109TH CONGRESS 1ST SESSION

S. 2079

To improve the ability of the Secretary of Agriculture and the Secretary of the Interior to promptly implement recovery treatments in response to catastrophic events affecting the natural resources of Forest Service land and Bureau of Land Management Land, respectively, to support the recovery of non-Federal land damaged by catastrophic events, to assist impacted communities, to revitalize Forest Service experimental forests, and for other purposes.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 18, 2005

Mr. Smith (for himself, Mr. Thune, Mr. Allard, Mr. Burns, and Mr. Thomas) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

A BILL

To improve the ability of the Secretary of Agriculture and the Secretary of the Interior to promptly implement recovery treatments in response to catastrophic events affecting the natural resources of Forest Service land and Bureau of Land Management Land, respectively, to support the recovery of non-Federal land damaged by catastrophic events, to assist impacted communities, to revitalize Forest Service experimental forests, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Forests for Future Generations Act".
- 4 (b) Table of Contents for
- 5 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.
 - Sec. 3. Definitions.

TITLE I—RESPONSE TO CATASTROPHIC EVENTS ON FEDERAL LAND

- Sec. 101. Development of research protocols and use in catastrophic event research projects.
- Sec. 102. Catastrophic event recovery evaluations.
- Sec. 103. Compliance with National Environmental Policy Act.
- Sec. 104. Availability and use of pre-approved management practices.
- Sec. 105. Availability and use of alternative arrangements.
- Sec. 106. Administrative and judicial review.
- Sec. 107. Guidance regarding reforestation in response to catastrophic events.
- Sec. 108. Obligations from Trust Fund.
- Sec. 109. Revision of land and resource management plans.
- Sec. 110. Effect of title.

TITLE II—RESTORING LANDSCAPES AND COMMUNITIES IMPACTED BY CATASTROPHIC EVENTS

- Sec. 201. Findings.
- Sec. 202. Definitions.
- Sec. 203. Community protection and recovery funds.

TITLE III—EXPERIMENTAL FORESTS

- Sec. 301. Findings.
- Sec. 302. Availability and use of pre-approved management practices on National Forest experimental forests.
- Sec. 303. Availability and use of alternative arrangements for projects on National Forest experimental forests.

TITLE IV—GENERAL PROVISIONS

- Sec. 401. Regulations.
- Sec. 402. Authorization of appropriations.

6 SEC. 2. FINDINGS.

- 7 Congress finds the following:
- 8 (1) The number and severity of catastrophic
- 9 events causing resource damage to Federal land has

1	significantly increased over the last 20 years, and
2	such catastrophic events also create serious adverse
3	environmental, social, and economic consequences
4	for Federal land and adjacent non-Federal land and
5	communities.
6	(2) Catastrophic events often devastate forest
7	or rangeland ecosystems and eliminate sources of
8	seed for desired tree and plant species, which—
9	(A) delays or even precludes the reestab-
10	lishment of appropriate forest or plant cover on
11	millions of acres of Federal land;
12	(B) increases the susceptibility of the dam-
13	aged land to wildfire and noxious or harmful
14	species and reduces the economic value of the
15	damaged land's resources;
16	(C) increases the susceptibility of adjacent
17	undamaged land to insect infestations, disease,
18	and noxious weeds;
19	(D) pollutes municipal water supplies and
20	damages water delivery infrastructure;
21	(E) exacerbates sediment production that
22	adversely impacts native fish habitat and soil
23	productivity;
24	(F) results in unsafe campgrounds, trails,
25	roads and other infrastructure, and

1	(G) adversely impacts the sustainability of
2	ecosystems and the well-being of adjacent com-
3	munities.
4	(3) Program authorities and funding mecha-
5	nisms currently available to the Secretary of Agri-
6	culture and the Secretary of the Interior to respond
7	to catastrophic events on forested Federal land do
8	not provide for consistent and timely response activi-
9	ties.
10	(4) Alternative arrangements approved by the
11	Council on Environmental Quality have been used or
12	an inconsistent basis to respond to catastrophic
13	events on forested Federal land, but, when used in
14	the past, such alternative arrangements have encour-
15	aged expedited and successful recovery outcomes.
16	(5) A prompt and standardized management re-
17	sponse to a catastrophic event, which is also adapt-
18	ive to the unique characteristics of each catastrophic
19	event, is needed—
20	(A) to effectively recover the area damaged
21	by the catastrophic event;
22	(B) to minimize the impact on the re-
23	sources of the area and adjacent communities
24	adversely affected by the catastrophic event

and

1	(C) to recover damaged, but still mer-
2	chantable, material before it losses economic
3	value.
4	(6) Reforestation treatments on forested Fed-
5	eral land after a catastrophic event helps to restore
6	appropriate forest cover, which provides multiple re-
7	newable resource benefits, including—
8	(A) protecting soil and water resources;
9	(B) providing habitat for wildlife and fish;
10	(C) contributing to aesthetics and enhanc-
11	ing the recreational experience for visitors;
12	(D) providing a future source of timber for
13	domestic use;
14	(E) ensuring the health and resiliency of
15	affected ecosystems for present and future gen-
16	erations; and
17	(F) sequestering carbon.
18	(7) According to the Comptroller General, the
19	reforestation backlog for Federal land has increased
20	since 2000 as a result of natural disturbances, such
21	as wildland fires, insect infestations, and diseases.
22	(8) Additional scientific and monitoring infor-
23	mation is needed regarding the effectiveness of re-
24	covery treatments to improve subsequent recovery
25	proposals in response to future catastrophic events.

- 1 (9) State, tribal, and local governments, local
 2 communities, and other entities play a critical role in
 3 restoring landscapes damaged by a catastrophic
 4 event and in reducing the risks associated with the
 5 catastrophic event.
- 6 (10) Greater resources and adaptive arrange7 ments must be made available to land managers to
 8 facilitate the prompt implementation of recovery
 9 treatments, including reforestation, following cata10 strophic events.

11 SEC. 3. DEFINITIONS.

- 12 In this Act:
- 13 (1) ALTERNATIVE ARRANGEMENTS.—The term 14 "alternative arrangements" means the authority 15 granted to the Council on Environmental Quality 16 under section 1506.11 of title 40, Code of Federal 17 Regulations, to grant alternative arrangements for 18 compliance with the National Environmental Policy 19 Act of 1969 (42 U.S.C. 4321 et seq.), including the 20 authority to—
 - (A) reduce processing times for an environmental impact statement; or
- 23 (B) if warranted by the emergency, con-24 dense the preparation and processing of an en-25 vironmental impact statement.

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- 1 (2) Burned area emergency response.— 2 The term "burned area emergency response" means the process used by the Secretary concerned to plan 3 4 and implement emergency stabilization actions on 5 Federal land in response to a catastrophic event in 6 order to minimize threats to life or property or to 7 stabilize and prevent unacceptable degradation to 8 natural and cultural resources resulting from the ef-9 fects of the catastrophic event.
 - (3) Catastrophic event.—The term "catastrophic event" means any natural disaster or any fire, flood, or explosion, regardless of cause, that the Secretary determines has caused or will cause damage of significant severity and magnitude to Federal land, or for purposes of title II, non-Federal land.
 - (4) Catastrophic event recovery.—The term "catastrophic event recovery", with respect to an area of Federal land damaged by a catastrophic event, means—
 - (A) if the catastrophic event involved fire, the rehabilitation and restoration activities (other than any emergency stabilization treatments undertaken as part of the burned area emergency response) that are undertaken on the damaged Federal land, including any infra-

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- structure or facilities thereon, in response to the catastrophic event;
 - (B) if the catastrophic event did not involve fire, the emergency stabilization and rehabilitation and restoration activities that are undertaken on the damaged Federal land, including infrastructure or facilities thereon, in response to the catastrophic event; or
 - (C) the reforestation or revegetation of the damaged Federal land in response to the catastrophic event using, to the extent practicable and preferable, native or beneficial plants to avoid creation of plantation forests and the recovery of trees on the damaged Federal land through the use of timber harvesting in a manner consistent with the applicable land and resource management plan.
 - (5) Catastrophic event recovery evaluation.—The term "catastrophic event recovery evaluation", with respect to an area of Federal land damaged by a catastrophic event, means an evaluation of the damaged Federal land that is conducted in accordance with section 102 for the purpose of developing the catastrophic event recovery proposal for the area.

- 1 (6) Catastrophic event recovery pro-2 Posal.—The term "catastrophic event recovery pro-3 posal" means the list and brief description of cata-4 strophic event recovery projects, catastrophic event 5 research projects, and pre-approved management 6 practices that are—
 - (A) prepared or identified as part of the catastrophic event recovery evaluation of an area of Federal land damaged by a catastrophic event; and
 - (B) proposed to be undertaken to facilitate the catastrophic event recovery of the area or evaluate the effects and effectiveness of such recovery efforts.
 - (7) CATASTROPHIC EVENT RECOVERY PROJECT.—The term "catastrophic event recovery project" means an individual activity or a series of activities identified in a catastrophic event recovery proposal for an area of Federal land damaged by a catastrophic event and proposed to be undertaken in response to the catastrophic event to promote catastrophic event recovery.
 - (8) CATASTROPHIC EVENT RESEARCH
 PROJECT.—The term "catastrophic event research

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1	project" means a scientifically designed study of the
2	effects and effectiveness of—
3	(A) any catastrophic event recovery
4	projects undertaken in an area of land damaged
5	by a catastrophic event; and
6	(B) any emergency stabilization treatments
7	undertaken as part of a burned area emergency
8	response in the area of land damaged by a cata-
9	strophic event.
10	(9) Community wildfire protection
11	PLAN.—The term "community wildfire protection
12	plan" has the meaning given that term in section
13	101(3) of the Healthy Forest Restoration Act of
14	2003 (16 U.S.C. 6511(3)).
15	(10) FEDERAL LAND.—The term "Federal
16	land" means land in the National Forest System
17	and land managed by the Bureau of Land Manage-
18	ment. The term does not include any land contained
19	in a component of the National Wilderness Preserva-
20	tion System or designated as a national monument.
21	(11) Indian tribe.—The term "Indian tribe"
22	has the meaning given the term in section 4 of the
23	Indian Self-Determination and Education Assistance
24	Act (25 U.S.C. 450b).

1	(12) Land and resource management
2	PLAN.—The term "land and resource management
3	plan'' means—
4	(A) a land and resource management plan
5	developed for a unit of the National Forest Sys-
6	tem under section 6 of the Forest and Range-
7	land Renewable Resources Planning Act of
8	1974 (16 U.S.C. 1604); or
9	(B) a land use plan developed for an area
10	of the public land under section 202 of the Fed-
11	eral Land Policy and Management Act of 1976
12	(43 U.S.C. 1712).
13	(13) Land-grant colleges and univer-
14	SITIES.—The term "land-grant colleges and univer-
15	sities" has the meaning given that term in section
16	1404(11) of the National Agricultural Research, Ex-
17	tension, and Teaching Policy Act of 1977 (7 U.S.C.
18	3103(11)).
19	(14) LANDSCAPE ASSESSMENT.—The term
20	"landscape assessment" means an assessment de-
21	scribing catastrophic event conditions and recovery
22	needs and opportunities on non-Federal land af-
23	fected by a catastrophic event and including a list of
24	proposed special recovery projects to address those

needs and opportunities.

1	(15) National forest system.—The term
2	"National Forest System" has the meaning given
3	that term in section 11(a) of the Forest and Range-
4	land Renewable Resources Planning Act of 1974 (16
5	U.S.C. 1609(a)).
6	(16) Natural disaster.—The term "natural
7	disaster" includes a hurricane, tornado, windstorm,
8	snow or ice storm, rain storm, high water, wind-driv-
9	en water, tidal wave, earthquake, volcanic eruption,
10	landslide, mudslide, drought, or insect or disease
11	outbreak.
12	(17) Pre-approved management prac-
13	TICE.—The term "pre-approved management prac-
14	tice" means a management practice identified by the
15	Secretary concerned under section 104(a) that may
16	be immediately implemented as part of a cata-
17	strophic event recovery project or catastrophic event
18	research project to facilitate the catastrophic event
19	recovery of an area of Federal land damaged by a
20	catastrophic event.
21	(18) Secretary concerned.—The term
22	"Secretary concerned" means—
23	(A) the Secretary of Agriculture, with re-

spect to National Forest System land; and

1	(B) the Secretary of the Interior, with re-
2	spect to land managed by the Bureau of Land
3	Management, including land held for the benefit
4	of an Indian tribe.
5	(19) Special recovery project.—The term
6	"special recovery project" means an individual activ-
7	ity or a series of activities proposed to be under-
8	taken to rehabilitate, repair, and restore non-Federal
9	land damaged by a catastrophic event, community
10	infrastructure and facilities on the land, and eco-
11	nomic, social, and cultural conditions affected by the
12	catastrophic event.
13	TITLE I—RESPONSE TO CATA-
14	STROPHIC EVENTS ON FED-
15	ERAL LAND
16	SEC. 101. DEVELOPMENT OF RESEARCH PROTOCOLS AND
17	USE IN CATASTROPHIC EVENT RESEARCH
18	PROJECTS.
19	(a) Development of Protocols; Purpose.—For
20	the purpose of collecting and analyzing scientific informa-
21	tion about the effectiveness and ecological impacts of cata-
22	strophic event recovery projects and emergency stabiliza-
23	tion treatments undertaken as part of a burned area emer-
24	gency response to increase the long-term benefits of man-
25	agement activities and to decrease short-term impacts, the

- 1 Secretary concerned shall develop research protocols con-
- 2 sisting of a research approach that is specifically designed
- 3 to improve knowledge, understanding, and predictive capa-
- 4 bilities, including an appropriate and scientifically sound
- 5 experimental design or set of sampling procedures, and ac-
- 6 companying methods of data analysis and interpretation.
- 7 (b) Peer Review Required.—The research proto-
- 8 cols developed under subsection (a), and any subsequent
- 9 modification thereof, shall be subject to independent peer
- 10 review by scientific and land management experts.
- 11 (c) Time for Completion; Modification.—The
- 12 research protocols required by this section shall be sub-
- 13 mitted to Congress not later than 180 days after the date
- 14 of enactment of this Act. The Secretary concerned may
- 15 modify the research protocols, as the Secretary determines
- 16 necessary, after their submission to Congress. The Sec-
- 17 retary concerned shall notify Congress regarding any such
- 18 modification.
- 19 (d) Catastrophic Event Research Projects.—
- 20 In accordance with the research protocols developed under
- 21 this section, the Secretary concerned may conduct one or
- 22 more catastrophic event research projects in an area of
- 23 land damaged by a catastrophic event. The Secretary may
- 24 develop a proposed catastrophic event research project as
- 25 part of a catastrophic event recovery proposal or develop

- 1 a catastrophic event research project independently of the
- 2 catastrophic event recovery proposal during the cata-
- 3 strophic event recovery in response to changing conditions
- 4 in the area damaged by the catastrophic event.

5 (e) Public Access.—

- 6 (1) Protocols.—The Secretary concerned
 7 shall make the research protocols developed under
 8 subsection (a), including any modification thereof,
 9 publicly available, in a form determined to be appro10 priate by the Secretary.
- 11 (2) RESEARCH RESULTS.—After completion of 12 the independent peer review required by subsection 13 (b), the Secretary concerned shall make the results 14 of catastrophic event research projects publicly avail-15 able, in a form determined to be appropriate by the 16 Secretary.

(f) Forest Health Partnerships.—

(1) In General.—In developing and using the research protocols required by this section, the Secretary concerned shall enter into at least 1 cooperative agreement with 1 or land-grant colleges or universities in each Forest Service Region to form forest health partnerships, including regional institutes, to utilize the education, research, and outreach capacity of land-grant colleges and universities to ad-

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- dress the recovery of forested land after a catastrophic event.
- 3 (2) ALIGNMENT WITH COOPERATIVE ECO-4 SYSTEM STUDIES UNITS.—A forest health partner-5 ship may be aligned with the current network of Co-6 operative Ecosystem Studies Units.

7 SEC. 102. CATASTROPHIC EVENT RECOVERY EVALUATIONS.

- 8 (a) Commencement.—
- 9 (1) EVALUATION REQUIRED.—In response to a
 10 catastrophic event affecting 1,000 or more acres of
 11 Federal land, the Secretary concerned shall conduct
 12 a catastrophic event recovery evaluation of the dam13 aged Federal land.
- 14 (2) EVALUATION AUTHORIZED.—If a cata15 strophic event affects more than 250 acres of Fed16 eral land, but less than 1,000 acres, the Secretary
 17 concerned is authorized, but not required, to conduct
 18 a catastrophic event recovery evaluation of the dam19 aged Federal land.
- 20 (b) COMPLETION.—When a catastrophic event recov21 ery evaluation is required to be conducted under sub22 section (a), the Secretary concerned shall commence and
 23 complete the catastrophic event recovery evaluation not
 24 later than 30 days after the conclusion of the catastrophic
 25 event in order to facilitate prompt—

1	(1) decision-making with regard to the cata-
2	strophic event recovery of the Federal land damaged
3	by the catastrophic event; and
4	(2) implementation of catastrophic event recov-
5	ery projects on the damaged Federal land.
6	(c) Elements of Catastrophic Event Evalua-
7	TION.—In conducting the catastrophic event recovery eval-
8	uation for an area of Federal land damaged by a cata-
9	strophic event, the Secretary concerned shall prepare the
10	following:
11	(1) A description of catastrophic event condi-
12	tions on the damaged Federal land, recovery needs
13	and opportunities, and the areas where management
14	intervention would be helpful—
15	(A) to repair, maintain, or improve re-
16	source values;
17	(B) to maintain infrastructure;
18	(C) to foster reforestation or other recov-
19	ery of the damaged Federal land; and
20	(D) to achieve the goals and objectives of
21	the applicable land and resource management
22	plan.
23	(2) A preliminary determination of any cata-
24	strophic event research projects that best fit the cir-
25	cumstances of the particular catastrophic event envi-

- 1 ronment or would enhance scientific understanding 2 relevant to the damaged area.
 - (3) A catastrophic event recovery proposal containing possible catastrophic event recovery projects and catastrophic event research projects for the damaged area and describing the anticipated size and scope of these projects.
 - (4) One or more maps detailing the area of damaged Federal land and the location of catastrophic event recovery proposals.
 - (5) A preliminary estimate of the funding that would be needed to complete the catastrophic event recovery projects and catastrophic event research projects contained in the catastrophic event recovery proposal.
 - (6) A preliminary estimate of the receipts to be derived from the catastrophic event recovery projects and catastrophic event research projects contained in the catastrophic event recovery proposal.
 - (7) A preliminary schedule showing the timing of possible catastrophic event recovery projects and catastrophic event research projects by fiscal year, assuming funding is available to undertake the projects.

1	(d) Use of Pre-Approved Management Prac-
2	TICES OR ALTERNATIVE ARRANGEMENTS.—
3	(1) Determination.—In addition to com-
4	plying with the requirements specified in subsection
5	(c) for each catastrophic event recovery evaluation
6	the Secretary concerned shall make a determination
7	of—
8	(A) whether or not any pre-approved man-
9	agement practices can be immediately imple-
10	mented under section 104 to facilitate the cata-
11	strophic event recovery of the area covered by
12	the catastrophic event recovery evaluation; and
13	(B) whether or not any catastrophic event
14	recovery project or catastrophic event research
15	project, or portion of such a project, contained
16	in the catastrophic event recovery proposal
17	should be developed and carried out using the
18	alternative arrangements authorized by section
19	105.
20	(2) Factors.—In making any determination
21	under paragraph (1)(B) to develop and carry out a
22	catastrophic event recovery project or catastrophic
23	event research project or portion of such a project

using alternative arrangements under section 105,

1	the Secretary concerned shall consider at a min-
2	imum the following:
3	(A) The necessity of promptly responding
4	to the catastrophic event on the damaged Fed-
5	eral land.
6	(B) The recovery needs and opportunities
7	identified under subsection $(c)(1)$ with respect
8	to the damaged Federal land.
9	(C) The lack of pre-approved management
10	practices applicable to the damaged Federal
11	land.
12	(D) The threat to public health and safety.
13	(E) The likelihood of substantial loss of
14	adjacent private and public property or other
15	substantial economic losses.
16	(3) Notification and consultation.—The
17	Secretary concerned shall make the determinations
18	under paragraph (1) after notification of and in con-
19	sultation with the Council on Environmental Qual-
20	ity, but the determination remains in the sole discre-
21	tion of the Secretary.
22	(e) Interdisciplinary Approach.—To conduct the
23	catastrophic event recovery evaluation of an area of Fed-
24	eral land damaged by a catastrophic event, the Secretary
25	concerned shall use a systematic, interdisciplinary ap-

- 1 proach that insures the integrated use of appropriate nat-
- 2 ural and social sciences.
- 3 (f) Coordination With Other Activities.—The
- 4 Secretary concerned may combine the preparation of a
- 5 catastrophic event recovery evaluation of Federal land
- 6 with the preparation of a landscape assessment for non-
- 7 Federal land in the vicinity of the damaged Federal land
- 8 prepared under section 203(c)(1)(A).
- 9 (g) Public Collaboration.—To encourage mean-
- 10 ingful participation during the preparation of catastrophic
- 11 event recovery projects, the Secretary concerned shall fa-
- 12 cilitate collaboration among State and local governments,
- 13 Indian tribes, land-grant colleges and universities, and in-
- 14 terested persons during the preparation of catastrophic
- 15 event recovery evaluations and catastrophic event recovery
- 16 proposals.
- 17 (h) Public Notice.—
- 18 (1) NOTICE OF EVALUATION.—The Secretary
- 19 concerned shall provide public notice of each cata-
- strophic event recovery evaluation, including the cat-
- 21 astrophic event recovery proposal prepared as part
- of the evaluation. The notice shall be provided in a
- form determined to be appropriate by the Secretary
- concerned, such as publication in the Federal Reg-
- 25 ister.

retary concerned shall provide notice of public meetings conducted in connection with a catastrophic
event recovery evaluation and the availability of preliminary analyses or documents prepared as part of
the evaluation. The notice shall be provided at such
times and in such a manner as the Secretary concerned considers appropriate.

9 SEC. 103. COMPLIANCE WITH NATIONAL ENVIRONMENTAL

10 **POLICY ACT.**

- 11 (a) COMPLIANCE REQUIRED.—Except as provided in 12 subsection (b), the Secretary concerned shall comply with 13 the National Environmental Policy Act of 1969 (42 U.S.C. 14 4331 et seq.), its implementing regulations, and other ap-15 plicable laws in designing and conducting catastrophic 16 event recovery projects and catastrophic event research
- 18 (b) Satisfaction of NEPA Requirements.—The
 19 list of pre-approved management practices prepared under
 20 subsection (a) of section 104, the use of pre-approved
 21 management practices in the manner provided in such sec22 tion as part of the catastrophic event recovery of an area
 23 of Federal land damaged by a catastrophic event, and the
 24 use of alternative arrangements in the manner provided
 25 in section 105 to design or conduct a catastrophic event

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projects.

recovery project or catastrophic event research project, or portion of such a project, are deemed to satisfy the re-3 quirements of section 102 of the National Environmental 4 Policy Act of 1969 (42 U.S.C. 4332) and its implementing regulations. 6 SEC. 104. AVAILABILITY AND USE OF PRE-APPROVED MAN-7 AGEMENT PRACTICES. 8 (a) List of Available Pre-Approved Manage-MENT PRACTICES.— 10 (1) Preparation of List.—The Secretary 11 concerned shall prepare a list of management prac-12 tices that may be immediately implemented as part 13 of a catastrophic event recovery project or cata-14 strophic event research project to facilitate the cata-15 strophic event recovery of an area of Federal land 16 damaged by a catastrophic event. 17 (2) Rule Making.—The list of pre-approved 18 management practices shall be prepared using notice 19 and comment rule making under section 553 of title 20 5, United States Code. 21 (3) Peer review required.—Before a man-22 agement practice may be included on the list of pre-23 approved management practices, the management

practice shall be subject to independent peer review

by scientific and land management experts. The re-

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- sults of the review shall be available to the public during the comment period.
- 4 (4) Revision or amendment.—The Secretary 4 concerned may amend or revise the list of pre-ap-5 proved management practices as necessary whenever 6 new scientific and managerial information becomes 7 available. Paragraphs (2) and (3) shall apply to the

amendment or revision process.

- 9 (b) USE OF PRE-APPROVED MANAGEMENT PRAC10 TICES.—Until the end of the 2-year period beginning on
 11 the date on which the catastrophic event recovery evalua12 tion is completed for an area of Federal land damaged
 13 by a catastrophic event, the Secretary concerned may im14 plement and carry out pre-approved management prac15 tices to facilitate the catastrophic event recovery of the
 16 area.
- 17 (c) Effect of Termination of Period.—After 18 the expiration of the applicable time period under sub-19 section (b), a pre-approved management practice may not 20 be initiated under the authority of such subsection for an 21 area of Federal land damaged by a catastrophic event. 22 Any pre-approved management practice initiated before 23 the date of the expiration of the applicable time period 24 may not be continued after that date.
- 25 (d) Use for Certain Activities Prohibited.—

1	(1) ROAD CONSTRUCTION.—A pre-approved
2	management practice may not authorize any perma-
3	nent road building. Any temporary road constructed
4	as part of a pre-approved management practice shall
5	be obliterated upon conclusion of the practice and
6	the road area restored to the extent practicable.
7	(2) Timber harvesting.—Timber harvesting
8	carried out as part of a pre-approved management
9	practice shall be limited to trees—
10	(A) that are already down, dead, broken,
11	or severely root sprung;
12	(B) regarding which mortality is highly
13	probable within five years after the end of the
14	catastrophic event;
15	(C) that are required to be removed for
16	worker or public safety; or
17	(D) that are not specified for snag reten-
18	tion by the applicable land and resource man-
19	agement plan.
20	(e) Required Consultation.—
21	(1) ESA CONSULTATION.—
22	(A) IN GENERAL.—In the case of the pro-
23	posed use of a pre-approved management prac-
24	tice under subsection (b), the Secretary con-
25	cerned may use the emergency procedures de-

1	scribed in section 402.05 of title 50, Code of
2	Federal Regulations, to comply with section 7
3	of the Endangered Species Act of 1973 (16
4	U.S.C. 1536).
5	(B) Incidental takings.—
6	(i) In general.—At the conclusion
7	of the consultation, the statement required
8	by section 7(b)(4) of the Endangered Spe-
9	cies Act of 1973 (16 U.S.C. 1536(b)(4))
10	shall be issued for any incidental taking
11	that may occur while using the pre-ap-
12	proved management practice.
13	(ii) Application.—The statement
14	issued under clause (i) shall—
15	(I) be effective beginning on the
16	date the Secretary concerned initiates
17	the practice; and
18	(II) apply to all persons assisting
19	or cooperating with the Secretary in
20	using the practice.
21	(C) DEADLINE FOR COMPLETION.—If the
22	consultation required under this subsection is
23	not completed by the date on which the decision
24	document is issued under subsection (f), the ap-
25	plicable biological assessment from the land

1 management agency shall be considered to be 2 sufficient for the purposes of section 7 of the 3 Endangered Species Act of 1973 (16 U.S.C.

4 1536).

- (2) Other required consultation.—Any 6 consultation required under other laws, such as the 7 National Historic Preservation Act (16 U.S.C. 470 8 et seq.) or the Federal Water Pollution Control Act 9 (33 U.S.C. 1251 et seq.), may proceed simulta-10 neously with the implementation of a pre-approved 11 management practice. Results of consultation shall 12 be immediately incorporated into the practice, to the 13 extent feasible, practical, and consistent with the re-14 sponse, recovery, and rehabilitation objectives of the 15 project.
- 16 (f) Issuance of Decision Document.—Not later 17 than 30 days after the date on which the Secretary con-18 cerned makes the determination under section 102(d) to 19 use a pre-approved management practice to facilitate the 20 catastrophic event recovery of an area of Federal land 21 damaged by a catastrophic event, the Secretary concerned 22 shall issue a concise decision document that contains—
- 23 (1) a description of the pre-approved manage-24 ment practice to be implemented;
- 25 (2) the rationale for the agency decision;

- 1 (3) an economic analysis and justification; and
- 2 (4) an analysis of the environmental effects of
- 3 the pre-approved management practice and how
- such effects will be minimized or mitigated con-
- 5 sistent with the applicable land and resource man-
- 6 agement plan.
- 7 (g) Immediate Implementation.—The Secretary
- 8 concerned shall implement a pre-approved management
- 9 practice immediately after the issuance of the decision
- 10 document under subsection (f), subject only to the avail-
- 11 ability of funds for the practice.
- 12 (h) Monitoring.—To monitor the implementation of
- 13 a pre-approved management practice, the Secretary con-
- 14 cerned may establish a third-party monitoring group, as
- 15 determined to be appropriate by the Secretary.
- 16 SEC. 105. AVAILABILITY AND USE OF ALTERNATIVE AR-
- 17 RANGEMENTS.
- 18 (a) Limited Consideration of Alternatives.—
- 19 If the Secretary concerned determines under section
- 20 102(d) to utilize alternative arrangements to conduct a
- 21 catastrophic event recovery project or catastrophic event
- 22 research project, or portion of such a project, the Sec-
- 23 retary concerned is not required to study, develop, or de-
- 24 scribe more than the proposed agency action and the alter-
- 25 native of no action in designing that project or the portion

1	of the project for which the alternative arrangements are
2	utilized.
3	(b) Use for Certain Activities Prohibited.—
4	(1) ROAD CONSTRUCTION.—Alternative ar-
5	rangements under this section may not be used to
6	design or conduct a catastrophic event recovery
7	project or catastrophic event research project, or
8	portion of such a project, that provides for any per-
9	manent road building. Any temporary road con-
10	structed as part of the project shall be obliterated
11	upon completion of the project and the road area re-
12	stored to the extent practicable.
13	(2) Timber harvesting.—Timber harvesting
14	carried out as part of a catastrophic event recovery
15	project or catastrophic event research project, or
16	portion of such a project, for which alternative ar-
17	rangements under this section were used shall be
18	limited to trees—
19	(A) that are already down, dead, broken,
20	or severely root sprung;
21	(B) regarding which mortality is highly
22	probable;
23	(C) that are required to be removed for

worker or public safety; or

1	(D) that are not specified for snag reten-
2	tion by the applicable land and resource man-
3	agement plan.
4	(c) Required Consultation.—
5	(1) ESA CONSULTATION.—
6	(A) IN GENERAL.—In the case of a cata-
7	strophic event recovery project or catastrophic
8	event research project, or portion of such a
9	project, for which alternative arrangements
10	under this section are used, the Secretary con-
11	cerned may use the emergency procedures de-
12	scribed in section 402.05 of title 50, Code of
13	Federal Regulations, to comply with section 7
14	of the Endangered Species Act of 1973 (16
15	U.S.C. 1536).
16	(B) Incidental takings.—
17	(i) In general.—At the conclusion
18	of the consultation, the statement required
19	by section 7(b)(4) of the Endangered Spe-
20	cies Act of 1973 (16 U.S.C. $1536(b)(4)$)
21	shall be issued for any incidental taking
22	that may occur under the project.
23	(ii) Application.—The statement
24	issued under clause (i) shall—

1	(I) be effective beginning on the
2	date the Secretary concerned initiates
3	action under the project; and
4	(II) apply to all persons assisting
5	or cooperating with the Secretary
6	under the project.
7	(C) DEADLINE FOR COMPLETION.—If the
8	consultation required under this subsection is
9	not completed by the date on which the decision
10	document is issued under subsection (d), the
11	applicable biological assessment from the land
12	management agency shall be considered to be
13	sufficient for the purposes of section 7 of the
14	Endangered Species Act of 1973 (16 U.S.C.
15	1536).
16	(2) Other required consultation.—Any
17	consultation required under other laws, such as the
18	National Historic Preservation Act (16 U.S.C. 470
19	et seq.) or the Federal Water Pollution Control Act
20	(33 U.S.C. 1251 et seq.), may proceed simulta-
21	neously with the design of a catastrophic event re-
22	covery project or catastrophic event research project,

or portion of such a project, for which alternative ar-

rangements under this section are used. Results of

consultation shall be immediately incorporated into

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1	the project, to the extent feasible, practical, and con-
2	sistent with the response, recovery, and rehabilita-
3	tion objectives of the project.
4	(d) Completion of Alternative Arrangements
5	AND ISSUANCE OF DECISION DOCUMENT.—Not later than
6	90 days after the date on which the Secretary concerned
7	makes the determination under section 102(d) to develop
8	and carry out a catastrophic event recovery project or cat-
9	astrophic event research project, or portion of such a
10	project, using alternative arrangements, the Secretary
11	concerned shall—
12	(1) complete the alternative arrangements for
13	that catastrophic event recovery project or cata-
14	strophic event research project, or portion thereof,
15	under this section; and
16	(2) issue a concise decision document that con-
17	tains—
18	(A) the rationale for the agency decision;
19	(B) an economic analysis and justification;
20	and
21	(C) an analysis of the environmental ef-
22	fects of the project and how such effects will be
23	minimized or mitigated consistent with the ap-
24	plicable land and resource management plan.

1	(e) Immediate Implementation.—In the case of a
2	catastrophic event recovery project or catastrophic event
3	research project, or portion of such a project, for which
4	the alternative arrangements authorized by this section
5	are used, the Secretary concerned shall implement the
6	project, or portion of the project, immediately after the
7	issuance of the decision document under subsection (d)
8	subject only to the availability of funds for the project
9	(f) Monitoring.—To monitor a catastrophic event
10	recovery project or catastrophic event research project, or
11	portion of such a project, for which the alternative ar-
12	rangements authorized by this section were used, the Sec-
13	retary concerned may establish a third-party monitoring
14	group, as determined to be appropriate by the Secretary
15	SEC. 106. ADMINISTRATIVE AND JUDICIAL REVIEW.
16	(a) Administrative Review Generally.—Except
17	as provided in subsection (b), nothing in this title af-
18	fects—
19	(1) the notice, comment, and appeal require-
20	ments of section 322 of the Department of the Inte-
21	rior and Related Agencies Appropriations Act, 1993
22	(Public 102-381; 16 U.S.C. 1612 note) and section
23	215 of title 36, Code of Federal Regulations; or
24	(2) the consideration or disposition of any legal
25	action brought with respect to such requirements.

1	(b) Predecisional Administrative Review.—
2	The predecisional administrative review process estab-
3	lished by the Secretary of Agriculture by regulation under
4	section 105 of the Healthy Forests Restoration Act of
5	2003 (16 U.S.C. 6515), and the Department of the Inte-
6	rior administrative hearings and appeals procedures re-
7	ferred to in subsection (c)(1)(B) of such section, shall
8	serve as the sole means by which a person can seek admin-
9	istrative review regarding—
10	(1) the proposed use of a pre-approved manage-
11	ment practice under section 104; or
12	(2) a catastrophic event recovery project or cat-
13	astrophic event research project, or portion of such
14	a project, for which the alternative arrangements
15	under section 105 are used.
16	(c) Judicial Review.—
17	(1) In General.—Section 106 of the Healthy
18	Forests Restoration Act of 2003 (16 U.S.C. 6516)
19	shall apply with respect to the implementation of a
20	pre-approved management practice under section
21	104 or a catastrophic event recovery project or cata-
22	strophic event research project regarding which the
23	applicable administrative review process has been ex-

hausted.

1 (2) Attorney fees.—In any proceeding for 2 judicial review of agency action under this sub-3 section, attorney fees awarded to a prevailing party 4 may not exceed the hourly rates established in sec-5 tion 3006A of title 18, United States Code. 6 (d) Mediation and Binding Arbitration.— 7 (1) In General.—In lieu of the administrative 8 and judicial processes provided for in subsections (b) 9 and (c), the Secretary concerned is encouraged to es-10 tablish procedures for voluntary mediation and bind-11 ing arbitration that would accelerate the implemen-12 tation of catastrophic event recovery projects. 13 (2) REQUIREMENTS.—Any procedures estab-14 lished under paragraph (1) shall provide that— 15 (A) the Federal Government shall bear all 16 costs of any mediation or binding arbitration 17 proceedings; 18 (B) the limitation on attorney fees under 19 subsection (c)(2) shall not apply to the pro-20 ceedings; 21 (C) the applicable local government, any 22 persons economically impacted by the cata-23 strophic event recovery project, and any poten-24 tial litigants shall be allowed to equally partici-

pate in the proceedings;

1	(D) the proceedings shall be completed
2	within 30 days of the date on which the pro-
3	ceedings were initiated; and
4	(E) the mediator shall be mutually accept-
5	able to all parties to the proceedings.
6	SEC. 107. GUIDANCE REGARDING REFORESTATION IN RE-
7	SPONSE TO CATASTROPHIC EVENTS.
8	Not later than 180 days after the date of enactment
9	of this Act, the Secretary concerned shall—
10	(1) standardize the collection, reporting, and re-
11	view procedures for data regarding more aggressive,
12	expedited, and comprehensive reforestation in re-
13	sponse to catastrophic events by clarifying agency-
14	wide guidance and developing standard protocols for
15	determining when and how reforestation can be best
16	achieved as part of the response to catastrophic
17	events; and
18	(2) clarify agency-wide guidance regarding re-
19	forestation in response to catastrophic events to en-
20	sure that such guidance is consistent with agency
21	goals and budget constraints.
22	SEC. 108. OBLIGATIONS FROM TRUST FUND.
23	Section 303(d) of Public Law 96–451 (16 U.S.C.
24	1606a(d)) is amended—

1	(1) by redesignating paragraphs (1) and (2) as
2	subparagraphs (A) and (B), respectively, and indent-
3	ing appropriately;
4	(2) by striking the "(d) The Secretary of Agri-
5	culture" and inserting the following:
6	"(d) Obligations From Trust Fund.—
7	"(2) Reforestation and timber stand im-
8	PROVEMENTS.—The Secretary of Agriculture";
9	(3) by inserting before paragraph (2) (as des-
10	ignated by paragraph (2)) the following:
11	"(1) Definitions.—In this subsection:
12	"(A) APPROPRIATE FOREST COVER.—The
13	term 'appropriate forest cover' means the spe-
14	cies of trees, the degree of stocking, the rate of
15	growth, and the conditions of a stand designed
16	to secure the maximum benefits of multiple use
17	sustained yield management.
18	"(B) Catastrophic event.—The term
19	'catastrophic event' means any natural disaster
20	or any fire, flood, or explosion, regardless of
21	cause, that the Secretary of Agriculture deter-
22	mines has caused or will cause damage of sig-
23	nificant severity and magnitude to National
24	Forest System land.

1	"(C) NATURAL DISASTER.—The term 'nat-
2	ural disaster' includes a hurricane, tornado,
3	windstorm, snow or ice storm, rain storm, high
4	water, wind-driven water, tidal wave, earth-
5	quake, volcanic eruption, landslide, mudslide,
6	drought, or insect or disease outbreak."; and
7	(4) in paragraph (2) (as designated by para-
8	graph (2))—
9	(A) in subparagraph (A) (as redesignated
10	by paragraph (1))—
11	(i) by inserting ", subject to subpara-
12	graph (B)," after "reforestation"; and
13	(ii) by striking "and" at the end;
14	(B) by redesignating subparagraph (B) (as
15	redesignated by paragraph (1)) as subpara-
16	graph (C); and
17	(C) by inserting after subparagraph (A)
18	(as redesignated by paragraph (1)) the fol-
19	lowing:
20	"(B) reforestation treatment to restore ap-
21	propriate forest cover on National Forest Sys-
22	tem land that is capable of growing, and avail-
23	able for, commercial timber harvest and that
24	has been affected by a catastrophic event if—

1	"(i) the need for the reforestation
2	treatment is identified in the report sub-
3	mitted to Congress under section $3(d)(1)$
4	of the Forest and Rangeland Renewable
5	Resources Planning Act of 1974 (16
6	U.S.C. $1601(d)(1)$; and
7	"(ii) the reforestation treatment oc-
8	curs within 5 years of—
9	"(I) if there is no harvest activity
10	following the wildfire or the nonfire
11	natural disturbance event, the wildfire
12	or a nonfire natural disturbance
13	event;
14	"(II) if a regeneration harvest is
15	the final cut in a stand in a disturbed
16	area, the regeneration harvest; or
17	"(III) if a salvage harvest is the
18	final cut in a stand in a disturbed
19	area, the salvage harvest; and".
20	SEC. 109. REVISION OF LAND AND RESOURCE MANAGE-
21	MENT PLANS.
22	During the 3-year period beginning on the date of
23	enactment of this Act, the Secretary concerned shall en-
24	sure that any revision to a land and resource management

plan address forest management and recovery goals after 2 a catastrophic event. 3 SEC. 110. EFFECT OF TITLE. 4 (a) Use of Other Authorities.—Nothing in this title affects the use by the Secretary concerned of other statutory or administrative authority, including categorical exclusions adopted to implement the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.), 8 to conduct a catastrophic event recovery project or cata-10 strophic event research project, or portion of such a project, that is not conducted using the alternative arrangements authorized by section 105. 13 (b) ADVISORY COMMITTEES.—The Federal Advisory 14 Committee Act (5 U.S.C. App.) and title XVIII of the 15 Food and Agriculture Act of 1977 (7 U.S.C. 2281 et seq.) shall not apply to— 16 17 (1) the independent peer review provided by sci-18 entific and land management experts under section 19 101(b); 20 (2) the monitoring process under section 104(h) 21 or 105(f); and 22 (3) the preparation of a catastrophic event re-

covery evaluation or catastrophic event recovery pro-

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posal.

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1	TITLE II—RESTORING LAND-
2	SCAPES AND COMMUNITIES
3	IMPACTED BY CATASTROPHIC
4	EVENTS
5	SEC. 201. FINDINGS.
6	Congress finds that—
7	(1) there is a relationship between poverty and
8	Federal land ownership, with households below the
9	poverty level being located in close proximity to Fed-
10	eral land;
11	(2) households below the poverty level are more
12	likely to be located in areas with low or no wildfire
13	or other catastrophic event response capabilities; and
14	(3) catastrophic events disproportionately affect
15	low-income communities in the short term and long
16	term by negatively impacting economic activities
17	such as recreation, timber and nontraditional forest
18	product utilization, fisheries, and tourism.
19	SEC. 202. DEFINITIONS.
20	In this title:
21	(1) Eligible entity.—The term "eligible enti-
22	ty" means a State Forester or equivalent State offi-
23	cial, an Indian tribe, local government, community-
24	based organization, or other person.

- (2) Excess receipts.—The term "excess re-1 2 ceipts" means any National Forest Fund receipts derived from the sale of timber under section 3 4 105(b)(2), that are identified by the Secretary for 5 the fiscal year as amounts in excess of the amounts 6 retained onsite for activities included in an applica-7 ble catastrophic event recovery project. 8 (3) Fund.—The term "fund" means a commu-
- 8 (3) Fund.—The term "fund" means a commu-9 nity protection and recovery fund established under 10 section 203(a).
- 11 (4) SECRETARY.—The term "Secretary" means 12 the Secretary of Agriculture.
- 13 SEC. 203. COMMUNITY PROTECTION AND RECOVERY
 14 FUNDS.
- 15 (a) ESTABLISHMENT.—The Secretary shall establish 16 within the Treasury a community protection and recovery
- 17 fund for each catastrophic event recovery project, con-
- 18 sisting of such amounts as are transferred to the fund
- 19 under subsection (b).
- 20 (b) Transfers to Fund.—There are appropriated
- 21 to each fund amounts equivalent to 5 percent of excess
- 22 receipts.
- 23 (c) USE.—
- 24 (1) In General.—Subject to paragraphs (2)
- and (3), amounts in the fund shall be available,

1	without further appropriation, to the Secretary, in
2	cooperation with any eligible entities, for—
3	(A) the preparation of a landscape assess-
4	ment for non-Federal land affected by a cata-
5	strophic event;
6	(B) assistance in the preparation of a com-
7	munity wildfire protection plan or related plan;
8	and
9	(C) implementation of special recovery
10	projects identified in the landscape assessment
11	or community wildfire protection plan, commu-
12	nity assessment, or community action plan, in-
13	cluding—
14	(i) revegetation, tree planting, and
15	other management practices that the Sec-
16	retary determines to be appropriate;
17	(ii) developing products from and
18	markets for fire timber harvest and re-
19	maining forest resources;
20	(iii) training for the local workforce;
21	(iv) repair of public facilities, such as
22	water systems, roads, bridges and trails,
23	affected by a catastrophic event; and

1	(v) any other activities that the Sec-
2	retary determines to be necessary to un-
3	dertake the special recovery project.
4	(2) Preference.—In making expenditures
5	from a fund, the Secretary shall give priority to low-
6	income communities.
7	(3) Limitation.—Amounts in a fund shall only
8	be available for expenditure for a specific cata-
9	strophic event during the 3-year period beginning on
10	the date on which the catastrophic event occurs.
11	(d) Reprogramming.—Amounts deposited in a fund
12	or eligible for deposit in a fund shall not be subject to
13	transfer or reprogramming for wildland fire management
14	or any other emergency purposes.
15	TITLE III—EXPERIMENTAL
16	FORESTS
17	SEC. 301. FINDINGS.
18	Congress finds the following:
19	(1) The experimental forests established pursu-
20	ant to section 4 of the Forest and Rangeland Re-
21	newable Resources Research Act of 1978 (16 U.S.C.
22	1643) or the organic administrative authorities of
23	the Secretary of Agriculture (16 U.S.C. 551) serve
24	as a natural laboratory for the Forest Service to
25	evaluate management practices generally and spe-

1	cific responses to catastrophic events that can be
2	eventually used throughout the National Forest Sys-
3	tem.
4	(2) To build upon the knowledge base to be de-
5	veloped using catastrophic events research projects
6	conducted under title I, the Secretary of Agriculture
7	should be authorized to use the same authorities
8	provided under sections 104 and 105 to design and
9	carry out projects in the experimental forests.
10	SEC. 302. AVAILABILITY AND USE OF PRE-APPROVED MAN-
11	AGEMENT PRACTICES ON NATIONAL FOREST
12	EXPERIMENTAL FORESTS.
13	Management practices included on the list of pre-ap-
14	proved management practices prepared under subsection
15	(a) of section 104 may be implemented, in the manner
16	provided by such section, in an experimental forest estab-
17	lished pursuant to section 4 of the Forest and Rangeland
18	Renewable Resources Research Act of 1978 (16 U.S.C.
19	1643) or the organic administrative authorities of the Sec-
20	retary of Agriculture (16 U.S.C. 551).
21	SEC. 303. AVAILABILITY AND USE OF ALTERNATIVE AR
22	RANGEMENTS FOR PROJECTS ON NATIONAL
23	FOREST EXPERIMENTAL FORESTS.
24	Section 105 shall apply with respect to any individual
25	activity or a series of activities proposed to be undertaken

- 1 in an experimental forest established pursuant to section
- 2 4 of the Forest and Rangeland Renewable Resources Re-
- 3 search Act of 1978 (16 U.S.C. 1643) or the organic ad-
- 4 ministrative authorities of the Secretary of Agriculture
- 5 (16 U.S.C. 551).

6 TITLE IV—GENERAL

7 **PROVISIONS**

- 8 SEC. 401. REGULATIONS.
- 9 The Secretary concerned is not required to promul-
- 10 gate regulations to implement this Act.
- 11 SEC. 402. AUTHORIZATION OF APPROPRIATIONS.
- There are authorized to be appropriated such sums
- 13 as are necessary to carry out this Act.

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