### 109TH CONGRESS 2D SESSION

# H. R. 4866

To promote responsibility by improving development education.

# IN THE HOUSE OF REPRESENTATIVES

March 2, 2006

Mr. FORD introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Financial Services, Education and the Workforce, and Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To promote responsibility by improving development education.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Promote Responsibility
- 5 by Improving Development Education Act of 2006".
- 6 SEC. 2. TABLE OF CONTENTS.

Sec. 1. Short title.

Sec. 2. Table of contents.

- Sec. 101. Short title.
- Sec. 102. Increased funding for Partnerships in Character Education Program.
- Sec. 103. Model State character education curriculum.

#### TITLE II—CHILDHOOD ADOPTION

- Sec. 201. Short title.
- Sec. 202. Increase in allowable expenses for adoption; adoption credit made refundable.
- Sec. 203. Increase in adoption incentive payments.

#### TITLE III—BORROWER'S BILL OF RIGHTS

- Sec. 301. Short title.
- Sec. 302. Assistant secretary of the treasury for financial education.
- Sec. 303. Financial literacy for middle and high school students.
- Sec. 304. "Plain language" disclosures.
- Sec. 305. Limitation on usurious interest rates and unfair practices.
- Sec. 306. Limitation on rollovers of payday loans.
- Sec. 307. Fair treatment of employee benefits.
- Sec. 308. Wage priority and employee benefit cap.
- Sec. 309. Subordination.

# TITLE I—CHARACTER

# 2 **EDUCATION**

- 3 SEC. 101. SHORT TITLE.
- 4 This title may be cited as the "Character Education
- 5 Act of 2006".

- 6 SEC. 102. INCREASED FUNDING FOR PARTNERSHIPS IN
- 7 CHARACTER EDUCATION PROGRAM.
- 8 Section 5401 of the Elementary and Secondary Edu-
- 9 cation Act of 1965 (20 U.S.C. 7241) is amended—
- 10 (1) in the matter preceding paragraph (1), by
- striking "There are" and inserting "(a) IN GEN-
- 12 ERAL.—There are";
- 13 (2) in paragraph (6), by striking
- 14 "\$675,000,000 for fiscal year 2007" and inserting
- 15 "\$700,000,000 for fiscal year 2007"; and

| 1  | (3) by adding at the end the following:                 |
|----|---|
| 2  | "(b) Partnerships in Character Education.—              |
| 3  | From the amount appropriated to carry out this part for |
| 4  | each of fiscal years 2007 and 2008, the Secretary shall |
| 5  | reserve \$50,000,000 to carry out subpart 3.".          |
| 6  | SEC. 103. MODEL STATE CHARACTER EDUCATION CUR-          |
| 7  | RICULUM.  |
| 8  | (a) In General.—The Comptroller General of the          |
| 9  | United States shall—                                    |
| 10 | (1) conduct a study of best practices in the field      |
| 11 | of character education; and                             |
| 12 | (2) develop a model State character education           |
| 13 | curriculum for kindergarten through grade 12.           |
| 14 | (b) Model State Character Education Cur-                |
| 15 | RICULUM.—   |
| 16 | (1) Principles of Curriculum.—The model                 |
| 17 | State character education curriculum developed          |
| 18 | under this section shall embody the principles that     |
| 19 | character education—                                    |
| 20 | (A) is premised on the notion that widely               |
| 21 | shared core ethical values, including honesty,          |
| 22 | fairness, justice, caring, responsibility, and re-      |
| 23 | spect for self and others, form the basis of good       |
| 24 | character;  |

| 1  | (B) by promoting the validity of these val-              |
|----|--|
| 2  | ues and the responsibility to uphold them, af-           |
| 3  | firms human dignity, promotes the development            |
| 4  | and welfare of the individual, serves the com-           |
| 5  | mon good, and promotes the exercise of citizen-          |
| 6  | ship in a democratic society; and                        |
| 7  | (C) should be an integral part of the cur-               |
| 8  | riculum at all grade levels, should be part of a         |
| 9  | comprehensive approach that integrates char-             |
| 10 | acter development into every aspect of school            |
| 11 | life, and should reach out to families and in-           |
| 12 | clude them in character-building efforts.                |
| 13 | (2) Focus on aspects of character.—The                   |
| 14 | model State character education curriculum devel-        |
| 15 | oped under this section shall focus on aspects of        |
| 16 | character including honesty, fairness, justice, caring   |
| 17 | responsibility, and respect for self and others.         |
| 18 | (c) Report.—Not later than 1 year after the date         |
| 19 | of the enactment of this Act, the Comptroller General of |
| 20 | the United States shall submit to the Congress a report  |
| 21 | containing—  |
| 22 | (1) the results of the study conducted under             |
| 23 | this section; and  |
| 24 | (2) the model State character education cur-             |

riculum developed under this section.

# TITLE II—CHILDHOOD 1 **ADOPTION** 2 3 SEC. 201. SHORT TITLE. This title may be cited as the "Childhood Adoption 4 5 Act of 2006". SEC. 202. INCREASE IN ALLOWABLE EXPENSES FOR ADOP-7 TION; ADOPTION CREDIT MADE REFUND-8 ABLE. 9 (a) Increase in Dollar Limitation.— 10 (1) Adoption credit.— 11 (A) IN GENERAL.—Paragraph (1) of sec-12 tion 23(b) of the Internal Revenue Code of 13 1986 (relating to dollar limitation) is amended by striking "\$10,000" and inserting "\$15,000". 14 15 (B) CHILD WITH SPECIAL NEEDS.—Para-16 graph (3) of section 23(a) of such Code (relat-17 ing to \$10,000 credit for adoption of child with 18 special needs regardless of expenses) is amend-19 ed— 20 (i) in the text by striking "\$10,000" 21 and inserting "\$15,000", and 22 (ii)in the heading by striking 23 "\$10,000" and inserting "\$15,000". 24 (C) CONFORMING AMENDMENT TO INFLA-25 TION ADJUSTMENT.—Subsection (h) of section

| 1  | 23 of such Code (relating to adjustments for in-      |
|----|---|
| 2  | flation) is amended to read as follows:               |
| 3  | "(h) Adjustments for Inflation.—                      |
| 4  | "(1) Dollar limitations.—In the case of a             |
| 5  | taxable year beginning after December 31, 2006,       |
| 6  | each of the dollar amounts in subsections (a)(3) and  |
| 7  | (b)(1) shall be increased by an amount equal to—      |
| 8  | "(A) such dollar amount, multiplied by                |
| 9  | "(B) the cost-of-living adjustment deter-             |
| 10 | mined under section $1(f)(3)$ for the calendar        |
| 11 | year in which the taxable year begins, deter-         |
| 12 | mined by substituting 'calendar year 2005' for        |
| 13 | 'calendar year 1992' in subparagraph (B)              |
| 14 | thereof.  |
| 15 | If any amount as increased under the preceding sen-   |
| 16 | tence is not a multiple of \$10, such amount shall be |
| 17 | rounded to the nearest multiple of \$10.              |
| 18 | "(2) Income limitation.—In the case of a              |
| 19 | taxable year beginning after December 31, 2002, the   |
| 20 | dollar amount in subsection (b)(2)(A)(i) shall be in- |
| 21 | creased by an amount equal to—                        |
| 22 | "(A) such dollar amount, multiplied by                |
| 23 | "(B) the cost-of-living adjustment deter-             |
| 24 | mined under section $1(f)(3)$ for the calendar        |
| 25 | year in which the taxable year begins, deter-         |

| 1  | mined by substituting 'calendar year 2001' for        |
|----|---|
| 2  | 'calendar year 1992' in subparagraph (B)              |
| 3  | thereof.  |
| 4  | If any amount as increased under the preceding sen-   |
| 5  | tence is not a multiple of \$10, such amount shall be |
| 6  | rounded to the nearest multiple of \$10.".            |
| 7  | (2) Adoption assistance programs.—                    |
| 8  | (A) In general.—Paragraph (1) of sec-                 |
| 9  | tion 137(b) of the Internal Revenue Code of           |
| 10 | 1986 (relating to dollar limitation) is amended       |
| 11 | by striking "\$10,000" and inserting "\$15,000".      |
| 12 | (B) CHILD WITH SPECIAL NEEDS.—Para-                   |
| 13 | graph (2) of section 137(a) of such Code (relat-      |
| 14 | ing to \$10,000 exclusion for adoption of child       |
| 15 | with special needs regardless of expenses) is         |
| 16 | amended—  |
| 17 | (i) in the text by striking "\$10,000"                |
| 18 | and inserting "\$15,000", and                         |
| 19 | (ii) in the heading by striking                       |
| 20 | "\$10,000" and inserting "\$15,000".                  |
| 21 | (C) Conforming amendment to infla-                    |
| 22 | TION ADJUSTMENT.—Subsection (f) of section            |
| 23 | 137 of such Code (relating to adjustments for         |
| 24 | inflation) is amended to read as follows:             |
| 25 | "(f) Adjustments for Inflation.—                      |

| 1  | "(1) Dollar limitations.—In the case of a             |
|----|---|
| 2  | taxable year beginning after December 31, 2006,       |
| 3  | each of the dollar amounts in subsections (a)(2) and  |
| 4  | (b)(1) shall be increased by an amount equal to—      |
| 5  | "(A) such dollar amount, multiplied by                |
| 6  | "(B) the cost-of-living adjustment deter-             |
| 7  | mined under section $1(f)(3)$ for the calendar        |
| 8  | year in which the taxable year begins, deter-         |
| 9  | mined by substituting 'calendar year 2005' for        |
| 10 | 'calendar year 1992' in subparagraph (B)              |
| 11 | thereof.  |
| 12 | If any amount as increased under the preceding sen-   |
| 13 | tence is not a multiple of \$10, such amount shall be |
| 14 | rounded to the nearest multiple of \$10.              |
| 15 | "(2) Income limitation.—In the case of a              |
| 16 | taxable year beginning after December 31, 2002, the   |
| 17 | dollar amount in subsection (b)(2)(A)(i) shall be in- |
| 18 | creased by an amount equal to—                        |
| 19 | "(A) such dollar amount, multiplied by                |
| 20 | "(B) the cost-of-living adjustment deter-             |
| 21 | mined under section $1(f)(3)$ for the calendar        |
| 22 | year in which the taxable year begins, deter-         |
| 23 | mined by substituting 'calendar year 2001' for        |
| 24 | 'calendar year 1992' in subparagraph (B)              |
| 25 | thereof.  |

| 1  | If any amount as increased under the preceding sen-   |
|----|---|
| 2  | tence is not a multiple of \$10, such amount shall be |
| 3  | rounded to the nearest multiple of \$10.".            |
| 4  | (b) Credit Made Refundable.—                          |
| 5  | (1) Credit moved to subpart relating to               |
| 6  | REFUNDABLE CREDITS.—The Internal Revenue              |
| 7  | Code of 1986 is amended—                              |
| 8  | (A) by redesignating section 36 as section            |
| 9  | 37,   |
| 10 | (B) by redesignating section 23, as amend-            |
| 11 | ed by subsection (a), as section 36, and              |
| 12 | (C) by moving section 36 (as so redesig-              |
| 13 | nated) from subpart A of part IV of subchapter        |
| 14 | A of chapter 1 to the location immediately be-        |
| 15 | fore section 37 (as so redesignated) in subpart       |
| 16 | C of part IV of subchapter A of chapter 1.            |
| 17 | (2) Conforming amendments.—                           |
| 18 | (A) Section 24(b)(3)(B) of such Code is               |
| 19 | amended by striking "and sections 23" and in-         |
| 20 | serting "section".                                    |
| 21 | (B) Section 25(e)(1)(C) of such Code is               |
| 22 | amended by striking "23,".                            |
| 23 | (C) Section $25B(g)(2)$ of such Code is               |
| 24 | amended by striking "and section 23".                 |

| tion 23(d)" and inserting "section and  (ii) in subsection (e) by strik  tion 23" and inserting "section 36  (E) Section 1400C(d) of such  amended by striking "23, 24," and  "24".  (F) The table of sections for subpart IV of subchapter A of chapter 1  Code of 1986 is amended by striking relating to section 23.  (G) Paragraph (2) of section 13  title 31, United States Code, is amend serting "or 36" after "section 35".  (H) The table of sections for subpart IV of subchapter A of chapter 1 or 20  ternal Revenue Code of 1986 is amended to 20  ternal Revenue Code of 1986 is amended to 20  | 1  | (D) Section 137 of such Code is amend-          |
|--|----|---|
| tion 23(d)" and inserting "section and  (ii) in subsection (e) by strik  tion 23" and inserting "section 36  (E) Section 1400C(d) of such  amended by striking "23, 24," and  "24".  (F) The table of sections for subpart IV of subchapter A of chapter 1  Code of 1986 is amended by striking relating to section 23.  (G) Paragraph (2) of section 13  title 31, United States Code, is amend serting "or 36" after "section 35".  (H) The table of sections for subpart IV of subchapter A of chapter 1 or ternal Revenue Code of 1986 is amount and inserting striking the last item and inserting  | 2  | ed—   |
| 6 (ii) in subsection (e) by strik 7 tion 23" and inserting "section 36 8 (E) Section 1400C(d) of such 9 amended by striking "23, 24," and 10 "24". 11 (F) The table of sections for subp 12 part IV of subchapter A of chapter 1 13 Code of 1986 is amended by striking 14 relating to section 23. 15 (G) Paragraph (2) of section 13 16 title 31, United States Code, is amend 17 serting "or 36" after "section 35". 18 (H) The table of sections for subp 19 part IV of subchapter A of chapter 1 of 20 ternal Revenue Code of 1986 is amed 21 striking the last item and inserting   | 3  | (i) in subsection (d) by striking "sec-         |
| (ii) in subsection (e) by strik tion 23" and inserting "section 36  (E) Section 1400C(d) of such amended by striking "23, 24," and "24".  (F) The table of sections for subpart IV of subchapter A of chapter 1  Code of 1986 is amended by striking relating to section 23.  (G) Paragraph (2) of section 13  title 31, United States Code, is amend serting "or 36" after "section 35".  (H) The table of sections for subpart IV of subchapter A of chapter 1 of ternal Revenue Code of 1986 is among striking the last item and inserting  | 4  | tion 23(d)" and inserting "section 36(d)",      |
| tion 23" and inserting "section 36  (E) Section 1400C(d) of such  amended by striking "23, 24," and  "24".  (F) The table of sections for subp  part IV of subchapter A of chapter 1  Code of 1986 is amended by striking  relating to section 23.  (G) Paragraph (2) of section 13  title 31, United States Code, is amend  serting "or 36" after "section 35".  (H) The table of sections for subp  part IV of subchapter A of chapter 1 of  ternal Revenue Code of 1986 is amend  striking the last item and inserting  | 5  | and   |
| (E) Section 1400C(d) of such amended by striking "23, 24," and "24".  (F) The table of sections for subpart IV of subchapter A of chapter 1 Code of 1986 is amended by striking relating to section 23.  (G) Paragraph (2) of section 13 title 31, United States Code, is amended serting "or 36" after "section 35".  (H) The table of sections for subpart IV of subchapter A of chapter 1 or ternal Revenue Code of 1986 is amond striking the last item and inserting  | 6  | (ii) in subsection (e) by striking "sec-        |
| amended by striking "23, 24," and "24".  (F) The table of sections for subpart IV of subchapter A of chapter 1 Code of 1986 is amended by striking relating to section 23.  (G) Paragraph (2) of section 13 title 31, United States Code, is amended serting "or 36" after "section 35".  (H) The table of sections for subpart IV of subchapter A of chapter 1 of ternal Revenue Code of 1986 is amended by striking the last item and inserting  | 7  | tion 23" and inserting "section 36".            |
| (F) The table of sections for subpart IV of subchapter A of chapter 1 Code of 1986 is amended by striking relating to section 23. (G) Paragraph (2) of section 13 title 31, United States Code, is amended serting "or 36" after "section 35".  (H) The table of sections for subpart IV of subchapter A of chapter 1 of ternal Revenue Code of 1986 is amond striking the last item and inserting   | 8  | (E) Section 1400C(d) of such Code is            |
| part IV of subchapter A of chapter 1 Code of 1986 is amended by striking relating to section 23.  (G) Paragraph (2) of section 13 title 31, United States Code, is amended serting "or 36" after "section 35".  (H) The table of sections for subpart IV of subchapter A of chapter 1 of ternal Revenue Code of 1986 is amended as triking the last item and inserting   | 9  | amended by striking "23, 24," and inserting     |
| part IV of subchapter A of chapter 1 Code of 1986 is amended by striking relating to section 23.  (G) Paragraph (2) of section 13 title 31, United States Code, is amend serting "or 36" after "section 35".  (H) The table of sections for subpart IV of subchapter A of chapter 1 or ternal Revenue Code of 1986 is amend striking the last item and inserting   | 10 | "24".   |
| Code of 1986 is amended by striking relating to section 23.  (G) Paragraph (2) of section 13 title 31, United States Code, is amended serting "or 36" after "section 35".  (H) The table of sections for subproperties of the section o | 11 | (F) The table of sections for subpart A of      |
| relating to section 23.  (G) Paragraph (2) of section 13  title 31, United States Code, is amend serting "or 36" after "section 35".  (H) The table of sections for subp part IV of subchapter A of chapter 1 of ternal Revenue Code of 1986 is ame striking the last item and inserting   | 12 | part IV of subchapter A of chapter 1 of such    |
| (G) Paragraph (2) of section 13 title 31, United States Code, is amend serting "or 36" after "section 35".  (H) The table of sections for subp part IV of subchapter A of chapter 1 of ternal Revenue Code of 1986 is ame striking the last item and inserting   | 13 | Code of 1986 is amended by striking the item    |
| title 31, United States Code, is amendated serting "or 36" after "section 35".  (H) The table of sections for subport IV of subchapter A of chapter 1 of ternal Revenue Code of 1986 is amendated as triking the last item and inserting   | 14 | relating to section 23.                         |
| serting "or 36" after "section 35".  (H) The table of sections for subpose part IV of subchapter A of chapter 1 of ternal Revenue Code of 1986 is among striking the last item and inserting   | 15 | (G) Paragraph (2) of section 1324(b) of         |
| 18 (H) The table of sections for subp<br>19 part IV of subchapter A of chapter 1 of<br>20 ternal Revenue Code of 1986 is among<br>21 striking the last item and inserting  | 16 | title 31, United States Code, is amended by in- |
| part IV of subchapter A of chapter 1 of ternal Revenue Code of 1986 is ame striking the last item and inserting  | 17 | serting "or 36" after "section 35".             |
| ternal Revenue Code of 1986 is ame<br>striking the last item and inserting   | 18 | (H) The table of sections for subpart C of      |
| striking the last item and inserting   | 19 | part IV of subchapter A of chapter 1 of the In- |
|  | 20 | ternal Revenue Code of 1986 is amended by       |
| lowing new items:  | 21 | striking the last item and inserting the fol-   |
|  | 22 | lowing new items:                               |

<sup>&</sup>quot;Sec. 36. Adoption expenses.

<sup>&</sup>quot;Sec. 37. Overpayments of tax.".

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1
        (c) Effective Date.—The amendments made by
 2
   this section shall apply to taxable years beginning after
   December 31, 2005.
 3
 4
   SEC. 203. INCREASE IN ADOPTION INCENTIVE PAYMENTS.
 5
        (a) IN GENERAL.—Section 473A(d)(1) of the Social
 6
   Security Act (42 U.S.C. 673a(d)(1)) is amended—
             (1) in subparagraph (A), by striking "$4,000"
 7
        and inserting "$8,000";
 8
             (2) in subparagraph (B), by striking "$2,000"
 9
        and inserting "$8,000"; and
10
11
             (3) in subparagraph (C), by striking "$4,000"
12
        and inserting "$8,000".
13
                           Program
                                       Funding.—Section
        (b)
              INCREASED
   473A(h)(1) of such Act (42 U.S.C. 673a(h)(1)) is amend-
14
15
   ed—
16
             (1) in subparagraph (C), by striking "and";
17
             (2) in subparagraph (D), by striking "through
18
        2008." and inserting "and 2005; and"; and
19
             (3) by adding at the end the following:
20
                 "(E) $86,000,000 for each of fiscal years
21
             2006 through 2008.".
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# TITLE III—BORROWER'S BILL OF RIGHTS

| 3  | SEC. 301. SHORT TITLE.                                |
|----|---|
| 4  | This title may be cited as the "Borrower's Bill of    |
| 5  | Rights Act".  |
| 6  | SEC. 302. ASSISTANT SECRETARY OF THE TREASURY FOR     |
| 7  | FINANCIAL EDUCATION.                                  |
| 8  | Section 301(e) of title 31, United States Code, is    |
| 9  | amended—  |
| 10 | (1) by striking "7 Assistant Secretaries" and         |
| 11 | inserting "8 Assistant Secretaries"; and              |
| 12 | (2) by inserting after the 2nd sentence the fol-      |
| 13 | lowing new sentence: "One of the Assistant Secre-     |
| 14 | taries shall be the Assistant Secretary for Financial |
| 15 | Education.".  |
| 16 | SEC. 303. FINANCIAL LITERACY FOR MIDDLE AND HIGH      |
| 17 | SCHOOL STUDENTS.                                      |
| 18 | The Financial Literacy and Education Improvement      |
| 19 | Act (20 U.S.C. 9701, et seq.) is amended—             |
| 20 | (1) by redesignating section 519 as section 520;      |
| 21 | and   |
| 22 | (2) by inserting after section 518 the following      |
| 23 | new section.  |

| "SEC. 519. FINANCIAL LITERACY FOR MIDDLE AND HIGH           |
|---|
| SCHOOL STUDENTS.  |
| "(a) Pilot Program.—The Assistant Secretary for             |
| Financial Education (hereafter in this section referred to  |
| as the 'Assistant Secretary' shall establish a 2-year pilot |
| financial literacy pilot program for middle and high school |
| students.   |
| "(b) Requirements.—The pilot program estab-                 |
| lished by the Assistant Secretary shall comply with the     |
| following requirements:                                     |
| "(1) The pilot program shall be implemented in              |
| 10 middle schools and 10 high schools, selected by          |
| the Assistant Secretary based on such criteria as the       |
| Assistant Secretary may determine to be appro-              |
| priate, in 10 different school systems and provided         |
| to 8th grade students at the middle schools selected        |
| and 12th grade students at the high schools selected.       |
| "(2) The program shall use as guidance the fi-              |
| nancial education program in the secondary schools          |
| of the State of Delaware called the 'Keys to Finan-         |
| cial Success'.  |
| "(3) The program shall be funded by the Sec-                |
| retary of the Treasury, out of funds appropriated to        |
| the Secretary, and administered by the State and            |
| the local school administration of each school se-          |
|   |

lected, based on criteria established by the Assistant

- 1 Secretary, including an annual update of the mate-
- 2 rials used in the curriculum.
- 3 "(c) Report.—Upon the completion of the 2-year
- 4 pilot program, the Assistant Secretary shall submit to the
- 5 Secretary of the Treasury and the Congress a report con-
- 6 taining a detailed description of the findings and conclu-
- 7 sions of the Assistant Secretary with respect to the pilot
- 8 program.".

#### 9 SEC. 304. "PLAIN LANGUAGE" DISCLOSURES.

- Section 122 of the Truth in Lending Act (15 U.S.C.
- 11 1632) is amended by adding at the end the following new
- 12 subsection:
- 13 "(d) Plain and Simple Language Disclosures
- 14 REQUIRED FOR ALL DISCLOSURES.—The Board shall
- 15 take such action as may be necessary to ensure that all
- 16 disclosures that are required to be provided under this title
- 17 with respect to any consumer credit transaction, including
- 18 all the disclosures required under section 129, shall be
- 19 simple and easy to understand and in a language under-
- 20 stood by the consumer.".

## 21 SEC. 305. LIMITATION ON USURIOUS INTEREST RATES AND

- 22 UNFAIR PRACTICES.
- 23 (a) Repeal of Preemption of State Mortgage
- 24 Usury Laws.—

- 1 (1) IN GENERAL.—Sections 501, 511, 512, 525, 2 526, 527, 528, and 529 of the Depository Institu-3 tions Deregulation and Monetary Control Act of 4 1980 are hereby repealed. (2)TECHNICAL AND CONFORMING AMEND-6 MENTS.— 7 (A)Insured DEPOSITORY INSTITU-8 TIONS.—Section 27 of the Federal Deposit In-9 surance Act (12 U.S.C. 1831d) is amended to 10 read as follows: 11 "SEC. 27. UNIFORM APPLICABILITY OF STATE LAW. 12 "In order to prevent discrimination against State-13 chartered insured depository institutions, including insured savings banks and insured branches of foreign 14 banks and notwithstanding any other provision of Federal law, the provision of the constitution or the laws of any 16 17 State expressly limiting the rate or amount of interest, 18 discount points, finance charges, or other charges which may be charged, taken, received, or reserved shall apply 19
- 22 customers of any such institution which reside in or are

to all depository institutions that are located in, have any

branch in, or do business in such State with respect to

23 located in such State.".

| 1  | (B) Insured Credit Unions.—Section                           |
|----|--|
| 2  | 205(g) of the Federal Credit Union Act (12                   |
| 3  | U.S.C. 1785(g)) is amended to read as follows:               |
| 4  | "(g) Uniform Applicability of State Law.—In                  |
| 5  | order to prevent discrimination against State-chartered in-  |
| 6  | sured credit unions and notwithstanding any other provi-     |
| 7  | sion of Federal law, the provision of the constitution or    |
| 8  | the laws of any State expressly limiting the rate or amount  |
| 9  | of interest, discount points, finance charges, or other      |
| 10 | charges which may be charged, taken, received, or re-        |
| 11 | served shall apply to all credit unions that are located in, |
| 12 | have any branch in, or do business in such State with re-    |
| 13 | spect to customers of any such credit union which reside     |
| 14 | in or are located in such State.".                           |
| 15 | (b) Prohibition on Loan "Flipping" and Man-                  |
| 16 | DATORY ARBITRATION.—   |
| 17 | (1) In General.—Chapter 2 of the Truth in                    |
| 18 | Lending Act (15 U.S.C. 1631 et seq.) is amended by           |
| 19 | inserting after section 129 the following new section:       |
| 20 | "§ 129A. Protections for all loans                           |
| 21 | "(a) FLIPPING.—  |
| 22 | "(1) In general.—No creditor may knowingly                   |
| 23 | or intentionally engage in the unfair act or practice        |
| 24 | of flipping.   |

"(2) FLIPPING DEFINED.—For purposes of this subsection, the term 'flipping' means the making of a loan or extension of credit to a consumer which refinances an existing loan or other extension of credit when the new loan or extension of credit does not have reasonable, tangible net benefit to the consumer considering all of the circumstances, including the terms of both the new and the refinanced loans or credit, the cost of the new loan or credit, and the consumer's circumstances.

"(3) TANGIBLE NET BENEFIT.—The Board may prescribe regulations, in the discretion of the Board, defining the term 'tangible net benefit' for purposes of this subsection.

# "(b) Arbitration.—

- "(1) IN GENERAL.—A loan or other extension of credit subject to this title may not include terms which require arbitration or any other nonjudicial procedure as the method for resolving any controversy or settling any claims arising out of the transaction.
- "(2) Post-controversy agreements.—Subject to paragraph (3), paragraph (1) shall not be construed as limiting the right of the consumer and the creditor to agree to arbitration or any other non-

- judicial procedure as the method for resolving any controversy at any time after a dispute or claim under the transaction arises.
- "(3) No waiver of statutory cause of ac-TION.—No provision of any loan or other extension 5 6 of credit or any agreement between the consumer 7 and the creditor shall be applied or interpreted so as 8 to bar a consumer from bringing an action in an ap-9 propriate district court of the United States, or any 10 other court of competent jurisdiction, pursuant to 11 section 130 or any other provision of law, for dam-12 ages or other relief in connection with any alleged 13 violation of this section, any other provision of this 14 title, or any other Federal law.".
  - (2) CLERICAL AMENDMENT.—The table of sections for chapter 2 of the Truth in Lending Act is amended by inserting after the item relating to section 129 the following new item:

"129A. Protections for all loans.".

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- 19 (3) REGULATIONS.—The Board of Governors of 20 the Federal Reserve System shall publish regulations 21 implementing the amendments made by this section 22 in final form before the end of the 6-month period 23 beginning on the date of enactment of this Act.
- 24 (c) AMENDMENT TO DEFINITION OF HIGH COST 25 MORTGAGES.—Subparagraph (A) of section 103(aa)(1) of

| 1  | the Truth in Lending Act (15 U.S.C. $1602(aa)(1)(A)$ ) is |
|----|---|
| 2  | amended by striking "10 percentage points" and inserting  |
| 3  | "8 percentage points".                                    |
| 4  | (d) Pre-Loan Counseling Required for High                 |
| 5  | Cost Mortgages.—Section 129 of the Truth in Lending       |
| 6  | Act (15 U.S.C. 1639) is amended by inserting after sub-   |
| 7  | section (l) the following new subsection:                 |
| 8  | "(m) Pre-Loan Counseling.—                                |
| 9  | "(1) IN GENERAL.—A creditor may not extend                |
| 10 | credit to a consumer under a mortgage referred to         |
| 11 | in section 103(aa) without first receiving certifi-       |
| 12 | cation from a counselor that is approved by the Sec-      |
| 13 | retary of Housing and Urban Development, that the         |
| 14 | consumer has received—                                    |
| 15 | "(A) and successfully completed coun-                     |
| 16 | seling, in person or by telephone, on the advis-          |
| 17 | ability of the loan transaction; and                      |
| 18 | "(B) a general range of interest rates that               |
| 19 | the applicant qualifies for given their credit            |
| 20 | score.  |
| 21 | "(2) Nonaffiliation rule for coun-                        |
| 22 | SELORS.—A counselor providing a certification to a        |
| 23 | creditor under paragraph (1) may not be employed          |
| 24 | by the creditor or an affiliate of the creditor or be     |

| 1  | affiliated with the creditor in any other manner (in-   |
|----|---|
| 2  | cluding any referral agreement).                        |
| 3  | "(3) Disclosures required prior to coun-                |
| 4  | SELING.—No counselor may certify that a borrower        |
| 5  | has received counseling on the advisability of the      |
| 6  | loan transaction unless the counselor can verify that   |
| 7  | the consumer has received each statement required       |
| 8  | (in connection with such loan) by this section, or by   |
| 9  | the Real Estate Settlement Procedures Act of 1974,      |
| 10 | with respect to the transaction.                        |
| 11 | "(4) Regulations.—The Secretary of Housing              |
| 12 | and Urban Development may prescribe such regula-        |
| 13 | tions as the Secretary determines to be appropriate     |
| 14 | to carry out the requirements of paragraph (1).".       |
| 15 | SEC. 306. LIMITATION ON ROLLOVERS OF PAYDAY LOANS.      |
| 16 | Section 128 of the Truth in Lending Act (15 U.S.C.      |
| 17 | 1638) is amended by adding at the end the following new |
| 18 | subsection:   |
| 19 | "(e) Limitations on Rollovers or Refinancing            |
| 20 | OF PAYDAY LOANS WITH THE SAME CREDITOR.—                |
| 21 | "(1) IN GENERAL.—A payday lender—                       |
| 22 | "(A) may not refinance or roll over any                 |
| 23 | payday loan made by such lender, or any affil-          |
| 24 | iate or other associate of the payday lender, to        |

1 any consumer with another payday loan more 2 than 3 times; and

"(B) shall provide a consumer who seeks to refinance or roll over any payday loan made by such lender, or any affiliate or other associate of the payday lender, to the consumer with another payday loan more than 2 times with a disclosure notice, which the Board shall prescribe by regulation, regarding the hazards of payday lending and the benefits of banking traditionally, in prominent format and type-size, that is separate from the disclosures required under subsection (a) with regard to such extension of credit.

# "(2) Definitions.—

- "(A) CHECK.—The term 'check' means any negotiable demand draft drawn on or payable through an office of a depository institution (as defined in section 19(b)(1)(A) of the Federal Reserve Act) located in any State.
- "(B) PAYDAY LENDER.—The term 'payday lender' means any person who extends credit to any other person through a payday loan.
- "(C) PAYDAY LOAN.—The term 'payday loan' means means a transaction in which cred-

| 1  | it is extended by a payday lender, for a speci-    |
|----|--|
| 2  | fied period of time, upon receipt by the lender    |
| 3  | of—  |
| 4  | "(i) a check made by the borrower for              |
| 5  | the amount of the credit extended, the pre-        |
| 6  | sentment or negotiation of which, by mu-           |
| 7  | tual agreement of the lender and borrower,         |
| 8  | will be deferred for such specified period;        |
| 9  | or   |
| 10 | "(ii) authorization from the borrower              |
| 11 | for the payday lender to initiate an elec-         |
| 12 | tronic fund transfer at the end of the spec-       |
| 13 | ified period from the account of the bor-          |
| 14 | rower for the amount of the credit ex-             |
| 15 | tended.".  |
| 16 | SEC. 307. FAIR TREATMENT OF EMPLOYEE BENEFITS.     |
| 17 | (a) Definition of Claim.—Section 101(5) of title   |
| 18 | 11, United States Code, is amended—                |
| 19 | (1) in subparagraph (A), by striking "or" at       |
| 20 | the end;   |
| 21 | (2) in subparagraph (B), by inserting "or"         |
| 22 | after the semicolon; and                           |
| 23 | (3) by adding at the end the following:            |
| 24 | "(C) right or interest in equity securities        |
| 25 | of the debtor, or an affiliate of the debtor, held |

1 in a pension plan (within the meaning of sec-2 tion 3(2) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1002(2))) for 3 4 the benefit of an individual who is not an officer or director of the debtor, if such securities 6 were attributable to— "(i) employer contributions by the 7 8 debtor or an affiliate of the debtor other 9 than elective deferrals (within the meaning 10 of section 402(g) of the Internal Revenue 11 Code of 1986), and any earnings thereon; 12 and 13 "(ii) elective deferrals (and any earn-14 ings thereon) that are required to be in-15 vested in such securities under the terms 16 of the plan or at the direction of a person 17 other than the individual or any bene-18 ficiary, 19 except that this subparagraph shall not apply to 20 any such securities during any period during 21 which the individual or any beneficiary has the 22 right to direct the plan to divest such securities 23 and to reinvest an equivalent amount in other

investment options of the plan;".

| 1  | (b) Priorities.—Section 507(a)(4) of title 11,        |
|----|---|
| 2  | United States Code, is amended—                       |
| 3  | (1) in subparagraph (B), by indenting the left        |
| 4  | margin of clauses (i) and (ii) 2 ems to the right and |
| 5  | redesignating such clauses as subclauses (I) and      |
| 6  | (II), respectively;                                   |
| 7  | (2) by indenting the left margin of subpara-          |
| 8  | graphs (A) and (B) 2 ems to the right and redesig-    |
| 9  | nating such subparagraphs as clauses (i) and (ii),    |
| 10 | respectively;   |
| 11 | (3) in the matter preceding clause (i), as so re-     |
| 12 | designated, by striking "Fourth" and all that follows |
| 13 | through "plan—" and inserting the following:          |
| 14 | "Fourth—  |
| 15 | "(A) allowed unsecured claims for con-                |
| 16 | tributions to an employee benefit plan—".             |
| 17 | (4) by striking the period at the end and insert-     |
| 18 | ing the following: "or"; and                          |
| 19 | (5) by adding at the end the following:               |
| 20 | "(B) allowed unsecured claims with respect            |
| 21 | to rights or interests in equity securities of the    |
| 22 | debtor, or an affiliate of the debtor, that are       |
| 23 | held in a pension plan (within the meaning of         |
| 24 | section 3(2) of the Employee Retirement In-           |
| 25 | come Security Act of 1974), without regard to         |

| 1  | when services were rendered or limitation in            |
|----|---|
| 2  | amount, and measured by the market value of             |
| 3  | the stock at the time the stock was contributed         |
| 4  | to, or purchased by, the plan.".                        |
| 5  | SEC. 308. WAGE PRIORITY AND EMPLOYEE BENEFIT CAP.       |
| 6  | Section 507(a) of title 11, United States Code, is      |
| 7  | amended—  |
| 8  | (1) in paragraph (3), by striking "\$4,000" and         |
| 9  | inserting "\$13,500"; and                               |
| 10 | (2) in paragraph (4)(B)(i), by striking                 |
| 11 | "\$4,000" and inserting "\$13,500".                     |
| 12 | SEC. 309. SUBORDINATION.                                |
| 13 | Section 510(b) of title 11, United States Code, is      |
| 14 | amended by inserting ", other than a claim described in |

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15 section 105(5)(C)." after "claim" the 1st place it appears.