

109TH CONGRESS  
2D SESSION

# S. 2397

To amend the Internal Revenue Code of 1986 to establish long-term care trust accounts and allow a refundable tax credit for contributions to such accounts, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

MARCH 9, 2006

Mr. SMITH (for himself and Mrs. LINCOLN) introduced the following bill;  
which was read twice and referred to the Committee on Finance

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## A BILL

To amend the Internal Revenue Code of 1986 to establish long-term care trust accounts and allow a refundable tax credit for contributions to such accounts, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Long-Term Care Trust  
5       Account Act of 2006”.

6       **SEC. 2. LONG-TERM CARE TRUST ACCOUNTS.**

7       (a) IN GENERAL.—Subchapter F of chapter 1 of the  
8       Internal Revenue Code of 1986 (relating to exempt organi-

1 zations) is amended by adding at the end the following  
 2 new part:

3 **“PART IX—LONG-TERM CARE TRUST ACCOUNTS**

4 **“SEC. 530A. LONG-TERM CARE TRUST ACCOUNTS.**

5 “(a) GENERAL RULE.—A Long-Term Care Trust Ac-  
 6 count shall be exempt from taxation under this subtitle.  
 7 Notwithstanding the preceding sentence, such account  
 8 shall be subject to the taxes imposed by section 511 (relat-  
 9 ing to imposition of tax on unrelated business income of  
 10 charitable organizations).

11 “(b) LONG-TERM CARE TRUST ACCOUNT.—For pur-  
 12 poses of this section, the term ‘Long-Term Care Trust Ac-  
 13 count’ means a trust created or organized in the United  
 14 States for the exclusive benefit of an individual who is the  
 15 designated beneficiary of the trust and which is designated  
 16 (in such manner as the Secretary shall prescribe) at the  
 17 time of the establishment of the trust as a Long-Term  
 18 Care Trust Account, but only if the written governing in-  
 19 strument creating the trust meets the following require-  
 20 ments:

21 “(1) Except in the case of a qualified rollover  
 22 contribution described in subsection (d)—

23 “(A) no contribution will be accepted un-  
 24 less it is in cash, and

1           “(B) contributions will not be accepted for  
2           the calendar year in excess of the contribution  
3           limit specified in subsection (c)(1).

4           “(2) The trustee is a bank (as defined in sec-  
5           tion 408(n)), an insurance company (as defined in  
6           section 816), or another person who demonstrates to  
7           the satisfaction of the Secretary that the manner in  
8           which that person will administer the trust will be  
9           consistent with the requirements of this section or  
10          who has so demonstrated with respect to any indi-  
11          vidual retirement plan.

12          “(3) No part of the trust assets will be invested  
13          in life insurance contracts.

14          “(4) The interest of an individual in the bal-  
15          ance of his account is nonforfeitable.

16          “(5) The assets of the trust shall not be com-  
17          mingled with other property except in a common  
18          trust fund or common investment fund.

19          “(6) Except as provided in subsection (e)(2), no  
20          distribution will be allowed if at the time of such dis-  
21          tribution the designated beneficiary is not a chron-  
22          ically ill individual (as defined in section  
23          7702B(c)(2)).

24          “(c) TAX TREATMENT OF CONTRIBUTIONS.—

25          “(1) CONTRIBUTION LIMIT.—

“(A) IN GENERAL.—The aggregate amount of contributions (other than qualified rollover contributions described in subsection (d)) for any taxable year to all Long-Term Care Trust Accounts maintained for the benefit of the designated beneficiary shall not exceed \$5,000.

“(B) INFLATION ADJUSTMENT.—In the case of any taxable year beginning in a calendar year after 2006, the dollar amount under subparagraph (A) shall be increased by an amount equal to—

“(i) such dollar amount, multiplied by

“(ii) the medical care cost adjustment determined under section 213(d)(10)(B)(ii) for the calendar year in which the taxable year begins, determined by substituting ‘2005’ for ‘1996’ in subclause (II) thereof.

If any amount as adjusted under the preceding sentence is not a multiple of \$10, such amount shall be rounded to the next lowest multiple of \$10.

“(2) GIFT TAX TREATMENT OF CONTRIBUTIONS.—For purposes of chapters 12 and 13—

1                   “(A) IN GENERAL.—Any contribution to a  
 2                   Long-Term Care Trust Account on behalf of  
 3                   any designated beneficiary—

4                   “(i) shall be treated as a completed  
 5                   gift to such beneficiary which is not a fu-  
 6                   ture interest in property, and

7                   “(ii) shall not be treated as a qualified  
 8                   transfer under section 2503(e).

9                   “(B) TREATMENT OF EXCESS CONTRIBU-  
 10                  TIONS.—If the aggregate amount of contribu-  
 11                  tions described in subparagraph (A) during the  
 12                  calendar year by a donor exceeds the limitation  
 13                  for such year under section 2503(b), such ag-  
 14                  gregate amount shall, at the election of the  
 15                  donor, be taken into account for purposes of  
 16                  such section ratably over the 5-year period be-  
 17                  ginning with such calendar year.

18                  “(d) QUALIFIED ROLLOVER CONTRIBUTION.—For  
 19                  purposes of this section, the term ‘qualified rollover con-  
 20                  tribution’ means a contribution to a Long-Term Care  
 21                  Trust Account—

22                  “(1) from another such account of the same  
 23                  beneficiary, but only if such amount is contributed  
 24                  not later than the 60th day after the distribution  
 25                  from such other account, and

1           “(2) from a Long-Term Care Trust Account of  
 2           a spouse of the beneficiary of the account to which  
 3           the contribution is made, but only if such amount is  
 4           contributed not later than the 60th day after the  
 5           distribution from such other account.

6           “(e) TAX TREATMENT OF DISTRIBUTIONS.—

7           “(1) IN GENERAL.—Any distribution from a  
 8           Long-Term Care Trust Account shall be includible  
 9           in the gross income of the distributee in the manner  
 10          as provided under section 72 to the extent not ex-  
 11          cluded from gross income under any other provision  
 12          of this subsection.

13          “(2) LONG-TERM CARE INSURANCE PRE-  
 14          MIUMS.—If at the time of any distribution, the des-  
 15          ignated beneficiary is not a chronically ill individual  
 16          (as defined in section 7702B(c)(2)), no amount shall  
 17          be includible in gross income under paragraph (1) if  
 18          the aggregate premiums for any qualified long-term  
 19          care insurance contract for such beneficiary during  
 20          the taxable year are not less than the aggregate dis-  
 21          tributions during the taxable year.

22          “(3) DISTRIBUTIONS FOR QUALIFIED LONG-  
 23          TERM CARE SERVICES.—For purposes of this sub-  
 24          section, if at the time of any distribution, the des-

1       ignated beneficiary is a chronically ill individual (as  
2       so defined)—

3               “(A)     IN-KIND     DISTRIBUTIONS.—No  
4       amount shall be includible in gross income  
5       under paragraph (1) by reason of a distribution  
6       which consists of providing a benefit to the dis-  
7       tributee which, if paid for by the distributee,  
8       would constitute expenses for any qualified  
9       long-term care services (as defined in section  
10      7702B(c)).

11              “(B) CASH DISTRIBUTIONS.—In the case  
12      of distributions not described in subparagraph  
13      (A), if—

14                   “(i) such distributions do not exceed  
15       the expenses for qualified long-term care  
16       services (as so defined), reduced by ex-  
17       penses described in subparagraph (A), no  
18       amount shall be includible in gross income,  
19       and

20                   “(ii) in any other case, the amount  
21       otherwise includible in gross income shall  
22       be reduced by an amount which bears the  
23       same ratio to such amount as such ex-  
24       penses bear to such distributions.

1           “(4) CHANGE IN BENEFICIARIES OR AC-  
 2           COUNTS.—Paragraph (1) shall not apply to that  
 3           portion of any distribution which, within 60 days of  
 4           such distribution, is transferred—

5                   “(A) to another Long-Term Care Trust  
 6           Account for the benefit of the designated bene-  
 7           ficiary, or

8                   “(B) to the credit of another designated  
 9           beneficiary under a Long-Term Care Trust Ac-  
 10          count who is a spouse of the designated bene-  
 11          ficiary with respect to which the distribution  
 12          was made.

13           “(5) OPERATING RULES.—For purposes of ap-  
 14          plying section 72—

15                   “(A) to the extent provided by the Sec-  
 16          retary, all Long-Term Care Trust Accounts of  
 17          which an individual is a designated beneficiary  
 18          shall be treated as one account,

19                   “(B) except to the extent provided by the  
 20          Secretary, all distributions during a taxable  
 21          year shall be treated as one distribution, and

22                   “(C) except to the extent provided by the  
 23          Secretary, the value of the contract, income on  
 24          the contract, and investment in the contract



1           shall be computed as of the close of the cal-  
2           endar year in which the taxable year begins.

3           “(6) SPECIAL RULES FOR DEATH AND DI-  
4       VORCE.—

5           “(A) IN GENERAL.—Rules similar to the  
6           rules of paragraphs (7) and (8) of section  
7           220(f) shall apply.

8           “(B) AMOUNTS INCLUDIBLE IN ESTATE OF  
9           DONOR MAKING EXCESS CONTRIBUTIONS.—In  
10          the case of a donor who makes the election de-  
11          scribed in subsection (c)(2)(B) and who dies be-  
12          fore the close of the 5-year period referred to  
13          in such subsection, the gross estate of the donor  
14          shall include the portion of such contributions  
15          properly allocable to periods after the date of  
16          death of the donor.

17          “(7) ADDITIONAL TAX.—The tax imposed by  
18          this chapter for any taxable year on any taxpayer  
19          who receives a payment or distribution from a Long-  
20          Term Care Trust Account which is includible in  
21          gross income shall be increased by 25 percent of the  
22          amount which is so includible under rules similar to  
23          the rules of section 530(d)(4).

24          “(8) DENIAL OF DOUBLE BENEFIT.—For pur-  
25          poses of determining the amount of any deduction

1       under this chapter, any payment or distribution out  
 2       of a Long-Term Care Trust Account shall not be  
 3       treated as an expense paid for medical care.

4       “(f) DESIGNATED BENEFICIARY.—For purposes of  
 5 this section, the term ‘designated beneficiary’ means the  
 6 individual designated at the commencement of participa-  
 7 tion in the Long-Term Care Trust Account as the bene-  
 8 ficiary of amounts paid (or to be paid) to the account.

9       “(g) LOSS OF TAXATION EXEMPTION OF ACCOUNT  
 10 WHERE BENEFICIARY ENGAGES IN PROHIBITED TRANS-  
 11 ACTION.—Rules similar to the rules of paragraph (2) of  
 12 section 408(e) shall apply to any Long-Term Care Trust  
 13 Account.

14       “(h) CUSTODIAL ACCOUNTS.—For purposes of this  
 15 section, a custodial account or an annuity contract issued  
 16 by an insurance company qualified to do business in a  
 17 State shall be treated as a trust under this section if—

18               “(1) the custodial account or annuity contract  
 19 would, except for the fact that it is not a trust, con-  
 20 stitute a trust which meets the requirements of sub-  
 21 section (b), and

22               “(2) in the case of a custodial account, the as-  
 23 sets of such account are held by a bank (as defined  
 24 in section 408(n)) or another person who dem-  
 25 onstrates, to the satisfaction of the Secretary, that

1 the manner in which he will administer the account  
2 will be consistent with the requirements of this sec-  
3 tion.

4 For purposes of this title, in the case of a custodial ac-  
5 count or annuity contract treated as a trust by reason of  
6 the preceding sentence, the person holding the assets of  
7 such account or holding such annuity contract shall be  
8 treated as the trustee thereof.

9 “(i) REPORTS.—The trustee of a Long-Term Care  
10 Trust Account shall make such reports regarding such ac-  
11 count to the Secretary and to the beneficiary of the ac-  
12 count with respect to contributions, distributions, and  
13 such other matters as the Secretary may require. The re-  
14 ports required by this subsection shall be filed at such time  
15 and in such manner and furnished to such individuals at  
16 such time and in such manner as may be required.”.

17 (b) TAX ON EXCESS CONTRIBUTIONS.—

18 (1) IN GENERAL.—Subsection (a) of section  
19 4973 of the Internal Revenue Code of 1986 (relating  
20 to tax on excess contributions to certain tax-favored  
21 accounts and annuities) is amended by striking “or”  
22 at the end of paragraph (4), by inserting “or” at the  
23 end of paragraph (5), and by inserting after para-  
24 graph (5) the following new paragraph:

1           “(6) a Long-Term Care Trust Account (as de-  
2       fined in section 530A),”.

3           (2) EXCESS CONTRIBUTION.—Section 4973 of  
4       such Code is amended by adding at the end the fol-  
5       lowing new subsection:

6       “(h) EXCESS CONTRIBUTIONS TO LONG-TERM CARE  
7       TRUST ACCOUNTS.—For purposes of this section—

8           “(1) IN GENERAL.—In the case of Long-Term  
9       Care Trust Accounts (within the meaning of section  
10      530A), the term ‘excess contributions’ means the  
11      sum of—

12           “(A) the amount by which the amount con-  
13      tributed for the calendar year to such accounts  
14      (other than qualified rollover contributions (as  
15      defined in section 530A(d))) exceeds the con-  
16      tribution limit under section 530A(c)(1), and

17           “(B) the amount determined under this  
18      subsection for the preceding calendar year, re-  
19      duced by the excess (if any) of the maximum  
20      amount allowable as a contribution under sec-  
21      tion 530A(c)(1) for the calendar year over the  
22      amount contributed to the accounts for the cal-  
23      endar year.

24           “(2) SPECIAL RULE.—A contribution shall not  
25      be taken into account under paragraph (1) if such

1 contribution (together with the amount of net in-  
 2 come attributable to such contribution) is returned  
 3 to the beneficiary before June 1 of the year fol-  
 4 lowing the year in which the contribution is made.”.

5 (c) FAILURE TO PROVIDE REPORTS ON LONG-TERM  
 6 CARE TRUST ACCOUNTS.—Paragraph (2) of section  
 7 6693(a) of the Internal Revenue Code of 1986 (relating  
 8 to failure to provide reports on individual retirement ac-  
 9 counts or annuities) is amended by striking “and” at the  
 10 end of subparagraph (D), by striking the period at the  
 11 end of subparagraph (E) and inserting “, and”, and by  
 12 adding at the end the following new subparagraph:

13 “(F) section 530A(i) (relating to Long-  
 14 Term Care Trust Accounts).”.

15 (d) CONFORMING AMENDMENT.—The table of parts  
 16 for subchapter F of chapter 1 of the Internal Revenue  
 17 Code of 1986 is amended by adding at the end the fol-  
 18 lowing new item:

“PART IX. LONG-TERM CARE TRUST ACCOUNTS”.

19 (e) EFFECTIVE DATE.—The amendments made by  
 20 this section shall apply to taxable years beginning after  
 21 December 31, 2005.

22 **SEC. 3. REFUNDABLE CREDIT FOR CONTRIBUTIONS TO**  
 23 **LONG-TERM CARE TRUST ACCOUNTS.**

24 (a) IN GENERAL.—Subpart C of part IV of sub-  
 25 chapter A of chapter 1 of the Internal Revenue Code of

1 1986 (relating to refundable credits) is amended by insert-  
 2 ing after section 35 the following new section:

3 **“SEC. 35A. CONTRIBUTIONS TO LONG-TERM CARE TRUST**  
 4 **ACCOUNTS.**

5 “(a) GENERAL RULE.—In the case of an individual,  
 6 there shall be allowed as a credit against the tax imposed  
 7 by this subtitle for the taxable year an amount equal to  
 8 10 percent of the contributions to any Long-Term Care  
 9 Trust Account allowed under section 530A for such tax-  
 10 able year.

11 “(b) REDUCTION BASED ON ADJUSTED GROSS IN-  
 12 COME.—

13 “(1) IN GENERAL.—The percentage which  
 14 would (but for this subsection) be taken into account  
 15 under subsection (a) for the taxable year shall be re-  
 16 duced (but not below zero) by the percentage deter-  
 17 mined under paragraph (2).

18 “(2) AMOUNT OF REDUCTION.—The percentage  
 19 determined under this paragraph is the percentage  
 20 which bears the same ratio to the percentage which  
 21 would be so taken into account as—

22 “(A) the excess of—

23 “(i) the taxpayer’s adjusted gross in-  
 24 come for such taxable year, over

1 “(ii) \$95,000 (\$190,000 in the case of  
2 a joint return), bears to

3 “(B) \$10,000 (\$20,000 in the case of a  
4 joint return).

5 “(3) ADJUSTED GROSS INCOME.—For purposes  
6 of this subsection, adjusted gross income shall be de-  
7 termined without regard to sections 911, 931, and  
8 933.

9 “(c) DENIAL OF DOUBLE BENEFIT.—No deduction  
10 shall be allowed under this chapter for any amount taken  
11 into account in determining the credit under this section.”.

12 (b) CONFORMING AMENDMENTS.—

13 (1) Paragraph (2) of section 1324(b) of title  
14 31, United States Code, is amended by inserting be-  
15 fore the period “, or from section 35A of such  
16 Code”.

17 (2) The table of sections of subpart C of part  
18 IV of subchapter A of chapter 1 of the Internal Rev-  
19 enue Code of 1986 is amended by inserting after the  
20 item relating to section 35 the following new item:

“Sec. 35A. Contributions to Long-Term Care Trust Accounts.”.

21 (c) EFFECTIVE DATE.—The amendments made by  
22 this section shall apply to amounts paid or incurred in tax-  
23 able years beginning after December 31, 2005.

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