and its Executive Direc-tor to perform its duties.
 - (2) QUALIFICATIONS.—A person appointed to the staff of the Review Board shall be a private citizen of integrity and impartiality who is not a present employee of any branch of the Government, has not previously been in the employ of any intelligence agency, and who has had no previous involvement with any official investigation or inquiry relating to the life or assassination of Reverend Dr. Martin Luther King, Jr.

(3) SECURITY CLEARANCES.—

(A) Acceleration.—A candidate for staff shall be granted the necessary security clearances in an accelerated manner subject to the standard procedures for granting such clearances.

- 1 (B) CONDITIONAL EMPLOYMENT.—(i) The 2 Review Board may offer conditional employ-3 ment to a candidate for a staff position pending 4 the completion of security background investigations. During the pendency of such inves-6 tigations, the Review Board shall ensure that 7 any such employee does not have access to, or 8 responsibility involving, classified or otherwise 9 restricted related record materials.
 - (ii) If a person hired on a conditional basis under clause (i) is denied other otherwise does not qualify for all security clearances necessary to carry out the responsibilities of the position for which conditional employment has been offered, the Review Board shall immediately terminate the person's employment.
- 17 (c) Compensation.—Subject to such rules as may
 18 be adopted by the Review Board, the chairperson, without
 19 regard to the provisions of title 5, United States Code,
 20 governing appointments in the competitive service and
 21 without regard to the provisions of chapter 51 and chapter
 22 53 of that title relating to classification and General Serv23 ice pay rates, may—

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1	(1) appoint an Executive Director, who shall be
2	paid at a rate not to exceed the rate of basic pay
3	for level V of the Executive Schedule; and
4	(2) appoint and fix compensation of such other
5	personnel as may be necessary to carry out this Act
6	(d) Security Clearance Required.—An indi-
7	vidual employed in any position by the Review Board (in-
8	cluding an individual appointed as Executive Director
9	shall be required to qualify for any necessary security
10	clearance prior to taking office in that position, but may
11	be employed conditionally in accordance with subsection
12	(b)(3)(B) before qualifying for that clearance.
13	SEC. 9. REVIEW OF RECORDS BY THE RECORDS REVIEW
13 14	SEC. 9. REVIEW OF RECORDS BY THE RECORDS REVIEW BOARD.
14	BOARD.
14 15	BOARD. (a) STARTUP REQUIREMENTS.—The Review Board
14 15 16 17	BOARD. (a) STARTUP REQUIREMENTS.—The Review Board shall—
14 15 16	BOARD. (a) STARTUP REQUIREMENTS.—The Review Board shall— (1) not later than 90 days after the date of its
14 15 16 17	BOARD. (a) STARTUP REQUIREMENTS.—The Review Board shall— (1) not later than 90 days after the date of its appointment, publish a schedule for review of all as
114 115 116 117 118 119 220	BOARD. (a) STARTUP REQUIREMENTS.—The Review Board shall— (1) not later than 90 days after the date of its appointment, publish a schedule for review of all assassination records in the Federal Register; and
114 115 116 117 118	BOARD. (a) STARTUP REQUIREMENTS.—The Review Board shall— (1) not later than 90 days after the date of its appointment, publish a schedule for review of all assassination records in the Federal Register; and (2) not later than 180 days after the date of its
114 115 116 117 118 119 220 221	BOARD. (a) STARTUP REQUIREMENTS.—The Review Board shall— (1) not later than 90 days after the date of its appointment, publish a schedule for review of all assassination records in the Federal Register; and (2) not later than 180 days after the date of its appointment, begin its review of related records

1	(1) Transmittal.—The Review Board shall
2	direct that all related records be transmitted to the
3	Archivist and disclosed to the public in the Collec-
4	tion in the absence of clear and convincing evidence
5	that—
6	(A) a Government record is not a related
7	record; or
8	(B) a Government record or particular in-
9	formation within a related record qualifies for
10	postponement of public disclosure under this
11	Act.
12	(2) Notice of related record designa-
13	TION.—
14	(A) In determining to designate related
15	records, the Review Board must determine that
16	the record or group of records will more likely
17	than not enhance, enrich, and broaden the his-
18	torical record of the life and assassination of
19	Dr. Martin Luther King, Jr.
20	(B) A Notice or Related Record Designa-
21	tion (NRRD) shall be the mechanism for the
22	Review Board to announce publicly its deter-
23	mination that a record or group of records
24	meets the definition of related records.
25	(3) Postponement.—

1	(A) The Review Board shall consider and
2	render decisions on a determination by a Gov-
3	ernment office to seek to postpone the disclo-
4	sure of related records. In carrying out this
5	subparagraph, the Review Board shall—
6	(i) consider and render decisions on
7	whether a record constitutes a related
8	record;
9	(ii) consider and render decisions on
10	whether a related record or particular in-
11	formation in a record qualifies for post-
12	ponement of disclosure under this Act; and
13	(iii) in the case of a related record
14	that qualifies for such postponement, set
15	specific conditions and dates for public dis-
16	closure of the record, related to events or
17	specific dates when the reasons for post-
18	ponement will end.
19	(B) A related record shall be released in its
20	entirety except for portions specifically post-
21	poned pursuant to the grounds for postpone-
22	ment of public disclosure of records established
23	in section 6(a), and no portion of any related
24	record shall be withheld from public disclosure

solely on grounds of nonrelevance unless, in the

1	Review Board's sole discretion, release of a part
2	of a record is sufficient to comply with the in-
3	tent and purposes of this Act.
4	(C) In approving postponement of public
5	disclosure of a related record, the Review Board
6	shall seek to—
7	(i) provide for the disclosure of seg-
8	regable parts, substitutes, or summaries of
9	such a record; and
10	(ii) determine, in consultation with
11	the originating body and consistent with
12	the standards for postponement under this
13	Act, which of the following alternative
14	forms of disclosure shall be made by the
15	originating body:
16	(I) Any reasonably segregable
17	particular information in a related
18	record.
19	(II) A substitute record for that
20	information which is postponed.
21	(III) A summary of a related
22	record.
23	(4) Report.—With respect to each related
24	record or particular information in related records
25	the public disclosure of which is postponed pursuant

to section 6, or for which only substitutions or summaries have been disclosed to the public, the Review Board shall create and transmit to the Archivist a report containing—

- (A) a description of actions by the Review Board, the originating body, the President, or any Government office (including a justification of any such action to postpone disclosure of any record or part of any record) and of any official proceedings conducted by the Review Board with regard to specific related records; and
- (B) a statement of the specific conditions and dates for the public disclosure of the record as set by the Review Board under paragraph (3)(A)(iii).

(5) Notice.—

(A) IN GENERAL.—Following its review and a determination that a related record shall be publicly disclosed in the Collection or post-poned for disclosure and held in the protected Collection, the Review Board shall notify the head of the originating body of its determination, publish a copy of the determination in the Federal Register within 14 days after the deter-

1 mination is made, and provide that the deter-2 mination is searchable electronically.

- (B) Contemporaneous notice to executive and Legislative Branches.—Contemporaneous notice shall be made to the President for Review Board determinations regarding executive branch related records, and to the oversight committees designated in this Act in the case of legislative branch records. Such notice shall contain a written unclassified justification for public disclosure or postponement of disclosure, including an explanation of the application of any standards contained in section 6.
- 14 (c) Presidential Authority Over Review 15 Board Determination.—
 - (1) Public disclosure or postponement of Disclosure.—After the Review Board has made a formal determination concerning the public disclosure or postponement of disclosure of an executive branch related record or information within such a record, or of any information contained in a related record, obtained or developed solely within the executive branch, and upon a written appeal to the President by the originating agency or third agency within 30 days after such determination, the Presi-

1 dent shall have the sole and nondelegable authority 2 to require the disclosure or postponement of such 3 record or information under the standards set forth in section 6, and the President shall provide the Re-5 view Board with an unclassified written certification 6 specifying the President's decision within 30 days 7 after the Review Board's determination and notice 8 to the executive branch agency as required under 9 this Act, stating the justification for the President's 10 decision, including the applicable grounds for post-11 ponement under section 6, accompanied by a copy of 12 the identification aid required under section 4. If, 13 after 30 days, the President has not transmitted 14 such written certification to the Review Board, the 15 Board may proceed according to its formal deter-16 mination.

- (2) ANNUAL REVIEW.—Any executive branch related record postponed by the President shall be subject to the requirements of annual review, downgrading and declassification of classified information, and public disclosure in the collection set forth in section 6.
- (3) RECORD OF PRESIDENTIAL POSTPONE-MENT.—The Review Board shall, upon its receipt, publish in the Federal Register a copy of any unclas-

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- 1 sified written certification, statement, and other ma-
- 2 terials transmitted by or on behalf of the President
- with regard to postponement of related records and
- 4 provide that such copies are searchable electroni-
- 5 cally.
- 6 (d) Notice to Public.—Every 30 calendar days,
- 7 beginning on the date that is 60 calendar days after the
- 8 date on which the Review Board first approves the post-
- 9 ponement of disclosure of a related record, the Review
- 10 Board shall publish in the Federal Register a notice that
- 11 summarizes the postponements approved by the Review
- 12 Board or initiated by the President, the House of Rep-
- 13 resentatives, or the Senate, including a description of the
- 14 subject, originating agency, length or other physical de-
- 15 scription, and each ground for postponement that is relied
- 16 upon, and provide that the notice is searchable electroni-
- 17 cally.
- (e) Reports by the Review Board.—(1) The Re-
- 19 view Board shall report its activities to the leadership of
- 20 the Congress, the Committee on Government Reform of
- 21 the House of Representatives, the Committee on Home-
- 22 land Security and Governmental Affairs of the Senate, the
- 23 President, the Archivist, and the head of any Government
- 24 office whose records have been the subject of Review
- 25 Board activity.

- 1 (2) The first report shall be issued on the date that
- 2 is 1 year after the date of enactment of this Act, and sub-
- 3 sequent reports every 12 months thereafter until termi-
- 4 nation of the Review Board.
- 5 (3) A report under paragraph (1) shall include the 6 following information:
- 7 (A) A financial report of the expenses for all of-8 ficial activities and requirements of the Review 9 Board and its personnel.
- 10 (B) The progress made on review, transmission 11 to the Archivist, and public disclosure of related 12 records.
 - (C) The estimated time and volume of assassination records involved in the completion of the Review Board's performance under this Act.
 - (D) Any special problems, including requests and the level of cooperation of Government offices, with regard to the ability of the Review Board to operate as required by this Act.
 - (E) A record of review activities, including a record of postponement decisions by the Review Board or other related actions authorized by this Act, and a record of the volume of records reviewed and postponed.

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1	(F) Suggestions and requests to Congress for
2	additional legislative authority needs.
3	(G) An appendix containing copies of reports of
4	postponed records to the Archivist required under
5	section 9(c)(3) made since the date of the preceding
6	report under this subsection.
7	(H) Any recommendations made by the citizens
8	advisory committee appointed by the Review Board.
9	(I) Any recommendations of the Review Board.
10	(4) At least 90 calendar days before completing its
11	work, the Review Board shall provide written notice to the
12	President and Congress of its intention to terminate its
13	operations at a specified date.
	operations at a specified date. SEC. 10. DISCLOSURE OF MATERIALS UNDER SEAL OF
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14 15	SEC. 10. DISCLOSURE OF MATERIALS UNDER SEAL OF
141516	SEC. 10. DISCLOSURE OF MATERIALS UNDER SEAL OF COURT.
13 14 15 16 17	SEC. 10. DISCLOSURE OF MATERIALS UNDER SEAL OF COURT. (a) REQUESTS TO ATTORNEY GENERAL.—
14 15 16 17	SEC. 10. DISCLOSURE OF MATERIALS UNDER SEAL OF COURT. (a) REQUESTS TO ATTORNEY GENERAL.— (1) REQUESTS FOR INFORMATION OR EVIDENCE
14 15 16 17 18	SEC. 10. DISCLOSURE OF MATERIALS UNDER SEAL OF COURT. (a) REQUESTS TO ATTORNEY GENERAL.— (1) REQUESTS FOR INFORMATION OR EVIDENCE UNDER SEAL.—The Review Board may request the
14 15 16 17 18	SEC. 10. DISCLOSURE OF MATERIALS UNDER SEAL OF COURT. (a) REQUESTS TO ATTORNEY GENERAL.— (1) REQUESTS FOR INFORMATION OR EVIDENCE UNDER SEAL.—The Review Board may request the Attorney General—
14 15 16 17 18 19 20	SEC. 10. DISCLOSURE OF MATERIALS UNDER SEAL OF COURT. (a) REQUESTS TO ATTORNEY GENERAL.— (1) REQUESTS FOR INFORMATION OR EVIDENCE UNDER SEAL.—The Review Board may request the Attorney General— (A) to petition any court in the United
14 15 16 17 18 19 20 21	SEC. 10. DISCLOSURE OF MATERIALS UNDER SEAL OF COURT. (a) REQUESTS TO ATTORNEY GENERAL.— (1) REQUESTS FOR INFORMATION OR EVIDENCE UNDER SEAL.—The Review Board may request the Attorney General— (A) to petition any court in the United States or abroad to release any information or

1	(B) to subpoena any such information or
2	evidence if such information or evidence is no
3	longer in the possession of the Government.
4	(2) Requests for information under in-
5	JUNCTION OF SECRECY OF A GRAND JURY.—
6	(A) The Review Board may request the At-
7	torney General to petition any court in the
8	United States to release any information rel-
9	evant to the life or assassination of Reverence
10	Dr. Martin Luther King, Jr., that is held under
11	the injunction of secrecy of a grand jury.
12	(B) A request for disclosure of life or as-
13	sassination materials under this Act shall be
14	deemed to constitute a showing of particular-
15	ized need under Rule 6 of the Federal Rules of
16	Criminal Procedure.
17	(b) Sense of Congress.—It is the sense of the
18	Congress that—
19	(1) the Attorney General should assist the Re-
20	view Board in good faith to unseal any records that
21	the Review Board determines to be relevant and held
22	under seal by a court or under the injunction of se-
23	crecy of a grand jury;
24	(2) the Secretary of State should contact any
25	other foreign government that may hold information

- 1 relevant to the life and assassination of Reverend
- 2 Dr. Martin Luther King, Jr., seek the disclosure of
- 3 such information, and report on progress on these
- 4 matters to the Review Board in a timely fashion;
- 5 and
- 6 (3) all Executive agencies should cooperate in
- 7 full with the Review Board to seek the disclosure of
- 8 all information relevant to the life and assassination
- 9 of Reverend Dr. Martin Luther King, Jr., consistent
- with the public interest.

11 SEC. 11. PRIVATE RIGHT OF ACTION.

- 12 (a) In General.—Any person who is aggrieved by
- 13 a violation of this Act may bring a civil action in an appro-
- 14 priate district court for declaratory or injunctive relief
- 15 with respect to the violation.
- 16 (b) ATTORNEY'S FEES.—In a civil action under this
- 17 section, the court may allow the prevailing party (other
- 18 than the United States) reasonable attorney fees, includ-
- 19 ing litigation expenses, and costs.

20 SEC. 12. RULES OF CONSTRUCTION.

- 21 (a) Precedence Over Other Law.—When this
- 22 Act requires transmission of a record to the Archivist or
- 23 public disclosure, it shall take precedence over any other
- 24 law (except section 6103 of the Internal Revenue Code),
- 25 judicial decision construing such law, or common law doc-

- 1 trine that would otherwise prohibit such transmission or
- 2 disclosure.
- 3 (b) Freedom of Information Act.—Nothing in
- 4 this Act shall be construed to eliminate or limit any right
- 5 to file requests with any executive agency or seek judicial
- 6 review of the decisions pursuant to section 552 of title 5,
- 7 United States Code, except that any related record discov-
- 8 ered after termination of the Review Board shall be con-
- 9 sidered for postponement or public disclosure under the
- 10 standards of this Act, not such section 552.
- 11 (c) JUDICIAL REVIEW.—Nothing in this Act shall be
- 12 construed to preclude judicial review, under chapter 7 of
- 13 title 5, United States Code, of final actions taken or re-
- 14 quired to be taken under this Act.
- 15 (d) Existing Authority.—Nothing in this Act re-
- 16 vokes or limits the existing authority of the President, any
- 17 executive agency, the Senate, or the House of Representa-
- 18 tives, or any other entity of the Government to publicly
- 19 disclose records in its possession.
- 20 (e) Rules of the Senate and House of Rep-
- 21 RESENTATIVES.—To the extent that any provision of this
- 22 Act establishes a procedure to be followed in the Senate
- 23 or the House of Representatives, such provision is adopt-
- 24 ed

- 1 (1) as an exercise of the rulemaking power of
 2 the Senate and House of Representatives, respec3 tively, and is deemed to be part of the rules of each
 4 House, respectively, but applicable only with respect
 5 to the procedure to be followed in that House, and
 6 it supersedes other rules only to the extent that it
 7 is inconsistent with such rules; and
- 8 (2) with full recognition of the constitutional 9 right of either House to change the rules (so far as 10 they relate to the procedure of that House) at any 11 time, in the same manner, and to the same extent 12 as in the case of any other rule of that House.

13 SEC. 13. TERMINATION OF EFFECT OF ACT.

- (a) Provisions Pertaining to the Review
- 15 Board.—The provisions of this Act that pertain to the
- 16 appointment and operation of the Review Board shall
- 17 cease to be effective when the Review Board and the terms
- 18 of its members have terminated pursuant to section 7(o).
- 19 (b) Other Provisions.—The remaining provisions
- 20 of this Act shall continue in effect until such time as the
- 21 Archivist certifies to the President and the Congress that
- 22 all assassination records, including any related record sub-
- 23 sequently discovered as described in section 6(c)(2), have
- 24 been made available to the public in accordance with this
- 25 Act.

SEC. 14. AUTHORIZATION OF APPROPRIATIONS.

- 2 There are authorized to be appropriated such sums
- 3 as are necessary to carry out this Act, to remain available
- 4 until expended.

5 SEC. 15. RECORDS PENDING.

- 6 Upon termination of the Review Board, all records
- 7 that are still pending postponement determinations shall
- 8 be presumed to be available for release.

9 SEC. 16. WHISTLEBLOWER PROTECTION.

- All members of the Review Board staff, the Review
- 11 Board, the National Archives, and all Federal agencies
- 12 covered under this Act shall treat relevant employees in
- 13 accordance with the provisions of chapter 23 of title 5,
- 14 United States Code, prohibiting certain personnel prac-
- 15 tices (commonly referred to as whistleblower protection
- 16 provisions), particularly relating to the disclosure of im-
- 17 proper document retention, release, and disclosure.

18 SEC. 17. SEVERABILITY.

- 19 If any provision of this Act or the application thereof
- 20 to any person or circumstance is held invalid, the remain-
- 21 der of this Act and the application of that provision to
- 22 other persons not similarly situated or to other cir-
- 23 cumstances shall not be affected by the invalidation.

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