

109TH CONGRESS
1ST SESSION

H. R. 620

To require the Comptroller General of the United States to conduct a study on the development and implementation by States of security measures for driver's licenses and identification cards and a study on the consequences of denying driver's licenses to aliens unlawfully present in the United States, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 8, 2005

Ms. JACKSON-LEE of Texas (for herself, Mr. THOMPSON of Mississippi, and Mr. MEEHAN) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committee on Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To require the Comptroller General of the United States to conduct a study on the development and implementation by States of security measures for driver's licenses and identification cards and a study on the consequences of denying driver's licenses to aliens unlawfully present in the United States, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Security Measures
3 Feasibility Act”.

4 **SEC. 2. STUDIES RELATED TO STATE-ISSUED DRIVER’S LI-**
5 **CENSES AND IDENTIFICATION CARDS.**

6 (a) STUDY ON SECURITY MEASURES FOR STATE-
7 ISSUED DRIVER’S LICENSES AND IDENTIFICATION
8 CARDS.—

9 (1) FEASIBILITY STUDY.—Commencing not
10 later than 30 days after the date of the enactment
11 of this Act, the Comptroller General of the United
12 States shall conduct a study to evaluate—

13 (A) the ability of the States to develop and
14 implement the security measures for the
15 issuance and use of driver’s licenses and identi-
16 fication cards described in subsection (b);

17 (B) the cost of developing and imple-
18 menting each such measure, for each State; and

19 (C) the amount of time that such develop-
20 ment and implementation would require, for
21 each State.

22 (2) SECURITY MEASURES.—The study under
23 subsection (a) shall address the following:

24 (A) Incorporation of physical security fea-
25 tures designed to prevent tampering, counter-

1 feiting, or duplication of driver’s licenses and
2 identification cards for fraudulent purposes.

3 (B) Use of a uniform machine-readable
4 technology for driver’s licenses and identifica-
5 tion cards by all States.

6 (C) Use of available technology to capture
7 digital images of identity source documents so
8 that the images can be retained in electronic
9 storage in a transferable format.

10 (D) Implementation of a standard for the
11 retention of paper copies of source documents
12 for a minimum of 7 years and digital images of
13 source documents for a minimum of 10 years.

14 (E) Subjecting each person applying for a
15 driver’s license or identification card to a man-
16 datory facial image capture.

17 (F) Implementation of an effective proce-
18 dure to confirm or verify a renewing applicant’s
19 information.

20 (G) Implementation of an effective proce-
21 dure to confirm with the Social Security Admin-
22 istration that a social security account number
23 presented by the applicant is legitimate and to
24 resolve any discrepancies about such a number
25 that might occur.

1 (H) Implementation of procedures to en-
2 sure the physical security of locations where
3 driver’s licenses and identification cards are
4 produced and to ensure the security of docu-
5 ment materials and papers from which driver’s
6 licenses and identification cards are produced.

7 (I) Subjecting all persons authorized to
8 manufacture or produce driver’s licenses and
9 identification cards to appropriate security
10 clearance requirements.

11 (J) Provision of training in fraudulent doc-
12 ument recognition for appropriate employees
13 engaged in the issuance of driver’s licenses and
14 identification cards.

15 (K) Full participation in the interstate
16 compact regarding the sharing of driver’s li-
17 cense data, known as the “Driver’s License
18 Agreement”, in order to provide electronic ac-
19 cess by a State to information contained in the
20 motor vehicle databases of all other States.

21 (L) Establishment of State motor vehicle
22 databases that contain, at a minimum, all data
23 fields printed on driver’s licenses and identifica-
24 tion cards issued by the State, and motor vehi-

1 ele driver’s histories, including motor vehicle
2 violations, suspensions, and points on licenses.

3 (M) Establishment of two category systems
4 for driver’s licenses, one for citizens and lawful
5 permanent residents of the United States which
6 would have to be renewed after a fixed period
7 of time and another for nonimmigrant aliens
8 which would expire at the expiration of the non-
9 immigrant’s authorized period of stay in the
10 United States.

11 (N) Implementation of an effective proce-
12 dure to verify the issuance, validity, and com-
13 pleteness of every document required to be pre-
14 sented by an applicant for a driver’s license or
15 identification card.

16 (O) Routine utilization of the automated
17 system known as “Systematic Alien Verification
18 for Entitlements”.

19 (P) Establishing a system for ensuring
20 that, in every case in which the State issues a
21 driver’s license or identification card that does
22 not satisfy the these security measures, the li-
23 cense or identification card clearly states on its
24 face that it may not be accepted by any Federal
25 agency for any official purpose and uses a de-

1 sign or color indicator to alert Federal agencies
2 that it may not be accepted for any such pur-
3 pose.

4 (b) STUDY ON CONSEQUENCES OF MAKING DRIVER'S
5 LICENSES UNAVAILABLE TO UNDOCUMENTED ALIENS.—
6 Commencing not later than 30 days after the date of the
7 enactment of this Act, the Comptroller General of the
8 United States shall conduct a study on the adverse con-
9 sequences that could result from preventing aliens who are
10 unlawfully present in the United States from obtaining
11 driver's licenses, taking into account the probability that
12 such an alien will drive without a license if rendered ineli-
13 gible to receive one based on such unlawful status.

14 (c) REPORT TO CONGRESS.—

15 (1) IN GENERAL.—Not later than 270 days
16 after the date of the enactment of this Act, the
17 Comptroller General of the United States shall sub-
18 mit to the appropriate committees of the Congress
19 and the Secretary of Homeland Security a report on
20 the findings and recommendations resulting from
21 the studies described in subsections (a) and (b).

22 (2) ELEMENTS.—The report under paragraph
23 (1) shall include the following:

1 (A) The assessment of the Comptroller
2 General on each matter addressed by such stud-
3 ies.

4 (B) Any recommendation of the Comp-
5 troller General for administrative action on any
6 matter specified in subsection (a) or (b) that
7 the Comptroller General considers necessary to
8 better protect the security of driver’s licenses
9 and identification cards issued by the States.

10 (C) Any recommendation of the Comp-
11 troller General for legislative action on any
12 matter specified in subsection (a) or (b) that
13 the Comptroller General considers necessary to
14 better protect the security of driver’s licenses
15 and identification cards issued by the States.

16 (3) FORM.—If necessary, the Comptroller Gen-
17 eral may submit a classified and unclassified version
18 of the report.

19 (d) APPROPRIATE COMMITTEES OF THE CONGRESS
20 DEFINED.—In this section, the term “appropriate com-
21 mittees of the Congress” means—

22 (1) the Committee on Homeland Security and
23 Governmental Affairs, the Committee on the Judici-
24 ary, and the Select Committee on Intelligence of the
25 Senate; and

1 (2) the Committee on the Judiciary and the
2 Permanent Select Committee on Intelligence of the
3 United States House of Representatives.

○