H. R. 5420

To amend the Internal Revenue Code of 1986 to expand the incentives for the rehabilitation of older buildings, including owner-occupied residences.

IN THE HOUSE OF REPRESENTATIVES

May 18, 2006

Mr. Carnahan (for himself, Mr. Rangel, Mr. Souder, Mrs. Jones of Ohio, Ms. Carson, Mr. Clay, Mr. Cleaver, Mr. Gordon, Ms. Harris, Mr. Holt, Mr. Jenkins, Mr. Lewis of Georgia, Mrs. Maloney, Mr. Michaud, Mr. Moore of Kansas, Mr. Nadler, Mr. Payne, Mr. Rothman, and Mr. Skelton) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to expand the incentives for the rehabilitation of older buildings, including owner-occupied residences.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Preserve Historic
- 5 America Act of 2006".

1 SEC. 2. EXPANSION OF INCENTIVES FOR BUILDING REHA-

- 2 BILITATION.
- 3 (a) Increased Credit for Certified Historic
- 4 STRUCTURES.—Paragraph (2) of section 47(a) of the In-
- 5 ternal Revenue Code of 1986 (relating to rehabilitation
- 6 credit) is amended by striking "20 percent" and inserting
- 7 "25 percent".
- 8 (b) 50-Year Old Buildings Eligible for Cred-
- 9 IT.—Subparagraph (B) of section 47(c)(1) of such Code
- 10 (relating to building must be first placed in service before
- 11 1936) is amended to read as follows:
- 12 "(B) Building must be at least 50
- 13 YEARS OLD.—In the case of a building other
- than a certified historic structure, a building
- shall not be a qualified rehabilitated building
- unless the building was first placed in service at
- least 50 years before the beginning of the reha-
- bilitation.".
- 19 (c) Use as Lodging Not to Disqualify Certain
- 20 Property for Rehabilitation Credit.—Subpara-
- 21 graph (C) of section 50(b)(2) of such Code (relating to
- 22 property eligible for the investment credit) is amended by
- 23 striking "certified historic structure" and inserting "quali-
- 24 fied rehabilitated building".
- 25 (d) Only 50-Percent Basis Reduction for
- 26 Buildings for Which Both the Low-Income Hous-

- 1 ING CREDIT AND THE REHABILITATION CREDIT ARE AL-
- 2 LOWED.—Paragraph (3) of section 50(c) of such Code (re-
- 3 lating to special rules for determining basis) is amended
- 4 by inserting "and in the case of the credits under sections
- 5 42 and 47 which are allowed for the same taxable year
- 6 with respect to the same building" after "energy credit".
- 7 (e) Increase in Rehabilitation Credit for
- 8 Buildings in High Cost Areas.—Paragraph (2) of
- 9 subsection 47(c) of such Code (defining qualified rehabili-
- 10 tation expenditures) is amended by adding at the end the
- 11 following new subparagraph:
- 12 "(E) Increase in credit for buildings
- 13 IN HIGH COST AREAS.—In the case of any
- qualified rehabilitated building located in a
- 15 qualified census tract, or difficult development
- area, which is designated for purposes of sec-
- tion 42(d)(5)C, the qualified rehabilitation ex-
- penditures taken into account under this section
- shall be 130 percent of such expenditures deter-
- 20 mined without regard to this subparagraph.".
- 21 (f) Increase in Rehabilitation Credit for Cer-
- 22 TAIN SMALLER PROJECTS.—Section 47 of such Code (re-
- 23 lating to rehabilitation credit) is amended by adding at
- 24 the end the following new subsection:

1	"(e) Special Rule Regarding Certain Smaller
2	Projects.—
3	"(1) In General.—In the case of an eligible
4	small rehabilitation of nonresidential real property
5	or residential rental property—
6	"(A) subsection (a) shall be applied by
7	substituting '35 percent' for the otherwise ap-
8	plicable percentage, and
9	"(B) clause (i) of subsection (c)(1)(C)
10	shall be applied—
11	"(i) by substituting '50 percent of the
12	adjusted basis' for 'the adjusted basis', and
13	"(ii) by substituting '\$3,000' for
14	'\$5,000'.
15	"(2) Eligible small rehabilitation.—For
16	purposes of this subsection, the term 'eligible small
17	rehabilitation' means any rehabilitation if—
18	"(A) the qualified rehabilitation expendi-
19	tures taken into account for purposes of this
20	section with respect to such rehabilitation are
21	not over $$2,000,000$, and
22	"(B) no credit was allowed under this sec-
23	tion during any of the 2 preceding taxable years
24	(determined without regard to subsection (d))

1	with respect to the building to which such ex-
2	penditures relate.".
3	(g) Rehabilitation Credit for Certified His-
4	TORIC STRUCTURE EXEMPT FROM PASSIVE LOSS
5	Rules.—Subsection (d) of section 469 of such Code (re-
6	lating to passive activity losses and credits limited) is
7	amended by adding at the end the following new para-
8	graph:
9	"(3) Section not to apply to credit for
10	REHABILITATION OF HISTORIC STRUCTURES.—The
11	amount of the passive activity credit shall be deter-
12	mined without regard to the amount of credit deter-
13	mined under section 47 with respect to any certified
14	historic structure (as defined in section 47(c)(3))."
15	(h) Rehabilitation Credit May Be Trans-
16	FERRED.—
17	(1) In general.—Subsection (b) of section 47
18	of such Code (relating to when expenditures taken
19	into account) is amended by adding at the end the
20	following new paragraph:
21	"(3) Credit may be assigned.—The amount
22	of qualified rehabilitation expenditures which would
23	(but for this paragraph) be taken into account under

subsection (a) for any taxable year by any person

24

1	(hereafter in this paragraph referred to as the 'ini-
2	tial taxpayer')—
3	"(A) may be taken into account by any
4	other person to whom such expenditures are as-
5	signed by the initial taxpayer, and
6	"(B) shall not be taken to account by ini-
7	tial taxpayer.
8	Any person to whom such expenditures are assigned
9	under subparagraph (A) shall be treated for pur-
10	poses of this title as the taxpayer with respect to
11	such expenditures.".
12	(2) Conforming amendment.—The heading
13	for such subsection (b) is amended by inserting
14	"Eligibility for Credit May Be Assigned"
15	after "Account".
16	(i) Effective Date.—The amendments made by
17	this section shall apply with respect to rehabilitations the
18	physical work on which begins after the date of enactment
19	of this Act.
20	SEC. 3. HISTORIC HOMEOWNERSHIP REHABILITATION
21	CREDIT.
22	(a) In General.—Subpart A of part IV of sub-
23	chapter A of chapter 1 of the Internal Revenue Code of
24	1986 (relating to nonrefundable personal credits) is

- 1 amended by inserting after section 25D the following new
- 2 section:
- 3 "SEC. 25E. HISTORIC HOMEOWNERSHIP REHABILITATION
- 4 CREDIT.
- 5 "(a) GENERAL RULE.—In the case of an individual,
- 6 there shall be allowed as a credit against the tax imposed
- 7 by this chapter for the taxable year an amount equal to
- 8 20 percent of the qualified rehabilitation expenditures
- 9 made by the taxpayer with respect to a qualified historic
- 10 home.
- 11 "(b) Dollar Limitation.—
- 12 "(1) IN GENERAL.—The credit allowed by sub-
- section (a) with respect to any residence of a tax-
- payer shall not exceed \$40,000 (\$20,000 in the case
- of a married individual filing a separate return).
- 16 "(2) Carryforward of credit unused by
- 17 REASON OF LIMITATION BASED ON TAX LIABIL-
- 18 ITY.—If the credit allowable under subsection (a) for
- any taxable year exceeds the limitation imposed by
- section 26(a) for such taxable year reduced by the
- sum of the credits allowable under this subpart
- 22 (other than this section), such excess shall be carried
- 23 to the succeeding taxable year and added to the
- credit allowable under subsection (a) for such suc-
- ceeding taxable year.

1	"(c) Qualified Rehabilitation Expenditure.—
2	For purposes of this section:
3	"(1) In general.—The term 'qualified reha-
4	bilitation expenditure' means any amount properly
5	chargeable to capital account—
6	"(A) in connection with the certified reha-
7	bilitation of a qualified historic home, and
8	"(B) for property for which depreciation
9	would be allowable under section 168 if the
10	qualified historic home were used in a trade or
11	business.
12	"(2) CERTAIN EXPENDITURES NOT IN-
13	CLUDED.—
14	"(A) Exterior.—Such term shall not in-
15	clude any expenditure in connection with the re-
16	habilitation of a building unless at least 5 per-
17	cent of the total expenditures made in the reha-
18	bilitation process are allocable to the rehabilita-
19	tion of the exterior of such building.
20	"(B) OTHER RULES TO APPLY.—Rules
21	similar to the rules of clauses (ii) and (iii) of
22	section 47(e)(2)(B) shall apply.
23	"(3) Mixed use or multifamily building.—
24	If only a portion of a building is used as the prin-
25	cipal residence of the taxpayer, only qualified reha-

1	bilitation expenditures which are properly allocable
2	to such portion shall be taken into account under
3	this section.
4	"(d) Certified Rehabilitation.—For purposes of
5	this section:
6	"(1) In general.—Except as otherwise pro-
7	vided in this subsection, the term 'certified rehabili-
8	tation' has the meaning given such term by section
9	47(c)(2)(C).
10	"(2) Factors to be considered in the
11	CASE OF TARGETED AREA RESIDENCES, ETC.—
12	"(A) In general.—For purposes of ap-
13	plying section 47(c)(2)(C) under this section
14	with respect to the rehabilitation of a building
15	to which this paragraph applies, consideration
16	shall be given to—
17	"(i) the feasibility of preserving exist-
18	ing architectural and design elements of
19	the interior of such building,
20	"(ii) the risk of further deterioration
21	or demolition of such building in the event
22	that certification is denied because of the
23	failure to preserve such interior elements,
24	and

1	"(iii) the effects of such deterioration
2	or demolition on neighboring historic prop-
3	erties.
4	"(B) Buildings to which this para-
5	GRAPH APPLIES.—This paragraph shall apply
6	with respect to any building—
7	"(i) any part of which is a targeted
8	area residence within the meaning of sec-
9	tion $143(j)(1)$, or
10	"(ii) which is located within an enter-
11	prise community or empowerment zone as
12	designated under section 1391, or a re-
13	newal community designated under section
14	1400(e),
15	but shall not apply with respect to any building
16	which is listed in the National Register.
17	"(3) APPROVED STATE PROGRAM.—The term
18	'certified rehabilitation' includes a certification made
19	by—
20	"(A) a State Historic Preservation Officer
21	who administers a State Historic Preservation
22	Program approved by the Secretary of the Inte-
23	rior pursuant to section 101(b)(1) of the Na-
24	tional Historic Preservation Act, or

1	"(B) a local government, certified pursuant
2	to section 101(c)(1) of the National Historic
3	Preservation Act and authorized by a State
4	Historic Preservation Officer, or the Secretary
5	of the Interior where there is no approved State
6	program, subject to such terms and conditions
7	as may be specified by the Secretary of the In-
8	terior for the rehabilitation of buildings within
9	the jurisdiction of such officer (or local govern-
10	ment) for purposes of this section.
11	"(e) Definitions and Special Rules.—For pur-
12	poses of this section—
13	"(1) QUALIFIED HISTORIC HOME.—The term
14	'qualified historic home' means a certified historic
15	structure—
16	"(A) which has been substantially rehabili-
17	tated, and
18	"(B) which (or any portion of which)—
19	"(i) is owned by the taxpayer, and
20	"(ii) is used (or will, within a reason-
21	able period, be used) by such taxpayer as
22	his principal residence.
23	"(2) Substantially rehabilitated.—The
24	term 'substantially rehabilitated' has the meaning
25	given such term by section $47(c)(1)(C)$; except that

1	in the case of any building described in subsection
2	(d)(2), clause (i)(I) thereof shall not apply.
3	"(3) Principal residence.—The term 'prin-
4	cipal residence' has the same meaning as when used
5	in section 121.
6	"(4) Certified Historic Structure.—
7	"(A) IN GENERAL.—The term 'certified
8	historic structure' means any building (and its
9	structural components) which—
10	"(i) is listed in the National Register,
11	OP
12	"(ii) is located in a registered historic
13	district (as defined in section $47(c)(3)(B)$)
14	within which only qualified census tracts
15	(or portions thereof) are located, and is
16	certified by the Secretary of the Interior as
17	being of historic significance to the dis-
18	trict.
19	"(B) CERTAIN STRUCTURES INCLUDED.—
20	Such term includes any building (and its struc-
21	tural components) which is designated as being
22	of historic significance under a statute of a
23	State or local government, if such statute is
24	certified by the Secretary of the Interior to the
25	Secretary as containing criteria which will sub-

1	stantially achieve the purpose of preserving and
2	rehabilitating buildings of historic significance.
3	"(C) Qualified census tracts.—For
4	purposes of subparagraph (A)(ii)—
5	"(i) In general.—The term 'quali-
6	fied census tract' means a census tract in
7	which the median income is less than twice
8	the statewide median family income.
9	"(ii) Data used.—The determination
10	under clause (i) shall be made on the basis
11	of the most recent decennial census for
12	which data are available.
13	"(5) Rehabilitation not complete before
14	CERTIFICATION.—A rehabilitation shall not be treat-
15	ed as complete before the date of the certification re-
16	ferred to in subsection (d).
17	"(6) Lessees.—A taxpayer who leases his
18	principal residence shall, for purposes of this section,
19	be treated as the owner thereof if the remaining
20	term of the lease (as of the date determined under
21	regulations prescribed by the Secretary) is not less
22	than such minimum period as the regulations re-
23	quire.
24	"(7) Tenant-stockholder in cooperative
25	HOUSING CORPORATION.—If the taxpayer holds

- 1 stock as a tenant-stockholder (as defined in section
- 2 216) in a cooperative housing corporation (as de-
- fined in such section), such stockholder shall be
- 4 treated as owning the house or apartment which the
- 5 taxpayer is entitled to occupy as such stockholder.
- 6 "(8) Allocation of expenditures relat-
- 7 ING TO EXTERIOR OF BUILDING CONTAINING COOP-
- 8 ERATIVE OR CONDOMINIUM UNITS.—The percentage
- 9 of the total expenditures made in the rehabilitation
- of a building containing cooperative or condominium
- residential units allocated to the rehabilitation of the
- exterior of the building shall be attributed propor-
- tionately to each cooperative or condominium resi-
- dential unit in such building for which a credit
- under this section is claimed.
- 16 "(f) When Expenditures Taken Into Ac-
- 17 COUNT.—In the case of a building other than a building
- 18 to which subsection (g) applies, qualified rehabilitation ex-
- 19 penditures shall be treated for purposes of this section as
- 20 made—
- 21 "(1) on the date the rehabilitation is completed,
- 22 or
- 23 "(2) to the extent provided by the Secretary by
- regulation, when such expenditures are properly
- chargeable to capital account.

- Regulations under paragraph (2) shall include a rule similar to the rule under section 50(a)(2) (relating to recapture if property ceases to qualify for progress expendi-4 tures). "(g) Allowance of Credit for Purchase of Re-5 HABILITATED HISTORIC HOME.— 7 "(1) IN GENERAL.—In the case of a qualified 8 purchased historic home, the taxpayer shall be treat-9 ed as having made (on the date of purchase) the ex-10 penditures made by the seller of such home. For 11 purposes of the preceding sentence, expenditures 12 made by the seller shall be deemed to be qualified 13 rehabilitation expenditures if such expenditures, if 14 made by the purchaser, would be qualified rehabili-15 tation expenditures. "(2)16 QUALIFIED PURCHASED HISTORIC 17 HOME.—For purposes of this subsection, the term 18 'qualified purchased historic home' means any sub-19 stantially rehabilitated certified historic structure 20 purchased by the taxpayer if— "(A) the taxpayer is the first purchaser of 21 22 such structure after the date rehabilitation is
- such structure after the date rehabilitation is completed, and the purchase occurs within 5 years after such date,

1	"(B) the structure (or a portion thereof)
2	will, within a reasonable period, be the principal
3	residence of the taxpayer,
4	"(C) no credit was allowed to the seller
5	under this section or section 47 with respect to
6	such rehabilitation, and
7	"(D) the taxpayer is furnished with such
8	information as the Secretary determines is nec-
9	essary to determine the credit under this sub-
10	section.
11	"(h) Historic Rehabilitation Mortgage Credit
12	CERTIFICATE.—
13	"(1) In general.—The taxpayer may elect, in
14	lieu of the credit otherwise allowable under this sec-
15	tion, to receive a historic rehabilitation mortgage
16	credit certificate. An election under this paragraph
17	shall be made—
18	"(A) in the case of a building to which
19	subsection (g) applies, at the time of purchase,
20	or
21	"(B) in any other case, at the time reha-
22	bilitation is completed.
23	"(2) Historic rehabilitation mortgage
24	CREDIT CERTIFICATE.—For purposes of this sub-

1	section, the term 'historic rehabilitation mortgage
2	credit certificate' means a certificate—
3	"(A) issued to the taxpayer, in accordance
4	with procedures prescribed by the Secretary,
5	with respect to a certified rehabilitation,
6	"(B) the face amount of which shall be
7	equal to the credit which would (but for this
8	subsection) be allowable under subsection (a) to
9	the taxpayer with respect to such rehabilitation,
10	"(C) which may only be transferred by the
11	taxpayer to a lending institution (including a
12	nondepository institution) in connection with a
13	loan—
14	"(i) that is secured by the building
15	with respect to which the credit relates,
16	and
17	"(ii) the proceeds of which may not be
18	used for any purpose other than the acqui-
19	sition or rehabilitation of such building,
20	and
21	"(D) in exchange for which such lending
22	institution provides to the taxpayer—
23	"(i) a reduction in the rate of interest
24	on the loan which results in interest pay-
25	ment reductions which are substantially

1	equivalent on a present value basis to the
2	face amount of such certificate, or
3	"(ii) if the taxpayer so elects with re-
4	spect to a specified amount of the face
5	amount of such a certificate relating to a
6	building—
7	"(I) which is a targeted area res-
8	idence (within the meaning of section
9	143(j)(1)), or
10	"(II) which is located in an en-
11	terprise community or empowerment
12	zone as designated under section
13	1391, or a renewal community as des-
14	ignated under section 1400(e), a pay-
15	ment which is substantially equivalent
16	to such specified amount to be used to
17	reduce the taxpayer's cost of pur-
18	chasing the building (and only the re-
19	mainder of such face amount shall be
20	taken into account under clause (i)).
21	"(3) Method of discounting.—The present
22	value under paragraph (2)(D)(i) shall be deter-
23	mined—
24	"(A) for a period equal to the term of the
25	loan referred to in subparagraph (D)(i).

- 1 "(B) by using the convention that any pay-2 ment on such loan in any taxable year within 3 such period is deemed to have been made on 4 the last day of such taxable year,
 - "(C) by using a discount rate equal to 65 percent of the average of the annual Federal mid-term rate and the annual Federal long-term rate applicable under section 1274(d)(1) to the month in which the taxpayer makes an election under paragraph (1) and compounded annually, and
 - "(D) by assuming that the credit allowable under this section for any year is received on the last day of such year.
 - "(4) USE OF CERTIFICATE BY LENDER.—The amount of the credit specified in the certificate shall be allowed to the lender only to offset the regular tax (as defined in section 55(c)) of such lender. The lender may carry forward all unused amounts under this subsection until exhausted.
 - "(5) HISTORIC REHABILITATION MORTGAGE CREDIT CERTIFICATE NOT TREATED AS TAXABLE INCOME.—Notwithstanding any other provision of law, no benefit accruing to the taxpayer through the use of a historic rehabilitation mortgage credit certifi-

1 cate shall be included in gross income for purposes 2 of this title. 3 "(i) RECAPTURE.— "(1) IN GENERAL.—If, before the end of the 5-4 5 year period beginning on the date on which the reha-6 bilitation of the building is completed (or, if sub-7 section (g) applies, the date of purchase of such 8 building by the taxpayer)— "(A) the taxpayer disposes of such tax-9 10 payer's interest in such building, or 11 "(B) such building ceases to be used as the 12 principal residence of the taxpayer or ceases to 13 be a certified historic structure, the taxpayer's 14 tax imposed by this chapter for the taxable year 15 in which such disposition or cessation occurs 16 shall be increased by the recapture percentage 17 of the credit allowed under this section for all 18 prior taxable years with respect to such reha-19 bilitation. 20 "(2) RECAPTURE PERCENTAGE.—For purposes 21 of paragraph (1), the recapture percentage shall be 22 determined in accordance with the table under sec-23 tion 50(a)(1)(B), deeming such table to be amend-

ed—

24

1	"(A) by striking 'If the property ceases to
2	be investment credit property within—' and in-
3	serting 'If the disposition or cessation occurs
4	within—', and
5	"(B) in clause (i) by striking 'One full year
6	after placed in service' and inserting 'One full
7	year after the taxpayer becomes entitled to the
8	credit'.
9	"(3) Transfer between spouses or inci-
10	DENT TO DIVORCE.—In the case of any transfer de-
11	scribed in subsection (a) of section 1041 (relating to
12	transfers between spouses or incident to divorce)—
13	"(A) the foregoing provisions of this sub-
14	section shall not apply, and
15	"(B) the same tax treatment under this
16	subsection with respect to the transferred prop-
17	erty shall apply to the transferee as would have
18	applied to the transferor.
19	"(j) Basis Adjustments.—For purposes of this
20	subtitle, if a credit is allowed under this section for any
21	expenditure with respect to any property (including any
22	purchase under subsection (g) and any transfer under sub-
23	section (h)), the increase in the basis of such property
24	which would (but for this subsection) result from such ex-

- 1 penditure shall be reduced by the amount of the credit
- 2 so allowed.
- 3 "(k) Processing Fees.—Any State may impose a
- 4 fee for the processing of applications for the certification
- 5 of any rehabilitation under this section provided that the
- 6 amount of such fee is used only to defray expenses associ-
- 7 ated with the processing of such applications.
- 8 "(1) Denial of Double Benefit.—No credit shall
- 9 be allowed under this section for any amount for which
- 10 credit is allowed under section 47.
- 11 "(m) REGULATIONS.—The Secretary shall prescribe
- 12 such regulations as may be appropriate to carry out the
- 13 purposes of this section, including regulations where less
- 14 than all of a building is used as a principal residence and
- 15 where more than 1 taxpayer use the same dwelling unit
- 16 as their principal residence."
- 17 (b) Conforming Amendments.—
- 18 (1) Paragraph (4) of section 23(c) of such Code
- is amended by inserting "and section 25E" after
- 20 "this section 1400C".
- 21 (2) Subparagraph (C) of section 25(e)(1) of
- such Code is amended by inserting ", 25E," after
- "sections 25D".

1	(3) Subsection (d) of section 1400C of such
2	Code is amended by striking "and 25B" and insert-
3	ing "25B, and 25E)".

- 4 (4) Subsection (a) of section 1016 of such Code 5 is amended by striking "and" at the end of para-6 graph (36), by striking the period at the end of 7 paragraph (37) and inserting ", and", and by add-8 ing at the end the following new item:
- 9 "(38) to the extent provided in section 25E(j)."
- 10 (c) Clerical Amendment.—The table of sections
- 11 for subpart A of part IV of subchapter A of chapter 1
- 12 of such Code is amended by inserting after the item relat-
- 13 ing to section 25D the following new item:

"Sec. 25E. Historic homeownership rehabilitation credit."

14 (d) Effective Date.—The amendments made by

15 this section shall apply with respect to rehabilitations the

16 physical work on which begins after the date of enactment

17 of this Act.

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